

目滿支經濟建設要綱骨子

東亞ノ新秩序ヲ建設シ世界永遠ノ平和ヲ確保スベキ皇國ノ使命ヲ具體的ニ達成スル爲ニハ國內体制ノ革新ノ過程ト生活圈ノ擴大編成ノ過程トヲ綜合一体的ニ前進セシムルヲ要ス、從テ皇國ノ基本的經濟政策ハ次ノ三大過程ノ綜合計畫性ノ上ニ確立セララルコトヲ要ス

一 國民經濟ノ再編成ノ完成

二 日滿支經濟ノ編成強化

三 大東亞共榮圈ノ擴大編成

四 支那ノ基本方針

一 日滿支經濟建設ノ目標ハ概ネ今後十年間ニ三國ヲ一環トスル自給自足の經濟態勢ヲ確立スルト共ニ東亞共榮圈ノ建設ヲ促進シ以テ東亞ノ世界經濟ニ於ケル地位ヲ強化確立スルニ在リ

二 日滿支經濟建設ニ關スル皇國ノ指導精神ハ八紘一宇ノ大精神ニ基キ日滿支三國ノ一体的協同ニ依リ共存共榮、全般ニ福利ヲ増進スルニ在リ

一 皇國ハ日滿支經濟建設ヲ推進スル爲國民ノ氣魄ヲ昂揚シ國內態勢ヲ革新シ國力ノ擴充ニ力メ滿支ノ經濟建設ニ對シ援助育成ヲ與フ、之ガ爲特ニ科學、技術ノ劃期的振興ヲ圖リ又先驅工業ノ開拓ニ任ズ

二 皇國トノ不可分關係ニ依ル滿洲國ハ重要基礎産業ヲ急速ニ整備發展セシムルコトヲ期待ス

三 支那ハ日滿ト協力シ資源ヲ開發シ經濟ヲ復興シ特ニ交通ノ發達、物資交易ノ圓滑、重要産業及資源ノ開發ヲハカリ東亞共榮圈ノ確立ニ寄與センコトヲ期待ス

四 日滿支經濟ノ綜合建設計畫ヲ調整促進スル爲速カニ日滿支經濟ノ綜合計畫機構ノ整備ヲ圖ル

#### 各部門別要綱

日滿支三國ハ東亞共榮圈ノ基本的軀幹デアアルガ故ニ極メテ緊密ナル結合ノ上ニ經濟ノ關係ヲ規制スベキ義務ヲ有スルノデアアル、政府ハカカル觀點カラ日滿支三國ノ産業分野、勞務、金融、貿易、交通ノ基本策ヲ決定シタ

### 産業分野

産業分野ノ決定ニ當ツテハ日滿支三國ノ立地條件ト夫々ノ經濟發展段階ヲ考慮シ眞ノ有機的一體トシテ綜合的ニ之ヲ決定スルコトガ肝要デアアル皇國ハ今後高度ノ精密工業機械工業ノ劃期的振興ヲ圖リ重工業、化學工業及鑛業等ノ基礎産業ヲ大イニ發展セシムルコトガ必要デアアル、滿洲國ニ於テハ鑛業及電氣事業ノ劃期的發展ヲ期待スルト共ニ重工業及化學工業ノ發展ニ對シテモ我國ハ必要ナル援助ヲ提供スルモノデアアル、支那ニ於テハ今後鑛業及製鹽業ヲ發展シ工業原料ノ大量生産ヲ期待スルト共ニ立地的條件カラ見テ重工業及化學工業ノ發展ノ余地アリ今後ニ期待スルモノデアアル

輕工業ノ大陸ニ於ケル發展ハ之ヲ大イニ助長スル必要ヲ認メル又將來皇國ハ輕工業就中纖維工業及雜工業ヲ逐次整理シ之ガ大陸移動ヲ考慮スルノ要ガアル、皇國ノ農業ニ關シテハ土地ニ關スル諸制度ヲ改善シ經營ヲ刷新シ農家ノ安定向上ヲ計リ國民主食ヲ確保スルト共ニ農村人口ノ定有

ヲ覽セントス、尙水産業ニ關シテハ益々其ノ發展ヲ計リ又森林資源ノ合理的活用ト其ノ保續ヲ圖ラントス、滿洲ノ農業ニ關シテハ日滿支ノ食料飼料補給ノ基地タルニ鑑ミ又世界ニ對スル特殊農産物ノ供給源タルニ鑑ミ徹底的ナル農産物ノ増産ヲ期待スルモノデアアルガ尙農業ノ開發ニ當ツテハ皇國農業開拓民ノ人植ヲ促進スル、支那ノ農業ニ就テハ其ノ國民主食ノ確保ニ努メ棉花及特産物ノ増産ヲ必要ト考ヘル

### 勞務

世界ノ經濟ニ對シテ優位ヲ確保スル爲ニハ國民ノ勞務及技術ノ地位方劃期的ニ重要性ヲ増シテ來ルノデアアルガ爲皇國ノ勞務技術ノ体制ニ劃期的ナ改訂ヲ加ヘル必要ガアリ、又東亞共榮圈ノ世界經濟ニ對スル優位性ヲ維持スル爲ニモ各國及各地域ガ夫々ノ有スル勤勞力ヲ全体ノ向上ノ爲ニ貢獻セシムルコトヲ考ヘナケレバナラナイ之ガ爲皇國ハ勞務技術ノ新シキ体制ヲ整ヘ、勞務者心身ノ鍊成、科學教育ノ徹底、勞働生産性ノ高度化、技術者及技能者ノ養成ニ努メ滿支經濟建設ニ對シテ所要ノ援

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助育成ノ目的ヲ達成セントスル、即チ滿洲及支那ニ對シテハ産業開發又ハ經濟復興ニ必要ナル良キ技術者ヲ提供スルデアラウ、又兩國ハ勿論技術ノ重要性ニ鑑ミテ自ラモ之ガ養成ノ爲畫策ガ必要ナノデアアル、滿洲國ハ北支勞務者ノ計畫的入滿並ニ定着ヲ計ルト共ニ國內ヨリノ充足方策ヲ確立シ特ニ鑛業<sup>工</sup>生產ニ於ケル勞務管理ノ刷新確立ヲ努ムベキ要アリト考ヘラレル

### 金融

國防經濟ノ建設ヲ促進スル爲ニハ金融ノ職能モ自ラ國家目的ニナラナクレバナラヌ、夫ハ國家ノ必要トスル物資ノ質及量ノ確保ヲ可能ナラシメルコトニアアルノデアアル、日滿支ヲ通ズル産業計畫ノ實施ヲ可能ナラシメル爲ニハ計畫的ニ資金ノ配分ヲ決定シ、且之ヲ實行シ得ル金融機構ヲ有タネバナラヌ、又今後技術ノ進歩産業分野ノ設定等ニ伴ヒ企業施設ノ轉換ニ應ジ又重要物資ノ貯藏ヲナシ得ベキ金融上ノ仕組ヲ整備スルハ要アリト考ヘラル

日滿支ノ資金ハ三國ノ蓄積ニ依ルベキハ勿論デアツテ之ガ爲日滿支三國

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東亞ノ新秩序ヲ建設シ世界永遠ノ平和ヲ確保スベキ  
皇國ノ使命ヲ具體的ニ達成スルタメニハ我國內體制  
革新ノ過程ト生活圈ノ擴大編成ノ過程トヲ綜合一體  
的ニ前進セシメ以テ國防國家ヲ速ニ完成スルヲ要ス  
從テ皇國ノ基本的經濟政策ハ次ノ三大過程ノ綜合計  
畫性ノ上ニ確立セラレルコトヲ要ス

