

4. CONTACTS WITH OTHER STAFF SECTIONS

a. On 7 and 9 February, Dr. Lewis held discussion with Mr. Harold Meyers, Government Section, SCAP, in reference to Articles 24, 25 and 26 of the Juvenile Guidance Institute Bill. Mr. Meyers agreed that these articles would duplicate the release provisions already established under the present Japanese Prison Law. However, he felt that the articles could be retained in the bill with provision made for later amendments.

Subsequent to the above, Dr. Lewis conferred with Lt. Col. Battey on the final action to be taken on this matter. Result: Lt. Col. Battey will prepare a memorandum stating that articles 24, 25 and 26 are a duplication of the present Japanese Prison Law and should not be included in the Juvenile Guidance Institute Bill.

b. On 13 February, Mr. Dowd conferred with Mr. Sterling D. Collett, Procurement Division, ESS, Labor Relations Section, SCAP, on the use of prison labor and its relationship with the "Labor Boss Set-up" and the general labor situation in Japan.

Mr. Dowd stated that it was our desire to avoid any conflict with free labor in the matter of one taking jobs rightfully belonging to free labor, or encouraging the use of prison labor because of any reduced wage scale. Mr. Collett suggested that these points should be checked with union officials on all visits to an industrial or private project where prison laborers are employed. In Mr. Collett's opinion, the heavy work required by some industrial firms and other contractors has necessitated the employment of prison laborers because of the low ration allowances given to free laborers and the fact that this kind of labor was not available. He stated that there is no cause for concern at this time in regard to the prison labor situation in Japan.

c. On 12 February, Dr. Lewis conferred with officials, PH/W, on subsidy for private reformatories. Note: See paragraph 6 - Miscellaneous of this report.

5. CONTACTS WITH B/PA AND M/J

a. Major Kimmel held two conferences (7-9 February) with officials of R/S and B/PA in reference to the distribution of the publication, "The Story of the New Constitution". As a result of previous conferences on this matter, the officials of the R/S and B/PA reported that they had now issued directives to all penal and correctional institutions outlining the way in which the publication will be used. They reported that copies

of publication are now being sent to all private reformatores and adult prisons within Japan.

b. On 9 February, Mr. Ogawa, Chief First Section, B/PA, M/J, asked Dr. Lewis to furnish him a list of the states in the United States that do not have "Capital Punishment", and a comparison of the effect on crime in other states having a "Capital Punishment". Result: Dr. Lewis will attempt to secure this information.

c. On 9 February, Mr. Ogawa, B/PA, submitted to Mr. Cranor a recapitulation of answers on three (3) citizenship questions submitted to all 185 prisoners at the Maebashi prison farm camp by the warden as a result of the visit of Major Kimmel and Mr. Cranor on 22 July, 1947. These questions were:

1. Why we must have government.
2. Why we must have laws.
3. Why all citizens must obey the law.

The report was, that 97% of the men had a reasonable conception of the purposes of government, law, and civil behavior.

d. On 10 February, Major Kimmel conferred with Shidihara and Ikeda, R/S and requested that a report of escapes from all government and private reformatories, by month for the past 37 months, be submitted to Prison Branch, PSD.

On 13 February, Major Kimmel contacted Mr. Hanakawa, B/PA, and requested a similar report on the number of instances and occasions of escapes from all prisons and prison work camps in Japan.

e. On 10 February, Mr. Cranor conferred with Mr. Hoko, B/PA and Mr. Uemada, R/S, on matters relative to the "self-government" and Classification systems employed in Juvenile Prisons. The Japanese officials reported that these systems did not originate in B/PA, but were started by individual wardens. The "self-government" program is being tried experimentally in the following juvenile prisons: Iwakuni - Morioka - Saga - Nara and Matsumoto. The similarity of these programs was not accounted for.

Japanese officials agreed that as soon as governmental affairs settled down, the B/PA should set the pattern for promulgating a set of recommendations for a uniform picture of "self-government" and Classification.

The Tama National Reformatory had 79 runaways from 1 January to 1 October 1947. The program of this school was revamped on 1 October 1947 and became individualized and socialized. Since then, there has been no runaways. Superintendent at Tama has made an official request for more highly qualified teachers. Mr. Yanagawa has approved and asked for more funds with which to secure them. Mr. Yanagawa, Chief, R/S, has asked for funds in coming budget to erect a new National Reformatory in Chiba Prefecture. Mr. Uemada is planning to classify reformatories as per proposed Reformatory Act, assuming that it will be passed.

f. On 12 February, Major Kimmel and Mr. Ogawa discussed the national use of prison labor on the Hokkaido Reclamation Project. Mr. Ogawa presented to Major Kimmel minutes of previous conferences held on 21 January 1948. He stated that a complete plan for the use of prison labor in Hokkaido Reclamation Work is being drawn up and will be completed by the end of this month at which time he requests representatives of Prison Branch, PSD, Labor Branch, ESS, Agriculture Division, National Resources Branch, and Japanese personnel confer on its adoption.

g. On 12 February, Mr. Saito, Chief, Economic Section, Criminal Affairs Bureau, conferred with Dr. Lewis on the manner in which he (Mr. Saito) would expedite the Juvenile Court Code, the Offender Rehabilitation Act, the Reformatory Revision Act, and the immediate steps to be taken in implementing Cabinet Order 305 dated 29 December 1947.

h. On 12 February, representatives of the M/J reported to members of Prison Branch, the assignment of personnel with the promulgation of the Attorney General's office. The Attorney General's office will begin operation on 15 February 1948.

6. MISCELLANEOUS

a. On 11 February, Mrs. Shimada, and Mr. Isobe, Shin Nippon Gakuin, reported to Dr. Lewis that they have received no subsidy from any Japanese Government Agency since October 1947. They reported that the funds for these payments were in the supplementary budget tied up in the fall of the Katayama Cabinet, and that GHQ had forbidden the payment of the private reformatory subsidies from the "reserve fund". Action Taken: Dr. Lewis advised them to check with the M/F on the authenticity of this matter. Dr. Lewis will discuss this matter with the Rehabilitation Secretariat at a later date.

On 12 February, Dr. Lewis conferred with Mr. Markusan and Mr. Wilson, Liaison and Social Welfare Chiefs, respectively of Welfare Division, PH/W, about above subsidy matters.

Burdette G. Lewis

DR. BURDETTE G. LEWIS
Chief Prison Administrator

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APD 500
3 March 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(31 January to 6 February 1948)

1. PERSONNEL

a. Mr. Cranor returned to duty from leave effective 2 February 1948. Period of leave, 12 January to 2 February 1948.

b. Major Tremper was on leave of absence for period 5 to 6 February 1948.

c. On 5 February 1948, Capt. Robert T. Knight from duty to temporary duty 5 to 20 February 1948 at Hiroshima and Yamaguchi Prefectures for the purpose of inspecting penal and correctional institutions in that area.

2. LOCAL INSPECTION TRIPS

a. On 3 February 1948 (0830 to 1100), Mr. Dowd made a routine inspection trip to Yokohama Main Prison. Mr. Dowd discussed with Warden Kakehi "The Trial Plan for Classification and Treatment of Prisoners". The Warden informed Mr. Dowd that on the third of February, he had ordered the discontinuance of the assignment of trusty prisoners to all outside work projects with the exception of those employed by the occupation forces because of impending conflict between free labor and management in the private industries.

b. On the 4th of February 1948 (0830 to 1130), Mr. Cranor and Mr. Dowd inspected Kosuge Prison, Tokyo, Japan. Prison was quiet and orderly throughout. Warden Ie explained that he has already selected his district prison affairs committee pursuant to recent Cabinet Order #305.

Mr. Cranor discussed the guard training program. Mr. Dowd discussed with Warden Ie, "The Trial Plan for the Classification and Treatment of Prisoners".

c. On 5 February 1948, Major Kimmel with Mr. Hanakawa, interpreter, inspected the Urawa Shomen Dojo private reformatory for juveniles, Urawa, Japan. Rating: Very Satisfactory

3. PRISON BRANCH ACTIVITIES

a. Doctor Lewis studied the Trial Plan for the Classification and Treatment of Prisoners for the Kanto Prison district, which was submitted by Governor Ie. Doctor Lewis asked Mr. Dowd, Mr. Cranor, and Major Kimmel to render reports on this new plan.

b. On 2 and 5 February 1948, Doctor Lewis worked on a revision of the Japanese Fifth Revision of the Reformatory Act. Section 13 was revised to enable the Japanese Government to use private reformatories until 31 March 1949. Minimum standards were placed upon the operation of these reformatories until 31 March 1949. Officials in charge of government reformatories and private reformatories will be held responsible for any unlawful acts committed by their subordinates.

c. On the third of February, Doctor Lewis discussed Prison Administrative Order #305 with Mr. Dowd and instructed him to watch especially the Probation and Parole which should not be mixed up with this administrative committee except for inter-institutional work.

d. On 3 February, Doctor Lewis received the self-government plans for Saga and Morioka Juvenile Prisons. Dr. Lewis turned these documents over to Mr. Cranor and Mr. Dowd for study and submission of their recommendations.

e. On 3 February, the Rehabilitation Section of the M/J submitted a progress report on the Jinsenjuku Private Reformatory, Kumagaya City case, to the Prison Branch, PSD.

f. On 3 February, Dr. Lewis with members of the Prison Branch, held a conference with members of B/PA and representatives of Kanto Prison district in reference to cabinet orders dated 18 September, 1947, 22 September, 1947 and 29 December 1947. Prison Branch investigating teams will check implementation of these committees in the field.

g. Dr. Lewis and Paul Sekiya held conference with Mr. Moeller on the proposed Juvenile Court Act and discussed how the Nyopars and Dyopars would furnish all supervision of probation ordered by any court and parole, when it agrees to that, or any kind of release.

h. Mr. Dowd made a study of the Trial Plan for the Classification and Treatment of Prisoners as submitted by Warden Ie of Kosuge Prison during conference 30 January 1948.

i. On 6 February, Mr. Dowd began a study of codes covering Japanese Criminal Procedure and Offenses. He ~~has~~ ^{was} ~~proposed~~ working on a report on the contents of the Juvenile Guidance Law in accordance with previous instructions from Chief Prison Administrator.

j. Major Kimmel continued study of "Handbook on Classification of Correctional Institutions in U.S.A."

k. On 6 February, Major Kimmel and Captain Fomenko discussed plans for inspection trip to Gumma Prefecture. Major Kimmel outlined the provisions of Cabinet Order #305, M/J and asked Capt. Fomenko to check on the functions of this committee on his next inspection trip.

Capt. Fomenko was told to check progress of Job Analysis program at Maebashi Prison.

l. Dr. G. F. Fitzgibbon continued preparation of materials on ~~proposed~~ demonstration of Juvenile Probation Services at Tokyo Juvenile Court for submission on completion to Chief Prison Administrator.

m. Capt. L. J. Fomenko completed rough draft of report on inspections of penal and correctional institutions in Kinki region.

n. 1st Lt. M. E. Foist completed Prison Branch weekly report of activities for period 24 to 30 January 1948. Continued working on rearranging files of Prison Branch and other relative administrative duties.

4. CONTACTS WITH OTHER STAFF SECTIONS

a. On 31 January, Capt. Knight held telephone conversation with Capt. Edelin, Kure M/G Team in regard to Yanai Juvenile Detention site. Capt. Edelin reported that if the M/F stated that the site could not be used for a prison then the site would be occupied by BCOF and they would make a new attempt to secure this property for a juvenile prison by sending letters through Eighth Army to SCAP. The property would then be turned over to the B/PA direct from the occupation forces.

On 2 February, Capt. Jackson, Eighth Army M/G telephoned Major Kimmel in reference to the proposed release of the above mentioned property. Major Kimmen informed him

that the M/F was to make the decision by 4 February 1948.

On 3 February, Col. Hayes, Government Section, reported to PSD that he had received a telegram from General Eichelberger stating that the M/F would be informed that the property should be used as originally intended or a reasonable division of facility between claimants considering prisons urgent need and priority claim; and in no case permit any dismantling or removal of buildings to another site because economically unsound. Final decision in reference to this property will be made by the Government Section or M/F on 4 February 1948.

b. On 2 February, Maj. Kimmel conferred with Mr. Judson, C.I. & E. and learned that he would not be ready with his visual aid program until possibly 6 February 1948.

c. On 3 February subsequent to conference with Mr. Yamada, M/J, Capt. Knight contacted Mr. Hountz, E.S.S., SCAP, regarding cut in amount of cement allotted M/J for coming quarter for use in reconstructing prisons. Mr. Hountz requested that the M/J submit a list of their needs. He would then attempt to get the required amount of materials for them. Result: Capt. Knight informed Mr. Yamada to prepare a list of materials needed and to submit same.

d. On 5 February, Dr. Lewis conferred with Mr. Blakemore and Howard Meyers, Government Section, on temporary release provisions of the Juvenile Guidance Institution Bill. Temporary release provisions should not imply any form of parole.

5. CONTACTS WITH B/PA AND M/J

a. On 31 January, Mr. Nishi, B/PA reported to Maj. Kimmel that situation in Naebo women's section of Sapporo Prison in reference to imprisonment for V.D. was much improved. There were over 80 cases in December 1947, and at present, there is less than 40 cases. A complete report will be submitted at a later date. Result: Maj. Kimmel reported this information to Maj. Bourland, PH/W, SCAP.

b. On 2 February, Mr. Cranor held conference with Dr. Hayao in reference to the educational program in National Reformatory.

c. On 2 February, Maj. Kimmel held conference with Ogawa and Hanakawa, B/PA in reference to recent Cabinet order on Prison Affairs Committee.

d. On 3 February, Mr. Cranor and Mr. Ogawa, B/PA, attended the final session of the Seminar conducted at the Central Prison Guards Training School.

e. On 6 February, Maj. Kimmel held conference with Mr. Ehara, Jinsenjuku Reformatory and Mr. Isobe, Shin Nippon Gakuin. The Japanese officials reported that the juvenile court had sent a directive "Treatment of Inmate" dated 2 July 1946 to all private reformatories; this was a paraphrase of SCAP/And Directive #93 dated October 1945. Mr. Ehara did not know whether his officials at Kumagaya city had received this directive or not.

Mr. Isobe stated that escapes from private reformatories are on the increase. The following explanation was given for this increase:

- a. Not enough materials to keep inmates busy in shops.
- b. Juvenile Court sending children to reformatories without proper investigation and trial.
- c. Tendency toward a breakdown in the cohesiveness of the home.

Burdett G. Lewis
BURDETT G. LEWIS
Chief Prison Administrator

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
6 February 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(24-30 January 1948)

1. PERSONNEL

a. Mr. Cranor was on leave of absence during the period of this report. Period of leave: 12 January - 4 February 1948.

b. On 24 January, Maj. C. E. Tremper, Capt. Robert T. Knight, Capt. L.J. Fomenko and Mr. Blamey, Interpreter, returned from nineteen (19) day temporary duty (6-24 Jan. '48) in the Kinki Prison District. A total of twenty (20) installations were inspected. The following installations were inspected: Shiga Prefecture--1 Main Prison, and 1 House of Juvenile Correction; Kyoto Prefecture--1 Main Prison, 1 House of Detention, 1 Prison Work Project, 1 National Reformatory, and five (5) private reformatories; Hyogo Prefecture--1 Main Prison, 1 House of Detention, 1 Juvenile Prison, 1 House of Juvenile Correction, 2 Branch Prisons, 1 Prison Work Project, and two (2) private reformatories.

c. On 25 January, Dr. Lewis received an advancement in rating from CAF-12 to CAF-13.

2. LOCAL INSPECTION TRIPS

a. On 27 January (0830-1045), Mr. Dowd made a routine inspection trip to Kosuge Prison. Warden Ie stated that the new plan for classification of correctional institutions in the Kanto Prison District will be discussed by all wardens in the Kanto District at a conference to be held at the Ministry of Justice on 27, 28 January 1948. It is anticipated that complete reorganization plans will be completed at that time. Mr. Ie stated that he would deliver the new plans to the Prison Branch by 30 January 1948, which he did on that date. Mr. Dowd and Mr. Cranor will study this classification plan.

The number of accused persons awaiting trial reached an all time high on 31 November 1947 with 2802 but began to decrease with 2775, as of 25 December '47, and 2666 as of 27 January '48.

Mr. Dowd inspected the prison--found shops all busy, prisoners orderly--and institution clean. This is one place where the Chief of Custody does not think it necessary to have guns in his office inside the institution. All firearms are kept in a secure place outside the prison proper in the administrative office.

b. On 29 January (0830-1230), Mr. Dowd made a routine visit to Yokohama Main Prison to discuss matters of Prison Administration; to collect data on present population, classification, and outside work assignments of prisoners; and to visit two outside prison work projects.

Mr. Dowd visited the Mitsubishi Shipyards where 85 prisoners have been working on a contract with the management that expires in March 1948. The prisoners were working all over the shipyards--quite a few were engaged at very skillful work. It appears to be a very fine project for trade training value to the prisoners. Upon inquiry, Mr. Dowd found that the Mitsubishi concern is having difficulty with the free laborers employed here because of poor wages and poor working conditions--which was probably the basic reason for making the original contract for prison laborers. The management recently requested that the number of prisoners employed be increased to 150. The warden stated that in view of the conflict between free labor and the management, he has decided not to renew this contract nor temporarily increase the number of prisoners working here. Prisoners can be utilized on other contracts. Mr. Dowd told the warden that this was the kind of situation that would react unfavorably against the use of prison labor outside on any contract and its discontinuance in March '48 was quite appropriate.

Mr. Dowd visited a salt making project (Nishi & Company) where thirty (30) prisoners are employed along with free laborers. Fish cakes are also made at this installation. The management stated that prison laborers were getting along very well.

At the present time, Yokohama Main Prison has a total population of 1839 sentenced prisoners, and of these 712 are working outside the prison walls.

3. PRISON BRANCH ACTIVITIES

a. On 26, 27 January, Dr. Lewis reviewed the English translation of the "Japanese Second Draft for Amendment of The Juvenile Act" prepared by the Legislative Branch of the Rehabilitation Section, Ministry of Justice. Dr. Lewis discussed with

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3. PRISON BRANCH ACTIVITIES

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Lt. Col. Battey the "time table" submitted by the committee on the revision of the Juvenile Act and planning course in respect to the revision of the Acts submitted by the Ministry of Justice for our help and advice.

b. On 26 January, Maj. Kimmel discussed the Kumagaya City Case with Mr. Moeller. Results: Action on this case will continue as we have done in the past.

c. On 27 January, Dr. Lewis delivered a lecture, at a symposium conducted by Mr. Moeller, Chief of Legal Branch, PSD, on "The Measures to reduce the overcrowding of prisons by large numbers of accused persons awaiting trial".

d. On 28 January, Dr. Lewis submitted all data on the Offender Rehabilitation Act to Dr. Piersel and Capt. Newton, S & A Section, PSD, for study and review.

e. On 29 January (0930-1130), Col. Pulliam, Dr. Lewis and Dr. Fitzgibbon attended a hearing conducted by the GHQ Efficiency Rating Committee on the application for appeal of efficiency rating by Dr. Fitzgibbon.

f. On 29 January, Dr. Lewis reviewed status of the Reformatory Act revision with Lt. Col. Battey. We will go ahead with the M/J fifth revision.

g. On 29 January, Maj. Kimmel and Dr. Piersel discussed the Job Analysis Program in Japanese Penal Institutions. Dr. Piersel outlined a few suggestions for checking the ultimate value of the Job Analysis Program.

h. On 30 January, Dr. Lewis worked with Mr. Moeller on the redrafting of the fifth revision of the Reformatory Act.

i. On 30 January, Dr. Lewis held a conference with Maj. Kimmel, Maj. Tremper, and Capt. Knight concerning plans for assisting the Japanese Ministry of Justice in enforcing and implementing a Cabinet Order, dated 29 December '47--which provides for the establishment of an Administrative System of Prison Affairs, M/J, dealing with the program for preparole prisoners.

j. Dr. Lewis held discussion with Mr. Cranor on his work assignment report. Dr. Lewis returned all work assignment reports of Dr. Fitzgibbon, Mr. Cranor and Mr. Dowd to Lt. Col. Benton, as previously requested.

k. Members of the Prison Branch read the Metropolitan Police Board Report on the Ishikawa Maternity Home Murders. Photographs were appended to this report showing a few of the 116 babies, who were starved, frozen or died because of illness and disease, as a result of a deliberate program of neglect and mass murder by the Officials of this Maternity Home.

l. Lt. Col. Benton and Dr. Lewis discussed the letter to Chief Prison Administrator, Prison Branch, from Dr. Walter C. Reckless, Ohio State University, concerning Edward J. Galway. In accordance with Lt. Col. Benton's suggestion, Dr. Lewis sent an informal letter to Mr. Galway asking him if he would be interested in coming to Japan for work in Prison Branch, PSD, if it were offered to him.

m. Maj. Kimmel completed his study of the proposed rehabilitation Act.

n. Dr. Fitzgibbon continued preparation of materials on proposed demonstration of juvenile probation services at Tokyo Juvenile Court, for submission, on completion to Chief Prison Administrator.

o. Mr. Dowd was engaged in preparing and collecting data to present to Mr. Takazawa, 2nd Section Bureau of Penal Affairs, for use in proposed legislation for "State Use" (manufacturing products in correctional institutions for government use only).

p. Maj. Tremper, Capt. Knight, and Capt. Fomenko continued preparation of inspection trip reports of recent TDY in the Kinki Prison District.

q. 1st Lt. M. E. Foist completed Prison Branch Weekly Report of Activities for period 17-23 January 1948.

