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Questions by: Sen. Lucas

figures were.

Senutor Lucas: Yes. Well, why was it, Admiral Stark, back in 1939, in, say, July 1939 you were not able to get all that you wanted? What was the reason?

Admiral Stark: Because we could not get it by the budget. May I have the page number that you are reading from on that? Senator Lucas: Page 8.

Admiral Stark: Ch, yes. I may state that when I finally got what I referred to as the green light I went directly to Senator Byrnes. He will recall the incident, I think, very well. He called me the most persistent, stubborn man on personnel he had ever known, but he finally rave me what I had asked for. There were one or two other rather amusing incidents in that conversation that it is not necessary to go into here but we did get what we asked for.

Senator Lucas: Well, you got what you asked for but the point I am making is that you lay particular stress upon the fact, as I read the letter, that if you could have had what you were entitled to two years before that you could really have been somewhere with the Navy and that would have been in 1939, in the early part of 1939.

Admiral Sturk: If we could have gotten authorization and money for full complements plus fifteen per cent it would have made our problems very much simpler and very much easier. We

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Questions by: Sen. Lucas

solved it as best we could with what we got and the results speak pretty well for themselves.

Senator Lucas: I agree with you on that. P ublic opinion had something to do with what you got and what you did not get back in 1939, isn't that true?

Admiral Stark: Yes, sir. Things were not as grave. When I went before the Naval Committee there are some thin's that stand cut very clearly and we were struggling on this situation with regard to men, pointing out that the fleet was only 85 per cent manned and what a great mistake I thought it was. I remember Congressman Ditter turning to me and saying, "Nobody has ever talked to us like that before about men." "There do you get this stuff?"

I went back to the Department and went over some of my recommendations and some of the previous recommendations of what is now known as the Bureau of Personnel. I had them back up what I am about to say, that the Navy's pleas had been constant for men. The Navy was out down to a so-called 85 per cent complement some years provious when economy was a very potent subject and the Navy was faced, - I think Admiral Pratt was Chief of Operations at the time, - with either keeping fewer ships fully manned or a greater number of ships in commission partially manned and as I recall 85 per cent was put down as the lower limit of what we could keep ships going with

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Witness Stark

Questions by: Sen. Lucas

with any degree of efficiency. So we came to accept that 85 per cent and I always thought it was dangerous and the minute I got where I could raise my voice against it, this practice which we had gotten to accept, I started doing so.

Senator Lucas: Well, it took a national emergency almost before you could get what you really wanted?

Admiral Stark: It took a national emergency to blast it out, yes, sir.

Senator Luces: And that was due to the temper of the people of this country?

Admiral Stark: Yes, I think so.

Senator Lucas: That it took --

Admiral Stark: At that early time.

Senator Lucis: That is right. And the people, after all, usually make more or less the military and naval policy.

Admiral Stark: In the last analysis the man on the street is the first line of defense.

Senator Lucas: That is right. And I think it is pertinent, too, along this line of inquiry, to just refer just
briefly to the treaty of limitation of Naval Armaments signed
in Washington on February 6, 1922 and ratified by the Senate
March 29, 1922, as indicating how we felt at that particular
time about peace and how far we were willing to go in order to
maintain peace.

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Witness Stark

Questions by: Sen. Lucas

Admiral Stark: Yes, sir, and we found out to our very great cost that disarmament by example did not pay.

Senator Lucas: I would like to ask you just one or two questions about the disarmament conference and see if you ---

The Chairman: Senator, it is practically 12:30,

Senator Lucas: I can finish in five minutes I think.

The Chairman: All right. We want to have an executive session.

Senator Lucas: It may be ten minutes.

The Chairman: Well, go ahead if it won't take more than five minutes.

Senator Lucas: I want to ask, Admiral Stark, if he will agree with these facts: In 1918 the United States had a total combatant tonnage of ships 1,087,000 and had building additional tonnage of 953,876 tons. Dr you recall those figures?

Admiral Stark: I do not recall the figures but if you have it in front of you I assume they are correct.

Senator Lucas: Well, you recall that in the 1922 disarmament conference which I have talked about we sank or demilitarized 767,880 tons of combatant ships?

Admiral Stark: Yes, sir. We did the sinking.

Senator Lucas: And for the next eight years for all practical purposes ceased to build ships of war?

Admiral Stark: We had a period there where we practical-

Questions by: Sen. Lucas

ly stopped.

Senator Lucas: Let me ask you this: Did the limitation of armaments conference si ned at London April the 27th, 1930 and ratified by the Senate on July 1, 1930, was there anything in that treaty which prevented construction of our antisubmarine vessels and yet permitted Germany and Japan to build all the submarines they desired? Do you recall anything about that?

Admiral Stark: I think there was not. I think in the hearings that -- as you recall, I was nearly nine days straight morning and afternoon early in 1940 struggling for the increase xin the Navy, for what I thought was a modest increase of 25 per cent that was out in half by Congress. I pointed out we had not lived up to that very -- I mean we had not built up to the 5-5-3 ratio.

Senator Lucas: We had not built up to 1t7

Admiral Stark: We had not built up to it. We were disarming by example and it did not pay. I do not want to let that stay in, talking about Congress outting it in half. They stated that; I accepted that because it was not just a straight cut in half. It was a question whether we could get through with 25 per cent and we might lose the whole thing, but the figure of about 13 per cent, as I recall, was all we could consider at that time and I accepted that as something sure

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Questions by: Sen. Lucas

and was told that I could come back up later. I did and got a very heavy increase, so it is not fair just to say Congress out me. It did not hurt and they did give it to me when I came back afterwards.

Senator Lucas: Well, in 1940 when you testified before this committee Japan had as much ship tonnage, practically as much as the United States?

Admiral Stark: I think that is correct. We did not know exactly how much they had but they claimed that they were practically on a 5-5 ratio with us, some of their public speakers did.

Senator Lucas: That was not true, of course.

Admiral Stark: No, but it was not 5-3.

Senator Lucas: Now, Mr. Chairman, in order to further demonstrate the point I am trying to make here as to how public opinion dominates the affairs of this country I want to read a statement made by the Honorable David Walsh, Chairman of the Naval Affairs Committee, who about this same time, in April 1940, placed this very illuminating statement in the record. (Reading)

"From 1922 to 1925 the United States laid down no ships. In 1925 it laid down one submarine. In 1926 it laid down 1 cruiser and 5 river gunboats. In 1927 it laid down 1 oruiser and 2 submarines. In 1928, 6 cruisers. In 1929

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Questions by: Sen. Lucas

none. In 1930, 3 oruisers and 1 submarine. In 1931, 1 airoraft carrier, 4 cruisers and 2 submarines. In 1932, 3 destroyers. In 1933, 1 cruiser, 8 destroyers and 4 submarines. In 1934, 2 aircraft carriers, 1 cruiser (a), 1 cruiser (b), 21 destroyers and 2 patrol gunboats. In 1935, 1 oruiser (a), 7 orulsers (b), 14 destroyers and 5 submarines. In 1936 the United States laid down" --

and that is true, that we lived up to this treaty closely while Japan did not, as I understand it?

Admiral Stark: We leaned over backwards the other way. We did not build up.

Senator Lucas: In 1936 the United States laid down 1 airoraft carrier, 1 cruiser (b), 6 destroyers and 7 submarines. In 1937 we laid down 1 battleship -- and I call attention to that because that is the first battleship we laid down since at least 1922 or before, I guess.

Admiral Stark: I think that is correct, yes, sir. Senator Lucas: There were no battleships laid down

between 1922 and 1937 during the fifteen years.

Admiral Stark: That is right.

Senator Lucas: And the date the last was laid down is not stated here.

In 1937, 1 battleship, 14 destroyers and 6 submarines. In 1938, 1 battleship, 14 destroyers, 4 submarines, 2

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Questions by: Sen. Lucas

destroyer tenders, 1 seaplane tender, 3 tugs, 2 oilers.

In 1939, 2 battleships, 1 aircraft carrier, 12 destroyers, 7 submarines, 3 sub chasers, 2 minesweepers, 1 submarine tender, 1 seaplane tender, 1 oiler.

And that is all that I have.

The Chairman: The committee will recess until two o'clock and the chair asks the public to retire as rapidly as possible. We want to have an executive session.

(Whereupon, at 12:35 o'clock P.M., a recess was taken until 2:00 o'clock P.M. of the same day.)

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AFTERNOON SESSION

2:45 p.m.

The committee will come to order. The Chairman:

The Chair wishes to announce that after the Executive Session the committee has decided that following the testimony of Admiral Stark it will recess the hearing until the 15th of January in order that the new counsel collaborating with Mr. Mitchell and his staff may become familiar with the testimony adduced up to now and get into the case so he may go forward with it following the retirement of Mr. Mitchell.

Also the committee decided, upon the urgent request and in accordance with the wishes of counsel for Admiral Kimmel and General Short, when the committee reconvenes on the 15th of January Admiral Kimmel will be the first witness, to be followed by General Short when Admiral Kimmel has concluded.

You may go ahead now .

Mr. Murphy, I believe you are the next.

TESTIMONY OF ADMIRAL HAROLD R. STARK

(resumed)

Admiral Stark: May I make just a short statement? The Chairman: Yes.

Admiral Stark: My attention has been called to the fact that this morning I stated that it was last summer that the President expressed to me his surprise over the Pearl Herbor attack. It was a year ago last summer, during the

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Questions by: Mr. Murphy

proceedings of the Naval Court of Inquiry which were held a year ago last summer.

The Chairman: That is an obvious error, because the President was not alive last summer.

Admiral Stark: Yes, sir.

The Chairman: All right, Congressman.

Mr. Murphy: Admiral, I would like to direct your attention to the message that was sent to Hawaii on the 7th of December, 1941.

Do you have a copy of it?

Admiral Stark: The 7th of December?

Mr. Murphy: Yes, the message of General Marshall.

Admiral Stark: I think I have it in the statement.

Mr. Murphy: As I understand it, the earliest moment you have any recollection of being aware of the 1:00 p.m. message was somewhere between 10:30 and 11:00 o'clock that morning. Is that right?

Admiral Stark: I think that is right, yes, sir.

Mr. Murphy: And, as I understand it, General Marshall's testimony was that he was aware of the 1:00 o'clock message sometime subsequent to that on that same morning.

Admiral Stark: I believe it was sometime later.

Mr. Murphy: And then General Marshall sent a message to Hawaii, and I would like to read that message and discuss it

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with you a bit.

Questions by: Mr. Murphy

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The message reads:

"The Japanese are presenting at 1:00 p.m. Eastern Standard Time today what amounts to an ultimatum;"

Now setting aside for the moment the 1:00 p.m. part of it, you had already told Hawaii, had you not, that negotiations had terminated with the Japanese, and as on the 27th you sent that message setting that particular date, did you not?

Admiral Stark: Yes, sir.

Mr. Murphy: Now, then, the message continues, "also they are under orders to destroy their code machine immediately."

You had, during the previous days of December, told Admiral Kimmel exactly that, had you not?

Admiral Stark: Yes, sir.

Mr. Murphy: And continuing, "Just what significance the hour set may have we do not know but be on alert accordingly."

And then finally, "Inform Naval authorities of this communication."

