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File under CIVIL AFFAIRS Page

NO.	FROM	DATE	TO	SYNOPIS
1	G/CS	29 Jul 49	SCAP Sec.	Reorganization of Civil Affairs Activities
2	GS	12 Aug 49	D C/S	Composition, Strength and Function of Civil Affiars Section
3	G-1	9 Dec 49	C/S	Reorganization of Civil Affairs Activities
~~4~~	~~G-3~~			
4		29 Dec 49		SCAP G.O.#24; Transfer and Reorganization of Unites, Organization of Civil Affairs Section, and Annouucement of Staff
	1951			
5	Civ Af	13 Apr 51	GS	Extracts from Monthly Activities Report
6	G-3	27 Jun 51	Commander in Chief UN Com	Revised Directive for Civil Affairs Activities in North Korea

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SECRET

G-3 091 Korea (27 June 51)

27 June 1951

SUBJECT: Revised Directive for Civil Affairs Activities in North Korea.

TO : Commander-in-Chief
United Nations Command
APO 500, c/o Postmaster
San Francisco, California

1. The Department of State and the Department of the Army are considering a revision of your directive for Civil Affairs Activities in North Korea, furnished you on 28 October as JCS 95328. The inclosed draft has been prepared by the Department of State after several working level conferences. It has not been accepted by the Department of the Army or the Department of Defense but is being circulated within the Department of the Army concurrently to obtain comments from interested agencies.

2. It is requested that you review the inclosed draft directive and submit your comments, including any suggestions for modification, as soon as practicable.

1 Incl
Draft Directive
dtd 22 Jun 51
(in duplicate)

MAXWELL D. TAYLOR
Maj Gen, GSC
Assistant Chief of Staff, G-3

SECRET COPY TO ACCOMPANY ORIGINAL

Secret

DRAFT
11/13/51

Part I. Hereafter follows the General Concept for the Occupation of North Korea

1. The primary purpose of the occupation will be to establish peace and stability in order that, in accordance with the United Nations resolutions and with the aid and assistance of the United Nations, the Korean people will be enabled to establish a unified, independent and democratic government for all of Korea. In the conduct of the occupation, the Commander-in-Chief, United Nations Command, will give appropriate cognizance to the fact that the United Nations has established other agencies with related missions for the fulfillment of the total purposes of the United Nations in Korea.

2. The Commander-in-Chief, United Nations Command, will establish and maintain in North Korea such administrative machinery as is necessary to preserve law and order, to carry out the basic functions of government, and to further the objectives of the occupation.

3. The paramount objectives of the occupation will be the establishment and maintenance of internal order, the support of military operations and the fulfillment of obligations under international law in those areas of North Korea which fall within the control of the United Nations forces. Consistent with conduct of military operations, democratic political and economic activity in the occupied areas will be encouraged so as to prepare the way for ultimate unification of Korea through elections, as contemplated in the pertinent United Nations resolutions. Instructions concerning the mission of the Commander-in-Chief, United Nations Command, subsequent to assumption of responsibility by a government of a unified Korea, will be transmitted later.

4. The Commander-in-Chief, United Nations Command, will be the supreme authority in those areas of North Korea under his control, subject to such orders as may be issued to him by the United States Government as the Unified Command under the United Nations. However, in accordance with the delineation of responsibilities among the United Nations Command the United Nations Commission for the Unification and Rehabilitation of Korea (UNCURK) and other United Nations agencies in Korea, as contained in this

Occupation of North Korea (Cont'd)

civil affairs directive for North Korea, separate instructions, or agreements between the Unified Command and the Commission or those agencies, the Commander-in-Chief, United Nations Command, will give appropriate consideration to, the advice and recommendations of, cooperate with and assist the Commission and other United Nations agencies in the fulfillment of their missions.

Part II. In the light of the general concept outlined in Part I, hereafter follows your civil affairs directive:

1. Purpose

It is the purpose of this directive to prescribe the broad policies which will govern your administration, as Commander-in-Chief, United Nations Command, of those areas of North Korea (that part of Korea north of the 38th Parallel) which fall within control of the United Nations forces.

2. Mission

You will administer those areas of North Korea which fall within your military control in the name of and on behalf of the United Nations. It shall be your primary duty so to administer the occupation of such areas as to insure the security of the occupying forces; to support your military mission; to fulfill your obligations under international law with respect to the lands, properties and inhabitants thereof; to promote economic rehabilitation and the democratic mode of life; and to prepare the way for the establishment of a unified, independent and democratic Korea in accordance with the United Nations resolutions, having due regard for the related responsibilities of the United Nations Commission for the Unification and Rehabilitation of Korea and other United Nations agencies.

3. Command

The United Nations, through the agencies designated by it, is the supreme authority with respect to the occupation of North Korea. The United States Government, in the exercise of its responsibilities as the Unified Command under the United Nations, will formulate your instructions and will report to the United Nations. The Joint Chiefs of Staff of the United States have been designated as the agency through which you will

Occupation of North Korea (Cont'd)

receive your instructions and to which you will report. The Joint Chiefs of Staff, for the Unified Command, will issue such interim and emergency instructions and guidance as may be necessary. Until you are notified otherwise, and subject to such orders as may be issued to you through the foregoing chain of command, you are the supreme authority in those areas of North Korea which fall within your control. In those areas you may promulgate such laws and regulations, and abrogate existing laws and regulations, as may be necessary to assure the accomplishment of your mission.

4. Relationships

a. (1) The United Nations Commission for the Unification and Rehabilitation of Korea (UNCURK) has been established by the United Nations to represent the United Nations in bringing about a unified, independent and democratic government for all Korea. You will give the Commission your full cooperation and support in its mission. In the resolution of such fundamental problems of national concern as may come within the purview of your mission, you will be guided by its views and recommendations to the maximum extent, consistent with military necessity. You are not, however, subject to its direction.

