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United States. I replied that my furlough in the United States coincided with one of the most significant and important periods in the history of our country, and that if he had time I would be glad to tell him briefly of what I had seen and heard while at home. Mr. Ohashi said that fortunately he was not busy that day and that I could stay as long as I wished.

I gave Mr. Ohashi a fairly long account of the trends in opinion with regard to the war in Europe as they developed during the election campaign. I dwelt on the remarkably swift crystallization of opinion at home with regard to the question of American aid to England, which I attributed in large part first to the disclosure on the part of the British that they were rapidly approaching the end of the resources in dollar exchange, and second to the belief that the effects on Britain's capacity to produce aircraft and other munitions of German bombing raids had been more serious than the British communiques would lead one to suppose. I said that although the large majority of the American people abhorred the idea of American involvement in war, the fact was that an equally large majority of the American people believed that there was one consideration which transcends even that of avoiding involvement in the war, and that is helping England to the limit of our capacity.

I said that all this was not without direct bearing on relations between the United States and Japan. I had found

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that American opinion is pretty clearly opposed to the taking of action by the United States which would make war with Japan inevitable. Nevertheless Mr. Ohashi could readily understand that the American people, being an eminently practical people, are quite aware that an adequate supply of airplanes and other munitions is not the only prerequisite to a British victory: the supply to England of foodstuffs and raw materials by the British dominions and colonies and the maintenance of British commerce with the outside world are equally essential to a British victory. It would be absurd to suppose that the American people, while pouring munitions into Britain, would look with complacency upon the cutting of communications between Britain and British dominions and colonies overseas. If, therefore, Japan or any other nation were to prejudice the safety of those communications, either by direct action or by placing herself in a position to menace those communications, she would have to expect to come into conflict with the United States. There are many indications of the Japanese moving down slowly toward Singapore and the Netherlands East Indies. The United States cannot but be concerned by the various initiatives taken by the Japanese in Indo-China and elsewhere, for the reason that if Janan were to occupy these strategically important British and Dutch areas, it could easily debouch into the Indian Ocean and the South Pacific and create have with essential British lines of com-

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munication. The United States for its part was well aware that an alternative source of supply for Japanese purchase of petroleum and certain other products of the United States is the Netherlands East Indies, and for that reason it has been reluctant to impose embargoes on the sale to Japan of commodities of which it has a surplus; but the Japanese must clearly understand that the forbearance of the United States in this respect springs from a desire not to impel Japan to create a situation which could lead only to the most serious consequences. I recalled the axion in geometry that two bodies cannot occupy the same space at the same time: However greatly Japan's security might be enhanced by occupying the Netherlands East Indies it must be realized by Japan that any such move would vitally concern the major preoccupation of the United States at this time, which is to assist England to stand against German assault.

passioned apologia of Japanese policies in recent years. He started by describing conditions in Japan during the middle 20°s, the lack of employment in Japan at that time was driving young Japanese to despair; communism began to spread in amazing fashion, the estimates being that there were at one time more than 50,000 Japanese communists and there was fear of decay and disintegration of the Japanese political system. There developed at the same time a growing entagonism in China

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toward Japan. General Chiang Kai-shek initiated a series of military campaigns which finally resulted in the down fall of the northern group of Chinese generals, including Feng Yu-hslang, Y en Hsl-shan, and others. General Chang Tso-lin made his historic trip to Nanking to consolidate himself with General Chiang Kai-shek, and upon his return to Mukden he raised the flag of Chinese nationalism and proclaimed that . his action manifested the complete unification of China and at about this time, Mr. C. T. Wang, then Minister for Foreign Affairs, publicly declared in a speech at Nanking that China was now prepared to "drive Japan off the Continent of Asia". There had occurred elsewhere other events which also gave grounds for complete pessimism in Japan. Pressure by the United States on England had led to the abrogation of the Anglo-Japanese alliance, which England discarded after it had served British purposes; the United States in 1924 excluded Japanese from emigrating to the United States, even though the granting of a small quota of 140 would have amply served to prevent Japanese pride and honor from being injured, and when Australia followed with its White Australia Policy and other parts of the British Empire had also taken action to exclude Japanese, the Japanese had found themselves effectively prevented from expanding into areas which could use their industry and initia-At the same time the United States and Great Britain encouraged China in every possible way to implement the policy

