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Part XI

**Department of
Transportation**

Federal Aviation Administration

Aircraft Loan Guarantee Program

DEPARTMENT OF TRANSPORTATION**Federal Aviation Administration****14 CFR Part 199****[Docket No. 18694]****Aircraft Loan Guarantee Program****AGENCY:** Federal Aviation Administration (FAA), DOT.**ACTION:** Final rule.

SUMMARY: These final rules align the FAA's Aircraft Loan Guarantee Program with recent changes brought about by the Airline Deregulation Act (Pub. L. 95-504), which raised the total amount that can be guaranteed for any eligible participant from 30 million to 100 million dollars; expanded the eligible participants to include charter air carriers, commuter air carriers and intrastate air carriers; extended the term of eligible loans to fifteen years; and required that aircraft purchased under a guaranteed loan comply with the FAA noise standards. The new rules also make related procedural changes and provide additional guidance and information to potential guarantee applicants.

EFFECTIVE DATE: July 30, 1979.

FOR FURTHER INFORMATION CONTACT: Richard A. Smith, Office of the Chief Counsel (AGC-500), Federal Aviation Administration, 800 Independence Avenue, S.W., Washington, D.C. 20591; Telephone (202) 426-3480.

SUPPLEMENTARY INFORMATION:**Regulatory History**

The FAA's Aircraft Loan Guarantee Program is authorized under the Act of September 7, 1957, as amended (71 Stat. 629; 49 U.S.C. 1324 Note) referenced hereafter as "the Act." The Act provides that this program is the responsibility of the Secretary of Transportation. Section 1.47(c) of the Department of Transportation Regulations (49 CFR 1.47(c)) delegates the Secretary's authority over the Loan Guarantee Program to the Administrator of the Federal Aviation Administration.

To implement the Loan Guarantee Program the FAA promulgated Part 199 of Title 14 of the Code of Federal Regulations (14 CFR Part 199). This Part established the procedural mechanism by which the program is administered.

Recently, Pub. L. 95-504 made substantial amendments to the Act, the most significant of which are as follows:

1. It expands the categories of eligible participants to include "charter air

carriers," "commuter air carriers," and "intrastate air carriers" (as those terms are defined in the new Act). Formerly only local service, Alaskan, Hawaiian and helicopter air carriers were eligible.

2. It expands the term of loans which may be guaranteed to a maximum of 15 years. The former maximum was 10 years.

3. It increases the maximum amount of a loan or combination of loans which can be guaranteed for a single carrier to \$100 million. The former maximum was \$30 million.

4. It adds the requirement that any new turbojet powered aircraft to be purchased under the Loan Guarantee Program must comply with the FAA's noise standards set forth in 14 CFR Part 36.

5. It provides that any guarantee made for the purchase of any all-cargo nonconvertible aircraft by a charter air carrier must be based on the percentage of service provided by that air carrier to small, medium and nonhub airports during the prior twelve months. The maximum amount of the guarantees will be roughly \$1 million for each percent of service to these airports.

6. It re-enacts the authority to guarantee loans for a period of five years effective October 24, 1978. The previous authority expired on September 7, 1977.

In light of these changes the FAA, on January 25, 1979, published Notice No. 79-3 in the Federal Register. This notice proposed revisions to the regulations governing the Loan Guarantee Program and invited public comments. All the public comments were considered in the adoption of these final rules, and as a result of some of the comments, changes were made in the original proposals. All of these changes are explained below.

A New Program

As was explained in the original Notice, the Secretary's guarantee authority lapsed on September 6, 1977, and was not revived until October 24, 1978, as a part of the Airline Deregulation Act (Pub. L. 95-504). During the debates of this Act, Congress demonstrated a great deal of concern that deregulation might substantially degrade the quality of air service to small communities. In an evident attempt to lessen any such negative effect, Congress expanded the class of eligible carriers to include additional carriers which typically provide the majority of their service to small communities. This expansion, the heightened emphasis on service to small communities, and the fact that the Loan Guarantee Program was revitalized, not

independently, but as a part of the President's deregulation program lead the FAA to conclude that any program under this new authority must give special emphasis to the needs of the smaller communities, and the financial problems implicit in the financing of smaller air carriers.

Consideration of Public Comments*Section 199.5*

Some commenters have taken exception to the requirement of § 199.5(c) as proposed, which stated that only aircraft purchased by carriers for their own use in air transportation shall be eligible for a loan guarantee. These objections have taken two forms: that brokers, as a class, should not be excluded from participating as "air carriers" in the Loan Guarantee Program; and, that an eligible carrier, directly engaged in air transportation, should not be precluded from leasing its aircraft to or pooling its aircraft with other carriers during periods of limited use. With respect to the first objection, there is no basis for departing from the position announced in the January 25, 1979, notice. There is no indication that Pub. L. 95-504 was designed to add brokers to the class of eligible carriers. As to the second objection, the FAA acknowledges that, in many circumstances, an eligible carrier—particularly a commuter air carrier—may find it economically necessary to lease or pool its aircraft during periods of reduced use or non-use. Section 199.5(c) does not prohibit such arrangements.

