

federal register

WEDNESDAY, JANUARY 8, 1975

WASHINGTON, D.C.

Volume 40 ■ Number 5



PART IV

THE PRESIDENT

■

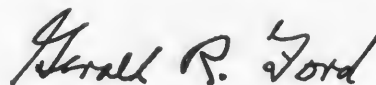
SPECIAL MESSAGE TO CONGRESS ON DEFERRALS

Special Message to Congress on Budget Deferrals

To the Congress of the United States:

In accordance with the provisions of Title X of the Congressional Budget and Impoundment Control Act of 1974 (Pub. L. 93-344), I am transmitting supplementary reports that revise eleven deferral reports sent to the Congress in September and October of this year. I am also transmitting herewith reports on eight new deferrals for the fiscal year 1975.

Details of these deferrals are contained in the reports attached to this message.



THE WHITE HOUSE,
December 27, 1974.

SUMMARY OF DEFERRALS
(dollars in thousands)

Defer- ral #:	Item	Budget Authority
Commerce:		
National Oceanic and Atmospheric Administration:		
D75-131	Promote and Develop Fishery Products and Research Pertaining to American Fisheries.....	1,871
D75-12A	Fisheries Loan Fund.....	5,292
D75-30A	Coastal Zone Management.....	2,175
Defense, Military:		
D75-32A	Shipbuilding and Conversion, Navy.....	1,244,760
Health, Education, and Welfare:		
National Institutes of Health:		
D75-40A	Buildings and Facilities.....	6,432
Office of Education:		
D75-2A	Library Resources.....	10,874
Higher Education:		
D75-3A	(University Community Services).....	5,812
D75-5A	(State Postsecondary Education Commissions)...	700
D75-6A	School Assistance in Federally Affected Areas...	64,000
Social and Rehabilitation Service:		
D75-7A	Rehabilitation Services (Innovation and Expansion).....	10,000
D75-8A	Public Assistance (Child Welfare Services).....	750
D75-132	Work Incentives.....	50,000
Social Security Administration:		
D75-44A	Limitation on Construction.....	12,528
Interior:		
Bureau of Mines:		
D75-133	Helium Fund.....	47,500
Labor:		
Manpower Administration:		
D75-134	Comprehensive Manpower Assistance.....	5,000
D75-135	Program Administration.....	200
Departmental Management:		
D75-136	Salaries and Expenses.....	60
General Services Administration:		
D75-137	Rare Silver Dollar Program.....	2,184
Advisory Commission on Intergovernmental Relations:		
D75-138	Salaries and Expenses.....	50
		1,470,188

Deferral No. : D75-131

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

<u>Agency</u>			
Department of Commerce	New budget authority	\$	<u> </u>
Bureau National Oceanic and Atmospheric Administration	(P.L. <u>93-433</u>)		
<u>Appropriation Title & Symbol</u>	Other budgetary resources	\$	<u>10,814,933</u>
Promote and Develop Fishery Products and Research Pertaining to American Fisheries	Total Budgetary Resources	\$	<u>10,814,933</u>
13X5139	Amount to be deferred part of year		<u> </u>
	Amount to be deferred for entire year	\$	<u>1,870,933</u>

Justification

An amount equal to 30% of the gross receipts from customs duties on fishery products is appropriated for research on and assessment of fishery products resources and for American Fisheries resource management and development. The deferral funds are available without regard to fiscal year limitation. These funds supplement funds appropriated to the National Oceanic and Atmospheric Administration ("Operations, research, and facilities" account) for the same purposes. The amount requested for deferral, \$1,870,933, represents the excess of receipts over the cost of planned program activities in FY 1975. Because no plans have been developed for use of these funds, they are requested for deferral the entire year. This deferral action is taken under provisions of the Antideficiency Act (31 U.S.C. 665) that authorize the establishment of reserves for contingencies.

Estimated Effects

This deferral action has no effect on the program planned in 1975. If apportioned, these funds could not be effectively utilized at this time.

Total 1975 OutlaysDollars in Millions

1975 budget (February transmittal).....	\$7.8
Without deferral (current estimate).....	8.0
With deferral (revised estimate).....	<u>8.0</u>
(Effect of action on 1976 outlays.....)	<u>---</u>)

Deferral No. D75-12A

SUPPLEMENTARY REPORT
Report Pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Deferral No. D75-12 transmitted in the special message of September 20, 1974, and printed in House Document No. 93-361. This deferral was submitted initially for information purposes only, as determination to withhold this budget authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

The amount previously reported for budgetary resources has been adjusted upward to reflect (1) an additional \$653,329 of unobligated balances brought forward July 1, 1974, and (2) an additional \$600,000 in receipts from loan repayments. The amount deferred has also been adjusted upward to reflect the higher unapportioned balance in the fund as a result of these additional resources.

In addition, a reestimate of the 1975 outlay effect results in a \$3,250,000 increase in estimated outlay savings.

Deferral No. : D75-12ADEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency	New budget authority	\$ _____
Department of Commerce	(P.L. _____)	
Bureau National Oceanic and Atmospheric Administration	Other budgetary resources	\$ <u>5,912,329^{1/}*</u>
Appropriation Title & Symbol	Total Budgetary Resources	\$ <u>5,912,329 *</u>
Fisheries Loan Fund 137/04317	Amount to be deferred part of year	_____
	Amount to be deferred for entire year	\$ <u>5,292,329 *</u>

^{1/} Reflects an increase of \$4,177,329 over amounts shown in the President's FY 1975 Budget due to current receipts from loan repayments.

Justification

The Fisheries Loan Fund was established pursuant to section 4 of the Fish and Wildlife Act of 1956, as amended (16 USC 742c). The purpose of the Fund "is to provide financial assistance which will aid the commercial fishing industry to bring about a general upgrading of the condition of both commercial fishing vessels and gear thereby contributing to more efficient and profitable fishing operations" (50 CFR 250.2). This is a revolving fund with an authorized level of \$20 million. Loans from the fund can be provided whenever members of the fishing industry are unable to obtain commercial loans on reasonable terms.

By notice of action recorded in the Federal Register on February 20, 1973, the Administrator of the National Oceanic and Atmospheric Administration (NOAA) declared a moratorium on accepting further loan applications effective March 1, 1973, until further notice. The order indicated that, "the aggregate amount of outstanding loans, applications on hand or anticipated, and the Fund's actual or contingent expenses are expected to exhaust the Fund's ability to make further loans in a meaningful manner until such a time as scheduled collections sufficiently restore the Fund's available capital."

On February 22, 1973, the General Accounting Office issued a report entitled the "Need to Establish Priorities and Criteria for Managing Assistance Programs for U.S. Fishing Vessel Operators (B-177024)." The GAO concluded in its report that loans made from the Fisheries Loan Fund (1) allowed the continued use of inefficient vessels rather than improving vessels and equipment for more efficient and profitable fishing, and (2) maintained or added vessels to segments of the fishing industry which were considered to have excess, but not necessarily efficient harvesting capacity. GAO recommended that the Secretary of Commerce, to the extent legally permissible, develop criteria for evaluating vessel efficiency and priorities for directing these program funds.

*Revised from previous submission.

