DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

GHQ/SCAP Records(RG 331)
Description of contents

THE NATIONAL ARCHIVES OF THE UNITED STATES

(1) Box no. 2585

(2) Folder title/number: (2)
Disaster Relief

(3) Date: May 1948 - July 1949

(4) Subject:

Classification	Type of record
9450, 9760 (M)	c

(5) Item description and comment:
M: Miyagi

(6) Reproduction: (Yes) No

(7) Film no. Sheet no.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

DISASTER RELIEF LETTER NO. 5

11 July 1949

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: LIAISON & COORDINATION OF THE WORK OF ALL NON-GOVERNMENTAL ORGANIZATIONS & INDIVIDUALS ENGAGING IN DISASTER RELIEF WORK

As prescribed in Public Law 118 (National Disaster Relief Law) dated October 18, 1947, interpreted by the Japanese Red Cross Society and the Welfare Ministry and in written agreement, the Japanese Red Cross is charged with two responsibilities in preparation for and in time of disaster. First is Medical and Maternity care which has been put into a written agreement by the Japanese Red Cross and the Welfare Ministry - August 25, 1948. Copies of this agreement have been sent to all the Chapters. The second responsibility is the Coordination of the work of all non-governmental organizations with which this letter deals.

In order to conduct liaison and coordination of non-governmental organizations or individuals for the relief of disaster sufferers, the Japanese Red Cross Society shall head, in compliance with Paragraph 2, Article 21 of Law 118, a committee for liaison and coordination of the disaster relief program representing non-governmental organizations at the National Headquarters and Chapter Headquarters levels in accordance with conferences and agreements between the Welfare Ministry authorities and the Japanese Red Cross officials. This committee shall consult with the National and Prefectural Planning Board for Disaster Relief regarding the following matters:

- formation and dispatch of rescue teams for medical treatment and maternity care;
- formation and dispatch of labor volunteer service units;
- collection and distribution of donated relief supplies and funds.

The Japanese Red Cross Society shall decide, in consultation with the Committee for Liaison and Coordination of Disaster Relief Program, upon details of disaster rescue activities of non-governmental agencies, and will be responsible organization for coordinating their activities. In addition, the Society shall endeavor to have non-governmental agencies thoroughly understand the fact that it is necessary for them to agree with the Society upon the types of work they are to conduct in disaster rescue. The Society shall be responsible to the National and Prefectural Planning Board for Disaster Relief for bringing into harmony both the all-over disaster relief program and liaison and coordination of non-governmental organisations' activities, and non-governmental organizations shall be responsible to the Japanese Red Cross Society.

I. National Headquarters and (Chapter Headquarters) Committee for Liaison and Coordination of Disaster Relief Program of the Japanese Red Cross

INCL.2

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

Society.

A. This Committee shall be called "The National Headquarters (Chapter Headquarters) Committee for Liaison and Coordination of Disaster Relief Program of the Japanese Red Cross Society and have office in the building of the National Headquarters (Chapter Headquarters) of the Japanese Red Cross Society.

The Chairman of this Committee at National Headquarters will be appointed by the President of the Japanese Red Cross. The Chairman of this Committee at Chapter Headquarters will be appointed by the Chapter President.

This Committee shall be composed of representatives from the following organizations and others:

1. The Japan Medical Association
2. The Japan Dentists' Association
3. The Japan Pharmacists' Association
4. The Japan Association for Health Nurses, Midwives and Nurses
5. The Relief Association (Saisei-kai)
6. The Association for Tendering Care to Mothers and Children (Aiiku-kai)
7. The Japan Express Company
8. The Federation of All Japan Bank Associations
9. The Asahi Shimbun
10. The Mainichi Shimbun
11. The Yomiuri Shimbun
12. The Tokyo Shimbun
13. The Jiji Shimpo
14. The Nippon Broadcasting Corporation
15. The Japan Social Work Association
16. The Federation of All Japan Welfare Commissioners
17. The Brethren Relief Association (Dobo Engo Kai)
18. The Federation of Buddhists' Associations
19. The Federation of Shintoists' Associations

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

20. The Japan Christian Order

21. The Headquarters of the Salvation Army

22. The Preparatory Association for Setting up the Council of the Japanese Youth Organization

23. The Federation of All Japan Religious Bodies

24. The Japanese Red Cross Society

Note: In Chapter Headquarters of the Japanese Red Cross Society, this Committee shall be composed of prefectural representatives of the above organizations.

B. Responsibilities for works to be operated.

This committee (National and Chapter Headquarters) shall convene a meeting and hold a conference on the following matters for liaison and coordination of activities of the interested organizations:

1. Complete plans and execution for Medical Treatment and Maternity Care

2. Complete plans and execution for Volunteer Labor Service

3. Complete plans and execution for collecting monetary contributions and supplies and for distribution of such donations to the disaster sufferers

C. Sub-Committees of National Headquarters and Chapter Headquarters Committee for Liaison and Coordination of Disaster Relief Program of the Japanese Red Cross Society.

The Chairmen of the various sub-committees will be appointed by the Chairman of the Chapter Headquarters and National Headquarters Committee on Liaison and Coordination.

The Headquarters (Chapter) Committee shall have the following sub-committees:

1. Sub-Committee on Plans and Execution for the Medical Treatment and Maternity Care.

Membership in this sub-committee shall be representatives of the various medical organizations who are members of "The Headquarters, (Chapter Headquarters) Committee for Liaison and Coordination of Disaster Relief Program."

2. Sub-Committee on Plans and Execution for the Volunteer Service

Membership in this Committee shall be representatives of various organizations, who are members of the Headquarters (Chapter Headquarters) Committee for Liaison and Coordination of Disaster Relief Program, who are interested in this phase of the work.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

3. Sub-Committee on Plans and Execution for the Collection of Donated Money and Supplies

Membership in this Committee shall be representatives of the various organizations who are members of the Headquarters, (Chapter Headquarters) Committee for Liaison and Coordination of Disaster Relief Program, wishing to collect monetary contributions and supplies in time of disaster.

D. The Headquarters (Chapter Headquarters) Committee for Liaison and Coordination of Disaster Relief Program of Japanese Red Cross Society shall have a Chairman. The Chairmanship shall be assumed by the Vice-president of the Society. The President of the Society (Chapter President) shall request the interested organizations to send their representatives to the Committee or an outstanding person designated by the Chapter.

E. The President of the Society (Chapter President) may appoint Advisors or Councillors on this Committee from among governmental or public officials involved in the disaster relief work as well as from among learned men.

F. Meetings of the Headquarters (Chapter Headquarters) Committee and Sub-Committees mentioned in C shall be called, when necessary, by their respective Chairmen. The aforementioned Chairmen shall preside over the meetings called. In case the Chairman is unable to attend the meetings, he shall designate a Committee or Sub-Committee member to act in his place.

G. In case of emergency, the Sub-Committee mentioned in I, C, shall coordinate all action through this Committee.

H. The Committee shall have the number of secretaries necessary to conduct their business.

They shall be appointed by the Chairman.

I. Liaison and coordination in the area under the jurisdiction of JRC Branches and Sub-Branches shall be conducted by the Disaster Relief Committee which keeps in touch with the head of Branch and Sub-Branch.

II. Scope of Activities Subject to Liaison and Coordination

A. Activities under the direct command of prefectural governors, mayors or heads of towns and villages shall not be subject to liaison and coordination by the Japanese Red Cross Society. Such activities will be coordinated through the Planning Board in its overall disaster plan.

B. Types of work to be done by the volunteer workers may vary in the different prefectures, according to the arrangements made by the Prefectural Planning Boards. The Japanese Red Cross Society must work closely with the governor and the Prefectural Planning Board.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

C. Liaison and coordination in the fields of rescue activities of medical treatment and maternity care to be done by the Japanese Red Cross Society shall cover **chiefly** coordination of formation and dispatch of rescue teams sent by non-governmental organizations or individuals in time of disaster.

D. Liaison and coordination in the field of activities of the labor volunteer service to be done by the Japanese Red Cross Society shall cover coordination of activities of non-governmental organizations or individuals wishing to offer voluntarily their labor and/or services in time of disaster, and the scope of their activities shall be as follows:

1. Arranging and managing shelters for refugees
2. Distribute cooked rice and drinking water
3. Distribute food, clothing and daily necessities
4. Survey damages and report findings to Disaster Planning Board
5. Assist in inquiry and welfare reports
6. Information on living problems and jobs for sufferers

E. Liaison and coordination in the field of activities of collecting monetary contributions and supplies to sufferers to be done by the Japanese Red Cross Society shall cover coordination of activities of non-governmental organizations or individuals wishing voluntarily to collect and distribute contributions and supplies in time of disaster.

III. Liaison and Coordination of Rescue Activities in the Fields of Medical Treatment and Maternity Care.

A. Sub-Committee on Plans and Execution for Medical Treatment and Maternity Care.

1. The following organizations shall cooperate with the Red Cross in dispatching medical treatment teams in time of disaster and shall be represented on the Sub-Committee on Plans and Execution for Medical Treatment and Maternity Care.

a. Medical Associations (Letters have already gone out to the local level from Central Association).

b. The Relief Association

c. The Brethren Relief Association

d. The Press

e. Hospitals attached to non-governmental medical schools

f. The Japanese Red Cross Society

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

g. Other medical institutions or individuals

2. Pre-Disaster Duties of the Sub-Committee

a. The Headquarters Sub-Committee shall convene, discuss and decide upon general matters in connection with cooperative activities of interested organizations.

b. Chapter Sub-Committee

(1) The Chapter Sub-Committee shall convene and discuss on the following matters, with all organizations making arrangements respectively for their activities:

(a) Formation of rescue teams

(b) Number of teams

(c) Order of teams to be dispatched

(d) Kinds of medical treatment

(e) Rescue materials

(f) Transportation

c. The Branch and Sub-Branch Disaster Relief Committee shall consult with the interested organizations and take necessary measures for actual circumstances in accordance with the Chapter's policy.

3. Measures to be taken in the occurrence of disaster

a. The Headquarters Sub-Committee shall convene immediately if necessary, discuss and decide upon the interested matters.

b. Chapter Sub-Committee

(1) In case a disaster occurs, the Chapter Sub-Committee shall convene immediately if necessary, and discuss and decide upon the following matters in the light of circumstances under which the disaster develops:

(a) Number of teams to be dispatched

(b) Where they are to be dispatched

(c) How long they are to work

(d) Rescue materials and food to be carried by teams

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

(e) Transportation

(f) Kinds of medical treatment

(g) When and how medical treatment is to be finished

(h) How teams are to be shifted

(i) How they keep in touch with one another

c. The Branch and Sub-Branch Disaster Relief Committee shall call immediately a meeting, if necessary, and take adequate measures, keeping in close touch with the interested organizations, in accordance with the ordinary plans.

B. Reports

1. Rescue teams shall submit a complete and final report to the JRC Chapter on the following matters within 10 days after their mission has come to an end:

a. Name and duties of team head and members

b. Where medical treatment was operated

c. When medical treatment began and finished

d. Medical treatment records (sex, age of patients as well as number of patients classified by types of illness).

2. The Chapter shall report to the Headquarters and Prefectural Planning Board on liaison and coordination relating to activities in the fields of medical treatment and maternity care as well as on activities of rescue teams.

3. The JRC National Headquarters shall report the interested matters to the Welfare Ministry and the National Planning Board.

C. Expenditures

1. The expenses for activities of rescue teams shall be borne by the private organizations which organized them.

IV. Liaison and Coordination of Volunteer Labor Service Activities

A. Sub-Committee on Plans and Execution for the Volunteer Labor Service

1. The following are the organizations which wish to offer volunteer labor service in time of disaster, and the representatives of such organizations shall be members of the Sub-Committee on Plans and Execution for the Volunteer

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

Labor Service:

a. Young Men's Associations

b. Religious Organizations

c. Women's Associations

d. Professional Organizations

e. Federation of Welfare Commissioners

f. Japanese Red Cross Volunteer Service Groups

2. Pre-Disaster Duties

a. The JRC National Headquarters Sub-Committee shall convene, discuss and decide on fundamental matters, relating to interested organizations' cooperative activities .

b. Chapter Sub-Committee

(1) The Chapter Sub-Committee shall call a meeting to discuss the following matters:

(a) Kinds of work to be done by volunteer labor service teams

(b) Structure of volunteer labor service teams

(c) Team training for work

(d) Equipment and materials

(e) How to make liaison

(f) Other necessary matters

c. Branch and Sub-Branch Disaster Relief Committees

(1) Considering the fact that the duties of the working teams to be formed by non-governmental organizations may vary in each community, depending on the resources on the local level, the Branch and Sub-Branch Disaster Relief Committees shall bend every effort in order to utilize fully the resources of the various non-governmental organizations by keeping in close touch with such organizations.

(2) In accordance with the Chapter's policy, the Branch and Sub-Branch Disaster Relief Committees shall decide upon the following matters, in consultation with the interested organizations:

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

(a) Kinds of work to be done by volunteer labor service teams on the local level.

(b) Classification of activities assigned to each non-governmental organization.

(c) Composition of the various working teams

(d) Number of teams or number of team members capable of being mobilized.

(e) Plan the activities of each volunteer labor service team as well as the area in which each team agrees to work.

(f) Plan for the necessary materials and equipment necessary to carry out the relief work.

(g) Train each team in how it is to carry out its responsibilities.

(h) Other necessary matters.

3. Duties in Occurrence of a Disaster

a. In occurrence of a disaster, the JRC National Headquarters, in order to meet emergencies, shall immediately convene, if necessary, the National Headquarters Sub-Committee, and discuss and decide upon the matters necessary to be instructed to Chapter concerned.

b. Local Chapter (Sub-Committee)

(1) In occurrence of a disaster the JRC local Chapter, in order to meet emergencies, shall convene the local Chapter Sub-Committee for Liaison and Coordination of Disaster Relief Program to keep in close touch with the interested organizations, and take adequate measures to cope with the needs.

c. Branch and Sub-Branch Disaster Relief Committees

(1) In occurrence of a disaster the JRC Branch and Sub-Branch Disaster Relief Sub-Committees shall immediately convene, if necessary, and hold a conference with the interested organizations to review detailed matters as previously arranged.

(2) The various working teams will voluntarily go into action, according to previous instructions.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

(3) The Branch and Sub-Branch Disaster Relief Committees shall keep in close touch with the disaster scene in order that all work may be smoothly conducted.

B. Report

1. The working teams shall report to the Branch or Sub-Branch on their activities.

2. The Branch and Sub-Branch shall report to the local Chapter on liaison and coordination with regard to the formation and dispatching of working teams as well as on working teams' activities.

3. The local Chapter shall report to the National Headquarters and Prefectural Planning Board on liaison and coordination with regard to formation and dispatching of working teams as well as on working teams's activities.

4. The National Headquarters shall report to the Welfare Ministry and National Planning Board on the interested matters.

C. Expenditures

1. The expenses for activities of volunteer labor service teams shall be borne by the organizations or individuals who organized the working teams.

V. Liaison and coordination in campaign to collect contributions and supplies for relief of disaster sufferers.

A. The purpose of liaison and coordination to be conducted by the Japanese Red Cross Society in the campaign to collect contributions and supplies for the relief of disaster sufferers is two-fold; first, if in time of disaster, it is necessary to collect funds and supplies for the sufferers, there will be but one well organized fund and supply collection program instead of many organizations working independently of one another; secondly, that there will be but one sub-committee involved in the distribution of such donated money and supplies, thus, avoiding any duplication of effort.

B. Sub-Committee on Plans and Execution of Liaison and Coordination in Campaign to Collect Contributions for Relief of Disaster Sufferers.

1. The following are the non-governmental organizations which engage in collecting contributions and supplies in time of disaster, and representatives of such organizations will have their organizations represented on this Sub-Committee.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

a. The Press

b. Social work organizations

c. Religious bodies

d. Other organizations which have been positively engaged in collecting contributions for the relief of disaster sufferers.

2. Pre-Disaster Duties

a. In occurrence of a disaster, the Sub-Committee of the National Headquarters shall convene a meeting, discuss and decide upon principal matters concerning cooperative activities of each interested organization.

b. Sub-Committee of Local Chapter

(1) The Sub-Committee of local Chapter shall immediately convene a meeting and make arrangements for the following:

(a) Plan a publicity program for collection of contribution and supplies to the sufferers.

(b) Types of contributions and supplies

(c) How to collect relief money and supplies

(d) How to handle such contributions and supplies

(e) How to transport such contributions and supplies

(f) How to distribute such contributions and supplies

(g) How to make public announcement of the results

(h) Other necessary matters

3. Duties to be carried out in occurrence of a disaster

a. The Sub-Committee of the National Headquarters shall immediately call a meeting, if necessary, and discuss and decide upon matters necessary to instruct the local Chapter.

b. Sub-Committee of local Chapter

(1) The Sub-Committee of local Chapter shall

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

immediately call a meeting, if necessary, and consult with the interested organizations, and decide upon the following detailed matters: (the Sub-Committee shall decide upon such matters in accordance with the instructions from the National Headquarters)

(a) Plan an Executive Agency for collection and distribution of contributions and supplies. Executive Agency is actually the working committee on fund raising and collection of supplies.

An Executive Agency for collection and distribution of contributions and supplies shall be set up on the Chapter level.

This Agency shall be organized, with the JRC Chapter sponsoring, by representatives of organizations which wish to engage in the collection of contributions and supplies and which may or may not have been represented on the Sub-Committee of local Chapter.

In case there are organizations and individuals who have not joined this Agency and who have been independently engaged in the collection, this Agency shall urge them to join it, keeping in touch with them.

(b) A custodian shall be appointed by this Executive Agency for collection of contributions and supplies.

