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HEADQUARTERS
SHIKOKU CIVIL AFFAIRS REGION
APO 1050

AG 403
C+T
19 November 1949

INFORMAL

MEMORANDUM TO: Mr. W. F. Johnson, Chief
Natural Resources Branch, Economic Section,
Eighth Army Civil Affairs, APO 343.

SUBJECT: Registration Phase of Land Reform Program

1. In confirmation and amplification of telephone conversation, above date, between Mr. Clyde F. Tom and Captain Charbonnel in reference to possible slowdowns occurring within the administration of the land registration program.
2. Information supplied by Mr. Onishi, Chief of Land Reform Section Kagawa Prefecture was substantially as follows.
 - a. The local union of clerks employed by the land commissions are maintaining one or two members at Tokyo and are in constant conference with the national headquarters of the clerical union.
 - b. It appears that information has been given through this channel ostensibly from the Ministry of Agriculture and Forestry to the effect that the ministry does not expect to finish the program until the end of March.
 - c. It is Mr. Onishi's opinion that the clerks are deliberately delaying some phases of the registration program and he suspects that it may be based on instructions coming from the national headquarters of the union.
 - d. All clerks are in great fear of losing their jobs after the registration program is finished and have made this subject the topic of discussion at meetings both before and after the MacArthur letter.
 - e. Cooperation is good so far as the local registration offices are concerned but is extremely bad on the part of the local tax offices particularly in that part of the program dealing with the land accepted in lieu of taxes.
 - f. Mr. Onishi strongly urges that positive action be taken on the part of the ministry to give the clerks some feeling of stability in connection with their jobs after the registration phase is finished and that pressure be exerted by the finance ministry toward effecting expeditious procedures among the local tax offices.

Informal Memo, SCAR, 19 November 1949, subject: "Registration Phase of Land Reform Program."

3. Information supplied by Mr. Fujiwara, Chief, Land Reform Section, Tokushima.

a. Mr. Fujiwara, believes that the program cannot be finished in Tokushima before the end of March even under ideal conditions.

b. He also said that he fully believed that the local clerks were very inactive because of fear of losing their jobs after the registration phase was completed.

c. One of the most serious bottlenecks was the lack of cooperation among the local tax offices.

d. His recommendations were substantially the same as Mr. Onishi's.

4. The economic section of this team plans to have a region wide conference inviting the chiefs of land reform section of each prefecture and representatives from the Okayama district land office shortly after 1 December in an effort to assist in the expediting of land registration in this region. If any action or decision has been made at Tokyo level to clarify issues explained in this communication such information will be included on the agenda at this conference.

CARL A. LARSEN
Chief Economic Section

ECOM — 0
~~SECRET~~

HEADQUARTERS
SHIKOKU MILITARY GOVERNMENT REGION
APO 1050

TO: SHIKOKU CAL/HIC/st
GRANADO ✓
CRANER

Takamatsu, Shikoku
6 June 1949

AG 319.1 E

SUBJECT: Special Study on Financial Aspect of Land Reform

- TO : Commanding Officer, Kagawa Mil Govt Team, APO 1050
- Commanding Officer, Ehime Mil Govt Team, APO 1050
- Commanding Officer, Kochi Mil Govt Team, APO 1050
- Commanding Officer, Tokushima Mil Govt Team, APO 1050

The Regional consolidated study is forwarded for your information.

BY ORDER OF COLONEL FIGG:

Henry L. Chisolm
Henry L Chisolm
W.O.J.G. USA
Asst. Adjutant

1 Incl:
Special Study

HEADQUARTERS
SHIKOKU MILITARY GOVERNMENT REGION
APO 1050

CAL/RAR/st

Takamatsu, Shikoku
3 June 1949

AG 319.1 (E)

SUBJECT: Special Study on Financial Aspect of Land Reform

TO : Commanding General I Corps
APO 301
ATTN: M.G. Section

1. Reference: Ltr I Corps, AG 319.1 BA dtd, 10 Feb, 49. subj:
Studies of M.G. Programs (Par 5 i, financial aspect
of land reform).