Deferral No. D75-12A

NOAA has had the management of the Fisheries Loan Fund and the recommendations of the GAO under review. NOAA agrees with the GAO on the need to restrict loans from the Fund to improving efficient vessels in under-capitalized areas or where an excess harvesting capacity does not already exist. NOAA has determined that legislative clarification of the Act will be required to establish criteria for directing the Fund. A legislative proposal is expected to be included in the Department of Commerce legislative program submitted with the FY 1976 budget. Until such time as legislative clarification has been obtained and the Fund regains a stronger capital position, we believe that prudent management dictates that the moratorium remain in effect and the receipts of the Fund continue to be held in reserve for contingencies (31 USC 665).

Estimated Effects *

If these funds are released, then the probability exists that loans made from the Fund would not be directed toward improving U.S. fishing fleet efficiency and competitiveness due to lack of meaningful criteria. Release of these funds would also result in increasing FY 1975 outlays by \$5,000,000 over that shown in the President's Budget.

<u>Total 1975 Outlays</u>	<u>Dollars in Millions</u>
1975 budget (February transmittal).....	0
Without deferral (current estimate).....	\$5.0
With deferral (revised estimate).....	0
(Effect of action on 1976 outlays.....	----)

*Revised from previous submission.

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This supplemental message modifies Deferral No. D75-30, transmitted in the special message of October 4, 1974, and printed as House Document No. 93-365. This deferral was submitted initially for information purposes only, as determination to withhold this budget authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

The appropriation for the Coastal Zone Management program (P.L. 93-433) was signed October 5, 1974, and apportioned November 5, 1974. The amount of the deferral shown on this report has been reduced \$1,000,000 to reflect a policy decision to defer that amount from obligation until 1976. This deferral has been reported separately as D75-95 in the Special Message of November 26. The \$2,175,000 remaining deferred on this report is continuing to be deferred pursuant to the Antideficiency Act (31 U.S.C. 665).

Deferral No. : D75-30ADEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency		
Department of Commerce	New budget authority	\$ <u>12,000,000</u>
Bureau National Oceanic and Atmospheric Administration	(P.L. 93-433)	
Appropriation Title & Symbol	Other budgetary resources	\$ <u>3,251,443</u>
	Total Budgetary Resources	\$ <u>15,251,443</u>
Coastal Zone Management	Amount to be deferred part of year	\$ <u>2,175,000*</u>
13X1451	Amount to be deferred for entire year	<u> </u>

Justification

The Coastal Zone Management Act (P.L. 92-583) provides financial assistance to coastal States to aid them in developing programs to wisely manage and use their coastal land and water resources. Under sections 305 and 306 of the Act, grants are available to States for the purposes of developing and managing an approved coastal zone program. Under section 312 of the Act, grants are available to coastal States to aid them in the cost of acquisition, development and operation of estuarine sanctuaries. These sanctuaries are specialized areas which provide natural field laboratories in which studies can be conducted on the natural and human processes occurring within estuaries. The data which is gathered from these estuarine sanctuaries is supportive of the overall coastal zone management program.

Under the authorization for section 312, estuarine sanctuaries, \$4M was appropriated. At this time one State grant application in the amount of \$825,000 has been approved. The remaining \$2,175,000 has been reserved for contingencies pursuant to the Anti-deficiency Act (31 USC 665). These amounts remain available for obligation until expended. Further applications for estuarine sanctuary grants are currently in various stages of development. It is anticipated that the amount deferred will be apportioned as qualified grantees are approved. In the meantime, the Office of Coastal Zone Management is developing a comprehensive plan for an estuarine sanctuary program.

Estimated Effects

The FY 1975 budget estimates anticipate the use of these funds during the current fiscal year. However, the efficient management of these funds to achieve the goals of the Act necessitates that we defer apportionment of these funds while applications are under review and the overall program guidelines are being developed. Release of the funds at this time would only increase pressure for approval of individual State applications before a comprehensive nationwide plan has been developed.

* Revised from previous report.

Total 1975 Outlays

Dollars in Millions

1975 budget (February transmittal).....	\$15.5
Without deferral (current estimate).....	15.5
With deferral (revised estimate).....	<u>15.5</u>
(Effect of action on 1976 outlays.....	-----)

Deferral No.: D75-32A

SUPPLEMENTARY REPORT
REPORT PURSUANT TO SEC. 1014(C) OF P.L. 93-344

This supplementary message modifies Deferral No. D75-32 transmitted in the special message of October 4, 1974, and printed in House Document No. 93-365.

Total budgetary resources available in these accounts have increased by \$5,142,865,858, reflecting enactment of the 1975 Defense appropriation bill (P.L. 93-437), estimated reimbursable orders for 1975, and revised unobligated balances brought forward July 1. Of the \$3,059,000,000 appropriated in 1975, all but \$816,770,000 have been made available for obligation this year. In addition, \$70,000,000 of 1973 shipbuilding funds previously reported as deferred have been released for obligation. The total amount currently deferred in these accounts is \$1,244,760,000. It is anticipated that these funds will remain deferred for the entire year, as the \$6,623,837,858 apportionment for 1975 is considered sufficient to meet program requirements.

Deferral No. : D 75-32A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency		
<u>Department of Defense</u>	New budget authority	\$ <u>3,059,000,000*</u>
Bureau	(P.L. <u>93-437</u>)	
	Other budgetary resources	<u>4,809,597,858*</u>
<u>Appropriation Title & Symbol</u>	Total Budgetary Resources	<u>7,868,597,858*</u>
Shipbuilding and Conversion, Navy appropriations	Amount to be deferred part of year	<u>0*</u>
	Amount to be deferred for entire year	<u>1,244,760,000*</u>

Justification*

Due to the long period of time required to build ships, the Congress makes appropriations available for five-year periods.

Since these funds are, by law, made available beyond the current year, they are not fully apportioned in the current year. The unapportioned amount is withheld and released as the program develops and additional funds are required. The amounts deferred are to be released contingent upon the development of program needs which arise in current and future years.

New budget authority has been increased by the enactment of the 1975 Department of Defense Appropriation Act. Other budgetary resources have been increased by \$2,083,865,858 due to estimated reimbursable orders to be received by the 1975 appropriation and changes in the carryover of unobligated balances on June 30, 1974.

The following multi-year appropriations are currently being deferred under provisions of the Anti-Deficiency Act (31 U.S.C. 665) which authorize the establishment of reserves for contingencies.

Shipbuilding and Conversion, Navy	173/71611	\$ 80,000,000
Shipbuilding and Conversion, Navy	174/81611	347,990,000
Shipbuilding and Conversion, Navy	175/91611	816,770,000
		<u>\$1,244,760,000</u>

Estimated Effects*

Of total budgetary resources of \$7.9 billion, \$6.6 billion have been made available to meet program requirements. Deferral of \$1.2 billion will, therefore, have no program or budgetary impact in FY 1975 or later years, since these funds could not be obligated even if made available. Rather, the deferral of these multi-year funds assures availability of funds in future years to meet continuing program requirements.

*Revised from previous submission.