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proclaimed by Dr. C. T. Wang to drive Japan off the Asiatic Continent. He recalled travelling with Admiral Kanji Kato in 1930 from Mukden to Japan. Admiral Kato expressed himself as being extremely despondent of the future if matters were allowed to proceed as they were then proceeding, and he disclosed to Mr. Chashi the determination of certain elements in the Japanese Army and Navy to take action toward opening up a way for Japanese expansion. This determination manifested itself finally in the Mukden Incident of September 18, 1931. Mr. Ohashi said that the League of Nations had placed upon Japan the responsibility for seeking to alter by force the status quo in the Far East. However, it was clear that it was China and not Japan which had taken the initiative in seeking to alter the status quo, and the responsibility for the deplorable conflict now taking place between China and Japan must largely be borne by those nations which encouraged China to pursue this disastrous policy. The United States and England must also be responsible in some measure for Japan's aligning itself with Germany and Italy, for the present Sino-Japanese conflict would never have occurred if the Anglo-Japanese alliance had not been abrogated. The United States and England had further driven Japan into a nosition of complete isolation, and it was accordingly necessary for Japan to find friends. Japan has no special friendly feelings towards Germany and Italy and certainly has no ideological association

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Germany, Italy, and Japan have a close identity of interests in revolting against attempts to keep them permanently under subjection. It would be a great mistake to suppose that Japan would not honor its commitments under the alliance if the United States "were to attack Germany".

I observed that Mr. Ohashi's presentation of Japan's case had the eloquence of one suffering under a sense of grievance. We do not deny that Japan has grievances, but we object to the methods pursued by Japan to rectify those grievances. After the war in Europe is over, there is bound to be a more rational world, and in the creation of the more intelligent world economy which we must earnestly hope will be brought into being after the war, there would be ample room for entirely satisfying Japan's legitimate needs. I then quoted Mr. Churchill's remark "If we allow the past to quarrel with the present, we shall lose the future". As difficult and important as were the problems arising in China, they had not led to a war between the United States and Japan. It was certainly not the intention of the United States to sek a war with Japan, but at the same time I wished to make it clear that it would be idle and extravagant to believe that, so long as Japan remained a partner of Germany and Italy and so long as she was unable to resolve her troubles with China on a mutually satisfactory and equitable basis, a stabilization

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of relations between the United States and Japan could be hoped for. I believed that it was quote possible to pass over the present critical period without war, but that one essential condition to this more or less happy issue out of our difficulties must be the realization on the part of the Japanese that they cannot substantially alter the status quo in Southeast Asia, particularly, without incurring the risk of creating a very serious situation.

Mr. Ohashi asked whether he was correct in understanding me to say that war could be averted only by Japan standing still and allowing itself to be tied hand and feet by the United States and Great Britain. I replied that it was not my intention to give him specifications as to what Japan should or should not do, but I wished to express my opinion that if Japan did not exercise the same degree of restraint and forbearance as that being exercised by the United States, it was very difficult to see how a war could be averted.

Mr. Ohashi then asked me whether we had been sending to Washington such extravagant and sensational reports as those being sent by Sir Robert Craigle to London. Without waiting for a reply he said that Mr. Eden had recently called in the Japanese Ambassador at London and had talked to Mr. Shigemitsu very harshly about recent Japanese moves in Siam and Indo-China. Mr. Eden was apparently greatly excited by telegrams which he had received from Sir Robert Craigle. Mr. Ohashi said that he

