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PART II



# DEPARTMENT OF TRANSPORTATION

Urban Mass Transportation
Administration

UNIFORM SYSTEM OF ACCOUNTS AND RECORDS

Implementation

#### Title 49—Transportation

CHAPTER VI-URBAN MASS TRANSPOR-TATION ADMINISTRATION,
MENT OF TRANSPORTATION

PART 630—UNIFORM SYSTEM OF ACCOUNTS AND RECORDS AND REPORT-ING SYSTEM

#### Implementation

On November 22, 1976 the Urban Transportation Administration published proposed regulations regarding a reporting system to accumulate public mass transportation financial and operating information by uniform categories, and a uniform system of accounts and records. Section 15 of the Urban Mass Transportation Act requires the Secretary of Transportation to develop, test, and prescribe such systems by January 10, 1977.

The purpose of the proposed systems is to assist in meeting the need for in-formation on which to base planning for public transportation services, and to make public sector investment decisions at all levels of government. After July 1. 1978, the Secretary may not make any grant under section 5 of the Urban Mass Transportation Act unless the applicant for such grant and any beneficiary are each subject to both the reporting system and the uniform system of accounts and records prescribed pursuant to section 15. Grants under section 5 are those apportioned to urbanized areas by formula and usable for either capital investments or operating expenses.

Interested persons were invited to submit written comments on the proposed regulations, and 23 such comments were received. In addition, a hearing on the proposed regulations was held on December 7, 1976 in Washington, D.C., at which 21 persons testified. Most of the comments received during the comment period were supportive of the regulations. This may have been because the development-of the proposed uniform system of accounts actually took place over a period of several years, in collaboration with representatives of the transit industry, metropolitan planning organizations, and State departments of transportation. However, a number of thoughtful suggestions and criticisms were offered, and the regulations now being issued have in many ways been revised in response to such comments.

Because the number of communications received was not overwhelming, the Urban Mass Transportation Administration will make a special effort to contact correspondents individually to indicate the extent to which their com-ments were accommodated. The following text identifies the principal changes from the proposed regulations, and changes in policies for administering them, based on public comments which

were received.

Mandatory-Voluntary Levels of Detail.—A general concern was expressed about the level of detail specified in the uniform system of accounts and records and in the reporting system described in the proposed regulations, even though

an attempt had been made to stratify the level of detail by size of transit operations. This was done by describing three levels for expense reporting: Level A, more than 500 revenue vehicles (about 20 systems); Level B, between 101 and 500 revenue vehicles (about 50 systems); and Level C, 100 or less revenue vehicles

(about 800 systems).

The general concern about excessive detail found expression in requests by representatives of smaller operations to reduce the number of expense objects to be used, and to reduce the number of reports. It was suggested that a more simplified system be designed for the smallest systems. At the intermediate level, exception was taken to the number of functions specified for expense reporting, as well as to objects. The largest systems in general expressed their concern by suggesting the need for flexibility in phasing in the implementation from lesser to greater levels of detail, and by advocating a waiver provision in the regulations to permit accommodation of such difficulties without penalty.

These concerns can be considered symptomatic of the dilemma and challenge presented by the relatively unique charter of section 15, which calls for the prescribed systems to assist in meeting the diverse information needs of individual public mass transportation systems, Federal, State and local governments, and the public. Transit operators require relatively detailed information, consistent with their size, for internal management purposes—comparison of their own operations over time and with other transit systems. Local, State and Federal governments, in that order; have significantly fewer requirements to accommodate their concerns. Federal agencies, furthermore, are constrained by the requirements of the Federal Reports Act of 1942 to minimize record-keeping and reporting burdens placed upon the public and affected organizations.

The final regulations now make a distinction between required and voluntary (i.e., recommended) systems, to address this general dilemma. This is a significant change. The uniform system of accounts and records and the reporting system include provisions for both mandatory and voluntary collection and reporting of data. Definitions for the required data are consistent with and summarized from those for the more extensive voluntary data. The central processing system will be designed to support the assimilation and analysis of the more detailed expense and revenue data, as well as mandatory data. Thus, if State or local governments mandate the more detailed revenue and expense data, or if transit operators elect to provide this data to further expand the capability for comparative analysis, the central processing system will accommodate these additional needs.

The net effect of this change is a substantial reduction in the level of detail which must be reported. The number of required data categories for revenues and expenses combined is reduced from 125 to approximately 29. Expense reporting in effect is an abbreviated Level C, shown in Table B-1. Furthermore, systems of 25 buses or fewer are not required to submit the Operators' Wages Subsidiary Schedule, Fringe Benefits Subsidiary Schedule, and Pension Plan Questionnaire. In total, the number of required reporting forms for all systems has been reduced by approximately onethird. With respect to balance sheet data, the data categories reported have been reduced from approximately 267 to 59. With respect to non-financial operating data, categories for accident reporting have been reduced from approximately 316 to 44.

These amendments, of course, necessitated extensive changes in the reference documents describing and explaining the systems, and identified in § 630.6 of the regulations. These documents will be distributed by UMTA to interested parties as soon as possible, probably by

mid-February. Redundancy in Reporting.—Associated with the general concern for the level of detail of reporting were some comments about possible redundancy in record-keeping and reporting resulting from the requirements of Federal agencies. Reference was made to burdens imposed on certain systems which are required to report financial data in accordance with a uniform system of accounts to the Interstate Commerce Commission (ICC), and now will have a section 15 requirement to meet. This problem is addressed in § 630.11 of the regulations, limiting UMTA's now modified requirement to one easily met using the ICC system.

Further, though not made explicit in the regulation itself, UMTA will permit transit authorities which purchase service from several providers to consolidate financial and operating data for them. And for providers with fleets of 25 vehicles or fewer, the authority may report only a "purchase of service" item to satisfy the reporting requirement. This is further explained in the reference docu-

ments

Also mentioned was an apparent redundancy in the Federal Highway Administration's reporting requirements on sources of revenue for urban transportation modes, including transit, and the section 15 requirements of UMTA. It was suggested that the two DOT agencies coordinate their requirements to avoid the redundancy. The two agencies are

conferring to this effect.

