DECLASSIFIED E. O. 12065 SECTION 3-402 / NNDG NO. 775013

THE NATIONAL ARCHIVES OF THE UNITED STATES

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Description of contents

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APPEALS
UNDER
HEALTH INSURANCE LAW
SEAMEN'S INSURANCE LAW
WELFARE PENSION INSURANCE LAW
SUMMARY FOR OCTOBER 1947 TO JULY 1949

Name of Pref.	No. of Appeals	No. of Appeals decided	Date first Appeals Filed	Date of latest Decision	In Favor of		No. Carr'd to Cent.	No. Dec'd by Cent.	In Favor of	
					Insured	Insurer			Insured	Insurer
Hokkaido	23	22	14 Jun 48	18 Jun 49	19	3				
Aomori	23	20	10 Apr 48	12 Jul 49	18	2				
Iwate	11	11	15 Mar 48	30 Jun 49	7	4				
Miyagi	40	40	8 May 48	30 Jun 49	31	9	1	1	1	
Akita	2	2	2 Apr 48	15 Apr 48	1	1				
Yamagata										
Fukushima	21	18	20 Apr 48	23 Jun 49	11	7				
Ibaraki	13	12	10 Apr 48	22 Jun 49	7	5				
Tochigi	17	15	15 Mar 48	25 Apr 49	5	10	1	1	1	
Gumma	8	8	30 May 48	12 Nov 48	7	1				
Saitama	12	9	5 Apr 48	6 May 49	3	6				
Chiba	5	5	20 May 48	30 May 49	3	2				
Tokyo	8	8	10 Mar 48	22 Jun 49	5	3				
Kanagawa	6	5	21 Jun 48	7 Jan 49	2	3				
Niigata	11	9	23 May 48	2 Jun 49	7	2				
Toyama	2	2	20 May 48	11 Jun 48		2				
Ishikawa	9	9	12 Jul 48	30 Jun 49	4	5				
Fukui	12	12	30 Jan 48	23 Jun 49	6	6				
Yamanashi	1	1	1 Mar 48	11 Mar 48	1					
Nagano	7	7	12 Aug 48	6 Jun 49	4	3				
Gifu	20	10	13 May 48	1 Jun 49	4	6				
Shizuoka	30	28	20 Jan 48	30 Jun 49	12	16				
Aichi	1	1	28 Apr 48	13 May 48		1				
Mie	13	13	30 Mar 48	13 Jun 49	8	5				
Shiga	1	1	25 May 48	1 Jun 48		1				
Kyoto	29	27	8 Jan 48	23 May 49	14	13	2	2	2	
Osaka	26	21	23 Mar 48	18 Jun 49	9	12				
Hyogo	25	25	19 Dec 48	28 Jun 49	17	8	1	1		1
Nara	10	9	20 May 48	8 Jul 49	18	1				
Wakayama	13	13	8 Jul 48	7 Apr 49	6	7	1	1		1
Tottori	13	12	12 Mar 48	28 Jun 49						
Shimane	6	6	7 Aug 48	8 Jun 49	3	3	1	1		1
Okayama	21	21	29 Mar 48	7 Jun 49	10	11				

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Tochigi	17	15	15 Mar 48	25 Apr 49	5	10	1	1	1	
Gumma	8	8	30 May 48	12 Nov 48	7	1				
Saitama	12	9	5 Apr 48	6 May 49	3	6				
Chiba	5	5	20 May 48	30 May 49	3	2				
Tokyo	8	8	10 Mar 48	22 Jun 49	5	3				
Kanagawa	6	5	21 Jun 48	7 Jan 49	2	3				
Niigata	11	9	23 May 48	2 Jun 49	7	2				
Toyama	2	2	20 May 48	11 Jun 48		2				
Ishikawa	9	9	12 Jul 48	30 Jun 49	4	5				
Fukui	12	12	30 Jan 48	23 Jun 49	6	6				
Yamanashi	1	1	1 Mar 48	11 Mar 48	1					
Nagano	7	7	12 Aug 48	6 Jun 49	4	3				
Gifu	20	10	13 May 48	1 Jun 49	4	6				
Shizuoka	30	28	20 Jan 48	30 Jun 49	12	16				
Aichi	1	1	28 Apr 48	13 May 48		1				
Mie	13	13	30 Mar 48	13 Jun 49	8	5				
Shiga	1	1	25 May 48	1 Jun 48		1				
Kyoto	29	27	8 Jan 48	23 May 49	14	13	2	2	2	
Osaka	26	21	23 Mar 48	18 Jun 49	9	12				
Hyogo	25	25	19 Dec 48	23 Jun 49	17	8	1	1		1
Nara	10	9	20 May 48	8 Jul 49	18	1				
Wakayama	13	13	8 Jul 48	7 Apr 49	6	7	1	1		1
Tottori	13	12	12 Mar 48	28 Jun 49						
Shimane	6	6	7 Aug 48	8 Jun 49	3	3	1	1		1
Okayama	21	21	29 Mar 48	7 Jun 49	10	11				
Hiroshima	12	12	17 Apr 48	17 Jun 49	6	6				
Yamaguchi	19	7	6 Mar 48	30 Apr 49	2	5				
Tokushima	12	12	18 Jun 48	30 Jun 49	9	3				
Kagawa	36	34	29 Mar 48	25 Jun 49	20	14	1	1	1	
Ehime	34	33	15 Mar 48	10 Jun 49	13	20				
Kochi	2	2	22 Jun 48	18 Jul 48		2				
Fukuoka	15	15	9 Jun 48	30 Jun 49	5	10	3	3	1	2
Saga	8	8	20 Sep 48	15 Mar 49	5	3	2	2	1	1
Nagasaki	12	12	15 May 48	2 Apr 49	10	2				
Kumamoto	16	16	10 Apr 48	2 Dec 48	1	15				
Oita										
Miyazaki	17	17	27 May 48	15 Apr 49	10	7				
Kagoshima	14	14	6 Mar 48	29 Jun 49	6	8				
TOTAL	626	584			326	258	13	13	7	6

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February 1949

	Cases a/	Days b/ Total	Days b/ Per case	Amount Total ¥	Amount Per Case c/ ¥
A. To Primary Insured c/					
1. Medical care benefits d/	400,539	3,607,142	9.0	299,244,230	745
2. Dental care benefits e/	94,965	668,493	7.1	90,553,309	955
3. Nursing care benefits f/	466	17,599	37.8	2,182,711	4,680
4. Medical care expenses g/	4,253	133,653	31.4	10,606,970	2,495
5. Dental care expenses h/	346	8,803	25.4	597,185	1,725
6. Sickness & injury allowance i/	19,716	643,638	32.6	47,196,364	2,390
7. Maternity allowance j/	1,766	85,761	49.6	3,767,907	2,138
8. Delivery expense k/	2,031	-	-	2,500,888	1,244
9. Nursing allowance l/	1,016	135,150	133.5	469,109	460
10. Funeral expenses m/	1,335	-	-	5,045,798	3,780
11. Other benefits n/	1,503	25,083	-	1,845,669	-
B. To Dependents of Insured c/					
1. Medical care benefits d/	240,457	1,713,170	7.1	75,091,537	313
2. Dental care benefits e/	26,302	172,190	6.6	11,839,010	450
3. Nursing care benefits f/	80	2,791	34.8	146,761	1,825
4. Medical care expenses g/	9,084	148,055	16.3	6,293,057	693
5. Dental care expenses h/	256	6,363	24.9	201,943	788
6. Delivery expenses k/	19,317	-	-	9,660,300	500
7. Nursing allowances l/	14,219	2,108,670	148.2	6,372,530	448
8. Funeral expenses m/	2,980	-	-	3,060,800	1,025
9. Other benefits n/	6	-	-	5,710	-

See footnotes at end of table.

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SOCIAL INSURANCE STATISTICS

Benefits Granted Under Government-managed Health Insurance (Seifu Kansho Kenko Hoken), Fiscal Year 1948/49, by Month */

January 1949

	Cases a/	Days b/ Total	Days b/ Per Case	Amount Total ¥	Amount Per Case c/ ¥
A. To Primary Insured c/					
1. Medical care benefits d/	347,[illegible]8	3,105,793	8.9	261,889,263	753
2. Dental care benefits e/	85,[illegible]73	533,174	6.3	89,546,583	1,050
3. Nursing care benefits f/	405	15,179	37.5	1,505,897	3,720
4. Medical care expenses g/	4,841	134,656	27.8	10,362,441	2,140
5. Dental care expenses h/	387	10,159	26.3	739,571	1,920
6. Sickness & injury allowance i/	20,878	685,012	32.8	45,655,444	2,186
7. Maternity allowance j/	1,330	77,646	46.8	3,312,545	1,990
8. Delivery expense k/	1,683	-	-	1,992,899	1,184
9. Nursing allowance l/	1,007	127,980	128.0	430,400	430
10. Funeral expenses m/	1,118	-	-	3,899,105	3,480
11. Other benefits n/	1,031	17,829	-	1,265,857	-
B. To Dependents of Insured c/					
1. Medical care benefits d/	192,645	1,568,897	8.2	61,417,054	329
2. Dental care benefits e/	21,776	153.804	7.1	11,119,382	512
3. Nursing care benefits f/	72	2,524	35.1	106,207	1,472
4. Medical care expenses g/	8,056	139,851	17.3	6,198,993	768
5. Dental care expenses h/	250	5,566	22.3	183,025	733
6. Delivery expenses k/	16,072	-	-	7,963,942	496
7. Nursing allowances l/	11,908	1,847,820	155.0	5,484,030	461
8. Funeral expenses m/	2,545	-	-	2,574,340	1,010
9. Other benefits n/	4	-	-	5,305	-

See footnotes at end of table.

Inclosure No. 6

March 1949 #/

	Cases a/	Days b/ Total	Days b/ Per Case	Amount Total ¥	Amount Per Case o/ ¥
A. To Primary Insured c/					
1. Medical care benefits d/	315,500	2,772,568	8.8	249,114,442	788
2. Dental care benefits e/	87,350	533,774	6.1	78,716,334	903
3. Nursing care benefits f/	365	13,476	39.0	1,675,918	4,600
4. Medical care expenses g/	2,534	75,298	29.8	5,917,650	2,340
5. Dental care expenses h/	161	3,920	24.3	237,389	1,470
6. Sickness & injury allowance i/	14,629	471,992	32.3	37,119,090	2,640
7. Maternity allowance j/	1,203	54,838	45.6	2,677,469	2,230
8. Delivery expense k/	1,322	-	-	1,765,265	1,340
9. Nursing allowance l/	604	78,390	130.0	263,290	436
10. Funeral expenses m/	811	-	-	3,369,040	4,150
11. Other benefits n/	1,142	19,616	-	1,327,617	-
B. To Dependents of Insured c/					
1. Medical care benefits d/	252,634	1,945,072	7.7	75,182,091	298
2. Dental care benefits e/	30,543	182,262	6.0	14,475,997	474
3. Nursing care benefits f/	49	1,699	34.6	116,115	2,370
4. Medical care expenses g/	6,788	100,892	14.8	4,053,750	596
5. Dental care expenses h/	211	3,698	17.5	130,931	620
6. Delivery expenses k/	12,747	-	-	6,286,900	493
7. Nursing allowances l/	9,576	1,310,100	134.0	4,550,650	464
8. Funeral expenses m/	1,931	-	-	1,947,200	1,010
9. Other benefits n/	6	-	-	2,875	-

#/ Report of one prefecture missing.
See footnotes on next page.

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(1)

CORRECTION

THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY

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SOCIAL INSURANCE STATISTICS

Benefits Granted Under Government-managed Health Insurance (Seifu Hansho Kenko Hoken), Fiscal Year 1948/49, by Month */

January 1949

	Cases a/	Days b/ Total	Days b/ Per Case	Amount Total ¥	Amount Per Case c/ ¥
A. To Primary Insured c/					
1. Medical care benefits d/	347,[illegible]8	3,105,793	8.9	261,889,263	753
2. Dental care benefits e/	85,[illegible]73	533,174	6.3	89,546,583	1,050
3. Nursing care benefits f/	405	15,179	37.5	1,505,897	3,720
4. Medical care expenses g/	4,841	134,656	27.8	10,362,441	2,140
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6. Sickness & injury allowance i/	20,878	685,012	32.8	45,655,444	2,186
7. Maternity allowance j/	1,330	77,646	46.8	3,312,545	1,990
8. Delivery expense k/	1,683	-	-	1,992,899	1,184
9. Nursing allowance l/	1,007	127,980	128.0	430,400	430
10. Funeral expenses m/	1,118	-	-	3,899,105	3,480
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B. To Dependents of Insured c/					
1. Medical care benefits d/	192,645	1,568,897	8.2	61,417,054	329
2. Dental care benefits e/	21,776	153.804	7.1	11,119,382	512
3. Nursing care benefits f/	72	2,524	35.1	106,207	1,472
4. Medical care expenses g/	8,056	139,851	17.3	6,198,993	768
5. Dental care expenses h/	250	5,566	22.3	183,025	733
6. Delivery expenses k/	16,072	-	-	7,963,942	496
7. Nursing allowances l/	11,908	1,847,820	155.0	5,484,030	461
8. Funeral expenses m/	2,545	-	-	2,574,340	1,010
9. Other benefits n/	4	-	-	5,305	-

See footnotes at end of table.

Inclosure No. 6

February 1949

	Cases a/	Days b/ Total	Days b/ Per case	Amount Total ¥	Amount Per Case c/ ¥
A. To Primary Insured c/					
1. Medical care benefits d/	400,539	3,607,142	9.0	299,244,230	745
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3. Nursing care benefits f/	466	17,599	37.8	2,182,711	4,680
4. Medical care expenses g/	4,253	133,653	31.4	10,606,970	2,495
5. Dental care expenses h/	346	8,803	25.4	597,185	1,725
6. Sickness & injury allowance i/	19,716	643,638	32.6	47,196,364	2,390
7. Maternity allowance j/	1,766	85,761	49.6	3,767,907	2,138
8. Delivery expense k/	2,031	-	-	2,500,888	1,244
9. Nursing allowance l/	1,016	135,150	133.5	469,109	460
10. Funeral expenses m/	1,335	-	-	5,045,798	3,780
11. Other benefits n/	1,503	25,083	-	1,845,669	-
B. To Dependents of Insured c/					
1. Medical care benefits d/	240,457	1,713,170	7.1	75,091,537	313
2. Dental care benefits e/	26,302	172,190	6.6	11,839,010	450
3. Nursing care benefits f/	80	2,791	34.8	146,761	1,825
4. Medical care expenses g/	9,084	148,055	16.3	6,293,057	693
5. Dental care expenses h/	256	6,363	24.9	201,943	788
6. Delivery expenses k/	19,317	-	-	9,660,300	500
7. Nursing allowances l/	14,219	2,108,670	148.2	6,372,530	448
8. Funeral expenses m/	2,980	-	-	3,060,800	1,025
9. Other benefits n/	6	-	-	5,710	-

See footnotes at end of table.

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March 1949 #/

	Cases a/	Days b/ Total	Days b/ Per Case	Amount Total ¥	Amount Per Case o/ ¥
A. To Primary Insured c/					
1. Medical care benefits d/	315,500	2,772,568	8.8	249,114,442	788
2. Dental care benefits e/	87,350	533,774	6.1	78,716,334	903
3. Nursing care benefits f/	365	13,476	39.0	1,675,918	4,600
4. Medical care expenses g/	2,534	75,298	29.8	5,917,650	2,340
5. Dental care expenses h/	161	3,920	24.3	237,389	1,470
6. Sickness & injury allowance i/	14,629	471,992	32.3	37,119,090	2,640
7. Maternity allowance j/	1,203	54,838	45.6	2,677,469	2,230
8. Delivery expense k/	1,322	-	-	1,765,265	1,340
9. Nursing allowance l/	604	78,390	130.0	263,290	436
10. Funeral expenses m/	811	-	-	3,369,040	4,150
11. Other benefits n/	1,142	19,616	-	1,327,617	-
B. To Dependents of Insured c/					
1. Medical care benefits d/	252,634	1,945,072	7.7	75,182,091	298
2. Dental care benefits e/	30,543	182,262	6.0	14,475,997	474
3. Nursing care benefits f/	49	1,699	34.6	116,115	2,370
4. Medical care expenses g/	6,788	100,892	14.8	4,053,750	596
5. Dental care expenses h/	211	3,698	17.5	130,931	620
6. Delivery expenses k/	12,747	-	-	6,286,900	493
7. Nursing allowances l/	9,576	1,310,100	134.0	4,550,650	464
8. Funeral expenses m/	1,931	-	-	1,947,200	1,010
9. Other benefits n/	6	-	-	2,875	-

#/ Report of one prefecture missing.
See footnotes on next page.

