

## GHQ/SCAP Records (RG 331, National Archives and Records Service)

## Description of contents

- (1) Box no. **3055**
- (2) Folder title/number: **(27)**  
**Letter from GHQ - Labor (Periodic Reports)**
- (3) Date: **Feb. 1950 - July 1950**
- (4) Subject:
- | Classification   | Type of record |
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- (5) Item description and comment:  
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- (6) Reproduction:  Yes  No
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(Compiled by *National Diet Library*)



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HEADQUARTERS  
SHIKOKU CIVIL AFFAIRS REGION  
APO 1050

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AG 337 (EL)

23 March 1950

SUBJECT: Report on Mr. Edgar's Visit to Shikoku  
March 10 to 16 1950

TO: Lt. Col. Papen Chief  
Economic Div. CAS. GHQ. SCAP.

Forwarded for your information and interpretation.

*Levi*

L. E. TOOLE  
Col. Inf.

1 Incl  
Summation of  
Mr. Edgar's  
Conferences  
3-10-16 inclusive



## REPORT ON MR. EDGAR'S VISIT

20 March 1950

Mr. C. E. Edgar of the Labor Division, ESS, SCAP, arranged to be in Takamatsu to hold Shikoku Region Labor Conferences from 10 March to 17 March. When it was discovered that this schedule would conflict with the visit of the Emperor, attempts were made by this headquarters to persuade Mr. Edgar to change his schedule. This attempt met with failure. Mr. Edgar did not change his schedule. One of the reasons that the attempt to change his schedule was made was that union representatives and other private citizens summoned by the Labor Ministry from distant points on the island were somewhat unwilling to travel the long distance to Takamatsu at that time. Labor Policy officials were asked such a question as: "Since the Labor Ministry is summoning us, will our expenses -- railway, hotel and food -- be paid by the Japanese Government?" In view of Mr. Edgar's refusal to change his schedule, all attendants at these conferences evaluated their attendance in terms of effectiveness of the conference as against the expenses involved. Labor Policy officials reported that not only union and management representatives but also Labor Policy officials said: "If this was all Mr. Edgar was going to do, why call us in all the way from Kochi, Matsuyama, and Tokushima." Though the Labor Ministry issued the summons and not the Labor Division, SCAP, the general feeling is that private persons holding no governmental capacity whatsoever felt their Democratic rights invaded by such a summons.

At the first meeting held on 13 March with the Labor Policy officials of all four prefectures, Mr. Edgar asked routine questions. His intent was to discover what progress had been made in compliance with the trade union



law. He also stressed the great importance of labor agreements in the following terms: "From the facts you have given me it appears that only 24% of the unions in Shikoku have agreements currently in effect. All should have agreements. No better cause for strike exists than lack of labor agreements. Actually 76% of Shikoku's unions should be on strike for labor agreements. You know and I know that the Japan Federation of Employers is influencing management in this matter. Your fundamental job is to make unions aware of what their rights are."

The following morning, 14 March, Mr. Edgar met with representatives of the chemical unions of the Island of Shikoku and emphasized again the need for labor agreements and made a very strong plea for the national federation of the chemical unions in Japan. He asked the question: What is the reason for lack of labor agreements. The answers he was given pointed out the following reasons: tight money economy, management is in the red, management finds it difficult to operate, management wants to recover managerial rights, Japanese economy is weak and management is afraid. Whereupon Mr. Edgar said: "Those are not the real reasons. I'll tell you the real reason and see if you don't agree with me. The reason is that today management is better organized than labor. The employer is improving his organization. Today he is better organized than labor. In the collective sense management has out-organized labor. Labor failed to progress . . . . . Company has good centralized legal advice. National unions should have skilled negotiators. Only with the assistance of a national union can strikes be won. Free labor in other countries will not buy Japanese products as long as they feel as they do now that Japanese products are made by slave labor."



