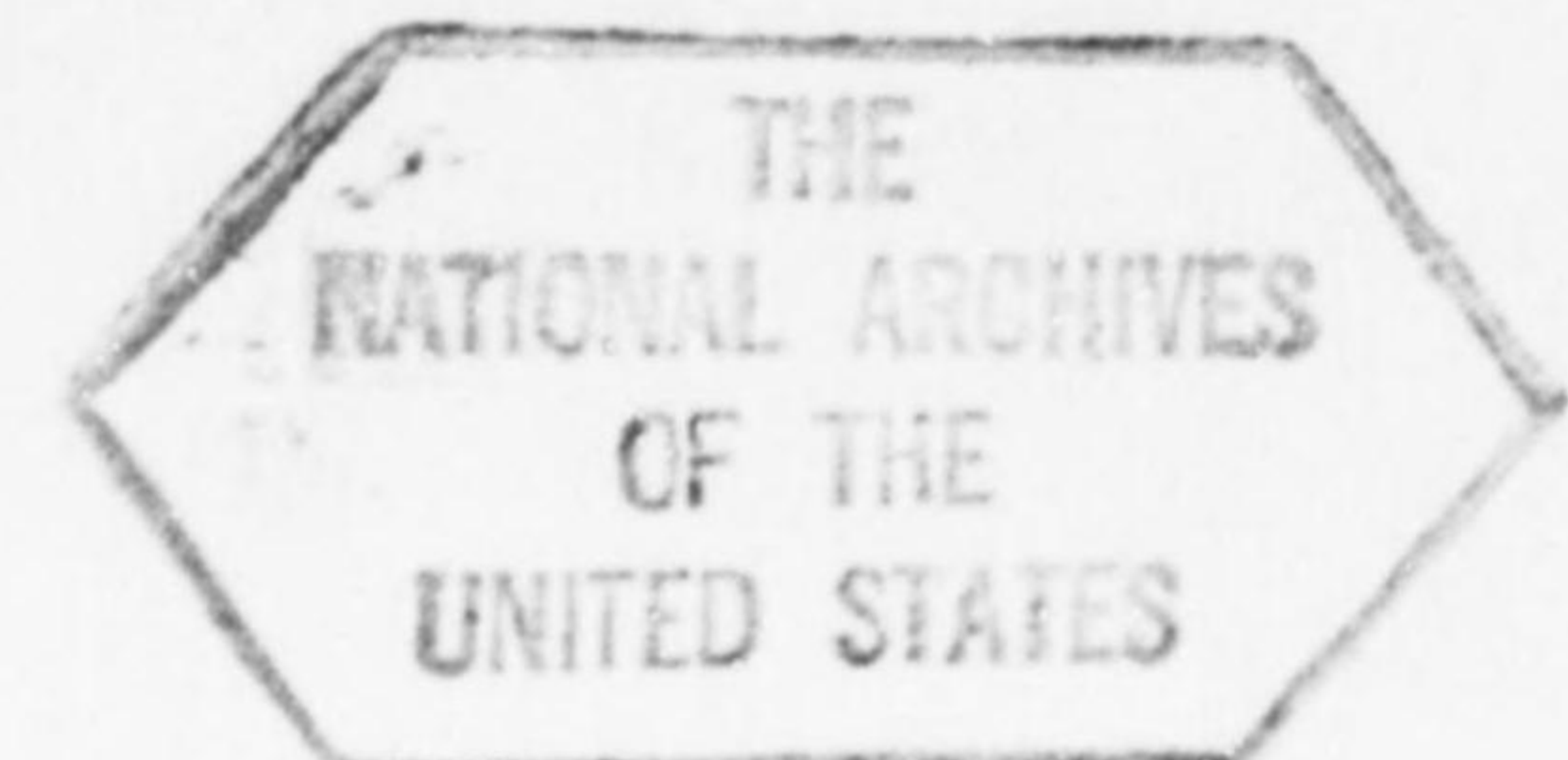


GHQ/SCAP Records(RG 331)
Description of contents



- (1) Box no. 2204
- (2) Folder title/number: (3)
Prime Minister's Office - 2nd National Diet

(3) Date: Mar. 1948 - June 1948

(4) Subject :

Classification	Type of record
310	z

(5) Item description and comment :
Includes Contents List

(6) Reproduction : Yes No

(7) Film no.

Sheet no.

Bills and Resolutions
Received From L.C.O.

TITLE	L.C.O. No.	Originator	Date	Remarks
¹³ 13 Science Council of Japan Bill	196	P M Off	8 June	cc: GS/LG (Porter) App'd, 6/8 ESS/S&T (Kelly) App'd, 6/8 EJ+E (Abbey), App'd 6/10 (Gru)
¹⁴ 14 Draft of Bill for a Partial Amendment of the Pension Law	163	P M Off	2 June	cc: PH&W (Checksheet) App'd, 6/7 ESS (Checksheet) App'd, 6/10
¹⁵ 15 Trade Association Law	172	P M Off	2 June 4 July	cc: ESS (Checksheet) App'd, 6/3 CTS (Checksheet) Approved 6/4 Legal (Monagan) Approved 6/4 Amend. App'd ESS/AB (Salvino)
¹⁶ 16 Local Finance Law	195	P M Off	8 June	cc: ESS/FI/FF (Middleton) App'd, 6/17 NRS/Cy (Harris) App'd, 6/17 PH&W (Johnson) App'd, 6/14
¹⁷ 17 Honors Law	198	P M Off	9 June	cc: GS (Kades) Approved, 10 June per memo, Mr. Hays attached
¹⁸ 18 Act Concerning the Execution of Duties of Police Officials	207	P M Off	10 Jun	cc: G-2/P&D (Moeller) Appr 10 June LS/Jap C&L (Appleton) Appr 6/10 GS (Hays) Appr 10 June Amend. App'd, 7/4 G-2 (Eaton)
¹⁹ 19 Local Tax Distribution Law Bill	217	P M Off	16 June	cc: ESS/FI/FF (Middleton) App'd, 6/17 NRS/P&P (Roche) App'd, 6/17
²⁰ 20 Amendments to Law for Enforcement of Imperial House Economy.	194	P M Off	8 June	cc: GS (Hussey) Cleared for Diet 6/17 ESS/PF (Hutchinson) App'd, 6/10
²¹ 21 Bill of Amendment of Local Tax Law.	219	PM Off	17 Jun	cc: ESS/F (Middleton) App'd, 6/19 NRS/P&P (Roche) App'd, 6/19 PH&W / Mid Sv (Johnson) 6/19, 6/17 Checksheet to C... Amend. App'd ESS/F (Hutchinson, Esposito)
²² 22 Bill concerning Emergency Measures for Application of "the Provisional Regulations regarding the Special Cases of the Pension Law".	232	PM Off	24 Jun	cc: PH&W (Sullivan) App'd, 6/25 ESS/La (Davis) App'd, 6/25 GS/CSD (Hoover) App'd, 6/25
²³ 23 Draft of Law Concerning Partial Amendments of Local Autonomy Law.			4 July	App'd 4 July GS (Tilton)

Bills and Resolutions
Received From C.L.O.

TITLE	CLO No.	Originator	Form	Date	Remarks
<i>OK</i> 1. Amendment No. 1 to Local Autonomy Law.	30	P.M. Off	D	22 Mar	cc: GS/LG (Tilton) APPROVED 3/22 GS/CS (Hoover) APPROVED 3/23
2. Amendment No. 2 to Local Autonomy Law.	32	P. M. Off	D	23 Mar	cc: GS/GP (Hussey) GS/C&L (Oppler) GS/LG (Tilton)
<i>OK</i> 3. Temporary Appointment of Parliamentary Vice-Ministers.	45	P.M. Off	D	<i>4 Feb</i> 31 Mar	Amend. App'd, GS (Tilton) Approved GS/P&P (Williams)
<i>OK</i> 4. Amendment of Fire Defense Organization Law.	52	P M Off	D	7 Apr	cc: GS (Hays) 9 Apr APPROVED GS/LG (TILTON) 6/2 Amend. App'd (GS Brown)
<i>OK</i> 5. Temporary Measures Pending Coming Into Force of Nat'l Govt Organization Law	63	P M Off	D	19 Apr	CC: GS (Marcum) GS/C&L (Oppler) 10 Apr APPROVED AS AMENDED 7 May AMENDMENT App'd
<i>OK</i> 6. Amendment to Local Autonomy Law No. 3	73	P M Off	D	26 Apr	cc: GS/CS (Bell) App'd, 4/25 GS/LG (Nolan) App'd, 4/26 RD 28 Apr App'd, 4/28
7. Nat'l. Govt. Organization Law Bill		P M Off	D	7 May	cc: GS/AM (Marcum) No Comment GS/CS (MacCoy)
7. Central Statistics Agency	96	P M Off	D	17 May	cc: ESS/R&P (Buchanan) APPROVED 5/11 GS/C&L (Monagan) APPROVED 5/11 PHW/US (PHELPS)
<i>OK</i> 8. Bill Establishing E. S. B.	97	P M Off (ESB)	D	17 May	cc: GS/CSD (MacCoy) INFO ONLY ESS (checksheet) App'd, 5/11
<i>OK</i> Establishing Bill/Establishing Prime Minister's Office	114	P M OFF	D	20 May	cc: GS/CSD (MacCoy) No Comment GS/C&L (Monagan) No Comment
10. Bill for Agency for Allocation of Paper for Newspapers & Publications	115	P M Off	D	20 May	cc: GS/PA (Hauge) App'd, 6/11 ESS (checksheet) 4 Feb Amend. App'd, GS (Brown) CI&E (checksheet) App'd, 6/11
11. Amendment of Statistics Law.	120	P. M. Off	D	22 May	cc: ESS/R&P (Levine) (Checksh 5/29) GS/C&L (Monagan) App'd, 6/11 PH&W/HS (Phelps)
<i>OK</i> 12. Bill Adjusting Laws and Ordinances Pursuant to Enforcement of Law Establishing Prime Minister's Office Law	119	P. M. Off	D	25 May	cc: GS/C&L (Monagan) No Comment GS/GP (Hussey) No Comment 6/11

The draft of the Law concerning the partial amendments of the Local Autonomy Law.

A part of the Local autonomy Law shall be amended as follows:

In Article 158, paragraph 1, subparagraph 1,

"1. General Affairs division " and "2. Finance division " shall read " 1. Bureau of General Affairs " and " 2. Bureau of Finance "; and the following paragraph shall be added to the next to the said paragraph.

In case a particular occasion arose, the metropolis may establish by its Ordinance under mentioned bureau without being bound by the preceding paragraph.

1. Bureau of Building,

(a) Matters relating to houses and buildings.

In the said Article, paragraph 2, " preceding paragraph " shall read " first paragraph " and the following item shall be added to the fifth item of the first sub paragraph of the said paragraph.

6. Building Division

(a) Matters relating to houses and buildings.

Supplementary Provisions

This Law shall be enforced on and after the first day of the ninth of September, 1948,

H. R. Grandmont
App'd, 7/4
G S (Tilton)

23 2

GOVERNMENT SECTION
Buck Slip

24 Jun 1948

From: <u>Parl + Pol Div</u>		
No:	INITIAL	DATE
_____	CHIEF . . . . .	. . . . .
_____	FX OFF . . . . .	. . . . .
_____	Deputy Chief . . . . .	. . . . .
_____	Col Hays . . . . .	. . . . .
_____	Maj Rizzo . . . . .	. . . . .
_____	Ch, Am Div . . . . .	. . . . .
_____	Pub Affairs Div . . . . .	. . . . .
_____	Local Gov't Div . . . . .	. . . . .
_____	Parl & Pol Div . . . . .	. . . . .
<u>7</u>	Civil Service Div	<u>6/24/48</u>
_____	PSQ Div . . . . .	. . . . .
_____	File . . . . .	. . . . .
_____	Chief Clerk . . . . .	. . . . .
_____

FOR:

- _____ INFORMATION
- _____ NECESSARY ACTION
- _____ ACTION (PREPARE REPLY)
- _____ APPROVAL
- _____ SIGNATURE
- _____ INITIAL
- / COMMENT OR CONCURR.
- _____ RETAIN
- _____ FILE

Attn: Mr. Hoover
R. Brown

Approved - Horny

O.K.
WJH
6/25/48

DRAFT OF LAW

to be submitted for GS: approval
Coordination Section, CLCO (TEL. 57-6010)
7345)

23 June, 1948

1. CLCO Number: 232
2. Name of Law: Bill concerning Emergency Measures for Application of "the Provisional Regulations regarding the Special Cases of the Pension Law"
3. Competent Ministry: Prime Minister's Office
4. Date of Cabinet Approval: 22/June
5. SCAP Section concerned: P.H.W. Social Security Div.
Mr. Anton
Mr. Sullivan
6. Remarks: (Reference:)
Law No 36
The Special Cases provisionally provided for in the pension law.
7. G.S. Reviewers:
Rec'd DS, 6/25
- OKCC: PHW (Sullivan)
ESS/ha (Davis)
GS/COD (Horne)
8. Date of G.S. Approval:
9. C.S. Member Responsible: H. Kobayashi

HGS/MWR/my

NR 711(28000)P

Bill of Amendment of Local Tax Law

NR/P

GS

1 1. The Bill of Amendment of Local Tax Law is unfavorably considered by NR for the following reasons:

a. The establishment of the principle of subjecting all farmers, fishermen and forest owners to a 10 percent enterprise tax on net income while exempting other wage earning groups with comparable incomes constitutes an inequitable and discriminatory tax burden, disregards all principles of progressive taxation and imposes intolerable burdens on small-scale farm, fishery, and forest operators.

b. The establishment of the principle of subjecting cooperative associations to a 10 percent enterprise tax on surplus funds constitutes a failure to recognize the basic character of such associations as mutual service, nonprofit organizations.

c. Increase of land tax from 72 percent of rental value to 200 percent of rental value establishes the precedent of permitting wide variations in land tax rates to meet emergency revenue needs without consideration for the possible effect of such a precedent on the future stability of the economy.

