WEDNESDAY, JULY 20, 1977
PART IV



### POSTAL RATE COMMISSION

POSTAL RATE AND FEE CHANGES, 1977

Filing of Proposed Changes, Etc.

### POSTAL RATE COMMISSION

[Docket No. R77-1; Order No. 167]

### POSTAL RATE AND FEE CHANGES, 1977

Filing of Proposed Changes in Postal Rates and Fees and Order Designating Presiding Officer and Officer of the Commission, Fixing Date for Prehearing Conference and Establishing Procedures

JULY 14, 1977.

Notice is hereby given that on July 13, 1977, the United States Postal Service (hereinafter Postal Service or Service), pursuant to Section 3622 of the Postal Reorganization Act (39 U.S.C. 3622), filed a request with the Postal Rate Commission for a recommended decision on certain proposed changes in fees and rates of postage for postal services and certain related changes to the Domestic Mail Classification Schedule. This filing has been assigned Docket No. R77-1.

The Postal Service states that its filing is in accordance with the Commission's rules of practice applicable to requests for changes in postage rates and fees (39 CFR 3001.51-3001.55). It further states that for the year ending March 24, 1979, gross revenues at current rates are estimated at approximately \$15.7 billion while costs will reach \$18.1 billion, leaving a revenue deficiency of \$2.4 billion. The proposed rate and fee increases, which the Service states are necessary so that total estimated income and appropriations will equal as nearly as practicable total estimated costs as required by 39 U.S.C. § 3621, are designed to recoup most of the estimated deficiency by increasing revenues \$1.967 billion and decreasing costs by \$0.446 billion.

The percentage rate increases proposed for the various major categories of mail service are approximately as follows: 1

	Percent
First class	21.4
Second class (regular)	1 29. 0
Third class bulk rate (regular)	14.5
Fourth class:	
Parcel post	25. 8
Special rate parcels	34.3
1 19 percent for 5-digit, direct sach	k presort.

Included within the Postal Service's request is a proposal for a "citizens' rate" applicable to first-class mail letters. This rate, which for the first ounce would be

less than the general rate proposed for first-class letters, would be applicable to standard-size domestic letters mailed by individuals. In addition, such letters would require special stamps, ZIP codes, and hand-written address and/or return

address

Other highlights of the proposed rate structure include a two-cent discount for presorted first-class mail exclusive of post and postal cards which would be accorded a one-cent discount. Regular rate second-class mail for delivery outside the county of publication would be given a zoned rate structure for both advertising and non-advertising portions.

<sup>1</sup> The percentage calculations are those supplied by the Postal Service.

The per-piece charge on regular rate second-class publications would be at two levels, with a two-cent lower per-piece rate applicable to mail included in direct sacks to the same 5-digit ZIP code destinations. For third-class regular rate matter, the Postal Service has proposed the elimination of the lower minimum per-piece rate for the first 250,000 pieces mailed annually. Significant changes also have been proposed in the rates for fourth-class mail and in the fees charged by the Postal Service for special services. The specific changes in the rates and fees, both as now existing and as proposed, are contained in Attachment A to this notice and order.

The request of the Postal Service for a recommended decision on changes in rates of postage and fees for postal services is on file with the Commission and is available for public inspection during regular business hours.

#### I. INTERVENTION

Hearings will be held on the proposal submitted by the Postal Service in Docket R77-1. Any person desiring to be heard with reference thereto and to become a party to the proceeding, or to participate as a party in any hearing thereon, should file a petition for leave to intervene. Petitions for leave to intervene must be filed with the Secretary, Postal Rate Commission, Washington, D.C. 20268 on or before August 1, 1977, and must be in accordance with section 20 of the Commission's rules of practice (39 CFR 3001.20). We direct specific attention to section 20 (b) which provides that petitions for leave to intervene shall affirmatively state whether or not petitioner requests a hearing or, in lieu thereof, a conference: and further, whether or not the petitioner intends to participate actively in a hearing. Alternatively, persons seeking limited participation, but who do not wish to become parties may, on or before August 1, 1977, file a written request for leave to be heard as a "limited participator," pursuant to section 19a of the Commission's rules of practice (39 CFR 3001. 19a). In addition, persons wishing to express their views informally, and not desiring to become a party or limited participant, may file comments pursuant to section 19b of the Commission's rules, 39 CFR 3001.19b. The Commission's adoption of this rule, permitting state-ments by "commenters," will permit the widest possible public participation in this proceeding.

The Commission has determined that this case must be conducted with the utmost expedition consistent with procedural fairness To help achieve this objective, we shall require that answers to petitions to intervene or appear as a limited participator, as permitted under 39 CFR 3001.20(d), be filed on or before August 8, 1977. All persons filing a petition for leave to intervene, whether generally or on a limited basis, will be permitted to participate in the proceeding pending a final ruling by the Commission on the petition.

Parties submitting petitions for leave to intervene are requested to identify therein any issues, legal or otherwise. which in their opinion are or may be raised in the Postal Service's request in connection with any proposed new subclasses and related rates.

### II. APPOINTMENT OF PRESIDING OFFICER AND DATE OF INITIAL PREHEARING CON-FERENCE

In furtherance of the Commission's desire for expeditious consideration and pursuant to section 30(b) of the Commission's rules of practice (39 CFR 30 (b)), the Commission will conduct all prehearing conferences and hearings en banc. Clyde S. DuPont, Chairman, will be the presiding officer in such proceedings (39 CFR 3001.5(e); 3001.23). An initial prehearing conference will be held on July 28, 1977 and, thereafter, on such further dates as may be designated by the presiding officer. Conferences and hearings will commence each day at 9:30 a.m. at the Postal Rate Commission's hearing room, suite 500, 200 L Street NW., Washington, D.C. 20268, and shall be on the record and a transcript made except where the presiding officer determines otherwise.

### III. APPOINTMENT OF THE OFFICER OF THE COMMISSION

The Officer of the Commission (OOC) designated to represent the general public in this proceeding will be Kenneth J. Neises, Assistant General Counsel (Litigation). During this proceeding, the OOC will direct the activities of Commission personnel assigned to assist him, and neither he nor any such personnel will participate in nor advise as to any Commission decision in the case.3 The OOC will supply for the record, at the appropriate time, the names of all Commission personnel assigned to assist him in this case. In this proceeding the OOC shall be separately served three copies of all filings in addition to, and simultaneously with, service on the Commission of the 25 copies required by § 10(c) of the rules of practice (39 CFR 3001.10(c)).

### IV. PROCEDURES FOR EXPEDITION

Section 3624(c)(1) of the Postal Reorganization Act (39 U.S.C. 3624(c)(1)) provides that the Commission is to render its recommended decision within 10 months after receiving a request for change in rates of postage. In order to expedite the proceedings and still be consistent with procedural fairness, we are issuing the present detailed Order so that all those who contemplate participating in this case (even though not yet admitted) will have ample time to prepare for the prehearing conference.