(2) The United Nations Korean Reconstruction Agency (UNKRA) has been established by the United Nations to conduct a program of relief and rehabilitation in Korea. You will permit UNKRA to discharge, with respect to North Korea, such responsibilities as are provided for by arrangements between UNKRA and the Unified Command, with due regard to the responsibilities of UNCURK as defined in the Resolution of the General Assembly, 1 December 1950.

b. While the Republic of Korea is the only lawful government established in Korea, its authority does not extend north of the 38th Parallel. You are not authorized to recognize such authority in North

Occupation of North Korea (Cont'd)

Korea. You will, however, consult with the Government of the Republic of Korea as you deem necessary.

5. Civil Affairs Organization

It is desired that the organization established by you to direct and supervise the administration of occupied areas of North Korea be staffed to the maximum practicable extent by individuals from all friendly member nations of the United Nations. You will requisition such personnel through the Department of the Army as executive agent for the Joint Chiefs of Staff. To the maximum extent practicable, your civil affairs organization should be susceptible, without major reorganization, to transfer in toto to a non-military agency of the United Nations.

6. Governmental Organization

a. Within the framework of United Nations objectives in Korea, and after evaluation of any recommendations furnished by UNCURK, you will establish in North Korea such civil governmental administration as is necessary to accomplish your mission.

b. You will dissolve those organizations of the so-called "Democratic Peoples Republic of Korea" which are found in areas occupied by the forces under your command, and prohibit all operations and activities of groups inimical to the occupation. You are authorized to retain, remove or appoint such officials on all levels of administration as you deem desirable in the interest of your mission.

c. You may make such changes in the political organization of the areas under your control as best to serve your mission, subject to the provisions of paragraph 4.

7. Legal

a. In the conduct of your mission, you will observe the humanitarian principles of the Geneva Conventions of 1949 and the applicable provisions of the Hague Convention IV of 1907, and will be guided by other pertinent principles of international law.

b. You will establish and operate such occupation courts as you deem required for the maintenance o law and order. Such occupation courts

Occupation of North Korea (Cont'd)

will exercise jurisdiction over all residents of North Korea, but will not exercise jurisdiction over the following categories of personnel:

(1) Members of the armed forces of the occupying forces and other persons subject to trial by court-martial by their respective national commands officially attached to or accompanying the armed forces of the occupying forces. Jurisdiction over these categories of individuals will be retained by their respective national commands.

(2) Persons entitled to diplomatic immunity.

(3) Prisoners of War. Jurisdiction over prisoners of war is contained in the Geneva Convention Relative to the Treatment of Prisoners of War, 12 August 1949.

(4) Non-residents who are present in North Korea for the purpose of performing functions in the interests of the occupation or of the United Nations. Your recommendations concerning establishment of military tribunals to exercise jurisdiction over this category of persons will be submitted to the Unified Command for approval.

c. The mere fact that an individual is or was a member of the armed forces of the North Korean Government, an official of that Government or of any political subdivision thereof, or a member of any political party will not of itself subject him to prosecution or reprisal, except as may be determined by the United Nations. You will apprehend and hold for trial by appropriate tribunals, in accordance with the law and customs of war, all persons who are or may be charged with atrocities or violations of the law and customs of war.

8. Economy

Pending transfer of responsibility for relief and rehabilitation in Korea to another agency of the United Nations, and in consonance with the provisions of paragraph 4a (2), you are responsible for providing, to the extent that these are made available to you, goods, services and

Occupation of North Korea (Cont'd)

technical assistance to prevent disease, starvation and unrest; to promote economic rehabilitation and the democratic mode of life; and to prepare the way for the establishment of a unified, independent and democratic Korea. To that end, you are authorized to take such action in connection with communications, commerce, industry, transportation, health, welfare, information, education, taxation, currency, banking, refugees and other appropriate fields of endeavor as is necessary for the accomplishment of your mission. You will submit for the approval of the United States Government, your recommendation concerning the sources and type of currency and rates of exchange to be used in areas of North Korea under your control

9. Reorientation and Re-education

You will initiate and conduct an intensive reorientation and re-education program designed to facilitate the accomplishment of the United Nations objectives in Korea, with primary emphasis on the values of the democratic mode of life and on measures necessary to prepare the people of North Korea to support, and accept the responsibilities which accompany, a unified democratic government in Korea. This program shall also emphasize to the Korean people the undertakings of the United Nations on their behalf and the reasons therefor. It will make maximum use of assistance which may be furnished by the United Nations agencies by appropriate United States Government agencies, and to the extent appropriate, by the Republic of Korea.

10. Fund Requirements and Allocation of Costs

You will keep the Department of Army fully informed concerning your requirements for funds necessary to discharge the above mission. In addition, you will maintain such records of expenditures made, costs of services furnished, and value of goods and services received as will permit you to report total costs in specific categories as may be necessary. Requisition of supplies, facilities and services within North Korea will be for the account of the United Nations. Local currency expenses in North Korea in support of your mission will not be charged to the individual nation incurring such expenses or administering the expenditures.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

CHECK SHEET

(Do not remove from attached sheets)

File No: AG 350.09 (13 APR 1951)CAS-I Subject: Extracts from Monthly Activities Report

Joseph G. Featherstone
74-1155 Ext 12

Note No.	From: Civil Affairs To: GS Date: 13 APR 1951
1. p 465	1. The following extracts from the March Monthly Activities Report received from Kyushu Civil Affairs Region are forwarded for your information.

