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GENERAL HEADQUARTERS
 SUPREME COMMANDER FOR THE ALLIED POWERS
 Civil Affairs Section
 APO 500

OPERATIONAL DIRECTIVE)
)
 NUMBER 17)

1 March 1951

ECONOMICS

1. References:

- a. Operational Directive No. 1, Monthly Activities Reports, 10 March 1950.
- b. Operational Directive No. 8, Labor, 10 April 1950.
- c. Operational Directive No. 9, Distribution of Food and Critical Materials, 10 April 1950.
- d. Operational Directive No. 10, Elimination of Control Associations, 10 April 1950.
- e. Operational Directive No. 11, Industry, 10 April 1950.
- f. Operational Directive No. 12, Agriculture, 12 April 1950.
- g. Operational Directive No. 13, Fisheries, 12 April 1950.
- h. Operational Directive No. 14, Forest Conservation, 12 April 1950.
- i. Operational Directive No. 15, Mining, 12 April 1950.

2. Economics surveillance will be directed toward the evaluation and report of the general progress in Economics programs outlined in the references cited above and toward general compliance with Supreme Commander for the Allied Powers instructions on Economic matters.

a. This will be accomplished by consultation with local Japanese officials, organizations and individuals in each prefecture during each month.

b. A minimum of one week per month will be spent in field surveillance in each prefecture. These monthly visits will aim at covering pertinent general provisions of all programs outlined in the Operational Directives cited above by conferences with key local government officials and by visiting cities, towns and villages with these officials for the verification of progress and performance. Emphasis on particular phases

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to be more extensively covered will be determined by Civil Affairs regional personnel and by specific requirement of this section. However, such special emphasis will not be performed at the expense of overall coverage except in cases designated by this section.

c. Emphasis will be placed on acceptance of responsibility in all fields of economic endeavor by the Japanese and on the effectiveness of government officials in meeting the problems of their constituents as well as the progress and performance of these officials under pertinent directives. The presentation of specific lectures or instructional programs by Civil Affairs personnel will be made only upon the approval of this section. Participation in programs organized and operated by the Japanese is permissible.

d. Specific requests for the verification of Japanese activities by this section will normally be complied with during the routine monthly visit. "Trouble shooting" may be required on occasion.

e. All Economics advisors assigned to Civil Affairs regions will be retated on prefectural coverage. Specialization will be eliminated. One advisor will normally be available at region headquarters.

f. Inspection of each industrial facility listed for reparations and of each dead storage dispersal area will be made once during each six-month period. To the extent practicable, one-sixth of these installations will be inspected in each prefecture each calendar month in connection with the routine general Economics surveillance. This inspection will be limited to general appraisal to insure that adequate custodial care is being taken to prevent loss by fire, theft or sabotage; that adequate records of the status of equipment are being maintained by the custodian; and that no major deterioration of the equipment is taking place. All detail affecting status will be processed through Japanese channels but discrepancies noted in accomplishing compliance with Supreme Commander for the Allied Powers directives will be called to the attention of the appropriate local Japanese Government officials and noted in the Monthly Activities Report.

g. The required submission by Japanese agencies of reports other than copies of regular reports compiled by them under pertinent Japanese directives will be eliminated.

h. Japanese agencies will be advised to submit petitions requiring solely Japanese governmental action through Japanese channels. Important requests for action about which local agencies are concerned and for which national action appears delinquent may be noted concisely in the Monthly Activities Report.

i. Continued coordination of Economics matters with Occupation Forces units will continue to be a responsibility of Civil Affairs

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personnel. Petitions or problems from Japanese agencies requiring Occupation Forces action will be coordinated with the appropriate Occupation Force unit if located within the region. If local solution is not possible, the problem or petition will be referred to this section with a statement of action taken by the Civil Affairs region.

3. The following instructions are substituted for those required by paragraph 7 of Operational Directive No. 1, subject: "Monthly Activities Reports", 10 March 1950.

a. Annex D, Economics Summary, will be normally limited to a one-page general evaluation of regional Economic progress and a one-page summary of surveillance activity for each prefecture in the region. The prefectural summaries will designate the prefecture covered and paragraphs will designate major fields (i.e. Natural Resources, Distribution and Industry, Reparations, and Labor) and will include:

- (1) Title of significant Japanese agencies or individuals contacted.
- (2) Observation and conclusion with particular emphasis on trends and developments which indicate unsatisfactory progress in accomplishing occupation objectives or specific non-compliance with Supreme Commander for the Allied Powers directives.
- (3) Specific listing by code numbers of reparations installations inspected (with comment only in instances when custody is inadequate).
- (4) Only such statistics or detailed information required to substantiate a trend or problem reported.