Lt. Foist continued work on rearranging files of Prison Branch and other relative administrative duties.

4. CONTACTS WITH OTHER STAFF SECTIONS

a. On 24 January, Maj. Kimmel conferred with Maj. Bourland, MD of PH/W Section, in reference to conference 14 Jan. '48, concerning the practice of imprisoning women infected with V.D. at Sapporo, Hokkaido. Maj. Bourland stated that he contacted M.G. Team for a report and learned that the practice was still going on. Maj. Bourland requested that the Government Section not be contacted on this matter until 30 January '48.

b. On 24 January, Mr. Hayes, Gov't. Section, phoned and requested that Maj. Kimmel attend a conference that he was conducting with T. Tanaka, Yamaguchi Prefecture; K. Miyasawa, Finance Ministry; and Funayama, State Property Division, Finance Ministry, in reference to the Misuba Camp, Yamaguchi Prefecture. At this conference, Maj. Kimmel learned that the local Japanese populace at Yamaguchi were still averse to having a correctional institution placed on this property. The Japanese representatives listed above stated that the Bureau of Penal Affairs, Ministry of Justice had used the wrong procedure in acquiring this property and that it had been obtained in an improper manner. Maj. Kimmel pointed out that this was a new complaint. Mr. Hayes reminded

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that the property in question was state property. He stated that this was an internal affair to be settled by the Japanese and reminded them that the property had been vacated since October '47 and that a compromise agreement suitable to the M/J must be made by 4 Feb. '48 or the property will be reoccupied by the occupation forces to enable the M/J to acquire the property in the proper manner.

Subsequent to the above conference, Maj. Kimmel discussed these matters with Mr. Ogawa, Bipa, M/J. Mr. Ogawa stated that they had originally acquired this property in the normal manner.

On 26 January, Maj. Kimmel reviewed all the latest developments in this case with Capt. Knight.

On 26 January, Mr. Hayes held conference with Capt. Knight, PSD; Mr. Ogawa, M/J; and Mr. Saitama, Hiroshima District. Ministry of Justice Officials presented their view of the Yanai Case to Mr. Hayes. Mr. Hayes informed them that a decision would be made on 4 February '48. Following the conference, Capt. Knight telephoned Capt. Edelen, Hiroshima Military Government Team at Kure, and brought him up to date on all the latest developments in this case.

5. CONTACTS WITH BUREAU PENAL AFFAIRS, MINISTRY OF JUSTICE

a. On 26 January, Dr. Lewis held conference with supervising Warden Azuma concerning possible acquisition and use of public lands for a prison at Kanno mura, Kagogun, Hyogu Prefecture. The warden thinks that 3,000 prisoners could be accommodated here to relieve the overcrowding of other penal institutions. He was instructed to get more information on this project. Maj. Tremper and Capt. Knight believe that only 1,500 prisoners could be accommodated here. Dr. Lewis informed Mr. Azuma that he would contact Col. Pulliam and Maj. Tremper before giving any final decision on this matter. Dr. Lewis asked Maj. Tremper to include this matter on his report of the recent inspection trip in the Kinki Prison District.

b. On 27 January, Dr. Lewis appeared at periodical conference of supervising wardens of the eight prison districts to give cleared remarks on the Legislative Program initiated by the Justice Ministry in October '46 and June '47 with special reference to immediate program and the longer range prison law revision recommended by the M/J Special Committee of June-August '47. Dr. Lewis explained that the survey of opinions of Wardens and Ministry Officials showed overwhelming support for the idea of having each head of each correctional institution given the

exclusive right to make the first full report on the eligibility for parole, conditioned release or other release of any prisoner with the equal authority of any investigation thereafter that any Board of Parole should wish to make to establish to its satisfaction the true eligibility for parole of any such prisoner.

The Wardens will also check upon the prisoner employment problem as the Ministry of Justice Committee held that the prisoners should earn their entire cost from prisoner employment, in place of 66-2/3% thereof in the prewar years.

c. On 27 January, Maj. Kimmel held conference with Mr. Miyakawa, M/J, in reference to the publication "Story of The Constitution" and Jinsenjuku Private Reformatory, Kumagaya City Case.

The Bureau of Penal Affairs and the Ministry of Education shipped 4,505 publications to Juvenile Prisons in October 1947--approximately one copy per each inmate. They are also shipping one copy for each one hundred prisoners to each adult prison. The Rehabilitation Section has shipped 1,606 copies to Government Reformatories and 700 copies to all private reformatories. Maj. Kimmel suggested that a guide for their use be prepared.

Judge Kondo is the presiding judge for the Jinsenjuku Private Reformatory, Kumagaya City Case. Maj. Kimmel learned that instructions to subordinate in reference to SCAPIN Directive 93 and all subsequent instructions were in order, except there was no check made as to what disposition was made upon their receipt. Maj. Kimmel suggested that this be done and that a report be submitted to him on this matter.

d. On 28 January, Dr. Lewis released the PSD revision of the Offender Rehabilitation Act (on approval of Lt. Col. Battey and Mr. Moeller) to the Justice Ministry for their comments and suggestions for further changes and for translation into Japanese. Dr. Lewis explained the so-called "Model Juvenile Court Act" and the "Youth Authority Acts" of the USA with Mr. Shidihara, Rehabilitation Section, M/J.

e. On 28 January, Mr. Nishi, M/J, reported to Maj. Kimmel that the combined trial of the inmates who were involved in the riot and subsequent break at the Shizuoka Prison, will be completed on or about the 17 February '48. This should close the case insofar as it concerns the Ministry of Justice.

exclusive right to make the first full report on the eligibility for parole, conditioned release or other release of any prisoner with the equal authority of any investigation thereafter that any Board of Parole should wish to make to establish to its satisfaction the true eligibility for parole of any such prisoner.

The Wardens will also check upon the prisoner employment problem as the Ministry of Justice Committee held that the prisoners should earn their entire cost from prisoner employment, in place of 66-2/3% thereof in the prewar years.

c. On 27 January, Maj. Kimmel held conference with Mr. Miyakawa, M/J, in reference to the publication "Story of The Constitution" and Jinsenjuku Private Reformatory, Kumagaya City Case.

The Bureau of Penal Affairs and the Ministry of Education shipped 4,505 publications to Juvenile Prisons in October 1947--approximately one copy per each inmate. They are also shipping one copy for each one hundred prisoners to each adult prison. The Rehabilitation Section has shipped 1,606 copies to Government Reformatories and 700 copies to all private reformatories. Maj. Kimmel suggested that a guide for their use be prepared.

Judge Kondo is the presiding judge for the Jinsenjuku Private Reformatory, Kumagaya City Case. Maj. Kimmel learned that instructions to subordinate in reference to SCAPIN Directive 93 and all subsequent instructions were in order, except there was no check made as to what disposition was made upon their receipt. Maj. Kimmel suggested that this be done and that a report be submitted to him on this matter.

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f. On 29 January, Dr. Lewis held conference with Mr. Hanakowa, M/J, concerning the translation of a group of prison contracts dealing with the manufacture in prisons of Rice Straw Bags. Subsequent to this conference, Dr. Lewis and Mr. Dowd discussed a proposed check upon M/J policy in carrying through the SCAP plans on Prison Labor Policies. Warden Dowd will broaden his inquiry on these matters.

g. On 29 January, Dr. Otsu, M/J reported to Capt. Knight that he was going to Nagoya, Kobe, and Himeji, on 30 January, to investigate unsanitary conditions found there by Prison Branch, PSD, inspection team. He will give prison branch, PSD, his complete report upon his return and will report the possibility of putting heat in the new hospitals under construction at Kobe and Nagoya.

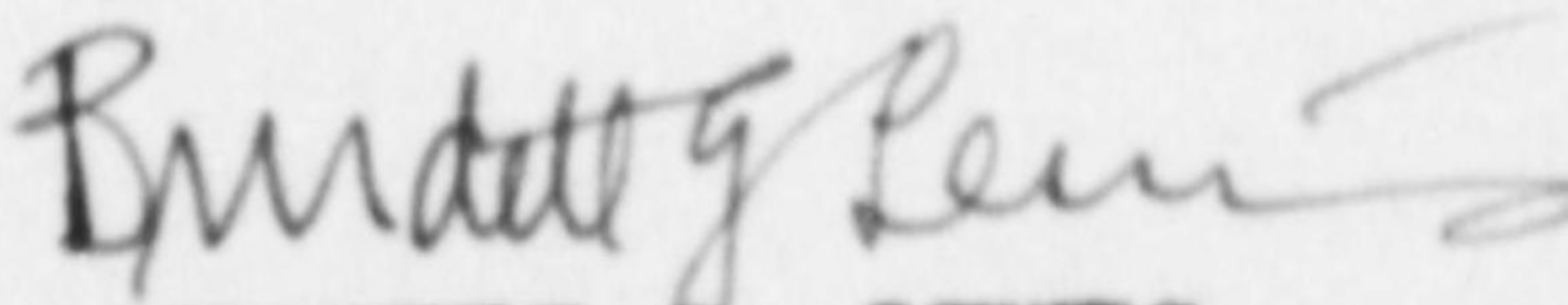
h. On 30 January, Maj. Kimmel made necessary arrangements with Mr. Nakao, B/PA, for a conference on cabinet order promulgated 29 Dec. '47--"Regulations Governing The Organization of The Prison Affairs Committee"--with Ministry of Justice Officials to be held at 1000, 3 February '48. Maj. Kimmel gave Mr. Nakao the proposed agenda for the subsequent conference and a copy of the proposed Rehabilitation Act.

Maj. Kimmel requested a report on the present situation involving the incarceration of V.D. cases at Sapporo, Naebo Women's section of Sapporo Prison.

i. On 30 January, Dr. Lewis held conference with Mr. Ikeda, M/J, concerning a proposed draft of legislation in the form of an agreement for the enforcement of minimum standards for private reformatories and making the owners and managers of these reformatories responsible and liable for any unlawful acts by any of their subordinates, prior to the abolition of private reformatories on 31 March 1949. Mr. Ikeda will submit draft, upon completion, to Dr. Lewis for review.

6. MISCELLANEOUS

a. On 28 January, Dr. Lewis was interviewed by Miss Yoshiko Yamamuro of the "Woman's Friend" a Japanese magazine published in English. Miss Yamamuro was seeking information on the Juvenile Delinquency Problem in Japan. Dr. Lewis gave her the population statistics for the Juvenile Correction Institutions in Japan. He said that his New Years message to the Japanese Prison Paper said all that he wanted to say for publication at this time.


BURDETT G. LEWIS
Chief Prison Administrator

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
30 January 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(17-23 January 1948)

1. PERSONNEL

a. Mr. Cranor was on leave of absence during the period of this report. Period of leave: 12 January - 4 February 1948.

b. During the period of this report, Maj. C. E. Tremper, Capt. L. J. Fomenko, Capt. Robert T. Knight and Mr. Blamey (interpreter) continued on TDY in Kyoto and vicinity inspecting penal and correctional institutions.

2. LOCAL INSPECTION TRIPS

a. On 20 January (0830-1130), Mr. Dowd visited Yokohama Main Prison to discuss matters of prison administration. Mr. Dowd received data on present population and outside work assignments of prisoners. He also discussed with Warden Kakehi the progress on the new plan of prison classification in the Kanto Prison District (Ref. item b, page 2, Prison Branch Weekly Report 3-9 January 1948). On 20 January, nineteen (19) prisoners with sentences more than eight (8) years were transferred to Chiba Prison. On the same date, fifty (50) first offenders were transferred from Chiba to Yokohama Main Prison. Yokohama Prison plans to send twenty (20) more long termers to Chiba in the near future. On 11 January, Nagano Prison sent fifty (50) first offenders to Yokohama Main Prison. Fuchu Prison will send twenty (20) prisoners to Yokohama Prison on 21 January '48. This is the beginning of the new prison classification program.

b. On 22 January, Maj. Kimmel with Mr. Yamata, PSD, interpreter visited the Jinsen-Juku, private reformatory for juveniles, Tokyo, Japan.

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
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b. On 22 January, Maj. Kimmel with Mr. Yamata, PSD, interpreter visited the Jinsen-Juku, private reformatory for juveniles, Tokyo, Japan.

The institution was rated as unsatisfactory for the following reasons:

- (1) Food storage was inadequate; unable to be locked and infested with rats.
- (2) There was no evidence of education, religious education or recreation for the forty-six (46) inmates.

Maj. Kimmel instructed the owner, Mr. Ehara, to correct all deficiencies as soon as possible.

All other parts of the institution were in good order: Inmates healthy, excellent sleeping quarters and good working conditions. A separate report will be submitted at a later date.

3. PRISON BRANCH ACTIVITIES

a. On 17 January, Mr. Dowd completed his report on all work assignments performed by him during his assignment with Prison Branch, PSD. Report was submitted to Chief Prison Administrator.

b. On 19 January, Dr. Lewis submitted check sheet (in compliance with Col. Benton's memorandum, "Security Violations", dated 30 Dec. '47) to Col. Pulliam stating that confidential documents in question were behind locked doors as required by Section II, par. 31a, AR 390-5. Dr. Lewis referred question of keeping documents in secure room to Col. Pulliam for the purpose of obtaining constructive interpretation of AR 390-5.

c. On 20 January, Maj. Kimmel completed progress report on developments to date of the "Job Analysis Project" and submitted same to Chief Prison Administrator.

d. Dr. Lewis worked on analysis of work assignment reports submitted by Dr. Fitzgibbon, Mr. Cranor, and Mr. Dowd. On 20 January, Dr. Lewis discussed the resume of these reports with Col. Pulliam. On 23 January, Dr. Lewis completed his analysis of these reports and submitted all reports to Col. Pulliam.

e. On 21 January, Dr. Lewis and Mr. Dowd revised the text of the proposed revisions of the Offender Rehabilitation Act as submitted by the Rehabilitation Secretariat, Ministry of Justice. They made suggested clarifying changes in the main sections of Chapter II.

f. On 23 January, Dr. Lewis with Lt. Col. Battey and Mr. Moeller completed the revision of the text of the Japanese revisions of the Offender Rehabilitation Act. Results: When typed in final form, the Juvenile Court and Offender Rehabilitation Acts will be referred back to the Ministry of Justice.

g. On 23 January, Dr. Lewis submitted to Col. Pulliam a special memorandum reviewing the progressive steps on work toward a plan for a national probation and parole system for Japan.

h. On 23 January, Dr. Lewis submitted to Col. Pulliam a memorandum, subject: "The Development of Prison Camps in Connection with Land Settlement, Hokkaido".

i. Dr. Lewis prepared notes for a lecture to be given at a symposium conducted by Japanese Judges and Procurators at the Public Safety Division conference room at 1330 on 27 January 1948. Dr. Lewis gave notes to Mr. Hanakawa, Chief of M/J Information Section, for translation and interpretation.

j. Dr. Fitzgibbon continued preparation of materials on proposed juvenile probation demonstration project at Tokyo Juvenile Court; materials will be submitted on completion, to Chief Prison Administrator.

k. Mr. Dowd was engaged in preparing and collecting data to present to Mr. Takazawa, 2nd Section Bureau of Penal Affairs, for use in proposed legislation for "state use" (Manufacturing products in correctional institutions for government use only).

l. 1st Lt. M. E. Foist completed Prison Branch Weekly Reports of Activities for periods: (3-9 January 1948) and (10-16 January 1948). Lt. Foist worked on filing and other relative administrative duties for Prison Branch.

4. CONTACTS WITH OTHER STAFF SECTIONS

a. On 17 January, Maj. Kimmel held conference with Mr. Judson, CI & E in reference to Visual Education. Mr. Judson reported that a number of projectors will be loaned to the Ministry of Education in the near future for distribution to the Prefectures. Forty (40) film subjects have been prepared and a suitable number of prints will be issued along with the projectors. A training program is being organized on the care and use of film and projector. Audio Visual Education councils are being established in the communities. The proposed plan is to have the program in operation within six months.

Result: Maj. Kimmel requested that the Bureau of Penal Affairs, Ministry of Justice, be included in this training program. He requested that they also be represented on the Audio Visual Councils. It was also requested that consideration be given of demonstrating the proper use of visual aids in the education demonstration project established by Dr. Lewis, PSD, and Mr. Moss, CI/E, at Kawagoe Juvenile Prison.

Necessary Action: Maj. Kimmel will contact Mr. Judson in reference to these matters on 31 January 1948.

b. On 19 January, Maj. Kimmel contacted Lt. Col. Hayes, Government Section, in reference to the Misuba Camp, Yamaguchi Prefecture. Lt. Col. Hayes stated that the Finance Minister had reported that he would give a decision of this case within the next few days. Lt. Col. Hayes stated that the compromise may be adopted.

On 23 January, Maj. Kimmel received telephone call from Capt. Edelen, Hiroshima Military Government Team at Kure, Japan, in reference to the above matters. Maj. Kimmel told him that a compromise was contemplated and decision was to be made this week.

5. CONTACTS WITH BUREAU PENAL AFFAIRS, MINISTRY OF JUSTICE.

a. On 17 January, Mr. Kato, Rehabilitation Section, Ministry of Justice reported to Maj. Kimmel that as a result of the appeal trial of the Officials of Junsenjuku Reformatory, Kumagaya City, the judge will visit and examine the actual spot where the offenses were committed accompanied by Ebara and Kobori, whom he will summon as witnesses.

b. On 19 January, Maj. Kimmel conferred with Mr. Shidehara, Rehabilitation Section, Ministry of Justice, and asked him to keep the Prison Branch informed of developments on the Jansenjuku Private Reformatory Case.

c. On 19 January, Dr. Lewis reviewed status of law revisions with Shidehara and Judge Miaoke, Rehabilitation Secretariat, Ministry of Justice. Dr. Lewis asked Judge Miaoke to present to the Prison Branch his suggestions for harmonizing the Juvenile Code with the New Child Welfare Act, passed by last Diet. Dr. Lewis explained again that the Juvenile Court Act should now be a part of the laws implementing the Courts Act under the new Constitution; and there should be a separation of the first items from the Court provisions.

Result: They will endeavor to present their ideas the latter part of the week.

d. On 21 January, Dr. Lewis and Maj. Kimmel attended a conference called by the Ministry of Justice in reference to the possible salient ways in which the penal institutions of Hokkaido can help with the development of the Land Settlement and Repatriation Program in Hokkaido.

Dr. Lewis spoke briefly of his experiences and methods with reference to labor and prisoner assignments on similar projects in New Jersey, U.S.A.

The Bureau of Penal Affairs had displayed on a chart a project the prisoners carried on during the Meiji Era, entitled "Contribution by Prisoners to The Reclamation in Hokkaido" which showed what the prisoners did at that time in reclaiming land, building roads, mining, building homes and bridges.

Maj. Kimmel spoke briefly, wishing them success in developing their plans. He stated that he believed the prisons were in a good position today to render a big service to the Japanese people in this enterprise. He pointed out that the Wardens at Fuchu, Yokohama, and Maebashi should be able to tell them something of the chances for success since they have been practicing similar projects on a smaller scale during the past several months.

Results: Mr. Taro Ogawa, Chief Section One, Bureau of Penal Affairs stated that a smaller executive committee will be appointed to carry-on this project.

e. On 22 January, Dr. Lewis held conference with Judge Naito, Mr. Kasawagi, and Mr. Shidihara on timetable of the Ministry of Justice which it must follow in reference to legislation under the present and new Attorney-General conditions. The Prison Branch will try to time its work with the Japanese to be as helpful in that respect as possible.

f. On 22 January, Mr. Dowd conferred with Mr. Hanagawa and representatives of Section Two, Bureau of Penal Affairs, regarding data on straw bags for ESS. Mr. Dowd requested that the Bureau of Penal Affairs submit to the Prison Branch, PSD, all copies of contracts between prisons and contractors for making of straw bags.

g. On 23 January, Maj. Kimmel conferred with Mr. Miyakawa on the publication "Story of the New Constitution" published by the Ministry of Education.

Mr. Miyakawa reported that this publication is contained in the textbook distribution plan for Rehabilitation Section to government reformatories.

Maj. Kimmel pointed out that this was insufficient information. He asked Mr. Miyakawa to report again on the 28 January '48, on whether the book is useful or not for correctional institutions; what type institutions will receive it; in what quantity; and how they plan to use it.

h. On 23 January, Maj. Kimmel held conference with Mr. Ehara, owner of Jinsenjuku Private Reformatory in Tokyo, and Mr. Isobe, Shin Nippon Private Reformatory, in reference to Jinsenjuku Reformatory Kumagaya City Case Trial. Mr. Ehara came in at Maj. Kimmel's request.

