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SUMMARY OF RECOMMENDATIONS FOR REVISIONS

GIVEN IN TESTIMONY

BEFORE THE

COMMITTEE ON WAYS AND MEANS HOUSE OF REPRESENTATIVES

ON

JULY 21, 22, 23, 24, 27, 28, 29, 30, 31 AND AUGUST 3, 1964



Staff of the Joint Committee on Internal Revenue Taxation

U.S. GOVERNMENT PRINTING OFFICE WASHINGTON : 1964

JCS-16-64

39-023

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| tion of Securities Dealers, Inc. (exemption also to be | |
| applied to over the counter market) | 900 |
| (3) G. Keith Funston, president, New York Stock, Exchange | 902 |
| (3) G. Keith Funston, president, New York Stock Exchange_ (4) John R. Haire, chairman, Federal taxation committee, Juncturent Barkars Association of America | |
| Investment Bankers Association of America | 903 |
| | |

| | | U |
|----|--|--------------|
| 3. | Other recommendations: | Page in |
| | (a) Exempt sales between dealers: (1) Association of Stock Exchange Firms | hearings |
| | (2) National Association of Securities Dealers, Inc | 900 900 |
| | (b) Repeal of the issuance taxes for stocks and bonds: | |
| | (1) G. Keith Funston, president, New York Stock Ex- | 902 |
| | change(2) John R. Haire, chairman, Federal taxation committee, | 902 |
| | Investment Bankers Association of America | 903 |
| | D. Recommendations for Facilities and Services | |
| | I. CLUB DUES | |
| 1. | (a) Warren Cantrell, president, Professional Golfers' Association | |
| | of America | 925 |
| | of America | 022 |
| | intendents Association of America (c) Arthur E. Iredell, partner, Harris, Kerr, Forster & Co., New | 933 |
| | York, N.Y. (d) Kahl K. Spriggs, attorney, United States Lawn Tennis Asso- | 944 |
| | (a) Kani K. Spriggs, attorney, United States Lawn Tennis Asso- ciation | 947 |
| 2. | Cut the tax to 10 percent: | |
| | (a) Clem Young, president, Club Managers Association of | 907 |
| | America | 907 |
| | tion | 911 |
| | (c) Frank G. Hathaway, secretary-treasurer, National Club Association | 920 |
| | (d) Patricia McCormick, Southern California Chapter, United | |
| | (e) Walter A. Slowinski, Washington, D.C., attorney | $935 \\ 943$ |
| | (f) Kahl K. Spriggs, attorney, United States Lawn Tennis Asso- | |
| 9 | ciation | 947 |
| ა. | Recommended H.R. 9487 which exempts assessments or dues allocated to employee retirement plans; | |
| | (a) Frank G. Hathaway, secretary-treasurer, National Club | |
| | Association (b) Walter A. Slowinski, Washington, D.C., attorney (also recom- | 920 |
| | mended H.R. 1828 which exempts "housekeeping" pay- | |
| A | ments) | 943 |
| 4. | Increase the exemption for dues and fees to \$25 or \$50: Vernon D. Platt, chairman of the board, International Association | |
| ~ | of Swim Clubs, Pools & Beaches | 949 |
| 5. | Committee to reafirm the statement in the House report on the Excise Tax Technical Changes Act of 1958 (p. 38); the club dues tax not applied to | :) |
| | swimming clubs: | |
| 6 | Sol L. Kesselman, Garden State Swim Clubs (New Jersey) Revise code sections 4231, 4233(a)(4), and 4241 so that the club dues tax | 950 |
| 0. | will apply only to those membership clubs owned or controlled by the | |
| | members and so that the admissions tax applies to privately owned enter- | |
| | prises operated for profit. The exemption from admissions and the admissions tax in 4233(a)(4) should be amplified: | |
| | I. Stutz Drosnes, counsel, Rockleigh Field Club (New Jersey), | |
| | Hillcrest Cabana & Country Club (New Jersey), and Darling- ton Country Club (New Jersey) | 952 |
| 7 | . Exempt athletic clubs: | |
| 0 | George T. Wright, vice president, New York Athletic Club | 938 |
| 0 | A. H.R. 9988, exempt certain shooting and fishing preserves: (a) Hon. William J. Randall, Representative in Congress from | |
| | the State of Missouri | 953 |
| | (b) Samuel G. McCluney, president, North American Game Breeders & Shooting Preserve Association | 956 |
| 9 | . Conservation activity should not be taxed: | 0.00 |
| | J. Martin Winton, California Grassland Water Districts and the California Wildlife Federation | 960 |
| | | 000 |