(c) How to make publicity for collecting contributions and supplies. It shall be thoroughly made known to the public through the press, radio, standing sign-boards, posters, loudspeakers, and couriers to the interested organizations that the collecting of contributions and supplies is now being conducted and that activities for collection operated by non-governmental organizations or individuals are being coordinated by the Chapter Committee for Liaison and Coordination of Disaster Relief Program.

(d) Kinds of Contributions and Supplies to be Collected

In most cases, cash as well as daily necessities and schooling articles are suggested to be well fitted for the collection in time of a disaster. However, kinds of items to be collected shall be decided upon, considering

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

circumstances under which the disaster has occurred. Even if items other than those designated are offered to be donated they shall be accepted, if possible, thus satisfying the donor's good wishes.

(e) How Long Campaign for Collection to be Kept On

The period during which the campaign for collection is to be conducted shall depend upon the extent of disaster damages. However, attention must be paid lest the campaign should be prolonged, for fear of the public losing enthusiasm for contributions.

(f) How to Conduct Collection

i. The campaign shall be for voluntary contributions. This must be explained clearly to the general public and no compulsion can be used.

ii. The campaign shall be conducted in the name of the Executive Agency mentioned in (a).

iii. It is suggested that there be an "on-the-street" campaign as well as performances and bazaars, etc. It must be decided that the campaign shall be jointly or separately conducted by the interested organizations.

iv. It is desirable that the "on-the-street" campaign be conducted by using collection boxes, and that campaigners wear regular badges and emblems, and finally that badges be given donors as tokens of contributions. If necessary, the area for the campaign shall be designated to each organization.

(g) How to Handle Monetary Contributions

i. When an individual or a group makes donations, they will be given a receipt by the person authorized by the Sub-Committee to accept such donations. In case receipts cannot be given, a public announcement shall be made by an appropriate way.

ii. It is desirable that collection boxes for the "on-the-street" campaign be fastened with seals and unsealed by banking facilities agreed upon by the Sub-Committee,

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

and plan accepted contributions for banking facilities to take custody of them. Each organization shall send the money it has received to the treasurer of the Executive Agency in care of the Japanese Red Cross local Chapter. The treasurer shall deliver in turn to the treasurer of the Executive Agency located in the disaster area in care of the Japanese Red Cross local Chapter. In order to send promptly the donations to the disaster area, each organization may directly deliver them to the treasurer of the Executive Agency located in the disaster area, in accordance with an agreement made by the Sub-Committee. In this case, the Executive Agency to which the interested organizations are attached shall be informed of the results.

(h) Handling of Donated Supplies

i. In case supplies are donated, similar measures mentioned in (g) i, shall be taken for delivering receipts.

ii. Donated supplies shall be directly sent to the treasurer of the Executive Agency located in the disaster area by organizations which received them. In this case, the Executive Agency to which the interested organizations are attached shall be informed of the results.

iii. In case relief supplies are transported free of charge by the Government or private railways, they must be sent according to formalities provided by the railway authorities.

iv. Each organization accepting supplies will be responsible for packing and transportation to the nearest station for delivery to the Executive Agency located in the disaster area where supplies are to be used.

v. All supplies must be safe-guarded by the interested organizations and Executive Committee until they have been given to the sufferers.

(i) How to Distribute Donations

i. In case relief money and supplies are to be distributed among several prefectures, a distribution quota shall be planned in consultation with the National or Prefectural Planning Board in accordance with the Government's reports on the extent of the disaster.

ii. The distribution of relief money and supplies

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

to the sufferers in the disaster area shall be planned in consultation with the Prefectural Planning Board.

iii. Careful consideration shall be taken that relief money and supplies be distributed to disaster sufferers on the basis of needs.

(j) Public Announcement

It is suggested that activities of the campaign for collection as well as its results shall be made known through the press, radio, posters and the like as deemed suitable in due time with interim reports released as frequently as possible.

c. Branch and Sub-Branch Disaster Relief Committees

(1) The Branch and Sub-Branch Disaster Relief Committees shall immediately convene a meeting, if necessary, and bend every effort to coordinate effectively, in accordance with instructions given by the local Chapter, activities of organizations and individuals wishing to engage in the campaign for collection of relief money and supplies in the area under their jurisdiction.

C. Reports

1. Each organization which has engaged in the campaign for collection of relief money and supplies shall inform the JRC Branch, Sub-Branch or local Chapter of circumstances under which the campaign has been conducted, as well as of the results attained by the campaign.

2. The JRC Branch and Sub-Branch shall submit a report to the local Chapter on circumstances under which liaison and coordination have been carried out as well as on the activities of each organization.

3. The local Chapter shall submit a report to the National Headquarters and to the Prefectural Disaster Relief Planning Board on circumstances under which liaison and coordination have been carried out and on the activities of each organization.

4. The Japanese National Red Cross Headquarters shall in turn report to the Welfare Ministry and National Disaster Relief Planning Board.

5. After each disaster operation has been completed the Committee on Liaison and Coordination shall meet and review the activities of the operation and take steps to correct any weakness in the plan.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

D. Expenditures

1. Each organization engaged in collection of money and supplies will bear its own expenses.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

"AOBA CROSS" OR "GREENS CROSS" CAMPAIGN IN FACE OF TYPHOON SEASON

In a concerted move to defend our native province from flood ravaged and vitalize the prefecture financial distress, an "Aoba Cross" campaign is now looming large to develop its full fledged activities for a month beginning July 15, 1949, with Miyagi prefecture as its center.

After the model of "Red Cross" whose purpose is to save human race on the principle of philanthropy, the proposed Aoba Cross or Greens Cross movement has its mission in relieving this prefecture from incessant threat of annual floods on the basis of philanthropic devotion on the part of the local citizens at large.

With the intimate connection of the word "green" or "aoba" as well-known alias of Sendai lot with the mind of the prefecture citizens, the new campaign is expected to go a long way toward working out a substantial means to terminate flood damages which so far have been regarded as rather a predestined local fate but which should be checked on scientific analysis.

Major events during the period consist of an enlightenment campaign and a fund-raising movement. Scheduled in the enlightenment program are: delivery of speeches regarding floods by concerned Prefecture officials at Junior High Schools; preparation and distribution of thousands of picture cards showing flood-torn realities for the past few years; invitation with prize of theses; settlement of "Aoba Cross song"; hoisting of Aoba Cross flags at government and public office buildings throughout the prefecture; erection of Aoba Cross towers in fromt of Sendai station, and at Sukiya-bashi, Tokyo, and another one at some strategic spot in Osaka with a flood photo exhibition scheduled at the foot of each tower; etc.

In another program of raising funds for the purpose, scheduled are: local groups' personal petitioning to the central government agencies including the Prime Minister's Office and the National Diet and their contribution invitation of the street at Shinjuku, Cinza, Shinbashi and other pivotal quarters in the Metropolis participated in by Diet members from Miyagi prefecture; appeal to general sympathy of Miyagi-ken natives in and out the prefecture through every means available; and last of all, exhibitions of local celebraties' works for spot sale. The sponsor Miyagi-ken Flood Board members were greatly impressed in this connection when they received three tables of fancy paper, each bearing letters "Ao Ba Ju Ji"--- Greens Cross----- in Chinese characters, which were contributed from famous old poet Bansui Doi of Sendai who wrote them in sympathy with the campaign in disregard of his benumbed hand in the sick bed.

With 10,000,000 yen set at the goal, the fund collected will serve to cover the expenses for purchase of flood control materials, installation of meteorological institutions and warning facilities as well as setup of ideal model communities in the control of floods.

The year's campaign will start on July 15 when a Prefecture people's

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

rally will be held at the plaza in front of the Kencho building with seve al schedules including commendation of persons of distinguished service in the flood control activities. The Aoba Cross campaign is expected to be observed as an annual event with the period set aside during the typhoon season.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

File in Disaster Folder

HN/kk

"AOBA CROSS" OR "GREENS CROSS" CAMPAIGN
IN FACE OF TYPHOON SEASON

In a concerted move to defend our native province from flood ravaged and vitalize the prefecture financial distress, an "Aoba Cross" campaign is now looming large to develop its fullfledged activities for a month beginning July 15, 1949, with Miyagi prefecture as its center.

After the model of "Red Cross" whose purpose is to save human race on the principle of philanthropy, the proposed Aoba Cross or Greens Cross movement has its mission in relieving this prefecture from incessant threat of annual floods on the basis of philanthropic devotion on the part of the local citizens at large.

With the intimate connection of the word "green" or "aoba" as well-known alias of Sendai lot with the mind of the prefecture citizens, the new campaign is expected to go a long way toward working out a substantial means to terminate flood damages which so far have been regarded as rather a predestined local fate but which should be checked on scientific analysis.

Major events during the period consist of an enlightenment campaign and a fund-raising movement.

Scheduled in the enlightenment program are : deliveries

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

of speeches regarding floods by concerned Prefecture officials at junior high schools; preparation and distribution of thousands of picture cards showing flood-torn realities for the past few years; invitation with prize of theses; settlement of "Aoba Cross song"; hoisting of Aoba Cross flags at government and public office buildings throughout the prefecture; erection of Aoba Cross towers in front of Sendai station, and at Sukiya-bashi, Tokyo, and another one at some strategic spot in Osaka with a flood photo exhibition scheduled at the foot of each tower; etc.

In another program of raising funds for the purpose, scheduled are : local groups' personal petitioning to the central government agencies including the Prime Minister's Office and the National Diet and their contribution invitation of the street at Shinjuku, Ginza, Shinbashi and other pivotal quarters in the Metropolis participated in by Diet members from Miyagi prefecture; appeal to general sympathy of Miyagi-ken natives in and out the prefecture through every means available; and last of all, exhibitions of local celebrities' works for spot sale. The sponsor Miyagiken Flood Board members were greatly impressed in this

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

connection when they received three tables of fancy paper, each bearing letters "Ao Ba Ju Ji" — Greens Cross — in Chinese characters, which were contributed from famous old poet Bansui Doi of Sendai who wrote them in sympathy with the campaign in disregard of his benumbed hand in the sick bed.

With 10,000,000 yen set at the goal, the fund collected will serve to cover the expenses for purchase of flood control materials, installation of meteorological institutions and warning facilities as well as setup of ideal model communities in the control of floods.

The year's campaign will start on July 15 when a Prefecture people's rally will be held at the plaza in front of the Kencho building with several schedules including commendation of persons of distinguished service in the flood control activities. The Aoba Cross campaign is expected to be observed as an annual event with the period set aside during the typhoon season.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

青葉十字運動趣意書

水害は宮城縣にとつて最も深刻なる憂いであります。どうしてもこの災禍から免れたい、どうしてもこの水魔を追放したいとねがわぬ縣民は殆んど一人もありません。

けれど水害から全く救われた宮城縣をわれわれはいま容易に想像することが出來ません。氣象的にも地形上からも本縣の水害はむしろ必然の現象とさえいわれるからであります。まことに戰禍にもまさつて慘酷な其の影響は、近年いよいよ擴大されるばかりなのであります。

綿々と續くこの水害を鄕土史にひもとくまでもなく、過去十七ケ年間を通じて無難だつたのは僅かに二ケ年でした。一昨年の風水被害總額は三十億圓にも達し、これが百六十萬縣民の負擔となつて、誕生したばかりの赤ちやんの肩にも忽ち五千圓の負債を生じたのであります。とおとい稅金の大部分がこのように水魔の餌食となることによつて、今日、宮城縣は全國でも屈指の大貧乏縣に轉落しました。

われわれはなんとしてもあの悲痛慘烈を極める水魔の脅威から解放されたい。それが爲にはどんな働きもいとわない。

しかし現狀においては殘らずの縣民がなみなみならぬ努力をはらつても、なお且つそれは實現困難な希望でありましよう。けれどいかに困難であろうとも、鄕土の水害解決は必らず成し遂げねばならない、われわれに課せられた最高の共同目標であることに違いないのです。事實、この災害を許しておいては本縣產業の發展も經濟の安定もはかれず、もとより縣民生活の幸福などは妄想の域をいでないからであります。

故にいまは戰いやぶれた國力の貧困をとわず、山は枯れ川は荒れし鄕土に全縣民のひたぶる愛情をふりそゝいで、あくまでも水魔を追放し、鄕土の總合開發を目ざす本運動を、毎年本縣台風シーズン中の一ケ月間をえらんでおこす所以であります。

縣民が縣民らしさをとりもどす、愛鄕自治建設の青葉十字運動に縣下住民はもとより、在外の縣人も揃つて愛鄕のこゝろを一つにつなぐべく、何とぞ御參加御協力を切にのぞんでやみません。

昭和二十四年六月

宮城縣水害復興會議

（註）青葉十字運動という名稱は、宮城縣の民稱「青葉」に、愛と犧牲を表徵する「十字」をむすび、鄕土に對する博愛の意義をうたつたものです。

青葉十字運動實施要綱

一 主　催　宮城縣水害復興會議、河北新報社

二 協　賛　縣、市、町村長會、國會議員、縣、市、町、村議會及び縣下の各團体を網羅する

三 目　的　宮城縣の水害防止並びに總合的開發による治山治水事業を推進し、これが協力事業を地方自治的に實踐する

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

中の一ケ月間をえらんでおこす所以であります。

縣民が縣民らしさをとりもどす、愛鄉自治建設の青葉十字運動に縣下住民はもとより、在外の縣人も揃つて愛鄉のこゝろを一つにつなぐべく、何とぞ御參加御協力をたつたものです。

（註）青葉十字運動という名稱は、宮城縣の民稱「青葉」に、愛と犧牲を表徴する「十字」をむすび、鄉土に對する博愛の意義をこめたそんでやみません。

昭和二十四年六月

青葉十字運動實施要綱

一 主催 宮城縣水害復興會議、河北新報社

二 協賛 縣、市、町村長會、國會議員、縣、市、町、村議會及び縣下の各團体を網羅する
縣外の宮城縣人會並びに海外の宮城縣人會

三 目的 宮城縣の水害防止並びに總合的開發による治山治水事業を推進し、これが協力事業を地方自治的に實踐する

四 方針 宮城縣人が赤十字精神を鄉土にそそぐ運動である。從つて本縣人が社會的、經濟的、政治的、文化的、宗教的其他あらゆる立場にかかわらず一致協力して愛鄉建設の精神を昂揚し、國土の繁榮をはかる縣民運動とする

五 參加範圍 （イ）宮城縣に居住する人 （ロ）縣外の宮城縣人 （ハ）宮城縣の緣故者 （ニ）有志者

六 期間 昭和二十四年七月十五日より一ケ月間とする。但し本縣から水害を根絶する日まで、毎年同期間に繼續實施する

七 機關 宮水復企畫局内に青葉十字運動本部を設置し、左の職員をおき宮水復議長が監督する
本部長一名（宮水復企畫局長を充當する） 副部長三名（河北新報社及び より選任する）
推進委員 宮水復議長の委囑する者、並びに宮水復各委員 主事、書記及び囑託若干名

八 經費 募金目標額の一割とし、經理上の責任は宮水復會議本部が負う。
事業 A啓發、宣傳、陳情 B募金（目標額金三千萬圓） C募金の使途 以上の具体的内容は別紙A、B、C各項事業の運營は、本部に所屬するそれぞれの事業委員會によつて行う。

（註）この組織關係を圖示すれば左の如し。

宮水復組織

宮水復議長 → 青葉十字運動本部 → A事業委員會 → 各水系別單位
縣外 → B、Cも同じ

（別紙）

青葉十字運動事業計畫

A 啓發、宣傳、陳情事業

1 講演會 「治水百年の計は人を植えるにしくはなし」といわれるとおり、青少年縣民層に鄉土愛を啓發する
「對象」 主として新制中學校以上の社會科の時間、其他青少年團体
「講師」 宮水復本部委員及び縣、東北地建、營林局、氣象、地理關係者
「内容」 水害の原因と影響、植林と河川流域の總合開發、愛鄉建設の青葉十字運動の三點を骨子とし講演基準原稿を一定する
「日程」 六月十五日より一ケ月間の豫定で別紙による

2 懇談會 協賛團体幹部並びに有識者と機會あるごとに催す

3 青葉十字ハガキ 水害復舊工事に精魂を惜しまず働く現地農民の赤裸々な愛鄉建設の態度又は水害いえぬ鄉土風景などを寫眞で募集し、入選一等寫眞を官製ハガキ二萬枚の上段に、中、下段には青葉十字運動の趣旨をのべて本運動に協力を要請しさらにあなたの知友宮城縣人に本文同樣のハガキ二枚を出して下さいと印刷する

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

B

募金事業（目標三千萬圓）

「懸賞寫眞」　一等（一名）三千圓、二等（二名）千五百圓、三等（三名）五百圓　〆切六月末日

「ハガキ發信者」　縣外の宮城縣人、本縣に緣故ある人又は發信者と緣故ある人

「宛先」　縣内水害地兒童、青少年とする

「備考」　懸賞寫眞は引伸し規格をきめ、ハガキのほかポスターにも使用する
應募作品は返戻しないが、氏名を記して寫眞資料展に出品する

「賞金」　青葉十字マーク　青葉十字運動の意義を表徵するものを、縣民一般から懸賞募集する
入選五千圓（一名）　佳作一千圓（三名）

「〆切」　六月二十五日

「選者」　宮城縣知事、宮城縣會議長、河北新報社長、東京美術學校圖案科主任教授及び本縣下美術界權威者（目下交涉中）
青葉十字の歌と曲　鄕土の民衆詩人白鳥省吾氏が作詩し、作曲は同氏に斡旋依賴し、鄕土出身聲樂家によつて吹込む
青葉十字レコード　前記の鄕土出身音樂家、聲樂家によつて吹込む
作文募集　青葉十字運動に關するものを、小、中、高等學校生徒より懸賞募集する

