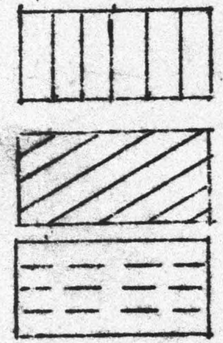
DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

SCHEDULE FOR CIVIL
INFORMATION ACTIVITIES
(p. 3)



Program planning by region and prefectural team civil information officers; assistance to Japanese agencies in planning and organizing information programs and in preparing essential materials.

Information reaches population groups for whom intended.

Program is carried forward by Japanese agencies which report progress from time to time to the civil information officer and are given guidance and assistance as necessary.

NOTES -- Programs listed above are in accordance with program plans of SCAP, GHQ, and are implemented through national media of information by the CI&E Section of that headquarters. Inasmuch as it is not feasible for military government units to undertake all these programs simultaneously, it is necessary to divide the total program into subordinate parts. Thus, the "Political Information and Education" program (Note 3) of CI&E Section, GHQ, is divided into "Civil Code and Criminal Code," etc., listed above. Other broad programs of SCAP, GHQ, listed in notes below, are similarly subdivided in above schedule.

Note 1 : Public Health
Note 2 : Economic rehabilitation
Note 3 : Political Information and Education
Note 4 : Public Welfare
Note 5 : Public Safety

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

ARMY PRIORITY LIST
APRIL - JUNE, 48

SECTION VI

CIVIL INFORMATION

1st Priority

Provide guidance and assistance to Japanese information media and organizations, governmental and private, in the planning and conduct of civil information programs, (OD 57, 1947).
Programs in order of priority are: information programs

a. Food distribution (OD 26 and 26/1-4, 1947)
Decentralization of schools (pending)
Tax collection (OD 4 and 4/1-2, 1948)
Agricultural production (pending)

b. Agricultural cooperatives (OD 15 & 15/1-2, 1948)
Coal production (in areas concerned)
Political affairs (pending)

c. Land reform (OD 10 and 10/1-3, 1947)
Insect and rodent control (OD 57, 1946)
Disease control (OD 40, 1947)

2nd Priority

1. Orient local information media and organizations concerning their rights and responsibilities; encourage development and promulgation of democratic ideas and doctrines in the form of of pampnlets, leaflets, posters, editorials, and other information materials: OD 57 (1947)

2. 16-mm Motion Picture Program: OD 67 (1947)

3. Organization and Development of Reading Rooms: OD 57 (1947)

3rd Priority

Surveys of media and Organizations: OD 57 (1947)

See PRIORITY LIST
11.9.48 ~~AHS~~A
A.-7
~~ESB~~

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

#300 OO ANNEX F C30 Hebrukees planning

To I Corps Military Government Plan for 15 February - 30 June 1948

CIVIL INFORMATION

1. Critique of Action on Previous Corps Plan: The energetic and imaginative response of all military government teams to this headquarters first priority program in civil information (OI#2, Hq I Corps, dated 17 October 1947) was encouraging, and not only affected favorably the progress in the designated fields, but benefited all civil information officers by giving them valuable experience and an understanding of the nature and number of the tools with which they had to work. The second phase of the program, however, should find civil information officers rather in the role of perceptor than reporter or publicity agent. In short, the strengthening, by guidance and encouragement, of Japanese informational agencies is the objective. During the period 15 February - 30 June 1948 military government civil information officers will exert every effort to insure that the following objectives are accomplished.

(Note: Priority programs for the months of May and June cannot be accurately determined at this early date, but if necessary will be issued as supplements to this plan. Also, the programs listed are subject to the changing occupational picture and may be revised by this or higher headquarters, if need arises.)

2. The Objective: The objective of the information program in I Corps is to insure that the individual Japanese citizen is provided with factual knowledge in specific fields so that he can take action to protect his rights and discharge his responsibilities.

3. The Method: The information approach for the current period will consist primarily of pushing certain national programs, using plans developed at higher levels and applying them to the local situation. (This does not preclude information programs on local problems). This consists of the following steps:

a. The civil information officer takes the suggested plan received from higher headquarters and initiates cooperative planning with the other officers on the team primarily responsible (for example, the economics officer, in the case of the Agricultural Cooperatives, food distribution, and electric power conservation programs). This plan should develop in detail answers to the following questions:

(1) What is the local situation?

(2) What population groups are interested?

(3) What information do they have to have?

(4) What action must they take to protect their rights and discharge their duties?

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770018

(5) What kinds of materials and media are necessary to reach them?

b. The civil information officer calls in the responsible Japanese official, public or private, presents him with the military government plan for the prefecture, persuades him to prepare a plan, and guides and assists him in doing so.

c. The civil information officer requests the Japanese official to submit his information plan on the deadline date. It should contain the following items:

(1) A clear statement of the problem.

(2) The purpose of the information program.

(3) A list of specific appeals and themes.

(4) A list of media to be used, including frequency of use.

d. The civil information officer and the cooperating section review the Japanese plan and suggest improvements.

e. The Japanese official is then urged to launch the amended plan. The military government aids and guides him in carrying out the plan.

f. The information program goes out to the public under the imprint of responsible Japanese officials, with the Japanese assuming full responsibility for its success or failure.

g. The military government takes direct action only when absolutely necessary to plug holes in or stimulate the Japanese plan. This obviates the necessity for military government to prepare press releases. The latter is not a good practice for (1) it is a type of censorship, and (2) it inhibits exercise of initiative on the part of Japanese of newspapermen, and robs him of their independence. Develop the local Japanese media and as soon as possible place the entire responsibility for information on them.

4. The military government priority information program, on which the Japanese are receiving advice and assistance from SCAP, are as follows:

a. February

Priority No. 1 - Food Distribution (Fish and Vegetables)
" No. 2 - Tax Collection Supervision.
" No. 3 - Agricultural Association Dissolution.
" No. 4 - Electric Power Conservation.
" No. 5 - Collection of Staple Foods.

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b. March

Priority No. 1 - School Decentralization
" No. 2 - Food Distribution (Fish & Vegetables)
" No. 3 - Tax Collection Program
" No. 4 - Agricultural Cooperatives
" No. 5 - Collection of Staple Foods

c. April

Priority No. 1 - School Decentralization
" No. 2 - Food Distribution (Fish & Vegetables)
" No. 3 - Agricultural Cooperatives
" No. 4 - Safety Week (See Annex E, Priority No. 5)
12-16 APRIL

d. May & June

Priorities from higher headquarters not yet established.

I Corps priorities: Health Week (See Annex E, "Civil Education", Priority No. 6)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770018

Policy File

Civil Information

HEADQUARTERS I CORPS
APO 301, (Kyoto, Honshu)

6 March 1948

OPERATIONS MEMORANDUM)

NUMBER 3)

UTILIZATION OF TACTICAL TROOP PERSONNEL
BY MILITARY GOVERNMENT UNITS

1. Reference: Operations Memorandum No. 10, Headquarters I Corps, subject: "Conduct of Occupational Duties," dated 27 May 1947.

2. Successful accomplishment of the occupation mission requires that close coordination of effort be maintained between Tactical Troops and Military Government Units. Participation of tactical troops in Military Government activities will serve to further troop training, educate all forces in the objectives of the occupation, and provide needed assistance to understaffed Military Government Units.

3. Military Government organizations are charged with responsibility for surveillance over Japanese compliance with Directives issued by the Supreme Commander for the Allied Powers. This surveillance is best achieved by means of inspections of the area in question by a member of the occupation force. The inspections usually involve, although they are not limited to, matters of an economic or governmental nature. Examples of routine inspections conducted by Military Government are those affecting industry, reparations, shipbuilding, land reform, public food collections, tax collection, fish and vegetable control, construction, courts, and distribution of electric power and solid fuels.

4. It is desired that Commanding Generals, 24th and 25th Infantry Divisions coordinate patrol activities of units of their command with Military Government Teams located in the area of their responsibility, to assist in necessary surveillance inspections. Patrols will contact the appropriate Military Government Team for orientation and receipt of instructions, and will perform such surveillance as is required. Military Government activities of the patrol will be limited to the mission assigned by the team commanders.

5. Commanding Officers of Military Government Teams will coordinate their activities with appropriate tactical troop commanders to insure that maximum benefit is derived from the services of the troops made available. Patrols reporting to Military Government Team Headquarters will be properly oriented as to the mission they are to perform, and a

A-5

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

clear description of the duties and responsibilities of the patrol will be made. Check sheets will be prepared by each Military Government Team for each of the projects to be checked. These sheets will serve as a guide for the patrols in their exercise of surveillance, and will be properly filled out and left with the team commander on return to Military Government Headquarters. In the event a special check is desired, and no regularly scheduled patrol is available, a request for dispatch of a special patrol may be made to the nearest tactical unit.

6. It is not the intent of this memorandum that coordination, as described above, between tactical troop and Military Government Teams, be subject to an undue amount of written correspondence. Coordination can best be achieved by means of informal conferences between the appropriate commanders involved, and through the scheduling of inspections to insure maximum utilization of available personnel.

BY COMMAND OF MAJOR GENERAL SWING:

EUGENE L. HARRISON
Brigadier General, GSC
Chief of Staff

OFFICIAL:

Peploe
PEPLOE
G-3

DISTRIBUTION:
20 copies to 24th Div Hq
20 copies to 25th Div Hq
5 copies to each MG Region I Corps
5 copies to each MG Team I Corps
3 AG Records

INFO COPIES:
2 copies Hq Eighth Army
Attn: MG Section

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

CO O U (Activities.)

HYOGO MILITARY GOVERNMENT TEAM
CIVIL INFORMATION SECTION
APO 317

WEL/eo

000.7

29 February 1948

SUBJECT: Information Activities for period 15 Feb to 30 June 48

TO: Commanding Officer, Hyogo Mil Govt Team, APO 317

C

Submitted herewith is a statement of objectives in the Information Section for the period 15 Feb to 30 June 1948:

1. To give information to the Japanese people of this prefecture on certain matters to the end that they are thereby persuaded to act in consonance with certain occupational objectives. Sample groups and informational projects are the following:

GROUP	ACTION DESIRED
Farmers	Put land to maximum use. Dispose of goods through legal channels.
Manufacturers	Produce for the optimum benefit to Japanese economy.
Dealers	Offer lawfully-got goods at lawful prices.
Consumers	Shun the blackmarket. Report blackmarketeers.
Teachers	Improve selves professionally.
Publishers	Get the facts and print the truth.

Priority for these projects will be established through reference to Hq I Corps letter, "Military Government Plan" dtd 9 Feb 48 and through consultation with other sections of this team.

See Radio G-2 SWING 22-4-48

#40 RADIO 22 April 48 ICBA-965:
"Organization of Prefectural Government's Information Bureaus WILL NOT BE ENCOURAGED OR DISCOURAGED".
I Corps #32.

2. To encourage the establishment of information sections in those Japanese organization and offices that are directly concerned with the advancement of occupational objectives, and to guide them in their attempts to use available informa-

A-4

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

BASIC: Ltr. CI Section, Hyogo Mil Govt Team, APO 317, subj: "Information Activities for period 15 Feb to 30 June 48", dtd 29 Feb 48.

tion media. (Such sections are already functioning in the prefectural Public Works and Public Health Departments and in the Kobe Tax Office.)

3. To continue to compile significant data on the information media availablein this prefecture. The greater portion of this work has already been completed but revisions and additions shall constantly be in order. Statistics on newspapers, radio-listenership and organizational membership, as examples, shall be changing continually.

4. To acquaint key media personnel with major military government objectives and to increase the measure of their support to these objectives. This shall be done by personal visit, letter, and telephone.

5. To relay to other sections of this team significant information as it develops. Daily surveillance of major Japanese-language newspapers with local coverage shall be maintained and translations of typical articles prepared. English-language newspapers shall be circulated routinely.

WALTER E. LUTZ
CI Officer

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

HEADQUARTERS EIGHTH ARMY /
United States Army
Office of the Commanding General
APO 343

AG 300.1 (MG-X) 9 December 1947

SUBJECT: Priority of Military Government Activities

TO: Commanding General, I Corps, APO 301
Commanding General, IX Corps, APO 309
Commanding Officer, Chugoku Mil Govt Region, APO 317
Commanding Officer, Shikoku Mil Govt Region, APO 317
Commanding Officer, Tokyo-Kanagawa Mil Govt Dist, APO 503

1. In order to aid military government team commanders in planning their work to the end that the major efforts of available personnel be devoted to the most important subjects, there is inclosed a list of activities considered most important at this time, arranged in order of their priority. It should be understood, however, that while the most important activities should consume the major part of the time of military government teams, some attention may have to be devoted to activities of lesser importance. The list should be used in planning military government work during the period from now until the end of March 1948. Prior to that time the list will be revised in line with new developments and directives issued by the Supreme Commander. Too, in view of the possible early issue of additional directives, it may be necessary for regional and prefectural team commanders to make minor modifications prior to the end of March.

2. Nothing in these inclosures should be construed to give priority to any section of military government to the detriment of another section. The priority given is by activity within each section. Sufficient copies are inclosed to permit distribution to prefectural teams in case you desire to do so.

BY COMMAND OF MAJOR GENERAL RYDER:

/s/ R. Schafer
/t/ R. SCHAFER
Lt Col, AGD
Asst Adj Gen

1 Incl
List of Activities

A-3

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [redacted]

SECTION V

CIVIL INFORMATION AND EDUCATION ACTIVITIES

1st Priority

Conduct required school inspections: OD 92 (1946) - Inspection of Japanese Education Institutions.

2nd Priority

Maintain surveillance over, encourage and assist in the reorganization and decentralization of the school system: OD 19 (1947) - Civil Education Program.

3rd Priority

Assist and encourage the Japanese in the civil education program with special attention to the in-service training of teachers, adult education, development of democratic youth organizations, and the screening of teachers: OD 19 (1947) - Civil Education Program.

4th Priority

Assist other sections of the team in promoting their information programs: OD 57 (1947) - Civil Information Activities.

5th Priority

Local promotion of national information programs: OD 57 (1947) Civil Information Activities.