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| | hearings |
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| Exemption now granted swimming and skating facilities should be extended | |
| to cover all mutually owned park and recreational facilities: | |
| Leonard Silverstein, National Association of Home Builders | 978 |
| Clarify section 4241 so that bowling league members would not be liable for | |
| club dues tax: | |
| C. E. Goldberg, chairman, executive committee, Bowling Pro- | 000 |
| prietors Association of America | 802 |
| | |
| II. ADMISSIONS | |
| General admissions: | |
| (a) To exempt motion pictures: | |
| (1) La Mar Sarra, cochairman, National Tax Campaign Committee, Council of Motion Picture Organiza- | |
| | 1166 |
| (2) Lester B. Issac, international representative, Inter- | 1100 |
| national Alliance of Theatrical Stage Employees | |
| & Motion Picture Operators of the United States | |
| and Canada | 1170 |
| and Canada (3) Roy B. Cooper, president, Northern California Theatre Association | 11.0 |
| Theatre Association | 1172 |
| (4) Mayor Robert F. Wagner, New York | 1173 |
| (4) Mayor Robert F. Wagner, New York. (5) Milton H. London, president, Allied Theatres of | 1110 |
| Michigan, Inc | 1173 |
| (6) Harry Goldberg, Washington Crossing, Pa | 1174 |
| (7) Martin H. Newman, vice president, Century Thea- | |
| tres, Inc | 1174 |
| (8) Moving Picture Machine Operators Union of the | |
| International Alliance of Theatrical Stage Em- | |
| ployes & Moving Picture Machine Operators of the | |
| United States and Canada, Steve D'Inzillo, New | |
| York business representative | 1176 |
| (9) Emanuel Frisch, Randforce Amusement Corp., Brook- | |
| lyn, N.Y | 1176 |
| (b) To exempt live theater: | |
| (1) Hon. John V. Lindsay, Representative in Congress | |
| from the State of New York (his bill, H.R. 2518 | |
| would exempt live dramatic and musical) | 1177 |
| (2) Harold Prince, president, National Association of the | |
| Legitimate Theatre, Inc., and president, League of | 1150 |
| New York Theatres, Inc | 1178 |
| (3) John F. Wharton, National Association of the Legiti- | |
| mate Theatre, Inc., and the League of New York | |
| Theatres, Inc. (also repeal additional taxes on sales | |
| outside box office or sales by proprietor in excess of | 1180 |
| regular price)(4) David Merrick, National Association of the Legitimate | 1100 |
| (4) David Merrick, National Association of the Legitimite Theatre, Inc., and the League of New York Theatres, | |
| Incaste, inc., and the heagie of ivew fork fileaties, | 1183 |
| Inc(5) Jack Golodner, legislative representative, Actors | 1100 |
| Equity Association | 1197 |
| Equity Association(6) Musical Arena Theatres Association, Edward O. Lutz, | 1101 |
| executive director | 1203 |
| (c) Miscellaneous: | |
| (1) Advocates his bill, H.R. 12045, to exempt admissions | |
| to motion pictures, exhibits, carnivals, rodeos, and | |
| circuses promoted and sponsored in municipally | |
| owned facilities: | |
| Hon. Horace R. Kornegay, Representative in Congress from the State of North Carolina | |
| Congress from the State of North Carolina | 1165 |
| (2) To exempt admissions to travel attractions: | |
| James C. Gross, executive director, National Association of Travel Organizations | 1005 |
| Association of Travel Organizations | 1205 |
| (3) To broaden the exemption for athletic events so that | |
| postseason college games for the benefit of non- | |
| profit hospitals are covered (H.R. 8854): | |
| A. F. Dudley, president, Liberty Bowl Charities, | |