Maj. Kimmel learned that Mr. Ehara has paid out a total of ¥36,000.00 to the guardian of the inmate who was killed at Kumagaya. The private reformatory at Kumagaya is still closed and Mr. Ehara is now in the process of turning over the records of his reformatory in Tokyo to his wife. Maj. Kimmel suggested that he sit tight on turning over records and petition to have his reformatory reopened at Kumagaya when trial of his officials at Kumagaya is ended.

Maj. Kimmel learned that he never checked whether his supervisor at Kumagaya received SCAPIN Directive No. 93, dated October 1945 and subsequent M/J directives pertaining to same. Mr. Ehara explained that he received them at his institution here in Tokyo but it had been the custom for his supervisors to receive them and explain same to officials of his institutions. Maj. Kimmel pointed out that he should have checked to see that these directives were explained to his officials as Japan was now governed by laws and not by whims of individuals. Mr. Ehara stated that neither the representatives of the Rehabilitation Section nor the Juvenile Court had ever explained these directives or checked to see if they had been received at his institution here in Tokyo. Mr. Ehara stated that he did not know about these matters in reference to his institution at Kumagaya City.

Result: Later the same day, Maj. Kimmel asked Mr. Miyakawa to report on check made, if any, by M/J on directives mentioned above sent out to correctional institutions; why the delay on the Kumagaya case trial?

Burdett G. Lewis

BURDETT G. LEWIS
Chief Prison Administrator

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
22 January 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(10-16 January 1948)

1. PERSONNEL

a. On 10 January, Capt. Robert T. Knight from duty to temporary duty (10-23 Jan. '48) at Kyoto and vicinity for the purpose of inspecting penal and correctional institutions in that area.

b. During the period covered by this report, Maj. C. E. Tremper, Capt. L. J. Fomenko and Mr. Blamey (interpreter) continued on TDY in Kyoto and vicinity.

c. On 12 January, Mr. Cranor from duty to leave of absence for period 12 January to 4 February 1948.

d. On 13 January, Dr. Lewis returned to duty after TDY (6-13 Jan '48) at Kyoto and vicinity inspecting penal institutions in that area.

2. LOCAL INSPECTION TRIPS

a. On 13 January (0830-1230), Mr. Dowd visited Yokohama Main Prison to continue discussions relating to the practical application of the classification system to the work assignments of prisoners.

b. On 15 January, Maj. Kimmel accompanied by Dr. Piersel, and Capt. Newton, S & A Section PSD, attended the opening ceremonies of the Mataudo Branch Prison, Chiba Prefecture, Japan. An inspection was made of the new branch prison. Capacity is 80. The prison is made of wood. The drainage system is excellent. Lighting and conditions which make for good sanitation show structural improvements over other Branch Prisons. An excellent location.

c. On 16 January, Maj. Kimmel with Capt. Newton and Mr. Bodian, S & A Section, PSD, visited the Katei-Gakuen,

private juvenile reformatory, Yokohama, Japan. Rating for this institution was Satisfactory. Institution was established by Rev. and Mrs. Arami. He was formerly a Methodist Minister in California and returned to Japan prior to the War and established this reformatory for girls. It is in an excellent location. An attempt is made to make inmates good citizens through educational and vocational training. There is no evidence of exploitation. Girls are committed by parents and police; none reported by Juvenile Court. There were no irregularities in health, sanitation, and medical care. There were 45 inmates; youngest-10 yrs. of age- eldest 20 years. Intake and release is approximately the same figure for each year.

3. PRISON BRANCH ACTIVITIES

a. On 13 January, Dr. Lewis and Lt. Col. Battey, PSD, discussed the status of programs of CI&E; PH/W, Government Section, PSD, and Ministry of Justice, M/E, M/W, Ministry of Agriculture and Forestry in relation to the problems of correction; rehabilitation and training of Japanese Youth requiring socialized and special training.

b. On 13 January, Dr. Lewis made a verbal report to Colonel Pulliam on results of trip to Kyoto from 6-13 January 1948. Dr. Lewis submitted completed memorandum on Kyoto trip to Col. Pulliam on 15 January 1948.

c. Dr. Lewis studied reports of Ministry of Justice operations which were submitted by Mr. Okada, Chief B/PA.

d. On 15 January, Dr. Lewis prepared memorandum to Col. Pulliam asking for approval of transportation orders for Mr. Merrell Vories, to enable him to travel from Kyoto to Tokyo on an Allied train for the purpose of attending the B/PA Institutional Conference on 26- 29 Jan. '48.

e. Dr. Lewis, Lt. Col. Battey and Mr. Moeller worked on the redrafting of the Offender Rehabilitation Bill revision submitted by the M/J Rehabilitation Secretariat. Three sections of the proposed bill were completed.

f. Dr. Fitzgibbon continued work (10-15 Jan. '48) on the preparation of materials required for compliance with directive of Chief Prison Administrator, dated 6 January 1948, concerning work performed during period-Dec. 1946 to 31 Dec. '47. On 15 January, Dr. Fitzgibbon completed this assignment and submitted finished work to Chief Prison Administrator.

g. On 15 January, Dr. Fitzgibbon resumed work on preparation of materials in reference to the probation demonstration project at the Tokyo Juvenile Court; materials will be submitted on completion to Chief Prison Administrator.

h. Mr. Dowd continued preparation of report on activities, projects, and work performed by him during 1947 for Chief Prison Administrator in compliance with his directive of 6 January 1948.

i. 1st Lt. M. E. Foist completed prison branch weekly reports for periods: (13-19 December 1947); (20-26 December 1947); and (27 Dec. '47-2 January 1948). Continued preparation of weekly reports.

4. CONTACTS WITH OTHER STAFF SECTIONS

a. On 10 January, in accordance with instructions from Executive Officer, PSD, Maj. Kimmel contacted Lt. Col. Ebel, Plans and Policy Branch, G-4, concerning the scrap metal uncovered at Chiba Prison by prison branch investigators. Reference: Item d, page 2, Prison Branch Weekly Report 22-28 November 1947. Pertinent information was passed on to Lt. Col. Ebel. He stated that matter could not have been processed better had information been given to him initially. Burying of metal by Warden appears to have been a logical thing to do with apparent worthless material and calls for no action against Warden; case considered closed.

b. On 10 January, Capt. Knight, Prison Branch, PSD, contacted Lt. Col. Hayes, Government Section, as requested by Capt. Edelon, Hiroshima M.G. Team, and reported that the Ministry of Finance had not given any decision by 0930, 10 Jan. '48, regarding Yanai Property, proposed site for juvenile institution, Yamaguchi Prefecture, Japan. Lt. Col. Hayes was oriented on situation and said he would take further action to get a decision if Col. Pulliam and General Whitney had no objections. Capt. Knight told Lt. Col. Hayes that he was leaving on an inspection trip and balance of work would be carried on by Maj. Kimmel, Prison Branch, PSD.

On 12 January, Lt. Col. Hayes telephones Maj. Kimmel and stated that he had Col. Pulliam's approval to go on with the project. He stated that if he did not hear from the Minister of Finance within two days, he planned to call him in and order the Ministry of Finance to release the property to the Ministry of Justice or it would be returned to the Occupation Forces, unless the Minister of Finance could

justify him not taking this action. Lt. Col. Hayes asked Maj. Kimmel to attend a later conference on this matter.

c. On 12 January, Maj. Kimmel held conference with Mr. Bell, curriculum and textbooks unit, CI&E, in reference to the publication "The Primer of Democracy". Publication will not be completed until sometime this year. Received the first chapter of this book. Received publication "The Story of The New Constitution" published by Ministry of Education 1947 for use in adult education groups and lower secondary school grades. (NOTE: Maj. Kimmel passed publication on to Miyakawa, B/PA, M/J, on 12 January and asked him to report, on 20 January 1948, how correctional institutions could use this in their educational program).

d. On 13, 15 January, Dr. Lewis held conference with Mr. C. E. Typer, and Mr. L. Q. Moss, Education Division, CI&E, concerning the development of correctional educational projects in which CI&E, PSD, PH/W and Government Section are interested. Discussed the means of finding capable teachers for the correctional education demonstration projects and the possibility of retraining teachers, who have been purged, for use in this work. Result: Later conferences will be held with the CI&E Liaison Unit, which normally handles investigations of teachers regarding their availability since the purge was undertaken, to formulate a basis of experimentation for obtaining and training teachers in this field.

e. On 14 January, Maj. Kimmel, in accordance with directions of Chief, PSD, held conference with Maj. Bourland, MD of PH/W Section, in reference to the detention of women in Japanese Prisons to receive treatment for venereal disease with no offense committed. Reference: Item g, page 7, Prison Branch Weekly Report 6-12 December 1947.

Maj. Bourland agreed that it was a PH/W problem. He had heard the practice was going on but had no concrete examples or by what authority it was practiced. Maj. Kimmel pointed out that he could quote Public Safety Division as evidence that the practice was going on. (NOTE: Maj. Kimmel will check in 10 days as to the status of action taken).

5. CONTACTS WITH BUREAU PENAL AFFAIRS, MINISTRY OF JUSTICE.

a. On 10 January, Mr. Cranor held conference with Dr. Otsu, B/PA, M/J, concerning conditions at Nagoya Prison.

(Reference: Item e, page 3, Prison Branch Weekly Report 3-9 January 1948). Dr. Otsu submitted a report on Nagoya Main Prison. Fifteen (15) deaths in 1947 as against 52 in 1946; November 1946-there were 320 inmates receiving medical attention from a population of 1640, as against 214 of a population of 2013 in November 1947.

Dr. Otsu stated that he had conferred with prison officials over the telephone several times and that he will make a personal visit to Nagoya Prison soon. He stated that Ministry of Justice is committed to improvement of conditions as rapidly as conditions will permit.

b. On 13 January, Maj. Kimmel held conference with Ikeda and Shidehara, M/J in reference to the "Attorney General Act". Maj. Kimmel suggested that they study and start planning for the housing of inmates in public institutions in 1949, who are now presently housed in private institutions.

The word "public institutions" as used in the act is another way of expressing "government institutions". In the event a present owner of a private institution desires to enter into a contract with the government for continued operation, he would first have to meet certain high standards of operation before the government would offer a contract and after contract agreement those standards would be maintained. Maj. Kimmel suggested that in the next few months they should not only determine what those standards would be and so advise the private institutions but they should select those who can meet the requirements of the government. In the event the owner refused contract, the government should have an alternate plan long before the abolition of private reformatory date. (Maj. Kimmel's Note: All conversation was based on the fact that "contract system" is an acceptable interpretation of the Attorney General Act.)

c. On 13 January, Maj. Kimmel held conference with Nakashima, Director of Prison Industry Laboratory, and Yamamoto, M/J in reference to Job Analysis Program. During 1947, Nakashima has completed a Job Analysis of shoe making and wood-working. He also wrote the vocational training plan for the education demonstration at the Kawagoe Juvenile Prison. In 1948, he plans to job analyze carpentry, printing, agriculture, and tasks performed by prison officials. NOTE: Maj. Kimmel is preparing a separate report of the Job Analysis Program to date.

d. On 15 January, Dr. Lewis held conference with Okada, Chief B/PA, and Ogawa, Chief of Section One, B/PA, concerning the possible purchase of the Matsuhiti Electric Instrument Company, near Osaka Plant, for conversion to a Detention

Prison to serve the Osaka House of Detention. Dr. Lewis gave them the necessary procedure for acquisition, which was furnished by T. R. Hurst, Cartels Unit, ESS. Dr. Lewis outlined the only basis upon which it might be feasible for the B/PA to pursue further the acquisition of Okinoshima Islands as an adaptation to Japan of the Alcatraz idea of a maximum security Prison. Dr. Lewis informed the Japanese representatives that his publishers have notified him that they will join in authorizing the Japanese to translate and publish in Japanese his book "The Offender And His Relation To Law And Society".
Result: The Bureau of Penal Affairs will pursue the Detention House and the island matter further. Mr. Ogawa has prepared his report on the settlement of prisoners in Hokkaido. This matter will be discussed at a later conference on this project.

e. On 15 January, Mr. Dowd held conference with Mr. Ogawa, and Mr. Okada, B/PA in reference data on straw bags desired by ESS.

f. On 16 January, Mr. Dowd conferred with Mr. Takazawa regarding prison labor in Japanese Prisons. Mr. Takazawa stated that plans were being contemplated to work 50 girls from Women's Prison at Mito in an outside private sewing plant but would advise full particulars later before making final decision.
NECESSARY ACTION: The Bureau of Penal Affairs want the approval of Prison Branch, PSD, before going ahead with this program.

g. On 16 January, Mr. Ogawa, M/J, B/PA informed Lt. Foist that Mr. Harold Meyers, Gov't. Section, SCAP, and Mr. Sato, Vice Minister of M/J had held a meeting on 16 January 1948 at the Government Section Office and amended Article No. 127 of "The Prison Law of Japan". (On 5 December 1947, Dr. Lewis had conferred with Mr. Meyers regarding such matters. Reference: Item n, page 3, Prison Branch Weekly Report for period 29 Nov. '47 to 5 Dec. 1947.)

The amended article is written as follows:

"At the interview of a prisoner, an accused or a suspect, a prison officer shall be present. However this shall not apply to the interview between a lawyer and an accused or a suspect.

In the case provided in the provision of the preceding paragraph, precautionary measures shall be taken to prevent an escape of a prisoner, an accused or a suspect, & a delivery of forbidden goods or the destruction of testimony of offences and etc.

When the warden deems it necessary to do so, considering from the standpoint of moral or other reason, no officer may be present at an interview of a prisoner."

Burdett G. Lewis

BURDETT G. LEWIS
Chief Prison Administrator

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
19 January 1948

FROM: Chief Administrator, Prison Branch
TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES
(3 - 9 January 1948)

1. Personnel

a. On 6 January, Major Charles E. Tremper, Capt. Leo J. Fomenko, Dr. Burdett G. Lewis, and Mr. Blamey (interpreter) from duty to temporary duty (6-23 Jan. 48) at Kyoto and vicinity for the purpose of inspecting penal and correctional institutions in that area. Dr. Lewis expects to return to Tokyo 13 January 1948.

2. Local Inspection Trips

a. On 6 January, Mr. Dowd visited Yokohama Main Prison for the purpose of discussing classification of prisoners, matters pertaining to security, and employment of prisoners. Mr. Dowd gave Warden Kakehi a copy of the new handbook on classification in correctional institutions.

The 229th Ordnance Company have been so well pleased with the 280 prisoners employed at Kanagawa that they requested an additional one hundred prisoners. These additional prisoners were assigned to the project on 6 January 1948. Mr. Dowd visited the prison work shops while inspecting the Yokohama Main Prison. The prison is salvaging tin cans from the 229th Ordnance "dump" for the purpose of making many useful articles.

Mr. Dowd noticed a new building being constructed across the street from the prison. Warden Kakehi explained that the building is being constructed for the Sho-eikai or Prisoner Aid Society to afford all released prisoners, who have no immediate place to go, some shelter pending arrangements for being employed and securing a place to live. The Warden was fostering this very fine project of helping to rehabilitate released prisoners.

b. On 8 January, Mr. Cranor and Mr. Dowd with Mr. Ogawa, Section One Bureau of Penal Affairs, visited Kosuge Prison, Tokyo-To, Japan to discuss prison administration and Warden Ie's plans for the classification of prisons in the Kanto Prison District for detention of various types of offenders.

Chiba Prison being considered the most secure will be designated the maximum custody prison for repeaters and long termers. Fuchu Prison will be designated as an institution for the detention of first offenders under ten years prison sentence. Maebashi Prison will be used for short term repeaters.

The following penal institutions will be used for first offenders: Kosuge, Nagano, Yokohama, Shizuoka, Toyotama, Utsunomiya, Kofu, and Niigata.

Kawagoe Juvenile Prison will be used for Provost Court Juvenile Prisoners only. Mito, Matsumoto, and Hachioji Juvenile Prisons will be used for juvenile offenders sentenced by Japanese Courts.

Sixty-two percent of the prisoners in the Kanto Prison District are first offenders. Governor Ie hopes in time to set up a central screening board at a reception center, but this will have to wait until transportation facilities improve.

Comment: Mr. Cranor states that plan appears good but transportation will be limiting factor - probably make practice impossible for some time.

3. Prison Branch Activities

a. On 3 January, Dr. Lewis held conference with Col. Pulliam about need to make special trip to Kyoto, Osaka, Kobe and Omi Hachiman to discuss Architecture, T. B. College, and Institute planning for Mr. Merrill Vorhis, President of the Japanese Mentholatum Company and leader of many other enterprises. Col. Pulliam issued an order substituting Dr. Lewis for Capt. R. J. Knight for the trip to that area beginning 6 Jan 48.

b. On 3 January, Dr. Lewis discussed agricultural and mechanical institute idea for Hokkaido with the Sekiyas.

c. Dr. Lewis participated in the redrafting of the Juvenile Court and Offenders Rehabilitation Acts with Lt. Col. Battey and Mr. Moeller, PSD.

d. 1st Lt. M. E. Foist and Dr. G. F. Fitzgibbon submitted consolidated inspection trip report on Miyagi Prefecture TDY (7-14 December 47). Maj. Kimmel reviewed this report; commented on same and submitted report to Chief Prison Administrator on 3 January 1948.

e. On 6 January, Maj. Kimmel received inspection report of Nagoya Main Prison made by Nagoya Military Government Team with instructions from Chief, Public Safety Division Attached. Maj. Kimmel detailed report to Mr. Cranor for study, conducting conference with Japanese Officials and report. On 7 January, Mr. Cranor conferred with Mr. Otsu, B/PA, on deficiencies and criticisms noted on Nagoya Prison Report. He will call Nagoya Prison and confer with his associates in B/PA. He will give Mr. Cranor a commitment as to corrections to be made by 10 January 1948.

On 9 January, Maj. Kimmel received verbal permission from Executive Officer, PSD, to authorize Capt. Knight to stop at Nagoya, 12 January 48, on way to Kyoto and confer with M. G. Team concerning their 3 December 47 letter on deplorable conditions at Nagoya Main Prison.

f. On 8 January, Maj. Kimmel in accordance with instructions from Chief Prison Administrator secured efficiency reports on Mr. Cranor and Mr. Dowd; conferred with Mr. Dowd concerning his efficiency report; submitted both reports to Administrative Officer, PSD.

g. On 9 January, Maj. Kimmel received instructions from Chief, Public Safety Division, to have Prison Branch Weekly Reports completed by 16 January 1948. Information to be passed on to Dr. Lewis upon his return from Kyoto on 13 January 1948. Maj. Kimmel discussed completion of Prison Branch Weekly Reports with Lt. Foist. Lt Foist stated that earliest possible expected date for completion of these reports would be 17 January 1948.

h. 1st Lt. M. E. Foist completed Prison Branch Weekly Reports for periods (29 November - 5 December 1947) and (6 - 12 December 1947). Continued work on preparation of Prison Branch Weekly reports.

i. Dr. Fitzgibbon prepared materials for submission to Chief Prison Administrator, relating to action on work assignment, from 17 December 1946 to 31 December 1947.

j. Mr. Cranor continued study of "Handbook for self-government" from Saga Juvenile Prison. Reviewed "Education Law" and the new prison guard training manual. Began outline of annual report on his work assignment while employed by Prison Branch, PSD. Read final draft of "Regulations governing prison affairs committees".

k. Mr. Dowd worked on classification law and ideas pertaining to future policies of employment, wages, etc., in Japanese Prisons.

4. Contacts with Bureau Penal Affairs, Ministry of Justice

a. On 6 January, Maj. Kimmel conferred with Mr. Yamamoto and Mr. Nakajima, M/J, in reference to the Job Analysis Program in Japanese Prisons. Mr. Nakajima has completed Job Analysis of prison tasks in carpentry and leather work. He plans to make a job analysis of the printing industry next. On 13 January, Mr. Nakajima will submit to Maj. Kimmel a review of his work in Job Analysis for 1947, and his plans for 1948. Mr. Nakajima has also organized the work in vocational trigonometry at the Kawagoe educational demonstration project.

b. On 6 January, Maj. Kimmel held conference with Mr. Ogawa, B/PA, M/J, concerning recent inspection trip reports. Mr. Ogawa stated that deficiencies have been corrected at Aomori Main Prison; prison cleaned and medical instruments cleaned and repaired. He stated that the Bureau of Penal Affairs has received no complaints concerning excessive number of visitors and requests for making personal articles at Miyagi Main Prison, Sendai, Japan.

c. On 7 January, Mr. Otsu, and Mr. Yamamoto of B/PA introduced Mr. Koga, a nutritionist, recently assigned to the B/PA (under directions of Dr. Otsu), to Maj. Kimmel. Mr. Koga stated that he was familiar with PH/W program in this field. At the present time, he is engaged in a planning program to improve the food for inmates: preparation and distribution of food, a balanced diet, and food conservation. Mr. Koga was at Fuchu Prison for ten years prior to his present assignment.

d. On 8 January, Capt. Knight, PSD; Capt. Edelen, Hiroshima M. G. Team, Kure, Japan; Governor of Yamaguchi Prefecture; Chief of Finance, Hiroshima District; Governor of Hiroshima Prison; Ministry of Finance and Ministry of Finance representatives attended a conference at the official residence of the Minister of Finance concerning the moving of the Iwakuni Juvenile Prison to Yanai, Yamaguchi Prefecture, Japan.