「賞金」　入選一千圓（小、中、高校別）各三篇

「〆切」　七月末日

青葉十字色紙複製　愛鄕の老詩人土井晩翠翁揮毫「青葉十字病床にて晩翠」の色紙を上質印刷紙に複製印刷して頒布する
旗、ポスター、塔　旗は縣廳、地方事務所、市役所、河北等に掲揚する。ポスターは縣下各團體、市電車内、鐵道驛などには り、塔は仙臺驛前と東京數寄屋橋、大阪市内に建てる

協賛並びに後援請願書　正式に文書を各團體へ提出する

水害寫眞資料展　運動期間中に仙臺、東京、大阪で開催する

青葉十字座談會　河北新報紙上に揭載する

「内容」　（イ）縣民一般に趣旨徹低の目的で行うもの　（ロ）植林と河川の總合開發について權威ある意見を縣民に普及せしめる目的で行うもの

「日時」　（イ）は本運動開始前の七月十日前後　（ロ）は運動期間中

「場所」　河北新報社

「メンバー」　（イ）は青葉十字運動關係者　（ロ）は我國の權威者とG・H・QのT・V・A關係者並びに本縣の權威者とし、氏名は追つて決定する

「態度」　宮城縣民の至純至情を發揮する

「人數」　四水系別に選拔し、一水系一班四十名、在京三日間とする。其の他具体的企畫事項は放送局と協議する

大會　縣廳前廣場に於て宮水復大會を開催し、水防功勞者表彰、青葉十字マーク入選賞金授與、青葉十字の歌曲發表、其他の式を行い青葉十字運動發足を宣言する

「趣旨」　愛鄕建設の青葉十字精神を体し、國土復興を地方自治的に協力する決意を皇室、政府、國會、關係官廳、各新聞社、縣人會に傳えて協力援助を懇請する

中央言論人視察團の招待　朝日、毎日、讀賣と外紙二名の五名を運動期間中本縣に招き、縣下視察をあつせんする

日程表は追つて決定

「日時」　昭和二十四年七月十五日午前十時―午後三時（晝食持參）

青少年縣民代表團の東京派遣　水害地青少年代表を選拔し東京におくる

「參加者」　宮城縣民代表、縣外宮城縣人會代表、政府、國會代表、縣出身國會議員、宮城縣知事、縣水害復興會議役職委員、その他各團体代表、豫定として東北、宮城兩軍政府並びにGHQ

「式次第」　追つて決定する

宣傳カー　河北新報ニュース・カーを利用し、縣下各地を巡行する

スクリーン廣告、映畫館内放送　全縣下映畫館に廣告宣傳文を上映、また館内放送を行う

其の他

青葉十字協賛作品展　本縣人に限らず各界著名人士の揮毫作品を仙臺、東京、大阪で出品し即賣する。場所はデパートを選定する

藝能興行　東京と大阪又は仙臺で開催の見込みで、具体案は追つて發表する

青葉章（造花と青葉十字ボタン）各種　鄕土の繪畫、寫眞、風景、シーズン毎に本縣各團體を通じて本運動を

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

日程表は追つて決定

15 青少年縣民代表團の東京派遣　水害地青少年代表を選拔し東京におくる

「趣旨」　人會に傳えて協力援助を懇請する

「態度」　宮城縣民の至純至情を發揮する

「人數」　四水系別に選拔し、一水系一班四十名、在京三日間とする。のべ四百八十名、日程は追つて決定する

16 大會　縣廳前廣場に於て宮水復大會を開催し、水防功勞者表彰、青葉十字マーク入選賞金授與、青葉十字の歌曲發表、其他の式を行い青葉十字運動發足を宣言する

「日時」　昭和二十四年七月十五日午前十時―午後三時（晝食持參）

「參加者」　宮城縣民代表、縣外宮城縣人會代表、政府、國會代表、縣出身國會議員、宮城縣知事、縣水害復興會議役職委員、その他各團體代表、豫定として東北、宮城兩軍政府並びにGHQ

「式次第」　追つて決定する

17 宣傳カー　河北新報ニュース・カーを利用し、縣下各地を巡行する

スクリーン廣告、映畫館內放送　全縣下映畫館に廣告宣傳文を上映、また館內放送を行う

18

19 其の他

B

1 募金事業（目標三千萬圓）

2 藝能興行　東京と大阪又は仙臺で開催の見込みで、具體案は追つて發表する

3 青葉章（造花）と青葉十字バッジ・ブローチの頒布（有料、募金用）

（イ）街頭募金　主として青葉章（造花）による

a 東京都內　派遣青少年代表團と在京縣人學生團で班を編成し、議長と本縣出身國會議員が統率、新宿、新橋、銀座、數寄屋橋、上野其他で行う

b 縣內街頭　本部關係委員、協賛各團體並びに青少年有志

c 會社、團體、家庭　水復關係委員並びに推進委員

（ロ）青葉十字バッチ募金　官公衙幹部、縣市町村議會議員、市町村長、農協幹部、農地委員、教育團體幹部、森林組合幹部、漁業、水產界幹部をはじめ會社、團體その他有志を主たる對象とする

（ハ）紙上募金　河北新報紙上

（ニ）列車內募金　仙鐵管內の公私鐵道の車內、驛頭　推進委員及び有志

（ホ）縣外募金　各地縣人會及び河北支社、本部

（ヘ）海外縣人募金　本部

4 其の他

C

1 建設事業（募金使途）

2 水防資材（例小屋、小舟、俵、竹、繩、杭、量水標、觀測標等）

3 氣象、警戒施設（例雨量觀測器等を專門委員會で選定する）

4 治山愛林資材（例愛林立札等を專門委員會で選定する）

其の他（本部委員會で決定）

（註）第一回青葉十字運動の募金使途目標は水防、氣象警戒施設に重點を置くが、さらに直接復舊工事への協力も含まれる。但しこれが決定は本部委員會があたる。なお本運動は水害克服理想鄉の建設、植林と河川の總合開發理想鄉の建設を最終段階としその間における鄉土の自然的災害（例潮害、干害、冷害等）も對象とする

青葉十字運動心得

一、青葉十字運動の役職委員は愛鄉建設の縣民精神を誇り、つねに利己的態度、言動を反省して、宮城縣民性を辱しめざるようつとめなければならない

一、青葉十字運動の役職委員は報酬を受けてはならない。但し旅費、宿泊料、雜費等は實費を計上する

一、宮城縣水害復興會議企畫局專任役職員は本運動の役職を兼務するものとし、兼務報酬は一切これを受けてはならない　以上

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

4

To: Commanding Officer, Miyagi Military Govt
From: President of the Miyagi chapter of Japan
Red Cross.

Oct 12 '48

Subject:
Presentation of the activity Report
of Medical Teams Dispatched to Flooded Areas

We present you the activity report of medical team dispatched to Flood-stricken districts caused by Ione Typhoon on Sept 16, as you will see in the enclosed.

As to the cooperative activities on the part of private orgnizations, it is expected to be thrn by the end of this month, we will send the copy of it to you later.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

file

Jikyu-363

Circular-Letter

September 24, 1948

TO: All Chapters

FROM: Vice-President

SUBJECT: Administrative Organization for Disaster Relief- DR LETTER NO. 4

1. It is a matter of course that as the relief of sufferers in case of disasters is the supreme mission of the Society, it is necessary for us to prepare thoroughly for the emergency in ordinary times. It is nothing but for the accomplishment of the mission of the Society that the complete equipment of the Administrative Organization for disaster relief is required today for Chapters, Branch-Headquarters, Branches and Sub-Branches with the DR Letter No. 4 "Administrative Organization for Disaster Relief", and it is hoped that every Chapter will immediately endeavor for the fulfillment of the complete equipment of the Administrative Organization in accordance with the purport.

In case of impossibility, however, of making the complete equipment of the Administrative Organization in accordance with the Circular-Letter, on account of some special circumstances in Chapters, it cannot be helped that in Branch-Headquarters, Branches and Sub-Branches the volunteer service committee will attend to the work of disaster relief as was already notified by our Circular-Letter Hotoku No. 86 dated September 20, 1948, concerning "Speeding up the Formation of Volunteer Service Groups".

Vice-President

CENTRAL FILE ____
DETACH FILE ____
SECTION FILE welf.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

DR LETTER NO. 4

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: ADMINISTRATIVE ORGANIZATION FOR DISASTER RELIEF

I.

The line of administration for the Disaster Relief Program is, as a rule, the plan which Headquarters office set up for the administration of all Red Cross Services and indicated to all Chapter Directors at the meeting of May 4th concerning Volunteer Services. See Chart No. 2, which is included in this letter with details for Disaster Relief. The same general plan will be followed by all services, however, there will be minor differences in adapting the plan to the various services.

II.

The National organization plan has been explained in DR Letter No. 2 and the Chapter Disaster Rel ief Organization in DR Letter No. 3. This letter, however, will explain in more detail the chapter organization and means of setting up the various committees and operational teams. The Chapter Director is directly responsible for the Disaster Relief program, as he is for all other Chapter service programs, but the administrative responsibility for the program will be delegated to the Disaster Relief Division of the Chapter.

III. PREFECTURAL CHAPTER DISASTER RELIEF COMMITTEE

This committee will be created separately from the Disaster Relief Advisory Committee and the Special Committee on Liaison and Coordination organized in the Chapter which are indicated in the DR Letter No. 3.

The Chairman of this committee will be appointed by the Chapter President and its membership will be drawn from every Branch. All Branch Heads will be requested by the Chapter Director to appoint a community leader who is not a governmental official who will represent the Branch on the Prefectural Chapter Disaster Committee. This same person will act as Chairman of the Branch Committee on Disaster Relief. Therefore, the membership of this committee will be determined by the number of Branches in the Chapter jurisdiction.

It will be the responsibility of the Chairman of the Prefectural Chapter Disaster Relief Committee to train its members with regard to all disaster relief services.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

IV. ORGANIZATION AT BRANCH AND SUB-BRANCH LEVELS

(Explanation: Due to the different types of Branches which exist, it will be necessary to discuss separately the organization within each type as follows: (A) Local Office Branches, (B) City Branches, (C) City Branch Headquarters in five large cities, (D) Branches in the Tokyo-To Area.)

A. Local Office Branches

1. Disaster Relief Chairman

As indicated above, the Branch Head will appoint a person to serve on the Prefectural Chapter Disaster Relief Committee, and by reason of this appointment, the same person will serve as Branch Chairman. It will be the responsibility of this person to train members of Branch Committee who are Chairmen of the Sub-branch Disaster Relief Committee.

2. Branch Disaster Relief Committee Membership

The Branch Committee Membership will be drawn from the Sub-Branch areas and the Sub-Branch Head will be requested by the Branch Head to appoint a leader to represent the Sub-Branch on the Branch Committee. This same person will also act as Chairman of the Sub-Branch Committee.

3. Sub-Branch Disaster Relief Committee Chairman

As indicated in Paragraph 2 above, the Sub-Branch Chairman will, by reason of his position on the Branch Committee, act as Chairman of the Sub-Branch Committee. He will be responsible for organizing the operational teams on that level and for training members of these teams. At all times the Sub-Branch Disaster Relief Committee Chairman will work very closely with the appropriate local government officials who are in charge of governmental disaster relief responsibilities.

4. Sub-Branch Operational Teams

On the Sub-Branch level where the disaster relief work will actually be done, there will be Volunteer teams to do the work. The type of work these teams will do will depend on the plans worked out by the Branch and Sub-Branch and coordinated through the Chapter and the Prefectural Planning Board.

B. City Branches

1. As indicated in III above, the Disaster Relief Chairman of the City Branch will be appointed by the Head of the City Branch and will also act as a member of the Prefectural

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

Chapter Disaster Relief Committee. He will be responsible for the training of the members of the City Branch Disaster Relief Committee who will act as the Chairmen of the Cho Sub-Committee and for recruiting and training Red Cross disaster relief operational teams.

2. On the City Branch level there will be a Disaster Relief Committee. The City Branch Head will appoint a Volunteer leader to represent each Cho area on the City Branch Committee. This same person will act as Chairman of the Cho Sub-Committee if it is agreed by Red Cross and government to organize Sub-Committee on the Cho level. The Cho Sub-Committee membership will be appointed by the Cho Sub-Chairman from among the volunteers of Cho area who are fully interested in the Red Cross works. If it is not deemed wise to organize the Sub-Committee on this level the Cho Sub-Chairman will act as the disaster contact person on this level.

3. It will be necessary for the City Branch Disaster Relief Committee to organize a certain number of operational teams in every Cho which can be rushed to any part of the City Branch jurisdiction in case of disaster.

C. <u>City Branch-Headquarters in Five Large Cities</u>

1. The five large cities are Kyoto, Osaka, Nagoya, Yokohama and Kobe. These five cities have Branch-Headquarters and Branch offices in all wards. Kyoto is the city which does not have Branch-Headquarters but this will be established. As indicated in III above, the Chairman of the Branch-Headquarters' Disaster Relief Committee will be appointed by the Branch-Headquarters Head and this same person will act as a member of the Prefectural Chapter Disaster Relief Committee. The Branch-Headquarters' Disaster Relief Committee will draw its membership from each of the Branch Office areas. The person serving from the Branch Office Area on the Branch Headquarters Committee will be appointed by the Branch Head and will act as Chairman of the Branch Office Committee. Membership of the Branch Office Committee will be drawn from every Cho within Branch area and will be appointed by the Branch Head. The Cho representative on Branch Office Committee will act as the Chairman of the Cho Sub-Committee. Members of the Cho Sub-Committee will be appointed by its Chairman from among the volunteers of Cho area who are fully interested in the Red Cross works. If it is not deemed wise to organize the Sub-Committee on Cho level, the Cho Sub-Chairman will act as the disaster contact person on this level.

2. The Chairman of the Branch-Headquarters Disaster Relief Committee will be responsible for the training of the members of the Branch-Headquarters Disaster Relief Committee who will act as the Chairman of the Branch Office Committee.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

The Chairman of the Branch Office Disaster Relief Committee will be responsible for the training of the members of this Committee who will be the Cho Sub-Chairmen and for recruiting and training operational teams.

5. It will be necessary for the Branch Office Disaster Relief Committee to organize a certain number of operational teams in every Cho area who can be rushed to any part of the Branch Office jurisdiction in case of disaster.

D. Branches in the Tokyo-To Area

Due to the unique governmental organization of the Tokyo-To Area, a combination of the above plans will be used.

In the Tokyo-To Area there will be three types of branches: Local Office Branches, City Branches and Ward Branches. As indicated in III above, Disaster Relief Chairmen of these Branches will be appointed by the Branch Head and will represent the Branch on the Chapter Disaster Committee. On each level Disaster Relief Committee and operational teams will be organized and trained in accordance with the principles indicated in A., B., C., above.

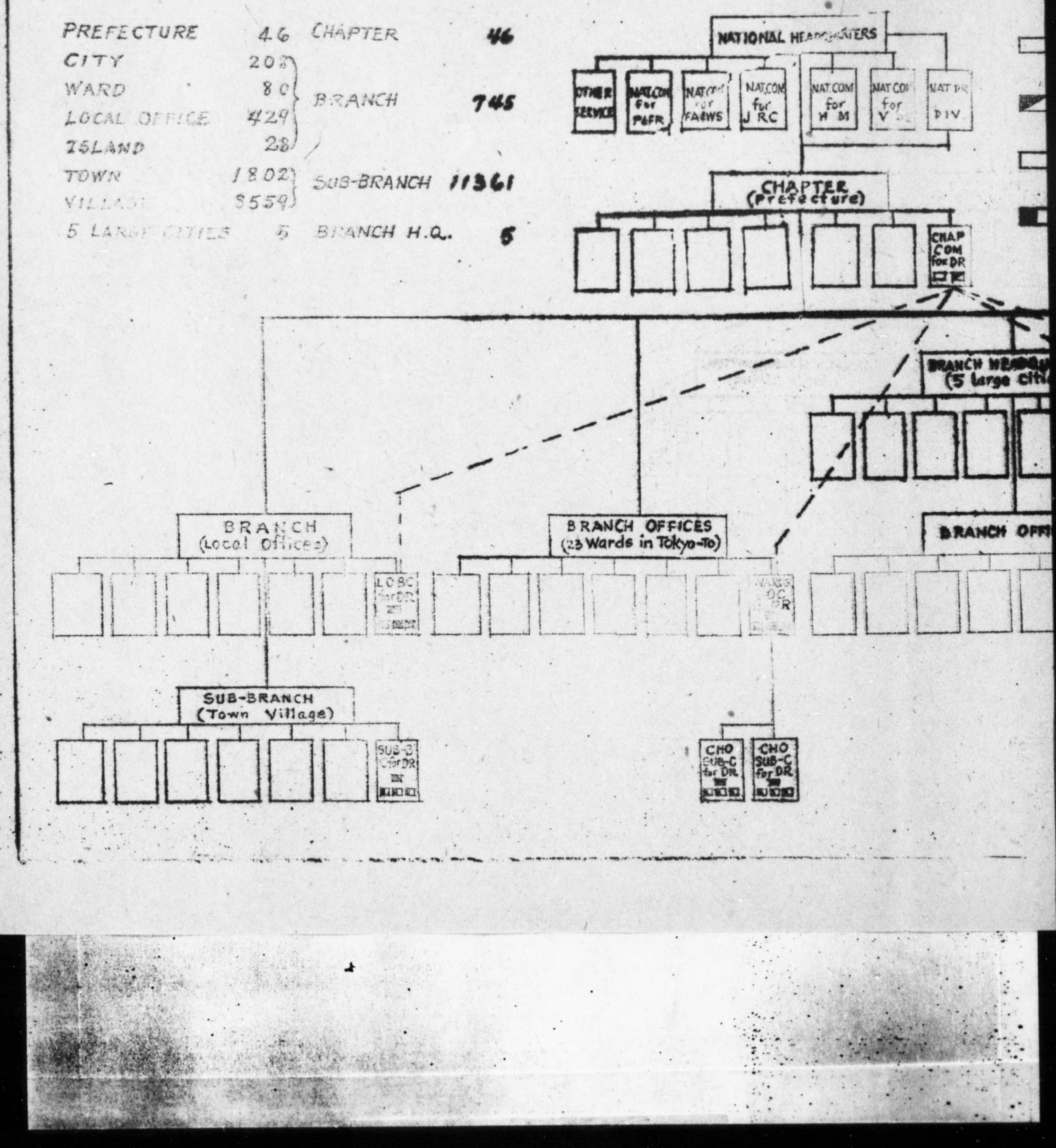
E. Summation

See attached Chart No. 2, "National Organization Chart for Administration of Japanese Red Cross Services" (Including Details of Disaster Relief Organizations). The aforementioned explanation relates directly to this chart. Other services are also shown on this chart and the same general administrative plan will be followed at the various levels. However, each service will make necessary adaptation in accordance with the needs of the particular programs, just as Disaster Relief Service and Volunteer Services have varied on some levels.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

