

Doc. 3143.

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How's about the amount of
consumption even in case
of the US entry ~~into~~ to war?

INTERNATIONAL PROSECUTION SECTION

Doc. No. 3143 - 3143¹

Date 2 September 1947

ANALYSIS OF DOCUMENTARY EVIDENCE

DESCRIPTION OF ATTACHED DOCUMENT

Title and Nature: File of Papers, Memorandums and Telegrams
on Japanese-American Negotiations, 1941

Date: April-Dec. 1941 Original (X) Copy () Language: English
Japanese

Has it been translated? Yes () No (X)
Has it been photostated? Yes () No (X)

LOCATION OF ORIGINAL

IPS Document Division

SOURCE OF ORIGINAL

Japanese Foreign Ministry

PERSONS IMPLICATED:

NOMURA, Kichisaburo; TOYODA, Teijiro

CRIMES OR PHASE TO WHICH DOCUMENT APPLICABLE:

Relations with U.S.- Japanese-American Negotiations, 1941.

SUMMARY OF RELEVANT POINTS

IPS Doc. No. 3143: Contents of file contain memorandums and telegrams from 27 August to 4 October 1941 on Japanese American negotiations, and are included in other IPS documents already analyzed (See IPS Documents 3101-3143, Series of Foreign Ministry documents on Jap.-American negotiations, 1941), with the exception of Items 4 and 6, summarized below:

Item 4: Memo for Explanation in Cabinet Conference,
"Additional Progress in Japanese-American Negotia-
tions"
Date: 4 October 1941
Summary: Resume is given of negotiations from the time of unofficial conversations between NOMURA and HULL in April to October.

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In presenting the present situation, as of October 1941, the report concludes: "without going into detail, we are intending to make general adjustments in American-Japanese relations. The American side strongly maintains the assertion of theoretical principles.....Such is the present situation. Complete agreement is not yet found on basic matters for premises of principal negotiations.

Item 6: Paper Entitled: "Important Points to be Re-Examined in Furthering Important National Policies"

Undated

Summary: Item consists of 21 questions, with appropriate government department given for consultation on problem posed. All questions pertain to Japanese war planning, national mobilization, and policies regarding American-Japanese negotiations, and reveal evidence on time limit set for negotiations.(Q 10)

Following excerpts are the more significant questions posed and the government department for consultation is given in parentheses.

- Q 7: "What degree of cooperation could be expected from G. & I. in case of war against A.B. & D.?"
(Foreign, Army, Navy)
- Q 9: "In case war started in March of next year - -
"Merit or demerit to foreign relations? (Navy, Foreign, Army, Command)
"Demand and supply of important materials?
(Planning, Army, Navy)
"Merit or demerit to strategic operations? (Command)
"Determination of time of opening of war? (Army, Navy, Foreign, Command)
"Possibility and merit and demerit of abolishing the prospect of war with A. B. & D, and maintaining status quo and relying on increased production of artificial petroleum, etc? (Planning, Army, Navy)
- Q 10: "Can we expect to realize our minimum demands, as decided at the Crown Conference of 6 Sept., intime to continue negotiations with America?
(Foreign, Army, Navy)
What change shall occur in the international

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situation and especially in relations with China, if the American memorandum of 2 Sept. is accepted as it stands? (Foreign, Army, Navy)"

Q 11: "What influence shall be given to the resolutions of CHUNGKING side, when war opens against A, B & D? (Foreign, Army, Navy)"

IPS Doc. No. 3143¹: Folder containing papers and memorandums in English on Japanese-American Negotiations, 1941. Contents are well-known and are found in other IPS Documents in the 3100 Series or in the book, Foreign Relations - Japan, 1931-1941, Vol. 2.

Analyst:
E. T. Garden

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in File # 43

(4th Item)

/by Minister TOYODA/

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Memo for explanation in Cabinet
conference.

14 Oct. 1941

"Late progress in Japan America
negotiation" (Japanese: 7 pages)

Ambassador Nomura was in unofficial conversations with State Secretary HULL, Chief of Communication WALKER and others; and produced a preliminary draft of Japan-America Understanding, which was cabled to us on 17 April.

The ^{purpose of} draft were in the prevention of European war coming to Pacific ocean, termination of China incident, etc --, the basic conditions of which shall first be concluded in the form of common declaration, and then details shall be concluded by Japan-America negotiations.

We sent a draft of 1st. stage amendments on 12 May.

U.S. side sent us an counter-proposition
to our drafts.

We sent after further considerations
cabled the 2nd stage Amendments on
15 July.

These were communicated to Ambassadors
of Germany and Italy.