6th Priority

Development of and reporting on local information media and organization: OD 57 (1947) - Civil Information Activities.

7th Priority

Maintain surveillance in the fields of religion, arts, and monuments: OD 21 (1947) - Funerals, Memorial Services, Monuments for War Dead, Militarists and Ultranationalists; OD 65 (1947) - Extension of Aid to Missionaries.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

OO OO Objectives

HYOGO MILITARY GOVERNMENT TEAM
CIVIL INFORMATION AND EDUCATION SECTION
APO 317

31 October 1947

SUBJECT: Objectives for the Period 1 November 1947-31 January 1948

TO: Commanding Officer
Hyogo Military Government Team
APO 317

The following are the minimum objectives which this Section hopes to accomplish during the three months period from 1 November 1947 to 31 January 1948:

a. Selection of one school and concentrating on the improvement of the physical plant to demonstrate what can be done with available material.

b. Accomplishment of a program whereby Prefectural Government School Inspectors become much more active in their work to include unannounced, informal inspections at frequent intervals.

c. A higher standard of sanitation and cleanliness in the schools.

d. Increased effectiveness of the Parent Teachers Organizations.

e. Perfecting a system of magazine collection and distribution to CI&E Libraries to provide them with sufficient copies of recent magazines.

f. Getting information to women's organization on, and conducting classes in, discussion technique.

g. Getting more information to Japanese women through the schools and women's organizations, on preparation of imported foods.

RICHARD B. ENGEL
Major FA
CI&E Officer

A-2 #206

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770018

Historical Records

EXTRACT FROM KINKI MILITARY GOVERNMENT
REGION MEMORANDUM DATED 6 SEPTEMBER 1947

****

VI. Civil Information and Education

g. The Information Operational Directive has been published. CI&E should concentrate on a few items at a time. Japanese national CI&E employees may handle details.

h. News releases should be written without reference to individuals on the team. It is frequently advisable for military government to encourage Japanese officials to release such materials rather than release it from the team.

j. SCAP circular No.12 of 1946 prohibits dissemination of books to the Japanese.

Extract from: ANNEX E

To I Corps Military Government Plan for 15 November 1947-15 February 1948

CIVIL INFORMATION AND EDUCATION

During the period 15 November 1947 - 15 February 1948 military government CI&E officers will exert every effort to insure that the following objectives are accomplished:

INFORMATION

Objectives for the information program are outlined in Operational Instructions No.2, this headquarters, dated 17 October 1947. In addition, information officers will coordinate with other sections in developing effective publicity for programs described elsewhere in this directive.

#29

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OD OD

C/ Activities
GD

SCAP
GS

HEADQUARTERS EIGHTH ARMY
OFFICE OF THE COMMANDING GENERAL
APO 343

OPERATIONAL DIRECTIVE)
)
NUMBER 57) 16 August 1947

CIVIL INFORMATION ACTIVITIES

1. Reference is made to the Potsdam Declaration and the statement entitled, "United States Initial Post-Surrender Policy for Japan" which are included in a publication entitled "Basic Pre- and Post-Surrender Policy Documents", GHQ, SCAP, Civil Information and Education Section, which has been previously distributed to all military government units.

2. General Headquarters, Supreme Commander for the Allied Powers, formulates reorientation and informational policies and programs.

3. The implementation of those policies and programs, as far as possible, is entrusted by General Headquarters, SCAP, to Japanese agencies, organizations and media of mass communication--newspapers, magazines, books, radio, motion pictures, exhibits, etc.

4. To be effective, this implementation requires that the Japanese agencies, organizations and media concerned receive guidance and assistance in varying degrees. The guidance makes clear to them what is needed and how to do it. The assistance takes the form largely of information, materials and services which they cannot obtain easily through their own efforts.

5. General Headquarters, SCAP, is the primary source of such guidance and assistance. Such means as the Kyodo News Agency, the Japan Broadcasting Corporation, newspapers of national circulation, the Japan Newspaper Association, the Motion Picture Association, the Japan Publishers' Association and certain ministries and other offices of the Japanese government are used.

6. These channels, though extensive, do not insure complete dissemination of the guidance and assistance required for implementation of reorientation and informational policies and programs. It is desired, therefore, that the commanding general of each corps and the commanding officers of the Chugoku and Shikoku Military Government Regions and Tokyo-Kanagawa Military Government District, to the degree feasible with available personnel, provide guidance and assistance for local agencies, organizations and media which General Headquarters, SCAP, cannot reach through Japanese channels and

A-1

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

that they watch over and reinforce the guidance and assistance given through Japanese channels.

7. In connection with these responsibilities, it is desired that the above referred to commanders give attention to the following matters:

a. As far as practicable, the surveying within each area, listing, and reporting briefly under reports control symbol OCIE-A to this headquarters, of all Japanese media, organizations and other means through which the people can be informed. The following media and organizations should be included in the survey and priority in reporting should be in the order listed.

(1) Newspapers C.I

(2) Radio stations -"-

(3) Radio receivers -"-

(4) Railway public address systems C I

(5) Farm organizations EC. & N Resources

(6) Non-commercial motion picture projectors Motion Pict

(7) Slide film projectors -"-

(8) Motion picture theatres -"-

(9) Chambers of commerce and industry

(10) Labor unions LABOUR

(11) Citizens' public halls KOMIN KAN

(12) Young peoples' organizations

(13) Magazines BOOKS & PUBLICATIONS

(14) Book and pamphlet publishers B. P.

(15) English speaking societies

(16) Political organizations LEGAL

(17) Libraries

(18) Women's organizations

(19) Public welfare organizations

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

OD OD

(20) Professional organizations Vocational training

(21) Legitimate theatres

(22) Amateur dramatic groups

OD #57

(23) Museums

b. As far as practicable, the ascertaining of and reporting to this headquarters, from time to time, under reports control symbol QCIE-02, the extent to which Japanese media and organizations:

(1) Receive guidance and materials from local and national sources.

(2) Follow such guidance and use such materials.

(3) Need guidance and assistance not now received from national and/or local sources.

c. The encouragement of media and organizations to engage in informational work, such encouragement to include:

(1) The calling of attention to informational needs as they become embodied in policies and programs of General Headquarters, SCAP.

(2) The suggesting of special programs to be initiated locally to meet local informational needs in consonance with the policies of General Headquarters, SCAP.

(3) Recommendation that use be made of information and materials received from national sources and that, when needed, additional information and materials be requested from the same sources.

(4) The making available of such information and materials as can be provided by General Headquarters, SCAP, such as:

(a) Press releases, magazine articles, brochures etc for media and organizations which are unable to receive them from national sources.

(b) Documentary films for commercial and non-commercial exhibitors and organizations which are unable to receive them from national sources.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

(c) 16-millimeter motion-picture projecters on a loan basis (after receipt of projectors recently obtained from the United States for such purposes).

(d) Reference material at the nearest SCAP informational library.

(e) Pictures andother exhibit material for orga nizations unable to receive them from national sources.

d. To the extent that qualified personnel is available, the guidance of organizations in planning and carrying out informational work, including:

(1) Conferences with editors, exhibitors, librarians, organization leaders etc on what can be done and how to do it.

(2) Encouragement of organizations to use such relatively simple means as exhibit boards, discussi on groups, and group radio listening in informational work.

e. Stimulation of interested Japanese individuals and groups to establish media and organizations which may be needed for more adequate informational work in an area.

f. The giving of reasonable assistance to nationsl agencies and organizations which have branches in or send representatives into local areas for informational purposes, such as the Japan Broadcasting Corporation, the Kyodo News Agency, mobile units for exhibiting films, theatrical troupes and the (American) Central Motion Picture Exchange.

g. The democratization of organizations which engage in informational work to the end that they be not used as channels for anti-democratic information and that they be encouraged to develop respect for and abide by both the rights and the responsibilities involved in freedom of speech and freedom of the press.

h. The encouragement of communities to establish and maintain libraries, though in many communities these can be no more than reading rooms in Citizens' Halls. Discarded or surplus reading matter in English, such as educationsl manuals, books and magazines, may be loaned to community libraries and reading rooms if:

(1) They have been provided by General Headquarters, SCAP, or

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(2) They appear on lists approved by General Headquarters, SCAP.

8. Commanders referred to in peragraph 6, in addition to the information requested in paragraph 7a and b, above, will keep this headquarters advised, through normal channels, about such matters as the following:

a. Inadequacies in local facilities which jeopardize fulfillment of reorientation and informational responsibilities.

b. Distribution of publications, films and other informational materials of non-Japanese origin in contravention of Circular 12, GHQ, SCAP, 5 December 1946, when such distribution comes to their attention.

9. In connection with reorientation and informational programs, occupation personnel (including dependents) will avoid such practices as the following:

a. The amplification and interpretation of policies of General Headquarters, SCAP, unless guidance for such interpretation has been received from that headquarters.

b. The amplification and interpretation of Japanese Government policies and legislation unless authorization and guidance have been received from General Headquarters, SCAP.

c. Participation in Japanese radio programs, theaticals, motion pictures etc.

d. Participation in Japanese organizations as officers, official advisers or in any other official or semi-official capacity.

e. The giving of talks when not in a position to know thoroughly the policies of General Headquarters, SCAP, on the topics concerned and without the approval of local commanders.

f. The presentation to editors and publishers of copyrighted material of Allied origin for reproduction or translation, unless permission has been obtained through General Headquarters , SCAP, from the copyright owners.

g. The procurement for informational media and organizations of such critical commodities as paper and gasoline outside the established rationing channels and such services as transportation in a manner contrary to regulations.

10. In connection with reorientation and informational work, General Headquarters, SCAP, using technical channels will:

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a. Keep military government units advised from time to time of informational policies and programs and of what materials and instructions have been disseminated from Japanese national sources.

b. Send to military government units press releases, brochures, posters and similar materials for dissemination to media and organizations which do not receive them through Japanese channels.

c. Inform military government units of other materials, especially documentary films and exhibits, which may be obtained on request.

11. In the interest of expediency, military government units are authorized to communicate directly with the Educational Film Exchange, Civil Information and Education Section, General Headquarters, SCAP in obtaining, returning and reporting on the use of documentary films.

BY COMMAND OF LIEUTENANT GENERAL EIGHELBERGER:

CLOVIS E. BYERS
Major General, GSC
Chief of Staff

OFFICIAL:

CHAZAL
Acting G-1

DISTRIBUTION:
"B" plus "X" plus
1 copy to each military government unit
60 copies to MG Sec, Hq Eighth Army

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 78-0

Tarumi
Nada
Sumiyoshi

HEADQUARTERS I CORPS
APO 301 (Kyoto, Honshu)

Welfare Office

AG 014 - BA

21 August 1946

POLICY FILE
RSA/ts
Activities

CITIZENS PUBLIC HALLS
HATSUSHA # 122,
KOMIN-KAN.

HATSUSHA # 122 KOMIN-KAN

SUBJECT: Citizens' Public Halls

TO : See Distribution

1. Inclosed is copy of Ministry of Education, Hatsusha No. 122, subject: "Citizens' Public Halls, An Outline of Creation and Management", dated 1 July 1946.

2. SCAP CI & E Section is cooperating with the Imperial Japanese Government in constructing more detailed plans of operation for the halls. Information will be forwarded by this headquarters as received.

3. It is tentatively the policy of this headquarters not to initiate any action concerning the establishment of the halls. This policy is subject to immediate change.

4. If individual Japanese persons request advice from Military Government regarding the halls, policy of this headquarters is:

a. To insist upon responsible leadership.

b. To encourage new, liberal groups such as youth groups, farmers' unions, etc., to assume leadership.

c. To discourage the traditional method of policy control of local agencies by central authorities, officially and unofficially.

d. To emphasize provision for the use of the democratic method in making collective policy decisions for the halls.

e. To emphasize the opportunity afforded by this type of community center for having democratic town meetings which will:

(1) Discuss and try to solve community problems, and

(2) debate national policy.

BY COMMAND OF MAJOR GENERAL WOODRUFF:

Lawrence E. Nobles

LAWRENCE E. NOBLES
Colonel, AGD
Adjutant General

1 Incl:
As indicated.

DISTRIBUTION:
2 ea MG Team
I Corps, Z/R
3-AG Rec. Sec.
I Corps.

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#113

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COPY

HATSUSHA # 122

THE CITIZENS' PUBLIC HALL
An Outline of Its Creation and Management

1 July 1946

POLICY FILE

I. Aims of Instituting the Citizens' Public Hall

What Japan of tomorrow needs most, is that all her people, becoming highly cultured, form a habit of independent thinking and peaceful cooperation, thereby paving the way for peace-time industries and a new democratic Japan. To accomplish these objectives, further popularization of education is of vital importance. In Japan, education has spread to every walk of life, thanks to the functioning of the elementary or youth schools. Our future school education, however, should not be restricted to young people alone, but a helping hand should be extended to all people, regardless of age, sex or occupation, to let them get acquainted and help each other towards the elevation of their own culture.

It stands to reason, therefore, that a C.P.H. should be opened in all cities, towns, and villages throughout the country where people may assemble to talk, discuss, and read books in order to obtain information for their work and life in general and cultivate friendship.

The C.P.H. is a cultural organization, as well, combining in one the functions of an adult school, a library, a museum, a public hall, an assembly hall of inhabitants and a technical and industrial advice bureau. It is really the center of cultural bodies to which will belong, as members, young men and women of the place. This is also a fountain-head of local progress and development by way of being a link between various associations and organizations.

The initiative should not be taken by official hands, but left to the civilians, who will betake themselves to cooperate with each other with all their combined device and originality and contribute from their own purse to the support of the institution.

II. Policies

1. The C.P.H. is really a democratic organization for social education where people assemble for instruction, and mutual help and guide in the elevation of their culture.

Inclosure 1

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

The C.P.H. is not to be formed at the official order, but born of the people's wishes and co-operation and supported ideally, by their own purse and brain.

2. The C.P.H. is also an organization for social purposes where people may cultivate their friendship, get trained in harmonious co-operation, so as to lead them to attempts on self-government and improvement of their own towns and villages; so the institution should be the place pleasant to frequent, but not too tight and square.