Deferral No. D75-32A

Total 1975 OutlaysDollars in Millions

1975 budget (February transmittal).....	\$3,563
Without deferral (current estimate).....	2,450
With deferral (revised estimate).....	<u>2,450</u>
(Effect of action on 1976 outlays.....	---)

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Deferral No. D75-40A transmitted in the special message of October 4, 1974 and printed in House Document No. 93-365. This deferral was submitted initially for information purposes only because the determination to withhold this budget authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

The amounts previously reported for budgetary resources have been adjusted upward to reflect actual unobligated balances of \$19,044,843 brought forward on July 1, 1974. The amount deferred has been reduced to \$6,432,000, reflecting further completion of plans for several construction projects and refinement of the estimated costs.

Deferral No. : D75-40A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare Bureau	New budget authority (P.L.)	\$
National Institutes of Health	Other budgetary resources	<u>19,044,843*</u>
Appropriation Title & Symbol	Total Budgetary Resources	<u>19,044,843*</u>
NIH/Buildings and Facilities	Amount to be deferred part of year	<u>---</u>
75X0838	Amount to be deferred for entire year	<u>6,432,000*</u>

Justification: *

Appropriation Act language for fiscal years 1970 through 1974 for the Department of Health, Education, and Welfare authorized funds for NIH Buildings and Facilities to "remain available until expended." These funds were appropriated for miscellaneous repairs and improvements and planning of Federal facilities on the National Institutes of Health campus in Bethesda, Maryland. The funds have always been apportioned to HEW as plans are developed for their use. HEW does not anticipate that all of the plans will be ready for funding in 1975. Part of the amount to be obligated in 1976 is for the second phase of the design of the Environmental Health Sciences Center in North Carolina. In addition, funds for waste handling facilities on the National Institutes of Health campus will be obligated in 1976 pending completion of feasibility studies to determine what types of facilities are needed. The balance of the amount to be obligated in 1976 is for the Tri-service Incinerator whose construction has been delayed pending the outcome of environmental litigation and for utilities extensions on the NIH campus for which plans will not be fully developed during 1975. These are reserves for contingencies pursuant to the Antideficiency Act (31 U.S.C. 665).

Estimated Effects: *

The delay in obligation of these funds is one of routine financial administration and no deleterious effects are anticipated. This deferral was anticipated in the 1975 budget and has as its objective prudent management of funds. This deferral has no impact upon outlays, since funds would not be obligated, even if available, until plans for their use are finalized. The deferral will have no adverse effects on the purpose, objectives or scope of NIH programs.

Total 1975 Outlays

Dollars in Millions

1975 budget (February transmittal).....	\$13,571
Without deferral (current estimate).....	7,000
With deferral (revised estimate).....	<u>7,000</u>
(Effect of action on 1976 outlays.....)	<u>---</u>)

*Revised from previous submission.

SUPPLEMENTARY REPORT
Report Pursuant to Sec. 1014(c) of P.L. 93-344

This supplementary message revises Deferral No. D75-2 transmitted in the special message of September 20, 1974, and printed in House Document No. 93-361.

The previous report included a deferral amount of \$5,437,250, the estimated additional amount that would have been obligated through September 30, 1974 under the original Continuing Resolution for grants to States for public library services. This revision reflects an additional \$5,437,250, which is the estimated amount that would have been obligated during the second quarter of 1975 under the extended Continuing Resolution. This results in a total deferral of \$10,874,500 through December 31, 1974. (This amount is in addition to the \$12,500,000 that has been made available for the program in these two quarters.)

The original deferral report was made in the first quarter while Congressional action was pending on the Labor-HEW Appropriations Act of 1975 (P.L. 93-517). The deferral was extended into the second quarter and modified as discussed above to maintain the flexibility of the Congress and the Executive in arriving at a final decision on the level at which this program should be continued.

The conference committee report on the Labor-HEW Appropriations Act (H.R. 15580, signed into law--P.L. 93-571--on December 7, 1974) indicated Congressional willingness "to give full consideration to such rescissions and deferrals" as might be required to keep 1975 spending within the total budget estimate for the bill (p.21, House Report No. 93-1489). Accordingly, a withholding of regular 1975 appropriations for this program may be the subject of further reporting under Title X of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344) in the near term.

Deferral No. : D75-2A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare	New budget authority (P.L. 93-448)	\$ 23,374,500*
Bureau Office of Education	Other budgetary resources	
Appropriation Title & Symbol	Total Budgetary Resources	23,374,500*
Library Resources - 7550212	Amount to be deferred part of year	10,874,500*
(Public Libraries)	Amount to be deferred for entire year	---

Justification: *

The 1975 budget proposed continuing the Public Libraries program at a level of \$25,000,000. The House-passed HEW-Labor appropriations bill provides \$46,749,000 and the Senate-passed version provides \$69,500,000. The House amount of \$46,749,000, the same as the 1974 level, is the maximum annual rate available under the Continuing Resolution. In addition, the Library Partnership Act has been submitted by the Administration at \$15,000,000 and is designed to give greater impact to Federal funding directed toward public libraries than the current program. Demonstration projects will be supported that test the integration of library and information service, and new methods of library service delivery.

This deferral is proposed to preserve the flexibility of the Congress and the Administration in arriving at a final decision on the level at which this program should be continued.

Estimated Effects: *

The effect of this deferral is to fund the program at a level of \$12,500,000 for the first half of FY 1975 (\$6,250,000 per quarter), as contrasted to \$23,374,500 per half in FY 1974 (\$11,687,250 per quarter). The greatest programmatic effect is at the local level where ongoing projects are being curtailed. Hours of service, numbers of personnel, and acquisition of books and materials are being reduced. If the deferred funds are made available later in the year, States will still be able to effectively utilize them, and, to a large extent, restore the services that have been curtailed. The deferral will have no effect on outlay estimates as included in the President's 1975 budget.

*Revised from previous submission.

Deferral No. D75-2A

<u>Total 1975 Outlays</u>	<u>Dollars in Millions</u>
1975 budget (February transmittal).....	\$42.1
Without deferral (current estimate).....	53.0
With deferral (revised estimate).....	<u>53.0</u>
(Effect of action on 1976 outlays.....	---)

Deferral No.: D75-3A

SUPPLEMENTARY REPORT

Report Pursuant to Sec. 1014(c) of P.L. 93-344

This supplementary message revises Deferral No. D75-3 transmitted in the special message of September 20, 1974, and printed in House Document No. 93-361.

The previous report included a deferral amount of \$2,906,250, the estimated additional amount which would have been obligated through September 30, 1974, under the original Continuing Resolution, for the State grant portion of the University Community Services program. This revision reflects an additional \$2,906,250 which is the estimated amount that would be obligated during the second quarter of 1975 under the extended Continuing Resolution. This results in a total deferral of \$5,812,500 through December 31, 1974. (The amount of \$300,000 has been made available for State agency operating expenses for the program in each of the two quarters.)

The original deferral report was made in the first quarter while Congressional action was pending on the Labor-HEW Appropriations Act of 1975 (P.L. 93-517). The deferral was extended into the second quarter and modified as discussed above to maintain the flexibility of the Congress and the Executive in arriving at a final decision on the level at which this program should be continued.