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had just had a talk with Sir Robert Craigle and that he had reminded Sir Robert that he had repeatedly given the latter assurances that Japan had no intention whatever of moving toward Singapore and the Dutch East Indies unless Japan was "pressed" by other nations through the imposition of embargoes by the United States or by the sending of an American fleet to Singa-I said to Mr. Ohashi that, in my opinion, the award by Janan to Siam of the provinces of Laos and Cambodia would undoubtedly lead to the most serious disorders in Indo-China, as the French are strongly opposed to any substantial cession of territory to the Siamese. I asked Mr. Ohashi what Japan would do in the event that the disorders were beyond the French to control. He replied "we shall have to suppress these disorders". I then went on to say "once having occupied Indo-China, Japan would be in a position to control Siam and to undertake operations toward Burma or the Malay States. You see how this intervention in Southeast Asia is capable of having the most widespread consequences". I asked whether he should not consider, in the light of Jamenese intervention in the dispute between Indo-China and Siam, whether alarm over Japanese policies in this area is not justified. Mr. Ohashi protested that Japan's interests in Southeast Asia were predominantly economic. Was it our intention to prevent Japan from entering into more satisfactory and closer economic relations with Indo-China and the Netherlands East Indies?

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I replied that we were not concerned with arrangements calculated to be mutually profitable and which were entered into freely and not as a result of demands with menaces, open or implied. He would understand that proposals concerning trade arrangements presented under the guns of naval vessels could hardly be regarded as ordinary trade arrangements. Mr. Chashi said that no Japanese warhips were in the Indies and that the commercial negotiations now being carried on by Japan with the Netherlands Indies and Indo-China were of a normal character.

Mr. Ohashi said that he was waiting with great interest reports which Admiral Nomura would be sending in shortly of his forthcoming interviews with the President and the Secretary of State. I had then been in Mr. Ohashi's office more than an hour. I rose to go. I said that upon my return to Tokyo I asked various colleagues what sort of a man Mr. Ohashi was and that they had all replied that he was extremely frank—that some had added that he was frank to the point of unpleasentness. I went on to say that I was very glad that he had been both frank and courteous with me, and that he could count on me to maintain equal frankness and courtesy with him in our future conversations. A faint smile came to Mr. Ohashi's face and he said that he would be glad to receive me at any time.

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Senator Ferguson: Mr. Grew, we will discuss that telegram.

I would like to have you go to No. 4 paragraph. Will you just read part of that so that you are familiar with it. You need not read it aloud.

Mr. Grew: Section 4?

Senator Ferguson: Yes, just glance at it.

Mr. Grew: Well, this is all mixed up. I have the true reading here. Possibly you have the paraphrase.

Senator Ferguson: I have the paraphrase.

Mr. Grew: That is quite different. I hope the true reading will be made the record and not the paraphrase.

The Chairman: The exhibit is the true reading of the message.

Mr. Graw: Can you tell me how the passage begins that you wish to refer to?

Senator Ferguson: It begins in the book, "If the fibre and temper of the Japanese people are kept in mind."

Mr. Grew: I will see if I can find that.

Yes, I have it here. Do you wish me to read that part? Senator Ferguson: Yes.

Mr. Grew: This is the original text.

Senator Ferguson: Yes. Will you read the original text.

Mr. Grew: "Having in mind the temper and fibre of the Japanese people, the view that the progressive imposition of

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Witness Grew

Questions by: Senator Ferguson

drastic economic measures, while attended with some risk of war, would probably avert war, is a dangerously uncertain hypothesia upon which to base the considered policy and measures of the United States. Our own view is that if such a course is taken would not avert war. Nevertheless both views are no more than opinion, and it is therefore our belief that it would be contrary to our national interests to postulate the correctness of either opinion and to erect thereon a definite policy. To do so would be to put the cart before the horse. The primary point for decision tould appear to involve the question as to whether our national needs, policies and objectives justify war with Japan in the event that diplomacy, our first line of national defense should fail, for only on the basis of such decision could the Administration follow a course divested so far as possible of elements of opinion, speculation and uncertainty. I do not doubt that such decision, which might well prove to be irrevocable, has already been fully debated and adopted, for the sands are running fast."

Senator Ferguson: What did you mean by "the sands were running fast"?

Mr. Grew: I meant that the risk of war was steadily increasing.

