

SWNCC 091 CANADA (MISCELLANEOUS)

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British Patent No. 224,787

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LIST OF PAPERS

FILE UNDER NO. SWNCC 091 - CANADA

Serial No.	From	Date	To	Synopsis
1		Mar. '45		Correspondence re financing Canadian Nationals (Cross Reference 091 Philippines, serial 8).
2	Chas McCarthy	9/27/45	T. C. Achilles	Memo Re: Disposition of Canadian Army Pacific Forces. With Memo from J.C.S. attached.
3	A. D. Reid James C. Dunn Gen. McFarland	12/21/45 12/20/45 12/20/45	Sec. JCS SWNCC SWNCC	Memos re: United States Participation in Musk-Ox.
4	Genl. Hull and approved by Eisenhower Gen. Henry Sec. of War	2/7/46 1/21/46 2/11/46	Sec. of War. Sec. of Navy	Summary re: Canadian U.S. Military Cooperation Letter re: Revision of Joint Canadian-U.S. Defense Plan (ABC-22)
5	Sec. of War	9/20/46	Sec. of State	Re: Canadian Embassy note re arrangements to be made about authorizing Trans-Canada Air Lines to make use of Kinross Airfield near Sault Ste. Marie, Mich.
6	Gen. Hood	10/9/46	Sec. War for Air	Re: Use of wire facilities requested by the note from the Canadian Embassy to be made available to the Canadian Government free of charge since it will further the cause of military aviation, as well as civil aviation.
7		10/17/46	AMEMBASSY, LONDON	Re: Musk-Ox Moran reports urtel 8268, Sept. 19 State, War, Navy Depts. determined not be released to PICA0.
8	Mr. Marshall	17 Nov 47	Mr. Forrestal	Re: Publicity relating to joint U.S. Canadian defense arrangements.

*Mrs. Moseley
SW ncc
copy*

In reply refer to
BC

~~NOV 17 1947~~ NOV 17 1947

*091 Canada
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SECRET

Dear Forrestal:

I have your letter of November 6 and am glad to know that you are generally in accord with the views I expressed in my letter of October 23 concerning publicity relating to joint U. S.-Canadian defense arrangements.

I quite agree that paragraph 7 of the proposed directive was too restrictive and I accept your recommendation concerning the new wording, which would be as follows: "The members of the U.S. section of the Board will normally deal with the representatives of the press through their respective public relations offices."

Please let me know when you have issued the directive, and I shall then issue it in the Department of State. Please let me know also whether I am right in assuming that the issuance of the directive by you will cover the Departments of the Army, the Navy, and the Air Force.

Faithfully yours,

G. C. MARSHALL

[Handwritten signature]

Enclosure:

Copy of directive
as amended.

[Stamp: This is the signed original]

The Honorable
James Forrestal,
Secretary of Defense.

BC:ABFoster:snm 11-11-47

SECRET

[Handwritten circled number 8]

SECRET

XX

SECRET

OTP

Oct. 17, 1946
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Misc ✓
cross

**AMEMBASSY,
LONDON.**

**Musk-Ox Loran reports classified confidential,
urtel 8268, September 19 and State, War, Navy Depart-
ments have determined that they may not be released
to PICAQ.**

SWNCC SECRETARIAT

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|---------------|-----------------------|--------------------|
| | State Member | <i>[Signature]</i> |
| | Army Member | <i>[Signature]</i> |
| | Navy Member | <i>[Signature]</i> |
| | Ass't State Member | <i>[Signature]</i> |
| | Ass't Army Member | <i>[Signature]</i> |
| | Ass't Navy Member | <i>[Signature]</i> |
| | Executive Secretary | <i>[Signature]</i> |
| ACTING | Ass't Exec. Secretary | <i>[Signature]</i> |
| | State Adm. Assistant | <i>[Signature]</i> |
| | Army Adm. Assistant | <i>[Signature]</i> |
| | Navy Adm. Assistant | <i>[Signature]</i> |
| | File | <i>[Signature]</i> |

COPIES TO:

- Col. Harry H. Mole - ID
- Lt. Col. H. B. Houston - AAF
- Lt. Col. Ed. H. Wynn - AAF
- Capt. John F. Walsh - Navy
- Capt. Ralph D. Hyde - JIC
- Lt. Col. Virgil Field - SWNCC

⑦

AFACO-F/F Maj Carroll/am/71346
Wrt'n 7 Oct 46

*091 Canada
misc*

9 OCT 1946

Copy for: SWNCC

**MEMORANDUM FOR ASSISTANT SECRETARY OF WAR FOR AIR:
ATTENTION: Col. Harold W. Ohlke
Assistant Executive**

1. Attached is a proposed letter for the signature of the Assistant Secretary of War for Air, recommending that use of wire facilities requested by the note from the Canadian Embassy be made available to the Canadian Government free of charge since it will further the cause of military aviation, as well as civil aviation.

2. This headquarters strongly recommends that equipment for this circuit should all be of the same electrical characteristics so that the circuits will function as satisfactorily as possible. This may even entail the Canadian Government's procuring this equipment from the United States Government.

For the Commanding General, Army Air Forces:

1 Incl
Ltr to Sec'y of State
w/1 incl

SIGNED

REUBEN C. HOOD, JR.
Major General, U. S. Army,
Deputy Chief of Air Staff.

SWNCC SECRETARIAT

State Member	---	<i>h</i>
Army Member	---	<i>adp</i>
Navy Member	---	<i>2</i>
Ass't State Member	---	<i>was</i>
Ass't Army Member	---	
Ass't Navy Member	---	
Executive Secretary	---	
Ass't Exec. Secretary	---	
State Adm. Assistant	---	<i>me</i>
Army Adm. Assistant	---	
Navy Adm. Assistant	---	
File	---	

OCT 21 1946



*State Dept. Bldg
Room 178*

6

AFACO-F/F Maj Carroll/am/71346
Wrtn 4 Oct 46

Copy for: SWNEC

The Honorable

The Secretary of State

Dear Mr. Secretary:

The services furnished by the circuits required as mentioned in the memorandum attached to the note from the Canadian Embassy will be used for United States Aircraft, both civil and military, as well as other nationals. It is the opinion of the War Department that the Canadians should be permitted to use, free of charge, the facilities described.