Now outside of the 1:00 p.m. part of that message, was there anything in the message itself that you had not previously conveyed to Hawaii?

Admiral Stark: In my opinion there was not.

Mr. Murphy: Have you at any time looked into the matter of the condition of the ships and planes at Hawaii on the

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Witness Stark

Questions by: Mr. Murphy

morning of December 7, 1941?

Admiral Stark: I have not.

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Mr. Murphy: Prior to the attack.

Admiral Stark: I had not.

Mr. Murphy: Well, there is testimony that has been adduced, and will be adduced before the committee, as to the condition of readiness of the ships. Assuming that you had sent the message the very moment you had gotten it, somewhere between 10:30 and 11:00 o'clock, and assuming that the attack occurred about 2:30 -- that is when it was, was it not, about 2:30 Washington time?

Admiral Stark: About 1:57, I think, somewhere in there.

Mr. Murphy: About 1:57 Washington time?

Admiral Stark: Shortly before 2:00.

Mr. Murphy: Then what change in ships by way of sorties could have occurred between 10:30 and 10:40 and 1:57 to 2:00 o'clock?

Admiral Stark: Well, if I had sent a message, assuming I got the 1:00 p.m. message about 10:40, I have since asked the question, and recently, from Communications if I had given them a dispatch which they had coded and sent and decoded on the other end and delivered, what their estimate of the time was, and they gave me an hour and seven minutes.

Mr. Murphy: That would make it 11:47.

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on the message.

Mr. Murphy

Mr. Murphy: Instantaneously, yes. Without any conference at all, if you had instantaneously acted, they would get it there at 11:47?

Admiral Stark: Assuming I had acted instantaneously

Admiral Stark: Yes.

Mr. Murphy: Does that take into consideration the decoding at Hawaii?

Admiral Stark: Yes, sir.

Mr. Murphy: Then at 11:47, from then until 1:57, what change could be made in the position of ships at that time? That would be approximately two hours, would it not?

Admiral Stark: Approximately two hours. That is more or less of a technical question. For example, I do not know which way the ships were headed. If they were placed in docks so they were heading out it would be one thing; if they had to be turned around it would be another. I think only Admiral Kimmel could give you real testimony on that.

Mr. Murphy: At any rate, if the battleships themselves were berthed, eight of them, in Pearl Harbor it would take some considerable time, would it not, to get them out of the harbor?

Admiral Stark: Yes, sir. The last time we sortied out of there we had to be turned around by tugs, but during the

Questions by: Mr. Murphy

and the attack, would he not?

Admiral Stark: Yes, sir. I did not quite finish my

Mr. Murphy: All right, you may finish.

Admiral Stark: If he had forced them and the emergency were understood, they could have cut that time in half, or perhaps less than that. They would have taken a chance on raising steam without regard to the normal precautions of raising it slowly so as not to affect the boilers adversely.

Mr. Murphy: That would be also assuming that his mental processes were different than they were on the message of the 27th, which said it was a war warning?

Admiral Stark: Yes, sir. That is assuming he forced them. He can give you, I think, better testimony on that than I can, because of his familiarity with the picture.

Mr. Murphy: There has been some testimony already in the record, and some to be covered, as to the condition of the readiness of the planes.

As I understand it, so far as the Army and Navy planes
were concerned, in a great measure they required as much as
four hours before they could go in the air. This two hours
difference would not have gotten them in the air then, would it,
if it required four hours from the time your message arrived
at Hawaii to the time of the attack?

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Witness Stark

Questions by: Mr. Murphy

undoubtedly had become used to being handled in there. Just what their time would have been I do not know. They would first have to have been notified to get under way, and assuming that they would have to raise steam for propulsion purposes, and if tugs were required they would have to have been brought alongside and they would then have had to sortied, and they would, of course, have had to have destroyers ahead of them, and probably planes searching for submarines, which they would do if they thought the attack might be there, and just what the total time would have been I would rather Admiral Kimmel gave you that.

Mr. Murphy: Well, to make a rough approximation, it would be a matter of hours, would it not?

Admiral Stark: Well, you can force when you have to.

Normally, as I recall, we gave a ship with one or two boilers

about two hours; notice to get under way.

Mr. Murphy: That two hours, Admiral, would be dependent upon the fact that as soon as Admiral Kimmel received the message from Washington he would have immediately and instantaneously had the reaction that there was to be something happening at 1:00 o'clock?

Admiral Stark: Yes.

Mr. Murphy: In order to consume the time between then

Questions by: Mr. Murphy

and the attack, would he not?

Admiral Stark: Yes, sir. I did not quite finish my answer.

Mr. Murphy: All right, you may finish.

Admiral Stark: If he had forced them and the emergency were understood, they could have cut that time in half, or perhaps less than that. They would have taken a chance on raising steam without regard to the normal precautions of raising it slowly so as not to affect the boilers adversely.

Mr. Murphy: That would be also assuming that his mental processes were different than they were on the message of the 27th, which said it was a war warning?

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Witness Stark

Questions by: Mr. Murphy

Admiral Stark: If it required four hours you could not have gotten them off in that time.

Mr. Murphy: I think there will be considerable testimony along that line.

Admiral Stark: Yes, sir.

Mr. Murphy: So far as the planes are concerned, if they could not get off in the air the next best thing would be to push them somewhere for protection, would it not?

Admiral Stark: To spread them.

Mr. Murphy: To spread them?

Admiral Stark: Yes.

Mr. Murphy: Instead of having them bunched together the best thing would be to spread them and maybe get them into bunkers?

Admiral Stark: Yes.

Mr. Murphy: They did have some bunkers there, did they not? Admiral Stark: I do not know.

Mr. Murphy: Now, then, there have been some questions asked about the so-called bomb plot message. You know about that?

Admiral Stark: Yes, sir.

Mr. Murphy: That message actually was sent from Tokyo in September, was it not?

Admiral Stark: That is right, yes, sir.

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Witness Stark

Questions by: Mr. Murphy

Mr. Murphy: It was not translated in Washington until October 10, is that true?

Admiral Stark: I think so; sometime later.

Mr. Murphy: Was there anything unusual about our diplomatic relations in September, and was not the date of the forewarding of that message in Tokyo prior to the submission of the Japanese note of September - or do you know that?

Admiral Stark: No, I do not. I am not quite sure of your question, Mr. Murphy.

Mr. Murphy: Well, my question is this: The change in Cabinet did not occur until October 16, and on October 16 they did send a message to the Pacific.

Admiral Stark: Yes.

Mr. Murphy: Now, then, this so-called bomb plot message was already translated on October 10.

Admiral Stark: Yes, sir.

Mr. Murphy: And had been forwarded from the Japanese in the month of September. Would not there be less likelihood of that particular message being clipped or called to your particular attention then because of the state of the relations between America and Japan at the time?

Admiral Stark: I do not know that that would have entered into the minds of the people who were going over that message. I would rather be inclined to think that the message

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Witness Stark

Questions by: Mr. Murphy

would have stood on its merits, that they would have looked at it as a message without regard to the Japanese Cabinet change.

Mr. Murphy: Then you do not know anybody that saw any particular significance in that, do you?

Admiral Stark: No.

Mr. Murphy: It was never called to your attention, that you know of?

Admiral Stark: It was never called to my attention, so far as I recollect.

Mr. Murphy: Now, then, this 1:00 o'clock message referred to 1:00 o'clock on Sunday, and there has been some considerable discussion about the fact that the Japanese were going to see the Secretary of State on Sunday. There was a discussion that morning about that, was there not, about the fact they were doing it on Sunday, or calling on the Secretary of State on Sunday?

Admiral Stark: When we got it we were a little puzzled as to just why they were making it at 1:00 o'clock.

Mr. Murphy: And on Sunday?

Admiral Stark: And on Sunday, yes, sir. We had covered the possibility of an attack on Sunday, if it came, in a previous message.

Mr. Murphy: I was wondering if there was any discussion

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Witness Stark

Questions by: Mr. Murphy

Sunday. When President Roosevelt came back from Argentia he asked to see the Japanese on Sunday, too, did he not?

It was Sunday afternoon at 4:00 o'clock when he saw the Ambassador, was it not?

Admiral Stark: I believe it was. I am hazy on it.

I recollect there was another instance when the message was
to be delivered at a certain time. I think that occurs
occasionally.

Mr. Murphy: At any rate, President Roosevelt did send wire to Secretary Hull and asked Secretary Hull to arrange to come to the White House on Sunday morning, and he asked the Japanese to see him at the White House that afternoon, did he not?

Admiral Stark: I recall that, yes, sir.

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Questions by: Mr. Murphy

Mr. Murphy: As I understand it, one of the reasons that prompted you in delaying or in not wanting to send the 1:00 o'clock message to Hawaii was that you had already sent so much you thought maybe you might be confusing Admiral Kimmel?

Admiral Stark: That is correct.

Mr. Murphy: Have you seen Admiral Kimmel's statement given to this committee?

Admiral Stark: No, sir, I have not.

Mr. Murphy: I suggest that you have your counsel get a copy.

Mr. Chairman, in fairness to the witness I think he should have it. We may want to ask him some questions on it at some time.

Admiral Stark: Counsel, I think, has been furnished a copy.

Mr. Murphy: Do you think that the tenor of your papers that were sent to Admiral Kimmel throughout the year of 1941 were such as to take away the effect or the meaning of your war warning message?

Admiral Stark: I do not.

I understood you to say that you had never Mr. Murphy: heard of a war warning message in the precise words that were used having been sent before to anyone in the Pacific.

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Questions by: Mr. Murphy

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Admiral Stark: That is true. I never heard of such a message before.

Mr. Murphy: You had never, prior to 1941, December 1941 sent anything to Admiral Kimmel about codes being burned?

Admiral Stark: No, sir.

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a message before.

Mr. Murphy: You had never, prior to 1941, December 1941,

Mr. Murphy: When you sent your message to Admiral Kimmel in October, Admiral Kimmel wrote you a letter saying that he had sent submarines in certain directions and that he had made certain movements as a result of receiving your October message; you recall that?

Admiral Stark: Yes, I do.

Mr. Murphy: As I understand it Admiral Kimmel takes the position that since he told you about what he had done subsequent to October and since you had not criticised the arrangement he had made then, that he was justified in continuing the position which he had assumed in October right on down after receiving your war warning message. Do you think he was justified in that position?

Admiral Stark: No, I do not. The message that was sent in October, as I recall, he sent out some submarines to the outlying Islands, and informed me about it by letter, and I wrote him back "O.K.", but the situation in December was a decidedly different one.

Mr. Murphy: You think --

Questions by: Mr. Murphy

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Mr. Gearhart: Mr. Chairman, I interpose to raise the question of propriety, as to whether or not the testimony to be given by Admiral Kimmel should be referred to. It has been furnished to us in confidence with a release date on it that it was not to be released until he takes the stand.

Mr. Murphy: I would like to say --

Mr. Gearhart: I don't think that should be pursued so as to destroy the effectiveness of Admiral Kimmel's testimony.

Mr. Murphy: Mr. Chairman, I would like to say that I think that should be met by the committee. I have read Admiral Kimmel's testimony in the Narrative. I have it here. I am quite familiar with what his testimony was.

