

# Legislative Register Federal Register

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Wednesday  
December 7, 1988

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**Part VIII**

**Office of  
Management and  
Budget**

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**Budget Deferrals; Notice**

**OFFICE OF MANAGEMENT AND  
BUDGET****Budget Deferrals****To the Congress of the United States**

In accordance with the Impoundment Control Act of 1974, I herewith report

four new deferrals of budget authority totaling \$4,635,275,000 and three revised deferrals of budget authority now totaling \$3,725,586,833.

The deferrals affect programs in Funds Appropriated to the President, and the Departments of State and Transportation.

The details of these deferrals are contained in the attached report.

**Ronald Reagan,**  
*The White House.*  
November 29, 1988.

**BILLING CODE 3110-01-M**

**CONTENTS OF SPECIAL MESSAGE**  
(in thousands of dollars)

<u>DEFERRAL NO.</u>	<u>ITEM</u>	<u>BUDGET AUTHORITY</u>
	<b>Funds Appropriated to the President:</b>	
	<b>International Security Assistance:</b>	
D89-11	Foreign military sales credit.....	4,122,750
D89-1A	Economic support fund.....	2,646,760
D89-12	Military assistance.....	457,000
D89-13	International military education and training.....	37,400
	<b>Agency for International Development:</b>	
D89-14	International disaster assistance....	18,125
	<b>Department of State:</b>	
	<b>Bureau for Refugee Programs:</b>	
D89-9A	U.S. emergency refugee and migration assistance fund.....	53,135
	<b>Department of Transportation:</b>	
	<b>Federal Aviation Administration:</b>	
D89-10A	Facilities and equipment (Airport and airway trust fund).....	1,025,692
		<hr/>
	<b>Total, deferrals.....</b>	<b>8,360,862</b>

**SUMMARY OF SPECIAL MESSAGES  
FOR FY 1989  
(in thousands of dollars)**

	<u>RESCISSIONS</u>	<u>DEFERRALS</u>
<b>Second special message:</b>		
New items.....	---	4,635,275
Revisions to previous special messages..	---	2,283,084
	-----	-----
Effects of second special message.....	---	6,918,359
Amounts from previous special messages that are changed by this message (changes noted above).....	---	1,442,503
	-----	-----
Subtotal, rescissions and deferrals.....	---	8,360,862
Amounts from previous special messages that are not changed by this message....	---	581,669
	=====	=====
Total amount proposed to date in all special messages.....	---	8,942,531

Deferral No: D89-11

**DEFERRAL OF BUDGET AUTHORITY**  
Report Pursuant to Section 1013 of P.L. 93-344

<b>AGENCY:</b> Funds Appropriated to the President	New budget authority..... \$4,272,750,000 (P.L. 100-461)
<b>Bureau:</b> International Security Assistance	Other budgetary resources.. _____
<b>Appropriation title and symbol:</b>  Foreign military sales credit 1/  1191082	<b>Total budgetary resources..</b> 4,272,750,000
<b>OMB identification code:</b>  11-1082-0-1-152	<b>Amount to be deferred:</b> Part of year..... \$4,122,750,000  Entire year..... _____
<b>Grant program:</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<b>Legal authority (in addition to sec. 1013):</b> <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
<b>Type of account or fund:</b>  <input checked="" type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input type="checkbox"/> No-Year	<b>Type of budget authority:</b>  <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

**Justification:** The President is authorized by the Arms Export Control Act to sell or finance by credit or guarantee articles and defense services to friendly countries to facilitate the common defense. Under Section 2 of the Act, the Secretary of State, under the direction of the President, is responsible for sales made under the Act, including determining whether there shall be a sale to a country and the amount thereof. Executive Order No. 11958 further requires the Secretary of State to obtain the prior concurrence of the Secretaries of Defense and Treasury, respectively, regarding standards and criteria for credit and guarantee transactions that are based upon national security and financial policies. These funds have been deferred pending approval of specific loans to eligible countries by the Departments of State, Defense and Treasury. Consultation among these Departments will ensure that each approved program is consistent with the foreign, national security and financial policies of the United States and will not exceed the limits of available funds. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

**Estimated Program Effect:** None

**Outlay Effect:** None

1/ This account was the subject of a similar deferral in 1988 (D88-20).

## Supplementary Report

## Report Pursuant to Section 1014(c) of Public Law 93-344

This report updates Deferral No. D89-1 transmitted to Congress on September 30, 1988.