2. NR recognizes the need for increased taxes in order to minimize inflation and provide necessary government revenue. NR also recognizes that exploitation of natural resources must provide a major share of these revenues in view of the reduced output of other industries. However, taxes must be equitably levied on the basis of ability to pay, and the adverse effects of such taxes on production and distribution must be minimized if the economy is to be stabilized.

3. There has been an increasing tendency both in this headquarters and in the Japanese Government to assume that the temporary prosperity enjoyed by farmers in 1945 and 1946 would continue indefinitely. Increased enforcement of government controls on staple food production and distribution together with the heavy burden of taxes have caused a material decline in the farmers' economic position during 1947 and 1948. Studies by the Ministry of Agriculture and Forestry, letters received by this headquarters, CCD intercepts and MG reports indicate a growing shortage of funds in rural areas with the

1
(contd)

most critical situation reported in single crop areas. Farmer deposits have shown a downward trend beginning in January of this year, whereas normally deposit withdrawals do not begin until March. Shortage of funds caused a substantial delay in the distribution of spring fertilizer.

4. Japanese farmers have been a very docile group and have shown a high degree of cooperation in programs for increasing food production and maximizing staple food deliveries to the government. However, there is a growing feeling among farmers that the nation is being reconstructed at the expense of farmers. There have been increasing complaints about heavy collection quotas and inequitable tax burdens. Farmers in scattered areas have refused to plant crops on lands of low productivity this year. There is indication that some farmers are attempting to reduce their scale of operations to a minimum necessary for production of their own food supply in order to find part time employment in other industries. There is serious danger that these undesirable movements will be intensified by imposition of additional taxes aimed at agriculture.

5. Attention is invited to check sheet NR 314 (17 Apr 48)A, NR/A to ESS/FI, subj, "Taxes Affecting Agriculture", dtd 17 Apr 48, attached as Incl 1, which states NR position relative to the imposition of an enterprise tax on agriculture. Although provisions of Art 144 of the Bill of Amendment of Local Tax Law temporarily exempt income from staple food production, the proposed enterprise tax on agriculture introduces the vicious principle of treating farmers as business men for tax purposes, while other comparable income groups are exempt, and thus paves the way for further discriminatory taxes. The small-scale fishermen of Japan are in essentially the same economic position as farmers, and there are indications that the tax burden on this group is rapidly reaching the saturation point.

6. Cooperative associations are nonprofit organizations and as such should receive favorable tax treatment. The small size and the extremely narrow margin of Japanese farm operations makes a maximum amount of cooperative effort necessary. Agricultural, fishery, and forestry cooperative associations are essential for the purpose of furnishing cooperative facilities and services which individual units are unable to provide. Surplus funds of cooperative organizations represent member savings out of incomes already taxed. A tax on this surplus is in effect a tax on savings and represents double taxation

1
(contd)

of incomes earned by cooperative members. Such a tax would inhibit growth of cooperative associations at a time when there is urgent need for their development in order to maximize production and to effect democratization of rural communities.

7. NR recognizes that the land tax does not of itself constitute a major burden to the farmer today. However, the basic rate of 24 percent of rental value is double the peak wartime rate of 12 percent and triple the rate prevailing from 1940 to 1944. The proposed temporary rate increase from 72 percent to 200 percent of the rental value is part of an over-all policy of increasing the tax burdens of agriculture. It is of direct concern to NR in view of immediate effects on the land reform program as well as from the standpoint of effects of such high land tax rates on the future economic stability of agriculture. Landlord groups opposing land reform have consistently pointed out that tenants purchasing land will be subjected to heavy tax burdens. Recent tax increases have caused reluctance on the part of tenants in some areas to purchase lands. There have been an increasing number of reports that fear of further tax increases is causing substantial farmer unrest.

8. Information obtained in the field also indicates that the amount of taxes paid under the current system of taxation assessed against forest properties and products is at such a high level as to discourage reforestation activities. Reforestation is essential because of the vital position of the forests in the Japanese economy. The current practice of excessive overcutting of forests, if continued without a great increase in reforestation, will inevitably result in a timber famine.

9. NR recommends that the following changes be made in the proposed bill:

a. In Art 63, par 3, items (1), (2), (3) and (4) be deleted.

b. In Art 67, par 2, items (1), (7), (8), (9) and (10) be deleted and the following paragraph be added: "Agricultural, fishery and forestry cooperative associations and federations of such cooperative associations shall not be subject to the enterprise tax."

c. "100 percent" in Art 141 shall be changed to "36 percent".

NR 711 (28)P

1
(contd)

d. Art 144 be deleted pursuant to change in Art 63.

e. Art 13 exempts tools, implements and machines directed to use in mining operations. On this basis, it is further recommended that the electricity tax imposed by Art 75 should not apply to electric power used in mining operations.

10. The Bill of Amendment of Local Tax Law when modified in accordance with paragraph 9 above, will be favorably considered by NR.

1 Incl
as indic in par 5

Copy furnished ESS/FI

-----H. G. S.-----

CW/CLK/JW/RGB/EMR

Bill for Amendment of Local Tax Law

GS

CofS

29 June 1948

1. 1. Bill for Amendment of Local Tax Law (Tab "A"), a Cabinet bill, was orally approved by Economic and Scientific Section/ Finance Division (Mr. Middleton) and Natural Resources Section/ Plans and Policies (Mr. Roche) before introduction to the Diet on 21 June.

2. Natural Resources Section in checksheet (Tab "B") on 28 June takes exception to this measure. ESS will not agree to revision of this bill as proposed by NRS maintaining that this bill has a very important relation to the national budget, and that changes advocated by NRS will result in considerable diminution of revenues. Meantime deliberation in Diet committees are continuing without GHQ interference.

3. GS recommends that the Diet be permitted to treat the measure as it sees fit, passing it in present form, amending or rejecting it.

3 Incls
Incl 1 - Tab "A"
Incl 2 - Tab "B"
Incl 3 - Tab "C"

----- C.W. -----

P&PD - R.G. BROWN

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

1
APO 500
29 June 1948

MEMORANDUM FOR THE RECORD

SUBJECT: Bill For Amendment to Local Tax Law

NRS, in paragraph 9 of checksheet dated 28 June, this subject, specifically details its opposition to the Bill for Amendment to Local Tax Law, and submits recommendations underscored below for revising the bill accordingly:

- a. Deletion of Article 63, paragraph 3, items (1), (2), (3) and (4): Removes from incidence of the enterprise tax the agricultural, forestry, stock-breeding and fishery industries.
- b. Deletion of Article 67, paragraph 2, items (1), (7), (8), (9) and (10), and addition of the following as paragraph 4: "Agricultural, fishery and forestry cooperative associations and federations of such cooperative associations shall not be subject to the enterprise tax." Excludes agricultural, fishery and forestry cooperative organizations from obligation to pay 5% income tax upon income.
- c. Article 143 (referred to in NRS checksheet as Article 141): Substitute "36%" for "100%": Imposes upon agricultural, forestry and fishery cooperatives a lesser increase in property tax than is levied on other forms of business organization.
- d. Deletion of Article 146 (Referred to in NRS checksheet as Article 144). This article permits a temporary exemption of income derived from "rice, barley, wheat, sweet potatoes, and other miscellaneous corn". With deletion of portions of Article 63, and the consequent exclusion of agricultural cooperative organizations from incidence of the enterprise tax, Article 146 would not be necessary.
- e. Article 77 (Referred to in NRS checksheet as Article 75): Inasmuch as Article 13 excludes from taxation tools, implements and machines used in mining operations NRS contends that electric power taxable under Article 77 should be made tax-free.

RICHARD G. BROWN
Parliamentary & Political Division

CW/CLK/rh

Gross Receipts tax on Doctors,
Dentists, etc.

Government Section

ESS

9 June 1948

1
1. Deputy Chief Cabinet Secretary, Fukushima, submitted the enclosed summary of proposed new local taxes to this Section with the request that the position of the headquarters in relation to the imposition of a gross receipts tax upon doctors, dentists and maternity nurses, in addition to existing taxes, be made known to the Cabinet.

2. Mr. Fukushima stated that Minister of Welfare, Takada, acting with the support of the Chief, Public Health and Welfare Section, had declined to sign the proposed Cabinet measure unless the proposed tax on doctors, dentists and maternity nurses was eliminated. In view of the fact that this is a matter of primary interest to your Section, it is forwarded for such action as you deem necessary. Mr. Fukushima has been informed that he will receive a reply to his question from your Section.

1 Incl.
Summary, proposed new
local taxes

Copy to:

----- C.W. -----

21

Mr. Bacon - Approval is requested on the following amendments by Local Government Committee of U. R.

Approved by JW after consulting Mr. Le Court

AMENDMENTS TO BILL FOR AMENDMENT OF LOCAL TAX LAW

The Bill of Amendment of Local Tax Law shall be amended as follows:

In Article 13, "Admissim tax" shall be ^{amended} ~~amendment to~~ "Admissim tax, Liquor consumption tax".

+ Heskison, who agreed 4 July 48

In Article 36, Paragraph 1, Item 3 shall read item 4 and each number of following items will be consecutively increased hereafter and item 3 shall be added as follows.

3 Liquor Consumption Tax Surtax on Liquor Consumption Tax

In Article 44, Paragraph 1, item 2 shall read item 3 and each number of following items will be consecutively increased hereafter and item 2 shall be added as follows.

2 Liquor Consumption Tax Surtax on Liquor Consumption Tax

In Article 46, Paragraph 1, item 8 shall read item 9, and each number of following items will be consecutively increased hereafter and item 8 shall be added as follows.

8 Liquor Consumption Tax

In Article 50, Paragraph 1, "500 yen" shall be amended to "450 yen".

In Article 67, Paragraph 2, item 8, "and Federation of Forestry Associations" shall be amended to, "Federation of Forestry Associations and Forest Stick Association".

Article 77, shall read Article 79 and each number of following Article will be consecutively increased hereafter by 2 to Article 96.

H. R. Amendment
App'd 7/9/48
G.S. (William)
E.S.F. (Le Court, Heskison, etc.)

20

DRAFT OF LAW

to be submitted for GE approval
Coordination Section, CLCO (TEL. 57-6010)
7845)

19 June, 1948

1. CLCO Number: **219 (Redraft)**
2. Name of Law: **Bill of Amendment of Local Tax Law.**

3. Competent Ministry: **Prime Minister's Office**
4. Date of Cabinet Approval: **4 June**
5. SCAP Section concerned:

6. Remarks: (Reference:)

Original Draft was submitted on 17 June 1948.

7. G.S. Reviewers:

Approved 6/19

8. Date of G.S. Approval:

R. Deane

9. C.S. Member Responsible: **H. Kobayashi**

21

CFS/HGJ/pb

Gross Receipts Tax on Doctors,
Dentists, Etc.

PH&W

GS

11 June 1948

ESS

1. 1. The objection which Public Health and Welfare Section raised to the inclusion of physicians, dentists, mid-wives and allied groups, under the provisions of the enterprise tax of the local tax law, have been satisfactorily met by changes in the proposed legislation, which provides for a special local income tax on professional people, which, in the case of the doctors, dentists, mid-wives, etc., amounts to 8% of the total net income payable to the prefecture, city, town or village of residence.
2. It is estimated that the cost of medical care will be increased by $3\frac{1}{2}$ to 4% over the present cost, by this increased taxation, but it is realized that local taxation is necessary and desirable, and the increased cost of medical care resulting is consistent with other living cost levels.
3. In meeting with representatives of the Ministry of Welfare, the Presidents of the Japan Medical and Dental Associations, and Mr. Fukushima, Deputy Chief Cabinet Secretary, it was agreed that the proposed changes in the local tax law were satisfactory to all concerned.

Copy furnished:
ESS

----- G. F. S. -----

(21)

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7345)
17 June, 1948

1. CLCO Number: **219**
2. Name of Law: **Bill of Amendment of Local Tax Law**

3. Competent Ministry: **Prime Minister's Office**

4. Date of Cabinet Approval: *4 June*

5. SCAP Section concerned: *Middleton (ESS)*

6. Remarks: (Reference:)

.....
Rec'd SS, 17 June
.....
cc: ESS/F; (Middleton)
.....
NRS/P+P (Roche)
.....

7. G.S. Reviewers:

8. Date of G.S. Approval:

9. C.S. Member Responsible: **H. Kobayashi**

(Handwritten mark)

(Handwritten mark)

CW/CLK/JW/RGB/mmr

Bill for Amendment of Local Tax Law

GS

CofS

29 June 1948

1. 1. Bill for Amendment of Local Tax Law (Tab "A"), a Cabinet bill, was orally approved by Economic and Scientific Section/ Finance Division (Mr. Middleton) and Natural Resources Section/ Plans and Policies (Mr. Roche) before introduction to the Diet on 21 June.

