

Doc. 2571 Evid.

Folder 4

(16)

INTERNATIONAL PROSECUTION SECTION

Doc. Nos. 2570-2579, inclusive

9 August 1946

ANALYSIS OF DOCUMENTARY EVIDENCE

DESCRIPTION OF ATTACHED DOCUMENT

Title and Nature: Selected Sections from a handwritten, typewritten and mimeographed binder re "Important Decisions Regarding International and National Policies". Aug-Nov 1938. (Translated in Part)

Date: Aug-Nov 1938 Original Copy Language: Japanese

Has it been translated? Yes No
Has it been photostated? Yes No

LOCATION OF ORIGINAL

Document Section

SOURCE OF ORIGINAL: Foreign Ministry

PERSONS IMPLICATED: ARITA, Hirochi; DOIHARA, Kenji; TSUDA; BANZAI, Rihachiro; KONOE, Fumimaro

CRIMES TO WHICH DOCUMENT APPLICABLE: All-China Military Aggression

SUMMARY OF RELEVANT POINTS

Doc. No. 2570

Parent binder, including miscellaneous dispatches and reports, Aug-Nov 1938.

Doc. No. 2571

Section 1. (Translation Attached) Outline of Management of Administrative Affairs Ensuing from Military Operations in South China. Outline of Management of Administrative Affairs in the Hankow Area. Decided by the War, Naval and Foreign Ministers. 28 Oct 1938. The main object is to maintain South China as an area of military operations. Administrative guidance should be limited within the scope

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necessary to preserve peace and ensure successful military operations. Other administrative affairs are left to the Chinese Gov't as much as possible, so that the Japanese Army will not have to shoulder the task of military government. A "Peace Maintenance Association" will be established. The establishment of local regions will be accelerated by a "Special Committee to cope with Chinese Problems", which will cooperate with the "Canton Liaison Conference of the Army, Navy and Foreign Ministers". This last will guide local regimes after their organizations. Economic policy will be to support the Japanese army in the field for the present, and to promote future foreign trade and recovery of South China itself. We must win over Chinese residents abroad in order to help our plan for South China and gain materials we need by trade with the Southern regions. In respect to third-power interests: Diplomatic and economic complications will be avoided; we will try not to give third powers an excuse to interfere in the incident. England's existing interests will be recognized. Appropriate steps will be taken to ensure that England discard her policy of aiding the Chiang Kai Shek Gov't and accept the administrative policy of Japan. Chinese economic constructions will be financed by Japanese capital. The management of local administrative affairs in occupied areas of South China will be considered, decided and enforced by Army, Navy and Foreign Ministers at the Canton Liaison Conference.

Doc. No. 2572

Section 2. (Translation attached) Telegrams:

From Consul General In Hongkong NAKAJURU to ARITA, 3 Nov 1938. (No. 1473): Request that liaison conference for Hongkong be established in the same manner as the one at Canton.

From Foreign Vice-Minister SAWADA to Vice-Minister of Overseas Affairs HIGIMARA, 7 Nov 1938. (No. 480) Paper outlined in Section 1 above is sent to HIGIMARA.

Same paper sent to Finance Vice-Minister ISHIWATA from SAWADA.

Sent to Consul General HORI in Nanking, Consul General UCHIDA in Amoy, Acting Consul General OGURO in HAIKOW from ARITA.

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Another telegram from NAKAJIMA to ARITA, 3 Nov 1938, re importance of forming some governing organ for Hongkong. NAKAJIMA requests the Army and Navy be consulted.

Doc. No. 2573

Section 3. (Translation Attached) Re establishment of Liaison Committee of Five Ministers Conference 7. Oct 1938.

This liaison committee is organized to screen and select topics for discussion at Five Minister Conferences, and to fill in the concrete essentials to plans and policies made by the Five Minister Conference. The Liaison Committee is formed of representatives of the Foreign, Finance, Army and Navy ministries and of bureaus within these ministries.