This speech since it emphasized the rights of labor in the need for a strong union in order to win strikes with little awareness of the need for social responsibility and national rehabilitation gave a very strong impression of more than necessary pro-labor emotion. Union representatives followed this statement with a series of speeches pointing out the difficulty of the present economic situation with its roots in weak foreign trading, insufficient domestic demand for local goods, insufficient exports, tight money, managerial deficits, unemployment. Mr. Edgar answered: "Your statements indicate timidity in the sight of the present economic situation. This leads to a defeatist attitude. You said this morning you were not afraid to strike. But you are or should be afraid to strike. Not until you have a strong national organization can you begin to win strikes. The time to lay the groundwork for future strong unions is now when the economic situation is bad. The groundwork for the present great strength of American labor was made during the depression."

Thursday morning, 16 March, Mr. Edgar spoke to the representatives of the Densen (Japan Electric Power Industry Workers Union). At this meeting the first significant question that arose was on the much discussed general strike idea of the Diet Joint Struggle Committee. Mr. Edgar, with reasonable logic, gave reasons for not striking and reasons why GHQ would not tolerate a general strike. In doing this Mr. Edgar drew fire from his union audience against GHQ's policy on this and other matters. When union representatives charged that the "Diet is the 'yes-men' for GHQ," Mr. Edgar did not try to correct this impression. In statements about other things, including the fixing of rates for power, he stated that GHQ made the decisions. He gave a very strong impression, at this late date of the



Occupation, that things in Japan are basically and substantially run by GHQ and, though he did not say it in words, he certainly implied that the decision-making function of GHQ is definitely prior to its advisory function. For example, in talking to the 38 Densan representatives from all four prefectures about the delay in having a labor agreement signed by the union and management on federation level, he said: "If they don't get down to business and negotiate an agreement soon, I will call them into my office and make them sit down at my desk and work out an agreement there in front of me. If they don't get anywhere that way I'll write a labor agreement myself and insist that both sides sign it."

In the afternoon meeting with Electric Power management, 16 March, he introduced his session by saying: "My interest is not in production but with labor relations." However, he spent 2 of his 3 hours on matters of rates and production and reorganization to such an extent that important managerial representatives said afterwards: "He asked the same questions that Mr. Sinclair asked this week." One of the most memorable of his suggestions was that the problem of unemployment in Shikoku could, practically speaking, be solved if thermal power plants were operated 100% instead of at the present 6% capacity. Since this is a matter concerning allocation and production policies, it is felt labor relations should correlate its functions with other branches of the economic section.

The feeling prevails at this Headquarters that a representative of the United States Government, even in the field of labor, should be neutral as between management and union rather than give a strong pro-union, anti-management emphasis. It is also felt that the business of summoning private citizens great distances at their own expense should be used only at times



when very significant and new matters are being discussed and disseminated. It is felt also by this Headquarters that labor relations officials should concentrate on labor-management policies and matters rather than on general economics and production policies.



W. Blum ✓

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RESTRICTED

HQS 25TH INFANTRY DIVISION  
APO 25From: 051800/K July 1950  
To: 041800/K July 1950G-2 PERIODIC REPORT #114MAPS: Central Honshu 1:25,000  
Central Honshu 1:250,000

1. INCIDENTS OR OVERT ACTS AGAINST PERSONNEL: Negative
2. SUMMARY OF CIVILIAN ATTITUDE:

- a. Riots and Disorders: Negative
- b. Labor Demonstrations, Strikes, and Rallies:

Approximately 1,500 employees of the Daito Textile Company, Nagoya-shi, Aichi-ken, reportedly held a 24 hour strike from 050001 July demanding a wage increase. (B-2) (CIC)

- c. Civilian Attitude:  
Police raided the headquarters of the Korean Liberation Relief Society in Kyoto-shi, at 041000 July confiscating 1,000 posters reported to be anti-occupation. No arrests were reported. (B-3) (CIC)

3. INFORMATION INDICATING FAILURE TO COMPLY WITH THE TERMS OF SURRENDER OR SCAP DIRECTIVES: Negative
4. SABOTAGE OR WILLFUL DESTRUCTION: Negative
5. VITAL TERRAIN INFORMATION AND EXTREME WEATHER CONDITIONS:  
No change.
6. GENERAL:

Fire

Date: 040330 July 1950

Place: Yao-shi, Osaka-fu

Cause: Unknown

Damage: Public Market destroyed, value 1,500,000 yen.

General: No reported injuries. No Occupation forces involved.  
(B-2) (CIC)

Walker

WALKER  
G-2

DISTRIBUTION:

Same as P/R # 59.