2. Natural Resources Section in checksheet (Tab "B") on 28 June takes exception to this measure. ESS will not agree to revision of this bill as proposed by NRS maintaining that this bill has a very important relation to the national budget, and that changes advocated by NRS will result in considerable diminution of revenues. Meantime deliberation in Diet committees are continuing without GHQ interference.

3. GS recommends that the Diet be permitted to treat the measure as it sees fit, passing it in present form, amending or rejecting it.

3 Incls

Incl 1 - Tab "A"

Incl 2 - Tab "B"

Incl 3 - Tab "C"

----- C.W. -----

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

APO 500
29 June 1948

MEMORANDUM FOR THE RECORD

SUBJECT: Bill For Amendment to Local Tax Law

NRS, in paragraph 9 of checksheet dated 28 June, this subject, specifically details its opposition to the Bill for Amendment to Local Tax Law, and submits recommendations underscored below for revising the bill accordingly:

a. Deletion of Article 63, paragraph 3, items (1), (2), (3) and (4): Removes from incidence of the enterprise tax the agricultural, forestry, stock-breeding and fishery industries.

b. Deletion of Article 67, paragraph 2, items (1), (7), (8), (9) and (10), and addition of the following as paragraph 4: "Agricultural, fishery and forestry cooperative associations and federations of such cooperative associations shall not be subject to the enterprise tax." Excludes agricultural, fishery and forestry cooperative organizations from obligation to pay 5% income tax upon income.

c. Article 143 (referred to in NRS checksheet as Article 141): Substitute "36%" for "100%": Imposes upon agricultural, forestry and fishery cooperatives a lesser increase in property tax than is levied on other forms of business organization.

d. Deletion of Article 146 (Referred to in NRS checksheet as Article 144). This article permits a temporary exemption of income derived from "rice, barley, wheat, sweet potatoes, and other miscellaneous corn". With deletion of portions of Article 63, and the consequent exclusion of agricultural cooperative organizations from incidence of the enterprise tax, Article 146 would not be necessary.

e. Article 77 (Referred to in NRS checksheet as Article 75): Inasmuch as Article 13 excludes from taxation tools, implements and machines used in mining operations NRS contends that electric power taxable under Article 77 should be made tax-free.

RICHARD G. BROWN
Parliamentary & Political Division

21

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, GLCO (TEL. 57-6010)
7845)

June 7, 1948

1. O Number: **194.**

2. Name of Law:

Law for Partial Amendments to
the Law for the Enforcement of
The Imperial House Economy Law

Competent Ministry: Prime Minister's Office

4. Date of Cabinet Approval:

June 5, 1948.

5. Section concerned:

Government Section (Commandr. Hussey,
E.S.S. Finance Div.)

6. Remarks: (Reference:)

Approved only for submission to
Re Diet. EW

(Approved by Administrative Research Bureau on

1948)

7. Reviewers:

8. Date of Approval by GS:

9. C.G. Member Responsible: H. Kobayashi

Rec'd GS 6/8/48

cc: GS (Hussey)

ESS/PP (Nutchinson)

20

HGS/MWR/my

NR 711(JUN 1948)P Draft Legislation

NR/P

GS

22 JUN 1948

1. Reference is made to telephone conversation between Mr M. W. Roche, NR, and Capt R. G. Brown, GS, 19 Jun 48.
2. As stated orally, NR has no objection to the "Local Distribution Tax Law" and none to the "Local Finance Law".

-----H. G. S.-----

19

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7845)

16 June, 1948

1. CLCO Number: 217
2. Name of Law: Local Distribution Tax Law.

3. Competent Ministry: Prime Minister's Office.
4. Date of Cabinet Approval: 10 June
5. SCAP Section concerned:
Mr. Middleton; Public Finance Branch,
Finance Division, ESS.
6. Remarks: (Reference:)
..... C.C.: ESS/F: (PF) (Middleton)
..... NR S/P+P (Roch)
.....
.....
.....
.....
7. G.S. Reviewers:
8. Date of G.S. Approval:
9. C.S. Member Responsible: H. Kobayashi

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7845)

10 June, 1948

1. CLCO Number: 207
2. Name of Law: The Act Concerning the Execution of Duties
of Police Officials.
3. Competent Ministry: Prime-Minister's Office
4. Date of Cabinet Approval: 10 June
5. Section concerned:
G-2 Public Safety Div. Mr. Moeller
L.S. Mr. Appleton
6. Remarks: (Reference:)

(Approved by Administrative Research Bureau on

'48

7. GS Reviewers:

8. Date of Approval by GS:

9. C.S. Member Responsible: H. Kobayashi

Head GS 6/10
Approved 6/10 { G-2/P&D (Moeller)
LS/JP&L (Appleton)
GS (Harp)

18

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Intelligence Section, G-2
PUBLIC SAFETY DIVISION

APD 500
10 June 1948

MEMORANDUM

SUBJECT: Informal Memorandum regarding "The Act Concerning The Execution of Duties of Police Officials"

TO: Dr. J. Williams, Chief Parliamentary and Political Division, Government Section

1. The attached act establishing standard Police action in certain cases has been carefully checked and no objectionable matters found. In fact, it is recommended for immediate passage as being a necessary adjunct to the Code of Criminal Procedure in assisting the police to perform their proper functions.

Edward Moeller
EDWARD MOELLER
Legal Advisor

Bill for Revision of the Act concerning
the Execution of Duties of Police Officials

In paragraph 2, Article 2, "obstruct the traffic, corrupt public morals or disturb the public order" shall read "or obstruct the traffic".

In paragraph 3 of the same Article, "or the provision of Article 3 of this law" shall be deleted.

In No.2, paragraph 1, Article 3, "stating a reasonable cause thereof" shall be deleted.

In paragraph 4 of the same Article, the following shall be added to the end thereof:

"In this warrant the inevitable circumstances which he considers there exists shall be stated expressly."

In No.1, paragraph 1, Article 7, "a crime to be condemned" shall read "a violent and dangerous crime among those to be condemned".

H. R. Canning -
App'd, 7/4
App'd G-2/cio/PSD
(Edon)

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

11 May 1948

MEMORANDUM FOR: Chief, Government Section

SUBJECT: Proposed Reform of Awards and Honors Law.

1. The proposal recommends the renovation of the present system of honors and awards by:

a. abolishing the court rank system and stripping those of such rank who now hold it.

b. abolishing the existing system of meritorious service decorations (as distinguished from merit-medals) and the nine different corresponding orders. Holders of these decorations may continue to wear them, except for purgees.

c. amending the existing merit-medal system by reducing the classifications from four to three and limiting the award to persons who have saved human life, to those who are "virtuous" and to those who have contributed their private property for public good. Awards for "assiduity" in business are to be abolished.

2. In addition, the proposal would establish a new system of distinguished service awards of five classes to those who have rendered meritorious service to the state or public, (as distinguished from rendering it to the Emperor), as well as additional decorations with no class distinction to those who have rendered meritorious service in the way of culture, industry, labor service, etc.

3. It is recommended that no objection be voiced against this measure.

FRANK E. HAYS
Special Adviser

Rec approved by C.W.
on 13 May 48
487

GOVERNMENT SECTION
 Buck Slip

9 June 1948

From: PARLIAMENTARY AND POL DIV

No:	INITIAL	DATE
_____	CHIEF . . . . .	. . . . .
_____	FX OFF . . . . .	. . . . .
<u>1</u>	Deputy Chief	10
_____	Col Hays . . . . .	. . . . .
_____	Maj Rizzo . . . . .	. . . . .
_____	Ch, Adm Div . . . . .	. . . . .
_____	Pub Affairs Div . . . . .	. . . . .
_____	Local Gov't Div . . . . .	. . . . .
<u>2</u>	Parl & Pol Div . . . . .	. . . . .
_____	Civil Service Div . . . . .	. . . . .
_____	PSQ Div . . . . .	. . . . .
_____	File . . . . .	. . . . .
_____	Chief Clerk . . . . .	. . . . .
_____

FOR:

- _____ INFORMATION
- _____ NECESSARY ACTION
- _____ ACTION (PREPARE REPLY)
- _____ APPROVAL
- _____ SIGNATURE
- _____ INITIAL
- 1 COMMENT OR CONCURR.
- _____ RETAIN
- _____ FILE

Attached HONORS BILL submitted by
 Cabinet.

RGBrown

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (ILL, 57-6010)
7845)

9 June, 1948

CLCO Number: 198

Name of Law: Honors Law

Competent Ministry: Prime Minister's Office

Date of Cabinet Approval: 4 June

SCAP Section concerned:

Mr. Hades, G.S.

Remarks: (Reference:)

~~Draft Order for the Enforcement
of the Honors Law~~

Rec'd GS, 9 June

cc: GS (Kada)

App'd, 6/10 per memo, Mr. Hades attached

(Approved by Administrative Research Bureau on

'48)

GS Reviewers:

8. Date of Approval by GS:

9. C.I.S. Member Responsible: H. Kobayashi

(17)

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL: 57-6010)
7845)

8 June, 1948

1. CLCO Number: 195

Name of Law: Local Finance Law

Competent Ministry: Prime Minister's Office

Date of Cabinet Approval: 4 June

Section concerned:

E.S.S. T/S. Mr. Middleton

Remarks: (Reference:)

Rec'd SS, 8 June
cc: ESS/FI/PE (Middleton)
NRS/ug (Kobayashi)
PHew (Johnson)

(Approved by Administrative Research Bureau on

'48)

GS Reviewers:

8. Date of Approval by GS:

9. C.I.S. Member Responsible: H. Kobayashi

(2)

~~SECRET~~

HGS/MWR/my

NR 711 (7 JUN 1948))P

Proposed Trade Association Law

NR/P

ESS/AC

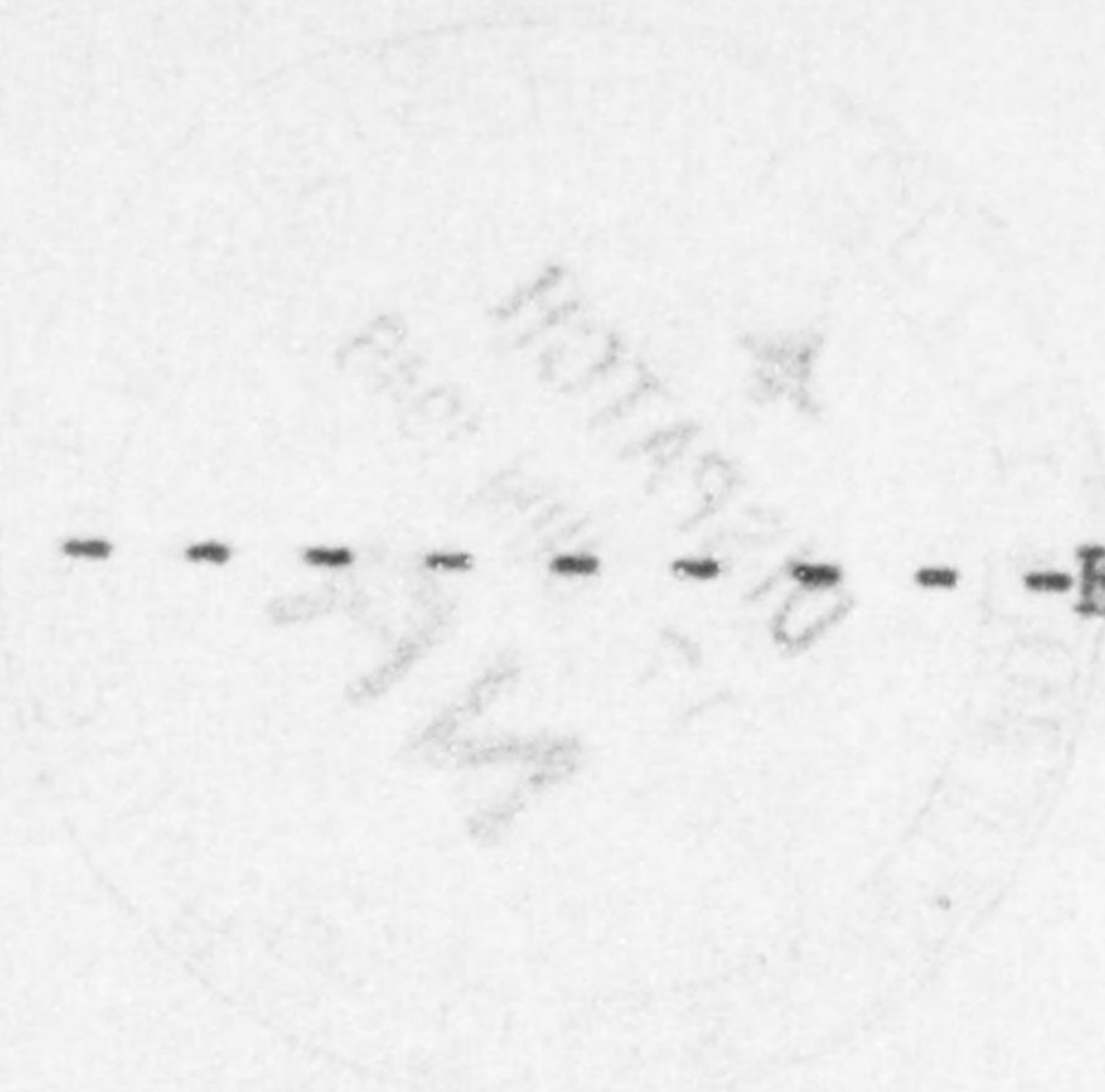
17 JUN 1948

1

1. Reference is made to check note 6, 2 June 48, to check sheet, NR/A to ESS and GS, 19 March 48, subject, "Proposed Trade Association Law".

