# THE NEWS LETFER OF THE <br> <br> BUREAU OF PUBLIC ROADS <br> <br> BUREAU OF PUBLIC ROADS <br> VOL. 3, NO. 2 <br> DECEMBER, 1927 <br> A. C. ROSE, EDITOR 

## CONTENTS

Extracts From The Message Of President Coolidge
To The Seventieth Congress . . . . . . . . . . . . . . . . 1
Highways In The Making, By Mr. MhcDonald - ..... $-2$
Status Of Current Federal-Aid Road Work, As Of November 30, 1927 - - ..... 14
Progress Of Federal Highwar Legislation ..... 15
Correction ..... 23
Cost Dath un Construction Of Pennsylvania Wire-Rope Guard Rail ..... 26
Califcrmia Develops Electrical Pavement-Bump \nnicator - - - - ..... 28
Materials Engineers To Attend Headquarters Short Course ..... 30
Casoline Tax Rates By States, As Of Jahuary 1, 1928 ..... 31
Paul D. Sargent - Maine Chief Highway Engineer - To Resign ..... 33

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## EXTRACTS FROM THE MESSAGE OF PRESIDENT COOLIDGE TO THE SEVENTIETH CONGRESS

## GOOD ROADS

"THE IMPORTANCE AND EENEFIT OF GOOD ROADS IS MORE AND MORE coming to ee ampreciated. The National Government has been making LIEERAL CONTRIEUTIONS TO ENCOURAGE THEIR CONSTRUCTION. THE RESULTS AND EENEFITS HAVE EEEN VERY GRATIFYING. NATIONAL PARTICIPATION, HOWEVER, SHOULD EE CONFINED TO TRUNK-LINE SYSTEMS. THE NATIONAL TAX ON AUTOMOEILES IS NOW NEARLY SUFFICIENT TO MEET TH:S OUTLAY。 THIS TAX IE VERY SMALL, AND ON LOW-PRICED CARS IS NOT MORE THAN \$2 OR \$3 EACH YEAR.
"While the advantage of having gopd roads is very large, the DESIRE FOR IMPROVED HI GHWAYS IS NOT LIMITED TO OUR OWN COUNTRY. IT Should and does include all the Western Hemisphere. the principal POINTS IN CANADA ARE ALREADY ACCESSIELE. WE OUGHT TO LEND OUR ENCOURAGEMENT IN ANY WAY WE CAN FOR MORE GOOD ROADS TO ALL THE PRINCIPAL POINTS IN THIS HEMI SPHERE SOUTH OF THE RIO GRANDE. IT HAS EEEN OUR PRACTICE TO SUPDLY THESE COUNTRIES WITH MILITAPY AND NAVAL ADVISEFS, WHEN THEY HAVE REQUESTED IT,TO ASSIST THEM IN NATIONAL DEFENSE. THE ARTS OF PEACE ARE EVEN MORE IMPORTANT TO THEM AND TO US. AUTHORITY SHOULD EE GIVEN EY LAW TO PROVIDE THEM AT THEIR REQUEST WITH ENGINEEFRING ADVISERS FOR THE CONSTRUCTION OF ROADS AND ERIDGES. IN SOME OF THESE COUNTRIES ALREADY WONDERFUL PROGRESS IS EEING MADE IN ROAD EUILDING, EUT THE ENGINEERING FEATURES ARE OFTEN VERY EXACTING AND THE FINANCING DIFFICULT. PRIVATE INTERESTS SHOULD LOOK WITH FAVOR ON ALL REASONAELE LOANS SOUGHT EY THESE COUNTRIES TO OPEN SUCH MAIN LINEE OF TRAVEL.
"This general suevect has eeen promoted ey the pan american Congrese of Highways, W'HICH Will convene again at Rio de Janeiro in July, l928. It is desiragle that the Congress should provide for the APPOINTMENT OF DELEGATES TO REPRESENT THE GOVERNMENT OF THE UNITED States."

With reference to the recent flood in the New England States, the President stated: "a consideraele sum of money will ee avablable THROUGH THE REGULAR CHANNELS IN THE DEPARTMENT OF AGRICULTURE FOR RECONSTRUCTION OF HIGHNAYS. IT MAY EE NECESSARY TO GRANT SPECIAL AID FOR THIS PURPOSE."

IN HIS DISCUSS:ON OF INLAND NAVIGATION, THE PRESIDENT SAID: "The policy is well estaslished that the Go vernment should open puelic HIGHVAYE ON LAND AND ON WATER, EUT FOR USE OF THE PUELIC IN THEIR PRIVATE CAPACITY."

With respect to historical celeerations, the president continued: "PROVISION IS EEING MADE TO COMMEMORATE THE TWO HIUNDEDTH ANNIVERSARY OF THE EIRTH OF GEORGE WASHINGTON. SUGgESTION HAS EEEN MADE FDR THE CONSTRUCTI ON OF A MEMORIAL ROAD LEADING FROM THE CAPITAL TO MOUNT Vernon, hhich may well have the consideration of the Congress, * * *ll

## HIGHWAYS IN THE MAKING

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A paper delivered ey Thos. H. MacDunald.
    CHIEF OF the Bureau of pu`lic roads,
                    EEFORE THE
    Sixth ANNUAL paving OONFERENCE,
            held at Atlanta, GEORGIa,
                FROM
            Nov. 28 tо DEC. 2, 1927.
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There are many purlic issues meriting attention and equitarle adjustment. A numeer of these have the character OF PUELIC WORKS. DUE TO UNPIRECEDENTED FLOODS, THE DEVASTATKON OF EOTH DFIVATE ANE PU:LIC DRODERTY, AND THE DESOLATION AND LOSS OF HUMAN LIFE, FLODD CONTROL AND REHA?ILITATION IN EOTH THE NiseIselpal Valley and the northeastern States, particularly the States of Vermunt and New Hamoshire, are proslems of first importance. Waterway development seeks adequate attention. IN THE FIELD OF ECONOMIC ADJUSTMENT THE PROELEMS OF TAXES AND TAX REDUCTION, OF INCOME FOR PUELIC PIJRPOSES, AND OF AGRIGULTURAL RELIEF, ALL HAVE A EACKGROUND OF SERIOUS IMPORT TO the welfare and pros pefity of the country. Here are only a FEW OF THE MAJOR GROUDS OF PRO ILEMS WITH WHICH THE FEDERAL and state legislative godies, and the puelic execist ives, must deal wisely.

FOR THE PAST EIGHT YEARS HIGHWAY QUILDING HAS BEEN THE greatest single حUELIC activity in the United States. The EXPENDITURE FROM LOCAL, STATE AND FEDERAL FUNDS HAS TOTALED ANNUALLY ABOUT ONE EILLION DOLLARS. THIS FACT IS GENERALLY UNDERSTOOD, ZUT MANY OTHER FACTS HAVING A VERY קERTINENT SEARING UPON THE WHOLE MATTER OF THE HIGHWAY FINANCIAL PROGRAM, ARE NOT SO GENERALLY UNDERSTOOD. SINCE PROVISION HAS EEEN MADE FOF THE CONTINUANCE OF THE FEDERAL-AID PROGRAM FOR THE NEXT FISCAL yEAR ONLY, aND the matter of the future of the federral HIGHWAY PROGRAM COMES AGAIN EEFORE THE CONGRESS THIS WINTER, IT IS TIMELY TO PRESENT A RESUME OF PROGRESS AND SOME OF THE FACTS, EOTH OF THE FINANCES REQJIRED AND OF THE UTILIZATION OF HIGHWAY TRANSPORT, WHICH ARE DETERMINING FACTORS IN FUTURE POLICIES.

THERE IS, at the OUTSET, NO CONFLICT EETWEEN THE PURLIC PROELEMS HERE MENTIONED AND A CONTINUANCE OF THE GENERAL HIGHWAY PROGRAM, EUT PARTICULARLY THAT PORTION OF THE PROGRAM DIRECTED Ey the state highway departments. Rather, a close relationship
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EXISTS EETWEEN HIGHWAY IMPFOVEMENT AND SOME OF THESE IMPORTANT PROELEME. IN THE FLOODED AREA OF THE MISSISEIPOI VALLEY AND the New: England States, the greatest puelic loss has eeen the [AMAGE TO HIGHWAVS AND ER IDGES. VERMONT IS ONE OF THE SMALLEST States. ITE total area is 9,124 square miles. Only six States have smaller areas. Only four have smaller populations. yet THE PRELIMINARY ESTIMATE OF THE STANDARO CONSTRUCTION REPLACE MENT COSTS OF RDADS AND ERIDGES DAMAGED AND DESTROVED EY THE RECENT FLOODS, is AEOUT $\$ 7,500,000$. IN PASSING, IT STRENGTHENS OUR CONFIDENCE IN THE AEILITY UF MODERN HIGHWAY CONSTRUCTION TO WITHSTAND THESE UNPREEEDENTED FLODD CONDITIONS, TO KNOW there are 218 miles of completed federal-aid projects in Vermont, EUILT AT A COST OF APPROXIMATELY $\$ 3,000,000$. THE CONTRIEUTION FROM FEDERAL FUNDS WAS A JOUT \$2,900,000. THE DRELIMINARY ESTIMATE OF LOSS ON THESE PZOJECTS IS, FIVE ミRIDGES, FDR WHICH THE TOTAL FEDEFAL-AIC CONTRIEUT ION WAS $\$ 85,000$, AND DAMAGE TO ROADS OF AEOUT \$S5, OOO FROM FEDERAL FUNDS - TOGETHER, AEOUT \$150,000 OUT OF A TOTAL EXPENCITURE OF $\$ 2,900,000$, OR A LOSS AGAINST FEDERAL FUNDS DF ADPROXIMATELY 5 DER CENT.