He has, however, given a statement to the committee and he has restricted the use of it until he takes the stand. Am I to understand that we are not to go into Admiral Kimmel's case at all and that if there are accusations made against the witness on the stand we are not to ask him about it?

Mr. Gearhart: I would like to point out that the testimony is marked plainly not to be released until the witness takes the stand.

Mr. Murphy: Do you see it here? Where is it? I am referring to the Navy Narrative.

Mr. Gearhart: You are not referring to the testimony that has been placed in our hands?

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Witness Stark

Questions by: Mr. Murphy

Mr. Murphy: I want to meet that now.

The Chairman: If that matter is put up to the Chair, the Chair would hold that inasmuch as a confidential description has been put on the advance statement of Admiral Kimmel, that it is not to be released until he goes on the stand, members of the committee would be bound by that instruction no less than the members of the press, but that does not restrict a member of the committee from using any testimony that Admiral Kimmel may have given at the numerous hearings at which he testified.

Mr. Murphy: Admiral Stark read this morning from the previous testimony that the Navy Board had referred to the message as being of the same tenor.

Do you recall reading that?

Admiral Stark: Yes, sir.

Mr. Murphy: I have Admiral Kimmel's testimony here and if the wish is that we not go into it, I suggest that it will be necessary to recall Admiral Stark back. At least I want to ask him some questions about what Admiral Kimmel said.

Mr. Gearhart: I am not objecting to any reference to any other testimony, except that which was handed us recently with a release date upon it.

Mr. Murphy: If you can see that here I would like to see it.

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Questions by: Mr. Murphy

Witness Stark

The Chairman: Go ahead.

Admiral Stark: I think we were furnished a copy of that statement. Counsel was furnished it on New Year's Eye.

I have not read it. I didn't know that I would be questioned on it.

Mr. Murphy: I have read a small part of it but I read what he said before.

Admiral Stark: Yes, sir.

Mr. Murphy: Now, then, Admiral, the message about which
I was asking you at the time the gentleman from California
spoke about the confidential statement of Admiral Kimmel, as
I understand it it is in this exhibit here. Do you have a
copy of that? Your letters and Admiral Kimmel's letters.

Admiral Stark: I have a copy of my letters to Admiral Kimmel and his to me.

Mr. Murphy: You have read his letter to you and your letter to him, where you say "O.K."?

Admiral Stark: Yes, sir.

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The Chairman: Go ahead.

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Admiral Stark: Yes, sir.

Mr. Murphy: Now, then, Admiral, the message about which I was asking you at the time the gentleman from California spoke about the confidential statement of Admiral Kimmel, as I understand it it is in this exhibit here. Do you have a copy of that? Your letters and Admiral Kimmel's letters.

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Mr. Murphy: You have read his letter to you and your letter to him, where you say "O.K."?

Admiral Stark: Yes, sir.

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Questions by: Mr. Murphy

Witness Stark

Mr. Murphy: At the time that you said "O.K.", would Admiral Kimmel be justified in assuming that the preparations that he had made subsequent to your October message had your approval to be the same that should be applied to the war warning message?

Admiral Stark: I think not.

Mr. Murphy: Now, there has been reference in one of your letters about the routing of ships, and I believe you meant to refer to the routing of the ships through the Torres Straits, is that right?

Admiral Stark: Yes, sir.

Mr. Murphy: And in your letter you suggested that you were perhaps making that as a preliminary move to meeting the situation when things got more critical; is that right?

Admiral Stark: That is correct.

Mr. Murphy: In your judgment, was it necessary to route the ships at the time you did through the Torres Straits, and if so for what reason?

Admiral Stark: It looked like trouble ahead. It was our job to prevent capture of our merchant ships on the high seas if we could in a sudden emergency of a declaration or war act of Japan. For that reason we took ships off the usual routes and sent them on the southern where they could be better protected and where there were ports to which they could go in

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Witness Stark

Questions by: Mr. Murphy

case of trouble. It also took time to get vessels routed

and get into a groove as to just how to handle them, because

it required routing across the broad Pacific, and we thought

it advisable to initiate it at that time, and we did.

Mr. Murphy: Well, at any rate, you did it as a precautionary measure and as a security measure?

Admiral Stark: Yes, sir. And I might add, it was a matter of considerable pride to us that the only ship we lost of American tonnage was one on which we took a deliberate chance.

Mr. Murphy: Was that in the Pacific?

Admiral Stark: It was in the Pacific. A ship we sent out for the remaining Marines in China, and we didn't know whether we would have time or not. She was captured.

Mr. Murphy: Were there any German raiders in the Pacific prior to December 7, 1941?

Admiral Stark: Yes, sir, there were raiders off and on in the Pacific prior to December 7, German raiders.

Mr. Murphy: In your judgment who was at fault, if anyone for the failure to have the torpedo baffles or nets on the ships on December 7, 1941? You have already testified that Ordnance was working on it. There were three or four letters between you and Admiral Kimmel on the subject. Do you know of anyone particularly to blame for not having them on that day?

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.Admiral Stark: I was asked this morning if I instituted any follow-up of my original request of Bureau of Ordnance to design and build those baffles. I perhaps can best answer the question by reading into the record the follow-ups which we made and if the committee so desires I will read them. They are not very long.

Mr. Murphy: I think it is important enough to do it. The Chairman: Read them into the record.

Admiral Stark: The original letter was in February. On April 9, Chief of Naval Operations wrote this letter to Chief of Bureau of Ordnance, inviting attention to certain references and stating that the:

" . . the Chief of Naval Operations brought forth the necessity for experimental and development work in connection with nets and booms, and e specially the need for a light anti-torpedo net. The attention of the Bureau is directed to reference (b) which gives certain details of an apparently much lighter net now used by the Germans."

Signed: "R. E. Ingersoll, Acting."

On September 16, the Chief of Naval Operations wrote the Bureau of Ordnance.

"Subject: Experimental and Developmental Work on Nets and Booms." -- with four references.

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Witness Stark

Questions by: Mr. Murphy

The letter reads:

"It is suggested that in order that progress may
be made in solving some of the problems which confront
us, that a small group of officers, engineers and draftsmen be assigned exclusively to planning improvement in
net and boom designs and to development and experimental
work. The group, it is suggested, may be aided by using
the facilities of the Net Depots at Tiburon and Newport.
It is suggested that these two depots appear suitable as
centers for experimental and developmental work.

"In references (a) and (b) the Chief of Naval Operations indicated the desirability of undertaking some research and development work. Among other suggestions, the need for a lighter anti-torpedo net was stressed, which can be laid and removed in harbors in a short time for temporary use, and which will give good if not perfect protection from torpedoes fired from planes.

"Designs are requested to be prepared giving A/T net protection to one or more large ships moored in harbors against torpedo plane attack in which the A/T net may be placed completely around one or more large ships, similar to placing the ship or ships in a 'dry dock' of A/T net. It may be assumed that the currents inside of most harbors are not as great as at the entrances,

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and the moorings of such nets may be of less weight and less extensive than for the present A/T nets which are designed principally for harbor entrances. As such nets may be desired for advance bases, as little weight and volume of material as possible is desirable. As little space as possible should be taken up by the nets in order not to take up too much anchorage space.

"Designs of 18 nets which might be attached to booms on ships or floating off of ships at anchor are requested to be prepared in conjunction with the Bureau In a design of this type it may be possible of Ships. to do away with mooring the nets. A net which deflects rather than stops the torpedo may possibly be designed.

"Reference (c) is a preliminary Admiralty report on the development of a torpedo net defense for merchant ships at sea. It is requested that the Bureau of Ordnance in conjunction with the Bureau of Ships undertake a similar development work for the perfection of ships under way at sea.

"It is possible that in our Navy the assumption that has been reached that anchorages protected by nets are secure. Nets are defensive measures, and, in general, are without destructive means. Patrol vessels are required in conjunction with net defenses, and of the two

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Witness Stark

Questions by: Mr. Murphy

measures of defense, the vessels, capable of offensive action, are probable the more important. It is believed that the tests with nets conducted by the British should be accepted as conclusive. While one test of torpedo firing against an A/T net has been conducted by the Bureau, the torpedo was not equipped with cutters. No other tests have as yet been held. It may be well to repeat and to extend the British tests. It may be worthwhile to know the exact damage which will be done to an anti-torpedo net from a torpedo fired in the rate.

"Until the present in great measure reliance in this mode of defense has been placed on British designs, experiments and tests. It is considered that now we should be in a position to take more progressive action. In this letter it is realized that the requests made are not concrete and definite, but serve only to indicate several of the problems toward the solution of which action may be directed."

Shefner fws at 3:15

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Witness Stark

Questions by: Mr. Murphy

on 3 October 1941 the Chief of Naval Operations wrote again to the Chief of Bureau of Orinance on the same subject, with references and a copy of reference A, which were proceedings of meeting of Local Joint Planning Committee, Northern California Sector, Pacific Coastal Frontier, of September 17th. The letter reads:

"Enclosure (A) is forwarded for information.

"Attention is invited to paragraph 3 of the enclosure.

The Chief of Naval Operations considers it urgent to develop an anti-torpedo net which can be made up, toward to a desired location, and quickly laid. The use of pontoons, as suggested, does not appear to solve this question; a reduction in the number of moorings, at present necessary for the standard net, would seem to be required."

That is the correspondence up to December 7th that Operations had with the Bureau of Ordnance on that subject of getting nets.

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Mr. Murphy: What I was referring to previously was the Hewitt report contained in the Appendix to Narrative Statement of Evidence which was given to me. On page 43 there is a reference made to a letter of February 15, 1941 from you to Admiral Kimmel and again to a letter of February 17, 1941 from you to Admiral Kimmel and again to a letter by Admiral Bloch of March 20, 1941 and again a letter of June 1941 from you to Admiral Kimmel, to which you referred this morning.

Admiral Stark: Yes, sir.

Mr. Murphy: Now, in the Hewitt report I find the following:

"Admiral Kimmel testified that on this correspondence he based his opinion that there was no chance of an air torpedo attack on Pearl Harbor - and that even after the June letter, he did not think that torpedoes would run in such shallow water. He pointed out that the Navy made no effort to place such nets in Pearl Harbor. He later stated that he did not think an aerial torpedo attack would be made because he did not think such torpedoes would run in Pearl Harbor and did not give this a great deal of consideration for that reason."

In the light of the fact that Bureau of Ordnance were working on it and none had been furnished to Hawaii was Admiral Kimmel justified in that statement?

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Admiral Stark: I think the statement is not justified in view of the letter which I read this morning.

Mr. Murphy: The letter in June 1941?

Admiral Stark: Of June 13th of 1941, in which appears the paragraph in part:

"Hence it may be stated that it cannot be assumed that any capital ship or other valuable vessel is safe when at anchor from this type of attack" -- that is torpedo attack -- "if surrounded by water at a sufficient distance to permit an attack to be developed and a sufficient run to arm the torpedo."

Now, you will recall that I follow that with other paragraphs which while not changing that paragraph may have minimized it to the extent that it would not occur.

Mr. Murphy: Yes. Those letters are all in the record and you read them this morning.

Admiral Stark: Yes, sir.