2. NR concurs in final draft of the Trade Association Law, as submitted by ESS for consideration, 2 June 48. This confirms oral concurrence given in telephone conversations between Capt W. C. Murphy, NR, and Capt R. G. Brown, GS, and Mr L. N. Salwin, ESS/AC, 4 June 48.

Copy furnished:
GS



-----H. G. S.-----

GOVERNMENT SECTION

~~SECRET~~

Declassified 6/17 G.

15

GOVERNMENT SECTION
Buck Slip

5 June 1948

FROM:	INITIAL	DATE
NO:		
<input type="checkbox"/>	CHIEF.....	<i>as</i>
<input checked="" type="checkbox"/>	EX OFF.....	<i>5</i>
<input type="checkbox"/>	Deputy Chief.....	
<input type="checkbox"/>	Col Hays.....	
<input type="checkbox"/>	Maj Hizzo.....	
<input type="checkbox"/>	Ch, Adm Div.....	
<input type="checkbox"/>	Pub Affairs Div.....	
<input type="checkbox"/>	Local Gov't Div.....	
<input type="checkbox"/>	Adm. Mg. Div.....	
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<input checked="" type="checkbox"/>	Parl & Pol Div.....	
<input type="checkbox"/>	Courts & Laws Div.....	
<input type="checkbox"/>	Spe Proj Div.....	
<input type="checkbox"/>	Civil Service Div.....	
<input type="checkbox"/>	Chief Clerk.....	
<input checked="" type="checkbox"/>	File.....	
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YOUR:

- INFORMATION
- NECESSARY ACTION
- ACTION (PREPARE REPLY)
- APPROVAL
- SIGNATURE
- INITIAL
- COMMENT OR CONCURRENCE
- RETURN
- FILE

GENERAL HEADQUARTERS
 SUPREME COMMANDER FOR THE ALLIED POWERS
 AND
 UNITED STATES ARMY FORCES, PACIFIC
Routing Slip

FROM: Legal Section (JCS/DAV) DATE: 3 JUNE 1948
 TO:

- | | |
|---------------------------|---|
| Commander-in-Chief _____ | C Surgeon _____ |
| Military Secretary _____ | Fiscal Director _____ |
| Aide-de-Camp _____ | C Chaplain _____ |
| Chief of Staff _____ | C Sp Services _____ |
| Deputy C of S SCAP _____ | C I&E Services _____ |
| Deputy C of S AFPAC _____ | A Ex Gen Pur Off _____ |
| Secy, General Staff _____ | C Civ Personnel Sec _____ |
| G-1 _____ | C Diplomatic Sec _____ |
| G-2 _____ | C Civil Comm Sec _____ |
| G-3 _____ | <input checked="" type="checkbox"/> C Government Sec <u>(P&P Div)</u> |
| G-4 _____ | C E&S Section _____ |
| Adjutant General _____ | C Stat & Rpts Sec _____ |
| C Signal O _____ | C Public H&W Sec _____ |
| C Engineer _____ | Gen Proc Agent _____ |
| C Ordnance O _____ | C Civil I&E Sec _____ |
| C Chemical O _____ | C Legal Sec _____ |
| C Quartermaster _____ | C Nat Resources Sec _____ |
| Antiaircraft O _____ | C Int'l Pros Sec _____ |
| Pub Relations O _____ | C Gen Acct'g Sec _____ |
| Inspector General _____ | Civil Prop Custodian _____ |
| Judge Advocate _____ | Hq Comdt _____ |
| C Provost Marshal _____ | |

FOR:

- | | |
|--|-----------------------|
| Approval _____ | Note and Return _____ |
| Comment or _____ | Dist'n Desired _____ |
| Concurrence _____ | Signature _____ |
| Information _____ | Dispatch _____ |
| Initials _____ | Attachment of _____ |
| Issuance of Orders <input checked="" type="checkbox"/> _____ | Reference _____ |
| Necessary Action <input checked="" type="checkbox"/> _____ | File _____ |

*1. No legal Objection.
 W. E. M. Jr.*

AWO

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

C H E C K S H E E T

(Do not remove from attached sheets) CW/CLK/JW/CPC/

Subject: Draft Legislation

Note No.: From: GS To: ESS Date: 3 June 1943

1. 1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by Prime Minister's Office.
2. Your prompt comment is requested.

Incl: Tab "A" - The Trade Association Law

C.W.

P & PD - Captain Guida

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

C H E C K S H E E T

(Do not remove from attached sheets) **CW/CLK/JW/CFG/mar**

Subject: Draft Legislation

Note No.: From: GS To: **CTS** Date: **3 June 1948**

1. 1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by **Prime Minister's Office.**

2. Your prompt comment is requested.

Incl: Tab "A" - **The Trade Association Law.**

C.W.

FSB/[#]LO/PER/eh

From: **CTS** To: GS Date: **4 June 1948**

2. Civil Transportation Section concurs.

Incl.
n/c

-F. S. B.-

Memo No. 175

CTS-F/WLO/PER/eh
4 June 1948

WLO

MEMORANDUM FOR RECORD:

1. Basic correspondence is check note No. 1 from GS to CTS dated 3 June 1948, subject; "Draft Legislation" which transmits copy of proposed "Trade Association Law" and requests comment of CTS.

2. CTS took a definite position favoring trade associations in check note No. 2 from CTS to ESS dated 23 October 1947, subject; "Closure and Liquidation of Control Organizations Listed by ESB." (T.J. 8529) Memorandum for Record covering this check note indicated that CTS considered it desirable and necessary for trade associations to be permitted to:

- a. Recommend standardization of equipment.
- b. Recommend standards of stresses and strains
- c. Recommend safety regulations.
- d. Disseminate information.
- e. Research.

In connection with the Japan Shipowners Association in particular, CTS in various conversations with ESS advised of the necessity for such an association to engage in collective bargaining with labor. This request was again made in connection with solution of the Koun Kaishas in Japan. Upon their dissolution, it is anticipated that associations will be created in connection with port operations. It is also indicated that waterfront union strength will increase. Proposed law covers all phases considered by CTS as properly belonging to Trade Associations in transportation field.

3. Although CTS has encouraged passage of a trade association law, the draft as submitted directly affects the Nippon Shipping Exchange. In Article 6, Item 8, exemption for 90 days is granted to this organization. CTS protested to ESS on the time limitation of the exemption, in that necessary study and possible legislation to cover activities now performed by this Exchange cannot be introduced to the Diet within the time limit. ESS has assured CTS that no decisive action will be taken at expiration of that period affecting the Nippon Shipping Exchange as long as "reasonable effective efforts are under way and legislative proposals are pending".

GS Information Copy

7745

This is confirmed in statement of agreement from ESS (Mr. L. N. Salwin, Chief, Trade Law Branch) dated 3 June 1948. As a result of this understanding between CTS (Mr. P. E. Richers) and ESS/AC (Mr. Salwin), CTS will concur in proposed legislation as written.

4. Instant check note No. 2 to GS gives CTS' concurrence to the "Trade Association Law" as drafted.

5. Concurrences: None

6. The interests of USAFIK are not affected.

7. This completes action on 175 and Civil Transportation Journal No. 2245.

P. E. R. _____ 26-6002

Economic and Scientific Section
Antitrust and Cartels Division

3 June 1948

Re Article 6, item 8 of Trade Association Law - 90-day exemption of marine arbitration functions of Japan Shipping Exchange.

1. The 90-day exemption is intended to provide CTS and other interested quarters with a reasonable opportunity to investigate, prepare and enact special regulatory legislation on marine arbitration, and to assist in the speedy accomplishment of that purpose.

2. No advantage will be taken of the provision to prevent the completion of the foregoing objective as long as reasonable, effective efforts are under way and legislative proposals are pending.

Lester N. Salwin
Chief, Trade Laws Branch,
ESS/AC.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

C H E C K S H E E T

(Do not remove from attached sheets) ~~CW/CLK/JG/CPO/SS~~

Subject: Draft Legislation

Note No.: From: GS To: ~~SSS~~ Date: 3 June 1948

1.
 1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by Prime Minister's Office.
 2. Your prompt comment is requested.

Incl: Tab "A" - The Draft of Bill for a Partial Amendment of the Pension Law.

C.W.

CW
P & PD - Captain Gilda

010(3 Jun 48)ESS/WIE

From: ESS

To: GS

WFM/WEL/WHM/STB/...
WFM/WEL/WHM/STB/...

Date: 10 June 1948

2

ESS has no objection to introduction in the Diet of proposed
Draft of Bill for a Partial Amendment of the Pension Law.

Incl
w/d

-----W. F. M.-----

XXXXXXXXXXXXXXXXXXXXX
SUPREME COMMANDER FOR THE ALLIED POWERS

CFS/LRA/PMS/jeh

Draft Legislation

PH&W

GS

7 June 1948

2.
(cont'd)

d. The provision that pensions shall be decreased if other income is received will be deleted in view of the inflationary value of benefits and the costliness of such policing.

e. Law 77 of 1947 continues pension rights for government employees whose positions are within the scope of the Local Autonomy Law but only if the employee continues in the same position. An amendment will extend this provision to employees of the newly created Health Centers in view of the urgency of employees' consenting to being transferred to this new program.

1 Incl: n/c

----- C.F.S. -----

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, GLCO (TEL. 57-6010)
7845)

1 June, 1948

1. CLCO Number: 163
2. Name of Law: The Draft of Bill for a Partial Amendment of the Pension Law

Competent Ministry: Prime Minister's Office

Date of Cabinet Approval: 21 May

ESDP Section concerned:

P.H.W. Mr. Sullivan
MR. Anton Social Security Div.
GS Mr. McCormick

6. Remarks: (Reference:)

Cleared by Mr. Sullivan
(26-7057)

Reference.

1. Summary of the Present Amendments
 2. Pension Law (Law No. 78, 1923)
 3. Enforcement Ordinance for Pension Law (Imp. Ord. 367)
- (Approved by Administrative Research Bureau on 146/923)

7. GS Reviewers:

8. Date of Approval by GS:

9. C.F.S. Member Responsible: H. Kobayashi

Rec'd GS 6/2
cc: PH+W (checksheet)
ESS (checksheet)

14

WFM/JWO'B/HCK/ak

Science Council of Japan Bill

ESS

GS

11 June 48

- 1 1. ESS concurs in the attached Science Council of Japan Bill, subject to the corrections in red pencil as discussed at conference between Mr. Porter and Dr. Kelly, 8 June 48.

1 Incl:
 Science Council Bill

W. F. M.

ECW/PHC/LC/SS

Trade Association Law

ESS/AC

GS

16 July 1948

1

Attached hereto for your information is a copy of the Trade Association Law.

1 Incl
As indicated

Ecw
E. C. W.

P. M. Office D. M.

AN/NLG/com

Science Council of Japan Bill

CCS

GS

1 July 1948

(1)

1. This Section was requested on 29 June 1948 to transmit to Government Section, immediately, any comments or suggestions regarding the draft of the Science Council of Japan Bill now under consideration by the Diet Committee.

2. The content of Chapter II, Article 3, Sub-article b, at least in the English version of the bill, is at variance with agreements among staff sections concerning the functions of the Science Council. The Council is intended to be purely deliberative and advisory. There should be no possibility of misconstruing anything in its establishment law to mean that it shall have coordinating functions on ordinary scientific research matters.

3. Concerning the business office of the Council authorized by Article 16, it is believed that this office is most important from the standpoint of administration since it is here that the government and the supposedly independent Science Council will come into administrative contact. The nature and operation of the business office and the operation of the Council with public funds will probably be, as has been well considered in the past, the most difficult phases of the establishment and operation of the Science Council. It is therefore believed that Article 16 is inadequate and does not properly describe and authorize the business office of the Council and its relationship with the government.

4. In Article 23 it is stated that the quorum of the Science Council of Japan shall be one or more of the total members of the Council. This is very likely a misprint; however, in view of the fact that the Council consists of seven divisions representing all phases of the natural and cultural sciences, it might be desirable to have, in addition to a total membership requirement for a quorum, some requirement that will make it necessary for all divisions of the Council to be adequately represented in general meetings. It is also noted that Sub-article 3 of Article 23 states that division meetings and joint division meetings shall be governed by the quorum requirements stated in Article 23. However, a division of the Council consists of only 30 members so that if a misprint has been made in the first sentence of Article 23 and a quorum of the Council will be 100 or more members, then this requirement would no longer apply to a division.