一 國民經濟ノ再編成ノ完成

二 自存圈ノ編成強化

三 東亞共榮圈ノ擴大編成

蓋シ生活圈擴大編成ノ爲ニハ皇國ノ國防並ニ地政學  
的地位ニ基キ日、滿、北支、蒙疆ノ地域及其ノ前進  
據點トシテ南支沿岸特定島嶼ヲ有機的一體タル自存  
圈トシテ政治、文化、經濟ノ綜合的結合ヲ強化編成スル  
共ニ國防經濟ノ完成ヲ促進補完スル爲中南支、東南  
アジア及南方諸地域ヲ包含スル東亞共榮圈ヲ確立ス  
ルコトヲ要ス

而シテ經濟政策適用ノ方式ハ皇國ト生活圈內ニ於ケ  
ル國家又ハ地域及民族トノ結合ニ關スル根本政策ト

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調整シツツ夫々民族ノ生活段階ニ適應セシムル様態  
段ノ工夫創造ヲ要ス

### 第一 基本方針

一 日滿支經濟建設ノ目標ハ滿洲國ノ皇紀二千六百十年迄  
ニ日滿支ヲ一環トスル自給自足的經濟態勢ヲ確立  
スルト共ニ東亞共榮國ノ建設ヲ促進シ以テ世界經  
濟ニ於ケル地位ヲ強化確立スルニ在リ

二 日滿支經濟ノ指導精神ハ八紘一字ノ大精神ニ基キ  
皇國ヲ中心トスル日滿支三國ノ一體の協同ニ依リ  
國防經濟ヲ確立シ共存共榮、國民全般ノ福利ヲ增  
進スルニ在リ

三 皇國ハ日滿支經濟建設ノ起動力タルニ鑑ミ國民ノ  
氣魄ヲ昂揚シ國內態勢ヲ革新シ國力ノ擴充ニカメ  
以テ滿支ノ經濟建設ヲ指導育成ス

特ニ科學、技術ノ劃期的振興ヲ圖リ又先驅工業ノ  
開拓ニ任ス

四 滿洲國ハ皇國トノ不可分關係ヲ益鞏化シツツ自存  
國ノ確立ヲ主眼トシ重要基礎産業ノ急速ナル整備  
發展ヲ圖ル

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五 支那ハ日滿ト協力シ資源ノ開發、經濟ノ復興ヲ圖ル而シテ北支、蒙疆ハ自存圏ノ確立ヲ主眼トシ交通及重要産業ヲ開發シ中南支ハ物資交易ノ圓滑、重要資源ノ開發ニ重點ヲ置キ東亞共榮圏ノ確立ニ寄與ス但シ海南島等南支沿岸特定島嶼ハ自存圏ノ前進據點トシテ特ニ其ノ開發ニ努ム

六 自存圏内ニ於ケル國防物資ノ組織的運搬貯藏ヲ圖リ以テ國防力ノ保全ニ努ム

七 日滿支經濟ノ綜合建設計畫ノ遂行ヲ調整促進スル爲日滿支經濟ノ綜合計畫機構ヲ整備ス

## 第二 部門別方針

日滿支三國ノ産業分野、勞務、金融、貿易、交通等ノ政策ニ關スル基本方針ハ左ノ如ク概定ス

一 産業配分

イ 皇國ハ今後三トシテ精密工業、機械工業、兵器工業ニ重點ヲ置キ之カ中期的振興ヲ圖リ、其ノ他ノ重工業、化學工業及鑛業ハ自存圏内ニ於テ適地適業ノ主旨ニ依リ之ヲ振興ス

輕工業就中纖維工業、雜工業ハ計畫的ニ整理シ逐次之ガ大陸移動ヲ行フト共ニ大陸資本ヘノ移

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管ヲ考慮ス

農業ニ關シテハ土地制度ヲ改革シ經營ノ科學的刷新ヲ爲シ農家ノ安定向上ヲ圖リ國民主食ヲ確保スルト共ニ農村人口ノ定有ヲ策ス

水産業ハ依然世界第一位ヲ保持スル如ク益々其ノ發展ヲ圖ル

林政ノ統一刷新ヲ圖リ森林資源ノ合理的活用ト其ノ保續ヲ圖ル

口 滿洲國ハ今後特ニ鐵業及電氣事業ノ到期的振興ヲ圖リ日滿間濟地進業ノ主旨ニ依リ重工業及化學工業ノ振興ニカムルト共ニ一部重工業原料ヲ皇國ニ供給ス尙機械工業並兵器工業ハ國防上ノ要求ヲ充足スル限度ニ於テ之ヲ興ス

輕工業ハ國內ノ需要ニ適應シ之ヲ興ス

農業ニ付テハ其ノ日滿支ノ食糧飼料補給基地ニシテ

世界ニ對スル特種農業資源ノ供源タルニ鑑ミ農地ノ開拓

農法ノ改善合理化ヲ行ヒ徹底的ニ農產物ノ増産ヲ期ス

尙農業開發ニ當ツテハ皇國農業開拓民ノ入植ヲ

促進シ其ノ中核タラシム

製鹽業、畜産並林業ニ付テモ併行シ之カ到期的

振興ヲ圖ル

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ハ 支那ハ今後鐵業、製鹽業ノ劃期的振興ヲ圖リ  
 工業原料ノ大量生産ヲ行ヒ日滿經濟建設ノ基礎  
 確立ニ寄與スルト共ニ適地適業ノ主旨ニ依リ一  
 部重工業及化學工業ヲ建設シ日滿産業ヲ補強ス  
 區工業ニ付テハ皇國産業ノ發展階梯ニ照應シツ  
 ツ相互ノ調整ヲ圖リ之カ土着資本ヲ中心トスル  
 發展ヲ計ル

農業ニ付テハ特ニ基礎的施設ノ整備ニ力メ農業  
 經營ノ改善、合理化ヲ圖リ國民三食ノ確保ニ力  
 ムルト共ニ綿花及特産物ノ増産ヲ圖ル

二、勞務

國防經濟ニ於ケル國民ノ勞務及技術生産性ノ地位  
 ノ重要性ニ鑑ミ勞務技術ノ體制ニ劃期的革新ヲ加  
 フルト共ニ民族協同ノ基礎ノ上ニ日滿支勞務計畫  
 ヲ確立シ立地的統制並ニ再配置ヲ爲ス

イ 皇國ハ勞務技術ノ新體制ヲ確立シ勞務者心身  
 ノ練成、科學教育ノ振興、勞働生産性ノ高度化、  
 技術者及技能者ノ養成ニ力ムルト共ニ滿支經濟  
 建設ノ指導援助ヲナス

Note in the English to be inserted here

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ロ 滿洲國ハ産業開發ニ必要ナル技術者及技能者ヲ皇國ニ求ムルト共ニ自國內ニ於テモ之カ養成制度ヲ確立ス

