

S E C R E TCOPY NO. 28SWNCC 6719 March 1945Pages 1 to 4, Incl.

SWNCC 67

STATE-WAR-NAVY COORDINATING COMMITTEEPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:
MANCHURIA: MILITARY GOVERNMENT: EXTENT AND
CONDITIONS OF UNITED STATES PARTICIPATIONReference: a. SWNCC 16/2Note by the Secretaries

The enclosure, a report by the Far East Subcommittee, is circulated for consideration by the Committee.

CHARLES W. McCARTHY

ALVIN F. RICHARDSON

RAYMOND E. COX

Secretariat

SWNCC 67

SECRETENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:
MANCHURIA: MILITARY GOVERNMENT: EXTENT AND
CONDITIONS OF UNITED STATES PARTICIPATIONReference: a. SWNCC 16/2Report by the
State-War-Navy Coordinating Subcommittee for the Far EastTHE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "Manchuria: Military Government: Extent and Conditions of United States Participation."

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Subcommittee for the Far East maintain as a general guide for its activities a master list of Pacific-Far Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Subcommittee submit in each case to SWNCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "Manchuria: Military Government: Extent and Conditions of United States Participation" appears as Item X on the initial list (SWNCC 16/2, Appendix "A").

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2.

SWNCC 67

S E C R E TCONCLUSIONS

5. It is concluded that:

a. In general, the scope of the paper should include a discussion of: (1) the policy of the United States as to the legal status of Manchuria; (2) the considerations favoring either (a) an immediate restoration of Chinese administration after the defeat of the Japanese forces in Manchuria, or (b) the establishment of an interim military government; (3) if a military government should be established, the state or states which should administer the government and the extent and conditions of United States participation; and (4) the relations of a military government in Manchuria to the Kwantung leased territory.

b. The Department of State should be requested by SWNCC through its Secretary to prepare a draft paper on the above subject.

c. The draft of the paper prepared by the Department of State should be submitted to the SWNCC Secretary who will issue a numbered SWNCC paper on the subject.

d. The SWNCC Secretary should then simultaneously:

(1) Request the J.C.S. through its Secretary to designate the appropriate J.C.S. agency to consider the subject.

(2) Direct the Coordinating Subcommittee for the Far East to collaborate with the appropriate J.C.S. agency designated to consider the subject.

(3) Direct the Coordinating Subcommittee for the Far East to secure appropriate views within the State, War and Navy Departments, and coordination with other civilian agencies as may be appropriate. (Such views and

S E C R E T

coordination should generally be secured after collaboration by the appropriate J.C.S. agency and the Coordinating Subcommittee has resulted in tentative agreement.)

e. The appropriate J.C.S. agency should then report to the J.C.S. This report should reflect the results of the collaboration and coordination outlined above.

f. Upon receipt of a report from the J.C.S., SWNCC should consider the report with such further advice as may be necessary from the appropriate officials within the three Departments.

g. In the event that there are any divergences between the views of SWNCC and those of the Joint Chiefs of Staff, such divergences should be reconciled with the Joint Chiefs of Staff prior to final approval by SWNCC.

h. The final paper as approved by SWNCC should be transmitted to the interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

RECOMMENDATIONS

6. It is recommended that the State-War-Navy Coordinating Committee:

a. Approve the above conclusions.

b. Dispatch the letter in the Appendix to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

- - - -

S E C R E TA P P E N D I XDRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT TO THE ASSISTANT SECRETARY OF STATE, MR. DUNN

There is enclosed a copy of SWNCC _____*, approved on _____**. Your attention is invited to The Problem (paragraph 1) and the Conclusions (paragraph 5).

It would be appreciated if you would inform this Committee as to the date by which you would be prepared to submit a draft paper on the subject of SWNCC _____*.

The initial draft of this paper will, of course, deal primarily with the political aspects of the problem.

* Here will be inserted the number given by SWNCC to the paper of which this letter is an Appendix.

** Here will be inserted the date on which SWNCC approves the paper of which this letter is an appendix.

SECRET

12 March 1945

ENCLOSURE

POLITICO-MILITARY PROBLEMS IN THE FAR EAST:

MANCHURIA:

MILITARY GOVERNMENT:

EXTENT AND CONDITIONS OF UNITED STATES PARTICIPATION

Reference: SNWCC 16/2

Report by the
State-War-Navy Coordinating Sub-Committee for the Far East

THE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "Manchuria; Military Government; Extent and Conditions of United States Participation".

FACTS BEARING ON THE PROBLEM

2. SNWCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit in each case to SNWCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "Manchuria; Military Government; Extent and Conditions of United States Participation" appears as Item X on the initial list. (SNWCC 16/2, Appendix "A").

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SNWCC 16/2.

SECRETCONCLUSIONS

5. It is concluded that:

a. In general, the scope of the paper should include a discussion of: (1) the policy of the United States as to the legal status of Manchuria, (2) the considerations favoring either (a) an immediate restoration of Chinese administration after the defeat of the Japanese forces in Manchuria or (b) the establishment of an interim military government, (3) if a military government should be established, the state or states which should administer the government and the extent and conditions of United States participation, and (4) the relations of a military government in Manchuria to the Kwantung leased territory.

b. The Department of State should be requested by SNWCC through its Secretary to prepare a draft paper on the above subject.

c. The draft of the paper prepared by the Department of State should be submitted to the SNWCC Secretary who will issue a numbered SNWCC paper on the subject.

d. The SNWCC Secretary should then simultaneously:

