DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

GHQ/SCAP Records (RG 331, National Archives and Records Service)

Description of contents

(1) Box no. 3058

(2) Folder title/number: (14)
Disaster Plan

(3) Date: Sept. 1949 - Apr. 1951

(4) Subject:

Classification	Type of record
9450	c

(5) Item description and comment:
Kochi and Ehime

(6) Reproduction: (Yes) No

(7) Film no. Sheet no.

(Compiled by *National Diet Library*)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175015

SHIKOKU LIAISON & COORDINATION OFFICE
JAPANESE GOVERNMENT

S.L.C.O. No. 27

Takamatsu, Shikoku
9 April

TO : Chief, Welfare Section, Shikoku Civil Affairs Region

SUBJECT : Shikoku Regional Disaster Planning Council

Submitted herewith for your information is a translation of the draft for setting up the Shikoku Regional Disaster Planning Council drown up by Governor of Kagawa Prefecture, Chairman of the said Council.

I. Maeda

I.Maeda
Chief, General Affairs Dept.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

Draft for setting up the Shikoku Regional Disaster Planning Council

Chapter I

General Discription

Article 1. The Shikoku Regional Disaster Planning Council (the Regional Planning Council will hereafter be referred to) shall be managed in accordance with this draft.

Article 2. The Regional Planning Council shall be set up for the purpose of putting people's mind at rest and for securing social order in case of emergency disaster in close connection and co-ordination of the authorities concerned within the district by performing an immediate and appropriate emergency reflief.

Article 3. The Regional Planning Council shall be put into operation when an emergency disaster spreads over more than two refectures or so disastrous to require and emergency relief of other prefectures.

Article 4. The Regional Planning Council shall exercise the function of the following items in accordance with Article 14 and 18 of the Disaster Relief Law (hereafter reffered to the law) for performing of the purpose mentioned in the preceding two paragraphs.

a. To collect information concerning emergency disaster and relief and furnish them to the organizations concerned.

b. To formulate a plan or providing labor, facilities, equipment, supplies and funds necessary for relief and other emergency measures.

c. To formulate an emergency plan of supply, distribution or transportation of labor, facilities, equipments, supplies and funds necessary for relief and other emergency measures in case of emergency disaster.

d. To formulate a relief plan and other emergency measures outside those prescribed in the preceding two items.

e. To propel the execution of plans stipulated in Items a to d above.

f. To effect a close liaison and co-ordination and co-operate with one another as to the emergency relief activities formed by the prefectural disaster planning council.

Chapter

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

Chapter II

Article 5. Channels of Communication shall be established after consultation with the organs within the area prescribed below.

Prefectural Disaster Planning Councils
Hiroshima Regional National Rural Police Headquarters
Matsuyama Tele-communication Bureau
Shikoku Railway Administration Bureau
Takamatsu Regional Meteorogical Observatory

Article 6. The Takamatsu Regional Meteorogical Observatory shall make efforts to fore-tell an emergency disaster and shall when known beforehand, inform it to the Chairman of Shikoku Planning Council (hereafter reference to the Chairman) and the Chief, Shikoku Civil Affairs Region.

Article 7. The Chairman shall inform the Prefectural Planning Councils of information, in case of the preceding paragraph or foretelling an emergency disaster, through communication organs.

Article 8. The Communications between organs concerned shall be maintained in the following order.

a. First priority shall be given over Telephone and Telegram services as an emergency use for the communications with organs concerned. The communication systems are as shown in an attached paper.

Note: In case of urgency, Police-telephone and wireless and railway telephone shall be available.

b. Efforts will be made for maintaning of communications between Allied Forces in order to keep close connection with them.

c. In case of troubles of the communication services, the following methods of communication shall be utilized.

(1) Motor-car
(2) Auto-cycle
(3) Bycicle
(4) Horse
(5) Foot-messenger

Chapter III

Planning In Advance

Article 9. Items to be planned in advance in accordance with the

paragraph

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175013

paragraph 2 and 4 of Article 14 of the Law shall be as follows:

a. Matters concerning communications assistance and cooperation between relief-organs concerned.

b. Matters concerning arrangement of labor, facilities, equipments, supplies and funds necessary for relief and other emergency measures.

c. Matters concerning stockpiling or providing of labor, facilities, equipments, supplies and funds necessary for relief and other emergency measures.

Chapter IV

Planning of urgency

Article 10. Planning of urgency shall be formed in accordance with the paragraph 3 and 4 of Article 14 of the Law as follows:

a. Plans of providing labor, facilities equipments, supplies and funds necessary for relief and other emergency measures in case of emergency disaster.

b. Plans of distribution of labor, facilities equipments, supplies and funds necessary for relief and other emergency measures in case of emergency disaster.

c. Plans of transportation of labor and supplies necessary for relief and other emergency measures in case of emergency disaster.