POADS ANE ERIDGFE EUILT TO STATE AND FEDERAL STANDARDS IN THE MISSISSIDoI Valley WITHSTODD THE CONTINUOUS FlOOOS aND FLOOEING REMARKAELY WELL. उUT THESE FACTS ONLY ACCENT THE DIRECT RELATIONSHID EETWEEN REHAEILITATION AND THE EUILDING TO ADEQUATE STANDARDS OF A SUFFICIENT MILEAGE OF HIGHWAYS TO SERVE THE AREA IN THOSE REGIONS WHEFE FLOOD CONTROL IS ESSENTIAL. HIGHWAY IMPROVEMENT IN THE DEVASTATED AREAS IS A MAJDR PROELEM of fehaeilitation.

Perhaps the outstanding reaction tu ee oetained from A REVIEW OF THE SITUATIJN IN THESE SURELY AFFLICTED PJRTIONS OF THE COUNTRY, OR A CONSIDERATION OF ANY OF THESE OTHER NATIONAL QUESTIONS, IS THE INEVITAELENESS OF THE WORKING OF the principle of communtty interest. The more securely are the COMPONENT 尸ARTS OF THE NATION KNIT TOGETHER, THE MORE ACUTELY IS THE COMMUNITY OF INTERESTS FELT IN ITS EVERY JART. IT IS ƏECAUSE OF THE CUMULATIVE STRENGTH AND CONTINUING SUPगORT OF COMMUNITY EFFORT THAT LARGE UNDERTAKINGS ARE POSSIBLE. THE ANTITHESIS CDULO EE EASILY ILLUETRATED EY KNOWN PROJECTS OF LARGE DIMENSIONS IN OTHER COUNTRIES WHICH WERE STARTED IN A EIG

WAY EUT W'HIOH HAVE FAILEE FOR VANT OF NATIONAL UNITY. THERE NEED EE NO FEAR OF UNDERTAKING LARGE ENTERPRISES AS COMMUNITY ENTERPRISES PROVIDED ONLY THEY ARE CAREFULLY SCHEDULED AS TO TIMELINESS. THIS SEEMS TO EE THE IMDORTANT CONSIDERATION, AND WHEN THE ANEWER IS IN THE AFFIRMATIVE THERE NEED EE NO FEAFI EUT THAT THE NATIONAL SUPPORT WILL FDLLOW AND THE RESIJLTS WILL ADD SO TREMENDOUSLY TO THE NATIONAL WEALTH THAT THE COST WILL EE EASILY AESOREED.

THE PROGRESS OF THIS NATION IN GUILOING HIGHWAYS HAS HAD NO PARALLEL IN ALL PAST HISTORY. उUT WE HAVE SEEN ENGAGED IN A EIG WAY LESS THAN A DECADE. THERE ARE MANY TODAY VHO VEFE ENGAGED IN THE HI GHWAY FIELD PRIOR TO THE ADVENT OF THE AUTOMOEILE. TWENTY YEARS AGO IMDROVED FUR AL HI GHWAYS SEEMED VERY IMPORTANT. THE YEAFLY DROGRESS TONARD EETTEF GOADS THEN EEENED SLDW AND INADEQUATE. IT IS UNDOJETEDLY TRUE THAT LARGER SUME MIGHT WELL HAVE EEEN EXPENDED AND CERTAINLY, AFTER THE EXTERIENGE OF TWO DECADES, IT WOULD BE POSSIELE TO UTILIZE THE FUNDE TO EETTER ADVANTAGF. GUT ON THE VHOLE WE WERE THEN EUILDING ANC MAKING FAIF F:OGRESS IN IMOROVING THE TYOES AND MILEAGES OF ROALS THAT COULD EE UTILIZED. IT WAS A FAVORED ARGUMENT FOR GUOD POADS THAT IN EARLIER TIMES OTHEF NATIONS HAD BUILT EXTENEIVE SVSTE゙ME OF IMPROVED RDADS. PROEASLY MOFE FREQUENT REFERENOE HAS EEEN MADE IN HIGHWAY LITERATURE TO THE EARLY ROMAN ROADS THAN TO ANY OTHER SINGLE TOPIC. AS A MATTER OF FACT, THE SYSTEM OF RO:AAN ROADS HAD DRACTICALLY NO EEAFING UPON THE SITUATION HERE AFTER THE STAGE COACH DISAPDEARED. THE ROMAN ROADS WERE EUILT FOR SERVING THE INTERNAL TRANSPORTATION NEEDS OF THE ROMAN EMDIRE AND CORREEPONDEL TO OUR FIAILROADS; WITH THE RAILROADS, FUPPLEMENTED EY THE AVAILAELE WATEFWAYS, THERE WAS NJ DETEFBMINING FEASON FOF THE NATION TO THROW ITS SUPOURT EEHIND THE IUILDING OF A GREAT NATIONAL SYSTEM JF HIGIHWAYS. THE EUILDING OF HISHWAYS AS A GIREAT NA TIONAL DOELEM WAE NOT YET TIMELY.

THROUGHOUT HISTORY HIGHVAY TRANSPORTATION OVER ANY KIND OF FOATS WAS SLOW AND INADEQUATE, EASED UN MODEPN STANDARDS, EECAUSE OF ITS DEDCNDENCE UTON MUSCULAR POWER. SUR KNOWLEDBE OF HISTORY GUES EACK PERHADS 4, DOO YEARS S.C. "THEFE ARE EVIDENCES OF CENTURIES UPON CENTURIES EEFOFE. ADD TO THIS 1 SZ Y YEARS MORE AND OUR RANGE OF MOFE OR LESS CERTAIN KNOWLEDGE COVERS 3 , UOU YEARS.

IN ALL OF THIS TIME, EXCEOT FUR LEES THAN 20 yEARS, THE EERVICEAEILITY OF HIGHWAYS NAS DEDENDENT UOON MUSCULAR POWER and the daily range in mileage this kind of ouner gave the INDIVILUAL. THE CHANGE HAS EEEN TOO AERUPT FOR US TO COMPREHEND fully the difference in the ut ilization of highways eefore the COMING OF THE MECHANICAL POWER, AND AFTER. THE MOTOR VEHICLE IS NOW RESPONGISLE FOR THE VALUE OF HIGHWAYS TO THE NATION EECAUSE OF THEIR INCREASED DOTENTIAL AND ACTUAL UTIIITY, AND THE OPERATION OF THE MOTOR VEHICLE IS DEDENDENT IN TURN UPON IMPZOVED H\{GHWAYS. The cumulative loss to the nition now of inadequate highways is PROHIEITIVE. IN THE ADVANCE OF CIVILIZATION THE EUILDING OF IMPROVED HIGHWAYS AS A NATIONAL NECESSITY HAS EECOME TIMELY.

THIS DISCUSSION MAY SEEM TO HAVE SOME DF THE EAR MARKS OF SOME OF THE ORATORICAL EFFORTS IN SUP"OOT OF COUNTY EOND ISSUE OF TVENTY YEAFS AGO. RATHER IT IS A STATEMENT DF A MUCH MO-\&E EERIOUS DROELEM. IN UNDERSTANDING LIES COMMUNITY STRENGTH, SO IT IS Important that the people of the United States, and dartiCULAFILY THOSE DIRECTLY INTERESTED IN THE HIGHWAY FIELD, SHALL UNDERSTAND THE ACTUAL AND RELATIVE DIMENSIONS OF THE WHOLE PUELIC HIGHVAY UNDERTAKING. AT THE END OF THIS YEAR WE ESTIMATE THERE WILL EE IN SERVICE DN THE HIGHWAYE AEOUT 23,300,000 MOTI? VEMICLES, an increase of aeout h der cent over last year. there will have EEEN CONSUMED DURING THE YEAT, ACCORDING TO OUR DRESENT ESTIMATES, $10,720,002,000$ GALLONS OF GASOLINE, AN INCREASE OF 9 DER CENT over last year. If there was an average operation of 12 miles DER GALLON, THE COMEINED RURAL HIGHWAY AND CITY STREET COSTS for the year viere agout one cent per vehiclemile. at a retail PRICE OF TWENTY CENTS DER GALLON, THE VALUE OF THE FUEL CUNSUMED IS \$2,144,000,000, WHICH IS MORE THAN ONE-THIRD OF THE GRDSS OPERATING REVENUE, FOR THE FISCAL YEAF ENDED LAST JUNE, OF ALL the first-class rail roads of the United states, constituting 95 PER CENT OF THE TOTAL YAIL':OAL MILEAGE. ALSO IT IS DJUELE THE INCOME FO' ALL FUATAL HIGHWAY PURPOSES. THE USE OF GASOLINE EY THE INDIVIDUAL MOTOR CAR IG ESTIMATED NOW AT $4 S O$ GALLONS FOF THE YEAR, AN INCREASE OF 3.3 DEP CENT OVER LAST YEAR. IT ADPEARS, THEREFORE, THAT IN ADCITION TO A 6 PER CENT INCREASE in the numミef of vehicles in use, the use of the vehicles themSELVES IS INCREASING.