In this regard, the Commission directs the attention of the parties, and of petitioners for leave to intervene or be heard as limited participators, to section 24(d) of the Commission's rules of practice which sets forth the matters which the presiding officer and the participants shall consider and resolve at the prehearing conference. All interested persons are expected to appear at the prehearing

<sup>2</sup> See 39 U.S.C. 3624(a).

<sup>3</sup> See 39 CFR 3001.8.

conference fully prepared to discuss in detail and resolve these matters. Additionally, such persons will have an opportunity to comment on the attached list of suggested procedural guidelines and proposed special rules of practice and should authorized to make commitments with respect thereto. See Attachment B. Before the close of the prehearing conference, such persons will also have the opportunity to make opening statements,

if they so desire.

In the past, our rules regarding discovery have been leniently enforced on occasion. For example, time limitations have been waived and extended (particularly for completion of discovery) in many instances and considerable delay of the proceedings has resulted. Because we are determined to expedite the conduct of this case, as the statute requires, and because the trial and decision of our previous rate cases have given us a body of useful experience which we anticipate will guide us in this proceeding, we plan to adhere as strictly as possible to the procedural requirements and filing deadlines set out in our rules of practice. The parties should therefore make certain, from the outset of this proceeding, that they have provided aedquate resources for the prompt preparation of and response to all discovery requests.

In furtherance of this objective, we have decided on a procedure to be followed in case answers to discovery requests are not forthcoming within the prescribed time. This procedure is the same as that provided for in the proceedings in Docket No. R76-1. If a motion to compel responses is not answered by a demonstration of cogent and convincing reasons for delay, the presiding officer will prescribe a time at which the witness to whom the discovery requests were addressed will be produced for oral examination on the subject matter of such requests. This examination will be conducted in parallel with the main hearings, before special presiding officers' to be designated by the Chairman for that purpose. The special presiding officer will record any objections made, together with his proposed disposition thereof, and transmit both to the Chairman acting in his capacity as presiding officer of the main hearing. A transcript will be made of any such examination, and the responding witness may be represented by counsel. We expect that such ancillary proceedings will accelerate the obtaining of responses (which would otherwise have to be pursued by written pleadings and motions), while not requiring the main proceedings to be halted.

While we are not at this time specifying any procedures for the taking of depositions in parallel with the principal hearing, the parties and the presiding officer will consider their use when appropriate to hasten responses to discovery requests and where attendance of a special presiding officer may not be required.

All participants should give careful consideration to expediting this proceeding and, in connection therewith, should review the proposed schedule of procedural stages. See Attachment C. As indicated, we tentatively plan to close the record in these proceedings by February 7, 1978.

The requirements of the Act demand expedited proceedings, coupled with procedural fairness. We must respond accordingly. We also alert the parties that our intention to expedite this proceeding applies with equal force to the briefing stage following the close of the record. Parties should therefore be prepared to adhere to a briefing schedule consonant with this policy. See Attachment C.

#### PREHEARING CONFERENCE STATEMENTS

In preparation for the initial prehearing conference, each participant should serve a document captioned "Prehearing Conference Statement" on or before July 26, 1977, containing the following:

1. A suggested list which states with particularity the issues the party believes should be addressed in this case. (Asterisks, denoting those issues on which the party intends to present evidence, should precede the stated issue.)

2. A statement of the participant's tentative position on each of the proposed

issues.

3. A brief statement describing for each issue the evidence, if any, the participant proposes to introduce.

4. A legal memorandum, where appropriate, in support of the issues proposed, the positions taken, the evidence to be presented and other legal matters which should be considered.

5. Any other matter the participant believes should be pursued at the pre-

hearing conference.

Prior to the initial prehearing conference, all participants are encouraged informally and promptly to inform the Postal Service of desired preliminary clarification in the Service's presentation which each participant believes necessary in order to expedite this proceeding.

### VI. DISCOVERY

The Commission directs the attention of all participants to the provisions of sections 25, 26, and 27 of the rules of practice (39 CFR 3001.25, 3001.26, 3001. 27) establishing the availability of, and the rules for, discovery procedures. The discovery process is one aspect of rate proceedings which we particularly wish to expedite. Interrogatories must be answered promptly so that the expedited hearing program we are adopting here can function effectively.

In an effort to reduce or obviate certain peripheral discovery by the parties, the Commission will entertain oral motions requesting an opportunity to engage in a limited amount of "preliminary cross examination" of Postal Service witnesses during prehearing conferences. In this regard, the Service is requested to have its witnesses present and be able to provide for the record the requested clarifications or any other relevant information which might be requested at the prehearing conference.3 A similar "preliminary cross examination" session for clarification of the presentations of the participants will be held following the filing of other participants' cases.

We believe this type of clarifying questioning will help reduce the length of the formal discovery period by disposing of purely informational requests on the record during prehearing conferences. Preliminary cross examination, however, should be requested only where a party is of the view (and can persuasively demonstrate) that the expected responses are an essential part of the hearing record. Normally, participants should use informal off-the-record conference techniques to the maximum extent possible. In this connection, we request the Postal Service to file periodically, e.g., every two weeks, (1) a listing of information given to parties in response to informal requests and (2) a copy of the information to be lodged in the dockets section of the Postal Rate Commission. This procedure will avoid duplicative requests from participants for identical information. It will be optional for other participants to follow this procedure because, unlike the Service, they are not usually the source of "data base" information.

The Commission orders: (A) The Commission will sit en banc, with Clyde S. DuPont, Chairman, as presiding officer, in the above-captioned proceeding.

(B) A prehearing conference in this proceeding will be held on July 28, 1977, commencing at 9:30 a.m. in the Postal Rate Commission hearing room, suite 500, 2000 L Street NW., Washington, D.C. 20268. The Conference will be held for the purposes specified in section 24 of the Commission's rules of practice (39 CFR 3001.24) and in this Order, and to afford all participants in the proceeding an opportunity to be heard with respect to the procedures to be followed in expeditiously determining the issues to be resolved in Docket No. R77-1. The conference proceedings shall be recorded by an official reporter except where otherwise directed by the presiding officer.

(C) Kenneth J. Neises, Assistant General Counsel (Litigation), is hereby designated as the Officer of the Commission to represent the general public in this proceeding. Service of documents on the Commission shall not constitute service on the OOC, who shall separately be served three copies of all documents.

(D) The Secretary shall cause this notice and order to be published in the FEDERAL REGISTER.

By the Commission.

DAVID F. HARRIS, Secretary.

Note.-Copies of the following schedules (attachment A) are available at the Docket Section of the Postal Rate Commission

<sup>&#</sup>x27;Analogous procedures are found in the judiciary where Special Masters sometimes are appointed by a court for the hearing of particular matters. See F.R.C.P. Rule 53.

<sup>&</sup>lt;sup>5</sup> Such requests might, for example, be for workpapers, sources of numbers used, explanations or demonstrations of mathematical processes employed, etc. We contemplate that any extensive responses would be provided in writing, but any inquiry which can be answered immediately by a witness should be so disposed of.