Section 199.7

The few comments received on this section were generally favorable. Several commenters questioned the need for any definition of the term "adjacent Canadian Territory," as that term is utilized in describing carriers who operate "within Alaska, between Alaska and the 48 contiguous states, or between Alaska and adjacent Canadian Territory." One commenter proposed that the term be defined to include points as far from the Alaskan border as 700 or 800 miles. The FAA feels that a definition would provide a uniform standard for administering Section 3 of the Act. The FAA accordingly has determined, on balance, that the intent of the Act can be fully effectuated by defining the term "adjacent Canadian Territory" as including the adjacent political subdivisions of Canada—i.e., the Yukon Territory and British Columbia. In other words, an Alaskan carrier will remain eligible for

assistance under Section 3 of the Act so long as a major portion of its operations remain within Alaska, between Alaska and the forty-eight contiguous states, or between Alaska and the adjacent subdivisions of British Columbia and the Yukon Territory.

Section 199.9

Numerous comments addressed this section of the proposed rule. Some commenters took exception to subsection (a), which states that loans will be considered for a guarantee only when all financing documents are in final form or when the terms and conditions of all legal commitments are otherwise finally established. The main objection is that, in a time of tight money and high interest rates, lenders will be reluctant to go to the expense of finalizing arrangements and documents without a binding commitment for an FAA guarantee. We agree that, in the interest of facilitating otherwise viable financing arrangements, it would be useful for the FAA to give a preliminary indication of whether particular loans are eligible for guarantees. To that end, the proposed § 199.9(a) has been amended to permit the FAA, as a service to potential applicants, to consider and answer such questions before financing arrangements are reduced to final form; but no legally binding guarantee, or commitment to guarantee, will be issued or effective until such time as all documents, including the guarantee agreements, are in final form.

Subsection (c) of this section has been deleted because at the time of this final rule, no loan will fall within it.

Numerous comments were also received concerning § 199.9(d) (now subsection (c)), which provides generally that "[n]o guarantee may be authorized for the refinancing of an aircraft purchase loan." This rule is subject to qualification, in that the refinancing of some deposits on aircraft will be recognized. Many commenters have suggested that, in effect, the ceiling on such deposits should be raised to 100% of the maximum allowable guarantee. For the reasons stated in the NPRM, the FAA finds no basis for adopting such a position.

Commenters have also suggested that the rule with respect to deposits, should be amended to state specifically that, in multi-aircraft purchases, the 30% limitation will apply for each aircraft purchased. The stated concern is that advance deposits made prior to the issuance of the guarantee for the entire package of aircraft could exceed 30% of the price of one of the aircraft. The rule

has been amended to make clear that the 30% limitation applies on each aircraft purchased. Lenders, however, should note that, in the event that a multi-aircraft purchase is reduced in quantity, an FAA guarantee will recognize deposits only to the extent that such deposits do not exceed 30% of the purchase price of the remaining aircraft. The FAA will not guarantee refinancing of deposits to the extent that they exceed this limitation.

Section 199.11

This section basically repeated Section 4 of the Act. A number of carriers and associations commented on § 199.11(a)(7)(ii), which provides that "no guarantee shall be made . . . [u]nless the Administrator finds that the prospective earning power . . . [o]f the applicant commuter air carrier or intrastate air carrier, together with the character and value of the security pledged, furnish . . . reasonable assurances of the applicant's ability and intention to repay the loan . . . , to continue its operations as a commuter air carrier . . . and to the extent found necessary by the Administrator, to continue its operations as a commuter air carrier or intrastate air carrier between the same route or routes being operated by such applicant as the time of the loan guarantee. . . ."

Some commenters suggested that the Administrator make a blanket determination for all commuters that it is not necessary to examine the earning power of a carrier, and the security pledged, to determine whether such provides reasonable assurance that the applicant will continue to operate between the same route or routes. There is merit to the contention that in today's dynamic commuter market it might be unrealistic to tie all commuter carriers strictly to the route or routes serviced by them at the time of a guarantee.

On the other hand, as indicated in the January 25, 1979, NPRM, one major purpose of the new Aircraft Loan Guarantee program is to help offset any deterioration of service to the smaller communities which might result from airline deregulation. To this end, it is clearly useful to examine a commuter carrier's earning power and security pledged in order to determine whether there is reasonable assurance that commuter routes will continue to be serviced. There is, therefore, no basis at this time to support a blanket determination that assurances required in § 199.11(a)(7) are unnecessary.

Section 199.13

This provision states simply that no loan which is contrary to the economic, social, or foreign affair interests of the United States may be guaranteed. A number of commenters have objected that this provision is vague, or overly broad, or that denial of loans on the basis of public policy would be in violation of the Act. However, as noted in the January 25, 1979, NPRM, the authority conferred on FAA to guarantee loans is discretionary. Section 199.13 merely states that, in the reasonable exercise of this discretion, the FAA will give due regard to those policies promulgated by the Congress or the Executive Branch which affect the Loan Guarantee Program at the time of each guarantee. No change in this provision is necessary.