This increases by \$2,054,000,000 the previous deferral of \$592,760,000 in the Economic support fund, Funds Appropriated to the President, resulting in a total deferral of \$2,646,760,000. The increase in the amount deferred results from the deferral of funds included in the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1989. Funds are deferred pending approval of specific grants by the Secretary of State.







Deferral No: D89-13

**DEFERRAL OF BUDGET AUTHORITY**  
Report Pursuant to Section 1013 of P.L. 93-344

<b>AGENCY:</b> Funds Appropriated to the President	<b>New budget authority.....</b> \$ <u>47,400,000</u> (P.L. 100-461)
<b>Bureau:</b> International Security Assistance	<b>Other budgetary resources..</b> _____
<b>Appropriation title and symbol:</b> International military education and training 1/ 1191081	<b>Total budgetary resources..</b> <u>47,400,000</u>
<b>OMB identification code:</b> 11-1081-0-1-152	<b>Amount to be deferred:</b>
<b>Grant program:</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<b>Part of year.....</b> \$ <u>37,400,000</u>
<b>Type of account or fund:</b> <input checked="" type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input type="checkbox"/> No-Year	<b>Entire year.....</b> _____
	<b>Legal authority (in addition to sec. 1013):</b> <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
	<b>Type of budget authority:</b> <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

**Justification:** Pursuant to the Foreign Assistance Act (FAA) of 1961, as amended, the President is authorized to furnish grant military training to any friendly country or international organization if he finds that it will strengthen the security of the United States or promote world peace. Executive Order No. 12163 of September 29, 1979, as amended, delegates certain of the President's functions under the FAA to the Secretaries of State and Defense. These funds are being deferred until approval of specific programs by the Departments of State, Treasury, and Defense. Consultation among these Departments will ensure that each approved program is consistent with the foreign, national security and financial policies of the United States and will not exceed the limit of available funds. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

**Estimated Program Effect:** None

**Outlay Effect:** None

1/ This account was the subject of a deferral in 1987 (D87-24).



D89-9A

**Supplementary Report**

**Report Pursuant to Section 1014(c) of Public Law 93-344**

This report updates Deferral No. D89-9 transmitted to Congress on September 30, 1988.

This revision to a deferral of the Department of State's Emergency refugee and migration assistance fund increases the amount previously reported from \$26,135,000 to \$53,135,000. This net increase of \$27,000,000 results from the deferral of 1989 appropriations pending Presidential designation of the refugees to be assisted.

**BEST COPY AVAILABLE**



D89-9A

\* These funds have been deferred pending Presidential decisions required by Executive Order No. 11922. Funds will be released as the President determines assistance to be furnished and designates refugees to be assisted by the Fund. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

D89-10A

## Supplementary Report

## Report Pursuant to Section 1014(c) of Public Law 93-344

This report updates Deferral No. D89-10 transmitted to Congress on September 30, 1988.

This increases by \$202,084,287 the previous deferral of \$823,607,546 in the Department of Transportation's Facilities and equipment, FAA trust fund account, resulting in a total deferral of \$1,025,691,833. The increase results from the multi-year funding of modernization and improvement projects in the Department of Transportation and Related Agencies Appropriations Act, 1989. Due to the complexity and lengthy lead time for many of these projects, some of these funds will not be obligated until after FY 1989. This is fully consistent with the full-funding approach used for most projects in this account and ensures that sufficient funds will be available in future years to complete the acquisition, testing, and installation of improved air traffic control equipment and facilities.

Deferral No: D89-10A

**DEFERRAL OF BUDGET AUTHORITY**  
Report Pursuant to Section 1013 of P.L. 93-344

<b>AGENCY:</b>	
<u>Department of Transportation</u>	New budget authority.....* \$1,384,528,000 (P.L. 100-457)
<u>Bureau:</u>	Other budgetary resources.* 1,354,416,717
<u>Federal Aviation Administration</u>	Total budgetary resources.* 2,738,944,717
<u>Appropriation title and symbol:</u>	
Facilities and equipment (Airport and airway trust fund) 1/	<b>Amount to be deferred:</b>
69X8107 695/98107 *699/38107	Part of year..... \$ _____
697/18107 698/28107 696/08107	Entire year.....* 1,025,691,833
<u>OMB identification code:</u>	<b>Legal authority (in addition to sec. 1013):</b>
69-8107-0-7-402	<input checked="" type="checkbox"/> Antideficiency Act
<u>Grant program:</u>	<input type="checkbox"/> Other _____
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
<u>Type of account or fund:</u>	<b>Type of budget authority:</b>
<input type="checkbox"/> Annual Sept. 30, 1989	<input checked="" type="checkbox"/> Appropriation
<input checked="" type="checkbox"/> Multiple-year Sept. 30, 1990	<input type="checkbox"/> Contract authority
(expiration date)	<input type="checkbox"/> Other _____
<input checked="" type="checkbox"/> No-Year Sept. 30, 1992	
Sept. 30, 1993	