Waivers. The regulations now include a waiver provision, § 630.7, in response to several expressions of concern for the need to provide formally a basis for flexible administration of the requirements of the regulations. In the formal comment period, the most frequent subjects of concern were the time constraints' for complying with the requirements, the need to describe an acceptable method for providing passenger trip data for rail systems, and difficulty in providing the Operators' Wages Subsidiary Schedule.

It is hoped that the distinction now made in the regulations between the mandatory and voluntary systems will mitigate the need for waivers with reference to time for compliance. With respect to the Operators' Wages Subsidiary Schedule, a waiver is granted to all operators for the first year, and systems with 25 vehicles or less have a permanent waiver. A methodology for addressing the passenger trip data problem hopefully will be described within the next few months, based on activity in progress.

Cost of Implementation .- The preamble to the proposed regulations of November 22, 1976 stated that the onetime cost of conversion to the prescribed systems would be considered either eligible capital expenditures or operating expense under the section 5 grant program. It was also stated that for agencies which might not be eligible for section 5 funds but wanted to implement the systems, section 3 funds (capital grant program) might be made available.

Several larger operators objected that their section 5 funds were fully programmed, and requested that section 3 funds be made available for this purpose without the restriction stated in the preamble.

The UMTA considers section 5 the more flexible and appropriate resource to be used in accommodating the expense of implementation, but acknowledges the circumstances described and will consider the use of section 3 funds on a case-by-case basis, for systems which would have been subject to the Level A and Level B requirements. In the final regulations, Levels A, B and C are no longer required as such. However, their implementation will be encouraged with appropriate arrangements for financial assistance, so that transit operators may develop and report information at the voluntary levels.

Administration of system.—A number of witnesses at the December 7, 1976 hearing expressed the fear of erroneous interpretations of data to be provided eventually in reports emanating from the system. It was suggested that care be taken to minimize such problems; for example, by making available "profiles" of systems taking into account such factors as topography, demographic characteristics, density of development, labor contracts, fare policies, and so forth. Undoubtedly, there will be several issues of this nature related to the administration of the system, and appropriate arrangements will be made to seek advice about them as the system evolves.

As the steward of the section 15 systems, the UMTA will make arrangements for developing and maintaining a data collection and processing system to permit acceptance and use of the mandatory and optional levels of detail described in the regulations. Manipulation of the data for purposes of analysis will be at the expense of users, except for a series of reports being designed to be of general interest to all users.

Within the Urban Mass Transportation Administration, responsibility for the administration of section 15 has been assigned to the Associate Administrator

for Transportation Management and Demonstrations. Inquiries pertaining to these regulations should therefore be addressed to that office.

In consideration of the foregoing and under the authority of section 15 of the Urban Mass Transportation Act of 1964, as amended (49 U.S.C. 1611) and the delegation of authority by the Secretary of Transportation at 49 CFR 1.51, Chapter VI of the Code of Federal Regulations is hereby amended by adding a new Part 630 as set forth below.

Effective Date: This regulation is effective January 10, 1977.

Issued on January 10, 1977.

ROBERT E. PATRICELLI, Urban Mass Transportation Administrator.

#### · Subpart A-General

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Availability of reporting forms and 630.23 instructions.

AUTHORITY: Urban Mass Transportation Act of 1964, as amended (49 U.S.C. 1601 et seq.) and 49 CFR 1.51.

#### Subpart A-General

#### § 630.1 Purpose.

The purpose of this subpart is to define the terms and procedures guiding the application of the Uniform System of Accounts and Records and the Reporting System required to be prescribed by Section 15 of the Urban Mass Transportation Act. These systems are described in the report entitled "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System," January, 1977.

## § 630.2 Scope.

These regulations apply to all applicants and beneficiaries of Federal financial assistance under section 5 of the UMT Act (49 U.S.C. 1604 et seq.). Applicants and beneficiaries under Section 5 must adhere to the Uniform System of Accounts and Records and participate in the Reporting System as provided hereunder. Failure to do so will result in loss of eligibility for assistance under section 5.

### § 630.3 Definitions.

(a) Except as otherwise provided, terms defined in the Urban Mass Transportation Act of 1964, as amended (49

U.S.C. 1601 et seq.), are used in this part as so defined.

(b) For purposes of this part—
"The UMT Act" means the Urban Mass Transportation Act of 1964 as amended (49 U.S.C. 1601 et seq.).

'Administrator' means the Urhan Mass Transportation Administrator or his designee.

"Applicant" means Applicant for Assistance under section 5 of the UMT

"Assistance" means Federal financial assistance for the acquisition, construction or operation of public mass transportation services.

"Central Processing System" means the procedures and computer software needed to receive Section 15 reports, validate their data, maintain the data, and provide standard reports, special reports and computer data facsimiles to the system's users including governments at all levels, transit operators and the public.
"Central Processing Agency" means

the organizational element in UMTA responsible for operation and maintenance of the Central Processing System.

"Commuter Rail System" means passenger transportation by railroad within, to or from an urbanized area usually typified by closer headways during weekday morning and afternoons and by the sale of commutation tickets.

"Beneficiary" means any organization operating and delivering urban transit services that receives benefits directly from assistance under Section 5 of the UMT Act.

"Metropolitan Planning Organization" means that organization designated by the Governor as being responsible, together with the state for carrying out the provisions of 23 U.S.C. 134 (Federal-Aid Highway Planning Requirements) and capable of meeting the requirements of 49 U.S.C. 1603(a) (Urban Mass Transportation planning requirements). This organization is the forum for cooperative decision-making by principal elected officials of general purpose local govern-

"Mass Transportation System" or 'transit system" means a system to transport people by bus, or rail, or other conveyance, either publicly or privately owned, and which provides to the public. general or special service (but not including school or charter or sightseeing service) on a regular and continuing. scheduled or unscheduled, basis. Transit systems are classified according to the mode of transit service operated. A multi-mode transit system is one operating two or more of these modes, described hereafter.