Attachment A

PRESENT AND PROPOSED RATES OF POSTAGE AND FEES FOR POSTAL SERVICES

SCHEDULE A-1

First Class and Businese Reply

		Cirrer	Current Rates	Proposed Rates	d Rates
fail Type	Postege Rate Unit	Regular (cents)	Presorted (cente)	Reguler (cente)	Presorted (cents) 1/
(1)	(2)	(3)	(4)	(\$)	(9)
First-class Letters General rate	lst ounce	113	12/13	16	14/16
Citizens' rate 3/	1st ounce	:: 13 11	11	13	11
Cards	Piece	6 :	8/8	10	9/10
Business Reply 4/ With edvance deposit acc	With edvance deposit account 3.5	3.5	3.5	3.5	3.5
	deposit account 12	. 12	12	12	12

Presorted first-clase mail must be presented in a single mailing of 500 or more piecee properly prepered end presorted. The lower rete applies only to each piece of a group of ten or more pieces destinate for the same fivedigit ZIP Code or each piece of a group of fifty or more pieces destinad for the same three-digit ZIP Code. A mailing fee of \$30 must be peid once each calendar year et each office of mailing by or for any person who maile presorted first-clase mail.

Current rate applicable through 13 ounce. Proposed rete applicable through 11 ounces. Resvier pieces are subject to priority mail ratee. Applicable to etanderd-size domestic first-class letter mailings by individuals. Such mailings will require special postage stamps, ZIP Codes, and handritten educass and/or return address. Priority of handling and delivery will be immediately below other priority mail.

4/ Rices are applied on a per-piece basis in eddition to regular postage. A fee of \$30 must be paid once each calendar year for each business-reply permit. An accounting charge must be paid once each calender year for each business-reply advance deposts account.

SCHEDULE A-2 Current Priority Mail Rates

(dollers)

Postage Rate Unit

		1	2ones			
	Local 1, 2 & 3	4	5	9	7	60
1	1.56	1.58	1.60	1.62	1.64	1.67
1.5	1.73	1.77	1.84	1.90	1.97	2.07
2	1.89	1.96	2.07	2.18	2.29	2.46
2.5	2.05	2.15	2.29	2.43	2.59	2.78
	2.21	2.33	2.50	2.68	2.88	3.09
3.5	2.37	2.51	2.70	2.91	3.15	3.38
, , , , , , , , , , , ,	2.53	2.69	2.90	3.14	3.41	3.67
4.5	2.68	2.86	3.09	3.35	3.65	3.94
	2.83	3.03	3.27	3.56	3.88	4.20
Each add'l. pound	.30	.34	.37	.42	.47	.52

Exception: Parcels weighing less than 15 pounds, measuring over 84 inches but not exceeding 100 inches in length and girth combined, are chargeable with a minimum rete equal to that for a 15-pound percel for the zone to which addressed.

Proposed Priority Mail Rates SCHEDULE A-3

SCHEDULE A-14

7 3402

	roposed	rioposed Priority Mail Rates	iil Rates				EXCEDING (POUNDS)	1.2.3	- m	2036 5	empeque same datactes mesogne	3
	-						1.9	1.50	1.00	1.73	10 mm	
Postage Rate Unit			Par	Rare 1/			2.9	1.72	1.86	2.01	2.30	
(Founds)			(dol1	(dollars)			2.9	1.00	1.97	2.10	2.37	
							O .	1.99	2.18	2,42	2.55	
							200	2.02	2.29	2.59	2.40	
							•	2.27	2.02	2.38	9 11	
	Toos		Zones				- 4	2.6	2.82	3.24	3.78	
								2.70	2.09	2.51	4.12	
	T	4	5	9	7	60	10	2.90	2.48	4.08	? :	
							2 2	3.06	3.70	.33	5.18	
1	1.48	1 87					12	3.37	6.12	4.81	5.52	
		1.04	T. 29	1.67	1.75	1.81	***	2.93	4.34	5.16	6.23	
1.5.	1.56	1.64	1 73	1 00		16	15	2.69	4.56	3.5	6.89	
				T- 03	1.96	2.14 =/	17	4.01	4.39	5.98	7.28	
	1.64	1.75	1.87	2.02	2 18	000	: :	4.22	5.21	0.29	7.64	
					1	4.30	25	4.48	5.04	0.00	7.99 8.34	
	1.72	1.86	2.01	2.20	2.39	2.55	2 22	49.4	5.06	7.07	0.89	
							23	4.95	6.23	7 03	900	
	1.79	1.97	2.14	2.37	2.61	2.79	28	9.11	6.50	7.90	9.76	
3.5.	1 07						36	3.5	6.72	6.17	10.10	
	10.4	7.08	2.28	2.55	2.82	3.04	27	5.59	7.15	6.72	10.80	
	1.95	2.18	67 6	6			29	9.90	7.58	1.99	11.15	
			74.7	7/ -7	3.04	3.28	9:00	90.0	7.80	9.5%	11.45	~ .
4.5.	2.03	2.29	2.55	2 00	30 0		32	7.7	1.02	9.01	12.20	
				2	3.63	3.33	2 :	6.93	1.49	10.38	12.50	-
	2.11	2.40	2.69	3.08	3.47	3.77	23	6.85	99.8	10.04	13.25	1 11
							36	7.01	9.10	11.18	13.01	9 :
							24	7.17	9.21	11.46	14.31	4 00
							28	7.4	9.70	12.01	14.66	17
							9 ;	7.64	9.90	12.28	15.35	3 3
Per Piece.	41 32						62	7.96	10.18	12.59	15.71	=
		5F - 7¢	\$1.32	\$1.32	\$1.32	\$1.32	10.2	8.11	10.61	13.10	10.06	5
Per Pound.	15.80	21 6.					::	12.0	10.82	13.38	16.76	20.
		30.17	24-17	35.10	42.9c	49.0c	7	4.59	11.0%	13.89	17.:2	2
							16.7	4.79	11.47	14.20	17 82	: 53
п							2 2	9.50	11.09	10.47		23:
1/ Exception: Parcels	valohing le	the sheet 16					000	9.22	11.90	10.75		22
	but not exceeding 100 tacher ( ) bounds, measuring over 84 inches	On tacher	bounds,	measuring	g over 84	inches	51	9.38	12.36	15.29	18.87	22.
chargeab	Chargeable with a minimum and length and girth combined, are	to the second	In Tenger	and gir	th combine	d, are	92	3:	12.59	15.57		22
	parcel for the zone to thick address to that for a 15-pound	To chich	Tenba a	o that fo	or a 15-po	pun	: 3	9.67	12.48	15.04	19.92	2
2/ Raised \$.08 to allow	for a rare	OTOSTON .	and resident				65	10.01	13.20	16.39		21
sent via parcel post.		פרפשופו ב	משם בשם	Tor a 2 i	onnd Zone	8 parcel	00 F	10.17	12.02	16.04		200
							: 28	10.32	13.62	10.00		2
									20.01	17.21		

\$6 10.040 13.50 17.25 18

SCHEDULE B-1

Second-Class Mail: In-County, Translent, and Commingled Non-Subscriber Copies 1/

	Full Rate		
Mail Type	Current (cents)	Proposed (cents)	
In-County			
Pound-rate matter:			
Per pound		5.0	Per pound:
rer plece	2.6	2.9	Non-advertising por
Per-copy-rate matter: Publications issued more frequently			Advertising portion Zone: 1 & 2
than weekly. Publications issued less frequently than weekly:	3.9	4.1	n of the N
Copies weighing 2 ounces or less	3.9	4.1	
Copies weighing more than 2 ounces	5.2	. N	60
Transfert First 2 ounces	0 01	9	Per piece
Each edditional ounce		0.0	
Commingled Non-subscriber Copies 1/			
Per piece.	13.6	15.3	

<sup>1/</sup> Includes sample copies in excess of the 10 percent ellowance and complimentary copies.