Chapter V

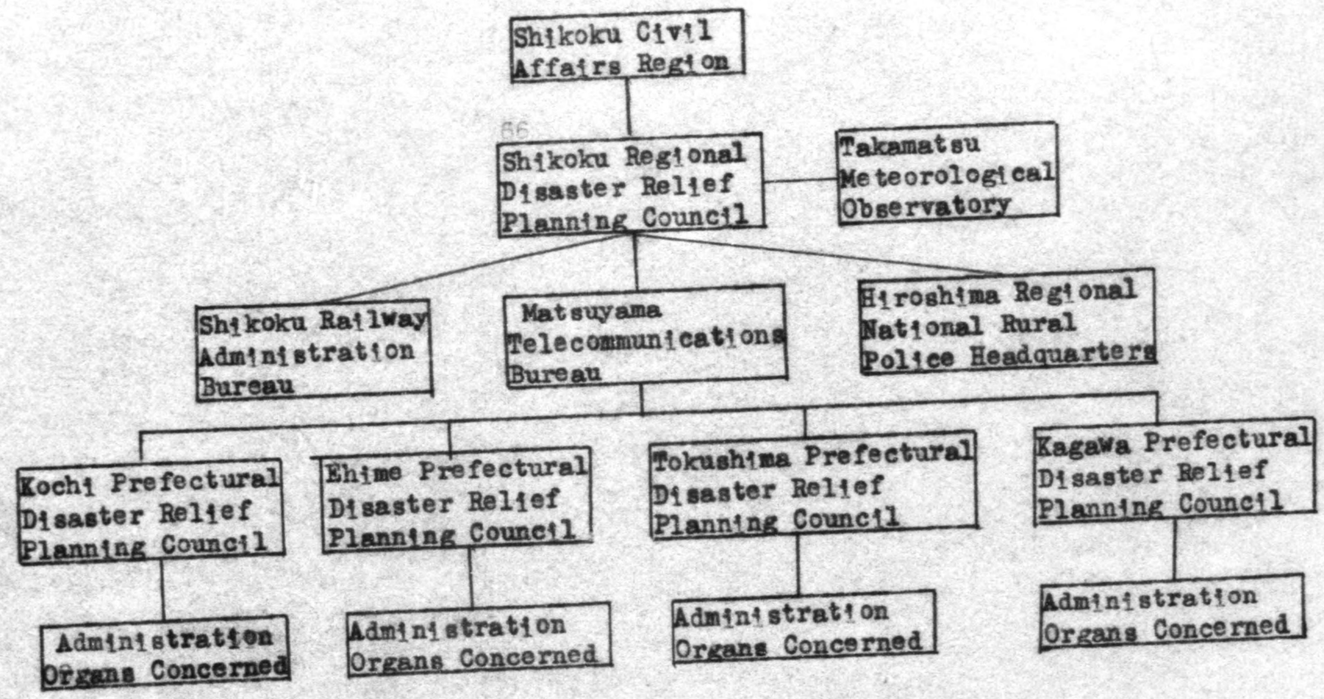
Establishment of Field Relief Headquarters and Dispatches of Liaison Officer.

Article 11. The Regional Planning Council shall, when receives information of an emergency disaster, dispatch liaison officers to the scene in order to investigate the disaster and keep liaison with the council for emergency relief.

Article 12. The chairman shall, when deemed necessary, establish an field relief headquarters for performing immediate and appropriate emergency relief activities.

The headquarters shall take charge of liaison and coordination between relief corps under operation and organs concerned.

Channels of Communication



DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 1 of 3

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

The charter of field relief headquarters be drawn up each time by the chairman.

Chapter VI

Working Committee

Article 13. The working committee shall be established to take charge of the business affairs of the Regional Planning Council - in accordance with Article 19 of the law.

Members of Shikoku Regional Disaster Relief Planning Council

Chairman	Governor of Kagawa Prefecture	KANEKO Masanori
Committee	(Chief of Administrative Organs designated Prime Minister)	
	Governor of Tokushima Pref.	ABE Goro
	" Kochi "	MOMOI Naomi
	" Ehime "	AOKI Shigeomi
	Director of Takamatsu Regional Economic Bureau	OBOKATA Saichi
	Director of Hiroshima Regional National Rural Police Headquarters	URYU Junriyo
	Acting-Director of Shikoku Liaison and Coordination Office	TAKASUGI Noboru
	Director of Shikoku Finance Bureau	MIZUNO Takehiko
	Director of Takamatsu Local Bureau of Japan Monopoly Public Corporation	HONDA Eiichi
	Director of Shikoku Branch Office of Medical Affairs Bureau of Welfare Ministry	TAMAOKA Sai
	Director of Shikoku International Trade & Industry Bureau	EZAKI Senjun
	Director of Shikoku Maritime Bureau	NAGAI Katsushiro

Is welfare official in committee?

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175015

Director of Takamatsu Land Transportation Bureau	SAHEKI Takeshi
Director of Chugoku and Shikoku Local Construction Bureau	ITO Reiji
Chief of Takamatsu Maritime Safety Dept.	NAKANISHI Katsumi
Chief of Takamatsu Local Meteorological Observatory	KANAGAWA Jisaburo
Chief of Kagawa Staple Food Office	IOI Kaoru
Director of Shikoku Railway Administration Bureau	SHINOHARA Takeshi
Director of Matsuyama Postal Administration Bureau	MURATA Minoru
Director of Shikoku Relecommunications Bureau	HATO Eiichi

(The learned and experienced civilians)

Chairman of Kagawa Prefectural Assembly	OKUBO Masahiko
Chairman of Tokushima Prefectural Assembly	OWADA Zenkichi
Chairman of Kochi Prefectural Assembly	OKAMURA Sansho
Chairman of Ehime Prefectural Assembly	TACHIKAWA Akira
Chairman of Kagawa Prefectural Public	HOSOTANI Minejiro
Chief of Takamatsu Branch, Bank of Japan	KODA Morito
Chairman of Kagawa Prefectural Medical Association	OTA Ken
President of Shikoku Power Distribution Co. Ltd.	SHIMIZU Shukichi

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

Chairman of Kagawa Prefectural Truck Asso.	IDEI Shinaichi
" " " Bus Asso.	ONISHI Sazao
" Kagawa District Traffic Vessel Asso.	SHIMIZU Kiyohide
" Kagawa District Steam-and-sail-driven-boat unions	MUGURUMA Hikoshiro
Director of Kagawa Branch Office of Staple Food Distribution Public Corporation	KAGEYAMA Kaoru
Chief of Takamatsu Radio Station	KOGA Teru
Chief of Matsuyama Central Station	TOZAKI Heitaro
Chairman of Kagawa Bank Association	SATOMI Shinzo

Rules of Working Committee of Shikoku Regional Disaster Relief Planning Council.

Article 1. A secretary of the working committee appointed by the director shall, in case of troubles of the director, act as director.

Article 2. A secretary among the secretaries of the working committee designated by director shall be appointed as manager. The manager shall take charge of general affairs business.

Article 3. A secretary among the secretarires of the working committee designated by the director shall be appointed as liaison secretary, the liaison secretary shall take charge of liaison business of the working committee.

(Prime Minister's notification No. 159)

The following Regional Disaster Relief Planning Councils shall be set up in accordance with Article 3 of 4 the Disaster Relief Law.

September 21, 1949

Prime Minister Hitoshi Ashida

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175813

1. The region in which the Regional Disaster Relief Planning Council shall be set up and the prefectures included are as follows:

(1) Hokkaido Tohoku District

Miyagi, Hokkaido, Aomori, Iwate, Akita, Yamagata, Fukushima, Niigata.

(2) Kanto District

Tokyo Metropolis, Ibaragi, Tochigi, Gumma, Saitama, Chiba, Kanagawa, Yamanashi, Nagano.