Section 199.15

Numerous comments were received with respect to the question of priorities. The proposed rule stated that, in the event a ceiling were placed on the number or amount of guarantees to be made in any given year, the FAA would give first priority to applications filed by commuter airlines, with second priority being given to other carriers "in the order of their demonstrated service to the smaller communities." In general, comments relating to this section broke into three classes: some stating that no order or priority was appropriate, or at least that no priority should be granted to commuters; some, that the proposal was a legitimate exercise of FAA discretion; and some saying that, notwithstanding the proposed order of priorities, the dollar limitations proposed in the FY 1979 Supplement Appropriation, and the FY 80 Appropriation, were too low.

Section 199.15 was based upon FAA's perception that, if choices had to be made among eligible carriers, it would be reasonable in light of the legislative history of Public Law 95-504 to give first priority to carriers which predominantly service the smaller communities. The FAA recognizes that the need for priorities is in part dependent upon the scope and nature of restrictions which may be legislatively imposed. The FAA also recognizes that, as the full effects of Airline Deregulation become known, priorities may change. Accordingly, a rule more general than that originally proposed is needed.

Recognizing these facts, § 199.15 has been amended to provide simply that, in the administration of the Loan Guarantee Program, the FAA may, from time to time, establish systems of

priorities when such priorities will facilitate the purpose of the Act and Airline Deregulation. Current policy is specifically set forth in appendix "A" to the rule.

Appendix "A" as currently set forth has as its purpose the aim of assuring that commuters and other air carriers who predominately serve the smaller communities will receive a fair share of loan guarantee assistance. In adopting Appendix "A", the FAA is guided by the needs of the air transportation market; by the emerging consensus in the Congress favoring a limitation on guarantees; and by the statutory purpose of the Act and Pub. L. 95-504.

Section 199.17

A few commenters disagreed with this section, which provides that no loan shall be guaranteed if its terms and conditions are substantially less favorable to the purchaser or the guarantor than those which are available in the marketplace for similar transactions at the time of the loan. Many commenters feel that the section is too vague. One commenter suggested that the phrase "similar transactions" must be applied with care because of the many variables involved in aircraft financing.

The FAA recognizes that there are many variables in aircraft financing. However, the basic need for the proposed section remains unaltered: the United States is financially liable in the event of a default on a guaranteed loan; and, prior to making any guarantee, the FAA must make a judgment as to the commercial reasonableness of the underlying documents, taking into account the nature of the carrier and its economic position. Accordingly, no change in the proposed rule is necessary.

Section 199.19

This section provides generally that a lender or lenders must make application for an aircraft loan guarantee by completing certain FAA forms and by forwarding them together with supporting documentation. One commenter suggested that the forms themselves should become a part of this rule, and that they should be revised in certain ways. Draft revisions were forwarded with this comment. These forms are administrative in nature, and are related only to information which the FAA requires to meet its statutory responsibilities in reviewing loans for the Guarantee Program. Loan guarantee application forms were not made a part of the January 25, 1979 NPRM, and were not a part of the rule published for the

pre-1977 program. There is no basis for expanding the scope of this rule by including such forms as a part of it. Comments with respect to the information requested by the FAA will continue to be processed in the same way as other administrative matters.

Section 199.23

This section provides that any lender to whom a guarantee is issued shall pay a guarantee fee at a rate of $\frac{1}{4}$ of one percent per annum on the average daily amount of the guaranteed portion of the unpaid principal outstanding during the interest period defined in the loan agreement. One commenter has suggested that a "sliding scale" of fees be adopted, which varies directly with the magnitude of the loan or loans made to any single carrier. Under this suggestion, the greater the amount of the guaranteed portion of a loan, the greater becomes the rate used in determining a guarantee fee. The commenter points out that such a provision would encourage purchase of smaller, less expensive equipment. After full consideration, the FAA has determined that, on balance, this comment should not be adopted. The purpose of the guarantee fee is to reimburse the United States for the costs incurred in administering this program. Our experience is that these costs vary only roughly in proportion to the size of a guarantee. Administrative costs are generally higher in the early stages of a guarantee agreement when the outstanding principal is the greatest. Accordingly, the fee proposed in this section is stated in terms of a rate to be applied to the outstanding principal of a loan. It should also be pointed out that because the amount of any guarantee fee will vary in direct proportion to outstanding principal, in a very real sense, the fee also varies in proportion to the size of the loan.

Section 199.31

This section provides generally that any guarantee which is issued will be subject to the full faith and credit of the United States. The comments received on this section were generally supportive. One commenter suggested that, even with the rule, the FAA Office of Chief Counsel should not entirely discontinue its practice of issuing legal opinions on such matters. This section, as it stands, does not preclude such opinions from being issued in appropriate cases.