RESTRICTED



**RESTRICTED**HQ 25TH INFANTRY DIVISION  
APO 25*Mr. Pedersen*From: 261800/I March 1950  
To: 271800/I March 1950G-2 PERIODIC REPORT #60*read on 30 mar 1950*MAPS: Central Honshu 1:25,000  
Central Honshu 1:250,000

1. INCIDENTS OR OVERT ACTS AGAINST PERSONNEL: Negative
2. SUMMARY OF CIVILIAN ACTIVITIES:
  - a. Riots and Disorders: Negative
  - b. Labor Demonstrations, Strikes, and Rallies:

(1) Approximately 2,000 persons attended a rally in Nagoya-shi, Aichi-ken, sponsored by the Government Railroad Workers' Union and the EIWU from 1315 to 1545 on 25 March. No reported incidents. (B-2) (CIC)

(2) Approximately 2,500 persons reportedly will attend a rally in Ikuno-ku, Osaka-shi, at 280900 March to protest against heavy taxes and the Yoshida Cabinet. Responsible person: Kanzaki Toshio. (B-2) (IPW) (163 MIS)

(3) Approximately 1,000 members of the Toyo Spinning Company, Futami-cho, Kako-gun, Hyogo-ken, reportedly will hold a rally at the factory on 2 April to demand a new union contract. (B-3) (CIC)

(4) The Kyoto and Osaka branches of the EIWU plan to cut the power to the Private Railways on 29 March in a joint struggle with that union to demand a base wage of 13,000 yen for the Railroad Workers' Union. This is necessary because the railroad unions are forbidden to strike. (B-6) (CIC)

(5) Ref. Par. 2 (B) (2) P/R #58 Hq. 25th Inf. Div.

Hyogo-ken.

Power stoppage "A" lines 26-28 March times unknown

Aichi-ken

Power stoppage "C" lines 1930 to 2020 on 28 March.

Power stoppage "A" lines 1200-2000 28 March.

Wakayama-ken.

Power stoppage "A" lines 1000-1500 28 March.

Power stoppage "C" lines for 10 minutes between 1930-2130 28 March.

Gifu-ken

Power stoppage "A" lines 1000-1600 on 28 March.

Power stoppage "C" lines 2030-2040 28 March.

Mie-ken.

Power stoppage "A" lines 1000-1600 28 March.

Shiga-ken.

Power stoppage "A" lines 1400-1600 28 March

Power stoppage Government Offices 1000-1800 28 March.

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Ishikawa-ken  
 Power stoppage "C" lines 0830-1035 28 March  
 Power stoppage "A" lines 0800-1000 28 and 29 March.

Fukui-ken  
 Power stoppage "C" lines 2100-2110 28 March  
 Power stoppage "A" lines 1200- 600 28 March  
 Power stoppage Government lines 1000-1800 28 March.  
 (B-2) (CIC) (IPW)

c. Civilian Attitude:

At 280815 March, 300 workers assembled at the Japan Soda Company, Takaoka-shi, Toyama-ken, of which 50 persons forced their way into the company grounds. In the disturbance, 7 persons were injured. No further reports. (B-3) (CIC)

3. INFORMATION INDICATING FAILURE TO COMPLY WITH THE TERMS OF SURRENDER OR SCAP DIRECTIVES: Negative
4. SABOTAGE OR WILLFUL DESTRUCTION: Negative
5. VITAL TERRAIN INFORMATION AND EXTREME WEATHER CONDITIONS:

All roads in the Division Z/R are reported passable except as previously reported. Ref. Par. 5, Hq. 25th Inf. Div. P/R #4, #10, and #31.

6. GENERAL:

(A) A bomb, type unknown, was discovered in Nishihirano, Mikage-cho, Muko-gun, Hyogo-ken at 241000 March. Hyogo N.R.P. has possession of the bomb. 19th Bomb Disposal notified. (B-2) (CIC)

(B) Fire.