2. Purpose

The purpose of this report is to discuss the present system, difficulties and methods and to recommend and outline measures which will facilitate the successful conclusion of this program.

3. Present Situation.

- (A) Payments - Purchase and resales have been made eleven(11) times respectively. However, the figures in this study do not include those of the 11th purchase and resale because correct figures are not available at present. As of end of April 49 the government has completed 86% of payment to land owners.

Total amount to be paid (Unit Yen)

<u>Cash</u>	<u>Bonds</u>	<u>Total</u>
92,724,302	364,334,000	457,058,302

Actual amount paid (Unit Yen)

<u>Cash</u>	<u>Bonds</u>	<u>Total</u>
82,013,714	313,522,000	395,535,714

- (B) Collection - As of the end of April 49, 93% of the "lump sum collection" has been completed and 85% of annual instalment was completed (as show below)

	(Unit Yen)	(Unit Yen)	
Lump sum -	468,137,571	434,683,317	93%
Annual Instalment	2,971,261	2,521,821	85%

4. Effectiveness of the program - The over all effectiveness of the program is considered good. Although the existing laws governing this program are not considered adequate in some cases. However if revision were made now, the confusion resulting would be greater than benefits derived by revision.

5. Difficulties encountered

(A) Administrative delay and clerical mistakes because of revision and cancellation made in the purchase plans. To correct this, cooperation between government offices and land commissions is imperative.

(B) Some landlords failed to send their power of attorney to prefectural government without which further procedures cannot be taken by the prefectural government.

According to plans of prefectural government the money for which powers of attorney have not been received, will be deposited in Deposit Office in accordance with provisions of Art 494, Civil Code. The article will apply in cases where payment was not received because the land owners address is unknown, or when he failed to follow necessary procedures although notified by purchase writ or prefectural bulletin.

(C) Pending Court decisions.

(D) Submitting incorrect power of attorney.

(E) The amount of money to be collected by landlords in many cases was as small and the distance to the bank so great that they felt it was not worth the trip. However, this is being solved through the Assistance of Cooperative Associations.

(F) Another problem causing considerable delay in payment program is that no deadline is set for the application to be made by the landlord for subsidy, stipulated in Art, 13 of Owner Farmer Establishment Special Measure Law. Many landlords do not know of the above mentioned subsidy.

6. Conclusions and Recommendations.

- (A) Since many different offices and agents are involved in this program, 100% cooperation is a prerequisite.
- (B) Related records and documents should be corrected and brought up to date as soon as possible.
- (C) Greater efforts should be made by Central Government and prefectural governments for the education of local land commissions, farmers and landlords. Lack of understanding of the significance of this program tends to make them indifferent. Many landlords do not know that a subsidy can be had as provided for in Art 13 Owner Farmer Establishment Special Measure Law.
- (D) A deadline should be set for applications to be made by the landlords for the subsidy provided for in Art 13 Owner Farmers Establishment Special Measure Law. This deadline be set only after sufficient measures have been taken to educate landlords of their rights.

Albert M Pigg
Col. SC
Commanding

HEADQUARTERS
SHIKOKU MILITARY GOVERNMENT REGION
APO 1050

CAL/—

AG.

27 May 1949

SUBJECT: Special ^{Study} Report on Increased, Agricultural Production

TO : Commanding General
I Corps
APO 301
ATTN: M.G. Section

1. Purpose

The purpose of this report is to discuss present systems, difficulties and methods and to recommend and outline measures which will increase future production.

2. Present situation.

(a) Overall agricultural production is below the maximum possible because of

- (1) Shortage of Fertilizer
- (2) Lack of adequate insect and disease control
- (3) Undesirable incentive goods
- (4) Lack of impetus in accomplishment of modern land recovery and control procedures.

(b) An increase in production of staple food is possible in this Area if optimum conditions are presented.

(c) Continued production on the current level is possible if present fertilizer, machinery, insecticide and incentive goods delivery is maintained.

3. Present production.

(a) At present the percent of maximum production is:

Rice	93.5%
Wheat and Barley	79.7%

SHIKOKU REGIONAL DETACHMENT

MESSAGE CENTER JOURNAL

DATE _____

Time
Dated

Source & Destination, Designation.