SCHEDULE B-2
Second-Class Mail: Publications
of Authorized Nonprofit
Organizations, Outside County

Current (cents) 9.8 13.2 14.2 15.2 16.7 20.7 20.7 4.0	Found 9.8 1  Pound 13.2 1  Pound 14.2 1  Pound 15.2 1  Pound 15.2 1  Pound 16.7 1  Pound 18.7 2  Pound 20.7 2  Pound 23.1 2		Full	Full Rate 1/
Pound 9.8 1 Pound 13.2 Pound 14.2 1 Pound 15.2 1 Pound 16.7 1 Pound 20.7 2 Pound 20.7 2	Pound 9.8 1  Pound 13.2  Pound 14.2  Pound 15.2 1  Pound 16.7 1  Pound 20.7 2  Pound 23.1 2	Postage Rate Unit	Current (cents)	Proposed (cents)
Pound 9.8 1 Pound 13.2 Pound 14.2 Pound 15.2 Pound 16.7 Pound 18.7 Pound 20.7 Pound 20.7 Pound 24.0	Pound 13.2 1 Pound 13.2 1 Pound 14.2 1 Pound 15.2 1 Pound 16.7 1 Pound 20.7 2 Pound 23.1 2	Per pound:		
Pound 13.2 1 Pound 14.2 1 Pound 15.2 1 Pound 16.7 2 Pound 20.7 2 Pound 20.7 2 Pound 20.7 2	Pound 13.2 1 Pound 14.2 1 Pound 15.2 1 Pound 16.7 1 Pound 20.7 2 Pound 20.7 2 Pound 24.0		80.00	12.9
Pound 14.2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Pound 14.2 1 Pound 15.2 1 Pound 16.7 1 Pound 20.7 2 Pound 23.1 2		13.2	15.0
Pound 15.2 1 Pound 16.7 1 Pound 18.7 2 Pound 20.7 2 Pound 23.1 2	Found 15.2 1 Found 16.7 1 Found 20.7 2 Found 23.1 2		14.2	16.6
Found 16.7 1 Pound 18.7 2 Pound 20.7 2 Pound 23.1 2	Found 16.7 1 Pound 18.7 2 Pound 20.7 2 Pound 23.1 2		15.2	17.8
Found 18.7 2 Pound 20.7 2 Pound 23.1 2	Found 18.7 2 Pound 20.7 2 Pound 23.1 2 Piece 4.0		16.7	19.9
Pound 20.7 2 Pound 23.1 2 Plece 4.0	Found 20.7 2 Pound 23.1 2 Piece 4.0		18.7	22.5
Pound 23.1 2 Plece 4.0	Pound 23.1 2 Piece 4.0		20.7	25.1
Piece 4.0	Piece 4.0		23.1	27.6
D. th	0.4			
			0.4	10.37

1/ Charges for second-class nonprofit mail are computed by adding the per-piece charge to the sum of the non-advertising portion charge and the advertising portion charge, as applicable.
2/ Not applicable to publications containing 10 percent or less advertising content.

### SCHEDULE B-3

Second-Clasa Mail: Classroom Publications, Outside County

		Full	Full Rate 1/	
	Postage Rate Unit	Current (cents)	Proposed (cents)	
Per noimed.				Per pound:
Non-advertising portion	Pound	5.4	5.6	Non-advertis Zone: 1
Zone: 1 & 2	Pound	6.0	6.1	
	Pound	7.0	.6.9	
• • • • • • • • • • • • • • • • • • • •	Pound	8.0	0.88	
2		9.5	10.1	
9		11.5	12.7	
1		13.5	15.3	
60	Pound	15.9	17.8	Advertising
Per piece	Piece	2.5	2.7	Zone: 1

Charges for classroom publications are computed by adding the per-piece charge to tha sum of the non-advertising portion charge and the advertising portion charge, as applicable.

Second-Class Mail: Regular Rate Publications, Outside County SCHEDULE 8-4

Postage Rate   Current Unit   Unit   Conta)					LIDI	Full Rate -
16 2 Pound 10.2  4 Pound 10.2  5 Pound 10.2  5 Pound 10.2  7 Pound 10.2  7 Pound 10.2  8 Pound 10.2  8 Pound 10.2  16 2 Pound 10.2  16 2 Pound 10.2  8 Pound 13.6  16 4 Pound 17.4  8 Pound 19.4  7 Pound 19.4  8 Place 4.3			Costage Ru Unit			Proposed (cents)
1 6.2   Pound   10.2     1 6.2   Pound   10.2     2   Pound   10.2     5   Pound   10.2     6   Pound   10.2     7   Pound   10.2     8   Pound   13.6     9   Pound   15.6     9   Pound   15.6     9   Pound   15.6     10   Pound   15.6						
1 6 2 Pound 10.2 4 Pound 10.2 5 Pound 10.2 5 Pound 10.2 7 Pound 10.2 8 Pound 10.2 8 Pound 10.2 1 6 2 Pound 10.2 9 Pound 10.2 1 6 2 Pound 13.6 5 Pound 13.6 7 Pound 13.6 8 Pound 17.4 8 Pound 17.4 8 Pound 13.5 8 Piece 4.3	r pound: Non-advertising	portion:				
3. Pound 10.2 5. Pound 10.2 6. Pound 10.2 8. Pound 10.2 8. Pound 10.2 8. Pound 10.2 8. Pound 10.2 9. Pound 10.2 9. Pound 10.2 9. Pound 12.6 5. Pound 15.6 6. Pound 15.6 8. Piece 4.3	Zone: 1 & 2					12.3
6						12.9
Pound   10.2	4					14.1
6. Pound 10.2 8. Pound 10.2 8. Pound 10.2 1 6. 2 9. Pound 13.6 5. Pound 15.6 5. Pound 17.4 6. Pound 19.4 7. Pound 19.4 8. Pound 19.4 8. Pound 19.4 8. Piece 4.3	5					16.0
8 Pound 10.2  8 portion: 1 & 2. 3	9					18.4
8. Pound 10.2 1 6 2. Pound 13.6 3	7					20.8
1 6 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	60					23.0
1 6 2. Pound 13.6 3. Pound 11.4 4. Pound 15.6 5. Pound 17.4 7. Pound 17.4 8. Pound 21.4 8. Pound 23.5 Piece 4.3	Advertising por	tion:				
3. Pound 114.4 5. Pound 15.6 5. Pound 15.6 7. Pound 19.4 8. Pound 19.4 8. Pound 23.5 Piece 4.3	Zone: 1 6 2				13.6	16.5 2/
Pound	3.				14.4	17.3
5. Pound 17.4 7. Pound 19.4 7. Pound 21.4 8. Pound 23.5 Piece 4.3					15.6	18.8
6	5					21.4
Pound	9				19.4	24.5
8 Pound 23.5 Piece 4.3 Piece 3.5	7		Ponud			27.7
Piece 4.3	60				23.5	30.8
Piece 3.5		0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0			4.3	6.8/4.8 4/
			Piece	•		5.9/3.9 4/

Charges for second-class regular rate mail are computed by adding the appropriate per-piece charge to the sum of the non-advertising portion and the advertising portion charge, as applicable.