Date: 212040 March  
 Place: Wajima-machi, Ishikawa-ken  
 Cause: Unknown  
 Damage: Estimated value 2,500,000 yen.  
 General: 6 persons dead, 3 injured.  
 No Occupation Forces involved. (B-2) (CIC)

DISTRIBUTION:

Same as P/R #22

WALKER  
 G-2

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GENERAL HEADQUARTERS  
 SUPREME COMMANDER FOR THE ALLIED POWERS  
 Civil Affairs Section  
 APO 500

004.06 24 MAR 1950 CAS-EL

24 MAR 1950

SUBJECT: Procedure For Labor Division Personnel on Field Trips

TO: Chief, Hokkaido Civil Affairs Region, APO 7-5  
 Chief, Tohoku Civil Affairs Region, APO 547  
 Chief, Kanto Civil Affairs Region, APO 500  
 Chief, Tokai-Hokuriku Civil Affairs Region, APO 710  
 Chief, Kinki Civil Affairs Region, APO 25  
 Chief, Chugoku Civil Affairs Region, APO 248  
 Chief, Shikoku Civil Affairs Region, APO 1050  
 Chief, Kyushu Civil Affairs Region, APO 24-5

1. Attached hereto is a copy of a memorandum prepared in the Labor Division, Economic and Scientific Section, General Headquarters, Supreme Commander for the Allied Powers. It is directed to the branch chiefs in the Labor Division.

2. Subject memorandum is forwarded for your information and guidance. Any non-compliance will be referred to the attention of this section.

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

1 Incl:  
 Memo, ESS, Labor Div.





*file*

GENERAL HEADQUARTERS  
 SUPREME COMMANDER FOR THE ALLIED POWERS  
 Civil Affairs Section  
 APO 500

004.06 (24 MAR 1950) CAB-EL

24 MAR 1950

SUBJECT: Labor Relations Commissions - Union Qualification

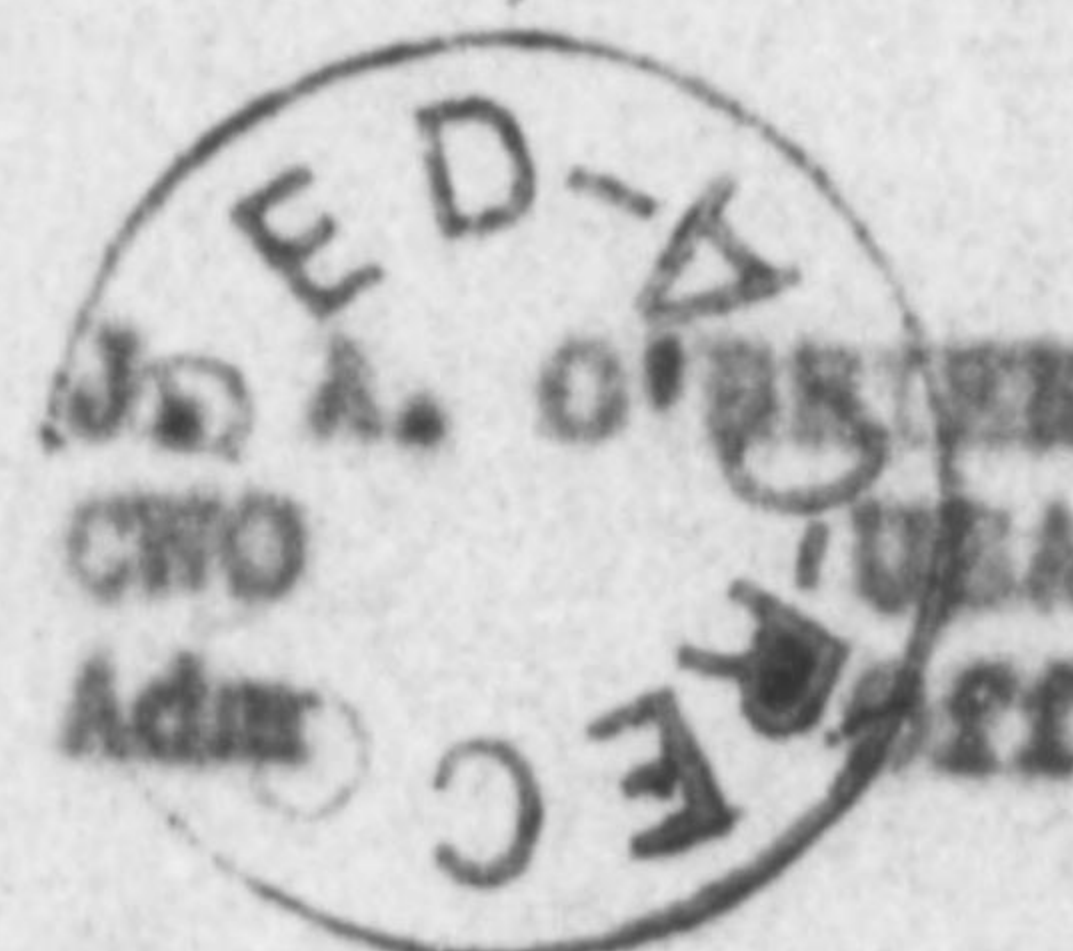
TO: Chief, Hokkaido Civil Affairs Region, APO 7-5  
 Chief, Tohoku Civil Affairs Region, APO 547  
 Chief, Kanto Civil Affairs Region, APO 500  
 Chief, Tokai-Hokuriku Civil Affairs Region, APO 710  
 Chief, Kinki Civil Affairs Region, APO 25  
 Chief, Chugoku Civil Affairs Region, APO 248  
 Chief, Shinoku Civil Affairs Region, APO 1050  
 Chief, Kyushu Civil Affairs Region, APO 24-5