5. The composition of the Science Council has been of great concern to Civil Communications Section. It is well appreciated that the Science Council may pass on scientific matters of great importance to the Japanese nation. The approach to problems and the types of opinions which are controlling in the Council are therefore of great importance to Japan. For these reasons, the annexed table to the Science Council of Japan Law

BASIC: Check Sheet dtd 1 July 48 from CCS to GS, subj: Science Council
of Japan Law.

has been studied and discussed with Japanese communication scientists. A conclusion has been reached that the composition of the Council proposed in that table does not follow from an attempt to be truly representative of the various groups of scientists already available as voters but rather follows the manner in which university faculties are set up. It is for this reason that a field such as metallurgy which is really overlapped by mining, chemical engineering and chemistry receives membership recognition whereas communication and associated engineers and scientists who total a few thousand are not recognized as a specific and very vital group within the scientific structure of Japan. These communication engineers and scientists will constitute a substantial part of the total electorate of the Science Council which has been estimated to be in the neighborhood of 100,000 individuals. It may also be expected that with the formation of the Electrical Communication Laboratory of the Ministry of Communications and with its possible effects on the manufacturers' laboratories, the communication scientists and engineers will represent increasingly progressive and sound thinking. Therefore, it is to be recommended that the composition of the Science Council be carefully scrutinized by the Japanese in order to arrive at something more truly representative of the scientific groups now existing than the faculty arrangement at Japanese universities.

cc: CIE
ESS/STD

----- G.I.B. -----

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (IRM, 57-6010)
7845)

8 June, 1948

CLCO Number: 196

Name of Law: The Science Council of Japan Bill

Competent Ministry: Prime Minister's Office

Date of Cabinet Approval: 8 June

SCAP Section concerned:

Dr. Kelly. Scientific and Technical Div. E.S.S.

Mr. Porter. Local Government Div. G.S.

Remarks: (Reference:)

R. & B.S., 6/8

cc: G-S (IG (Porter))

E.S.S./S.T. (Kelly) Apr 12, 6/8

E.I. & E. (Abbey)

(Approved by Administrative Research Bureau on

'48)

GS Reviewers:

8. Date of Approval by GS:

9. C.S. Member Responsible: H. Kobayashi

(13)

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

25 May 1948

MEMORANDUM FOR : Dr. J. W. Williams
Chief, Parliamentary & Political Division

SUBJECT : Law Concerning Arrangement of Laws and
Ordinances concerned pursuant to Enforce-
ment of Law for Establishment of Prime
Minister's Office.

1. Article #7 in this proposed law should be deleted entirely. All amendments to the National Public Service Law (Law 120 - 1947) will be submitted at one time to avoid confusion. Note will be made of the suggested amendments and the Temporary National Personnel Commission will be advised to consider them when such amendments are submitted.

2. Otherwise, to expedite processing this proposed bill is forwarded without disapproval.

Blaine Hoover

BLAINE HOOVER
Chief, Civil Service Division

WPM/hm

Prime Minister's Off

12

GOVERNMENT SECTION
Buck Slip

25 May 1948

FROM: Parliamentary Pol Div
NO: _____ INITIAL: _____ DATE: _____

_____	CHIEF.....	
_____	EX OFF.....	
_____	Deputy Chief.....	
_____	Col Hays.....	
_____	Maj Rizzo.....	
_____	Ch, Adm Div.....	
_____	Pub Affairs Div.....	
_____	Local Gov't Div.....	
_____	Adm. Mg. Div.....	
_____	Gov't Powers Div.....	
_____	Parl & Pol Div.....	
_____	Courts & Laws Div.....	
_____	Spe Proj Div.....	
_____	Civil Service Div.....	<u>5/27/48</u>
_____	Chief Clerk.....	<u>5/26/48</u>
_____	File.....	
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- NOTE:
- _____ RECOMMENDATION
 - _____ NECESSARY ACTION
 - _____ ACTION (PREPARE REPLY)
 - _____ APPROVAL
 - _____ SIGNATURE
 - _____ INITIAL
 - _____ COMMENT OR CONCURRENCE
 - _____ RETAIN
 - _____ FILE

Attn is invited to Art. 7,
attached Bid
W. Brown

Memorandum attached - 1/11/48

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6510)
7845)

2 June, 1948

1. CLCO Number: 119
2. Name of Law: Law Concerning Arrangement of Laws and Ordinances Concerned Pursuant to Enforcement of Law for Establishment of Prime Minister's Office.
3. Competent Ministry: Prime Minister's Office
4. Date of Cabinet Approval: 18 May
5. BOAP Section concerned:
6. Remarks: (Reference:)
~~Basic~~ Draft was submitted on 25 May.
Basic } *Final Copy of Revised draft*
- (Approved by Administrative Research Bureau on 1948)
7. GS Reviewers:
8. Date of Approval by GS:
9. C.I.S. Member Responsible: H. Kobayashi

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7845)

20 May, 1948

1. CLCO Number: 119.
2. Name of Law: Law concerning Arrangement of Laws and Ordinances concerned Pursuant to Enforcement of Law for Establishment of Prime Minister's Office.
3. Competent Ministry: P.M.O.
Date of Cabinet Approval: 18 May 1948
5. G.S. Section concerned:
G.S. Capt. Brown.

Remarks: (Reference:)

	No.	Day	Month	Year	Gazette N
1. Special Supply Office Law	No. 78	28	April	'47	521
2. Imperial Household Office Law	70	18	"	"	313
3. Imperial Household Law	3	18	Jan.	"	237
4. Imperial House Economic Law.	4	"	"	"	"
5. National Public Service Law	120	21	Oct.	"	468

attached references.

- Law to the Temporary Establishment of Board of Reparations.
- Law for Temporary Establishment of Liaison & Coordination Office.
- The Government Officials Appointment & Promotion Ordinance.
(Approved by Administrative Research Bureau on 18 May, 1948)

7. Reviewers:

*Rec'd G.S. v. 125 - Approved G.S. (Brown)
cc: G.S./K.L. (Morgan)*

8. Date of Approval by GS:

cc: G.S./C.S.D. (Mac Coy)

9. C.S. Member Responsible: H. Kobayashi

No. 33

Date: May 18, 1948

~~_____~~ This draft bill cabinet order has been reviewed by the Administrative Research Bureau.

F. Amodeo

Deputy Director General

Administrative Research Bureau

Laws

**GENERAL HEADQUARTERS
FAR EAST COMMAND
CHECK SHEET**

(Do not remove from attached sheets)

File No:

Subject: Amendment to Statistics Law

CFS/LVP/AK

Note
No.

From: PHW

To: GS

Date: 9 June 1948

1.

1. On 4 June 48, Mr. Phelps, Chief of the Health Statistics Division in a telephone communication with Captain Guida, recommended a revision in Article 6 - (2) concerning the membership of the Statistics Committee. As suggested by Captain Guida, a written statement of the recommendation is attached herewith. In addition, reference is also made to the need for revising Article 6 - (1)--2.

2. Article 6 - (1) -- 2. This item as written in the original Japanese carries a somewhat different meaning from that which might be obtained from the English translation submitted, which reads as follows:

"To survey, plan, connect and develop recommendations concerning organization structure, personnel staff requirements and management of statistical organs."

3. It might be interpreted to mean that authority would be limited to make surveys and plans for the purpose of making recommendations concerning organization, personnel requirements, management of the offices, etc. However, the original Japanese goes much further and provides The Statistics Committee with authority to actually plan the organizational structure, management and personnel requirements of all statistical offices.

4. Such a provision would only serve to stifle the efforts of the statistical offices. It would not promote their development. They must be permitted to plan and determine their own organization, management and personnel requirements.

5. The Statistics Committee should make surveys and make recommendations for improvement whenever possible, in the organization and management of the statistical work.

6. It is suggested therefore that Article 6 - (1) -- 2 be revised as follows: To make surveys concerning the organization and management of statistical offices, including personnel requirements, for the purpose of making recommendations for their improvement and for the purposes of coordination.

7. Article 6 - (2) of the proposed amendment to a part of the Statistics Law provides that the Statistics Committee shall consist of not more than fifteen persons and that they shall be appointed by the Prime Minister from among persons of knowledge and experience in statistics.

8. The Statistics Committee is often referred to as the "professors' group" because most, if not all of its members are or have been professors.

1.
cont'd

Of the fourteen members now on the Committee, seven are actively engaged in teaching economics and one, mathematics. Almost all of them are either teaching economics or are professionally trained in economics.

9. Five members are employed by the Japanese Government in official capacities. Mr. Kondo is chief of the Bureau of Investigations and Statistics of the Ministry of Agriculture and Forestry; Mr. Masaki, Chief of the Bureau of Investigations and Statistics of the Ministry of Commerce and Industry; Mr. Morita, Director of the Statistics Bureau of the Prime Ministers Office; Mr. Yanamoto, Director of the Economic Stabilization Board and Mr. Okazaki, Director of the Institute of Population Problems.

10. The following ministries are not represented on the Committee:

Foreign Affairs
Finance
Education
Welfare
Transportation
Communication
Labor

11. From a political standpoint, there is no objection to the inclusion of representatives of the several ministries; in fact, they would strengthen the Committee. Without them, close working relationships cannot be maintained and their practical knowledge and skills would not be made use of effectively. As it is, only two ministries are represented on the Committee. It is suggested that either the present Committee be enlarged to include representatives from all of the ministries or that the number of economists be reduced to provide places for them.

12. The present Committee is badly unbalanced on the professional side. Although under the proposed law the Prime Minister may appoint representatives from the ministries, it is not specifically provided for in the law and in the selection of the present Committee, the necessity for their full representation was either not realized or neglected.

13. It is suggested that Article 6 - (2) be restated, providing that representatives from each of the ministries shall be appointed to the Committee by the Prime Minister.

1 Incl.:
Bill to amend Statistics Law

*Kobayashi notified
of these suggested amendments
and instructed to bring in
a corrected version*
C.F.S.
6/16

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Legal Section

8 June 1948

MEMORANDUM FOR PARLIAMENTARY AND POLITICAL DIVISION, GOVERNMENT SECTION.

SUBJECT: Statistics Law, Amendment.

1. The following changes in drafting should be made:
 - a. In Articles 2, 3 (Par. 2), 5, 9, 10, 11, 12 (Par. 1 and 2), 17 and 19, "local public corporation" should read "local public entity."
 - b. In Article 12, paragraph 3 should read paragraph 2.
2. Legal Section objects to the following articles:
 - a. Article 3, Par. 2, and Article 12, Par. 2: "The chief of the local public entity" should read "the local public entity" only. The chief has no power to enact legislation -- this power is vested in the local assembly.
 - b. Article 6 (2), Par. 2: The sentence "Besides the fixed number mentioned in the first paragraph, the temporary members may be set up, if it is deemed necessary," should be eliminated. If temporary members are necessary, their number should be provided in the law.

Alfred C. Oppler

ALFRED C. OPPLER, Chief
Legislation and Justice Division

Prepared by:

Jeanne D. Conners
JEANNE D. CONNERS

GOVERNMENT SECTION
Buck Slip

24 May 1948

FROM: *Parliamentary & Political*
NO: _____ INITIAL | DATE

_____	CHIEF.....	
_____	EX OFF.....	
_____	Deputy Chief.....	
_____	Col Hays.....	
_____	Maj Rizzo.....	
_____	Ch, Adm Div.....	
_____	Pub Affairs Div.....	
_____	Local Gov't Div.....	
_____	Adm. Mg. Div.....	
_____	Gov't Powers Div.....	
<u>2</u>	Parl & Pol Div.....	
<u>1</u>	Courts & Laws Div.....	
_____	Spe Proj Div.....	
_____	Civil Service Div.....	
_____	Chief Clerk.....	
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FOR:

- _____ INFORMATION
- _____ NECESSARY ACTION
- _____ ACTION (PREPARE REPLY)
- _____ APPROVAL
- _____ SIGNATURE
- _____ INITIAL
- _____ COMMENT OR CONCUR.
- _____ RETURN
- _____ FILE

Reference:
Law No. 18 off. Log. No 294 3/26/47
Jayord. 619 off Log. 225 12/28/46
cc: ESS/R+P (Levine) *Gunda*

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

C H E C K S H E E T

(Do not remove from attached sheets) CW/CLK/JW/CPG/msf

Subject: Draft Legislation

Note No.: From: GS To: ESS Date: 24 May 1948

1. 1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by the Prime Minister's Office.
2. Your prompt comment is requested.

Incl: Tab "A"
Amendment to a Part
of the Statistics Law (draft)

C.W.

2. From: ESS To: GS Date: 29 May 1948
We concur in proposed draft bill.

1 Incl
n/c

U. F. H.

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7845)

21 May, 1948

1. CLCO Number: 120
2. Name of Law: Amendment to a Part of the Statistics Law.

3. Parent Ministry: Prime Minister's Office.

4. Date of Cabinet Approval: 14 May.

5. Section concerned: Mr. M. Levine ; Research &
Program Div., ESS.

Remarks: (Reference:)

*Statistics Law (Law No 18 (26 Mar. '47))
Official G. No. 294*

*The Regulations Governing the Organization
of the Statistics Law 28 Dec '46*

Committee (No 19 (J. O.) Official G No 225)

(Approved by Administrative Research Bureau on

7. GS Reviewers:

8. Date of Approval by GS:

9. C.S. Member Responsible: H. Kobayashi

Recd GS 5/22/48

cc: GS/d+L (Morgan)

ESS/R+P (Levine) checked

PNW/HS (Phelps)

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

C H E C K S H E E T

(Do not remove from attached sheets) ~~CW/CLK/JW/ROB/MS~~

Subject: Draft Legislation

Note No.: From: GS To: ~~CISE~~ Date: 30 May 1946

1. 1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by ~~the Cabinet~~ (Prime Minister's Office).

2. Your prompt comment is requested.

Incl: Tab "A"

Draft Of The Law Of The Agency
For The Affairs of Allocation of Paper
For Newspapers and Publications.

C.W.