内鮮人開拓民ノ計畫的入植ヲ圖ル、一般勞務者ニ付テハ北支勞務者ノ計畫的入植ヲ圖ルト共ニ國內ヨリノ充足方策ヲ確立シ特ニ鑛工業生産ニ於ケル勞務管理ノ刷新確立ニ努ム

ハ 支那ハ産業開發竝ニ經濟復興ニ必要ナル技術者及技能者ヲ皇國ニ求ムルト共ニ自國內ニ於テモ之ガ養成ニ努ム

一般勞務者ニ付テハ其ノ安定向上ノ方策ヲ講ズルト共ニ滿洲國産業開發ニ必要ナル供給ヲ爲ス

### 三、金融

國防經濟完遂ノ爲ニハ金融ノ基礎ヲ回收ノ確實性ニノミ置クコトナク國家トシテ所要ナル物資ノ質及量ノ確保ヲ可能ナラシムルコトヲ主眼トスル如クニ金融理念ノ轉換ヲ行フ

イ 日滿支ヲ通スル産業計畫ニ照應シ之カ實施ヲ可能ナラシムル資金計畫ヲ樹立シ且之ヲ實行スヘキ金融機構ヲ整備ス

ロ 今後技術ノ進歩産業分野ノ設定等ニ伴ヒ企業  
施設ノ轉換ヲ要スルモノ多カルベキニ願ミ又國  
防物資ノ組織的運搬貯蔵ヲ行フニ應ジ之ガ爲ノ  
金融上ノ仕組ヲ整備ス

ハ 資金ノ調達ハ原則トシテ三國ノ蓄積ニ依ルコ  
トトシ之ガ爲各國ニ於ケル蓄積ノ増加及其ノ活  
用ヲ圖ル但シ今後當分ノ國防生産力充實ノ爲  
メノ資金ハ皇國ヨリ之ヲ援助ス尙東亞新秩序建  
設ノ主旨ニ反セサル限り外國資本ノ利用ヲ圖ル  
ニ 外國爲替ニ付テハ之ガ統制ノ目標ヲ海外拂ノ  
節約ノミニ置クコトナク外國ヨリスル國防物資  
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證 明 書

「ワシントン」文書局 第 號  
國 際 檢 察 部 第一六一一號

1611 (cert) - 1

典 據 及 ビ 公 正 ニ 認 ム ル 證 明

余、高橋ミチトシハ余ガ下記ノ資格ニ於テ、即チ内閣書記官トシテ、日本政府ト公的關係ニ在ルモノナルコト、竝ニ該官吏トシテ余ガ茲ニ添附セラレタル、一一頁ヨリ成ル、千九百四十年ノ昭和十五年十月三日附、下記題名、即チ日滿支經濟建設要綱ノ文書ノ保管ニ任ジ居ルコトヲ茲ニ證明ス。

余ハ更ニ添附ノ記録及ビ文書ガ日本政府ノ公文書ナルコト、竝ニ右ガ下記名稱ノ省又ハ部局ノ公式書類及ビ綴ノ一部ナルコトヲ證明ス。(若シアラバ綴番號又ハ引用、其ノ他公式書類又ハ綴ニ於ケル該文書ノ成規所在ノ公式名稱ヲモ特記スベシ)

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内 閣

千九百四十六年 / 昭和二十一年 / 本七月九日

東京ニ於テ署名

當該官吏署名漏 高橋ミチトシ

右ノ者ノ公的資格 内閣書記官

證 人 エム・小林

公式入手ニ關スル證明

余、ウヰリヤム・シー・ブラウトハ、余ガ聯合國最高指揮官總司令部ニ關係アルモノナルコト、竝ニ上記題名ノ文書ハ余ガ公務上、日本政府ノ上記署名官吏ヨリ入手シタルモノナルコトヲ茲ニ證明ス。

千九百四十六年 / 昭和二十一年 / 本七月九日

東京ニ於テ署名

氏 名 欄 ウヰリヤム・シー・ブラウト

右ノ者ノ公的資格 國際檢察部調査官

證 人 エドワード・ビー・モナガン

INTERNATIONAL PROSECUTION SECTION

Doc. No. 1611

14 May 1946

ANALYSIS OF DOCUMENTARY EVIDENCE

DESCRIPTION OF ATTACHED DOCUMENT

Title and Nature: Leaflet, Economic Construction  
Program Embracing Japan, Manchukuo and China

Date: 5 Nov 40 Original  Copy  Language: Japanese

Has it been translated? Yes  No

Has it been photostated? Yes  No

LOCATION OF ORIGINAL (also WITNESS if applicable)

Document Division

SOURCE OF ORIGINAL: Cabinet Information Bureau

PERSONS IMPLICATED:

CRIMES TO WHICH DOCUMENT APPLICABLE: Economic aggression--  
China and Manchuria

SUMMARY OF RELEVANT POINTS (with page references):

Mission of the New Order in East Asia, its fundamental  
policy, and the Government policies for industry, labor,  
finance, trade and transportation in the 3 countries.

Analyst: C.W.J.Phelps

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finance, trade and transportation in the 3 countries.

Analyst: C.W.J.Phelps

Doc. No. 1611

Economic Construction Program embracing JAPAN,  
MANCHUKUO, and CHINA as announced by the Cabinet  
Information Bureau on November 5th, 1940.

The full translation of the above is as follows:-

"The mission of JAPAN is to establish a new order in EAST ASIA and also to maintain a firm and enduring world peace and for accomplishing such purpose materially, it is necessary to make the process of reforming the internal system of the state and <sup>the</sup> process of organizing to expand the sphere for living, develop as one united body. Consequently the fundamental economic policy of JAPAN should have to be established on the combined scheme of the next three great processes.

1. The completion of reorganizing the economy of the people.
2. Strengthening of the JAPAN-MANCHUKUO-CHINA economic organization.
3. Organizing of expanding the Greater Asia co-prosperity sphere.

#### Fundamental policy

1. The object of JAPAN-MANCHUKUO-CHINA economic construction program is generally to establish a self-sufficient economic situation within the coming ten years by combining the three nations into one and at the same time to promote the establishment

of East Asia co-prosperity sphere and further to obtain a strengthened position of East Asia in the economy of the world.

2. The guiding spirit of JAPAN to carry out the JAPAN-MANCHUKUO-CHINA economic construction program shall be based on the great spirit of Hakko-ichiu (unification of the world under the Emperor) and aimed at co-existence, co-prosperity and also the promotion of public welfare by union of the three nations.

3. For promoting the JAPAN-MANCHUKUO-CHINA economic construction program, JAPAN shall instigate the spirit of the people, shall endeavour her efforts for expanding the national strength by reforming the internal system of the state and shall give hand for assisting and promoting the growth of economic construction in MANCHUKUO and CHINA. For which purpose, JAPAN shall promote the epochal development, especially, of science and technique and shall render efforts for development of the prominent industries.

4. It is expected that MANCHUKUO, by the indivisible relation with JAPAN, shall organize and develop her important key industries at the earliest time possible.

5. It is expected that CHINA, by cooperating with JAPAN and MANCHUKUO, shall contribute to the establishment of East Asia co-prosperity sphere by developing the resources, reviving the economy and especially efforts shall be concentrated on development of transportation, smoothing of commerce and the development of

vital industries and resources.

6. For adjusting and promoting the combined construction scheme of JAPAN-MANCHUKUO-CHINA economy, the organizing of combined scheme structure of JAPAN-MANCHUKUO-CHINA economy shall be planned.

### Summary of Different Fields

As JAPAN, MANCHUKUO and CHINA form the skeleton of the East Asia co-prosperity sphere, they have the obligation to provide the economical relation on the footing of exceedingly close combination. From such point of view, the Government has decided the fundamental policy of industry, labour, finance, trade and transportation of the three nations.

### Industrial Field.

For deciding the industrial field, it is most essential to decide it as a whole by making the same as real organic body after giving consideration to the standing circumstances of the three nations and also their respective steps of economic development. Hereafter, it is necessary for JAPAN to develop such key industries like heavy, chemical, and mining industries to a great extent by planning an epochal development of advanced fine industry (for making precise instruments<sup>etc.</sup>) and mechanical industry. We, on one hand, expect an epochal development of mining and electrical works in MANCHUKUO and on the other, we render necessary

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aid to the development of her heavy and chemical industries. In CHINA, it is expected to have a large production of industrial materials by developing her mining and salt-making industries, and at the same time a great expectation has been anticipated in the fields of heavy and chemical industries too because there is a wide scope for further development of the same.