RESULT: A final decision was to be made at this conference but the Japanese Officials asked for another day's delay in making their decision. Capt. Edelen agreed to remain for another day in Tokyo pending decision.

On 9 January, the conference on the above matters continued and the representatives of Yamaguchi Prefecture discussed for over two hours the reason they wanted the site for use other than a Juvenile Prison. No decision made.

ACTION: Capt. Edelen had given M/F a deadline of 1500 hours, 9 January 1948, to come to a decision and none had been reached at this time. Capt. Edelen extended this time to 0930 hours, 10 January 1948, with an answer to be given to Capt. Knight, Prison Branch, PSD. If no answer was given, Capt. Edelen asked Capt. Knight to report this fact to the Government Section, SCAP (~~It~~. Col. Hayes) in accordance with agreement made previously between Capt. Edelen and Lt. Col. Hayes.

e. On 9 January, Mr. Dowd held conference with Mr. Takizawa, Mr. Kudo, and Mr. Yamamoto of Section 2, B/PA, on matters of prison contracts, wages etc., discussed with view to determining present industrial situation in prisons and the possibility of State or Government use being inaugurated as a substitute for the present contract system. Mr. Takizawa stated that this matter is receiving favorable consideration by members of the Diet, and Minister of Labor but economic stabilization board reticent owing to desire to channel more material into a civilian construction program.

5. Miscellaneous

a. On 3 January, Dr. Lewis rewrote description for the CPO in view of the points covered by their conference with him and their desire to have a fuller statement than Public Safety Division had filed for the position of Chief Prison Administrator. He had specification of one of their 1946 reports on a Chief of Branch of PSD, to use as a guide. Dr. Lewis hopes it is satisfactory; since he spent more time in outlining how a pilot plant program would work out for the correctional institutions in Japan.

b. On 5 January, Maj. Kimmel contacted the Ministry of Welfare to secure the services of Mrs. Yoshima, newly appointed to the Child Care Section, to speak at a monthly forum (first of a series), on 16 January, sponsored by M/J to be attended by representatives of M/W; M/J; M/E and representatives of CI&E, PH/W and PSD, SCAP Sections. Maj. Kimmel completed necessary arrangements on 6 January 1948.

Burdett G. Lewis
BURDETT G. LEWIS
Chief Prison Administrator

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
16 January 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(27 December 1947-2 January 1948)

1. PERSONNEL

a. The following personnel are presently assigned to the Prison Branch, Public Safety Division:

Department of the Army - CIVILIAN EMPLOYEES

- (1) Dr. Burdett G. Lewis, CAF-12, Chief Prison Administrator
- (2) Dr. George F. Fitzgibbon, CAF-12, Prison Administrator
- (3) Mr. John R. Cranor, CAF-12, Prison Administrator
- (4) Mr. Alfred F. Dowd, CAF-12, Prison Administrator

Department of the Army - OFFICER PERSONNEL

- (1) Maj. George C. Kimmel, Infantry, Prison Administrator
- (2) Maj. Charles E. Tremper, C.M.P., Prison Administrator
- (3) Capt. Robert T. Knight, Ord. Dept., Prison Investigator
- (4) Capt. Leo J. Fomenko, F.A., Prison Investigator
- (5) 1st Lt. Morris E. Foist, F.A., Prison Investigator

2. LOCAL INSPECTION TRIPS

a. On 29 December, Mr. Dowd made routine inspection of Yokohama Main Prison. Mr. Dowd checked labor program and number of prisoners employed outside the prison

walls. Mr. Dowd and Warden of Yokohama Prison visited work project at the 229th Ordnance Base where 280 prisoners are working under contract with Kuwajima Contractor Company as general laborers in building warehouses. Mr. Dowd talked with Lt. Col. Renkin and Capt. O'Reilly and learned that they are highly pleased with the diligent and trust-worthy work performed by the prisoners.

b. On 30 December, Dr. Lewis and Maj. Kimmel visited the Toyatama Branch Prison at Urawa, Saitama Prefecture. This institution was heavily bombed during the war. A new cell house is under construction--completion expected by March '48. All sentenced prisoners are housed in a dormitory. The following information was collected: Gichiro Emura, warden, has been in prison work for 15 years; 110 employees; population-431 male prisoners and 3 females; 372 sentenced prisoners and 62 awaiting trial; 1 has awaited trial 7 months, 1-6 months, 1-4 months, 7-3 months, 12-2 months, 20-1 month, and 27 under 1 month; there is one charcoal camp with 40 employed and an agricultural camp with 35 employed; prison industries inside camp keep all healthy prisoners employed. There have been no deaths during last 4 months and 2 have been released for medical reasons during the same period. There are 18 in the prison hospital. The prison doctor stated that there were 45 scabie cases; 10% of these had occurred while in prison.

c. On 30 December, Mr. Cranor made routine visit to Fuchu Prison. Population 3840--none under punishment. Morale excellent.

3. PRISON BRANCH ACTIVITIES

a. Dr. Lewis delivered to Col. Pulliam checksheet reply to checksheet of Lt. Col. C.E. Sheen, chairman GHQ Efficiency Rating Committee calling for a report on efficiency rating of Dr. George F. Fitzgibbon. This report was delivered to Col. Pulliam on 29 December, and held that rating of the appellant was just, fair, and fully justified by parts of record. On 30 December, Col. Benton requested that Dr. Lewis sign the copy of the assignment to duty of Dr. Fitzgibbon, dated December 1946, which was attached to the checksheet reply submitted by Dr. Lewis. Dr. Lewis completed all papers as directed.

b. On 29 December, Dr. Lewis held an orientation conference with Dr. Piersel, Chief S & A Branch, PSD, concerning the pending developments of M/J, M/W, and Prison

Branch programs in relation thereto. Dr. Lewis asked Dr. Piersel to consider how M/J statistical reporting system may be improved and parole prediction and scientific work of M/J, B/PA more fully rounded out.

c. Dr. Lewis received a file of old inspection reports for Prison Branch which dated back to October 1945 from Capt. Holton for necessary disposition. Reports were placed in safe for security measures.

d. Maj. Kimmel studied Government Sections Digest of Attorney General's Act passed by Diet on 9 Dec. 1947.

e. Maj. Kimmel prepared letter to Chief, PSD, identifying all classified documents discovered by PSD Security Officer on 16 December 1947, attached same and submitted to Chief Prison Administrator. Reference memorandum to Chief Prison Administrator, Subject "Security Violation" dated 30 Dec. 1947.

f. Mr. Cranor studied the translation of "Handbook on Point System Self-Government System" from Saga Juvenile Prison. Mr. Cranor had asked for a copy of their school program and received this instead. The "Self-Government" system was made effective 1 September 1947. Its purpose is to promote individual responsibility for conduct, and application. It is rather complicated in its distribution of merits and demerits and will take considerable study to understand its application.

g. Mr. Cranor reviewed notes for 1947 on Fuchu, Kosuge, Chiba and other prisons.

h. Dr. Fitzgibbon continued preparation of written material on suggested plans for juvenile probation demonstration project at Tokyo Juvenile Court, plan when completed, to be submitted to Chief Prison Administrator.

i. On 29 Dec., Dr. Fitzgibbon received and reviewed completed typewritten materials on recent Sendai trip. Completed draft of summary and presented materials to Lt. Foist. Lt. Foist incorporated this into the body of main report and submitted for typing.

j. Lt. Foist completed Prison Branch Weekly Report for period 22-28 November 1947.

4. CONTACTS WITH BUREAU PENAL AFFAIRS, MINISTRY OF JUSTICE

a. On 29 December, Maj. Kimmel conferred with Mr. Nishi, M/J, on the status of M/J request to Prison Branch, PSD, on 16 December 1947, asking aid in getting a railroad car to ship clothing materials from Kosuge Prison to Sapporo Prison, Hokkaido, Japan. Mr. Nishi reported that shipment was dispatched on 27 December 1947. He also reported that the Economics Stabilization Board had allotted the yardage materials to M/J that had been pending since November 1947.

b. Actions relative to the proposed establishment of Juvenile Prison at Saga-mura, Yamaguchi Prefecture, Japan. Discussions continued on this project between Prison Branch, PSD; Yamaguchi Military Government Team; Ministry of Justice Officials; and Ministry of Finance.

On 29 December, Maj. Tremper, Capt. Knight, PSD; Okawa, Ogawa, Nishi, B/PA; Suzuki, M/J; and Kuruzu, Ministry of Finance, held conference with the Prime Minister at his home regarding the new site for the Iwakuni Juvenile Prison. Result: It was pointed out that the new site was turned over for prison use by the Kure M.G. Team. The subject of using half of the site for a factory and half for the prison was also discussed. Conference ended by the decision that M/F and M/J continue discussion before arriving at a final decision.

On 30 December, Mr. Nishi reported to Maj. Tremper that the result of the previous days conference with M/J and M/F resulted in decision to call a meeting for 7 January 1948 with Ministry of Justice Officials; Ministry of Finance Officials; Governor of Yamaguchi Prefecture; Mr. Takahashi, Finance Chief of Hiroshima and Saitama Prefectures; and Governor of Hiroshima Prison. Result: A final decision concerning the Yamaguchi Prison site will be made on 7 January 1948.

c. On 2 January 1948, Mr. Nishi, L/O, B/PA, delivered to Mr. Dowd, Prison Branch, PSD, data concerning rice straw bags manufactured in the prisons of Japan. A list of all prisons making straw bags was given to Mr. Dowd but the information concerning manner of arranging contracts and control of manufactured products was rather meagre. Mr. Dowd suggested that Mr. Nishi make data more complete and have it

presented in an official manner over the signature of Mr. Okada, Director B/PA. ESS has presented to Prison Branch an inquiry concerning disposition of straw bags made in Japanese Prisons. Report is not yet complete.

Burdett G. Lewis

BURDETT G. LEWIS
Chief Prison Administrator

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APC 500
15 January 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES
(20-26 December 1947)

1. Personnel

a. On 21 December, Maj. C. E. Tremper, Capt. R. T. Knight, Capt. L. J. Fomenko, and Sgt. C. Yonemoto returned from eighteen days temporary duty (3-21 December 1947) in Shikoku (Kagawa, Tokushima, Kochi and Ehime Prefectures); where they inspected four main prisons, four branch prisons, five prison camps, three houses of juvenile correction, one national reformatory, and three private reformatories. Mr. Dowd participated in this inspection during the period 3-18 December; and returned to Tokyo on 18 December 1947.

2. Survey Trips

a. On 25 December, Dr. Lewis and Major Kimmel attended Christmas program for approximately eight hundred prisoners at Kosuge Prison, Tokyo, Japan. Mr. Yamamoto interpreted for Dr. Lewis and Major Kimmel in their extension of Christmas greetings from the Prison Branch, Public Safety Division. Rev. G. Kanai, Beaver College, conducted the Christmas program in the Chapel. Christmas carols were sung by the prisoners led by a male choir and an organist. The program was well received by those attending.

b. On 25 December, Mr. Cranor attended the first Christmas program ever held at Fuchu Prison. This first Christmas program was attended by all prisoners who were not sick. Population - 3836. No prisoners under punishment. Mrs. Moriya, a Japanese social worker of long standing, had brought 50 of her Sunday school girls and boys, the pastor of her church, her son and his wife, to sing carols and give a Christmas program. It was beautiful.

Fuchu is taking the lead in the development of a "democratic" program. The lock step formality of the so-called "Progressive System" is being set aside and all are being exposed to constructive events such as this. The warden says he thinks now that attending such a program is not a privilege. It is like eating a meal.

3. Prison Branch Activities

a. Maj. C. E. Tremper, Capt. R. T. Knight, Capt. L. J. Fomenko, and Mr. Dowd were engaged in writing reports of inspections in Shikoku. All reports completed.

b. Dr. Fitzgibbon and Lt. Foist completed all written material on Miyagi Prefecture inspection trip.

c. Dr. Fitzgibbon resumed work on materials for Juvenile Probation Demonstration project; recommendations to be submitted on completion, to Chief Prison Administrator.

d. Mr. Dowd worked on classification law and assignment of prisoners employment, wages, and other related matters, for a report in the event of any necessary change in present policy.

e. 1st Lt. M. E. Foist completed Prison Branch weekly reports for periods (8-14 November 47) and (15-21 November 47). Continued work on preparation of Prison Branch weekly reports.

f. Maj. Kimmel began studying "Handbook on classification in correctional institutions" prepared by the American Prison Association.

g. Mr. Cranor received English translation of Law #25 and #26 "The Fundamental Law of Education" promulgated 29 March 1947. This aims at education "according to ability" of all the children of all the people and makes it mandatory that training be provided wherever the children are up to the age of 15 years. Law #26 establishes general regulations and provides that "those who employ children shall not prevent said children from receiving compulsory education".

Mr. Cranor continued study of these laws and regulations as they apply to public and private reformatories.

h. On 20 December, Dr. Lewis discussed the meaning of Article 15, Attorney-General Law, with Mrs. Miyagi, member of House of Councillors. Mrs. Miyagi desired to know whether

or not Article 15 abolished the employment of juveniles in business enterprises in the reformatories. Dr. Lewis advised that as explained by government section, SCAP, at plenary session of Diet, Article 15 does not effect private agencies as such. It merely says that Juvenile Delinquents may not be sent to them after 31 March 1949. Of course, private agencies are to go right on if they can meet the standards which M/W, M/E, and Ministry of Labor may establish or have already established. Dr. Lewis suggested that Mrs. Miyagi help get NYOPARS and DYOPARS launched at once.

i. Dr. Lewis reviewed report on Kagiya Correctional Educational Course of Study and news story from Mr. Takahashi, Chief Educational Section, B/PA, M/J, which was revised by Mr. Dillon, CI&E, SCAP. Dr. Lewis sent the text and news notice to Colonel Pulliam.

j. Dr. Lewis studied the application appeal of Dr. George F. Fitzgibbon, Prison Administrator, to Lt. Col. C. E. Sheen, Chairman, GHQ Efficiency Rating Committee for a rerating of his standing and the check sheet of the Chairman with attached papers, dated 20 Dec. 47. Dr. Lewis applied for copy of rating actually made of Dr. Fitzgibbon, to Administrative Officer, PSD, who informed Dr. Lewis that all papers were on file with CIS. The Administrative Officer telephoned CIS and was informed by them that all papers were in the possession of the GHQ Efficiency Rating Committee. Administrative Officer was able to supply Dr. Lewis with a blank form for the rating of civilians. Dr. Lewis studied the check sheet directions of Lt. Col. Sheen in relation to the assignment of Dr. Fitzgibbon in the Prison Branch and his performance thereunder. Dr. Lewis complied with the directive of Lt. Col. Sheen's check sheet.

k. Conferences held in reference to the proposed establishment of a new Juvenile Prison at Saga-mura, Kumage-Gun, Yamaguchi Prefecture where area was formerly used as the Hirao Ex-Naval Submarine School (Mizuba Camp) and local citizens have protested this use of the site for they desire to establish a Marine Product School there.

On 20 December, Mrs. Miyagi, member of the House of Councillors, brought in Petition from Yamaguchi Prefecture protesting the proposed establishment of a Juvenile Prison at Saga-mura. RESULT: Dr. Lewis advised her to send the petition to the Ministry of Justice, B/PA and Rehabilitation Section, and to study if the two schools could be combined (citizens have their own idea for establishing a Marine Product School here). Petition will be sent to Ogawa, Okada and Yanagawa.

On 22 December, Dr. Lewis discussed the above matter with Maj. Tremper and Capt. Knight. Dr. Lewis gave Maj. Tremper various reports and documents on this situation. One report from Ministry of Finance shows that the Chukoku Prison has already occupied part of the property as a site for the present Iwakuni Juvenile Prison. Repair work is going on. Maj. Tremper and Capt. Knight had visited the area but not the site, because of demonstrations against project by citizens, on last inspection trip.

On 22 December, Maj. Tremper held conference with Mr. Ogawa and Mr. Nishi, M/J, in reference to the proposed institution at Saga-mura. Maj. Tremper explained that he had been advised by Mr. Travenor, of Kure M. G. Team, that construction for said school did not start because of demonstrations and violence by local citizens against the proposed project. Police had to disperse the populace. Mr. Ogawa, M/J, had received a telegram from his representative, Mr. Yamada, stating that he would return to Tokyo on 24 December and that he was informed by the local military government team that they would withdraw their approval for site to be used as a juvenile institution.

On 23 December, Maj. Tremper telephoned Capt. Edlund, Kure M. G. Officer, and was advised that the M. G. Team had informed Mr. Kurusu, Ministry of Finance, on 19 Dec. 47 that there would be no change in plans for the establishment of a juvenile institution at Yanai.

On 24 December, Maj. Tremper held conference with Mr. Ogawa concerning property at Yanai. Mr. Okada, M/J, desires that a representative of PSD, Prison Branch discuss the situation with Finance Minister to clear up any misunderstanding. A conference is to be held with representatives Prison Branch, Ministry of Justice Officials and Ministry of Finance Official at a later date.

4. Contacts with B/PA and M/J.

a. On 22 December, Mr. Ogawa reported to Maj. Kimmel that the B/PA decided to give the pertinent facts of prisoner Iketani's statement to District Governor Ie and the Warden of Shizuoka Prison for disposition.

NOTE: Further information in reference to this matter is included in Prison Branch Weekly Report (13-19 Dec 47).

b. On 23 December, the governor of Yokohama Prison conferred with Maj. Kimmel on the work assignments and classification of prisoners and delivered a report on these matters to Maj. Kimmel. The Governor reported that he has the following three groups of sentenced prisoners: Training period consisting of 2-7 months; ordinary period, usually consisting of one year

when the prisoner works into the prison community and if successful is placed into the third group (trustee period); and self-governing period or trustee period. During the last period the prisoner is prepared for parole or reentry into the free community. He may be assigned to work outside the prison wall. The Governor reported that 8th Army agencies - P/M and P/C - have been able to employ a large number of P/C prisoners. 270 prisoners are employed by the 229th Ordnance, Occupation forces, at Nissan (230) and Hodogaya (40) performing general labor. Beginning 1 Jan. 48, the occupation forces plan to use three hundred more P/C prisoners; 200 at Sugita, and 100 at Kawasaki. Comment: This shows considerable progress in the classification demonstration program as now carried on by Mr. Cranor at Yokohama Prison.

c. On 24 December, Mr. Nishi, B/PA reported to Maj. Kimmel the status of officials who were dismissed from Shizuoka Prison, names of prison officials in Shizuoka Prison who have been charged with bribery and larceny, and a list of improvements that have been made at Shizuoka Prison since the incident there in September 47. Reports are on file in Prison Branch.

d. On 22 December, Mr. Cranor and Mr. Ogawa, M/J, discussed prison guard training school and the continuance of the guard school seminar. The interest shown by the students justifies keeping it going.

On 23 December, Mr. Cranor conducted the seminar at the prison guards training school. Completed discussion of "Recreation" in prisons. Conclusion: Recreation is important for training, relaxation and prison morale; should be conducted by partial self-government; should be extensive enough to include all prisoners. Each prison should develop its own program - no edict from Ministry of Justice - they can follow a model as established at Fuchu.

e. On 22 and 26 December, Mr. Cranor and Mr. Umeda, Rehabilitation Section, M/J, discussed course of study for national reformatories, progress at Tama National Reformatory, and plans for a new national reformatory at Seika in Chiba Prefecture. The course of study for national reformatories is to be approximately the same as the public elementary and secondary schools with variations to suit individual differences.

The program at Tama reformatory has been individualized and socialized. This program has been in operation for three months. There have been no runaways during that time. Work on new administration building has been started. Boys are graded on basis of educational achievement tests. In two groups: over 16 and under 16 years of age. Each group is divided into three classes A, B, C. Under 16 years of age, Class A students

have finished elementary school, B have completed fifth grade, C group have not finished primary school. Over 16 years of age, class A-middle school, class B have completed fifth grade and class C are doing primary school work. School hours: 0930-1130; 1300-1600. Work shops will be equipped as rapidly as material is available: carpenter, blacksmith, sheet metal, electric, auto mechanic. A graduate of pedagogy department of University has been added to the staff as a volunteer. A band instructor has been found and will probably be added to staff at once. They have band instruments. There is no contract work. All work will be maintenance and farming.

f. Haruna Reformatory, Maebashi Prefecture, work on buildings progressing. Only ten boys there at present due to shortage of staff.

A new national reformatory is to be put into operation in the near future at Seika, Chiba Prefecture. An old private reformatory has been taken over. The buildings are being torn down by the owner's personnel. A new national reformatory will be built on the site. This will be a cottage plan institution.