Per-pound advertising portion full rate for science-of-agriculture publications mailed to Zones 1 and 2 is currently 13.2 cents per pound. The proposed full rate is 15.9 cents per pound.

Publications mailing 5,000 or more copies per issue outside county of publications mailing 5,000 or more copies per issue outside county of m

14

Lower per-piece rate applies to pieces included in direct sacks to 5-digit ZIP Code destinations.
Publications mailing fever than 5,000 copies per issue outside county of publications.

Controlled Circulation Mail SCHEDULE C

	Full Rate	te	
oo)	Current (cente)	Proposed (cente)	1
13.6	13.6	15;3	
Per pound	4.5	80.80	

Third-Class Mail SCHEDULE D

	i i	Full Rate		
	Current (cents)		Proposed (cents)	
Single-Piece First 2 ounces Next 2 ounces 'Each edditional 2 ounces	2 22		20 20 13	
Keye and Identification Devices First 2 ounces.  Eech additionel 2 ounces	19		32	
Reguler Bulk 1/ Per-pound Ordinary matter 2/. Books, cetalogs, etc. 3/. Minimum-per-place.	36 30 7.5/7.7	19	388	
Nonprofit Bulk 1/ Per-pound Ordinary matter 2/. Books, detalogs, etc. 3/.	24 20 3.7		3.9 8.6 8.6	

A fee of \$40.00 must be peid once each celender year for each bulk

.91

.91

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69.

Per Piece (cents)...
Per Pound (cents)...

2.1

11.4 16.8

2.42

1.94

1.59

1.28

1.10

1.00

.70

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6 01

SCHEDULE E-1 Fourth-Class Mail: Special and Library Rates

	Full Rate	Rate	
one Cur	Current (cents)	Proposed (cente)	
Special:			
First Pound	07	55	
Presorted to 5-digits 1/2/	36	67	
Presorted to 3-digits 1/3/	37	21	
Each additional pound through 7 pounds	77	18	
Each additional pound over 7 pounds	60	11	
Library:			
First Found	29	38	
Each additional pound through 7 pounds	6	1.2	
Each additional pound over 7 pounds	6	60	

A fee of \$30.00 must be paid once each calendar year for each permit.

Yor mailings of \$00 or more pieces properly prepared and presorted to five-digit destination ZIP Godes (g400.31a(1) of the Classification Schedule effective July 6, 1976).

Yor mailings of 2,000 or more pieces properly prepared and presorted to five-digit and three-digit destination ZIP Godes (g403.31a(2) of the Classification Schedule effective July 6, 1976).

SCHEDULE E-2 . Fourth-Class Mail: Single-Piece Bound Printed Matter  $\underline{1}/$  (Dollars)

Current

	Rates for Pieces				Zones				
.5		Local	162	1	3	~	9	7	80
.5		0.52	0.62	0.64	0.67	0.70	0.73	0.78	0.84
.5		. 53	.65	.67	.71	.75	.79	.85	.93
.5		.55	.68	. 70	.75	.81	.86	.93	1.0
.5	-	.57	.71	.74	. 79	.86	.93	1.01	1.1
. 5	W	.59	.74	.78	.84	.91	66.	1.09	1.2
.5	4	.61	.77	.81	80	96.	1.05	1.17	1.3
		.62	. 79	40.	.93	1.01	1.11	1.25	1.4
		.64	.82	.87	96.	1.06	1.17	1.32	1.4
.5		.68	.88	76.	1.05	1.16	1.31	1.47	1.6
.5 1.00 1.07 1.20 1.37 1.57 1.69 1.61 1.20 1.37 1.57 1.69 1.61 1.14 1.29 1.47 1.69 1.61 1.12 1.20 1.38 1.58 1.81 1.81 1.20 1.38 1.58 1.81 1.81 1.30 1.30 1.30 1.30 1.30 1.30 1.30 1.3	7	.71	*6.	1.00	1.12	1.26	1.44	1.63	1.8
Froposed  5	60	.75	1.00	1.07	1.20	1.37	1.57	1.78	2.04
.5	6	.79	1.06	1.14	1.29	1.47	1.69	1.94	2.2
Proposed  0.69 0.92 0.94 0.97 1.02 1.08  0.69 0.93 0.95 0.99 1.06 1.14  0.69 0.94 0.97 1.01 1.16 1.25  0.99 0.94 0.97 1.01 1.16 1.25  0.99 0.95 1.00 1.07 1.21 1.37  0.90 1.02 1.12 1.37  0.90 1.04 1.16 1.29 1.42  0.70 0.96 1.04 1.16 1.39 1.46  0.70 0.96 1.04 1.16 1.36  0.70 0.98 1.08 1.24 1.71	10	.82	1.11	1.20	1.38	1.58	1.81	2.10	2.4
0.69 0.92 0.94 0.97 1.02 1.08 1.04 0.97 1.02 1.08 1.04 0.97 1.02 1.06 1.14 0.09 0.94 0.97 1.02 1.06 1.14 0.09 0.94 0.97 1.03 1.14 1.25 0.99 1.07 1.21 1.25 0.99 1.07 1.21 1.25 0.99 1.07 1.21 1.27 0.99 1.07 1.21 1.27 0.96 1.04 1.16 1.36 1.39 1.30 1.30 1.30 1.30 1.30 1.30 1.30 1.30				ropose	चा				
. 69 . 93 . 95 . 99 1.06 1.14	1.5	69.0	0.92	0.94	0.97	1.02	1.08	1.16	1.19
. 69 . 93 . 96 1.01 1.10 1.20 . 69 . 94 . 97 1.03 1.14 1.25 . 69 . 95 1.07 1.21 1.37 . 69 . 95 1.07 1.09 1.27 1.21 . 70 . 96 1.02 1.12 1.29 1.42 . 70 . 96 1.04 1.16 1.36 1.59 . 70 . 97 1.06 1.20 1.44 1.11 . 70 . 98 1.08 1.24 1.11		69.	.93	.95	66.	1.06	1.14	1.25	1.2
. 69 . 94 . 97 1.03 1.14 1.25 . 69 . 94 . 98 1.05 1.17 1.11 . 69 . 95 . 1.00 1.09 1.21 1.27 . 69 . 95 1.00 1.09 1.25 1.42 . 70 . 96 1.04 1.16 1.36 1.59 . 70 . 97 1.06 1.20 1.24 1.71 . 70 . 98 1.08 1.24 1.71	2.5	69.	.93	96.	1.01	1.10	1.20	1.33	1.38
. 69 . 94 . 98 1.05 1.17 1.31	~	69.	.94	.97	1.03	1.14	1.25	1.41	1.4
5	3.5	69.	76.	.98	1.05	1.17	1.31	1.50	1.5
5 69 .95 1.00 1.09 1.25 1.42 70 .96 1.02 1.12 1.29 1.48 70 .96 1.04 1.16 1.36 1.35 1.59 70 .97 1.06 1.20 1.44 1.71 70 .98 1.08 1.24 1.51 1.82	***	69.	.95	66.	1.07	1.21	1.37	1.58	1.6
70 .96 1.02 1.12 1.29 1.48 70 .96 1.04 1.16 1.36 1.59 70 .97 1.06 1.20 1.44 1.71 70 .98 1.08 1.24 1.51 1.82	S	69.	.95	1.00	1.09	1.25	1.42	1.67	1.7
.70 .96 1.04 1.16 1.36 1.59 .70 .97 1.06 1.20 1.44 1.71 .70 .98 1.08 1.24 1.51 1.82	5	.70	96.	1.02	1.12	1.29	1.48	1.75	1.8
70 .97 1.06 1.20 1.44 1.71 .70 .98 1.08 1.24 1.51 1.82	9	.70	96.	1.04	1.16	1.36	1.59	1.92	2.0
.70 .98 1.08 1.24 1.51 1.82	7	.70	.97	1.06	1.20	1.44	1.71	5.09	2.22
	60	.70	86.	1.08	1.24	1.51	1.82	2.25	2.4