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| 1. | General admissions—Continued (c) Miscellaneous—Continued | Page in |
|----|--|----------|
| | (4) The admissions tax for racetracks should be the same | hearings |
| | as on other forms of amusement or entertainment | |
| | (same rate and same exemptions): (i) Devereux Milburn, counsel, Thoroughbred | |
| | Racing Associations, exhibit A | 1254 |
| | (ii) Franklin E. Devlin, president, Harness Tracks of America | 1264 |
| 2. | Cabaret taxes: (a) Repeal the cabaret tax: | |
| | (1) Hon. Thomas M. Pelly, Representative in Congress | |
| | from the State of Washington | 1208 |
| | (2) Hon. Clement J. Zablocki, Representative in Congress from the State of Wisconsin | -1209 |
| | (3) Arthur J. Packard, chairman, Governmental Affairs | |
| | (4) A. W. Zelomack, American Hotel & Motel Association | 1211 |
| | AFL-CIO | 1216 |
| | (5) Ira H. Nunn, legislative counsel, National Restaurant Association | 1220 |
| | (6) Robert Zanville, Restaurant Beverage Association | |
| | of Washington, D.C., and National Licensed Beverage Association | |
| | (b) Consider enactment of statutory guidelines for distinguishing | |
| | C on page 1243: | |
| | National Ballroom Operators Association, Donald J. | 1001 |
| | Brown, general counsel | 1231 |
| 1 | Telephone taxes: | |
| 1. | (a) Recommends H.R. 8166, which provides a gradual reduction in | |
| | the rates of telephone taxes of 2 percent each year; complete | |
| | elimination in 5 years: Hon. H. Allen Smith, Representative in Congress from | |
| | (b) Recommends reneal of telephone target | 1083 |
| | (b) Recommends repeal of telephone taxes: (1) Hon. Leonor K. Sullivan, Representative in Congress | |
| | from the State of Missouri (2) Hon. H. Allen Smith, Representative in Congress | 346 |
| | from the State of California | |
| | (3) Alexander L. Stott, vice president, American Tele- | |
| | phone & Telegraph Co (4) William C. Mott, executive vice president, United | 1089 |
| | States Independent Telephone Association | 1103 |
| | (5) David C. Fullarton, executive manager, National Telephone Cooperative Association | 1119 |
| | (6) Hon. Walter S. Baring, Representative in Congress from the State of Neurada | |
| | from the State of Nevada | |
| | ers of America, AFL-CIO | -1122 |
| | ciation | -1123 |
| | (9) H. R. Wilbourn, Jr., president, Allied Telephone Co., Little Book, Ark | 1124 |
| | Little Rock, Ark(10) National Association of Railroad & Utilities Com- | |
| | missioners, Everette Kreeger, secretary | 1129 |
| | (11) Hon. Clement J. Zablocki, Representative in Con- gress from the State of Wisconsin | 1209 |
| 2. | Telegrams: | |
| | (1) G. Stewart Paul, vice president and director, Western | |
| | Union Telegraph Co (2) Commercial Telegraphers' Union, E. L. Hageman, inter- | 1101 |
| | national president | 1128 |
| | (3) National Association of Bailroad & Utilities Commission- | |

| | Page in |
|---|------------------|
| (a) Repeal the tax: (1) John J. Mitchell, Twin Coast Newspapers, Inc | hearings 1130 |
| (2) Francis J. Hughes, general counsel, Association of | 1100 |
| Stock Exchange Firms | 1160 |
| (b) Reduce the tax from 8 percent to 3 percent: | |
| (1) G. Keith Funston, president, New York Stock Ex- | |
| (2) John P. Hoire, chairman, Foderal Torration Commit | 1158 |
| (2) John R. Haire, chairman, Federal Taxation Commit- tee, Investment Bankers Association of America | 1160 |
| (c) Exempt from the wire and equipment tax background music service | 1100 |
| transmitted by wire: | |
| (1) Charles C. Cowley, president, Muzak, a division of | |
| Wrather Corp(2) Emerson A. Alburty, president and general manager, | 1138 |
| (2) Emerson A. Andurty, president and general manager, Business Music Corp., Memphis, Tenn | 1141 |
| (d) Exempt burglar and fire alarm equipment from the wire and | 1141 |
| equipment tax: | |
| Malcolm Goldstone, president, Owl Protective Co., Inc., | |
| National Burglar & Fire Alarm Association, Central | |
| Station Electrical Protection Association, and Central | 1151 |
| Office Alarm Co., Inc | 1101 |
| Boyd King, director, National Mobile Radio System | 1162 |
| (f) Amend the law so that the microwave relay service for community | |
| antenna television is not taxable as wire mileage for the period | |
| 1959-62: Bebert D. L'Heureur, general coursel National Com | |
| Robert D. L'Heureux, general counsel, National Com- munity Television Association, Inc. | 1155 |
| 4. Repeal of all communications taxes: | 1100 |
| (1) Hon. Abraham J. Multer, Representative in Congress from the | |
| | 175 |
| State of New York (2) Godfrey A. Stamm, managing director, Broadway Association, | 00.4 |
| (3) Chicago Association of Commerce and Industry, Herbert V. | 234 |
| (5) Chicago Association of Commerce and Industry, Herbert V. Prochnow, president | 236 |
| | ~00 |
| IV. TRANSPORTATION | |