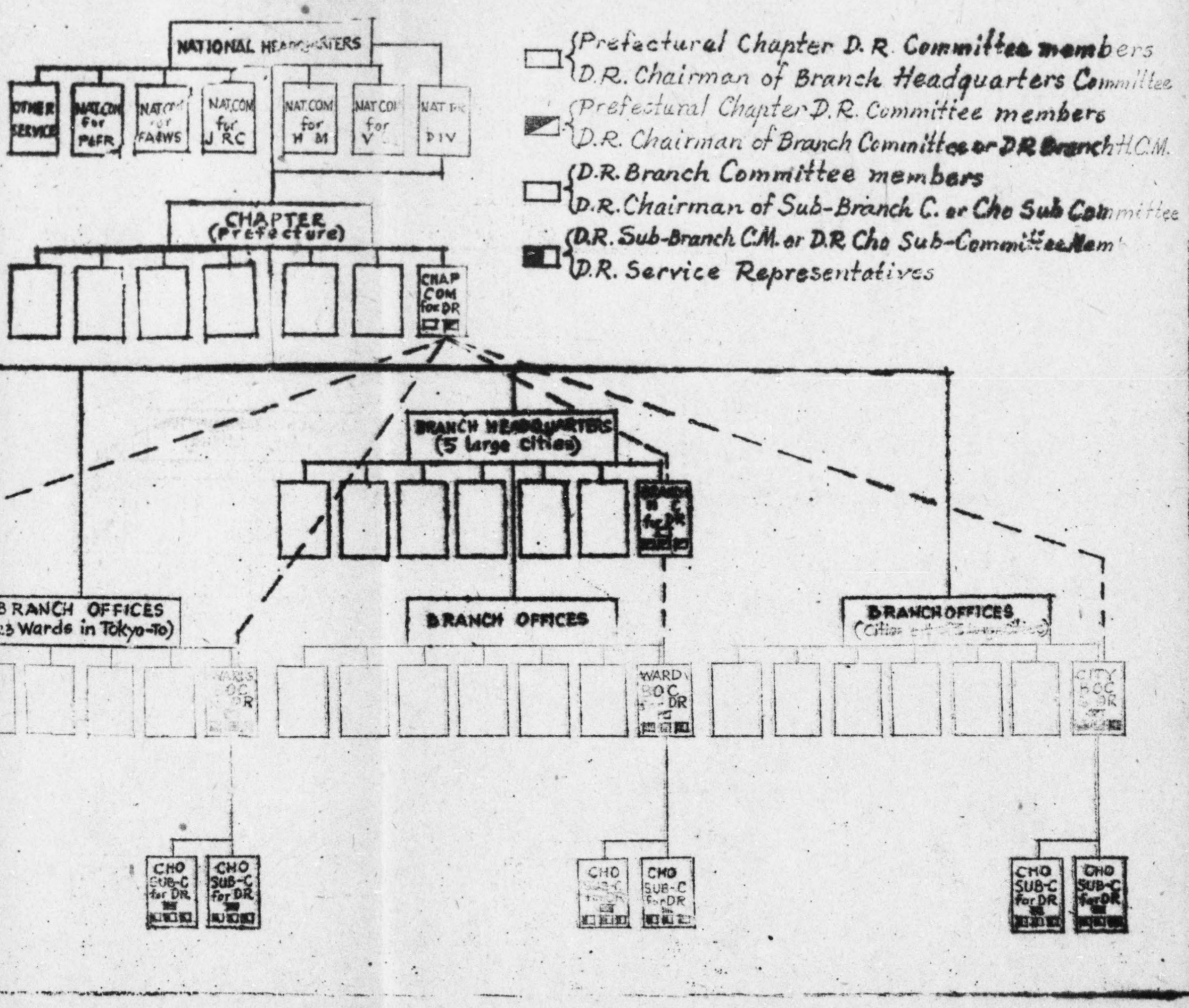
National Organization Chart for Administration of Japan
(Including Details of Disaster Relief Organization)

PREFECTURE	46	CHAPTER	46
CITY	208		
WARD	80	BRANCH	745
LOCAL OFFICE	429		
ISLAND	28		
TOWN	1802	SUB-BRANCH	11361
VILLAGE	9559		
5 LARGE CITIES	5	BRANCH H.Q.	5



DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

TION CHART FOR ADMINISTRATION OF JAPANESE RED CROSS SERVICES
ading Details of Disaster Relief Organization)



DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

Japanese Red Cross Disasters Relief Plan # 4

Disaster Relief Group, Co-Operation Section

Dis. Relief Committee

Consignment of affairs

Medical Care & Birth Aid

Activities of Japan Red Cross facilities

Relief groups of the headquarters ..... Branch

Hospitals, lying in houses & clinics

Activities with the Co-operation of the medical Organizations

Medical sections of Sub. troops or squad ... { Sendai, Others, 1 group, 1 doctor, 1 clerk.

Hospitals & lying in houses

1st Aid

Red Cross expired nurses — Those who trained and live in

Red Cross volunteer Relief members — Those who rec

Medical Care Birth Aid

Activities of the Private Organizations together with R.C.V.S.G.

Relief Group ..... { (Relief d, 1 doctor, 11 Volu

Accommodation

Service of Saloon

Activities of the Private Organizations together with R.C.V.S.G.

Service of mass Cooking ..... 11 Volunteer

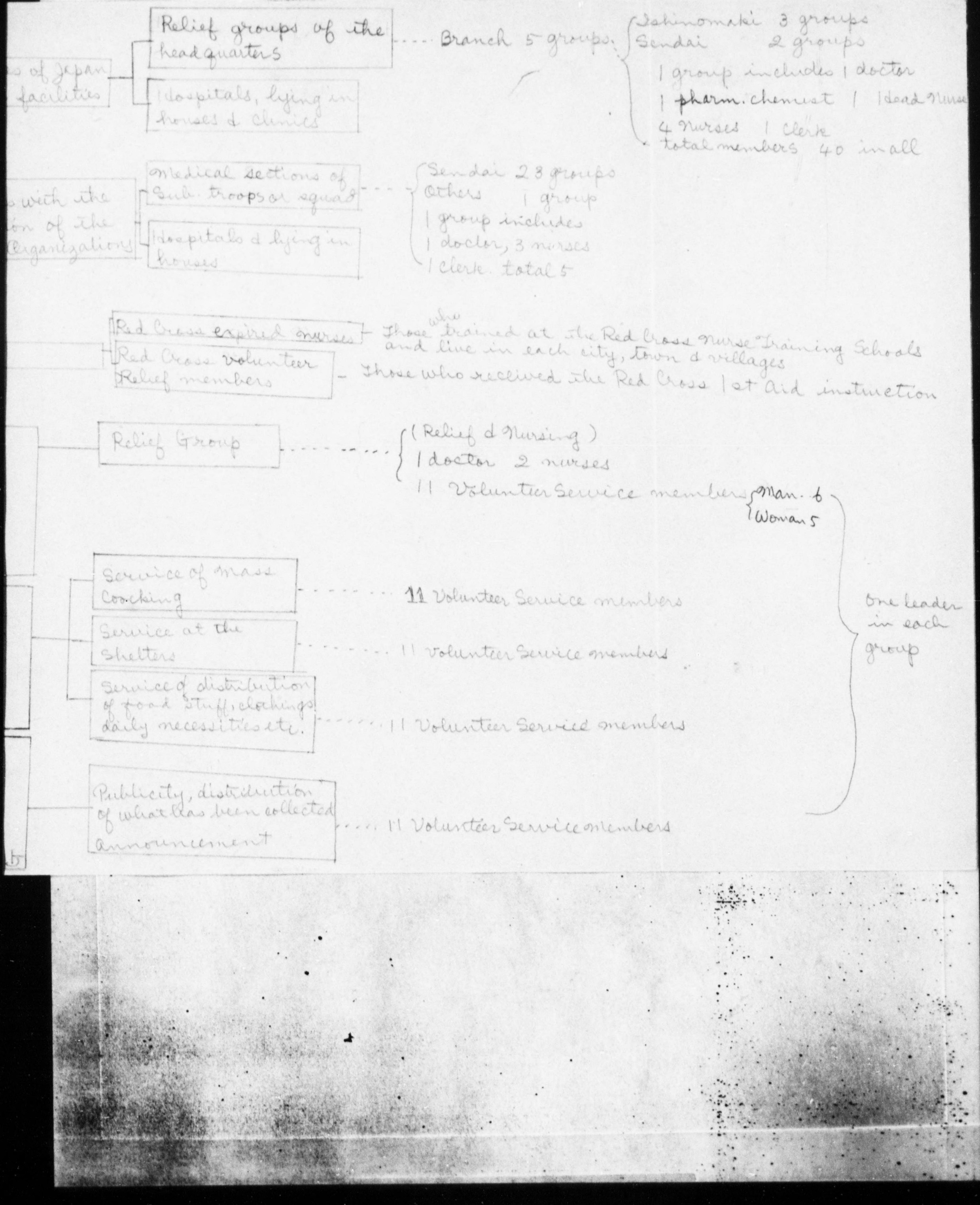
Service at the Shelters ..... 11 Volunteer

Service of distribution of food Stuff, clothings daily necessities etc. ..... 11 Volunteer

Activities of the Private Organizations together with R.C.V.S.G.

Publicity, distribution of what has been collected announcement ..... 11 Volunteer

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013



DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

Disaster Relief Troop/Co - Operating Section

Disaster Relief Coordinating

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

Sept 20'48

Subject : Red Cros Activities In Flood Area
To : Commanding Officer, M. M. G. T
From : Saburo Chiba, President of Japan R. C.
Miyagi Branch.

1.) Disaster Relief to be taken by R. C. Miyagi Branch, is limited to medical relief and birth aid which is trusted by Governor of this prefecture, dispatch of medical team is dependsupon this request.

2.) In the food of this time, we have tried our best to get all possible flood information from Prefecture by getting the close cooperation of Pref. and in consequence, we have put medical team ready to start at any time necessary.

3). All staffs of Red Cros Miyagi Branch have been made visit to all the flooded areas in Sendai.

4. Sent a telegram of flood condition in this prefecture, to our Head office in Tokoyo on 17 Sept.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

5. In the afternoon of Sept 17, as we got the bad information in Kurihara-gun and its vicinity, we sent a telegrams asking ~~to~~ all heads of our branches in Tsukidate, Iwagasaki, and Sawabe-mura. to send the respective medical team to help those villages and Towns mentioned above.

On 18 Sept we sent the same telegram as mentioned above to the head of Shibahime-mura, Tominw-mura, Shibatagun, and of Kanayama-machi, Iguu-gun.

6). On 19 Sept we got a report from the head of Tominomura, saying that the medical team is working on 641 flood sufferers there.

7). at 2:30 p.m. on 19 Sept. we decided the request that prefecture wanted us to dispated medical team already prepared by that time, so at 10:00 A.m. on 20 Sept, according the request we made a arrangement that ~~a medical team compose of~~ a doctor, one pharmacist, three nurses, one clerk and one driver, and besides this one medical team would go over to Wakayanagi from Shimmachi P.C. Hos.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

総第五三三號
昭和二十三年九月三十日
日本赤十字社宮城支部長千葉三郎
宮城軍政府指令官殿

八、一七水害ニ於ケル日赤宮城支部ノ採リタル処置ノ件ニツイテ左記ノ通報告イタシマス。

左記

一、日赤宮城支部ノ行フ災害救助ハ宮城縣ノ事務ヲ委託サレタル事務及助産デアツテ救護班ノ派遣ハ知事カ命ズルコトニナツテイル。

二、今般ノ水害ニ當ツテハ水害發生ト共ニ縣當局ト緊密ニ連絡ヲ採ツテ情報ノ入手ニツトメ救護班ハ出動出來得ルヨウニ待機シテイタ。

三、仙台市内ノ被害地ニハ支部職員會員ヲ派遣シテ見

日本赤十字社宮城支部長印

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

尊きの状況と視察しそを。

四、日赤本社よりは十七日水害状況報告の電報と発しそを

五、十七日午後栗子御下の被害甚大なる情報か入ったので同御薬館町、沢庄村役場長（村長又は町長）に対して日赤委託医療班の出動応援方を電報と次て要請そ。

六、十九日栗子より富野村、伊具郡金山町急

大日栗子より、志波姫村、富野村、伊具郡金山町急ぐい外して日赤委託医療班の出動応援方と電報しそ

六、十九日栗子より富野村救護中の巡電かあって。

七、十九日午後二時半暴災害救助対策本部より救護班派遣方の命かあったので（無線電信）三十日午前十時石巻赤十字病院より医師、看護婦三、書丸一、運転手一計七名の救護班一班を栗子より桝町へ急派しそ。

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

八、今後の対策

(一) 救護班は必要の応じて増派する。

(二) 見舞金品を蒐集する予定。

日本赤十字社宮城支部

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

To: Mr. Shimazu President of Japan Red Cross. Ass'n in Tokyo.

A copy of the letter to Tokyo Head Office of Red Cross sent from its Miyagi Branch in regard to Flood.

(From Mr. Kuttō, secretary of Miyagi Branch of Red Cross.)

First, general information of flood given.

Second, Statistics of flood damage prepared by prefecture, as of 3:00 p.m. Sept. 20'48.

Third, their activities done by them so far.

In conclusion, they said as follows:

" The above is the information of the outline of flood damage in Miyagi Prefecture and the activities done by our branch, And in order to encouarage those people who have been suffering from heavy flood almost every year, it is, we hope, high time for us to exalt greatly the Red Cross spirit to people. Therefore if your head office conduct a relief-fund raising campaign for the benefit of those flood sufferers from non-flood prefectures, we will appriciate your effort very much, and at the same time it would bring us good show for the citizen. - Of course, we imagine you are now working on the very program. --

We sincerely wish you may take a special consideration upon our request inspite of your busy work.

important

以上 本県下の被害状況並支部の対策等概要御報告
いたしますれば 推うに勢ど連年水害に悩む罹災民の
意気作興の為此際赤十字精神を大いに昂揚し免災
地同胞の心からなる同情に依る見舞金を至急本社に於て
御取纏めの御寄贈方御配慮願度存じます）此上なく支部の面目ルに発揮せらるゝ
事御勢力用中 是に恐縮ながら何分の御配慮下さる様
御願いたします

以上

日本赤十字社宮城支部

DECLASSIFIED E. O. 12065 SECTION 3-402 \ NNDC NO. 174013

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

important.

以上 本県下の被害、状況並支部の対策等概略御報告いたしますれば 惟うに殆んど連年水害に悩む罹災民の意気作興の為此際赤十字精神を大いに昂揚し免災地同胞の心からなる同情に依る救護金を至急本社に於て御取纏めの上御寄託方御配慮願いれば（既ト御計画着手中と存じます）此上なく支部の面目之大いに発揮せらるゝ事御勢多用中突然に恐縮ながら何分の御配慮下さる様御願いたします

以上

日本赤十字社宮城支部

電報にて要請、同時に仙台市内各所の被害地巡
慰問視察の為夫々手わけして職員派遣、十八日更
に栗原郡志波姫、宮野の両分区並伊具郡金山
町分区（汉上各分区は支部の災害救助計画に依り現地医
療班既設済）に医療班の活動開始方電請すると
共に石巻赤十字病院に支部救護班の出動準備
を命じ十九日派遣先明瞭になるに至り廿日早朝出発する
筈を指令す

日本赤十字社宮城支部

右に依り石巻の支部救護班は栗原郡の若柳町方面
に出動 目下同町附近にて医療救護に従事中であ
ります

九月廿一日支部より大崎地方の罹災状況視察の為職
員派遣 これに依り鹿島台村事態容易ならぬものあ
るを知り直ちに救助本隊と連絡打合の上仙台赤十字病院
より救護班派遣することゝし 今廿二日朝右の一箇班は鹿島
台村に出動しをり
汉上の通りであります被害各地の状況日々明瞭となるに従い
事態に適応し現地医療班の活動促進と共に支部救
護班の増派之計画実施の見込であります。

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

当宮城支部の採りたる救援状況を左に附加して申しますが、
九月十七日早朝より本隊災害救助隊本隊と緊密なる
る連繋の下に支部救護班は本隊の指示次第直ちに
出動することとして待機、取敢ず被害激甚を予想せ
られたる栗原郡若柳町（築館、若々崎、沢辺）宛
救護班を中心に其の附近町村合計仙台市内各所の被害地区
電報にて要請、同時に仙台市内各所の被害地区
慰問視察の為夫々手分けして職員派遣、十八日更に
に栗原郡志波姫、富野の両分区並伊具郡金山
町分区（以上各分区は支部の災害救助討議に依り現地医
療班既設済）に医療班の活動開始方電請すると
共に石巻赤十字病院に支部救護班の出動準備
を命じ十九日派遣先明瞭になるに至り廿日早朝出発する
筈を指令す
右に依り石巻の支部救護班は栗原郡の若柳町方面
に出動目下同町附近にて医療救護に敢闘中であ
ります
九月廿一日支部より大崎地方の罹災状況視察の為職
員派遣これに依り鹿島台村事態容易ならぬものあ

日本赤十字社宮城支部

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

~~Report~~ A copy of the letter sent to the Head office from Miyagi Branch of R.C.