(3) Tokai District

Aichi, Toyama, Ishikawa, Fukui, Gifu, Mie, Shizuoka.

(4) Kinki District

Osaka-fu, Shiga, Kyoto-fu, Hyogo, Wakayama, Nara.

(5) Shikoku District

Kagawa, Tokushima, Kochi, Ehime.

(6) Chugoku District

Hiroshima, Tottori, Shimane, Yamaguchi, Okayama.

(7) Kyushu District

Fukuoka, Saga, Nagasaki, Kagoshima, Kumamoto, Miyazaki, Oita.

The prefectural governor may, when deemed necessary, participate in any other Regional Planning Council with the approval of its President.

2. President of the Regional Planning Council designated by the Prime Minister shall be as follows:

District	Prefectural Governor
1. Tohoku-Hokkaido	Miyagi
2. Kanto	Tokyo Metropolis

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175013

3.	Tokai	Aichi
4.	Kinki	Osaka
5.	Chugoku	Hiroshima
6.	Shikoku	Kagawa
7.	Kyushu	Fukuoka

3. Members of the Regional Planning Council designated by the Prime Minister shall be as follows:

1. Prefectural Governors within the district.

2. Those mentioned in the following and in charge of the districts.

(1) Director of the Local Economic Stabilization Bureau.

(2) Chief of the State Local Police Area Headquarters.

(3) Chief of the Local Liaison and Co-ordination Office.

(4) Director of the Finance Bureau.

(5) Chief of the Branch Office of the Medical Affairs Bureau, Ministry of Welfare.

(6) Director of the Commerce and Industry Bureau.

(7) Director of Railway Bureau.

(8) Director of the Marine Transportation Bureau.

(9) Chief of the Supervision Office of Transportation by Specific Road.

(10) Director of the Communication Bureau.

(11) Director of the Local Branch of the Educational Institution Bureau, Ministry of Education.

(12) Director of the Local Construction Bureau.

(13) Chief of the Marine Safety Headquarters.

(14) Director of the Local Meteorological Observatory.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175013

3. Those mentioned in the following and in charge of the area with the jurisdiction of the Prefectural Governor, who is the President of the Regional Planning Council.

   (1) Chief of the Food Office.

   (2) Chief of the Charcoal Office.

   (3) Chief of the Material Co-ordination Office of the Ministry of Agriculture.

4. Chief of the Prefectural Chapter of the Japanese Red Cross Society corresponding to the foreging items.

Remarks: The Members who are learned and experienced civilians shall be appointed by the prefectural governor who is the President of the Regional Planning Council in the same member as that listed in the above table.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

26 November 1948
at Motoyama-cho,
Nagaoka-gun

IR
Cy
File

File under
Disaster plan

PUBLIC WELFARE SECTION

The mission of Military Government in Public Welfare matters is to assist the Japanese to become self-sufficient in all aspects of Public Welfare administration. This mission is accomplished through Japanese public and private welfare programs using Japanese personnel, facilities and supplies. The importance of this mission cannot be too strongly stressed, and until fairly recently the modern concept of Public Welfare in this country was almost unknown.

We have a great number of factions in this program but due to the limited time that I have, I can only explain the programs that we have been directed tohold as the greatest priority, they are as follows;
The daily life security act, the Child welfare law and disaster planning and excecution;

One of the most important developments in public welfare in Japan is the Daily Life Security Act which became effective 1 October 1946. For the first time the Japanese Government, under this law, fully accepted responsibility for the welfare of the Japanese people. This law provides that the government shall give adequate assistance to those in need without discrimination or preferential treatment. Provides for payment for food, fuel, clothing, housing, medical care, occupational aid and funeral aid to the needy. In the current inflationary situation in Japan, the amount of cash aid given has necessarily risen as the cost of living rose. Military Government Team welfare workers keep a careful check on orphanages, old-peoples homes and other such institutions.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

An early source of concern to SCAP was the innumerable children roaming the nation. Under the old relief system, there had not been enough orphanages, and those established varied from excellent, according to Far Eastern Standards, to very poor. Since these orphanages were loosely controlled, many of them exploited the children by using them as workshop laborers. In the early occupation days, the number of institutions was even more than inadequate, since the number of orphans had been increased by the war. Under the direction of SCAP a childrens bureau was set up , and the national and local governments accepted full responsibility for the children. The new law calls for National and prefectural child welfare boards, provides for a maternal and child health program with services free for those tho cannot afford to pay for them, provides for neglected and abused children, a foster home program, protects children from exploitation or from employment in occupations harmful to them. Under this law the children of Japan are protected.

When an earthquake and tidal wave struck Shikoku in December 1946, Military Commanders found that they had to direct relief projects for the Japanese as well as for the occupation forces. It was seen then that in the future the Japanese Government would have to direct their own relief work themselves. In January of 1947 a plan was formulated, which called for a National disaster board at cabinet level, with prefecture disaster boards in each of the 48 prefectures. These are headed by the governors of the prefectures and include heads of the prefectural offices, the heads of the local red cross chapters and groups of civilian workers.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

To finance disaster relief work each prefecture is obliged by law to set up a disaster relief fund. In 1947 when the disasterous floods struck Honshu, it was the first time in Japanese histroy that such a national effort had been made --- and it worked. It is imperative that each village and town no matter how small or how big, must have a disaster plan which is coordinated with gun and prefecture plans.