Sweet Potatoes 89.7%
 White Potatoes 79.7%

These figures are based on actual production during 1948 as compared to estimated production under optimum *conditions*.
Conditions.

(b) Fertilizer is the first of the two major obstacles; insect and disease control is the second.

4. Supply of fertilizer

~~(a) Typing table.~~

Unit: Metric tons

(a) TABLE

	Amount needed for maximum production (A)	Amount needed for 1949 production goal (B)	Allocation for 1949 crops	% of A	% of B
Kagawa	83,484	67,669	27,660	33	41
Ehime	66,817	47, ⁴⁴² 334	34,002	51	72
Kochi	43,241	37,759	19,095	44	51
Tokushima	53,157	47,834	23,846	45	50

- (b) Non-commercial (organic) fertilizer is in short supply due to
- (1) Use of straw in manufactured products rather than fertilizer
 - (2) Use of land to grow staple food rather than green manure crops
 - (3) Lack of adequate crop rotation.

5. An examination of the crops produced in 1948 against % of fertilizer delivered tends to indicate that:

- (a) Fertilizer ^{requirements} ~~requirements~~ are set too high, or maximum benefit
- (b) Fertilizer is not being used so as to obtain maximum benefit or
- (c) That 1948 was an unusual year in which all factors combined to produce a good crop.
- (d) Most probably the answer is a combination of (a) and (b)

6. Prefectural authorities state that in their opinion farmers do not all know how to effectively use ammonium nitrate and other fertilizers. This

HEADQUARTERS
SHIKOKU MILITARY GOVERNMENT REGION
APO 1050

Takamatsu, Shikoku

SUBJECT: Travel Orders

TO :

You are directed authorized invited to proceed:

From: _____

To : _____

o/a : _____ For Approx: _____

For Purpose of: _____

Upon completion will return to proper organization and station. Travel by government mtr wtr and/or rail authorized. TON. A copy of this travel order will be presented to RTO Clerk for issuance of necessary ticket. Auth for T: Sec I, Cir 185, Eighth Army, dtd 15 Nov 47.

BY ORDER OF COLONEL COUGHLIN:

R. A. ROSENKRANZ
1st Lt FA
Adjutant

OFFICIAL:

R. A. ROSENKRANZ
1st Lt FA
Adjutant

DISTRIBUTION:

tends to bear out 5 (a) (d) above.

7. Present Allocation and distribution system for fertilizer.

- (a) The year is ~~divided~~^{divided} into two periods
- (1) January - July allocation - for rice, sweet and white potatoes
 - (2) Aug - Dec Allocation - for wheat and Barley
- (b) The Ministry of Agriculture allocates fertilizer to prefectures based on ~~requests of need from prefectures~~ and the amount available for distribution.
- (c) Individual farmers are given fertilizer purchase books by the mayor. In this book is indicated the amount of fertilizer allocated to the farmer. The farmer then registers the book at the retail store from which he obtains his fertilizer. The Agricultural Adjustment Committee ~~approves~~^{approves} these breakdowns
- (d) Allocation of fertilizer for other than staple foods is through the same channels except that Agricultural Committee ~~approval~~^{approval} is not ~~required~~^{required}.
- (e) Distribution is made through Kodans and designated retail stores.
- (f) This program causes considerable delay in delivery of fertilizer to the user. A simplified system is indicated as necessary

8. Other factors.

- (a) Since there is and will continue to be a shortage of fertilizer it is necessary to place highest priority on the other factors which limit production. These factors are:
- (1) Insects, disease
 - (2) Erosion
 - (3) Water supplies
 - (4) Farming methods
 - (5) Insecticides
 - (6) Land Reclamation

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- (b) In years past it has at times been customary to have the BURAKU handle situations such ^{as} ~~on~~ (1) (2) (3) above.

The present insect and disease controls are poor. For instance:

- (1) Use of blue neon lights is worthless, yet, since someone has instituted the procedure ~~it~~ ^{it} continues.

- (2) Last year, ineffective insecticides ^{were issued,} ~~properly.~~

- (3) ^{Cost remains too high to get all farmers to use} ~~at~~ insecticides properly.