As regards the development of light industry in the continent, a great promotion is deemed to be necessary. And in future it is necessary for JAPAN to regulate the light industry, especially textile and other miscellaneous industries and to give consideration as to the question of removing them to the continent. With regard to agriculture in JAPAN, it is planned to reform various systems and management of land, thus by giving facilities for improving the stability of the farmers, & would result in increase of production of staple food. The development of fishing industry is being planned and the reasonable practical use of forest resources too is schemed. As MANCHUKUO is not only the supplying base of provisions and fodder for three nations, but also the supplying source of special agricultural products to the world, so a great increase in production of agricultural products is expected in MANCHUKUO. Moreover for developing agriculture in MANCHUKUO, it is scheduled to emigrate Japanese farmers. Regarding agriculture in CHINA, efforts shall be concentrated on securing the staple food



of the people and increasing of production of cotton and special products too is thought to be necessary.

### Labour

For securing a better position in the world economic sphere, the position of labour and technique of the people shall increase its importance epochally and for which it is necessary to revise the labour and technical systems of JAPAN. Moreover for maintaining the East Asia co-sphere's superiority against the world economy, the nations concerned should contribute the labour-power held by each nation or region for the promotion of the whole and for this, a new system of labour and technique to be organized on one side and on the other hand, efforts to be centred around the physical and mental training of labourers, giving thorough education in science, encouragement of labour productivity and the training of technicians. Thus our object is to accomplish the rendering of necessary assistance and fostering of labourers. That is, to MANCHUKUO and CHINA, JAPAN might furnish good technicians necessary for the development of industry and the revival of economy. Of course, in view of the importance of technique both nations themselves need a plan for training technicians.

### Finance

For promoting the establishment of national defense economy the function of finance itself should become a national object.

It is <sup>to</sup> make possible the securing of quality and quantity of materials required by the state. For making the realization of the industrial plan of three nations possible, it is necessary to <sup>decide the</sup> distribution of capital according to a designated plan and also to possess a financial organ to carry it out. In future, following the advancement of technique and the establishment of industrial field and in accordance with the conversion of setting up of enterprises, it is considered necessary to adjust the financial plan which can store up vital resources.

There is no doubt that the capital of the three nations should be by their savings and for which it is necessary to plan out a means for increasing such savings and their utilization and JAPAN has to invest some capital necessary for developing the vital industries in MANCHUKHO and CHINA. Moreover following the tightening of economic relation between the three, the mutual relation of three nations on settling of accounts should be established.

### Trade.

As regards the trade within the order of new world economics, it is necessary <sup>to</sup> give a considerable revision to commercial trade principle practised in the past. That is to say in place of the above, the trade based on productive principle is required.

In other words, for obtaining from other nations, regions or the economic sphere the materials required for intended production of each nation, she shall offer any material necessary to others and thus it is necessary not only for the three nations, but also for each region in co-prosperity sphere to have the trade controlled in mutual en bloc relation. And for carrying out the above scheme, there comes the necessity of concluding a special payment agreement if the tightening of exchange of materials within the three nations and the co-prosperity sphere were to be promoted.

Transportation.

Following the tightening of exchange of materials within the three nations and the co-prosperity sphere, and for securing the safety of co-prosperity sphere, the transportation systems of three nations has to be adjusted and managed under combined project system and for which planning of rapid increase of shipping, control and communication of air-navigation and finally the adjustment and expansion of electrical communication establishments has to be carried out by promoting <sup>the contact of</sup> sea and land transportation facilities of the three nations.

Processing of English certificate for  
Doc. No. 1611 A

John G. Lieberg

Lt. Ohberg,  
Processing Unit,  
I. P. S.

23 Sep 1946

1. By over-all request of 13 August 1946 it was requested that the certificate for Document 1611 be translated and reproduced.
2. As it now appears that only reproduction<sup>of the translation</sup> has been made it is again requested that this certificate of authenticity be duplicated, making 100 copies in English.
3. The certificate of authenticity for this document is attached.

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John G. Liebert

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IMPERIAL JAPANESE GOVERNMENT  
CENTRAL LIAISON OFFICE

6 May 1946

Memo To : Mr. A. Frederick Mignone  
FROM : Mr. S. OHTA, Japanese Liaison Office  
RE : Production of document setting forth the objectives of  
the program for economic construction embracing Japan,  
Manchukuo, and China as announced by the Cabinet In-  
formation Bureau on November 5, 1940.

With reference to your memorandum dated 26 April 1946, I wish to  
submit to you the required document.

*S. Ohta*

S. Ohta

Doc. 7611A.

Outline for the economic construction of Japan, Manchoukuo and China.  
Decided at Cabinet meeting  
of 3 October, 1940.

In order to concretely realize the mission of our country, which is to create a new order in East Asia and to ensure a lasting world peace, it is necessary to push forward the process of renovation of our domestic system and that of the expansion and reorganization of our sphere of existence collectively and unitedly.

Consequently, the basic economic policy of our country should be based on the nature of the general plan of the following three processes.

1. Perfection of the reorganization of the national economy.

2. Organization and strengthening of the sphere of self-existence

3. Expansion and organization of the East Asia Coprosperity sphere.

After all, it is necessary to organize and strengthen the general political, cultural and economic union of Japan-Manchoukuo, North China and Mongolia thinking areas as an organically solid sphere of self existence based on the national defense and geo-political position of our country. Together with the specific islands of the South China coast as its advanced base in order to organize and expand our sphere of existence and at the same time to establish the East Asia co-prosperity sphere embracing Central and South China, Southeastern Asia and the southern areas in order to accelerate and expedite the perfection of a national defense economy. And in regard to the method of applying the economic policy, it is necessary that special consideration and thought be given to it to make it conform to the stages of livelihood of the respective races while adjusting it to the basic policy pertaining to

our merged with the nations or areas and races within the sphere of existence.

### 1. Basic Policy

1. The aim of the economic construction of Japan, Manchoukuo and China is to establish a state of self-sufficient economy with Japan, Manchoukuo and China as a unit by about 1950 and at the same time to accelerate the establishment of the East Asia co-prosperity sphere and thereby strengthen and secure their position in world economy.
2. The guiding spirit of the Japan-Manchoukuo-China economy is to establish a national defense economy through the united cooperation of Japan, Manchoukuo and China with Japan as the leader according to the great spirit of universal concordia and to promote the welfare of the people in general through the principle of live and let live.
3. Japan, being the motive power for the economic construction of Japan, Manchoukuo and China, will guide and nurture the economic construction of Manchoukuo and China by ~~exporting~~



making every effort to enhance the spirit of the people, renovate their domestic situation and expand their national power. Especially, Japan will plan for the epochal development of their science and technique and undertake the development of their pioneer industries.

4. While further strengthening her inseparable relationship with our empire, Manchoukuo will plan for the speedy perfection and development of the important basic industries with the establishment of the sphere of self-existence as the chief objective.

5. China will cooperate with Japan and Manchoukuo and will plan for the development of her resources and the restoration of her economy. And North China and the Mongolia-Sinkiang areas will develop her transportation and important industries with the establishment of the sphere of self-existence as the chief objective, while Central and South China will contribute to the establishment of the East Asia co-prosperity sphere

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by focusing their attention on the smooth flow of materials and the development of important resources. However, the specific islands off South China coast, such as Hainan Island, will make every effort toward their own development, in particular, as the advanced bases of the sphere of self-existence.