a. Local Offices of National Government Agencies are contributing to the financial plight of the prefectures by their failure to reimburse the prefectures for the prefectural facilities used by the agencies. A partial survey of Miyazaki Prefecture indicated that the Economic Investigation Board, Labor Standards Bureau and Labor Supervision Bureau were occupying prefectural owned land without paying rental. The Food Stuffs Office of the Ministry of Agriculture and Forestry, the Electric Power Office of the International Trade and Industry Bureau, and the Crops Reporting Office of the Ministry of Agriculture and Prefecture Headquarters of the National Rural Police are occupying 16 prefectural owned buildings transferred to the police without compensation.

b. Conservative trends are evident throughout the Region. The Liberal Party is maintaining its lead, but the Socialist Party is making every effort to challenge it. High ranking officials from the Tokyo Headquarters of both parties have made numerous trips to this Region during the past month. Slates of candidates for the parties cannot accurately be predicted prior to the filing date of candidates as local branches frequently refuse to accept the candidate dictated by the National Party Headquarters. Frequently 3 or 4 candidates are found for one office, each claiming that he is the party candidate. The Communist Party will be an impotent force in the coming elections. In many cases the Communists will support Socialist candidates.

W.D.

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FEC AGO Form No 37a
(13 Dec 49)

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AG 350.09 (13 APR 195)CAS-L

Extracts from Monthly Activities Report

Joseph G. Featherstone
74-1155 Ext 12

Civil Affairs

GS

19 APR 1951

1. 1. The following extracts from the March Monthly Activities Report received from Kyushu Civil Affairs Region are forwarded for your information.

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RECORDED C-A-W.P.S.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

GENERAL ORDERS)
:
NO.....24)

APO 500
29 December 1949

TRANSFER AND REORGANIZATION OF UNITS, ORGANIZATION OF CIVIL AFFAIRS SECTION, AND ANNOUNCEMENT OF STAFF

See Admiw File for 1950 for copy of C/N fr C/S on Civil Affs. S-e

	Section
Transfer and Reorganization of Units.....	I
Organization of Civil Affairs Section.....	II
Announcement of Staff.....	III

I. TRANSFER AND REORGANIZATION OF UNITS. 1. The Civil Affairs Regions and District currently assigned to the Eighth Army, together with the Civil Affairs Section, Headquarters, Eighth Army are relieved from assignment to the Eighth Army and are assigned to General Headquarters, Supreme Commander for the Allied Powers, effective 0001, 1 January 1950. Concurrent with this reassignment, these units are reorganized and redesignated as prescribed in Table of Distribution Number 301-1051 (Civil Affairs Units, General Headquarters, Supreme Commander for the Allied Powers), 20 December 1949.

II. ORGANIZATION OF CIVIL AFFAIRS SECTION. 1. The Civil Affairs Section is organized, effective 0001, 1 January 1950, as a special staff section to advise the Supreme Commander concerning civil affairs operations in the field and to report on the implementation by the Japanese of directives of the Supreme Commander.

2. The functions of the Civil Affairs Section are to:

a. Maintain close liaison with other staff sections to insure proper orientation of field surveillance and reporting.

b. Provide operational supervision of the activities of the Civil Affairs Teams.

c. Transmit information received from the Civil Affairs Teams to the appropriate General Headquarters staff sections.

~ A-6
Org. C-20-D-3

COPY

FILE

Maj Flette
26-5961

Subject: Reorganization of Civil Affairs Activities

1 Dec 49

From: G-3 To: G-1

1 1. Reference letter, GHQ, SCAP, AG 320(25 Jul 49)SGS, subject as above, 25 July 1949.

2. In order that the Civil Affairs Section, GHQ, SCAP may be organized and in operation prior to 31 December 1949, request that a proposed Table of Distribution for this section be forwarded to G-3 by 20 December 1949.

E. K. W.

Mr. Pruett 26-8993
9 December 1949

From: G-1 To: Chief of Staff

2 1. Personnel ceilings for Civil Affairs Section and Teams must be established in order that revised Table of Distribution for this activity can be prepared, approved and submitted to the Department of the Army. G-3, in preceding Checknote, has requested this Table of Distribution by 20 December 1949 (normal date for all SCAP and FEC sections).

2. The directive to Commanding General, Eighth Army, on reorganization of the Civil Affairs activities (Tab A), stated that "The specific personnel requirements for this section will be transmitted later". In order that these requirements may be in consonance with the planning of Eighth Army, G-1 has obtained informally from the Chief, Civil Affairs Section, Eighth Army, the following personnel requirements for all Civil Affairs Activities subsequent to 31 December 1949, which appear reasonable:

Officer Personnel	30
Enlisted Personnel	
CA Teams Proper	25
TDY with CIC	56
Total Military	111
Total Civilian	415

These requirements do not include personnel (31 military and 7 DAC) for operational control of the vaults of the Bank of Japan and the Osaka Mint, presently considered by Eighth Army to be a Civil Affairs activity. In view of recent disapproval by the Chief of Staff of the CPC proposal to transfer

COPY

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this operational responsibility from Eighth Army to SPC, this responsibility will remain with Commanding General, Eighth Army. In the current revision of Eighth Army troop and DAC ceilings, to be effective 1 January 1950, Eighth Army will be authorized sufficient personnel, above previously planned authorizations, to perform the activities taken over from Civil Affairs Teams.

3. Attached proposed letter (Tab B):

a. Establishes personnel ceilings as indicated in paragraph 2.

b. Informs Commanding General, Eighth Army, that he will retain responsibility and personnel for operational control of the United States Vaults at the Bank of Japan and Osaka Mint until further notice.

c. Requests submission of Civil Affairs Tables of Distribution by 20 December 1949.