3. The C.P.H. is a motor to drive forward the local industrial activities, fuelled with popular culture; so various local organs of politics, education, and industry, must join in its management, thereby making cultural and industrial activities go hand in hand.

4. The C.P.H. is a place to train the people in the democratic ways. So it should be managed in such a way as to give every man regardless of sex, age, or wealth equal treatment and train him in the habit of expressing his frank opinions and of listening to others in an open-minded fashion, though free to discuss and debate afterwards, paying, however, due respect to each other's natural feelings as a man.

5. The C.P.H. is also a meeting place of urban and local cultures. Recognized authorities in various cultural fields should be invited from urban centers so that people in the country can have opportunities to listen to their talks, while men should be sent up to town to let them know the conditions in the country. Thus by facilitating mutual understanding among the Japanese, the institution should be made a powerful aid to the reconstruction of Japan. The C.P.H. is an institution of the people, and for the people. Naturally, all kinds of organizations of the place should cooperate with it. As a matter of fact, younger generations, who should play the leading part in the building of a new Japan, must be especially encouraged to participate in its creation and management for the benefit of their own community.

6. The C.P.H. is an organization on which depends local development, and must be managed in such an elastic way as to adapt itself to the local situations and living conditions of the people. Care should be taken not to cast it into rigid type, a formal and undemocratic undertaking.

III. On Instituting and Management of the C.P.H.

1. The C.P.H. must be shaped and moulded according to peculiar local community needs.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

2. Under the existing conditions, it is extremely difficult to construct a new building, so choose the most suitable building located in the central part of the place, such as a youth school building or an elementary school house, a gymnasium, the town-hall a factory dormitory, or some such available, existing buildings. If besides them, there should be a library, a museum, or a local people's house, attach any of them to this institution or make use of it as its branch. Utilize all the available privately-owned facilities, if any, for the same purpose, with the owner's approval.

3. One C.P.H. for each town or village will be the rule, but, if possible, get some suitable buildings available as its branch.

4. Place the institution under town or village administration as one of the local establishments.

IV. Its Management.

1. The C.P.H. is to be started with the people's voluntary wishes and run by their cooperation. Naturally, the funds for its support should come, as a general principle, from the local treasury and individual donations. If, however, a farmers' union, a farmers' administrative union, or any other labor unions can defray some of its expenses from their funds, the community should accept the offer of its aid and make the most of it. But it should be clearly understood from the first that no single organization is to monopolize its management simply because of its great financial aid.

2. If the treasury alone cannot support the institution, establish some organization for the smooth management and support of the C.P.H. with aids offered by individuals enthusiastic for the maintenance of it.

3. All affairs relevant to the C.P.H. will be executed by the C.P.H. committee whose members will be elected by all the people of the town or village in the same manner as in the case of the town council. But if the local situations demand it, the committee may be elected, on consultation of the C.P.H. Preparatory Committee mentioned below in paragraph (2) of Article VIII, from among representatives of various fields most competent and enthusiastic for the undertaking; from such for example, as the town or village council, the school board, school teachers, leaders of various industrial or cultural organizations and any other influencial men of the place.

committee elected

It will be proper to have 3 to 8 members, and it is preferable to include some educators and women among them.

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4. The Committee has to discharge the following duties:

(a) to form and decide on various projects and plans, definite measures for the management of the institution, raise the funds required for its maintenance with the assistance of the local authorities and the C.P.H. patrons body, and

projects management finance

(b) act as a go-between with the industrial and cultural organizations of the place.

5. The director of the institution will be elected from its committee members or appointed thereto by the Mayor on his nomination by the committee; his term will be one year or thereabouts, and care should be taken to elect a person most fit for the post with very good understanding of educational work and enjoying public confidence. He may be re-elected.

DIRECTOR

6. The personnel of the C.P.H. work either full time or part time, secretaries being made responsible for its management. They are called "Shuji", and nominated by the committee, and appointed by the Mayor of the town or village. To appoint youth school or elementary school teachers as part-timers is of course, not objectionable, but if financially possible it is preferable to get as many qualified and competent men as possible, work full-time.

7. For the management of the C.P.H. the support of the whole town or village is of course, necessary, and besides its regular personnel, influential men and intellectuals of the place should be asked as lecturers or advisers, and especially undergraduates come down for the holiday or cultured men on their way from Tokyo could be asked to render assistance so as to avail every possible opportunity for mutual enlightenment by co-operation.

lecturers Advisers

VI. The C.P.H. Organization and its Facilities.

The C.P.H. Organization and its facilities should be determined by peculiar local conditions and demands of the people as well as the funds and materials at its disposal. Therefore, they need not be standardized. A maximum elasticity should be given to it. The following is given as an ideal form, which may be useful in shaping each individual institution.

1. The C.P.H. will have the following departments, to each of which will be attached one secretary who will be made responsible for the activities of his department.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

a. General Culture Department
b. Library Department
c. Industry Department
d. Social Gathering Department

2. Besides these four, the following may be added, if need be:

a. Physical Training Department
b. Social Work Department
c. Health and Welfare Department

3. The C.P.H. will have the following facilities proportionate to its scale:

a. Classrooms
b. Drawing Room
c. Auditorium
d. Reading Room
e. Specimens Exhibition Room
f. Workshops
g. Recreation Room
h. Lecturers' Room
i. Playground

The above shall be shared by the institutions (e.g. schools and town or village hall) in which the C.P.H. is housed.)

4. The C.P.H. will have the following equipped, funds permitting.

a. A projecting machine
b. A Magic Lantern
c. Wireless sets
d. Corn-powdering machines, threshing machines, electric repair implements, and others needed for technical guidance in trades (which will naturally vary in kind according to the living conditions of the people, such as farming districts, villages nestled in hills, fishing villages, or industrial districts).

e. Books for general culture and information
f. Papers and magazines
g. Phonographs, musical instruments, and other means of recreation and amusement.
h. Various aids to physical training.

VII. The C.P.H. Activities

1. General Culture Department

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

a. The general culture department will have the following two classes open all the time for attendants of both sexes who want more opportunities for education than they have had, giving them instruction in subjects of general culture, aiming thereby to train them in good citizenship harmonious to the practical needs of society they belong to.

(1) Men's Class
(2) Women's Class (Or Mothers' Class)

(a) The Men's Class will have as its pupils the graduates of youth schools and other men; and give instruction on the following subjects:

1' Current problems, common sense in civics, and social morality.

2' Basic scientific training necessary for technical guidance in various trades.

(b) The Women's Class will have as its pupils the graduates of Young Women's Schools and other women, and give instruction on the following subjects:

1' Current problems, whose information is necessary for women, common sense in civics, and social morality.

2' Home life conducted on scientific lines.

3' Domestic economy, nursing, domestic sanitation, and sewing.

(c) The Men's Class and the Women's Class need not necessarily be conducted separately, but be combined, or, at least, in some subjects common to both.

b. The General Culture Department will, in its instruction aim at the mutual enlightenment of its pupils as to good citizenship, holding frequently seminar debate meetings, social gatherings and also giving them healthy recreations such as talkies, theatrical performances and music, thereby achieving the motto of "Learn and Enjoy".

c. As regards the courses of instruction, the secretary of the department will plan the order of the day and program on approval by the committee, and they will be conducted regularly all the time, for which the said secretary will be responsible, assisted by leaders of the place in various fields, leading members of various organizations and lecturers invited from urban centers.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

d. A monthly meeting will be held once a month by the General Culture Department which all the C.P.H. members will attend.

2 The Library Department

a. The Library Department will purchase books for general culture and scientific magazines, to which people of the place will have free access in the reading-room.

b. The books owned by the department will be freely loaned out. The department will also hold readers' meetings, both in and out of the building, guiding people in what to read and how. Elementary schools should make their library facilities available to Citizens' Public Halls.

c. The department will also exhibit for visitors the general data of the locality, the administration of the place, various diagrams of technical education, new books and old, and material expository of current topics. These articles on exhibition will be replaced from time to time with up-to-date material, appealing to the eye and thereby giving the visitors complete bird's-eye view of the actual conditions of the place they live in as well as those of the trade and commerce they follow.

d. The secretary of the department will be responsible for the purchase, keeping in good condition, and loaning out of books, as well as guiding people in the art of reading.

3 The Industry Department

a. The department will be responsible for scientific technical guidance to the people in various trades, providing means of "object lessons" i.e. various kinds of tools and instruments to which the general public will have free access.

b. The department willhave, if judged necessary for technical education, various facilities and equipment, such, for example, as workshops for flour-making; food-stuff; preparation home-spun cloths, tanning leather, articles made of straw, manure making, little works of art produced by people of the place, repairing bicycles, to which various organizations will have free access, and on application, will undertake the repairing of agricultural implements and tools, etc.

c. The department will go out among the people to guide them in the art of conducting more scientific and rational mode of life.

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d. As regards technical instruction in trades, diagrams, tables, and other material appealing to the eye, will be exibited.

e. A technician with long scientific training and experience will be appointed secretary of the department and made responsible for the above duties.

f. Regarding debates, the participants must always be trained, first of all, in the proper way of conducting debates so that they will not become hostile to each other as a result of badly conducted debates.

4 The Social Gathering Department

The department will plan and hold for the benefit of the people, such meetings, for the sponsorship and management of which the department will be responsible.

a. Lecture-meetings
b. Training courses in various subjects
c. Debates
d. Free-for-all-talks
e. Courses in cultural subjects
f. Talkies
g. Theatrical performances
h. Concerts
i. Listening-in to radios
j. Athletic meets
k. Meetings for exchanging opinions on the administration of the town or village.
l. Various exhibitions

The secretary of the department will be responsible as prompter of the above as well as inviting suitable lecturers.

5 Other Activities Suggested

a. Besides the foregoing, the C.P.H. will conduct the following activities.

(1) Helping students and other young men in their Guidance studies and character-building.

(2) Conducting investigations and researches in the living conditions of the villagers.

(3) Editing and publishing enlightening papers and pamphlets.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

(4) Running a public nursery, a public kitchen, a village or town workshop.

(5) Simple doctoring and sanitary guidance. First aid

KOMIN-KAN

b. The C.P.H. will house the headquarters of the Young Men's Association, Young Women's Association, Women's Party, Boys' Association, and other cultural bodies, and will guide them in making plans of activities, and co-ordinating them.

c. The C.P.H. may, on application from the town, village, or other bodies carrying on social or charitable work, conduct activities in close co-operation with them.

d. The C.P.H. will have excellent facilities for the performance of such rites as marriages and funerals, of which the people should be encouraged to take full advantage.

6 Hints on Management

In running the C.P.H., cooperation not only of various cultural and industrial organizations of the locality, but in Tokyo, must be obtained and close communication be maintained.

a. The Social Education Association

b. All Japan Agricultural Association

c. Cultural Association for Villages, Hilly Districts, and Fishing Villages.

d. Imperial Nursery Society

e. Japan Movie Education Society

f. Social Education Association

g. Japan Itinerant Movie-show league

h. Japan Movement Control Institution

i. Japan Women's Social Education Society

j. Village Youth Association

k. Moral Culture Society

l. Japan Library Association

m. Japan Museum Society

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 77-0-18

n. Japan "Hotoku Sha"

o. Japan Phonograph Music League

p. Japan Paper Theatre Society

q. Japan Musicians' League

r. Music Teachers' Society

s. Social Works Association

t. Chuo (urban) Prefectural Social Education Society

u. Other similar organization

VIII. Regarding the instituting of the C.P.H. there are no legal procedures to be taken, but the following suggestions are made for the smooth management of it.

1. First of all, introduce topics regarding the institution of the C.P.H. to the meetings of villagers or townsmen, to the meetings of town or village administration, thereby exciting popular interest in the project.

2. With the rising of the popular interest, form a preparatory committee on the institution of the C.P.H. whose membership will include leading personnel, in political, industrial, educational and cultural circles of the locality, and debates and consultations will be carried on among the members, while the Mayor of the place, the principals of the Youth School, elementary schools and the director of the Young Men's Association will play the leading part in preparation for the formation of the institute.

3 The said committee will consult about the following, and, on approval by the town or village council, take steps to carry them out.

a. The scale of the prospective C.P.H. and other general schemes.

b. Estimates of cost and ways of raising them, for instituting the C.P.H.

c. Rules to elect members of the C.P.H. committee (ways of electing and appointing them, etc.)

d. Other necessary items.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

4 When the said committee has finished the assigned duties, it will then proceed to carry out the procedure outlined in the foregoing paragraph 3.

5 As regards the instituting and managing of the C.P.H., new town or village regulations will be made, according to Article X of the Town or Village Regulations.

6 When the C.P.H. is instituted, reports on the outlines of items set forth above in the foregoing (3), as well as the institution and management of the C.P.H., should be submitted to the competent prefectural government, and steps may be taken to hold the opening ceremony.

7 When the C.P.H. is an institution, all the people of the place should be well informed of its purport and encouraged to frequent the place and take full advantage of its facilities.

IX. Technical Guidance and Assistance to the C.P.H.

1 In conformity of the practical management of the C.P.H. instructors and lecturers' organizations shall be formed in Tokyo and each prefectural government seat, and on request from the director of a C.P.H., some instructors and lecturers suiting the occasion shall be dispatched.

2 As for books, tools and implements, the Tokyo municipality and each prefectural government will endeavor to procure for the C.P.H.'s.

3 Lecture meetings and instruction courses shall be held as often as possible for the C.P.H. personnel, to raise their cultural and moral levels as much as possible.

4 For technical guidance and assistance, the C.P.H. may ask the universities and colleges in and about the place.

5 Regarding the C.P.H. Management, the prefectural authorities shall not order the town or village organs, but will only give a proper assistance upon request.

REMARKS

1. The above is only a suggestion as to the shaping of the C.P.H., so in the process of its institution the peculiar local needs, the general tendencies of the people, their financial capacity, and the town or village treasury must be consult

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

so as to have the fittest C.P.H. to the place.