(1) Rail Rapid Transit.-High-speed. passenger rail cars operating singly or in trains of two or more cars on fixed rails in separate rights-of-way from which all other vehicular and foot traffic is excluded. The tracks may be located in underground tunnels, on elevated structures, in open cut or at surface level. There are very few, if any, crossings of streets and roads at track level, and rail traffic has the right-of-way at such intersections. The cars are driven electrically with the power being drawn from an overhead electric line or from an

electrified third rail.

(2) Streetcar.—Lightweight passenger rail cars operating singly (or in short, usually two-car, trains) on fixed rails in right-of-way that is not separated from other traffic for much of the way. Streetcars do not necessarily have the right-of-way at at-grade crossings with other traffic. Streetcars are driven electrically with the power being drawn from an overhead electric line via a trolley or a pantograph.

(3) Trolleybus.—Rubber-tired passenger vehicles operating singly on city streets. These buses are driven electrically with the power being drawn from an overhead electric line via trolleys.

- (4) Motor Bus.—Rubber-tired passenger vehicles operating singly on city streets. These buses are powered by diesel, gasoline or propane engines contained within the bus; they are, therefore, not restricted to operating on a fixed route.
- (5) Dial-A-Ride.—Rubber-tired passenger vehicles operating on city streets, propelled by gas, gasoline or diesel engines, equipped to provide personal demand transit service, normally upon dispatch, and used exclusively for this service.
- (6) School Bus.—Type I and Type II school vehicles as defined in Highway Safety Program Standard No. 17, used exclusively to transport school students, personnel and equipment.
- (7) Ferryboat.—A vessel for carrying passengers and/or vehicles over a body of water. The vessels are generally steam or diesel-powered conventional ferry vessels. They may also be hovercraft, hydrofoil and other high-speed vessels.
- (8) Other.—Other modes of transit service such as cable cars, personal rapid transit systems of varying designs, monoralls, incline railways, etc., not covered in the above categories.
- § 630.4 Overview of the Uniform System of Accounts and Records and the Reporting System.
- (a) Distinction between required and voluntary systems .- The Uniform System of Accounts and Records and the Reporting System include provisions for both mandatory and voluntary collection and reporting of data. The definitions for the required data are consistent with and summarized from those for the more extensive voluntary data. As described in Subparts B and C of this regulation, operators may elect to collect and report revenue and expense data in greater detail than that required to meet the section 15 requirement. The Central section 15 Processing System will be configured to support the assimilation and analysis of the more detailed expense and revenue data as well as mandatory data. Thus, if state or local governments mandate the more detailed revenue and expense data, or if transit operators elect to provide this data to further expand the capability for comparative analysis, the Central Process-

ing System will accommodate these additional needs.

(b) Relationship of system of accounts and records to reporting system.—There is a distinction between a uniform system of accounts and records, and a system of reports generated to-satisfy the requirements of various users of financial and operating information.

(1) The uniform system of accounts and records consists of (1) Various categories of accounts and records for classifying financial and operating data, (2) Precise definitions as to what data elements are to be included in these categories, and (3) Definition of practices for systematic collection and recording of such information.

(2) The reporting system consists of forms and procedures (i) For transmitting information from operators to the central processing agency designated to collect data from all operators, (ii) For editing and storing information, and (iii) For the data center to report information to various user groups. User reports may consist of basic data summaries and analytical measures or performance indicators to assist the analysis of information.

(3) The level of detail of data element categories in the system of accounts and records should not be confused with the level of detail to be reported to the central processing agency and ultimately to users. The level of detail in the system of accounts and records maintained by the reporting agencies should be dictated largely by the management needs of the reporting agency, and by the requirement to provide an audit trail from the internal accounting system to the prescribed system, if the latter is not actually adopted in practice. The level of detail to be reported to the central processing agency will normally be less than that required for internal management purposes.

§ 630.5 Commuter rail reporting requirements.

Commuter railroads shall maintain their internal books of account in the manner specified by the Interstate Commerce Commission (ICC). The commuter rail reporting requirements under section 15 are those prescribed by the Rail Services Planning Office (RSPO) under 49 CFR Part 1127 as published in the Federal Register on August 3, 1976.

#### § 630.6 Reference documents.

(a) The Uniform System of Accounts and Records and the Reporting System required by section 15 are contained in the report entitled "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System," January, 1977. The report distinguishes between the mandatory collection and reporting of data required under section 15, and the voluntary collection and reporting which section 15 will accommodate. The report is presented in four volumes.

VOLUME I—GENERAL DESCRIPTION presents an overview of the systems, and an identification of the analytical potential provided

by comparative data generated by the systems,

Volume II—Uniform System of Accounts and Records contains the definitions for the uniform system of accounts and records.

VOLUME III—REPORTING SYSTEM FORMS AND INSTRUCTIONS—REQUIRED contains illustrative forms for each of the reports required to be submitted under section 15 and instructions for completing those forms.

structions for completing those forms. VOLUME IV—REPORTING SYSTEM FORMS AND INSTRUCTIONS—VOLUMTARY contains illustrative forms and instructions for optional revenue and expense reporting. The voluntary reports in Volume IV are more detailed than their counterparts in Volume III. Operators may elect one or more of the optional reports in Volume IV in place of counterpart reports in Volume III.

(b) Volumes I, II, and III will be of use to all reporting transit systems. Volume IV will be useful to those operators who elect to comply with the more detailed revenue and expense options.

### § 630.7 Waiver.

The requirements set forth in this part may be modified or waived on a case-by-case basis upon application to the Urban Mass Transportation Administrator, if the Administrator determines that such modification or waiver is clearly necessary and is consistent with the intent of the law.

Subpart B-Uniform System of Accounts and Records

§ 630.10 Purpose.

The purpose of this Subpart is to prescribe the Uniform System of Accounts and Records under section 15 of the Urban Mass Transportation Act.