Other Issues

Secondary Market. A number of commenters suggested that the financing of aircraft purchases, particularly for

commuter airlines, could be facilitated if the FAA guarantee were modified to assist in the creation of a secondary market for the guaranteed portion of these loans. One commenter suggested that, in order to be fully acceptable to investors, a secondary market program must exhibit certain key features, including the following:

1. The secondary investor must not bear any risk in connection with its investment, whether resulting from credit problems of the borrower or of the lenders;
2. Payment in the event a holder of secondary paper fails to receive scheduled payment must be prompt, and must include the full interest accrued to the holder;
3. The holder must be protected against failure of the lender to pay any guarantee fees;
4. No servicing or default notice obligations should be imposed upon holders; and
5. The holder should be able to freely negotiate its guaranteed investment to another holder.

In effect, in order to comply with this type of financing requirement, the FAA would have to guarantee the performance of a lending institution, as well as the performance of borrower (i.e., of an air carrier). To do this would be to substantially expand the scope of the loan guarantee program. Such expansion was not contemplated by the notice of January 25, 1979.

The FAA recognizes that, as this new Loan Guarantee Program matures and the air transportation needs of the country evolve under Airline Deregulation, a secondary market program may become appropriate. The FAA also recognizes that concern has been expressed by Congress about the ramifications of such a program:

The Committee understands that several financial institutions have suggested that the FAA allow for the creation of a secondary market in guaranteed aircraft purchase loans by permitting the originating lender to sell or assign all or part of the guaranteed portion of the loan to other investors or lending institutions. Under this suggestion, the secondary market investor or holder of the assigned portion of the guaranteed loan would be fully protected by the guarantee against any credit risks in connection with its investment, whether resulting from credit problems of the borrower or the original lender. Allowing such a secondary market would be a departure from the aircraft loan guarantee program as it has existed in the past. The Committee expects that before taking action to permit the transfer of the guarantee to secondary market holders, the FAA will review the authority for such action with the General Accounting Office, and will consult with the Committee. (H.R. Rep. No.

96-227, 96th Cong., 1st Sess. (1979) at pp. 112-113).

Accordingly, no action is being taken at this time; and no action will be taken in the future without formal rulemaking.

Restriction of Aircraft Purchase. A number of commenters suggested that the FAA guarantee only those loans made for the purchase of smaller aircraft, of the type typically used in commuter operations. For the reasons stated in the discussion of section 199.15, the FAA feels it is not appropriate to adopt a single standard to govern the availability of loan guarantee assistance throughout the life of the program. Accordingly, the "aircraft size" standard will not be adopted. The size of aircraft sought to be purchased may well become relevant, however, in making determinations under Appendix "A".

Adoption of Amendment

Accordingly, Part 199 of the Federal Aviation Regulations (14 CFR Part 199) is amended, effective July 30, 1979 by revising the entire part as follows:

PART 199—AIRCRAFT LOAN GUARANTEE PROGRAM

Sec.

- 199.1 Applicability.
- 199.3 Definitions.
- 199.5 Carriers eligible for an aircraft loan guarantee.
- 199.7 Alaska and Hawaii.
- 199.9 Loans made within the Act.
- 199.11 Conditions and limitations under which loans will be guaranteed.
- 199.13 National policy considerations.
- 199.15 Priorities among otherwise eligible guarantee recipients.
- 199.17 Terms and conditions of loan.
- 199.19 Applications.
- 199.21 Action taken on applications.
- 199.23 Fees.
- 199.25 Deviation from terms of agreement or guarantee.
- 199.27 Delegation of Administrator's functions.
- 199.29 Notices.
- 199.31 Full faith and credit.

Appendix A—Priorities Among Loan Guarantee Applicants.

Authority: Act of September 7, 1957 (49 U.S.C. 1324 Note; 82 Stat. 1003), as amended, Pub. L. 95-504, secs. 6(a)(3)(A) and 9 of the Department of Transportation Act (49 U.S.C. 1655(a)(3)(A) and 1657) and sec. 1.4(b)(4) of the Regulations of the Office of the Secretary of Transportation (49 CFR 1.4(b)(4)).

§ 199.1 Applicability.

This part applies to applications for aircraft loan guarantees as provided by the Act of September 7, 1957 (40 U.S.C. 1324 Note), and as extended by Pub. Ls. 90-568 (82 Stat. 1003) and 95-504, and to requests for approval of deviations from

the terms of guarantee and loan agreements concluded after September 7, 1957.

§ 199.3 Definitions.

Act, as used in this part means the Act of September 7, 1957 (49 U.S.C. 1324 Note), as amended.

Carrier, as used in this part, includes air carrier, charter air carrier, commuter air carrier and intra-state air carrier as these terms are defined in the Act of September 7, 1957, as amended.

Short term financing, means any loan the term of which is less than one year.

§ 199.5 Carriers eligible for an aircraft loan guarantee.