電報

昭和廿三年九月一十一日日本赤十字社宮城支部発
日本赤十字社長島津忠承殿

水害状況中間報告並見舞金醵出方御依頼の件

本月十六日突如として襲来せるアイオン颱風に由る本縣一圓の被害は前年九月のカスリーン颱風時以上とも決して下らぬ状況にありながら當日以降殆んど縣下の通信網が壞滅に帰したばかりでなく到る處交通杜絶せるに災されて実さにその實情を知悉する事の不可能だった事は遺憾とするも何とも致方なかったのであります。而して復旧十九日頃より連絡の道辛うじて一應御報告致しますが概略左の通一應御報告致します

記

一、人的被害 Damage on persons

死者 二五人

負傷者 二二人

二、農業被害 Damage on farmland

日本赤十字社宮城支部

(九月廿日午後三時現在本縣発表に拠る)

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

Repo
sent to
Miyag

かねあらかじめ恐れ入り候へ共 到る處交通杜絶せるに災されて実さにその實情を知悉する事は遺憾とする処何とも致方なかつたのであります。十九日頃より連絡の道幸うして復帰致しましたので又今迄の状況概略左の通一應御報告致します

記

（九月廿日午後三時現在本縣発表に據る）

一、人的被害 Damage on persons

死者 二五人
負傷者 二二人
行方不明者 二八人
罹災者 五六、三一四人

一、家屋被害 Damage to Houses

流失 一一二戸
全倒壊 一九五戸
半倒壊 一三戸
床上浸水 一三、七九八戸
床下浸水 一四、四六六戸

一、農業被害 Damage to Farmland

田 灌水 四大、五三一町歩 流失埋没 一、一〇四丁
畑 九、六三二町歩 五、六八丁

計 五七、八三五町歩

一、土木被害 Damage to Civil Engineering

河川（破堤決壊） 五三大個所
橋梁流失 一〇五 決壊 五二
道路決壊 一八二 破防欠壊 三三

日本赤十字社宮城支部

Activity report of the first Sendai relief squad
of the Miyagi Chapter of Japan Red Cross.

1. Date of start and return

Start; September 22, 1945, 10 a.m, Sendai station.
Arrival; " , 11 a.m, Kashimadai station.
Return; September 27, 1945, 2.40 P.M, "
Arrival; " , 3.50 P.M, Sendai station.

2. Despatched place

Ookazama, Kashimadai-mura, Shida-gun.

3. Name of squad.

The first Sendai rescue squad of the Miyagi Chapter
of Japan Red Cross.

4. Names of squad members.

Chief, Ken Onogi, physican, Sendai Red Cross Hospital
Hiroshi Oizumi, pharmacist, "
Yoshimi Mogami, head nurse, "
Toshi Sato, nurse, "
Shizue Negaminami, " , "
Genji Oshida, chief-clerk, Sendai red cross.

5. Number of carrying materials

Medicine 3 packs, instrument 1, clothes and
sundries 1, blanket 2 (30 sheets)
Total 7 packs.

We had received medicine the previous day of our
departure from the medical affair section due to a
plan of the prefectural authorities. It had involved

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

The first Sendai rescue squad of the Miyagi Chapter of Japan Red Cross.

4. Names of squad members.

Chief, Ken Onogi, physican, Sendai Red Cross Hospital
Hiroshi Oizumi, pharmacist, "
Yoshimi Mogami, head nurse, "
Toshi Sato, nurse, "
Shizue Nagaminami, " , "
Genji Oshida, chief-clerk, Sendai red cross.

5. Number of carrying materials

Medicine 3 packs, instrument 1, clothes and sundries 1, blanket 2 (20 sheets)

Total 7 packs.

We had received medicine the previous day of our departure from the medical affair section due to a plan of the prefectural authorities. It had involved medicine for the 250 injured.

More, we carried about 3 tan of Ganzes and stardizers with us.

The instruments and clothes were that Sendai Chapter had been preparing in its building.

As for food of squad members we got an understanding to be supplied at the spot from the prefectural authorities (Chief of the food section); but in addition we carried some food about with us.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

The Second accompanying paper

A table of patients classified by kind of disease at flood district to

Distinction of diseases	Male	Female	Total
Communicable disease	3	2	5
Constitutional disease	1	5	6
Diseases of Nerves	20	23	43
Deseases of the Respiratory organ	25	28	53
" of the circulatory organ	14	17	31
Diseases of the digestive organ	68	55	123
Obstetric disease		1	1
Disease of the eye	19	7	26
" ear	9	5	14
Skin disease	18	10	28
Disease of the moto organ	8	4	12
External injury	41	25	66
Total	226	182	408

The baggages were transported between Sendai and Kashimadai by check. We transported them on no-payment by a goodwill of the railway authorities. On the way of return, too, chief of the Kashimadai station gave us some conveniences.

6. Circumstances of damage.

The flat land of Kashimadai-mura has been suffered flood damage sometimes in the past years on account of the dried land of Shinai marsh. But they said the damage of this year was the greatest one since 1920. According to their dwellings were existing on the flat land, the flowing away, breaking down, inclination, falling of wall, of houses and flowing away of house properties had arisen at many places.

7. Place and date of beginning of the relief facility.

Ochazama branch school, Kashimadai-mura, was decided to set up the relief facility in their building. The date of working was as follows.

Date	Place	Number of patients	Notice
Sept. 22	Ochazama branch school	24	400 women were picked up.
" 23	Shitayachi	65	Damage was greatest. Temporary huts were built on the dike of Yoshida river. Many people took refuge there.
" 24	Ochazama branch school and Kamamaki	92	We walked on foot about 6 K. metre between Ochazama and Kamamaki on the way of return.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

damage of this year was the greatest [illegible]
According to their dwellings were existing on the flat land, the flowing away, breaking down, inclination, falling of wall, of houses and flowing away of house properties had arisen at many places.

7. Place and date of begining of the relief facility.
Ohazama branch school, Kashimadai-mura, was decided to set up the relief facility in their building. The date of working was as follows.

Date	Place	Number of patients	Notice
Sept. 22	Ohazama branch school	24	400 women were picked up.
" 23	Shitayachi	65	Damage was greatest. Temporary huts were built on the dyke of Yoshida river. Many people took refuge there.
" 24	Ohazama branch school and Kamamaki	92	We walked on foot about 6 K. metre between Ohazama and Kamamaki on the way of return.
" 25	Shitayachi	45	3 K. metre on foot due to decrease of water
" 26	Ohazama	19	
" 27	"	12	Sufferers were dissolved and school began their education. Relief squad returned to Sendai
Total		280	

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG No. 775013

8. Circumstances of main disease

The people, who consulted a doctor for disease, total 280, above all the patients, who took an eye-disease, were the most part, but the cause of their diseases was not a flood mostly. And the external injury totals 55, digestive trouble 48, respiratory disease 38.

A main kind of the external injury was a cut of foot. When they were engaging in refuge work or relief, they trod a nail or a piece of glass.

The digestive troubles were simple disorder of digestion.

The respiratory diseases were simple cold for the most part. I thought that the cause of there cold was because, sometimes, they took refuge on their houses or the dykes.

There were not any cases of infections disease.

The list of patients classified by the kind of disease is written in the accompanying paper.

9. Circumstances of Medicine, hygine materials, consuption.

We had carried medicine for the 250 injured with us, so they could serve the purpose except a part. But as we did not have gauze and zinc salve combined, we lacked the peptic, and more we had a need for injection.

The list of medicine consuption is stated in the supplementary paper.

10. About medical treatment instrument

We used the injectors for the most part. Former

DECLASSIFIED E. O. 12065 SECTION 3-402 / NND NO. 775013

The digestive [illegible]

The respiratory diseases were simple cold for the most part. I thought that the cause of there cold was because, sometimes, they took refuge on their houses or the dykes
There were not any cases of infections disease.
The list of patients classified by the kind of disease is written in the accompanying paper.

9. Circumstances of Medicine, hygine materials, consuption.
We had carried medicine for the 250 injured with us, so they could serve the purpose except a part. But as we did not have gauze and zinc salve combined, we lacked the peptic, and more we had a need for injection.
The list of medicine consuption is stated in the supplementary paper.

10. About medical treatmant instrument
We used the injectors for the most part. Former injectors, which were recommended by the main institute, were not good as well as we accepted from the prefectural government. It might be unevoidable, since it was made in Japan recently.
We had, therefore, the Red Cross carried.
We used, also, the surgical instruments. I thought, after use, the instruments needed to be polished and plated.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

11. Circumstances of medical treatment facility distribution.
There was a medical treatment facility, which was managed by village, at Kashimadai-mura, and 3 doctors are engaging on their works, besides some medical practitioners. Osagawa-buraku has a doctor. So we are not needed to take care for them after we returned to Sendai.

12. Circumstances of water supply.
Osako-buraku was using some wells, which did not suffer the flood damage, for water.
The disastrous districts of Shidayachi-buraku was using the wells which had not covers. Subterranean water was gushing out, so it was suitable for drinking. The downstream region - in which water had not still decreased was, too, having these wells as the source of water.
I heard that in this region these wells were not fit for drinking, because of the marsh land.

13. The others.
There were not any cases of infectious disease.
I heard that the preventive inoculation had already finished on them at the time of the previous flood disaster in August.
The epidemics prevention squad was to be dispatched on about 28th or 29th of August from the prefectural government.

14. The matters which we will be able to consult in future.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NND 963013

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

suffer [illegible]
The disastrous district of Shidayachi-buraku was using the wells which had not covers. Subterranean water was gushing out, so it was suitable for drinking. The downstream regio- in which water had not still decreased was, too, having these wells as the source of water. I heard that in this region these wells were not fit for drinking because of the marsh land.

13. The others.
There were not any cases of infectious disease.
I heard that the preventive inoculation had already finished on them at the time of the previous flood disaster in August.
The epidemics prevention squad was to be dispatched on about 28 th or 29 th of August from the prefectural government.

14. The matters which we will be able to consult in future.
(1) The activities of the relief squad is one of the first works of Japan Red Cross Miyagi Chapter, so it impressed on people's mind powerfully. Therefore, the members of squad should be selected the excellent men. (Members of this time were the able men due to the special consideration of the hospital authorities.)

(3) The pharmacist is needed to accompany by all means.
(4) 3 nurses are a margin of the least demand.
(4) I think that a chief-clerk should be selected as able man who has many opportunities to meet with the village or buraku authorities.
(5) I think it has better to carry two flags of Red Cross. One of them is a mark of the relief facility and another the relief squad.
(6) The injectors should be attempted to put together with needles before your departure.
The medicine delivered from the prefectural government should be inspected the same with mentioned-above.
(7) You shall have to see the patients at the relief facility not only the sufferers of the flood disaster but also others.
(8) You have better to take a hammer which can use a pincers for packing.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NND NO. 775013

A Table of patients classified by kind of disease
Treated by the first Sendai relief squad
Japan Red Cross Sendai Chapter

Name of disease / Date / Sex / Distinction	Sep.	22th ma.	22th fe.	23 ma.	23 fe.	24 ma.	24 fe.	25 ma.	25 fe.	26 ma.	26 fe.	27 ma.	27 fe.	Total ma.	Total fe.	Total Sum
Respiratory disease	Man	2	1	2	2	5	6	1	1		1		1	10	12	22
	Child	1	1	1	1	5	4	1		1		1		10	6	16
Digestive trouble	Man	2	1	4	1	5	10	3	4	2	3		1	16	20	36
	Child	1	1	3	1	2	1		1	1	1			9	5	12
External injury	Man	1	1	11		5	5	10	2	3	5	2	1	32	14	46
	Child	1		1		1				4		1	1	8	1	9
Skin disease	Man				1		1		2						4	4
	Child	1	1	2	1	9	12	1	1	3	1		1	16	17	33
Eye-disease	Man	1	1	10	7	2	6	5	5	1	6		2	19	27	46
	Child	2	2	5	3	1	2	3	3		3		1	11	18	29
The others	Man	2		1	4	4	5		5		2			7	16	23
	Child		1				1				2				4	4
Total	Man	8	4	28	15	21	33	19	19	6	17	2	5	84	93	177
	Child	6	6	12	10	18	20	5	5	9	7	2	3	52	51	103
Total Sum		14	10	40	25	39	52	24	24	15	24	4	8	136	144	
		24		65		92		48		39		12		280		280

Notice

1). Besides this table, patients, who are under medical treatment, total about 20 – 30.

2). Date of opening the relief facility was as follows.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG ON 775013

Digestive trouble	Man	2	1	4	1	5	10	3	4	3	3		1	16	20	36	
	Child	1	1	3	1	2	1		1	1	1			3	5	12	
External injury	Man	1	1	11		5	5	10	2	3	5	2	1	32	14	46	
	Child	1		1		1				4		1	1	8	1	9	
Skin disease	Man				1		1		2						4	4	
	Child	1	1	2	1	9	12	1	1	3	1		1	16	17	33	
Eye-disease	Man	1	1	10	7	2	6	5	5	1	6		2	19	27	46	
	Child	2	2	5	3	1	2	3	3		3		1	11	18	29	
The others	Man	2		1	4	4	5		5		2			3	16	23	
	Child		1				1				2				4	4	
Total	Man	8	4	28	15	21	33	19	19	6	17	2	5	84	93	177	
	Child	6	6	12	10	18	20	5	5	9	7	2	3	52	51	103	
Total Sum		14	10	40	25	39	52	24	24	15	24	4	8	136	144		
			24		65		92		48		39		12		280	280	

Notice

11. Besides this table, patients, who are under medical treatment, total about 20 – 30.

27. Date of opening the relief facility was as follows.

Sep. '22 Ohkazama branch school, Kashimadai-mura.
23, Shidayachi-buraku, "
24 Ohkazama branch school (In the morning)
Kamamaki-buraku (in the afternoon)
25 Shidayachi, Ohkazama
26. Ohkazama
27. Ohkazama (return to Sendai)

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

191

Consumed medicine inquiry of the first Sendai Rescue Squad of Japan Red Cross Sendai Chapter

Item	Unit	Quantity	note	Item	Unit	Quantity	Note
Alcohol for disinfection	Gramme	1,500		Sulfamine (inj.)	Piece	30	20% 5 c.c
Cresol	"	1,500		"	"	40	10% 5 c.c
dilute Tincture of Iodine	"	500		Salso-Brocanon (inj.)	"	15	20 c.c
Mercuro chrome	"	500		Vitamine B,	"	50	3 m. gramme
Pol paste	"	500		"	"	50	1 m gramme
Tar paste	"	500		Procaine hydro chloride (anesthesic)	"	10	1 c.c
Rotopon	Piece	10	1 c.c	Mezulan	"	30	
Vitacamphor	"	30	1 c.c.	Multin	"	50	2 c.c
Castol oil	Gramme	1,000		Ichtioil	Gramme	350	
glucose solution	Piece	10	20 c.c.	Zinc oxide orintment	"	500	
Sol. of Calcium chloride	"	15	20 c.c.	Sulfamine pells	Piece	100	
Aspirin pells	"	200		Brovarine pells	"	200	
Sodium bicarbonate	Gramme	500		Histagin (Tablets)	"	100	
Salt	"	500		Absobent cotton	"	40	Involved 40 Gramme
Bithmuth Subnitrate	"	100		Gauze	Tan	51	
Bolic acid	"	500		Bandage	piece	10	1 piece a-half Tan
Tablets of Extract of scopolia	piece	100		Neo Therapol	"	20	2 c.c
Acrinol for internal use	"	100		Powder paper	sheet	200	
Acrinol for external use	"	100		medicine bag	"	200	
Tablets of stomatics	"	100					
Stomatics powder	Gramme	200					
Bisatinum	"	10					
Extract of scopolia (powder)	"	15					

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

(8)

A report of relief on flood district
Ishinomaki the first squad of
the Miyagi Chapter Relief party.

1. Attendant

Doctor	Kenya Yasuzumi.
Pharmacist	Yoji Masu
Chief-clerk	Kyuzo Kohigama
Nurse	Hideko Mori
〃	Chieko Nakada.
〃	Shizuko Sakamoto
Technician	Toyosaburo Hachoja

2. Date of enforcement and place

Date	Place
September 21	Sawabe-mura, Kurihara-gun, Miyagi
〃 22	Iwagasaki-machi, Kurihara-gun
〃 22	Toriyasaki-mura, 〃
〃 23	Ishigoe-mura, Tomo-gun, 〃
〃 24	Tomino-mura, Kurihara-gun, 〃
〃 25.	Fujisato-mura, 〃

3. Circumstances of patients

Distinction	Number of Patient	Distinction of sex male	female	Notice
Sawabe-mura	51	28	23	
Iwagasaki-mura	80	45	35	
Toriyasaki-mura	39	19	20	
Ishigoe-mura	130	73	57	
Tomino-mura	72	44	32	
Fujisato-mura	36	21	15	
Total	408	226	182	

The detail is stated in the second supplementary paper.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

09/

4. Circumstances of hygine materials
We used only materials to carry from hospital but we accepted from the Wakayanagi Health Institute as much as feel shortage as stated in the follows.

