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GHQ/SCAP Records (RG 331, National Archives and Records Service)

Description of contents

(1) Box no. 2850

(2) Folder title/number: (42)
Operational Directives

(3) Date: Jan. 1947 - Mar. 1951

(4) Subject:

Classification	Type of record
032.1, 760	e

(5) Item description and comment:
i) Prepared by Civil Affairs Section
ii) Partial

(6) Reproduction: (Yes) No

(7) Film no. Sheet no.

(Compiled by *National Diet Library*)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

CAS Q
#6, 1950 — CA/f Region Disaster Plans
and Disaster Operations, April 50

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Affairs Section
APO 500

OPERATIONAL DIRECTIVE)
)
NUMBER 7) 29 March 1951

WELFARE

1. References.

a. Memorandum, this headquarters, AG 091.4 (27 Feb 46) PH/GS/GA/GD, (SCAPIN 775), 27 Feb 46, subject: "Public Assistance."

b. Memorandum, this headquarters, AG 091.4 (7 Nov 46) PH, 7 Nov 46, pertaining to SCAPIN 775.

c. Memorandum, this headquarters, AG 323.31 (11 May 46) PH, (SCAPIN 945) 11 May 46, subject: "Reorganization of Governmental Public Health and Welfare Activities."

d. Civil Affairs Operational Directive No. 1, 15 Mar 51, subject: "Monthly Activities Report."

e. Civil Affairs Operational Directive No. 6, 15 Mar 51, subject: "Civil Affairs Region Disaster Plans and Disaster Operations."

f. Public Health and Welfare Section, Technical Bulletin No. 4, Sep 47, subject: "Financing of Community Welfare Activities in Japan."

g. Public Health and Welfare Section, Technical Bulletin No. 14, Aug 48, subject: "Medical Social Service."

h. Public Health and Welfare Section, Technical Bulletin No. 18, Mar 49, subject: "Some Aspects of Child Care."

i. Public Health and Welfare Section, Technical Bulletin No. 20, May 1949, subject: "Principles and Practices in the Public Assistance Program."

j. Public Health and Welfare Section, Technical Bulletin No. 22, Mar 50, subject: "Welfare Personnel Job Analysis and Information Concerning Staff Development."

k. Daily Life Security Law (Law No. 144) effective 4 May 50.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

l. Child Welfare Law (Law No. 164 of 1947) effective 1 Jan 48 and 1 Apr 48, as amended by Law No. 211, 15 Jun 49.

m. Cabinet Order, Seirei No. 74, 31 Mar 48, subject: "Enforcement of Child Welfare Law," as amended by Seirei 205, 15 Jun 49.

n. Welfare Ministry Ordinance, Kosei Shorei No. 11, 31 Mar 48, subject: "Enforcement Regulations of Child Welfare Law," as amended by Kosei Shorei No. 23, 15 Jun 49.

o. Social Welfare Service Law (Law No. 45) effective 1 Apr 51, 1 June 51 and 1 Oct 51.

p. Law for Welfare of Disabled Persons (Law No. 283 of 1949) effective 1 Apr 50.

q. Disaster Relief Law (Law No. 118) effective 20 Oct 47.

r. Welfare Commissioner (Minsei-iin) Law, (Law No. 198) effective 29 Jul 48.

s. Cabinet Order No. 226, 10 Aug 48, subject: "Enforcement Order of the Welfare Commissioner Law."

2. The Japanese Welfare Ministry controls and has an interest, alone and with other governmental agencies, in a variety of public and private welfare programs. These programs include social insurance, public assistance, child welfare, rehabilitation of the physically handicapped, disaster relief, community chest, councils of social agencies, Red Cross, public pawnshops, public lodging houses and restaurants, public baths, consumers' cooperatives, workshops, relief for dependents of unrepatriated persons, rehabilitation of prostitutes, ETA assimilation, Licensed Agencies for Relief in Asia, UN International Children's Emergency Fund, etc. Responsibility for implementation of the laws and regulations pertaining to these programs has been largely delegated to the separate welfare departments which have been established in every prefecture (reference lc above). Within the prefectures operational responsibility is found in numerous public and private organizations located in every city, town and village.

3. There are now in existence a number of national laws which give Japan many of the major elements of a modern, democratic welfare system. The basic philosophy underlying these laws has been accepted to a considerable degree, yet, in implementation, a number of inadequacies continue to exist. This might be expected in a situation where much of the basic philosophy is relatively new, where, for example,

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

American concepts of public service and stringency in accountability and responsibility remain strange, and where the lack of a nucleus of professional social workers hampers development of the program. The Japanese, however, appear to be expending considerable effort toward achieving the more modern and democratic welfare patterns, and some strides are being made to fill the need for professional staff. With such effort apparent, the more obvious need for surveillance activity has decreased and a shift in emphasis in the welfare responsibility of Civil Affairs Regions is indicated.

4. Therefore, the provision of technical assistance (advice and guidance) directed toward the further development of welfare services will supplant the former primary mission of surveillance. The areas of primary consideration, however, will remain those most closely related to the prevention of unrest, namely, public assistance and child welfare.

a. The major concern of the Civil Affairs Regions in welfare may also be stated in terms of the specific laws whose implementation will receive greatest emphasis. These laws are:

(1) The Daily Life Security Law (reference 1k above)

(2) The Child Welfare Law (reference 1l above)

(3) The Social Welfare Service Law (reference 1o above)

(4) The Law for the Welfare of Disabled Persons (reference 1p above)

Note: The Civil Affairs responsibilities in implementation of the Disaster Relief Law are treated separately in reference 1e above.

b. Interest in the programs based on the above-listed laws is not meant to exclude entirely concern for other programs. When requested by the Japanese, technical assistance may be given on any of the other welfare programs provided the provision of such assistance will not interfere with the major responsibilities outlined.

5. For purposes of technical assistance, welfare programs may be separated into the components of administrative organization and administrative application. These components are common to all programs, public or private, outdoor or in-door.

a. Administrative organization includes structural patterns and intra-staff functions (such as budgeting, accounting, statistics,

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

research, reporting, public relations, planning, in-service training), supervision, procedural mechanics and personnel systems.

b. Administrative application includes those aspects of administration which directly affect an agency client such as: client-agency and client-worker relationships, restrictive practices, preferential treatment, client accessibility to information regarding agency action, client obligations and rights, kind and adequacy of services (non-material as well as material) and utilization of community resources.