THE INEICATED TOTAL UTILIzATION OF OUR RUIRAL HIGHNAYS AND OUR CITY STREETS ADPROXIMATES FOR THIS YEAR I2B EILLION VEHICLE MILES, A TOTAL SO FAR EEYOND OUR COMPREHENSION THAT IT FAILS TO ASSIST US GREATLY IN VISUALIZING THE PHYSICAL

DIMENSIONS OF THE HIGHWAY CONSTRUCTION AND MAINTENAN'NE VEGESSITIEE. BUT IT IS DESIRAELE TO DIRECT DUR THINKING ALONG CONCRETE LINES THAT OUR EFFORTS MAY SE EXERTED UPON COMMON OBJECTIVES.

> THE DIMENSIONS AND ORGANIZATION OF NATIONAL HIBHNAYS. (ALL FIGURE AS OF JAN. 1,1326 )

AT THE RISK OF EEING ELEMENTARY, THE PHYSICAL HIGHWAY PROELEM IS HERE STATED. IT SHOJLD EE NOTED THAT THE STATISTICS USED HAVE EEEN GATHERED WITH PAINSTAKING CARE OVER MANY YEARS EY THE BUREAU OF PUQLIC ROADS AND THE ATTENTION GIVEN TO THEIR COLLECTION AND CONSOLIDATION HAS BEEN CONSTANTLY INCREASED. ORIGINAL SOURCES ARE USED INSOFAF AS POSSIELE AND, IN GENERAL, THE STATISTICS FOR THE STATE ACTIVITIES ARE SUFFICIENTLY ACCURATE AND ARE SUPPORTED ヨY STATE RECORDS. THE STATISTICS FOR THE LOCAL ACTIVITIES ARE LESS ACCURATE AND MUCH LESS FULLY SUPPORTED BY RECORDS OF AN ADEQUATE CHARACTER, ON THE WHOLE, HOWEVER, WE may oetaln a sufficiently accurate national highway plcture.

There are in the United States 3,003,081 miles of DUELIC HIGHWAYS. THESE ARE DIVIDED INTO TWO GENERAL CLASSES:
(A) THOSE UNDER THE JURISDICTION OF THE State highway departments, or State HIGHWAYS, AND •
(三) LOCAL HIGHWAVS UNDER THE JURISDICTION JF COUNTV OR TOWNSHIP AUTHORITIES. IN SOME CASES THIS CLASS IS DIVIDED INTO COUNTY AND TOWNSHIP roads. In the Nev England States IT IS COMDOSED OF TOWN ROADS.

In a FEW States thene is gome general supervision EXTENDED EY THE STATE HIGHWAY DEPARTMENTS OVER LUCAL ROADS AND, IN A FEW, STATE FIVANCIAL AID IS EXTENDED TO LOCAL ROADS IN A LIMITED WAY. IN SOME STATES THE LOCAL ORGANIZATIOVS HAVE PRIMARY JURISOUCTION OVER THE SO-CALLED STATE ROADS UNDER THE SUPERVISION of the State highway departments. With these general qualifićaTIONS THE PRESENT STATISTICAL CATA IS AS FOLLOWS:

```
Total mileage of muelie roads in U.S. 3,005,08|
PER CENT OF total mileage surfaged 17.4
Mileage of State higmWays
    274,910
Mileage of State highways surfaced 14;4,854
Per cent of State highM:ays surfaced
52.5
```


## MILEAGE OF STATE HIGHNAYS. BY TYPES

## Transitory

## TYPE

Unimproved
Graded and drained
Sand-clay and topsoil Gravel

Mileage
103,271
25,783
11, 023
68,771
Watereound macadam
(treateo and untreated)
total transitory

PER CENT
37.5
9.7
4.0
25.0


225,563

DURAQLE
Bituminous macadam
SHEET ASOHALT
Gituminous concrete
Portland cement concrete
3RICK AND OTHER ELOCK PAVEMENTS
totfl duraele
G:and total

| 12,105 |
| ---: |
| 853 |
| 4,550 |
| 27,644 |
| 3,185 |
| 43,347 |

274,310
100.2

| MILEAGE OF LOCAL ROADE | $2,731,171$ |
| :--- | ---: |
| MILEAGE DF LOCAL ROADS SUFFACED | 373,406 |
| PER CENT OF LOCAL ROADS SURFACED | 13.8 |

## MILEAGE OF LOCAL ROADS, 3Y TYPES

## Traneitory

## TYDE

## Unimproved

Gratec and dralned
Eand-clay and topsoil Gravel
Watersound macadam
Griavel and waterejund macacam, treated
Total transitory

MILEAGE
$2,111,325$
$2 \div 3,440$
58,210
222,512
51,448
15,680
$2,702,616$

PEZ CENT
77.3
8.9
2.1
8.1
1.9


## DURAELE

| 3ITUMINOUS macadam | 10,430 | 0.4 |
| :---: | :---: | :---: |
| Sheet asphalt | 1,321 | 0.1 |
| Eituminous concrete | 3,420 | 0.1 |
| portland cement cincrete | 10,106 | 0.4 |
| Firick and other elock aavements | 2,518 | 0.1 |
| tctal mura le | 28,555 | 1.1 |
| Grano total | 2,731,171 | 100.0 |

The federal hishway system consists of 185,772 miles running coincident ly with the State highway system, and since the state highways onnstitute the lazgest system, for the ourtose of This discussion the two are not serazated. highways, to ee s'itále for continuous use of motor vehicles, must be surfaceo. It Will Ee noted that $47 . ?$ aer cent of the State highays have yet to feceive initial surfacing, and that with all the work that has eem done, 82.3 =er cent are still unsurfaced or surfaced with TYPES THAT MUST GE CJNSIDERED TRANSITORY OR IN THE PROCESS OF stage imorjvement. This indicates in a falrly adequate manner the dimensions of the jog ahead in the imzrovement of the State highmays, WITHDUt CONSIDERING THE AMOUNT OF WIDENING AND SUPDLEMENTARY CONSTRUCTION THAT WILL QE NECESSARY ON NDT LESS tHAN 50 pef cent of the mileage of the more durable tyoes.

In the local classification, attention is at once RIVETED UPON THE LARGE FIGURE OF UNIMPROVED, OR ONLY PARTIALLY IMPROVED EARTH ROADS. THIS TREMENDOUS MILEAGE OF 2 MILLION MILES IS COMPOSED LARGELY OF ROADS FOUND ALONG THE SECTION LINES PRINCIPALLY IN THE AGRICULTURAL STATES ESTAELISHED EY LAW WHEN THE LAND VIAS ORIGINALLY DIVIDED INTO GEOMETRIC PARCELS.
 MILEAGE COULD EE TURNED EACK INTO FARM LANDS WITH CORRESPONDING PUELIC AND PRIVATE EENEFITS. THIS IS NOT RASHLY, OR WITHOUT DUE CONSIDERATION ADVOCATED. THE EXACT FIGURES CANNOT EE GIVEN WITHOUT MORE DETAILED STUDIES OF EACH SITUATION, EUT AS A GENERAL statement it may ee sald that all the land taxes and all the gas AND MOTOR VEHICLE TAXES ORIGINATING FROM THE LANDS ALONG THE GREATER PERCENTAGE OF THIS CLAES OF ROAD WOULD NOT EE SUFFICIENT TO MAINTAIN THEM, TO SAY NOTHING OF EUILDING THEM TO AN ADEQUATE ST INDARD. FURTHER, THE TRAFFIC OVER THE ROADS DOES NOT JUSTIFY THEIR EXISTENCE AS PUELIC HIGHWAVS, ANO THERE IS THAT MUCH LOSS of agricultural lande.

SURFACING HAS EEEN APDLIED TO 376,405 MILES. OF THIS Э2. 3 PER CENT IS OF THE LOWER TYDES WHICH MAY OR MAY NOT FOR THESE ROADE EE TRANSITORV. IN THIS CLASS LIE MANY MILEG OF ROADS WITHIN METRODOLITAN DISTEICTS WHICH WILL HAVE TO EE Improved to a hish type.

There can ee no intelligent discussion of the ultimately NECESEARY LOCAL MILEAGE UNTIL THERE IS EXOLUDED A VERY LaRGE MILEAGE OF LEGALLY DEEIGNATED DUELIC ROADS WHICM ARE NOT ACTUALLY NEEDED AS HIGHWAYS, AND YHICH CAN NOT POSSIELYEE IMPROVED IN any fofeseen time with the funcs now availaele. It must be. EVIDENT FROM THIS DISCUSSION THAT TWO GENERAL POLICIES ARE SORELY NEEDED IN THE MANAGEMENT OF LOCAL ROADS:

FIRST. PLANNING COMMISSIONS FOR METROPOLITAN AREAS TO LAY OUT A SYSTEM OF FOADS FOZ THE AREA AS A FHOLE, ALTHOUGH THERE WILL EE FOUND IN SUCH AREAS AN ASTON ISHING NUMEER OF CIVIL JURISOICTIONS. THE COOK COUNTY, Illi'vois, and Cuyahoga County, ohio, transport surveys AMDLY SJSTAIN THIS FACT.