Doc. No. 2574

Section 4. (Translation Attached) Principles for the adjustment of Sino-Japanese Relations, decided at the Five Ministers Conference of 25 Nov 1938. Japan, China and Manchuria should unite in good fellowship to establish an Asiatic axis for peace. Unity should be based on friendship, joint-defense against communism and economic cooperation. An area should be established in North China and Mongolia where Japan can exploit natural resources. A special region should be established in the MONGOLIA region for the purpose of anti-communism in Inner Mongolia. On the lower part of the YANGTZE River there should be established a strongly united area for economic purposes. Inner Mongolia shall be a strong autonomic area. Japan will help the establishment of these areas by despatching special advisors. In order to root out communistic elements, Japan will garrison the necessary forces in North China and Mongolia, and all Chinese forces will be under Japanese command. Excepting the forces mentioned above and Jap forces in the Nanking-Shanghai-Kowchow triangle all Jap forces will be withdrawn. China is to bear a share of maintenance of Jap garrisons. Japan retains the right to supervise and commandeer railways, air routes and all communications in areas where Japanese forces are stationed. China will limit her soldiers and police (in Jap garrisoned areas) to the minimum number necessary for peace maintenance. The three nations will make treaties re economic exploitation of Inner Mongolia, North China and other areas. Special attention will be paid to resources not found in Japan or Manchuria.

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Section 5. (Translation attached) Emergency Financial Policy for Middle China, decided at the Five Ministers Conference, 5 July 1938. Since it is essential to adjust relations with third countries in order that they stop aiding CHIANG, Japan is prepared to remove restrictions on trade and financial activities of foreign firms and banks in the occupied areas of Central China. We should get the cooperation of third countries, especially England, aiming at the acceleration of trade in Central China. We should issue new currency in anticipation of the collapse of the present currency. Under certain circumstances it may be well to solicit German and Italian aid also. Japan must have financial leadership in Central China. As well as attracting Chinese financial circles, we must aim at undermining the CHUNGKING government. These negotiations must be kept secret.

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Section 6. (Translation attached) Temporary Diplomatic Policy toward Britain, decided at the Five Minister Conference on 8 July 1938: We must cause Britain to stop aiding CHIANG by impressing her with the justness of our cause.

Creation of a Special Committee for China, decided at Five Minister Conference, 26 July 1938. This committee will be an organ of the Five Ministers Conference, and will enforce policies of that conference and help establish the new Chinese Central Government. Organs on the spot in China will receive orders from the Special Committee for China. Liaison will be maintained between the committee and the Imperial Headquarters by the War and Navy Minister. The committee will be headed by DOIHARA, TSUDA and BANZAI.

Doc. No. 2577

Section 7. (Translation attached) Adjustment of Sino-Japanese relations, decided at Five Minister Conference, 25 Nov 1938. The main purpose in settling the present incident is the establishment of a new order in East Asia based on military victories. We must guard against a third country checking our activities. KAIJIN Island will be cap-

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tured if strategically necessary. Foreign Minister said: Economic cooperation between Japan, China and Manchuria would limit profits of outsiders in China. Therefore economic cooperation between the three countries should be played down somewhat in order to prevent complications of international relations and to aid Japanese interests in a wide sense.

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Section 8. (Translation attached) Telegram dispatched 29 Oct 1938 from KONOE to Consuls HORIUCHI and HIDAKA in PEKING and SHANGHAI respectively. Code No. 3244. Re Management of political affairs in the HANKOW Area.

Summary: "For the time being, we aim chiefly at establishing the Public Order Maintenance Association, and following stabilization of the situation, an anti-comintern local government will be established. The area of this government will be KIANGSI, HUNAN and HUPEH." This is to be carried out by the Special Committee for China supported by the HANKOW liaison Conference of the Army, Navy and Foreign Ministers. We will not start new enterprises backed by our capital.

Telegram dispatched 29 Oct 1938, from KONOE to the above two consuls and NAKAMURA in HONGKONG. Code No. 3243. Re Management of political affairs following the South China operation.