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FOOTNOTES:

*/ Source: Insurance Bureau, Ministry of Welfare.

a/ The number of cases is not identical with the number of patients. Renewed incidence of illness in the same person, if occurring in the same month, is counted as two cases. Even in pregnancy cases, one pregnancy may give rise to more than one case of maternity allowance if the woman interrupts her maternity leave, goes back to work, and later resumes her maternity leave.

b/ In Japanese medical practice "a day of service" may be any one of the following: (1) an initial visit to a physician; (2) subsequent visits to a physician, provided some treatment is given or drug provided to the patient; (3) a day for which a drug had been provided even if the patient did not visit the physician again; (4) a visit to any additional physician even on the same day; (5) a day the hospital.

c/ The benefit provisions summarized below are as of 1 August 1948 pursuant to the revision in the law which became effective on that date.

d/ Medical and hospital care available free of charge to the primary insured and at half-price to his dependents for as long as two years if necessary.

e/ Available on the same terms as d/.

f/ The services of a nurse, when needed are available on the same terms as d/ and e/.

g/ Whenever appropriate medical or hospital care is not readily available from insurance doctors or other insurance medical personnel or hospital, insured patients who obtain care elsewhere receive a refund of their expenses at insurance rates amounting to the full fee for the primary insured and 50 percent for his dependents. The refund may not exceed the actual expenditure but may amount to less inasmuch as general medical treatment fees may be above those set for insurance treatment. The figures shown include also nursing care benefits paid in cash by way of reimbursement.

h/ Cash reimbursement on the same conditions and at the same rates as g/.

i/ Paid to insured (not dependents) temporarily disabled for work after a three day waiting period and for not more than six months, except in cases of tuberculosis in which the period is extended to 18 months. The rate of compensation is 60 percent of the taxable daily wage or 40 percent when hospitalization is provided and the insured has no dependents.

j/ Paid to insured women (not dependents) for a period of 42 days before and 42 day after delivery or as long a part thereof as they are absent from work, the rates are the same as under i/.

k/ A lump-sum grant payable to the insured mother at half the rate of her monthly wage but not less than ¥1,000. If hospitalization is provided, the amount is reduced by one half. Dependents receive a partial refund of midwives' fees paid at a flat rate of ¥500, which is paid under the same heading.

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1/ Paid to the mother for six months after delivery at the rate of ¥100, for both insured women and dependents.

n/ Paid to the person arranging for the funeral of the deceased. It is paid at the rate of one month's pay but not less than ¥2,000. For the funeral of dependents a lump sum of ¥1,000 is paid.

1/ Mainly transportation expenses to and from the hospital; full reimbursement thereof to primary insured, reimbursement of 50 percent for dependents. Prior to July 1948, a great many other dependents' benefits were included in this category. This was due to a working arrangement between Health Insurance and National Health Insurance whereby the former paid a lump-sum to the latter for treatment given to dependents whose family heads were insured under Health Insurance but who obtained treatment nevertheless under the National Health Insurance System. Until 1 July 1948 no accounting was rendered by National Health Insurance on how this money was spent. Hence, all of it was shown under "other benefits". Since that date, however, such accounting has been required and the dependents' benefits provided from this transfer amount have been listed under the respective headings according to the breakdown received.

o/ The per-case amounts of cash benefits are not necessarily identical with the standard set in the law. This is due to the fact that the figures chosen here are those of benefits actually paid out and may comprise several installments of a recurring benefit.

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SOCIAL INSURANCE STATISTICS

Benefits Granted Under Society-managed Health Insurance (Kumiai Kansho Kenko Hoken)
Fiscal Year 1948-49, by Month *

January 1949

	Cases b/	Days c/ Total	Days c/ Per Case	Total ¥	Per Case o/ ¥
A. To Primary Insured					
1. Medical care benefits d/)					
2. Nursing care benefits f/) p/	455,980	3,300,396	7.2	183,139,000	402
3. Dental care benefits e/)					
4. Medical care expenses g/)	53,962	314,728	5.9	37,757,000	702
5. Dental care expenses h/) p/	8,105	159,994	19.8	14,396,000	1,770
6. Sickness and injury allowance i/	33,021	702,375	21.4	66,451,000	2,610
7. Maternity allowance j/	1,055	35,723	33.8	2,232,000	2,111
8. Delivery expenses k/	926	-	-	1,746,000	1,883
9. Nursing allowance l/	899	-	-	380,000	423
10. Funeral expenses m/	1,427	-	-	4,583,000	3,220
11. Other benefits n/	-	-	-	-	-
B. To Dependents of Insured					
1. Medical care benefits d/)					
2. Medical care expenses g/) p/	291,894	2,168,651	7.5	58,061,000	199
3. Dental care benefits e/)					
4. Dental care expenses h/) p/	14,908	120,649	8.1	6,761,000	456
5. Delivery expenses k/	28,279	-	-	11,812,000	420
6. Nursing allowance l/	34,334	-	-	8,507,000	246
7. Funeral expenses m/	4,265	-	-	4,260,000	996

See footnotes at end of table.

February 1949 a/

	Cases b/	Days c/ Total	Days c/ Per Case	Amount Total ¥	Amount Per Case o/ ¥
A. To Primary Insured					
1. Medical care benefits d/) p/	634,071	4,413,341	6.9	269,943,000	426
2. Nursing care benefits f/)	78,667	481,802	6.1	45,968,000	584
3. Dental care benefits e/	7,142	168,689	23.6	15,013,000	2,100
4. Medical care expenses g/) p/	34,080	444,581	12.7	73,142,000	2,150
5. Dental care expenses h/)	1,244	46,427	37.3	3,085,000	2,480
6. Sickness and injury allowance i/	1,166	-	-	2,220,000	1,910
7. Maternity allowance j/	642	-	-	207,000	323
8. Delivery expenses k/	1,286	-	-	6,009,000	4,670
9. Nursing allowance l/	-	-	-	-	-
10. Funeral expenses m/					
11. Other benefits n/					
B. To Dependents of Insured					
1. Medical care benefits d/) p/	351,780	2,445,500	6.9	35,808,000	244
2. Medical care expenses g/)	23,939	130,424	5.5	9,780,000	409
3. Dental care benefits e/) p/	26,524	-	-	13,189,000	498
4. Dental care expenses h/)	28,241	-	-	10,154,000	359
5. Delivery expenses k/	4,698	-	-	4,659,000	994
6. Nursing allowance l/					
7. Funeral expenses m/					

See footnotes at end of table.

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March 1949 a/

	Cases b/	Days c/ Total	Days c/ Per Case	Amount Total ¥	Amount Per Case o/ ¥
A. To Primary Insured					
1. Medical care benefits d/) p/	675,020	4,798,073	7.1	326,256,000	474
2. Nursing care benefits f/)					
3. Dental care benefits e/	104,043	598,591	5.8	65,620,000	630
4. Medical care expenses g/) p/	7,743	188,955	24.4	16,358,000	2,118
5. Dental care expenses h/)					
6. Sickness and injury allowance i/	40,857	953,307	23.3	92,108,000	2,260
7. Maternity allowance j/	1,475	51,294	34.8	3,716,000	2,520
8. Delivery expenses k/	1,259	-	-	2,320,000	1,840
9. Nursing allowance l/	1,082	-	-	323,000	300
10. Funeral expenses m/	1,170	-	-	5,923,000	5,050
11. Other benefits n/	-	-	-	-	-
B. To Dependents of Insured					
1. Medical care benefits d/) p/	419,151	2,918,667	7.0	93,958,000	224
2. Medical care expenses g/)					
3. Dental care benefits e/) p/	34,397	211,177	6.2	11,828,000	345
4. Dental care expenses h/)					
5. Delivery expenses k/	25,596	-	-	12,671,000	491
6. Nursing allowance l/	34,862	-	-	16,981,000	315
7. Funeral expenses m/	4,394	-	-	4,884,000	996

See footnotes at end of table.

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FOOTNOTES:

*/ Source: Insurance Bureau, Ministry of Welfare. Data based on reports from an average of 70 Health Insurance Societies representing approximately 12 percent of the number of insured and a fair cross-section of the industries covered and of the size distribution among the societies.

a/ The benefit provisions summarized below are as of 1 August 1948, pursuant to a revision in the law which became effective on that date. These are minimum standards. Societies may, and often do, grant more liberal benefits.

b/ The number of cases is not identical with the number of patients. Renewed incidence of illness in the same person, if occurring in the same month, is counted as two cases. Even in pregnancy cases, one pregnancy may give rise to more than one case of maternity allowance if the woman interrupts her maternity leave, goes back to work, and later resumes her maternity leave.

c/ In Japanese medical practice "a day of service" may be any one of the following: (1) an initial visit to a physician; (2) subsequent visits to a physician, provided some treatment is given or drug supplied to the patient; (3) a day for which a drug has been provided even if the patient did not visit the physician again; (4) a visit to any additional physician even on the same day; (5) a day in the hospital.

d/ Medical and hospital care available free of charge to the primary insured and at half-price to his dependents for as long as two years if necessary.

e/ Availabe on the same terms as d/.

f/ The services of a nurse, when needed are available on the same terms as d/ and e/. In this table nursing benefits are not shown separately since they are being reported by the societies as part of medical care benefits and expenses granted.

g/ Whenever appropriate medical or hospital care is not readily available from insurance doctors or other insurance medical personnel or hospital, insured patients who obtain care elsewhere receive a refund of their expenses at insurance rates amounting to the full fee for the primary insured and 50 percent for his dependents. Actually the refund may amount to less inasmuch as general medical treatment fees are often above those set for insurance treatment. The figures shown include nursing care expenses paid by way of reimbursement.

h/ Cash reimbursement on the same conditions and at the same rates as g/.

i/ Paid to insured (not dependents) temporarily disabled for work after a three day waiting period and for not more than six months, except in cases of tuberculosis in which the period is extended to 18 months. The rate of compensation is 60 per cent of the taxable daily wage or 40 percent when hospitalization is provided and the insured has no dependents.

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j/ Paid to insured women (not dependents) for a period of 42 days before and 42 days after delivery or as long a part thereof as they are absent from work; the rates are the same as under i/.

k/ A lump sum grant payable to the insured mother as half the rate of her monthly wage but not less than ¥1,000. If hospitalization is provided, the amount is reduced by one-half. Dependents receive a partial refund of midwives' fees at a flat rate of ¥500 which is paid under the same heading.

l/ Paid to the mother for six months after delivery at the rate of ¥100 per month for both insured women and dependents.

m/ Paid to the person arranging for the funeral of the deceased. It is paid at t rate of one month's pay but not less than ¥2,000. For the funeral of dependen a lump sum of ¥1,000 is paid.

n/ In addition to transportation expenses to and from the hospital (full reimburs ment thereof to primary insured, reimbursement of 50 percent for dependents), these benefits include a variety of services and cash grants to primary insure and dependents provided by several Health Insurance Societies over and above those stipulated by law. Since it is a catch-all category, the number of "day would not be significant.

o/ The per-case amounts of cash benefits are not necessarily identical with the standard set in the law. This is due to the fact that the figures chosen here are those of benefits actually paid out and may comprise several installments of a recurring benefit.

p/ Breakdown not available.

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SOCIAL INSURANCE STATISTICS

Benefits Granted Under Welfare Pension Insurance (Kosei Nenkin Hoken)
Fiscal Year 1948/49, by Month */

	March 1949		
		Amount	
	Cases	Total	Per Case
A. Lump-sum Grants #/			
1. Retirement allowances a/			
Total	8,019	10,577,155	1,319
Male	3,069	3,931,225	1,281
Female	4,950	6,645,930	1,343
2. Invalidity allowances b/			
Total	126	1,636,000	12,984
Male	119	1,577,358	13,255
Female	7	58,642	8,377
3. Survivors' allowances c/			
Total	12	36,322	3,027
Male	12	36,322	3,027
Female	-	-	-
B. Pensions d/ ##/			
1. Invalidity pensions e/			
Total	2,364	13,006,710	5,502
Male	2,184	12,278,877	5,622
Female	180	727,833	4,044
2. Survivors' pension f/			
Total	8,618	58,806,316	6,824
Male	8,447	58,345,228	6,907
Female	171	461,088	2,696
3. Widow(er)s Pensions g/			
Total	3,028	34,114,231	11,266
Male	2,925	32,914,755	11,253
Female	103	1,199,476	11,645
4. Surviving child's pensions h/			
Total	156	1,257,133	8,059
Male	109	978,533	8,977
Female	47	278,600	5,928

See footnotes at end of table.

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FOOTNOTES:

*/ Source: Insurance Bureau, Ministry of Welfare. The number of cases and amount shown are those certified; they may be larger or smaller than those actually paid, depending on the carry-over from the preceding and to the following perio Pensions are due and payable quarterly but frequently beneficiaries permit several installments to accumulate prior to claiming them at their respective post offices. The pension amounts shown are annual amounts. The lump-sum grants shown are non-recurrent one-time payments. Thus lump-sum grants are listed only once, in the month in which they were certified for payment. Pension cases and amounts, on the other hand, are listed each month in the aggregate, i.e., those certified for payment prior to the current month plus those certified for the first time during that month, minus those terminated during the month.

The ensuing summary of benefit provisions is as of 1 August 1948, the date on which a revision in the system took effect. For a summary of earlier provision see Public Health and Welfare Weekly Bulletin No. 97, "Social Insurance Statistics" and notes to table attached thereto.

a/ One-time lump-sums grants in lieu of old-age pension. They are paid to persons reaching the age of 50 who had withdrawn from the system after having been insured for five years or more but short of completing the period required to qualify for old-age pension. Females insured withdrawing by reason of marriage or childbirth receive a grant immediately upon withdrawal, if covered for only six months or more prior thereto. Receipt of (Health Insurance,) sickness and injury, or maternity allowance or of unemployment benefits temporarily disqualifies the recipient from becoming eligible for a retirement allowance. Depending on the length of covered employment, the benefit will amount to 15 to 510 times the average daily wage but not exceed 22 times the average monthly wage.

b/ One-time lump-sum grants payable for minor disabilities of other than occupational origin (except those decided prior to 1 September 1947, the date on which the Workmen's Accident Compensation Insurance Law took effect) provided the insured had been in covered employment at least six months prior to the incidence of the disabling sickness or injury. The amount is a flat sum corresponding to 10 times the average monthly wage.

c/ One-time lump-sum grants paid to survivors who cannot qualify as pensioners, provided the insured died for other than occupational causes (or else prior to 1 September 1947) and failed to receive at least six annual installments of the pension to which he was entitled. The amount is to be the greater of two multiples, to wit, six times the annual amount of the old-age pension to which the deceased was entitled or ten times the monthly wage on which the invalidity pension to which he might have been entitled under this Law would have been computed.

d/ The yen figures refer to annual pension amounts. To date old-age pensions have not become payable.

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e/ Payable after six months of covered employment (three years, prior to 1 September 1947). Invalidity due to job-connected causes for which pensions are paid under the Workmen's Accident Compensation Insurance Law is not compensable under this program until after the exhaustion of benefit rights under the W.A.C.I. Law. However, the above numbers include many occupational invalidity pensions originating prior to 1 September 1947, the date on which that Law took effect. Since the average amount of these older (occupational) pensions was considerably below the level of the (occupational) pensions certified since that date under the W.A.C.I. Law, the former were raised five-fold under a recent revision of the Welfare Pension Insurance Law effective 1 August 1948.