Includes both catalogs and similar bound printed matter (#400.51 of the Classification Schedule effective July 6, 1976).

Fourth-Class Mail: Bulk Sound Printed Matter  $\underline{1}/$ 

	Current	0
Zones	Per Piece Per Pound (cents)	Per Piece Per Pound
Local Loca Local Local Local Local Local Local Local Local Local Local L	26 2.8 . 31 5.2 . 31 6.4 . 31 9.6 . 31 11.6	35 3 46 2.1 46 4.1 46 7.5 46 11.4 46 116.8 46 118.8

Includes both catalogs and similar bound printed matter (\$400.51 of the Classification Schedule effective July 6, 1976).

Fourth-Class Mail: Parcel Post  $\underline{1/2/3}/$ SCHEDULE E-4

	Par Bioch	Current		Proposed	pa	
Zones	(cents)	(csnts)	Per Piecs 4/ (csnts)		Per Pound 4/	/7 pu
			2-30 lbs.	31-70 lbs. 2-30 lbs 31 75	2-30 180	21 70 11
Local	89	4.5	108	162		01-0/-16
1.6.2	92	7.0	145 5/	290	1.3	
	76	8.5	145 5/	290	3. 1	2 4
***	83	10.5	145	290	e a	
	80	13.5	145	290		7.1
	93	17.5	145	290	8 7	F. 5
	96	22.0	145	290	20.6	o .
60	96	26.0	145	290	32.7	1.4

Full rate matrix is shown in Schedule E-4s.

Exceptions: Parcels weighing isse than 15 pounds, measuring over 84 inches but not exceeding 100 inches in length and 81rth combined, ser chargeable with a minimum rece equal to that for a 15-pound parcel for the zone to which addressed.

Bulk parcel posts: Consists of parcel post presented in a single mailing of 300 or more pieces properly prepared and separated by both weight (2-30 pounds and 31-70 pounds) and destination postses a piece heving a veright equal to the average veright per piece rate is the aingle-piece parcel post rate for seath zone and weight grouping. (\$400.20 of the Classification In computing the charge for a parcel, fractions of 1/10 or .1 of a cent or greater will be increased to the next whole cant. Reduced to 135 cents in zones I and 2 for a 2 pound parcel and 136 cents-zone 3 for a 2 pound parcel. 3

FEDERAL REGISTER, VOL. 42, NO. 139-WEDNESDAY, JULY 20, 1977

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- 1/ The rates for Programmed Service ere subject to the following:

  a. If tendered at origin airport mail fecility
  deduct \$3.00.

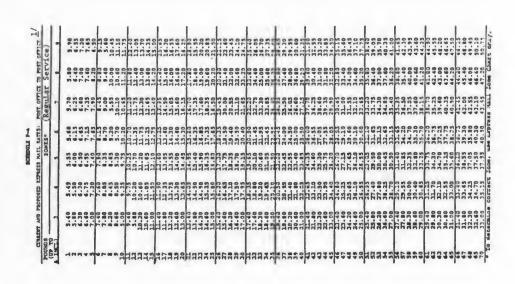
  b. If tendered for claim by eddressee et destination
  sirport mail facility deduct \$3,00.

  c. If tendered st origin eirport mail fscility for
  claim by addressee et destination eirport mail
  facility deduct \$6.00.

  d. Add \$5.25 for each delivery stop for item(s)
  tendered for delivery to addressee.

  e. For each collection stop, add \$5.25 per occurrence.

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ni sal	9 5	10.00	1 1 1		16.70	11.15	81.00
18.	96	16 09		11 12		18.38	12 8
8	2	16.30	11.25	11.46	12.30	16.00	12.80
# 1		11.30	11.28	12.35	12.00	12.58	94.88
	15	12.30		11.00	1848	18.16	14.38
Ž,	118	12.00	12.21	12.81	14.15	5 3	18.19
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		19.65	20.00	27.20	23.00	90.35	25.80
3	3 :	40.80	E M	22.00	22.35	94.86	28.25
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H	:	2.2	22.00	35.00	26.20	38.35	20.00
1		20.00	28.46	20.10	28.00	32.50	23.46
l i		1 1		2 :	2 1	# 17	2 3
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REGISTERED MAIL