The conference committee report on the Labor-HEW Appropriations Act (H.R. 15580, signed into law--P.L. 93-571--on December 7, 1974) indicated Congressional willingness "to give full consideration to such rescissions and deferrals" as might be required to keep 1975 spending within the total budget estimate for the bill (p.21, House Report No. 93-1489). Accordingly, a withholding of regular 1975 appropriations for this program may be the subject of further reporting under Title X of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344) in the near term.

Deferral No. : D75-3A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare	New budget authority	\$ 6,412,500*
Bureau	(P.L. 93-448)	
Office of Education	Other budgetary resources	
Appropriation Title & Symbol		
Higher Education - 7550293	Total Budgetary Resources	6,412,500*
(University Community Services)	Amount to be deferred part of year	5,812,500*
	Amount to be deferred for entire year	

Justification:*

No funds were requested in the 1975 President's budget for the University Community Services program because this program provided support for projects of cooperation between communities and universities. It is the Administration's position that this support is primarily the responsibility of the State or locality and that aid directed to the student is a more desirable use of Federal resources in Higher Education. The House and Senate, in acting on the Labor-HEW bill, provided an appropriation of \$14,250,000, the maximum annual rate permissible under the Continuing Resolution. This deferral does not address the 10% of the appropriation reserved to the Commissioner and not normally obligated until later in the fiscal year. Of the remaining 90% for State grants, an amount of \$6,412,500 would presumably be available for the first half of the year.

Funds of \$600,000 have been released under the Continuing Resolution to cover operating expenses of State agencies during the first half. Although more funds could be released under the Continuing Resolution, there is no urgent need to do so. If an appropriation is enacted before the end of the first half, the entire amount appropriated can be utilized in an orderly and efficient manner. In the meantime, this proposed deferral would preserve the flexibility of the Congress and the Administration in arriving at a final decision on the level at which this program should be continued.

Estimated Effects:*

Except for the State agency operating expenses, for which funds have been released, the States and institutions do not begin using the funds until later in the year. Therefore, the effect on institutions of a deferral through the second quarter is not adverse.

*Revised from previous submission.

Deferral No. D75-3A

Higher Education
(entire account)

<u>Total 1975 Outlays</u>	<u>Dollars in Millions</u>
1975 budget (February transmittal).....	\$1,888
Without deferral (current estimate).....	1,902
With deferral (revised estimate).....	<u>1,902</u>
(Effect of action on 1976 outlays.....	---)

Deferral No.: D75-6A

SUPPLEMENTARY REPORT
Report Pursuant to Sec. 1014(c) of P.L. 93-344

This supplementary message revises Deferral No. D75-6 transmitted in the special message of September 20, 1974, and printed in House Document No. 93-361.

The previous deferral report included \$16,000,000, the estimated amount that would be obligated through September 30, 1974, under the original Continuing Resolution, for payments to school districts in federally affected areas for Section 3(b) children (those whose parents work on Federal property, live on private property, and pay local property taxes). This revision reflects an additional \$48,000,000 which is the estimated amount that would be obligated during the second quarter of 1975 under the extended Continuing Resolution. This results in a total deferral of \$64,000,000 through December 31, 1974.

The original deferral report was made in the first quarter while Congressional action was pending on the authorization bill for this program and on the Administration's requested appropriation. The deferral was extended into the second quarter and modified as discussed above to maintain the flexibility of the Congress and the Executive in arriving at a final decision on the level at which this program should be continued.

Upon enactment of the pending 1975 Supplemental Appropriations bill (H.R. 16900), the budget authority being deferred will either be released or made the subject of a new proposal to the Congress.

Deferral No. : D-75-5A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Health Education, and Welfare Bureau Office of Education	New budget authority \$ <u>1,500,000 *</u> (P.L. 93-448) Other budgetary resources _____
Appropriation Title & Symbol Higher Education - 7550293 (State Postsecondary Education Commissions)	Total Budgetary Resources <u>1,500,000 *</u> <hr/> Amount to be deferred part of year <u>700,000 *</u> <hr/> Amount to be deferred for entire year <u>---</u>

Justification: *

No funds were requested in the 1975 President's Budget to continue support for this activity, on the grounds that the programs which the commissions administer are now so small that the required funding level can be borne out of other State funds. However, the House, in acting on the Labor-HEW bill, provided an amount of \$3 million, the same as the 1974 level, and the maximum annual rate permissible under the Continuing Resolution. The Senate allowance increased the program level to \$4,000,000. An amount of \$800 thousand has been released to provide funds needed by State agencies during the first two quarters to administer certain Federal programs for which funds were appropriated during 1974. While additional funds of \$700 thousand could be released under authority of the Continuing Resolution to carry out comprehensive planning activities, deferral of the small increment for each State would have minimal impact on individual State programs. This deferral is proposed to preserve the flexibility of the Congress and the Administration in arriving at final decision on funding for this program.

Estimated Effects:*

A first and second quarter deferral will have little programmatic effect. State agencies will not be helped by small incremental funding. Except for the \$800 thousand already released, this proposed action has no budgetary impact.

*Revised from previous submission.

SUPPLEMENTARY REPORT

Report Pursuant to Sec. 1014(c) of P. L. 93-344

This supplementary message revises Deferral No. D-75-5 transmitted in the special message of September 20, 1974, and printed in House Document No. 93-361.

The previous report included a deferral amount of \$350,000, the estimated additional amount that would have been obligated through September 30, 1974, under the original Continuing Resolution, for State postsecondary education commissions. This revision reflects an additional \$350,000 which is the estimated amount that would be obligated during the second quarter of 1974 under the extended Continuing Resolution. This results in a total deferral of \$700,000 through December 31, 1974. (The amount of \$400,000 has been made available for the program in each of the two quarters.)

The original deferral report was made in the first quarter while Congressional action was pending on the Labor-HEW Appropriations Act of 1975 (P.L. 93-517). The deferral was extended into the second quarter and modified as discussed above to maintain the flexibility of the Congress and the Executive in arriving at a final decision on the level at which this program should be continued.

The conference committee report on the Labor-HEW Appropriations Act (H.R. 15580, signed into law--P.L. 93-571--on December 7, 1974) indicated Congressional willingness "to give full consideration to such rescissions and deferrals" as might be required to keep 1975 spending within the total budget estimate for the bill (p. 21, House Report No. 93-1489). Accordingly, a withholding of regular 1975 appropriations for this program may be the subject of further reporting under Title X of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344) in the near term.

Deferral No. : D-75-5ADEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Health Education, and Welfare	New budget authority (P.L. 93-448)	\$ 1,500,000 *
Bureau Office of Education	Other budgetary resources	
Appropriation Title & Symbol Higher Education - 7550293 (State Postsecondary Education Commissions)	Total Budgetary Resources	1,500,000 *
	Amount to be deferred part of year	700,000 *
	Amount to be deferred for entire year	---

Justification: *

No funds were requested in the 1975 President's Budget to continue support for this activity, on the grounds that the programs which the commissions administer are now so small that the required funding level can be borne out of other State funds. However, the House, in acting on the Labor-HEW bill, provided an amount of \$3 million, the same as the 1974 level, and the maximum annual rate permissible under the Continuing Resolution. The Senate allowance increased the program level to \$4,000,000. An amount of \$800 thousand has been released to provide funds needed by State agencies during the first two quarters to administer certain Federal programs for which funds were appropriated during 1974. While additional funds of \$700 thousand could be released under authority of the Continuing Resolution to carry out comprehensive planning activities, deferral of the small increment for each State would have minimal impact on individual State programs. This deferral is proposed to preserve the flexibility of the Congress and the Administration in arriving at final decision on funding for this program.