It is highly desirable that the Air Traffic Control Service "F" interphone circuit function as satisfactorily as possible. In this regard, the War Department strongly recommends that all equipment on the circuit have similar electrical characteristics, even if it means that the United States must furnish the telephone and subscriber sets to the Canadians.

The High Commissioner for Canada, the Honorable J. S. MacDonald, St. Johns, Newfoundland is in receipt of a letter from General C. V. Haynes of the Newfoundland Base Command, listing the exact type of equipment required.

Sincerely yours,

1 Incl
Memo fr Canadian Embassy
No. 307, 4 Sep 46

AFACO-F/V Maj Carroll/am/71346
Wrtm 7 Oct 46
WDOSA/Col Ohlke/vs/4284
Rwrtn 16 Oct 46

16 October 1946

The Honorable

The Secretary of State

Dear Mr. Secretary:

I refer to your letter of September 24, 1946, in which you request the views of the War Department as to the nature of the reply to be made to the note of September 4, 1946 from the Canadian Embassy in regard to the desire of the Canadian Government to obtain the use, free of charge, of certain aeronautical communications facilities belonging to the United States Army and which are now installed in Newfoundland.

The services to be furnished by the circuit requirements as set forth in the memorandum attached to the note from the Canadian Embassy will be used for United States aircraft, both civil and military, as well as other nationals. It is the opinion of the War Department that the Canadians should be permitted to use, free of charge, the facilities described.

It is highly desirable that the Air Traffic Control Service "F" interphone circuit function as satisfactorily as possible. In this regard, the War Department strongly recommends that all equipment on the circuit have similar electrical characteristics, even if it means that the United States must furnish the telephone and subscriber sets to the Canadians.

As information, the High Commissioner for Canada, the Honorable J. S. MacDonald, St. Johns, Newfoundland, is in receipt of a letter from Major General C. V. Haynes of the Air Transport Command, Newfoundland Base Command, listing the exact type of equipment required.

Sincerely yours,

(Signed) W. Stuart Symington

W. STUART SYMINGTON
Assistant Secretary of War for Air

AFDIN-2C/1
Mr. Kintzing/fc
Ext. 4844
10 Sep 46

*091 Canada
misc.*

The Honorable
The Secretary of State

SEP 20 1946

Dear Mr. Secretary:

This is in reply to your letter dated August 31, 1946, (Reference AV) transmitting a copy of note No. 299 of August 24, 1946, from the Canadian Embassy. The note requests that arrangements be made so as to authorize Trans-Canada Air Lines to make use of Kinross Airfield near Sault Ste. Marie, Michigan, until such time as the municipal airport at that city becomes available. The purpose of the request is to establish a direct air route between Winnipeg and Toronto.

There is no military objection to the issuance of a revocable permit to Trans-Canada Air Lines for use of Kinross Airfield, Michigan, as outlined in the above referenced note from the Canadian Embassy. However, attention is invited to the fact that the installation is in stand-by status and all services and facilities required will have to be furnished by Trans-Canada Air Lines.

If the Trans-Canada Air Lines desires to apply for the use of Kinross Airfield under conditions as set forth above, it is suggested that it make formal application to the Civil Aeronautics Board, for clearance in turn with Army Air Forces headquarters. Upon receipt of the application, after clearance by the Civil Aeronautics Board and the Army Air Forces, the Chief of Engineers will be authorized to negotiate an appropriate license.

Sincerely yours,

(Signed) ROBERT P. PATTERSON
Secretary of War

Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
File	_____

COPY FOR: STATE, WAR & NAVY COORLINATING COMMITTEE

⑤

DEPARTMENT OF STATE
WASHINGTONIn reply refer to
AV

August 31, 1946

The Acting Secretary of State encloses for the information of the Secretary of War and for appropriate action a copy of note no. 299 of August 24, 1946 from the Canadian Embassy requesting that arrangements be made so as to authorize Trans-Canada Air Lines to make use of Kinross Field near Sault Ste. Marie, Michigan until such time as the municipal airport at that city becomes available.

Preliminary discussions on this subject have been held between an officer of the Department and officers in the Army Air Forces and the Corps of Engineers which disclose that the status of Kinross Field with respect to its use by Pennsylvania-Central Airlines is presently under study by the War Department and the Civil Aeronautics Administration. In view of the fact that Trans-Canada Air Lines hopes to inaugurate its direct Winnipeg-Toronto service in the near future, the Department would appreciate a reply as soon as necessary information becomes available in order that the Canadian Embassy may be appropriately advised.

A similar letter is being sent to the Administrator of Civil Aeronautics.

Enclosure:

Note no. 299 from the
Canadian Embassy,
dated August 24, 1946.

Canadian Embassy
Washington, D. C.

C
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August 24, 1946

No. 299

Sir:

I have the honour to refer to our letter of May 13 to Mr. J. G. Parsons of your Department, and to subsequent technical conversations between representatives of the United States and Canada in connection with the provision of facilities in the State of Michigan to enable the Trans-Canada Airlines to establish a direct air route between Winnipeg and Toronto.

The development of this route is dependent upon the use of an air field at Sault Ste. Marie. I am now informed that Trans-Canada Airlines do not consider the existing municipal airport at Sault Ste. Marie suitable for their use, owing to inadequate lighting, surface and clearance. It is realized that plans for expansion and development of this field are now under consideration, but I understand that it would take some time before it would be suitable for the type of scheduled operations contemplated by T.C.A.

In the meantime, it is felt that the nearby field at Kinross would be suitable for these operations pending the development of the municipal field at Sault Ste. Marie. I understand, however, that this is a military field and that it has been classified by the Civil Aeronautics Administration as "temporarily inactive through lack of facilities". Under the circumstances, it would be deeply appreciated if representations might be made on behalf of T.C.A. to the Civil Aeronautics Administration and the War Department with a view to having Kinross field made

available

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available for these flights until such time as the municipal airport at Sault Ste. Marie becomes available. I understand that T.C.A. hope to inaugurate their direct Winnipeg-Toronto service this Autumn, and that they would therefore like to obtain authority for the use of Kinross as soon as possible.