(a) Only those carriers set forth in section 3 of the Act are eligible for loan guarantee assistance.

(b) Only those carriers identified in (a) above who are directly engaged in air transportation are eligible for loan guarantee assistance.

(c) Only those aircraft purchased by carriers for their own use in air transportation shall be eligible for a loan guarantee.

§ 199.7 Alaska and Hawaii.

(a) The term *major portion* as used in section 3(1) (b) and (c) of the Act means a portion which is greater than 50%.

(b) The term *operation* as used in section 3(1) (b) and (c) of the Act means a takeoff and the related subsequent landing.

(c) The term *adjacent Canadian territory* as used in section 3(1)(c) of the Act means any point in Canada which is within British Columbia or the Yukon Territory.

§ 199.9 Loans made within the Act.

(a) For purposes of determining which loans are eligible for guarantee under the Act, only those loans for which all financing documents are in final form, or in which the essential terms and conditions of the parties' legal commitments are otherwise finally established, shall be guaranteed.

(b) Loan agreements which are submitted in final form during the life of the Act shall be deemed to fall within the Act, even if loan amounts are to be paid over after expiration of the Act.

(c) No guarantee may be authorized for the refinancing of an aircraft purchase loan. This prohibition will not extend to aircraft purchase loans which liquidate short term financing made for deposits on one or more aircraft so long as such deposits do not exceed 30% of the purchase price of the aircraft actually purchased.

§ 199.11 Conditions and limitations under which loans will be guaranteed.

(a) Subject to subsection (b) of this section, no guarantee shall be made:

(1) Extending to more than the unpaid interest and 90% of the unpaid principal of any loan;

(2) On any loan or combination of loans for more than 90% of the purchase price of the aircraft, including spare parts, to be purchased therewith;

(3) On any loan whose terms permit full repayment more than 15 years after the date thereof;

(4) Wherein the total face amount of such loan, and of any other loans to the same carrier, or corporate predecessor of such carrier, guaranteed and outstanding under the terms of the Act exceeds \$100 million;

(5) Unless the Administrator finds that, without such guarantee, in the amount thereof, the carrier would be unable to obtain necessary funds for the purchase of needed aircraft on reasonable terms as such terms are defined in § 199.17;

(6) Unless the Administrator finds that the aircraft to be purchased with the guaranteed loan is needed to improve the service and efficiency of operation of the carrier.

(7) Unless the Administrator finds that the prospective earning power—

(i) Of the applicant air carrier or charter air carrier, together with the character and value of the security pledged, furnish (A) reasonable assurances of the applicant's ability to repay the loan within the time fixed therefor, and (B) Reasonable protection to the United States; and

(ii) Of the applicant commuter air carrier or intrastate air carrier, together with the character and value of the security pledged, furnish (A) reasonable assurances of the applicant's ability and intention to repay the loan within the time fixed therefor, to continue its operations as a commuter air carrier or intrastate air carrier, and to the extent found necessary by the Administrator to continue its operations as a commuter air carrier or intrastate air carrier between the same route or routes being operated by such applicant at the same time of the loan guarantee, and (B) reasonable protection to the United States; and

(8) On any loan or combination of loans for the purchases of any new turbojet-powered aircraft which does not comply with the noise standards prescribed for new subsonic aircraft in regulations issued by the Secretary of Transportation acting through the Administrator (14 CFR Part 36), as such

regulations were in effect on January 1, 1977.

(b) No guarantee may be made by the Administrator under paragraph (a) of this section on any loan for the purchase of any all-cargo nonconvertible aircraft by any charter air carrier in an amount which, together with any other loans guaranteed and outstanding under this Act to such charter air carrier, or corporate predecessor of such charter air carrier, would result in the ratio of the total face amount of such loans to \$100 million exceeding the ratio of the amount of charter air transportation of such charter air carrier provided to medium, small, and nonhub airports during the twelve-month period preceding the date on which the application for such guarantee is made by such charter air carrier to the total amount of charter air transportation of such air carrier during such twelve-month period.

§ 199.13 National policy considerations.

No loan which is contrary to law or to the economic, social or foreign affairs interest or policies of the United States may be guaranteed.

§ 199.15 Priorities among otherwise eligible guarantee recipients.

(a) In the administration of this program the FAA may, from time to time, find it necessary to establish priorities among otherwise eligible guarantee applicants.

(b) FAA policy with respect to priorities will be published as Appendix A to this Part. Changes to Appendix A will be announced, as necessary, by a general notice published in the Federal Register.

§ 199.17 Terms and conditions of loan.

No loan shall be guaranteed if its terms and conditions, including any default provisions, are substantially less favorable to the purchaser or guarantor than those which are available in the marketplace for similar transactions at the time of the loan.

§ 199.19 Applications.