1. The inclosed memorandum is forwarded as additional information to the Central Labor Relations Commission circular dated 17 February 1950, subject, "On Handling of Union Qualification Exam," a copy of which has been previously sent to your region.

2. In compliance with paragraph 4 of the enclosed memorandum, inquiry will be made immediately and this headquarters will be advised as to whether or not the instructions of 17 February, 1950 of the Central Labor Relations Commission have been received and understood at the local level.

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

1 Incl:  
 ESS/LAB Memorandum (2)  
 15 March 1950 (Cpy)





*CAF*  
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GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS  
Civil Affairs Section  
APO 500

230.42 (3 MAR 1950) CAS-EL

3 MAR 1950

SUBJECT: Transmittal of Labor Reports

TO: Chief, Kanto Civil Affairs Region, APO 500  
Chief, Kinki Civil Affairs Region, APO 25  
Chief, Tohoku Civil Affairs Region, APO 547  
Chief, Kyushu Civil Affairs Region, APO 24-8  
Chief, Chugoku Civil Affairs Region, APO 248  
✓ Chief, Shikoku Civil Affairs Region, APO 1050  
Chief, Hokkaido Civil Affairs Region, APO 7  
Chief, Tokai-Hokuriku Civil Affairs Region, APO 710

1. Forwarded herewith for your information are two copies each of three reports published by the Labor Division, Economic and Scientific Section, General Headquarters, Supreme Commander for the Allied Powers.

2. The material is not to be construed as directive nor as granting additional authority.

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

3 Incls

- 1. Lbr Div Monthly Report
- 2. Lbr Developments 1949
- 3. Lbr Div Report 1949



*Sent to Mr. Pedersen*

*3/7/50*

*CAF*



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GENERAL HEADQUARTERS  
 SUPREME COMMANDER FOR THE ALLIED POWERS  
 Civil Affairs Section  
 APO 500

2 MAR 1950

004.06 ( 2 MAR 1950 ) CAS-EL

SUBJECT: Instructions to Prefectural Labor Relations Commissions

*7-256*

TO: Chief, Kanto Civil Affairs Region, APO 500  
 Chief, Kinki Civil Affairs Region, APO 25  
 Chief, Chugoku Civil Affairs Region, APO 248  
 Chief, Shikoku Civil Affairs Region, APO 1050  
 Chief, Tohoku Civil Affairs Region, APO 547  
 Chief, Kyushu Civil Affairs Region, APO 24-5  
 Chief, Hokkaido Civil Affairs Region, APO 7  
 Chief, Tokai-Hokuriku Civil Affairs Region, APO 710

1. Attached hereto is a copy of instructions forwarded to all prefectural labor relations commissions by the Central Labor Relations Commission pertaining to the certification of trade unions.

2. These instructions are prepared as a result of questions raised with the Central Labor Relations Commission by the Labor Division, Economic and Scientific Section, as to whether the requirements for certification of trade unions as stipulated by labor relations commissions are in accordance with the intent of paragraph 2(7), article 5, of the Trade Union Law.