**\*Justification:** Funds from this account are used to continue to procure specific Congressionally-approved facilities and equipment for the expansion and modernization of the National Airspace System. The projects financed from this account include construction of buildings, and the purchase of new equipment for new or improved air traffic control towers, automation of the en route airway control system, and expansion/improvement of navigational and landing aid systems. Funds to continue these activities were justified and provided for in the Department's regular budget submissions and were appropriated by Congress for the year in which requested.

Because of the lengthy procurement and construction time for these interrelated facilities and complex equipment systems, it is not possible to obligate all the funds necessary to complete each project in the year funds were appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This deferral action is consistent with FAA's full funding approach and Congressional intent to provide resources for a project's total cost, and is taken under provision of the Antideficiency Act (31 U.S.C. 1512).

1/ This account was the subject of a similar deferral in FY 1988 (D88-12A).

\* Revised from previous report.

D89-10A

**Estimated Program Effect:** None

**Outlay Effect:** None

[FR Doc. 88-28184 Filed 12-6-88; 8:45 am]

BILLING CODE 3110-01-C



# Reader Aids

Federal Register  
Vol. 53, No. 235  
Wednesday, December 7, 1988

## INFORMATION AND ASSISTANCE

<b>Federal Register</b>	
Index, finding aids & general information	523-5227
Public inspection desk	523-5215
Corrections to published documents	523-5237
Document drafting information	523-5237
Machine readable documents	523-5237
<b>Code of Federal Regulations</b>	
Index, finding aids & general information	523-5227
Printing schedules	523-3419
<b>Laws</b>	
Public Laws Update Service (numbers, dates, etc.)	523-6641
Additional information	523-5230
<b>Presidential Documents</b>	
Executive orders and proclamations	523-5230
Public Papers of the Presidents	523-5230
Weekly Compilation of Presidential Documents	523-5230
<b>The United States Government Manual</b>	
General information	523-5230
<b>Other Services</b>	
Data base and machine readable specifications	523-3408
Guide to Record Retention Requirements	523-3187
Legal staff	523-4534
Library	523-5240
Privacy Act Compilation	523-3187
Public Laws Update Service (PLUS)	523-6641
TDD for the deaf	523-5229

## CFR PARTS AFFECTED DURING DECEMBER

At the end of each month, the Office of the Federal Register publishes separately a List of CFR Sections Affected (LSA), which lists parts and sections affected by documents published since the revision date of each title.

<b>3 CFR</b>	
<b>Proclamations:</b>	
5918.....	49287
5919.....	49289
5920.....	49291
<b>Administrative Orders:</b>	
Presidential Determinations:	
No. 89-7 of Nov. 18,	
1988.....	49111
<b>5 CFR</b>	
737.....	48756
831.....	48629, 48895
841.....	48629, 48895
1201.....	48505
<b>7 CFR</b>	
15.....	48505
16.....	48896
51.....	48630
210.....	48631
220.....	48631
226.....	48631
905.....	49293
910.....	48632
920.....	48511
932.....	48513
944.....	48513
945.....	48633
947.....	49113
989.....	49294
1002.....	48515
1007.....	48516
1098.....	48516
1106.....	48518
<b>Proposed Rules:</b>	
979.....	49153
1124.....	49154
1125.....	49154
1785.....	48651
<b>8 CFR</b>	
<b>Proposed Rules:</b>	
214.....	48914
<b>9 CFR</b>	
94.....	48519
<b>Proposed Rules:</b>	
92.....	49185
<b>10 CFR</b>	
<b>Proposed Rules:</b>	
430.....	48798
<b>11 CFR</b>	
<b>Proposed Rules:</b>	
113.....	49193
114.....	49193
116.....	49193
<b>12 CFR</b>	
8.....	48624
204.....	49115
<b>Proposed Rules:</b>	
205.....	48914
225.....	48915
226.....	48925
<b>13 CFR</b>	
<b>Proposed Rules:</b>	
124.....	48550
<b>14 CFR</b>	
21.....	48520, 49297
23.....	49297
39.....	48521
71.....	48897
97.....	48522
121.....	49522
127.....	49522
135.....	49378, 49522
145.....	49378, 49522
298.....	48524
<b>Proposed Rules:</b>	
39.....	48929
61.....	49072
71.....	48930, 48931
141.....	49072
143.....	49072
<b>15 CFR</b>	
799.....	48529
<b>Proposed Rules:</b>	
771.....	49202
774.....	49202
776.....	48932, 49327
786.....	49202
<b>16 CFR</b>	
13.....	48530-48532
<b>Proposed Rules:</b>	
13.....	49329
453.....	48550
<b>19 CFR</b>	
177.....	49117
210.....	49118
<b>Proposed Rules:</b>	
24.....	49207
<b>20 CFR</b>	
501.....	49491
639.....	48884, 49076
<b>21 CFR</b>	
74.....	49138
201.....	49138
520.....	48532, 48634
558.....	48533
882.....	48618
<b>22 CFR</b>	
<b>Proposed Rules:</b>	
41.....	48652