It is hoped that arrangements may eventually be completed whereby T.C.A. may be able to pick up passengers from Sault Ste. Marie, Ontario, such passengers to be brought in and out of whatever field may be used in this vicinity by bonded bus or some other similar means. I understand, however, that completion of any such arrangements would probably involve fairly protracted negotiations, and in the meantime, T.C.A. would appreciate authority to utilize Kinross on a two freedom basis for the present.

Accept, Sir, the renewed assurance of my highest consideration.

/s/ Thomas A. Stone
Charge d'Affaires

The Honourable Dean Acheson,
Acting Secretary of State,
Washington, D. C.

Colonel A. D. Reid	-----
Commo. B. L. Austin	-----
Mr. R. E. Cox	-----
Colonel Schulgen	-----
Comdr. Richardson	-----
Mr. H. W. Mosely	-----
Mr. J. P. Gardiner	-----
Lt. Col. V. F. Field	-----
Major H. W. Karbel	-----
1st Lt. T. W. Weiner	-----
Ens. F. Whiteside	-----

091 Canada
Misc.

Strategy Section, OPD
Lt. Col. Dziuban/73282

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OPD 381 TS (21 Jan 46)

Canadian-U.S. Military Cooperation

7 February 1946

SUMMARY

1. In JCS 1541 the Joint Chiefs of Staff concluded that, although the "Ogdensburg Agreement" constituted a currently effective basis for joint Canadian-U.S. Military collaboration, the Joint Canadian-U.S. Basic Defense Plan (short title - ABC-22), which was prepared as a plan in the event the two countries were united in war against the Axis powers, needed revision. They therefore dispatched on 19 October 1945 identical memoranda to the Secretaries of War and the Navy requesting that the Secretaries instruct the U.S. Army and Navy Members of the Permanent Joint Board on Defense (PJBD) to initiate conversations leading to a revision of ABC-22.

2. In a memorandum dated 26 October 1945 the Secretary of War instructed the Senior U.S. Army Member of the PJBD accordingly.

3. In a memorandum for the Secretary of War dated 21 January 1946 the Senior U.S. Army Member of the PJBD replies to the Secretary of War's memorandum stating (Secretary of the Navy has received an almost identical report):

a. The Canadian Government has approved the proposal for revision of ABC-22, and has appointed a committee of service and other governmental representatives for the purpose.

b. The PJBD has drawn up and agreed upon a memorandum which states agreement to the preparation of a revised Canadian-U.S. Security Plan, recommends general principles to be incorporated in the foregoing plan, and makes recommendations as to active cooperative measures to be taken by the two countries.

c. The PJBD considers it would be inappropriate to bring the matter to the attention of the Combined Chiefs of Staff.

d. The Canadian Section desired that the U. S. organize a parallel committee if possible.

e. The recommendation that a U. S. Committee of the following members be appointed to meet with the Canadian Group: Representatives of the JCS, Service Members of the PJBD, and the Secretary (State Dept.) of the U. S. Section.

It is understood that Mr. La Guardia, Chairman of the U.S. Section of the PJBD, outlined to the President, after the last Board meeting, the nature of the PJBD recommendations in this matter and that the President indicated full support for the action taken.



DECLASSIFIED

Authority U.S. 740132
JAN 17 1976

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Copy for SWNCC

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STATE WAR & NAVY COORDINATING
COMMITTEE

OPD 381 TS (21 Jan 46)

7 February 1946

Further, Mr. Parsons (Canadian desk, State Dept., and also Secretary of the U.S. Section of the PJBD) has informally stated that the State Dept. concurs in the Board action.

5. Action on the recommendations of the PJBD should be undertaken jointly by the services. Further, Mr. Parsons has informally stated the State Dept. opinion that, in order that the activities not constitute a regional arrangement under the UNO, the action should be taken by the services with informal State liaison, rather than with formal State participation or through action in SBRCC.

6. The correspondence prepared for signature (5 required) of the Secretary of War provides for a course of action by which the Secretaries of War and the Navy jointly act to form a committee composed as follows to act on the recommendations of the PJBD.

- a. U.S. Service Members of the PJBD.
- b. Representatives of the JCS, such as the Joint Staff Planners.
- c. State Department liaison officer.

COORDINATION

AAF concurs (Lt. Col. Smith, Ext. 72720)
 G-1 concurs (Lt. Col. Rogers, Ext. 72666)
 G-2 concurs (Col. Klocko, Ext. 6034)
 G-3 concurs (Col. Shelton, Ext. 6772)
 G-4 concurs (Col. O'Neill, Ext. 6477)
 Navy Dept. informally concurs (Capt. O'Ragan, Navy 3096)
 State Dept. informally concurs (Mr. Hickerson, State 2125)
 U.S. Army Members PJBD concur (Gen. Henry, Ext. 2520)

2 Incls

1. Memo fra U.S. Army Member PJBD to S/W w/enclosed copy of PJBD memo recommendations
2. Ltr for sig S/W to S/N w/4 incls also requiring sig S/W
 1. Memo to JCS, w/3 incls
 2. Ltr to Secy State
 3. Memo to U.S. Army Members PJBD, w/2 incls
 4. Memo to U.S. Navy Members PJBD, w/2 incls (identical w/incls 3)

J. E. HULL
 Lieutenant General, GSC
 Assistant Chief of Staff, OPD

APPROVED
 DWIGHT D. EISENHOWER
 Chief of Staff

J.W. Bowen 2/11/46
 By J. W. BOWEN
 Colonel, GSC, Secretary, General Staff

WCT
 NOTED-DEPUTY CHIEF OF STAFF
Acting 9 Feb 46.



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 OFFICE OF THE
 CHIEF OF STAFF

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 CANADA

UNITED STATES

AMERICAN SECTION
 Room 3E838-40
 Pentagon Building

PERMANENT JOINT BOARD OF DEFENSE
 WASHINGTON 25, D. C.