The detail of the used hygine materials is as stated in the third accompanying paper.

Note.

Salso-procanon injection	20	Suntonin pells	100
Rotopon	20	Roll bomdage	2
Communin	100		

5. Circumstances of benzine:
(1) Romd trip from Ishinomaki to Wakayanagi and runing through flood region in Kurihara-gun
On 400 K. metre, Consumption quantity of benzine 62 litre
(2) During runing through flood district in Kurihara-gun, we borrowed 10 litre benzine from the Wakayanagi Health Institute, for we lacked them.

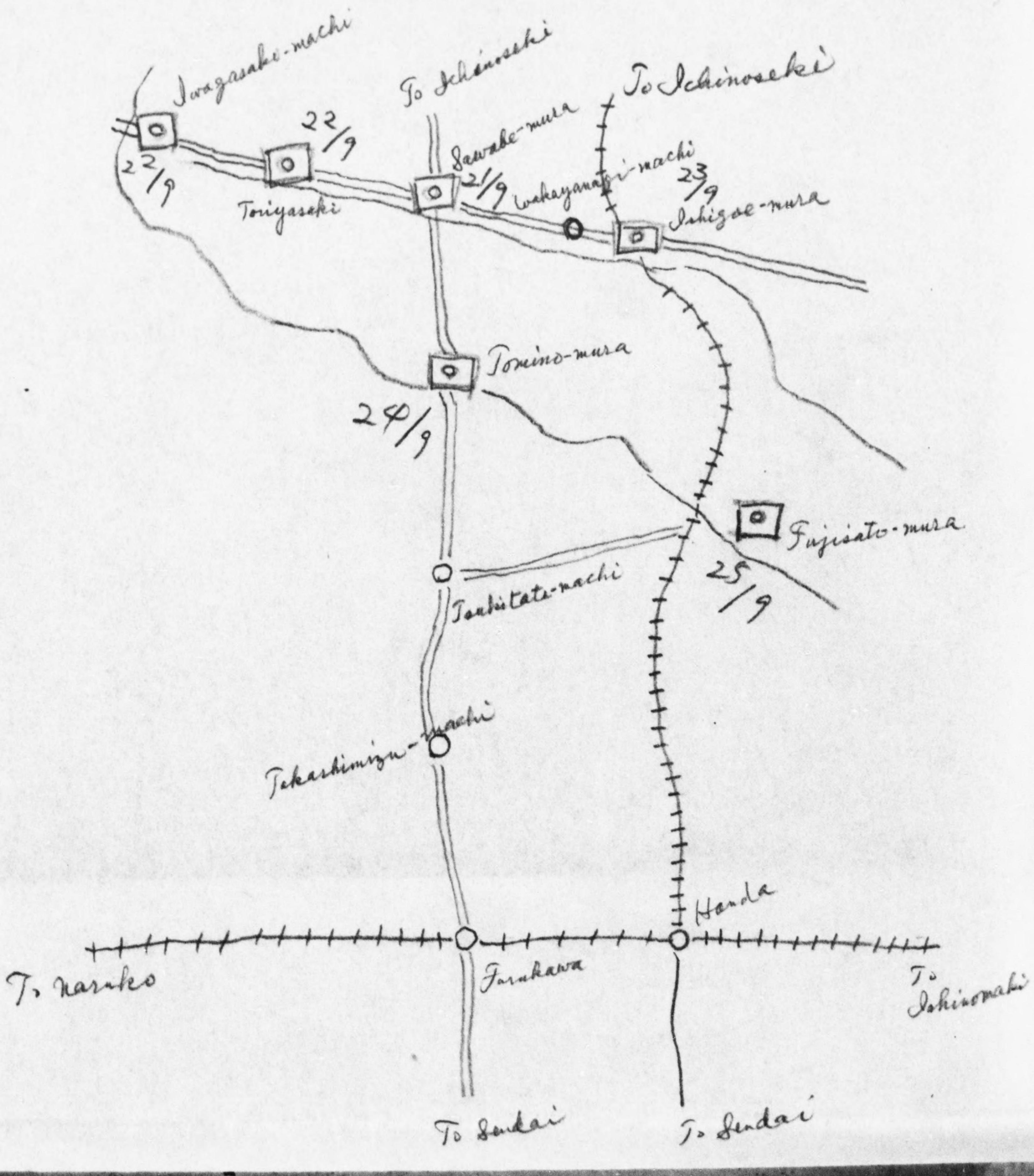
6. The others.
(1) The main food was given as a special distribution due to a notification of the Ishinomaki Red Cross at the local office of Kurihara-gun, therefore, we did not be prevented to take lodging.
(2) The hygine materials and benzine consumed for recent morning had been used to belong to Hospital, therefore, I request you to supply them rapidly.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

(10)

The first accompanying paper

Illustration of relief enforcement at flood distict



The third accompanying paper

Consumed medicine quantity for flood relief

Medicine	Quantity	Medicine	Quantity
Brovarine	130 gr	Powder of stomatics	900 gr
Aminopyrine	30 gr	powder of 10 times dilute Extract of bomica	5 gr
Vitamine B (powder)	600 gr	Hasesrol	30 gr
Lactomine	360 gr	Calcium lactate	25 gr
reduced iron	10 gr	Barow powder	25 gr
Digitalis (tablets)	50 pieces	Guanidine tablets	25 pieces
Caffeine withsodium benzoate	40 gr	Tannalbin	60 gr
Normosan	200 gr	Sodium bicarbonate	60 gr
Powder of 10 times dilute Extract of scopolia	80 gr	Sulfamine	50 gr
Thrombogen	10 gr	Magnesium ustae	300 gr
Aspirine	150 gr	Laxatal (Tablets)	10 pieces
Takalisin	15 gr	Mercin	30 gr
Rivanol (powder)	10 gr	gynantol	10
Mercalo chrome (powder)	10 gr	Dizilanogen (inj)	10
Ichtioil	500 gr	Campolisin	20
Zinc oxate	500 gr	30% Neo gelison	5
Rivanol pu ocutment	200 gr	Bandage	5 pieces
Alcohol	1,500 gr	Gauze	3 Tan
Antiseptic Solution of Creasal	500 gr	plaster	2
Vitamine B, (Inj)	30 gr	Cotton	2 Tan
Acynamin (inj)	20 gr	absobent cotton	500 gr

DECLASSIFIED E. O. 12065 SECTION 3-402 / NND NO. 775013

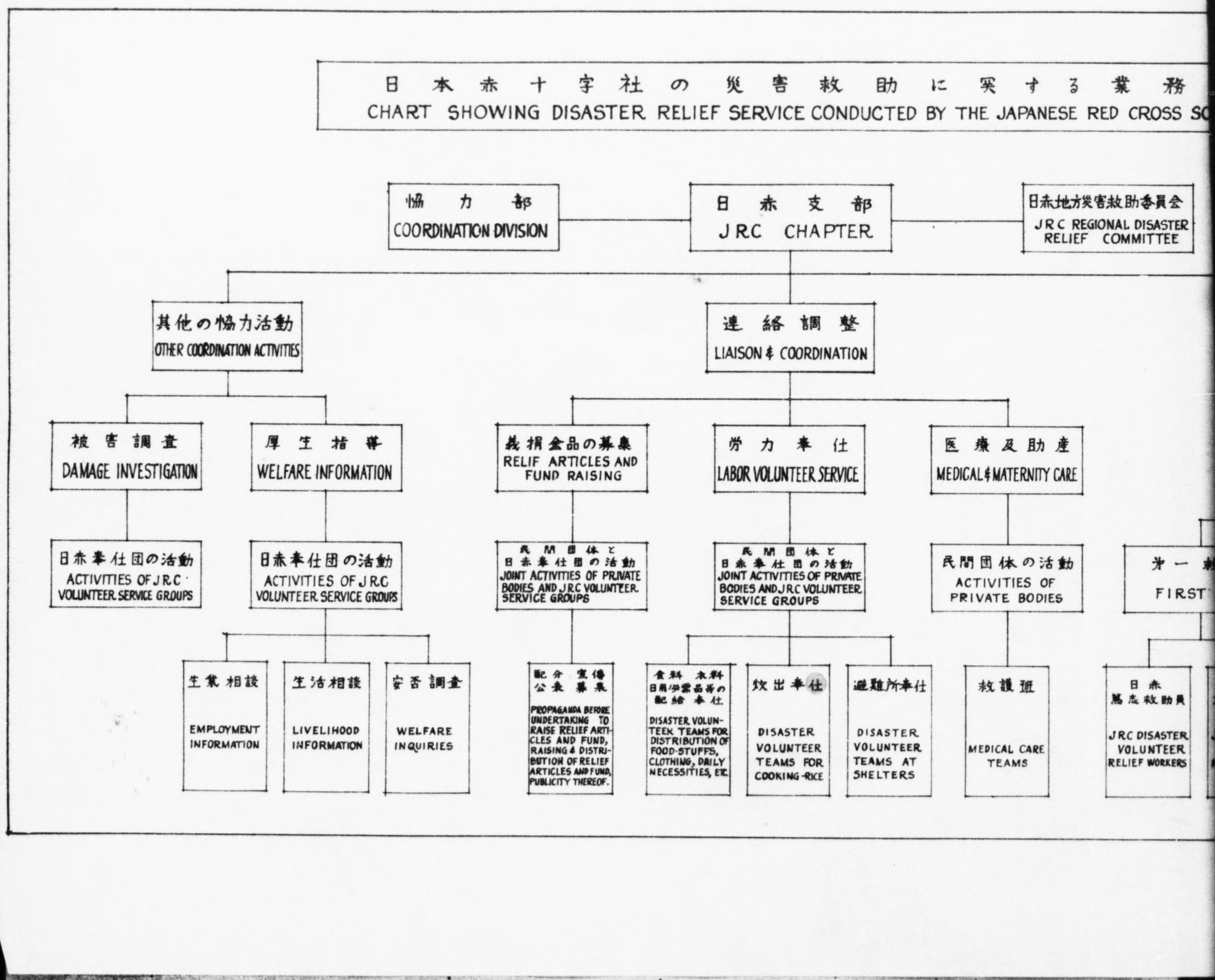
Vitamine B (powder)	600 gr	Haseerol	30 gr
Lactomine	360 gr	Calcium lactate	25 gr
reduced iron	10 gr	Barow powder	25 gr
Digitalis (tablets)	50 pieces	guanidine tablets	25 pieces
Caffeine with sodium benzoate	40 gr	Tannalbin	60 gr
Formosan	200 gr	Sodium bicarbonate	60 gr
Powder of 10 times dilute Extract of scopolia	80 gr	Sulfamine	50 gr
Thrombogen	10 gr	Magnesium ustae	300 gr
Aspirine	150 gr	Laxatal (Tablets)	10 pieces
Takalisin	15 gr	Mercin	30 gr
Rivanol (powder)	10 gr	gynantol	10
Mercalo chrome (powder)	10 gr	Digilanogen (inj)	10
Ichtioil	500 gr	Campolisin	20
Zinc oxate	500 gr	30 %. Neo gelison	5
Rivanol preparation	20. gr	Bandage	5 pieces
Alcohol	1,500 gr	Gauze	3 Tan
Antiseptic Solution of Creasal	500 gr	plaster	2
Vitamine B, (Inj)	30 gr	Cotton	2 Tan
Acynamin (inj.)	20 gr	absobent cotton	500 gr
Salso Procanone (inj)	15 gr	oil paper	50 sheets
Salso Pirasen (inj.)	20	ponder paper	3,000 sheet
Thyo gelison (inj)	40	medicine bag	450 sheets
Glucose (inj)	20		

[Translated by T. Naganuma]

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG No. 775013

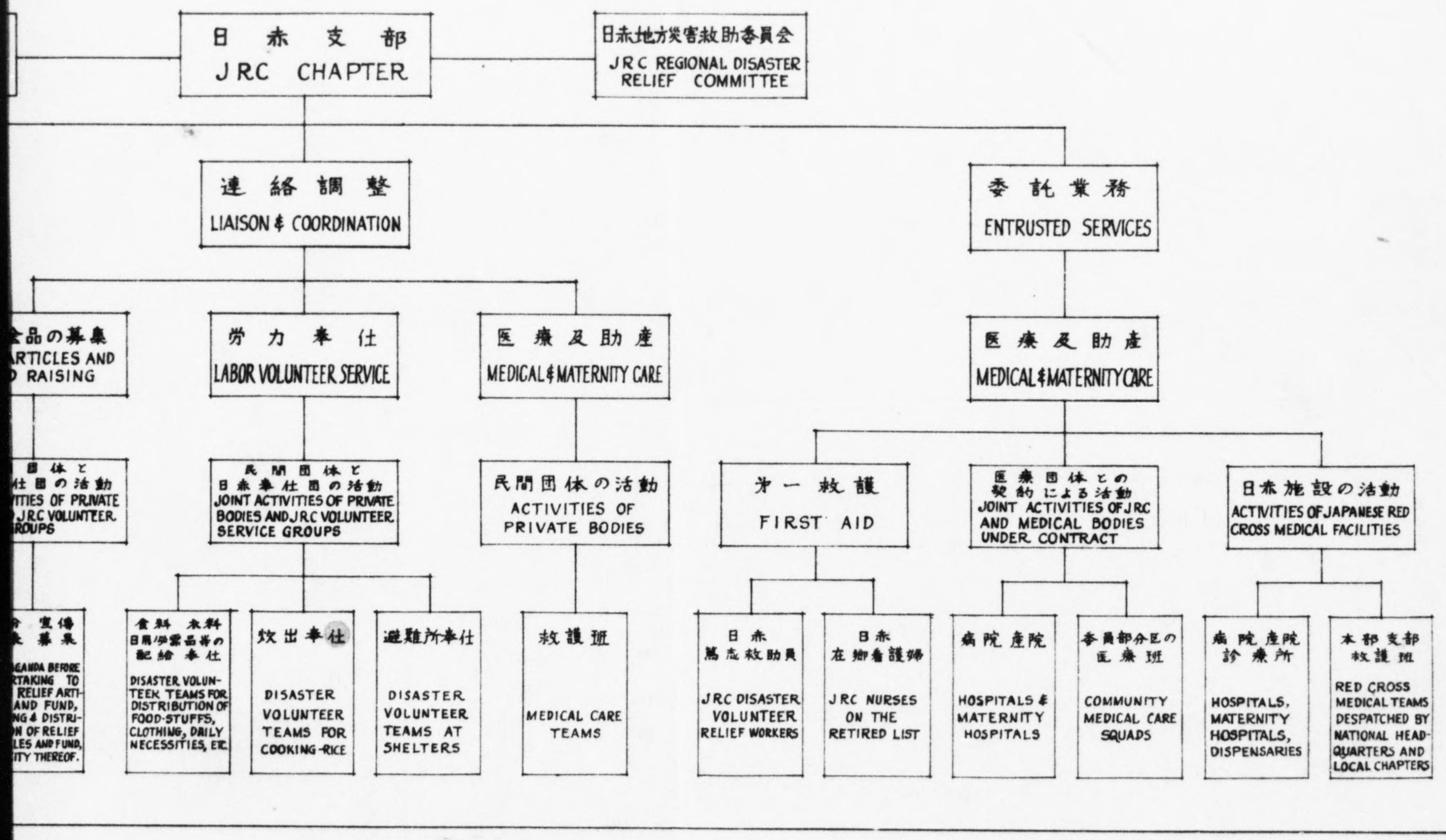
DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

日本赤十字社の災害救助に関する業務
CHART SHOWING DISASTER RELIEF SERVICE CONDUCTED BY THE JAPANESE RED CROSS SO



DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

日赤社の災害救助に関する業務表
DISASTER RELIEF SERVICE CONDUCTED BY THE JAPANESE RED CROSS SOCIETY



DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

DR LETTER NO. 1.

May 5, 1948

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: INTRODUCTION TO JAPANESE RED CROSS DISASTER HANDBOOK

All chapters have received information regarding the Disaster Relief Program since the National Disaster Relief Law was passed October 18, 1947. Now that the Welfare Ministry and the Japanese Red Cross Society at National Headquarters have come to a clear understanding of the Law, known as Law No. 118, and the Cabinet Ordinance Order No. 225, and the Japanese Red Cross and the Welfare Ministry having entered into an agreement as to the role Japanese Red Cross will play in time of disaster, it is necessary for the Headquarters to issue new instructions to the Chapters. Many of the instructions issued to the Chapters previous to this date are now obsolete; some of the instructions, however, in part, are correct, but in order that there will be no misunderstanding it is deemed desirable to issue completely new instructions. Therefore, from this date all previous instructions are declared void.

As defined by the National Disaster Relief Law the Japanese Red Cross has two specific roles to play during the time of a disaster. First, Medical and Midwife Care, and second, coordination of the work of all non-governmental agencies. It must be clearly understood that the Japanese Red Cross will operate in time of disaster only as its responsibilities are defined by law. While it will be the responsibility of the Prefectural Chapters to develop individual plans for the definition of their activities in time of disaster and to integrate such plans with the Prefectural Government's master disaster plan, it must be borne in mind that the Japanese National Red Cross is responsible under the Law and its agreement with the Welfare Ministry for developing and carrying out a national plan and program of uniform disaster service as it pertains to the Red Cross. Since the type of work that the Japanese Red Cross will do, in part, is new to the organization it will, thus, be necessary for the National Headquarters to issue clear-cut instructions and regulations by which the Chapters will carry out their specific responsibilities in any disaster.