Pensions currently certified under this law will vary in annual amount, depending on the degree of invalidity, from four to five times the average monthly wage for the last three months of employment plus an additional four times the average daily wage for each year of covered employment in excess of 20. In severe cases this amount will be increased by ¥2,400 in respect to the spouse of the invalidity pensioner and each dependent child.

f/ At the present time all survivors' pensions paid under Welfare Pension Insurance, with the exception of the so-called widow(er)'s and surviving child's pensions (see subsequent notes), are in respect of deaths due to job-connected causes, which occurred prior to 1 September 1947 (the date on which the Workmen's Accident Compensation Law took effect). Although the amount of the pensions certified prior to that date was determined according to the occupational pension rate more favorable to the insured, they were considerably below the level of (occupational) pensions certified since then under the Workmen's Accident Compensation Law. In order to make all (occupational) survivors' pensions more nearly equal, those certified prior to 1 September 1947 were raised five-fold by a recent revision of the law effective 1 August 1948.

After 1 September 1947 survivors' pensions became payable under Welfare Pension Insurance only upon fulfillment of the 20-year qualifying period (15 years for miners) required under the law. In amount they will equal one-half the old-age pension which would have been payable plus an additional ten times the average daily wage of the deceased for each dependent child. Expressed differently, this amount will equal two months' average wages plus an additional ten times the average daily wage for each year in covered employment in excess of 20, plus the stated addition for each dependent child.

g/ Payable to a widow (age 50 or over) or widower (age 55 or over) of an insured who was covered for six months or more but less than 20 years and who died either within two years from a sickness contracted prior to loss of coverage, or, without time limit from a severe degree of invalidity entitling him to an invalidity pension. The pension amounts to two times the average wage of the deceased while covered. This annual amount is increased by ¥2,400 in respect of each dependent child surviving.

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h/ Payable to a dependent child surviving the insured fulfilling the above conditions. The annual amount of the pension is determined as above with the additional ¥ 2,400 applying to each additional dependent child surviving.

#/ Reports of 2 prefectures missing.

##/ Reports of 3 prefectures missing.

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SOCIAL INSURANCE STATISTICS

Benefits Granted Under Seamen's Insurance (Senin Hoken)
Fiscal Year 1948/49, By Month a/

March 1949

	Cases b/	Days c/ Total ¥	Days c/ Per Case ¥	Amount Total ¥	Amount Per Case ¥
I. Short term benefits					
A. To Primary Insured					
1. Medical care benefits d/	25,278	180,895	7	21,930,901	868
2. Dental care benefits e/	4,318	24,499	6	3,465,328	03
3. Nursing care benefits f/	580	14,690	25	2,361,189	4,071
4. Medical care expenses g/)	1,651	29,584	18	4,152,284	2,515
5. Dental care expenses h/)					
6. Sickness & injury allowance i/	2,020	77,644	38	6,349,242	3,143
7. Funeral expenses j/	165	-	-	517,930	3,139
B. To Dependents of Insured					
1. Medical Service	3,885	43,909	11	1,835,192	472
2. Dental Service	540	3,744	7	236,252	438
3. Nursing Service	3	52	17	4,005	1,335
4. Medical care benefit	645	17,264	27	979,909	1,519
5. Funeral grants	62	-	-	321,840	5,191
II. Unemployment benefits k/	966	11,101	11	811,968	841
III. Long-term benefits l/					
A. Lump-sum grants					
1. Retirement allowance m/	362	-	-	298,116	824
2. Invalidity allowance n/	15	-	-	272,772	18,185
3. Survivors' allowance o/	224	-	-	786,097	3,509

See footnotes at end of table.

March 1949 (Cont'd)

	Cases b/	Days c/ Total ¥	Days c/ Per Case ¥	Amount Total ¥	Amount Per Case ¥
B. Pensions p/					
1. Invalidity pension q/	6	-	-	15,970	2,662
2. Survivors' pension r/	77	-	-	160,199	2,081
3. Widows' pension	18	-	-	338,600	18,811
4. Widowers' pension	-	-	-	-	-
5. Surviving child's pension	1	-	-	16,000	16,000

See footnotes at end of table.

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FOOTNOTES:

a/ Source: Insurance Bureau, Ministry of Welfare.

The Japanese fiscal year runs from 1 April to 31 March. Short-term, unemployme and long-term benefits, other than pensions, are examined when filed and are certified and paid immediately upon completion of the examination. Pensions are paid four times a year except for a certain carry-over. Prior to the amendment of the law effective 1 September 1948, payment used to be made in January, April June and October. Since then the pay dates have been shifted to February, June, August and November of each year.

With the exception of pensions, all benefit amounts shown represent actual cash payments or the cost of benefits paid in kind.

Benefit provisions, as summarized below, are those in effect since 1 September 1948. Certain changes in the law which became effective on 1 June 1949 will be reported when statistics for that month are presented.

b/ As far as short-term benefits are concerned, the number of cases is not identica with the number of patients. Renewed incidence of illness in the same person, if occurring in the same month, is counted as two cases. The same principle applies to unemployment benefits.

c/ In regard to short-term benefits, a "day of service" in Japanese medical practic may be any one of the following: (1) an initial visit to a physician; (2) subsequent visits to a physician, provided some treatment is given or drug furnished to the patient; (3) a day for which a drug had been provided even if the patient did not visit the physician again; (4) a visit to any additional physician even on the same day; (5) a day in the hospital.

d/ Medical and hospital care available free of charge to the primary insured and, beginning 1 September 1948, at half-price to his dependents for as long as two years, if necessary.

e/ Available on the same terms as d/.

f/ The services of a nurse, when needed, are available on the same terms as d/ and e/. Most cases are actually cash reimbursements.

g/ Whenever appropriate medical or hospital care was not readily available from insurance doctors or other insurance medical personnel or hospital, insured patien who obtained care elsewhere receive a refund of their expenses at insurance rat amounting to the full fee for the primary insured and 50 percent for his dependents. Actually, the refund may amount to less inasmuch as general medical treatment fees are sometimes above those set for insurance treatment.

h/ Cash reimbursement on the same conditions and at the same rates as g/. The reports received do not separate cash refunds received for dental care from those for medical care.

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i/ Paid to insured (not dependents) temporarily disabled for work beginning with the day of disability and continuing for the duration of his disability, but not exceeding two years. The rate of compensation is 60 per cent of the taxable daily wage or 40 percent when hospitalization is provided and the insured has no dependents. In occupational cases the above time-limit does not apply, and the rat of compensation is 100 per cent of wages not exceeding four months and 60 per cent thereafter.

j/ A lump-sum amounting to the last two months of taxable wages received is paid to the bereaved family. If there are no survivors entitled to this benefit, the costs of the funeral are refunded within the above limit to the person arranging for it.

jj/ Benefits to dependents as reported here include all of the foregoing except sickness and injury allowance which is payable only to primary insured. Subsequent reports will provide a breakdown of the global figures.

k/ A cash benefit paid to persons involuntarily unemployed after a period of covered employment of at least six months during the preceding year. Seasonal and short-term workers are exempt from unemployment coverage. There is an initial waiting period of one week, which is waived in cases of recurrent unemployment within one year from the date of his first lay-off. The maximum period for which benefits may be received within such year is 180 days. Unemployment benefits may not be received simultaneously with short-term benefits or pensions.

The amount paid is a fraction of the taxable average daily wages of the last month or the last two months, whichever is higher. It varies from 80 per cent fo the lowest to 40 per cent for the highest wage per day of unemployment.

l/ All data given refer to cases and amounts certified. Actual payment may be large or smaller, depending on the carry-over from the preceding and to the following months.

m/ One-time lump-sum grants in lieu of old-age pension paid to insured withdrawing from the system after at least three years of covered employment but short of the time required to qualify for the pension. In cases of withdrawal on account of off-duty, death, marriage, or child-birth, only six months of prior coverage are required. Depending on the length of covered employment, the benefit will amour to between 1 and 23 times the average monthly wage, subject to a maximum in certain specified cases where more than one allowance is paid.

n/ One-time lump-sum grants payable for minor disabilities provided the insured had been in covered employment at least six months prior to the incidence of the disabling sickness or injury. The amount is a flat sum corresponding to ten times the last monthly wage in off-duty cases and varies from 2 to 25 times the last monthly wage in duty-connected cases.

o/ A variety of lump-sum grants payable to survivors who cannot qualify for a survivor's pension. The most important case is that of on-duty death of the insured who leaves no one entitled to a survivor's pension. In this case six times the last monthly wage is granted plus an additional amount for service in excess of fifteen years.

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p/ The yen figures refer to annual pension amounts.

q/ Payable after six months of covered employment (three years prior to 1 December 1947) except in duty-connected cases in which no qualifying period is required. In duty-connected cases the annual pension amount varies from five to eight time the last monthly taxable wage, depending on the degree of disability. In non-duty connected cases it is four times the last monthly wage. Both amounts are raised for service in excess of fifteen years, but must not exceed in any case twelve times the last monthly wage. In duty-connected cases of severe nature additional amounts are payable since 1 September 1948 for the spouse and each de pendent child of the invalid.

Effective 1 September 1948, occupational pensions certified prior to 1 December 1947 (the date on which amendments to the Seamen's Insurance Law took effect bringing its occupational pension provisions in line with those of the Workmen's Accident Compensation Law for land workers) were increased five-fold in order t make them more nearly equal to these certified since that date.

r/ Payable to survivors of insured deceased after 15 years of covered employment, except in duty-connected cases in which no qualifying period is required. The annual amount in most off-duty cases is one-half of the annual old-age pension received or to which the deceased would have been entitled. In duty-connected cases the annual amount is five times the last monthly wage. Also in duty-connected cases additional sums are paid for service in excess of fifteen years. In all cases an additional ten times the daily wage is added for each surviving child.

Effective 1 September 1948, occupational pensions certified prior to 1 December 1947 (the date on which amendments to the Seamen's Insurance Law took effect bringing its occupational pension provisions in line with those of the Worker's Accident Compensation Insurance Law for land workers) were increased five-fold to make them more nearly equal to those certified since that date.

In cases in which the deceased was insured six months or more, but less than fifteen years and died from a cause not connected with his duty (either within 2 years from a sickness contracted prior to loss of coverage or, without time limit, from a severe degree of invalidity entitling him to an invalidity pension), so-called widow(er's) and orphan's pensions are paid to a widow (regardless of age if she has dependent children, otherwise, at age 50 or over) or a widower (age 55 or over) or a dependent child. This pension amounts to twic the average monthly wage of the deceased while covered. This amount is increased by ¥2,400 in respect to each dependent child other than the primary recipient of the orphan's pension. These pensions became payable on 1 September 1948, and the first pension of this type were certified during November 1948 retroactively to 1 September. In the above reports, these pensions have been included with the invalidity and survivors' pensions respectively. Future reports will contain a breakdown according to category of pension.

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SOCIAL INSURANCE STATISTICS

Benefits Granted Under the Government Pension System (Onkyu)
Calendar Year 1949, by Month a/

	March 1949		
	Cases	Amount	
		Total ¥	Per Case ¥
A. Lump-sum Grants			
1. Retirement allowance b/	1,141	4,768,300.28	4,179.05
2. Invalidity allowance c/	239	277,070.00	1,159.28
3. Survivors' allowance d/	177	1,629,761.00	9,207.68
B. Pensions e/			
1. Ordinary pension f/	8,337	13,413,706.02	1,488.98
2. Additional pension g/, j/	4,117	1,433,105.32	347.92
3. Invalidity pension h/, j/	7	2,799.41	399.91
4. Survivors' pension i/, j/	2,843	3,734,453.66	1,313.56

See footnotes at end of table.

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FOOTNOTES:

a/ Source: Savings Bureau, Ministry of Communications. In contrast to other social insurance statistics Government Pension statistics are kept on a calendar rather then fiscal year basis. All data given are based on reports from the post office in all parts of Japan on benefits actually paid in the month concerned. The number and amounts certified during the month are not reported.

b/ One-time lump-sum allowances paid to public servants of "official" rank who retire after at least three years of service but prior to qualifying for a pension The allowance amounts to the annual salary at retirement multiplied by the number of years of service.

c/ One-time lump-sum allowances paid to disabled ex-servicemen whose degree of disability does not entitle them to an "additional pension" (see below). The amount payable varies from 10 - 100 times the salary attached to his former rank, as per schedule.

d/ One-time lump-sum allowances paid to surviving dependents of a public official who dies after at least three years of service but prior to qualifying for a pension; also allowances paid to survivors of an official with more than 17 years service (12 years for police and prison officials) or in receipt of an ordinary pension who died without leaving any survivors who could qualify for a survivors' pension. The amount of the allowance payable on the first count is equivalent of the deceased official's monthly salary at time of death multiplied by the number of years of service. In the other cases it is a multiple of the annual pension which was or would have been payable.

e/ All pensions are payable in four quarterly installments. However, beneficiaries are in a habit of letting them accumulate at the post offices where they are paid until more than one installment has become due. The "amount per case" figure shown, therefore, is not the annual amount. In order to estimate the average annual pension benefit, the average per-case figure should be multiplied by 2.5 (as most beneficiaries are reported to claim their pension only 2-3 times a year rather than each quarter).

f/ Payable to officials retiring after 17 years' service (12 years for police and prison officials) and those retiring at any time owing to service-connected injuries entitling them to an "additional pension" (see below). The basic amount of the pension is one-third the basic salary paid at the time of retirement. This amount is increased by 0.67 percent of that salary for each year's service in excess of 17 (12) up to a total of 40 years' service. There are certain differences in computing additional amounts for special classes of officials.

g/ Payable to officials including ex-servicemen of comparable rank retiring for severe service-connected invalidity. Since the "ordinary pension" is payable in all such cases, payment of the "additional pension" is cumulative; hence, the name Since July 1948, additional dependents' benefits are paid as part of the pension. The basic annual amount varies according to schedule from 15 to 69 percent of the annual salary at the time of retirement.

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h/ Payable to officials retiring on account of service-connected disability not severe enough to qualify them for an "additional pension". It may or may not be paid with an "ordinary pension" or lump-sum allowance. Since July 1948, additional dependents' benefits are paid as part of the pension. The basic amount varies according to rank at retirement and the degree of the disability from 10 - 20 percent of annual salary. When paid with the "ordinary pension", it is reduced by 15 percent.

i/ Payable to the surviving dependents of officials who died in service after 17 years (12 years for police and prison officials) or while in receipt of an ordinary pension or, regardless of length of service of the deceased, whose death was due to a service-connected cause, or who were in receipt of an "additional pension" (see above). The pension is increased by a dependency allowance in view of dependents of the survivor drawing the pension. The basic amount is one-half of the ordinary pension or, in cases of service-connected death or death of an official pensioned for service-connected invalidity, is determined according to a variety of schedules annexed to the law.

j/ The additional amount paid in regard of dependents is a flat ¥2400 per dependent per year. In the case of ex-servicemen it is limited to ¥7200 per pensioner. This is due to the over-all limitation imposed by SCAPIN No. 338 of 24 November 1945 on all pensions to former military personnel. Restricted to work-disabling invalidity, they may be paid only at rates not higher than the lowest of those for comparable physical disability arising from non-military causes.

SOCIAL SECURITY DIVISION

Major Statements, Directives and Enclosures Contained in PH&W Bulletins Concerning the Social Insurances

(All references are to Social Security Division Section of PH&W Bulletin except where otherwise indicated.)