## FEDERAL REGISTER PAGES AND DATES, DECEMBER

48505-48628.....	1
48629-48894.....	2
48895-49110.....	5
49111-49286.....	6
49287-49544.....	7

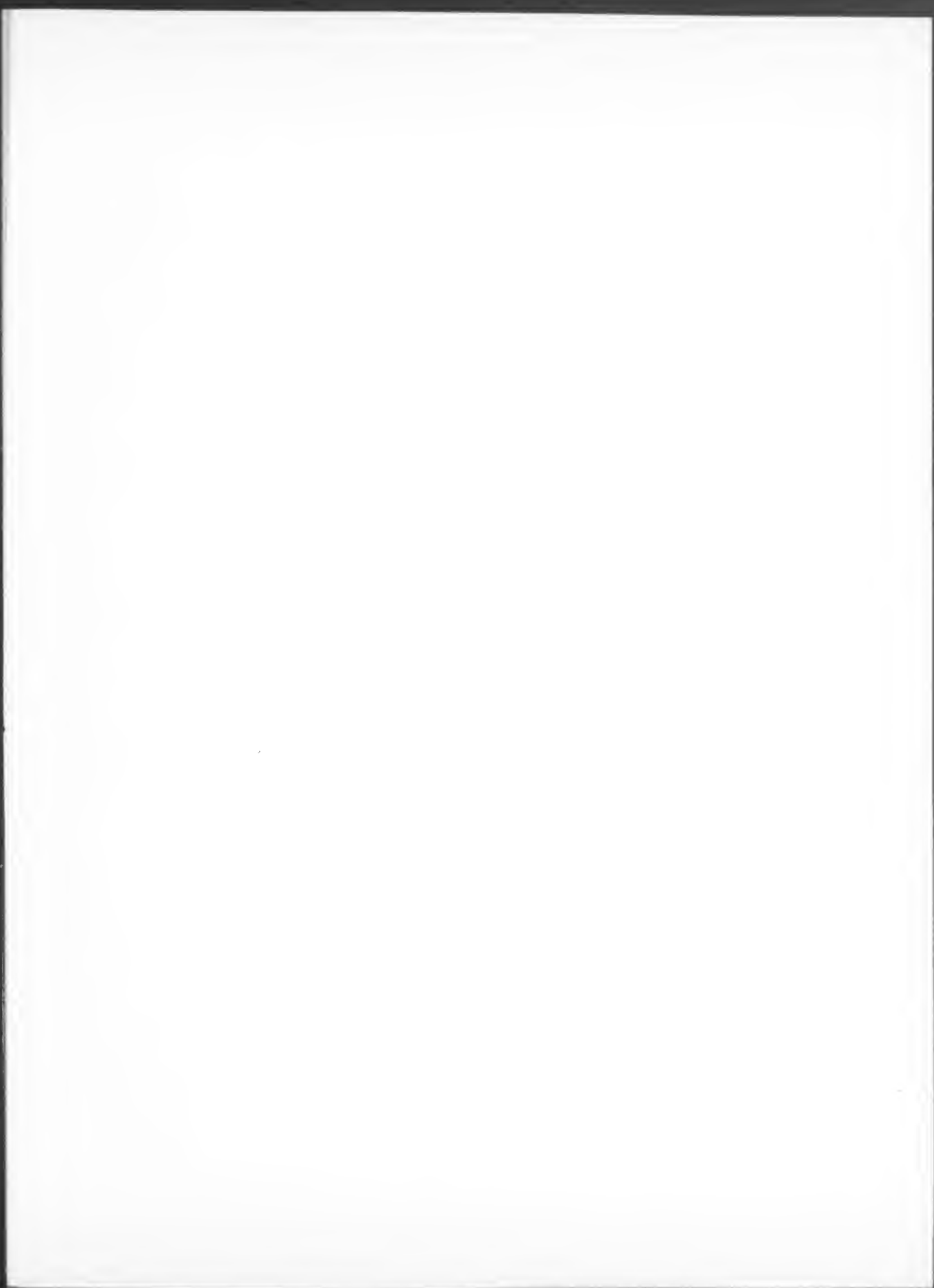
<b>23 CFR</b>					
658.....	48634				
<b>24 CFR</b>					
201.....	48636				
204.....	48636				
234.....	48636				
511.....	49138				
596.....	48638				
885.....	49139				
<b>26 CFR</b>					
1.....	48533, 48639				
14a.....	48639				
602.....	48533				
<b>Proposed Rules:</b>					
1.....	49208				
602.....	49208				
<b>29 CFR</b>					
2619.....	49140				
<b>30 CFR</b>					
780.....	48614				
784.....	48614				
816.....	48614				
817.....	48614				
942.....	49104				
<b>Proposed Rules:</b>					
56.....	48934				
57.....	48934				
<b>31 CFR</b>					
<b>Proposed Rules:</b>					
103.....	48551, 49378				
<b>32 CFR</b>					
65.....	48898				
536.....	49298				
537.....	48899				
706.....	49318, 49319				
809d.....	49320				
<b>33 CFR</b>					
117.....	48904, 48905				
165.....	48906, 48907				
<b>Proposed Rules:</b>					
110.....	48935				
151.....	49016				
165.....	48653				
<b>34 CFR</b>					
74.....	49141				
75.....	49141				
76.....	49141				
80.....	49141				
100.....	49141				
200.....	49141				
222.....	49141				
241.....	49141				
251.....	49141				
253.....	49141				
254.....	49141				
255.....	49141				
256.....	49141				
257.....	49141				
258.....	49141				
263.....	49141				
298.....	49141				
300.....	49141				
302.....	49141				
307.....	49141				
309.....	49141				
315.....	49141				
324.....	49141				
326.....	49141				
338.....	49141				
361.....	49141				
366.....	49141				
367.....	49141				
369.....	49141				
370.....	49141				
385.....	49141				
386.....	49141				
387.....	49141				
388.....	49141				
389.....	49141				
390.....	49141				
396.....	49141				
538.....	49141				
600.....	49141				
607.....	49141				
624.....	49141				
626.....	49141				
628.....	49141				
637.....	49141				
639.....	49141				
643.....	49141				
644.....	49141				
649.....	49141				
650.....	49141				
653.....	49141				
656.....	49141				
657.....	49141				
668.....	49141				
674.....	49141				
675.....	49141				
676.....	49141				
682.....	49141				
690.....	49141				