The cabinet changed before Ambassador
Namura handover our 2nd Amendment
to U.S. Government. And shortly after
our troops stationed to French Indo-
China, which procedure the U.S. Govern-
ment, mistaking to be a first step of
armed policy to South, conflicting to
the maintenance of security in the
Pacific Ocean which is the basic
principle of Japan-America Understanding,
has taken an attitude that the
continuance of the understanding talk
is not possible, and on the other

hand, on 26 July, operated the application of property freezing act to Japan. For this, in our side, on 28 July, the exchange control law was reinforced and applied the Alien trade control regulation to America.

Later on 30 July, occurred the "Tutuila" damage at Chungking, which fortunately came into settlement by the acceptance of our explanation by the American side.

The American side, taking our stationing of Troops in F. I. C. as opposing to the principle of peaceful settlements of international affairs, which must be the basic idea of Japan-American understanding, shows an attitude rather cool to the furtherance of negotiation. We are investigating how to improve such a situation and reopen the negotiation.

The Premier KONOE'S Message to President Roosevelt of 28 Aug. was sent for this purpose of releasing the acuteness of circumstance and find a way of reopening the negotiation.

To this, the American side, while agreeing with us in Japan-America adjustment, peace in the Pacific and the world security, points out on the other hand that common understandings in the basic principles of international relations are necessary between two Governments, and that the fundamental adjustment of national relation shall be difficult without the guarantee of applications of these basic principles to the actual cases, and demanded our more explicit expression in regard to several basic cases in China, as well as our peaceful intention to North and South.

Since

Since then, ^{and letters exchanged,} negotiations are going on at Tokyo and Washington, between Foreign Minister TOYODA and Ambassador Grew, and between Ambassador NOMURA and Secretary HULL and President Roosevelt.

While we ^{are} intending general adjustments ^{in Am.-Jap. relations} without going into detailed matters, the American side strongly maintains the assertion of theoretical principles, not satisfying with the temporary solutions, popular opinions being cared for. Such is the present situation of the negotiation not yet finding complete agreement about basic matters ^{for} premises of principal negotiation.

The American government seems, however, to have much concern ^{we do in regard} as to the adjustment of Japan-America relation as well as security in the Pacific Ocean, we are making our best for the realization of adjustment of national relation on a fair foundation.

File # 43.

List of Contents

An English message in answer to one dated Aug. 27, delivered by Ambassador Nomura / possibly by President Roosevelt to Premier Konoe / (in English, 3 pages.)

Telegram / in Japanese, Number not mentioned / by Ambassador Nomura to Foreign Minister Toyoda. / 4 pages / 13 Oct. '41

Telegram, from Nomura to TOYODA, 14 Oct. '41 / Japanese, 11 pages /

* ~~Scan~~ / Memo for explanation in cabinet conference, 14 Oct. 1941. ^{additional} ~~Further~~ "Later progress in Japan American Negotiation." (Japanese 7 pages)

~~to 4~~ / President Roosevelt's Message to His Imperial Majesty, 6 Dec. 1941. (in English 4 pages)

late / Important points to be re-examined ^{ed} in the furtherance of important National policies. (Japanese 3 pages) / Translation in English /

1. File # 43

(not included in document)
1444 1450.
1409 - 1415

Important points to be re-examined
in the furtherance of Important National
policies.

1. What shall be the prospect of European warfare? (Foreign, ^{High} Command).

2. What shall be the strategical prospect at ^{first} ~~primary~~ as well as after several years of war against A, B & D?

What are estimations of A & B's tactical operations in utilizing non-occupied localities of China in such cases?

(Command.)

3. What shall be the occurrences in the north, as the effect in the case of war broken up in the South in this autumn?

(Army, Navy, Foreign and Command.)

4. ^{What is the} Estimation of vessels to be ~~requisitioned~~ ^{requisitioned} and lost after three years of war against A. B. & D.?

(Command.)

5. ^{What are} Prospects of Carrying ^{condition} Capacities of vessels for domestic purposes and demand and supply situation of important ~~ant~~ materials?

(Planning.)

6. ^{What are} Prospects ~~of~~ Volume of Empire's Budget and Enduring ^{and} capacity ⁱⁿ of finance and currencies ^{during} ~~accompanying~~ war against A. B. & D.?

(Finance.)

7. What degree of co-operation
 could be ^{expected} ~~able to expect~~ ^{from} G. & I.
 in case of war against A, B & D?
 (Foreign, Army, Navy)

8. Is it tenable to limit the
 opponent to A & B, or D, separately?
 (Foreign, Command)

9. In the case war started in
 March next year; —

Merit or demerit to foreign
 relations? (Navy, Foreign, Army, Command)

Demand & supply of important
 materials?

(Planning, Army, Navy)

Merit and demerit to
 strategic operations?