Bulletin No.	Date	
2	1/11/47	MEMO TO JAPANESE GOVERNMENT PHMJG-5, 16 Dec. 46 - Responsibility for medical care, hospitalization and disability benefits for Japanese nationals on duty with Occupation Forces.
6	2/8	STATEMENT PH&W GENERAL - Noted that (unnumbered) PH&W Technical Bulletin entitled "Duties of Military Government Public Welfare Officers" was distributed with Weekly Bulletin No. 2 of 11 Jan. 47. (Superseded by TB-PH-WEL 6, Oct. 47.)
8	2/22	STATEMENT MISSION AND FUNCTION OF SOCIAL SECURITY DIVISION - Detailed statement of mission and function of Social Security Division, description of social insurance programs in Japan at end of the war, and summary of SCAP activities to date with respect to social insurances.
12	3/22	MEMO TO JG PHMJG-15, 17 Mar. 47 - Physical examination, immunization and medical care of Japanese nationals employed for the Occupation Forces. (See PHMSG-35, 5 Aug. 47.)
19	5/10	STATEMENT SOCIAL INSURANCE - Discussion of the seven initial major recommendations made to the M/W with respect to those projects believed necessary to incorporate democratic principles into the administration of the social insurance laws and to attain a comprehensive coordinated social insurance system.
		MEMO TO JG PHMJG-21, 10 May 47 - Allocation of medical supplies to NHI and HI agencies.

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8	2/22	STATEMENT MISSION AND FUNCTION OF SOCIAL SECURITY DIVISION - Detailed statement of mission and function of Social Security Division, description of social insurance programs in Japan at end of the war, and summary of SCAP activities to date with respect to social insurances.
12	3/22	MEMO TO JG PHMJG-15, 17 Mar. 47 - Physical examination, immunization and medical care of Japanese nationals employed for the Occupation Forces. (See PHMSG-35, 5 Aug. 47.)
19	5/10	STATEMENT SOCIAL INSURANCE - Discussion of the seven initial major recommendations made to the M/W with respect to those projects believed necessary to incorporate democratic principles into the administration of the social insurance laws and to attain a comprehensive coordinated social insurance system.
		MEMO TO JG PHMJG-21, 10 May 47 - Allocation of medical supplies to NHI and HI agencies.
* 32	8/9	MEMO TO JG PHMJG-35, 5 Aug. 47 - Clarification and interpretation of PHMJG-15.
38	9/20	ENCLOSURE TB-PH-WEL 5, September 1947 - Glossary of Welfare Terms used in Japan. (Superseded by TB-PH-WEL 5, Nov. 48.)
41	10/11	ENCLOSURE TB-PH-WEL 6, Oct. 47 - Duties and functions of Welfare Officers, Military Government.
43	10/25	STATEMENT PH&W GENERAL - Announcing method of distribution of copies of PHMJCs to Military Government Teams.
44	11/1	ENCLOSURE Summary of PHMJGs Nos. 1 (12/12/46) through 43 (10/15/47).

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Bulletin No.	Date	
61	2/28/48	ENCLOSURE TB-PH-SS 1, Mar. 48 - Social Insurance in Japan. (Distributed under separate cover with six charts.) TB-PH-ADM 3, Feb. 48 - Administration of Health, (Welfare and Social Insurance in Japan (Section I).
62	3/6	ENCLOSURE TB-PH-ADM 3, Feb. 48 - Administration of Health, Welfare and Social Insurance in Japan (Section II).
64	3/21	STATEMENT APPEALS SYSTEM - Noting M/W Ho-Hatsu 224 of 23 Feb. 1948 requiring notices to claimants to include specific advice on right of appeal. NATIONAL HEALTH INSURANCE - Discussion of nature and methods of computing government subsidies, and description of reporting procedure for NHI Associations. ENCLOSURE "Glossary of Social Work Terms," prepared by the Japan Social Work Association and containing the most common and acceptable Japanese words, phrases and titles used in translating material concerning welfare.
66	4/4	STATEMENT PH&W GENERAL - SALARY SCALES OF JAPANESE GOVERNMENT OFFICIALS - Descriptions of methods of arriving at base pay and allowances by classifications of government officials and employees. (Since modified as to scale and some allowances.)
67	4/11	STATEMENT NATIONAL HEALTH INSURANCE - Discussion of Ho-Hatsu 284 of 1 March 1948 concerning "National Subsidy for the Establishment of Clinic Facilities for NHI in the year 1948". ENCLOSURE Enclosure No. 1: "Data for National Health Insurance" (report form under Ho-Hatsu 284 of 1 March 1948).
68	4/18	STATEMENT HEALTH INSURANCE - Discussion of Ho-Hatsu 420 of 30 March

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(1)

CORRECTION

THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY

Bulletin No.	Date	
61	2/28/48	ENCLOSURE TB-PH-SS 1, Mar. 48 - Social Insurance in Japan. (Distributed under separate cover with six charts.) TB-PH-ADM 3, Feb. 48 - Administration of Health, (Welfare and Social Insurance in Japan (Section I).
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68	4/18	STATEMENT

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cus of computing government subsidies, and description of reporting procedure for NHI Associations.

ENCLOSURE
"Glossary of Social Work Terms," prepared by the Japan Social Work Association and containing the most common and acceptable Japanese words, phrases and titles used in translating material concerning welfare.

66 4/4 STATEMENT
PH&W GENERAL - SALARY SCALES OF JAPANESE GOVERNMENT OFFICIALS - Descriptions of methods of arriving at base pay and allowances by classifications of government officials and employees. (Since modified as to scale and some allowances.)

67 4/11 STATEMENT
NATIONAL HEALTH INSURANCE - Discussion of Ho-Hatsu 284 of 1 March 1948 concerning "National Subsidy for the Establishment of Clinic Facilities for NHI in the year 1948".

ENCLOSURE
Enclosure No. 1: "Data for National Health Insurance" (report form under Ho-Hatsu 284 of 1 March 1948).

68 4/18 STATEMENT
HEALTH INSURANCE - Discussion of Ho-Hatsu 420 of 30 March 1948 concerning reports on the classification of industries covered by government-managed HI for the fiscal year 1947 which ended 31 March.

ENCLOSURE
"Government-managed Health Insurance" (report form under Ho-Hatsu 420 of 30 March 1948).

69 4/25 STATEMENT
GENERAL - Description of plan evolved by Chugoku Regional Military Government Team for obtaining reports on the status of the social insurances in the several prefectures of the Region.

72 5/16 STATEMENT
GENERAL - Comparative data on Japanese social insurance at beginning and end of the war.

73 5/23 STATEMENT
GENERAL - Reportable data under existing social insurance statistical and reporting requirements.

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Bulletin No.	Date	
75	6/6/48	STATEMENT GENERAL - Specific data required from each NHI Association in connection with its application for national government subsidies (for the fiscal year 1948 budget - beginning 1 April 1948 - although the same thing, with only minor variations, is required each year).
76	6/13	STATEMENT GENERAL - Data required in a new monthly report compiled for the first time in every prefecture in June 1948 with respect to Public Health Nurses employed by NHI Associations.
78	6/27	STATEMENT GENERAL - Data required in a monthly report from each HI Society.
79	7/4	STATEMENT SOCIAL SECURITY - Social Security Mission Report accepted by SCAP as document of reference for study by interested SCAP Sections and Japanese Government.
80	7/11	STATEMENT GENERAL - Summary of annual reports required on Society-managed HI. SOCIAL INSURANCE MEDICAL FEE PAYMENT FUND LAW - Discussion of this new law enacted 3 July 1948. NATIONAL HEALTH INSURANCE HEALTH INSURANCE WELFARE PENSION INSURANCE SEAMEN'S INSURANCE GOVERNMENT PENSION SYSTEM - Detailed discussion of amendments enacted in July 1948 for these five laws.
81	7/18	STATEMENT GENERAL - Quotation of SCAP press release on Report of the Social Security Mission.
82	7/25	STATEMENT MEDICAL SERVICES DIVISION - THE MEDICAL SERVICE LAW - Discussion of the provisions of this law which sets standards for all medical care facilities and therefore directly influences such facilities under the health insurances.
86	8/22	STATEMENT GENERAL - Summary of monthly and annual reports required on WPI. MEMO TO JG PHMJG-71, 20 Aug. 48 - Draft of cabinet ordinance to abolish enforcement ordinance of SI Law.
87	8/29	STATEMENT GENERAL - Data required in the monthly report specified for SI. MEDICAL FEE PAYMENT FUND - Correcting several misinterpretations regarding the purpose and administration of the Social Insurance Medical Fee Payment Fund.

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88	9/5/48	STATEMENT NATIONAL HEALTH INSURANCE - Discussion of Regulations Governing National Treasury Subsidies to NHI. MEMO TO JG PHMJG-72, 2 Sep. 48 - Cabinet Order for the Social Insurance Medical Fee Payment Fund Law.
89	9/12	STATEMENT GENERAL - Social Security Mission Report has been translated into Japanese and is available for purchase by the general public at a nominal cost.
90	9/20	STATEMENT GENERAL - Noting M/W's issuing notifications to prefectural governors and referees concerning proper administration of appeals matters. (These notifications were issued later in the form of three Ho-Hatsus, Nos. 80, 81 and 82, all dated 24 October 1948.)
92	10/3	STATEMENT GOVERNMENT PENSION SYSTEM - CABINET ORDER TO INCREASE RATES FOR INVALIDITY PENSIONS BASED ON MILITARY SERVICE - Discussion of background and legislation relating social insurance benefits payable to former members of Japanese armed forces. MEMO TO JG PHMJG-73, 27 Sep. 48 - Draft of cabinet order for the partial amendment of the provisional regulations regarding the special cases of the Pension Law made under Imperial Ordinance 542 of 1945 (concerning the orders to be issued in consequence of the Potsdam Declaration).
93	10/10	STATEMENT NATIONAL HEALTH INSURANCE - Discussion of the procedures to be followed in reorganizing NHI Associations.
94	10/17	STATEMENT NATIONAL HEALTH INSURANCE - Information on means NHI Associations may employ in obtaining medical facilities owned by organizations or companies being dissolved.
95	10/24	STATEMENT SOCIAL INSURANCE STATISTICS - Introduction to series of statistics beginning with enclosed table on Government-managed HI. ENCLOSURE Enclosure No. 8: Social Insurance Statistics - Benefits Granted under Government-managed Health Insurance, Fiscal Year 1948/49 - April through July 1948, by months. Annex: PUBLIC INFORMATION - Need indicated to stimulate municipal officials to inform themselves of the operations of the social insurances in their community.
96	10/31	STATEMENT NATIONAL HEALTH INSURANCE - English translation of NHI Law being released to each MG Team. The English edition of the Japanese government's Official Gazette of 15 August 1948 contains Welfare Ministerial Ordinance 38 of 1948 revising the Enforcement Regulations of the NHI Law and may be obtained from the Government and Legal Offices of each

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MG Team.

SOCIAL INSURANCE STATISTICS - Comments concerning enclosed table on Society-managed Health Insurance.

ENCLOSURE
Enclosure No. 8: Social Insurance Statistics - Benefits Granted under Society-managed Health Insurance, Fiscal Year 1948/49 - April through July 1948 by months.

Bulletin No.	Date	
97	11/7/48	STATEMENT SOCIAL INSURANCE STATISTICS - Comments concerning enclosed table on Welfare Pension Insurance. ENCLOSURE Enclosure No. 1: TB-PH-SS 2, Nov. 48 - Social Insurance Benefits Enclosure No. 2: Social Insurance Statistics - Benefits Granted under Welfare Pension Insurance, Fiscal Year 1948/49 - April through July 1948 by months.
98	11/14	STATEMENT SOCIAL INSURANCE STATISTICS - Comments concerning enclosed table on Seamen's Insurance. ENCLOSURE Enclosure No. 6: Social Insurance Statistics - Benefits Granted under Seamen's Insurance, Fiscal Year 1948/49 - April through July 1948 by months.
99	11/21	STATEMENT SOCIAL INSURANCE STATISTICS - Discussion of statistics concerning WACI, UI and NHI.
100	11/28	STATEMENT SOCIAL INSURANCE STATISTICS - Comments concerning enclosed table on Government Pension System. ENCLOSURE Enclosure No. 1: Social Insurance Statistics - Benefits Granted under the Government Pension System, Calendar Year 1948 - January through April 1948 by months.
101	12/5	STATEMENT JAPANESE NATIONS WITH OCCUPATION FORCES - Noting publication of Ho-Hatsu 92 of 1 Dec. 48 concerning coverage under HI and WPI as of 1 January 1949 for Japanese nationals employed for the Occupation Forces. SOCIAL INSURANCE STATISTICS - Comments concerning enclosed table on National Public Service Mutual Aid Associations. ENCLOSURE Enclosure No. 5: Social Insurance Statistics - Benefits Granted by NPSMAA, Fiscal Year 1948/49 - April through June 1948 by months.
102	12/12	STATEMENT SOCIAL INSURANCE STATISTICS - Comments concerning enclosed table on Government-managed HI.

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MEDICAL FEE PAYMENT FUND - Discussion of Ho-Hatsus Nos. 87, 88 and 90, issued by M/W between 18 and 19 November 1948, concerning the administration of this Fund.

ENCLOSURE

Enclosure No. 1: TB-PH-WEL 5, Nov. 48 - Glossary of Japanese Welfare Terms. (See PH&W Bulletin 104.)

Enclosure No. 2: Social Insurance Statistics - Benefits granted under G-m HI, Fiscal Year 1948/49 - August 1948.

Bulletin No.	Date	
103	12/19/48	STATEMENT

JAPANESE NATIONALS EMPLOYED FOR THE OCCUPATION FORCES - Discussion of SCAPIN 1949 of 13 Dec. 48 concerning physical examination, immunization, medical care, hospitalization and other benefits for Japanese nationals employed for the Occupation Forces.

ADVISORY COUNCIL ON SOCIAL SECURITY - Discussion of Law 266 of December 1948 establishing the Advisory Council on Social Security. (See PH&W Bulletin 144.)

SOCIAL INSURANCE STATISTICS - Comments on enclosed table on S-m HI.

ENCLOSURE

Enclosure No. 3: Social Insurance Statistics - Benefits Granted under S-m HI, Fiscal Year 1948/49 - August 1948.

104	12/26	STATEMENT

ACCIDENT COMPENSATION FOR GOVERNMENT EMPLOYEES - Noting enactment of legislation which places government employees under accident compensation provisions of Labor Standards Law pending enactment of special accident compensation law for government employees.

UNDEMOBILIZED PERSONS' COMPENSATION LAW (LAW 182 OF 1947) - Discussion of amendments increasing benefits for undemobilized persons and providing limited medical care for certain recently repatriated persons.

WELFARE DIVISION - CORRECTION - Correcting TB-PH-WEL 5, Nov. 48, Section 2, para. N: "National Insurance Section, Kokumin Kenko Hoken Ka" to read "Insurance Section, Hoken Ka". Referring to TB-PH-ADM 3, Feb. 48, Section 1, para. 7, sub-para. a(6) and (7) for translation of insurance terms concerning administrative organization of the prefectural (social) insurance section.

ENCLOSURE

Enclosure No. 2: TB-PH-SS 3, Dec. 48 - National Health Insurance.

105	1/2/49	STATEMENT

COVERAGE OF LOCAL GOVERNMENT EMPLOYEES - Clarification of coverage of prefectural and municipal, town and village employees under the several social insurance programs.

106	1/9	STATEMENT

WELFARE PENSION INSURANCE BENEFITS - Comments concerning enclosed table on WPI.

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ENCLOSURE
Enclosure No. 5: Social Insurance Statistics - Benefits granted under WPI, Fiscal Year 1948/49 - July through August 1948.