Mr. Murphy: Did Admiral Kimmel have the facilities at Pearl Harbor for manufacturing or preparing torpedo nets?

Admiral Stark: No. sir.

Mr. Murphy: If he had gotten them wouldn't he have to get them through the CNO or would he go direct to Ordnance?

Admiral Stark: Well, he probably would have written us about them. He could have written the Bureau of Ordnance but

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Questions by: Mr. Murphy

I think he would have come to us, undoubtedly, on it.

Mr. Murphy: What is your judgment subsequent to June of 1941? Should he or should he not have initiated a move to get them before December and if he did initiate it, in your judgment would they have been available?

Admiral Stark: Well, we had initiated it and we did not have them, but we were pressing the Bureau of Ordnance. You will note that I also mentioned the Bureau of Ships. I remember personally suggesting to the Bureau of Ships the possibility of developing something like our targets to be placed alongside of ships in Pearl Harbor. Just what they had arrived at at that time I do not know, but they had not produced.

Mr. Murphy: Admiral, why was the President opposed to the use of draftees on ships by the Navy?

Admiral Stark: I may state with regard to that that I also was initially opposed to them.

Mr. Murphy: Will you explain why?

Admiral Stark: It was a matter of sentiment, a matter of pride. We had always been a volunteer service and we think a service where men come into it because they want to, if you can get them, is a good thing and initially I was also opposed to it. The time came when wages were high ashore, when a man on a merchant ship could get several times what a man on

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Witness Stark

Questions by Mr. Murphy

board a Navy ship could get, when it was not so easy for us to get volunteers. It then became necessary for us to resort to the draft.

Mr. Murphy: Admiral, in studying the message of November 27th and in studying the testimony of Admiral Kimmel and General Short in previous hearings I am wondering if the people in Washington and the people at Hawaii were not influenced more by the war plans that had been drawn up in the mind of messages and in the kind of defense that was instituted, than they were by what actually occurred between the end of November and the beginning of December and I refer particularly first, - I am now referring to page 23 of the Appendix to the Narrative Statement. Do you have a copy of that available, Admiral?

Admiral Stark: Yes, there is one here. I haven't read the narrative.

Mr. Murphy: Well, you have read what I am going to speak about but it is more easy for me to refer to it here.

Iwould like to direct your attention first to the United States Pacific Fleet Operating Plan Rainbow Five. It first sets forth the Introduction, Mobilization and the Assumptions, and then the assumption that would include war with Japan, under Section 1211, would be A-2. Do you see that?

Admiral Stark: "A", yes, sir.

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Mr. Murp hy:

Admiral Stark: A-2?

Mr. Murphy: A-2 would be war with Japan. A-1 would be war without Japan.

Admiral Stark: Yes, sir.

A-2.

Mr. Murphy: Now, then, if you go over to the next page, page 24, under Section 1332 there is a statement, "It is conceived that Japanese action will be as follows", and I read first Section "a":

"a. The principal offensive effort to be toward the eventual capture of Malaysia (including the Philip-pines" and Hong Kong.

"b. The secondary offensive efforts to be toward the interruption of American and Allied sea communications in the Pacific, the Far East and the Indian Ocean, and to accomplish the capture of Guam and other outlying positions.

"c. The offensive against China to be maintained on a reduced scale only."

Now, then, I do not see anything in there about Hawaii.
Do you?

Admiral Stark: No, sir. He mentions there the principal offensive effort and we approved this plan, so I will accept responsibility for it also.

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Mr. Murphy: That is right, but these places --

Admiral Stark: In another part of this plan I think he specifically mentions possibilities of air raid even before war is declared or anything done.

Mr. Murphy: I am just taking this step by step. At least, these places that are referred to in 1-a are the places that were referred to substantially in your telegram, weren't they?

Admiral Stark: Yes, sir.

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Mr. Murphy: Then you speak of defensive efforts. Then you come over to Section 1333:

"To accomplish the foregoing it is believed that Japan's initial action will be toward:

"a. Capture of Guam.

"b. Establishment of control over the South China Sea, Philippine Waters, and the waters between Borneo and New Guinea, by the establishment of advanced bases, and by the destruction of United States and allied air and naval forces in these regions, followed by the capture of Luzon.

"o. Capture of Northern Borneo.

"d. Denial to the United States of the use of the Marshall-Caroline-Marianas area by the use of fixed defenses, and, by the operation of air forces and light

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Witness Stark

Questions by: Mr. Murphy

naval forces to reduce the strength of the United States Fleet.

- "e. Reenforcement of the Mandate Islands by troops, aircraft and light naval forces.
- "f. Possibly raids or stronger attacks on Wake,
 Midway and other outlying United States positions."

 Now, I do not think Hawaii is included in any of those either, is it?

Admiral Stark: No, sir.

Mr. Murphy: Certainly, they would not refer to our main naval base as an outlying position, would they? That would be one of the smaller islands, wouldn't it?

Admiral Stark: Smaller islands are referred to in that particular section I believe, yes, sir.

Mr. Murphy: Now, the places that you refer to there in 1333 are the places that you refer to in your telegram, are they not?

Admiral Stark: Yes, sir, and I think they were also referred to in our own war plan.

Mr. Murphy: Well, I will come to that but I am trying to get what was the background for the telegram and why Hawaii was not included.

Admiral Stark: Yes, sir.

Mr. Murphy: Now, in Section 1334 you speak of the initial

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Witness Stark

Questions by: Mr. Murphy

Japanese deployment. It says:

"The initial Japanese deployment is therefore estimated to be as follows."

Then you speak of A, B, C, D and E and then when you come to "F":

"Raiding and observation forces widely distributed in the Pacific, and submarines in the Hawaiian area."

There is nothing there about an attack on Hawaii via the air, is there?

Admiral Stark: That is correct, yes, sir.

Mr. Murphy: Now, then, I come over to the tasks assigned by the Navy Basic Plan and the mission and in Section 2101 you come down to "H", "Protect the territory of the Associated Powers in the Pacific area."

That might include Hawaii but that was offensive action, wasn't it?

Admiral Stark: Yes, sir.

Mr. Murphy: Now, then I come over to Section 2202 and I find, "Tasks formulated to accomplish the assigned missions" and I go on through "A". I come to "B":

"Maintain fleet security at bases and anchorages and at sea."

That would definitely be Hawaii, wouldn't it?
Admiral Stark: Yes, sir.

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Questions by: Mr. Murphy

Mr. Murphy: And then on down to "K";

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"Continue training operations as practicable." That would be for Admiral Kirrel, wouldn't it?

Admiral Stark: Yes, sir. That always holds in war as well as peace.

Mr. Murphy: A drival, regardless of what plans there were by anyone, the first law of nature is self-preservation, isn't it?

Admiral Stark: Yes, sir.

Mr. Murphy: And the fleet belonged to Admiral Kimmel and those at Hawaii, and General Short, and ælf-preservation, regariless of when it was, dictated that they should protect that fleet in order to save themselves and be able to operate, 1sn t that true?

Admiral Stark: Yes, sir.

Mr. Murphy: Now, then I come to "M":

"Guard against surprise attack by Japan."

That would be definitely the obligation of those at Hawaii and at the base, would it not?

Admiral : Stark: Yes, sir, and, of course, they had covered that in other plans.

Mr. Murphy: Well, Admiral, at any rate I have studied these different plans and I come to the air raid but it seems to me that the air raid itself, or the possibilities of an

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Witness Stark

Questions by: Mr. Murphy

air raid, - in fact, in the plan at Hawaii a submarine attack was listed as probable, an air attack was listed only as possible, and I was wondering if the thought in the Navy, particularly, perhaps, when these plans were prepared and manufactured was not to work that air attack in Hawaii down the line a little from what was expected in the event that war started?

Admiral Stark: Well, I had not thought of that, particularly in view of the special letters which were written on the subject and the follow-up of special plans made to guard against air raid, such as the Bellinger agreement, Bellinger-Martin agreement and the letters exchanged between Secretary Knox and Secretary Stimson and the drills which were being implemented and the fact that when we got these very excellent plans of Admiral Kimmel we had distributed them throughout the service.

Mr. Murphy: At any rate, it is your feeling that these supplemental plans that pertained particularly to Hawaii and the langer of an air attack and the let ter of the Secretary of War and the correspondence you had kept that to the forefront regardless of where the attack on Hawaii might be in these several other plans?

Adriral Stark: Yes, sir, and the final letter which I reed this moming dated in October, which was gotten out on

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Witness Stark

Questions by: Mr. Murphy

that subject.

Mr. Murphy: Now, I have this last question, Adriral. In all of the messages that were sent to Hawaii and in all of the considerations in Washington about the possible wo we to the southward, the reason why you were fortifying the Philippines was so that the Japanese would fear an attack on their flank specifically and, therefore, would hesitate going into the South China Sea, that is right, isn't it?

Admiral Stark: That is correct, yes, sir. Whether we could deter them or not, - I believe I stated that we hoped that they might have some weight toward prevention, if not then in execution, but that flank position, unless the Japanese had made up their minds that we would not come in, was a serious threat to their communications to their min offensive to the south.

Mr. Murphy: Now, isn't it also true that if the Japanese were going to go to the South Seas that the fleet, once it was in the Pacific, was always a danger to their flank and, therefore, had to be taken into consideration every time you thought of what the Japs might do, because they would have to get the fleet off their flank to be safe, wouldn't they?

Admiral Stark: Ultimately they would have to lick the fleet or be licked by the fleet.

Mr. Murphy: I have no other questions, Mr. Chairman.

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Witness Stark

Questions by: Mr. Gearhart

The Chairman: Senator Brewster being absent, Congressman Gearhart is at bat.

Mr. Gearhart: Admiral Stark, what is the tour of duty of a Chief of Naval Operations?

Admiral Stark: The normal tour, provided an officer has that much time in his active service left, is four years.

That is true of the Bureau Chiefs also.

Mr. Gearhart: That was not the thought I had in mind.

I meant the tour of duty on a twenty-four hour period.

Admiral Stark: You mean how long is he supposed to -I do not know just what you mean. You mean how many hours a
day?

Mr. Gearhart: Yes.

Admiral Stark: I do not think there is anything. It depends on the individual and particularly on the work.

Mr. Gearhart: As a matter of fact, Admirel, I think under Navy regulations he would be on duty constantly during the time that he is serving in that office.

Admiral Stark: Always available, yes, sir.

Mr. Gearhart: He must never be beyond reach, 1sn't that correct?

Admiral Stark: Yes. It always must be known where he is.

He might be in the West Indies but he would still be within

reach by radio, or he might be with the fleet on an exercise

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Witness Stark

Questions by: Mr. Gearhart

but his whereabouts is always known and there is always a means of communication with him.

Mr. Gearhart: That is also true of the Chief of Staff of the Army, is it not?

Admiral Stark: I suppose so.

Mr. Gearhart: In fact, that is the rule applying to all high ranking commanding officers, is that not true?

Admiral Stark: Yes, sir. I would say it would be true, certainly, of the Commander-in-Chief of the Fleet.

Mr. Gearhart: Then a commanding officer, a Chief of Naval Operations, should not at any time put himself beyond communication by his subordinates, is that correct?

Admiral Starks That would be correct, except some special circumstance might arise, which would be thoroughly understood, but I have never heard of such special circumstance.