9. Conclusions.

- (a) Production can be increased if

- (1) More fertilizer is available at the lowest possible price.

(Price is extremely important ^{VIZ} ~~VIZ~~: At present 14% of the income per ^{TAN} ~~ton~~ is spent on fertilizer and that amount is inadequate)

- (b) Insect and disease control will greatly increase production if forcibly and generally applied.

- (c) Land erosion combined with afforestation is necessary to increase arable area.

- (d) Land reclamation, properly handled, turns back its value in food but the great cost is prohibitive for small group to engage in carrying out this program

- (e) An Aggressive County agent system similar to that in the U.S. would ~~be~~ immeasurable assist in all of the above.

10. Recommendations

- (a) Speed up fertilizer ^{distribution} ~~production~~ by issuing fertilizer ~~in bulk to~~ ^{purchase bulk to} BURAKU or similar groups rather than individuals.

- (b) ^{Reexamine} ~~Stop~~ use of fluorescent and ^{neon} ~~mercury~~ lamps in insect control ~~thereby releasing~~ ^{releasing} money for use in remunerative practices.

- (c) ^{Give} ~~For~~ the extension and "county agent" system the most vigorous push to get information to farmers.

(d)

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DISTRIBUTION:

- (d) Use test plots, ~~experimen~~ experimental^{al} plots and demonstrations by extention system on the farmer's land as well as at the experimental stations.
- (e) Lower fertilizer and insecticide prices to absolute rack bottom, while at the same time maintaining analytical checks to ascertain potency and effectiveness.
- (f) Increased domestic production of organic fertilizer thru
- (1) Compost
 - (2) Sewerage reduction
 - (3) Garbage collections
- should be urged and forstered.

ALBERT M. Pegg
Colonel S.C.
Commanding

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COPY

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AFG 500
2 January 1948

AG 602 (2 Jan 48)NR/A

SUBJECT: Transfer of Former Military Lands from the Ministry of Finance to the Ministry of Agriculture and Forestry for Disposal in Accordance with Land Reform Law

TO : Commanding General, Eighth Army, APO 343

1. Reference is made to:

a. Memorandum for the Japanese Government from General Headquarters, Supreme Commander for the Allied Powers, AG 121.7 (6 Sep 46) ESS/FI, subject: "Disposition of Government Property," 6 September 1946, (SCAFIN 1186).

b. Paragraph 2, "Agrarian Reform," page 6, General Headquarters, Supreme Commander for the Allied Powers, Natural Resources Section Weekly Summary Number 96, dated 16 August 1947.

2. Certain agricultural lands formerly used by the Japanese Government for military purposes have been released by occupation authorities and placed in custody of the Japanese Ministry of Finance. These, and similar lands released by occupation authorities in the future, should be transferred to the Japanese Ministry of Agriculture and Forestry. Land to be transferred includes only arable land and land capable of reclamation for agricultural use. Such property will be disposed of by the Ministry of Agriculture and Forestry in accordance with land reform law.

3. Transfer procedure established by joint agreement between the two Ministries is as follows:

a. The prefectural land commission, with approval of the prefectural governor, will designate lands to be transferred from the Ministry of Finance to the Ministry of Agriculture and Forestry. After designation of the lands to be transferred, the commission will forward for approval a transfer plan through the regional land office of the Ministry of Agriculture and Forestry to the director of the regional finance bureau of the Ministry of Finance. The transfer plan will include only essential information from the land ledger such as land and appurtenances to be transferred and boundaries between the lands to be transferred and adjacent privately owned lands.

b. The director of the regional finance bureau, after approval of the proposed transfer plan, will transfer the land involved to the regional land office of the Ministry of Agriculture and Forestry. The regional land office will notify the prefectural governor of the transfer. The prefectural governor, in accordance with Article 36 of the Imperial Ordinance, Owner-Farmer Establishment Special Measures Law, then assumes responsibility for administration of the land. Regional finance bureau offices are located in Sapporo, Sendai, Tokyo, Nagoya, Osaka, Hiroshima, Takamatsu and Kumamoto.