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107	1/16/49	STATEMENT HEALTH INSURANCE AND WELFARE PENSION - Noting delay, because of budgetary restrictions, in bringing under HI and WPI those Japanese nationals employed for the Occupation forces. SEAMEN'S INSURANCE BENEFITS - Comments concerning enclosed table on SI. ENCLOSURE Enclosure No. 6: Social Insurance Statistics - Benefits granted under SI, Fiscal Year 1948/49 - August and September 1948 by months.
108	1/23	STATEMENT APPEALS REPORTING - Discussion of inadequate reporting by social insurance referees and enumeration of common weaknesses in the functioning of such officials. SOCIAL INSURANCE STATISTICS - Comments concerning enclosed table on Government Pension System. ENCLOSURE Enclosure No. 7: Social Insurance Statistics - Benefits granted under the Government Pension System, Calendar Year 1948 - September 1948.
109	1/30	STATEMENT MEDICAL PROFESSION AND SOCIAL INSURANCE - Discussion of the role of the medical profession, particularly the JMA, in the social insurances.
110	2/6	STATEMENT MEDICAL FACILITIES - Discussion of the provisions of the Medical Service Law (see PH&W Bulletin 82 for 25 July 48, Medical Services Division) with respect to medical facilities maintained under the social insurances.
112	2/20	STATEMENT MEDICAL FEE CALCULATIONS - Discussion of method of determining fees paid under social insurances for medical services.
113	2/27	STATEMENT JAPANESE NATIONALS WORKING FOR THE OCCUPATION FORCES - Discussion of plans to bring under HI and WPI by 1 April 1949 (beginning of 1949 fiscal year) those Japanese nationals employed for the Occupation Forces.
116	3/20	STATEMENT SOCIAL INSURANCE MEDICAL CARE ADVISORY COUNCIL - Discussion of the organization and functions of the central and local Social Insurance Medical Care Advisory Councils.
117	3/27	STATEMENT NATIONAL HEALTH INSURANCE - Noting that M/W and Insurance Bureau Notifications (Nos. 263 and 20, respectively), both

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		dated 25 Feb. 49, informed the prefectural governors that the establishing of an NHI Section in the Welfare Department of each prefecture, separate from the Social Insurance Section, is a decision within the jurisdiction of the prefectural government under the Local Autonomy Law and would meet no objection from the M/W. These notifications do not constitute a request or instruction to the governors on this question but are merely given in reply to the inquiries of a few prefectures.
118	4/3/49	STATEMENT WELFARE PENSION RESERVE FUND - Noting that no encouragement can be given to applicants for loans from this fund on behalf of HI Societies, NHI Associations and similar groups. ENCLOSURE Enclosure No. 1: TB-PH-SS 4, March 49 - Health Insurance.
119	4/10	STATEMENT HEALTH INSURANCE HOSPITAL SOCIETY - Discussion, and listing member hospitals, of society of hospitals operated under Government-managed HI.
120	4/17	STATEMENT BENEFITS PAID UNDER GOVERNMENT-MANAGED HEALTH INSURANCE - Comments on enclosed table on Government-managed Health Insurance. ENCLOSURE Enclosure No. 5: Social Insurance Statistics - Benefits granted under G-m HI, Fiscal Year 1948/49 - September through December 1948 by months.
122	5/1	STATEMENT WELFARE DIVISION - PUBLIC ASSISTANCE NATIONAL "APPEAL" SYSTEM - Discussion of enclosed Social Affairs Bureau Notification 106 of 1949 Explaining M/W Ordinance No. 17 of 25 April 1949 whereby procedure is set up to hear "complaints" of public assistance applicants, the Daily Life Security Law having been interpreted to provide no "right of appeal" for such persons. (Legal Section, GHQ, SCAP, is currently (December 1949) reviewing this interpretation of the law and Welfare Division, PH&W, is considering amendments to the law which would definitely provide a right of appeal from decisions of public assistance administrators.) (See PH&W Bulletin 124.) HEALTH INSURANCE - Comments on enclosed transcript of amendments to HI Law enacted on 28 April 1949. SOCIAL INSURANCE STATISTICS - Comments on enclosed table on S-m HI. ENCLOSURE Enclosure No. 3: Ministry of Welfare Ordinance No. 17 of 25 April 1949 as explained in Social Affairs Bureau Notification 106 of 1949. Enclosure No. 4: Law No. 37 of 1949, Amendments to Health Insurance Law. Enclosure No. 5: Social Insurance Statistics - Benefits Granted under S-m HI, Fiscal Year 1948/49 - September through December 1948 by months.

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Bulletin No.	Date	
123	5/8/49	STATEMENT NATIONAL HEALTH INSURANCE - Discussion of provisions of Chapter VI of NHI Law which permits municipalities to federate for joint administration of NHI and description of federations now existing under such provisions.
124	5/15	STATEMENT WELFARE DIVISION - PUBLIC ASSISTANCE, CORRECTION TO ENCLOSURE - Correcting Item 5 of Enclosure No. 3 to PH&W Bulletin No. 122, Social Affairs Bureau Notification, to read in part, "which is prescribed in Article 8, para. 1, of the Enforcement Regulation (No. 38)"; and Item 10 to read in part, "Its acceptance shall not, however, be refused on the ground that the form of a complaint is not adequate". REFEREES, APPEALS BOARDS AND ADVISORY COUNCILS - Discussion of misinterpretations of provisions concerning appeals procedures and advisory councils as evidenced in Welfare Officers' monthly activities reports. SOCIAL INSURANCE STATISTICS - Comments on enclosed table on WPI. ENCLOSURE Enclosure No. 5: Social Insurance Statistics - Benefits Granted under WPI, Fiscal Year 1948/49 - October 1948 through February 1949 by months.
125	5/22	STATEMENT AMENDMENTS TO THE WELFARE PENSION INSURANCE LAW AND THE SEAMEN'S INSURANCE LAW - Discussion of 1949 amendments to WPI and SI Laws and describing particularly new standard remuneration tables and contribution rates under HI, WPI and SI as prescribed by such amendments. NATIONAL HEALTH INSURANCE NURSES - Noting Nursing Division's accomplishments in making professional training available to NHI nurses.
126	5/29	STATEMENT JAPANESE ADVISORY COUNCIL ON SOCIAL SECURITY - Quotation of statement made at press conference by Chief of PH&W Section. SOCIAL INSURANCE STATISTICS - Comments on enclosed table on SI. ENCLOSURE Enclosure No. 3: Social Insurance Statistics - Benefits Granted under SI, Fiscal Year 1948/49 - October 1948 through February 1949 by months.
127	6/5	STATEMENT SOCIAL INSURANCE BUDGET FOR 1949-50 - Breakdown of Social Insurance budget for fiscal year 1949-50. REVISION OF SOCIAL INSURANCE MEDICAL FEE - Discussion of admendments enacted 23 May 1949 with respect to the Social Insurance Medical Fee Payment Fund Law. IN-SERVICE TRAINING COURSE - Noting convening of Insurance Bureau's eighth (but first since beginning of the war) training course which is to serve as pattern for similar courses in each prefecture.

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Bulletin No.	Date	
128	6/12/49	STATEMENT EMPLOYER ORGANIZATION - Discussion of influence of employer organizations in field of social insurance and activities of special committees in such organizations devoted to social insurance matters.
129	6/19	STATEMENT SOCIAL INSURANCE RECORDS - Description of record keeping methods in ministry, prefectural and branch social insurance offices with respect to Welfare Pension Insurance. ENCLOSURE TB-PH-SS 5, June 1949: Glossary of Japanese Social Insurance Terms. (Erroneously listed in PH&W GENERAL as "Group Work", and not numbered as an enclosure.)
130	6/26	STATEMENT SOCIAL INSURANCE STATISTICS - Comments on enclosed table of Government Pension System. ENCLOSURE Enclosure No. 2: Social Insurance Statistics - Benefits Granted under the Government Pension System, Calendar Years 1948 and 1949 - October 1948 through February 1949 by months.
131	7/3	STATEMENT IN-SERVICE TRAINING - Discussion of social insurance in-service training course announced in PH&W Bulletin 127 of 5 June. ENCLOSURE Enclosure No. 3: Enforcement Regulations to the HI Law, Ministerial Ordinance 36 of 1926 as amended through May 1949.
132	7/10	STATEMENT ADVISORY COUNCIL ON SOCIAL SECURITY - Discussion of the committees formed by the Council in completing its internal organization. HEALTH INSURANCE - Discussion of prefectural-wide HI societies formed by municipal employees.
133	7/17	STATEMENT NATIONAL HEALTH INSURANCE - Directing attention to Ho-Hatsus 27 and 56 of 16 April and 25 May 1949, governing the application for and distribution of national subsidies to NHI Associations, which, for the first time, require subsidies to be returned by Associations which do not comply with the conditions under which the subsidies were granted. MEDICAL CARE UNDER SOCIAL INSURANCE - Discussion of meeting with JMA Social Security Committee and suggested means of settling outstanding medical bills under NHI. SOCIAL INSURANCE MEDICAL FEE PAYMENT FUND - Description of forms incidental to the operations of the Social Insurance Medical Fee Payment Fund and the revisions thereto as incorporated in an appendix to the Enforcement Ordinance to the Law as revised effective 1 June 1949.
134	7/24	STATEMENT NATIONAL HEALTH INSURANCE - Discussion of action taken by AMA in its annual convention in June 1949 concerning medi-

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Bulletin No.	Date	
		cal care under social insurance and noting how the revised policies of AMA parallel in some respects the NHI program in Japan.
135	7/31/49	STATEMENT SOCIAL INSURANCE COVERAGE FOR EMPLOYEES OF LABOR UNIONS - Noting the issuing of the Employment Security Bureau's (Ministry of Labor) Notification (Shoku-Hatsu) No. 921 of 7 July 1949, with the concurrence of the M/W, to the effect that the employer's share of social insurance contributions must be borne by the union and not by the former employer when the insured person becomes a full-time employee of a union.
		PREFECTURAL SOCIAL INSURANCE OFFICES AND SOCIAL INSURANCE BRANCH OFFICES - Describing the functions of prefectural Insurance Sections and Social Insurance Branch Offices and listing the latter by prefectures.
		BENEFITS PAID BY THE NATIONAL PUBLIC SERVICE MUTUAL AID ASSOCIATIONS - Comments on enclosed table on NPSMAA.
		ENCLOSURE Enclosure No. 3: Social Insurance Statistics - Benefits granted under NPSMAA, Fiscal Year 1948/49 - July 1948 through March 1949 by months.
136	8/7	STATEMENT APPEALS ACTIVITIES - Discussion of social insurance appeals activities by prefectures for the period October 1947 to July 1949.
		SOCIAL INSURANCE STATISTICS - Comments on enclosed tables on G-m HI, S-m HI, WPI, SI and GPS.
		ENCLOSURE Enclosure No. 5: Appeals under HI, SI and WPI Laws for October 1947 to July 1949 by prefectures.
		Enclosure No. 6: Social Insurance Statistics - Benefits granted under G-m HI, January and February 1949; under S-m HI, January through March 1949; under WPI, March 1949; under SI, March 1949; and Government Pension System, March 1949 - all by months.
137	8/14	STATEMENT HEALTH INSURANCE - SUPERVISION OF HEALTH INSURANCE SOCITIES - Discussion of responsibilities and power of prefectural insurance sections concerning HI Societies, as provided by Articles 38 and 39 of the HI Law.
		NATIONAL HEALTH INSURANCE - "SPECIAL" ASSOCIATIONS - Correcting misunderstanding as to authority for members of a given occupation to form a "special" NHI Association under Chapter IV of the NHI Law.
		NATIONAL HEALTH INSURANCE - DIVIDED RESPONSIBILITY FOR ADMINISTRATION - Discussion of illegal practice by municipalities of "delegating" administrative responsibility to private organizations.
		DOCTORS' PAYMENTS - Discussion of device evolved in one prefecture to expedite payments of doctors' claims.
		JOINT COLLECTION OF SOCIAL INSURANCE PREMIUMS - Description of system of joint collection of delinquent accounts under UI, WACI, HI, WPI and SI.

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Bulletin No.	Date	
		SEAMEN'S INSURANCE - Directing attention to Ho-Hatsus Nos. 69 and 69(1) of 16 July 1949 which request extra effort be made to achieve full coverage under SI of all eligible seamen and to make certain that shipowners pay contributions promptly.
138	8/31/49	STATEMENT CRITICAL CONDITION OF HEALTH INSURANCE - Discussion of financial problems leading to the current critical condition of the HI program, steps taken to remedy the situation and instructions issued by the M/W in Ho-Hatsus 77 and 80 on 9 and 13 August 1949.
139	9/15	STATEMENT GENERAL - Discussion of Ho-Hatsu No. 70 of 18 July 1949: "Rules Concerning the Receipt and Payment of the National Subsidy to be Treated by the Post Office"; and Ho-Hatsu No. 75 of 3 August 1949: "Regarding the Business Managed by 'Advance Payment' officials in Welfare Insurance Special Account and Seamen's Insurance Special Account", which pertain to benefit claims and attempts to effectuate a uniform system of prompt and convenient payment of such claims and to make such payments independent of the contribution collection operations. INFORMATION AND EDUCATION - Discussion of campaign in Akita Prefecture which resulted in reestablishment of the NHI Associations in 28 of the 31 communities visited by representatives of the prefectural Insurance Section. NATIONAL HEALTH INSURANCE - Reference to PH&W Bulletin 94 of October 1948 concerning procedure whereby municipalities may take over medical facilities designated for disposition by dissolving organizations such as the Agricultural Association.
140	9/30	STATEMENT CABINET ORDERS CONCERNING SOCIAL INSURANCE APPEALS PROCEDURES AND NATIONAL HEALTH INSURANCE ADVISORY COUNCILS - Discussion of enclosed cabinet orders on social insurance appeals and NHI advisory councils. ENCLOSURE Enclosure No. 5: Cabinet Order 274 of 1948 - Regulations for the Insurance Referees, the HI Appeals Board, the NHI Appeals Board, the SI Appeals Board and the WPI Appeals Board. Enclosure No. 6: Cabinet Order 224 of 1948 - Cabinet Order Concerning NHI Advisory Councils.
141	10/15	STATEMENT ADVISORY COUNCIL ON SOCIAL SECURITY - Discussion of activities of Advisory Council on Social Security and comment on the enclosed copy of the law establishing the Council. ENCLOSURE Enclosure No. 4: Law 266 of December 1948 - Law for Establishment of the Advisory Council on Social Security.
142	10/31	STATEMENT CLAIMS FOR DAMAGES RESULTING FROM THE OCCUPATION - Discussion of SCAPIN 1195 (GS) of 11 September 1946 and action of the Japanese cabinet and M/W with respect to compensation available to Japanese nationals and others under the social insurances and special provisions concerning damages inflicted by the Occupation Forces.

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Bulletin No.	Date
144	11/30/49

STATEMENT

CABINET ORDERS CONCERNING SOCIAL INSURANCE MEDICAL CARE COUNCILS AND SOCIAL INSURANCE MEDICAL FEE CALCULATING COUNCILS - Discussion of enclosed cabinet orders on social insurance medical care councils and medical fee calculating councils.

ENCLOSURE

Enclosure No. 2: Cabinet Order 367 of 1949 - Cabinet Order Concerning the Social Insurance Medical Care Councils.

Enclosure No. 3: Cabinet Order 368 of 1949 - Cabinet Order Concerning the Social Insurance Medical Fee Calculating Councils.