6. In providing technical assistance on the welfare programs, Chiefs of Civil Affairs Regions will:

a. Encourage administrative organization which:

(1) Provides supervisory services by all levels.

(2) Invites participation of all levels in formulation of laws, policies and procedures.

(3) Establishes clear lines of authority and responsibility for well-defined staff assignments.

(4) Integrates functions and services.

(5) Coordinates the activity of various divisions of the agency.

(6) Defines and enforces standards of operation and licensing.

(7) Stresses accountability of agency and agency-representatives for action taken in providing both services and funds.

(8) Distinguishes public and private agency financing and operations.

(9) Develops coordinated compilation of valid statistical data and applies it to agency intra-staff functions.

(10) Makes for efficiency in procedural mechanics and expedities services.

(11) Establishes a personnel merit system.

(12) Conducts continuous staff development programs.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

(13) Promotes public relations through information programs and agency-representative activity.

(14) Permits participation in community planning for providing coordinated services.

b. Encourage administrative application which:

(1) Respects the dignity and rights of clients.

(2) Recognizes the needs of clients and strives to provide adequate services (non-material as well as material).

(3) Provides uniform treatment in comparable situations.

(4) Makes clear the responsibilities of clients in relation to those of the agency.

(5) Avoids domination and direction of clients.

(6) Assists individuals to develop self-dependence.

(7) Stimulates development of service techniques.

(8) Utilizes all community resources.

c. Recognize the necessity for enforcement of the laws and regulations. But where laws and regulations are in conflict with sound practice and basic principles, will encourage discussion of the conflicts in order to stimulate Japanese recognition, understanding and motivation for correction or improvement measures through their own channels.

d. Ascertain that all pertinent aspects of administrative organization and/or administrative application are thoroughly familiar to staff members before technical assistance is given. In doubtful areas or in those where choices of formulae are possible, will coordinate with this section.

7. Reports.

a. Regular reporting on the welfare program will be in conformance with the requirements of reference 1d above.

b. Immediate special reports are desired of any violations observed of directives issued to the Japanese by the Supreme Commander for the Allied Powers.

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c. Special reports are also desired on special studies made either at the request of this section or on the Region's initiative. These reports may include recommendations for changes or additions to existing laws and regulations, give details of efficient administration and good Japanese welfare practices, or be related to specific problems. Japanese interpretations of laws and regulations which appear contrary to occupation objectives, the intent of the laws and regulations or sound welfare practices are suitable topics also.

8. This Operational Directive supersedes Civil Affairs Operational Directive No. 7, 3 Apr 50, subject: "Public Welfare."

AG 091.4 (29 Mar 51)CAS-PW

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

J. A. O'BRIEN
CWO USA
Adm Off

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

C O	
EX. O	
A D J.	
DET. C O	
SGT. MA J.	

Read
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Korean
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ORD RR
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Bank Japan

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Affairs Section
APO 500

OPERATIONAL DIRECTIVE)
)
NUMBER 7)

3 April 1950

PUBLIC WELFARE

1. References,

a. Memorandum, this headquarters, AG 091.4 (27 Feb 46)PH/GS/GA/GD, (SCAPIN 775), 27 Feb 46, subject: "Public Assistance."

b. Memorandum, this headquarters, AG 091.4 (1 Mar 46)PH, 6 Mar 46, pertaining to SCAPIN 775.

c. Memorandum, this headquarters, AG 091.4 (7 Nov 46)PH, 7 Nov 46, pertaining to SCAPIN 775.

d. Memorandum, this headquarters, AG 323.31 (11 May 46)PH, (SCAPIN 945) 11 May 46, subject: "Reorganization of Governmental Public Health and Welfare Activities."

e. Public Health and Welfare Section, Technical Bulletin No. 20, May 1949, subject: "Principles and Practices in the Public Assistance Program."

f. Civil Affairs Operational Directive No. 1, 10 Mar 50, subject: "Monthly Activities Report."

g. Civil Affairs Operational Directive No. 4, 21 Mar 50, subject: "Social Insurance."

h. Civil Affairs Operational Directive No. 6, 1 Apr 50 subject: "Civil Affairs Region Disaster Plans and Disaster Operations."

i. Daily Life Security Law (Law No. 17) effective 1 Oct 46.

j. Imperial Ordinance No. 438, 20 Sep 46, subject: "Enforcement of the Daily Life Security Law."

k. Welfare Ministry Regulation No. 38, 20 Sep 46, subject: "Enforcement of the Daily Life Security Law."

l. Child Welfare Law (Law No. 164) effective 1 Jan 48 and 1 Apr 48, as amended by Law No. 211, 15 Jun 49.

m. Cabinet Order, Seirei No. 74, 31 Mar 48, subject: "Enforcement of Child Welfare Law," as amended by Seirei 205, 15 Jun 49.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

n. Welfare Ministry Ordinance, Kosei Shorei No. 11, 31 Mar 48, subject: "Enforcement Regulations of Child Welfare Law," as amended by Kosei Shorei No. 23, 15 Jun 49.

o. Welfare Commissioner (Minsei-iin) Law, (Law No. 198) effective 29 Jul 48.

p. Cabinet Order No. 226, 10 Aug 48, subject: "Enforcement Order of the Welfare Commissioner Law."

q. Disaster Relief Law (Law No. 118) 18 Oct 47.

r. Social Works Law (Law No. 59) 1 Apr 38.

2. Official translations of Japanese Laws, ordinances and regulations cited in references 1i through 1r above have been distributed to all Civil Affairs Regions. Official translations of important new Japanese legislation, regulations and instructions will be distributed periodically.

3. The Japanese Government, in compliance with instructions from the Supreme Commander for the Allied Powers, has established a public welfare program which includes public assistance, child welfare services, and disaster relief. Although an extensive social insurance system existed prior to the occupation it has required revision to enhance its effectiveness. Basic laws conform, generally, with modern welfare thought both in terms of stated principles and governmental responsibility and financing.

4. The Welfare Ministry either exerts control over, or has an interest with other governmental agencies, in a variety of public and private welfare programs. For example, it is responsible for the public assistance program based on the Daily Life Security Law, and is also interested and participates in the delinquency program based on the Juvenile Law for which the Attorney General's office has primary responsibility for enforcement. The Welfare Ministry also has responsibility for a large number of subsidiary programs such as public pawnshops, public lodging houses and restaurants, consumers' cooperatives, workshops, rehabilitation of the physically handicapped, Eta assimilation, Licensed Agencies for Relief in Asia, and so forth. These responsibilities are delegated for implementation to the separate welfare departments which have been established in every prefecture (reference 1d).