Estimated Effects:*

A first and second quarter deferral will have little programmatic effect. State agencies will not be helped by small incremental funding. Except for the \$800 thousand already released, this proposed action has no budgetary impact.

*Revised from previous submission.

Higher Education
(entire account)

<u>Total 1975 Outlays</u>	<u>Dollars in Millions</u>
1975 budget (February transmittal).....	\$1,888
Without deferral (current estimate).....	1,902
With deferral (revised estimate).....	<u>1,902</u>
(Effect of action on 1976 outlays.....	<u> </u>)

Deferral No. : D75-6A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare Bureau Office of Education Appropriation Title & Symbol School Assistance in Federally Affected Areas - 7550280 (Payments for "B" children)	New budget authority \$ <u>64,000,000*</u> (P.L. <u>93-448</u>) Other budgetary resources _____
	Total Budgetary Resources <u>64,000,000*</u>
	Amount to be deferred part of year <u>64,000,000*</u>
	Amount to be deferred for entire year _____

Justification:*

This is a program of aid to school districts, authorized by P.L. 81-874, that provides support to eligible districts to offset revenue lost due to the presence of Federal, nontaxable land.

The Continuing Resolution (P.L. 93-448) continues funding until the adjournment of this Congress of payments to school districts for children whose parents work on Federal property, live on private property and pay local property taxes for the support of their schools. No funds were requested in the President's 1975 budget for these children. An amount of \$40 million was budgeted to provide funds on a hardship basis (no school district would lose an amount greater than 5% of its 1974 operating budget) for those school districts which will be most severely affected by the termination of funding for "B" children.

The House allowance of \$354,616,000 for this program would provide payments to school districts at 70% of full entitlement (compared to 68% in 1974). The Senate Committee has concurred in this recommendation. The requested deferral of \$64 million represents the estimated amount which would be obligated through December 31, 1974. This amount is proposed for deferral to preserve the flexibility of the Congress and the Administration in arriving at a final decision on the level at which this program should be continued.

Withholding of 3(b) funds should effect no severe hardship on any school district in the first and second quarters.

*Revised from previous submission.

Estimated Effects:*

The total outlay savings from deferring 3(b) funds is \$64,000,000 through the second quarter of FY 1975. Estimated outlays under the hardship provision (upon enactment) remain the same as reflected in the President's budget: 1975, \$28,000,000; 1976, \$11,000,000; and 1977, \$1,000,000.

<u>Total 1975 Outlays</u>	<u>Dollars in Millions</u>
1975 budget (February transmittal).....	\$482
Without deferral (current estimate).....	593
With deferral (revised estimate).....	<u>593</u>
(Effect of action on 1976 outlays.....	---)

*Revised from previous submission.

Deferral No.: D75-7A

SUPPLEMENTARY REPORT

Report Pursuant to Sec. 1014(c) of P.L. 93-344.

This supplementary message revises Deferral No. D75-7 transmitted in the special message of September 20, 1974, and printed in House Document No. 93-361.

This revision reflects a \$5,000,000 increase in the amount deferred through December 30, 1974, for the Innovation and Expansion grant activity of the Rehabilitation Services account for the Social and Rehabilitation Service.

Under provisions of the Rehabilitation Act of 1973, this program was a formula grant program. Such grants are issued quarterly. The \$5,000,000 of budget authority deferred from the first quarter awards is being extended into the second quarter and an additional \$5,000,000 available for second quarter awards is being deferred. Outlay savings equal to the aforementioned budget authority are also included in this report.

This change reflects a continuation of the Department's decision to maintain maximum flexibility of operating levels pending completion of the appropriations process.

The original deferral report was made in the first quarter while Congressional action was pending on the Labor-HEW Appropriations Act of 1975 (P.L. 93-517). The deferral was extended into the second quarter and modified as discussed above to maintain the flexibility of the Congress and the Executive in arriving at a final decision on the level at which this program should be continued.

The conference committee report on the Labor-HEW Appropriations Act (H.R. 15580, signed into law--P.L. 93-571--on December 7, 1974) indicated Congressional willingness "to give full consideration to such rescissions and deferrals" as might be required to keep 1975 spending within the total budget estimate for the bill (p.21, House Report No. 93-1489). Accordingly, a withholding of regular 1975 appropriations for this program may be the subject of further reporting under Title X of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344) in the near term.

SUPPLEMENTARY REPORT
Report Pursuant to Sec. 1014(c) of P.L. 93-344

This supplementary message revises Deferral No. D75-8 transmitted in the special message of September 20, 1974, and printed in House Document No. 93-361.

This revision reflects an increase of \$375,000 in the amount deferred through December 31, 1974, for the Child Welfare Services activity of the Public Assistance account for the Social and Rehabilitation Service. This action results in a total deferral of \$750,000.

In this formula grant program, awards are made to the States on a quarterly basis. The \$375,000 deferral from the first quarter awards is being continued into the second quarter and an additional \$375,000 from the amount available for second quarter awards is being deferred. Outlay savings equal to the aforementioned budget authority are also included in this change.

This change reflects a continuation of the Department's decision to maintain maximum flexibility of operating levels pending completion of the appropriations process.

The original deferral report was made in the first quarter while Congressional action was pending on the Labor-HEW Appropriations Act of 1975 (P.L. 93-517). The deferral was extended into the second quarter and modified as discussed above to maintain the flexibility of the Congress and the Executive in arriving at a final decision on the level at which this program should be continued.

The conference committee report on the Labor-HEW Appropriations Act (H.R. 15580, signed into law--P.L. 93-571--on December 7, 1974) indicated Congressional willingness "to give full consideration to such rescissions and deferrals" as might be required to keep 1975 spending within the total budget estimate for the bill (p.21, House Report No. 93-1489). Accordingly, a withholding of regular 1975 appropriations for this program may be the subject of further reporting under Title X of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344) in the near term.

Deferral No. : D75-8A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare	New budget authority	\$ 23,750,000*
Bureau Social and Rehabilitation Service	(P.L. 93-448)	
Appropriation Title & Symbol	Other budgetary resources	---
Public Assistance - 754/50581	Total Budgetary Resources	23,750,000*
(Child Welfare Services)	Amount to be deferred part of year	750,000*
	Amount to be deferred for entire year	---

Justification:*

The amount of \$46,000,000 was requested in the 1975 budget for support of Child Welfare Services authorized under Title IV B, Section 420 of the Social Security Act. The House-passed appropriations bill included \$47,500,000 for this program, which is the Continuing Resolution authorized level. The Senate-passed bill included \$50,000,000. The budget request reflected the level of support which existed for the several preceding years.

Federal support under Title IV, Part B, has always been a small portion (about 3%) of the total Child Welfare Services funded under Title IV, Parts A and B. Due to increases in other programs dealing with Child Welfare Services, especially under public assistance social services (Title IV, Part A), there is no compelling need to increase this appropriation. This deferral is proposed to preserve the flexibility of the Congress and the Administration in arriving at a final decision on a funding level for this program.