Such essential knowledge as elegibility requirements for public assistance community resources for child care, agency responsibility in time of disaster, and numerous other related factors must be the common knowlege of every community.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175013

KOBAI

PREFECTURE

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

R

CHECK LIST FOR EVALUATING
JAPANESE PREFECTURAL DISASTER PLANS

Kochi Prefecture

29 August 19 49

ADMINISTRATION

	Yes	No
1. ORGANIZATION		
a. Is the Governor in charge of disaster operations?	X	
b. Does he have a Deputy Assistant?		
c. Is the prefecture disaster planning board organized in accordance with the provisions of the Disaster Law?	X	
d. Has a working committee been set up from the Prefecture Disaster Planning Board	X	
e. Does the Board include key prefectural officials?	X	
f. Has the Japan Red Cross been organized and coordinated in order to carry out their obligations under the Law?	X	
g. Are provisions made for a Field Headquarters for officials in time of disaster?	X	
2. LIAISON and REPORTING		
a. Is there liaison with the Occupation Forces?	X	
b. Is there liaison with the Japan Red Cross?	X	
c. Is there a plan for inter-prefectural aid?	X	
d. Are emergency channels of communication provided?	X	
e. Are procedures established for reporting to the Japanese Government?	X	
f. Will chronological records of events of the disaster operations be kept?	X	
g. Will an evaluation of the operation be made?	X	
h. Will the Disaster Plan be revised to correct weaknesses discovered during the disaster?	X	
3. SUPPLIES		
a. Is there coordination of requests for supplies during an emergency to prevent duplication?	X	
b. Is emergency transportation provided?	X	

Inclosure 2 to Operational Directive 37, Hq Eighth Army, 13 July 1949

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175013

PHASES OF A DISASTER OPERATION

	Yes	No
1. PREPAREDNESS PHASE		
a. Have the disaster hazards been studied?	X	
b. Will the plan be revised periodically?	X	
.... has plan for utilizing the disaster relief operating team been sent to the Welfare Ministry as required by the disaster law?	X	
c. Is training provided for responsible disaster workers?	X	
d. Is provision made to publicize safety precautions?	X	
2. ALERTING PHASE		
a. Will the meteorological officials advise the prefecture of approaching disaster?	X	
b. Is there a system for alerting the responsible officials?	X	
.... subordinate department workers?	X	
.... Municipal and town officials?	X	
.... Japan Red Cross officials?	X	
c. Will disaster warnings be publicized?	X	
d. Will disaster warnings be broadcast by radio?	X	
e. Are provisions made to use emergency communication channels?	X	
f. Will evacuation of threatened areas be supervised?	X	
g. By the police?	X	
3. EMERGENCY AND REHABILITATION PHASES		
a. Police Officials: Do they have the following duties:		
(1) Maintain law and order?	X	
(2) Survey and report damage?	X	
(3) Direct rescue work?	X	
(4) Control traffic, including spectators?	X	
(5) Guard weakened bridges, broken power lines, and other hazards?	X	
(6) Check disaster-caused blackmarket activity, profiteering and looting?	X	
(7) Supervise the work of the emergency auxiliary police?	X	
Train the auxiliary police prior to the disaster?	X	
(8) Report all developments to disaster headquarters?	X	
(9) Is the police function limited to the above duties?		X
b. Fire Officials: Do they have the following duties:		
(1) Publicize fire prevention measures?	X	
(2) Inspect community periodically for fire hazards?	X	
Enforce elimination of these hazards?	X	
(3) Recommend construction of sumps and jetties where needed?	X	
(4) Provide for daily check of....water pressure?	X	
.... fire fighting equipment?	X	
.... special rescue equipment?	X	
(5) Fight fires?	X	
(6) Rescue people trapped in burning areas?	X	
(7) Request police assistance to control traffic?	X	
(8) Report all developments to disaster headquarters?	X	
(9) Plans for clearing of fire breaks?	X	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

	Yes	No
c. Health and Sanitation on Officials: Do they have the follwoing duties:		
(1) Organize and supervise medical relief squads?	X	
(2) Establish first aid stations?	X	
(3) Hospitalize critically injured?	X	
(4) Coordinate program with Japan Red Cross work?	X	
(5) Test representative samples of drinking water for purity? (Sample to be submitted by Civil Engineer Officials.)	X	
(6) Take precautions against epidemics?	X	
(7) Establish medical supply points to serve first aid teams?	X	
(8) Coordinate requests for medical supplies?	X	
(9) Arrange for repair of sewage lines or other sanitation facilities?	X	
(10) Report alldevelopments to disaster headquarters?	X	
d. Welfare Officials: Do they have the following duties:		
(1) Provide the following emergency relief supplies:		
Food?	X	
Clothing?	X	
Blankets and bedding?	X	
Shelter?	X	
Fuel?	X	
(2) Provide burial expense?	X	
(3) Provide rehabilitation?	X	
(4) Report all developments to disaster headquarters?	X	
e. Economics Officials: Do they have the following duties:		
(1) Coordinate request of JG, CA, and SCAP for additional commercial supply of:		
normal ration items?	X	
building materials?	X	
gasoline and oil?	X	
fishing equipment?	X	
farming equipment?	X	
(2) Submit estimates of long-term supply needs?	X	
(3) Cooperate with police in checking disaster-caused black market activities and profiteering?	X	
(4) Report all developments to disaster headquarters?	X	
f. Civil Engineers: Do they have the following duties:		
(1) Water supply:		
(a) Patrol reservoirs, pipe lines, etc., against contamination?	X	
(b) Plan alternate source of supply?	X	
(c) Establish water supply points in extreme emergencies?	X	
(d) Submit representative samples of drinking water to Health Officials for bacteriological testing?	X	
(e) Supervise purification of water?	X	
(f) Restore normal water supply system as rapidly as possible?	X	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

	Yes	No
(2) Roads and bridges:		
(a) Dispatch work crews to reopen essential highways and bridges?	X	
(b) Determine maximum load which remaining bridges can carry?	X	
(c) Give this information to the police?	X	
(d) Repair roads and bridges as rapidly as possible?	X	
(3) Harbor facilities (if available):		
(a) Restore maritime warning devices (bouys, blinkers, etc.)?	X	
(b) Locate beaches suitable for landing emergency supplies?	X	
(c) Repair lighters if docks are unserviceable?	X	
(d) Restore cranes and allied equipment?	X	
(e) Reestablish normal operations as rapidly as possible?	X	
(4) Landing fields (if available):		
(a) Prepare landing strip for emergency use?	X	
(b) Repair damaged equipment?	X	
(c) Restore markings, wind sleeve, etc.?	X	
(5) Flood Control:		
(a) Plans for emergency repairs to levees in case of impending floods?	X	
(6) Report all developments to disaster headquarters?	X	
g. In addition to the specific duties outlined above the Civil Engineer Officials should be prepared to assist the following utilities if a specific request is received from the responsible officials. These utilities are controlled by the national government rather than the prefectural government:		
(1) Railroads:		
(a) Provide workers?	X	
(b) Provide equipment and reconstruction material?	X	
(c) Arrange emergency transportation to evacuate injured in case of a train wreck?	X	
(2) Electrical system:		
(a) Provide workers?	X	
(b) Provide equipment and reconstruction material?	X	
(c) Report power line breaks?	X	
(d) Assist in setting up emergency generators?	X	
(3) Gas:		
(a) Provide workers?	X	
(b) Provide equipment and reconstruction material?	X	
(c) Report leaks in storage tanks, pipe lines, etc.?	X	
(4) Telephone and Telegraph:		
(a) Provide workers?	X	
(b) Provide equipment and reconstruction material?	X	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