SECOND. RURAL DLANNING CO:MMISSIONS ARE NEECED TO WのAK IN CONJUNCTION WITH THE STATE HI BHMAY DEDARTMENTS IN THE DLANNING OF COUNTY ANO FEETE? ROADS FOF THE PURDOSE OF PLANNING A SYETEN, OF PUELIC HIGHWAYS THAT WILL REACH AND SERVE THE AGRICULTURAL POPIJLATION WITH A MINIMUM DOESIELE MILEAGE,

THAT THIS LATTER STATEMENT MAY EE GU'ARDED AGAINST MISUNEERETANDING DR AGAINST MISGQUOTATION, IT IS REDEATED. IT IE POSSIELE EY PROPER JLAVNINO OF RURAL COMMUNITY AND LOCAL HIGHWAY SYSTEMS TO REDUCE MATEFIALLY THE MILEAGE AND CONSEQUENT ACREAGE JF LAND NOW DECICATED TO PUELIC HIGHWAYS AND YET GIVE MOحE ADEQUATE SERVICE TO THE RUFRAL SECTIONS THAN 15 NOW ENJOYED. BUT SUCH A DESIRAELE CJNDITION CANVJT ge estaelisher excedt ey Intelligent and painstaking planNING.

THE SURFACING JF THE STATE SYSTEM IS pROCEEDING at THE fIATE OF APDROXIMATELY 2C,OOD MILES PER ANNUM, AND THE SURFACING OF THE LOCAL ROADS IS JROCEEDING AT THE RATE OF AEOUT 25, DUO MILES DEZ GNNUM, QUT THE DERCENTAGES OF THE types are not changivg niaterially.

THE ANNUAL COET OF THE HIGHWAY PROGRAM FOR $\$ 923$, gaseu on the 1923 returns from the state highway systems AND THE 1925 RETURNE FROM THE LDCAL HIGHWAY SYSTEMS, WAS \$1,2 $1,558,813$, DIVIDED AS FOLLOWS:

$$
\begin{aligned}
& \text { EXJENDITJRES FDR STATE HIGHWAYS } \$ 321,744,210 . \\
& \text { EXJENDITURES FJR LOCAL ROADS } \\
& \$ 639,814,603 .
\end{aligned}
$$

FDR PURJOSES OF THIS DISCUSSION, HJWEVEP, IT IS NOT DESIRAELE TJ GO INTO DETAILS OF FINANCIVG SINCE, IF AN ORDERLY DLAN IS ADJつTED, THE INDICATED FINANCIAL JROG\&iAM WILL EE THE : IGHT ONE.

THE FOLLOWINA IS QUOTEE FROM AN EADLIER AZTICLE UPON THE GENERAL PLAN OF A SUOGET:

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    "IT HAS EECOME MORE AND MITRE \trianglePOARENT,
~ARTICULARLY AS THE DISCUSSION OF ANNUAL
EUDGETE HAS SECOME COMOV, THE TE ARE TWO
KINDS OF EUDSETING; THE EUDGET THAT IS PRE-
PAZED WITH REFEREVCE TO THE EXPECTED INCOME
AND THE EUDSET THAT IS PREPARED WITH REFER-
ENCE TO THE DHYCICAL CONDITION AND NECESSITIES
OF THE HIBHWAYE. THEY MIGHT EE TERRMED THE
fISCAL EuDGET ANG the physical eudget. The
FlZST TYDE DF SULGET IE OTEN TO A GREAT DEAL
OF MISMANAGEMENT ND MATTER HOW COR'FECT THE
FISCAL INFOZMATION. THE SECJND TYPE OF EUDJET
IS THE ONLY PLAN THAT EVENT'JALLY WILL WIJRK
GOR ECONOMY."
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APPLYING THIS SYOTEM OF EUDGETING THE PHYSICAL NEEDG DF THE HIGHMAYS, IN VIEW OF THE PHYSICAL CONDITION SET FDRTH ABOVE, THERE ARE CERTAIN LOGICAL CJNCLUGIONS OF PARTICULAR INTEREST TO THE ASTHALT INLUSTRY W'HICH MAY EE SUMMARIZED AS FDLLOWS:
(1) RASEO ON AN ANNUAL UTILIZATION OF THE HIGHWAYS of 128 EILLION VEHICLE MILES, THE ANNJAL PASSENGER MILEAGE IS AFPROXIMATELY $2,380,000,000$ WILES. THIS IS NOT LESS THAN 8 TIMES THE OASSENGER MILEAGE OF THE STEAM RAILROADS IN 1925 ANE IE INDICATIVE OF THE DREDOMINANT USE OF THE HIGHWAYS EY DERPLE. THE ANNUAL LJSS DF SURFACING FROM THE LOW-TYDE ROADE, PLUS THE CUST NIISANCE, MEANS THAT MORE EFFECTIVE METHOLS MUST EE FOUND AND MJPE LARJELY UTILIZED, EOTH FJR HOLCING THESE SURFACES ANU FJR DUST SUPPRESSIDN. THIS IS A FIELD FJR EITUMINJUS CJNETIRUCTIJN.
(2) THERE is GUCH a TRENENDJUS MILEAGE OF ROADS INITIALLY IMOROVED, JN WHICH THE SURFACE IS NOT NOW ADEQUATE, THAT A LOW TYJE JF SUPDLE AENTAL CONSTRUCTION MUST EE DEVELOPEC WHICH CAN EE ADEQUATELY MAINTAINED. AS INDICATIVE OF THE POSSIEILITIES IN THIS FIELD, WE HAVE A DEMONSTRATION OF THE FIVE-CRUSHED-RDCK SURFACES IN THE WEST. THE DRDCESSING WITH EITUMINO IS TFEATMENTS GIVES PRJMISE JFHIGH-CLASS SERVICE UNDER MODERATE TRAFFIC AT A REASJNAELE ANNUAL MAINTENANCE COST. FURTHERMDRE, A TYDE OF MAINTENANCE IS DOSSIELE THAT FRENEWS THE ORIGINAL SMOOTHーRIDINA QUALITIES OF THE ROAD. IT has already geen demonstrated that these surfacee can ee SGAFIFIED AND A SMALL AMOUNT DF ACDITIONAL MATEFIIAL ADDED, THAT THE WJRK CAN EE CONE ON A QUANTITY EASIS, AND, WHICH IS ALL IMPDRTANT, AT A LOW CDST. THERE MAY EE DIFFICULTIES WITH THIS TYPE OF CIONSTRUCTIDN, EUT IT GIVES SUCH PROMI DE THAT THE AEPHALT INDUSTRY, EOTH ENGINEERS AND SUNTRACTORS, CAN WELL AFFORE TO DEVOTE THJUGHT AND EFFOFT TJ ITS PERFECTION.

## (3) THERE 2FE LONS MILEAGES OF ROADC ON EOTH THE

 STATE HIGHWAY AND LDCAL HIBWAY SYETEMS, PARTICJLARLY IN THE REGIONS VEST OF THE NISEISSIDJI IIVER, ON WHICH THE ONLY HDPE NOW APPAREAT ?F =IZST GLASS HIGHWAY EERVICE LIES IN THE DEVELORMENT UF תITUMI VOUS CJNSTRUCTIJN. VITFJJT GRITICIZING THE EFFORTS THAT ARE FEIMS MADE TOUADD THE DERFEOTION IN DETAIL OF THE STANEARE AFDMILTIC MI XTURES FOR PAVEMENT COVSTRUCTION, THE ATTENTION OF THE INDUSTRY IS DIFECTED TONARO T.FE DESIRAEILITY AND NELECSITY DF EEVELO?ING TYDES UF CONSTRUCTIIN THAT CAN EE LAID MJPE GHEAPLY THAN THE ETANDAFDD TYPES GND THAT WILL PRJVE ADEQUATF. THIE MAY VERY WELL MEAN MAKIN3 ALARGER PERGENTAGE OF THE PRODUCT AVAILAELE FOR USE IN THE LOMER TYPES OF CONSTRUCTION, AND TO DO THIS NOT ONLY THE processes eut the equipment, and even the material itself, MUST EE ADADTED TO THIS PUFPOSE.
(4) AGAIN, WITHOUT THOJGHT OF OVERLOOKING THE desiraellity of the more duraele types of construction WHICH HAVE LONG EEEN ESTAE!.ISHED AS STANDARD, THE ATTENTION OF THE INDUSTRY IS OIRECTED TOWARD THE OVERWHELMING PHYEICAL PRUELEM CONFRONTING THE COJNTRY, WHICH CANNOT Ee met quickly ey the relatively small Nileages of the HIGH-COST CONSTRUCTION THAT MAY EE EUILT WITH THE DRESENT INCOME FROM YEAR TO YEAR. IT DOES NOT APDEAR IMPOSSIELE TO DEVELOY PROCESSES. AND THE EITUMINOUS PROCESSES SEEM MOET ADAPTAELE FOR THE PURDOSE, THAT LEND THEMEELVES TO A COMPLETE OVERHAULING AT INTERVALS, AND THROUGH SUCH OVERHAULING LARGELY RESTORE THE RCAD TO ITC OFIG:NAL CONDITION WITHOUT I'AOOSEIELE EXPENSE. STUDENTS OFHIGHWAY FINANCE MUST EE IMPRESCED WITH THE FACT THAT IT IS THE ANNUAL COST OF PROVIDING ADEQUATE HIGHWAY SERVICE THAT IS THE IMPORTANT ITEM, AND THE FIELD OF POSSIEILITIES IN EITUMINOUS CONSTRUCTION HAS EEEN ONLY PARTIALLY DEVELOPED.