Mr. Gearhart: And that is also true of the Chief of Staff of the Army?

Admiral Stark: Well, I suppose it is, Mr. Gearhart.

Mr. Gearhart: When you left the office on Saturday night didn't you leave word there as to where you were going to be and where you could be reached on December 6, 1941?

Admiral Stark: Yes, when I went out I always left word. I do not recall of any time when I did not, and occasionally I had it checked just to see if I were absent whether the

Witness Stark

Questions by: Mr. Gearhart

follow-up would be effective. I do not recall being out that night but I also do not recall whether I was out or not, so there it is.

Mr. Gearhart: Now, isn't there a record kept in the office of the Chief of Naval Operations as to where he is every minute that he is away from the office?

Admiral Stark: No, sir.

Mr. Gearhart: When you leave --

Admiral Stark: When you say "every minute", yes, if I were going out at night my aide would usually leave word with the duty officer where I could be found, assuming that my intentions to go out were before I left the office. If after I got home I suddenly decided to go out somewhere, I would leave word with the house and usually call up the duty officer in addition.

Mr. Gearhart: Well, have you searched the records in the office of the Chief of Naval Operations to ascertain where you were on Saturday night, the 6th day of December 1941?

Admiral Stark: We have found nothing as to where I was and it follows my assumption that my thought was that I was at home. There is nothing I have been able to find out which locates where I was that evening.

Mr. Gearhart: In view of the fact that the Chief of Staff cannot remember where he was on that night is it pos-

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Witness Stark

Questions by: Mr. Gearhart

not. If I got home in time for dinner at half past seven I was rather lucky and my brief case always went with me.

Mr. Gearhart: Did you, as General Marshall did, have orderlies at your quarters at all times?

Admiral Stark: No, sir. I might add that the servants in the house were given my address and there was one always on duty.

Mr. Gearhart: You have been informed that an effort was made to locate you on Saturday night, have you not?

Admiral Stark: 8 Yes, I have heard that an effort was made to locate me.

Mr. Gearhart: And you also have learned that a courier called at your quarters and you were not there?

Admiral Stark: No, I have not heard that.

Mr. Gearhart: Did you have any telephone call that evening from Colonel Knox, the Secretary of the Navy?

Admiral Stark: Not that I recall.

Mr. Gearhart: Now, you testified in your written statement, page 51, that the Navy was in the war in the Atlantic on the 7th day of November 1941. You remember that testimony?

Admiral Stark: Yes, sir.

Mr. Gearhart: If we were at war on the 7th day of No vember of 1941 in the Atlantic when did that war begin?

Admiral Stark: I would like to say as to that statement

Witness Stark

Questions by: Mr. Gearhart

sible that you and he could have been together?

Admiral Stark: I think we had no such conspiracy at that time, sir.

Mr. Gearhart: Well, do you shut it out as being an utter impossibility that you and he could have been in each other's company that night?

Admiral Stark: I do not shut it out as an utter impossibility that we could have been in each other's company,
but I think we were not.

Mr. Gearhart: You do not remember that.

Admiral Stark: No, but I feel that perhaps we both would have remembered it if that had occurred.

Mr. Gearhart: Well, you not remembering where you were certainly you cannot remember that you were not with General Marshall on that night, can you?

Admiral Stark: Well, I think that may be a reasonable assumption.

Mr. Gearhart: You were together a great deal all the time, were you not?

Admiral Stark: We were together either talking by telephone or inter-office visits a great deal during office hours.

We were not together a great deal in the evening. Once in a
while we would have just a little family supper party but
neither one, - I was not going out much at that time. I could

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Witness Stark

Questions by: Mr. Gearhart

not. If I got home in time for dinner at half past seven I was rather lucky and my brief case always went with me.

Mr. Gearhart: Did you, as General Marshall did, have orderlies at your quarters at all times?

Admiral Stark: No, sir. I might add that the servants in the house were given my address and there was one always on duty.

Mr. Gearhart: You have been informed that an effort was made to locate you on Saturday night, have you not?

Admiral Stark: 8 Yes, I have heard that an effort was made to locate me.

Mr. Gearhart: And you also have learned that a courier called at your quarters and you were not there?

Admiral Stark: No, I have not heard that.

Mr. Gearhart: Did you have any telephone call that evening from Colonel Knox, the Secretary of the Navy?

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Mr. Gearhart: Now, you testified in your written statement, page 51, that the Navy was in the war in the Atlantic on the 7th day of November 1941. You remember that testimony?

Admiral Stark: Yes, sir.

Mr. Gearhart: If we were at war on the 7th day of No vember of 1941 in the Atlantic when did that war begin?

Admiral Stark: I would like to say as to that statement

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that we were at war that it should be interpreted as in effect. We were not belligerents, we did not have the right of belligerents, but when we had orders to shoot any German or Italian on the high seas to the westward of the twenty-sixth meridian and when they in turn were attacking us and we were endeavoring to sink their attacking vessels and they were endeavoring and had wounded our vessels at that time, we were in effect engaging them and to that extent we were at war, and so far as the high seas were concerned when we actually entered the war there wasn't much change in that particular case.

On the other hand, there was at one time a request come to me to apprehend a certain vessel, a German vessel which was, we found, approaching Germany with rubber and we refused to do it because of the fact that we did not have belligerent rights.

On the other hand, again as regards being in war, we were in the position of having command of Canadian vessels or they might have of ours, or we might under certain circumstances under the shooting order command British vessels, Britain being at war with Germany, or a British officer might have command of ours, so in effect I made the statement we were st war. There were certain belligerent rights technically and the thing had not been openly declared, but in the ways which the President had defined and of which he had informed the

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Witness Stark

Questions by: Mr. Gearhart

country in his speech in September, there was practically war on the sea for any Axis power that came within that limit.

Mr. Gearhart; Now, you described the conditions as existing on the 7th day of November 1941 as indicating a condition
of war. Now I am asking you when did that condition come into
being?

Admiral Stark: I think perhaps I might read a brief which I had made up thinking it might be of use to the committee, - primarily I wanted it for myself to get the sequence, - of the hemispheric defense orders and whether or not I have enough copies here to give the committee at this time I do not know.

Mr. Gearhart: Was there an order commanding commanders of American ships in the Atlantic to fire upon German sub-

Admiral Stark: There was.

Mr. Gearhart: Who issued that order?

Admiral Stark: I did, by direction of the President.

Mr. Gearhart: And when was 1t issued?

Admiral Stark: On October 8, 1941 by despatch 082335
the Chief of Naval Operations ordered the above outlined plan
executed at 1400 G.C.T. -- that is Greenwich Civil Time -"11 October 1941. The plan remained in effect until December
11, 1941 at which time the Chief of Naval Operations by despatch 111550 ordered the above outlined plan cancelled and

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Witness Stark

Questions by: Mr. Gearhart

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replaced by WPL 46, Navy Basic War Plan Rainbow No. 5."

I think it might be helpful if I would read this correspondence which lays down the sequence and is a brief.

The Chairman: Go ahead and read it, Admiral.

Mr. Gearhart: I will be glad to have you do that, Admiral, with permission of the chair.

Admiral Stark: It is six pages long.

Mr. Gearhart: Go aheal.

Aimiral Stark: But it gives the picture and consolidation of a good many pages.

Mr. Gearhart: All right.

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Witness Stark

"DIGEST OF HEMISPHERE DEFENSE PLANS

"Navy Hemisphere Defense Plan #2 (WPL-49), promulgated April 21, 1941, issued by the Chief of Naval Operations at the direction of the President, was based on the general concept:-

Vessels and aircraft of belligerent Powers, other
than of those Powers which have sovereignty over
Western Hemisphere Territory, will be viewed as
actuated by a possibly unfriendly intent toward
territory or shipping within the Western Hemisphere.

"Tho General Task assigned the Navy was:-

****warn Western Hemisphere Powers against
possible impending danger, and defend United States
flag shipping against attack.

"The specific tasks assigned the Naval Operating Forces

- Powers, (other than of those Powers which have sovereignty over Western Hemisphere Territory) and broadcase in plain language their movements at four hour intervals, or oftener if necessary.
- (b) Trail merchant vessels of belligerent Powers (other than of those Powers which have sovereignty

Witness Stark

of acting as supply vessels for, or otherwise assisting the operations of, the naval vessels or aircraft of such belligerents. Report the movements of such vessels to the Chief of Naval Operations.

- (c) Prevent interference with United States flag shipping by belligerents.
- (d) Avoid intervening in or interfering with the armed engagements of belligerents.

The above plan became effective in the Atlantic on April 24, 1941, the dispatch placing it into effect stated The execution of this plan shall give the appearance of routine exercises where the departure of units from port are being made. (Chief of Naval Operations Dispatch 211520 of April 1941 to Holders of WPL-49).

"Hemisphere Defense Plan #4 (WPL-51), issued by the Chief of Naval Operations on July 11, 1941, at the direction of the President, was based on the following general concepts:-

vessels and aircraft of belligerent Powers, other
than of those Powers which have sovereignty over
Western Hemisphere Territory, will be viewed as
actuated by a possibly unfriendly intent toward
territory or shipping within the Western Hemisphere.

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over Western Hemisphere Territory) if suspected of acting as supply vessels for, or otherwise assisting the operations of, the naval vessels or aircraft of such belligerents. Report the movements of such vessels to the Chief of Naval Operations.

- (c) Prevent interference with United States flag shipping by belligerents.
- (d) Avoid intervening in or interfering with the armed engagements of belligerents.

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"Hemisphere Defense Plan #4 (WPL-51), issued by the Chief of Naval Operations on July 11, 1941, at the direction of the President, was based on the following general concepts:-

vessels and aircraft of belligerent Powers, other
than of those Powers which have sovereignty over
Western Hemisphere Territory, will be viewed as
actuated by a possibly unfriendly intent toward
territory or shipping within the Western Hemisphere.

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(b) The President of the United States, in a message to Congress on July 7, 1941, made the following pronouncement:

"The occupation of Iceland by Germany would constitute a serious threat in three dimensions:

The threat against Greenland and the Northern portion of the North American Continent, including the Islands which lie off it.

The threat against all shipping in the Atlantic.

The threat against the steady flow of munitions to Britain - which is a matter of broad policy approved by the congress.

between the Americas and those strategic outposts, the safety of which this country regards as essential to its national security, and which it must therefore defend, shall remain open and free from all hostile activity or threat thereof.

"As Commander in Chief I have consequently issued orders to the Navy that all necessary steps be taken to insure the safety of communications in the approaches between Iceland and the United States, as well as on the seas between the United States and all other strategic outposts.

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Witness Stark

"This Government will insure the adequate defense of Iceland with full recognition of the independence of Iceland as a sovereign state."

"The General Tasks assigned the Navy were within the Western Hemisphere and were as follows:-

- (a) Insure the safety of communications with United States strategic outposts;
- (b) Insure the adequate defense of Iceland;
- (c) Defend United States and Iceland flag shipping against hostile attack or threat of attack; and
- ! (d) Warn Western Hemisphere Powers against possible impending danger.