EHIME

PREFECTURE.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

CHECK LIST FOR EVALUATING JAPANESE PREFECTURAL DISASTER PLANS

Ehime Prefecture

19 September 1949

ADMINISTRATION

	Yes	No
1. ORGANIZATION		
a. Is the Governor in charge of disaster operations?	X	
b. Does he have a Deputy Assistant?	X	
c. Is the prefecture disaster planning board organized in accordance with the provisions of the Disaster Law?	X	
d. Has a working committee been set up from the Prefecture Disaster Planning Board?	X	
e. Does the Board include key prefectural officials?	X	
f. Has the Japan Red Cross been organized and coordinated in order to carry out their obligations under the law?	X	
g. Are provisions made for a Field Headquarters for officials in time of disaster?	X	
2. LIAISON and REPORTING		
a. Is there liaison with the Occupation Forces?	X	
b. Is there liaison with the Japan Red Cross?	X	
c. Is there a plan for inter-prefectural aid?		
d. Are emergency channels of communication provided?	X	
e. Are procedures established for reporting to the Japanese Government?	X	
f. Will chronological records of events of the disaster operations be kept?	X	
g. Will an evaluation of the operation be made?	X	
h. Will the Disaster Plan be revised to correct weaknesses discovered during the disaster?	X	
3. SUPPLIES		
a. Is there coordination of requests for supplies during an emergency to prevent duplication?	X	
b. Is emergency transportation provided?	X	

Inclosure 2 to Operational Directive 37, Hq Eighth Army, 13 July 1949

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

PHASES OF A DISASTER OPERATION

	Yes	No
1. PREPAREDNESS PHASE		
a. Have the disaster hazards been studied?	X	
b. Will the plan be revised periodically?	X	
....has plan for utilizing the disaster relief operating team been sent to the Welfare Ministry as required by the disaster law?	X	
c. Is training provided for responsible disaster workers?	None as yet.	
d. Is provision made to publicize safety precautions?	X	
2. ALERTING PHASE		
a. Will the meteorological officials advise the prefecture of approaching disaster?	X	
b. Is there a system for alerting the responsible officials?	X	
....subordinate department workers?	X	
....Municipal and town officials?	X	
....Japan Red Cross officials?	X	
c. Will disaster warnings be publicized?	X	
d. Will disaster warnings be broadcast by radio?	X	
e. Are provisions made to use emergency communication channels?	X	
f. Will evacuation of threatened areas be supervised? By the police?	X	
3. EMERGENCY AND REHABILITATION PHASES		
a. Police Officials: Do they have the following duties:		
(1) Maintain law and order?	X	
(2) Survey and report damage?	X	
(3) Direct rescue work?	X	
(4) Control traffic, including spectators?	X	
(5) Guard weakened bridges, broken power lines, and other hazards?	X	
(6) Check disaster-caused blackmarket activity, profiteering and looting?	X With EIB	
(7) Supervise the work of the emergency auxiliary police?	X	
Train the auxiliary police prior to the disaster?	Training not yet begun.	
(8) Report all developments to disaster headquarters?	X	
(9) Is the police function limited to the above duties?		X
b. Fire Officials: Do they have the following duties:		
(1) Publicize fire prevention measures?	X	
(2) Inspect community periodically for fire hazards?	Doubtful.	
Enforce elimination of these hazards?	"	
(3) Recommend construction of sumps and jetties where needed?	X	
(4) Provide for daily check of.... water pressure?	Weekly	
....fire fighting equipment?	"	
....special rescue equipment?	"	
(5) Fight fires?	X	
(6) Rescue people trapped in burning areas?	X	
(7) Request police assistance to control traffic?	X	
(8) Report all developments to disaster headquarters?	X	
(9) Plans for clearing of fire breaks?	X	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

	Yes	No
c. Health and Sanitation Officials: Do they have the following duties:		
(1) Organize and supervise medical relief squads?	X	—
(2) Establish first aid stations?	X	—
(3) Hospitalize critically injured?	X	—
(4) Coordinate program with Japan Red Cross work?	X	—
(5) Test representative samples of drinking water for purity? (Sample to be submitted by Civil Engineer Officials.)	X	—
(6) Take precautions against epidemics?	X	—
(7) Establish medical supply points to serve first aid teams?	X	—
(8) Coordinate requests for medical supplies?	X	—
(9) Arrange for repair of sewage lines or other sanitation facilities?	X	—
(10) Report all developments to disaster headquarters?	X	—
d. Welfare Officials: Do they have the following duties:		
(1) Provide the following emergency relief supplies:		
Food?	X	—
Clothing?	X	—
Blankets and bedding?	X	—
Shelter?	X	—
Fuel?	X	—
(2) Provide burial expense?	X	—
(3) Provide rehabilitation?	X	—
(4) Report all developments to disaster headquarters?	X	—
e. Economics Officials: Do they have the following duties:		
(1) Coordinate request of JG, CA, and SCAP for additional commercial supply of:		
normal ration items?	X	—
building materials?	X	—
gasoline and oil?	X	—
fishing equipment?	X	—
farming equipment?	X	—
(2) Submit estimates of long-term supply needs?	X	—
(3) Cooperate with police in checking disaster-caused black market activities and profiteering?	X	—
(4) Report all developments to disaster headquarters?	X	—
f. Civil Engineers: Do they have the following duties:		
(1) Water supply:		
(a) Patrol reservoirs, pipe lines, etc., against contamination?	X	—
(b) Plan alternate source of supply?	X	—
(c) Establish water supply points in extreme emergencies?	X	—
(d) Submit representative samples of drinking water to Health Officials for bacteriological testing?	X	—
(e) Supervise purification of water?	X	—
(f) Restore normal water supply system as rapidly as possible?	X	—