#### Abstract

(5) FINALLY THE DERFORMANCE OF MANY OF THE OLDER EITUMINOUS MACADAM ROADE: PART IC LARLY IN THE NORTHEASTERN STATES, ANE AミROAD, DROVIDES CONFIDENCE THAT THIS TVPE OF CONETRUOTIUN CAN EE USED UNDER HEAVY TRAFFIC PROVIDED THE DEEIGN AND NAAINTENANCE ARE ADEQUATE. IN THIS FIELD THERE SEEME TO LIE THE DOSSIEILITY OF MORE CLOSELY CONTROLLED MANUFACTURING PROCESSES, COUDLED WITH CHANGES IN DESIGN, THAT W'OULD INSURE MORE UNIFORM ANE MORE SATISFACTORY RESULTS.


In closing, this article has eeen drepared upon the GENERAL PREMISE THAT THE PHYSICAL DIMENSIO:G OF THE HIGHWAY PROELEN IN THIS COUVTRY ARE SO ENORMOUS THAT V'E NUST, THRUUGH THE DEVELOOMENT OF NEW DROCESGES AND NEW METHODS, SIVE ADEGUATE SERVICE OVE? GREATER MILEABE THAN WE ARE DOING NOW. SINCE SUCH A LARGE DERCENTAGE OF THE NECESSARY EXFENDITURES are derived fron the motor vehicle itself, and since we have a constantly increasing lse of the motor vehicle, it seems APDARENT THAT THESE COSTS H, VVE NOT YET GECUME EURDENGOME. THIE, OF COURSE, IS TUALIFIEC EY THE FACT THAT THE COUNTRY HAS EXPERIENCED AN UNDRECEDENTED DERIOD OF FROSPEFITY,

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EXCEPT IN THE AGRICULTURA: EISTRICTS, AND HERE THE MOTGR
VEHICLE HAS EECOME ESSENTIAL TO THE EUSINESS. THAT WE
ARE OETAINING SO MUCH SERVICE FROM EVEN POORLY-TUILT ROADS
MH I SH HAVE EEEN REHAEILITATED WITH GITUMINO JS TREATMENTS,
AND THAT PROGRESS HAS EEEN MAEE IN THE DEVELOPMENT OF NEW
EITUMHHOLS TYOES OF GREAT PRONISE, ARE FACTS WHICH INDICATE
THAT IN THIS FIELD OF SITUNINOUS CONSTRUOTION LIES THE HOPE
OF LARGE MILEAGES OF HIGHWAYS THAT MAY RENCER SATISFACTORY
SERVICE WITHIN REASONAELE COSTS. THE NEED IS PRESSING AND
THE FIELE IE LARGE. IT IS CERTAINLY ONE IN |HICH THE
ASPHALT IVDUSTFY MAY RENDEF A SIG SERVICE TO THE PUELIC.
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# PROGRESS OF FEDERAL HIGHWAY LEGISLATION 

(Not fof release)

The following eills pert aining to federal highway legislation have deen introduced since the opening of the first session of the SEVENTIETH CONGRESS:
H. R. 18. - Introduceo in the house on decemeer 5, by E.E. Denison of Illinois, and referred to the Committee on roads: Provides that the existing federal-aid road legislation shall Not ee construed so as to prohieit the granting of federalAID FUNDS TD A ROAD OR HIGHWAY WHICH LEADS TO OR FROM A TOLL ERIDGE OR TOLL FERRY。
H. R. 19. - Introduced in the house on decemeer 5, ey E. E. Denison of Illinois, and referred to the Committee on lnterstate and foreign commerce: provides for the regulation of INTERSTATE COMMERCE EY MOTOR VEHICLES OPERATING AS COMMON CARRIERS OF PERSONS ON THE PUELIC HIGHWAYS. DESIGNATES CLASS-A MO TOR CARRIERS AS THOSE ENGAGED IN THE TRANSPIRTATION AS COMMON CARR!ERS OF PERSONS IN INTERSTATE COMMERCE EETWEEN FIXED TERMINI, or oVEr a regular route. Class-B motor carriers EmERACE ALL OTHERS ENGAGED AS CGMMON CARFIERS OF PERSONS IN interstate commerce. Provides that the act shall be administered gy the State authorities where an appropriate board exists, or, lacking this, ey the Interstate Commerce Commission. provides THAT EOTH CLAESES OF CARRIERS SHALL OETAIN A CERTIFICATE OF PUELIC CONVENIENCE AND NECESSITY TO EEGIN, OR CONTINUE IN OPERATION. REQUIRES THAT OPERATORS SHALL EE EONDED OR INSURED, OR A SHOWING MADE OF THEIR FINANCIAL RESPONSIEILITY, IN THE DISCRETION OF THE CONST ItUTED AUTHORITIES. PROVIDES FOR THE ESTAELISHMENT OF REAsonagle rates and chargeg, as approved gy the state goards. Defines the powers and duties of the State boards and of the Intefstate Commerce Commission with respect to interstate motor VEHICLE COMMON CARRIERS. PROVIDES FOR APPEALS FROM DECISIONS OF the State soards to the Interstate Commerce Commission; fixes PENALTIES FOR VIOLATION OF THE PROVISIONS OF THE ACT, AND APPROpriates a fund for the administration of the act ey the Interstate Commerce Commission. The act does not apply to common CARRIERS ENGAGED IN INTRASTATE COMIERCE.
H. R. 129. - Introduced in the house on decemeer 5, ey J. M. Evans df Montana, and referred to the Committee on roads: Provides that in states containing unappro oriated pualic lands in which the gopulation, as shown ey the latest availaele federal census, does not exceed 10 per square mile, the ehare of the United States payagle on federal-aid projects may ee increased ey the Secretary of Agriculture, uajn request of the state highmay department, to any percentage up to and including the whole cost. provides further for federalAID payments uz to 50 per cent of the cost without other limitation, and in the pielic-land States for increase in the federal percentage as provided ey Sec. II of the federal highway act.
H. R. 358. - Introduced in the house on Decemzer 5, ey E. B. Almon of AlaEama, and referked to the Committee on Roads: Authorizes the aprropriation of $\$ 125,000,000$ and $\$ 7,500,000$, for federal-ald, AND FOREST ROADS, RESPECTIVELY, FOR EACH OF THE FISCAL YEARS 1930, and 1931.
H. R. 383. - Introduced in the house on decemeer 5, by C. C. Dowell of Iowa, and referred to the Committee on rdads: Authorizes the approdrlation of $\$ 75,000,000$ and $\$ 7,500,000$, for Federal-ald, AND FOREST ROADS, RESPECTIVELY, FOR EACH OF THE FISCAL YEARS 1930, and 1931.
H. R. 447. - Introduced in the house on Decemeer 5, ey C. J. Noleod of Michigan, and referred to the Committee on foreign Affalirs: Provides for the creation of a pan american peoples great highway Commission to promote the construction of a highway connecting the capitils of Canada, the United States, and the Central and south american countries.
H. R. 4625. - Introduced in the House on Decemeer 5, gy R. W. Moore of Virginia, and referred to the Committee on Roads: Authorizes AND CIRECTS, UNDER THE JURISDICT!ON OF THE SECRETARY OF AGRICULtURE, THE SURVEY, CONSTRUCTION, AND MAINTENANCE JF A MEMORIAL highway to connect Nount vernon with the arlington memorial Bridge across the potomac river at Washington. authorizes the APPROPRIATION DF THE gOLLOWING SUMS TO GE AVAILAELE UNTIL EXPENEED: $\$ 500,000$, FOR TME FISCAL YEAR 1328; \$2,00),000, FOR THE FISCAL YEAR 1929; \$1,000,000, FOR EACH OF THE FISCAL YEARS 1930, AND 1731.
H. R. 5513. - Introduceo in the house on degember 5, ey D. B. Colton ff Utah, and referred to the Committee on zoads. Provides that existing fereral-aid highway legislation be AMENDEC AS FOLLOWS: (1) THAT PAYMENTS, IN EXCESS OF THE oresent limitation per mile, may be made in the case of any prouect involving construction in mountainous, swampy, or FLOJD LANDS, ON WHIOH the average cost per mile for the GRADING AND MINDR DRAINAGE STAUCTURES W!LL EXCEE S $\$ 10,000$ JER MILE; OR IN THE CASE OF A PROJECT WHERE THE DENSITY OF POPULATION, OR CHARACTER AND VOLUME OF TRAFFIC MAY REQUIRE a surface of greater width than 18 feet. In no gase ghall the federal-ald payments exceed 50 der cent of the cost of THE PROJECT, EXCEPT AS SUCH PAYMENTS ARE AUTHORIZEO TO EE increased in the puelic-land States. (2) That with the adoroval of any State highway department, the Secretary of AGRIGULTURE MAY ADPROVE THE EXPENLITURE DF MORE THAN 50 pER cent of the federal-a!d apport loned to such a State upon the primary or interstate highways. (3) That in the publicland States, where the population does not exceed 10 per souare mile, the federal-aid allotted to a project may ee INCREASED TO ANY PERCENTAGE UP TO THE TOTAL COST OF THE PROject. (4) That the numsered shield mafker used on the UNite States highways shall not ee used as an advertising MECIUM, AND SHALL NDT EE DEFACED OR DESTROYED. VIOLATION OF the Act is made a misdemeanor punishaele ey a fine of not to EXCEEC \$100 OR EY IMPRISONMENT OF NOT MORE THAN 30 days, OR EOTH.
H. R. 5659. - Introcuced in the house on decemzer 5, ey B. C. Reece of Tennesfee, and referreo to the Committee on roacs: Pfovides that existing federal-aid highway legislation ee AMENDEC EY AUTHINZIZING AN APPROPRIATION OF $\$ 50,000,000$ FOR THE FISCAL YEAR 1929, $\$ 65,000,000$ FOR THE FISCAL YEAR 1930, AND \$75,001, 000 FOR THE FISCAL YEAR 1331; TO EE EXPENDED IN the improvement of rural gost roacs over whioh rural garrierrs travel in serving the ruial routes, other than thJse now includeg in the federal-aid road system. The funds are drorated to the states upon the 引asis df the mileage of rural RJUTES, provided that the States aporoorlate a like amount, and administered in the same manner as the existing federalAID ROAD FUNDS.
h．R．5772．－Introduced in the hjuse on december 5，by G．E．Campeell of Pennsylvania，and referred to the Committee on the judiciary：provides that every Federal AGENCY，ヨEFORE EXPENDING ANY FUNES FOR ANY CONSTRUCTION PROJECT，ESTIMATED TO COST MORE THAN \＄25，000，AND NOT CONSTITUT ING MAINTENANCE OR REPAIR，SHALL PREPARE CMMDLETE PLANS AND SPECIFICATIONS FD？SUCH RROJECT，TOGETHER WITH A CETAILED ESTIMATE OF THE ENTIRE COST．

