

GHQ/SCAP Records (RG 331, National Archives and Records Service)

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG 014.33 (31 MAR 50)GA
SCAPIN 2108

27 JUN 50 41 A

MEMORANDUM FOR: JAPANESE GOVERNMENT

SUBJECT: Travel from Japan to the Ryukyus and from the Ryukyus to Japan

1. a. Rescissions:

- (1) Memorandum for the Japanese Government, AG 014.33 (6 Oct 48)GA, SCAPIN 1950, 23 December 1948.
- (2) Memorandum for the Japanese Government, AG 014.33 (6 Oct 48)GA, SCAPIN 1950/1, 14 December 1949.

b. References:

- (1) Memorandum for the Japanese Government, AG 130 (18 Jan 49)ESS/PIN, SCAPIN 1966, 18 January 1949.
- (2) Memorandum for the Japanese Government, AG 014.33 (25 Jan 49)GA, SCAPIN 2038, 12 August 1949.
- (3) Memorandum for the Japanese Government, AG 014.33/ (3 Feb 50)GA, SCAPIN 2082, 20 February 1950. ←
- (4) Circular 3, General Headquarters, Supreme Commander for the Allied Powers, 3 February 1950.

2. Effective 15 March 1949, the Supreme Commander for the Allied Powers' Ryukyuan repatriation program was terminated. Travel to the Ryukyu Islands subsequent to that date was authorized for compassionate reasons only, under memoranda referenced in paragraph 1a, above.

3. The Supreme Commander for the Allied Powers hereby authorizes the Japanese Government to accept applications from Ryukyans resident in Japan for travel to the Ryukyus for permanent domicile or temporary residence. Under this authority, individual Ryukyans may apply for travel from Japan to the Ryukyus for compassionate reasons only. Such travel will be at the expense of the individual and may be performed by commercial carrier or by Shipping Control Authority, Japanese Merchant Marine shipping.

4. It is desired that effective 1 July 1950, the Japanese Government designate appropriate agencies to administratively process these applications and to investigate such applications from Ryukyans for entry into Japan as may be referred to the Japanese Government by this General Headquarters.

AG 014.33 (31 MAR 50)GA

SCAPIN 2108

Subj: Travel from Japan to the Ryukyus and from the Ryukyus to Japan

5. The designated agency will be responsible for:

a. Ascertaining from the applicant all the information and guarantees necessary to his travel for permanent domicile (Inclosure 1) or for temporary residence (Inclosure 2).

b. Forwarding these applications in quadruplicate and in the English language to General Headquarters, Supreme Commander for the Allied Powers, Attention: Adjutant General.

c. After approval, forwarding the travel permit to the applicant authorizing travel for permanent domicile (Inclosure 3) or for temporary residence (Inclosure 4). In no case will documents such as passports, visas or certificates of identity be used in lieu of or in conjunction with these travel permits.

6. Applications from Ryukyans for entry into Japan for temporary residence based on compassionate grounds will be forwarded to the Japanese Government by the Supreme Commander for the Allied Powers for investigation to determine if the host desires the applicant to enter Japan, compassionate aspects present in each case and the ability of the host to adequately support the applicant. Upon completion of the investigation, the application will be returned to the Supreme Commander for the Allied Powers for final action and the Japanese Government will be informed if clearance is granted.

7. Persons authorized to travel under the provisions of these instructions will be subject to customs, immigration and quarantine inspections as prescribed by current regulations.

8. Direct communication between the Japanese Government agencies concerned and the Adjutant General, this General Headquarters, is hereby authorized to implement this directive.

FOR THE SUPREME COMMANDER:

MAILED 1 30 JUN 29 '50 AG. 1072

K. B. BUSH,
Brigadier General, U S A
Adjutant General.

4 Incls

1. Appl for Permanent Domicile
2. Appl for Temporary Residence
3. Ltr fwdg Appl for Permanent Domicile
4. Ltr fwdg Appl for Temporary Residence

M/R: Approved by the C/S, 24 June 50, reference is C/N 3, G-1 to DC/S, FEC,
subj: Functional Responsibilities for Ryukyuan Travel for Compassionate Reasons,
22 June 50.