4. Recommend approval of Tab B.

2 Incls
1 - Tab A, Directive to CG, 8th A
2 - Tab B, Ppsd ltr to CG, 8th A

W. A. B.

C O P Y

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG 320 (1 Dec 49)CA 13 Dec 49

SUBJECT: Reorganization of Civil Affairs Activities

TO: Commanding General
Eighth Army
APO 343

1. Reference is made to letter, General Headquarters, Supreme Commander for the Allied Powers, subject as above, 25 July 1949.

2. Total military and Department of the Army civilian personnel authorization for the Civil Affairs Section and the regional and district teams to be transferred to General Headquarters, Supreme Commander for the Allied Powers, effective 1 January 1950, follows:

Officers	30
Enlisted	81
DA Civilian	415

This authorization does not include personnel for operational control of the United States vaults at the Bank of Japan and Osaka Mint.

3. It is desired that a proposed Table of Distribution, based on the military personnel authorization contained in paragraph 2, be submitted to General Headquarters, Supreme Commander for the Allied Powers, attention: Assistant Chief of Staff, G-1, as soon as practicable and not later than 20 December 1949.

BY COMMAND OF GENERAL MacARTHUR:

C. D. CONLEY
Major, AGD
Asst Adj Gen

M/R: Approved by Deputy Chief of Staff SCAP
11 December 1949

C O P Y

Canc Restricted

Civil Affairs Units
20 September 1949

Table of Distribution
No 301-1225
Eighth Army

T/A 20-130-FEC
DEPT OF THE ARMY
24 AUGUST 1948

CIVIL AFFAIRS UNITS

SECTION I GENERAL

II DISTRIBUTION

A Civil Affairs Units

Restricted

SECTION I - GENERAL

1. MISSION - The mission of Civil Affairs is as directed by the Commanding General, Eighth Army, surveillance and supervision of the Japanese in executing the directives issued to their governments by the Supreme Commander for the Allied Powers.

2. ASSIGNMENT - All Civil Affairs Units are assigned to the Eighth Army as directed by Letter Order 6-44, Hq Eighth Army, 30 June 1946, Letter Order No. 3-3, Hq Eighth Army, 11 March 1947, and Letter Order 1-8, Hq Eighth Army, 23 January 1948. These units operating in ZR of I and IX Corps are attached to the respective Corps.

3. CAPABILITIES - At authorized strength each unit is capable of carrying out its functions as indicated in paragraph one above and in the functional chart.

FUNCTIONAL CHART FOR CIVIL AFFAIRS UNITS

Restricted

Chief, Civil Affairs Unit

Executive (Executive and Adjutant)

ECONOMICS SECTION

Agriculture
Crop Collection
Food Distribution
Fertilizer
Fisheries
Mining
Incentive Goods
Forestry
Transportation
Electric Power
Petroleum
Construction
Public Works
Redistribution of Critical Materials
Import-Export
Stimulation of Critical Industries
Elimination of Control Associations
Labor Procurement for Occupation Forces
Labor Relations
Labor Education
Wages and Working Conditions
Employment
Blackmarket
Use of Japanese Supplies and Facilities by the Occupation Forces
Release of Installations
Reparations
Restricted Industrial Operations
Economic Investigation Board
*Finance and Civil Property
- Japanese Tax Administration
- Maintenance of United Nations Property
- Restoration of United Nations Property
- Looted Property
- German Property
- Precious Metals
- Rehabilitation of Postal Savings Branches

*In Regional Teams the responsibility of a separate Finance and Civil Property Section.

CIVIL EDUCATION SECTION

Surveillance, Encouragement and Assistance in:
- Public and Private Education
- Reorganization and Decentralization of School System
- Adult Education
- Youth Organizations
- Teacher Training
- Screening of Teachers
- Arts and Monuments
- Religion

PUBLIC WELFARE SECTION

Surveillance, Encouragement and Assistance in:
- Public and Private Welfare Programs
- Public Assistance
- Child Welfare Service
- Welfare Institutions
- Correctional Institutions
- Welfare Training
- Relief Supplies
- Welfare of Foreign Nationals
- Disaster Operations
- Social Insurance
- Community Organizations

PUBLIC HEALTH SECTION

Surveillance, Encouragement and Assistance in:
- Public Health Program
- Preventive Medicine
- Venereal Disease Control
- Tuberculosis Control
- Distribution and use of medical supplies
- Port Quarantine Activities
- Medical Education
- Hospitalization
- Nutrition Surveys
- Narcotic Controls
- Nursing Affairs
- Veterinary Affairs
- Sanitary Affairs
- Dental Affairs

CIVIL INFORMATION SECTION

Guide and Assist in:
- Development of local information media and organizations
- Planning, conducting local info programs
- Reinforcing national information program

LEGAL & GOVERNMENT SECTION

- Japanese Constitution
- Japanese Laws
- Japanese Courts
- Civil Service Administration
- Governmental Activities
- Activities of Political parties
- Elections
- Purge of Official except teachers
- Special Investigations
- Assist in Military Occupation Court Matters