P & PD
G

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

C H E C K S H E E T

(Do not remove from attached sheets) *CH/CLZ/JV/TSD/MSB*

Subject: Draft Legislation

Note No.: From: GS To: *SSS* Date: *20 May 1943*

Attn: *Industry Div (Mr Cosler)*

1. 1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by the Cabinet (Prime Minister's Office).

2. Your prompt comment is requested.

Incl: Tab "A"
*Draft of The Law of The Agency
For The Affairs of Allocation of Paper
For Newspapers and Publications.*

C.W.

2/2
P & PD

CB

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7845)

June 11, 1948

1. CLCO Number: 115

Name of Law: Draft of the Law of the Agency for the
Affairs of Allocation of Paper for Newsp-
aper and Publications.

Competent Ministry: Prime Minister's Office

4. Date of Cabinet Approval: May 18.

SCAP Section concerned: C.I.S. Mr. Don Brown

6. Remarks: (Reference:)

(Approved by Administrative Research Bureau on 1948)

7. GS Reviewers:

8. Date of Approval by GS:

Rec'd GS, 11 June
cc: Est/ GS (Hange)

9. C.I.S. Member Responsible: H. Kobayashi

Approved by
H. Kobayashi, 6/11/48

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL, 57-6010)
7845)

20 May, 1948

1. CLCO Number: 115
2. Name of Law: Draft of the Law of the Agency for the Affairs of Allocation of Paper for Newspapers and Publications

3. Competent Ministry: Prime Minister's Office
Date of Cabinet Approval: 18 May 1948

5. SCAP Section concerned:
C.I.E. Mr. Don Brown

Information Div.

Remarks: (Reference:)

As of 20 May

cc: GS (Hauge)

E.I.E. Information (Brown)

~~E.I.E. (Coates)~~

(Approved by Administrative Research Bureau on 19 May '48)

7. Reviewers:

8. Date of Approval by GS:

9. C.F.S. Member Responsible: H. Kobayashi

No. 33

Date: May 19, 1948

~~_____~~ This draft ^{bill} ~~cabinet order~~ has been reviewed by the Administrative Research Bureau.

R. Lueders

Deputy Director General

Administrative Research Bureau

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

25 May 1948

MEMORANDUM FOR THE DEPUTY CHIEF, GOVERNMENT SECTION.

SUBJECT: Draft Law for Agency for Allocation of Paper.

1. The draft of the proposed law on establishing an agency to allocate paper for newspapers and publications is objectionable for several reasons. It ought, first of all, to make specific reference to the current emergency situation which requires the temporary establishment of an agency to allocate paper.

2. As drafted, the law also permits wide latitude for bureaucratic control and manipulation. All authority for allocation is assigned to the Agency for the Affairs of Allocation of Paper for Newspapers and Publications and its subsidiary Council. Moreover, the Agency and the Council are assigned responsibility for determining "principles, standards, and procedures concerning the allocation of paper for newspapers and publications."

3. These organizations in turn are responsible only to the Prime Minister or to a State Minister.

4. Presumably, the Headquarters will supervise paper allocations, but it is hardly advisable to establish a precedent for any such unlimited assignment of authority.

5. It is recommended, therefore,

a. That the law be amended to include a preliminary statement describing the emergency circumstances which require creation of a paper allocation agency;

b. That the principles, standards, and procedures concerning paper allocation be specifically defined in the law;

c. That the law remain in effect for a specific period (perhaps one year) to give the Diet an opportunity to reconsider the need for continuing allocations and the manner in which the allocation agency has discharged its responsibilities; and

d. That an executive agency be created to allocate paper, with a director or small group of directors whose appointment by the Prime Minister would be subject to Diet confirmation.

O. I. Hauge

O. I. HAUGE
Chief, Public Affairs Division

1 Incl: Draft Law.

②
FOR [Signature]

GOVERNMENT SECTION
Buck Slip

20 May 1948

FROM: Parliamentary + Political Div
NO: _____ INITIAL DATE _____

_____	CHIEF.....	_____
_____	EX OFF.....	_____
_____	Deputy Chief.....	_____
_____	Col Hays.....	_____
_____	Maj Rizzo.....	_____
_____	Ch, Adm Div.....	_____
<u>1</u>	Pub Affairs Div.....	_____
_____	Local Gov't Div.....	_____
_____	Adm. Mg. Div.....	_____
_____	Gov't Powers Div.....	_____
_____	Parl & Pol Div.....	_____
_____	Courts & Laws Div.....	_____
_____	Spe Proj Div.....	_____
_____	Civil Service Div.....	_____
_____	Chief Clerk.....	_____
_____	File.....	_____
_____	_____
_____	_____

FOR:

- _____ INFORMATION
- _____ NECESSARY ACTION
- _____ ACTION (PREPARE REPLY)
- _____ APPROVAL
- _____ SIGNATURE
- _____ INITIAL
- 1 _____ COMMENT OR CONCUR.
- _____ RETAIN
- _____ FILE

Attn: Mr. Hauge
cc: C.T.E (Brown)
ESS/IND (Cassidy)
R. Brown

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

Charles Hauge

3 June 1948

MEMORANDUM FOR THE RECORD

SUBJECT: Paper Allocation Board

1. Mr. Yamada of the LCO and Mr. Katsushiro Narita, Director of the Paper Allocation Office of the Cabinet, visited the office this afternoon to discuss the details of a law and Cabinet Order establishing a Paper Allocation Board in the government.
2. There appears to be a conflict between the government and CI&E (Mr. Brown) concerning the method of appointing board members. CI&E apparently desires that the membership of the board be self-perpetuating, whereas the government desires that appointments be made by the Cabinet.
3. Messrs. Yamada and Narita were advised that the National Government Division was no longer reviewing the details of organization laws but that if the Cabinet preferred to take a different course of action it would be advisable to submit a letter by a competent minister certifying that the Cabinet had considered the problem and preferred to take a different course of action, citing its reasons therefor and the alternative which it preferred, and that upon receipt of such a letter this division would refer it to the appropriate officials for decision.

CPM
CARLOS P. MARCUM
Chief, Administrative Management Div.

hull

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

C H E C K S H E E T

(Do not remove from attached sheets) CW/CLK/JW/RGB/mmnr

Subject: Draft Legislation

Note No.: From: GS To: CI&E Date: 20 May 1948

- 1.
1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by the Cabinet (Prime Minister's Office).
 2. Your prompt comment is requested.

Incl: Tab "A"
Draft Of The Law Of The Agency
For The Affairs of Allocation of Paper
For Newspapers and Publications.

2 From: CIE To: GS Date: 24 May 1948

- DRN/DB/emw
1. Reference to the attached draft law for the Agency for Affairs Concerning the Allocation of Paper for Newspapers and Other Publications, the Civil Information and Education Section has been somewhat concerned over the evidence which the drafting of it has given of reluctance on the part of the Government to preserve those aspects of the present paper allocation system which were designed to minimize, if not prevent, manipulation of paper allocation by the Government to influence the press and further political ends.
 2. Attached (Tab "B") is an informal memorandum in which CIE suggested several modifications in the original draft of the proposed law after it had been submitted by the Chief Secretary of the Cabinet Paper Allocation Office for comment.
 3. Though the final draft now ready for presentation to the Diet shows that the suggestions have not been followed, CIE believes that its weaknesses and ambiguities can be compensated for in the supplementary ordinance provided for in Article IV. The requirements for this ordinance and the reasoning behind them have been set forth in another memorandum (Tab "C") to the Chief Secretary of the Cabinet Paper Allocation Office.
 4. Because of the importance of the issues involved, CIE hopes that Government Section will give careful consideration to the CIE memoranda and concur in the draft law only if convinced that it will

GENERAL HEADQUARTERS
~~PACIFIC EAST COMMAND~~
SUPREME COMMANDER FOR THE ALLIED POWERS
CHECK SHEET

(Do not remove from attached sheets)

File No:

Subject: Draft Legislation

Note
No.
2
(Con't)

From:

To:

Date:

(continued from page 1)

not prevent the issuance of an ordinance leaving no loophole for manipulation of paper allocation by the Government or individual officials.

TAB "A"
TAB "B"
TAB "C"

DRM

-D. R. N.-

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

C H E C K S H E E T

(Do not remove from attached sheets) CW/CLK/JW/RGB/mmr

Subject: Draft Legislation

Note No.: From: GS To: CIE&E Date: 20 May 1948

- 1.
1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by the Cabinet (Prime Minister's Office).
 2. Your prompt comment is requested.

Incl: Tab "A"

Draft Of The Law Of The Agency
For The Affairs of Allocation of Paper
For Newspapers and Publications.

2 From: CIE To: GS Date: 24 May 1948
C.W. DRW/DB/caw

1. Reference to the attached draft law for the Agency for Affairs Concerning the Allocation of Paper for Newspapers and Other Publications, the Civil Information and Education Section has been somewhat concerned over the evidence which the drafting of it has given of reluctance on the part of the Government to preserve those aspects of the present paper allocation system which were designed to minimize, if not prevent, manipulation of paper allocation by the Government to influence the press and further political ends.
2. Attached (Tab "B") is an informal memorandum in which CIE suggested several modifications in the original draft of the proposed law after it had been submitted by the Chief Secretary of the Cabinet Paper Allocation Office for comment.
3. Though the final draft now ready for presentation to the Diet shows that the suggestions have not been followed, CIE believes that its weaknesses and ambiguities can be compensated for in the supplementary ordinance provided for in Article IV. The requirements for this ordinance and the reasoning behind them have been set forth in another memorandum (Tab "C") to the Chief Secretary of the Cabinet Paper Allocation Office.
4. Because of the importance of the issues involved, CIE hopes that Government Section will give careful consideration to the CIE memoranda and concur in the draft law only if convinced that it will

Draft Legislation

(continued from page 1)

2
(Con't)

not prevent the issuance of an ordinance leaving no loophole for manipulation of paper allocation by the Government or individual officials.

TAB "A"
TAB "B"
TAB "C"

-----D. R. M.-----

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

APC 500
24 May 1948

MEMORANDUM FOR: Chief Secretary, Cabinet Office for Paper Allocation

SUBJECT: Draft Law for Agency Concerning Allocation of Paper
for Newspapers and Other Publications

1. Reference to the revised draft of the "Law of the Agency for Affairs Concerning Allocation of Paper for Newspapers and Other Publications" submitted in English translation 16 May 1948, the following comments are offered:

a. Even though to do so might mean a departure from the usual formulae for legislation, it would help to clarify the letter and the spirit of the law if an introductory article along the following lines were included:

"Article I. Because the shortage of paper necessitates machinery to ensure equitable allocation among newspapers and other publications of such paper as the national economy can provide for them, there shall be established under the Prime Minister, in accordance with the National Government Organization Law, a special Agency which shall function in a manner which enables the Government to satisfy itself that fair allocations are being made but which precludes the exertion of influence by the Government or by officials of the Government on paper allocation to interfere in any way with freedom of expression or to favor any ideology or political viewpoint."

b. Paragraph 1 of Article I (which would become Article II if the above suggestion were adopted) could be made more specific if reworded to state that the Agency will draft for presentation to the Council recommendations for action on the applications, such recommendations to be based on principles and regulations announced by the Council.

c. Paragraph 3 of Article I conceivably conflicts with the responsibilities of the Ministry of Commerce and Industry. It might be desirable to qualify it to include the idea that the Agency will exercise surveillance over the delivery and consumption of paper allocated to publications and initiate action to correct inadequacies and violations of regulations.

d. Article II of the draft might be made more precise by being worded along the lines of the following:

"Article II (III). There shall be established and attached administratively to the Agency for Affairs Concerning Allocation of Paper to Newspapers and Other Publications a Council which shall have exclusive authority to consider and decide on policies governing the allocation of paper to newspapers and other publications and to determine what allocations will be made."

e. The remainder of the draft appears to be satisfactory.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

APC 500
24 May 1948

MEMORANDUM FOR: Chief Secretary, Cabinet Office for Paper Allocation

SUBJECT: Draft Law for Agency Concerning Allocation of Paper
for Newspapers and Other Publications

1. Reference to the revised draft of the "Law of the Agency for Affairs Concerning Allocation of Paper for Newspapers and Other Publications" submitted in English translation 16 May 1948, the following comments are offered:

a. Even though to do so might mean a departure from the usual formulae for legislation, it would help to clarify the letter and the spirit of the law if an introductory article along the following lines were included:

"Article I. Because the shortage of paper necessitates machinery to insure equitable allocation among newspapers and other publications of such a nature as the national economy can provide for them, there shall be established by the Prime Minister, in accordance with the National Government Organization Act, a special Agency which shall function in a manner which enables the Government to satisfy itself that fair allocations are being made but which precludes the exercise of influence by the Government or by officials of the Government on the allocation to interfere in any way with freedom of expression or to favor any ideology or political viewpoint."

b. Paragraph 1 of Article I (which would become Article II if the suggestion were adopted) could be made more specific if reworded to state that the Agency will draft for presentation to the Council recommendations for action on the applications, such recommendations to be based on principles and regulations announced by the Council.

c. Paragraph 3 of Article I conceivably conflicts with the responsibilities of the Ministry of Commerce and Industry. It might be desirable to modify it to include the idea that the Agency will exercise surveillance over the delivery and consumption of paper allocated to publications and initiate action to correct inadequacies and violations of regulations.

d. Article II of the draft might be made more precise by being reworded along the lines of the following:

"Article II (III). There shall be established and attached administratively to the Agency for Affairs Concerning Allocation of Paper for Newspapers and Other Publications a Council which shall have exclusive authority to consider and decide on policies governing the allocation of paper to newspapers and other publications and to determine what allocations shall be made."

e. The remainder of the draft appears to be satisfactory.