Estimated Effects:*

The proposed deferral for Title IV B, Child Welfare Services, until the end of the second quarter or until the 1975 appropriation bill is finalized, whichever is sooner, would have a negligible effect on the provision of services or the number of persons receiving services.

Federal dollars in this program represent a small portion of the activities funded by State and other Federal grant programs. The total outlay savings is \$750,000. These savings are reflected in the latest budget estimate.

<u>Total 1975 Outlays</u>	<u>Dollars in Millions</u>
1975 budget (February transmittal).....	\$46
Without deferral (current estimate).....	46
With deferral (revised estimate).....	46
(Effect of action on 1976 outlays.....	—)

*Revised from previous submission.

Deferral No. : D75-132

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare	New budget authority	\$ 179,791,000
Bureau Social and Rehabilita- tion Service	(P.L. 93-448)	
Appropriation Title & Symbol	Other budgetary resources	---
Work Incentives - 7550576 (Training and Incentives)	Total Budgetary Resources	179,791,000
	Amount to be deferred part of year	50,000,000*
	Amount to be deferred for entire year	---

Justification:

The amount of \$190,000,000 was requested in the 1975 budget for support of the work and training (DOL)** portion of the Work Incentive program authorized under Title IV, Section 431 of the Social Security Act. The House-passed appropriations bill included \$190,000,000 for this activity; the authorized level of activity under the Continuing Resolution is \$189,141,700 (\$170,441,000 for training and incentives, and \$18,700,700 for administrative costs). The Senate-passed appropriations bill included \$140,000,000 for this program (\$120,441,000 for training and incentives, and \$19,559,000 for administrative costs). A deferral of \$50,000,000 for training and incentives is proposed to stay within the Senate bill.

Pursuant to the apportionment and funding practices carried out in FY 1974, current year budget authority is being allocated to the States in the second quarter for the training and incentives program. Restraining the level of activity to the Senate-passed allowance defers \$50,000,000 from the level authorized in the Continuing Resolution.

The deferred funds are not available beyond fiscal year 1975.

Estimated Effects:

During the first quarter of FY 1975, the WIN (DOL) program was operated at the House level of \$190 million. However, based on the Senate level of \$140 million for DOL, action has been taken to control program operation during the second quarter at the reduced level pending final

*This deferral action was taken to preserve the flexibility of the Congress and the Administration in arriving at a final decision on a funding level for this program. This action was ratified by the Congress in its action in the 1975 Labor-HEW Appropriations Act (P.L. 93-517).

**Department of Labor.

Deferral No. D75-132

Congressional action. While the overall budgeted cost level for Training and Incentives may be maintained with the reduced new obligational authority, some subcontracts will have to be short funded or not funded at all, since many subcontractors refuse to sign less than full-term contracts. In some areas, the deferral will increase the difficulty in meeting the On-The-Job Training/Public Service Employment one-third expenditure requirement. No outlay savings will result from this deferral.

<u>Total 1975 Outlays</u>	<u>Dollars in Millions</u>
1975 budget (February transmittal).....	\$316
Without deferral (current estimate).....	315
With deferral (revised estimate).....	<u>315</u>
(Effect of action on 1976 outlays.....	---)

SUPPLEMENTARY REPORT
Report Pursuant to Sec. 1014(c) of P.L. 93-344

This supplementary message revises Deferral No. D75-44 transmitted in the special message of September 20, 1974, and printed in House Document No. 93-361. This deferral was submitted initially for information purposes only, because the determination to withhold this budget authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

This revision reflects a \$2.9 million decrease in the amount deferred through June 30, 1974 for the Social Security Administration of the Department of Health, Education, and Welfare. This revision reflects the apportionment of previously deferred funds to be used to meet immediate needs in the Social Security Administration construction program, especially in the headquarters activity. These needs involve legal claims by the architects involved in the design phase of the proposed new headquarters buildings--the remaining amount of the deferral is reserved for future construction needs.

Deferral No. D75-44A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency: Department of Health Education and Welfare Bureau: Social Security Admin. Appropriation Title & Symbol: Limitation on Construction 75X8705	<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 80%;">New budget authority</td> <td style="text-align: right;">\$ --</td> </tr> <tr> <td>(P.L. _____)</td> <td style="text-align: right;">15,393,497</td> </tr> <tr> <td>Other budgetary resources</td> <td style="text-align: right;">_____</td> </tr> <tr> <td>Total Budgetary Resources</td> <td style="text-align: right;">15,393,497</td> </tr> <tr> <td colspan="2"><hr/></td> </tr> <tr> <td>Amount to be deferred part of year</td> <td style="text-align: right;">_____</td> </tr> <tr> <td colspan="2"><hr/></td> </tr> <tr> <td>Amount to be deferred for entire year</td> <td style="text-align: right;"><u>12,527,621</u> *</td> </tr> </table>	New budget authority	\$ --	(P.L. _____)	15,393,497	Other budgetary resources	_____	Total Budgetary Resources	15,393,497	<hr/>		Amount to be deferred part of year	_____	<hr/>		Amount to be deferred for entire year	<u>12,527,621</u> *
New budget authority	\$ --																
(P.L. _____)	15,393,497																
Other budgetary resources	_____																
Total Budgetary Resources	15,393,497																
<hr/>																	
Amount to be deferred part of year	_____																
<hr/>																	
Amount to be deferred for entire year	<u>12,527,621</u> *																

Justification:*

Funds provided under the Limitation on Construction of the Social Security Administration remain available until expended in recognition of the long lead time between the provision of funds and their use in carrying out authorized construction projects. Previously, \$15,393,497 was **deferred**. We now plan to obligate a part of this in FY 1975, and now, a total of \$12,527,621 has been placed in reserve pursuant to the Antideficiency Act (31 USC 665) and is proposed for deferral. This full amount is proposed to be deferred for the entire year. The amounts involved fall into two categories, discussed below.

Unused balances of funds provided for construction of program centers

In 1972, \$18.2 million, to remain available until expended, was provided in the Departments of Labor and Health, Education, and Welfare Appropriation Act, 1972, for direct construction of program centers in Philadelphia, Chicago, and San Francisco. Subsequent to the provision of these funds, it was determined, with the concurrence of the Congress, that these centers would be built under the purchase contract method. This reduced the immediate funding requirements to \$6.1 million, thus making \$12.1 million available to meet other SSA construction requirements. In 1974, the Congress authorized \$4.1 million to be reprogrammed for district office construction. Of these reprogrammed funds, \$2.0 million was released for obligation in 1974, and \$2.0 million is reserved for future obligation. Of the remaining 8.0 million of unused program center funds, \$5.8 million is proposed for reprogramming in 1975 for district office construction and \$1.1 million is to be reprogrammed to meet unexpected needs in headquarter's construction. If this reprogramming is approved by the Congress, it is

* Revised from previous submission.

expected that these funds will be released for obligation in future years. The balance of unused program center funds (about \$1.1 million) is proposed for deferral through the end of 1975, remaining available to meet requirements in future years.