Restricted

Restricted

A - DISTRIBUTION
Civil Affairs Units

SECTION II

T/D 301-1225

1. UNIT	2 Specification Serial Number	3 Arm or Service	4 Total Units	5 Hq & Hq Det Kinki CAff Region	6 Hq & Hq Dets 6 CAff Regions (ea) b	7 Hq & Hq Det Hokkaido CAff District	8 Tokyo CAff Team	9 Kanagawa CAff Team	10 Osaka CAff Team	11 Fukuoka CAff Team	12 Aichi CAff Team	13 Nagasaki CAff Team	14 Hyogo CAff Team	15 Shizuoka CAff Team	16 Hiroshima CAff Team	17 Kyoto CAff Team	18 35 Prefectural CAff Teams (ea) a	19 REMARKS
2. Colonel			16	2	1	1	1	1	1	1	1	1	1					
3. Chief, CAff Unit	8104	SA	(15)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)					
4. Custodian, U.S.Vaults	6010	FI	(1)	(1)														
5. Lieutenant Colonel			61	2	2	2	1	1	1	1	1	1	1	1	1	1	1	
6. Adm Officer CAff	2124	SA	(15)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)					
7. Economics Officer	8000	SA	(8)	(1)	(1)	(1)												
8. Chief, CAff Unit	8104	SA	(38)											(1)	(1)	(1)	(1)	
9. Major			41	1				2						1	1	1	1	
10. Adm Officer, CAff	2124	SA	(38)											(1)	(1)	(1)	(1)	
11. Adm Officer	2120	SA	(1)c					(1)										
12. Pub Finance Officer	6010	FI	(1)	(1)														
13. Quarantine Officer	3506	MS	(1)					(1)										
14. Captain			60	2		1	2	4	1	3	2	3	3	1	1	2	1	
15. Adm Officer	2120	SA	(7)c					(3)		(1)	(1)	(1)	(1)					
16. Economics Officer	8000	SA	(46)				(2)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	
17. Pub Finance Officer	6010	FI	(2)	(2)														
18. Quarantine Officer	3506	MS	(5)			(1)				(1)		(1)	(1)			(1)		

a. Prefectural Teams designated as follows:
1. Akita CAff Team
2. Aomori CAff Team
3. Chiba CAff Team
4. Ehime CAff Team
5. Fukui CAff Team
6. Fukushima CAff Team
7. Gifu CAff Team
8. Gumma CAff Team
9. Ibaraki CAff Team
10. Ishikawa CAff Team
11. Iwate CAff Team
12. Kagawa CAff Team
13. Kagoshima CAff Team
14. Kochi CAff Team
15. Kumamoto CAff Team

Restricted

Restricted

A - DISTRIBUTION
Civil Affairs Units

SECTION II

T/D 301-1225

1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19
UNIT	Specification Serial Number	Arm or Service	Total Units	Hq & Hq Det Kinki CAff Region	Hq & Hq Dets 6 CAff Regions (ea) b	Hq & Hq Det Hokkaido CAff District	Tokyo CAff Team	Kanagawa CAff Team	Osaka CAff Team	Fukuoka CAff Team	Aichi CAff Team	Nagasaki CAff Team	Hyogo CAff Team	Shizuoka CAff Team	Hiroshima CAff Team	Kyoto CAff Team	35 Prefectural CAff Teams (ea) a	REMARKS
19. Lieutenants			18	1		2		10		1	1	1	1	1				
20. Adm Officer	2120	SA	(17)c			(2)		(10)		(1)	(1)	(1)	(1)	(1)				
21. Pub Finance Officer	6010	FI	(1)	(1)														
22. Total Commissioned			196	8	3	6	4	16	3	6	5	6	6	4	3	4	3	
23. Grade 1			55	1	1	1	1	2	1	2	1	1	1	1	1	1	1	
24. Administrative NCO	502		(55)	(1)	(1)	(1)	(1)	(2)	(1)	(2)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	
25. Grade 2			66	2	1	2	2	4	1	3	2	2	2	2	2	1	1	
26. Administrative NCO	502		(13)	(1)		(1)	(1)	(3)		(2)	(1)	(1)	(1)	(1)	(1)			
27. Mess Steward	824		(53)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	
28. Grade 3			152	6	5	6	5	8	3	5	4	4	4	3	2	2	2	
29. Motor Trans NCO	014		(15)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)					
30. Cook, First	060		(15)	(1)	(1)	(1)	(1)	(2)		(1)	(1)	(1)	(1)					
31. Administrative NCO	502		(69)	(3)	(2)	(3)	(2)	(4)	(1)	(2)	(1)	(1)	(1)	(2)	(1)	(1)	(1)	
32. Supply NCO	821		(53)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	
33. Grade 4			74	2	1	4	1	15		2	2	2	2	1	1	1	1	
34. Administrative NCO	502		(35)	(2)	(1)	(4)	(1)	(14)		(2)	(2)	(2)	(2)					
35. Cook, Second	060		(1)					(1)										
36. Motor Trans NCO	014		(38)											(1)	(1)	(1)	(1)	

Restricted

16. Mie CAff Team
17. Miyagi CAff Team
18. Miyazaki CAff Team
19. Nagano CAff Team
20. Nara CAff Team
21. Niigata CAff Team
22. Oita CAff Team
23. Okayama CAff Team
24. Saga CAff Team
25. Saitama CAff Team
26. Shiga CAff Team
27. Shimane CAff Team
28. Tochigi CAff Team
29. Tokushima CAff Team
30. Tottori CAff Team
31. Toyama CAff Team
32. Wakayama CAff Team
33. Yamanashi CAff Team
34. Yamagata CAff Team
35. Yamaguchi CAff Team