21 January 1946

MEMORANDUM FOR THE SECRETARY OF WAR:

Subject: Revision of Joint Canadian-U.S. Defense Plan (ABC-22)

DISCUSSION

1. In Memorandum dated 26 October 1945, Subject: Military Implication of U.S.-Canadian Defense Agreement, the Secretary of War requested the Senior U.S. Army Member of the Permanent Joint Board on Defense, Canada-United States, to initiate, in collaboration with the Senior U.S. Navy Member, conversations with the Canadian members of that Board leading to a revision of the Joint Canadian-United States Basic Defense Plan (ABC-22).

2. At the meeting of the Board held in New York City 7 and 8 November 1945, these Senior U.S. members presented the matter to the Canadian Section.

3. At the meeting of the Board held in Quebec, Quebec, 16 and 17 January 1946, the Canadian Section informed the United States Section that the Canadian Government approved of the proposal and had designated the following committee to work with a committee set up by the United States to develop the details of a revised plan:

C. R. Dunlap, Air Commodore	Deputy Air Member Air Staff RCAF
J. H. Jenkins, Colonel	Director Military Operations and Planning, and member of the PJBD Can.-U.S. ARMY
H. N. Lay, Captain, R.C.N.	Director of Plans NAVY
Mr. R. M. Macdonnell Department of External Affairs	Secretary, Canadian Section PJBD Can-U.S.
E. W. T. Gill, Lt. Col Office of the Prime Minister	Secretary, Cabinet Defence Committee

The above-named committee is prepared to meet at any time that it is agreeable to the United States authorities. On their first visit they would like the United States Committee to present the general scope of the problem and then jointly arrange ways and means whereby work can be carried to a conclusion.

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(Memorandum for the Secretary of War, Subj: Revision of Joint Can-U.S. Defense Plan (JC-22). 21 Jan 46)

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4. The Permanent Joint Board on Defense has for a number of months given thought to a post-war collaboration of the armed forces of both countries, and is of the opinion that not only a revision of the Basic Defense Plan is necessary, but that the armed forces of the two countries should immediately enter upon extensive peace time collaboration in order to prepare their armed services to operate most effectively jointly at the instant any war plan might be put into effect.

5. The Board presents its views in a memorandum which is hereto attached.

a. In Section II of this memorandum the Board presents principles which in its opinion should be adopted forthwith in order to assure that the armed forces of the two countries will be prepared to immediately operate together effectively in case of emergency.

b. In Section III the Board presents its opinion of the general principles which should be incorporated in the revised war plan, which war plan the Board recommends be referred to as a "Security Plan," rather than a "Defense Plan." The Board believes that this title more nearly represents the strategic conception which the plan, when developed, must embrace.

6. The Board requested the undersigned to recommend that the United States organize at the earliest practicable date its committee to work jointly with the committee already designated by the Canadian Government, under the supervision of the Board, and also to invite special attention to its recommendation on standardization contained in Paragraph (d), Section II.

7. Three members of the Canadian Committee represent the Joint Planning Subcommittee of the Canadian Chiefs of Staff and one of these is a member of the Permanent Joint Board on Defense, Canada-United States. This group is augmented by the Secretary of the Canadian Section of the Board representing the Department of External Affairs, and the Secretary from the Cabinet Defense Committee representing the Office of the Prime Minister.

8. The Board believes that the cooperative measures recommended in its memorandum attached relate solely to the problem of continental defense as referred to in the Ogdensburg Declaration by the President and the Prime Minister of Canada creating the Permanent Joint Board. It therefore holds the view that it would not be appropriate to bring this matter to the attention of the Combined Chiefs of Staff Committee.

9. The Canadian Section expressed the desire that the United States organize a parallel committee, insofar as possible.

RECOMMENDATION

1. That a committee be appointed to meet with the Canadian Group.
2. That this committee consist of:
 - Representatives of the Joint Chiefs of Staff
 - A Navy and An Army member of the PJBD-Can.-U.S.
 - The Secretary, U.S. Section, PJBD-Can-U.S. (State Dept.)

/s/ GUY V. HENRY

/t/ GUY V. HENRY

Incl:

Memorandum, PJBD Can-U.S.
17 January 1946

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Major General, U.S. Army
Senior U.S. Army Member

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January 17th, 1946

TOP SECRETMEMORANDUM OF THE PERMANENT JOINT BOARD ON DEFENSE
CANADA - UNITED STATES

The Permanent Joint Board on Defense has for some months been discussing and studying the post-war collaboration of Canada and the United States. At the meeting of the Board in New York on November 7th and 8th, 1945, the Senior United States Naval and Army members presented to the Board joint memoranda from the Secretaries of their respective departments requesting these Senior members to enter into discussions with the Canadian Section looking toward a revision of the basic Canada-United States Defense Plan (ABC 22). At the meeting of the Board in Quebec, on January 16th and 17th, 1946, the Canadian Section informed the United States Section that the Canadian Government had approved of the revision of this basic defense plan and had designated a Committee to work with the Board and an appropriate United States Committee to develop the details of such plan. The Board is of the opinion that more than a development of a basic defense or security plan is needed, and that the Armed Forces of the two countries should now take action to assure that they are prepared in time of peace to act promptly in carrying out any war plan in case of emergency. The Board presents in this memorandum its recommendations as to the measures which should be adopted by the Armed Forces of both countries forthwith, and also presents its recommendations as to the general principles which should be incorporated in any revision of a Joint Security Plan.

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PRINCIPLES PROVIDING FOR JOINT COOPERATION OF
CANADA-UNITED STATES ARMED FORCES
AND
THE CANADA-UNITED STATES SECURITY PLAN (CA-1)

SECTION I

PREAMBLE.

The Armed Forces of the United States and the Armed Forces of Canada, realizing that any danger to the security of the North American Continent will involve them, deem it desirable to provide for close cooperation, and to revise the Joint Canadian-United States Defense Plan (ABC-22), in order to insure the security of the two countries. This revised plan will be known as "The Canada-United States Security Plan," (short title, CA-1).