| 1. Repeal the tax: | |
|--|---------|
| (a) Hon. Abraham J. Multer, Representative in Congress | |
| the State of New York | 175 |
| (b) Godfrey A. Stamm, managing director, Broadway As | ssocia- |
| tion, Inc | 234 |
| (c) Hon. Clement J. Zablocki, Representative in Congress | |
| the State of Wisconsin | 1209 |
| 2. Include steamship travel with air travel as part of uninterrupted | |
| national transportation for tax purposes and extend the time lin | nit for |
| connecting transportation from 6 to 12 hours: | |
| (a) Hon. John M. Murphy, Representative in Congress fro | |
| State of New York | 1163 |
| (b) Pacific American Steamship Association, John M. Thu | irman, |
| vice president (submitted proposed amendment) | |
| (c) American Merchant Marine Institute, Inc., Alvin Sh | |
| vice president | 1165 |

V. OCCUPATIONAL TAXES-BOWLING ALLEYS, ETC.

Repeal the tax: C. E. Gold

| L. E. Goldberg, | chairman, | executive | committee, | Bowling] | Proprietors | |
|-----------------|-----------|-----------|------------|-----------|-------------|-----|
| Association of | America | | | | | 802 |

| 1. | E. RECOMMENDATION FOR ALCOHOLIC BEVERAGE TAXES Beer: | Page in hearings |
|-------------|--|---------------------|
| | (a) In July of 1965, cut the beer tax to the pre-Korean rate of \$8 a | |
| | barrel and, as soon as possible thereafter, reduce the rate to | |
| | the 1940 tax rate of §6 a barrel. Allow the tax to be paid on the basis of the brewers' records in the same way that income | |
| | taxes and manufacturers' taxes are paid: | |
| | Clinton M. Hester, counsel, United States Brewers | |
| | Association | 981 |
| | (b) Reduce the tax on beer to \$6 a barrel: Russell H. Hopkins, executive manager, National Beer | |
| | Wholesalers' Association of America | 995 |
| | (c) Grant a tax reduction of \$2 a barrel for the first 100,000 barrels | |
| | per brewery: | |
| | (1) Thomas E. O'Neill, attorney, Brewers' Association of | 1004 |
| | America(2) Mr. Clinton M. Hester opposes this recommendation(2) | 981 |
| 2. | Wine: | |
| | Reduce the tax on natural sparkling wines from \$3.40 to \$1 per | |
| | gallon and on artifically carbonated from \$2.40 to 50 cents per gallon: | |
| | (1) Grayton H. Taylor, chairman, Wine Conference of | |
| | America | 1030 |
| | (2) National Association of Alcoholic Beverage Importers, | 1050 |
| 2 | Inc., John F. O'Connell, president Distilled spirits: | 1056 |
| 0. | For a minimum, cut the distilled spirits tax to the pre-Korean rate | |
| | of \$9 per proof gallon and eventually reduce the tax to \$6. | |
| | (1) Tax Council of the Alcoholic Beverage Industries, Charles | 1042 |
| | W. Bryant, executive director | 1042 |
| | Inc., John F. O'Connell, president | 1056 |
| | (3) Distillery, Rectifying, Wine & Allied Workers' Inter- national Union of America, Nathan P. Voloshen, | |
| | national Union of America, Nathan P. Voloshen, | 1060 |
| 4 | legislative representative | 1000 |
| | Exempt sparkling cider from tax (wine rates now apply): | |
| | (1) Monsieur Henri Wines, Ltd., Brooklyn, N.Y., Herbert | 1057 |
| | Feinberg, vice president(2) British-American Chamber of Commerce, A. P. Spooner, | 1057 |
| | general manager | 1058 |
| | | |
| | F. RECOMMENDATIONS FOR TOBACCO TAXES-CIGARS | |
| C_{\cdot} | hange from the bracket system to a manufacturers tax of 8 percent with a | |
| | maximum rate of \$20 per thousand: | |
| | (1) Leon Singer, counsel, Cigar Manufacturers Association of America | 1065 |
| | America (2) Clarence M. Weiner, economist, Cigar Manufacturers Associa- | |
| | tion of America | 1068 |
| | G. GENERAL EXCISE TAX RECOMMENDATIONS | |
| 1 | | |
| 1. | (a) Joel Barlow, chairman, Committee on Taxation, Chamber of | |
| | Commerce of the United States | . 123t |
| | (b) Lewis D. Spencer, Federal Excise Tax Council | 195 |
| | (c) John W. Overholser, Montrose, Colo(d) International Union of United Brewery, Flour, Cereal, Soft | 369 |
| | | |