5. Miscellaneous

a. On 22 December, Dr. Lewis and Maj. Kimmel attended a reception at the Tokyo Casino given for Mrs. Yoshima, newly appointed Chief of Child Care Section, Child Welfare Bureau, Ministry of Welfare. Other occupations forces representatives in attendance were from Public Health and Welfare and Civil Information and Education Division. Japanese representatives included members of Diet, House of Councillors and House of Representatives. Vice Minister of Welfare talked of the appointment of Mrs. Yoshima to her new position and the establishment of the child care section, Child Welfare Bureau, M/W.

b. On 26 December, Dr. Lewis and Maj. Kimmel held a luncheon at the Dai Iti Hotel for the purpose of discussing later Inter-Ministerial conferences on Repatriation with special reference to Land Settlement in Hokkaido. Mr. Soichi Saito, Chief of W/M Overall Repatriation Operations; Paul Saito, part time assistant to Chief of W/M Overall Repatriation Operations; Mr. Sekiya; and Mr. Taro Ogawa, Chief of Administrative Section of Ministry of Justice, Bureau of Penal Affairs were the Japanese nationals attending this luncheon. Much discussion was carried on to show that the experience of the Ministry of Justice in its Farm Colony Prisons in Hokkaido over the first years plus the conferences carried on by representatives Prison Branch, PSD, staffs of the Bureau of Penal Affairs; with the different Ministeries, the Hokkaido Prefectural Government and experts of the Natural Resources Section, SCAP, indicated that there were joint inter-ministerial interests which needed clarification.

RESULT: Mr. Ogawa will submit a plan if possible for an inter-ministerial conference to discuss the viewpoints and programs of each Ministry or Board in respect of Land Settlements in Hokkaido. If the plan seemed feasible to the conference members and their superiors then arrangements could be made to call another larger conference on this matter. The next steps are to be taken by the Japanese.

Burdett G. Lewis

BURDETT G. LEWIS
Chief Prison Administrator

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
13 January 1948

From
SUBJECT: Chief Administrator, Prison Branch
TO : Chief Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(13-19 December 1947)

1. PERSONNEL

a. On 14 December, 1st Lt. M. E. Foist, Dr. G.F. Fitzgibbon and Mr. J.K. Satow (interpreter) returned from six day TDY (2240, 7 December to 0645, 14 December 1947) in Miyagi Prefecture where they inspected one main prison, one branch prison, one house of juvenile correction, and four juvenile private reformatories.

b. On 18 December, Mr. A.F. Dowd returned from 15 day TDY in Shikoku where he made a survey of penal institutions in that area.

c. During the period of this report, Maj. C.E. Tremper, Captain L.J. Fomenko, Captain R.T. Knight and Sgt. C. Yonemoto (interpreter) were on TDY in Shikoku inspecting penal and correctional institutions in that area.

2. SURVEY TRIPS

a. On 15 December, Maj. Kimmel accompanied by Mr. Umeda and Mr. Kawamoto, Rehabilitation Section, M/J, inspected two juvenile correctional institutions in Chiba Prefecture.

(1) SEIJUTSU GAKKO, Prefectural Reformatory for Juveniles (H/JC), OIHAMA, JAPAN was inspected for the first time by a representative of the Prison Branch, PSD. The location and physical facilities were excellent; personnel appeared capable; 25 inmates were clean and healthy. Rating: Very Satisfactory.

(2) SHONEN SHOKUGYO GAKUIN, private reformatory for juveniles, Matsudo, Japan. A spot check was made and the deficiencies noted on inspection trip, 25 November 1947, by 1st Lt. M.E. Foist and Dr. G.F. Fitzgibbon have been corrected. Present rating is Satisfactory.

b. On 16 December, Mr. Cranor, Prison Branch, Dr. Piersel and Capt. Newton, S & A Branch, PSD, visited Tokyo House of Detention (Kosuge Prison) from 1000 to 1300 hours. Population: 2683-Awaiting Trial; 1064-Sentenced Prisoners. Governor IE will award prizes to 11 Prisons of the KANTO Prison District, that have had no "accidents" (Runaways, fires, suicides, or unlawful acts by officials) during the past year. Prison officials and prisoners who worked to save miners at Maebashi coal mining camp were given rewards on 22 November 1947 for their actions. Twenty five Provost Court prisoners will be granted amnesty on 25 December 1947. Seventy prisoners will be given Christmas paroles. Religious services for Christians (Catholic and Protestant) and Buddhists are held twice a month. Two hundred and fifty prisoners will have Christmas Services. The Prison has two new electric ovens, actually baking rolls. Institution quiet and orderly throughout.

c. On 19 December, Mr. Cranor visited Fuchu Prison (0830-1300). Population: 3801. A slight decrease in population. Backlog of prisoners waiting examination has been cleaned up. Mr. Takeda, young psychologist, has been added to the prison staff. Examination procedure has been simplified; all new prisoners are examined within two weeks after arrival. Dr. Yazaburo, former professor of Waseda University, is visiting Fuchu Prison twice a week and helping on experiments with psychological tests for intelligence aptitude. Present indications are that five per cent of the population are illiterate. An experiment in teaching this group is to be started at once. There are two hundred prisoners unassigned to work. Two new shops are being fitted out now--one a weaving shop and the other a bamboo shop. All unemployed prisoners will be employed by end of month.

3. PRISON BRANCH ACTIVITIES

a. Dr. Lewis wrote letters to Prof. E. W. Burgess, University of Chicago; Prof. Shipman, University of Washington; and Mr. L.W. Hoelscher, Ass't. Chief Bureau of Administrative Management, U.S. Bureau of the Budget, for their aid and assistance given or to be given in furnishing names of persons who may be acceptable to fill possible position vacancies in the Prison Branch, Public Safety Division.

b. Dr. Lewis made a study of Colonel Pulliam's check sheet to CIS concerning Prison Branch--PSD Staff Personnel Request for eight Prison-Correctional Specialists.

c. On 13 December, Dr. Lewis and Maj. Kimmel reviewed a statement by prisoner Iketani, Shizuoka Prison,

which was forwarded to Prison Branch, PSD, by the Shizuoka M.G. Team and translated by PSD, concerning prison irregularities and the misuse of paper manufactured at the Shizuoka Main Prison. Maj. Kimmel submitted his comments on the subject. On 18 December, Maj. Kimmel conferred with Mr. Nakao, M/J, and gave him a copy of prisoner Iketani's statement for his information.

d. On 13 December, Mr. Cranor began negotiations for a Christmas picture show for Fuchu Prison. Continued preparations for guards school seminar on subject of "Recreation" for Tuesday, 16 December 1947. Held conference with Dr. Piersel relative to Fuchu, Yokohama, Kosuge and Chiba Prisons. Continued analysis of the Prison Guards Training Manuals.

e. Maj. Kimmel reviewed a U.S. Federal Prison Publication which consisted of a review of the work of the Federal Bureau of Prisons during the fiscal year 1944. Obtained some suggestions concerning job analysis work done by prison employees. On 18 December, Maj. Kimmel conferred with Mr. Nakao in reference to the job analysis program in Japanese prisons. Mr. Nakao was given the Federal Bureau of Prisons publication on the job analysis program. Maj. Kimmel pointed out the pertinent items to be considered.

f. On 17 December, Dr. Lewis conferred with Capt. Nealon concerning Dr. Lewis's proposed remarks for meeting of owners and operators of private reformatories at Nippon Insurance Building on 22 December 1947, to make sure that the courses of events do not in fact hinder the end of the use of the private reformatories as of 31 March 1949. Result: Decided to add at the end of (1d) of the remarks the same reservation as at the end of 1. viz. "Pending end of Official Use, 31 March 1949".

g. On 17 December, Dr. Lewis held conference with Lt. Col. Battey concerning sending the tentative draft of chart 5, "Flow of Cases In and Out of any Juvenile Court", to a few persons for criticism before putting it in final form for submission to Colonel Pulliam. Dr. Lewis also conferred with Maj. Smith in reference to the Juvenile Court Chart. Result: The statistical and analysis section was asked to prepare twenty five copies of the present draft, so it can be criticized by former Juvenile Court Judges among SCAP Sections and Japanese.

h. On 17 December, Mr. Dillon, CI&E, called Dr. Lewis to read a proposed press release concerning the "Capital

Committee" on Delinquency Prevention Educational Work.

Result: Dr. Lewis suggested that the statement show that the Kawagoe and Sanshima demonstrations of social education will be useful in the field of training for dependent and neglected types, which in the United States were found to be of the same types as 40% of the general youth population.

i. Dr. Lewis reviewed status of records and reports on Juvenile Guidance Bills. Drafted two proposed additions to the text of the Juvenile Court Bill covering Staff, Service, and Scope of Functions. These would allow the court to appoint, subject to the National Public Service Law No. 120, its own Chief Investigator, Chief Clerk, Interpreters, Warrant Officer, clerks and messengers but not Probation Officers. The latter would, by reason of the provisions of the Offender Prevention and Rehabilitation Bill and proposed Regulations, be appointed and be responsible to the proposed District Youth Offender Prevention and Rehabilitation Service Board. Result: Dr. Lewis sent text to Mr. Moeller, Legal Branch, PSD, for suggestion and criticism.

j. Mr. Dowd was engaged in writing report of inspections of penal and correctional institutions, as a result of TDY (1940, 3 December to 0800, 18 December 1947) in Shikoku. Work Continuing.

k. Lt. Foist began the preparation of Weekly Report of Prison Branch Activities for period (8-14 November 1947).

l. Dr. Fitzgibbon and Lt. Foist wrote reports on inspections of penal and correctional institutions in **MIYAGI** Prefecture.

4. CONTACTS WITH B/PA and M/J

a. On 13 December, Dr. Lewis held conference with Tiagi Kashiwagi, Fumitada Naito, and Mr. Baba concerning graphic chart showing flow of cases in and out of the proposed Juvenile Court. A draft of this chart was given to them for their review and criticism.

b. On 15 December, Dr. Lewis held a conference with Chief Ogawa, Section One Bureau of Penal Affairs, concerning the following matters:

(1) Immediate assistance in expediting transfer of prisoners to Hokkaido and possible coordination of some with the Land Settlement developments there. ACTIONS: Dr. Lewis asked Mr. Ogawa to confer with Mr. Soichi Saito, new special director of soldier repatriation work, in preparation for pending conference with Mr. Saito, Mr. Sekiya and Colonel Pulliam.

(2) Coordination of proposed private reformatory Justice Ministry liquidation commission with proposed Nyopars, Dyopars and M/J, Prison Administrative Board for

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(2) Coordination of proposed private reformatory Justice Ministry liquidation commission with proposed Nyopars, Dyopars and M/J, Prison Administrative Board for

each staff of such M/J District Superintendent and governor. ACTIONS: Dr. Lewis told Mr. Ogawa that he had suggested that the promoters of the proposed private reformatory, M/J Liquidation Commission see Mr. Ogawa, B/PA, and Mr. Yanagawa, Rehabilitation Section, M/J. Dr. Lewis felt that Mr. Ogawa would hold joint discussion with Yanagawa before the meeting of the Private Reformatory Committee on 22 December 1947.

(3) Working text of proposed juvenile Court Elevation Act.

c. On 16 Nov., Mr. Cranor attended Prison Guard Seminar at the Guard Training School. The guards seminar continued discussion of Recreation. Warden Suzuki of Fuchu Prison related experiment at Fuchu Prison.

(1) He feared discipline would be relaxed but the opposite is true. Behaviour has improved.

(2) He feared production would decrease but that has not happened. In departments other than machine shop it has actually increased.

Mr. Nakao spoke on Literature. He said libraries should be provided with new books, less philosophy and religion and more literature as literature reflects life all over the world, broadens experience and gives inspiration. He favors adding trained librarians to prison staffs.

The class desired to continue the discussion of Recreation next week. Some of the members have prepared essays and want to read them; others want to present outlines of organization of recreation in a prison.

d. On 16 December, Maj. Kimmel held conference with Ogawa, Yamamoto, and Haruyama in reference to shipment of one railroad car load (10 ton) of clothing materials to Hokkaido. The Japanese representatives listed above requested assistance in getting a railroad car assigned for this shipment; materials have been ready for shipment since August 1947. ACTION: Maj. Kimmel telephoned Mr. De Groat, Director Rail Transportation Division, and Mr. Rey, Chief Equipment Branch. Mr. Rey stated that there have been delays on shipments to Hokkaido but was confident the car in question for B/PA could be dispatched within ten days.

e. On 16 December, Dr. Lewis held a conference with Mr. Ikeda, Mr. Kashiwagi, Mr. Kato, and Mr. Naito concerning the working text and the provisional graphic chart showing the possible set up of the court in relation to the charts and the text of the revised "Reformatory Act", the

revised "Juvenile Code", the "NEW CHILD WELFARE ACT" and the pending "Juvenile Institute Guidance Bill". Results: Related to the conference the meaning of terms in Moeller draft of the Juvenile Court elevation bill, the scope being covered by additional sections to be added to bring the Court its authority to appoint its own staff and to be able to call upon Nyopars and Dyopars for Probation and release procedure investigations.

f. On 16 December, Dr. Lewis conferred with Mr. Hanakawa, M/J, Director of Information concerning food service conferences going on between the Minister of Justice, the P.M. and the sections of SCAP. More food and necessity for food substitutes are engaging all concerned. Later reports are expected from M/J on 19 Dec. '47.

g. On 18 December, Maj. Kimmel held conference with Mr. Isobe and Shimada (Shin Nippon Gakuin) in reference to liquidation of private reformatories by March 1949. Made plans for Chief of Prison Branch to speak 22 Dec. at meeting of owners and managers of private reformatories. The Japanese are concerned about the legality of continued operation of reformatories under contract with government.

h. On 19 December, Mr. Shidehara, Rehabilitation Section, M/J reported to Maj. Kimmel that trial of the two officials from Jinsenjuku Private Reformatory was postponed to 15 January 1948.

i. On 18 December, Dr. Lewis discussed with Harold Meyers, Law and Courts Division, Government Section, desirability of preparing general law allowing taking of private property for public use, and providing for appointment of competent appraisers to hasten acquisition. This would have special application to easy acquisition by public of private reformatories which are to be put into disuse by Article 15, Attorney-Generals Law. Result: Harold Meyers approved the idea and said he would look at present law for such acquisition which he believes is very faulty. While the Attorney-General Law was under discussion in the Diet a Plenary Session was necessary to explain to the Diet that not all private associations and efforts would be outlawed by Article 15.

5. MISCELLANEOUS

a. On 15 December, Dr. Lewis attended Public Safety Division Staff conference conducted by Lt. Col. Benton.

b. On 18 December, Dr. Lewis held conference with Lester White, Red Cross concerning the possible cooperation of the Home Service in cooperation with Japanese Red Cross as

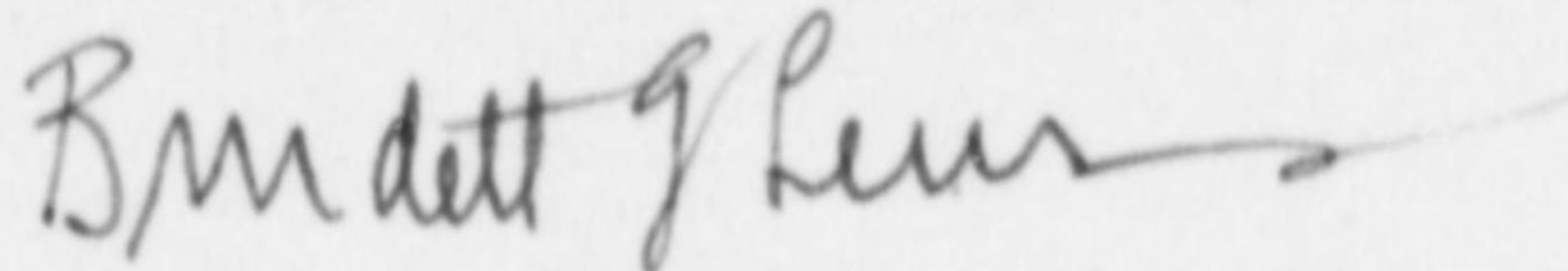
heretofore reported under consideration. Delays due to summoning of Metzger, Liaison Officer of American Red Cross back to the States for a position in the Northeastern area office. Other steps will be taken to get further assistance of Red Cross in Juvenile Court Demonstration.

c. On 18 December, Maj. Kimmel, Dr. Lewis, Dr. Fitzgibbon, Mr. Cranor and Mr. Dowd attended movie in Dai Ichi building narrated by British War Correspondent Courtney of the events just prior, during, and following the occupation.

d. On 18 December, Dr. Lewis discussed with Col. Pulliam the conference with M/W and Cabinet Committee on Land Settlement and also repatriation of Japanese in Hokkaido. Col. Pulliam suggested that the full meeting go over until after Christmas.

e. On 19 December, three members of the War Manpower Board visited the Prison Branch, Public Safety Division and discussed with Maj. Kimmel the activities of the Prison Branch and other pertinent questions relative thereto.

f. On 19 December, Dr. Lewis and Mr. Cranor attended a conference at Radio Tokyo of Correction, Educational Committee. Dr. Lewis wrote separate memorandum to Col. Pulliam concerning the conference meeting and the important results.



BURDETT G. LEWIS
Chief Prison Administrator

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APD 500
5 January 1948

SUBJECT: Weekly Activity Report (21 December-27 December 1947).
TO: Chief, Public Safety Division

1. During the period the following activity took place, relative to:

a. Maritime Safety Service Study:

On 22 December this study was received from Lt. Col. Battey with G-2 comments. Contact was made with Lt. Col. Koster, G-2 Section, and it was determined that the comments referred to the study as a whole rather than to any individual part; that Col. Pulliam was to present it to the General. This information was relayed to Col. Pulliam. On 23 December an IOM relative to G-2 comments was prepared, submitted to Chief, PSD, and approved by him. On 26 December, the study was hand-carried to CIS where Col. Bratton approved the latest IOM. Study was then delivered to Col. Koster who will notify PSD when General Willoughby is available to discuss the study with Col. Pulliam.

b. Prison Branch Personnel Requirements Study:

No activity during the period.

c. Japanese Court Sentences for Illegal Possession of Allied Property:

On 26 December, Mr. Stout discussed additional material on this subject which he had secured hurriedly from the Justice Ministry in response to a request, on 24 December, from Major Buerschinger, CIS. Mr. Stout took the material over to Maj. Buerschinger on same date.

d. CIS Orientation Program:

No activity during the period.

e. PSD Orientation Program:

On 24 December, the Prison Branch phase of this program was edited and submitted to Col. Benton with comments.

f. Police Recruitment Program:

On 23 December, the undersigned accompanied Mr. Mulbar to Eighth Army Headquarters. Lt. Col. Leonard, G-4 Section, Executive Officer, was contacted relative to properties turned back to the Japanese Government. Again on 26 December, accompanied Mr. Mulbar to Yokahama where Mrs. Phillips, Real Estate Section, Military Government, and Lt. Col. Sandford, G-4 Section were contacted relative to properties returned to Japanese Government. Lt. Col. Sanford referred us to Major Gooding of G-4 Section who is to try to help us obtain the desired information.

g. Police Uniform Committee:

No activity during the period:

h. Special Report - Nagoya Prison:

No further activity by this Branch.

i. Publicity Re: Maritime Safety Service Legislation:

On 22 December, the undersigned contacted Mr. Basin, Legal Section, SCAP, relative possibility of legal measures in this case. On same date contact was made with Col. Putnam, Lt. Col. Thompson and Mr. J. J. Costello, all of CCD, relative to censorship of article which appeared in the Nihon Keizai. Reports of conference on both of these contacts were prepared and submitted on same date.

2. Miscellaneous:

On 26 December a Weekly Activity Report was prepared for period: 7 December - 13 December 1947.

3. Publicity:

On 22 December, Mr. Dillon, CI&E, called at office to discuss publicity for Police Reorganization Program. The undersigned referred Mr. Dillon to Maj. Smith regarding this matter.

James F. Nealon
JAMES F. NEALON
Captain, F.A.

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION
Rural Police Branch

APO 500
2 January 1948

SUBJECT: Weekly Activity Report (14 December-20 December 1947)

TO: Chief, Public Safety Division

1. During the period the following activity took place relative to:

a. Maritime Safety Service Study:

On 16 December this study was turned over to this Branch and was hand-carried to CIS. Maj. Myrick requested that the study be held for the return of Col. Bratton who was off, sick. Contact was made with CIS on the 17th and 18th of December but Col. Bratton had not returned. On 19th December the undersigned discussed the matter of forwarding this paper with Major Gillis and on 20 December, upon contacting Lt. Col. Myrick, it was learned that the paper had been forwarded by him to G-2 Section. On this latter date the undersigned contacted Lt. Col. Koster, G-2 Section, and learned that the study was to be presented to G-2 over the weekend.

b. Prison Branch Personnel Requirements Study:

On 19 December this study was received from G-2 Section with instruction to seek comments or concurrences from G-1 and the Manpower Board. In this respect the undersigned called upon Col. Clay, President of Manpower Board, who stated that he could not comment upon the matter until the study is approved by G-2. This fact and the fact that contact had previously been made with G-1 was included in an IOM to G-2 prepared on 19 December. On the same date this study was hand-carried to CIS and left with Maj. Gillis. On 20 December contact was made with Col. Myrick, CIS, and it was learned that this study had been turned over to Col. Blackwell for discussion with the Manpower Board.

c. Japanese Court Sentences for Illegal Possession of Allied Property.