SECTION II

COOPERATIVE MEASURES

In order to prepare their respective armed forces for joint action, the following principles are adopted forthwith:

(a) The Armed Forces of Canada and of the United States will jointly prepare an all embracing plan to preserve the security of the two countries.

(b) There will be free and comprehensive exchange of military information and intelligence insofar as it affects the security of the two countries. Each country will respect the security classification of the other and will undertake to observe all limitations on transmission to third parties specified by the originating country.

(c) Personnel of the armed forces of one country will be assigned with the armed forces of the other country in such numbers and upon such terms as may be agreed upon by the respective military, naval and air authorities.

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(d) The principle of standardization in arms, equipment, organization, methods of training and new developments will be applied as far as practicable. Appropriate joint groups will be organized to study and make recommendations on these matters.

(e) Joint manoeuvres and joint tests of material of common interest will be encouraged.

(f) The agreement for the reciprocal transit of military aircraft and public vessels now in effect will be continued, and the military, naval, and air facilities of each country will continue to be made reciprocally available to the armed forces of the other country.

(g) Each country will be responsible for mapping and surveying its own territory and will provide maps on the scale desired by the other partner.

(h) In order to develop a Joint Security Plan, joint groups will be established to study and recommend to the PJB for reference to the two Governments the military, naval, and air installations, bases, meteorological services, communication services, and industrial facilities needed, together with the forces required and tasks or missions of the same, to insure the security of both countries. This study will be revised from time to time.

SECTION III

GENERAL PRINCIPLES TO BE INCORPORATED IN THE CANADA-UNITED STATES SECURITY PLAN (CA-1)

Purpose

This Security Plan is prepared to provide for the Joint Operation of Canadian and United States Armed Forces in case of

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danger to the security of the North American Continent. It will be placed in effect by the United Chiefs of Staff of Canada and the United States (short title CANUSA) when so directed by the Canadian and the United States Governments.

General Provisions:

1. As far as practicable each nation will provide within its own territory such installations and facilities and will develop such forces as are necessary for the implementation of this plan.
2. So far as practicable each nation will make available its own bases, harbors, repair and other facilities for use by the forces of the other.
3. In time of emergency a United Canada-United States Chiefs of Staff (CANUSA) will be organized and located at a place to be mutually agreed upon. CANUSA will be charged with the implementation and strategic direction of this plan.
4. A unified command may be established for any Canada-United States forces operating in any area or areas or for particular Canada-United States forces operating for a common purpose:
 - (a) Upon direction of CANUSA, or
 - (b) When the immediate commanders of the Canada-United States forces concerned agree that the situation requires the exercise of unity of command, and further agree as to the Service that shall exercise such command. All mutual agreements shall be subject to confirmation by CANUSA, but this provision shall not prevent the immediate establishment of unity of command in case of emergency.
5. Unity of command, when established, vests in one commander the responsibility and authority to coordinate the operations of the

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participating forces of both nations by the setting up of task forces, the assignment of tasks, the designation of objectives and the exercise of such coordinating control as the commander deems necessary to ensure the success of the operation. Unity of command does not authorize a commander exercising it to control the administration and discipline of the forces of the nation of which he is not an officer, nor to issue any instructions to such forces beyond those necessary for effective coordination.

6. The assignment of an area of responsibility to one nation shall not be construed as restricting the forces of the other nation from temporarily extending appropriate operations into that area, as may be required by particular circumstances.

7. For all matters requiring common action, each nation will require its commanders in all echelons and services, on their own initiative, to establish liaison with and cooperate with appropriate commanders of the other nations.

Joint General Mission:

To provide for the security of the United States and Canada against armed attack.

Signed: _____
(A.G.L. McNaughton)
Chairman, Canadian Section.

A CERTIFIED TRUE COPY:

/s/ GUY V. HENRY
GUY V. HENRY
Major General, U.S. Army

Signed: _____
(F. H. LaGuardia)
Chairman, United States Section

~~TOP SECRET~~

~~TOP SECRET~~

11 Feb 46

The Honorable

The Secretary of the Navy

Dear Mr. Secretary:

In October 1945, the Secretaries of War and the Navy, at the request of the Joint Chiefs of Staff, instructed the Senior U.S. Service members of the Permanent Joint Board on Defense, Canada-U.S., (PJBD) to initiate discussions leading to a revision of the Joint Basic Defense Plan. I am now in receipt of a memorandum from the Senior U.S. Army Member of the PJBD reporting the action taken and enclosing the recommendations of the PJBD, and have been informally advised that you have received a substantially identical memorandum.

I propose that you and I approve in principle the recommendations of the PJBD as a basis for further action and that we jointly establish a Committee composed as follows to act on the recommendations of the PJBD:

- a. U. S. Service Members of the PJBD.
- b. Representatives of the Joint Chiefs of Staff.
- c. A representative of the Secretary of State in a liaison capacity.

This Committee should be charged with the following progressive tasks:

- a. The joint preparation with the Canadian Committee, as outlined in the recommendation of the PJBD and in the memorandum of the Senior U.S. Army Member, of a Canada-United States Security Plan.
- b. The joint preparation with the Canadian Committee of detailed recommendations as to the nature and scope of active cooperative measures to be adopted by the armed services of the two countries and as to the practical methods and machinery for carrying out the measures.

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c. The preparation of recommendations, pertinent only to the U. S. armed services, as to cooperative measures, and as to the methods and machinery for carrying them out.

Upon completion of the foregoing, the Committee should submit the Security Plan and the recommendations to the Joint Chiefs of Staff for their approval. After such further approval by the Secretaries of War and the Navy and by the President as is desirable or necessary, appropriate sections of the Plan and the recommendations will be implemented.

If you are in agreement with the foregoing, I suggest that you sign and dispatch the enclosed correspondence, which will implement the course of action outlined and which has already been signed by me.

I understand that representatives of the Department of State have informally concurred in the course of action outlined herein.