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 175015

	Yes	No
(2) Roads and bridges:		
(a) Dispatch work crews to reopen essential highways and bridges?	X	—
(b) Determine maximum load which remaining bridges can carry?	X	—
(c) Give this information to the police?	X	—
(d) Repair roads and bridges as rapidly as possible?	X	—
(3) Harbor facilities (if available):		
(a) Restore maritime warning devices (bouys, blinkers, etc.)?	X	—
(b) Locate beaches suitable for landing emergency supplies?	Not included.	
(c) Repair lighters if docks are unserviceable?	" — "	—
(d) Restore cranes and allied equipment?	" — "	—
(e) Reestablish normal operations as rapidly as possible?	X	—
(4) Landing fields (if available):		
(a) Prepare landing strip for emergency use?	Not included.	
(b) Repair damaged equipment?	" — "	—
(c) Restore markings, wind sleeve, etc.?	" — "	—
(5) Flood Control:		
(a) Plans for emergency repairs to levees in case of impending floods?	X	—
(b) Plans for utilizing all available craft for rescue in event of floods and tidal waves?	X	—
(6) Report all developments to disaster headquarters?	X	—

g. In addition to the specific duties outlined above the Civil Engineer Officials should be prepared to assist the following utilities if a specific request is received from the responsible officials. These utilities are controlled by the national government rather than the prefectural government:

(1) Railroads:		
(a) Provide workers?	X	—
(b) Provide equipment and reconstruction material?	X	—
(c) Arrange emergency transportation to evacuate injured in case of a train wreck?	X	—
(2) Electrical system:		
(a) Provide workers?	X	—
(b) Provide equipment and reconstruction material?	X	—
(c) Report power line breaks?	X	—
(d) Assist in setting up emergency generators?	X	—
(3) Gas:		
(a) Provice workers? No gas system in Prefecture.	—	—
(b) Provide equipment and reconstruction material?	—	—
(c) Report leaks in storage tanks, pipe lines, etc.?	—	—
(4) Telephone and Telegraph:		
(a) Provide workers?	X	—
(b) Provide equipment and reconstruction material?	X	—

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

TABLE 1

Name list of members of the Shikoku Regional Disaster Relief Planning Board.

1. President : Governor of Kagawa Prefecture
2. Governors of Tokushima, Kochi, and Ehime Prefecture
3. (1) Director of the Takamatsu Economic Stabilization Bureau
   (2) Chief of the Takamatsu District Economic Research Board
   (3) Chief of the N.R.P. Hiroshima Area Hq.
   (4) Chief of the Shikoku Liaison and Coordination Office
   (5) Director of the Takamatsu Finance Bureau.
   (6) Director of Shikoku Price Bureau
   (7) Director of Japan Monopoly Coporation, Takamatsu Branch.
   (8) Chief of the Shikoku Branch Office of the Medical Affairs Bureau, Ministry of Welfare.
   (9) Director of Shikoku Commerce & Industry Bureau
   (10) Director of Takamatsu Marine Transportation Bureau
   (11) Director of Takamatsu Land Transportation Bureau
   (12) Director of Matsuyama Electric Communication Bureau
   (13) Director of the Takamatsu Branch of the Educational Institution Bureau, Ministry of Education
   (14) Director of the Chugoku & Shikoku Construction Bureau
   (15) Chief of the Takamatsu Marine Safety Hq.
   (16) Director of the Takamatsu Meteorolgical Observatory.
   (17) Chief of the Kagawa Food office
   (18) Chief of the Takamatsu Charcoal Office.
   (19) Chief of the Kagawa Material Coordination Office of Agriculture.
   (20) Director of the Shikoku Railroad Bureau of the National Railroad Coporation.

From 4 chiefs conference
17 June 1948.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

4. The learned and experienced persons:

(1) Chairman of Kagawa Prefectural Assembly.
(2) Chairman of Tokushima Prefectural Assembly.
(3) Chairman of Kochi Prefectural Assembly.
(4) Chairman of Ehime Prefectural Assembly.
(5) Chairman of Kagawa-Ken Public Safty Committee
(6) Director of Takamatsu Branch of Japan Bank.
(7) Chief of the Kagawa Doctor's Association
(8) Director of Shikoku Power Distribution Co.
(9) Director of Kagawa Truck Association
(10) Director of Bus Association in Kagawa.
(11) Director of the Kagawa District Sampan Association
(12) Director of the Kagawa District Engine + Sail Boat Joint Association.
(13) Director of Kagawa Branch of the Foodstuff Distribution Coporation.
(14) Director of Takamatsu Broadcasting Station.
(15) Chief of the Kagawa Branch of Japan Red Cross Society.

TABLE 2

Name-list of ~~Secretaries~~ Working Committee of the Shikoku Regional Disaster Relief Planning Board.

Chief of ~~Secretary~~ Working Committee
Kagawa prefectural Vice-governor

Kagawa

◎ Chief of P.W. Dep't	○ Chief of P.W. Section	○ Senior official of P.W. Section
◎ Chief of General Affair Dep't	Chief of General Affair Section	Senior official of General Affair Section
Chief of Economic Dep't.	Chief of Agricultural Affairs + Food Section	Senior official of Agri-Food Section
	Chief of Commerce + Industry Section	Senior official of Comm. + Ind. Sect.
Chief of Civil Engineering Dep't	Chief of Supervision Section	Senior official of Supervision Section
P.H. Dep't Chief	Chief of Medical Affairs Section	Senior official of Med. Affairs Sect.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

~~Tokushima Prefecture and others.~~

(Tokushima) Vice-governor		
⊙ Chief of P.W Dep't	○ Chief of P.W. Section	△ Senior official of P.W. Sect.
(Ehime)		
⊙ Vice-governor		
⊙ Chief of P.W. Dep't	○ Chief of Social Affair's Section	△ Senior official of Social Affair's Sect.
(Kochi)		
⊙ Vice-governor		
⊙ Chief of P.W. Dep't.	○ Chief of P.W. Section.	○ Senior official of P.W. Section.
The director of Tokamatsu District Economic Stabilization Bureau	Vice-director	Chief of Coordination Section.
The Director of Tokamatsu District Economic Research Bureau	Vice-director	Chief of General Affairs Section.
⊙ Kagawa Police Chief	○ Chief of Guard Dep't	△ Assist. chief of Guard Section
Tokushima Police Chief	Chief of Guard Dep't	
Kochi Police chief	Chief of Guard Dep't	
Ehime Police chief	Chief of Guard Dep't	
Chief of Shikoku Liaison and Coordination Office	Assistant-chief.	
Director of the Takamatsu Finance Bureau	⊙ Chief of the Dep't of Economics Tokushima Finance Bureau Kochi Finance Bureau Ehime Finance Bureau	○ Chief of Accounts Sect.
Director of the Shikoku District Price Bureau	Vice-director	
Chief of Takamatsu Branch of Japan Monopoly Corporation.		
Chief of the Shikoku Branch office of the medical affairs Bureau, ministry of welfare	Chief of the National Zenteiji Hospital	Senior technical official