(Command)

Determination of time of opening War?

(Army, Navy, Foreign and Command)

Possibility and merit and demerit of abolishing the prospect of War ^{with} A. B. & D, and maintaining status quo relying on increased production of artificial petroleum etc.?

(Planning, Army and Navy)

10. Can it ^{we} ~~be~~ expected to realize our minimum demands as decided at the Imperial ~~Crown~~ conference of 6 Sept. in shortest time ~~to~~ continuing negotiations with America?

(Foreign, Army, Navy)

Is the agreement expected upon our minimum demands modified to what degree? Is that permissible for the Empire?

(Foreign, Army, Navy)

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What ^{change} difference shall be occur
 in the international situation, and
 especially ^{in situation} relating to China, if
 the American Memorandum of 2. Sept.
 is accepted as it stands?

(Foreign, Army, Navy.)

11. What influence shall be given to
 the resolutions of Chungking Side, when
 war opened against A. B. & D.?

(Foreign. Army. Navy.)

File 43' (not 43)

(all in English)

List of Contents

- 1 a message 6-7 pages, while date & name not mentioned, writer seems to be MATSUOKA, Foreign Minister writing in a date late in April or in May, addressing to President Roosevelt.
- 2 President's proposal of Aug. 8. '41.
(2 pages.)
- 3 6 pages memo, (dated in pencil 17 Aug.)
- 4 Oral statement. (3. Sept) / 5 pages /
- 5 U.S. Memo referring to Japanese Communiqué of 6 Sept / 9 pages. two copies /
- 6-7 Japanese proposition. 26 Sept. '41
(8 pages.)
- 8 Memo of proposed draft of understandings. —
(3 pages).
- 9
- 10 Foreign Minister's Communiqué
(6 pages - 2 copies)
- 11 Draft of Treaty of Neutrality / 3 pages /
- 12 The Japanese Government undertakes etc.
2 pages.

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- ① 7-page typed ^{memorandum} ~~document~~ in English. Though without name and date, the contents seem to warrant the supposition that this is MATSUOKA's oral statement, handed to the American Ambassador shortly after MATSUOKA's return from EUROPE, protesting against the anti-Axis activities of AMERICA.
- ② 2-page typed ^{memorandum} ~~document~~ in English, marked "strictly confidential." It refers to the President's proposal, and is dated 8 Aug. 1941.
- ③ 6-page typed ^{memorandum} ~~doc~~ in English, marked "strictly confidential" & dated 17 Aug. in pencil. It is an AMERICAN note asking JAPAN for a clearer statement of her attitude and plans.
- ④ 5-page typed ^{"oral statement"} ~~doc~~ in English, marked "strictly confidential" and dated 3 Sept. in pencil. It refers to the ^{proposed} meeting of KONOE & ROOSEVELT, and ^{the} AMERICAN contention that preliminary discussion is necessary.

5. 9-page typed ^{memorandum} doc. in English, without title or date. The contents show that this is ^{the} AMERICAN note to JAPAN chiefly in reply to JAP. proposal of 6 Sept. 1941. The note says that KONOE-ROOSEVELT interview will be of little avail, so long as there is no agreement upon fundamental principles between JAPAN & AMERICA.
6. Duplicate of "5" above.
7. 7-page typed ^{memorandum} doc. in English, marked "strictly confidential," & handwritten in ink "JAPAN'S Counter-Proposal Wired to JAP. Ambassador in AMERICA, 26 Sept."
8. 2-page typed ^{memorandum} doc. in English, titled "Basic Terms of Peace between JAPAN & CHINA." No date.
9. 3-page typed ^{memorandum} doc. in English. No date. This refers ^{to} JAPAN'S explanations with regard to the proposed draft of an understanding between JAPAN & AMERICA.

- (10) 6-page typed ~~doc.~~ ^{oral statement} in English, marked "strictly confidential," with 2 CHINESE characters meaning "for reference" in red pencil. No date. JAP. Foreign Minister's oral statement urging KONOE-ROOSEVELT interview.
- (11) Duplicate of (10) above.
- (12) 3 ^{typed pages} ~~page typed doc.~~ in English, marked "top secret." No date. It is a draft treaty of neutrality between JAPAN & AMERICA.
- (13) 2-page typed ~~doc.~~ ^{memorandum} in English. No date. It is a draft for JAP. government's commitments to remove AMERICAN suspicion with regard to JAPAN's intentions, and for AMERICAN commitments to re-assure JAPAN about the so-called encirclement of JAPAN by ABCD Powers.

— END —

3102, 3, 4, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22,
23, 24, 26, 27, 28, 29, 30, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41, 43.

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From

Office Doc.

July 6, 51.

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