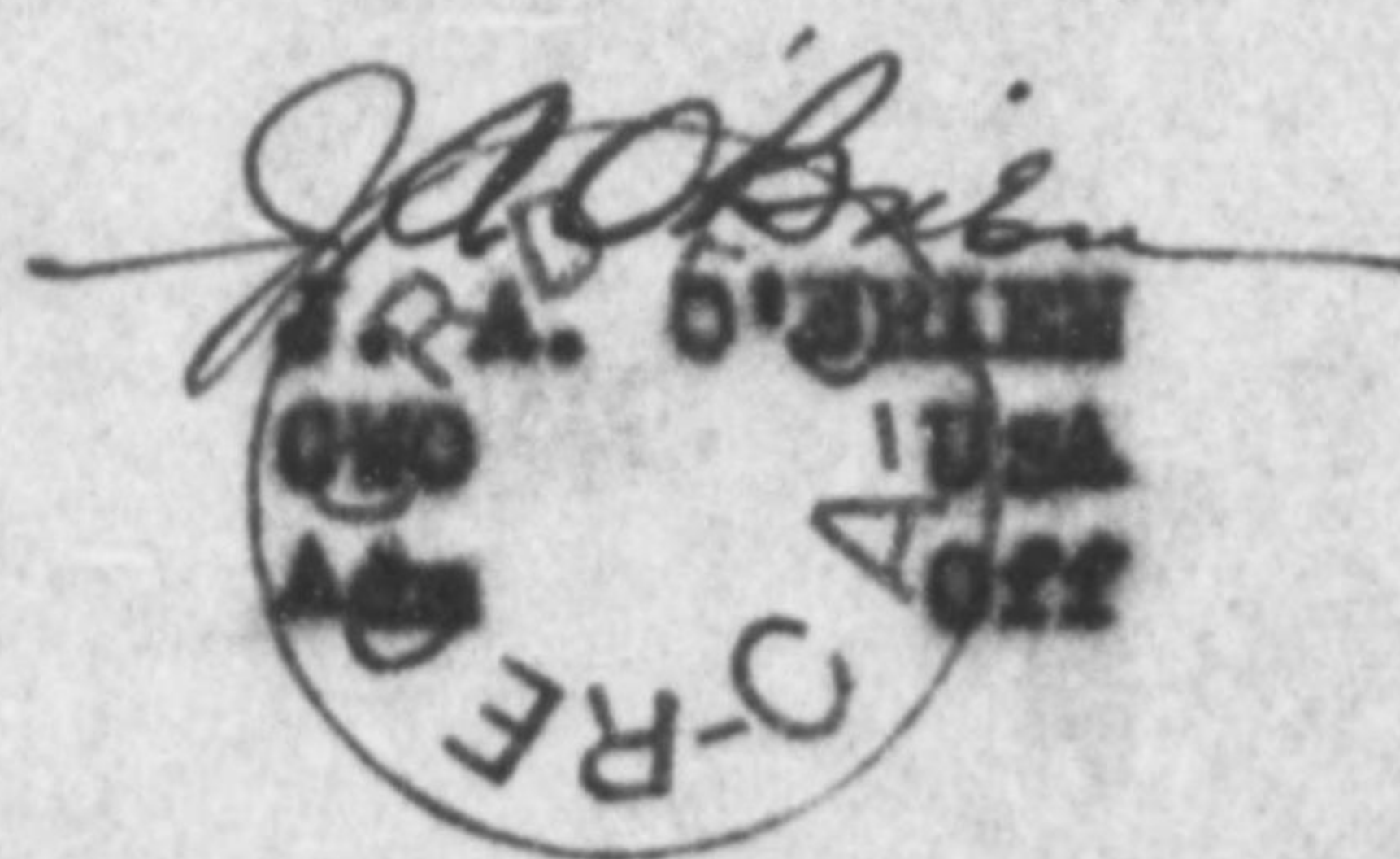
3. Labor Division advises that paragraph 2 in the attached memorandum expresses the same opinion that was voiced in the recent conference of regional labor officers, viz., that Labor Relations Commissions will not require that the books of trade unions be audited previous to application for certification but only that trade union constitutions will contain a provision for audit and report to its members.