2. It is supposedly no easy task to have an ideal institution at present, due to the scarcity of both funds and materials, but efforts should be made to improve it step by step with the coöperation of the town or village authorities and through the offices of the governments, both central and local. It is the intention of the latter to give as much subsidy as their budgets permit, but at the present date much can't be expected in this way, and so they must make up their minds to supporting the prospective institution on their own financial resources, and only ask for aids, when and if the margin of costs could not otherwise be covered, from the governments, either central or local.

3. The C.P.H. is an institution of the people, for the people, and by the people, and its personnel and others closely connected with it ought to offer their services gratis in carrying on the work.

4. Big cities, other than towns and villages, which have municipal libraries, museums, and public halls, need not create any C.P.H.'s, for they have only to exert the proper functions of these institutions to the fullest possible extent, although the latter are to be encouraged to loan out books, materials and other data, hold meetings of various kinds, and run along the same lines as the prospective C.P.H.'s.

5. In the semi-villages surrounding big urban centers, something like the C.P.H. outlined here ought to be instituted; and even in cities, though they have libraries, if people wish for it, and can defray the expenses, they ought to be encouraged to create C.P.H. for each separate ward.

C O P Y

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

SECTION II
BOOKS & PUBLICATIONS

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

POLICY FILE

Section II: BOOKS & PUBLICATIONS

B-1 SCAPIN #735, 14 Feb 46, READER'S DIGEST.

2 SCAPIN #776, 26 Feb 46, BANNED BOOKS & PUBLICATIONS

3 Extract Synopsis SCAPINS.

4 SCAPIN #824, 17 Mar 46, CONFISCATION OF PROPAGANDA PUBLICATIONS.

5. Extract Weekly Bulletin #62, GIFT BOOKS FOR JAPAN.

6. Ltr, Hqs I Corps, 29 Dec 48, Prohibiting use of MG's name.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Information Section

HEADQUARTERS I CORPS
APO 301 (Kyoto, Honshu)
Civil Information Section

POLICY FILE
Section II

29 December 1948

FOR: INFORMATION OFFICERS

The provisions of existing policy which prohibits use of the Military Government name in poster and newspaper advertising of Japanese origin is once again called to the attention of Information officers.

It is extremely important that Information officers not permit the association of Military Government in paid advertising in Japanese newspapers, or in Japanese posters, even though the subject may be of Military Government origin.

This is in line with the policy of shifting the burden of accomplishment of the Information mission to the Japanese themselves and not identifying Military Government in the private enterprises.

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Books.

Estract from:

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Public Health and Welfare Section

W E E K L Y B U L L E T I N

For Period

29 February - 6 March

1948

NUMBER 62

SECTION II

WELFARE DIVISION

Procedure for Securing "Gift Books" for Japanese

The following information is based upon a press release from CI&E Section, GHQ, SCAP, dated 28 August 1947, concerning the procedure to follow to provide literature to Japanese nationals.

Organizations, institutions and individuals in the United States may mail books, magazines and other publications to SCAP and designate the Japanese who are to receive them. The books or other publications must be addressed to: Chief, Civil Information and Education Section, GHQ, SCAP, APO 500, c/o Postmaster, San Francisco. In a corner of the address label should be entered: "For Military Agency: Gift Publications". Inner labels in the packages may indicate the intended recipients. To the Chief, CI&E Section, the donor should write a letter listing the publications sent, naming the Japanese who are to receive them and giving any special instructions.

Gift subscriptions to magazines may be given in the same way. The donor is to give instructions as to the recipient in a letter which should arrive before the first copy of the magazine.

CI&E, unless there is reason to believe they might negate the objectives of the Occupation, passes the gift publications

B-5
#36

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

on to the Ueno Imperial Library, Tokyo, which has undertaken to see that they are delivered to the designated recipients.

The same channel is open to Occupation personnel desiring to give books and publications to Japanese nationals.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 77053

Propaganda Publications

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG 311.7 (17 Mar 46) CI
(SCAPIN - 824)

APO 500
17 March 1946

SCAPIN #824 17 Mar. 1946 PROPAGANDA

MEMORANDUM FOR : IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Confiscation of Propaganda Publications.

1. The Japanese Government is directed to collect from all public channels, including warehouses, book shops, book dealers, publishing companies, distributing agents and all commercial establishments, or agencies of the Japanese government where these publications are held in bulk, the following listed propaganda publications:

a. War & Construction (Asahi Newspaper Company) December 1943.
b. Senji Shimbun Tokuhon (Manual of Newspaper Reading in Wartime - Tokijiro Hirata) December 1940.
c. Kindai Kaisen (Modern Sea Battle - Mainichi Newspaper) October 1941.
d. Bei Ei Chosen No Shinso (The True State of the American-British Challenge to Japan - Hachiro Arita) October 1943.
e. Shomem Hikohei Tokuhom (Reader for Junior Air Corps - Army Information Department) November 1943.
f. Bei Ei No Toa Kokuran (American-British Disturbance of East Asia-Hachiro Arita) December 1943.
g. Bei Ei No Sekai Shinryoku (American World Agression - Kensuku Horiuchi) August 1944.
h. Dai Toa No Kensetsu (The Building of Greater East Asia - Eigi Amo) November 1944.
i. Fujin Asia (Asiatic Women - Mainichi Newspaper) Monthly January 1942 to September 1943.
j. Sakura (Cherry- Mainichi Newspaper Co.) Monthly.

2. These publications will be collected and stored in a central warehouse. Instructions for the disposal of these publications for pulping will be issued by thisheadquarters at a later date.

3. A periodic report will be submitted on the 15th and last day of each month to General Headquarters, Supreme Commander for the Allied Powers, beginning 31 March 1946. This report shall include:

B-4

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770218

a. The name and number of publications collected in the interim period.

b. Source from which obtained, including the name and number of publications collected from each source

c. Total number of publications

d. Gross weight

e. Specific location of storage

4. Individual copies in private homes or libraries will be exempted from action directed above.

FOR THE SUPREME COMMANDER:

B. M. FITCH,
Brigadier General, AGD,
Adjutant General.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Books & Publications

EXTRACT FROM SYNOPSIS OF SCAPINS

I - EDUCATION

824 Confiscation of Propaganda Publications, 17 Mar 46.(CIS) List of publications to be collected and stored awaiting instructions.

SCAP Circulars

12 5 December 46. Admission of foreign magazines, books, motion pictures, news and photograph services, et cetera, and their dissemination in Japan.

B 3

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Books & Publications

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG 000.73 (26 Feb 46) CIE
(SCAPIN - 776)

26 February 1946

MEMORANDUM FOR : IMPERIAL JAPANESE GOVERNMENT

THROUGH : Central Liaison Office, Tokyo

SUBJECT : Banned Books and Other Publications

1. Upon receipt of this memorandum, the Imperial Japanese Government will abrogate all laws, ordinances, edicts, directives, or other governmental regulations expressed or implied which restrict the free circulation of books, pamphlets, p eriodicals, or other publications in public libraries or educational libraries.

2. The Imperial Japanese Government will submit to this Headquarters, on or before 1 April 1946, a statement of all actions taken by it or any of its subordinate agencies which have resulted in the removal of restrictions referred to in paragraph 1 above.

FOR THE SUPREME COMMANDER:

B. M. FITCH,
Brigadier General, AGD,
Adjutant General.

B-2
#12

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Publications

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG 000.76 (14 Feb 46) ESS/FI
(SCAPIN - 735)

APO 500
14 February 1946

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Publication of Reader's Digest in Japan

1. Reference is made to Memorandum for the Imperial Japanese Government, this Headquarters file AG 160 (30 Oct 45) ESS/FI, dated 30 October 1945, subject: "Contracts of Persons in Japan with Foreign Concerns."

2. It is directed that the Reader's Digest Association be exempt from the provisions of that memorandum for the purpose of publishing a Japanese language edition of the Reader's Digest in Japan.

3. The Reader's Digest Association has been authorized by this Headquarters to employ Japanese technical personnel, to enter into contracts with Japanese printing and publishing concerns and to borrow yen funds as required for purposes of this publication.

4. No funds received by the Reader's Digest Association in connection with this publication may be converted into foreign currencies or remitted abroad and all contracts with persons in Japan negotiated in connection with this publication will be expressed, and all payments and collections made, in Japanese yen.

FOR THE SUPREME COMMANDER:

B. M. FITCH,
Brigadier General, AGD,
Adjutant General.

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

SECTION
ELECTIONS
III

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

POLICY FILE

Section III: ELECTIONS

C-1 OD #22, Hq Eighth Army, 1 March 47, Local Government Elections.

2 OD #22/1, Hq Eighth Army, 21 Mar 47, National Elections.

3 OD #22/2, Hq Eighth Army, 29 Mar 47, Local Government Elections.

4. OD #1, Hq Eighth Army, 3 Jan 49, National Elections.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Civil Information
Policy file
Section III

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
)
NUMBER 19)

2 April 1949

ELECTIONS AND BY-ELECTIONS

1. References.

a. Diet Law No. 47, promulgated 5 May 1923, subject: "The Law for Election of Members of the House of Representatives," as amended, Official Gazette not available.

b. Diet Law No. 64, promulgated 28 December 1945, subject: "The Agricultural Land Adjustment Law," as amended, Official Gazette not available.

c. Diet Law No. 2, promulgated 11 January 1947, subject: "The Law Concerning Exceptions to Article 12 of Law for Election of Members of House of Representatives," as amended, Official Gazette No. 234, 13 January 1947.

d. Diet Law No. 11, promulgated 22 February 1947, subject: "The Law for the Election of Members of the House of Councillors," as amended, Official Gazette No. 269, 24 February 1947.

e. Diet Law No. 16, promulgated 17 March 1947, subject: "The Law for Special Instances of the Writings, Drawings and the Like in the Election Campaign," as amended, Official Gazette Extra, 17 March 1947.

f. Diet Law No. 67, promulgated 16 April 1947, subject: "The Law Concerning Local Autonomy," as amended, Official Gazette No. 312, 17 April 1947.

g. Diet Law No. 170, promulgated 15 July 1948, subject: "The Board of Education Law," Official Gazette Extra, 15 July 1948.

h. Diet Law No. 182, promulgated 20 July 1948, subject: "The Food Maintenance Temporary Measures Law," Official Gazette No. 690, 20 July 1948.

i. Diet Law No. 194, promulgated 29 July 1948, subject: "The Law for the Regulation of Political Contributions and Expenditures," Official Gazette Extra, 29 July 1948.

j. Diet Law No. 196, promulgated 29 July 1948, subject: "The Law Concerning the Provisional Exceptions to Election Campaign and Others," as amended, Official Gazette Extra, 29 July 1948.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

k. Diet Law No. 222, promulgated 30 November 1948, subject: "The Law on Amendments to National Public Service Law," Official Gazette not printed.

2. It is expected that a series of elections and by-elections will be held to fill vacancies in elective public offices caused by resignation, disqualification, disability, recall, death, or other reasons; likewise, by-elections for members of the National Diet may also be scheduled. Elections and by-elections are hereinafter referred to as elections.

3. The conduct of elections is governed, in general, by the laws referred to in the references and other applicable laws, cabinet orders, ordinances, regulations, and instructions of the Japanese Government or Election Administration Committees. It is imperative that elections be a free and representative expression of the will of the Japanese people. General participation by the electorate and the faithful observance of applicable laws, cabinet orders, ordinances, regulations and instructions will assure this outcome.

4. To ensure faithful enforcement, military government teams will observe each election and will:

a. Inform local Election Administration Committees, chief executives, law enforcement agencies, candidates, and the public in general that Occupation Force personnel will observe the administration of the elections.

b. Refer to the proper Japanese authorities all violations or delinquencies in the administration of the election which are noted, such as:

(1) Coercion.

(2) Interference with free and secret voting.

(3) Interference with access to polls.

(4) Bribery, either by money, gifts, or excessive entertainment.

(5) Failure to report contributions and expenditures as prescribed in pertinent laws and directives.

(6) Riots or other disturbances.

(7) Improper disqualification of voters.

(8) Violations of purge directives.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

(9) Improper use of writings and posters.

(10) Use or threats of violence or other intimidation.

c. Encourage information media to publicize the elections and to promote and participate in free discussion of election issues.

d. Ensure that all local Election Administration Committees provide candidates with complete instructions concerning their rights and freedom under the appropriate laws, cabinet orders, ordinances, regulations, and instructions.

5. To ensure complete freedom of election activity during these elections, all orders or instructions, written or verbal, issued by any unit or agency of this command, requiring advance notice or advance clearance for election or campaign meetings or speeches within the particular districts in which such elections are being held, are suspended during the period from the announcement of the election until the final results thereof are announced.

6. A policy of strictest impartiality will be observed and enforced by Occupation Force personnel throughout this command in all elections.

7. Reports.

a. A special narrative report will be made direct to this headquarters by the fastest means of communication available, confirmed in writing, if applicable, with information copy to intermediate headquarters, provided:

(1) Lack of interest in the election is manifested which will probably result in a total abstention rate of greater than 35%.

(2) There is any serious violation of the election laws.

(3) Any extremely unusual incident occurs.

b. Reports on each election will be submitted in triplicate, direct to this headquarters, with copies to intermediate headquarters as indicated below. Forms may be reproduced locally.

(1) Announcement of Election, (Reports Control Symbol MG-19), (inclosure 1), immediately upon announcement of each election. Specific reason for the vacancy will be stated in detail, i.e., if resulting from resignation or recall, the reason for the resignation or recall action will be stated.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

(2) Filing of Candidacies (Reports Control Symbol MG-20), (inclosure 2), each day that a candidacy is filed. Each report will contain the names and records of all candidates filed on that day.

(3) Postponement of Election (Reports Control Symbol MG-21), (inclosure 3), immediately upon announcement of the postponement of an election.

(4) Summary of Election (Reports Control Symbol MG-22), (inclosure 4), within ten (10) days after election day. If candidates were declared elected without an actual vote being taken, this will be stated under Item 5.

c. The following information will be included in Annex A to the first monthly "Military Government Activities Report (RCS MG-04)," submitted after such information becomes available:

(1) Cost of the election to the various local public bodies.

(2) Total authorized expenditure, the actual expenditure, and the total contributions as reported by each candidate and political party or organization.

(3) Filing and progress of any court action which contests the election or the right of the elected person to hold office.