TAB "B" - CIE Memorandum, Draft Law

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

APC 500
24 May 1948

MEMORANDUM FOR: Chief Secretary, Cabinet Office for Paper Allocation

SUBJECT: Draft Law and Ordinance Concerning Paper Allocation

1. Reference is made to the Government's final draft for the law to govern the Agency for Affairs Concerning Allocation of Paper for Newspapers and Other Publications as made available in an English translation on 20 May 1948 and the tentative draft ordinance concerning the Council for the Allocation of Paper for Newspapers and Other Publications as made available in an English translation several weeks ago.

2. It is noted that the draft law as approved by the Cabinet contains nothing of the suggestions made in paragraphs "a", "b" and "d" of the memorandum on this matter which was given to the Chief Secretary of the Cabinet Office for Paper Allocation on 17 May 1948.

3. The suggestions, it will be recalled, were motivated solely by considerations having to do with the desirability of providing the Government with an opportunity to make clear beyond the possibility of controversy that it adhered to the principle of non-interference with the press and therefore was perfectly willing to provide a system for the allocation of paper which would make it difficult, if not impossible, for the Government or any of its officials to yield to the not-unknown temptation to influence the press through paper allocation.

4. In explanation of the decision to ignore the suggestions, the argument has been advanced that the Government of course has not the slightest intention of interfering with the press and therefore should be trusted to handle paper allocation in an unfettered manner. Without necessarily impugning the sincerity of those advancing this argument, it is both inadvisable and impossible to ignore the following incidents:

a. The self-confessed aim of Mr. Yoshida's subordinates who in 1946 secretly shifted the allocation of paper for publications from the Ministry of Commerce and Industry to the Prime Minister's Office was to enable them to exert control of a kind which would ensure that publishers with viewpoints acceptable to the Yoshida Cabinet would be favored.

b. Under the Katayama Cabinet, a certain Diet member initiated a scheme to solicit funds for Mr. Hayashi, at that time the Minister entrusted with paper allocation affairs, who was represented as able and willing to repay such beneficence by arranging for the allocation of substantial quantities of newsprint.

X TAB "C"
randun

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

APO 500
24 May 1948

Chief Secretary, Cabinet Office for Paper Allocation
Draft Law and Ordinance Concerning Paper Allocation

Reference is made to the Government's final draft for the law to
Agency for Affairs Concerning Allocation of Paper for Newspapers
Publications as made available in an English translation on 20 May
tentative draft ordinance concerning the Council for the Alloca-
tion for Newspapers and Other Publications as made available in an
translation several weeks ago.

It is noted that the draft law as approved by the Cabinet contains
the suggestions made in paragraphs "a", "b" and "d" of the memo-
randa on this matter which was given to the Chief Secretary of the Cabinet
for Paper Allocation on 17 May 1948.

The suggestions, it will be recalled, were motivated solely by
the Government's having to do with the desirability of providing the Government
the opportunity to make clear beyond the possibility of controversy that
the principle of non-interference with the press and therefore
willing to provide a system for the allocation of paper which
is difficult, if not impossible, for the Government or any of its
agencies to yield to the not-unknown temptation to influence the press
in the allocation.

In explanation of the decision to ignore the suggestions, the argument
advanced that the Government of course has not the slightest inten-
tion of interfering with the press and therefore should be trusted to handle
the matter in an unfettered manner. Without necessarily impugning the
arguments of those advancing this argument, it is both inadvisable and impossible
to cite the following incidents:

The self-confessed aim of Mr. Yoshida's subordinates who in 1946
requested the allocation of paper for publications from the Ministry
of Commerce and Industry to the Prime Minister's Office was to enable them to
obtain a kind of allocation which would ensure that publishers with viewpoints
favorable to the Yoshida Cabinet would be favored.

Under the Katayama Cabinet, a certain Diet member initiated a
scheme to solicit funds for Mr. Hayashi, at that time the Minister entrusted
with allocation affairs, who was represented as able and willing to
show beneficence by arranging for the allocation of substantial quantities

TAB "C" - CIE Memo-
randum, Draft Law

c. Also during the time of the Katayama Cabinet, the then Chief Secretary of the Cabinet Paper Allocation Office sought to convince the Book and Magazine Panel of the Paper Allocation Committee that it was obliged, regardless of regulations, to allocate a considerable quantity of paper for a series of pamphlets written by Cabinet members, including Mr. Nishio and Mr. Ashida.

d. Only a few days ago, Mr. Nomizu, the present Minister entrusted with paper allocation affairs, told representatives of some of the newer and smaller newspapers, in a manner which did not give them the impression that he merely was jesting, that if they would abandon their opposition to the proposed tax on newspaper advertising he would see to it that they received larger newsprint allocations.

5. It is familiarity with such manifestations as those cited above of the ease with which even high policy-making officials find it possible to think in terms of using paper allocations to further their own ends or interfere with the press that is responsible for the suspicions which are almost universal in publishing circles concerning the intentions of the Government in bringing the allocation machinery into conformity with the new National Government Organization Law.

6. It will be appreciated, therefore, that the looseness and ambiguity of the draft law to govern the Agency for Affairs Concerning Allocation of Paper for Newspapers and Other Publications makes it imperative that special care be taken to have an ordinance on the Council with provisions which achieve beyond equivocation what the Government was reluctant to write into the Agency law.

7. By their nature and extent, the deviations of the draft ordinance from the regulations governing the present Paper Allocation Committee give the impression of having been designed not only to break down the existing system but also to supplant it with a system through which the Government could exert substantial influence on the determination of allocation policies and the allocations themselves.

8. The intent of the framers of the draft ordinance would seem to be most evident in:

a. Article VIII, which would permit the Government to pack the Council with members sharing its views or willing to follow its instruction on paper allocation.

b. Article XI, which holds the possibility of Agency manipulation of the Council through control of its secretarial machinery.

c. Omission of Article XXIV of the present ordinance, authorizing the Council to arrange for outside assistance in performance of its duties.

d. Omission of Article XL of the present ordinance, making the Cabinet Minister in charge responsible for reviewing Council decisions but reserving to the Council the final word in all controversial cases.

9. In justification of these departures from the present arrangements, it has been argued that it is incongruous to hold the Government responsible for paper allocation unless it is able to control both the machinery which allocates and the allocations themselves. This argument might have some validity were it not for the special character of what in this instance is being allocated. Paper, as was shown in paragraph 4 above, is a tool of such ideological and political value that it is not very realistic to expect Government officials, who share the frailties of other human beings, to shun the mighty temptation to use paper allocations to reward those whom they favor and to punish those whom they dislike. The machinery for allocation of paper to publishers must be designed to thwart such temptation.

10. Though there is nothing sacrosanct about them, the present arrangements, worked out only after long discussions with the Government in the autumn of 1946, are believed to embody a system of checks and balances which permit:

a. The exercise of responsibility by the Government with minimum danger that advantage will be taken of such responsibility to manipulate paper allocations for furtherance of political ends or interference with freedom of the press.

b. The making of allocation decisions by a group of representative citizens with minimum danger that advantage will be taken of their authority to allocate irresponsibly or in any other manner likely to embarrass the Government or antagonize informed public opinion.

11. Under the present system, it will be recognized, responsibility can be exercised by the Government at the following crucial points:

a. Though panel vacancies are filled by panel elections in which the slates of candidates have been chosen by a panel nominating committee, Article XL not only permits but obligates the Minister in charge of paper allocation affairs to review election results. If anything undesirable or questionable is discovered, he may call it to the attention of the Paper Allocation Committee. If he fears that the Committee arbitrarily will refuse to correct an error, there is nothing to prevent him from setting forth his case in a public statement, the reaction to which the Committee hardly can ignore.

b. Policy decisions and regulations of the Committee similarly are subject to review by the Minister.

c. Though they must be based on Committee regulations, the Secretariat, a purely Government organ, has not only the opportunity but also the obligation to draft and submit to the Committee recommendations for action on all applications. Apart from the usefulness of this to the Committee, the Government thus goes on record as indicating what in its opinion the allocations should be.

d. The Committee is not bound by the Government recommendations, but the Minister in charge has not only the opportunity but also the obligation to review all allocations decided on by the Committee and to call to its attention any inequities or deviations from established allocation principles. If he fears that the Committee arbitrarily will refuse to correct an unfair allocation, there is nothing to prevent him from setting forth his case in a public statement, the reaction to which the Committee hardly can ignore if it is in the wrong.

12. Whether the Paper Allocation Committee in the year and a half since the present system took effect has avoided all error may be doubted. Beyond controversy, however, is the fact that in this period the Minister in charge not once has challenged a decision of the Committee. The record is without evidence, in other words, that the present system has operated in a manner jeopardizing the responsibility of the Government for paper allocation.

13. As the argument that the Government cannot exercise responsibility within the present system has no foundation, it is requested that the draft ordinance for the Council be revised to preserve all pertinent details in the present regulations for the Paper Allocation Committee, with special emphasis on those which:

a. Entrust to the Council exclusively the filling of vacancies, subject only to Government challenge for cause.

b. Give to the Council Chairman control over the choice of secretarial assistants and over their activities.

c. Permit the Council to solicit whatever outside assistance it may desire in connection with its duties, including such arrangements as it may choose to make with the Japan Newspaper Association and the Japan Publishers' Association to have them draft and submit recommendations for action on all applications to parallel those submitted by the Agency, so that the Council panels may be able to check against each other the Government and industry recommendations in arriving at equitable allocations. (In connection with this point, it is requested that steps be taken to have it made clear that paragraph 1 of Article V of the new Trade Organization Law does not prevent the giving of such assistance to the Council by the Japan Newspaper Association and the Japan Publishers' Association.)

d. Require that the Minister in charge review all decisions of the Council but reserve to the Council the final word in the event of any difference of views.

14. The Civil Information and Education Section, General Headquarters, Supreme Commander for the Allied Powers, will find it impossible to approve an ordinance which falls short of the requirements outlined in paragraph 13 above.

DRAFT OF LAW

to be submitted for G.S. approval.
Coordination Section, CLCO (TEL. 57-6010)
7845)

21 June, 1948

1. CLCO Number: 115 (Final Draft)
2. Name of Law: **The Law of the Agency for the Affairs of Allocation of Paper for Newspapers and Publications.**
3. Competent Ministry: **Prime Minister's Office**
4. Date of Cabinet Approval: **18 May**
5. SCAP Section concerned:
6. Remarks: (Reference:)
Original Draft was submitted on 20 May 1948.
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.....
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.....
7. G.S. Reviewers: *Rec'd G.S. 6/21*
CT & E (sharkshut)
G.S. (Hague) - Approved 6/21
8. Date of G.S. Approval: **11 June**
9. C.S. Member Responsible: **H. Kobayashi**

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

26 May 1948

MEMORANDUM FOR : Dr. J. W. Williams
Chief, Parliamentary & Political Division

SUBJECT : Law for Establishment of the Prime Minister's
Office

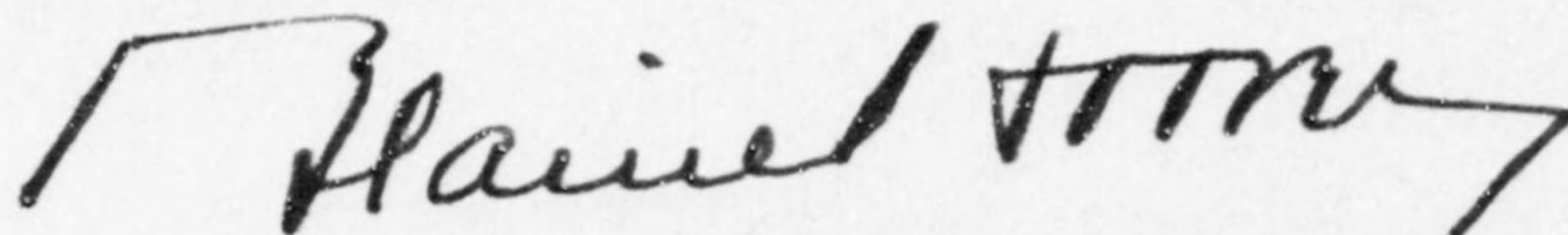
1. In Article #3, Item #4, a period should be placed after the word "allowances" in the next to the last line and the following part of the sentence should be deleted: "as well as those concerning the personal history of the officials above second class of each Ministry."

2. The following should be added as paragraph #3 of Article #1:

"All provisions of this Law shall be subject to the provisions of the National Public Service Law, (Law 120 - 1947) as amended."

3. Attention is invited to the wording of Item #7, Article #3 which indicates that the Law may intend for the Prime Minister's office to be too actively involved in local administration. Therefore this item should be checked in light of the Local Autonomy Law. The Civil Service Division's interest in this particular item is due to the contemplated local administration of civil service.

4. Otherwise, to expedite processing, this proposed law is forwarded without disapproval.



BLAINE HOOVER
Chief, Civil Service Division

WPM/hm

Prime Min's Off

9

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

27 May 1948

MEMORANDUM TO PARLIAMENTARY AND POLITICAL DIVISION

SUBJECT: Law for Establishment of the Prime Minister's Office.

1. In Article 2 it is recommended that the appropriate Division of Government Section review the necessity for the large number of independent organizations attached to the Prime Minister's Office, with the object of eliminating duplication and effecting economies.