SCHEDULE G-2

SCHEDULE G-1 LOCKBOX AND CALLER SERVICES

County   C	Description		(Ser	Fees (Semiannual)					For Are Cove	Fees (in additing For Articles Not Covered By	Fees (in addition to postage)  r Articles Not For Articles Also Covered 8y	Also
10,00   14,00   23,00   325,00   320,									Other I	naurance	Other Insur	ance
(Proposed) 312.50 315.00 320.00 325.00 30.00 10.	Lockbox Type			Box Size			Value		Current			pasodo
Composed   State   S		-	7	m	4	5						
(Proposed) \$12.50 \$15.00 \$20.00 \$55.00 \$10.0	eroup I:						\$ 60		\$ 2.10	\$ 3.30	97	3.30
(Fropersed) 14,00 20,00 28,00 40,00 55,00 1 10,000 1 10,000 1 10,00 1	A (Current)	\$12.50	415.00	\$20.00	425 00	430 00	000		2.60	3.70		3.70
10.00	A (Proposed)	14.00	20.00	28.00	40.00	25.00	to 5		2.90	4.10		4.10
10.00							10 \$ 1.		3.50	4.30		6.70
14,00   20,00   29,00   40,00   55,00   10,000   10,000   10,00   10	60)	10.00	14.00		20.00	27.50	to \$		3.80	5.30	S* plus hand	I ing charge
8.00 10.00 12.50 17.50 22.50 \$ 5,000.01; s	-	14.00	20.00	28.00	40.00	55.00	0 0		01.4	5.70	of se centa	ser \$1,600 or
8.00 10.00 12.50 17.50 22.50 \$ \$,000.011 s \$ 7,000 1.00 1.00 1.00 1.00 1.00 1.00 1.00							£ 03		4.70	6.30	e3.50	4.90
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7.00 8.00 11.00 15.00 17.50 \$7.000.01 tes 9 10.000 \$5.50 \$5.50 \$1.50 \$5.	9	10.00	14.00	20.00	30.00	40.00	9		5.60	7.30		
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	Total Management		10	00.00	10.00							

SCHEDULE G-3

MONEY ORDERS

Fee (Domestic)	Current Proposed	09:0 \$ 0.50 \$ 0.00	0.30	, 0.90		0.15 0.20
		\$ 0.01 to \$ 10 .	10.01 to 50.	50.01 to 400 ½/		\$ 0.01 50 \$400 1/
	Amount	\$ 0.01	10.01	50.01	APO-FPO	\$ 0.01 5

SCHEDULE G-4

SPECIAL DELIVERY

		(in addition to postage)	Fees on to postage)
Class/Weight		Current	Proposed
First Class and Priority Mail			
Not more than 2 pounds		\$ 1.25	\$ 2.10
More than 2 pounds but not more than 10 pounds	•	1.50	2.10
More than 10 pounds		1.75	. 2.60
All Other Classes			,
Not more than 2 pounds		1.75	2.60
More than 2 pounds but not more than 10 pounds	•	1.85	2.60
More than 10 pounds		2.15	3.10

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RETURN RECEIPTS SCHEDULE G-6

1.20 1.80 1.80 2.40 3.00

0.60

\$ 0.60 0.90

\$ 0.01 to \$ 15 . . . . . . . . . . . \$ 0.40 15.01 to 50 . . . . . . . . . . . . . . . . 

Liability

300.01 to 400 . . . . . . . . . . . . . . . . .

150.01 to 200 . . . . . . . . . . . . . . . . . 200.01 to 300 . . . . . . . . . . . . . . . . .

100.01 to 150 . . . . . . . . . . . . . . . .

SCHEDULE G-5

CERTIFIED MAIL

	jās ,	F 668		Pees	
Description	Current	(in eddition to postage) Current Proposed	Description	(in addition to postas	Propos
Per Piece	. \$ 0.60	\$ 0.90	Requested at time of mailing: Showing to whom (eignature) and date delivered \$ 0.25	0.25	\$ .45
			Showing to whom (Signature) and date and address where delivered	0.45	.55
INSURED MAIL			Requested after mailing: Showing to whom and date delivered	0.45	2.10
	Fees (	Fees (Domeetic)			

2.50

Orders for 1,000 or more Envelopes . . 2.00

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	STAMPED

Amount to be Collected or	fin additio	Fees . (in addition to postage)		fin addition	(in addition to postage)
Insurance Coverage Desired	Current	Proposed	Type	Current	Proposed
\$ 0.01 to \$ 10	\$0.85	\$1.40	Single Sale	\$0.02	\$0.04
10.01 to 25	1.05	1.60	Bulk (500) #6-3/4 size		
25.01 to 50	1.25	1.86	Regular	3.55	8.00
50.01 to 100	1.45	2.10	Window	4.00	8.50
100.01 to 200	1.65	2.70	Precanceled	3.55	8.00
200.01 to 300	1.85	3.30	Bulk (500) #10 size		
300.01 to 400	1	3.90	Regular	4.20	9.00
Notice of nondelivery of c.o.d	0.25	1.05	Window	4.85	9.50
Alteration of c.o.d. charges or designation of new addresses	0.50	1.05	Precenceled	4.20	9.00
Registered c.o.d	0.85	1.40	Printing Charge Per 500 Envelopes		
			Minimum Order (500 envelopes)	2.25	2.50

SCHEDULE G-9

### SPECIAL HANDLING

							(10	re addition	rees lon to postage)
Weight							Cur	rent	Current Proposed
Not more than 2 pounds		1:					8	0.50	\$ 0.70
More than 2 pounds but not more than 10 pounds	not more		•				0	0.70	0.70
More than 10 pounds			•	۰		•		1.00	1.00

# ADDRESS CORRECTION

Proposed	\$ 0.30
Current	\$ 0.25
escription	80.25

### SCHEDULE G-10

# ON-SITE METER SETTING

	Fees	
Description	Current	Proposed
Meter Company Adjustments	\$ 5.00	\$ 5.00
All Other Meter Settings		
First meter		
By appointment	 \$ 5.00	\$ 7.00
Unscheduled request	 7.50	12.00
Additional meters 2.50	2.50	3,50

## PERMIT-DERINI FEE

	Proposed	\$ 30.00
Fee	Current	\$ 20.00
		Per permit \$ 20.00
	ton	ermit
	Description	Per pe

.75

Over 4 pounds ..... 1.00

### SCHEDULE C-11

CERTIFICATES OF MAILING

SCHEDULE G-12
RESTRICTED DELIVERY

Description	Fees (in addition to postage)	to postage)	Description	(in addition to postage)
Individual Pieces				
icate of mailing for listed pleces of all dnary mail	\$0.10 each	\$0.15 each	Per piece	0.60 \$ 0.90
Each additional copy of original certificate of mailing or cristiatal mailing receipt for residence of the contractions of the				
and c.o.d. mail.	. 0.10 each	0.15 each		
Bulk Pieces				
Identical pieces of first- and third-class mail paid with ordinary stamps, precanceled			PARCEL AIRLIFT MAIL	
stamps, or meter stamps are subject to the following fees:			Description (in addit:	to parc
Up to 1,000 pieces (1 certificate for total number)	0.50	0 76	CUFFERE	Proposed
Each additional 1,000 pieces,			Up to 2 pounds	\$ 0.25
יי יושררוסם	0.10	0.15	Over 2 but not exceeding 3 pounds 1.00	9
Duplicate copy	0.10	0.15	Over 3 but not exceeding 4 pounds 1.00	25.