On 16 December, Maj. Buerschinger, CIS, contacted this office by telephone and informed the undersigned that a study relative to the subject, based on material received from PSD, had been presented to the General. Maj. Buerschinger

stated that the General was interested in additional material of a like nature. This information was passed on to Mr. Stout. On 20 December additional material, - Tokyo, Osaka and Nagasaki District standards for disposition of cases - was turned over to Maj. Buerschinger.

d. CIS Orientation Program:

On 15 December preparation of the Orientation talk was commenced. This draft talk was completed on 16 December and turned over to Lt. Col. Battey. On same date, charts for the program were received in draft form from Mr. Stout. These drafts were discussed with Maj. Gillis, CIS, and turned over to Maj. Heim, CIS, for reproduction in final form.

e. PSD Orientation Program:

No activity during the period.

f. Police Recruitment Program:

No activity by this Branch during the period.

g. Police Uniform Committee:

On 19 December attended a conference at which Mr. Eaton, Mr. Fujii, Mr. Mulbar, and a Home Ministry artist were in attendance. Uniform design was discussed and details for some of the desired models were given to the artist. Contact was made with Mr. W. M. Wallerstein, Domestic Property Branch, CPC, relative to supply of ex-army material for uniforms. Mr. Wallerstein is to determine supply and inform the undersigned.

h. Special Report - Nagoya Prison:

On 15 December a Memo for Record was prepared for a reply to a letter from Aichi Military Government Team relative to clothing shortage. This paper was turned over to Col. Benton. This paper was returned on 16 December for final typing. This was completed and the paper was again returned to Col. ~~Battey~~ Benton. On 17 December the undersigned received instructions from Col. Benton to contact PH&W and ESS relative to the proposed reply. Contact was made on same date with Mr. Wesson, Textile Division, ESS, and with Mr. G. De Ville, Executive Officer, PH&W. Mr. Wesson gave ESS comments. Mr. De Ville set an appointment for the following day with other PH&W personnel. On 18 December the appointment was kept and discussion was had with Mr. Evans and Dr. Wheeler, PH&W. Conference reports were submitted on both of these contacts. On 18 December instructions were received from Col. Benton to revise the reply to the Aichi Military

Government Team. On 19 December a revised draft was submitted to the Inner Office and approved.

1. Maritime Safety Service Communications:

On 18 December the undersigned attended a conference in Room 401 at which Messrs. Sloan and Seccombe, CCS, Col. Battey, Lt. Reinfeld, Lt. McCarthy, and Japanese officials of the Maritime Bureau, including Mr. Onishi, were present. Communication requirements of the Maritime Safety Service were discussed.

j. Security of GHQ Installations:

On 20 December papers relative to the subject were hand-carried to CIS.

2. Publicity:

a. Address prepared by Mr. Angell to be delivered at Meeting of Kanstsu Authorities, at 1300, 15 December cleared by PSD.

b. Talk by Dr. Lewis - "Liquidation Commission, National, District and Local Levels, for Private Reformatories" - to be presented at 1100, 22 December 1947 at a Meeting of Private Reformatory owners and managers in the Nippon Insurance Building, cleared by PSD.

3. Miscellaneous:

a. On 18 December the undersigned attended an illustrated lecture on the Occupation of Japan, presented by Mr. Courtenay, British War Correspondent, at the Dai Ichi Building Auditorium.

b. The undersigned was Duty Officer on Wednesday, 17 December 1947.

c. Weekly Activity Report for period 30 November to 6 December 1947, prepared on 20 December.

James F. Nealon
JAMES F. NEALON
Captain, F.A.

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
22 January 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(10-16 January 1948)

1. PERSONNEL

a. On 10 January, Capt. Robert T. Knight from duty to temporary duty (10-23 Jan. '48) at Kyoto and vicinity for the purpose of inspecting penal and correctional institutions in that area.

b. During the period covered by this report, Maj. C. E. Tremper, Capt. L. J. Fomenko and Mr. Blamey (interpreter) continued on TDY in Kyoto and vicinity.

c. On 12 January, Mr. Cranor from duty to leave of absence for period 12 January to 4 February 1948.

d. On 13 January, Dr. Lewis returned to duty after TDY (6-13 Jan '48) at Kyoto and vicinity inspecting penal institutions in that area.

2. LOCAL INSPECTION TRIPS

a. On 13 January (0830-1230), Mr. Dowd visited Yokohama Main Prison to continue discussions relating to the practical application of the classification system to the work assignments of prisoners.

b. On 15 January, Maj. Kimmel accompanied by Dr. Piersel, and Capt. Newton, S & A Section PSD, attended the opening ceremonies of the Matsuudo Branch Prison, Chiba Prefecture, Japan. An inspection was made of the new branch prison. Capacity is 80. The prison is made of wood. The drainage system is excellent. Lighting and conditions which make for good sanitation show structural improvements over other Branch Prisons. An excellent location.

c. On 16 January, Maj. Kimmel with Capt. Newton and Mr. Bodian, S & A Section, PSD, visited the Katei-Gakuen,

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c. On 16 January, Maj. Kimmel with Capt. Newton and Mr. Bodian, S & A Section, PSD, visited the Katei-Gakuen,

private juvenile reformatory, Yokohama, Japan. Rating for this institution was Satisfactory. Institution was established by Rev. and Mrs. Arami. He was formerly a Methodist Minister in California and returned to Japan prior to the War and established this reformatory for girls. It is in an excellent location. An attempt is made to make inmates good citizens through educational and vocational training. There is no evidence of exploitation. Girls are committed by parents and police; none reported by Juvenile Court. There were no irregularities in health, sanitation, and medical care. There were 45 inmates; youngest-10 yrs. of age- eldest 20 years. Intake and release is approximately the same figure for each year.

3. PRISON BRANCH ACTIVITIES

a. On 13 January, Dr. Lewis and Lt. Col. Battey, PSD, discussed the status of programs of CI&E; PH/W, Government Section, PSD, and Ministry of Justice, M/E, M/W, Ministry of Agriculture and Forestry in relation to the problems of correction; rehabilitation and training of Japanese Youth requiring socialized and special training.

b. On 13 January, Dr. Lewis made a verbal report to Colonel Pulliam on results of trip to Kyoto from 6-13 January 1948. Dr. Lewis submitted completed memorandum on Kyoto trip to Col. Pulliam on 15 January 1948.

c. Dr. Lewis studied reports of Ministry of Justice operations which were submitted by Mr. Okada, Chief B/PA.

d. On 15 January, Dr. Lewis prepared memorandum to Col. Pulliam asking for approval of transportation orders for Mr. Merrell Vories, to enable him to travel from Kyoto to Tokyo on an Allied train for the purpose of attending the B/PA Institutional Conference on 26- 29 Jan. '48.

e. Dr. Lewis, Lt. Col. Battey and Mr. Moeller worked on the redrafting of the Offender Rehabilitation Bill revision submitted by the M/J Rehabilitation Secretariat. Three sections of the proposed bill were completed.

f. Dr. Fitzgibbon continued work (10-15 Jan. '48) on the preparation of materials required for compliance with directive of Chief Prison Administrator, dated 6 January 1948, concerning work performed during period-Dec. 1946 to 31 Dec. '47. On 15 January, Dr. Fitzgibbon completed this assignment and submitted finished work to Chief Prison Administrator.

g. On 15 January, Dr. Fitzgibbon resumed work on preparation of materials in reference to the probation demonstration project at the Tokyo Juvenile Court; materials will be submitted on completion to Chief Prison Administrator.

h. Mr. Dowd continued preparation of report on activities, projects, and work performed by him during 1947 for Chief Prison Administrator in compliance with his directive of 6 January 1948.

i. 1st Lt. M. E. Foist completed prison branch weekly reports for periods: (13-19 December 1947); (20-26 December 1947); and (27 Dec. '47-2 January 1948). Continued preparation of weekly reports.

4. CONTACTS WITH OTHER STAFF SECTIONS

a. On 10 January, in accordance with instructions from Executive Officer, PSD, Maj. Kimmel contacted Lt. Col. Ebel, Plans and Policy Branch, G-4, concerning the scrap metal uncovered at Chiba Prison by prison branch investigators. Reference: Item d, page 2, Prison Branch Weekly Report 22-28 November 1947. Pertinent information was passed on to Lt. Col. Ebel. He stated that matter could not have been processed better had information been given to him initially. Burying of metal by Warden appears to have been a logical thing to do with apparent worthless material and calls for no action against Warden; case considered closed.

b. On 10 January, Capt. Knight, Prison Branch, PSD, contacted Lt. Col. Hayes, Government Section, as requested by Capt. Edelon, Hiroshima M.G. Team, and reported that the Ministry of Finance had not given any decision by 0930, 10 Jan. '48, regarding Yanai Property, proposed site for juvenile institution, Yamaguchi Prefecture, Japan. Lt. Col. Hayes was oriented on situation and said he would take further action to get a decision if Col. Pulliam and General Whitney had no objections. Capt. Knight told Lt. Col. Hayes that he was leaving on an inspection trip and balance of work would be carried on by Maj. Kimmel, Prison Branch, PSD.

On 12 January, Lt. Col. Hayes telephones Maj. Kimmel and stated that he had Col. Pulliam's approval to go on with the project. He stated that if he did not hear from the Minister of Finance within two days, he planned to call him in and order the Ministry of Finance to release the property to the Ministry of Justice or it would be returned to the Occupation Forces, unless the Minister of Finance could

justify him not taking this action. Lt. Col. Hayes asked Maj. Kimmel to attend a later conference on this matter.

c. On 12 January, Maj. Kimmel held conference with Mr. Bell, curriculum and textbooks unit, CI&E, in reference to the publication "The Primer of Democracy". Publication will not be completed until sometime this year. Received the first chapter of this book. Received publication "The Story of The New Constitution" published by Ministry of Education 1947 for use in adult education groups and lower secondary school grades. (NOTE: Maj. Kimmel passed publication on to Miyakawa, B/PA, M/J, on 12 January and asked him to report, on 20 January 1948, how correctional institutions could use this in their educational program).

d. On 13, 15 January, Dr. Lewis held conference with Mr. C. E. Typer, and Mr. L. Q. Moss, Education Division, CI&E, concerning the development of correctional educational projects in which CI&E, PSD, PH/W and Government Section are interested. Discussed the means of finding capable teachers for the correctional education demonstration projects and the possibility of retraining teachers, who have been purged, for use in this work. Result: Later conferences will be held with the CI&E Liaison Unit, which normally handles investigations of teachers regarding their availability since the purge was undertaken, to formulate a basis of experimentation for obtaining and training teachers in this field.

e. On 14 January, Maj. Kimmel, in accordance with directions of Chief, PSD, held conference with Maj. Bourland, MD of PH/W Section, in reference to the detention of women in Japanese Prisons to receive treatment for venereal disease with no offense committed. Reference: Item g, page 7, Prison Branch Weekly Report 6-12 December 1947.

Maj. Bourland agreed that it was a PH/W problem. He had heard the practice was going on but had no concrete examples or by what authority it was practiced. Maj. Kimmel pointed out that he could quote Public Safety Division as evidence that the practice was going on. (NOTE: Maj. Kimmel will check in 10 days as to the status of action taken).

5. CONTACTS WITH BUREAU PENAL AFFAIRS, MINISTRY OF JUSTICE.

a. On 10 January, Mr. Cranor held conference with Dr. Otsu, B/PA, M/J, concerning conditions at Nagoya Prison.

(Reference: Item e, page 3, Prison Branch Weekly Report 3-9 January 1948). Dr. Otsu submitted a report on Nagoya Main Prison. Fifteen (15) deaths in 1947 as against 52 in 1946; November 1946-there were 320 inmates receiving medical attention from a population of 1640, as against 214 of a population of 2013 in November 1947.

Dr. Otsu stated that he had conferred with prison officials over the telephone several times and that he will make a personal visit to Nagoya Prison soon. He stated that Ministry of Justice is committed to improvement of conditions as rapidly as conditions will permit.

b. On 13 January, Maj. Kimmel held conference with Ikeda and Shidehara, M/J in reference to the "Attorney General Act". Maj. Kimmel suggested that they study and start planning for the housing of inmates in public institutions in 1949, who are now presently housed in private institutions.

The word "public institutions" as used in the act is another way of expressing "government institutions". In the event a present owner of a private institution desires to enter into a contract with the government for continued operation, he would first have to meet certain high standards of operation before the government would offer a contract and after contract agreement those standards would be maintained. Maj. Kimmel suggested that in the next few months they should not only determine what those standards would be and so advise the private institutions but they should select those who can meet the requirements of the government. In the event the owner refused contract, the government should have an alternate plan long before the abolition of private reformatory date. (Maj. Kimmel's Note: All conversation was based on the fact that "contract system" is an acceptable interpretation of the Attorney General Act.)

c. On 13 January, Maj. Kimmel held conference with Nakashima, Director of Prison Industry Laboratory, and Yamamoto, M/J in reference to Job Analysis Program. During 1947, Nakashima has completed a Job Analysis of shoe making and wood-working. He also wrote the vocational training plan for the education demonstration at the Kawagoe Juvenile Prison. In 1948, he plans to job analyze carpentry, printing, agriculture, and tasks performed by prison officials. NOTE: Maj. Kimmel is preparing a separate report of the Job Analysis Program to date.

d. On 15 January, Dr. Lewis held conference with Okada, Chief B/PA, and Ogawa, Chief of Section One, B/PA, concerning the possible purchase of the Matsuhiti Electric Instrument Company, near Osaka Plant, for conversion to a Detention

Prison to serve the Osaka House of Detention. Dr. Lewis gave them the necessary procedure for acquisition, which was furnished by T. R. Hurst, Cartels Unit, ESS. Dr. Lewis outlined the only basis upon which it might be feasible for the B/PA to pursue further the acquisition of Okinoshima Islands as an adaptation to Japan of the Alcatraz idea of a maximum security Prison. Dr. Lewis informed the Japanese representatives that his publishers have notified him that they will join in authorizing the Japanese to translate and publish in Japanese his book "The Offender And His Relation To Law And Society". Result: The Bureau of Penal Affairs will pursue the Detention House and the island matter further. Mr. Ogawa has prepared his report on the settlement of prisoners in Hokkaido. This matter will be discussed at a later conference on this project.

e. On 15 January, Mr. Dowd held conference with Mr. Ogawa, and Mr. Okada, B/PA in reference data on straw bags desired by ESS.

f. On 16 January, Mr. Dowd conferred with Mr. Takazawa regarding prison labor in Japanese Prisons. Mr. Takazawa stated that plans were being contemplated to work 50 girls from Women's Prison at Mito in an outside private sewing plant but would advise full particulars later before making final decision. NECESSARY ACTION: The Bureau of Penal Affairs want the approval of Prison Branch, PSD, before going ahead with this program.

g. On 16 January, Mr. Ogawa, M/J, B/PA informed Lt. Foist that Mr. Harold Meyers, Gov't. Section, SCAP, and Mr. Sato, Vice Minister of M/J had held a meeting on 16 January 1948 at the Government Section Office and amended Article No. 127 of "The Prison Law of Japan". (On 5 December 1947, Dr. Lewis had conferred with Mr. Meyers regarding such matters. Reference: Item n, page 3, Prison Branch Weekly Report for period 29 Nov. '47 to 5 Dec. 1947.)

The amended article is written as follows:

"At the interview of a prisoner, an accused or a suspect, a prison officer shall be present. However this shall not apply to the interview between a lawyer and an accused or a suspect.

In the case provided in the provision of the preceding paragraph, precautionary measures shall be taken to prevent an escape of a prisoner, an accused or a suspect, & a delivery of forbidden goods or the destruction of testimony of offences and etc.

When the warden deems it necessary to do so, considering from the standpoint of moral or other reason, no officer may be present at an interview of a prisoner."

BURDETT G. LEWIS
Chief Prison Administrator

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
19 January 1948

FROM: Chief Administrator, Prison Branch
TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES
(3 - 9 January 1948)

1. Personnel

a. On 6 January, Major Charles E. Tremper, Capt. Leo J. Fomenko, Dr. Burdett G. Lewis, and Mr. Blamey (interpreter) from duty to temporary duty (6-23 Jan. 48) at Kyoto and vicinity for the purpose of inspecting penal and correctional institutions in that area. Dr. Lewis expects to return to Tokyo 13 January 1948.

2. Local Inspection Trips

a. On 6 January, Mr. Dowd visited Yokohama Main Prison for the purpose of discussing classification of prisoners, matters pertaining to security, and employment of prisoners. Mr. Dowd gave Warden Kakehi a copy of the new handbook on classification in correctional institutions.

The 229th Ordnance Company have been so well pleased with the 280 prisoners employed at Kanagawa that they requested an additional one hundred prisoners. These additional prisoners were assigned to the project on 6 January 1948. Mr. Dowd visited the prison work shops while inspecting the Yokohama Main Prison. The prison is salvaging tin cans from the 229th Ordnance "dump" for the purpose of making many useful articles.

Mr. Dowd noticed a new building being constructed across the street from the prison. Warden Kakehi explained that the building is being constructed for the Sho-eikai or Prisoner Aid Society to afford all released prisoners, who have no immediate place to go, some shelter pending arrangements for being employed and securing a place to live. The Warden was fostering this very fine project of helping to rehabilitate released prisoners.

b. On 8 January, Mr. Cranor and Mr. Dowd with Mr. Ogawa, Section One Bureau of Penal Affairs, visited Kosuge Prison, Tokyo-To, Japan to discuss prison administration and Warden Ie's plans for the classification of prisons in the Kanto Prison District for detention of various types of offenders.

Chiba Prison being considered the most secure will be designated the maximum custody prison for repeaters and long termers. Fuchu Prison will be designated as an institution for the detention of first offenders under ten years prison sentence. Maebashi Prison will be used for short term repeaters.

The following penal institutions will be used for first offenders: Kosuge, Nagano, Yokohama, Shizuoka, Toyotama, Utsunomiya, Kofu, and Niigata.

Kawagoe Juvenile Prison will be used for Provost Court Juvenile Prisoners only. Mito, Matsumoto, and Hachioji Juvenile Prisons will be used for juvenile offenders sentenced by Japanese Courts.

Sixty-two percent of the prisoners in the Kanto Prison District are first offenders. Governor Ie hopes in time to set up a central screening board at a reception center, but this will have to wait until transportation facilities improve.

Comment: Mr. Cranor states that plan appears good but transportation will be limiting factor - probably make practice impossible for some time.

3. Prison Branch Activities

a. On 3 January, Dr. Lewis held conference with Col. Pulliam about need to make special trip to Kyoto, Osaka, Kobe and Omi Hachiman to discuss Architecture, T. B. College, and Institute planning for Mr. Merrill Vorhis, President of the Japanese Mentholatum Company and leader of many other enterprises. Col. Pulliam issued an order substituting Dr. Lewis for Capt. R. J. Knight for the trip to that area beginning 6 Jan 48.

b. On 3 January, Dr. Lewis discussed agricultural and mechanical institute idea for Hokkaido with the Sekiyas.

c. Dr. Lewis participated in the redrafting of the Juvenile Court and Offenders Rehabilitation Acts with Lt. Col. Battey and Mr. Moeller, PSD.

d. 1st Lt. M. E. Foist and Dr. G. F. Fitzgibbon submitted consolidated inspection trip report on Miyagi Prefecture TDY (7-14 December 47). Maj. Kimmel reviewed this report; commented on same and submitted report to Chief Prison Administrator on 3 January 1948.

e. On 6 January, Maj. Kimmel received inspection report of Nagoya Main Prison made by Nagoya Military Government Team with instructions from Chief, Public Safety Division Attached. Maj. Kimmel detailed report to Mr. Cranor for study, conducting conference with Japanese Officials and report. On 7 January, Mr. Cranor conferred with Mr. Otsu, B/PA, on deficiencies and criticisms noted on Nagoya Prison Report. He will call Nagoya Prison and confer with his associates in B/PA. He will give Mr. Cranor a commitment as to corrections to be made by 10 January 1948.

On 9 January, Maj. Kimmel received verbal permission from Executive Officer, PSD, to authorize Capt. Knight to stop at Nagoya, 12 January 48, on way to Kyoto and confer with M. G. Team concerning their 3 December 47 letter on deplorable conditions at Nagoya Main Prison.

f. On 8 January, Maj. Kimmel in accordance with instructions from Chief Prison Administrator secured efficiency reports on Mr. Cranor and Mr. Dowd; conferred with Mr. Dowd concerning his efficiency report; submitted both reports to Administrative Officer, PSD.

g. On 9 January, Maj. Kimmel received instructions from Chief, Public Safety Division, to have Prison Branch Weekly Reports completed by 16 January 1948. Information to be passed on to Dr. Lewis upon his return from Kyoto on 13 January 1948. Maj. Kimmel discussed completion of Prison Branch Weekly Reports with Lt. Foist. Lt Foist stated that earliest possible expected date for completion of these reports would be 17 January 1948.

h. 1st Lt. M. E. Foist completed Prison Branch Weekly Reports for periods (29 November - 5 December 1947) and (6 - 12 December 1947). Continued work on preparation of Prison Branch Weekly reports.

i. Dr. Fitzgibbon prepared materials for submission to Chief Prison Administrator, relating to action on work assignment, from 17 December 1946 to 31 December 1947.

j. Mr. Cranor continued study of "Handbook for self-government" from Saga Juvenile Prison. Reviewed "Education Law" and the new prison guard training manual. Began outline of annual report on his work assignment while employed by Prison Branch, PSD. Read final draft of "Regulations governing prison affairs committees".

k. Mr. Dowd worked on classification law and ideas pertaining to future policies of employment, wages, etc., in Japanese Prisons.