745.....	49141				
755.....	49141				
762.....	49141				
769.....	49141				
776.....	49141				
777.....	49141				
778.....	49141				
779.....	49141				
787.....	49141				
790.....	49141				
<b>Proposed Rules:</b>					
81.....	48866				
203.....	48856				
208.....	49280				
<b>36 CFR</b>					
<b>Proposed Rules:</b>					
1234.....	48936				
<b>37 CFR</b>					
304.....	48534				
<b>38 CFR</b>					
21.....	48549				
<b>Proposed Rules:</b>					
3.....	48551				
<b>39 CFR</b>					
3001.....	48641				
<b>Proposed Rules:</b>					
3001.....	48654				
<b>40 CFR</b>					
52.....	48535, 48537, 48539, 48642, 48643				
796.....	49148				
798.....	49148				
799.....	48542, 48645				
<b>Proposed Rules:</b>					
Ch. I.....	48939				
51.....	48552				
52.....	48552, 48554, 48654, 48939, 48942, 49209, 49494				
122.....	49416				
123.....	49416				
124.....	49416				
261.....	48655				
300.....	48661				
435.....	48947				
504.....	49416				
<b>41 CFR</b>					
<b>Proposed Rules:</b>					
201-45.....	48947				
<b>42 CFR</b>					
59.....	49320				
74.....	48645				
405.....	48645				
441.....	48645				
<b>43 CFR</b>					
<b>Public Land Orders:</b>					
4.....	48648				
960 (Revoked by PLO 6690).....	49151				
3830.....	48876				
3850.....	48876				
3860.....	48876				
6690.....	49151				
<b>45 CFR</b>					
<b>Proposed Rules:</b>					
1385.....	49332				
1386.....	49332				
1387.....	49332				
1388.....	49332				
<b>46 CFR</b>					
<b>Proposed Rules:</b>					
30.....	49018				
56.....	48557				
150.....	49018				
151.....	49018				
153.....	49018				
161.....	48558				
164.....	48557				
572.....	49210				
<b>47 CFR</b>					
22.....	48909				
32.....	49320				
73.....	48648, 48649, 49322, 49323				
80.....	48650				
<b>Proposed Rules:</b>					
73.....	48663, 48664, 49335, 49336				
76.....	49336				
<b>48 CFR</b>					
519.....	48910				
552.....	48910				
852.....	48615				
<b>Proposed Rules:</b>					
28.....	48614				
252.....	49212				
<b>49 CFR</b>					
225.....	48547				
393.....	49380				
396.....	49402				
840.....	49151				
1011.....	49323				
<b>Proposed Rules:</b>					
Ch. II.....	49336				
225.....	48560				
<b>50 CFR</b>					
642.....	49325				