The Statistical Tables,
Social Insurance Business,

December, 1947

Miyagi Prefecture

The number of the Insured
and the Enterprises

Health Insurance

No. of Enterpreies	No of the Insured			Average Amount of Monthly Remuneration of the Insured.
	Total	Compulsory	Voluntary	
922	27.057	26.495	562	898 87

Pension Insurance

	Compulsory	Voluntary	Total	Average Amount of Monthly Remuneration of the Insured
The Insured Except Miners	39.365	451	39.816	537 03
Miners	933	—	933	525 83
Total	40.298	451	40.749	536 74
No of Enterprises	825	183	1.008	—

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No of Enterprises	825	183	1.008	—

Seamen's Insurance

No of Owners of Ships	No of the Insured			Average Amount of Monthly Remuneratic of the msured
	Total	The Insured Fully Protected	The Insured Partially Protected	
14	100	100	—	760 00

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Health Insurance

No. of Enterpreies	No of the Insured			Average Amount of Monthly Remuneration of the Insured.
	Total	Compulsory	Voluntary	
922	27.057	26.495	562	898 87

Pension Insurance

	Compulsory	Voluntary	Total	Average Amount of Monthly Remuneration of the Insured
The Insured Except Miners	39.365	451	39.816	537 03
Miners	933	—	933	525 83
Total	40.298	451	40.749	536 74
No of Enterprises	825	183	1.008	—

Seamen's Insurance

No of Owners of Ships	No of the Insured			Average Amount of Monthly Remuneratic of the msured
	Total	The Insured Fully Protected	The Insured Partially Protected	
14	100	100	—	760 00

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The Insurance Benefits Paid-Out

Health Insurance	For the Month				Total for the Year			
	No.	Days	Amount		No.	Days	Amount	
Medical Banefets	2306	22489	677150	27	13785	129553	2341711	14
Payment of Medical Expenses	36	1137	35298	00	296	10058	157464	39
Sickness and Injury Allowances	61	2923	37971	10	713	27390	257352	44
Burial Expenses	14	—	3750	00	113	—	42230	00
Delivery Expenses	10	—	3525	00	85	—	20635	00
Maternity Allowances	10	499	4819	20	63	2835	17926	60
Medical Expenses for Dependents	35	990	36924	68	865	22188	243015	21
Burial Expenses for Dependents	9	—	2730	00	77	—	22850	00
Delivery Expenses for Dependents	94	—	12760	00	982	—	110070	00
Fostering Allowances	170	(480)	7160	00	1213	(4062)	42080	00
Total	2745	28038	822058	25	18192	192024	3255334	78

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Pension Insurance

		For the Month							
		The Insured except miners		Miners		Total		No and Amount of Benefits at End of the Month	
		No.	Amount	No.	Amount	No.	Amount	No.	Amount
Pension Benefits	Invalidity Pension	1	720 00	—	—	1	720 00	21	14126 17
	Survivors Pension							97	73831 50
	Total	1	720 00	—	—	1	720 00	118	87957 67
		The Insured except miners		Miners		Total		No and Amount of Benefits at End of the Month	
		No.	Amount	No.	Amount	No.	Amount	No.	Amount
Lump-Sum Benefits	Invalidity Allowances	—	—	—	—	—	—	21	41114 58
	Lump-Sum Payment by death of the Insurred on Occupation Allowance	—	—	—	—	—	—	2	24120 00
	Lump-Sum Payment to Surviors by death of pensioness	—	—	—	—	—	—	—	—
	Retirement Allowances	286	90610 79	—	—	286	90610 79	2215	521996 70
	Total	286	90610 79	—	—	286	30610 79	2238	587231 28

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Seamen's Insurance	For the Month			Total for the Year		
	No.	Days	Amount	No.	Days	Amount
Medical Benefits	131	951	36953 00	767	5764	129968 63
Payment of Medical Expenses	9	204	6347 00	27	675	13262 51
Sickness and Injury Allowances	10	610	4819 40	36	2237	19114 70
Burial Expenses	~~10~~	~~610~~	~~4819 40~~	~~36~~ 2	~~2237~~	~~19114 70~~ 1560 00
Total	150	1765	48119 40	832	8676	163905 84 ~~1560 00~~

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Health Insurance

	Amount Alloted		Amount Paid-in		Amount in arrears	Percentage of Total Amount of premiums Alloted to Amount Paid-in
	For the month	Total	For the month	Total		
Premium	764028 72	4806070 90	716787 24	362278643	1183284 47	75,4 %

	For the month		Total for the year	
	No.	Amount	No.	Amount
Insurance Benefits	2745	822058 25	18192	3255334 78
			Percentage of Total Amount of Benefits to That of Premiumes Paid-in	89,9

Pension Insurance

	Amount Alloted		Amount Paid-in		Amount in arrears	Percentage of Total Amount of premiums Alloted to Amount Paid-in
	For the month	Total	For the month	Total		
Premiums	1963331 98	17076236 44	2237827 82	13009426 80	4066809 64	76,2

	The Insured except miners		Miners		Total		Total for the year	
	No.	Amount	No.	Amount	No.	Amount	No.	Amount
Insurance Benefits	317	104010 55	4	699 36	321	104709 91	2479	6533378 76
					Percentage of Total Amount of Benefits to that of Premiumes Paid-in			50,2

Indian Premiums

Amount Alloted		Amount Paid-in		Amount in arrears	Percentage of Total Amount of premiums Alloted to Amount Paid-in
For the month	Total	For the month	Total		
1963331.98	17076236.44	2237827.82	13009426.80	4066809.64	76.2

Indian Benefits

The Insured except miners		Miners		Total		Total for the year	
No.	Amount	No.	Amount	No.	Amount	No.	Amount
317	104010.55	4	699.36	321	104709.91	2479	6533876

Percentage of Total Amount of Benefits to that of Premiumes Paid-in	50.2

Seamen's Insurance

Premiums

Amount Alloted		Amount-Paid-in		Amount in arrears	Percentage of Total Amount of premiums Alloted to Amount Paid-in
For the month	Total	For the month	Total for the year		
6436.20	45918.89	2499.00	29396.59	16522.30	64.0

Insurance Benefits

For the month		Total for the year	
No.	Amount	No.	Amount
150	48119.40	832	163905.84

Percentage of Total Amount of Benefits to That of Premiums Paid-in	55.76

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SECTION VII

SOCIAL SECURITY DIVISION

Appeals Activities

The attached table Inclosure No. 5, "Appeals under the Health, Seamen's and Welfare Pension Insurance Laws during the period October 1947 to July 1949", was presented by the Insurance Bureau, Ministry of Welfare, on 4 August 1949 as an accounting of appeals activities, since the establishment of social insurance referees and appeals boards in 1947.

The 626 appeals reported are shown as having been filed in 44 of the 46 prefectures. No appeals have ever been reported from Yamagata or Oita Prefectures. One appeal was reported for Yamanashi in March 1948, one for Aichi in April 1948, and on for Shiga in May 1948.

Sixteen appeals were filed in Kumamoto beginning in April 1948. The last one wa decided in December 1948 and no activity has been reported since.

Thirteen appeals have been made to the central appeals boards from the referees' decisions and all have been acted upon -- seven in favor of the insured.

Forty appeals have been filed in Miyagi Prefecture and all have been disposed of -- 31 in favor of the insured and 9 in support of the original determinations.

Other Prefectures reporting 25 or more appeals are: Kagawa 36, Ehime 34, Shizuol 30, Kyoto 29, Osaka 26 and Hyogo 25.

Reporting the greater number of appeals should not be considered at this time as relfecting unfavorably upon the accuracy of the prefectural Insurance Section's original determinations. On the contrary, reporting few or no appeals warrants the inference that such prefectures have done little to acquaint the insured persons wi their newly established right to a fair hearing.

Social Insurance Statistics

Inclosure No. 6 furnishes benefit payment data, as far as available and not published previously, for the remaining months of the fiscal year 1948-49 under all programs submitting regular reports.

For a description of these programs reference is made to Public Health and Welf Weekly Bulletins No. 8 (1947) and No. 97 (1948) with enclosure, Technical Bulletin PH-SS-2.

Crawford F Sams

CRAWFORD F. SAMS
Brigadier General, Medical Corps
Chief

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7 Incls

1. Streptomycin Treatment of Pulmonary Tuberculosis.
2. Distribution of Medical Supplies and Equipment (May - June 1949).
3. Amendments to the Child Welfare Law (Law No. 211, dtd 15 June 49).
4. Enforcement of the Partial Amendment of the Child Welfare Law, (Hatsu Ji. #70)
5. Appeals under the Health, Seamen's and Welfare Pension Insurance Laws.
6. Social Insurance Statistics.
7. Summary Report of Cases and Deaths from Communicable Diseases in Japan for Week ended 30 July 1949.

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reviews and interprets aspects of the Public Assistance Program in Japan. Most important is the reassertion of the democratic principles and practices which should be inherent in Japanese welfare programs.

Cooperative for American Remittances to Europe, Inc. (CARE)

The following report covers "CARE Operations in Japan" since the arrival of the first shipment of "gift" packages in July 1948:

a. Food

Total packages received		24,989
Packages damaged, etc.	2,666	
Packages delivered	15,174	17,840
Total packages on hand		7,149

b. Woolen

Total packages received		8,016
Packages damaged	60	
Packages delivered	5,955	6,015
Total packages on hand		2,001

c. Blanket

Total packages received		1,644
Packages damaged	10	
Packages delivered	1,229	1,239
Total packages on hand		405

d. Knitting

Total packages received		3,024
Packages damaged	7	
Packages delivered	1,392	1,399
Total packages on hand		1,625

SECTION VII

SOCIAL SECURITY DIVISION

The following statement was used as the basis of a conference recently held by the Chief of Section with representatives of the Japanese Press:

Japanese Advisory Council on Social Security

(1). The Japanese Government has announced the appointments of the members to the Advisory Council on Social Security. They include leaders in industry, labor, the professions and the government. Members of the Diet are properly included. The Council is independent of any Ministry and has full freedom of expression and research. It is the Japanese counterpart of the United States Committee on Economic Security organized in 1935 and the British Inter-departmental Committee on Social Insurance and Allied Services appointed in 1941. These committees were also organized during periods of economic stress and austerity.

(2) This Council has the great responsibility of formulating a Japanese program of social security in accordance with Japanese needs and resources. Such a program will be one of the four corner stones of the total Public Health and Welfare program planned for Japan.

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(3) The Council will give advice as to the most effective ways of providing economic security within the limited means. In particular, the Council will have the task of formulating concrete plans for the establishment of an integrated system to improve on the variety of programs now in force.

(4) It is appropriate that such action be taken at this time so that the efforts of the Council may be coordinated with other governmental action directed toward the recovery and stabilization of the Japanese economy. Indeed it seems imperative that a solid up-to-date social security plan be established at this juncture even if its standards must necessarily conform to present austerity conditions. It is particularly needed in Japan where traditional ways of meeting economic hazards are no longer effective. It could provide a rock-bottom below which no person's livelihood would be allowed to fall and set the foundation for a system that can be expanded with improved economic conditions.

(5) Though necessary for its establishment and administration, Social Security is not attained by laws and insurance principles alone. It is realized in conjunction with, and as a part of, a productive economy which is able to furnish the necessary food, shelter, clothing and medical services for the livelihood of the people. Without such realization and basic support, social security cannot effectively exist.

(6) Social Security assists in the recovery, stabilization and maintenance of a sound economy in several significant respects. The recognition engendered in each individual of his basic obligation to organized society, and the assurance of protective and curative benefits in time of incapacity, unemployment and other times of need are direct factors in the maintenance of morale and the enlisting of full support essential for the achievement of full production.

(7) It provides the financing of medical services necessary for maintaining an effective working force; the stabilization of purchasing power is promoted; it assists in minimizing friction in employer-employee relations during the periods of adjustment that are inevitable in an industrial economy.

(8) The creation of the Advisory Council on Social Security is the initial action taken by the Japanese Government as a result of the review of the reports of the Social Security and the American Medical Association Missions. The following statement is embodied in the report of the Social Security group with respect to such an advisory group:

> "The social security program affects so many people and is the concern of so many interested groups that it is desirable to have, for some years to come, the assurance of representation and participation at a high level of all those interested.....A council representing employers, industrial, maritime, and governmental workers, the professions, agriculture and respresentatives selected for their interest and knowledge of economic and social problems, could perform this advisory function. Such an advisory group would be invaluable to the ministries and to the Diet. It would bring to the government the consensus of national opinion with reference to social security matters and constitute a channel to assure communications between the public groups and their government."

(9) These reports have been given to the Japanese Government as documents of reference and guidance in formulating and effectuating plans for reformation of the present Japanese social security programs. It was pointed out that material savings in government costs and more adequate benefits can be made possible by integration and coordination of the all too complicated, competitive and inadequate programs.

(10) Effective utilization of present resources and facilities would seem to be the immediate goal of the Advisory Council. Further, participation in policy determinations by the people most concerned, full knowledge on the part of all participants of their rights and obligations, and the opportunity for appeal and fair hearings are procedural guarantees implementing those contained in the Japanese Constitution and self-evident prerequisites of any social security program.

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(11) Economic recovery and stabilization are primary objectives of the nation Basic social security within the limits of that economy is properly a complementary goal for all Japanese.

(12) The Advisory Council on Social Security has grave responsibilities and should receive the full attention and cooperation of the nation. I wish it full success.

Social Insurance Statistics

Benefits Paid under Seamen's Insurance

Reference is made to Public Health and Welfare Weekly Bulletin Nos. 98 and 107 for a summary of the Seamen's Insurance program and reports of benefits paid during the months of April through September 1948.

In inclosure No. 3 benefit payments are shown for the months of October 1948 through February 1949. The most marked changes from previous reports are the rise in the average payment for sickness and injury allowance which reflects the rise in wages; the addition of dependents' short-term benefits; and the rise in the average pension payment which reflects the increases and additions effective in September 1948 (on references above).

As of February 1949 changes from last July not reflected in the data shown below include the following: Rise by 20,624 in the number of primary insured, now totalling 112,243 and 95,482 (under the unemployment provisions) respectively employed by 4,001 shipowners covered (3,572 under the Unemployment provisions of the Act). Monthly wages subject to taxation averaged ¥4,490 in general and ¥4,661 under the unemployment provisions of the Act.

SECTION VIII

MEMORANDUM TO THE JAPANESE GOVERNMENT

None.

for: C. S. McCollum Col MC

CRAWFORD F. SAMS
Brigadier General, Medical Corps
Chief

5 Inclosures:

1. Principles and Practices in the Public Assistance Program.
2. Production of Medical, Dental, Sanitary Supplies and Equipment.
3. Social Insurance Statistics - Benefits Granted Under Seamen's Insurance.
4. Monthly Summary of Vital Statistics - March 1949.
5. Summary Report of Cases and Deaths from Communicable Diseases in Japan, Week Ended 21 May 1949.

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Officer is referred to enclosure No. 1 to this Bulletin. It is desired that he fill in the required information and return to Public Health and Welfare Section immediately.

Port Quarantine

Report on incoming quarantinable disease:

Week-ending 8 February - Negative

Week-ending 15 February - Repatriation Ship Tibadack from Batavia to Ujina (2 February) Typhus Fever, 1 case, no deaths. Date of diagnosis, 13 February 1947.

File

SECTION VIII

SOCIAL SECURITY

For the information and guidance of Military Government, Public Health and Welfare officers, the following organizational setup of the Social Security Division is published.

Mission and Function

The function of the Social Security Division is a continuous review of those activities of the Imperial Japanese Government which affect social security. Particular concern is with administrative procedures, policies, and the nature of benefits paid by insurance bureaus and government-sponsored insurance associations. Similar emphasis is placed upon the study of the relationship of social insurance programs to other welfare service agencies and public relief programs.

The Social Security Division maintains liaison with other Staff Sections and with agencies of the Japanese Government in evaluating the soundness of existing social security programs and to assure the effective and continuing operation of the plans designed to relieve unnecessary dependency and to provide protection from the hazards of old age, illness, unemployment, accidents, and other conditions over which the individual has no control and which might result in social unrest prejudicial to the occupation.

The Division receives and compiles regular statistical reports from agencies and sources which may bear on the general welfare and economic status of the social security program. Representatives of the Division make periodic surveys on national, regional and prefectural levels to render technical assistance and guidance to welfare personnel of military government, lower echelons and Japanese agencies in their social problems and policies. Recommendations are made to higher authority on plans, programs, policies and procedures when necessary to coordinate and consolidate current social security systems or to eliminate such social security or insurance programs as may be prejudicial to the occupation.

The Division's operations are divided among three Branches, designated as: "Social Insurance," "Health Insurance," and "Economic Analyst."