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DEAD LETTER RETURN SCHEDULE G-14

SCHEDULE G-13

SECOND-CLASS MAILING APPLICATIONS

	Proposed	Jeserphron	Current	Proposed
Original Entry Circulation 2,000 or less \$ 30.00	\$ 120.00	Per piece		\$ 0.40
Circulation 2,001 to 5,000 60.00	120.00		٠	
Circulation 5,001 or more 120.00	120.00			
News Agent	30.00			
Reentry 15.00	30.00		ZIP CODING OF MAILING LISTS	
Additional Entry				
•	20.00	Description	Current	Fee
Within Zones 3 through 8 50.00	50.00			

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#### ATTACHMENT B

### PART I: PROPOSED SPECIAL RULES OF PRACTICE 6

Grouping. Participants with common interests or positions in this proceeding should group themselves to make a joint presentation including oral representation, briefing, and presentation of evidence. Such grouping will be without derogation to the right of any party to present a separate point of view where his position differs from that of the group in which he is participating.

Discovery. The discovery procedures set forth in the Commission's order herein are not exclusive. The parties will be expected also to engage in informal discovery wherever possible to clarify exhibits and testimony. The results of such efforts may be introduced into the record by stipulation, supplementary testimony, or exhibit, by presenting selected written interrogatories and answers for adoption by a witness at the hearing or other appropriate means.

Case-in-Chief. The case-in-chief of all participants shall be in writing and shall include the participant's direct case and its rebuttal, if any, to the United States Postal Service's case-in-chief. It should be accompanied by legal memoranda, where appro-

priate.

Exhibits. Exhibits should be self-explanatory. They should contain appropriate footnotes or narratives explaining the source of each item of information used and the methods employed in statistical compitations. The principal title of each exhibit should state what it contains and may also contain a statement of the purpose for which the exhibit is offered; however, such a statement will not be considered part of the evidentiary record. Where one part of a multi-page exhibit is based on another part, as on another exhibit, appropriate cross references should be made. Relevant exposition should be included in the exhibit or given in the accompanying testimony.

Official Notice. Parties requesting official notice should refer to the page and paragraph of such material and should furnish copies of the referenced item for the record

and for other parties.

Special Service and Dates. Interrogatories and answers thereto should be served on the Commission, the Officer of the Commission (three copies), on the complementary party, and on any other party so requesting.

Follow-up interrogatories should be served within five days of receipt of the answer to the prior interrogatory uniess a good reason is stated.

Written cross-examination will be utilized whenever possible, to introduce factual or statistical evidence. Written cross-examination should be served three days before the announced appearance of a witness on the Commission, on the Officer of the Commission (three copies), on the witness' counsel, and on any participant so requesting.

Oral cross-examination will be permitted for testing assumptions, conclusions, or other opinion evidence. However, requests for permission to conduct oral cross-examination must be made in advance, accompanied by (1) specific references to the subject matter to be examined, and (2) page references to the relevant direct testimony. Requests by participants for oral cross-examination should be served three days before the announced appearance of a witness on the Commission, on the Officer of the Commission (three copies), on counsel for the witness, and on any participant so requesting.

General. Argument will not be received in evidence. It is the province of the lawyer, not the witness. It should be presented in brief or memoranda.

New affirmative matter (not in reply to another party's direct case) should not be included in rebuttal testimony or exhibits.

Cross-examination will be limited to testimony which is adverse to the participant wishing to cross-examine.

Legal memoranda, where appropriate, will be welcome at any stage of the proceeding.

#### PART II, SUGGESTED PROCEDURAL GUIDELINES

1. All parties will be expected to reference their exhibits and the testimony of their witnesses to one another and where inconsistencies between testimony or numerical figures appear, such inconsistencies are to be explained.

2. Parties will be required to sponsor as exhibits workpapers which were relied on for the purpose of proposing rates or for challenging the proposed rates of another party or

the Postai Service.

3. Any participant who proposes a rate or set of rates will be expected to calculate all appropriations implied by such proposals. The participant will also be expected to show through workpapers or testimony how such appropriations were calculated. (See e.g., The Commission's Recommended Decision in Docket No. R74-1, Appendix L.)

4. The Postai Service and all other participants will be expected to demonstrate in a specific, cogent manner the relationship of proposed rates to the ratemaking criteria of the Postai Reorganization Act. Generalized statements that a particular rate meets the ratemaking criteria of the Act will be con-

sidered non-responsive.

5 The Postal Service and all participants will be expected to fully document all phases of their presentation and to provide all studies relied on in the presentation of each case-in-chief or rebutal of other participants' prescntations. Where studies or documents are primarily relied on as the basis of a proposed rate or rates, the participant relying on

such material will be expected to sponsor the material as an exhibit.

6. Documents and studies which are prohibitively expensive to reproduce for use by each participant, or which are prohibitively voluminous, shall be filed in the docket section of the Postal Rate Commission and shall be sponsored as an exhibit by the participant. The filed documents should receive both (1) a hearing Exhibit number and (2) a "PRC lib. ref." number.

Volume data presented by the Service and all participants shall be provided by class and subclass.

8. The Postal Service shall provide detail as to the specific nature and the dollar amount of the various items in each cost segment on both a "before" and "after rate" basis.

 Hearings on the Postai Service's proposed rate changes will be commenced immediately following that part of the discovery process relating to the Service's proposed changes.

#### ATTACHMENT C

### TENTATIVE HEARING SCHEDULE FOR PROCEEDINGS—DOCKET R77-1

Month, date,
and year Procedural stage
Aug. 25, 19772d prehearing conference.
Sept. 16, 1977 Completion of all discov-
ery directed to the
Postal Service. (An-
Postal Service. (Answers due Sept. 28, 1977, or 20 days after
1977, or 20 days after
filing of the interroga-
tory, whichever is ear- lier.
Oct. 14, 1977 Filing of the case-in-
chief of each partici-
pant (including that
of OOC).
Oct. 25, 1977 Conferences for the pur-
pose of clarification of
each participant's case.
Oct. 31, 1977 Beginning of hearings,
i.e., cross-examination,
on the Postal Service's
case-in-chief. Nov. 14, 1977Completion of all discov-
ery directed to the in-
tervenors. (Answers
due Dec. 5, 1977, or 20
days after filing of the
interrogatory, which-
ever is earlier.)
Dec. 2, 1977 Completion of evidenti-
ary hearings as to the
Service's case-in-chief.
Dec 12, 1977 Beginning of evidentiary
hearings as to the case- in-chief of each par-
ticipant.
Jan. 9, 1978 Rebuttal evidence of the
Postai Service and each
participant. (No dis-
covery to be permitted
on this rebuttai evi-
dence; only oral cross-
examination.)
Jan. 20, 1978 Completion of the evi-
dentiary hearings as to
the case-in-chief of
each participant.
Jan. 23, 1978 Beginning of evidentiary
hearing on rebuttal evidence.
Feb. 7, 1978 Close of the evidentiary record.
Mar. 7, 1978 Initial briefs filed.
Mar. 17, 1978Reply briefs filed.
Mar. 24, 1978 Oral argument.

[FR Doc. 77-20814 Filed 7-19-77;8:45 am]

<sup>&</sup>lt;sup>6</sup> In the main, these special rules of practice have been utilized effectively in past administrative proceedings before the Commission and we propose their continued use.

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