5. The primary occupation concern in welfare activities is the prevention of disease and unrest caused by need. Surveillance is necessary to permit higher headquarters to determine both the effectiveness with which responsible Japanese officials implement their laws and the directives of the Supreme Commander for the Allied Powers, and the effectiveness of programs in meeting the needs of those at whom they are directed. Although secondary, another mission of importance is affording the Japanese the technical assistance required in developing a modern, democratic and economical system of social services directed not only at the alleviation

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

of distress but also at returning economically or socially dependent individuals to self-supporting and productive roles in society. Thus, both surveillance and technical assistance are necessary in the development and organization of welfare programs.

6. For purposes of surveillance and technical assistance, welfare programs may be separated into the components of administrative application and administrative organization. Both components will be considered in connection with the programs outlined in paragraph 7 below.

a. Administrative application includes evaluation of effects of final implementation of laws and agency regulations both at the point of contact between administration and recipients and on the recipients themselves. The degree to which the primary mission has been discharged will be determined by utilizing administrative reviews at the level of case-handling, supplemented by the findings of indigenous case-reviewers and spot-checkers. To be observed are the elements, among others, of client-agency and client-worker relationships, adequacy of services (non-material as well as material), restrictive practices or preferential treatment, utilization of community resources, and accessibility of information regarding agency action and client obligations and rights.

b. Administrative organization includes structural patterns, intra-staff functions (such as budgeting, accounting, statistics, research, reporting, public relations, planning, in-service training), supervisory techniques, procedural mechanics and personnel systems. Administrative reviews performed, for example, at prefecture, district or local level of public assistance agencies will determine both the degree of implementation of laws and regulations and the need for (and direction of) technical assistance.

c. Future reorganization of any Japanese welfare administering agency will be conducted within the limits of existing laws and regulations. Demonstration projects affecting administrative application and administrative organization in the various welfare programs will be encouraged and, where established, closely observed and development reported.

7. Chiefs of Civil Affairs Regions will maintain surveillance and provide technical assistance, in consonance with the policies of this headquarters, as outlined in the following minimum essential requirements:

a. Public assistance.

As the program of major importance, surveillance of both administrative application and administrative organization will be maintained continuously. Although primary attention in surveillance will be devoted to the Daily Life Security Law, parallel laws will be considered. Demonstration projects on administrative application and administrative organization in

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

public assistance agencies will be guided by the basic principles enunciated in Public Health and Welfare Section Technical Bulletin No. 20, May 49, subject: "Principles and Practices in the Public Assistance Program." The minimum requirement for comprehensive administrative reviews to be completed in each region will be stated in separately published instructions.

b. Social insurance.

The requirements of references 1f and 1g above will be complied with.

c. Child Welfare.

Surveillance of, and technical assistance in, both components (see paragraph 6 above) of the child welfare program is required. Surveillance will include the degree of responsibility assumed by officials at prefectural, district (chiho jimusho) and local levels and the coordination effected with programs for which other public agencies are responsible. Enforcement of the Child Welfare Law, the interrelationships of Child Welfare Section personnel, Child Welfare Centers, Child Welfare Councils, Child Welfare workers (jido-fukushi-shi) and Child Welfare Committeemen (jido-iin) will be observed.

d. Institutional programs.

Surveillance of institutional programs (excluding penal institutions) for adults and children, both public and private and both general and specialized, will include examination of programs, financing, supervision by responsible officials, the existence of exploitation, indiscriminate placement and general standards and sufficiency of care. Technical assistance may be afforded as deemed necessary.

e. Private welfare agencies.

Surveillance will include: utilization of public funds to subsidize private agencies; the practice and need for releasing to private agencies the management and use of publicly-owned welfare facilities; the degree to which private agencies develop their standards of personnel and services to levels required by law and regulation. As a means for reducing the burden on tax funds, bona fide private agencies will be encouraged to provide needed community services as determined by examination of all available community resources. Activities of prefectural and local Community Chest Committees will be observed.

f. Disaster relief.

Surveillance and reporting will be in accordance with reference 1h.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

g. Subsidiary programs.

In these programs, surveillance and primary technical assistance responsibilities, (in addition to supervision) have been assumed by the Public Health and Welfare Section of this headquarters. Regions may, however, afford technical assistance when directed by this headquarters or when such assistance is requested by the Japanese in connection with the following: workshops, LARA, relief for enemy nationals, private management of publicly-owned repatriates' facilities, rehabilitation of the physically handicapped, public pawnshops, public lodging houses and restaurants, rehabilitation programs for prostitutes, consumers' cooperatives, UNICEF (United Nations International Children's Emergency Fund) and the Japanese Red Cross. Technical assistance on Social work education will be given only as directed by this headquarters, or, when requested by the Japanese, only after clearance with this headquarters. Subsidiary program matters which come to the attention of the region will be reported.

8. The relative emphasis, in terms of approximate allotments of time, for the programs outlined in paragraph 7 above is indicated in the following scale (institutional programs will be considered within the more general programs):

a. Public assistance	45%
b. Social insurance	20%
c. Child Welfare	20%
d. Private agencies	5%
e. Disaster relief	5%
f. Subsidiary	5%

9. Reports.

a. General aspects of activity regarding the public and private welfare programs will be reported as required by reference 1f.

b. Reports of administrative reviews completed during the month will be prepared separately and dispatched, in triplicate, under separate cover, in order to arrive at this headquarters (Civil Affairs Section, ATTN: Welfare Branch) simultaneously with the Monthly Activities Report.

c. Immediate special reports are desired of any violations observed of directives issued to the Japanese by the Supreme Commander for the Allied Powers.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

d. Special reports are also desired on special studies made either at the request of this headquarters or on the region's initiative: on recommendations for changes or additions to existing laws and regulations, details of efficient administration and good Japanese welfare practices, and on specific problems. Japanese interpretation of laws and regulations which appear contrary to occupation objectives, the intent of the laws and regulations or sound welfare practices are suitable topics for special reports. Recommendations for corrective action may be included.

AG 091.4 (3 Apr 50)CAS-PW

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

J. A. O'BRIEN
CWO USA
Adm Off

This Operational Directive supersedes Eighth Army Operational Directive No. 53, same subject, 20 Oct 49, and any other operational instructions at variance hereto.