4. Contacts with Bureau Penal Affairs, Ministry of Justice

a. On 6 January, Maj. Kimmel conferred with Mr. Yamamoto and Mr. Nakajima, M/J, in reference to the Job Analysis Program in Japanese Prisons. Mr. Nakajima has completed Job Analysis of prison tasks in carpentry and leather work. He plans to make a job analysis of the printing industry next. On 13 January, Mr. Nakajima will submit to Maj. Kimmel a review of his work in Job Analysis for 1947, and his plans for 1948. Mr. Nakajima has also organized the work in vocational trigonometry at the Kawagoe educational demonstration project.

b. On 6 January, Maj. Kimmel held conference with Mr. Ogawa, B/PA, M/J, concerning recent inspection trip reports. Mr. Ogawa stated that deficiencies have been corrected at Aomori Main Prison; prison cleaned and medical instruments cleaned and repaired. He stated that the Bureau of Penal Affairs has received no complaints concerning excessive number of visitors and requests for making personal articles at Miyagi Main Prison, Sendai, Japan.

c. On 7 January, Mr. Otsu, and Mr. Yamamoto of B/PA introduced Mr. Koga, a nutritionist, recently assigned to the B/PA (under directions of Dr. Otsu), to Maj. Kimmel. Mr. Koga stated that he was familiar with PH/W program in this field. At the present time, he is engaged in a planning program to improve the food for inmates: preparation and distribution of food, a balanced diet, and food conservation. Mr. Koga was at Fuchu Prison for ten years prior to his present assignment.

d. On 8 January, Capt. Knight, PSD; Capt. Edelen, Hiroshima M. G. Team, Kure, Japan; Governor of Yamaguchi Prefecture; Chief of Finance, Hiroshima District; Governor of Hiroshima Prison; Ministry of Finance and Ministry of Finance representatives attended a conference at the official residence of the Minister of Finance concerning the moving of the Iwakuni Juvenile Prison to Yanai, Yamaguchi Prefecture, Japan.

RESULT: A final decision was to be made at this conference but the Japanese Officials asked for another day's delay in making their decision. Capt. Edelen agreed to remain for another day in Tokyo pending decision.

On 9 January, the conference on the above matters continued and the representatives of Yamaguchi Prefecture discussed for over two hours the reason they wanted the site for use other than a Juvenile Prison. No decision made.

ACTION: Capt. Edelen had given M/F a deadline of 1500 hours, 9 January 1948, to come to a decision and none had been reached at this time. Capt. Edelen extended this time to 0930 hours, 10 January 1948, with an answer to be given to Capt. Knight, Prison Branch, PSD. If no answer was given, Capt. Edelen asked Capt. Knight to report this fact to the Government Section, SCAP (Lt. Col. Hayes) in accordance with agreement made previously between Capt. Edelen and Lt. Col. Hayes.

e. On 9 January, Mr. Dowd held conference with Mr. Takizawa, Mr. Kudo, and Mr. Yamamoto of Section 2, B/PA, on matters of prison contracts, wages etc., discussed with view to determining present industrial situation in prisons and the possibility of State or Government use being inaugurated as a substitute for the present contract system. Mr. Takizawa stated that this matter is receiving favorable consideration by members of the Diet, and Minister of Labor but economic stabilization board reticent owing to desire to channel more material into a civilian construction program.

5. Miscellaneous

a. On 3 January, Dr. Lewis rewrote description for the CPO in view of the points covered by their conference with him and their desire to have a fuller statement than Public Safety Division had filed for the position of Chief Prison Administrator. He had specification of one of their 1946 reports on a Chief of Branch of PSD, to use as a guide. Dr. Lewis hopes it is satisfactory; since he spent more time in outlining how a pilot plant program would work out for the correctional institutions in Japan.

b. On 5 January, Maj. Kimmel contacted the Ministry of Welfare to secure the services of Mrs. Yoshima, newly appointed to the Child Care Section, to speak at a monthly forum (first of a series), on 16 January, sponsored by M/J to be attended by representatives of M/W; M/J; M/E and representatives of CI&E, PH/W and PSD, SCAP Sections. Maj. Kimmel completed necessary arrangements on 6 January 1948.

BURDETT G. LEWIS
Chief Prison Administrator

57A

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
16 January 1948

FROM: Chief Administrator, Prison Branch
TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(27 December 1947-2 January 1948)

1. PERSONNEL

a. The following personnel are presently assigned to the Prison Branch, Public Safety Division:

Department of the Army - CIVILIAN EMPLOYEES

- (1) Dr. Burdett G. Lewis, CAF-12, Chief Prison Administrator
- (2) Dr. George F. Fitzgibbon, CAF-12, Prison Administrator
- (3) Mr. John R. Cranor, CAF-12, Prison Administrator
- (4) Mr. Alfred F. Dowd, CAF-12, Prison Administrator

Department of the Army - OFFICER PERSONNEL

- (1) Maj. George C. Kimmel, Infantry, Prison Administrator
- (2) Maj. Charles E. Tremper, C.M.P., Prison Administrator
- (3) Capt. Robert T. Knight, Ord. Dept., Prison Investigator
- (4) Capt. Leo J. Fomenko, F.A., Prison Investigator
- (5) 1st Lt. Morris E. Foist, F.A., Prison Investigator

2. LOCAL INSPECTION TRIPS

a. On 29 December, Mr. Dowd made routine inspection of Yokohama Main Prison. Mr. Dowd checked labor program and number of prisoners employed outside the prison

walls. Mr. Dowd and Warden of Yokohama Prison visited work project at the 229th Ordnance Base where 280 prisoners are working under contract with Kuwajima Contractor Company as general laborers in building warehouses. Mr. Dowd talked with Lt. Col. Renkin and Capt. O'Reilly and learned that they are highly pleased with the diligent and trustworthy work performed by the prisoners.

b. On 30 December, Dr. Lewis and Maj. Kimmel visited the Toyatama Branch Prison at Urawa, Saitama Prefecture. This institution was heavily bombed during the war. A new cell house is under construction--completion expected by March '48. All sentenced prisoners are housed in a dormitory. The following information was collected: Gichiro Emura, warden, has been in prison work for 15 years; 110 employees; population--431 male prisoners and 3 females; 372 sentenced prisoners and 62 awaiting trial; 1 has awaited trial 7 months, 1-6 months, 1-4 months, 7-3 months, 12-2 months, 20-1 month, and 27 under 1 month; there is one charcoal camp with 40 employed and an agricultural camp with 35 employed; prison industries inside camp keep all healthy prisoners employed. There have been no deaths during last 4 months and 2 have been released for medical reasons during the same period. There are 18 in the prison hospital. The prison doctor stated that there were 45 scabie cases; 10% of these had occurred while in prison.

c. On 30 December, Mr. Cranor made routine visit to Fuchu Prison. Population 3840--none under punishment. Morale excellent.

3. PRISON BRANCH ACTIVITIES

a. Dr. Lewis delivered to Col. Pulliam checksheet reply to checksheet of Lt. Col. C.E. Sheen, chairman GHQ Efficiency Rating Committee calling for a report on efficiency rating of Dr. George F. Fitzgibbon. This report was delivered to Col. Pulliam on 29 December, and held that rating of the appellant was just, fair, and fully justified by parts of record. On 30 December, Col. Benton requested that Dr. Lewis sign the copy of the assignment to duty of Dr. Fitzgibbon, dated December 1946, which was attached to the checksheet reply submitted by Dr. Lewis. Dr. Lewis completed all papers as directed.

b. On 29 December, Dr. Lewis held an orientation conference with Dr. Piersel, Chief S & A Branch, PSD, concerning the pending developments of M/J, M/W, and Prison

Branch programs in relation thereto. Dr. Lewis asked Dr. Piersel to consider how M/J statistical reporting system may be improved and parole prediction and scientific work of M/J, B/PA more fully rounded out.

c. Dr. Lewis received a file of old inspection reports for Prison Branch which dated back to October 1945 from Capt. Holton for necessary disposition. Reports were placed in safe for security measures.

d. Maj. Kimmel studied Government Sections Digest of Attorney General's Act passed by Diet on 9 Dec. 1947.

e. Maj. Kimmel prepared letter to Chief, PSD, identifying all classified documents discovered by PSD Security Officer on 16 December 1947, attached same and submitted to Chief Prison Administrator. Reference memorandum to Chief Prison Administrator, Subject "Security Violation" dated 30 Dec. 1947.

f. Mr. Cranor studied the translation of "Handbook on Point System Self-Government System" from Saga Juvenile Prison. Mr. Cranor had asked for a copy of their school program and received this instead. The "Self-Government" system was made effective 1 September 1947. Its purpose is to promote individual responsibility for conduct, and application. It is rather complicated in its distribution of merits and demerits and will take considerable study to understand its application.

g. Mr. Cranor reviewed notes for 1947 on Fuchu, Kosuge, Chiba and other prisons.

h. Dr. Fitzgibbon continued preparation of written material on suggested plans for juvenile probation demonstration project at Tokyo Juvenile Court, plan when completed, to be submitted to Chief Prison Administrator.

i. On 29 Dec., Dr. Fitzgibbon received and reviewed completed typewritten materials on recent Sendai trip. Completed draft of summary and presented materials to Lt. Foist. Lt. Foist incorporated this into the body of main report and submitted for typing.

j. Lt. Foist completed Prison Branch Weekly Report for period 22-28 November 1947.

4. CONTACTS WITH BUREAU PENAL AFFAIRS, MINISTRY OF JUSTICE

a. On 29 December, Maj. Kimmel conferred with Mr. Nishi, M/J, on the status of M/J request to Prison Branch, PSD, on 16 December 1947, asking aid in getting a railroad car to ship clothing materials from Kosuge Prison to Sapporo Prison, Hokkaido, Japan. Mr. Nishi reported that shipment was dispatched on 27 December 1947. He also reported that the Economics Stabilization Board had allotted the yardage materials to M/J that had been pending since November 1947.

b. Actions relative to the proposed establishment of Juvenile Prison at Saga-mura, Yamaguchi Prefecture, Japan. Discussions continued on this project between Prison Branch, PSD; Yamaguchi Military Government Team; Ministry of Justice Officials; and Ministry of Finance.

On 29 December, Maj. Tremper, Capt. Knight, PSD; Okawa, Ogawa, Nishi, B/PA; Suzuki, M/J; and Kuruzu, Ministry of Finance, held conference with the Prime Minister at his home regarding the new site for the Iwakuni Juvenile Prison. Result: It was pointed out that the new site was turned over for prison use by the Kure M.G. Team. The subject of using half of the site for a factory and half for the prison was also discussed. Conference ended by the decision that M/F and M/J continue discussion before arriving at a final decision.

On 30 December, Mr. Nishi reported to Maj. Tremper that the result of the previous days conference with M/J and M/F resulted in decision to call a meeting for 7 January 1948 with Ministry of Justice Officials; Ministry of Finance Officials; Governor of Yamaguchi Prefecture; Mr. Takahashi, Finance Chief of Hiroshima and Saitama Prefectures; and Governor of Hiroshima Prison. Result: A final decision concerning the Yamaguchi Prison site will be made on 7 January 1948.

c. On 2 January 1948, Mr. Nishi, L/O, B/PA, delivered to Mr. Dowd, Prison Branch, PSD, data concerning rice straw bags manufactured in the prisons of Japan. A list of all prisons making straw bags was given to Mr. Dowd but the information concerning manner of arranging contracts and control of manufactured products was rather meagre. Mr. Dowd suggested that Mr. Nishi make data more complete and have it

presented in an official manner over the signature of Mr. Okada, Director B/PA. ESS has presented to Prison Branch an inquiry concerning disposition of straw bags made in Japanese Prisons. Report is not yet complete.

BURDETT G. LEWIS
Chief Prison Administrator

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APC 500
16 January 1948

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TO: Chief, Public Safety Division

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On 29 December, Maj. Tremper, Capt. Knight, PSD; Okawa, Ogawa, Nishi, B/PA; Suzuki, M/J; and Kuruzu, Ministry of Finance, held conference with the Prime Minister at his home regarding the new site for the Iwakuni Juvenile Prison. Result: It was pointed out that the new site was turned over for prison use by the Kure M.G. Team. The subject of using half of the site for a factory and half for the prison was also discussed. Conference ended by the decision that M/F and M/J continue discussion before arriving at a final decision.

On 30 December, Mr. Nishi reported to Maj. Tremper that the result of the previous days conference with M/J and M/F resulted in decision to call a meeting for 7 January 1948 with Ministry of Justice Officials; Ministry of Finance Officials; Governor of Yamaguchi Prefecture; Mr. Takahashi, Finance Chief of Hiroshima and Saitama Prefectures; and Governor of Hiroshima Prison. Result: A final decision concerning the Yamaguchi Prison site will be made on 7 January 1948.

c. On 2 January 1948, Mr. Nishi, L/O, B/PA, delivered to Mr. Dowd, Prison Branch, PSD, data concerning rice straw bags manufactured in the prisons of Japan. A list of all prisons making straw bags was given to Mr. Dowd but the information concerning manner of arranging contracts and control of manufactured products was rather meagre. Mr. Dowd suggested that Mr. Nishi make data more complete and have it

presented in an official manner over the signature of Mr. Okada, Director B/PA. ESS has presented to Prison Branch an inquiry concerning disposition of straw bags made in Japanese Prisons. Report is not yet complete.

BURDETT G. LEWIS
Chief Prison Administrator

file

GENERAL HEAD-QUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APC 500
15 January 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES
(20-26 December 1947)

1. Personnel

a. On 21 December, Maj. C. E. Tremper, Capt. R. T. Knight, Capt. L. J. Fomenko, and Sgt. C. Yonemoto returned from eighteen days temporary duty (3-21 December 1947) in Shikoku (Kagawa, Tokushima, Kochi and Ehime Prefectures); where they inspected four main prisons, four branch prisons, five prison camps, three houses of juvenile correction, one national reformatory, and three private reformatories. Mr. Dowd participated in this inspection during the period 3-18 December; and returned to Tokyo on 18 December 1947.

2. Survey Trips

a. On 25 December, Dr. Lewis and Major Kimmel attended Christmas program for approximately eight hundred prisoners at Kosuge Prison, Tokyo, Japan. Mr. Yamamoto interpreted for Dr. Lewis and Major Kimmel in their extension of Christmas greetings from the Prison Branch, Public Safety Division. Rev. G. Kanai, Beaver College, conducted the Christmas program in the Chapel. Christmas carols were sung by the prisoners led by a male choir and an organist. The program was well received by those attending.

b. On 25 December, Mr. Cranor attended the first Christmas program ever held at Fuchu Prison. This first Christmas program was attended by all prisoners who were not sick. Population - 3836. No prisoners under punishment. Mrs. Moriya, a Japanese social worker of long standing, had brought 50 of her Sunday school girls and boys, the pastor of her church, her son and his wife, to sing carols and give a Christmas program. It was beautiful.

Fucha is taking the lead in the development of a "democratic" program. The lack step formality of the so-called "Progressive System" is being set aside and all are being exposed to constructive events such as this. The warden says he thinks now that attending such a program is not a privilege. It is like eating a meal.

3. Prison Branch Activities

a. Maj. C. E. Tremper, Capt. R. T. Knight, Capt. L. J. Fomenko, and Mr. Dowd were engaged in writing reports of inspections in Shikoku. All reports completed.

b. Dr. Fitzgibbon and Lt. Foist completed all written material on Miyagi Prefecture inspection trip.

c. Dr. Fitzgibbon resumed work on materials for Juvenile Probation Demonstration project; recommendations to be submitted on completion, to Chief Prison Administrator.

d. Mr. Dowd worked on classification law and assignment of prisoners employment, wages, and other related matters, for a report in the event of any necessary change in present policy.

e. 1st Lt. M. E. Foist completed Prison Branch weekly reports for periods (8-14 November 47) and (15-21 November 47). Continued work on preparation of Prison Branch weekly reports.

f. Maj. Kimmel began studying "Handbook on classification in correctional institutions" prepared by the American Prison Association.

g. Mr. Cranor received English translation of Law #25 and #26 "The Fundamental Law of Education" promulgated 29 March 1947. This aims at education "according to ability" of all the children of all the people and makes it mandatory that training be provided wherever the children are up to the age of 15 years. Law #26 establishes general regulations and provides that "those who employ children shall not prevent said children from receiving compulsory education".

Mr. Cranor continued study of these laws and regulations as they apply to public and private reformatories.

h. On 20 December, Dr. Lewis discussed the meaning of Article 15, Attorney-General Law, with Mrs. Miyagi, member of House of Councillors. Mrs. Miyagi desired to know whether

or not Article 15 abolished the employment of juveniles in business enterprises in the reformatories. Dr. Lewis advised that as explained by government section, SCAP, at plenary session of Diet, Article 15 does not effect private agencies as such. It merely says that Juvenile Delinquents may not be sent to them after 31 March 1949. Of course, private agencies are to go right on if they can meet the standards which M/W, M/E, and Ministry of Labor may establish or have already established. Dr. Lewis suggested that Mrs. Miyagi help get NYOPARS and DYOPARS launched at once.

i. Dr. Lewis reviewed report on Kagiya Correctional Educational Course of Study and news story from Mr. Takahashi, Chief Educational Section, B/PA, M/J, which was revised by Mr. Dillon, CI&S, SCAP. Dr. Lewis sent the text and news notice to Colonel Pulliam.

j. Dr. Lewis studied the application appeal of Dr. George F. Fitzgibbon, Prison Administrator, to Lt. Col. C. E. Sheen, Chairman, GHQ Efficiency Rating Committee for a rerating of his standing and the check sheet of the Chairman with attached papers, dated 20 Dec. 47. Dr. Lewis applied for copy of rating actually made of Dr. Fitzgibbon, to Administrative Officer, PSD, who informed Dr. Lewis that all papers were on file with CIS. The Administrative Officer telephoned CIS and was informed by them that all papers were in the possession of the GHQ Efficiency Rating Committee. Administrative Officer was able to supply Dr. Lewis with a blank form for the rating of civilians. Dr. Lewis studied the check sheet directions of Lt. Col. Sheen in relation to the assignment of Dr. Fitzgibbon in the Prison Branch and his performance thereunder. Dr. Lewis complied with the directive of Lt. Col. Sheen's check sheet.

k. Conferences held in reference to the proposed establishment of a new Juvenile Prison at Saga-mura, Kumage-Gun, Yamaguchi Prefecture where area was formerly used as the Hiraio Ex-Naval Submarine School (Mizuba Camp) and local citizens have protested this use of the site for they desire to establish a Marine Product School there.

On 20 December, Mrs. Miyagi member of the House of Councillors, brought in Petition from Yamaguchi Prefecture protesting the proposed establishment of a Juvenile Prison at Saga-mura. RESULT: Dr. Lewis advised her to send the petition to the Ministry of Justice, B/PA and Rehabilitation Section, and to study if the two schools could be combined (citizens have their own idea for establishing a Marine Product School here). Petition will be sent to Ogawa, Okada and Yanagawa.

On 22 December, Dr. Lewis discussed the above matter with Maj. Tremper and Capt. Knight. Dr. Lewis gave Maj. Tremper various reports and documents on this situation. One report from Ministry of Finance shows that the Chukoku Prison has already occupied part of the property as a site for the present Iwakuni Juvenile Prison. Repair work is going on. Maj. Tremper and Capt. Knight had visited the area but not the site, because of demonstrations against project by citizens, on last inspection trip.

On 22 December, Maj. Tremper held conference with Mr. Ogawa and Mr. Nishi, M/J, in reference to the proposed institution at Saga-mura. Maj. Tremper explained that he had been advised by Mr. Travenor, of Kure M. G. Team, that construction for said school did not start because of demonstrations and violence by local citizens against the proposed project. Police had to disperse the populace. Mr. Ogawa, M/J, had received a telegram from his representative, Mr. Yamada, stating that he would return to Tokyo on 24 December and that he was informed by the local military government team that they would withdraw their approval for site to be used as a juvenile institution.

On 23 December, Maj. Tremper telephoned Capt. Edlund, Kure M. G. Officer, and was advised that the M. G. Team had informed Mr. Kurusu, Ministry of Finance, on 19 Dec. 47 that there would be no change in plans for the establishment of a juvenile institution at Yanai.

On 24 December, Maj. Tremper held conference with Mr. Ogawa concerning property at Yanai. Mr. Okada, M/J, desires that a representative of PSD, Prison Branch discuss the situation with Finance Minister to clear up any misunderstanding. A conference is to be held with representatives Prison Branch, Ministry of Justice Officials and Ministry of Finance Official at a later date.

4. Contacts with B/PA and M/J.

a. On 22 December, Mr. Ogawa reported to Maj. Kimmel that the B/PA decided to give the pertinent facts of prisoner Iketani's statement to District Governor Ie and the Warden of Shizuoka Prison for disposition.