Summary: "South China will be considered an area of military operations." Political affairs to be managed by Chinese. We will limit our guidance to the extent of developing the Public Order Maintenance Association. Use of Japanese capital will be limited to cases where it will aid in development of trade in connection with our plans re Chinese traders (KAKYO) in the Southern areas.

Doc. No. 2579

Section 9. (Translation Attached) The Establishment of a Federal Committee. Decided at Five Minister Conference. 9 Sep 1938. The Federal Committee will be set up in PEIPING. The F. C. will have jurisdiction over political affairs common to the Provisional Government and the Restoration Govt

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and is to facilitate the establishment of a new Central Govt. The Provisional and Restoration govts will send representatives to the F. C., and the MONGOLIA-SINKIANG Committee may do likewise. (More here on organization of the F. C.) The F. C. will be guided by North China Administrative Control Organ.

Analyst: Lt Wilds

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Outline of the Management of
Administrative Affairs ensuing
from the Military Operations
in South China.

Outline of the Management of
Administrative Affairs in
Hankow Area

Decided among Foreign, War
and Naval Ministers

28 Oct. Showa 13 (1938)

1. 12C-31

Translated by ^{Mr} Dave Hoshimizu
checked by Mitsuo Araya (24b)

Oct 22 The Decisions of Competent officials from the Three Ministries.

Oct. 21, 1938 The Outline of the Management of ^{Administrative} Political Affairs ^{emanating from} along with Military Operations in South China.

(The provinces below ^{KUAN-TUNG and KUAN-CHSI} Canton + Kansai ^{will be included})

~~As in South China~~ Matters pertaining to the management of ^{Administrative} political affairs ^{in South China} along with military operations, are to be based upon the following substance in general for the present.

I Policy

^{The main objective is to} ~~to~~ keep South China as ^{partly} ~~an~~ a ~~substituted~~ military operational area, by ~~entrusting the management of~~ ^{to the Chinese government} political affairs ~~other than that~~ ^{to be given administrative guidance} within the ~~necessary~~ ^{scope} to preserve peace and ~~to carry out strategy by the~~ ^{Imperial army} ~~and to entrust the management of~~ ^{other administrative} ~~affairs to the Chinese government.~~

II Summary

1. Administrative guidance ^{will} to be based on the ~~outline~~ and following points:
the execution of ^{administrative} political affairs

(1) To entrust ^{as much as possible} to the Chinese government, ~~the execution of political affairs,~~ especially ^{without adopting} ~~that which concerns~~ military administration on the part of the Japanese army.

(2) Over political administration ^{guidance will} to be based on the ^{purpose} instructions of the previous clause and ^{for the time being} ~~to~~ will be ^{limited to the extent} ~~restricted to the measures~~ ^{for the} ~~establishing~~ ^{of} the Peace Maintenance Association

(3) The establishment of local political powers ^{will} to be entrusted to the Chinese will. However, the ^{acceleration} advancement of the establishing of local regime

shall be done by a strategic ^{organ} organization (Special Committee to ^{cope with Chinese problems} China) with the cooperation of the ^{administrative guidance} policy-leading ^{organ} organization of Japan, and after its establishment, ^(The Canton-Hidison conference of the Army, Navy + Foreign ministries) the ^{administrative guidance} policy-leading organization shall lead the local regime.

(4) In view of the fact that officials and people in South China do not realize the power of the Imperial Forces as well as our National Power, ^{and the + they} ~~the~~ ^{primary principle disposition} ~~guidance~~ ^{and guidance for} ~~after that~~ the administration of South China is to be concentrated ^{upon} towards love and protection of the people under the influence of our military power.

2. The economic guidance ^{will} to be based ^{on the} as following points:

f.