Yours sincerely,

(Signed) ROBERT P. PATTERSON

Secretary of War

Incls: 4, for sig Sec Nav
1-Memo to JCS, w/3 incls
2-Ltr to Secy State
3-Memo to U.S. Army Members PJBD, w/2 incls
4-Memo to U.S. Navy Members PJBD, w/2 incls
(identical w/incl 3)

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MEMORANDUM FOR THE JOINT CHIEFS OF STAFF

SUBJECT: Canadian-U.S. Military Cooperation

In October 1945, the Secretaries of War and the Navy, at the request of the Joint Chiefs of Staff, instructed the Senior U.S. Service Members of the Permanent Joint Board on Defense, Canada-U.S., (PJBD) to initiate discussions leading to a revision of the Joint Basic Defense Plan. We are now in receipt of memoranda from the Senior U.S. Service Members, reporting the action taken and enclosing the recommendations of the PJBD. A copy of the Senior U.S. Army Member's memorandum report, which is identical with the Senior U.S. Navy member's except for administrative references, is enclosed.

We approve in principle the recommendations of the Permanent Joint Board on Defense as a basis for further action and desire to establish a Committee, composed as follows and headed by the Senior Member, to act further in this matter.

- a. The U.S. Service Members of the PJBD, in a capacity distinct from their membership on the PJBD.
- b. Representatives of the Joint Chiefs of Staff.
- c. A representative of the Secretary of State in a liaison capacity.

This U.S. Committee is charged with the following progressive tasks:

- a. The joint preparation with the Canadian Committee, as outlined in the recommendation of the PJBD and in the memoranda of the Senior U.S. Service Members, of a Canada-United States Security Plan.
- b. The joint preparation with the Canadian Committee of detailed recommendations as to the nature and scope of active cooperative measures to be adopted by the armed services of the two countries and as to the practical methods and machinery for carrying out the measures.
- c. The preparation of recommendations, pertinent only to the U.S. armed services, as to cooperative measures, and as to the methods and machinery for carrying them out.

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Upon completion of the foregoing, the Committee should submit the Security Plan and the recommendations to the Joint Chiefs of Staff for their approval. After such further approval by the Secretaries of War and the Navy and by the President as is desirable or necessary, appropriate sections of the Security Plan and the recommendations will be implemented.

We therefore request that you take the necessary action to detail representatives, as for example a flexible arrangement such as "the Joint Staff Planners or their Representatives," to form part of the U.S. Committee.

Copies of our joint communications to the Secretary of State and to the U.S. Service Members of the PJED are enclosed for your information.

(Signed) ROBERT P. PATTERSON

Secretary of the Navy

Secretary of War

Incls: 3

1. Cy memo frm Sr. U.S. Army Member PJED, with memo of PJED enclosed
2. Cy ltr to Secy State
3. Cy memo to U.S. Service Members, PJED (w/o incls)

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The Honorable

The Secretary of State

Dear Mr. Secretary:

You are doubtless aware of the recommendations of the Permanent Joint Board on Defense, Canada-U.S., with respect to the revision of our Joint Basic Defense Plan and to military cooperation, made by the Board at its 16-17 January 1946 meeting.

The Secretary of War and the Navy are acting to establish a Committee made up of the U.S. service members of the Permanent Joint Board on Defense and of representatives of the Joint Chiefs of Staff to meet with a Canadian Committee for the purposes of drafting a revised plan and of making detailed recommendations as to measures and methods for military cooperation. Inasmuch as the Canadian Committee includes a representative of the Canadian Department of External Affairs, we should like to invite participation in the Committee meetings of a representative of the Department of State in a liaison capacity.

We understand that Mr. Hickerson of your Department has been approached in this matter and has informally concurred in the participation of a State Department representative.

Sincerely yours,

(Signed) ROBERT P. PATTERSON

Secretary of the Navy

Secretary of War

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MEMORANDUM FOR: U.S. Army Members Permanent Joint Board on Defense
Canada-U.S., Room 3E838, Pentagon Building
U.S. Navy Members, Permanent Joint Board on Defense
Canada-U.S., Room 2118, New War Dept. Bldg.

SUBJECT: Canadian-U.S. Military Cooperation

The Secretaries of War and the Navy have received from the Senior U.S. Service Members of the Permanent Joint Board on Defense, Canada-U.S., (PJBD), substantially identical memoranda reporting the actions of the meeting of 16-17 January 1946 and enclosing the memorandum recommendations of the PJBD.

We have acted along the lines of your recommendations to form a U.S. Committee for the purpose of acting further in this matter. Copies of communications addressed by us to the Secretary of State and to the Joint Chiefs of Staff are enclosed.

We desire that you form part of this Committee, which will be headed by the senior member thereof, and which is charged with the following progressive tasks:

a. The joint preparation with the Canadian Committee, as outlined in the recommendation of the PJBD and in the memoranda of the Senior U.S. Service Members, of a Canada-United States Security Plan.

b. The joint preparation with the Canadian Committee of detailed recommendations as to the nature and scope of active cooperative measures to be adopted by the armed services of the two countries and as to the practical methods and machinery for carrying out the measures.

c. The preparation of recommendations, pertinent only to the U.S. armed services, as to cooperative measures, and as to the methods and machinery for carrying them out.

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Upon completion of the foregoing, the Committee should submit the Security Plan and the recommendations to the Joint Chiefs of Staff for their approval. After such further approval by the Secretaries of War and the Navy and by the President, as is desirable or necessary, appropriate sections of the Plan and the recommendations will be implemented.

(Signed) ROBERT P. PATTERSON

Secretary of the Navy

Secretary of War

Incls: (2)

1. Cy jt memo frm S/W and S/N to JCS (w/o incls)
2. Cy jt ltr frm S/W and S/N to Sec'y State

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SECRET

09 Canada

~~Canada~~SWN-3653
21 December 1945

HK/n

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:**Subject: United States Participation in
"MUSK-OX".**

Reference is made to your SM-4516 dated 20 December 1945 in which the Joint Chiefs of Staff request the views of the Department of State on the above subject.