NOTE: Further information in reference to this matter is included in Prison Branch Weekly Report (13-19 Dec 47).

b. On 23 December, the governor of Yokohama Prison conferred with Maj. Kimmel on the work assignments and classification of prisoners and delivered a report on these matters to Maj. Kimmel. The Governor reported that he has the following three groups of sentenced prisoners: Training period consisting of 2-7 months; ordinary period, usually consisting of one year

when the prisoner works into the prison community and if successful is placed into the third group (trustee period); and self-governing period or trustee period. During the last period the prisoner is prepared for parole or reentry into the free community. He may be assigned to work outside the prison wall. The Governor reported that 8th Army agencies - P/M and P/C - have been able to employ a large number of P/C prisoners. 270 prisoners are employed by the 229th Ordnance, Occupation forces, at Nissan (230) and Hodogaya (40) performing general labor. Beginning 1 Jan. 48, the occupation forces plan to use three hundred more P/C prisoners; 200 at Sugita, and 100 at Kawasaki. Comment: This shows considerable progress in the classification demonstration program as now carried on by Mr. Cranor at Yokohama Prison.

c. On 24 December, Mr. Nishi, B/PA reported to Maj. Kimmel the status of officials who were dismissed from Shizuoka Prison, names of prison officials in Shizuoka Prison who have been charged with bribery and larceny, and a list of improvements that have been made at Shizuoka Prison since the incident there in September 47. Reports are on file in Prison Branch.

d. On 22 December, Mr. Cranor and Mr. Ogawa, M/J, discussed prison guard training school and the continuance of the guard school seminar. The interest shown by the students justifies keeping it going.

On 23 December, Mr. Cranor conducted the seminar at the prison guards training school. Completed discussion of "Recreation" in prisons. Conclusion: Recreation is important for training, relaxation and prison morale; should be conducted by partial self-government; should be extensive enough to include all prisoners. Each prison should develop its own program - no edict from Ministry of Justice - they can follow a model as established at Fuchu.

e. On 22 and 26 December, Mr. Cranor and Mr. Umeda, Rehabilitation Section, M/J, discussed course of study for national reformatories, progress at Tama National Reformatory, and plans for a new national reformatory at Seika in Chiba Prefecture. The course of study for national reformatories is to be approximately the same as the public elementary and secondary schools with variations to suit individual differences.

The program at Tama reformatory has been individualized and socialized. This program has been in operation for three months. There have been no runaways during that time. Work on new administration building has been started. Boys are graded on basis of educational achievement tests. In two groups: over 16 and under 16 years of age. Each group is divided into three classes A, B, C. Under 16 years of age, Class A students

have finished elementary school, B have completed fifth grade, C group have not finished primary school. Over 16 years of age, class A-middle school, class B have completed fifth grade and class C are doing primary school work. School hours: 0930-1130; 1300-1600. Work shops will be equipped as rapidly as material is available: carpenter, blacksmith, sheet metal, electric, auto mechanic. A graduate of pedagogy department of University has been added to the staff as a volunteer. A band instructor has been found and will probably be added to staff at once. They have band instruments. There is no contract work. All work will be maintenance and farming.

f. Haruna Reformatory, Maebashi Prefecture, work on buildings progressing. Only ten boys there at present due to shortage of staff.

A new national reformatory is to be put into operation in the near future at Seika, Chiba Prefecture. An old private reformatory has been taken over. The buildings are being torn down by the owner's personnel. A new national reformatory will be built on the site. This will be a cottage plan institution.

5. Miscellaneous

a. On 22 December, Dr. Lewis and Maj. Kimmel attended a reception at the Tokyo Casino given for Mrs. Yoshima, newly appointed Chief of Child Care Section, Child Welfare Bureau, Ministry of Welfare. Other occupations forces representatives in attendance were from Public Health and Welfare and Civil Information and Education Division. Japanese representatives included members of Diet, House of Councillors and House of Representatives. Vice Minister of Welfare talked of the appointment of Mrs. Yoshima to her new position and the establishment of the child care section, Child Welfare Bureau, M/W.

b. On 26 December, Dr. Lewis and Maj. Kimmel held a luncheon at the Dai Ichi Hotel for the purpose of discussing later Inter-Ministerial conferences on Repatriation with special reference to Land Settlement in Hokkaido. Mr. Soichi Saito, Chief of W/M Overall Repatriation Operations; Paul Saito, part time assistant to Chief of W/M Overall Repatriation Operations; Mr. Sekiya; and Mr. Taro Ogawa, Chief of Administrative Section of Ministry of Justice, Bureau of Penal Affairs were the Japanese nationals attending this luncheon. Much discussion was carried on to show that the experience of the Ministry of Justice in its Farm Colony Prisons in Hokkaido over the first years plus the conferences carried on by representatives Prison Branch, PSD, staffs of the Bureau of Penal Affairs; with the different Ministries, the Hokkaido Prefectural Government and experts of the Natural Resources Section, SCAP, indicated that there were joint inter-ministerial interests which needed clarification.

RESULT: Mr. Ogawa will submit a plan if possible for an inter-ministerial conference to discuss the viewpoints and programs of each Ministry or Board in respect of Land Settlements in Hokkaido. If the plan seemed feasible to the conference members and their superiors then arrangements could be made to call another larger conference on this matter. The next steps are to be taken by the Japanese.

BURDETT G. LEWIS
Chief Prison Administrator

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
13 January 1948

SUBJECT: Chief Administrator, Prison Branch
TO : Chief Public Safety Division

WEEKLY REPORT OF ACTIVITIES-PRISON BRANCH
(13-19 December 1947)

1. PERSONNEL

a. On 14 December, 1st Lt. M. E. Foist, Dr. G.F. Fitzgibbon and Mr. J.K. Satow (interpreter) returned from six day TDY (2240, 7 December to 0645, 14 December 1947) in Miyagi Prefecture where they inspected one main prison, one branch prison, one house of juvenile correction, and four juvenile private reformatories.

b. On 18 December, Mr. A.F. Dowd returned from 15 day TDY in Shikoku where he made a survey of penal institutions in that area.

c. During the period of this report, Maj. C.E. Tremper, Captain L.J. Fomenko, Captain R.T. Knight and Sgt. C. Yonemoto (interpreter) were on TDY in Shikoku inspecting penal and correctional institutions in that area.

2. SURVEY TRIPS

a. On 15 December, Maj. Kimmel accompanied by Mr. Umeda and Mr. Kawamoto, Rehabilitation Section, M/J, inspected two juvenile correctional institutions in Chiba Prefecture.

(1) SEIJUTSU GAKKO, Prefectural Reformatory for Juveniles (H/JC), OIHAMA, JAPAN was inspected for the first time by a representative of the Prison Branch, PSD. The location and physical facilities were excellent; personnel appeared capable; 25 inmates were clean and healthy. Rating: Very Satisfactory.

(2) SHONEN SHOKUGYO GAKUIN, private reformatory for juveniles, Matsudo, Japan. A spot check was made and the deficiencies noted on inspection trip, 25 November 1947, by 1st Lt. M.E. Foist and Dr. G.F. Fitzgibbon have been corrected. Present rating is Satisfactory.

b. On 16 December, Mr. Cranor, Prison Branch, Dr. Piersel and Capt. Newton, S & A Branch, PSD, visited Tokyo House of Detention (Kosuge Prison) from 1000 to 1300 hours. Population: 2683-Awaiting Trial; 1064-Sentenced Prisoners. Governor IE will award prizes to 11 Prisons of the KANTO Prison District, that have had no "accidents" (Runaways, fires, suicides, or unlawful acts by officials) during the past year. Prison officials and prisoners who worked to save miners at Maebashi coal mining camp were given rewards on 22 November 1947 for their actions. Twenty five Provost Court prisoners will be granted amnesty on 25 December 1947. Seventy prisoners will be given Christmas paroles. Religious services for Christians (Catholic and Protestant) and Buddhists are held twice a month. Two hundred and fifty prisoners will have Christmas Services. The Prison has two new electric ovens, actually baking rolls. Institution quiet and orderly throughout.

c. On 19 December, Mr. Cranor visited Fuchu Prison (0830-1300). Population: 3801. A slight decrease in population. Backlog of prisoners waiting examination has been cleaned up. Mr. Takeda, young psychologist, has been added to the prison staff. Examination procedure has been simplified; all new prisoners are examined within two weeks after arrival. Dr. Yazaburo, former professor of Waseda University, is visiting Fuchu Prison twice a week and helping on experiments with psychological tests for intelligence aptitude. Present indications are that five per cent of the population are illiterate. An experiment in teaching this group is to be started at once. There are two hundred prisoners unassigned to work. Two new shops are being fitted out now--one a weaving shop and the other a bamboo shop. All unemployed prisoners will be employed by end of month.

3. PRISON BRANCH ACTIVITIES

a. Dr. Lewis wrote letters to Prof. E. W. Burgess, University of Chicago; Prof. Shipman, University of Washington; and Mr. L.W. Hoelscher, Ass't. Chief Bureau of Administrative Management, U.S. Bureau of the Budget, for their aid and assistance given or to be given in furnishing names of persons who may be acceptable to fill possible position vacancies in the Prison Branch, Public Safety Division.

b. Dr. Lewis made a study of Colonel Pulliam's check sheet to CIS concerning Prison Branch--PSD Staff Personnel Request for eight Prison-Correctional Specialists.

c. On 13 December, Dr. Lewis and Maj. Kimmel reviewed a statement by prisoner Iketani, Shizuoka Prison,

which was forwarded to Prison Branch, PSD, by the Shizuoka M.G. Team and translated by PSD, concerning prison irregularities and the misuse of paper manufactured at the Shizuoka Main Prison. Maj. Kimmel submitted his comments on the subject. On 18 December, Maj. Kimmel conferred with Mr. Nakao, M/J, and gave him a copy of prisoner Iketani's statement for his information.

d. On 13 December, Mr. Cranor began negotiations for a Christmas picture show for Fuchu Prison. Continued preparations for guards school seminar on subject of "Recreation" for Tuesday, 16 December 1947. Held conference with Dr. Piersel relative to Fuchu, Yokohama, Kosuge and Chiba Prisons. Continued analysis of the Prison Guards Training Manuals.

e. Maj. Kimmel reviewed a U.S. Federal Prison Publication which consisted of a review of the work of the Federal Bureau of Prisons during the fiscal year 1944. Obtained some suggestions concerning job analysis work done by prison employees. On 18 December, Maj. Kimmel conferred with Mr. Nakao in reference to the job analysis program in Japanese prisons. Mr. Nakao was given the Federal Bureau of Prisons publication on the job analysis program. Maj. Kimmel pointed out the pertinent items to be considered.

f. On 17 December, Dr. Lewis conferred with Capt. Nealon concerning Dr. Lewis's proposed remarks for meeting of owners and operators of private reformatories at Nippon Insurance Building on 22 December 1947, to make sure that the courses of events do not in fact hinder the end of the use of the private reformatories as of 31 March 1949. Result: Decided to add at the end of (1d) of the remarks the same reservation as at the end of 1. viz. "Pending end of Official Use, 31 March 1949".

g. On 17 December, Dr. Lewis held conference with Lt. Col. Battey concerning sending the tentative draft of chart 5, "Flow of Cases In and Out of any Juvenile Court", to a few persons for criticism before putting it in final form for submission to Colonel Pulliam. Dr. Lewis also conferred with Maj. Smith in reference to the Juvenile Court Chart. Result: The statistical and analysis section was asked to prepare twenty five copies of the present draft, so it can be criticized by former Juvenile Court Judges among SCAP Sections and Japanese.

h. On 17 December, Mr. Dillon, CI&E, called Dr. Lewis to read a proposed press release concerning the "Capital

Committee" on Delinquency Prevention Educational Work.
Result: Dr. Lewis suggested that the statement show that the Kawagoe and Sanshima demonstrations of social education will be useful in the field of training for dependent and neglected types, which in the United States were found to be of the same types as 40% of the general youth population.

i. Dr. Lewis reviewed status of records and reports on Juvenile Guidance Bills. Drafted two proposed additions to the text of the Juvenile Court Bill covering Staff, Service, and Scope of Functions. These would allow the court to appoint, subject to the National Public Service Law No. 120, its own Chief Investigator, Chief Clerk, Interpreters, Warrant Officer, clerks and messengers but not Probation Officers. The latter would, by reason of the provisions of the Offender Prevention and Rehabilitation Bill and proposed Regulations, be appointed and be responsible to the proposed District Youth Offender Prevention and Rehabilitation Service Board. Result: Dr. Lewis sent text to Mr. Moeller, Legal Branch, PSD, for suggestion and criticism.

j. Mr. Dowd was engaged in writing report of inspections of penal and correctional institutions, as a result of TDY (1940, 3 December to 0800, 18 December 1947) in Shikoku. Work Continuing.

k. Lt. Foist began the preparation of Weekly Report of Prison Branch Activities for period (8-14 November 1947).

l. Dr. Fitzgibbon and Lt. Foist wrote reports on inspections of penal and correctional institutions in Mujagi Prefecture.

4. CONTACTS WITH B/PA and M/J

a. On 13 December, Dr. Lewis held conference with Tiagi Kashiwagi, Fumitada Naito, and Mr. Baba concerning graphic chart showing flow of cases in and out of the proposed Juvenile Court. A draft of this chart was given to them for their review and criticism.

b. On 15 December, Dr. Lewis held a conference with Chief Ogawa, Section One Bureau of Penal Affairs, concerning the following matters:

(1) Immediate assistance in expediting transfer of prisoners to Hokkaido and possible coordination of some with the Land Settlement developments there. ACTIONS: Dr. Lewis asked Mr. Ogawa to confer with Mr. Soichi Saito, new special director of soldier repatriation work, in preparation for pending conference with Mr. Saito, Mr. Sekiya and Colonel Pulliam.

(2) Coordination of proposed private reformatory Justice Ministry liquidation commission with proposed Nyopars, Dyopars and M/J, Prison Administrative Board for

each staff of such M/J District Superintendent and governor. ACTIONS: Dr. Lewis told Mr. Ogawa that he had suggested that the promoters of the proposed private reformatory, M/J Liquidation Commission see Mr. Ogawa, B/PA, and Mr. Yanagawa, Rehabilitation Section, M/J. Dr. Lewis felt that Mr. Ogawa would hold joint discussion with Yanagawa before the meeting of the Private Reformatory Committee on 22 December 1947.

(3) Working text of proposed juvenile Court Elevation Act.

c. On 16 Nov., Mr. Cranor attended Prison Guard Seminar at the Guard Training School. The guards seminar continued discussion of Recreation. Warden Suzuki of Fuchu Prison related experiment at Fuchu Prison.

(1) He feared discipline would be relaxed but the opposite is true. Behaviour has improved.

(2) He feared production would decrease but that has not happened. In departments other than machine shop it has actually increased.

Mr. Nakao spoke on Literature. He said libraries should be provided with new books, less philosophy and religion and more literature as literature reflects life all over the world, broadens experience and gives inspiration. He favors adding trained librarians to prison staffs.

The class desired to continue the discussion of Recreation next week. Some of the members have prepared essays and want to read them; others want to present outlines of organization of recreation in a prison.

d. On 16 December, Maj. Kimmel held conference with Ogawa, Yamamoto, and Haruyama in reference to shipment of one railroad car load (10 ton) of clothing materials to Hokkaido. The Japanese representatives listed above requested assistance in getting a railroad car assigned for this shipment; materials have been ready for shipment since August 1947. ACTION: Maj. Kimmel telephoned Mr. De Groat, Director Rail Transportation Division, and Mr. Rey, Chief Equipment Branch. Mr. Rey stated that there have been delays on shipments to Hokkaido but was confident the car in question for B/PA could be dispatched within ten days.

e. On 16 December, Dr. Lewis held a conference with Mr. Ikeda, Mr. Kashiwagi, Mr. Kato, and Mr. Naito concerning the working text and the provisional graphic chart showing the possible set up of the court in relation to the charts and the text of the revised "Reformatory Act", the

revised "Juvenile Code", the "NEW CHILD WELFARE ACT" and the pending "Juvenile Institute Guidance Bill". Results: Related to the conference the meaning of terms in Moeller draft of the Juvenile Court elevation bill, the scope being covered by additional sections to be added to bring the Court its authority to appoint its own staff and to be able to call upon Nyopars and Dyopars for Probation and release procedure investigations.

f. On 16 December, Dr. Lewis conferred with Mr. Hanakawa, M/J, Director of Information concerning food service conferences going on between the Minister of Justice, the P.M. and the sections of SCAP. More food and necessity for food substitutes are engaging all concerned. Later reports are expected from M/J on 19 Dec. '47.

g. On 18 December, Maj. Kimmel held conference with Mr. Isobe and Shimada (Shin Nippon Gakuin) in reference to liquidation of private reformatories by March 1949. Made plans for Chief of Prison Branch to speak 22 Dec. at meeting of owners and managers of private reformatories. The Japanese are concerned about the legality of continued operation of reformatories under contract with government.

h. On 19 December, Mr. Shidehara, Rehabilitation Section, M/J reported to Maj. Kimmel that trial of the two officials from Jinsenjuku Private Reformatory was postponed to 15 January 1948.

i. On 18 December, Dr. Lewis discussed with Harold Meyers, Law and Courts Division, Government Section, desirability of preparing general law allowing taking of private property for public use, and providing for appointment of competent appraisers to hasten acquisition. This would have special application to easy acquisition by public of private reformatories which are to be put into disuse by Article 15, Attorney-Generals Law. Result: Harold Meyers approved the idea and said he would look at present law for such acquisition which he believes is very faulty. While the Attorney-General Law was under discussion in the Diet a Plenary Session was necessary to explain to the Diet that not all private associations and efforts would be outlawed by Article 15.

5. MISCELLANEOUS

a. On 15 December, Dr. Lewis attended Public Safety Division Staff conference conducted by Lt. Col. Benton.

b. On 18 December, Dr. Lewis held conference with Lester White, Red Cross concerning the possible cooperation of the Home Service in cooperation with Japanese Red Cross as

heretofore reported under consideration. Delays due to summoning of Metzger, Liaison Officer of American Red Cross back to the States for a position in the Northeastern area office. Other steps will be taken to get further assistance of Red Cross in Juvenile Court Demonstration.

c. On 18 December, Maj. Kimmel, Dr. Lewis, Dr. Fitzgibbon, Mr. Cranor and Mr. Dowd attended movie in Dai Ichi building narrated by British War Correspondent Courtney of the events just prior, during, and following the occupation.

d. On 18 December, Dr. Lewis discussed with Col. Pulliam the conference with M/W and Cabinet Committee on Land Settlement and also repatriation of Japanese in Hokkaido. Col. Pulliam suggested that the full meeting go over until after Christmas.

e. On 19 December, three members of the War Manpower Board visited the Prison Branch, Public Safety Division and discussed with Maj. Kimmel the activities of the Prison Branch and other pertinent questions relative thereto.

f. On 19 December, Dr. Lewis and Mr. Cranor attended a conference at Radio Tokyo of Correction, Educational Committee. Dr. Lewis wrote separate memorandum to Col. Pulliam concerning the conference meeting and the important results.

BURDETT G. LEWIS
Chief Prison Administrator

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APO 500
9 January 1948

FROM: Chief Administrator, Prison Branch

TO: Chief, Public Safety Division

WEEKLY REPORT OF ACTIVITIES
(6-12 December 1947)

1. Personnel

a. During the period covered by this report, Maj. C. E. Tremper, Capt. R. T. Knight, Capt. L. J. Fomenko, Sgt. C. Yonemoto (Interpreter), and Mr. A. Dowd were on TDY inspecting penal and correctional institutions in Shikoku.

b. On 7 December, 1st Lt. M. E. Foist, Dr. G. F. Fitzgibbon and Mr. J. Satow (Interpreter) from duty to TDY Miyagi Prefecture, for the purpose of inspecting penal and correctional institutions in that Prefecture.

2. Survey Trips

a. On 8 December 1947, Dr. Lewis discussed with Col. Pulliam the request of Dr. McQuarrie, Medical Consultant, Rockefeller Foundation to visit Fuchu Prison to observe the Hospital and medical service. Dr. Lewis made suggestion that Dr. McQuarrie advise the Prison Branch about its medical and scientific promotion work in Japanese Correctional Institutions before he leaves Japan. It was decided that Dr. Lewis would comply to the directions that he would keep conference on less than top levels of SCAP Sections, and Japanese M/J, M/W, and possibly M/E.

On 10 December, Dr. Lewis and Dr. McQuarrie visited Fuchu Prison. Dr. McQuarrie was impressed by the sanitary conditions, the fine condition of all equipment, the evidence of good morale of prisoners and the construction of the prison. He stated that Fuchu could be considered as a maximum security prison. Dr. Lewis discussed the two way radio situation with Dr. McQuarrie and he estimated that the cost would be around \$55,000.00. Dr. McQuarrie endorsed the principles of NYOPARS and NAOPARS as against single ministerial control of quasi public research institutions such as the institute of M/W and Dr. Muramatsu's Hospital for the insane.