4. Adjustment of surveillance activities presently required by the Operational Directives cited above will be made by Civil Affairs regions to conform with the instructions herein as reduction of personnel is effected.

a. All specific surveillance requirements in conflict with these instructions are rescinded effective 1 July 1951.

b. Effective 1 April 1951 details concerning reparations installations such as; Expenditure of funds for maintenance, centralization and repair of buildings; reduction of custodial personnel; approval of scrap items; expediting authorized use applications; transfer of

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reparation items; nomenclature; accountability; and detailed surveys and reports will be processed only through Japanese Government channels.

AG 091.3 (1 March 1951) CAS-E

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

/s/t/ J.A. O'BRIEN
CWO USA
Adm Off

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Affairs Section
APO 500

15 March 1951

OPERATIONAL DIRECTIVE)
MEMORANDUM)
1)

MONTHLY ACTIVITIES REPORT

1. Each Civil Affairs Region will submit an activities report for each calendar month. This report will be classified "Restricted." It will consist of a basic letter report and titled annexes and will contain all information available to and including the last day of the month.

2. a. Reports and additional copies of annexes, as indicated below, will be dispatched so as to reach this headquarters by the 15th of the following month:

Complete Reports	(including all annexes)	18
Annex A	Legal and Government Activities	2
Annex B-1	Public Health Activities	2
Annex B-2	Public Welfare Activities	4
Annex D	Economics Summary	26
Annex E-1	Civil Education Activities	2
Annex E-2	Civil Information Activities	12

b. In addition, each Civil Affairs Region will mail one complete report to each of the other Civil Affairs Regions.

3. a. This report will be carefully edited, giving special attention to the elimination of inconsequential and irrelevant material.. It will present a summary of regional trends and matters significant on a regional basis. Successive reports will reflect the progress made in the execution of the general mission and will be clear and concise. Since this is an informational report, it should not repeat those things well known or covered by previous reports, but should contain only current significant trends and facts.

b. The basic letter will be a brief narrative not to exceed one sheet typed on both sides. It will contain brief resumes of activities, observations and trends of special significance only, i. e., those of national or prime regional importance which are covered in the annexes. It is not mandatory that the basic letter contain comment pertinent to each of the annexes.

c. Annexes will be in narrative form. The subject matter for each annex is outlined in paragraphs 4 through 9. Annexes will contain pertinent detail concerning the indicated topics only when action has been taken thereon, or important new information is available. Matters not

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AND INDUSTRY
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covered in the outlines should be included in the annex most closely associated with the subject. Recommendations or complaints will not be included, but will be made the subject of special reports. Each annex will begin on a separate page and will contain in its heading the name of the reporting headquarters and the author. Both sides of the paper will be used in such a manner that the reverse may be read when the sheet is turned from the bottom. Each page of an annex will be identified with a notation in the lower right corner, i.e., Annex "A" on each page of that annex.

4. Annex A will include such matters relating to Legal and Government activities as follows:

a. Japanese Government administration, including but not restricted to:

- (1) Local Japanese government administration, including activities of governors, mayors and assemblies.
- (2) Activities of local offices of national government agencies.
- (3) Matters pertaining to Japanese courts and the administration of justice.
- (4) Matters pertaining to law enforcement agencies.

b. Activities of national, regional and local political parties, or independent political groups or personalities, especially as they indicate political trends.

c. Important election campaigns and a summary of the election results to include an evaluation of significant political trends as indicated thereby.

d. Flagrant election violations.

e. Other important government, legal, or political matters, and such other items as are specifically requested.

5. a. Annex B-1, Public Health Activities, will be submitted with statistical tabulations inserted only when such tabulations will contribute brevity, clarity, and/or quick comprehension by the reader. It will contain, when appropriate, paragraphs as shown below.

(1) General Administration.

Any significant administrative accomplishments or difficulties; major conferences held in the interest of uniformity of program development may be tabulated. As an index to the coverage possible under present conditions,

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cite the prefecture having the longest elapsed time since an assistance visit from each of the four professions, i.e., PHO, Fukuji 3 mos; PHN, Ishikawa 2 mos; Vet, Miyazaki 2 mos; SE, Nagano 3 mos.

(2) Preventive Medicine.