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115015

Shikoku Commerce & Industry Bureau	⊙ Chief of Commerce & Industry Dep't.	○ Chief of Commerce & Industry Sect.
	Chief of Electric Power Dep't.	Chief of Electric Power Policy Section
	Takamatsu Branch Chief	
	Tokushima "	
	Kochi "	
	Matsuyama "	
Shikoku Railroad Bureau	⊙ Business Dep't chief	○ Chief of Transportation Section.
	Takamatsu Control Dep't chief	
	Tokushima " "	
	Kochi " "	
	Matsuyama " "	
	Chief of marine section	
Takamatsu Marine Transportation Bureau	○ Chief of Transportation Sect.	
	Chief of Harbour Sect.	
Takamatsu Land Transportation Bureau.	○ Chief of Transportation Section.	
Kagawa Electric Communication Bureau		
Tokushima "		
Kochi "		
Matsuyama "		
Takamatsu Branch of the Educational Institution Bureau, Ministry of Education.		
Chief of Kagawa Road Engineering Office		
Chief of Tokushima ...		
Chief of Kochi		
Chief of Ehime		

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

Takamatsu Marine Safety Bureau		
Takamatsu District Meteorological Observatory	Chief of the Weather Forcasting Section.	
Kagawa Food Office	○ Chief of Business Section	
Takamatsu Charcoal Office	Chief of Business Section.	
Kagawa Material Coordination Office of Ministry of Agriculture	Chief of the First Coordination Section.	
Kagawa Branch of Japan Red Cross Society	◎ Vice-president.	○ Director.

◎ .... Chief Secretaries.
○ .... Assistant Secretaries
△ .... Liaison officers.

Plan for setting up Regional Disaster Planning Boards
(See file of "Disaster Laws & Regulations")

Prime Ministers Notification No. 159 (see the same folder.)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

Regulation of Shikoku Regional Disaster Relief Planning Board.

Chapter 1. General provisions.

Art 1. The Shikoku Regional Disaster Relief Planning Board (The Regional Planning Board as the same hereinafter) shall be operated in accordance with this regulation.

Art 2. The purpose of this regulation is that, in case of emergency disasters, the Regional Planning Board will immediately take necessary relief measures under its responsibility with the cooperation of local public organizations, for the protection of disaster-stricken people and for the preservation of social order.

Art 3. The Regional Planning Board shall function in case of emergency disaster covering two prefectures or more or in case where emergency relief from other prefectures is deemed necessary on account of the damage.

Art 4. The Regional Planning Board, in order to effect the preceding two articles, shall control the following items in compliance with the provision of Articles 14 and 18 of the Disaster Relief Law (the Law as the same hereinafter).

1. To collect information concerning emergency disaster and relief, and to inform the organizations concerned.
2. To formulate a plan of arranging or providing labor, facilities, equipments, supplies and funds necessary for relief and other emergency measures.
3. To formulate an emergency plan of supply, distribution and transportation of labor, facilities, equipments, supplies and funds necessary for relief and other emergency measures in case of emergency disaster.

Where is this?

Found where this?

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 15013

4. To formulate a plan on relief and other emergency measures outside those prescribed in the preceding two items.

5. To propel the execution of plans stipulated Item 2 to 4 above.

6. To keep a close liaison and coordination among the relief plannings established by the Prefectural Disaster Relief Planning Boards.

Insert p. 18, 19

Chapter 2. Establishment of net work.

Art 13. The Regional Planning Board shall, upon consulting with the following agencies, establish the net work for information.

The Prefectural Disaster Relief Planning Board.
The Chief of the N.R.P. Hiroshima Area Hq.
The Director of the Matsuyama Electric Communication Bureau
The Director of the Shikoku Railroad Bureau of the National Railroad Coporation.
The Director of the Takamatsu District Meteorolgical Observatory.

Art 14. The Director of the Takamatsu District Meteorolgical Observatory shall make effort to foretell a disaster, and whenever he forecasts it, he shall have to report it to the Commanding Officer of the Shikoku Mil Govt Region and the President of the Regional Planning Board.

Rel, too, otherwise delay!

Art 15. The President of the Regional Planning Board, whenever he is informed of the report prescribed in the preceding Article and/or he forecasts a disaster, shall have to have the agencies of communication report to each Prefectural Planning Board.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

Art. 8. The following measures should be taken in conducting emergency communication.

1. Public telephone and telegraph shall be switched to emergency service for the preferential application.

Police telephone, police radio, and railroad telephone may be used if necessary.

The table 1 attached shall be the net work.

2. To make efforts to maintaine the telephones for the Occupation Forces.

3. In case of the trouble of telephone and telegraph, the following means shall be substituted.

(a). Automobile
(b) Auto bicycle
(c) Bicycle
(d) Horse
(e) Express messenger on foot.

Chapter 3.

Art. 9. The Regional Planning Board, in accordance with the provisions of items 2 and 4 of Art. 14 of the Law, shall establish the plans in advance pertaining to the following items.

Where?

1. Concerning liaison, reinforcement, and cooperation among the relief organizations.
2. Concerning prearrangement of labor, facilities, equipment, supplies, and fund necessary for relief and other emergency measures.
3. Concerning reservation and accumulation of labor, facilities, equipments, supplies, and fund necessary for relief and other emergency measures.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

chapter 4.

Art. 17. The Regional Planning Board, in accordance with the provisions of items 3 and 4 of Art. 14 of the Law, shall establish the plans at emergency pertaining to the following items.

1. Concerning procurement of labor, facilities, equipments, supplies, and fund necessary for relief and other emergency measures.
2. Concerning distribution of labor, facilities, equipments, supplies, and fund necessary for relief and other emergency measures.
3. Concerning transportation of labor, facilities, equipments, supplies, and fund necessary for relief and other emergency measures.

chapter 5.