(a) The lender shall make application for an aircraft loan guarantee under this part by filing with the Director, Office of Aviation Policy of the FAA an original and five copies of Form FAA 2950-1 and Form FAA 2950-2 prepared by the lender and air carrier, respectively, together with an original and four copies of any supporting documents. These forms may be obtained from the Federal Aviation Administration, Office of Aviation Policy, AVP-1, 800 Independence Avenue, SW., Washington, D.C. 20591.

(b) Application forms (FAA 2950-1 and 2950-2) shall be completed in accordance with instructions which will be mailed together with the requested applications.

§ 199.21 Action taken on applications.

(a) Upon receipt of a completed application the Administrator may use available services and facilities of other agencies and instrumentalities of the Federal Government in carrying out the provisions of these regulations.

(b) The Administrator may approve or disapprove applications based on whether or not the requirements and standards of these regulations have been met.

(c) Upon approval of an application, the Administrator may execute any necessary guarantee agreement and such amendments to the guarantee agreement as from time to time become necessary.

§ 199.23 Fees.

Any lender to whom a guarantee under this part is issued shall pay to the Administrator a guarantee fee computed at the rate of $\frac{1}{4}$ of one percent per annum (based on the actual number of days elapsed) on the average daily amount of the guaranteed portion of the unpaid principal outstanding during the interest period defined in the loan agreement.

§ 199.25 Deviation from terms of agreement or guarantee.

No deviation from the terms of any guarantee agreements made after September 7, 1957, or from the terms of any underlying loan agreements approved as a part of a loan guarantee transaction shall be made without prior review of each deviation and approval by the Administrator. An original and four copies of requests for such approval, and an original and two copies of any supporting documents, shall be filed with the Director, Office of Aviation Policy of the FAA.

§ 199.27 Delegation of Administrator's functions.

The function of the Administrator under this part are exercised by the Director of the Office of Aviation Policy of the FAA in consultation with the Chief Counsel of the FAA.

§ 199.29 Notices.

All correspondence required by this part shall be addressed to the Office of Aviation Policy, Attn: AVP-1, Federal Aviation Administration, 800 Independence Avenue, S.W., Washington, D.C. 20591.

§ 199.31 Full faith and credit.

Any guarantee which is issued pursuant to this part shall be secured by and entitled to the full faith and credit of the United States.

Appendix A—Priorities Among Loan Guarantee Applicants

(1) Scope. This appendix contains priorities for otherwise eligible loan guarantee applicants under the FAA's Aircraft Loan Guarantee Program.

(2) Priorities. In the event that, by reason of law or public policy, a limitation is placed or becomes necessary upon the dollar amount or number of guarantees made under the Act, the FAA will set aside a portion of the available guarantee assistance as determined by the Administrator for the first or exclusive use of commuter air carriers. The nonset-aside portion of available assistance will be allocated to eligible carriers in the order of their demonstrated service to the smaller communities. In determining service to smaller communities, FAA will consider first, the service rendered to those communities designated as eligible for essential air service by the Civil Aeronautics Board under § 419 of the Federal Aviation Act; then to service rendered to non-hub communities as that term is defined in the latest edition of the publication entitled "Airport Activity Statistics of Certificated Route Air Carriers;" and finally, to service rendered to "small hubs," as defined in that publication. In establishing the size of the set aside portion in any fiscal year, the Administrator will take into account the air transportation needs of the United States; the views of the Congress as they may, from time to time, be expressed; and the basic purposes of the Act, and of Pub. L. 95-504.

Note.—The FAA has determined that this document involves a regulation which is not significant under Executive Order 12044, as implemented by DOT Regulatory Policies and Procedures (44 FR 11034; February 26, 1979). A copy of the final evaluation prepared for this action is contained in the regulatory docket. A copy of it may be obtained by contacting the person identified above under the caption "FOR FURTHER INFORMATION CONTACT."

Issued in Washington, D.C., on July 28, 1979.

Langhorne Bond,
Administrator.

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AGENCY PUBLICATION ON ASSIGNED DAYS OF THE WEEK

The following agencies have agreed to publish all documents on two assigned days of the week (Monday/Thursday or Tuesday/Friday). This is a voluntary program. (See OFR NOTICE FR 32914, August 6, 1976.)

Monday	Tuesday	Wednesday	Thursday	Friday
DOT/SECRETARY*	USDA/ASCS		DOT/SECRETARY*	USDA/ASCS
DOT/COAST GUARD	USDA/APHIS		DOT/COAST GUARD	USDA/APHIS
DOT/FAA	USDA/FNS		DOT/FAA	USDA/FNS
DOT/FHWA	USDA/FSQS		DOT/FHWA	USDA/FSQS
DOT/FRA	USDA/REA		DOT/FRA	USDA/REA
DOT/NHTSA	MSPB/OPM		DOT/NHTSA	MSPB/OPM
DOT/RSPA	LABOR		DOT/RSPA	LABOR
DOT/SLS	HEW/FDA		DOT/SLS	HEW/FDA
DOT/UMTA			DOT/UMTA	
CSA			CSA	

Documents normally scheduled for publication on a day that will be a Federal holiday will be published the next work day following the holiday.