§ 630.11 General instructions.

(a) The Uniform System of Accounts and Records hereby prescribed pursuant to section 15 for each transit system affected by this regulation, except for commuter rail systems, is that described in the publication "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System," January, 1977, available from:

Section Fifteen, Office of Transit Management, UMD-10, Urban Mass Transportation Administration, 2100 2nd Street, SW., Washington, D.C. 20590.

(1) In addition to the prescribed accounts, temporary or supplemental accounts and subdivisions of any accounts may be kept, provided the integrity of the prescribed accounts is not impaired. A transit property is not required to adopt the prescribed uniform system of accounts and records as its own internal system of accounts. Each entity can customize its internal books of account to meet its own internal management requirements, provided that it is able to translate its accounts to the prescribed uniform system of accounts and records. It is intended that the records shall be kept in a manner to permit ready analysis by prescribed accounts and to permit preparation of financial and operating data directly from such records at the end of the fiscal year. Any summary and/or translation to the prescribed Uni-

must be consistent with the following: (i) The data have been developed using the accrual basis of accounting. Those transit systems that use cashbasis accounting, in whole or in part, in their books of account will have to make work sheet adjustments to record the data on the accrual basis.

form System of Accounts and Records

(ii) The accounting treatment speci-fied in the Accounting Practice Instructions in the publication "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System," January, 1977, has been followed.

(iii) The transit system's accounting categories (chart of accounts) have been correctly related, via a clear audit trail, to the accounting categories prescribed in this system.

(b) Commuter rail systems shall maintain their internal books of account in the manner specified by the Interstate

Commerce Commission. (c) Transit systems held subject by the Interstate Commerce Commission to the Interstate Commerce Commission's Uniform System of Accounts for Class I Common and Contract Motor Carriers of Passengers are not subject to the system of accounts and records described in this subpart. However, such transit systems are subject to the Section 15 reporting requirements specified in Sub-

#### § 630.12 Structure of the Uniform System of Accounts and Records.

(a) In order to aid affected persons, enterprises and the public in comprehending this Uniform System of Accounts and Records, the general structure of the system is described as follows:

(1) Two-Dimension Classification of Expenses.-In the section 15 system, operating expenses incurred by the transit system are classified within mode according to two dimensions:

(i) The type of expenditure (object classes)

(ii) The functions or activities per-

formed. (2) Expense Object Classes.—The expense object classes are typical of most transit accounting systems. Although some operators may not identify the specific categories or use the same names, their systems usually capture the same information and can be reclassified into the Section 15 categories. The additional level of detail presented in "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System" Volume II contains definitions that should help in this reclassification. Table B-1 presents the expense object classes and functions required under Section 15. Table B-2 is a more detailed list which includes recommended expense object classes that have been developed to assist transit operators in implementing the Section 15 requirements. The object class definitions are contained in the "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System," January, 1977.

Object			Functional categories						
		Object classes -	010 operations	040	main	tenance	160 general administration	ns	Total all functions
501	Labor								
502	Fringe	erators' salaries and wages ner salaries and wages benefits							
03 04	Materia 01 Fue	s						5	
05	02 Tir 99 Oth Utilitie	es and tubes her materials and suppliess							
06	Casuali	y and liability costs	_	~					
08 09 10	Purcha Miscella Expens	sed transportation service							
12	Leases	t expenseand rentalsiation and amortization						•	
	7	otal expense	,						
		TABLE B-2	5	Sec.					
		MENDED EXPENSE OBJECT C	CLASSES		06.	ity	and Propert		
501	. Lab		Vages.1		07.		nts. veries of Pul	blic L	iability ar
	02.	Other Salaries and Wages				Pro	perty Dama	ge Set	ttlements.
502		nge Benefits 1	nent		08.		iums for Otl	her O	orporate L
	01.	FICA or Railroad Retirem Pension Plans (including			09.		ances. r Corporate l	Losses	s.
	201	term disability insurar			10.	Reco	veries of		
	03.	Hospital, Medical and		F07	Tax		sses.		
	0.4	Plans. Dental Plans.	•	507.	01.		ral Income T	'av	
	04. 05.	Life Insurance Plans.					Income Tax		
	06.	Short-Term Disability	Insurance		03.		erty Tax.		
	07.	Plans.			04.	Vehic	cle Licensing	and	Registratio
	08.	Unemployment Insurance Workmen's Compensation			05.		and Lubrica	nt Ta	xes.
	00.	ance or Federal Empl			06.		ric Power Ta		
		bility Act Contribution	as.		99.		r taxes.		
	69.	Sick Leave.		508. 509.			Transporta		service 1
	10.	Holiday (including all paid for working on	b. cerri	000.			and Subscri		S
	11.	Vacation.	nonuays).		02.		el and Meeti		J.
	12.	Other Paid Absence (be	reavement		03.	Bridg	e, Tunnel a	nd Hi	ghway Tol
		pay, military pay, jury					rtainment E		e.
		etc.).			05.		itable Donat		
	13.	Uniform and Work Clo	thing Al-		07.		and Penalti Debt Expens		
	14.	iowances. Other Fringe Benefits.			08.		rtising/Pron		Media.
		Distribution of Fringe Be	enefits.		99.		r Miscellane		
<b>5</b> 03		vices'1		510.			ransfers 1		
		Management Service Fee	8.		01.		tion Reciass nse Reclassii		
	02. 03.	Advertising Fees. Professional and Technices.	ical Serv-		03.	Capit	talization o		
,	04.	Temporary Help.		511.		erest E	xpense 1		
	05.	Contract Maintenance S	ervices.		01.		st on Long-		
	06.	Custodial Services.					ons (net o	of in	terest cap
	07.	Security Services. Other Services.			02.		st on Short	-Terr	n Debt O
504		terials and Supplies Consu	med 1			liga	tions.	~	
	01.	Fuel and Lubricants.1		512.			d Rentals 1		
	02.	Tires and Tubes.1			01.		it Way ar		
		Other Materials and Sup	plies.1		02		ictures and l ager Stations		ment.
900	o. Uti						nger Parking		lities.
	02.	Propulsion Power. Utilities Other Than	Propulsion				nger Revenu		
	va.	Power.	- op amon		05.	Servic	e Vehicles.		
500	S. Cas	ualty and Liability Costs					ting Yards o		
		Premiums for Physical D			07.		e Houses, C	ar Sh	ops and G
	02.	surance. Recoveries of Physica	l Damage		08.		es. Generation ilities.	and	Distributi
		Losses.	-				1117100		

cilities. <sup>1</sup> Denotes required object classes.