Restricted

A ► DISTRIBUTION
Civil Affairs Units

SECTION II

T/D 301-1225

1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19
UNIT	Specification Serial Number	Arm or Service	Total Units	Hq & Hq Det Kinki CAff Region	Hq & Hq Dets 6 CAff Regions (ea) b	Hq & Hq Det Hokkaido CAff District	Tokyo CAff Team	Kanagawa CAff Team	Osaka CAff Team	Fukuoka CAff Team	Aichi CAff Team	Nagasaki CAff Team	Hyogo CAff Team	Shizuoka CAff Team	Hiroshima CAff Team	Kyoto CAff Team	35 Prefectural CAff Teams (ea) a	REMARKS
37. Grade 5			26	2	1	2	1	10		1	1	1	1	1				
38. Clerk, General	055		(25)	(2)	(1)	(2)	(1)	(9)		(1)	(1)	(1)	(1)	(1)				
39. Food Sv Apprentice	062		(1)					(1)										
40. Grade 6 & 7			17	1	1	1		5		1	1	1	1					
41. Duty Soldier, III	590		(17)	(1)	(1)	(1)		(5)		(1)	(1)	(1)	(1)					
42. Total Enlisted			390	14	10	16	10	44	5	14	11	10	11	8	6	5	5	
43. Total Commissioned			196	8	3	6	4	18	3	6	5	6	6	4	3	4	3	
44. Aggregate			586	22	13	22	14	62	8	20	16	16	17	12	9	9	8	

b. Hq & Hq Det at 6 Regional Teams designated as follows:
1. Chugoku CAff Region
2. Kanto CAff Region
3. Kyushu CAff Region
4. Shikoku CAff Region
5. Tohoku CAff Region
6. Tokai-Hokuriku CAff Region

c. Customs, Immigration & Quarantine Officers

Restricted

Restricted

RECAPITULATION

OFFICERS

SSN	Arm or Service	Total	Rank				
			Col	Lt Col	Maj	Capt	Lts
OFFICER							
2120	SA	25			1	7	17
2124	SA	53		15	38		
3506	MS	6			1	5	
6010	FI	5	1		1	2	1
8000	SA	54		8		46	
8104	SA	53	15	38			
Total Officers		196	16	61	41	60	18

ENLISTED

SSN	GRADE						TOTAL
	1st	2nd	3rd	4th	5th	6 & 7	
014			15	38			53
055					25		25
060			15	1			16
062					1		1
502	55	13	69	35			172
590						17	17
821			53				53
824		53					53
TOTAL	55	66	152	74	26	17	390

Restricted

RESTRICTED

Table of Distribution
No. 301-1051

TA 20-130 W/C-1
24 August 1948

General Headquarters
Supreme Commander for
the Allied Powers
APO 500 20 December 1949

CIVIL AFFAIRS UNITS
GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

SECTION I - GENERAL

SECTION II- DISTRIBUTION

A. Civil Affairs Section

RESTRICTED

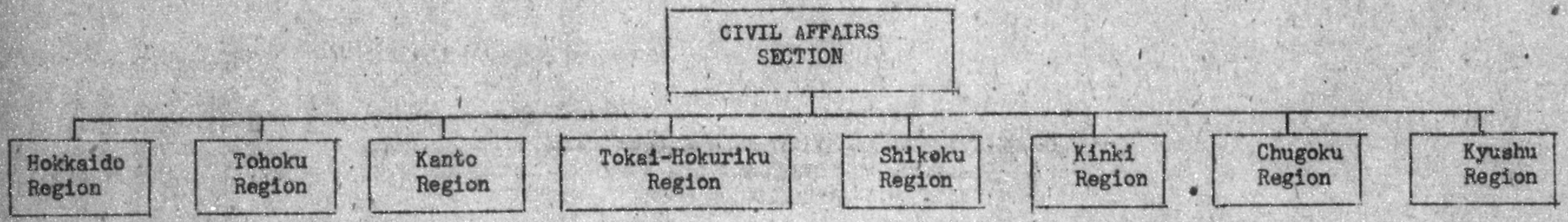
SECTION I - GENERAL

RESTRICTED

MISSION: The Civil Affairs Section and Teams are established to advise the Supreme Commander for the Allied Powers concerning civil affairs operations in the field and to report on the implementation by the Japanese of directives of the Supreme Commander.

ASSIGNMENT: The Civil Affairs Section and Teams are assigned to General Headquarters, Supreme Commander for the Allied Powers per General Order ____, 1949, GHQ, SCAP.

CAPABILITIES: The Civil Affairs Section and Teams, augmented by 415 Department of the Army civilians are capable of performing the assigned mission as indicated above.



RESTRICTED

A. DISTRIBUTION
Civil Affairs Units, GHQ, SCAP

SECTION II RESTRICTED

TD 301-1051
TA 20-179 W/C-1

1	UNIT	2 Specification Serial Number	3 Branch	4 Total Unit	5 Civil Affairs Section	6 Hokkaido CAff Region	7 Tohoku CAff Region	8 Kanto CAff Region	9 Tokai-Hokuriku CAff Region	10 Shikoku CAff Region	11 Kinki CAff Region	12 Chugoku CAff Region	13 Kyushu CAff Region	14 REMARKS
2	Generals			1	-	-	-	-	-	-	-	-	-	a. Assigned to Regional Teams, but attached to CIC units for administration and discipline
3	Chief, CAff Sec	0002	GO	(1)	(1)									
4	Colonels			11	3	1	1	1	1	1	1	1	1	
5	Chief CAff Officer	8104		(8)		(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	b. Capt or WO.
6	Deputy CAff Sec	8104		(1)	(1)									
7	Ex CAff Sec	8104		(2)	(2)									
8	Lieutenant Colonels			14	6	1	1	1	1	1	1	1	1	
9	Ass't Ex Officer	8104		(1)	(1)									
10	Civil Education Off	5503		(1)	(1)									
11	Deputy CAff Off	8104		(8)		(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	
12	Economics Off	8000		(2)	(2)									
13	Public Health Off	3005	MC	(1)	(1)									
14	Veterinary Off	3203	VC	(1)	(1)									
15	Majors			3	3									
16	Ass't Economics Off	8000		(3)	(3)									
17	Captains			1	1									
18	Personnel Officers	2200		(1)	b(1)									
19	Total Officers			30	14	2	2	2	2	2	2	2	2	
20	Master Sergeants			8		1	1	1	1	1	1	1	1	
21	Administrative NCO	0502		(8)		(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	