Unused balances of funds provided for district office construction

A total of \$5,646 thousand (in addition to the \$5.8 million mentioned above) is being reserved for future obligation. This includes \$3,613 thousand remaining from the 1967 district office construction program and \$2,033 thousand reprogrammed from the program center activity in 1974. The fact that these funds have not yet been obligated reflects a change in circumstances which required a reevaluation of the district office construction program which had been approved in 1967. Subsequent to the provision of funds for this program, it was determined that efficiency of operations and better service to the public necessitated the development of a system of branch offices. The effect of this decision was to delay much of the district office construction that had been authorized in the 1967 program. The branch offices, however, are generally located in leased space, rather than in facilities constructed specifically for SSA use. Thus, they are not financed from this appropriation, and reprogramming of the unneeded district office funds for this purpose was not feasible. SSA is evaluating whether or not those funds are needed. A further complication in determining the appropriate use of the district office funds was introduced by the enactment of the Supplemental Security Income program, which has a significant impact on the requirements for district office space. As a result of these factors, plans have not yet been developed for the use of the remaining balances of these funds and their release is proposed to be deferred pending the development of such plans.

Estimated Effects:

The funds intended to be apportioned for obligation in 1975 will permit SSA to carry out its authorized construction program in an orderly manner. No currently planned construction would be delayed by this deferral. Because of the time required to plan, authorize, and carry out construction activity, release of the funds at this time would be unlikely to affect the level of outlays in 1975 and would have minimal impact on 1976 outlays. This deferral has no effect on the level of outlays forecast in the February budget.

Total 1975 Outlays

Dollars in Millions

1975 budget (February transmittal).....	\$15.6
Without deferral (current estimate).....	14.6
With deferral (revised estimate).....	<u>14.6</u>
(Effect of action on 1976 outlays.....	---)

ENCLOSURE

Deferral No. D75-44A

PLANNED DISPOSITION OF UNAPPORTIONED
SOCIAL SECURITY CONSTRUCTION FUNDS (75X8705)
(\$ in thousands)

<u>Construction Program</u>	<u>Total Amount</u>	<u>Planned to be released for obligation</u>	
		<u>In 1975</u>	<u>In future years</u>
<u>Headquarters Funds:</u>	_____	_____	_____
<u>Program Center Funds:</u>			
Balance available for other construction (as of 7/1/74)	10,062	_____	_____
Reprogrammed in 1974 for district office construction		_____	2,033
Proposed for reprogramming in 1975 for district office construction		_____	5,796
Proposed for reprogramming in 1975 for headquarters construction		1,148	_____
Proposed to remain available for future requirements		_____	1,085
<u>District Office Funds:</u>			
Balances available (as of 7/1/74):			
1967 construction program	4,531	918	3,613
1971 construction program	800	800	_____
	_____	_____	_____
Total Deferrals	<u>15,393</u>	<u>2,866</u>	<u>12,528</u>

Deferral No. : D75-133

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency		
Department of the Interior	New budget authority	\$ 47,500,000
Bureau	(P.L. 87-122)	
Bureau of Mines	Other budgetary resources	--
Appropriation Title & Symbol	Total Budgetary Resources	47,500,000
Helium Fund	Amount to be deferred	
14X4053	part of year	47,500,000
	Amount to be deferred	
	for entire year	--

Justification:

Annual contract authority of \$47,500,000 was provided for purchase of helium by P.L. 87-122. One reason for entering helium purchase contracts in 1961 was a projection of Governmental helium demand beyond projected supply capabilities. This demand was not realized and the Secretary of the Interior, under existing contract provisions, terminated the contracts in 1973. The validity of termination and the Government's liability for termination is presently being litigated in the Court of Claims.

Deferral of \$47,500,000 in FY 1975 contract authority until April, 1975, is proposed. By that date, the Administrator of the Energy Research and Development Administration is required to report to the President and Congress his recommendations concerning the management of the Federal helium programs, as they relate to energy (Sec. 104(e), P.L. 93-438). After review of this report, the Department will be in a position to recommend either rescission of the annual contract authority or changes in the helium storage program.

Estimated Effects:

Government purchases of helium have been terminated and resumption of purchasing is not anticipated at this time. Had these contracts not been terminated, FY 1975 outlays from this authority would be about \$40,000,000.

<u>Total 1975 Outlays</u>	<u>Dollars in Thousands</u>
1975 Budget (February transmittal).....	\$1,756
Without deferral (current estimate).....	-86
With deferral (revised estimate).....	<u>-86</u>
 (Effect of action on 1976 outlays).....	 --)

Deferral No. : D75-134

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Labor	New budget authority	\$ 2,265,584,000
Bureau Manpower Administration	(P.L. 93-448)	
Appropriation Title & Symbol	Other budgetary resources	
	Total Budgetary Resources	<u>2,265,584,000</u>
Comprehensive Manpower Assistance, 1650174	Amount to be deferred part of year	<u>5,000,000</u>
	Amount to be deferred for entire year	

Justification:

The President on September 19, 1974, sent a supplemental budget request (S. Doc. 93-111) to the Congress which would have transferred \$5,600,000 of the fiscal year 1975 appropriations available to the Department of Labor for research and development to the Bureau of Labor Statistics and the Employment Standards Administration. The Senate Appropriations Committee, in acting on the proposed supplemental, recommended a \$5,600,000 reduction in the appropriation for Comprehensive Manpower Assistance (S. Rept. 93-1255) which was also passed by the Senate. The Department of Labor has determined that amounts warranted for this appropriation under continuing resolution authority (PL. 93-448) are in excess of fund availability, assuming the reduction is enacted. The deferral of this amount, \$5,000,000, until the Congress completes action on the Supplemental Appropriation Act, 1975, would provide Congress with the necessary flexibility to arrive at a final funding level.

Estimated Effects:

The Department of Labor states that the deferral of these funds will limit some of the research activities in Comprehensive Manpower Assistance, but not that portion that affects the Comprehensive Employment and Training Act and is required by law.

<u>Total 1975 Outlays</u>	<u>Dollars in Millions</u>
1975 budget (February transmittal).....	\$2,000
Without deferral (current estimate).....	2,715
With deferral (revised estimate).....	<u>2,710</u>
(Effect of action on 1975 outlays.....)	---)

Deferral No.: D75-135

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Labor	New budget authority	\$ 67,759,000
Bureau Manpower Administration	(P.L. _____)	
Appropriation Title & Symbol	Other budgetary resources	
Manpower Administration Program administration 1650172	Total Budgetary Resources	67,759,000
	Amount to be deferred part of year	200,000
	Amount to be deferred for entire year	---

Justification:

The President on September 19, 1974, sent a supplemental budget request (S. Doc. 93-111) to the Congress which would have transferred \$1,800,000 of the fiscal year 1975 appropriations available to the Department of Labor for salaries and expenses to the Employment Standards Administration. In acting on the proposed supplemental, the Senate Appropriations Committee recommended a \$1,500,000 reduction in the appropriation for Manpower Administration, Program administration (S. Rept. 93-1255), which was also passed by the Senate. The Department of Labor has determined that amounts warranted for this appropriation under continuing resolution authority (PL. 93-448) are in excess of the fund availability, assuming the reductions are enacted. The deferral of this amount, \$200,000, until the Congress completes action on the Supplemental Appropriation Act, 1975, would provide Congress with the necessary flexibility to arrive at a final funding level.