H．R．5800，－Introcuced in the Senate on December 12，read tWICE，aNE REFERIREE TO THE COMMITTEE ON APDROPRIATIONS． THIS IS the urgent deficiency alle provides for an ADCITIONAL AMOUNT FOR CARRYING OUT THE PROVISIJNS OF section 23 of the federal Highway act，aparoveo Novemeer 9 ， 1921，\＄1，880，000，to remain availaEle until expended，being part of $\$ 7,500,000$ authorized to be ampropriated for the fiscal year 1928 छy the act ajproved June 22，1926．Provides $\$ 1,000, D 00$ FOR THE CONSTRUCTION，RECONSTRUCTION，AND IMPROVE－ MENT JF ROADS aNG tiialls in the national parks under the jugisciction of the department of the Interior．This is part OF THE AUTHORIZATION IN THE ADJROPRIATION ACT OF THE DEPART－ ment of the interior for the fiscal year 1328.

H．R．6957．－introcuced in the House on december 12，ヨy W．P．Holaday of Illindis，and freferred to the Committee on Ways and Means：provioes for the construction，Malnten－ ance，and regulation of a nation－wide system of duraile hard－ SURFACED POST－ROADS UNDER THE SUPERVISION OF THE SECRETARY OF AGRI CULTURE，TO ミE COMPLETED WITHIN FIVE YEARS；AND AUTHDR：ZES A EOND ISSUE OF 5 EILLION DOLLARS FOR THIS PURPOSE．

H．R．6392．－Introcuced in the House on decemder i2，ey James O＇Connor of Loulsiana，and referreo to the Committee on FLIDOD CONTROL：PROVIDES，AMONG OTHER THINGS，FOR THE EX－ penciture of 25 million dollars gy the Secretary of War， throngh the Corps of Engineers，in the flondeo area of the MISSISEIOO1 RIVER VALLEY，FIJR CHANNEL STAEILIZATION AND EANK PROTECTION，THE REPAIR OF FLODE PROTECTIVE WORKS，PUZLIC HIGHWAYS，POST TOACS AND gRIDGES，AND THE REDAIR AND strengthening of levees．

H．R．7016．－Introcuced in the house on decemeer 1？，zy H．R．Ratheone of Illinois，ane reffrred to the Committee ON ROACS：AUTHORIZES the CONSTRUCTION aND MAINTENANCE OF a memorial highway from Springfiele，Ill．，－the eurial
place df Aeramam lincoln - to beardstown, Ill., - the place of the famous Duff-armstrong trial. The work is to be aCCOMPlISHED UNDER THE DIRECTIJN OF THE SECRETARY OF AGRICULTURE WITH THE AUTHORIZED AJJROPRIATION OF $\$ 2,000,000$.
H. R. 7019. - Introduced in the house on decemeer 12, by C. G. Edwards of Georgia, and referred to the Committee on roads: Provides for the amendment of existing federal-ald road LEGISLATION EY AUTHORIZING AN APPROPRIATION, FOR THE CONSTRUCTION OF FEDERAL-AID ROADS, OF $\$ 150,000,000$, FOR EACH OF THE FISCAL YEARS 1330, AND 1931.
H. f. 7205. - Introduced in the House on Decemeer 13, by C. B. Hucspeth of texas, and referred to the Committee on roads: AUTHORIZES AN APPROPRIATION OF $\$ 18,000,000$ FOR THE CONstruction of a military road, undef the direction of the Secretary of War, paralleling the Mexican eorder.
H. R. 7343. - Introduced in the House on decemeer 14, by D. B. Colton of Utah, and referrec to the Committee on roads: PROVICES FOR THE AMENDMENT OF EXISTING FEDERAL-AID ROAD LEGISLATION, EY AUTHORIZING AN ADOROPRIATION OF $\$ 3,500,000$ FOR EACH OF THE FISCAL YEARS 1929, 1930, AND 1931 for the construction, ey the bureau, of the main roads, in the puelicLaND States, through unappropriated or unreserved pualic lands, non-taxaele Indian lands, or other federal reservations.
H. R. 7344. - Introduced in the house on decemeer 14, by C. C. Dowell of iowa, and referred to the Committee on roads: Authorizes the president to detall engineers of the bureau to assist the governments of the Latin-American repuelics in highinay matters, upon application ey the governments concerned.
H. R. 7351. - Introduced in the house on Decemeer 14, ey M. C. Tarver of Georgia, and referred to the Committee on rioads: Provides for the extension of federal ald to rural free DELIVERY AND STAR MAIL ROUTES WHICH DO NOT CONSTITUTE PORTIONS of the present feceral-aid or State highway systems. provilees THAT THE MAXIMUM APPROPRIATION SHALL NOT EXCEED ONE-THIRD OF THE AMOUNT APDROPRIATED FOR FEDERAL-AID ROADS. THIS SUM Is to ee in adoition to the regular federal-aio road approPRIATION, AND TO EE APPORTIONED IN THE RATIO OF RURAL FREE delivery and star route mileage.
H. R. 7355. - Introduced in the houce on Decemeer 14, ey Scutt Lfavitt of montańa, and referred to the committee on Roads: AUTHORIZES THE SECRETARY OF AGRICULTURE TO DAY TO ZOOSEVELT COUNTY, MONt., an amount Equivalent to that expended by the COUNTY SRIOR TO NOVEMEER 9 , IЭ2।, FOR THE CONSTRUCTION OF the zonsevelt high'ay across the undatented Indian lands within the fort peck Indian reservation.
H. R. 7724. - Introduced in the house on Decemeer 15, by C. G. Equards of Georgia, ano referred to the Committee on roads: Provides that preference shall ee given to american materiale ANE EQUIFMENT IN HIGHWAY CJNSTRUCTION; WITH THE PURPOSE OF EREAK!NG THE HOLD OF THE FOREIGN CEMENT TRUST UPON HIGHWAY CONSTRUCTIDN IN THIS COUNTRY, AND EUILDING UP AMERICAN industries.
H. R. 7901. - Introduced in the house on Decemeer 19, by Frank Murphy of Ohio, and referred to the Committee on the Judiciary: Provides, in all legal actions arising from accidents at railWay grade crossings, that no rule shall ge adopted or laid down ey the federal Court of the United States contrazy to the law of the State, territory, or place where such accident occurred, eut the law of the place where such accident occurred Shall qJVErn and ee follower in all such causes of action.
H. R. 8127. - introcuced in the house on Decemeer 20, ey A. M. Wyant of pennsylvania, and referfed to the Committee on Expenditures in the executive dedartments: provides for the transfer to the department of the Interior of the public-works functions of the federal government. This includes the Bureau of Puelic roads. prov!des that army officers may be detalled to nonmilitary duties having to do with riverp and harenr imPROVEMENTS, DR OTHER CIVIL FUNCTIONS OF THE DEPARTMENT OF the Interidr. All the present civilian employees, aporoPRIATIONS, AND EQUIDMENT ARE TO EE TRANSFERRED TO THE DEPARTment of the Interior, without change in statius. the President is authorized to addoint an Assistant Secretary of the Interior IN CHARGE OF THE DUELIC-WORKS FUNCTIONS.
H. J. Res. 107. - Introduced in the house on decemeer 16, ey J. C. Linthicum of Maryland, and referred to the Committee on Foreign Affairs. this resolution is identical with s. J. RES. 31 as descrieeo gelow.
H. J. Res. 108. .- Introouced in the house on decemeer 16, by i. C. Linthleum of Marylano, and referred to the Committee. on foreign affalrsi this resolution is identical with s. J. Res. 30 as descrleed below.
S. 0.59. - Introduced in the Senate on Decemeer 6, ey Key pittman of Nevada, and referred to the Committee. on post Offices and Poet Roads: Provides that existing federal-alo road legislation ee amended so that all eut the puelic-land States shall maintain federal-ald orojects at their own expense. In the puelic-land States the federal share of the maintenance cost SHALL EE IN THE SAME PRODORTION AS THE TOTAL AREA OF UNAPPROpriated puelic land in the State eears to the total land in the State. Provides for discontinuance of Federfal-ald participation in those States where maintenance has been neglected after the federal share has been made avallable, and the maintenance of the project ey the federal Government, sueject to later reimeursement.
S. 749. - Introduced in the Senate on decemeer 6, ey h. Bingham of Connecticut, read twice, and referred to the Committee on COMMERCE: PROVIDES FOR THE AMENDMENT OF THE ACT TO REGULATE the construction of eridges over navigaele waters, approved March 23, 1906. The amendment provides for the fixing of TOLLS FOR pRIVATELY AND PUBLICLY-OWNED TOLL ERIDGES AND THE METHOD OF ESTIMATING THE COST FOR THE RECADTURE OF THE prIVATELY-OWNED TOLL BRIDGES EY PURCHASE.
S. 1182. - Introduced in the Senate on decemeer 6, by C. L. Nonary of Orfgon, read twice, and referred to the Commlttee on Agriculture and Forestry: Authorizes the Secretary of agr iculture to cooperate with the state highway departments in selecting and assigning names to highways embraced in the federal-ald highway system.
S. 1252. - Introduced in the senate on decemeer 6, by H. W. Watson of Pennsylvania, read twice, and referreo to the Committee on Interstate Commerce: provides for the regulation of interstate commerce of motor vehicles operating as common carriers of persons on the puelic highways. The eill is identical with H. R. 19 descrieed aeove,
S. 1286. - Introcuced in the Senate on Decemeer 6, ey A. Cappef of Kansas, read twice, and referred to the Committee on post Offices and post Roads: this eill is identical with h. R. 5653 as descrieed asove.