RECEIVED
11 APR 1950
INTELLIGENCE CENTER

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File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Affairs Section
APO 500

OPERATIONAL DIRECTIVE)
)
NUMBER 4/1 for 1950)

SOCIAL INSURANCE

Recent legislative action requires the following amendments to Operational Directive 4, this headquarters, 21 March 1950, subject as above:

a. Paragraph 6a (6) is amended to read: "At national government level, a single central committee of higher appeal for all appeals from prefectural referees' decisions under Health Insurance, Welfare Pension Insurance and Seamen's Insurance. A separate central committee of higher appeal hears appeals from referees' decisions under Unemployment Insurance. Further appeal from the decisions of the prefectural appeals committees under Workmen's Accident Compensation Insurance and National Health Insurance can be made only to civil courts."

b. Paragraph 6b is amended to read: "The Council on Social Security, attached to the Prime Minister's Office, has the responsibility for making recommendations on the social security program to the Prime Minister for submittal to the Diet. A representative advisory council also has been established at the national level for consideration of the Health Insurance, Welfare Pension Insurance and Seamen's Insurance programs. Separate councils have been established at the national level for the Unemployment Insurance and Workmen's Accident Compensation Insurance programs. Councils for all programs include representatives of the insured, insurer, employer, medical profession and the general public. Where National Health Insurance is operated by a municipality, a local advisory council is formed representing 'the insured, licensed doctors of medicine or dentistry and the public interest.' Through close association with the operating programs, advisory councils provide a knowledge of over-all insurance operations to both council members and the groups they represent, thus ensuring consideration of all interests by responsible officials."

c. Paragraph 6c is amended to read: "Under Health Insurance, Seamen's Insurance and National Health Insurance, a Central Social Insurance Medical Council has been established in the Ministry of Welfare to make recommendations concerning the supervision of insurance doctors, dentists and pharmacists; to recommend appropriate medical care fees which are set by the Minister of Welfare for Health Insurance and Seamen's Insurance; and

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Operational Directive No. 4/1, Civil Affairs Section, July 1950, Cont'd

to prescribe standards for medical care fees for consideration by the individual insurers under National Health Insurance. In addition, a Prefectural Social Insurance Medical Council has been established in each prefecture to make recommendations concerning the supervision of insurance doctors, dentists and pharmacists."

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

J. A. O'BRIEN
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Adm Off

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Affairs Section
APO 500

OPERATIONAL DIRECTIVE)
)
NUMBER 4)

21 March 1950

SOCIAL INSURANCE

1. References.

a. Memorandum for the Japanese Government, AG 319.1 (13 Jul 48)PH, SCAPIN 5812-A, 13 Jul 48, subject: "Report of Mission on Social Security in Japan."

b. Memorandum, this headquarters, AG 091.4 (13 Jul 48)PH, 12 Aug 48, subject: "Information of General Application Pertaining to Memorandum, SCAPIN 5812-A, 13 Jul 48, subject: Report of Mission on Social Security, and Memorandum of Acceptance of Report of Social Security Mission, dated 1 Jul 48."

2. The maintenance of a comprehensive and adequate Japanese social security program, based on democratic precepts and within the limits of the nation's resources, has been designated as an approved Occupation objective.

3. The existing Japanese social insurance program, as one aspect of social security, has been developed over several decades and includes a variety of modern social insurance plans that are applicable to more than two-thirds of the population. Despite this, there is duplication and overlapping of protection among the insurances and inconsistencies and gaps exist. Due to the postwar economic crisis, the financial basis of the social insurances is in need of overhauling. Although modern democratic patterns have been grafted on the administrative structure, the true spirit of the new Constitution remains to be reflected in its functioning. For example, there is still lacking on the part of many insured adequate understanding of the basic philosophy of the total program and their rights and obligations.

4. The following social insurance programs are now in effect and their activities are generally under the supervision of the agencies indicated:

a. Prefectural Welfare Department, Insurance Section:

(1) Health Insurance.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

(2) One referee and one appeals committee in each prefecture for appeals under Workmen's Accident Compensation Insurance. Appeals from the referee's decisions are taken to the committee.

(3) One appeals committee in each prefecture for appeals under National Health Insurance.

(4) A Workmen's Accident Compensation Appeals Committee in each prefecture for appeals under the Labor Standards Law after prior investigation and arbitration by the administering agency have failed. (This committee differs from that noted in subparagraph (2) above which is convened as a Workmen's Accident Compensation Insurance Appeals Committee. Although the same persons may serve on both committees, hearings at one meeting are limited to one type of compensation). Further recourse lies in civil court action.

(5) One referee for appeals under Unemployment Insurance in each of the arbitrary geographical areas which include a varying number of prefectures.

(6) At national government level, separate central committees of higher appeal under Health Insurance, Welfare Pension Insurance, Seamen's Insurance and Unemployment Insurance. Further appeal from decisions of the prefectural appeals committees under Workmen's Accident Compensation Insurance and National Health Insurance can be made only to civil courts.

(7) At national government level, a central appeals committee for each of eight groups of Mutual Aid Associations for appeals under the National Public Service Mutual Aid Associations Law.

(8) Appeals under the Government Pension System are made to the Prime Minister.

b. The Council on Social Security, attached to the Prime Minister's Office, has the responsibility for making recommendations on the social security program to the Prime Minister for submittal to the Diet. Except for National Health Insurance, representative advisory councils also have been established at the national level for each of the programs listed in paragraphs 4a, 4b and 4c above. These individual program councils include representatives of the insured, insurer, employer, medical profession and the general public. Where National Health Insurance

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

is operated by a municipality, a local advisory council is formed representing "the insured, licensed doctors of medicine or dentistry and the public interest." Through close association with the operating programs, these advisory councils provide a knowledge of over-all insurance operations to both council members and the groups they represent, thus ensuring consideration of all interests by responsible officials.

c. Under Health Insurance and Seamen's Insurance, Social Insurance Medical Care Councils have been established in the Ministry of Welfare and in each prefecture to make recommendations concerning the supervision of insurance doctors, dentists and pharmacists. Social Insurance Medical Fee Calculating Councils have been established in the Ministry of Welfare to recommend appropriate medical care fees which are set by the Minister of Welfare for Health Insurance and Seamen's Insurance, and to prescribe standards for medical care fees for consideration by the individual insurers under National Health Insurance.