This letter is to be considered as the first of a series of Instructional Letters which will comprise the "Japanese Red Cross Disaster Handbook." These letters will keep you regularly informed of current developments in the Disaster Relief Program and the relationship of Red Cross to the National Disaster Relief Plan and will contain instructions necessary for the direction and administration of Chapter Disaster activities.

These letters are to be kept in a special file for ready reference and to be used as the guide in organizing and putting into operation the Chapter Disaster Relief program. This series of letters

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

will be referred to as the "Japanese Red Cross Disaster Handbook." The letters will carry a code number - "DR Letter No. _____". This is the first in this series of letters and you will note that it is headed - SUBJECT: DR Letter No. 1, Introduction to Japanese Red Cross Disaster Handbook. An index of the letters is attached and as you receive additional letters, these are to be added by subject and number of the index. It is imperative that the Chapters keep this file of letters up to date.

Attached to this letter is a copy of the agreement between the Welfare Ministry and the Japanese Red Cross as to the role the Japanese Red Cross will play in times of disaster.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

DR LETTER NO. 2.

May 5, 1948

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: JAPANESE NATIONAL RED CROSS DISASTER RELIEF ORGANIZATION

The Japanese Red Cross, in conformity with the mission to be fulfilled by it as defined by the National Disaster Relief Law, October 18, 1947 - furnishing Medical Aid, Midwife Care, and coordinating the work of all non-governmental agencies - and in accordance with the international tradition of Red Cross responsibilities for the mitigation of suffering in time of natural calamaties, will set up the Red Cross Disaster Relief Organization. The organization will be set up at Japanese Red Cross National Headquarters down through the Chapters, Branches, and Sub-Branches. This work will be in accordance with the agreement between the Japanese Red Cross and the Welfare Ministry, and all instructions coming from the National Headquarters will be according to this basic agreement.

NATIONAL HEADQUARTERS ORGANIZATION

The Board of Directors shall delegate to the Disaster Relief Division of National Red Cross Headquarters the administrative responsibility for effecting a Disaster Relief Program. The Disaster Relief Division shall develop plans and procedures for activating the program.

After the plans, procedures, and policies have been developed they shall be referred back to the Board of Directors by the President of the Society for final approval.

Therefore, at National Headquarters, Disaster Relief is organized under Disaster Relief Division. Disaster Relief will be headed by the President of the Society or a Vice-President and under him will work the Director of the Disaster Relief Division. The President of the Society is also a member of the National Planning Board on Disaster Relief as is set up under Public Law No. 118, therefore, this will make for close coordination of the Red Cross Disaster Program and that of the Government.

The Disaster Relief Division shall be responsible for drawing up the Disaster Relief Program and its duties shall be:

1. Collect information on disaster as related to the Japanese Red Cross.
2. Draw up detailed plans and set policies for the administration of the Red Cross Disaster Relief Program.
3. Draw up organizational plans for the chapters, branches, and sub-branches for the administration and operation of disaster relief activities on a local level.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

4. Review and approve all plans and agreements made by the chapters.
5. Dispatch workers from National Headquarters when assistance is needed on a local level during disaster.
6. Coordinate all disaster activities with responsible government authorities and maintain liaison with other organizations.
7. Supervise and coordinate the work of all Japanese Red Cross Services in Disaster Work.
8. Develop such National agreements with government and other national non-governmental agencies as are necessary for the implementation of the National Program.
9. Conduct training conferences to train Chapter workers in the operation of the Disaster Relief Program.

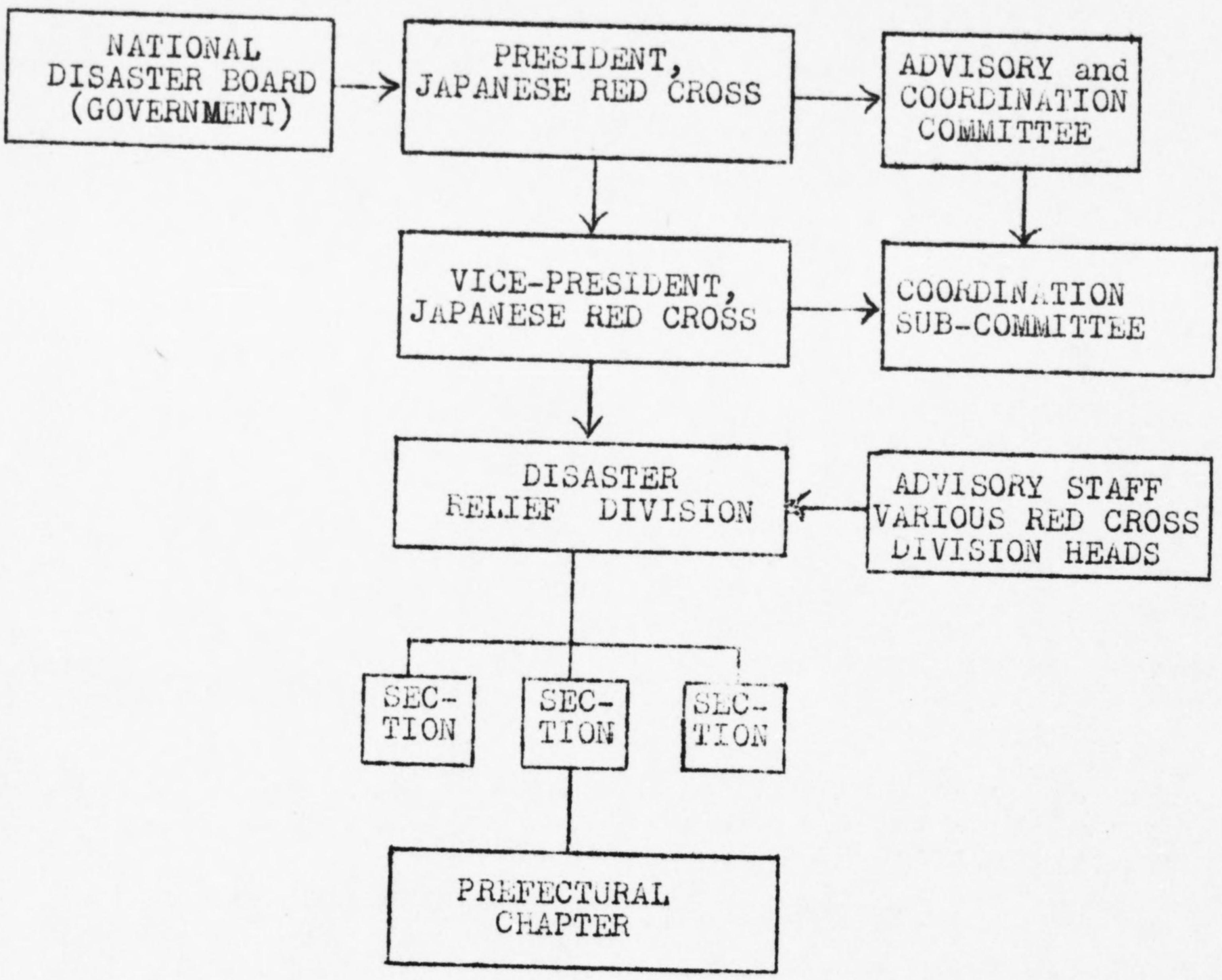
ADVISORY AND COORDINATION COMMITTEE

At National Headquarters the Society shall take the initiative in call ing together representatives of all non-governmental agencies wishing to assist in a disaster and a representative of the Headquarters will act as chairman of this committee. It will be the duty of this committee to work out plans for the participation of such agencies in time of disaster and in the planning of the program in such a way that the resources of each society will be used and there will be no duplication of effort. There may be other representatives on this committee other than representatives of agencies wishing to take part in the disaster work but prominent and wise citizens who may be of value in advising the Red Cross. If this is true there will be a sub-committee on coordination made up exclusively of representatives of non-governmental agencies taking part in the disaster relief program. See Chart 3 which is included in this letter. Attached to this letter is a copy of the agreement between the Japanese Red Cross and the Welfare Ministry regarding Disaster Relief Work.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

CHART 3.

JAPANESE NATIONAL RED CROSS DISASTER RELIEF ORGANIZATION



DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

DR LETTER NO. 3 May 5, 1948

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: CHAPTER DISASTER RELIEF ORGANIZATION

It will be necessary for each Chapter, Branch and Sub-Branch to have a well organized Disaster Relief plan in order that the Japanese Red Cross can fulfill its obligations to the people of Japan as defined under the National Disaster Relief Law. It must be borne in mind that the Disaster Relief Service is an integral part of the Japanese Red Cross. The Disaster Relief Service on the local level has no power to formulate policies and regulations independent of Chapters and Headquarters. All policies, rules and regulations will be issued by the Headquarters office.

Chapters, Branches and Sub-Branches will make their plans for carrying out the work on a local level, but the Chapter plans must be sent to Headquarters for approval before they can be put into operation, the Branch and Sub-Branch plans must be sent to Chapter for approval. However, if the plans of the Branches and the Sub-Branches do not conform to the plans laid by the Headquarters, they should be sent from the Chapters to the Headquarters for approval. This applies in cases where there is an unusual set up in Chapters or Branches which is not clearly covered in instructions from Headquarters. The rules and regulations of the Japanese Red Cross Disaster Relief Service as they are related to the Welfare Ministry are carefully worked out at Headquarters in close cooperation with the Ministry.

In order for the Japanese Red Cross to carry out its part of the Disaster Relief Program it will be necessary to use many volunteer workers, especially on the local levels where the work is being done, in fact, the greatest amount of the work will be done by Volunteer workers. The Disaster Relief Division of the Chapters and committees of the Branches and Sub-Branches will be responsible for training the volunteer workers for the types of work they will do in time of disaster. The paid workers will also be trained in the same manner. In time of disaster all of the resources of the Chapter will be called into action. It will be necessary for all the chapter services, such as Volunteer Service, First Aid & Water Safety, Junior Red Cross, Home Nursing and Medical and Nursing Service, to work very closely with Disaster Service in time of disaster.

The chapters will set up their administration according to Chart 4, which is included in this letter. (See Chart 4).

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

As is seen in the Chart 4, the Chapter Disaster Plan must be very closely coordinated with the Prefectural Disaster Board. On the Chapter level there will be an Advisory and Coordination Committee - the same as there is on the National level. The Advisory Committee will be made up of representatives of all non-governmental agencies in the community, or prefecture, who have been active in past disasters and wish to contribute service or supplies in the present plan as is set up under the new law. In the Society's Agreement with the Welfare Ministry it is specifically stated that the Society shall call up a committee in which it shall become chairman and shall form plans for the coordination of all non-government agencies in time of disaster. See Agreement in DR Letter No. 2, Section II, Article (2).

The Red Cross Disaster Relief Plan is an integral part of the Prefectural Disaster Board's over-all plan, and all plans made by the Chapter in fulfilling Red Cross' obligation under the law must be worked out with the Prefectural Board and approved by the Board as a part of the over-all Disaster plan. The Prefectural Disaster Board will not request any disaster services from Red Cross over and above those established by the National Disaster Law and agreed to between Red Cross and the Welfare Ministry.

It is the responsibility of the Chapter Board to see that the directions and plans for a Disaster Relief Program issued from Headquarters are carried out and put into operation. The direct responsibility for the administration and the organization of the program rests on the Director of the Chapter. He is responsible for the disaster relief program the same as he is responsible for any other Red Cross Service in the Chapter. The Chapter Director will delegate to the Disaster Relief Division of the Chapter this responsibility. There will be an advisory staff of the Chapter to work with the Chapter Director and the Disaster Relief Division. This advisory staff will be made up of the heads of the other services in the Chapter, and the Chapter Hospital Directors (Byoin-Cho). The purpose of this advisory staff is to make for closer coordination of all the Chapter servces in planning for disaster and for the work in time of disaster.

The responsibilities of the Chapter Disaster Relief Division are:

1. Collect information on Disaster on a local level as it is related to the work of the Chapter.
2. Work very closely with the Prefectural Disaster Board and Coordinate all Chapter disaster plans through this board. The Chapter's disaster plans are part of the Board's over-all prefectural disaster plan.
3. Train Chapter workers and Branch committee chairmen in the particular type of work they are to do in time of disaster and keep them currently informed on all information on Disaster Relief as it is released in DR Letters.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

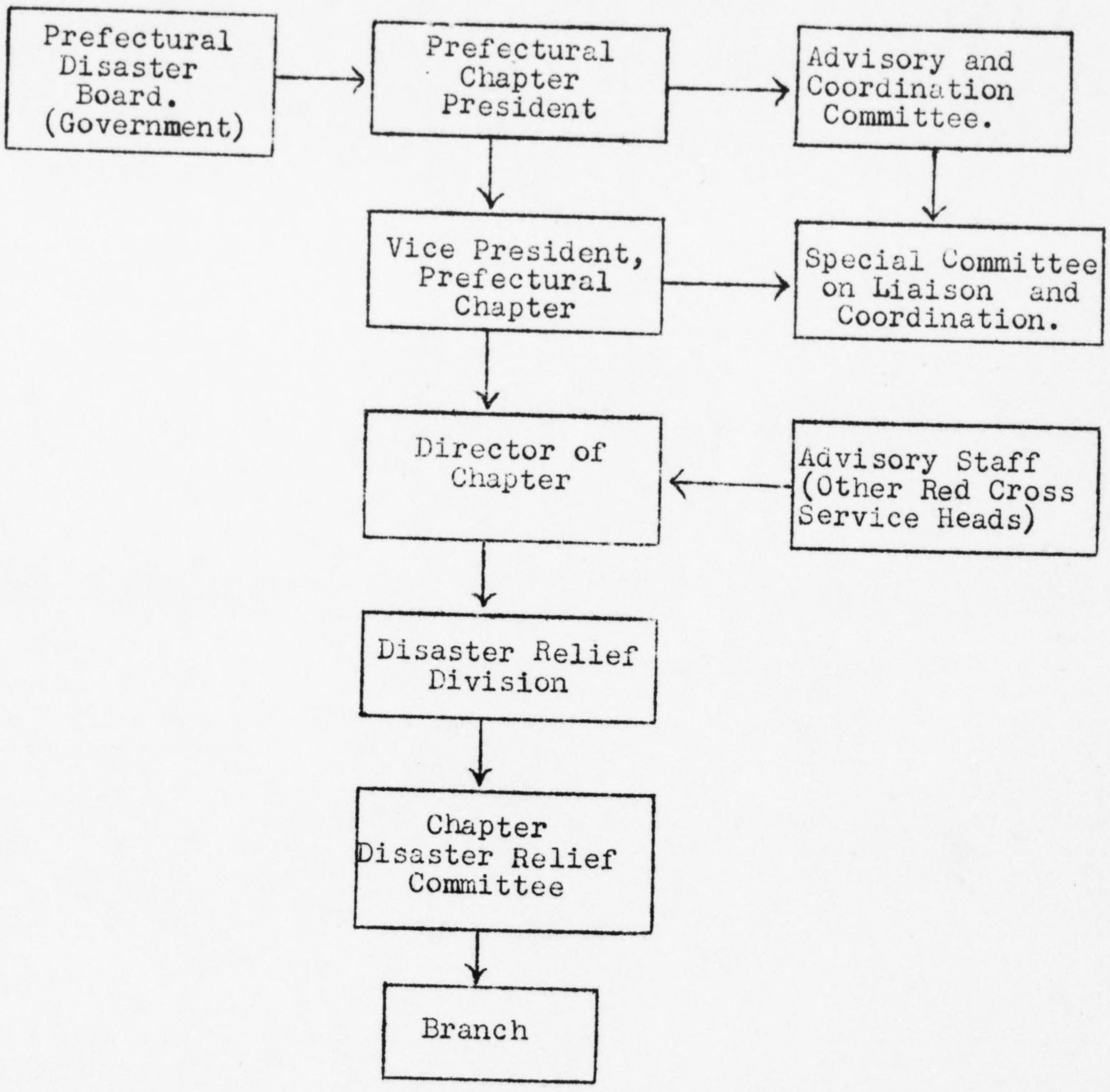
4. See that each Branch and Sub-Branch appoints a volunteer Disaster Chairman who will be in charge of the program on a local level. This person should be a well-known community leader and not a government official, but he will coordinate his work and plans through the local government official. It will be his duty to see the operational teams are well organized and trained for it will be these teams who will actually do the work. See Administration Organizational Chart - Chart 2, which is included in this letter.

5. Bring these chairmen from the Branches and Sub-Branches into the Chapter Headquarters and give them a training course on the work to be done in disaster and the type of planning that must be done before the disaster.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

CHART 4.

PREFECTURAL CHAPTER DISASTER RELIEF ORGANIZATION



DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

File 4

C. O. ✓
Ex.O. Jno
Adj.
Det.CO.
Econ.
E d.
Into.
Lab.
Leg.
Wel. ✓
Hlth.

DR LETTER NO. 1.

May 5, 1948

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: INTRODUCTION TO JAPANESE RED CROSS DISASTER HANDBOOK

All chapters have received information regarding the Disaster Relief Program since the National Disaster Relief Law was passed October 18, 1947. Now that the Welfare Ministry and the Japanese Red Cross Society at National Headquarters have come to a clear understanding of the Law, known as Law No. 118, and the Cabinet Ordinance Order No. 225, and the Japanese Red Cross and the Welfare Ministry having entered into an agreement as to the role Japanese Red Cross will play in time of disaster, it is necessary for the headquarters to issue new instructions to the Chapters. Many of the instructions issued to the Chapters previous to this date are now obsolete; some of the instructions, however, in part, are correct, but in order that there will be no misunderstanding it is deemed desirable to issue completely new instructions. Therefore, from this date all previous instructions are declared void.