S． 1341 ．－Introduced in the Senate on decemeer 6，gy T．L． Oceie df Nevaca，fieal twice，and referred to the comuittee ON POET OFFICES AND POST ROADE：THIG ЗILL IS IDENTICAL WITH H．？． 5518 AS PREVIDUSLY DESCRI BEE．

S．1363．－Introfucer in the senate on Decemser 6，iy C．A． Sviansin of Vigginia，read twice，and referred to the Committee ON THE LIミRARY：THIS EILL IS IDENTICAL WITH H．R．4625，AS DESCR：IED AEJVE。

S． 1718 ．－Introduced in the Senate on decemaer 15，sy T．L． Oddie of Nevada，fiead tw！ce，and referned to the Committee ON POST OFFICES AND POST ROADS：THIS EILL IS IDENTICAL TO H．R． 7344 as oireviously descrized．

S． 1804 ．－INtroduced in the senate on decemeer 15，日y T．J．Walsh of Montana，read twice，and referred to the Committee on post Offices and port Roads：proviles that the Montana federal－aid RQAD FUNDS，FOR THE FIECAL YEARS 1924，AND 1925，WHICH REMAIN UNEXJENDED AT THE EXJIRATION OF THE LEGAL TIME LIMIT，SHALL． NOT EE READPORT IONED TO THE OTHER STATES，AS PROVIDED EY LAW； EUT SHALL EE EXPENDED EY THE SECRETARY OF AGRICULTURE IN THE CONSTRUCTION OF A RJAD FROM RED LODGE，MONT．，SO AS TO CONNECT WITM the existing highway into yellowstone national park，leading to Cooke City，MONT．

S．1806．－Introduced in the Senate on decemeer 15，ey t．J．Walsh of montana，read twice，and referred to the Committee on post OFFICES ANE POST ROADS：THIS EILL IS IDENTICAL WITH H．R．7355， as descriged aeove．

S．1900．－Introcuced in the senate on Decemeer 17，ey G．H．Moses （FDir Mir．ou Pont）of New Hampshtfe，read twice，and referfed to the COmmittee on post Offices and post foads：provides for the ORGANIZATION OF A NATIONAL SURVEY COMMISSION FOR THE CONSTRUCTION OF A DOET ROAD AND MILITARY HIGHWAY FROM A POINT ALONG THE AT－ lantic seasoard to the pacific Coast．The right of way is to EE 500 FEET WIDE．A STUDY AND REPORT IS TO BE MADE ON CERTAIN HIGHNAYE CONNECTING WITH THE CENTRAL SUPERHIGHWAY．

S．1925．－－Intrgduced in the Senate on decemeer 17，sy L．D．
TYsion of Tennessee，and referoed to the committee on post Offices and post roace：This eill is identical with h．R． 5659 as descrieed agove exceot that \＄50，000，000 is authorized to ee． AOPROPRIATED FOR EACH OF THE FISCAL YEARS 1929，AND 1930，ANE NO AUTHJRIZATION IS MADE FOR IO3i．

S．1945．－Introfuced in the Senate on Decemeer 19，ey K． McKellar jf Tennessee，rear twice，and referired t）the COMMITtEE JN POST OfFICES ANC POSt 子OADS：THIS EILL IS icentical vilth H．？． 5659 descrieed aenve，with the exception THAT AUTHDRIZATI IN FOR Aココ：）つZIATIJNS ARE MACE FOR THE FISCAL YEARS 192 ，1330，ANE 1931，IF $350,000,000$ ，安75，200，000， anc ？ $100,000,000$ TESDECTIVELY．
s．J．ies．19．－Introluceg in the Senate in Decemeen 6，ey C．L．MCNA：Y OF OREGDN，reac twice，and referrired th the COM：ITTEE ON \＆GミICULTUミE ANE FJマESTRY：PZOVICES FOR DESIG－ nating the route of the oregon Trail from Independence，Mo．， to seaside，Oi？e．，and to Olymola，Wn．

S．J．3es．30．－Intocuced in the Senate on decemeer 12，ey L．C．PHIJつS OF COLD zado，reac tVilce，anc referived to the
 OF ${ }^{3} 15,000 \mathrm{FO}$ ？THE EXJENSE S INOIDENT TO THE JARTICIJATIJN EY the United st teg in the eecine pan american conference on HIGHWAYE T）EE HELD AT ？ 13 LE JANEIRO．

S．J．ieg．31．－Int ofuced in the Senate on decemeez 1？，ey L．C．Phloos of GOLORAEO，READ TWICE，AND REFE～？ED T）THE COMMITTEE ON FOTEIGN RELATIONS：AUTHOTIZES AND REOUESTS THE Preeicent ti extend t门 the permanent International fssociation of ROAE CONGRESSEG aN INVITATIJN T）HJLE THE SIXTH SESSION IN THE UNITEL St TES，EITHER IN 1こ29，D？1930．ALSJ AUTHORIZES TO EE Aつつ？ODRIATEE THE SUM OF \＄25，DOO FOR THE EXOENSES OF SUCH SESEION AS MAY NECESSATILY EE INOUZRED EY THE GOVETNMENT of the United St：tes．

CORIECTION

> (NOT FOR TELEASE)

THE INFO：MATION JN GTADE－CRJSEING ELIMINATION，SHOWN ON pages 13 to 21 of the News Letter fo：Novemeer，1927，is in eis：0－The c．jñected taele as of Novemeer 11， 1927 follows：


COST DATA ON CONSTRUCTION OF PENNGYLVANIA WIRE-ROPE GUAZD RAIL.
Contrieuted ey t. E. Kesting of the division of control.
(Not for release)

Accurate cost data on the construction of wire-rope guard rail was oetained on the Shillington West Reading highway in Pennsylvania. Ordinarily this work is done ey the state, but ON THIS PROJECT THE GUARD RAIL W'AS EUILT EY THE CONTRACTOR AT a price of $\$ 1.00$ per lineal foot. The distance pald for was MEAEURED FROM END DOST TO END DOST.

The guard rall was the pennsylvania standard post-andcaele type. This consiets of two hines of $3 / 4-i n C h$ galvanized wire caele threaded through 6-inch wooden posts, sfaced ten feet center to center. The caeles at each end post are held in position AND TIGHTENED EY NEANS OF NUTS ON THE ENDS OF LONG EYE gOLTS. an anchor cagle, between each end post and a concrete "dead mani", buried in the ground, holds the section rigid.