7. The Japanese Government has been advised of the importance of a continuing program for the information of the insured person regarding the risks covered and the benefits provided by the insurances. Awareness of rights and obligations is also desirable for other interested persons including employers, the medical profession and dependents. It is the responsibility of all levels of social insurance administration to provide this information through meetings, bulletin boards, posters, pamphlets, advisory councils and other available effective means.

8. Chiefs of Civil Affairs Regions will:

a. Exercise general surveillance over social insurance administration by the prefectures, including prefectural, branch, district and municipal government offices, insurance societies, associations, cooperative juridical persons and federations, and the branch offices of the Social Insurance Medical Fee Payment Fund. Administrative reviews will cover the following items as applicable:

(1) Functions, organization and staff.

(2) Budgets and subsidies.

(3) Coverage.

(4) Collection of contributions.

(5) Payment of cash benefits.

(6) Medical care service and facilities.

(7) Medical fees and payments.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Operational Directive No. 4, Civil Affairs Section, 21 March 1950 cont'd

(8) Appeal procedure.

(9) Advisory councils.

(10) Information to persons concerned.

(11) Reporting.

b. Assure that the social insurance program receives the relative emphasis in surveillance activity prescribed in current instructions on the overall welfare program.

c. Hold frequent conferences with prefectural officials in order to keep abreast of local activities and new instructions provided by the Japanese Government. In order to obtain additional program evaluation and acceptance, and constructive criticism thereof, it is desirable that representatives of the insured and other interested groups be invited to such conferences occasionally.

9. Reports.

a. General aspects of activity regarding the social insurances will be reported as required by current instructions on preparation of the Monthly Activities Report.

b. Special reports are desired on special studies made either at the request of this headquarters or on the Region's initiative: on violations of laws or good practice; on analyses, studies or surveys which develop significant trends; and on recommendations for changes in laws, rules or regulations.

c. Reports on administrative reviews completed during the month will be prepared separately and dispatched, in triplicate, under separate cover, in order to arrive at this headquarters (Civil Affairs Section, ATTN: Welfare Branch) simultaneously with the Monthly Activities Report.

AG 091 ( )CAS-FW

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

J. A. O'BRIEN
CWO USA
Adm Off

1 Incl:
List of Available Publications on the Social Insurance Programs

This Operational Directive supersedes Eighth Army Operational Directive No. 59, same subject, 1 Nov 48, slash 1 thereto, 16 Dec 48, and slash 2 thereto, 11 Oct 49, and any other operational instructions at variance hereto.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

List of Available Publications on the Social Insurance Programs

1. The following informative material has been distributed to all Civil Affairs Regions:

a. Social Security Division sections of the Public Health and Welfare Bulletin (formerly Weekly Bulletin) beginning with the issue for the week ending 21 Dec 46. A guide to major items published was issued as inclosure number 5 to Bulletin number 147, 15 Jan 50. The index title was: "Major Statements, Directive Listings and Inclosures Contained in PH&W Bulletins Concerning the Social Insurances, October 1945 through December 1949."

b. Public Health and Welfare Section Technical Bulletins:

(1) TB-PH-ADM 3, Sections I and II, "Administration of Health, Welfare and Social Insurance in Japan," February 1948.

(2) TB-PH-SS1, "Social Insurance in Japan," March 1948.

(3) TB-PH-SS2, "Social Insurance Benefits," November 1948.

(4) TB-PH-SS3, "National Health Insurance," December 1948.

(5) TB-PH-SS4, "Health Insurance," March 1949.

(6) TB-PH-SS5, "Glossary of Japanese Social Insurance Terms," June 1949.

2. Beginning with the issue for January 1950, the monthly bulletin, Japanese Economic Statistics, published by the Programs and Statistics Division, Economic and Scientific Section contains data on benefits, coverage and collections.

Incl 1 to Operational Directive No. 4

RECEIVED
20 MAR 1950
MILITARY GOVT. HQ

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HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVES) 6 January 1947
:
NUMBER 3)

INSPECTION OF JAPANESE PENAL INSTITUTIONS

1. References:

a. SCAP Memorandum (SCAPIN-93), 4 October 1945, subject: "Removal of Restrictions on Political, Civil and Religious Liberties."

b. AFPAC Regulations, No. 80-20, GHQ, AFPAC, APO 500, 2 May 1946, subject: "Confinement of Prisoners."

c. Operational Directive 69, this headquarters, 22 July 1946, subject: "Homeless Persons."

2. a. Paragraph 1 g of reference 1 a directs the Imperial Japanese Government to:

"Prohibit the physical punishment and mistreatment of all persons detained, imprisoned, or under protection and surveillance under any and all Japanese enactments, laws, decrees, orders, ordinances and regulations. All such persons will receive at all times ample sustenance."

b. Paragraph 2 c of reference 1 b provides that:

"Japanese subjects who are sentenced to confinement by Allied Military Tribunals or Provost Courts may be confined in Japanese jails under guard of Japanese civil police provided that such jails are supervised by local commanders of occupying forces."

c. Paragraph 3 f of reference 1 c directs that surveillance be maintained to:

"Insure that detained persons are segregated by sex, age group, and type, and particularly that children are not detained in the same places where criminals, delinquents or the aged are kept. In cases of juvenile delinquency insure that children are placed in detention homes for juveniles and not in jails for older offenders."

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Welfare

WD 56

1 Oct '49

C.D. Rescinded.

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)

NUMBER 56) 16 November 1949

CIVIL AFFAIRS ACTIVITIES

1. References:

a. SCAPIN 777, dated 26 February 1946, subject: "Exercise of Civil Jurisdiction."

b. SCAPIN 1740, dated 27 June 1947, subject: "Amendment to Exercise of Criminal Jurisdiction."

c. Operational Directive No. 28, this headquarters, 2 June 1949, subject: "Relations with the Japanese Police."

d. Operational Directive No. 42, this headquarters, 4 August 1949, subject: "Relations with Japanese Government and Population."

e. Operational Directive No. 43, this headquarters, 13 September 1949, subject: "Civil Affairs Operational Report."

2. Chiefs of Regional Civil Affairs Teams will maintain surveillance over the Japanese Government to extend but not limited to those governmental functions discussed in succeeding paragraphs.