Estimated Effects:

The Department of Labor states that there will be some reductions in the administrative part of the Manpower Administration because of this deferral, but the net effect is considered minimal.

Total 1975 OutlaysDollars in Thousands

1975 budget (February transmittal).....	\$67,759
Without deferral (current estimate).....	67,832 ^{1/}
With deferral (revised estimate).....	<u>67,632</u>
(Effect of action on 1975 outlays.....	---)

^{1/} Includes increases due to Congressional action on fiscal year 1975 appropriation bill.

Deferral No. : D75-136

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Labor	New budget authority	\$ 24,241,000
Bureau Departmental Management	(P.L. 93-448)	
Appropriation Title & Symbol	Other budgetary resources	
	Total Budgetary Resources	<u>24,241,000</u>
Departmental Management Salaries and expenses 1650165	Amount to be deferred part of year	<u>60,000</u>
	Amount to be deferred for entire year	<u>---</u>

Justification:

The President on September 19, 1974, sent a supplemental budget request (S. Doc. 93-111) to the Congress which would have transferred \$1,800,000 of the fiscal year 1975 appropriations available to the Department of Labor for Salaries and expenses to the Employment Standards Administration. In acting on the proposed supplemental, the Senate Appropriations Committee recommended a \$300,000 reduction in the appropriation for Departmental management, Salaries and expenses (S. Rept. 93-1255), which was also passed by the Senate. The Department of Labor has determined that amounts warranted for this appropriation under continuing resolution authority (PL 93-448) are in excess of the fund availability, assuming the reductions are enacted. The deferral of this amount, \$60,000, until the Congress completes action on the Supplemental Appropriation Act, 1975, would provide Congress with the necessary flexibility to arrive at a final funding level.

Estimated Effects:

The Department of Labor states that this reduction will affect the support of trade negotiations by the Bureau of Internal Labor Affairs and some administrative support at the Departmental level. The net effect, however, is considered minimal.

Total 1975 Outlays

Dollars in Thousands

1975 budget (February transmittal).....	\$31,194
Without deferral (current estimate).....	29,837
With deferral (revised estimate).....	<u>29,777</u>
(Effect of action on 1975 outlays.....	---)

Deferral No. : D75-137

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency General Services Administration	New budget authority	\$ _____
Bureau	(P.L. _____)	
Appropriation Title & Symbol	Other budgetary resources	<u>2,804,834</u>
	Total Budgetary Resources	<u>2,804,834</u>
Rare Silver Dollar Program	Amount to be deferred part of year	_____
47X0701	Amount to be deferred for entire year	<u>2,184,134</u>

Justification

This deferral action is taken under the provision of the Antideficiency Act (31 U.S.C. 665) which authorizes the establishment of reserves for contingencies. Funds were appropriated in 1972 and 1973, without fiscal year limitation, for operating costs for disposal of rare silver dollars. The contingency of \$2.2 million reflects revised disposal plans which do not anticipate any additional sales this year. Funds will be available for resumption of sales in 1976.

Estimated Effects

The deferral of funds for operating expenses will have no adverse effect on the silver dollar sales program since all of the remaining coins have been previously offered for sale and a new marketing plan is under review.

Total 1975 OutlaysDollars in Thousands

1975 Budget (February transmittal).....	\$405
Without deferral (current estimate).....	405
With deferral (revised estimate).....	405
(Effect of action on 1976 outlays.....)	<u>---</u>)

Deferral No.: D75-138

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Advisory Commission on Intergovernmental Relations Bureau	New budget authority (P.L. _____)	\$ <u>1,075,000</u>
	Other budgetary resources	<u>50,000</u>
Appropriation Title & Symbol	Total Budgetary Resources	<u>1,125,000</u>
Salaries & Expenses 5550100	Amount to be deferred part of year	<u>50,000</u>
	Amount to be deferred for entire year	<u>--</u>

Justification:

The FY 1975 budget request for the Advisory Commission on Intergovernmental Relations (ACIR) provided for overhead and operating expenses in the amount of \$1,101,000. Congressional action on ACIR appropriations reduced the request to \$1,075,000--a reduction of \$26,000. The Commission has received an additional \$50,000 in budgetary resources as a result of Federal contracts for ACIR studies. These funds are available without regard to fiscal year limitation.

These funds have been deferred pending review of current operations. This review will be completed when the FY 1976 budget is transmitted to the Congress at which time a decision will be made as to whether the deferred funds should be made available or proposed for rescission.

Estimated Effects:

Sufficient funds are available within the 1975 appropriation to finance the Commission's activities until the review of its operating budget is completed.

This withholding, if maintained throughout the current fiscal year would reduce FY 1975 outlays by \$50,000. Of this amount, \$24,000 was not included in the most recent budget estimate. The following table identifies the budgetary effect in the event that a rescission is proposed and approved by the Congress:

<u>Total 1975 Outlays</u>	<u>Dollars in Thousands</u>
1975 Budget (February transmittal).....	1,194
Without deferral (current estimate).....	1,218
With deferral (revised estimate).....	<u>1,168</u>
(Effect of action on 1976 outlays.....	--)

NOTICE TO FEDERAL REGISTER READERS

As part of its continuing program to improve the quality of the daily FEDERAL REGISTER and CODE OF FEDERAL REGULATIONS, the Office of the Federal Register is soliciting the views of interested persons on the effectiveness of individual Federal Register documents and on regulations contained in the CODE OF FEDERAL REGULATIONS.

Our goal is twofold:

First—to make each document published in the FEDERAL REGISTER easily understandable, thus making compliance easier, more efficient, and less costly; and

Second—to identify and correct any existing Federal regulations which are obsolete, unnecessarily wordy, or unclearly stated.

We believe this effort is consistent with the objectives stated by President Ford in his October 8th speech on the economy in which he announced "a joint effort by the Congress, the executive branch and the private sector to identify and eliminate existing Federal rules and regulations that increase costs to the consumer without any good reason in today's economic climate."

The Office of the Federal Register welcomes your comments and suggestions. The survey blank below is provided for that purpose. All comments received will be maintained in a public docket and will be available for inspection in the Office of the Federal Register to any interested persons or agencies. Comments which point out the need for substantive changes in existing regulations also will be forwarded to the responsible agency.

I. For the following reasons I found it difficult to understand the document from _____ in column _____, page _____ of the _____ issue of the _____
(agency) (date)

FEDERAL REGISTER:

- only technical language was used; document contained long and difficult sentences;
- preamble did not contain a clear and concise explanation of the document's purpose;
- other (explain) _____

II. I believe that the requirement(s) contained in:

A. The document from _____ in column _____, page _____ of the _____
(agency) issue of the FEDERAL REGISTER, or
(date)

B. Section(s) _____ of Title _____ of the CODE OF FEDERAL REGULATIONS.

impose(s) an: unnecessary; unreasonable; impractical; or obsolete requirement on those persons subject to that regulation.

My reasons are: _____

III. (Optional) I suggest that the provision(s) mentioned above be rewritten as follows:

Please mail to:
Office of the Federal Register
National Archives and Records Service
General Services Administration
Washington, D.C. 20408

Name and address (optional)