The Department of State is in accord with the views of the Joint Chiefs of Staff as to the benefits to be derived from American participation in this project and fully approves such participation.

For the State-War-Navy Coordinating Committee:

A. D. REID,
Secretary.

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91 Canada

DEPARTMENT OF STATE
ASSISTANT SECRETARY

December 20, 1945.

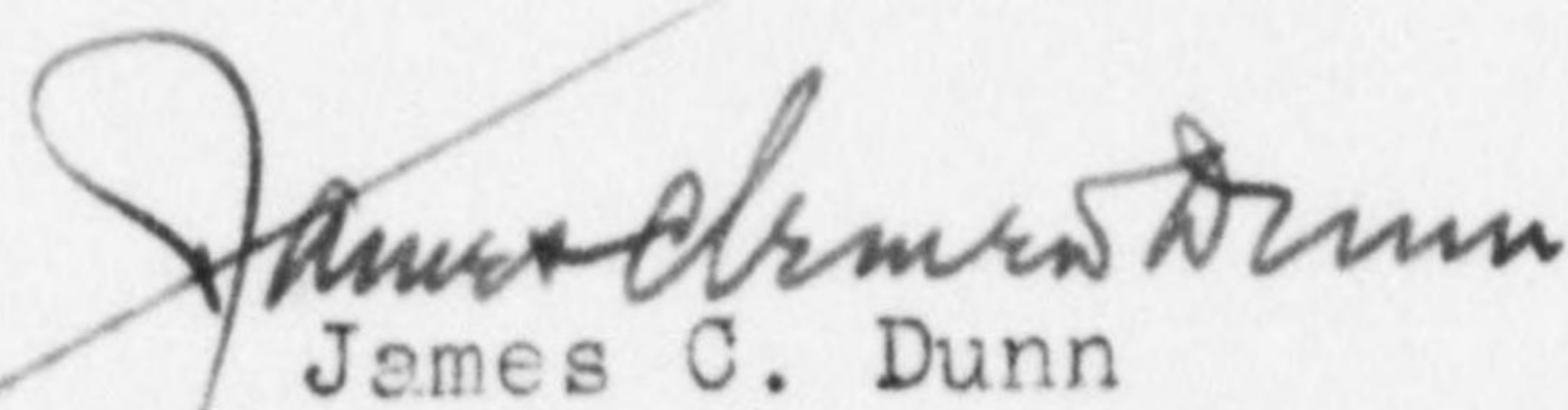
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MEMORANDUM FOR THE STATE-WAR-NAVY COORDINATING COMMITTEE:

Subject: United States Participation in
"MUSK-OX".

Reference is made to the attached memorandum, SM-4516, 20 December 1945, stating that the Joint Chiefs of Staff approve United States participation in "Musk-Ox" subject to the approval of the Department of State and requesting the views of this Department in the matter.

The Department of State is in accord with the views of the Joint Chiefs of Staff as to the benefits to be derived from American participation in this project and fully approves such participation.


James C. Dunn

Attachment:

③

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.091 Canada
SECRET

bc

SM-4516
20 December 1945

MEMORANDUM FOR THE STATE-WAR-NAVY COORDINATING COMMITTEE:

Subject: United States Participation in
"MUSK-OX".

In various recent letters the Canadian Joint Staff and the Canadian Army Staff have invited the United States Army and Navy to participate in an exercise described below, by the employment of a limited amount of special equipment and technical personnel to supplement their own facilities.

During the coming winter, from approximately 14 February 1946 to 5 May 1946, the Canadian Army and the Royal Canadian Air Force are conducting an exercise known as MUSK-OX; advance training for this exercise will commence about 1 January 1946. This exercise will entail the movement of a ground party in snowmobiles from Churchill, Manitoba, north to Victoria Island, west to Norman Wells, and then south to Edmonton, Alberta, in all a distance of just over three thousand miles. This exercise will be entirely maintained by airborne supplies.

The Joint Chiefs of Staff approve United States participation in this project subject to the approval of the Department of State, and point out the desirability of United States participation from two viewpoints:

a. The assistance it would provide to the Canadian expedition in which the United States is vitally interested, for important military reasons, and consequent promotion of good will between the United States and Canada.

b. The valuable military and technical information which it is anticipated will be derived by active participation.

DEC



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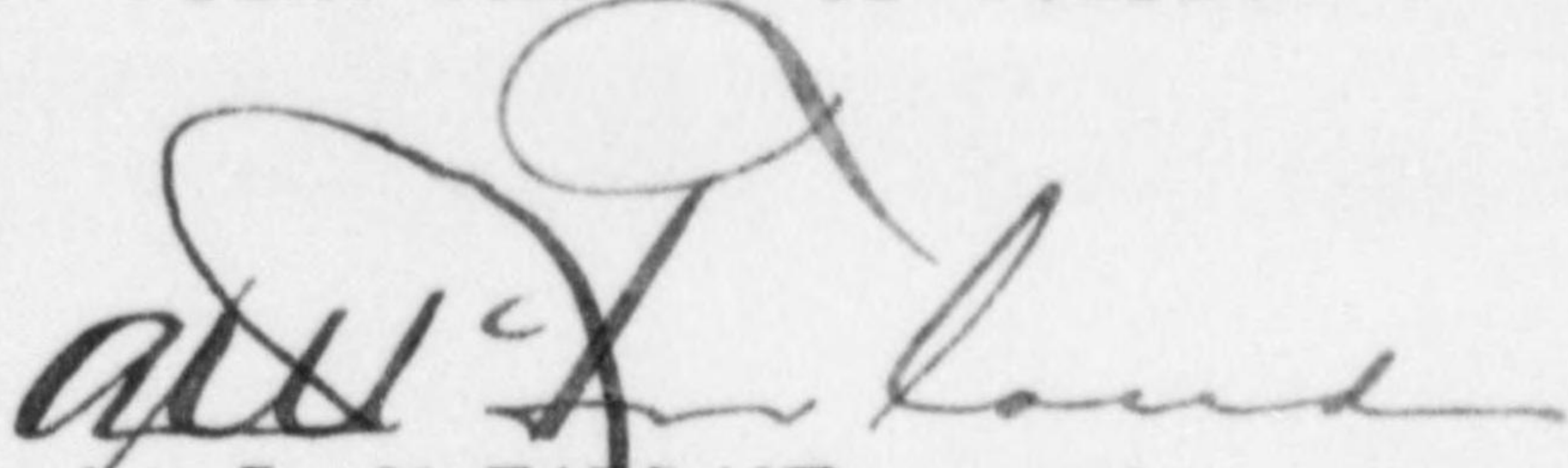
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It is understood that the Department of State has advised the Army Air Forces informally that it has no objection to United States participation in this exercise.