Facilities.

09. Revenue Vehicies Movement Control Facilities.

11. Revenue Collection and Processing

12. Other General Administration Fa-

Data Processing Facilities.

tiements.

Settlements.

03.

Premiums for Public Liability and

Payouts for Uninsured Public Lia-

bility and Property Damage Set-

Property Damage Insurance.

05. Provision for Uninsured Public Liability and Property Damage

Depreciation	and	Amortization 1	
21 00 100 100 10		111101010000000	

110	JI CC IALLON	with r	THEOLES	ZULLOIL -	
01.	Transit	Way	and	Transit	Way
	Struct	ures a	nd Eq	uipment.	

02. Passenger Stations.

03. Passenger Parking Facilities.04. Passenger Revenue Vehicles.

Service Vehicles. Operating Yards or Stations.

Engine Houses, Car Shops and Ga-08. Power Generation and Distribution

Facilities. 09. Revenue Vehicle Movement Control

Facilities.

10. Data Processing Facilities.

11. Revenue Collection and Processing Facilities.

12. Other General Administration Facilities.

13. Amortization of Intancibles.

(3) Functional Categories.—Most current systems classify expenditures according to organizational categories.

These organizational entities may or may not conform to the functional categories. Moreover, the organizational categories vary a great deal among systems. To obtain uniformity and enhance the usefulness of the data, a standard set of functional classifications has been defined. The functional classifications reflect the complexity, needs and capabilities of various sizes of operations. Large systems need to develop specialized activities and are able to identify labor and other expenses directly with these activities. Small companies have less need to develop specialized activities. For example, in an operation with ten vehicles, one person may perform general management, operating and maintenance activities.

(i) For the above reasons, three levels of detail for functional categories were developed and are recommended:

(A) Level A-Applies to operations with more than 500 vehicles.

(B) Level B-Applies to operations with 101-500 vehicles.

(C) Level C—Applies to operations with 100 vehicles or less.

(ii) Table B-3 shows the three levels of functional classification and how they relate to one another. Function definitions are contained in the January, 1977 publication "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System." Level A is the most detailed. Level B is an aggregation of Level A, and Level C is an aggregation of Level B. The breakdown in Table B-1 is Level C. Note that it will be possible to compare all systems at the C-Level regardless of reporting level chosen. The three functions defined for Level C are required under Section 15 for all operators, i.e., 010 Operations, 040 Maintenance, and 160 General Administration. Transit systems are encouraged, however, to adopt the functional classifi-

Table B-3. Aggregation of functions for expense classification

	Level A—Detail		Level B (aggregation of A)	Level C (aggregation of A)
-	-		- Company of the Comp	
011	Transportation administra-		)	
012	Revenue vehtele movement control,	010	Administration of transportation operations.	
021	Schedule of transportation		Scheduling of transportating operations.	0101 operations.
031 041	Revenue vehicle operation		Revenue vehicle operation	
	vehicles.  Maintenance administration—	040	Maintenance administration	
051	Servicing revenue vehicles	050	Servicing revenue vehicles	
	Inspection and maintenance of————————————————————————————————————		revenue vehicles.	
062	Accident repairs of revenue ve- hicles,	062	Accident repairs of revenue venicles.	
071	Vandalism repairs of revenue ——→ vehicles.	070	Vandalism repairs of revenue ve- hicles.	
	Servicing and fuel for service		hicles.	
	Inspection and maintenance of		service vehicles.	
101	Maintenance of vehicle move	100	control systems.	
191	Maintenance of fare collection ————————————————————————————————————	110	counting equipment.	-
	track. Maintenance of structures,			0401 maintenance.
	tunnels, bridges, and sub- ways.			and another transfer
	Maintenance of passenger stations.			
124	Maintenance of operating sta- tion buildings, grounds, and equipment.	1.30	M. indexes of solves 1 and Alexander	
	shop buildings, grounds, and equipment.	120	Maintenance of other buildings, grounds, and equipment.	
	Maintenance of communica- tion system.		•	
	Maintenance of general ad- ministration buildings, grounds, and equipment.			
	Accident repairs of buildings, grounds, and equipment.			
	Vandalism repairs of buildings, ————————————————————————————————————		grounds, and equipment.	
	Operation and maintenance of electric power facilities.		tric power facilities.	
	Preliminary transit system de-	145	velopment.	
151		150	r icketing and tare collection	
165				
166	Safety			
167	Personnel administration			
168				
169	General insurance			
170		160	General administration	
171 172 173	Purchasing and stores			1601 general administration
174	Real estate management		1	_
175	Office management and services.			
176	General management.			
162	Customer services			
163 164		170	Marketing	-

<sup>1</sup> Denotes required functional categories.

cation developed for their size of opera-

(4) Revenue Classes .- Table B-4 presents the revenue object classes required under Section 15. Table B-5 is a more detailed list which includes recommended revenue object classes that have been developed to assist transit operators in implementing the Section 15 requirement. The object class definitions appear in the January, 1977 publication "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System."

#### TABLE B-4

REQUIRED REVENUE OBJECT CLASSES

Passenger Fares for Transit Service 401.

Special Transit Fares

403. School Bus Service Revenues

Freight Tariffs

405 Charter Service Revenues

Auxiliary Transportation Revenues 406. Nontransportation Revenues

Taxes Levied Directly by Transit System 408.

Local Cash Grants and Reimbursements

410. Local Special Fare Assistance

State Cash Grants and Reimburse-411.