As defined by the National Disaster Relief Law the Japanese Red Cross has two specific roles to play during the time of a disaster. First, Medical and Midwife Care, and second, coordination of the work of all non-governmental agencies. It must be clearly understood that the Japanese Red Cross will operate in time of disaster only as its responsibilities are defined by law. While it will be the responsibility of the Prefectural Chapters to develop individual plans for the definition of their activities in time of disaster and to integrate such plans with the Prefectural Government's master disaster plan, it must be borne in mind that the Japanese National Red Cross is responsible under the Law and its agreement with the Welfare Ministry for developing and carrying out a national plan and program of uniform disaster service as it pertains to the Red Cross. Since the type of work that the Japanese Red Cross will do, in part, is new to the organization it will, thus, be necessary for the National Headquarters to issue clear-cut instructions and regulations by which the Chapters will carry out their specific responsibilities in any disaster.

This letter is to be considered as the first of a series of Instructional Letters which will comprise the "Japanese Red Cross Disaster Handbook." These letters will keep you regularly informed of current developments in the Disaster Relief Program and the relationship of Red Cross to the National Disaster Relief Plan and will contain instructions necessary for the direction and administration of Chapter Disaster activities.

These letters are to be kept in a special file for ready reference and to be used as the guide in organizing and putting into operation the Chapter Disaster Relief program. This series of letters

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

will be referred to as the "Japanese Red Cross Disaster Handbook." The letters will carry a code number - "DR Letter No. _____". This is the first in this series of letters and you will note that it is headed - SUBJECT: DR Letter No. 1, Introduction to Japanese Red Cross Disaster Handbook. An index of the letters is attached and as you receive additional letters, these are to be added by subject and number of the index. It is imperative that the Chapters keep this file of letters up to date.

Attached to this letter is a copy of the agreement between the Welfare Ministry and the Japanese Red Cross as to the role the Japanese Red Cross will play in times of disaster.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

DR LETTER NO. 2. May 5, 1948

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: JAPANESE NATIONAL RED CROSS DISASTER RELIEF ORGANIZATION

The Japanese Red Cross, in conformity with the mission to be fulfilled by it as defined by the National Disaster Relief Law, October 18, 1947 - furnishing Medical Aid, Midwife Care, and coordinating the work of all non-governmental agencies - and in accordance with the international tradition of Red Cross responsibilities for the mitigation of suffering in time of natural calamaties, will set up the Red Cross Disaster Relief Organization. The organization will be set up at Japanese Red Cross National Headquarters down through the Chapters, Branches, and Sub-Branches. This work will be in accordance with the agreement between the Japanese Red Cross and the Welfare Ministry, and all instructions coming from the National Headquarters will be according to this basic agreement.

NATIONAL HEADQUARTERS ORGA NIZATION

The Board of Directors shall delegate to the Disaster Relief Division of National Red Cross Headquarters the administrative responsibility for effecting a Disaster Relief Program. The Disaster Relief Division shall develop plans and procedures for activating the program.

After the plans, procedures, and policies have been developed they shall be referred back to the Board of Directors by the President of the Society for final approval.

Therefore, at National Headquarters, Disaster Relief is organized under Disaster Relief Division. Disaster Relief will be headed by the President of the Society or a Vice-President and under him will work the Director of the Disaster Relief Division. The President of the Society is also a member of the National Planning Board on Disaster Relief as is set up under Public Law No. 118, therefore, this will make for close coordination of the Red Cross Disaster Program and that of the Government.

The Disaster Relief Division shall be responsible for drawing up the Disaster Relief Program and its duties shall be:

1. Collect information on disaster as related to the Japanese Red Cross.
2. Draw up detailed plans and set policies for the administration of the Red Cross Disaster Relief Program.
3. Draw up organizational plans for the chapters, branches, and sub-branches for the administration and operation of disaster relief activities on a local level.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

4. Review and approve all plans and agreements made by the chapters.
5. Dispatch workers from National Headquarters when assistance is needed on a local level during disaster.
6. Coordinate all disaster activities with responsible government authorities and maintain liaison with other organizations.
7. Supervise and coordinate the work of all Japanese Red Cross Services in Disaster Work.
8. Develop such National agreements with government and other national non-governmental agencies as are necessary for the implementation of the National Program.
9. Conduct training conferences to train Chapter workers in the operation of the Disaster Relief Program.

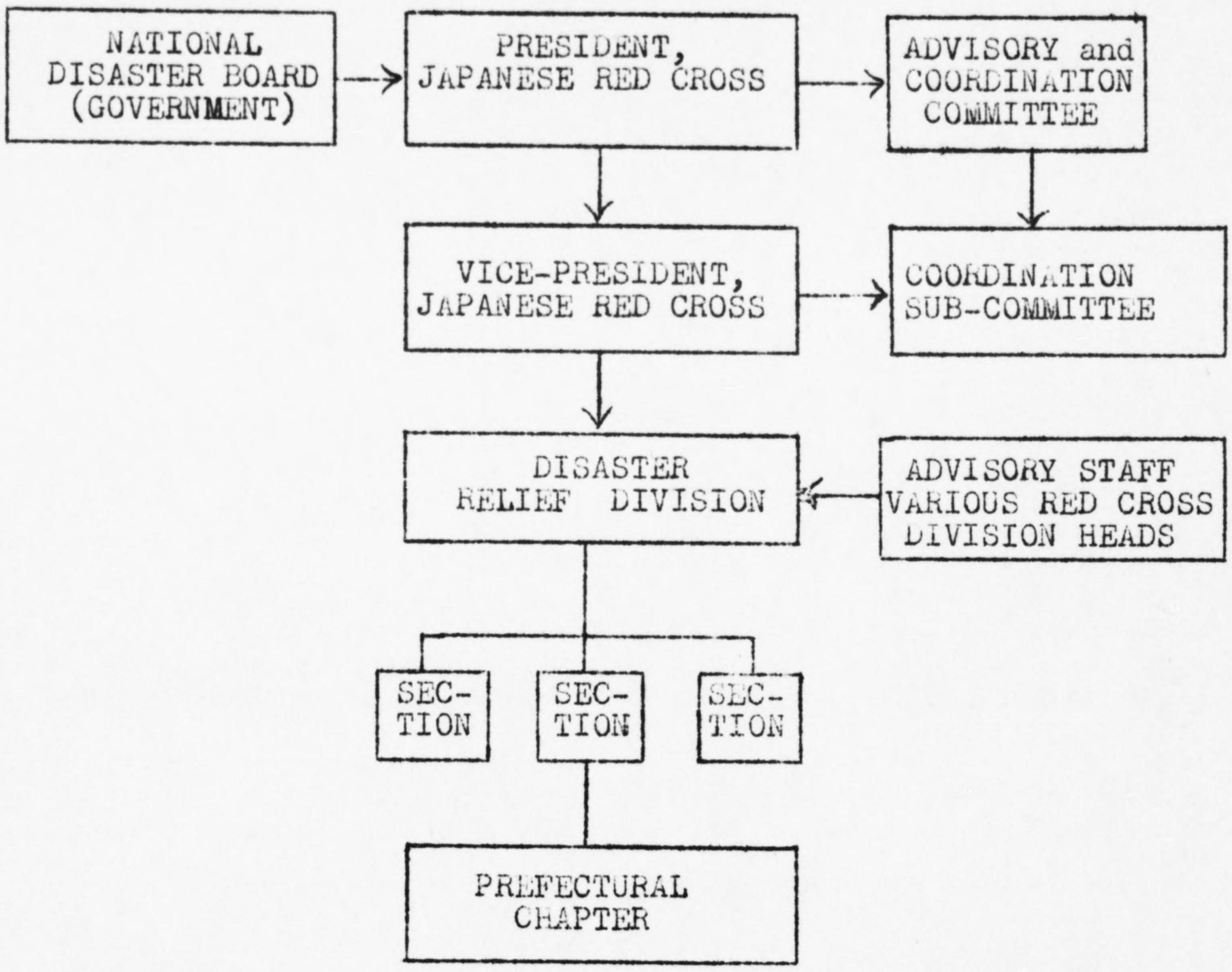
ADVISORY AND COORDINATION COMMITTEE

At National Headquarters the Society shall take the initiative in call ing together representatives of all non-governmental agencies wishing to assist in a disaster and a representative of the Headquarters will act as chairman of this committee. It will be the duty of this committee to work out plans for the participation of such agencies in time of disaster and in the planning of the program in such a way that the resources of each society will be used and there will be no duplication of effort. There may be other representatives on this committee other than representatives of agencies wishing to take part in the disaster work but prominent and wise citizens who may be of value in advising the Red Cross. If this is true there will be a sub-committee on coordination made up exclusively of representatives of non-governmental agencies taking part in the disaster relief program. See Chart 3 which is included in this letter. Attached to this letter is a copy of the agreement between the Japanese Red Cross and the Welfare Ministry regarding Disaster Relief Work.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

CHART 3.

JAPANESE NATIONAL RED CROSS DISASTER RELIEF ORGANIZATION



DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

JAPANESE NATIONAL RED CROSS
TOKYO, JAPAN

DR LETTER NO. 3 May 5, 1948

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: CHAPTER DISASTER RELIEF ORGANIZATION

It will be necessary for each Chapter, Branch and Sub-Branch to have a well organized Disaster Relief plan in order that the Japanese Red Cross can fulfill its obligations to the people of Japan as defined under the National Disaster Relief Law. It must be borne in mind that the Disaster Relief Service is an integral part of the Japanese Red Cross. The Disaster Relief Service on the local level has no power to formulate policies and regulations independent of Chapters and Headquarters. All policies, rules and regulations will be issued by the Headquarters office.

Chapters, Branches and Sub-Branches will make their plans for carrying out the work on a local level, but the Chapter plans must be sent to Headquarters for approval before they can be put into operation, the Branch and Sub-Branch plans must be sent to Chapter for approval. However, if the plans of the Branches and the Sub-Branches do not conform to the plans laid by the Headquarters, they should be sent from the Chapters to the Headquarters for approval. This applies in cases where there is an unusual set up in Chapters or Branches which is not clearly covered in instructions from Headquarters. The rules and regulations of the Japanese Red Cross Disaster Relief Service as they are related to the Welfare Ministry are carefully worked out at Headquarters in close cooperation with the Ministry.

In order for the Japanese Red Cross to carry out its part of the Disaster Relief Program it will be necessary to use many volunteer workers, especially on the local levels where the work is being done, in fact, the greatest amount of the work will be done by Volunteer workers. The Disaster Relief Division of the Chapters and committees of the Branches and Sub-Branches will be responsible for training the volunteer workers for the types of work they will do in time of disaster. The paid workers will also be trained in the same manner. In time of disaster all of the resources of the Chapter will be called into action. It will be necessary for all the chapter services, such as Volunteer Service, First Aid & Water Safety, Junior Red Cross, Home Nursing and Medical and Nursing Service, to work very closely with Disaster Service in time of disaster.

The chapters will set up their administration according to Chart 4, which is included in this letter. (See Chart 4).

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

As is seen in the Chart 4, the Chapter Disaster Plan must be very closely coordinated with the Prefectural Disaster Board. On the Chapter level there will be an Advisory and Coordination Committee - the same as there is on the National level. The Advisory Committee will be made up of representatives of all non-governmental agencies in the community, or prefecture, who have been active in past disasters and wish to contribute service or supplies in the present plan as is set up under the new law. In the Society's Agreement with the Welfare Ministry it is specifically stated that the Society shall call up a committee in which it shall become chairman and shall form plans for the coordination of all non-government agencies in time of disaster. See Agreement in DR Letter No. 2, Section II, Article (2).

The Red Cross Disaster Relief Plan is an integral part of the Prefectural Disaster Board's over-all plan, and all plans made by the Chapter in fulfilling Red Cross' obligation under the law must be worked out with the Prefectural Board and approved by the Board as a part of the over-all Disaster plan. The Prefectural Disaster Board will not request any disaster services from Red Cross over and above those established by the National Disaster Law and agreed to between Red Cross and the Welfare Ministry.

It is the responsibility of the Chapter Board to see that the directions and plans for a Disaster Relief Program issued from Headquarters are carried out and put into operation. The direct responsibility for the administration and the organization of the program rests on the Director of the Chapter. He is responsible for the disaster relief program the same as he is responsible for any other Red Cross Service in the Chapter. The Chapter Director will delegate to the Disaster Relief Division of the Chapter this responsibility. There will be an advisory staff of the Chapter to work with the Chapter Director and the Disaster Relief Division. This advisory staff will be made up of the heads of the other services in the Chapter, and the Chapter Hospital Directors (Byoin-Cho). The purpose of this advisory staff is to make for closer coordination of all the Chapter servces in planning for disaster and for the work in time of disaster.

The responsibilities of the Chapter Disaster Relief Division are:

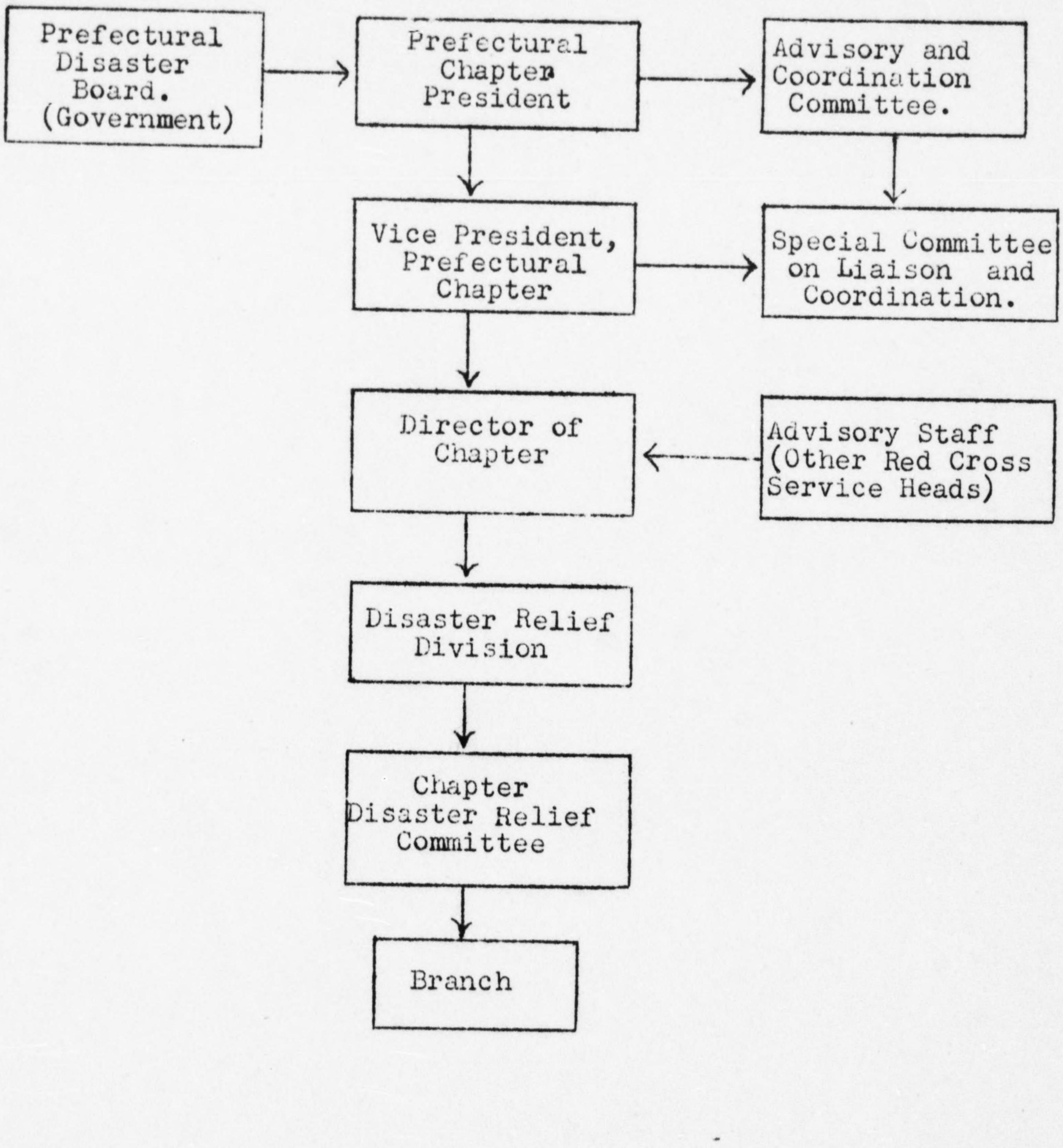
1. Collect information on Disaster on a local level as it is related to the work of the Chapter.
2. Work very closely with the Prefectural Disaster Board and Coordinate all Chapter disaster plans through this board. The Chapter's disaster plans are part of the Board's over-all prefectural disaster plan.
3. Train Chapter workers and Branch committee chairmen in the particular type of work they are to do in time of disaster and keep them currently informed on all information on Disaster Relief as it is released in DR Letters.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

4. See that each Branch and Sub-Branch appoints a volunteer Disaster Chairman who will be in charge of the program on a local level. This person should be a well-known community leader and not a government official, but he will coordinate his work and plans through the local government official. It will be his duty to see the operational teams are well organized and trained for it will be these teams who will actually do the work. See Administration Organizational Chart - Chart 2, which is included in this letter.

5. Bring these chairmen from the Branches and Sub-Branches into the Chapter Headquarters and give them a training course on the work to be done in disaster and the type of planning that must be done before the disaster.

DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

CHART 4.

PREFECTURAL CHAPTER DISASTER RELIEF ORGANIZATION