(4) Filing and progress of any court action concerning the serious violation of election laws and all court actions involving election violations where the elected candidate or an elected public official is directly involved.

(5) Additional important information relative to the elections not covered in either regular or special reports.

8. Rescission.

Operational Directive 1, this headquarters, 3 January 1949, subject "National Elections."

BY COMMAND OF LIEUTENANT GENERAL WALKER:

E. M. LANDRUM
Colonel, GSC
Chief of Staff

OFFICIAL:
Chazal
CHAZAL
G-1

4 Incls
1. Form No. 1
2. Form No. 2
3. Form No. 3
4. Form No. 4

DISTRIBUTION:

"C" plus "H" plus "X" plus BCOF	
SCAP	6
Each Mil Govt Team	10
Each Mil Govt Region	10
Mil Govt Section, 8th Army	50

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [redacted]

Organization

Date _____

SUBJECT: Announcement of Election (Reports Control Symbol MG-19)

TO: Commanding General
Eighth Army
APO 343

1. Type of election

2. Date of election

3. Date of notification

4. Number of persons to be elected, by class, if applicable

a. If election is to fill a vacancy in the Diet or assembly, the full number of Diet members or assembly men in the electoral district concerned.

5. Location of election

6. Record of previous incumbent

a. Name

b. Age

c. Occupation

d. Political party; if independent, political leaning

e. Date of resignation or vacancy

f. Specific reason for resignation or vacancy with details

7. Final date for filing of candidacies.

Signature

Inclosure No. 1 to OD #19
Hq Eighth Army, 2 April 1949

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Organization

Date _____

SUBJECT: Filing of Candidacies (Reports Control Symbol MG-20)

TO: Commanding General
Eighth Army
APO 343

1. Type of election

2. Date of election

3. Location of election

4. a. Name of candidate

b. Sex

c. Age

d. Education

e. Present public position, if any

f. Last previous public position held

g. Previous service in position to be filled

h. Occupation

i. Political party affiliations, or if independent, political leaning

j. Name and type of prominent supporting organizations

5. Prominent campaign issues or significant political strategy which may have developed.

Signature

Inclosure No. 2 to OD #19
Hq Eighth Army, 2 April 1949

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Organization

Date _____

SUBJECT: Postponement of Election (Reports Control Symbol MG-21)

TO: Commanding General
Eighth Army
APO 343

1. Type of election

2. Date of election

3. Location of election

4. Date of postponement of election

5. Reason for postponement

6. Date of new election

Signature

Inclosure No. 3 to OD #19
Hq Eighth Army, 2 April 1949

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770018

Organization

Date _____

SUBJECT: Summary of Election (Reports Control Symbol MG-22)

TO: Commanding General
Eighth Army
APO 343

1. Type of election

2. Date of election

3. Location of election

4. These data pertain to the area covered by this election for the following elections: (a) the last previous election held for the position to be filled by this election, (b) the National Election held 23 January 1949, (c) the present election

a. Number of eligible voters

	Last Previous Election Date	23 January 49	Present Election
(1) Male			
(2) Female			
(3) Total			

b. Number of actual voters and percentage to eligible voters

	Last Previous Election Date	23 January 49	Present Election
(1) Male			
(2) Female			
(3) Total			

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

SUBJECT: Summary of Election (Reports Control Symbol MG-22)

c. Number of invalid ballots and percentage to total votes cast

	Last Previous Election Date	23 January 49	Present Election
(1) Male			
(2) Female			
(3) Total			

d. Total number of votes obtained by each political party and all independents.

Party	Last Previous Election Date	23 January 49	Present Election
(1) Democratic-Liberal			
(2) Democratic			
(3) Socialist-Democrat			
(4) People's Cooperative			
(5) Communist			
(6) Social Renovation			
(7) Labor Farmer			
(8) New Liberal			
(9) Japan Farmer			
(10) Other Parties (Name)			
(11) Independent			

5. Number of surveillance teams and other personnel other than military government personnel.

6. Were the candidates' purge questionnaires available at the Election Administration Committee's offices and at the Screening Committee's offices?

7. Candidates. If any change from or additional information to Filing of Candidacies (Reports Control Symbol MG-20), place under remarks. Place asterisk before elected candidate.

Name	Political Party	Total Votes Obtained	Period of Time for Which Elected	Remarks

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

SUBJECT: Summary of Election (Reports Control Symbol MG-22)

8. Number of violations reported or observed:

a. Coercion
b. Interference with free and secret voting
c. Interference with access to polls
d. Bribery, either by money, gifts or entertainment
e. Failure to report properly contributions and expenditures
f. Riots or other disturbances
g. Improper disqualification of voters
h. Violations of purge directives
i. Excessive or improper use of writings and posters
j. Use of violence, threat of violence, or other intimidation
k. Violations of SCAPINS
l. Others (if serious, specify)

9. Extent of local publicity given to the election and campaign.

10. Remarks

a. Full details of any criticism expressed in regard to the Occupation Forces or policies of the United States.

b. Any significant political strategy or trend

c. Statement of principal issues expounded by candidates and political parties.

d. Details of serious violations of election laws or SCAPINS, including all violations directly effecting elected candidates or elective public officials.

e. Any unusual incidents or other matters.

Signature

Inclosure No. 4 to OD #19
Hq Eighth Army, 2 April 1949

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Information Letter
POLICY FILE
Section III

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
)
NUMBER 1)

3 January 1949

NATIONAL ELECTIONS

1. On 27 December 1948, the Japanese Government announced a general election for members of the House of Representatives of the Diet. The voting day for this election will be 23 January 1949. The election campaign opened on 27 December 1948, and will continue through the day preceding the voting day.

2. On the voting day, in accordance with Article 79 of the Constitution, there will be the first popular review to be held in Japan of the appointment of all Supreme Court Judges. Attention is directed to the Law No. 136, 20 November 1947, Law for Peoples' Examination of the Supreme Court Judges, and the Enforcement Ordinance, Cabinet Order No. 122, 25 May 1948.

3. It is imperative that this election be a free and positive expression of the will of the Japanese people, especially since there exists on this occasion a clear-cut distinction between the party in power and a recognized opposition. The same condition is essential for the balloting for the review of the judges. The applicable laws and ordinances, if faithfully enforced, will assure such an expression.

4. General supervision of enforcement rests with the National Election Management Commission while direct responsibility lies with the various election administration committees which have been established in each local entity of government.

5. To ensure faithful enforcement, the Commanding Generals, I and IX Corps and the Commanding Officers of Shizuoka, Kanagawa and Tokyo Military Government Teams will effect extensive and continuous surveillance during the election campaign and particularly on the voting day, to include the following:

a. Inform election administration committees, chief executives, public safety commissions, candidates and the public in general, that occupation force personnel will observe the administration of election laws from the time the campaign opens until the final results are made public.

C-4 P

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

b. Refer to the proper Japanese authorities all violations and delinquencies observed in the administration or operation of the election laws. Types of violations which may occur include:

(1) Privileges granted to favored candidates.
(2) Unlawful exclusions from the registration lists.
(3) Police interference with legal campaign activity.
(4) Efforts on the part of either political bosses or petty political machines to buy votes by monetary bribes or gifts of scarce commodities.
(5) Excessive campaign expenditures, in cash or kind, or failure to report campaign expenses, including excessive contributions from or to behind-the-scenes bosses and other interested individuals.
(6) Interference with legitimate election meetings, with access to the polls, or with free and secret voting.
(7) Denial of legitimate candidacy; improper candidacies; evasion of the purge ordinances; failure of responsible officials to make purge questionnaires available for public inspection.
(8) Dishonest tabulation or reporting of results.
(9) Failure of authorities to prosecute violators.
(10) Use of violence, threat of violence or other intimidation.
(11) Campaigning for election on the voting day.
(12) Calling repeatedly the names of a party candidate, political party or political organization for the purpose of election campaigns in whatever manner, except authorized by law.
(13) Active demonstrations by use of parades or processions by motor cars, on foot or otherwise.
(14) Using children, pupils or students of schools under the age of 30, in the campaigning or on the voting day.
(15) Improper use of writings and pictures.
(16) Excessive use of motor cars, loud speakers, sledges and boats.

c. Encourage efforts by information media to publicize the election and to emphasize the needs for adhering strictly to the provisions of the election laws.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

d. Provide during the election campaign within each election district, a minimum of one surveillance team consisting of a commissioned officer or a noncommissioned officer of the first three grades, an interpreter and a driver, together with a motor vehicle. The interpreter and driver may be persons other than members of the occupation forces. If other than members of the occupation forces they will in no way be closely affiliated with any political party, political organization or candidate. In addition to the pre-election surveillance teams, additional teams will be furnished to provide the widest practicable coverage on the voting day and while the ballots are counted.

e. Suspend all current occupation force orders or instructions, written or verbal, requiring advance notice or advance clearance of political meetings or speeches to ensure complete freedom of political activity during this and all subsequent elections and election campaigns.

6. A policy of strictest impartiality will be observed and enforced throughout this command.

7. Reports.

a. Any serious violation of the election laws will be reported direct to this headquarters, by the fastest means of communication available. All communications, other than written, must be confirmed in writing immediately, with information copies to intervening headquarters.

b. Two reports sent directly to this headquarters are required from each military government team during the election campaign period. These may be narrative in form covering the following subjects:

(1) A careful summary of the opening events.
(2) Names of major parties participating.
(3) Names of important candidates.
(4) Number of other candidates.
(5) Major campaign issues.
(6) A general evaluation of activities.

The first of these two reports will cover the first four days of the campaign ending 30 December 1949 and the second report will cover the first eighteen days of the campaign ending 13 January 1949.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

c. A final summary report as set forth in inclosure 1 will be submitted direct to this headquarters to arrive not later than 2 February 1949.

8. The principal laws and ordinances applicable to this election and to the popular review of the judges will be distributed by this headquarters to each corps, regional headquarters and military government team.

Applicable portions of paragraphs 1, 3, 4 and 5 above, apply to examination of Supreme Court Judges. Special attention is directed to the new ballot to be used for the review prescribed in the Law for Peoples' Examination of Supreme Court Judges.

9. Recission.

Operational Directive 22 this headquarters 1 March 1947, subject: "Local Government Elections," as amended.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

M. B. HALSEY
Major General, GSC
Chief of Staff

1 Incl:
Report form on
Surveillance of Election

OFFICIAL:

SHEA
G-3

DISTRIBUTION: "C" plus "H" plus "X" plus BCOF

SCAP	6
Each Mil Govt Team	10
Each Mil Govt Region	10
Mil Govt Sec, 8th Army	50

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [redacted]

REPORT FORM ON SURVEILLANCE OF ELECTIONS

(Skeleton Outline Only)

1. Name of Prefecture.....
   (Add separate reports for each city over 100,000, answering only applicable questions)

2. Number of Registered Voters (Men.....
   (Women.....
   (Total.....

3. Number Actually Voting. (Men ....
   (Women .....

4. Number Persons claiming Registration but not Registered. (Total.....

5. Number of Surveillance Teams .... (Men.....
   (Women.....,
   (Total.....

6. Number of Polling Places .....

7. Number of Polling Places Visited .....

8. Number of Ballot Counting Stations .....

9. Number of Ballot Counting Stations Visited.....

10. Availability of Candidates purge questionnaires at Election Administration Committee's Offices and at Screening Committee's Offices .....

11. Amount of publicity given to the fact that candidates purge questionnaires are available at Election Administration Committee's Offices and at Screening Committee's Offices.

	Press	Radio	Political Gatherings
	.....	.....	.....

12. Approximate number of pre-election campaign meetings held throughout prefecture by each party.

	Party	No Meetings	Total Att
	.....	.....	.....
	.....	....	.....
Independent Meetings	.....	....	.....
		.....	.....

13. No of pre-election meetings held by MG Team:

		Total Att
with Election Administration Committee	.....	.....
With Officials	.....	.....
With Candidates	.....	.....

Inclosure 1 to Operational Directive No. 1 Hq Eighth Army, dated 3 Jan 49.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

14. Report generally on extent of local publicity given to election (e.g. newspaper stories, advertisements, radio time, placards, postcards, handbills).

15. Number of violations reported or observed:

Coercion	.....
Soliciting for votes	.....
Interference with free and secret voting	.....
Interference with access to polls	.....
Privilege granted favored candidates	.....
Dishonest tabulation in reporting of votes	.....
Buying of votes	.....
Excessive expenditures	.....
Police interference of any type	.....
Riots or other disorders	.....
Improper disqualification of voters	.....
Violations of purge directives	.....
Others	.....

16. Military Government Team's comments and evaluations.

a. Any criticism voiced in regard to activities of Occupation Forces? If so, explain.

b. Comments on activities of local election administration committees.

c. How may election laws be improved?

d. Other suggestions in regard to election.

17. Report significant political trends in each prefecture and in each major city.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770021

Government Elections

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE) 29 March 1947
)
NUMBER 22/2)

LOCAL GOVERNMENT ELECTIONS

8th Army
G-3 Jnl
29 March 47
Local Elections

1. Reference: Operational Directive No. 22, Headquarters Eighth Army, 1 March 1947, subject: "Local Government Elections."

2. In order to prepare the way for thoroughly free and democratic elections by ensuring the candidates for the various offices equal and adequate campaigning opportunities, it is desired that the commanding general of each corps and the commanding officers of the Tokyo-Kanagawa Military Government District and the Chugoku and Shikoku Military Government Regions, exercise general surveillance over the allotment of local station radio time for campaigning purposes.

3. All radio facilities in Japan are operated by the Broadcasting Corporation of Japan (BCJ). Such facilities are non-commercial and broadcast time is free. BCJ has a greed to make radio time available through local stations for local election broadcasts. Inclosure 1 contains the time schedules of these broadcasts and extracts of the instructions pertinent to election broadcasting which BCJ has distributed to all station directors. The main office of BCJ in Tokyo, with the approval of General Headquarters, Supreme Commander for the Allied Powers, has delegated to the directors of the eight central stations in Japan authority to set up their own broadcast schedules in accordance with these instructions.