 (a) International Union of United Brewery, Flour, Cerear, Soft Drink & Distillery Workers of America, Arthur P. Gildea, secretary-treasurer__________1064
 (e) Frazar B. Wilde, chairman, Tax Subcommittee, Committee for Economic Development_______222

| | | Page in |
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| 2. | Value added tax: | hearings |
| | (a) Value added tax should be substituted for the corporate income | |
| | tax: (1) Icol Barlow chairman Committee on Taxation | |
| | (1) Joel Barlow, chairman, Committee on Taxation, Chamber of Commerce of the United States | 123f |
| | (2) Maurice E. Peloubet, American Economic Founda- | |
| | tion | 152 |
| | (b) Study value added tax: | |
| | Frazar B. Wilde, chairman, Tax Subcommittee, Committee | 222 |
| | for Economic Development | 222 |
| | added tax: | |
| | Nathaniel Goldfinger, director, Department of Research, | |
| | American Federation of Labor & Congress of Industrial | |
| | Organizations | 178 |
| 3. | Replace the selective excises with a low rate uniform excise tax: | |
| | (a) Advocates: Joel Barlow, chairman, Committee on Taxation, Chamber | |
| | of Commerce of the United States | 123f |
| | (b) Opposes: | |
| | Nathaniel Goldfinger, director, Department of Research, | |
| | American Federation of Labor & Congress of Industrial | |
| л | Organizations Miscellaneous: | 110 |
| ±. | (a) Nathaniel Goldfinger, director, Department of Research. | |
| | (a) Nathaniel Goldfinger, director, Department of Research, American Federation of Labor & Congress of Industrial | |
| | Organizations | 178 |
| | (1) Excise tax reduction should be designed to diminish | |
| | the regressive impact and reduce administrative | |
| | problems (2) Committee should make clear its intent that tax cuts | |
| | be passed on to the consumer. | |
| | (b) Lewis D. Spencer, Federal Excise Tax Council | 195 |
| | (1) To reduce all ad valorem excises to a uniform rate. | |
| | (2) Eliminate the burden of proof requirement of section | |
| | 6416(a)(1) when the tax is not separately stated. | |
| | (3) Provide a credit for sales which become wholly or partially uncollectible. | |
| | (4) Adopt a provision clarifying the problem of combina- | |
| | tion sales and uses. | |
| | (5) To clarify the statute of limitations in section 6501 | |
| | by defining what constitutes filing of a return. | 105 |
| | (c) Arnold J. Hoffman, attorney, New York, N.Y Modify the requirements for bringing legal action or | 405 |
| | Federal excise tax matters. | ŕ |
| | (d) William H. Bulkeley, president, National Social Welfare As- | |
| | sembly, Inc | . 396 |
| | Grant excise tax exemption to all organizations exempt | , |
| | under sections 501(a) and 501(c)(3). | |
| | (e) Donald Cordes, vice chairman, Council on Government Re- lations, American Hospital Association | . 400 |
| | To exempt all nonprofit hospitals. | 100 |
| | (f) Leslie C. Hackler, Jr., tax counsel, Gibson Discount Co. | , |
| | Dallas Tex | . 354 |
| | (1) If repeal not favorable, replace the retail taxes with | l I |
| | manufacturers' taxes; | |
| | (2) Give the Tax Court jurisdiction to hear excise cases; or(3) Let the U.S. district courts hear tax cases without | |
| | the tax being paid first. | |
| | the time been of the time to t | |