3. To maintain surveillance over the administration of justice, Civil Affairs Teams will:

a. Observe the propriety of the administration of justice in the Japanese Courts without interference in individual cases.

b. Bring to the attention of this headquarters, cases of injustice or miscarriage of justice.

c. Observe the functioning of national and local laws and suggest revisions to this headquarters.

d. Aid and advise judges and procurators in order to further the just, speedy and efficient operation of the court system. This aid and advice will be general in nature and will not be extended to individual

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

cases except where prosecution of such individual cases may require the procurement of witnesses and/or evidence from non-Japanese individuals or agencies, or where advice is required to ensure compliance with occupation force directives to and restrictions on the Japanese Courts.

e. Assist in the education of the general public concerning legal and judicial reforms.

f. Receive, review for information only, and forward to this headquarters the monthly report of cases tried in Japanese Courts under Imperial Ordinance 311 as required by reference 1b.

4. Civil Affairs Teams will maintain surveillance over police and prisons within their zone of responsibility. This surveillance will include:

a. Visits to jails, police stations, prisons, and other places of confinement operated by the Japanese Government. By personal observation and questioning of inmates, inspectors will determine whether individuals have been confined for excessive periods of time without trial, have been mistreated, denied counsel, or otherwise deprived of civil rights. When these conditions are discovered, the delinquency will be called to the attention of the Japanese authorities concerned. When these conditions exist due to the deprivation of civil rights of Japanese and other nationals by occupation forces, corrective action will be taken with the unit concerned. In both instances, report will be made to this headquarters.

b. Visits and close personal liaison with police and public safety officials throughout entire zone.

c. Observation and report to this headquarters of general efficiency of police system to include investigation and report of incidents which indicate corruption, malfeasance in official matters, or inefficiency. Close attention will be directed to the complete decentralization of police as required by the Police Law.

d. Liaison and contact between Japanese police and occupation force units as prescribed in reference 1c.

5. Civil Affairs Teams will maintain surveillance over local political parties to include analysis of local political personalities, organizations, and societies to determine the true aim of such persons and organizations and means whereby objectives are achieved. Such information will be evaluated in terms of trends and developments in the field of local politics. Report will be made to this headquarters showing important political trends or significant strategy pursued by local political parties and organizations.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

6. Civil Affairs Teams will maintain surveillance over activities of officials and local governmental bodies within their zone of responsibility. This surveillance will include but will not be restricted to:

a. Aid, advice, and encouragement of Japanese officials in their efforts to establish an orderly, democratic, and decentralized governmental administration at all governmental levels. Special emphasis will be placed on the development of a sense of responsibility of government to the people.

b. Frequent conferences with officials to determine the organization and degree of efficiency which is displayed in the functioning of all municipal, prefectural, and national governmental bodies within the zone. When indicated, conferences on specific problems will be held to consider problems of public administration.

c. Attendance at prefectural, city, town, and village assembly meetings and such meetings of independent boards and commissions as is necessary to determine the degree of governmental proficiency displayed by those bodies, and general nature and kinds of laws and administrative regulations under consideration. Close attention will be directed to the passage of by-laws providing for local taxation as authorized or required by national legislation.

d. Maintenance of continuous review over activities of assemblies and chief executives of prefectures, cities, towns, and villages to ascertain laws, orders, regulations, or acts which establish, maintain, or represent restrictions on political and civil liberties or which retard the development of local self government. Such laws, orders, regulations, or acts will be reported by letter to this headquarters without delay.

e. Preparation and submittal to this headquarters, with supporting evidence, for transmission to Supreme Commander for the Allied Powers, recommendations for the removal of corrupt or incompetent officials. Recommendations for removal of Japanese officials will be carefully considered prior to submitting, and supporting evidence must be sufficient to establish beyond a reasonable doubt that the retention in office of the official concerned would be detrimental to the objectives of the occupation. When removal from office is indicated, the Supreme Commander for the Allied Powers will be informed so that necessary action may be taken.

f. Acceptance and careful review of all petitions addressed to the Supreme Commander for the Allied Powers. When practicable, the

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

veracity of statements made in petitions will be checked prior to transmittal, using local agencies, and appropriate recommendation will be included in the forwarding indorsement to this headquarters.

7. It is imperative that Japanese elections be free and representative expression of the will of the Japanese people. General participation by the electorate and faithful observance of the applicable laws and ordinances will achieve this. To ensure complete freedom of election activity during elections, Civil Affairs Teams will exercise close and continuing surveillance over all national and important local elections. Routine surveillance will be maintained over all other elections.

a. A policy of impartiality will be observed and enforced by occupation force personnel throughout this command in all elections.

b. To implement surveillance Civil Affairs Teams will:

(1) Inform local election administration Committees, Chief Executives, Candidates, law enforcement agencies, and the public in general that Civil Affairs personnel will observe the elections.

(2) Refer to the proper Japanese authorities all violations or delinquencies in the administration of the elections which come to notice.

(3) Encourage efforts by information media to publicize the elections and to encourage free discussion of election issues.

(4) Observe election procedures followed generally throughout the zone. In the case of important elections, this observation should include visits to and conferences with election officials and party leaders prior to the announcement of election and the election day, visits to polling places and ballot counting stations during the actual election period, and post election surveillance to include close examination of any claims of fraud, mismanagement or illegal acts.

(5) Report serious violations of election regulations or any unusual incidents immediately to this headquarters.

(6) Initial reports will be followed by a letter of confirmation giving complete details and circumstances surrounding the violation or incident.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Operational Directive No 56, Hq Eighth Army - Cont'd

d. Election reports will be submitted monthly as prescribed in paragraph 2d (2) (h) reference 1d. These reports will include a short narrative description of each election held and will contain an analysis of political trends as shown by election results.

8. Nothing in this directive shall be construed as authority to circumvent or negate the provisions of paragraph 1a, reference 1c.

9. Rescissions

a. Operational Directive 8, this headquarters, 3 February 1948, subject: "Removal of Undesirable Japanese officials."

b. Operational Directive 19, this headquarters, 2 April 1949, subject: "Elections and By-Elections."

c. Operational Directive 19/1, this headquarters, 15 June 1949, subject: "Elections and By-Elections."