4. Military government personnel of each prefecture will check with the directors of central stations heard best in their respective areas to ensure that proper and equal allotment of time is being made to each candidate, in accordance with instructions contained in Inclosure 1. Military government personnel located nearest central stations, may be called upon to act as proxies for more distant military government personnel. In such cases, complete information must be furnished such proxies in ample time to enable proper checks to be made. If local stations are allotted time by central station directors, military government personnel will exercise surveillance over such local stations under their jurisdiction after consultation with the central station directors concerned.

C-3

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

5. Central station locations, and prefectures in which they are heard best are:

Central Station Tokyo	Prefectures	
Military Government personnel will exercise surveillance over this station and its local stations within their areas of responsibility.	Tokyo To Nagano Niigata Yamanashi Ibaraki	Gumma Saitama Tochigi Chiba Kanagawa
Central Station Nagoya	Aichi Shizuoka Ishikawa	Toyama Gifu Mie
Central Station Hokkaido	All districts	
Central Station Matsuyama	Ehime Kochi	Kagawa Tokushima
Central Station Hiroshima	Hiroshima Yamaguchi Shimane	Okayama Tottori
Central Station Osaka	Osaka Kyoto Fukui Shiga	Nara Wakayama Hyogo
Central Station Kumamoto	Kumamoto Fukuoka Kagoshima Saga	Miyazaki Oita Nagasaki
Central Station Miyagi	Miyagi Aomori Yamagata	Akita Fukushima Iwate

6. Final authority as to the interpretation of the instructions contained in inclosure 1, insofar as such interpretation concerns democratic and equitable allotment of time, rests with the local military government commander in the prefecture in which the radio broadcasting station is located. In the event that deviations from democratic procedures and principles are observed, such military government commanders will take local action as is deemed advisable and will promptly forward a detailed report through channels to this headquarters by the most rapid means of communications.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

7. For the information of all concerned, scripts of all radio programs will continue to be submitted for censorship to representatives of Civil Censorship Detachment, Civil Intelligence Section, G-2, GHQ, FEC, in accordance with instructions issued to the broadcast stations.

BY COMMAND OF LIEUTENANT GENERAL EICHELBERGER:

CLOVIS E. BYERS
Major General, GSC
Chief of Staff

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 71306

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE) 21 March 1947
)
NUMBER 22/1)

NATIONAL ELECTIONS

1. The Japanese Government will hold a general election for members of the House of Councillors on 20 April and members of the House of Representatives on 25 April 1947.

2. These elections are significant and important not only because they mark the first time in history that the Upper House of the Diet will be elected by popular vote but also because both houses of the Diet to be elected will be the first ones convened under the provisions of the new Japanese constitution.

3. The Japanese Government through Election Administrative Committees -- at the Prefectural, City, Town and Village level -- is responsible for the conduct of these elections. The election laws for the House of Councillors and the House of Representatives along with applicable ordinances, wiil, if faithfully enforced, assure fair and impartial elections.

4. a. Instructions contained in paragraph 4, 5, 6 and 8 of Operational Directive #22, this headquarters, 1 March 1947, are applicable to the general elections for members of the House of Councillors and House of Representatives.

b. The following additional types of ciolations which may be expected are applicable to both local and national election:

(1) Use of violence, threats of violence or other intimidation.

(2) Use of school children in campaigning.

5. Election laws and other pertinent information will be distributed when available, in order that they may be incorporated in these instructions.

6. In addition to the reports called for in paragraph 5, Operational Directive #22, this headquarters, 1 March 1947, it is desired that a summary report conforming to the attached form (Inclosure No. 1) be forwarded in duplicate to this headquarters within tendays after the elections. Reports control

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

symbols are QGS-D for House of Councillors election and QGS-E for House of Representatives election.

7. Suggested check lists for the use of personnel observing at polling places and ballot counting stations, appropriate for both national and local elections, are inclosed (Inclosures Nos 2 and 3).

BY COMMAND OF LIEUTENANT GENERAL EICHELBERGER:

CLOVIS E. BYERS
Major General, GSC
Chief of Staff

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 710018

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General

OPERATIONAL DIRECTIVE)
)
NUMBER 22)

1 March 1947

Rescinded 8th Army
OD-

See OD #22/2
29 March 1947

LOCAL GOVERNMENT ELECTIONS

1. On dates to be announced later, two separate local elections will be held in Japan. In one of these elections, the chief executives in all local echelons of government will be chosen and in the other the legislative assemblies of all local echelons of government will be chosen.

2. These elections are of the utmost importance not only because they are the first local elections since the surrender but also because they mark the first time in Japanese history in which local chief executives will have been elected by direct popular vote; the first time in which membership in a local assembly has been more than an honorary position; and the first time in which any elections have been supervised by representative committees of citizens rather than by government officials. It is imperative, therefore, that the elections be a free and positive expression of the will of the Japanese people and assurance that elections be of this character thus becomes a major responsibility of the Occupation Forces.

3. Applicable election laws and ordinances, if faithfully enforced, will assure fair and impartial elections. Direct responsibility for such enforcement rests with the election administration committees which have been established in each local entity of government.

4. To ensure such enforcement, it is desired that the Commanding Generals of the I and IX Corps and the General Officer Commanding, British Commonwealth Occupation Forces, within their respective areas, coordinate with and supplement the actions of the military government teams in taking the following action:

a. Inform election administration committees, chief executives, candidates, and the public in general that the Occupation Forces will observe the administration of election laws from the time the campaign opens until the final results are made public.

8th Army
OD #22
1 March 47
Local Elections

C-1

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

b. Refer to the proper Japanese authorities for correction, all violations or delinquencies in the administration of the election laws which may come to their notice. Details concerning election officials and procedures are contained in the bound, mimeographed pamphlet entitled Local Elections in Japan, which has already been distributed to the military government teams.

c. Obtain extensive publicity in press to the effect that violations of, or failure to enforce the election laws, as well as infringements upon individual liberties, should be reported by anyone having knowledge of these abuses to military government or other Occupation Force personnel if the Japanese authorities have failed to correct the abuses. Types of violations which may be expected to include.

(1) Privileges granted to favored candidates.

(2) Unlawful exclusions from the registration lists.

(3) Police interference with legal campaign activity.

(4) Efforts of either established or petty political machines to buy votes by bribes with scarce commodities or cash.

(5) Excessive campaign expenditures, in cash of kind, or failure to report campaign expenses. Excessive contributions by individuals.

(6) Interference with bona fide election meetings, with access to the polls, or with free or secret voting.

(7) Denials of rightful candidacy; improper candidacies.

(8) Dishonest tabulation or reporting of results.

(9) Failure of authorities to prosecute violators.

d. Provide as extensive surveillance as is practicable throughout all prefectures during the campaign and on election day in particular.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

5. It is desired that the Commanding Generals of the I and IX Corps and the General Officer Commanding, British Commonwealth Occupation Forces, and all military government teams observing the elections, report immediately by most rapid channels to Government Section, SCAP, all serious breaches in the administration of election laws. Information concerning the progress of campaigns and elections will also be included in military government monthly activities reports.

6. A policy of strictest impartiality will be observed and enforced throughout your command.

7. Election laws and ordinances and other pertinent materials in a bound, mimeographed pamphlet entitled Local Elections in Japan have already been made available to Occupation Force personnel at an official conference held at GHQ, SCAP, 6 to 11 January 1947. It is desired that the reference document be considered a part of these command instructions. Further supplementary aids will be provided by representatives of GHQ, SCAP, in visits to the field.

8. It is desired that the commanding generals of each corps and the General Officer Commanding, British Commonwealth Occupation Forces, make available personnel from their commands to coordinate with and supplement the military government units in their area in organizing surveillance teams to effect surveillance as discussed herein prior to the elections and to observe as many polling stations as is practicable on election days. Details concerning the suggested organization and duties of these teams are contained in the mimeographed pamphlet.

9. In addition to the reports called for in paragraph 5 above, it is desired that a summary report conforming to the attached form (Inclosure no. 1) be forwarded, in duplicate, to this headquarters within tendays after the election. This report will be prepared by the military government team in each prefecture and will be based on data collected by military government personnel and data furnished by tactical units cooperating with military government in the surveillance of the campaign and elections.

BY COMMAND OF LIEUTENANT GENERAL EICHELBERGER:

CLOVIS E. BYERS
Major General, CSC
Chief of Staff

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

SECTION
LAND REFORM
IV

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

POLICY FILE

Section IV: LAND REFORM

D-1 OD #10, Hq Eighth Army, 18 Jan 47, Land Reform.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770015

Land Reform

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
)
NUMBER 10) 18 January 1947

LAND REFORM

1. References (previously distributed):

a. Memorandum to the Imperial Japanese Government, file AG 602.6 (9 Dec 45) CIF (SCAPIN 411) 9 December 1945.

b. Owner-Farmer Establishment Special Measures Law.

c. Agricultural Land Adjustment Law.

d. Digest of Japanese Land Reform Program.

e. Article by Article Explanation of the Owner-Farmer Establishment Special Measures Law.

2. Corps commanders and commanders of military government units operating directly under this headquarters will maintain periodic surveillance of the Japanese land reform program to include the election, composition and activities of land commissions and the registration, sale, purchase, lease and use of agricultural land.

3. The following reports "Japanese Land Reform," (Report Control Symbol QNR-03) will be submitted through channels to this headquarters (attention: Military Government Section) by each prefectural military government team commander.

a. Initial Report: This report will be compiled by the military government team in each prefecture and will consist only of the prefectural totals for each column of the data contained in the detailed "Initial Report" (Inclosure No.1) which the Imperial Japanese Government (Minister of Agriculture and Forestry) has directed all prefectural governors to submit to each prefectural military government team commander on or before 10 March 1947. This report will be submitted to reach this headquarters at the earliest practicable date.

b. Recurring Progress Reports:

(1) Statistical: These reports will be compiled by the military government team in

8th Army
GO # 10
18 Jan. 47
LAND REFORM

D-1
#18

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770015

each prefecture and will consist only of the prefectural totals for each column of the data contained in the detailed "Local Agricultural Land Commission Monthly Report" (Inclosure No.2) and "Monthly Progress Report" (Inclosure No. 3) which the Imperial Japanese Government (Minister of Agriculture and Forestry) has directed all prefectural governors to submit to each prefectural military government team commander on or before the 10th of each month following the reporting period. These reports will be submitted in accordance with the following schedule:

(a) Local Agricultural Land Commission Monthly Report: The report for December 1946 and subsequent monthly reports will be submitted so as to reach this headquarters at the earliest practicable date following the reporting period.

(b) Monthly Progress Report: The initial report dealing with January 1947 and all subsequent monthly reports will be prepared so as to reach this headquarters at the earliest practicable date following the reporting period.

(2) Narrative Report: A monthly narrative report will be prepared for each prefecture based on inspections made by military government personnel in a minimum of two towns or villages within the prefecture each month in order to observe the manner in which the Land Reform Program is being carried out. Insofar as possible different villages will be inspected each month. The reports will be prepared so as to reach this headquarters on or before the 15th of the month following the month during which the inspections are made. Inspections will start during the month of January 1947. The following suggestions are offered for the information and guidance of all concerned:

(a) Primary responsibility for carrying out the Land Reform Program rests with the

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

Japanese Government. It is the responsibility of military government teams to observe and report on the manner in which the program is being carried out. General Headquarters, Supreme Commander of the Allied Powers will bring to the attention of appropriate Japanese authorities for their action discrepancies cited in the military government reports.

(b) Generally the best source of information in a particular village is the local land commission. This group should be called together in each village visited and discussions conducted in order to determine their composition the attitude of the individual members, their familiarity with the law, and other items of pertinent information. In addition to the local land commissions, farmers and other persons should be questioned by military government officers to the extent considered necessary for an accurate evaluation of the program in any given community.

(c) As an aid in evaluating the program in a given community a list of suggested questions is attached as Inclosure No.4. It is not intended that the answer to each question in the list must be included in the report on each village, but rather that such questions will serve as a guide in gathering information for the report.

4. All reports will be submitted so as to reach this headquarters in seven (7) copies. Local reproduction of forms is authorized.

BY COMMAND OF LIEUTENANT GENERAL EICHELBERGER:

CLOVIS E. BYERS
Major General
Chief of Staff

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

SECTION V
FOREIGN MEDIA & MASS COMMUNICATION

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [redacted]

POLICY FILE

Section V: FOREIGN MEDIA OF MASS COMMUNICATION

E-1 LICENSE PROCEDURE AND STIPULATIONS FOR MASS COMMUNICATION MEDIA FROM ABROAD FOR COMMERCIAL DISSEMINATION IN JAPAN.

2 Circular #12, GHQ SCAP, 5 Dec 46, Admission of Foreign Media of Mass communication in Japan.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Foreign Media Mass Communication

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

APO 500
5 December 1946

CIRCULAR)
:
NO....12)

ADMISSION OF FOREIGN MAGAZINES, BOOKS, MOTION PICTURES, NEWS AND PHOTOGRAPH SERVICES, ET CETERA, AND THEIR DISSEMINATION IN JAPAN

	Paragraph
Purpose	1
Commercial Media	2
Non-commercial Media	3

1. Purpose. The purpose of this circular is to announce regulations for the admission into Japan from foreign countries, including the United States, and the dissemination of magazines, books, motion pictures, news and photograph services, and other media of mass communication.

2. Commercial Media. Commercial magazines, books, including translation and reproduction rights, motion pictures, news and photograph services and other media of mass communication, provided they are not detrimental to the purposes of the Occupation, may be introduced into Japan under license from foreign countries for sale to Japanese nationals, subject to the conditions prescribed below:

a. License applications will be made to General Headquarters, Supreme Commander for the Allied Powers, through the foreign missions in Japan and the Diplomatic Section (if United States, through the Civil Information and Education Section). Details of licensing procedure and license stipulations are given in Inclosure 1.

b. Whether or not any material to be brought into Japan under license is detrimental to the purposes of the Occupation will be determined by this headquarters.

c. Specific categories of commercial media of mass communication will be governed by the following other conditions, which may be supplemented or altered by this headquarters as circumstances require:

(1) Magazines.