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

1 Incl  
 OLEC Instruction  
 Sheet, dtd 17 Feb 50

Sent to Mr. Pedersen

3/2/50

*[Signature]*



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GENERAL HEADQUARTERS  
 SUPREME COMMANDER FOR THE ALLIED POWERS  
 Civil Affairs Section  
 APO 500

019 ( 6 APR 1950) CAS-PW

6 APR 1950

SUBJECT: Social Insurance Statistics

*B/22*

TO: Chief, Hokkaido Civil Affairs Region, APO 7-5  
 Chief, Tohoku Civil Affairs Region, APO 7  
 Chief, Kanto Civil Affairs Region, APO 500  
 Chief, Tokai-Hokuriku Civil Affairs Region, APO 710  
 Chief, Kinki Civil Affairs Region, APO 25  
 Chief, Chugoku Civil Affairs Region, APO 248  
 ✓ Chief, Shikoku Civil Affairs Region, APO 1050  
 Chief, Kyushu Civil Affairs Region, APO 24-5

1. During the social insurance conference held at this headquarters in February it was announced that statistical information on the social insurances would no longer be published as inclosures to the Public Health and Welfare Section Bulletin but would appear in the Economics and Scientific Section publication "Japanese Economic Statistics."

2. There is transmitted herewith the first issue of the "Japanese Economic Statistics" to contain social insurance statistical summaries. It will be noted that the errata sheet on the Table of Contents page applies entirely to the social insurance data.

3. It is desired that this and subsequent issues of this publication be drawn to the attention of your welfare staff and in particular those members who have been assigned duties concerned with the social insurance program.

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

1 Incl  
 Cy Bul #41  
 subj: Jap. Econ. Statistics





Miss. Joke  
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Adh  
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Report in Labor  
file

GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS  
Civil Affairs Section  
APO 500

230.14 16 FEB 1950)CAS-EL

16 FEB 1950

SUBJECT: Selective Placement in Japan

- TO:
- Chief, Hokkaido Civil Affairs Region, APO 7
  - Chief, Kanto Civil Affairs Region, APO 500
  - Chief, Kinki Civil Affairs Region, APO 25
  - Chief, Tokai-Hokuriku Civil Affairs Region, APO 710
  - Chief, Chugoku Civil Affairs Region, APO 248
  - ✓ Chief, Shikoku Civil Affairs Region, APO 1050
  - Chief, Kyushu Civil Affairs Region, APO 24-5

0665-

The attached paper, containing detailed information on the above subject, has been prepared by the Labor Division of the Economic and Scientific Section, this headquarters, and is forwarded for information and study.

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

1 Incl:  
Report "Selective  
Placement in Japan"

*J. A. O'Brien*  
J. A. O'BRIAN  
CWO USA  
ADM  
RD  
OFF



Miss. Jakiall 8  
fileReport dated  
28 Jan. 50  
in 230.42 (16 FEB 1950) fileGENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS  
Civil Affairs Section  
APO 500

16 FEB 1950

SUBJECT: Transmittal of Field Trip Report

TO: Chief, Hokkaido Civil Affairs Region, APO 7  
Chief, Kanto Civil Affairs Region, APO 500  
Chief, Tohoku Civil Affairs Region, APO 309  
Chief, Kinki Civil Affairs Region, APO 25  
Chief, Tokai-Hokuriku Civil Affairs Region, APO 710  
Chief, Chugoku Civil Affairs Region, APO 248  
Chief, Shikoku Civil Affairs Region, APO 1050

1. Forwarded herewith for your information is a copy of report of a field trip to Kyushu Region made by Mr. C. L. Edgar, Economic and Scientific Section, General Headquarters, Supreme Commander for the Allied Powers.

2. This report is forwarded to your region because of its especial interest to your labor officer. It shows with considerable detail and clarity what conditions the Labor Division, Economic and Scientific Section, is interested in checking when their representatives enter the field. In this connection your particular attention is invited to Section 8, Summary.

3. The material is not to be construed as directive nor as granting additional authority.

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

1 Incl:  
Report of Visit to  
Kyushu Region

REC'D  
J. A. O'BRIEN  
CIVIL AFFAIRS  
Adm. Off