(1) The principal object ^{of our economic measures} ~~will be to~~ ^{mainly} acquire the goods necessary to ^{the maintenance of} the Army ^{for the time being} and ~~not~~ to plan the promotion of our foreign trade as well as ~~adjusting~~ ^{gradual} the economic ^{recovery} policy to restore the ~~well-being~~ of the Chinese people. Especially under these circumstances

~~we do not pursue the establishment of new privileges & monopolies,~~

②
look at
an attached
paper

(2) ~~To allow the pro-Japanese anti-Chiang Kai Shek Chinese people to undertake the principally important economic establishments and to limit our capital and resources to the promotion of commerce, Chinese industries, and those in utmost necessity.~~

(3) Towards ^{the overseas} Chinese ^{nationals residing out of China} residents, we must guide them to ^{become} anti-Chiang Kai Shek and pro-Japanese, ^{and} will ^{thereby} let them ^{contribute to our} participate in ^{plan for} South China administration. We must also ~~to~~ plan the development

of South-Sea trade to facilitate the acquisition of materials we lack.

(4) The details of industry, currency exchange, trade, transportation, and communication ~~to be~~ decided as supplement.

3. The management of ^{the} ~~the~~ Three Powers relationship ^{with third} ~~to be~~ as outlined.

(1) To respect the ^{third} Three-Power interests and to avoid causing ^{diplomatic and economic} ~~disorder~~ ^{complications} ~~and~~ ^{diplomatic as well as} ~~economic~~ ^{and} ~~especially to~~ ^{try not to give the third powers the excuse of} ~~interference in the~~ ^{incidents} ~~connected with the~~ ^{third} ~~Three Powers~~

However, in the event of any ^{complications} ~~disorder~~ ^{to} ~~control~~ ^{solve} the ~~issue~~ ^{instantly + locally} in accordance to the ~~viewpoint of the~~ ^{general}

instantly & locally
 situations. England has existing interests ^{and} will be ^{concerned} and
 regarding Hongkong, development of complications ^{will} ~~must~~
 2) ~~China with the new regime~~ ^{it} ~~be~~ strictly evaded, and through England, appropriate steps
 established ~~and~~ ^{it} ~~must~~ be taken so that they will discard their plan of aiding
 and to avoid ~~any~~ ^{let} ~~any~~ ^{England}
~~and~~ Chiang Kai Shek administration and adapt ^{the} ~~policy~~
~~to~~ ^{discards} ~~the~~ ^{administrative} ~~policy~~ ^{of} ~~Japan~~
~~the~~ ^{policy} ~~of~~ ^{aiding}
~~the~~ Chiang Kai Shek regime,
 and to adapt our policy in
 accordance to circumstances

(3) To preserve a friendly attitude
 towards Amoy.

(4) To determine separately the
 Administration of the ~~River~~
^{CHU KIANO}
 Shu Ko Waterway will be determined separately

△ look at the attached paper

4. ~~The~~ management of the local
 political affairs of the occupied
 areas in South China to be

7.

(30)

set up by the local agencies
of the Army, Navy, and Foreign
Offices.

The Army, Navy, Foreign (Ministry),
and Kwantung Liaison Conference
to decide and enforce this.

The responsible area of the
forementioned Liaison Conference
~~will~~ be for the time being the
Canton (Kwantung) and ^{Cause} (Kwanghsi) Provinces.

~~The Liaison and cooperation~~
~~of the forementioned Liaison~~
Conference and strategic
agencies (Special Committee ^{to cope with Chinese problem} (to China))
to be kept secret.

should maintain a close relationship and
cooperation

①

② The main object of economic construction ^{with the} H. FUJIWARA (31)

(2) Let the Chinese undertake the economic
and to limit the new economic construction based on
establishment and the New economic establish-
ment with our capital and resources should be
limited to ^{that which is necessary for} the promotion of commerce and
^{for} the necessity of making up ^{to} the Chinese
nationals residing out of China.

△
4 The management of the local political ^{administrative}
affairs of the occupied areas in South China
is considered, decided and enforced by the
Army, Navy and Foreign (ministries) Canton
Liaison Conference set up by the local

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agencies of the Army, Navy, and Foreign

Departments, Ministers