(a) Only such foreign commercial magazines as have been or may be approved for publication

SCAP CIR. # 12 50 Dec 46 Foreign Publications

E-2

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

in Japan for Allied personnel will be licensed to print editions for sale to the Japanese public, in the original language or Japanese, provided that:

1. Ten successive back issues of such a magazine, submitted by the license applicant with his application and accompanied by English translations if the original language is not English, demonstrate that the magazine would not be detrimental to the purposes of the Occupation if made available to Japanese readers.

2. The licensed publisher agrees to import all paper required to print the magazine.

(b) Importation of magazines printed abroad for sale to Japanese nationals will be subject to license by this headquarters.

(2) Books.

(a) Foreign publishers will not be licensed to publish books, pamphlets, and similar publications in Japan.

(b) Importation of books printed abroad for sale to the Japanese public will be subject to license by this headquarters.

(c) The sale of translation and reproduction rights will be governed by the stipulation given in Inclosure 2.

(3) Motion Pictures.

(a) The motion picture industry of any nation will be licensed to distribute films in Japan only if it agrees to operate as a single unit without individual representatives of each participating company.

(b) The importation and distribution of motion pictures by a licensee will be governed by the stipulations given in Inclosure 3.

(4) Performance Rights.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

(a) Performance rights for foreign theatrical productions and music will be governed by the same stipulations as translation and reproduction rights of books and other copyrighted material, given in Inclosure 2.

(5) News and Photograph Services.

(a) An Allied news service, licensed to operate in Japan, may disseminate news, news photographs and feature material, including comic strips and cartoons but excluding book texts and condensations of book texts.

(b) A licensee may exchange his service, or part of it, for comparable servicing by a Japanese news agency or newspaper without monetary payment but will not, for propagandistic purposes or to compete unfairly against other news service licensees, give his service free of charge to a Japanese news agency or newspaper which patently is unable to reciprocate with a service which is quantitatively or qualitatively equal.

3. Non-commercial Media. Non-commercial media of mass communication, including news, magazines, books, other printed matter, photograp hs and motion pictures, if helpful in furthering the information and education objectives of the Occupation, may be brought into Japan for dissemination exclusively by this headquarters under stipulations given in Inclosure 3.
AG 000.7 (18 Nov 46) CI&E

BY COMMAND OF GENERAL MacARTHUR:

PAUL J. MUELLER,
Major General, General Staff Corps,
Chief of Staff.

OFFICIAL:

/s/ John B. Cooley
/t/ JOHN B. COOLEY
Colonel, AGD,
Adjustant General.

4 Incls:
1. License Procedure and Stipulations for Mass Communication Media from Abroad to Be Disseminated Commercially in Japan.
2. Regulations for the Sale in Japan of Translation, Repro-

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

duction and Performance Rights to Foreign Copyrighted Materials.

3. Regulations for the Importation, Distribution and Exhibition in Japan of Commercial Motion Pictures of Foreign Origin.
4. Regulations for the Importation, Distribution and Use in Japan of Non-Commercial Media of Mass Communication.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

LICENSE PROCEDURE AND STIPULATIONS FOR
MASS COMMUNICATION MEDIA FROM ABROAD
TO BE DISSEMINATED COMMERCIALLY IN JAPAN

1. An Allied news or photograph service, or magazine publisher, or national group of book publishers and copyright owners (an individual publisher or copyright owner if no national group exists), or national motion picture industry may apply through the mission of its nation in Japan and the Diplomatic Section of this headquarters (if United States, through the Civil Information and Education Section) for a license to engage in business in Japan to further the information and education objectives of the Occupation.

2. The terms of such license shall stipulate that:

a. All contracts must be expressed in Japanese yen, and all payments made in Japanese yen.

b. The yen received in payment shall be used by the licensee for expenditure on only such Japanese goods and services as are clearly essential to his authorized operations in Japan.

c. Such yen may not be used for investment of any kind, including the acquisition of any interest in business enterprises or in real property except for temporary rental of necessary facilities.

d. Such yen shall not be converted into foreign exchange for an indefinite p-eriod and are accepted by the licensee entirely at his own risk, with no guarantee as to their value when conversion into foreign exchange becomes possible. Neither the licensee nor his government will press for conversion in advance of restoration of normal Japanese foreign exchange transactions.

e. Such yen shall in no event be transferred to any national, firm or agency other than the licensee for expenditure in Japan.

f. SCAP reserves the right to impose further conditions if circumstances require.

3. When a license has been granted by this headquarters, the licensee will be permitted to enter into contractual relations with Japanese nationals, firms and agencies in the normal business manner.

4. If the licensee desires, he may arrange for his business to be conducted through a Japanese national, firm or agency, but the latter shall acquire thereby none of the privileges of the licensee and shall abide by all the provisions in these regulations.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

(LICENSE PROCEDURE AND STIPULATIONS FOR MASS COMMUNICATION MEDIA FROM ABROAD TO BE DISSEMINATED COMMERCIALLY IN JAPAN Cont'd)

5. To the licensee shall be granted such facilities as are granted to other private enterprises of Allied nationals or companies authorized by this headquarters to do business in Japan with Japanese nationals.

Inclosure 1

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REGULATIONS FOR THE SALE IN JAPAN
OF TRANSLATION, REPRODUCTION AND
PERFORMANCE RIGHTS TO FOREIGN
COPYRIGHTED MATERIALS.

SCAP CIE 5.12 REGULATIONS SALE FOREIGN COPYRIGHTS

1. National groups of publishers and copyright owners (or individuals if no national group exists) which have been licensed to sell translation, reproduction and performance rights to Japanese nationals will not be permitted for the time being to station representatives in Japan. This headquarters will delegate to a Japanese group the handling of business arrangements regarding such rights and will act as an agency for transmitting necessary correspondence between the Japanese group and the foreign groups concerned.

2. Individual publishers and copyright owners will be permitted to sell translation, reproduction and performance rights to Japanese publishers through these channels only if their country has no national group.

3. Any licensed national group of publishers and copyright owners may recommend specific books to Japanese publishers for publication in translation or the original language if they demonstrably would further the objectives of the Occupation.

4. Through the Mission of the group's nation in Japan and the Foreign Liaison Division of G-2 (if United States, directly to the Civil Information and Education Section), such recommended books will be submitted in two copies (with English translations if the original language is not English).

5. The Civil Information and Education Section, if the books are found to be helpful in furthering the objectives of the Occupation, will see that such books are offered to Japanese publishers for competitive bidding on the translation or repro-

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

duction rights. The recommending group may stipulate minimum prices or royalties but will allow the Japanese offers to be determined through competitive bidding. The highest bide will be transmitted to the national group concerned for acceptance or rejection.

6. Applications and offers from Japanese publishers for the translation or reproduction rights on non-recommended foreign books likewise will be transmitted to the foreign publisher groups concerned if they are judged to be helpful in furthering the objectives of the Occupation.

7. This headquarters may request foreign publisher groups to offer translation or reproduction rights on specific books which it believes would further the objectives of the Occupation.

8. To discourage dissipation of paper, each book from any one country which does not contribute in a positive manner to furthering the objectives of the Occupation but otherwise is harmless must be matched by a book from the same country which does further the objectives of the Occupation in a positive manner.

Inclosure 2

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DISTRIBUTION AND EXHIBITION IN JAPAN
OF COMMERCIAL MOTION PICTURES OF
FOREIGN ORIGIN

1. Commercial motion pictures -- defined as entertainment feature films, news reels and all other films for which exhibition charges normally are made -- will be introduced into Japan from Allied countries for showing to Japanese audiences only under license.

2. A licensee may bring into Japan in any one year up to the maximum number of films imported from his country in any one year before the war.

3. A licensee must import all raw film required to make prints for use in Japan and shall not have access to Japanese film stocks.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

(DISTRIBUTION AND EXHIBITION IN JAPAN OF COMMERCIAL MOTION PICTURES OF FOREIGN ORIGIN Cont'd)

4. For the det ermination of suitability in furthering the information and education objectives of the Occupation, a positive print (together with an English translation of all titles and dialogue if the language of the film is not English) of each motion picture proposed for exhibition in Japan will be submitted to the Civil Information and Education Section of this headquarters.

5. When a motion picture found suitable by this headquarters has been prepared by the licensee for exhibit, including the superimposing of Japanese titles and subtitles of the dubbing of Japanese voices, it shall be submitted to the Civil Densorship Detachment, Civil Intelligence Section, G-2, this headquarters for determination of its conformity to the Pictorial Censorship Code.

6. This headquarters may suggest the importation of specific motion pictures which in its opinion would further the information and education objectives of the Occupation.

7. Except that they will not be counted under paragraph 2 above, prewar films already in Japan which are taken over by a licensee in behalf of his nation's motion picture industry may be distributed in accordance with these regulations.

8. The licensee will not permit the use of his films outside normal commercial channels, including benefit performances for charity, except with the approval of this headquarters, which will give approval only if convinced that the showing would not affect the commercial interests of other licensees and would have no political implications.

Inclosure 3

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REGULATIONS FOR THE IMPORTATION, DISTRIBUTION AND USE IN JAPAN OF NON-COMMERCIAL MEDIA OF MASS COMMUNICATION

1. The importation, distribution and use in Japan of all foreign non-commercial news, magazines, books, booklets, photographs, motion pictures, and other instruments of mass communication will be governed by the following regulations.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

(REGULATIONS FOR THE IMPORTATION, DISTRIBUTION AND USE IN JAPAN OF NON-COMMERCIAL MEDIA OF MASS COMMUNICATION Cont'd)

2. All such material will be distributed and the use made of it supervised by this headquarters exclusively. Except through SCAP channels, no such material may be given, loaned or otherwise distributed to Japanese nationals or agencies, public or private.

3. Any Allied Mission, through the Foreign Liaison Division of G-2, may submit to the Civil Information and Education Section such materials (accompanied by full translations in English if the language of the originals is other than English) which it believes would be useful in furthering the objectives of the Occupation.

4. This headquarters will determine the suitability of the material submitted and the distribution or use to be made of it. Meterial calculated to further the objectives of an individual government or nation, as distinguished from the objectives of the Occupation, will be eliminated. Material which furthers the objectives of the Occupation will be given the widest possible distribution.

5. When such material is judged useful, the Civil Information and Education Section will inform the Mission of the nation concerned of the quantities required for distribution.

6. This headquarters may request foreign Missions to make available other material from their countries which would further the objectives of the Occupation.

7. All non-commercial material intended for mass distribution will be submitted to the Civil Censorship Detachment, Civil Intelligence Section, G-2, for determination of its conformity to censorship codes.

Inclosure 4

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 71803

Section VI
MOTION PICTURES

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

POLICY FILE

Section VI: MOTION PICTURES

F-1 SCAPIN #146, 8 Oct 45, ELIMINATION JAPANESE GOVERNMENT CONTROL OF MOTION PICTURE INDUSTRY.

2 SCAPIN #287, 16 Nov 45, ELIMINATION UNDEMOCRATIC MOTION PICTURES.

3 SCAPIN #745, 17 Feb 46, Banned Motion Pictures.

F-3A SCAPIN #1056, 15 Oct 47, Census Foreign Films.

4 OD #67, Hq Eighth Army, 15 Oct 47, Motion Picture equipment MG Units.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770018

Civil Information & Education

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
NUMBER 67) 15 October 1947

MOTION PICTURE PROJECTION EQUIPMENT
FOR USE BY MILITARY GOVERNMENT UNITS

1. Reference.

Operational Directive 57, this headquarters, 16 August 1947, subject: "Civil Information Activities."

2. In order to implement further the provisions of the directive cited above, one hundred fifty (150) sets of motion picture projection equipment (16mm), less screens, are being issued to military government units for use in civil information and education programs. Locally improvised screens must be used until others become available for distribution.

3. Projection equipment will be issued on memorandum receipt to corps, separate regional teams and Tokyo-Kanagawa Military Government District. Subsequent re-issue to military government regional, district and prefectural teams will be accomplished in like manner. Military government unit commanders are not accountable for property issued under the provisions of this directive, but are required to exercise reasonable care in safeguarding and maintaining it.

8th ARMY OD # 67 1500 1947 PROJECTION

4. Issue of projection equipment to corps and separate units is on the basis of three projectors per military government team and one projector per regional or district headquarters as follows:

I Corps	63
IX Corps	48
Chugoku Military Government Region	16
Shikoku Military Government Region	13
Tokyo-Kanagawa Military Government District	7

Minor deviations from the prescribed basis of issue may be made by commanders concerned.

5. The duties of headquarters of military government regions in connection with the employment of subject projection equipment are those of supervision and administration. These projectors will not be operated by regional headquarters, but one complete set of equipment will be retained at each regional headquarters for replacement of inoperable equipment as described in paragraph 8, below.

F-4

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770[illegible]

Operational Directive No. 67, dtd 15 Oct 1947, cont'd

6. Subject projection equipment will be:

a. Used only to exhibit films for the re-orientation and education of the Japanese in furtherance of occupation objectives and in accordance with existing policy. It is not authorized for use in the exhibition of films for the training or entertainment of occupation troops or by Japanese agencies for purposes other than as stated herein.

b. Operated only by fully qualified and licensed individuals. The training of operators and issuance of licenses thereto will be accomplished, when necessary, subject to the following:

(1) Individuals holding current licenses in accordance with Sec IV, Circular 170, this headquarters, 7 June 1946, are authorized also to operate equipment issued under provisions of this directive. The training and licensing of such operators may be requested from the commander having jurisdiction over the special services film and equipment exchange which serves the unit concerned.

(2) Military government team commanders are authorized to conduct the training of Japanese nationals and issue operators' licenses thereto. These licenses do not authorize the licensees to operate projection equipment other than that used as described herein for re-orientation and education of the Japanese.

(3) Military government teams are authorized to hire two (2) Japanese nationals for employment as motion picture projetor operators and for performance of other appropriate duties in connection therewith.

(4) In order to facilitate operator training, operators' manuals, in English and Japanese, will be issued for use with each projector.