Comments on this program are still invited. Comments should be submitted to the Day-of-the-Week Program Coordinator, Office of the Federal Register, National Archives and Records Service, General Services Administration, Washington, D.C. 20408

*NOTE: As of July 2, 1979, all agencies in the Department of Transportation, will publish on the Monday/Thursday schedule.

REMINDERS

The items in this list were editorially compiled as an aid to Federal Register users. Inclusion or exclusion from this list has no legal significance. Since this list is intended as a reminder, it does not include effective dates that occur within 14 days of publication.

Listing of Public Laws

Last Listing July 27, 1979

This is a continuing list of public bills from the current session of Congress which have become Federal laws. The text of laws is not published in the Federal Register but may be ordered in individual pamphlet form (referred to as "slip laws") from the Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402 (telephone 202-275-3030).

H.R. 4537 / Pub. L. 96-39 Trade Agreement Act of 1979. (July 26, 1979; 93 Stat. 144) Price \$4.00

Rules Going Into Effect Today**DEFENSE DEPARTMENT**

Engineers Corps—

37610 6-28-79 / Puget Sound, Wash., navigation regulations

ENVIRONMENTAL PROTECTION AGENCY

37915 6-29-79 / Ambient Air Monitoring Reference and Equivalent Methods for Lead

55978 1-29-78 / National Environmental Policy Act regulations, implementation of procedural provisions

[Corrected at 44 FR 873, 1-3-79]

FEDERAL COMMUNICATIONS COMMISSION

36974 6-25-79 / Providing separation of handheld pilot radio equipment from ship station equipment

FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION

38226 6-29-79 / Rules of procedure

[Corrected at 44 FR 41178, 7-16-79]

FEDERAL RESERVE SYSTEM

37600 6-28-79 / Equal credit opportunity; official staff interpretation of Regulation B

37603 6-28-79 / Truth in lending; official staff interpretation of Regulation Z

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Land Management Bureau—

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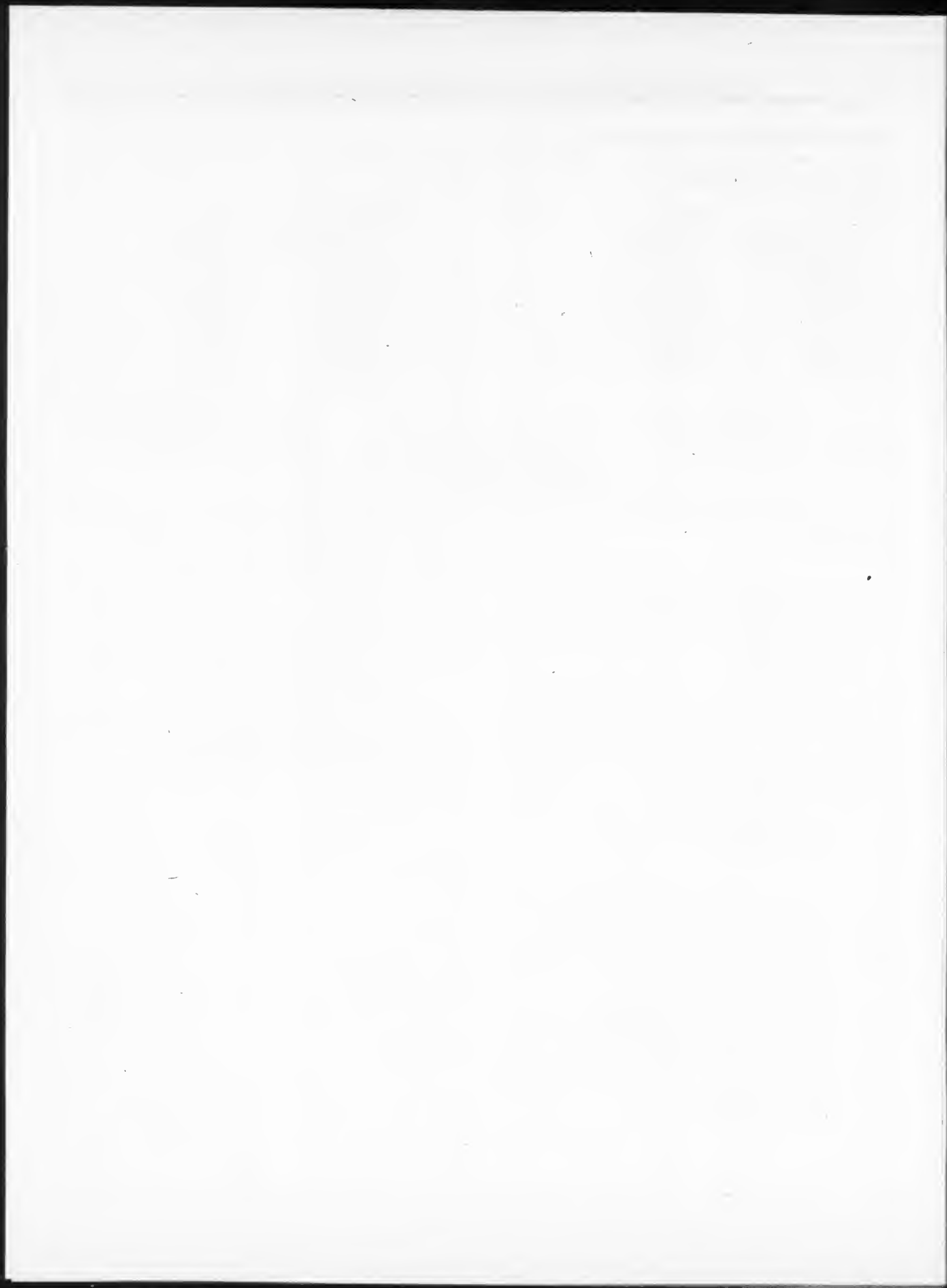
LABOR DEPARTMENT