### LIST OF PUBLIC LAWS

**Note:** The list of public laws enacted during the second session of the 100th Congress has been completed.

Last List November 30, 1988

The list will be resumed when bills are enacted into public law during the first session of the 101st Congress, which convenes on January 3, 1989. It may be used in conjunction with "P L U S" (Public Laws Update Service) on 523-6641. The text of laws is not published in the **Federal Register** but may be ordered in individual pamphlet form (referred to as "slip laws") from the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 (phone 202-275-3030).



the 1990s, the number of people in the world who are undernourished has increased from 600 million to 800 million.

There are a number of reasons for this increase. One of the main reasons is the increase in the world population. The world population has increased from 5 billion in 1987 to 6 billion in 2000, and is projected to reach 9 billion by 2050. This increase in population has led to an increase in the demand for food, which has not been met by the current level of food production.

Another reason for the increase in undernourishment is the increase in the number of people who are living in poverty. The number of people living on less than \$1 per day has increased from 1.1 billion in 1987 to 1.5 billion in 2000, and is projected to reach 2 billion by 2050. This increase in poverty has led to an increase in the number of people who are unable to afford the food they need to live.

A third reason for the increase in undernourishment is the increase in the number of people who are living in rural areas. The number of people living in rural areas has increased from 3 billion in 1987 to 4 billion in 2000, and is projected to reach 5 billion by 2050. This increase in rural population has led to an increase in the demand for food, which has not been met by the current level of food production.

There are a number of ways in which the world can meet the demand for food. One way is to increase the level of food production. This can be done by increasing the amount of land that is used for agriculture, by increasing the amount of water that is used for irrigation, and by increasing the amount of fertilizer that is used. Another way is to reduce the amount of food that is lost or wasted.

There are a number of ways in which the world can reduce the amount of food that is lost or wasted. One way is to improve the way in which food is stored. This can be done by using better storage facilities, such as cold storage, and by using better packaging. Another way is to improve the way in which food is transported. This can be done by using better roads and bridges, and by using better modes of transport.

There are a number of ways in which the world can improve the way in which food is stored and transported. One way is to invest in infrastructure. This can be done by building better roads and bridges, and by building better storage facilities. Another way is to invest in research and development. This can be done by developing better storage facilities, and by developing better modes of transport.

There are a number of ways in which the world can invest in infrastructure and research and development. One way is to increase the amount of money that is spent on infrastructure and research and development. This can be done by increasing the amount of money that is spent on infrastructure and research and development by the government, and by increasing the amount of money that is spent on infrastructure and research and development by the private sector.

There are a number of ways in which the world can increase the amount of money that is spent on infrastructure and research and development. One way is to increase the amount of money that is spent on infrastructure and research and development by the government. This can be done by increasing the amount of money that is spent on infrastructure and research and development by the government, and by increasing the amount of money that is spent on infrastructure and research and development by the private sector.

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