6. Every effort will be made to preserve the national defense power by planning for a systematic joint storage of the national defense resources within the sphere of self-existence.

7. In order to regulate and accelerate the execution of the general economic construction plan of Japan, Manchoukuo and China, the mechanics of the general plan of the Japan-Manchoukuo-China economy will be perfected.

#### 8. Sectional Policy.

The basic policy in regard to the industrial ~~plan~~ <sup>distribution</sup>, labor, finance, trade and transportation <sup>policy</sup> of Japan, Manchoukuo and China is determined, in general, as

follows:

1. Distribution of industries.

a. Placing her emphasis primarily on precision instrument industries, machine industries and armament industries henceforth, our empire will plan for their epochal development, while the other industries, such as heavy industries, chemical industries and mining, will be developed according to the principle of the right industry in the right place within the sphere of self-existence.

Light industries, particularly fiber and miscellaneous industries, will be systematically arranged and gradually transferred to the continent. At the same time, their transfer into the hands of continental capital will also be considered.

In regard to agriculture, reform of the land system <sup>and</sup> scientific renovation of management will be undertaken, while the control of the rural population, together with the betterment and stabilization of the farmers and the maintenance of the staple

food of our country, will be planned.

In regard to the marine industry, plans for its further development will be made so as to <sup>permanently</sup> maintain our position as the first in the world as before.

The unification and renovation of the forestry administration will be made for the rational utilization and preservation of the forestry resources.

B. Manchoukeo henceforth will plan for the epochal development of her mining and electrical industries, in particular, and make every effort to develop her heavy and chemical industries according to the principle of the right industry in the right place between herself and China. At the same time, she will supply our empire with a portion of the raw materials for the heavy industries. Furthermore, machine industries and armament industries will be developed to the extent of satisfying the national defense requirements.

Light industries will be developed

according to the domestic demands.

In regard to agriculture, in view of her position as the supply base of food and fodder for Japan, Manchoukuo and China and as the source of special agricultural raw materials for the world, the development of her agricultural land and the improvement and rationalization of her agricultural method will be undertaken to increase production of agricultural products extensively.

Furthermore, for the development of the agricultural industries, the migration of our pioneer farmers will be accelerated and they will be made the nucleus.

Even in regard to self-manufacturing, stock-raising and forestry, plans for their epochal development in keeping with the above will be made.

c. China henceforth will contribute toward the establishment of the foundation for the economic construction of Japan, Manchoukuo and China by planning for the epochal development of her

mining and salt manufacturing industries and carrying out large scaled production of industrial raw materials and, at the same time, will construct some heavy and chemical industries according to the principle of the right industry in the right place to augment the Japanese-Manchoukiaoan industries.

In regard to light industries, she will plan for their mutual adjustment according to the degree of development of the industries of our empire and for their development primarily with native capital.

In regard to agriculture, she will make every effort to perfect the basic facilities, in particular, plan for the improvement and rationalization of farm management and make every effort to maintain the staple food of our country as well increase the production of cotton and special product.

## 2 Labor.

In view of the importance of the position

of labor and technical productivity of the people within the national defense economy, an epochal reform will be made to the labor and technical systems. At the same time, a Japan-Manchoukuo-China labor plan based on the foundation of racial cooperation will be established and "gesamtpolitisch" control and redistribution will be undertaken.

(note: Gesamtpolitisch includes not only geopolitical factors, but also cultural, social & economical factors.)

make every effort to  
a. Our empire will establish a new system of labor and technique, train laborers spiritually and physically, promote scientific education, intensify labor productivity, train technicians and skilled workers and will guide and assist in the economic construction of China and Manchoukuo.

b. Manchoukuo will obtain from our empire the technicians and skilled workers necessary for the development of her industries and at the same time establish a

training system for these type of worker within her country also.

Systematic migration of <sup>Japanese &</sup> Korean pioneers will be planned and in regard to labor, in general, the systematic migration of north China laborers into Manchoukuo will be planned and every effort will be made to establish a policy of replenishment from domestic source and particularly to reorganize and establish labor control in the mining and manufacturing industries.

c. China will obtain from our country the technicians and skilled workers necessary for the development of her industries and the restoration of her economy and also make every effort to train such type of laborers within her own country.

In regard to laborers, in general, she will devise measures for their stabilization and at the same time make the necessary provisions for the development of Manchurian industries.



### 3. Finance

In the establishment of the national defense economy, the financial ideology will be so changed as to enable the acquisition of the necessary quantity and quality of materials as a state primarily without placing the financial foundation solely on the certainty of collection.

a. A financial plan conforming to and enabling the execution of the Industrial plan for Japan, Manchoukuo and China will be established and a financial system to carry this out will be perfected.

b. In view of the possibility of the necessity of making numerous changes in the industrial facilities, accompanying the progress of technique and the establishment of industrial fields, and accompanying the execution of a systematic joint storage of national defense materials, a financial system for this purpose will be perfected.

c. As a rule, the procurement of funds will be made from the savings of the three countries and for this purpose, plans for the increase and utilization of the savings in each country will be made. However, in regard to the funds for the strengthening of the national defense production strength, assistance will be rendered by Japan for the time being. Furthermore, plans for the utilization of foreign capital, so long as it does not run counter to the aims of the establishment of a new order in East Asia, will be made.

d. In regard to foreign exchange, the aim of control will not be directed solely on the economy of overseas payment, but also on acquisition of national defense materials from foreign countries and in regard to the foreign exchange funds, both Japan and Manchoukuo will utilize it jointly. Even in regard to China, it will be so set up to enable her to utilize it together with Japan and Manchoukuo as much as possible. Furthermore,

it will be <sup>further</sup> planned as to make Japan the center of finance and settlement for the East Asia co-prosperity sphere.

e. The necessary agreements for international settlement will be made among Japan, Manchoukuo and China to strengthen the interdependent and correlated characteristics of the three nation economy.

f. In regard to the monetary system of China, it will be remedied according to the shifting of the situation with the preservation of Japan's leadership as the general principle.

#### 4. Commerce.

The past conception of commercial trade will be changed to establish a trade policy based on principle of production economy with the East Asia co-prosperity sphere as a unit centering around Japan and to secure its position in world economy.

a. ~~The~~ Priority ~~flowing~~ materials needed ~~among~~ mutually among China, Manchoukuo and Japan will be made to flow smoothly, accurately and factly. 14

b. In regard to the relations with a third power or group, the trading of materials with Japan, Manchoukwo and China as a unit will be set up according to nations or groups to secure the materials necessary for production in Japan, Manchoukwo and China and plans will be made to regulate their distribution internally.

c. In regard to the relations with the various areas of the East Asia Co-prosperity sphere outside of Japan, Manchoukwo and China, a trade agreement aimed at <sup>preferential</sup> the acquisition of materials needed mutually will be made and they will be further guided to take on a united relationship with Japan, Manchoukwo and China.

#### 5. Traffic.

To accelerate the unification of the economy of Japan, Manchoukwo and China and to comply with the national defense demands, shipping, harbors and railways will be perfected <sup>& expanded</sup> for the epochal development of traffic and communications among the three countries. At the same time,

The organic connection of sea and land transportation facilities will be promoted and every effort will be made to affect a unitary control and connection of airways and to expand and perfect electrical communication and broadcasting facilities.

Furthermore, the spacial expansion of transportation facilities on the continent will be planned for.

a. In order to meet its mission of leadership in regards to traffic among Japan, Manchoukuo and China and to occupy the position of absolute dominance in the maritime circle of East Asia as well as to further develop it universally, Japan will markedly increase her shipping.

b. From the standpoint of her national defense and the promotion of her industrial development plan, Manchoukuo will plan for the speedy expansion of her traffic and communication facilities.

c. For the reconstruction of her economy and the promotion of her industrial development, China will plan for the expansion of

her traffic and communication facilities and will make every effort to develop her interior water transportation facilities.