BY COMMAND OF LIEUTENANT GENERAL WALKER:

E. M. LANDRUM
Colonel, GSC
Chief of Staff

OFFICIAL:

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Commander, Naval Forces, Japan	(5)
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CAff Section	(50)

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HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
NUMBER 53)

20 October 1949

PUBLIC WELFARE

1. References.

a. Memorandum, General Headquarters, Supreme Commander for the Allied Powers, AG 091.4 (27 Feb 46)PH/GS/GD, (SCAPIN 775), 27 Feb 46, subject: "Public Assistance."

b. Memorandum, General Headquarters, Supreme Commander for the Allied Powers, AG 091.4 (1 Mar 46)PH, 6 Mar 46, pertaining to SCAPIN 775.

c. Memorandum, General Headquarters, Supreme Commander for the Allied Powers, AG 091.4 (7 Nov 46)PH, 7 Nov 46, pertaining to SCAPIN 775.

d. Memorandum, General Headquarters, Supreme Commander for the Allied Powers, AG 323.31 (11 May 46)PH, (SCAPIN 945) 11 May 46, subject: "Reorganization of Governmental Public Health and Welfare Activities."

e. Operational Directive 59, this headquarters, 1 Nov 48, subject: "Social Insurance," as amended.

f. Operational Directive 37, this headquarters, 13 Jul 49, subject: "Disaster Plans."

g. Operational Directive 43, this headquarters, 13 Sep 49, subject: "Civil Affairs Operational Reports."

h. Daily Life Security Law (Law No. 17) effective 1 Oct 46.

i. Imperial Ordinance No. 438, 20 Sep 46, subject: "Enforcement of the Daily Life Security Law."

j. Welfare Ministry Regulation No. 38, 20 Sep 46, subject: "Enforcement of the Daily Life Security Law."

k. Child Welfare Law (Law No. 164) effective 1 Jan 48 and 1 Apr 48.

l. Cabinet Order, Seirei No. 74, 31 Mar 48, subject: "Enforcement of Child Welfare Law."

m. Welfare Ministry Regulation, Kosei Shorei No. 11, 31 Mar 48, subject: "Enforcement Regulations of Child Welfare Law."

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n. Bill for Partial Revision of the Child Welfare Law, (Law No. 211) 15 Jun 49.

o. Welfare Ministry Order, (Hatsu-ji No. 70), 15 Jun 49, subject: "Enforcement of the Partial Amendment of the Child Welfare Law."

p. Welfare Commissioner (Minsei-iin) Law, (Law No. 198) effective 29 Jul 48.

q. Cabinet Order No. 226, 10 Aug 48, subject: "Enforcement Order of the Welfare Commissioner Law."

r. Disaster Relief Law (Law No. 118) 18 Oct 47.

s. Social Works Law (Law No. 59) 1 Apr 38.

2. Official translations of Japanese Laws, ordinances and regulations cited in references 1h through 1r above have been distributed to all civil affairs units. Official translations of important new Japanese legislation, regulations and instructions will be distributed periodically.

3. The Japanese Government, in compliance with instructions from the Supreme Commander for the Allied Powers, has established a public welfare program which includes public assistance, child welfare services, and disaster relief. An extensive social insurance system existed prior to the occupation. Basic laws conform, generally, with modern welfare thought both in terms of stated principles and governmental responsibility and financing.

4. The Welfare Ministry either exerts control over, or has an interest with other governmental agencies, in a variety of public and private welfare programs. It is completely responsible for the public assistance program based on the Daily Life Security Law, and is interested and participates in the delinquency program based on the Juvenile Law for which the Attorney General's office has primary responsibility for enforcement. The Welfare Ministry also has responsibility for a large number of subsidiary programs such as public pawnshops, public lodging houses, restaurants, consumers' cooperatives, workshops, rehabilitation of the physically handicapped, Eta assimilation, Licensed Agencies for Relief in Asia, and so forth. These responsibilities are delegated for implementation to the separate welfare departments which have been established in every prefecture (reference 1d).

5. The primary mission of welfare activities is the prevention of disease and unrest caused by need. Surveillance is necessary to permit higher headquarters to determine both the effectiveness with which responsible Japanese implement their laws and the directives of the Supreme Commander for the Allied Powers, and the effectiveness of programs in meeting the needs of those at whom they are directed. A secondary mission is affording the Japanese the guidance required in developing a modern, comprehensive system of social services. Thus, both surveillance and guidance are necessary in the development and organization of welfare programs.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

6. For purposes of surveillance and guidance, welfare programs may be separated into the components of administrative application and administrative organization. Both components will be considered in connection with the programs outlined in paragraph 7 below.

a. Administrative application includes evaluation of effects of final implementation of laws and agency regulations both at the point of contact between administration and recipients and on the recipients themselves. The degree to which the primary mission has been discharged will be determined by utilizing administrative reviews at the level of case-handling, supplemented by the findings of indigenous case-reviewers and spot-checkers. To be observed are the elements, among others, of client-agency and client-worker relationships, adequacy of services (non-material as well as material), restrictive practices or preferential treatment, referral to other agencies, and accessibility of information regarding agency action and client obligations and rights.

b. Administrative organization includes structural patterns, intra-staff functions (such as financing, public relations, planning, in-service training), supervisory techniques, procedural mechanics and personnel systems.

(1) Administrative reviews performed, for example, at prefecture, district or local level of public assistance agencies will determine both the degree of implementation of laws and regulations and the need for (and direction of) technical assistance.

(2) Future reorganization of any Japanese administrative organization will conform with instructions issued through this headquarters or with Supreme Commander for the Allied Powers approved plans of the Welfare Ministry. Given such instructions or approved plans, model demonstration agencies will be encouraged.

7. Chiefs of civil affairs units will maintain surveillance and provide necessary guidance, in consonance with the policies of higher headquarters, as outlined in the following minimum essential requirements:

Kept contacts with Welf-ifel

a. Public assistance.

As the program of major importance, surveillance of both administrative application and administrative organization will be maintained continuously. Although primary attention in surveillance will be devoted to the Daily Life Security Law, parallel laws such as the Wayfarers Law will be considered. An administrative review will be made in each prefecture at least once each quarter. Both application and organization.

Get picture of total laws - question their need.

Stop pernicious - Examine local administration during 1st quarter - till 31/3/50

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

b. Social insurance.

The requirements of reference 1e above will be complied with. Reporting will be in accordance with inclosure 1 of this directive: "Report Outline - Annex B-2 (QPH-01)."

c. Child welfare.