Any significant local or general outbreak of disease and relate control measures carried out or planned; status of immunizations under the National immunization Law.

<u>Prefecture:</u>	<u>Disease</u>	<u>Date Season</u>	<u>No. Imm.</u>	<u>Cumulative</u>	<u>Est. Balance</u>
	<u>Program Begun</u>	<u>This Pd.</u>	<u>Number</u>	<u>Number</u>	<u>Yet to Do.</u>

(3) Tuberculosis.

Progress, problems, correctness of records, backlog of patients for tuberculosis beds.

(4) Health Centers.

The completeness of application of the health center program citing needs and outstanding accomplishments.

(5) Hospitals.

Problems and accomplishments experienced in the carrying out of provisions of the Medical Service Law (Law 205, 1948).

(6) Budget and Fiscal.

Present data in factual manner as it becomes available for each prefecture or major city. If subsidies or other financial arrangements previously authorized and not being fulfilled or utilized, this information will be included.

(7) Veterinary Affairs.

Progress in the basic programs will be reported to permit appraisal of the contribution to the general public health program objectives.

(8) Sanitary Engineering.

Basic program progress will be reported to permit appraisal of the contribution to general public health objectives.

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(9) Nursing Affairs.

Program progress will be reported to permit appraisal of the several aspects of the basic nursing program; any new data concerning the number of class A or B schools and/or their ability to meet current enrollment objectives will be included.

(10) Other.

- a. Items most needed to further the public health problem.
 - 1 From Japanese sources.
 - 2 From GHQ, SCAP.
- b. Any item not sufficiently provided for should be included to make a comprehensive report.

6. Annex B-2, Welfare Activities, will be prepared in three sections.

a. (Section I) Trends in Public Assistance. Trends in both numbers of persons receiving, and costs of, public assistance, in the last calendar month for which final data have been compiled. When significant changes occur comment on influencing factors. Cite comparative statistical information only if pertinent to the discussion.

b. (Section II) Program Evaluation.

- (1) Review the types of problems encountered and the probable sources of the problems, i.e., budgets, lack of policy statements from any level of administration, inconsistent regulations, or other inadequacies which appear to hinder development or limit effectiveness of the program. Note action taken locally to meet specific problems.
- (2) Indicate the elements of the programs on which the Japanese have requested technical assistance. Note the more significant substance of the technical assistance, either solicited or unsolicited, which was afforded.
- (3) Note any particularly effective accomplishments of the Japanese and analyze the reasons for the effectiveness. Note the specific evidence on which comments are based.

c. (Section III) Other Important Welfare Matters. Any specific observations made during the course of providing technical assistance.

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7. Annex D, Economics Summary, will be normally limited to a one-page general evaluation of regional Economic progress and a one-page summary of surveillance activity for each prefecture in the region. The prefectural summaries will designate the prefecture covered and paragraphs will designate major fields (i.e. Natural Resources, Distribution and Industry, Reparations, and Labor) and will include:

- a. Title of significant Japanese agencies or individuals contacted.**
- b. Observation and conclusion with particular emphasis on trends and developments which indicate unsatisfactory progress in accomplishing occupation objectives or specific non-compliance with Supreme Commander for the Allied Powers directives.**
- c. Specific listing by code numbers of reparations installations inspected (with comment only in instances when custody is inadequate).**
- d. Only such statistics or detailed information required to substantiate a trend or problem reported.**

8. Annex E-1, Civil Education Activities, will summarize pertinent factual information, on a region-wide basis, concerning work accomplished and the degree of success or failure in the activities listed below:

- a. School Education.**
- b. Social Education (other than youth affairs).**
- c. Youth Affairs.**

9. Annex E-2, Civil Information Activities, will summarize region-wide progress or failures in civil information activities. General trends, new developments, and important problems will be noted, and individual activities and routine statistical data will be omitted. Brief comment is desired on each current major program or important phases of the program. If there are significant developments, include comments under headings listed below:

- a. Major program.**
- b. Audio-visual education program.**
- c. General developments in Japanese official information activities.**
- d. Effectiveness of newspapers and other information media.**
- e. Civil organizations' information activities.**

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f. Anti-totalitarian activities.

10. This Operational Directive supersedes Civil Affairs Section Operational Directive No. 1, same subject, dated 10 March 1950, and any other operational instructions at variance hereto.

AG 370.2 (15 March 50)CAS-X

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

/s/ J. A. O'Brien
/t/ J. A. O'BRIEN
CWO, USA
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