The posts were creosoted eefore erection and oalnted afterWARDS WITH THREE COATS OF WHITE PAINT. TWO COATE OF ELACK PAINT WERE APPLIED TO THE CREOSOTED AREA i? inches agove the surface of the ground. The actual cost of the material and labor to the CONTRACTOR FOLLOWS:
the total cost of the matefial required for the six sectIONS OF GUARD RAIL. TOTALLING G3C LINEAL FEET, AVERAGED $\geqslant 0.343$ per lineal foot. ThIs cost was segregated as followe:

72 UNTREATED DOSTS AT \$0.52 . . . . . . . . . . . . . \$43.20
Caele, eye eolts, nuts, washers, and clips ........ 138.50
CREOSOTE, WHITE AND ELACK pAINT . ........................ 15.85


THE TOTAL COST OF LAEOR ANO TRUCKS EXTENDING OVER A 10-day period, from octoeer 24 to Novemeer 3, inclusive, averaged \$0.401 per lineal foot. THIs cost has made up of the following items:

Skil.led LaEor:


Comimon laeor:

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& 30 \text { MAN-HOUZS AT } \$ 0.50 \\
& \text {..... - } \quad \frac{79.42}{\text { Sue-total }}
\end{aligned}
$$

Mitor trucks:


The grand total cost of the material and lagor for the CONSTFUCTION OF THE 660 FEET OF WIRE-ROPE GUARD RAIL WAS \$491.02, or an average of \$0.744 per lineal foot. At the contract price of $\$ 1.00$ pefi lineal foot, a ealance of $\$ 0.253$ der lineal foot WAS LEFT FOR PIROFIT AND OVERHEAD COST.
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# CALIFORNIA DEVELOPS ELEUTRICAL PAVEMENT-BUMP INDICATOR. 

Contrieuted ey V. G. Watson of the Division of Control.
(Not for release)

The California State Highway Commission has develoaed an ingenious electrical oevice for locating the pceition of bumps OR DEPRESSIONS, THAT EXCEED THE SPECIFICATION REQUIREMENTS, IN hard-surface pavements. The machine, shown in the accompanying SKETCH, CONSISTS, ESSENTIALLY, OF A 1O-FOOT STRAIGHT EDGE MOUNTED ON ROLLERS, SO THAT IT MAY SE pUSHED ALONG A PAVEMENT, EY ITS WOODEN HANOLES, AS EASILY AS AN EMPTY WHEEL EARROW. THE CENTER WHEEL IS ATtACHED TO A FRAME WHICH IS HINGED ON THE STRAIGHT EDGE in such a manner as to move up and down as the winel follows the irregularities in the surface of the pavement. To the frame, holding the movaele center mheel, is attached a contact point WHICH MAKES A CIRCUIT, THROUGH A FIXED CONTACT POINT, TO A BELL that rings for low spots in the surface. For eumps, the pointer COMPLETES THE CIRCUIT TO A छUZZER THROUGH ANOTHER FIXED CONTACT point. The fixed contact points may ee adjusted with lock nuts so that the eell will ring, or the euzzer will operate, for the MAXIMUM DEVIATION FROM A IO-FOOT STRAIGHT EDGE, PROVIDED FDR IN the specifications. the device was ueed on California federalAID PROJECT :S:-E, AND THE STRAIGHT EDGE WAS EUILT IN TWO SECtIons so as to facilitate transportation to other joes.

The machine ts run along each of the four wheel tracks of a two-lane pavement and in this way detects any unevenness which may ee uncomfortable for motor vehicle users. It is the intent ion, on later models, to inchease the diameter of the rollers from 3 to 6 Inches. The small wheels drip into minor depaessiong eetween SCREENINAS, ON EITUNINOUS DAVEMENTS, AND GIVE A FALSE IMPRESSION concerning the irregulafities in the furface. On eitumindus pavement, the high alaces are marked for further rolling and the low places are left undisturbec, unless the dedth is excessive. Up to this time the machine has not eeen used on poztland cement CONCRETE PAVEMENTS.
FIBER INSULATOR
1i $-83 z z n$ ol

# MATERIALS ENGINEERS TO ATTEND HEADQUARTERS SHORT COURSE 

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Contributed ey F. H. Jackson of the division of TEsts
(Not for releage)
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During the deailod from January 9 to 28, 1928, inclusive, the Varlous district materials engineers will meet in Washington FOR THE PURPOSE OF TAKING A EHORT COURSE IN MATERIALS TESTING AND control. The coufse will follow the same general lineg as the FIrst materials engineergi meeting helo in 1923, and will consist of a comeination lecture and laeoratory course in materials, TOGETHER WITH A NUMEER DF INFORMAL DISCUSSIONS OF VARIOUS PHASES of the materials control proelem. among the suejects to ee covered in the lectufe course will ee the following:

Organization ano hoministration of a State Highway Division of Materials.

Fielo Control of the quality of Concrete.

The Design and Control of bituminous Mi xtures.
the design of Concrete Mixtures.
Significance of the Specification Test Requirements for road Materials.

The Design, Use, and Care of Testing Machines.

Certain of these lectures will ee given ey qualified buizeau men, others by State testing engineers who have attalned prominence in the specific fields covered ey their suejects.

It is felt ey the Bureau that the short course in materials will ee of paiticular value at this time due to the fact that a numeer of the mategials engineers have eeen recently appointed and CONSEQUENTLY DIO NOT HAVE the opportunity of taking the first matefials course in 1923.

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GASOLINE TAX RATES BY STATES, AS OF JANJARV $1,1928$.
Contrisuted gy the division of Control.
(Not for pelease)

Accoroing to data received from state sources, the FOLLOMING COMDILATION HAE EEEN MADE OF THE GAGOI! IVE TAX RATES, effective as of Januafy l, lכ28. the dates reprefent the time at hihich these rates went into effect.

5- CENT TAX (5 STATES)
ARKANEAS - - - - 6- 9-2?
FLOAIDA - - - 7- 1-27
Kentucky - - - - 2-? $1-26$
NEW NEXICO - - 3- 7-27
SOUTH CAROLINA - 3-23-25
4극 - CENT TAX (1 STATE)
VIRGINIA - - - - 3-10-25
4- CENT TAX (12 STATES)
Alabana - - - 1-2j-27
ARIZONA - - - 8-12-27
GEORGIA - - - 9- 1-27
IDAHO - - - 3- 1-27
HAINE - - - 10-27-27
NAFYLAND - - - - 4- 1-27
Mississlool - - - 4- 1-26
Nevada - - - - 4- 1-25
New Hampshire - - 1- 1-28
North Carolina - 2-? $1-25$
South cakota - - 7- 1-27
West Virginia - - $7-1-27$

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\begin{aligned}
& \text { 32 - CENT TAX ( STATE) } \\
& \text { UTAH - - - - - 4- } 1-25 \\
& \frac{3}{\text { CALIFORNIA }} \frac{\text { CENT }}{} \frac{(13 \text { STATES })}{-7-2 \exists-27} \\
& \text { Colorado - . - - E- 1-27 } \\
& \text { Delamare - - - - 3-? } 4-27 \\
& \text { INDIANA - . - - - - 1-2j } \\
& \text { low'a - - - 7- 4-27 } \\
& \text { Michigan - - - - 9- 4-27 } \\
& \text { Vontana - - - 1- 1-27 } \\
& \text { Ohio - - - - 5-25-27 } \\
& \text { OKLAhOMA - - - 3-23-? } 5 \\
& \text { OREGON - - - - j-24-23 } \\
& \text { Pennsylvania - - - 7- 1-27 } \\
& \text { tenvessee - - - - 2-- } 9-25 \\
& \text { TEXAS - - - 3-13-? } 7 \\
& \text { VERVIONT .. - - - G- 1-27 } \\
& \text { Wyoming - . - 3- 1-27 }
\end{aligned}
$$



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2 - CENT TAX (12 GTATES aVO D.C.) NO TAX (? STATES)
CONNECTICUT _ _ _ _ _ - 7- 1-?5
|lLINOIS _ _ _ _ _ E- 1-27
KANSAS _ _ _ _ - 5- 1-25 NEW YORK
LOUISIANA _ _ _ _ - ह- 1-24
NINNECOTA - _ _ _ - 5- 1-25 HAWAII - (TERRITDRY)
NilssouF1 _ _ _ - - 1- 1-? 5
NESRASKA _ _ _ _ - 4- 1-25
NEW JEFGEY - - - - - - 7- 1-27
NORTH DAKOTA - - - - - 7-30-26
RHODE ISLAND - - - - - 6- 1-2.7
WASHINGTON _ _ _ _ - 1- 1-24
UISCONEIN - - _ - - - 4- 1-25
DISTRICT OF COLUMEIA - 5-23-24
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PAUL [. SARGENT - NAINE CHIEF HI BHMAY ENGINEER - TO RESIGN.
(Not foz release)
paul ©. Sargevt, chief engineer of the Malme State highWay COMMIESION has tendered his resignation to take effect Januafir 1, 1923. He has accepted the position of sales manager for the new England Culvert Company, of palmer, Mass., and will RESIDE IN THAT CITY.

Mr. Sargent was sorn at Machias, in Waghington County, Me., and is a graduate of the University of Maine. In 1905 he RESIGNED THE POSITION OF REGISTRAQ OF DEEDS OF WASHINGTON COUNTY to eecome the statels first highway commisaloner. He held this POSITION UNTIL $19 \| 1$ WHEN HE ENTERED THE EMDLOY OF THIS BUREAU, then the Office of Puelic Roads, as assistant director. He returned to Maine in 1913 to eecome the chief engineer under a State highway cominissiov of three, established ey the legisLATURE FOR THAT YEAR; A POSITION WhICH HE HAS HELD UP to the PRESENT TIME.

Mr. Sargent was one of the charter meneers of the Aimerican Association of State highway Officials; and is a memeer of the. american Society for testing Materials and the american society of Civil engineers. A year ago he was appo inted ey president COOLIdCE AS one of the representatives of the united Etates to attene the permanent international association of Road Congresses held at Milan, Italy.


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