- (1) Request the JCS through its Secretary to designate the appropriate JCS agency to consider the subject.
- (2) Direct the Coordinating Subcommittee for the Far East to collaborate with the appropriate JCS agency designated to consider the subject.
- (3) Direct the Coordinating Subcommittee for the Far East to secure appropriate concurrences within the State, War, and Navy Departments, and coordination with other civilian agencies as may be appropriate. (Such concurrences and coordination should generally be secured after collaboration by the appropriate JCS agency and the Coordinating Subcommittee has resulted in tentative agreement).

e. The appropriate JCS agency should then report to the JCS, giving ~~divergent views, if any.~~ This report should reflect the results of the

collaboration and coordination outlined above.

f. Upon receipt of a report from the JCS, SWNCC should consider the report with such further advice as may be necessary from the appropriate officials within the three Departments.

g. The final paper as approved by SWNCC should be transmitted to the interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

RECOMMENDATIONS

6. It is recommended that the State-War-Navy Coordinating Committee:
 - a. Approve the above conclusions.
 - b. Dispatch the letter in the Appendix to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

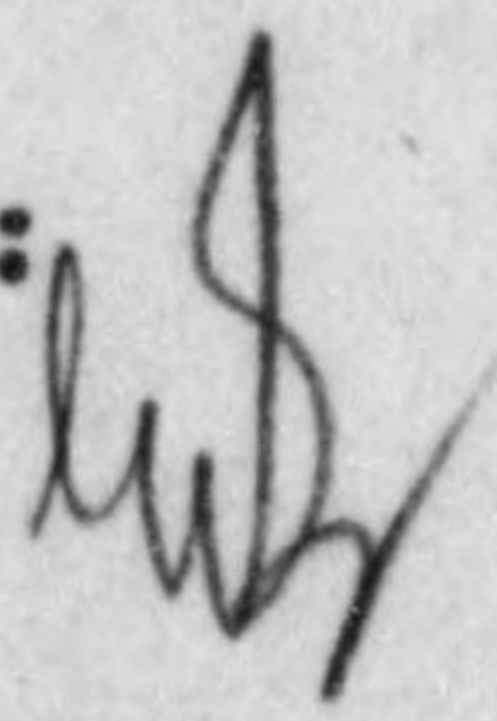
SECRETAPPENDIXDRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT TO THE
ASSISTANT SECRETARY OF STATE, MR. DUNN

There is enclosed a copy of SWNCC _____*, approved on
_____**. Your attention is invited to The Problem (paragraph
1) and The Conclusions (paragraph 5).

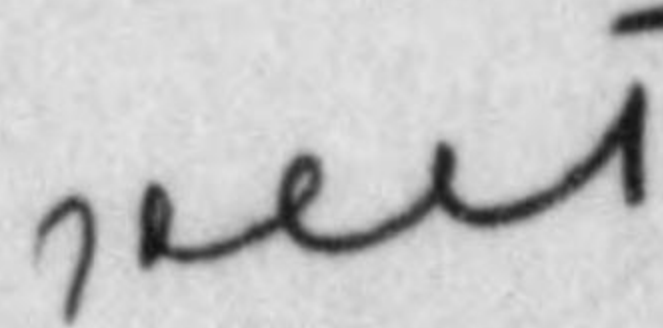
It would be appreciated if you would inform this Committee
as to the date by which you would be prepared to submit a draft
paper on the subject of SWNCC _____*.

It is assumed that the initial draft of this paper would deal
primarily with the political aspects of the problem. At a later
stage, any military comments which the Joint Chiefs of Staff may
advance could be integrated into the paper.


Approved:



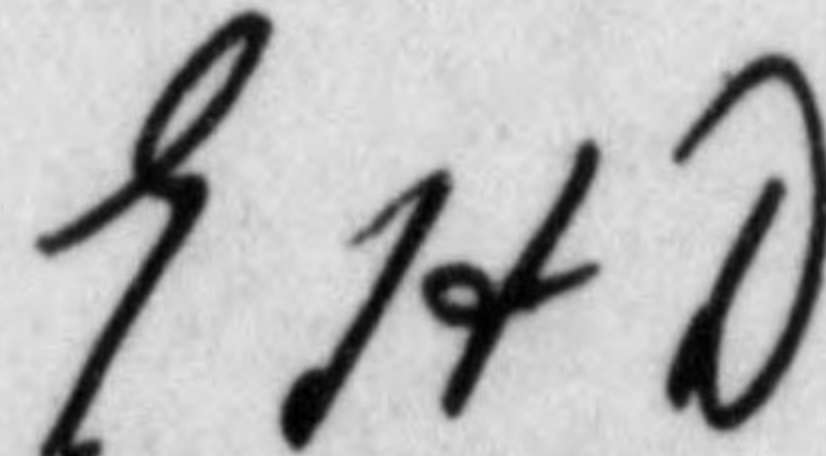
 General Strong



 Admiral Train



 General Brooks



 EUGENE DOOMAN

* Here will be inserted the number given by SWNCC to the paper
of which this letter is an appendix.

** Here will be inserted the date on which SWNCC approves the
paper of which this letter is an appendix.

STATE-WAR-NAVY COORDINATING SUBCOMMITTEE
FOR THE FAR EAST

TOP SECRET

10 July 1945.

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY COORDINATING COMMITTEE.

Subject: Politico-Military Problems in the Far East:
Manchuria: Military Government: Extent and
Condition of United States Participation.

References: a. SWNCC 16/4.
b. SWNCC 67.

Enclosure: Subject-named report.

1. In accordance with the new procedure for handling Far Eastern Subcommittee papers, a report on the above subject is forwarded herewith.
2. The report has been approved by all Subcommittee members.
3. In the opinion of the Subcommittee, no coordination outside of the three departments was considered desirable.

For the SWNC Subcommittee for the Far East:

HUGH D. FARLEY,
Secretary.

TOP SECRET