"When the order to execute this plan was issued, Change #1 had been incorporated. The Tasks assigned to the Atlantic Fleet were: -

- (a) Protect United States and Iceland flag shipping against hostile attack, by escorting, covering, and patrolling, as required by circumstances, and by destroying hostile forces which threaten such shipping.
- (b) Escort convoys of United States and Iceland flag shipping, including shipping of any nationality which may join such convoys, between United States ports and bases, and Iceland.

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Witness Stark

- (c) Provide protection and sea transportation for the initial movements and continued support of United States overseas garrisons.
- (d) Trail naval vessels and aircraft of belligerent Powers (other than of those Powers which have sovereignty over Western Hemisphere Territory and other than belligerent vessels and aircraft involved in encounters in executing a, b, and c), and broadcast in plain language their movements at four hour intervals, or oftener if necessary. Amplify such broadcasts by encrypted despatch to the Chief of Naval Operations.
- (e) Trail merchant vessels of belligerent Powers (other than those Powers which have sovereignty over Western Hemisphere Territory), if suspected of acting as supply ships for, or otherwise assisting the operations of, the naval vessels or aircraft of such belligerents. Report the movements of such vessels to the Chief of Naval Operations.

The Atlantic Fleet will be organized into Task Forces of the approximate strength indicated:

> -- 6 BB, 5 CA, 27 DD, 23 ODD, 48 VPB. Ocean Escort Striking Force -- 3 CV, 4 CL(10,000 tons), 13 DD, 12 VPB.

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Witness Stark

Southern Patrol 4 CL (7500 tons), 8 DD (1850 tons), -- 4 CGC (327 tons), 12 VPB. Force.

"The plan stated that Canada had made available Shelburne and Halifax as operating bases for United States Naval vessels and patrol planes, and Sydney for United States Naval vessels in case of necessity.

"The Chief of Naval Operations would exchange information on movements of British and Canadian convoys and Naval forces and United States Naval forces and United States and Iceland clag shipping with the British and Canadian authorities.

"On July 25, 1941, the Chief of Naval Operations by dispatch 251600 ordered the above outlined plan executed at 1200 (GCT) July 26th, except that only United States and Ideland flag shipping was to be escorted, i.e., the words in Task (b), including shipping of any nationality which way join such convoys, between United States ports and bases, and Iceland, were not to be executed until necessary arrangemonts had been made.

"Change #2 to WPL-51, issued on August 13, 1941, transferred the task of providing sea transportation for the initial movement and continued support of the Army and Navy forces overseas, other than those which are to be transported by the Operating Forces, to the Naval Transportation Service. It also contained detailed instructions for the

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Witness Stark

operation of convoys and escorts in the North Atlantic which were to become effective when the escort of convoys including ships of nationality other than those of United States and Iceland was ordered.

"On 25 August, the Chief of Naval Operations informed Commander-in-Chief, Atlantic Fleet by dispatch 252000 that WPL-51 was to be interpreted as requiring Atlantic Fleet Porces to destroy surface raiders which attacked shipping along the sea lanes between North America and Iceland or which approached these lanes sufficiently close to threaten such shipping.

"Change #3, issued on September 3, 1941, stated:-

Hostile forces will be deemed to threaten United States or Iceland flag shipping if they enter the general area of the sea lanes which lie between North America and Iceland or enter the Neutrality Zone in the Atlantic Ocean described in the Declaration of Panama of October 3, 1939.1

"This change revised the detailed instructions for the operation of convoys and escorts, which were to become effective when the inclusion in United States escorted convoys of other than United States and Icelandic ships was ordered.

"Change #3 established a Southeast Pacific Sub-area consisting of that part of the Pacific Ocean outside of

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Witness Stark

territorial waters south of the Panama Naval Coastal Frontier and north of Latitude 57° South and between the West Coast of South America, and Longitude 1000 West.

"On August 28 the Chief of Naval Operations by dispatch 282121 ordered Commander-in-Chief, Pacific Fleet, to establish & Southeast Pacific Force of two 7500-ton light cruisers. This force, cooperating with the Panama Naval Coastal Frontier, was to destroy surface raiders which attacked or threatened to attack United States flag shipping. The approach of surface raiders within the Pacific Sector of the Panama Naval Coastal Frontier or the Pacific Southeast Sub Area was to be interpreted as a threat to United States flag shipping.

"On 13 September, Chief of Naval Operations by dispatch 131816 ordered deletion of the Task -- 'Trail naval vessels and aircraft of belligerent Powers, etc.

"Change #4, issued on September 3, 1941, enlarged the Western Atlantic Area (which had been the area west of longitude 260 West, as far west as the continental land areas) to the area west of the following line:

> Beginning from the North along longitude 100 West as far south as latitude 65° North, thence by rhumb line to the position lat. 53° North long. 26° West, thence south along long. 260 West.

"On 13 September the Chief of Naval Operations by dispatch

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Witness Stark

1.31645 ordered that commencing on September 16, 0001 (GCT), the Atlantic Fleet was to execute the words, including shipping of any nationality which may join such convoys, between United States ports and bases, and Iceland.

"This order also placed into effect the detailed instructions for the operations of convoys and escorts. these instructions the United States assumed responsibility for transatlantic trade convoys on the North Atlantic route when west of the line from the North Pole along the Meridian 10° West to Lat. 65° North thence to the point Lat. 53° North Long. 260 West and thence along the Meridian of 260 West.

"On 13 September 1941 Chief of Naval Operations informed Commander-in-Chief, Atlantic Fleet, by dispatch 131855 that the President had modified previous instructions regarding convoy and escort, and that the United States Naval vessels could escort convoys in which there were no United States or Iceland flag vessels and that United States flag vessels could be escorted by Canadian ships.

"Western Hemisphere Defense Plan #5 (WPL-52), issued September 26, 1941, superseded Western Hemisphere Defense Flan #4. It was to be placed into effect by the Chief of Naval Operations after Commander-in-Chief, Atlantic Fleet, had submitted a readiness report.

"It stated that approximately 60 Royal Navy and Royal

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Witness Stark

Canadian Navy destroyers and corvettes would be engaged in escerting convoy in the Western Atlantic Area under the strategic direction of the United States. It quoted extracts from the President's speech of September 11, such as:-

Upon our Naval and air patrol - now operating in large numbers over a vast expanse of the Atlantic Ocean fell the duty of maintaining the American. policy of freedom of the seas - now. That means *** our patrolling vessels and planes will protect all merchant ships - not only American merchant ships, but ships of any flag - engaged in commerce in our defensive waters.

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From now on, if German or Italian vessels of war enter the waters, the protection of which is necessary for American defense, they do so at their own peril. The orders which I have given as Commander in Chief of the United States Army and Navy are to carry out that policy - at once.

"It is stated in the Concept of the Plan:-

IT MUST BE RECOGNIZED THAT, UNDER THE CONCEPT OF THIS PLAN, THE UNITED STATES IS NOT AT WAR IN THE LEGAL SENSE, AND THEREFORE DOES NOT HAVE ANY OF THE SPECIAL BELLIGERENT RIGHTS ACCORDED UNDER UNITED STATES LAW TO STATES WHICH ARE FORMALLY AT WAR.

PLAN ARE CONCEIVED TO FORM A PREPARATORY PHASE FOR THE

OPERATIONS OF NAVY BASIC WAR PLAN RAINBOW NO. 5 (WPL-46).

"The Tasks assigned the Atlantic Fleet were:-

- (a) Protection against hostile attack United States and foreign flag shipping other than German and Italian shipping by escorting, covering, and patrolling as circumstances may require, and by destroying German and Italian Naval, Land, and Air Forces encountered.
- (b) Insure the safety of sea communications with United States strategic outposts.
- (c) Support the defense of United States Territory and Bases, Iceland, and Greenland.
- otherwise assisting the operations of German and
 Italian naval vessels or aircraft. Report the movements of such vessels to the Chief of Naval Operations.

"On October 8, 1941, by dispatch 082335, the Chief of Naval Operations ordered the above outlined plan executed at 1400 (GCT) October 11, 1941. This plan remained in effect until December 11, 1941, at which time the Chief of Naval Operations by dispatch 111550 ordered the above outlined plan cancelled and replaced by WPL-46 (Navy Basic War Plan,

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Witness Stark

Questions by: Mr. Gearhart

Rainbow No. 5)."

Mr. Garhart: Now is this the order that you made pursuant to the direction of the President under which the Navy began to wage war in the Atlantic?

Admiral Stark: It is the order under which we operated and under which we told the Germans, and Italians in the later stages, that if they came to the westward of the 26th Meridian, as I recall, that their intent would be regarded as hostile and they would be dealt with accordingly, and regarding which the President had previously informed the country.

Mr. Gearhart: Then pursuant to this order shells were exchanged by American surface warships carrying American flags and German submarines?

Admiral Stark: Yes, sir, we attacked German submarines under this order.

Mr. Gearhart: How many instances can you recount at this moment?

Admiral Stark: I do not know just how many instances there were where we attacked submarines with depth charges, in cases, for example, like when we were sending troops into Iceland, and which I mentioned. There are three rather outstanding cases in this connection.

There was the GREAR, which was attacked, as I recall,

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in September. There was the REUBEN JAMES, which was attacked and sunk, I believe, in November. There was the SALINAS, a tanker, which was attacked and damaged and got into port about that time. There was some one other of our destroyers.

Mr. Gearhart: Was the REUBEN JAMES one of them? Admiral Stark: Sir?

Mr. Gearhart: The REUBEN JAMES, was that one of them? Admiral Stark: The REUBEN JAMES was one. I have a paper here on those four cases. The other one was the KEARNEY on October 17, which was attacked by an enemy submarine, position 57.04 North and 23 West, 300 miles southwest of Iceland. One torpedo struck the boiler room. Seven men killed, four missing and ten wounded.

The SALINAS, a naval tanker, was torpedoed without warning during the night of October 29-30, 1941, in waters southwest of Iceland. Ship was sufficiently damaged to require six weeks or more in drydock, but a Navy press release stated there was no loss of life and no serious injury to personnel.

The REUBEN JAMES was sunk west of Iceland while on convoy duty during the night of October 30-31.

The GREAR was not damaged.

We had a ship, the ROBIN MOORE, torpedoed and sunk off Brazil in June. There was a ship called the STEEL SEAFARER

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Questions by: Mr. Gearhart

Witness Stark I think, that was attacked. I have forgotten whether it was sunk, but that was another case, and there was still another to which I believe the President referred in his September speech, called the CAESAR. I have forgotten just what she was.

Mr. Gearhart: Were any American transports carrying the American flag transporting the troops of any of the nations that later became our Allies, after the declaration of war?

Admiral Stark: I do not recall such at the time. We were escorting British ships at one period, carrying British troops. One of the Queens was sent over to this side of the Atlantic and routed south and down around the southern tip of Africa. She was sent here as a matter of safety, that being a safer route. Whether or not we let the British have any of our ships at that time, or allocated them to carry troops to the Middle East I am not certain. I do not recall any at the moment.

Mr. Gearhart: We did later?

Admiral Stark: We did later, yes, sir.

Mr. Gearhart: Now we occupied Iceland prior to December 7, 1941, did we not?

Yes, sir. Admiral Stark:

And our American Navy took to Iceland not Mr. Gearhart:

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only Marines but soldiers?