RESTRICTED

	1	2	3	4	5	6	7	8	9	10	11	12	13	14
	UNIT	Specification Serial Number	Branch	Total Unit	Civil Affairs Section	Hokkaido CAff Region	Tohoku CAff Region	Kanto CAff Region	Tokai-Hokuriku CAff Region	Shikoku CAff Region	Kinki CAff Region	Chugoku CAff Region	Kyushu CAff Region	REMARKS
22	Sergeants 1st Class			16		2	2	2	2	2	2	2	2	
23	Mess and Supply NCO	0824		(8)		(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	
24	Motor Sgts	0014		(8)		(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	
25	Sergeants			28			6	6	4	3	1	4	4	
26	Adm NCO	0502	a	(28)			(6)	(6)	(4)	(3)	(1)	(4)	(4)	
27	Corporals			29	1		6	6	4	3	1	4	4	
28	Adm NCO	0502	a	(28)			(6)	(6)	(4)	(3)	(1)	(4)	(4)	
29	Driver	0345		(1)	(1)									
30	Total Enlisted			81	1	3	15	15	11	9	5	11	11	
31	Total Officers			30	14	2	2	2	2	2	2	2	2	
32	Aggregate			111	15	5	17	17	13	11	7	13	13	

RESTRICTED

RESTRICTED

RECAPITULATION

Officers

SSN	ARM OR SERVICE	TOTAL	RANK				
			Col Gen	Lt Col	Maj	Capt	Lt
0002		1	1				
2200		1				1	
3005		1		1			
3203		1		1			
5503		1		1			
8000		5		2	3		
8104		20	11	9			
TOTAL OFFICERS		30	12	14	3	1	

Enlisted

SSN	GRADE						
	E-7	E-6	E-5	E-4	E-3	E-2	TOTAL
0014		8					8
0345				1			1
0502	8		28	28			64
0824		8					8
TOTAL ENLISTED	8	16	28	29			81

RESTRICTED

civil affairs

Composition, Strength and Function
of Civil Affairs Section, GHQ

GS DCS, SCAP 12 August 1949

2 1. A Government Section representative will attend the conference to be held in the office of the Deputy Chief of Staff, SCAP, at 1000 hours 16 August 1949 as requested in Check Note No. 1 above.

GS File

2. It is the view of Government Section that the functions of the proposed new Civil Affairs Section of General Headquarters should be strictly confined to:

a. Operational direction and coordination of the activities of Civil Affairs Teams in the field; and

b. Liaison within General Headquarters

and should not encompass any policy making activities in the fields within the responsibility of existing General Headquarters Staff Sections. Any other course would create confusion not only in internal staff procedures but also in the relations between General Headquarters and the Japanese Government.

3. Applying the above principle the proposed Civil Affairs Section would have the following specific functions and limitations in the area of Government Section's responsibility, i.e. the structure of civil government in Japan:

a. Functions:

(1) Forward to Regional Civil Affairs Teams Government Section's requests for information and reports on local political activities, elections, local ordinances and regulations.

(2) Transmit to Government Section information and reports received from Civil Affairs Teams.

(3) Transmit to Civil Affairs Teams command letters and instructions originated by Government Section requiring surveillance of elections or other political activities.

b. Limitations:

(1) Have no authority over, surveillance of or direct contact with the Japanese Government at the national level.

2 (Cont'd) (2) Exercise no function of policy formulation or coordination, including the interpretation of policies or directives to the Japanese Government at any level.

4. A draft of a General Order incorporating the above principles is enclosed as a suggestion.

Incl:
1 Draft of General Order

C.W.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

GENERAL ORDERS)
)
NO.....__)

APO 500
__ August 1949

CIVIL AFFAIRS SECTION

1. The Civil Affairs Section is established as a special staff section of this Headquarters to carry out operational direction and coordination of the activities of Civil Affairs Teams in the field and maintain continuing liaison within General Headquarters between the Civil Affairs Teams and FEC and SCAP staff sections.

2. It will be the function of the Civil Affairs Section to:

a. Operationally direct and coordinate the activities of Civil Affairs Teams in the field and make recommendations to assure their most efficient operation; and

b. Carry out liaison between the various sections of General Headquarters and the Civil Affairs Teams to:

(1) Forward to Civil Affairs Teams the requests of General Headquarters sections for information and reports;

(2) Transmit to the General Headquarters sections concerned information and reports received from Civil Affairs Teams; and

(3) Dispatch to Civil Affairs Teams command letters and instructions originated by General Headquarters sections and assure the official compliance of the Civil Affairs Teams with such directives.

AG_____(Aug 49)GS

BY COMMAND OF GENERAL MacARTHUR:

EDWARD M. AIMOND,
Major General, General Staff Corps,
Chief of Staff.