<sup>1</sup> Denotes required object classes.

#### RULES AND REGULATIONS

412.	State Sp	ecial I	Pare Assi	stan	20
413.	Federal	Cash	Grants	and	Reimburse-
	mente				

Contributed Services 430.

05

Subsidy from Other Sectors of Operations

#### TABLE B-5

#### RECOMMENDED REVENUE OBJECT CLASSES

401.	Pass	enger Fares for Transit Service	e
		Full Adult Fares.	
	0.2	Senior Citizen Fares.	
	0.3	Student Fares.	
	04.	Child Fares.	

Handicapped Rider Fares. Parking Lot Revenue. 06. Other Primary Ride Fares.

402 Special Transit Fares 1 Contract Pares for Postmen. Contract Pares for Policemen. Special Route Guarantees. 02

03. Other Special Contract Transit Fares—State and Local Govern-

Other Special Contract Transit Fares—Other Sources. Non-Contract Special Service 05

Fares.

School Bus Service Revenues 404 Freight Tariffs 1

405. Charter Service Revenues 1

Auxiliary Transportation Revenues 1 Station Concessions. 01.

Vehicle Concessions. Advertising Services.
Automotive Vehicle Ferriage. 03

Other Auxiliary Transportation Revenues.

Nontransportation Revenues 1 407. 01. Sales of Maintenance Services. Rental of Revenue Vehicles. 02.

Rental of Buildings and Other 03. Property. Investment Income.

Parking Lot Revenue.
Other Nontransportation Revenues. 05 99.

Taxes Levied Directly by Transit Sys-408. tem 1

Property Tax Revenue. 01. Sales Tax Revenue. 02. 03.

Income Tax Revenue.
Payroll Tax Revenue. 04.

Utility Tax Revenue. Other Tax Revenue. 99.

Local Cash Grants and Reimbursements 1

General Operating Assistance.
Special Demonstration Project Assistance—Local Projects. 02.

Special Demonstration Project Assistance-Local Share for State Projects.

Special Demonstration Project As-sistance—Local Share for UMTA Protects.

Reimbursement of Taxes Paid. Reimbursement of Interest Paid. Reimbursement of Transit System

Maintenance Costs. Reimbursement of Security Costs.
Other Financial Assistance.

Local Special Fare Assistance 410. 01. Handicapped Citizen Fare Assistance.

Senior Citizen Fare Assistance. Student Fare Assistance. Other Special Fare Assistance.

State Cash Grants and Reimbursements 1

General Operating Assistance. Special Demonstration Project As-01. sistance—State Projects.

1 Denotes required object classes.

Special Demonstration Project As sistance-State Share for UMTA

Reimbursement of Taxes Paid Reimbursement of Interest Paid.

Reimbursement of Transit System Maintenance Costs. 09

Reimbursement of Security Costs. Other Financial Assistance. State Special Fare Assistance 412.

01. Handicapped Citizen Fare Assistance. Senior Citizen Fare Assistance.

Student Fare Assistance. Other Special Fare Assistance. 03.

Federal Cash Grants and Reimbursements 1 General Operating Assistance. Special Demonstration Project As-

sistance. Other Financial Assistance.

Contributed Services 1
01. State and Local Government.

Contra Account for Expense Subsidy From Other Sectors of Operations 1

Subsidy from Utility Rates. Subsidy from Bridge and Tunnel

(5) Balance Sheet Object Classes .-Table B-6 presents the classifications for assets, liabilities and capital accounts required under Section 15. Table B-7 is a more detailed list which includes recommended balance sheet accounts that have been developed to assist transit operators in implementing the Section 15 requirement. The definitions appear in the January, 1977 publication "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System.'

#### TABLE B-6

#### REQUIRED BALANCE SHEET OBJECT CLASSES

#### Assets

Cash and Cash Items.

Receivables.

Materials and Supplies Inventory, 104

Other Current Assets. 105 Work in Process.

Tangible Transit Operating Property

03. Accumulated Depreciation.
Tangible Property Other Than for Transit Operations

02. Accumulated Depreciation. Intangible Assets. 06. Accumulated Amortization.

Investments. Special Funds.

151 Other Assets.

#### Liabilities

Trade Payables. Accrued Payroll Liabilities. Accrued Tax Liabilities. 202 203 Short-Term Debt.

Other Current Liabilities. 205. Advances Payable. Long-Term Debt. 211.

221. Estimated Liabilities. Deferred Credits.

#### Capital

Public (Governmental) Entity Owner-301. ship.

202. Private Corporation Ownership.

Private Noncorporate Ownership. Grants, Donations and Other Paid-In 304 Capital. Accumulated Earnings (Losses).

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#### TABLE B-7

#### RECOMMENDED BALANCE SHEET OBJECT CLASSES

101. Cash and Cash Items 1

Cash. 01.

02 Working (Imprest) Funds. 09. Special Deposits, Interest. Special Deposits, Dividends.

05 Special Deposits, Other.

Temporary Cash Investments. 102 ivables 1 Rec

01. Accounts Receivable

Notes Receivable. Interest and Dividends Receivable.

04. Receivables from Associated Companies.

Receivable Subscriptions to Cap-

ital Stock.

Receivables for Capital Grants.

Receivables for Operating Assist-

ance. Other Receivables. 08.

Uncollectible Ac-Reserve for counts

Materials and Supplies Inventory 103.

Other Current Assets 1 105. Work in Process 1

Unbilled Work for Others.

02. Capital Projects.

Tangible Transit Operating Property 01. Property Cost.
02. Leased-Out Property Cost.

03. Accumulated Depreciation. Transite Property Other Than for Transit Operations 1

01. Property Cost. Accumulated Depreciation. 62.

Intangible Assets 1 Organization Costs.

02. Franchises. Patents. 04. Goodwill.

Other Intangible Assets. 05. Accumulated Amortization.1 06.

131. Investments 1 01. Investments and Advances, Asso-

eiated Companies.
Other Investments and Advances 02. Reserve for Revaluation of Investments.