In regard to traffic and communication in North China and the Mongolia-Sin kiang areas, she, from the stand point of national defense, will ~~strengthen~~<sup>tighten</sup> her relations with Japan and Manchoukuo and plan for their speedy expansion.

d. In order to maintain the autonomous position of the traffic and communication in East Asia, every effort will be made to bring the interests and rights of the third powers under our influence one after the other.

INTERNATIONAL PROSECUTION SECTION

Doc. No.

1611

Date

14 May 1946

ANALYSIS OF DOCUMENTARY EVIDENCE

DESCRIPTION OF ATTACHED DOCUMENT

Title and Nature: *Leaflet, Economic Construction Program Embracing Japan, Manchukuo + China*

Date: *5 Nov 1940* Original  Copy  Language: *Jap*

Has it been translated? Yes  No

Has it been photostated? Yes  No

LOCATION OF ORIGINAL (also WITNESS if applicable)

*Doc Div*

SOURCE OF ORIGINAL: *Cabinet Info. Bureau*

PERSONS IMPLICATED:

CRIMES TO WHICH DOCUMENT APPLICABLE:

CRIMES TO WHICH DOCUMENT APPLICABLE:

*Economic Aggression - China and Manchuria*

SUMMARY OF RELEVANT POINTS (with page references):

*Mission of the New Order in East Asia, its fundamental policy, and the Government policies for industry, labor, finance, trade and transportation in the 3 countries.*

Analyst:

*C. W. J. Phelps*

Doc. No.

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OUTLINE FOR THE ECONOMIC CONSTRUCTION  
OF JAPAN, MANCHOUKUO AND CHINA

Decided at Cabinet Meeting  
of 3 October, 1940.

In order to concretely realize the mission of our country, which is to create a new order in East Asia and to ensure a lasting world peace, it is necessary to push forward the process of renovation of our domestic system and that of the expansion and reorganization of our sphere of existence collectively and unitedly. Consequently, the basic economic policy of our country should be based on the nature of the general plan of the following three process;

1. Perfection of the reorganization of the national economy.
2. Organization and strengthening of the sphere of self-existence.
3. Expansion and organization of the East Asia Co-Prosperity Sphere.

After all, it is necessary to organize and strengthen the general political, cultural and economic union of Japan-Manchoukuo, North China and Mongolia-Sinkiang Areas as an organically solid sphere of self-existence based on the national defense and geo-political position of our country, together with the specific islands off the South China Coast as its advance base in order to organize and expand our sphere of existence and at the same time to establish the East Asia Co-Prosperity Sphere embracing Central and South China, Southeastern Asia and the southern Areas in order to accelerate and expedite the perfection of a national defense economy. And in regard to the method of applying the economic policy, it is necessary that special consideration and thought be given to it to make it conform to the stages of livelihood of the respective races while adjusting it to the basic policy pertaining to our merger with the nations or areas and races within the sphere of existence.

1. Basic Policy

1. The aim of the economic construction of Japan, Manchoukuo and China is to establish a state of self-sufficient economy with Japan, Manchoukuo and China as a unit by about 1950 and at the same time to accelerate the establishment of the East Asia Co-Prosperity Sphere and thereby strengthen and secure their position in world economy.
2. The guiding spirit of the Japan-Manchoukuo-China economy is to establish a national defense economy through the united cooperation of Japan, Manchoukuo and China with Japan as the leader according to the great spirit of universal concordia and to promote the welfare of the people in general through the principle of live and let live,
3. Japan, being the motive power for the economic construction of Japan, Manchoukuo and China, will guide and nurture the economic construction of Manchoukuo and China by making every effort to enhance the spirit of the people, renovate their domestic situation and expand their national power. Especially, Japan will plan for the epochal development of their science and technique and undertake the development of their pioneer industries.
4. While further strengthening her inseparable relationship with our empire, Manchoukuo will plan for the speedy perfection and development of the important basic industries with the establishment of the sphere of self-existence as the chief objective.
5. China will cooperate with Japan and Manchoukuo and will plan for the development of her resources and the restoration of her economy. And North China and the Mongolia-Sinkiang Areas will develop her transportation and important industries with the establishment of the sphere of self-existence as the chief objective, while Central and South



China will contribute to the establishment of the East Asia Co-Prosperity Sphere by focusing their attention on the smooth flow of materials and the development of important resources. However, the specific islands off South China coast, such as Hainan Island, will make every effort toward their own development, in particular, as the advance bases of the sphere of self-existence.

6. Every effort will be made to preserve the national defense power by planning for a systematic joint storage of the national defense resources within the sphere of self-existence.

7. In order to regulate and accelerate the execution of the general economic construction plan of Japan, Manchoukuo and China, the mechanics of the general plan of the Japan-Manchoukuo-China economy will be perfected.

## 2. Sectional Policy.

The basic policy in regard to the industrial distribution, labor, finance, trade and transportation policy of Japan, Manchoukuo and China is determined, in general, as follows:

### 1. Distribution of industries:

a. Placing her emphasis primarily on precision instrument industries, machine industries and armament industries henceforth, our empire will plan for their epochal development, while the other industries, such as heavy industries, chemical industries and mining, will be developed according to the principle of the right industry in the right place within the sphere of self-existence.

Light industries, particularly fiber and miscellaneous industries, will be systematically arranged and gradually transferred to the continent. At the same time, their transfer into the hands of continental capital will also be considered.

In regard to agriculture, reform of the land system and scientific renovation of management will be undertaken, while the control of the rural population, together with the betterment and stabilization of the farmers and the maintenance of the staple food of our country, will be planned.

In regard to the marine industry, plans for its further development will be made so as to continue to maintain our position as the first in the world.

The unification and renovation of the forestry administration will be made for the rational utilization and preservation of the forestry resources.

b. Manchoukuo henceforth will plan for the epochal development of her mining and electrical industries, in particular, and make every effort to develop her heavy and chemical industries according to the principle of the right industry in the right place between herself and China. At the same time, she will supply our empire with a portion of the raw materials for the heavy industries. Furthermore, machine industries and armament industries will be developed to the extent of satisfying the national defense requirements.

Light industries will be developed according to the domestic demands.

In regard to agriculture, in view of her position as the supply base of food and fodder for Japan, Manchoukuo and China and as the source of special agricultural raw materials for the world, the development of her agricultural land and the improvement and rationalization of her agricultural method will be undertaken to increase production of agricultural products extensively.

Furthermore, for the development of the agricultural industries, the migration of our pioneer farmers will be accelerated and they will be made the nucleus.

Even in regard to salt manufacturing, stock raising and forestry, plans for their epochal development in keeping with the above will be made.

c. China henceforth will contribute toward the establishment of the foundation for the economic construction of Japan, Manchoukuo and China by planning for the epochal development of her mining and salt manufacturing industries and carrying out large scaled production of industrial raw materials and, at the same time, will construct some heavy and chemical industries according to the principle of the right industry in the right place to augment the Japanese-Manchoukuoan industries.

In regard to light industries, she will plan for their mutual adjustment according to the degree of development of the industries of our empire and for their development primarily with native capital.

In regard to agriculture, she will make every effort to perfect the basic facilities, in particular, plan for the improvement and rationalization of farm management and make every effort to maintain the staple food of our country as well as increase the production of cotton and special products.