AG 602 (2 Jan 48)NR/A

Regional land offices of the Ministry of Agriculture and Forestry are located in Sendai, Tokyo, Kanazawa, Kyoto, Okayama, and Kumamoto.

c. Custody of transferred lands considered by the prefectural governor to require large scale reclamation will be retained by him until reclamation of those areas is completed. The prefectural governor will instruct the prefectural agricultural land commission to dispose of lands as they become available for sale. These will be sold to individual cultivators in accordance with the Owner-Farmer Establishment Special Measures Law. Plans for the sale of arable lands to individual cultivators will be prepared by the appropriate city, town, or village agricultural land commission in accordance with instructions received from the prefectural agricultural land commission. Plans for the sale to individual cultivators of newly reclaimed lands or lands considered capable of reclamation by individual farm operators will be prepared by the prefectural agricultural land commission. The prefectural agricultural land commission, in preparing its sale plans, may solicit the advice of the city, town, or village agricultural land commission concerned. All sales must be in accordance with provisions of land reform law. Interests of former owners or current tenants will not be given any special consideration.

d. If the question of competitive use for land described in paragraph 2 is raised, agriculture usually will be given priority. It is recognized, however, that sometimes the use of all or part of a property for purposes other than agriculture is justified when such use is in the best interest of the public welfare. Land, for example, upon which buildings needed for schools or hospitals are located, might best be used for those purposes rather than for agriculture. Representatives of the Ministry of Finance estimate that a maximum of 10 percent of the total lands involved will be required for nonagricultural purposes.

e. Land cited in paragraph 2 is to be transferred to the Ministry of Agriculture and Forestry within thirty days after the Ministry of Finance takes custody of such land.

4. Responsibility for initiating action to transfer lands described in paragraph 2 rests with the prefectural land commission. The Ministry of Finance and the Ministry of Agriculture and Forestry will provide assistance and cooperation after initial steps have been taken.

5. The disposal of agricultural portions of all former military lands in accordance with land reform law is an integral part of the land reform program and must be accomplished promptly. Prefectural Agricultural Land Departments have been instructed by the Minister of Agriculture and Forestry to furnish prefectural military government teams with information outlined in table attached (incl 1) by 20 Jan 1948.

6. The Commanding General, Eighth Army, will exercise surveillance to insure that lands described in paragraph 2 are transferred promptly from the Ministry of Finance to the Ministry of Agriculture and Forestry for disposal in accordance with land reform law, and that similar lands released by

AG 602 (2 Jan 48)NR/A

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AG 602 (2 Jan 48)NR/A

occupation authorities in the future are so transferred within thirty days following the date of their receipt by the Ministry of Finance. The report referred to in paragraph 4 will be transmitted by military government teams as a supplement to the January 1948 edition of the monthly Agricultural Land Reform Progress Report (Reports Control Symbol GNR-03). A statement of progress in accomplishing subject land transfers will be included in the monthly Narrative Land Reform Report (GNR-03).

BY COMMAND OF GENERAL MacARTHUR:

1 Incl
as indie in par 5

Copies furnished:
G-1, Reports Control Div
ESS/PI

/s/ R. M. Levy
/t/ R. M. LEVY
Colonel, AGD
Adjutant General

REPORT ON TRANSFER OF LANDS FORMERLY USED FOR MILITARY PURPOSES AND RELEASED BY OCCUPATIONAL AUTHORITIES
 (AS OF 2 DEC 1947)

(Unit: cho)

Name of Installation and Location	Total Area	Area Available for Transfer				Area Transferred as of 30 Nov 47				Status of Available Land not transferred as of 30 Nov 47	
		Cultivated	Reclaimable	Other	Total	Cultivated	Reclaimable	Other	Total	Under Custody of	Reason for Delay

This form will be completed by the prefectural agricultural land department and transmitted to prefectural military government headquarters on or before 20 January 1948. Completed copies of this form will be transmitted by prefectural military government towns as a supplement to the January 1948 edition of the monthly Land Reform Report (Report Control Symbol GNR-03).

Incl. 1 To OD 10/1, Hq Eighth Army, - Jan. 1948

Incl. 5 To OD 1, Hq Eighth Army, 18 Jan. 1947