Admiral Stark: Army, yes, sir.

Mr. Gearhart: Soldiers of the Army?

Admiral Stark: That is correct. And we established seaplanes up there also.

Mr. Gearhart: We also occupied Greenland, did we not?

Admiral Stark: We developed certain air stations, as

I recall, in Greenland, to help get aircraft across the

Atlantic. I do not remember of any occupational forces other

than those in connection with air bases.

Mr. Gearhart: And we also dispossessed some Germans who established some air stations in Greenland, did we not?

Admiral Stark: I think what you refer to may be some Germans up there in connection with weather reports.

Mr. Gearhart: Yes, but they were German Army people, were they not?

Admiral Stark: I do not recall whether they were German Army or not. They were Germans.

Mr. Gearhart: Anyway, we ousted them from Greenland?

Admiral Stark: Either ousted them or they got out
themselves at that time. I do not know what the situation was.

Mr. Gearhart: They were ousted prior to December 7, 1941?
Admiral Stark: Yes, sir.

Mr. Gearhart: Now let us take a look at the Pacific. Did

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Witness Stark

Questions by: Mr. Gearhart

you have any orders comparable to the one that you have given me a copy of applying to the Pacific?

Admiral Stark: We did in the Southeast Pacific.

Mr. Gearhart: Have you a copy of that order here?

Admiral Stark: No, I have not. I can get it.

Mr. Gearhart: Would you be so kind as to get it and have it inserted in the record at this point, if you come to it in time?

Admiral Stark: Yes, sir.

Mr. Gearhart: Now what was the substance and effect of that order?

Admiral Stark: In the Southeast Pacific?

Mr. Gearhart: Yes.

Admiral Stark: I do not recall any incident in connection with that.

Mr. Gearhart: What was the order?

Admiral Stark: That commanders of the Army and Navy continue similar, as I recall, to that as I recited in October, that if any German or Italian raider came within the boundary line which we set there, and which we published, they were to be engaged.

Mr. Gearhart: Did that only apply to the Germans and Italians?

They were the only ones at that time. Admiral Stark:

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Mr. Gearhart: What was the date of that order?

Admiral Stark: It is covered in this digest which you have there, on page 5, and reads:

"On August 28 the Chief of Naval Operations by dispatch 282121 ordered Commander in Chief, Pacific Fleet, to establish a southeast Pacific force of two 7500-ton light cruisers. This force, cooperating with the Panama Naval Coastal Frontier, was to destroy surface raiders which attacked or threatened to attack United States flag shipping. The approach of surface raiders within the Pacific sector of the Panama Naval Coastal Frontier or the Pacific Southeast Sub Area was to be interpreted as a threat to United States flag shipping."

The effect, therefore, of that was to engage any German or Italian raider which might appear in that area.

Mr. Gearhart: Yes. Now, was any order promulgated by you which had direct application to Japan prior to December 7, 1941?

Admiral Stark: No, sir.

Mr. Gearhart: Well, did you regard the freezing of the assets of Japan on July 26, 1941 as an overt act?

Admiral Stark: I did not.

Mr. Gearhart: Did you regard the imposition upon Japan

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Witness Stark Questions by: Mr. Gearhart of economic sanctions on the same date as an overt act of the United States?

Admiral Stark: No, sir. If you read, and you have undoubtedly read, with regard to that, there were certain stipulations there whereby it was made possible for the unfreezing of assets as necessary to carry on certain trade, if we so desired to do so. It was not a loophole, but it was left open for certain essentials, that it could be done.

Mr. Gearhart: Now, I think you testified, and certain other high ranking Naval officers have testified, that an expedition was being prepared in Hawaii at the time of the attack, an expedition which would have been instructed to fly over Truk for reconnaissance purposes. If that flight had occurred, would that have constituted an overt act under international law?

Admiral Stark: I think not. The original decree, as I recall, regarding the mandates made it possible, or we should have been able to go into them at will practically at any time. They were a trust rather than Japanese territory. Whether that had been abrogated subsequently, I do not know, but I do recall very clearly when I wanted to send some submarines through the mandates, -- not while I was Chief of Naval Operations, however.

Mr. Gearhart: But regardless of the conditions under

Witness Stark

Questions by: Mr. Gearhart

which Japan received the mandated islands, it was understood,

was it not, by everybody that the Japanese were not allowing

any persons to come within those areas?

Admiral Stark: She had taken that stand, and in my opinion it was not a legal stand for her to take.

Mr. Gearhart: But legal or illegal, we were avoiding going in there and creating an incident by reason of our presence there, is that not correct?

Admiral Stark: That is correct, yes, sir. We had abided by her decision not to let us go, a decision which, on our part, I thought was wrong at the time. That went back some years.

Once it had been made, we stayed out.

Mr. Gearhart: When you considered sending an air reconnaissance expedition over Truk, did you consider the question of whether or not that would constitute an overt act against the Japanese?

Admiral Stark: Those ships, airships -- I am referring to aircraft -- had they made that reconnaissance flight would have gone very high. They might have been seen or might not, so the argument probably falls out. They would then have taken the pictures. The Japanese had been doing the same thing. We know of flights over our territory. It was taking a chance, but we thought the chance worthwhile. Whether it would be regarded as an overt act on our part, I do not know. I primarily

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Witness Stark

Questions by: Mr. Gearhart

wanted the information and I was prepared to take the chance.

Mr. Gearhart: If Japanese planes flew over Pearl Harbor, would you regard that as a sort of reconnaissance, the same as was to be conducted by the United States?

Admiral Stark: At that time, if I had seen them I would have shot them down, if I had been on the spot and in command.

Mr. Gearhart: Had there been any reports to you of Japanese ships flying over Hawaii?

Admiral Stark: No, sir.

Mr. Gearhart: Now, you read the story in the Saturday
Evening Post of October 9, 1942, a story written by the then
flying Naval Lieutenant Clarence Dickinson, did you not?

Admiral Stark: No, I think not.

Mr. Gearhart: Did you read that story?

Admiral Stark: No.

Mr. Gearhart: The story which is entitled "I Fly for Vengeance"?

Admiral Stark: No, sir.

Mr. Gearhart: He recites in that story that he flew under war orders, to keep his mission secret at all costs, to sink all Japanese ships he encountered on the surface of the sea or in the air. How would you classify such an order as that? Would that be considered an overt act against the Japanese?

Admiral Stark: At what time was that?

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Witness Stark

Questions bys Mr. Gearhart

Mr. Gearhart: That order was issued November 22, 1941, three weeks before Pearl Harbor was attacked.

Admiral Stark: I never heard of it. I would like to see the order.

Mr. Gearhart: Well, it was printed in the Saturday Evening Post of October, 1942. The first six inches of type in that story "I Fly for Vengeance" has never, to my knowledge, been denied.

Admiral Stark: I never heard of it before. I did not read the article. I say, I would not believe it regardless of whether it was printed, unless I saw the authenticated original order.

Senator Lucas: Congressman, will you yield?

Mr. Gearhart: I will yield.

Senator Lucas: Will the Congressman tell me who gave the order, according to the article?

Mr. Gearhart: I think it was given by Admiral Halsey.

That was what I was going to inquire. I thought you might have information about it at this time.

Admiral Stark: No, sir.

Mr. Gearhart: There was widespread publicity given to it.

It was printed ever since.

Admiral Stark: I missed it somehow. I missed it or it may have been I just dismissed it as something crazy.

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Witness Stark

Questions by: Mr. Gearhart

The Chairman: What was your last word?

Admiral Stark: I say it may have been I just dismissed it as something crazy, because I never had any knowledge of any such order.

Mr. Gearhart: Well, since that time the then flying Lieutenant Clarence Dickinson has been twice promoted. He is known today as Commander Clarence Dickinson.

Admiral Stark: Well, I would be very much interested in seeing the order.

Mr. Gearhart: Now, you have testified that the President told you about a year and a half ago or two years ago, that he was surprised when the Japanese attacked Hawaii. That is correct, is it?

Admiral Stark: Yes, sir.

Mr. Gearhart: And in your statement, on page 57, you testify: "The letter points out that neither the President nor the Secretary of State will be surprised over a Japanese surprise attack." That is your testimony, emphasizing and repeating that which you have said in a letter of November 27 to Admiral Kimmel.

Admiral Stark: To Admiral Kimmel, yes, sir.

Mr. Gearhart: That quotation being, "The chances of favorable outcome of negotiations with Japan are very doubtful. This situation, coupled with a statement of the Japanese Government

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Witness Stark

Questions by: Mr. Gearhart

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Witness Stark

Questions by: Mr. Gearhart and movements their naval and military forces indicate, in our opinion, that a surprise aggressive movement in any direction,

including attack on the Philippines or Guam, is a possibility."

Then, going on further down, "I held this (the letter) up pending a meeting with the President and Mr. Hull today. I have been in constant touch with Mr. Hull, and it was only after a long talk that I sent the message to you a day or so ago showing the gravity of the situation. Will confirm that in today's meeting by the President. Neither will be surprised over a Japanese surprise attack.' From many angles an attack on the Philippines would be the most embarrassing that could happen to us."

Do you sense any inconsistency in your statement if I told you that the President was surprised when the Japanese attacked Hawaii? Isn't that what you said in your letter to Admiral Kimmel?

Admiral Stark: No, I do not know that I do. I can give you practically the exact words which the President mentioned to me a year ago last summer. I was in the White House, and he said, in effect: "Betty, you were surprised at that attack and so was I." And my reply was: "Ye, sir, I was, and I just testified to that fact." Now, he previous surprise I think was more general in nature. I am not trying to make out a case for the President -- I want that understood.

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Questions by: Mr. Gearhart

Mr. Gearhart: We just want the facts. I am not trying to prove anything.

Admiral Stark: That neither Mr. Hull nor the President would be surprised at a surprise attack anywhere, in my opinion, the President was not expecting that attack on Hawaii anymore than I was. I had gone over the situation with him very carefully on the chart, and the movement of vessels. He was expecting it to the southward and so was I. We did not know whether it would hit the Philippines or not. But I think there is no particular inconsistency there.

Mr. Gearhart: Since you referred to a meeting with the President, I direct your attention to a meeting of the War Council, of which you are a member according to the report of the Army Board, a meeting which occurred at the White House on the 25th of November, 1941.

Admiral Stark: Yes, sir.

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Witness Stark

Questions by: Mr. Gearhart

Mr. Gearhart: I will quote from Secretary Stimson's diary as follows:

"Then at 12 o'clock I went to the White House, where we were until nearly half-past one. At the meeting were Hull, Knox, Marshall, Stark and myself. There the President brought up the relations with the Japanese. He brought up the event that we were likely to be attacked perhaps as soon as -perhaps next Monday, for the Japs are notorious for making an attack without warning, and the question was what we should do."

Do you remember that meeting and do you remember those remarks by the President of the United States?

Admiral Stark: Yes, sir.

Mr. Gearhart: With respect to whether or not he was surprised, do you think there is any inconsistency between what he said then and what you have just recited to us?