## 2. Labor

In view of the importance of the position of labor and technical productivity of the people within the national defense economy, an epochal reform will be made to the labor and technical systems. At the same time, a Japan-Manchoukuo-China labor plan based on the foundation of racial cooperation will be established and "gesamtpolitisch" control and redistribution will be undertaken.

~~Note:~~ *gestamtpolitisch* includes not only geopolitical factors, but also cultural, social and economical factors. ) not in Japanese

a. Our empire will make every effort to establish a new system of labor and technique, train laborers spiritually and physically, promote scientific education, intensify labor productivity, train technicians and skilled workers and will guide and assist in the economic construction of China and Manchoukuo.

b. Manchoukuo will obtain from our empire the technicians and skilled workers necessary for the development of her industries and at the same time establish a training system for these types of workers within her country also.

Systematic migration of Japanese and Korean pioneers will be planned and in regard to labor, in general, the systematic migration of North China laborers into Manchoukuo will be planned and every effort will be made to establish a policy of replenishment from domestic source and particularly to reorganize and establish labor control in the mining and manufacturing industries.

c. China will obtain from our country the technicians and skilled workers necessary for the development of her industries and the restoration of her economy, and also make every effort to train such types of laborers within her own country.

In regard to laborers, in general, she will devise measures for their stabilization and at the same time make the necessary provisions for the development of Manchurian industries.

## 3. Finance.

For the establishment of the national defense economy, the financial ideology will be so changed as to enable the acquisition of the necessary quantity and quality of materials as a state primarily without placing the financial foundation solely on the certainty of collection.

a. A financial plan conforming to and enabling the execution of the industrial plan for Japan, Manchoukuo and China will be established and a financial system to carry this out will be perfected.

b. In view of the possibility of the necessity of making numerous changes in the industrial facilities, accompanying the progress of technique and the establishment of industrial fields and accompanying the execution of a systematic joint storage of national defense materials, a financial system for this purpose will be perfected.

c. As a rule, the procurement of funds will be made from the savings of the three countries and for this purpose, plans for the increase and utilization of the savings in each country will be made. However, in regard to the funds for the strengthening of the national defense production strength, assistance will be rendered by Japan for the time being. Furthermore, plans for the utilization of foreign capital, so long as it does not run counter to the aims of the establishment of a new order in East Asia, will be made.

d. In regard to foreign exchange, the aim of control will not be directed solely on the economy of overseas payment, but also on acquisition of national defense materials from foreign countries and in regard to the foreign exchange funds, both Japan and Manchoukuo will utilize it jointly. Even in regard to China, it will be so set up to enable her to utilize it together with Japan and Manchoukuo as much as possible. Furthermore, it will be further planned as to make Japan the center of finance and settlement for the East Asia Co-Prosperity Sphere.

e. The necessary agreements for international settlement will be made among Japan, Manchoukuo and China to strengthen the interdependent and correlated characteristics of the three nation economy.

f. In regard to the monetary system of China, it will be remedied according to the shifting of the situation with the preservation of Japan's leadership as the general principle.

#### 4. Commerce.

The past conception of commercial trade will be changed to establish a trade policy based on principle of production economy with the East Asia Co-Prosperity Sphere as a unit centering around Japan and to secure its position in world economy.

a. Priority materials needed mutually among China, Manchoukuo and Japan will be made to flow smoothly, accurately and fastly.

b. In regard to the relations with a third power or group, the trading of materials with Japan, Manchoukuo and China as a unit will be set up according to nations or groups to secure the materials necessary for production in Japan, Manchoukuo and China and plans will be made to regulate their distribution internally.

c. In regard to the relations with the various areas of the East Asia Co-Prosperity Sphere outside of Japan, Manchoukuo and China, a trade agreement aimed at the preferential acquisition of materials needed mutually will be made and they will be further guided to take on a united relationship with Japan, Manchoukuo and China.

#### 5. Traffic.

To accelerate the unification of the economy of Japan, Manchoukuo and China and to comply with the national defense demands, shipping harbors and railways will be perfected and expanded for the epochal development of traffic and communications among the three countries. At the same time, the organic connection of sea and land transportation facilities will be promoted and every effort will be made to affect a unitary control and

and connection of airways and to expand and perfect electrical communication and broadcasting facilities. Furthermore, the epochal expansion of transportation facilities on the continent will be planned for.

a. In order to meet its mission of leadership in regards to traffic among Japan, Manchoukuo and China and to occupy the position of absolute dominance in the maritime circle of East Asia as well as to further develop it universally, Japan will markedly increase her shipping.

b. From the standpoint of her national defense and the promotion of her industrial development plan, Manchoukuo will plan for the speedy expansion of her traffic and communication facilities.

c. For the reconstruction of her economy and the promotion of her industrial development, China will plan for the expansion of her traffic and communication facilities and will make every effort to develop her interior water transportation facilities.

In regard to traffic and communication in North China and the Mongolia-Sinkiang areas, she, from the standpoint of national defense, will tighten her relations with Japan and Manchoukuo and plan for their speedy expansion.

d. In order to maintain the autonomous position of the traffic and communication in East Asia, every effort will be made to bring the interests and rights of the third powers under our influence one after the other.

證明書

「ワシントン」文書局 第 號  
國際 檢察 部 第一二二一 號

典據及び公正ニ關スル證明

余、高橋ミチトシハ余ガ下記ノ資格ニ於テ、即チ  
内閣書記官トシテ、日本政府ト公的關係ニ在ル  
モノナルコト、竝ニ該官吏トシテ余ガ茲ニ添附セラ  
レタル、一頁ヨリ成ル、千九百四〇年ノ昭和  
十五年ノ十月三日附、下記題名、即チ  
日滿支經濟建設  
ノ文書ヲ  
保管ニ任ジ居ルコトヲ茲ニ證明ス。

余ハ更ニ添附ノ記録及び文書ガ日本政府ノ公文書ナ  
ルコト、竝ニ右ガ下記名稱ノ省又ハ部局ノ公式書類及  
及ビ綴ノ一部ナルコトヲ證明ス。(若シアラバ綴番號又  
ハ引用、其ノ他公式書類又ハ綴ニ於ケル該文書ノ成規所在ノ公式名  
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内閣

千九百四十六年ノ昭和二十一年ノ本七月九日

東京ニ於テ署名

當該官吏署名高橋ミチトシ

右ノ者ノ公的資格 内閣書記官

證人 小林

公式入手ニ關スル證明

余、ウチリヤムフウウトハ、余ガ聯合國最高指揮官總司令  
部ニ關係アルモノナルコト、竝ニ上記題名ノ文書ハ  
余ガ公務上、日本政府ノ上記署名官吏ヨリ入手シタ  
ルモノナルコトヲ茲ニ證明ス。

千九百四十六年ノ昭和二十一年ノ本七月九日

東京ニ於テ署名

氏名

右ノ者ノ公的資格

證

ウチリヤムフウウト  
國際檢察部書記官  
人エドワード・モナガン

1611

OUTLINE FOR THE ECONOMIC CONSTRUCTION  
OF JAPAN MANCHOUKUO AND CHINA

Decided at Cabinet Meeting  
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After all, it is necessary to organize and strengthen the general political, cultural and economic union of Japan-Manchoukuo, North China and Mongolia-Sinkiang Areas as an organically solid sphere of self-existence based on the national defense and geo-political position of our country, together with the specific islands off the South China Coast as its advance base in order to organize and expand our sphere of existence and at the same time to establish the East Asia Co-Prosperity Sphere embracing Central and South China, Southeastern Asia and the southern areas in order to accelerate and expedite the perfection of a national defense economy. And in regard to the method of applying the economic policy, it is necessary that special consideration and thought be given to it to make it conform to the stages of livelihood of the respective races while adjusting it to the basic policy pertaining to our merger with the nations or areas and races within the sphere of existence.