2. In Article 3, paragraph 4, the enumerated functions appear to be a duplication of those which are the responsibility of the National Personnel Commission and Administrative Management Authority.

3. In Article 3, paragraph 5, the word "Imperial" should be stricken wherever it appears.

4. Article 3, paragraph 7 appears to encroach upon Local public entity jurisdiction.

5. Article 3, paragraph 14; if the affairs are not under its charge, the office certainly should not deal with them.

6. In regard to Article 4, it presupposes the enactment of several laws which are still under advisement. If necessary these should be enacted prior to or in conjunction with the present law.

7. It is further recommended that the law be amended to include the following provisions:

a. Subdivisions down to and including those on the bureau level be established in the law together with their functions, duties and responsibilities.

b. If appropriate, delegate to the Cabinet the power to establish and define the functions of subdivisions below the bureau level, which functions must be a part of those imposed by law upon the office.

c. Designate number of officials authorized to head subdivisions down to and including those on the bureau level and delegate to the Cabinet the power to appoint other qualified personnel necessary to perform functions with specific provision that budgetary allowances will not be exceeded.

Frank C. Novotny
FRANK C. NOVOTNY, Capt., Inf.
Courts and Law Division

*Item No. 7 only recommendation
adopted by TG.*

13

9

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (IES, 57-6010)
7845)

19 May, 1948

1. CLCO Number: 114
2. Name of Law: Law for Establishment of the Prime Minister's Office.

Competent Ministry: Prime Minister's Office

Date of Cabinet Approval: 14 May.

SCAP Section concerned:

Remarks: (Reference:)

(Approved by Administrative Research Bureau on 18 May '48)

7. GS Reviewers: Rec'd GS 20 May
cc: GS/CSO (Mac Coy)
GS/Co L (Monegan)

8. Date of Approval by GS:

9. C.I.S. Member Responsible: H. Kobayashi

9

No. 31

Date: May 18, 1948

~~_____~~ This draft ^{bill} ~~cabinet order~~ has been reviewed by the Administrative Research Bureau.

B. A. Smith

Deputy Director General

Administrative Research Bureau

Ev. Williams

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
C H E C K S H E E T

(Do not remove from attached sheets) CW/CLK/JW/RGB/mmnr

Subject: Draft Legislation

Note No.:	From:	To:	Date:
1.	GS	ESS	17 May 1948
<p>1. Immediate introduction of the attached draft bill (Tab "A") in the Diet is proposed by Cabinet (Economic Stabilization Board).</p> <p>2. Your prompt comment is requested.</p> <p>Incl: Tab "A" Bill to Establish the Economic Stabilization Board (Draft)</p>			
2	ESS	GS	20 May 1948
<p>No objection.</p> <p>Incl n/c</p>			

C. W.

WFM/TC/neh
Date: 20 May 1948

WFM

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7845)
715 May, 1948

1. CLCO Number: 97
2. Name of Law: Bill to Establish the Economic Stabilization Board.
3. Competent Ministry: E.S.B. (Prime Minister's Off)
4. Date of Cabinet Approval: 14 May, 1948
5. SCAP Section concerned: 6671
Lt. Colonel Marcum.
6. Remarks: (Reference:)
Approved by Administrative Research Bureau on 13 May '48
Rec'd GS 17 May
cc: GS/CSD (Mac Coy);
ESS (Marcum)
7. GS Reviewers: ESS (Checksheet)
8. Date of Approval by GS: _____
9. C.S. Member Responsible: H. Kobayashi

No. 15

Date: May 13.

~~_____~~ This draft ^{bill} ~~cabinet order~~ has been reviewed by the Administrative Research Bureau.

Chco No. 97

K. Under

Deputy Director General

Administrative Research Bureau

GOVERNMENT SECTION
Buck Slip

21 May 1948

FROM:

NO:

INITIAL | DATE

<u>1</u>	CHIEF.....		
	EX OFF.....	<i>AS</i>	<i>21</i>
	Deputy Chief.....		
<u>2</u>	Col Hays.....	<i>JH</i>	<i>21</i>
	Maj Rizzo.....		
	Ch, Adm Div.....		
	Pub Affairs Div.....		
	Local Gov't Div.....		
	Adm. Mg. Div.....		
	Gov't Powers Div.....		
<u>3</u>	Parl & Pol Div.....		
	Courts & Laws Div.....		
	Spe Proj Div.....		
	Civil Service Div.....		
	Chief Clerk.....		
	File.....		
		
		

FOR:

- 1-2 INFORMATION
- NECESSARY ACTION
- ACTION (URGENT REPLY)
- APPROVAL
- SIGNATURE
- INITIAL
- COMMENT OR CONCURRE.
- RETAIN
- FILE

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Legal Section

8 June 1948

MEMORANDUM FOR GOVERNMENT SECTION, PARLIAMENTARY AND POLITICAL DIVISION.

SUBJECT: The Central Statistics Agency Bill.

1. This bill is incomplete in its present form. Only the functions of the Central Statistics Agency are contained in this law. There is no provision for personnel, supervision, authority, etc., of the Agency.

2. It is assumed that there is some kind of a Statistics Agency already in existence. However, there is no reference in the law to the amendment or abrogation of any other law or ordinance. It is not clear whether this Agency is newly established by this law or whether it is the old agency with a different status.

3. The Central Statistics Agency Bill is disapproved by Legal Section *in its present form.*

Alfred C. Oppler
ALFRED C. OPPLER, Chief
Legislation and Justice Division

Prepared by:

Jeanne D. Connors
JEANNE D. CONNERS

(7)

GOVERNMENT SECTION
Buck Slip

17 May 1948

FROM: Parliamentary + Political
NO: _____ INITIAL | DATE

_____	CHIEF.....	.....
_____	EX OFF.....	.....
_____	Deputy Chief.....	.....
_____	Col Hays.....	.....
_____	Maj Rizzo.....	.....
_____	Ch, Adm Div.....	.....
_____	Pub Affairs Div.....	.....
_____	Local Gov't Div.....	.....
_____	Adm. Mg. Div.....	.....
_____	Gov't Powers Div.....	.....
<u>2</u>	Perl & Pol Div.....	.....
<u>1</u>	Courts & Laws Div.....	.....
_____	Spe Proj Div.....	.....
_____	Civil Service Div.....	.....
_____	Chief Clerk.....	.....
_____	File.....	.....
_____
_____

FOR: Mr. Monaghan

- _____ INFORMATION
- _____ NECESSARY ACTION
- _____ ACTION (PLEASE REPLY)
- 1 _____ APPROVAL
- _____ SIGNATURE
- _____ INITIAL
- _____ COMMENT OR CONCUR.
- _____ RETAIN
- _____ FILE

Guida

cc: ESS/R+P (Levine)

26-7420

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7845)

May 19, 1948

1. CLCO Number: 96.
2. Name of Law: Correction of the draft of the
Bill for the Central Statistics Agency
Law (CLCO No. 96. submitted to G.S.
on May 15, 1948.)
3. Competent Ministry: Prime Minister's Office
4. Date of Cabinet Approval: May 14
5. SCAP Section concerned: _____

6. Remarks: (Reference:) _____

7. GS Reviewers: CC + PHYN/VS (Rolta)
8. Date of Approval by GS: _____
9. C.S. Member Responsible: H. Kobayashi

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
7845)

May 19, 1948

1. CLCO Number: 96.

2. Name of Law: Correction of the draft of the
Bill for the Central Statistics Agency
Law (CLCO No. 96. submitted to G.S.
on May 15, 1948.)

3. Competent Ministry: Prime Minister's Office

4. Date of Cabinet Approval: _____

May 14

5. SCAP Section concerned: _____

6. Remarks: (Reference:) _____

7. GS Reviewers: CCS PHYN/VS (Phelps)

8. Date of Approval by GS: _____

9. C.S. Member Responsible: H. Kobayashi

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
15 May, 1948 7845)

1. CLCO Number: 96
2. Name of Law: The Central Statistics Agency Bill
3. Competent Ministry: Prime Minister's Office
4. Date of Cabinet Approval: 14 May 1948
5. SCAP Section concerned: Research and Program Div.
E.S.S.
Mr. Levine
6. Remarks: (Reference:) Approved by Administ retire
Research Bureau on 13 May 48.
7. GS Reviewers: Rec'd GS 5/17/48
cc: ESS/ATP (Buchanan) GS/CTE (Morgan)
8. Date of Approval by GS: _____
9. C.S. Member Responsible: H. Kobayashi

Chronic

No. 13

Date:

~~_____~~ This draft ^{bill} ~~cabinet order~~ has been reviewed by the Administrative Research Bureau.

F. A. [Signature]

Deputy Director General
Administrative Research Bureau

GOVERNMENT SECTION
Buck Slip

June 1948

From:		
No:	INITIAL	DATE
<input type="checkbox"/>	CHIEF	
<input type="checkbox"/>	FX OFF	
<input type="checkbox"/>	Deputy Chief	9.
<input type="checkbox"/>	Col Hays	
<input type="checkbox"/>	Maj Rizzo	
<input type="checkbox"/>	Ch, Adm Div	
<input type="checkbox"/>	Pub Affairs Div	
<input type="checkbox"/>	Local Gov't Div	
<input type="checkbox"/>	Parl & Pol Div	
<input type="checkbox"/>	Civil Service Div	
<input type="checkbox"/>	PSQ Div	
<input type="checkbox"/>	File	
<input type="checkbox"/>	Chief Clerk	
<input type="checkbox"/>	

FOR:

- INFORMATION
- NECESSARY ACTION
- ACTION (PREPARE REPLY)
- APPROVAL
- SIGNATURE
- INITIAL
- COMMENT OR CONCURR.
- RETAIN
- FILE

619
LC 0 - Kobayashi informed

SECTION

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL. 57-6010)
26 April, 1948 7845)

1. CLCO Number: 73
2. Name of Law: The Bill of the Amendment of a Part of the Law concerning Local Autonomy.
3. Competent Ministry: Prime Minister's Office
4. Date of Cabinet Approval: 27 April
5. SCAP Section concerned: Mr. Hoover, Civil Service Div.
Mr. Bell, " " "
6. Remarks: (Reference:) Rec'd 5, 26 Apr
cc: GS/LG (Nolan)
GS/CS (Bell)
Redraft and approval 29 Apr
7. GS Reviewers: _____
8. Date of Approval by GS: _____
9. C.S. Member Responsible: H. Kobayashi

6

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL.57-6010)
(7845)

21 April 1948

1. CLCO Number: 63
2. Name of Law: Law concerning Temporary Measures pending
Coming into Force of the National Government Organization
Law
3. Competent Ministry: Prime Minister's Office
4. Date of Cabinet Approval: _____
5. SCAP Section concerned: Col. Marcum
6. Remarks:(Reference:) The Essential Draft shall be ~~not~~
~~withdrawn.~~
4/20 Approved as amended
Gr 5/Marcum + Ogata
7. GS Reviewers: _____
8. Date of Approval by GS: 19th April, 1948
9. C.S. Member Responsible: H. Kobayashi

DRAFT OF LAW

to be submitted for GS' approval
Coordination Section, CLCO (TEL.57-6010)
7845)

~~19 Apr~~, 1948

1. CLCO Number: 63
2. Name of Law: Law concerning Temporary Measures pending
coming into Force of the National Government Organization
Law
3. Competent Ministry: Prime Minister's Office
4. Date of Cabinet Approval: _____
5. SCAP Section concerned: Col. Marcum
6. Remarks: (Reference:) _____
Ree GS, 19 Apr 48
cc: GS/GP (Husong); GS/AM (Marcum)
GS/C+L (Opler)
7. GS Reviewers: _____
8. Date of Approval by GS: _____
9. C.S. Member Responsible: H. Kobayashi

ROUTING SLIP

19 Apr 48 1947

FROM: LEGISLATIVE DIVISION

INITIAL

- FX O.....
- Deputy Chf.....
- Special Proj Div.....
- Pol. Affairs Div.....
- Local Gov't Div.....
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- Ch. P.S.Q.D.....
- Gov't Powers Div.....
- Courts & Laws Div.....
- National Gov't Div.....
- Civil Service Div.....

FOR:

- INFORMATION
- APPROVAL OR DISAPPROVAL
- INITIAL
- COMMENT OR CONCUR

COMMENT

Sic amended sentence.
 Approved as to form.
 However, Col Kades
 has previously stated
 emphatically that this
 law was not to be extended.
 O.K. W. E. Maganoff
 APR 20 1948
 Superseded by GS Staff
 Conference agreement
 in view of new adm org.
Law. C. P. M.

4/10
Bill Amending Local Autonomy Law
Approved GS(Kades, Tilton)
Additional texts for transmission to
Washington will be brought by Tanaka
RGB

ROUTING SLIP

7 April 1948

FROM: LEGISLATIVE DIVISION

INITIAL

- EX O.....
- Deputy Chf.....
- Special Proj Div.....
- Pol. Affairs Div.....
- Local Gov't Div. *CAT 9*
- Legis Div.....
- Ch. P.S.Q.D.....
- Gov't Powers Div.....
- Courts & Laws Div.....
- National Gov't Div.....
- Civil Service Div.....

1 Mr. Hays

FOR:

- INFORMATION
- APPROVAL OR DISAPPROVAL
- INITIAL
- COMMENT OR CONCUR

COMMENT

no other distribution

Luenda