7. Military government team commanders will encourage responsible Japanese agencies and institutions to request the loan of projection equipment and films for use in single exhibitions or for the touring of prefectural towns and villages. In such cases, the following will govern:

a. Projection equipment must be accompanied by a licensed operator for which the requesting Japanese agency will be required to provide transportation and billeting.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 770218

b. Suitable educational and documentary films of Japanese origin, in addition to those loaned by the military government unit, may be exhibited by the requesting agency.

c. Admission fees will not be charged for any program of films which the requesting agency has obtained without cost, whether from the military government unit or any other source.

d. If the requesting agency incurs rental costs in the procurement of films, admission fees to film exhibitions may be charged on a non-profit basis to defray film rental and necessary and reasonable costs under paragraph 7a, above. Improper and unethical practices which come to the attention of military government team commanders will be reported promptly to this headquarters.

8. The proper operation and first echelon maintenance of projection equipment is the responsibility of military government unit commanders. When more extensive repairs are required, team commanders will turn in the inoperable equipment, complete with all accessories and spare parts, to regional headquarters, and will be issued complete replacement equipment. Regional headquarters will ship inoperable equipment received from teams without delay to this headquarters, Military Government Section, APO 343, Attention: Civil Information Officer. The foregoing agency will be notified directly by telephone or telegraph of the equipment shipped, time and method of shipment, and estimated time of arrival. Upon receipt of such notification, operable replacement equipment will be shipped to the regional headquarters concerned. Regional headquarters will be notified of time and method of shipment and estimated time of arrival. In all exchanges of equipment described above, projectors will be accompanied by all accessories and spare parts, both serviceable and unserviceable. All unserviceable accessories and parts will be tagged "unserviceable".

9. Commanders concerned will insure that especial care is exercised in transporting subject equipment. Particular emphasis will be placed on providing:

a. Protection from undue road shock by placing padding under the equipment and by bracing the equipment to prevent sliding around in the vehicle.

b. Protection from the weather.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Operational Directive No. 67, dtd 15 Oct 1947, cont'd

c. Adequate shipping cases, preferably of wood, similar to cases in which equipment is received.

BY COMMAND OF MAJOR GENERAL RYDER:

CLOVIS E. BYERS
Major General, GSC
Chief of Staff

OFFICIAL:

Schanze
G-1

DISTRIBUTION:
"B" plus "X"
2 copies to each Mil Govt Unit
10 copies to MG Sec, Hq Eighth Army

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

CI&E

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG 062.2 (8 Jul 46)CPC/FP
(SCAPIN - 1056)

APO 500
8 July 1946

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT

THROUGH : Central Liaison Office, Tokyo

SUBJECT : Census of Foreign Films in Japan

1. The Imperial Japanese Government is directed to take a census of foreign films in Japan as of 15 July 1946.

2. The Imperial Japanese Government will issue an official ordinance, requiring all Japanese exhibitors, distributors, producers or other persons and firms having in their possession any foreign motion picture films to submit detailed information as follows:

(a) Name of Reporter

(b) Address of Reporter

(c) Title of film

(d) Name of Producer

(e) Number and length of reels

(f) Country of origin

(g) Number of prints and whether negative or positive.

(h) Location of film

(i) Each reporter or owner will furnish to the Imperial Japanese Government details showing how he acquired possession or ownership of the films and his present right to such possession or ownership.

3. Five copies of this information in tabulated form will be furnished General Headquarters, Supreme Commander for the Allied Powers and will be submitted in the English language, by 15 August 1946.

4. The Imperial Japanese Government will instruct the possessors of foreign motion picture films who, after investigation, have been found to be illegal owners, to place such films in the custody of the Home Ministry, pending further disposition instructions.

F#3A

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

BASIC: Memo to IJG, file AG 062.2 subject: "Census of Foreign Films in Japan."

5. The Ordinance will provide that no foreign film will be exhibited until General Headquarters, Supreme Commander for the Allied Powers is satisfied that the film is legally possessed. It will also provide adequate penalties for violators. Three copies of the proposed Ordinance both in English and Japanese will be submitted to General Headquarters, Supreme Commander for the Allied Powers within ten (10) days of the date of this directive.

6. Direct communication between the Home Ministry and the Civil Property Custodian, General Headquarters, Supreme Commander for the Allied Powers, is authorized in order to implement the provisions of this memorandum.

FOR THE SUPREME COMMANDER:

John B. Cooley

JOHN B. COOLEY,
Colonel, AGD,
Adjutant General.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 77-0021

M.P.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG 062.2 (17 Feb 46) CIE
(SCAPIN - 745)

APO 500
17 February 1946

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo

SUBJECT : Action regarding Banned Japanese Motion Pictures

1. The Eighth Army has been directed to pick up banned Japanese motion pictures now stored at the Home Ministry, with the exception of four prints and one negative of each title which will be kept at the Home Ministry subject to further disposition of this Headquarters.

2. The Japanese Government is directed to:

a. Make available to the Eighth Army the complete collection of banned pictures, except for the four prints and one negative, of each title, which are to be held in storage as stated above.

b. Furnish labor to load these films on Eighth Army transport at Home Ministry.

FOR THE SUPREME COMMANDER:

/s/ H. W. Allen for
B. M. FITCH,
Brigadier General, AGD,
Adjutant General.

A-3
#4

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

M.P.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG 062.2 (16 Nov 45) CIE
(SCAPIN - 287)

16 November 1945

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH: Central Liaison Office, Tokyo.

SUBJECT: Elimination of Undemocratic Motion Pictures.

1. In the past, Japanese motion pictures have been utilized to propagate nationalistic, militaristic and feudalistic concepts; i.e., conformity to a ceudal code, contempt for life, creation of the "Warrior Spirit", the uniqueness and superiority of the "Yamato" (Japanese race), the "special role of Japan in Asia", etc. Many such motion pictures are still being distributed and exhibited.

2. The Japanese Government is directed to:

a. Take immediate action to insure against the present or future sale, exchange or exhibition of any of the motion pictures on the attached inclosure. ?

b. Secure from the owners, producers or exhibitors of these pictures all prints of the same, whether positive or negative, sound or silent, in 16 mm or 35mm width.

c. Direct the placing of these motion pictures, prints and negatives in a safe, fire-proof place in Tokyo, subject to the disposition of this headquarters.

d. Direct the producers to mark each film container with the title of each container's contents in English and Japanese.

e. Provide this headquarters within ten (10) days with a list in duplicate showing the total number of prints and negatives of each of the motion pictures listed on the attached inclosure which have been placed in storage as directed by Paragraph 2c, above.

FOR THE SUPREME COMMANDER:

H.W. ALLEN,
Colonel, AGD.,
Asst Adjutant General.

1 Incl:
Annex A, described above.

F-2
~~F-3~~

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

O O Motion Picture

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG 000.76 (8 Oct 45) CI 16 October 1945
(SCAPIN - 146)

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT

THROUGH : Central Liaison Office, Tokyo

SUBJECT : Elimination of Japanese Government Control of the Motion Picture Industry

1. Further to the directive of 27 September 45 from the Supreme Allied Commander, titled "Further Steps toward Freedom of Press and Speech," the Japanese Government forthwith will render inoperative the procedures for enforcement of peace-time and war-time restrictions on freedom of speech in motion pictures, including newsreels.

2. The directive of 4 October 45, titled "Removal of Restrictions on Political, Civil, and Religious Liberties," also shall apply.

3. Pending repeal of laws imposing restrictions on the motion picture industry, making it a channel for dissemination of propaganda, their enforcement shall be suspended.

4. No punitive action will be taken by the Japanese Government or any of its agencies against motion picture companies, producers, actors, directors or other persons or associations of persons engaged in the motion picture or legitimate theater industry for exercising their lawful freedom of speech.

5. Steps shall be taken to repeal the following laws and/or regulations which are inconsistent with the Supreme Commander's directives enumerated in paragraphs 1 and 2 of this order, subject laws including but not restricted to:

Eigaho, Horitsu Dai 66, 5 April, Showa 14 (1939)
Eigaho, Kaisei, Horitsu Dai 35, Showa 16 (1941)
Eigaho, Fusoku, Horitsu Dai 35, Showa 16 (1941)
Eigaho, Shikkorei, Chokurei Dai 668, 26 Sept, Showa 14 (1939)
Eigaho, Kaisei, Chokurei 916, Showa 15 (1940)
Eigaho, Fusoku, Chokurei 916, Showa 15 (1940)
Eigaho, Shikko Kisoku; Naimu, Mombu, & Kosei Shorei Dai 1, 27 Sept, Showa 14 (1939)

SCAPIN #146 1504.46 CENTRAL MOTION PIC

F-1

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

Eigaho, Kaisei; Naimu, Mombu, & Kosei Shorei Dai 37, Sept, Showa 14 (1940)
Eigaho, Kakurei, Naimu, Mombu, Kosei Shorei Dai 1, December, Showa 15 (1940)
Eigaho, Kakurei, Naimu, Mombu, Kosei Shorei Dai 1, June, Showa 16 (1941)
Eigaho, Fusoku: Shorei Dai 37, September, Showa 15 (1940)
Eigaho, Kakurei, Naimu, Mombu, Kosei Shorei Dai 1, April, Show a 18 (1943)
Eigaho, Kakurei, Naimu, Mombu, Kosei Shorei Dai 1, December, Showa 18 (1943)
Eigaho, Kakurei, Naimu, Mombu, Kosei Shorei Dai 1, January, Showa 19 (1944)
Eigaho, Fusoku: Kakurei, Shorei, Dai, December, Showa 15 (1940)
Eigaho, Fusoku: Shorei, Dai 1, June, Showa 16 (1941)
Eigaho, Fusoju: April 13, Showa 18 (1943)

6. In addition to rendering the foregoing laws inoperative, necessary instructions will be issued to prefecture and metropoli tan authorities, including police agencies, directing their repeal of any and all local censorship rules, regulations or laws, to insure that the spirit of the directives is observed by them.

7. Steps shall be taken to repeal the following Tokyo Metropol itan Police Regulations:

a. "Metropolitan Police Station Official Publication - (Supplement)
April 1, 1944 Showa 19
Saturday -- Metropolitan Police Rules #9.
Rules and regulations governing all forms of public performances -- April 1, 1944 (Showa 19)"
(Section 1 to 95)

b. "Metropolitan Police Rule #10
Rules and Regulations governing all motion pictu-res -- April 1, 1944 (Showa 19)"
(Sections 1 to 40)

c. "Public Morality #682 --
April 15, 1944 (Showa 19)
Notification of Rules and Regulations governing all public perfermances and motion pictures." (Sections 1 to 25)

(Appendix)
"Rules and Regulations of executing the Motion Picture Law." (Section 1 to 28)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

These laws, rules or regulations give broad supervisory powers to the police, in addition to their censorship provisions. Such powers include deciding who shall work in the industry, passing on the financial condition of an owner, checking on the behavior or attitude of an employee, controlling the proportion of foreign films exhibited, preventing actors from walking on the street in stage costume, determining the issuance of passes, and examining the minutes of a stockholder's meeting. These powers, no free people can entrust to a police.

8. The few sections of these rules which deal with matters of Safety Regulations and Building and Zoning restrictions shall remain in effect until the Japanese Government shall re-enact such regulations for the protection and safety of the public against fire and structural hazards in the motion picture industry.

9. Necessary instructions will be issued to Prefectural Authorities including all police agencies, directing the repeal of any and all similar local rules, regulations or laws which conflict with the spirit or intent of this directive.

10. It is the purpose and intent of this directive to free the Japanese motion picture industry from government domination and to permit the industry to reflect the democratic aspirations of the Japanese people. In due time (when the Japanese motion picture companies have demonstrated good faith), it is envisaged that they will establish an industry-wide committee which will act as a policing agency.

11. The report required of the Japanese Government in paragraph 8 of the directive of 27 September will include a statement of action taken to comply with this directive.

FOR THE SUPREME COMMANDER:

/s/ H. W. Allen

H. W. ALLEN,
Colonel, A.G.D.,
Asst Adjutant General.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

SECTION
PRESS
VII

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO.

POLICY FILE
Section VII
PRESS

HEADQUARTERS I CORPS
APO 301 (Kyoto, Honshu)
MILITARY GOVERNMENT SECTION

JBM/mk

2 September 1948

322

SUBJECT: Instructions for Military Government Units

TO : See Distribution

General

The following instructions are forwarded for necessary action.

SECTION I

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SECTION II

Press Relationship

1. The Corps Commander has issued a statement of policy on press relationship which should be carefully studied by all team commanders. As a supplement to that, it has been noted that military government teams and commanders have been given credit for the accomplishment of various programs. As a matter of fact the success of these programs probably is due to the activities of the teams, both officers and men. But in view of the great desirability of teaching the Japanese to accept responsibility and to accomplish results on their own initiative, it is preferable that the Japanese receive credit for what has been accomplished. In news releases, military government should be in the background and the Japanese officials in the foreground. Great care should be exercised in this to ensure that articles support Japanese officials and add to their prestige. The Japanese should be given a pat on the back for jobs being well done.

2. Japanese regional liaison officers should continue to be a good medium for releasing news to the Japanese press regarding a prefecture in the region which excels in a particular program. In this way, a spirit of competition between the prefectures will be created by the Japanese themselves.

3. News releases which are derogatory to the Japanese must not be released without authority of this headquarters. Fundamentally the purpose of news releases is to give the Japanese a boost and to further a program.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. [illegible]

4. Where the Japanese have demonstrated corruptness, inefficiency, indifference, and inability, they should be reported to the proper local Japanese official, and if necessary, to the next higher military headquarters which, through its liaison officers, will inform the appropriate Japanese Officials. Where there exists evidence of violation of SCAP directives for which a Japanese official should be discharged, a report will be made to this headquarters for action. No bulletins on such matters will be released by Military Government.

5. The importance of properly released and properly credited publicity cannot be overemphasized. The Japanese reporter and editor who prefer to quote Military Government can be made to see the wisdom of crediting the Japanese if the matter is discussed frankly and openly, stressing above all the fact that the recovery of Japan is after all the job of the Japanese themselves.

SECTION III

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J. J. BURNS
Colonel, FA
Senior Mil Govt Officer

REPRODUCED:
Hq Kinki Mil Govt Region
2 April 1949