Senator Ferguson: Another part of the telegram, under Section 4, 1736 -- I have just received the original copy:

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Witness Grew

Questions by: Senator Ferguson

best be averted by continuation of trade embargoes and, as proposed by some, the imposition of a blockade is not supported by what has thus far occurred."

Were you of that opinion on the 3rd of November?

Mr. Grew: What part is that? Is that a separate telegram?

Senator Ferguson: This is No. 1736. It is marked 1736, and it is November 3, 3 p.m., at the top, section 4.

Mr. Grew: Can you tell me what paragraph it is?

Senator Ferguson: Will you show it to him, Counsel?

It is underscored with red in my copy. I will show you my original.

Mr. Grew: All right, I have it.

The Chairman: Is there any significance to the underscoring in red?

Senator Ferguson: Not unless the chairman wants to make something of it.

The Chairman: I don't know who underscored it.

Mr. Grew: I have it.

Senator Ferguson: Now, what did you mean by that paragraph?

Mr. Grew: "The view therefore that war in the Far East can thus be averted by continuation of trade embargoes

Witness Grew

Questions by: Senator Ferguson

and, as proposed by some, the imposition of blockade is not supported by what has thus far occurred."

It is obvious that by November 3 our trade embargoes had not served to restrain the Japanese army from its expansion. They were going right ahead.

Senator Ferguson: Am I correct that in 1938 you were somewhat of the opinion that embargoes would not avert war or they might cause war and then that you changed in 1940 your opinion and advised a different course, as you did in the telegram of October 12, 1940 -- or was that September 12, 1940?

Mr. Grew: September 12.

Senator Ferguson: And your letter to the President of December 14, 1940, that you changed your attitude.

Mr. Grew: Yes, sir.

Senator Ferguson: And now, are you changing back on November 3?

Mr. Grew: Very definitely. You see, the policy which I had advocated in September, 1940, and which was put into effect brought up precisely the situation which I had envisaged, namely, that the Japanese intelligent leaders would realize that they were on the brink of an abyss and that they had better pull back. I think they tried to do so at that time. Unfortunately, those efforts failed and a military dictatorship

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Witness Grew

Questions by: Senator Ferguson cabinet came in and from that moment on the chances were very,

very slim of being able to bring the thing about. So, naturally, I, under those circumstances, my views as reflected here,

were of that particular moment.

Senator Ferguson: You wanted to convey that to the State Department, that your views had changed, and that is why you sent this telegram of November 3 to the Secretary of State and the Under Secretary of State, so that it would receive their attention?

Mr. Grew: Naturally, Senator, every telegram which I sent the Secretary I wanted to have receive attention.

Senator Ferguson: Where you designated the Secretary and the Under Secretary, did that place more importance upon it?

Mr. Grew: That places more importance upon a telegram, that is true. I did want that telegram to receive special attention, without question.

Senator Ferguson: Because it was a change in your views? Mr. Grew: It was a definite change, undoubtedly, because of changes of circumstances.

Senator Ferguson: From the original telegram, I would like to have you go to the last sentence.

Mr. Grew: The last sentence of the whole telegram? Senator Ferguson: Well, it is in the book as "Action by Japan which might render unavoidable an armed conflict with the

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United States" --

Mr. Grew: "It would be similarly shortsighted to base our policy on the belief that these preparations are merely in the nature of saber rattling the exclusive purpose of giving moral support to Japan's high pressure diplomacy. Japan's resort to measures which might make war with the United States inevitable may come with dramatic and dangerous suddennes.

The Chairman: The Chair would indicate that it is now after 4 o'clock and unless the Senator from Michigan can conclude, we will recess.

Senator Ferguson: I cannot finish, Mr. Chairman.

The Chairman: Then, we might as well recess.

The Chair is advised that Secretary Hull will return at 10 o'clock tomorrow morning. So, Mr. Grew, your further punishment will be deferred for an hour or so.

Mr. Grew: I shall be glad to be here. Thank you.

(Whereupon, at 4:02 p.m., a recess was taken until

10:00 a.m., Wednesday, November 28, 1945.)