Approval by the State Department of United States participation in MUSK-OX is recommended. Early action is requested in order that preparations for this participation may be completed by 1 January 1946.

For the Joint Chiefs of Staff:



A. J. McFARLAND,
Brigadier General, U.S.A.,
Secretary.

SECRET

*Canada
Misc*

SECRET

SWNC-3313
27 September 1945

VF/n

MEMORANDUM FOR THE SECRETARY OF STATE:

Attention: Mr. T. C. Achilles.

Subject: Disposition of Canadian Army
Pacific Forces.

At the request of the Joint Chiefs of Staff, the enclosures are forwarded in order to apprise the State Department of the present situation as to Canadian participation in the occupation of Japan.

The letter in the enclosure to J.C.S. 1198/5 was forwarded by the Joint Chiefs of Staff to the Canadian Joint Staff Mission on 26 September 1945.

For the State-War-Navy Coordinating Committee:

CHARLES W. McCARTHY
Secretary

Enclosures:

Cy. No. 68, JCS 1198/4.

Cy. No. 60, JCS 1198/5.

SWNCO FILE

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(5)



THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.

SECRET

SM-3536
26 September 1945.

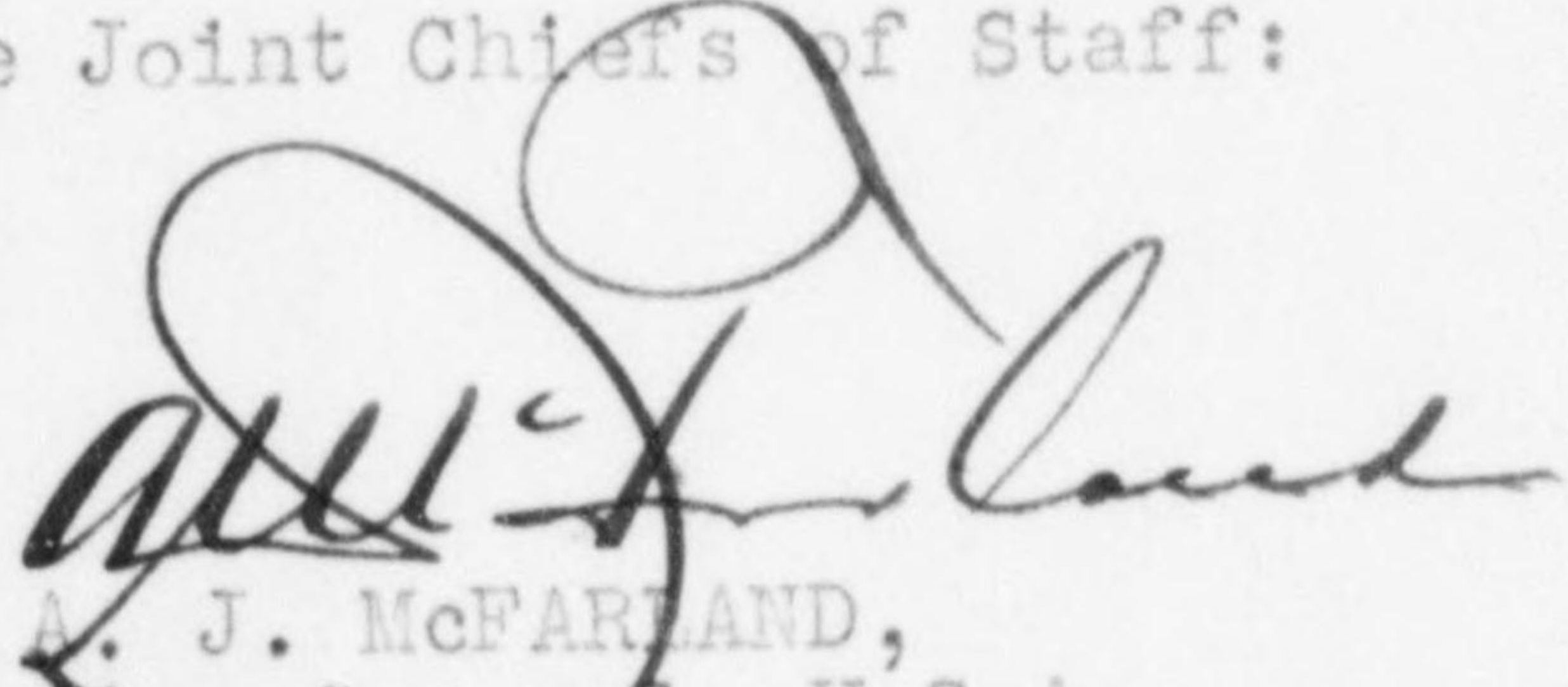
MEMORANDUM FOR THE STATE-WAR-NAVY COORDINATING COMMITTEE:

Subject: Disposition of Canadian Army
Pacific Force.

The enclosures are forwarded to the State-War-Navy Coordinating Committee in order to apprise the State Department of the present situation as to Canadian participation in the occupation of Japan.

The letter in the enclosure to J.C.S. 1198/5 was forwarded to the Canadian Joint Staff Mission on 26 September 1945.

For the Joint Chiefs of Staff:


A. J. McFARLAND,
Brigadier General, U.S.A.,
Secretary.

Enclosures:
JCS 1198/4 (Copy No. 68).
JCS 1198/5 (Copy No. 60).

SECRET

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