Special Funds 1 Sinking Funds.
Capital Asset Funds. 02.

Insurance Reserve Funds. 04 Pension Funds.

Other Special Funds. 05. Other Assets 1 151.

Prepayments. 01. Miscellaneous Other Assets.

# Liabilities

Trade Payables 1

0.1 Accounts Payable.02. Payables to Associated Companies. Accrued Payroll Liabilities

Accrued Tax Liabilities 1 Short-Term Debt 1

Notes Payable. Matured Equipment and Long-Term Obligations. Unmatured Equipment and Long-

Term Obligations, Current Portion.

Matured Interest Payable. 05. Accrued Interest Pavable.

Current Pension Liabilities. Other Current Liabilities 1

01. Unredeemed Fares. C.O.D.'s Unremitted. 02.

03. Dividends Declared and Payable.

- 04. Short-Term Construction Liabilities.
- Miscellaneous Other Current Liabilities.
- Advances Payable 211. 01. Advances Payable to Associated Companies.
  - Other Advances Payable.
- 221. Long-Term Debt 1
  - Equipment Obligations. 01.
  - 02. Bonds.
  - Receivers' and Trustees' Securities. 03. Long-Term Construction Liabili-
  - ties.
  - Other Long-Term Obligations.
  - Unamortized Debt Discount and 06. Expense.
  - Unamortized Premium on Debt.
  - 08. Reacquired and Nominally Issued Long-Term Obligations.

    Estimated Liabilities

    01. Long-Term Pension Liabilities.
- 231.
  - Uninsured Public Liability and Property Damage Losses.
    Other Estimated Liabilities.
- 241. Deferred Credits 1

#### Canital

- 301. Public (Governmental) Entity Owner- Safety ship 1
- Private Corporation Ownership 1 302
- 01. Preferred Capital Stock.
  - Common Capital Stock. Premiums and Assessments on Capital Stock.
  - Discount on Capital Stock.
  - Commission and Expense on Capital Stock.
  - Capital Stock Subscribed. 06
  - Reacquired Securities. Nominally Issued Securities.
- Private Noncorporate Ownership 303.
- Sole Proprietorship Capital. 01. 02. Partnership Capital.
  - Grants, Donations and Other Paid-In Capital 1
    - 01. Federal Government Capital Grants.
    - State Government Capital Grants. 02.
  - Local Government Capital Grants.
    Nongovernmental Donations and
    Other Paid-In Capital.
- 305. Accumulated Earnings (Losses) 1
  01. Accumulated Earnings (Losses).
  - 01. Dividend Appropriations
  - Restricted Accumulated Earnings.
- (6) Accumulation Period.—The period of accumulation of data is the operator's fiscal year. This avoids allocation inaccuracies that would occur if the operator were to be forced into a common year. i.e., calendar year, or the disruption which would be caused if all were to be required to adopt a fiscal year ending on the same date.
- (7) Operating Data Elements.-January, 1977 publication "Urban Mass Transportation Industry Uniform System of Accounts and Records and Reporting System" also defines and recommends procedures for the collection of certain operating data elements. The required operating data elements are listed in Table B-8.
- (i) It should be noted here that for urbanized areas with populations over 750,000, this information will be supplemented periodically by a user survey conducted by the Metropolitan Planning Organizations (MPO's). A measure of walking accessibility to transit systems and

certain demographic data will also be provided by the MPO's for all urbanized areas with 50,000 or more population.

#### TARLE B-E

REQUIRED OPERATING DATA ELEMENTS

Time Periods

Facilities and Equipment

Miles of roadway or track. Railway classifications.
Bus roadway classifications.

Revenue vehicle inventory classifications, Number of passenger stations.

Employees

Transit operating personnel classifications. Employee count classifications.

Maintenance Performance and Fuel Consumption

Roadcalls for mechanical failure. Roadcalls for other reasons.

Labor hours for inspection and maintenance of revenue vehicles. Fuel power consumption.

Number of light maintenance facilities.

Collision accident classifications. Noncollision accident classifications Injury and damage classifications.

Service Supplied and Vehicle Utilization

Average and total vehicles operated. Miles of revenue service.

Miles of total service. Miles of charter and school bus service.

Hours of revenue service.

Hours of total service. Hours of charter and school bus service.

Passenger Utilization

Unlinked passenger trips. Passenger miles. Average time per unlinked trip.

## Subpart C—Reporting System

#### § 630.20 Purpose.

(a) The purpose of this subpart is to prescribe the Reporting System and present general instructions for reporting the financial and nonfinancial op-

erating data required.

- (b) Distinction between reporting system inputs and outputs.—(1) Reporting system inputs.—The reporting system inputs are the data elements which are actually reported by the system operators to the central processing agency.
- (2) Reporting system outputs.—The reporting system outputs are the reports which are generated by the data center for the various user groups. These reports may contain the values of the individual data elements reported by the operators, and/or aggregations of the data, and/or ratios or other analyses of interest to various users.

## § 630.21 Reporting requirements.

- (a) The reporting requirements cover the following major segments which are based on the Uniform System of Accounts and Records.
  - (1) Balance sheet.
  - (2) Revenue report. (3) Expense report.
- (4) Nonfinancial operating data re-
- (5) Miscellaneous auxiliary questionnaires and subsidiary schedules.

(b) The reporting requirements under Section 15 consist of reporting information contained in each of the required accounts specified in Subpart B and of reporting more detailed information on sources of funding, payroll and labor related expenses.

(c) Transit operators may submit a more detailed revenue report which would include the information contained in the recommended revenue object classes listed in Subpart B. Table B-5.

(d) Transit operators may submit a detailed expense report which more would include the information contained in the recommended expense object classes and functions listed in Subpart B, Tables B-2 and B-3. Transit operators choosing this option are encouraged to use the guidelines specified in Subpart B in determining the level of functional category detail to use in the collection and reporting of expense data, i.e., Level A, B or C.