Surveillance of, and guidance in, enforcement of the Child Welfare Law is required. Surveillance will include the degree of responsibility assumed by officials at all levels and the coordination effected with programs for which other prefectural agencies are responsible. The relationships of Child Welfare Section personnel, Child Welfare Centers, Child Welfare Boards, jido-fukushishi and jido-iin should be observed.

d. Institutional programs.

Surveillance of institutional programs for adults and children, both public and private and both general and specialized, will include examination of programs, the possibility of exploitation, indiscriminate placement and general standards and sufficiency of care. Technical assistance may be afforded as deemed necessary.

e. Private welfare agencies.

Surveillance will include official utilization of public funds to subsidize private agencies and the practice and need for releasing to private agencies management of publicly-owned welfare facilities. Private agencies should be encouraged to develop their standards of personnel and services to levels required by law and regulation, and, in special instances, to provide services not generally available in public agencies.

f. Disaster relief.

Plans and operations require surveillance in connection with the emergency relief aspects of disasters, such as the provision of emergency food, clothing, shelter, and medical care. Also, surveillance will be exercised for determining compliance with the National Disaster Law and that officials do not shift responsibilities to private or quasi-public agencies except as provided in that law.

g. Subsidiary programs.

Surveillance and guidance, in addition to supervision, in the following programs has been assumed by Public Health and Welfare Section, General Headquarters, Supreme Commander for the Allied Powers. Team activities will be limited to affording guidance when specifically directed by this headquarters or specifically requested by the Japanese. These subsidiary programs are social work education, workshops, LARA, relief for enemy nationals, ~~private management of publicly-owned repatriates' facilities~~, rehabilitation of the physically handicapped, public pawnshops, public lodging houses and restaurants, rehabilitation programs for prostitutes, consumers' cooperatives, UNICEF (United Nations International Children's Emergency Fund), the Japanese Red Cross and Japanese Community Chest.

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8. The relative emphasis, in terms of approximate allotments of time, for the programs outlined in paragraph 7 above is indicated in the following scale (institutional programs will be considered within the more general programs):

a.	Public assistance	45%	
b.	Social insurance	20%	
c.	Child welfare	20%	Institutions—
d.	Private agencies	5%	
e.	Disaster relief	5%	
f.	Subsidiary	5%	

9. This headquarters will issue priorities of elements of the programs outlined in paragraph 7 which will require close surveillance during designated periods. During designated periods, the results of surveillance of the priority elements will be noted in the monthly reports.

10. Reports.

a. Public Welfare Activities Report (Reports Control Symbol (QPH-01) Annex B-2, to monthly Civil Affairs Activities Report (Report Control Symbol MG-4) will be prepared in accordance with the Report Outline, inclosure 1.

b. Special reports will be submitted at the discretion of the teams in connection with surveys or special studies made, recommendations for changes or additions to existing laws and regulations, details of efficient administration, and good Japanese welfare practices, specific problems, and any other matters of particular interest.

11. Where the loss of personnel in welfare sections of prefectural teams prior to 30 Nov 49 renders impracticable the discharge of assigned duties at that level, responsibility for continuance of the program will be assumed at once by appropriate regional teams. After 30 Nov 49, when prefectural civil affairs teams will be discontinued, responsibility for carrying on the welfare program will be assumed by the regional and district teams in their respective areas.

12. Rescissions.

a. Operational Directive 6, 24 Jan 49, subject: "Public Welfare."
b. Operational Directive 23, 25 Apr 49, subject: "Publicly-owned Repatriation Camps and Housing Projects operated by Private Organizations."

BY COMMAND OF LIEUTENANT GENERAL WALKER:

E. M. LANDRUM
Colonel, GSC
Chief of Staff

OFFICIAL:
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MGPW

1 Incl - Report Outline - Annex B-2 (QPH-01)

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I

REPORT OUTLINE - ANNEX B-2 (QPH-01)

1. This outline is provided to serve as a guide in the preparation of Annex B-2 "Public Welfare Activities" to monthly "Civil Affairs Activities Report (Report Control Symbol MG-4)."

2. Activities during the month will be discussed, in the body of the Annex B-2, in terms of trends and developments which were observed during the month and will include the more significant content of the technical assistance which was given.

3. Summaries of public assistance and social insurance administrative reviews completed during the month will be prepared separately and attached to the Annex B-2 as inclosures.

4. The order of items given below will be followed. Content for any item need not include, nor be limited to, the sub-topics suggested, except that paragraph 1a of section II is mandatory.

II

PUBLIC WELFARE ACTIVITIES

1. Public assistance.

a. Discuss trends in public assistance grants in the last calendar month for which final data have been compiled. When significant changes occur in the number of assistance recipients or costs, comment on the factors influencing the changes.

b. Comment on adequacy of assistance allowances, eligibility decisions in cases of employable persons, living situations of depressed groups such as the unemployed and casual laborers. Include available information on the treatment of particular national, social or racial groups. Comment on the effects on assistance policies of action by pressure groups.

2. Social insurance.

Comment on general aspects of activity regarding the social insurance program, such as operation of the Medical Fee Payment Fund, Japanese information programs, utilization of fair-hearing procedures, consolidation of inspection services.

3. Child welfare.

Comment on child welfare activities observed, including the referral system and care provided for homeless children, development of the foster home program, functioning of Child Welfare Boards.

4. Private agencies.

Comment on the results of surveillance of private agency activities and matters on which guidance has been afforded. Comment on the effectiveness of the agencies in the community.

Incl 1

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

5. Disaster relief.

Comment on test exercises or actual operations which were observed.

6. Institutional programs.

Evaluate the supervision exercised by Japanese government agencies over welfare institutions. Indicate general conclusions regarding the effectiveness of institutional programs reviewed.

7. Other important welfare matters.

Comment briefly on any significant developments and activities not included in preceding paragraphs.

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HEADQUARTERS EIGHTH ARMY,
United States Army
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APO 343

AGRC 000.9

17 December 1949

SUBJECT: Operational Directive 37/1

TO: See Distribution

Paragraph 6, Inclosure 4 to Operational Directive No 37, Hq Eighth Army, 13 July 1949 is amended to add after Commanding Officer, 40th AAA Brigade, Yokohama, Japan:

MARITCOM, Yokohama, Japan

BY COMMAND OF LIEUTENANT GENERAL WALKER:

Frank L. Hickisch
FRANK L HICKISCH
Lt Colonel, AGD
Asst Adjutant General

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Change 1, Inclosure 4, to Operational Directive 37, Hq Eighth Army, 13 Jul 49.

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