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2. The guiding spirit of the Japan-Manchoukuo-China economy is to establish a national defense economy through the united cooperation of Japan, Manchoukuo and China with Japan as the leader according to the great spirit of universal concordia and to promote the welfare of the people in general through the principle of live and let live.

3. Japan, being the motive power for the economic construction of Japan, Manchoukuo and China, will guide and nurture the economic construction of Manchoukuo and China by making every effort to enhance the spirit of the people, renovate their domestic situation and expand their national power. Especially, Japan will plan for the epochal development of their science and technique and undertake the development of their pioneer industries.

4. While further strengthening her inseparable relationship with our empire, Manchoukuo will plan for the speedy perfection and development of the important basic industries with the establishment of the sphere of self-existence as the chief objective.

5. China will cooperate with Japan and Manchoukuo and will plan for the development of her resources and the restoration of her economy. And North China and the Mongolia-Sinkiang Areas will develop her transportation and important industries with the establishment of the sphere of self-existence as the chief objective, while Central and South

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6. Every effort will be made to preserve the national defense power by planning for a systematic joint storage of the national defense resources within the sphere of self-existence.

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Light industries, particularly fiber and miscellaneous industries, will be systematically arranged and gradually transferred to the continent. At the same time, their transfer into the hands of continental capital will also be considered.

In regard to agriculture, reform of the land system and scientific renovation of management will be undertaken, while the control of the rural population, together with the betterment and stabilization of the farmers and the maintenance of the staple food of our country, will be planned.

In regard to the marine industry, plans for its further development will be made so as to continue to maintain our position as the first in the world.

The unification and renovation of the forestry administration will be made for the rational utilization and preservation of the forestry resources.

b. Manchoukuo henceforth will plan for the epochal development of her mining and electrical industries, in particular, and make every effort to develop her heavy and chemical industries according to the principle of the right industry in the right place between herself and China. At the same time, she will supply our empire with a portion of the raw materials for the heavy industries. Furthermore, machine industries and armament industries will be developed to the extent of satisfying the national defense requirements.

Light industries will be developed according to the domestic demands.

In regard to agriculture, in view of her position as the supply base of food and fodder for Japan, Manchoukuo and China and as the source of special agricultural raw materials for the world, the development of her agricultural land and the improvement and rationalization of her agricultural method will be undertaken to increase production of agricultural products extensively.

Furthermore, for the development of the agricultural industries, the migration of our pioneer farmers will be accelerated and they will be made the nucleus.

Even in regard to salt manufacturing, stock raising and forestry, plans for their epochal development in keeping with the above will be made.

c. China henceforth will contribute toward the establishment of the foundation for the economic construction of Japan, Manchoukuo and China by planning for the epochal development of her mining and salt manufacturing industries and carrying out large scaled production of industrial raw materials and, at the same time, will construct some heavy and chemical industries according to the principle of the right industry in the right place to augment the Japanese-Manchoukuoan industries.

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## 2. Labor

In view of the importance of the position of labor and technical productivity of the people within the national defense economy, an epochal reform will be made to the labor and technical systems. At the same time, a Japan-Manchoukuo-China labor plan based on the foundation of racial cooperation will be established and "gesamtpolitisch" control and redistribution will be undertaken.

(Note: Gestamtpolitisch includes not only geopolitical factors, but also cultural, social and economical factors.)

a. Our empire will make every effort to establish a new system of labor and technique, train laborers spiritually and physically, promote scientific education, intensify labor productivity, train technicians and skilled workers and will guide and assist in the economic construction of China and Manchoukuo.

b. Manchoukuo will obtain from our empire the technicians and skilled workers necessary for the development of her industries and at the same time establish a training system for these types of workers within her country also.

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b. In view of the possibility of the necessity of making numerous changes in the industrial facilities, accompanying the progress of technique and the establishment of industrial fields and accompanying the execution of a systematic joint storage of national defense materials, a financial system for this purpose will be perfected.

c. As a rule, the procurement of funds will be made from the savings of the three countries and for this purpose, plans for the increase and utilization of the savings in each country will be made. However, in regard to the funds for the strengthening of the national defense production strength, assistance will be rendered by Japan for the time being. Furthermore, plans for the utilization of foreign capital, so long as it does not run counter to the aims of the establishment of a new order in East Asia, will be made.

d. In regard to foreign exchange, the aim of control will not be directed solely on the economy of overseas payment, but also on acquisition of national defense materials from foreign countries and in regard to the foreign exchange funds, both Japan and Manchoukuo will utilize it jointly. Even in regard to China, it will be so set up to enable her to utilize it together with Japan and Manchoukuo as much as possible. Furthermore, it will be further planned as to make Japan the center of finance and settlement for the East Asia Co-Prosperity Sphere.

e. The necessary agreements for international settlement will be made among Japan, Manchoukuo and China to strengthen the interdependent and correlated characteristics of the three nation economy.

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c. In regard to the relations with the various areas of the East Asia Co-Prosperity Sphere outside of Japan, Manchoukuo and China, a trade agreement aimed at the preferential acquisition of materials needed mutually will be made and they will be further guided to take on a united relationship with Japan, Manchoukuo and China.

#### 5. Traffic.

To accelerate the unification of the economy of Japan, Manchoukuo and China and to comply with the national defense demands, shipping harbors and railways will be perfected and expanded for the epochal development of traffic and communications among the three countries. At the same time, the organic connection of sea and land transportation facilities will be promoted and every effort will be made to affect a unitary control and

and connection of airways and to expand and perfect electrical communication and broadcasting facilities. Furthermore, the epochal expansion of transportation facilities on the continent will be planned for.

a. In order to meet its mission of leadership in regards to traffic among Japan, Manchoukuo and China and to occupy the position of absolute dominance in the maritime circle of East Asia as well as to further develop it universally, Japan will markedly increase her shipping.

b. From the standpoint of her national defense and the promotion of her industrial development plan, Manchoukuo will plan for the speedy expansion of her traffic and communication facilities.

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d. In order to maintain the autonomous position of the traffic and communication in East Asia, every effort will be made to bring the interests and rights of the third powers under our influence one after the other.

C E R T I F I C A T E

W.D.C. NO. \_\_\_\_\_

I.P.S. NO. 1611 AStatement of Source and Authenticity

I, TAKAHASHI Michitashi hereby certify that I am officially connected with the Japanese Government in the following capacity: Secretary of the Cabinet and that as such official I have custody of the document hereto attached consisting of 11 pages, dated 3rd October, 1940, and described as follows: Nichi-man-Shi Keizai kensetsu Yoko I further certify that the attached record and document is an official document of the Japanese Government, and that it is part of the official archives and files of the following named ministry or department (specifying also the file number or citation, if any, or any other official designation of the regular location of the document in the archives or files): Cabinet

Signed at Tokyo on this9th day of July, 1946./s/ M. Takahashi  
Signature of OfficialWitness: /s/ M. KobayashiSEAL  
Secretary of the Cabinet  
Official CapacityStatement of Official Procurement

I, William C. Prout, hereby certify that I am associated with the General Headquarters of the Supreme Commander for the Allied Powers, and that the above described document was obtained by me from the above signed official of the Japanese Government in the conduct of my official business.

Signed at Tokyo on this9th day of July, 1946./s/ William C. Prout  
NAMEWitness: /s/ Edward F. MonaghanInvestigator  
Official Capacity

I.P.S.

①

Proj. No.	<u>254</u>
S. A. No.	_____
Sack No.	_____
Item No.	<u>1</u>