Within the Division, the Social Insurance Branch is responsible for the appraisal of existing and proposed legislation in those social insurance programs planning security against risks other than illness and accident. This branch is charged with the development of an integrated social security program in which social insurance and public assistance programs are combined to meet basic needs of the population without major gaps or overlapping and with maximum simplicity of operation. It is responsible for the development and applica-

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usual life and endowment or retirement commercial policies, but due to their extremely wide application (over 91 million policies with more than 26 billion yen face-value are currently effective), consideration must be given to these systems in appraising the social insurances.

Considerable revision of the laws governing the health, old age, and accident insurances are being drafted by the Ministry of Welfare. In addition, new legislation embodying principles of unemployment insurance and workmen's compensation are under consideration.

There is no possibility of giving an accurate picture of the number of persons who would be covered by these programs under "normal" conditions. Wartime figures reflect a peak in industrial employment that may not reappear in Japan for many years, while post war figures represent a period of abnormally low industrial activity and extensive inflation and are of only transitory value.

Review of Past Activities: Immediately following the activation of the Public Health and Welfare Section in October, 1945 the Social Insurance Bureau of the Ministry of Health and Welfare was directed to submit current statistics on coverage, contributions, benefits paid, reserve funds, and related subjects. From information obtained it was apparent that contributions paid into social insurance funds before the end of hostilities far exceeded benefits grants under any of the programs. The Ministry reported in January, 1946, that on 31 December 1945 there were 10,443 local insurance agencies and organizations administering the five social insurance programs and that 41,409,450 individuals were insured.

Attention was directed to the Health Insurance and National Health Insurance programs at an early date. Field studies indicated that insufficient transportation facilities and low fees for doctors in the face of inflationary prices were the chief underlying causes of the deficiencies in the operation of the programs.

The bulk of the preliminary study made of the social insurance programs was accomplished by Social Insurance Consultants of the Labor Advisory Committee and their recommendations led to the creation of the Social Security Division in May, 1946.

A series of conferences were held between representatives of the Labor Advisory Committee, the Public Health and Welfare Section, the Labor Division in the Economic and Scientific Section, the Bureau of Insurance in the Ministry of Welfare, and the Japanese Social Insurance Investigating Committee. This latter committee was created by the Japanese Cabinet with membership drawn from labor, employers, the faculty of leading universities of Japan, and officers of the Japanese Government.

Many tentative drafts of partial revisions and amendments of the social insurance programs were submitted by the Insurance Bureau and reviewed by the Labor Advisory Committee and the Public Health and Welfare and Economic and Scientific Sections. Difficulty has been encountered, however, in obtaining complete and accurate translation of existing laws and pertinent ordinances.

The Labor Advisory Committee prepared a detailed report of its studies and conferences and this has served as the foundation for the operations of the Social Security Division.

The Committee found that the legal framework of Japanese social insurance is of relatively recent date. Compulsory health insurance for industrial workers and miners, although introduced in 1922, was in its initial form very limited in scope and social value. Even more restricted in its coverage and in the level of its benefits was social insurance against industrial accident as established in 1931.

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The broader development of social insurance legislation occurred largely during the period of preparation and prosecution of the war and, in many ways, was influenced by wartime objectives. It was found that modern Japan, in the field of social insurance as in many other fields, had taken over Western institutions without accepting their basic philosophies. The principles that the insured worker acquires the right to benefits and services as firm as any contractural right, and that he acquires the right to participate in the formulation of policies for and in the management of social insurance programs, were not in fact recognized. The paternalistic and authoritarian character of the Japanese regime had definitely influenced their social insurance program.

While the Labor Advisory Committee deemed it impossible to make detailed proposals for a comprehensive social insurance system until the policies with respect to Japan's economic future are more definitely formulated, it did reach conclusions with respect to implementing the existing structure and these findings now serve as a guide to the Social Security Division.

Current Projects: Based upon the surveys and recommendations of the Social Insurance Consultants of the Labor Advisory Committee, the current projects have centered around health insurance, workmen's compensation and unemployment insurance. Investigations and surveys of the health insurance program have brought forth such important factors as keeping the program alive during the inflation; adjusting finances to assure survival of the program; instituting measures to raise the standards of service; extending medical service to those groups not now covered and arranging for broader participation of the employer and the insured in the management of the program. Through consultations and conferences directions were conveyed for raising standards, improving methods, and emphasizing hospital and sanitorium use as a part of an extensive preventive medicine program.

The low patient census in health insurance hospitals and sanatoriums caused a survey of procedures and operations. As a result, a revision in the hospital and sanatorium procedures has been directed in an effort to increase efficiency in the use of equipment, facilities, and professional personnel. Each institution surveyed was found to be well-staffed and sufficiently financed to render service to a larger number of people. Heads of governmental insurance departments have initiated a program to bring about a cooperative plan among all government insurance agencies in making efficient use of insurance hospitals and sanatoriums.

With problems confronting the unstable labor conditions, constant supervision has been exercised in the development of the Employers' Liability Insurance for employees in case of accidents. The program has been extended to many small organizations not previously covered under Health Insurance. Concerted efforts have brought about the inclusion of such provisions as the furnishing of artificial aids, rehabilitation programs, longer periods of benefit payments on the installment plan, paying direct to the employee by the insurance office rather than through the employer under the old procedure, and the providing of an easier appeal system.

The Post Office Insurance and Annuities, two programs administered by the Ministry of Communications, and which are comparable to the usual life and endowment or retirement commercial policies, have been surveyed due to the extremely wide application and the possible application they might have in the Social Insurance program.

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Budget adjustments and requirements are under current supervision, with a view toward reallocating the use of the Welfare Pension Fund in the National Health Program. Government subsidy being essential in the over-all requirement, constant demands are made for increased allotments for improving health facilities for the benefit of the low income and unemployed class.

Future Programs: Social insurance is unavoidably weakened during a period of inflation. Therefore, the urgent need confronting the Insurance Bureau of the Ministry of Welfare is maintaining the present status for a limited time as necessary measures are taken to assure a higher degree of coordination in their activities and more adequate governmental supervision. There are some issues which clearly enough justify immediate recommendation, while others need further exploration before decisions are reached.

This Division sees the need for intensive study of the entire social insurance program, with the thought of readjusting and coordinating the coverages and benefits of the various types of insurances. Chief among these are the old age and survivors' insurance, family allowance and health benefits.

Administrative procedures seem to be a weakness in the Japanese system. A particular fallacy is that many provisions appear on paper, but few people are generally informed; another is the lack of adequate investigations, surveys and deliberations by a representative group of the people. Therefore, the leading point in the future program would be extending the scope, authority and public representation on the committee established by the Japanese Cabinet for investigation of the Social Insurance Program. Another point in need of emphasis, and of no less importance, is the administrative supervision of operations from the national as well as from the prefectural level. This will mean a more adequate staff of qualified personnel to serve as a field force so the whole process of supervision will include statistical reporting and standardization of procedures to assure complete and effective control.

Additional programs, which are immediate and future in character, include:

Added efforts in order to keep the social insurance program alive during the period of inflation.

Adjustments of financial measures to assure survival of the National Health Insurance and Sickness Insurance programs as to income and government subsidy.

To emphasize coordination and cooperation between the government insurance officials and the medical associations in raising the standards of medical services to the insured and fee-for-service allowance to doctors. Also, effecting a definite program for extending medical care to a larger group of people not now covered.

Encouraging broader participation by the insured in the social insurance program.

Developing the information, education and orientation program as to the value and benefits of social insurance.

Initiating the development of unemployment insurance with provisions to establish an adequate financial reserve for providing greater security to workers currently unemployed.

The establishing of a workmen's compensation insurance to assure security against industrial accidents and occupation diseases.

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While appeal provisions appear in practically all schemes, they are hardly ever used, as no information is given that they are available. To overcome this weakness, the insured will be encouraged, by a simplified and non-partisan method, to make more use of the appeal privileges, which should increase individual participation in the program.

Even though special projects have been mentioned as a part of the future program, the entire field of social security and social insurance is in need of intensive study before a more comprehensive program can be announced.

- -

Social Insurances

The social insurance program is a long range project and considerable emphasis and study is immediately needed to maintain active interest in keeping it alive. Health and pension insurances will be regulated in accordance with the industrial labor requirements.

Health Insurance

The Ministry of Welfare has prepared a revised Health Insurance (Industrial) Law to be presented to the Diet. The revised law was necessary with the development of the Workmen's Compensation Law. The original Health Insurance Law had covered illness and injuries incurred in the line of duty as well as off duty. With the enactment of the Workmen's Compensation Law all occupational injuries and illness will be the responsibility of this law. The Health Insurance Law will then cover only illness and injuries incurred which are not in the line of duty.

National Health Insurance

A partial survey indicates that approximately 10% of the associations have suspended operation during the past year. The principal reasons given, was the increased cost in medical care by private physicians, the deficiency of medical supplies, the neglect by government in rendering adequate assistance and the lack of a clinic for medical examination and group treatment.

Three associations which are functioning efficiently have been recently visited and it was found that each had a central clinic for rendering economical group medical care. Those which are functioning efficiently, however, are not free of difficulties. The opinions expressed were that these associations will have to meet the advancing costs by increasing premiums, however, this must be encouraged by improvement of government interest and assistance by additional subsidy for medical treatment and a more adequate distribution of medical supplies. The clinic seems to be the logical solution for rendering economical and adequate medical care.

SECTION IX

MEDICAL SERVICE

Japanese Civilian Hospital Strength Report for the period ending 3 January 1947 shows 3,047 hospitals with a capacity of 215,755 beds, 98565 of which were occupied. During this same period 233,640 outpatients were treated.

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Public Health and Welfare Section

SOCIAL SECURITY DIVISION

Mission and Function:

The function of the Social Security Division is a continuous review of those activities of the Imperial Japanese Government which affect social security. Particular concern is with administrative procedures, policies, and the nature of benefits paid by insurance bureaus and government-sponsored insurance associations. Similar emphasis is placed upon the study of the relationship of social insurance programs to other welfare service agencies and public relief programs.

The Social Security Division maintains liaison with other Staff Sections and with agencies of the Japanese Government in evaluating the soundness of existing social security programs and to assure the effective and continuing operation of the plans designed to relieve unnecessary dependency and to provide protection from the hazards of old age, illness, unemployment, accidents, and other conditions over which the individual has no control and which might result in social unrest prejudicial to the occupation.

The Division receives and compiles regular statistical reports from agencies and sources which may bear on the general welfare and economic status of the social security program. Representatives of the Division make periodic surveys on national, regional and prefectural levels to render technical assistance and guidance to welfare personnel of military government, lower echelons and Japanese agencies in their social problems and policies. Recommendations are made to higher authority on plans, programs, policies and procedures when necessary to coordinate and consolidate current social security systems or to eliminate such social security or insurance programs as may be prejudicial to the occupation.

The Division's operations are divided among three Branches, designated as: "Social Insurance," "Health Insurance," and "Economic Analyst."

Within the Division, the Social Insurance Branch is responsible for the appraisal of existing and proposed legislation in those social insurance programs planning security against risks other than illness and accident. This branch is charged with the development of an integrated social security program in which social insurance and public assistance programs are combined to meet basic needs of the population without major gaps or overlapping and with maximum simplicity of operation. It is responsible for the development and application of appropriate policies dealing with old age security, aid to the blind and to dependent children, and other measures, such as Seamen's Insurance and family allowances, to assure security of income. In addition, it reviews, and maintains liaison with other Sections in the consideration of such other programs as unemployment insurance, workmen's compensation, mutual aid associations, and postal insurance and annuities.

The Health Insurance Branch initiates, directs and supervises the application of policies in the field of insurance providing security against wage-loss resulting from disabling illnesses and accidents. It is concerned with aid for crippled children and maternal and child health, and ascertains needs for health insurance programs involving general and specialized care by physicians and surgeons, hospitalization, home nursing, medicines and dentistry.

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The Economic Analyst Branch evaluates and integrates economic data obtained from governmental sources which is required to properly assay social security proposals in relation to (a) national income, (b) the extent and character of economic insecurity resulting from various causes, (c) the probable cost of contemplated changes in the programs, and (d) the economic effect of various methods of financing. It prepares recommendations concerning the economic aspects of social security, covering such questions as the extent of employer and employee contributions, governmental contributions from general revenues, relation of benefit structures to wages, and effect of benefits on employment.

CONDITIONS AS FOUND UPON ARRIVAL BY ARMED FORCES IN JAPAN

Insurance systems created by the Japanese Government prior to the occupation, and which may be characterized as social insurance or related thereto, are the following:

Health Insurance (1922) - A compulsory system for certain industrial, mining, commercial and transportation employees; paying limited cash benefits during incapacitation and providing medical and dental care, maternity care, and funeral expenses. This type of insurance was further expanded in 1934.

National Health Insurance (1938) - A program in extension of "Health Insurance" and sponsoring voluntarily organized health associations which are supported by members' premiums and a government subsidy; providing medical care and hospitalization to the rural population.

Seamen's Insurance (1939) - A composite social insurance program for seamen with provision for medical care, limited cash benefits to the insured seamen for sickness, invalidity due to occupational accidents, and in old age, and to his surviving dependents, and funeral expenses.

Welfare Pension Act (Formerly "Workers' Annuity Insurance") (1941) - A compulsory system for practically the same groups as are covered by "Health Insurance" and providing cash benefits for old age, permanent disability and aid to survivors on death.

Employers' Liability Insurance (1931 and revised in 1941) - A system of compensation for occupational disabilities, providing medical care and cash benefits to injured workers in engineering, construction and lumber industries, and assistance to survivors of such workers.

Post Office Insurance and Annuities - Two programs administered by the Ministry of Communications and which are comparable to the usual life and endowment or retirement commercial policies, but due to their extremely wide application (over 91 million policies with more than 26 billion yen face-value are currently effective), consideration must be given to these systems in appraising the social insurances.

Considerable revision of the laws governing the health, old age, and accident insurances are being drafted by the Ministry of Welfare. In addition, new legislation embodying principles of unemployment insurance and workmen's compensation are under consideration.

There is no possibility of giving an accurate picture of the number of persons who would be covered by these programs under "normal" conditions. Wartime figures reflect a peak in industrial employment that may not reappear in Japan for many years, while post

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war figures represent a period of abnormally low industrial activity and extensive inflation and are of only transitory value.

Review of Past Activities: Immediately following the activation of the Public Health and Welfare Section in October, 1945 the Social Insurance Bureau of the Ministry of Health and Welfare was directed to submit current statistics on coverage, contributions, benefits paid, reserve funds, and related subjects. From information obtained it was apparent that contributions paid into social insurance funds before the end of hostilities far exceeded benefits grants under any of the programs. The Ministry reported in January, 1946, that on 31 December 1945 there were 10,443 local insurance agencies and organizations administering the five social insurance programs and that 41,409,450 individuals were insured.

Attention was directed to the Health Insurance and National Health Insurance programs at an early date. Field studies indicated that insufficient transportation facilities and low fees for doctors in the face of inflationary prices were the chief underlying causes of the deficiencies in the operation of the programs.

The bulk of the preliminary study made of the social insurance programs was accomplished by Social Insurance Consultants of the Labor Advisory Committee and their recommendations led to the creation of the Social Security Division in May, 1946.

A series of conferences were held between representatives of the Labor Advisory Committee, the Public Health and Welfare Section, the Labor Division in the Economic and Scientific Section, the Bureau of Insurance in the Ministry of Welfare, and the Japanese Social Insurance Investigating Committee. This latter committee was created by the Japanese Cabinet with membership drawn from labor, employers, the faculty of leading universities of Japan, and officers of the Japanese Government.

Many tentative drafts of partial revisions and amendments of the social insurance programs were submitted by the Insurance Bureau and reviewed by the Labor Advisory Committee and the Public Health and Welfare and Economic and Scientific Sections. Difficulty has been encountered, however, in obtaining complete and accurate translation of existing laws and pertinent ordinances.

The Labor Advisory Committee prepared a detailed report of its studies and conferences and this has served as the foundation for the operations of the Social Security Division.