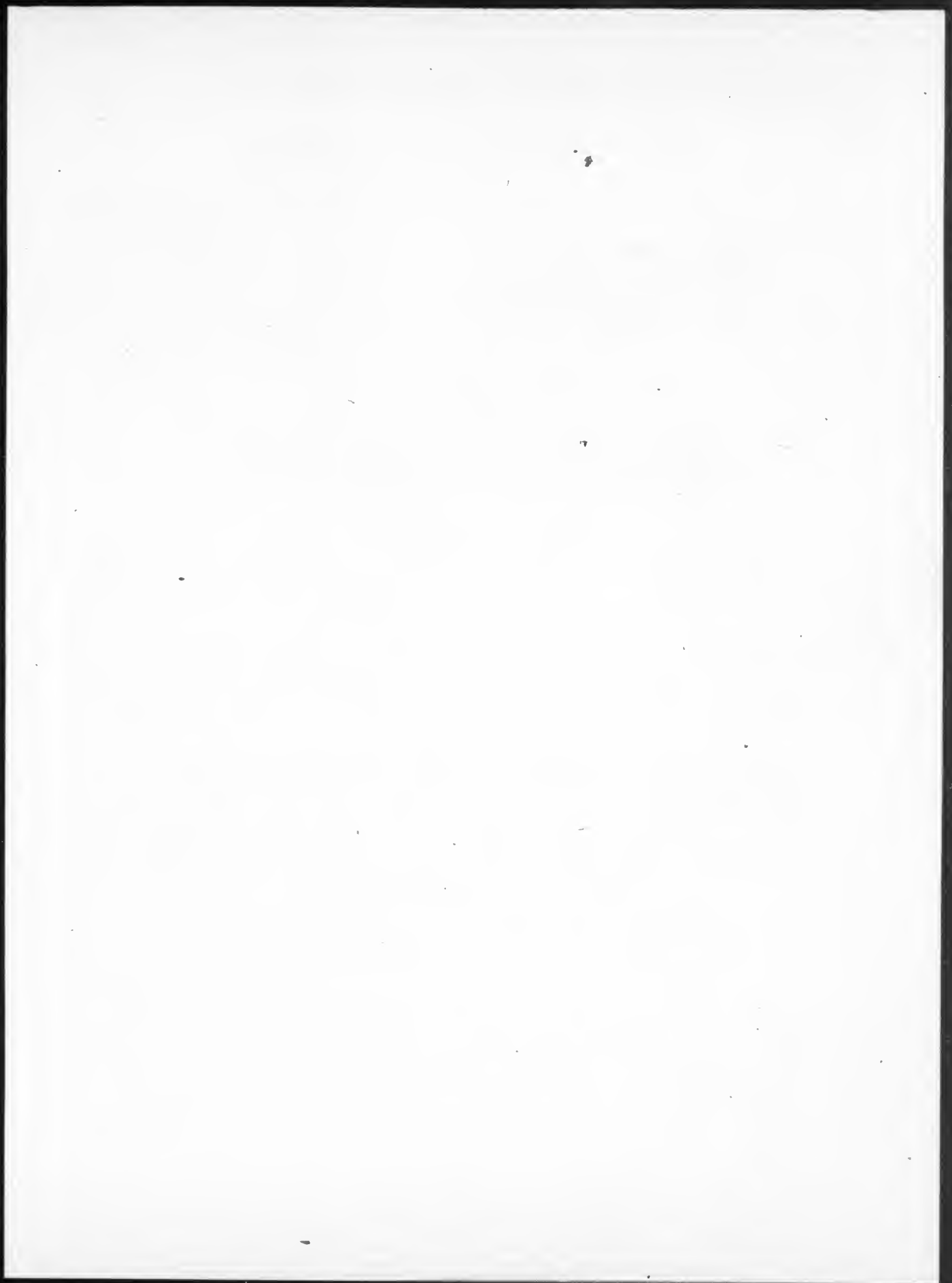
Employment and Training Administration—

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