OFFICIAL:

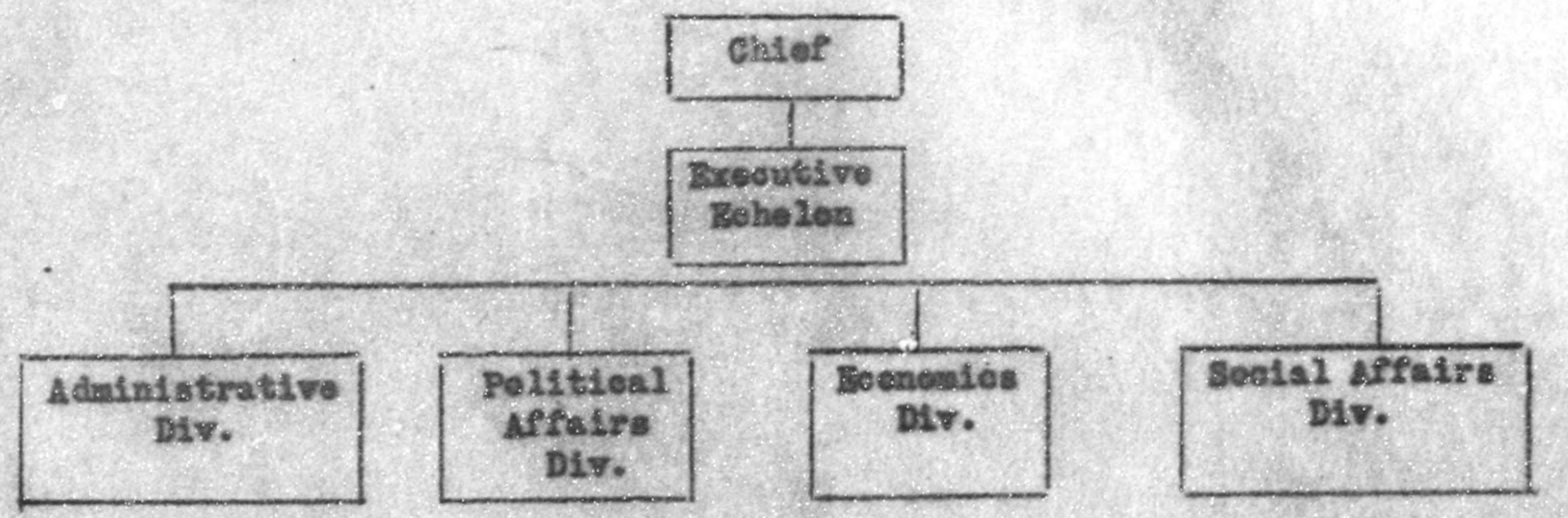
R. M. LEVY,
Colonel, AGD
Adjutant General.

Composition, Strength and Function of Civil Affairs Section, GHQ

DCS, SCAP GS 10 August 1949

1. 1. As has been officially announced, a Civil Affairs Section will be formed at this headquarters following the elimination of the prefectural civil affairs teams. Thereafter civil affairs field units will consist of 7 regional teams, plus a district team in Hokkaido. The strengths of regional teams probably will average 50, except for the Kanto Region, which will approximate 70. The Hokkaido District Team will number about 40. Military strength in each team is tentatively set at 4, which number is included in the foregoing figures.

2. The strength and composition of the Civil Affairs Section necessarily will depend upon the concept of its functions. One concept is to continue, at least in part, the functions now being performed at Headquarters Eighth Army. The other is to form a small section so organized as to enable its chief to control and direct the activities of field units along operational lines established by liaison and coordination with the various SCAP sections. Under this concept the divisions of the section would tend to generalize their activities rather than specialize. For example, with the following organization:



the Economics Division would include personnel with a sufficient knowledge of the missions of ESS, NRS, CCS and CTS to serve as a liaison between the field unit and these sections. It is intended that there shall be no duplication of effort in the activities of the Civil Affairs Section and other sections of GHQ. However, experience of Eighth Army Civil Affairs Section indicates that unless inquiries from the field are screened, SCAP sections will be

DCS, SCAP GS 10 August 1949

1. (contd) harassed by numerous calls from the eight field units about day-to-day minutiae pertaining to operational matters. Screening of such inquiries by the Civil Affairs Section will serve to relieve the SCAP sections of the burden. Conversely, the Civil Affairs Section, in its liaison capacity, can facilitate contact between the field units and the proper agencies or individuals of GHQ.

3. It is requested that addressee chiefs of section give careful consideration in relation to their own missions to the question of composition, organization and functions of the Civil Affairs Section and be prepared to present their views at a conference to be held in the office of the Deputy Chief of Staff, SCAP, at 1000, 16 August 1949.

Copies to:
G-1
G-2
CIE
CIS
CPC
ESS
GS
LS
NRS
PHW

A. P. F.

COPY

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

CHECK SHEET

(Do not remove from attached sheets)

File No: Subject: Reorganization of Civil Affairs Activities

Note No. 1. From: D C/S, SCAP To: All SCAP Sections Date: 29 Jul 1949

1. References:

a. Ltr, Supreme Commander for the Allied Powers, File AG 320 (25 Jul 49), SGS to Commanding General Eighth Army, subj: "Reorganization of Civil Affairs Activities". (Incl 1).

b. Staff Memorandum No. 28, GHQ SCAP and FEC, 16 July 1949.

c. Changes 7 to Occupation Instructions 5, GHQ, SCAP, 1 January 1948.

2. Arrangements have been made for representatives of the Civil Affairs Section, Headquarters, Eighth Army, to confer at an early date with SCAP Sections to ascertain their minimum requirements, present and programmed, for field work by Civil Affairs teams and reports thereon. In view of the scheduled discontinuance of prefectural teams, these requirements must be progressively reduced to correspond to the capabilities of field units.

3. In the hearings before the committee on relaxation of controls, the probable reduction in field units was discussed and tentative commitments to reduce the work load were made by some sections. In all cases these should be made firm during negotiations with Eighth Army conferees. The requirements agreed to in the forth-coming conferences, together with disagreements which call for arbitration, will be reported to the office of Deputy Chief of Staff, SCAP.

1 Incl.
Ltr. AG 320 (25 Jul 49) /s/ A. P. F.
- A. P. F. - - - - - - - - - - -

cc: Hq. Eighth Army
Attn: Civil Affairs Section

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