Art. 18. The Regional Planning Board shall, when it deems necessary upon receiving information of emergency disaster, immediately dispatch a liaison officer to a disaster spot and have him investigate the damage.

? Why this? Should it be only when resources of other prefectures are available?

Art. 19. The director of the Regional Planning Board may, when he deems it necessary for pertinent and prompt relief activities on account of the circumstances of an emergency disaster, establish a field headquater at the disaster-stricken spot.

? The Field Headquater shall take charge of liaison and coordination of a disaster relief team and an agency concerned during their operation.

Why when more than one?

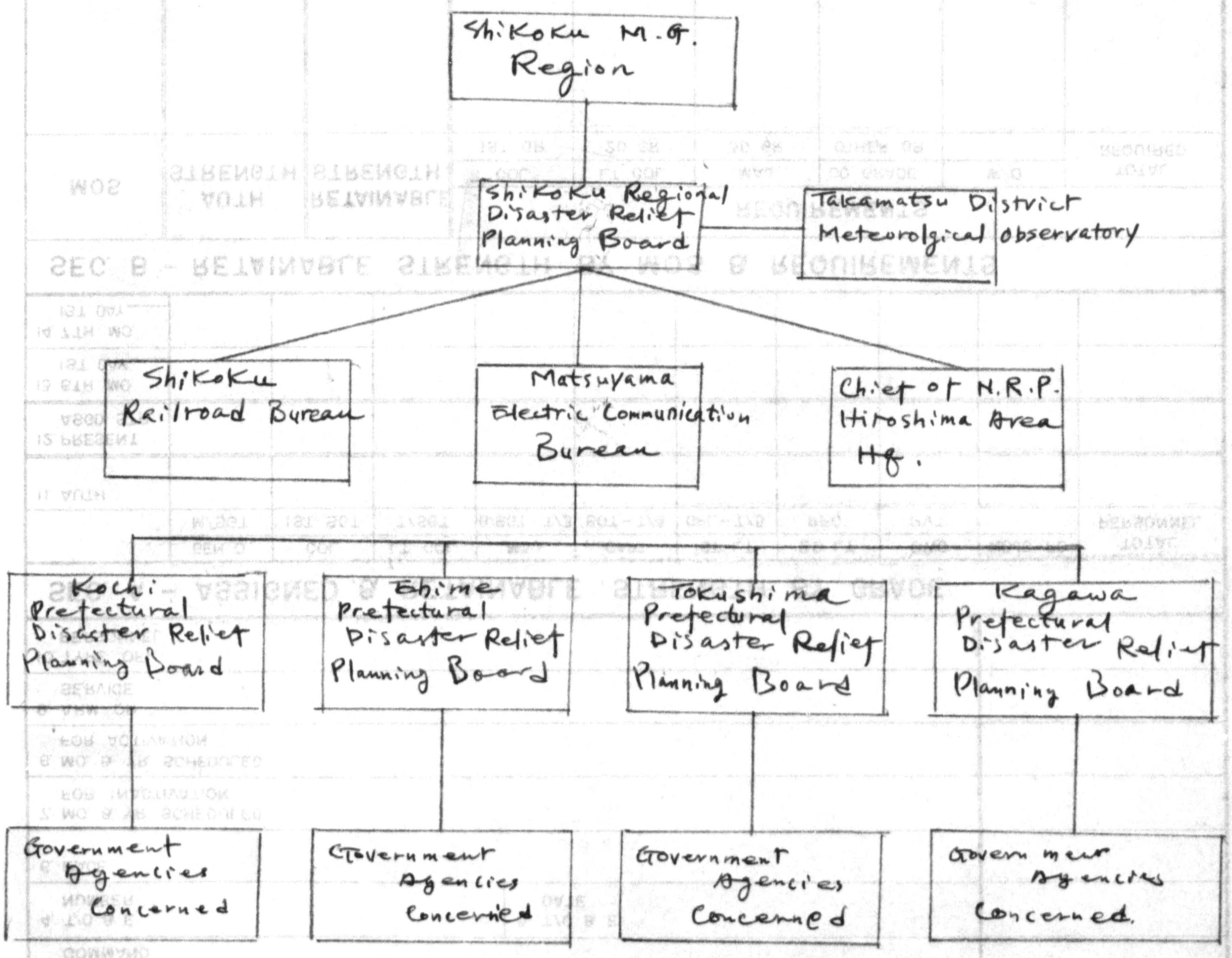
DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

The organization of the Field Headquarter shall be instructed by the President of the Regional Planning Board on each occasion.

chapter 6.

Art 18 In accordance with the provision of Art 19 of the Law, Working Committee shall be set up in order to execute business affairs of disaster relief.

Net work of Disaster Relief on Shikoku Region



DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

Art 5 The Regional Planning Board shall, in accordance with the provision of Articles 15, 16, and 18 of the Law, be composed of the Governor of Kagawa designated by the Prime Minister to be the President of the Board, the chiefs of the agencies concerned, and the chief of the chapter of Japan Red Cross Society, and the learned and experienced persons.

The organization of the Regional Planning Board shall be shown in the attached table No. 1.

Art 7. The chiefs of the agencies concerned and the chief of the chapter of Japan Red Cross Society who are members of the Regional Planning Board shall, in accordance with the provision of Para 2 of Art 17 of the Law, have to take necessary measures in order to execute a plan set up by the Regional Planning Board.

Art 8. The Regional Planning Board shall, in accordance with the provision of Art. 18 of the Law, give instruction to each Prefectural Planning Board.

Art 10. The President of the Regional Planning Board (the President as the same hereinafter) shall prepare mutual operation in the areas in case of emergency disaster through liaison and coordination of the operational plan of the Disaster Relief Team in each prefectures which has been organized in accordance with the provision of Art 22 of the Law.

[redacted]. Operational plan of each Prefectural Disaster Relief Team shall be shown in the attached table III.

Art 11. Organization and duties of each Prefectural Disaster Relief Team shall be shown in the attached table 4.

Where? Art. 12

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 115013

Art 12. The president shall set up complete operational plan of relief and prepare for emergency disaster requesting fusion of the Disaster Relief Teams in the prefectures, whenever necessary.