Admiral Stark: I think not. You can look at this thing in two or three different ways. And again I would repeat that I was surprised at the attack on Pearl Harbor. And I want to make sure that anything I state is not intended to weaken that, because I was surprised. When one had been talking about the possibility of an attack for a year or more, when you had been pressing for means to counter such an attack should it come, when you had laid out a plan to counter

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it, and stated that war might well be initiated, and the most embarrassing thing that could happen to us there was an attack on Hawaii, and you had gone over it forwards and backwards, to that extent you were not surprised, it was not as though it were something that suddenly came on you.

But regardless of the fact that we had been over it, we countered and we talked about the possibility, and we had done what we could, and we had made it our strongest outpost, when it came at that particular time, and in view of the fact that we had no leads to indicate it was coming at that time at Hawaii, and we did have leads only of an amphibious force pointing to the southern, and we had no indication that the Japanese carriers, the last thing I had in that line was information in the Pacific of the whole Japanese Fleet laid out as of 1 December showing the carriers in home waters --I was surprised.

Mr. Gearhart: Now, you say that you were surprised? Admiral Stark: Yes, sir.

Mr. Gearhart: That the Japanese should attack Hawaii on the 7th day of December 1941?

Admiral Stark: That is correct, yes, sir.

Mr. Gearhart: You were taken by surprise as well as the President was taken by surprise?

Admiral Stark: Yes, sir. All these things I had talked

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Witness Stark

Questions by: Mr. Gearhart

over with the President.

Mr. Gearhart: In view of the fact that the Commander in Chief of the United States Forces, the President of the United States, a student of naval affairs, a frequent visitor on board ships, and you, the Chief of Naval Operations, were taken by surprise by the news that came that the Japanese had attacked Hawaii, does that mitigate or does that aggravate the fact that the Commander of the Pacific Fleet was taken by surprise?

Admiral Stark: The possibility of that attack existed. We knew of the possibility though we weren't expecting it. I had specifically written, by letter, that I thought we should be on guard. We had sent a dispatch of a war warning and we had directed the Commander in Chief of the Asiatic and the Commander in Chief of the Pacific to take a defensive deployment. That direction was because of the possibility of an attack. We didn't expect it, but we felt we had to be on guard against it.

I was surprised at the attack, and I also was greatly surprised that more steps had not been taken to endeavor to guard against it and counter it, if possible.

Mr. Gearhart: Well, if you condemn Admiral Kimmel for being taken by surprise over there, do you not in the same breath condemn yourself?

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Witness Stark

Questions by: Mr. Gearhart

Admiral Stark: I am not condemning Admiral Kimmel "or anything. And in my statement and in what I said I would do I have left that up to others. I have stated the situation as I saw it. I acted in accordance with my best judgment and I assume he did, too.

What I intended to convey apparently did not get over. Whether the fault was mine for not having expressed it properly or whether the fault lay elsewhere if I did express it properly is something which is not for me to say.

Mr. Gearhart: Now --

Admiral Stark: I felt I had, we all felt, that we had given warning and a directive which would have fully alerted the forces out there, and, as I say, what we thought we had done did not materialize, to the best of my knowledge and belief, at least as far as we thought it had. What Admiral Kimmel did do he can testify to.

Mr. Gearhart: Now, the fact that you admit that you were surprised when Hawaii was hit, and you inform us that the President told you that he was surprised when Pearl Harbor was attacked, does that not account for the fact that you left out of all these warnings that you sent to the Islands any mention of Hawaii?

Admiral Stark: The only specific objectives we gave were objectives of an amphibious force. It is all we had.

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Witness Stark

Questions by: Mr. Gearhart

The war warning was broad. The amphibious objectives we gave. And in an earlier dispatch we put "in any direction".

Mr. Gearhart: But all of the war warnings that you sent, all that General Marshall sent, all, after calling attention to the imminence of war, all narrowed down the message later on by pointing out that you expected the attack to occur in the Far East.

Does that not spring from the fact that the President, yourself and General Marshall, and all of the officers that stood around you close and advised with you, were of the opinion that Pearl Harbor was impregnable and that it would not be attacked?

Admiral Stark: No, I never thought Pearl Harbor was impregnable and that it would not be attacked. I did not think it would be attacked at that time.

Mr. Gearhart: Now, going back again to that meeting with the President on the 25th day of November of 1941, that was held at the White House, wasn't it?

Admiral Stark: Yes, sir.

Mr. Gearhart: The three Secretaries were there, the two Chiefs of Staff were there, and the President brought up the subject of Japan and pointed out that the Japanese were notorious for making an attack without warning, a sneak attack, and that we might expect an attack as soon as next

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Monday, referring to the Monday following the 25th day of November, 1941.

Do you know whether the President had any reason for believing that an attack might occur on the 1st of December or 2nd of December?

Admiral Stark: No, sir; I don't know just why he made that statement, except that it was a guess that it might come within the next few days. I never went -- I don't know that anybody questioned it. We had the 29th as a deadline.

Mr. Gearhart: That was what I was going to ask you next. Did anybody bring up in the discussion the Japanese intercept that the 29th was a deadline?

Admiral Stark: I don't remember that that was specifically discussed at that time. We all had it -- wait a minute. I think we had it prior to the meeting of the 25th. It was about the 22nd, Ithink, that we got it.

Mr. Gearhart: First they fixed the 25th as the deadline and then a later message came through before the 25th extending it to the 29th.

Admiral Stark: That is correct.

Mr. Gearhart: It could have been before you.

Admiral Stark: I think it came in about the 22nd. If so, we all had seen it.

Mr. Gearhart: Yes. Now, you discussed it, did you not?

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Questions by: Mr. Gearhart

Admiral Stark: It was translated on the 22nd.

Mr. Gearhart: And it had been served upon you by Captain Kramer and it had been served upon the Secretary of War and the Chief of Staff by Colonel Bratton; is that not correct?

Admiral Stark: Yes, sir.

Mr. Gearhart: You all had knowledge of that 29th deadline?

Admiral Stark: Yes, sir. It had also been delivered to the White House.

Mr. Gearhart: Did Mr. Hull bring up any discussion of his associations with Ambassador Nomura and Special Envoy Kurusu?

Admiral Stark: The situation was undoubtedly discussed. I have forgotten the exact trend of it. It is a long time ago.

The one thing that I remember is that we went over the situation but as to details I don't recall.

Mr. Gearhart: Did Mr. Hull --

Admiral Stark: I kept no diary.

Mr. Gearhart: Did Mr. Hull say anything about the kind of message he was going to give the Japanese in reply to the one they served on him on the 20th?

Admiral Stark: I do not recall, at that time. We were still thinking, at least under the impression, that he

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Witness Stark

Questions by: Mr. Gearhart

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was still considering the modus vivendi.

to the Japanese?

Mr. Gearhart: Yes. Did he read you his modus vivendi?

Admiral Stark: I do not recall that he did at that time.

However, we had a copy of it in the Navy Department.

Mr. Gearhart: Were you and General Marshall disturbed by what Secretary Hull had to say about his impending answer? Admiral Stark: About his impending answer -- you mean

Mr. Gearhart: The one he was about to turn over to the Japanese.

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Admiral Stark: Of the 20th. Well, we were playing for time. I do not recall that what was said in the White House on the 25th was responsible for our message of the 27th. As I have stated, I have been unable to separate and clarify just what happened on the dates around the 25th, which was when the Chiang-Kai-shek note was delivered, and the 26th, and the 27th, except as to what happened during that over-all period.

Mr. Gearhart: Refreshing your memory, weren't you very much disturbed, and wasn't General Marshall very much disturbed, by what Secretary Hull told you that he planned to do?

Admiral Stark: I don't recall at that time that he told us. We did not know of the note of the 26th until after it was sent.

Mr. Gearhart: Didn't he tell you at that time that he was thinking about not answering at all, that he was thinking about ignoring the whole thing, letting it go on?

Admiral Stark: I don't recall that he did. You are referring to the --

Mr. Gearhart: Meeting of the 25th.

Admiral Stark: To the 25th. I have stated that whether he spoke to me about that note on the 25th or the 26th or the 27th, I am not sure. I know that we got it, that he called me with regard to it. It may have been the 25th, it may have been the 26th. I don't recall its having come up at the White House weeting. It may have. I do not recall the details.

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Questions by: Mr. Gearhart

Mr. Gearhart: This is very, very important, and I want you to try to remember.

Admiral Stark: I have spent hours trying to recall what went on, on the 25th, -6th and -7th, as to time. I have discussed it with others. We come to an impasse as to any agreement everytime we do it, and everytime we start it we waste a couple of hours and get nowhere. I cannot recall the details of just when I got that information. I wish I could, but I just can't do it.

Mr. Gearhart: To refresh your memory, reading from the Army report -- I am not picking this out of the air -- didn't Mr. Hull say in that meeting and during the course of the discussion that he was about ready "to kick the whole thing over and tell them (the Japanese) that he had no other proposition at all"?

Admiral Stark: I do not recall that he did.

Mr. Gearhart: Then, what caused you and General Marshall to immediately meet again together and to prepare and send to the President immediately after that meeting of the 25th of November, 1941, your memorandum recommending to the President that he should do everything in his power to gain time?

Admiral Stark: I do not know that it was immediately after that meeting of the 25th that we did that.

Mr. Gearhart: The instrument is dated the 27th, isn't it?

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Admiral Stark

Questions by: Mr. Gearhart

Admiral Stark: It is dated the 27th, yes, sir.

Mr. Gearhart: It contains General Marshall's signature, doesn't it?

Admiral Stark: It contains his signature which, his best judgment is, if I recall his testimony correctly, he put on, on the 28th.

Mr. Gearhart: Either the 28th or the 26th, because he wasn't in Washington on the 27th, the date that the instrument bears; that is correct, isn't it?

Admiral Stark: That is correct, yes, sir.

Mr. Gearhart: So if you and General Marshall worked out that instrument which bears the date of the 27th, you had to do it on the 26th, didn't you?

Admiral Stark: No, sir.

Mr. Gearhart: Because General Marshall was not here on the 27th.

Admiral Stark: We didn't have to start it on the 26th.

When I first asked Turner about it, because it was drawn up by War Plans of both sections, he was under the impression -I don't know whether he has testified on it or not -- but my impression is, in asking him, he thought it started about the 24th. We are not clear just when we started that memorandum.

Mr. Gearhart: You are not in the habit of sending memorandums to the White House without the signatures of the people

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who are responsible?

Admiral Stark: That is correct.

Mr. Gearhart: Then, it must have been prepared and signed on the 26th for delivery on the 27th; is that not correct?

Admiral Stark: No, that is not necessarily correct. I might have signed it on the 27th. You have Marshall's testimony. I have no reason to doubt it. You have his testimony that his best judgment is that he signed it on the 28th when he came back.

Mr. Gearhart: Is there any reason he should have signed it on the 28th rather than the 26th?

Admiral Stark: According to Secretary Stimson's diary, as I recall, he made some minor changes in it on the 27th.

It was not up in smooth form at that time. I say his diary.

I believe Gerow testified to that.

The Chairman: It is now 4:30. I presume you cannot finish soon?

Mr. Gearhart: No, I will need 15 or 20 minutes more.

The Chairman: We will recess until 10:00 o'clock morning.

(Whereupon, at 4:30 p.m., a recess was taken until 10:00 a.m., Friday, January 4, 1946.)