The Committee found that the legal framework of Japanese social insurance is of relatively recent date. Compulsory health insurance for industrial workers and miners, although introduced in 1922, was in its initial form very limited in scope and social value. Even more restricted in its coverage and in the level of its benefits was social insurance against industrial accident as established in 1931.

The broader development of social insurance legislation occurred largely during the period of preparation and prosecution of the war and, in many ways, was influenced by wartime objectives. It was found that modern Japan, in the field of social insurance as in many other fields, had taken over Western institutions without accepting their basic philosophies. The principles that the insured worker acquires the right to benefits and services as firm as any contractural right, and that he acquires the right to participate in the formulation of policies for and in the management of social insurance programs, were not in fact recognized. The paternalistic and authoritarian character of the Japanese regime had definitely influenced their social insurance program.

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While the Labor Advisory Committee deemed it impossible to make detailed proposals for a comprehensive social insurance system until the policies with respect to Japan's economic future are more definitely formulated, it did reach conclusions with respect to implementing the existing structure and these findings now serve as a guide to the Social Security Division.

Current Projects: Based upon the surveys and recommendations of the Social Insurance Consultants of the Labor Advisory Committee, the current projects have centered around health insurance, workmen's compensation and unemployment insurance. Investigations and surveys of the health insurance program have brought forth such important factors as keeping the program alive during the inflation; adjusting finances to assure survival of the program; instituting measures to raise the standards of service; extending medical service to those groups not now covered and arranging for broader participation of the employer and the insured in the management of the program. Through consultations and conferences directions were conveyed for raising standards, improving methods, and emphasizing hospital and sanitorium use as a part of an extensive preventive medicine program.

The low patient-census in health insurance hospitals and sanatoriums caused a survey of procedures and operations. As a result, a revision in the hospital and sanatorium procedures has been directed in an effort to increase efficiency in the use of equipment, facilities, and professional personnel. Each institution surveyed was found to be well-staffed and sufficiently financed to render service to a larger number of people. Heads of governmental insurance departments have initiated a program to bring about a cooperative plan among all government insurance agencies in making efficient use of insurance hospitals and sanatoriums.

With problems confronting the unstable labor conditions, constant supervision has been exercised in the development of the Employers' Liability Insurance for employees in case of accidents. The program has been extended to many small organizations not previously covered under Health Insurance. Concerted efforts have brought about the inclusion of such provisions as the furnishing of artificial aids, rehabilitation programs, longer periods of benefit payments on the installment plan, paying direct to the employee by the insurance office rather than through the employer under the old procedure, and the providing of an easier appeal system.

The Post Office Insurance and Annuities, two programs administered by the Ministry of Communications, and which are comparable to the usual life and endowment or retirement commercial policies, have been surveyed due to the extremely wide application and the possible application they might have in the Social Insurance program.

Budget adjustments and requirements are under current supervision, with a view toward reallocating the use of the Welfare Pension Fund in the National Health Program. Government subsidy being essential in the over-all requirement, constant demands are made for increased allotments for improving health facilities for the benefit of the low income and unemployed class.

Future Programs: Social insurance is unavoidably weakened during a period of inflation. Therefore, the urgent need confronting the Insurance Bureau of the Ministry of Welfare is maintaining the present status for a limited time as necessary measures are taken to assure a higher degree of coordination in their activities and more adequate governmental supervision. There are some issues which clearly enough justify immediate recommendation, while others need further exploration before decisions are reached.

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This Division sees the need for intensive study of the entire social insurance program, with the thought of readjusting and coordinating the coverages and benefits of the various types of insurances. Chief among these are the old age and survivors' insurance, family allowance and health benefits.

Administrative procedures seem to be a weakness in the Japanese system. A particular fallacy is that many provisions appear on paper, but few people are generally informed; another is the lack of adequate investigations, surveys and deliberations by a representative group of the people. Therefore, the leading point in the future program would be extending the scope, authority and public representation on the committee established by the Japanese Cabinet for investigation of the Social Insurance Program. Another point in need of emphasis, and of no less importance, is the administrative supervision of operations from the national as well as from the prefectural level. This will mean a more adequate staff of qualified personnel to serve as a field force so the whole process of supervision will include statistical reporting and standardization of procedures to assure complete and effective control.

Additional programs, which are immediate and future in character, include:

Added efforts in order to keep the social insurance program alive during the period of inflation.

Adjustments of financial measures to assure survival of the National Health Insurance and Sickness Insurance programs as to income and government subsidy.

To emphasize coordination and cooperation between the government insurance officials and the medical associations in raising the standards of medical services to the insured and fee-for-service allowance to doctors. Also, effecting a definite program for extending medical care to a larger group of people not now covered.

Encouraging broader participation by the insured in the social insurance program.

Developing the information, education and orientation program as to the value and benefits of social insurance.

Initiating the development of unemployment insurance with provisions to establish an adequate financial reserve for providing greater security to workers currently unemployed.

The establishing of a workmen's compensation insurance to assure security against industrial accidents and occupation diseases.

While appeal provisions appear in practically all schemes, they are hardly ever used, as no information is given that they are available. To overcome this weakness, the insured will be encouraged, by a simplified and non-partisan method, to make more use of the appeal privileges, which should increase individual participation in the program.

Even though special projects have been mentioned as a part of the future program, the entire field of social security and social insurance is in need of intensive study before a more comprehensive program can be announced.

Information Copy
Military Government Teams

28 February 1947

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SECTION VIII

SOCIAL SECURITY DIVISION

Amendments to the Welfare Pension Insurance Law and the Seamen's Insurance Law.

As reported in Public Health and Welfare Weekly Bulletin No. 122 the Diet on 28 April passed the amendment (Law No. 37) to the Health Insurance Law. The Welfare Pension Insurance Law and the Seamen's Insurance Law were revised by amendments passed on 28 April (Law No. 38) and 19 May (Law No. NK) respectively. Several of the amendments were the same for all three laws and others peculiar to Health Insurance or Welfare Pension Insurance were reflected in the comprehensive Seamen's Insurance program. The amendments to the Welfare Pension Insurance Law and the Seamen's Insurance Law are reviewed jointly in the following paragraphs. Amendments to both laws will be incorporated in the translations of the two laws to be distributed later in the form of a Technical Bulletin.

Article 3 in both laws has been revised in order that there may be a standard definition in these two laws and the Health Insurance Law with respect to "remuneration" for purposes of determining earnings to be included in the computation of contributions and benefits.

The "Table of Standard Remuneration" set up by the amendment to Article 4 of the Seamen's Insurance Law is identical with the new Health Insurance Table provided by Law No. 37 of 1949. The effect of the Seamen's Insurance amendment is to raise the ceiling on taxable wages from ¥ 8,000 to ¥ 24,000 and set the minimum standard monthly remuneration at ¥ 2,000 instead of ¥500, with a reorganization of the groupings into 19 instead of 30 classifications. (The Health Insurance amendment raised the ceiling on taxable wages under that law from ¥ 13,800 to ¥ 24,000 and set the minimum standard remuneration at ¥ 2,000 instead of ¥ 300, with a reorganization of the groupings into 19 instead of 40 classifications). The effect of the Welfare Pension Insurance amendment is to reorganize the groupings to compare with the first 10 of the 19 classifications under the other two laws, changing the minimum standard monthly remuneration from ¥ 300 to ¥ 2,000, and the ceiling on taxable earnings from ¥ 8,100 to ¥ 8,000.

With the exception of the amendment to Article 58, to provide a specific contribution rate for the person who leaves covered employment but voluntarily continues as insured (for purposes of only old age retirement and survivor's benefits), no changes are made in the rates of contributions or benefits under Welfare Pension Insurance. The "temporary" contribution rates continue to be 3.5% for miners and 3.0% for other men and for women; the "normal" rates being 12.3% for miners, 9.4% for other men, 5.5% for women, and 7.8% for those persons who voluntarily continue to be insured after leaving covered employment. Employer and employee bear equal shares of the contributions.

The "temporary" and "normal" rates were introduced in the amendments of July 1948 (Law No. 127 of 1948) wherein the normal rate was set down as a paper figure and the temporary rate was declared to be effective "for the time being". Old age pensions will not be paid under Welfare Pension Insurance until 1956 and the temporary rate includes a provision that old age pensions will be computed only on wages not in excess of ¥ 300 (the former minimum standard monthly remuneration and which will continue to be the basis for computations relative to old age pensions under the temporary rate regardless of the fact that the minimum standard monthly remuneration is now ¥2,000).

In the "temporary" contribution rate for Seamen's Insurance, there have been made reductions of .2% for unemployment insurance and .42% for the long-term benefits and an increase of 2.12% to meet the increased cost of medical care. This results in a net increase of 1.5% in the temporary rate. A slightly higher increase in the "normal" rate is due to the fact that the rate for long-term benefits was not reduced as much as in the temporary rate although the other changes are the same for the normal and temporary rates. In the temporary rate it is contemplated that computations for old-age benefits will continue to be based on wages not in excess of ¥500, the minimum standard remuneration prior to the current revision of that minimum to ¥ 2,000.

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The various rates as amended are as follows:

Contribution Rates

	Normal				Temporary			
	Present		Proposed		Present		Proposed	
A. Includes medical care, unemployment insurance, Old-age pension, invalidity, retirement, survivors and funeral benefits								
Seamen	8.1%		8.4%		4.0%		4.2%	
Shipowners	11.5%		13.0%		7.5%		8.8%	
Total		19.6%		21.4%		11.5%		13.0%
B. Excludes unemployment insurance								
Seamen	7.0%		7.4%		2.9%		3.2%	
Shipowners	10.4%		12.0%		6.4%		7.8%	
Total		17.4%		19.4%		9.3%		11.0%
C. Voluntary - includes only old age pension, retirement and survivors benefits								
Seamen		10.0%		10.0%		10.0%		10.0%

The provisions in Article 2 of both the Welfare Pension and Seamen's Insurance Laws for the present Welfare Pension Insurance Committee and the Seamen's Insurance Committee are deleted and a new Chapter V is inserted in each law to provide for a Welfare Pension Insurance Advisory Council and a Seamen's Insurance Advisory Council. Each of the two groups is a national body composed of 18 members with equal representation accorded to insured persons, employers and "those representing the public interest" with respect to the Welfare Pension Insurance Advisory Council, and to seamen, shipowners and "those representing the public interest, including representatives of the medical profession" with respect to the Seamen's Insurance Advisory Council. Each Council is to advise concerning the respective programs at the request of the Welfare Minister and will have the right to make recommendations on its own initiative. The Welfare Minister is obligated to consult the Councils "before acting upon matters involving planning, legislation, or major administrative policy" concerning the programs.

Penalty provisions have been increased in general in both laws. Provision is made in the Welfare Pension Insurance Law to subject an employer to imprisonment for failure to remit employees' deductions; this corresponds to the other two laws. Provision is made in the Seamen's Insurance Law to correspond to the Health Insurance penalty for an employee who refuses to submit to a medical examination. This latter penalty would be rarely invoked but is intended as an aid in cases of fraud.

The 1948 amendments which provided additional amounts for dependents of invalidity pension recipients are revised in both laws to require that such dependents, in order to receive such additional amounts, shall have been supported by the pension recipient at the time he became disabled.

At the suggestion of the Japanese Legislative Bureau, certain additions were made to the Welfare Pension Insurance Law to clarify the provision already in the laws that survivors of the same priority shall share equally instead of being subject to the former rule whereby the eldest male received the total sum. This will be done at a later date for Seamen's Insurance since related questions concerning

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survivors under that law have not been settled; however such provision is actually equally effective in the latter law although not as clearly stated as in the Welfare Pension Insurance Law.

Certain Articles in the Welfare Pension Insurance Law which provide for administrative procedures have been amended to prevent duplication of function when similar action is taken under Health Insurance and have been amended also to recognize determinations made by Health Insurance Societies as well as the prefectural insurance offices.

Through misunderstanding at the time provision was made in July 1948, in the Health Insurance Law for the Medical Care Advisory Council and the Medical Fee Calculating Committee, similar Articles were not added to the Seamen's Insurance Law. Appropriate Articles have now been inserted in the Seamen's Insurance Law to provide for participation in these Councils.

Article 33-(9) of the Seamen's Insurance Law concerning the computation of unemployment insurance benefits, has contained a provision to the effect that a recipient of a sickness allowance shall be paid unemployment insurance benefits in an amount equal to the difference between such allowance and the amount of his full unemployment insurance benefit. It was pointed out to officials of the Ministry of Welfare that such a provision is inconsistent with the requirement that a person, in order to be eligible for unemployment insurance benefits, must be able as well as willing to accept employment. His receiving a sickness allowance, which is a payment made to compensate for a wage loss due to illness, indicates his inability to work and therefore his ineligibility to receive any unemployment insurance benefits. The current amendments delete this provision and the Ministry of Welfare is to issue a notice to prefectural insurance offices to stress the fact that a person is ineligible for any unemployment insurance benefits for the period of time for which he receives a sickness allowance.

Following repeated requests of fishermen, supported by the Ministry of Transportation and the Sea Products Bureau of the Ministry of Commerce, the qualifying period for old age benefits for those fishermen who engage in fishing as seasonal rather than continuous employment is reduced from 15 to 10 years. The benefits for such fishermen, as a consequence, are reduced by half. The fishermen's representatives and the government officials rejected suggestions concerning an increase in contribution rates for such fishermen in order to maintain the same benefit rate for them as for other seamen.

Following similar requests that such fishermen be exempted from compulsory unemployment insurance, provision is made to permit such exemption upon application by the employer after he has obtained the consent of three-fourths of the seamen (fishermen) employed by him.

Ministry of Welfare Officials have given the following figures on present and estimated future coverage under the Seamen's Insurance Law:

Date	Total	Fishermen affected by above amendments	Other Seamen
31 Jan 49	114,276	17,582	96,694
31 Mar 50	165,600	60,000	105,600

The method of computing unemployment insurance benefits is revised to conform to the same change made in this session of the Diet to the Unemployment Insurance Law which relates to landworkers. Unemployment insurance benefits will now be computed on the basis of 60% of the seamen's average daily standard remuneration, but not in excess of ¥300 per day, instead of on the basis of a sliding scale of from 40% to 80% of the average daily standard remuneration.

National Health Insurance Nurses

Reference is made to I-hatsu 347, dated 4 April, subject: "Policy of Guidance on Business of Public Health Nurses", which was prepared by the Nursing Section in the Ministry of Welfare, with the cooperation of the Medical Affairs, Preventive Medicine and Insurance Bureaus, and sent to the prefectural governors. This is the

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first in a series of notifications regarding information and training for public health nurses including visiting nurses in the National Health Insurance program. The notification gives the channels of administration for dissemination of information. Further, reference is made to Public Health and Welfare Weekly Bulletin No. 121, Nursing Division, which gives a detailed account of the forthcoming Public Health Nurse training course. There is considerable latitude and flexibility in determining the eligibility of those who may attend this course. The National Health Insurance nurse interested in obtaining a public health nurse certificate and advancing her professional information should make use of this opportunity.

In conferences with representatives of the National Health Insurance nurses, during staff visits to the various prefectures, their plea for increased professional information and the opportunity to attend refresher courses has been a subject strongly emphasized. As a result, constant efforts have been carried on to expand the programs sufficiently to have the nurses with National Health Insurance included. The efforts have been successful and now the National Health Insurance nurse has an opportunity to attend short courses for improving her professional training. This is an improvement over former days when the National Health Insurance nurse had practically no opportunity to attend organized courses for increasing her professional knowledge.

With the establishment of these new programs the number of adequately trained nurses will be increased as well as the fact that the work with National Health Insurance will become more attractive.

SECTION IX

MEMORANDUM TO JAPANESE GOVERNMENT

None.

Crawford F. Sams

CRAWFORD F. SAMS
Brigadier General, Medical Corps
Chief

3 Inclosures:

1. TB-PH-WEL-19 "Group Work".
2. Distribution of Medical Supplies and Equipment.
3. Summary Report of Cases and Deaths from Communicable Diseases in Japan for Week Ended 14 May 1949.