(e) Transit operators with 25 revenue vehicles or less are not required to submit the following subsidiary forms:

Operators' Wages Subsidiary Schedule Fringe Benefits Subsidiary Schedule Pension Plan Questionnaire

#### § 630.22 Reporting period.

(a) At the end of its fiscal year, each transit operator subject to this Reporting System shall file a report that contains the reporting forms required by section 15. The transit system shall file with such report, a letter or report signed by an independent public accountant or other responsible independent entity such as a state audit agency attesting to the conformity, in all material respects, of the financial data reporting forms in such report with the prescribed Uniform System of Accounts and Records and Reporting System.

(b) A suggested form of a letter or report follows:

In connection with our regular examination of the financial statements of \_\_\_\_\_

for the year ended \_\_\_\_\_\_ on which we have reported separately under date of \_\_\_\_\_ we have also reviewed the reporting

forms listed below and included in the \_\_ report for the year ended tion 15 of the Urban Mass Transportation Act, for conformity in all material respects with the requirements of the Urban Mass Transportation Administration as set forth in its applicable Uniform System of Accounts and Records and Reporting System. Our review for this purpose included such tests of the accounting records and such other audit-ing procedures as we considered necessary in the circumstances. We did not make a detailed examination such as would be required to determine that each transaction has been recorded in accordance with the Uniform System of Accounts and Records.

LIST OF REPORTING FORMS BEING REPORTED UPON

Based on our review, in our opinion, the accompanying reporting forms identified above (except as noted below) conform in all material respects with the accounting re-

1 Denotes required object classes

<sup>1</sup> Parenthetical phrase inserted only when exceptions are to be reported.

quirements of the Urban Mass Transportation Administration as set forth in its applicable Uniform System of Accounts and Records and Reporting System.

(c) The letter or report shall state, additionally, which, if any, of the reporting forms set forth above do not conform to the Urban Mass Transportation Administration requirements, and shall describe the discrepancies that exist.

(d) If the system is not audited by an independent public accountant, such certification will be required from a governmental audit agency, such as a state audit agency or a municipal audit agency. However, the certification must be made by an agency that is in fact independent. The Urban Mass Transportation Administration will determine the fact of independence by considering all of the relevant circumstances.

(e) Each transit system reporting its results will file a report covering its own fiscal year. This annual report will include all applicable forms in the Reporting System. All reports are due 120 days after the close of the fiscal year.

(f) Table C-1 indicates the key dates for accumulating and reporting information, based on a transit system's fiscal year.

TABLE C-1

Brown and the second of the second		man comm			
If fiscal year ends	syste suppo 15, re sys should	ornal ms to ort sec. porting tem d be in as of:	lst report due to sys- tem ad- ministrator 120 d after fiscal yearend		
July 31		1, 1977		28, 1978	
Aug. 31	Sept.	1, 1977		28, 1978	
Sept. 30		1, 1977	Jan.		
Oct. 31		1, 1977		28, 1979	
Nov. 30	Dec.	1, 1977	Mar.	30, 1979	
Dec. 31	Jan.	1, 1978	Apr.	30, 1979	
Jan. 31	Feb.	1, 1978	May	31, 1979	
Feb. 28	Маг.	1, 1978	June	28, 1979	
Mar. 31	Apr.	1, 1978	July	29, 1979	
Apr. 30	May	1, 1978	Aug.	28, 1979	
May 31		1, 1978		28, 1979	
Fune 30	July	1, 1978		28, 1979	

(g) Financial data must be reported to the nearest dollar. All information reported on the forms must be typewritten or winted leathly.

ten or printed legibly.

(h) Recognizing that many transit systems might experience difficulty responding to the complete Reporting System in the first year, the initial reports will be a subset of the full Reporting System. Specifically, for financial data, the first year requirements and the full section 15 requirements are identical except that:

(1) Transit operators are not required to complete the Operators' Wages Subsiliary Schedule in the first year; and

(2) Transit operators who participate in pay-as-you-go pension plans are not required to report in the first year what

the cost of a fully-funded pension plan would have been.

(i) The accounting basis to be used in developing the data for the reports is the accrual basis. Using the accrual basis, revenues will be recorded when earned, regardless of whether or not receipt of the revenue takes place in the same reporting period. Similarly, expenditures will be recorded as soon as they result in liabilities for benefits received, regardless of whether or not payment of the expenditure is made in the same reporting period.

(j) Those transit systems that use cash-basis accounting, in whole or in part, in their books of account will have to make work sheet adjustments to develop report data on the accrual basis.

§ 630.23 Availability of reporting forms.

The required forms and instructions are available from:

Section 15, Office of Transit Management, UMD-10, Urban Mass Transportation Administration, Room 6412, 2100 Second Street, SW., Washington, D.C. 20590.

Illustrative forms for each of these required reports are included in the "Uniform System of Accounts and Records and Reporting System," January 1977, Volume III—Reporting System Forms and Instructions—Required. Volume IV—Reporting System Forms and Instructions—Voluntary contains illustrative forms and instructions for the optional revenue report and expense reports. Table C-2 contains a list of the reporting forms required under Section 15. An asterisk indicates that the reporting form is not required from operators who operate twenty-five or fewer revenue vehicles.

TABLE C-2
REQUIRED REPORTING FORMS

Financial Data

Balance Sheet Summary Schedule
Capital Subsidiary Schedule
Revenue Summary Schedule
Revenue Subsidiary Schedule
Single Mode Expenses and Functions
Schedule or
Multi-Mode Expenses and Functions Sched-

ule Operators' Wages Subsidiary Schedule

Operators' Wages Subsidiary Schedule Fringe Benefits Subsidiary Schedule Pension Plan Questionnaire

Operating Data

Weekday Time Period Schedule
Transit Way Descriptions Schedule
Revenue Vehicle Inventory Schedule
Energy Consumption Schedule
Transit Service Personnel Schedule
Transit System Employee Count Schedule
Accidents Schedule
Transit Service Supplied Schedule
Transit Service Consumed Schedule

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