2

Lt Col Benson/rs1
C-2 CPAD

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Mr. Pruett/ek
26-8993

Functional Responsibilities for Ryukyuan
Travel for Compassionate Reasons

G-1

DC/S FEC

22 June 1950

3

1. The following additional information is submitted as requested in SGS
Memo to G-1, 19 June 1950 (Tab K):

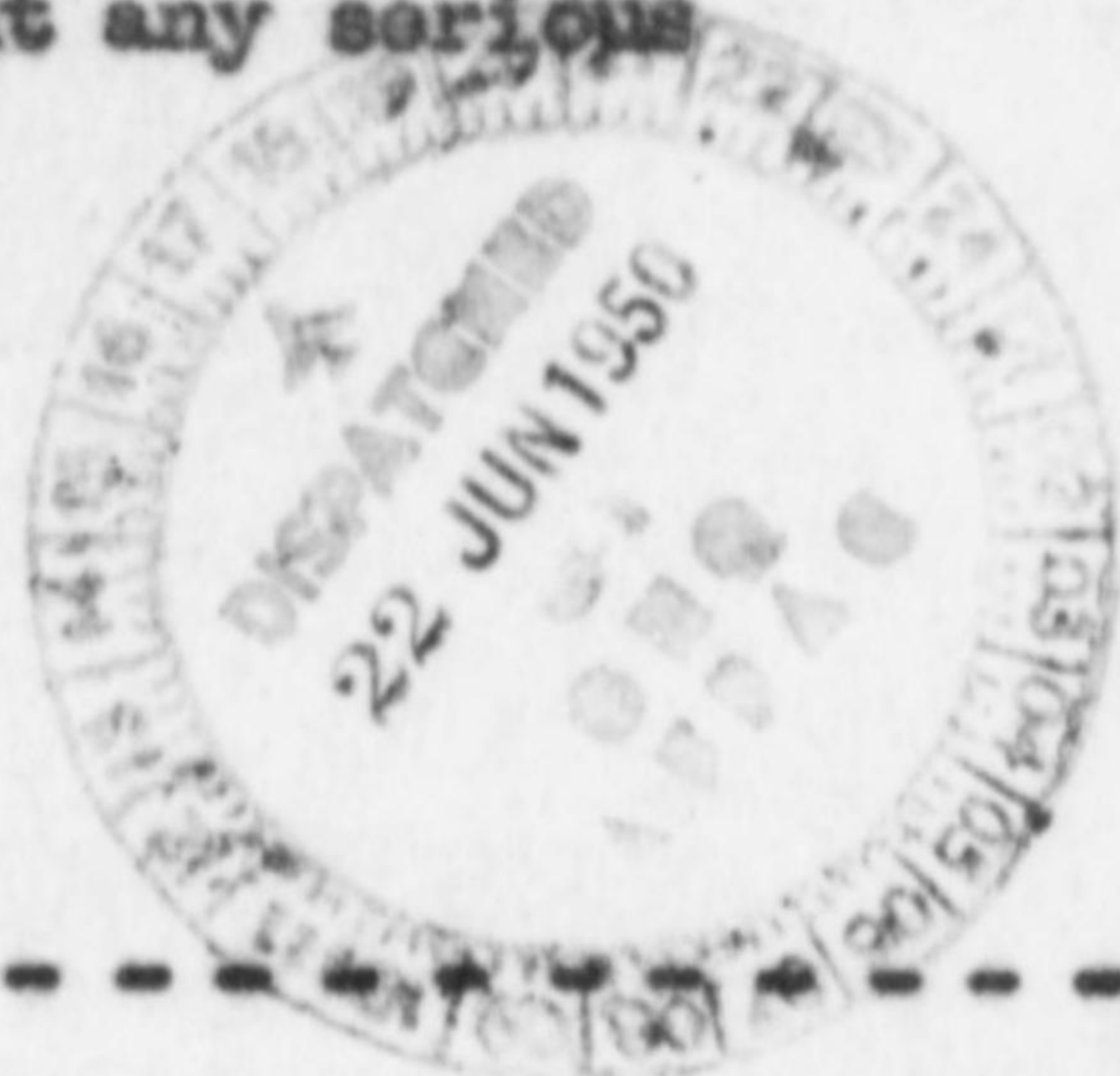
a. Accurate records of the number of applications processed under
each individual criteria have not been kept by Civil Affairs, and could not be
compiled without review of each individual application. However, the following
is a monthly average (6 months) under the categories mentioned in paragraph 2,
Checknote 2:

Outgoing from Japan, permanent domicile.128
Outgoing from Japan, round-trip.119
Incoming to Japan, permanent domicile.162
Incoming to Japan, round-trip.12
Total applications (average per mo)421

b. Civil Affairs Section is willing to release both the JN personnel
and spaces (2) which have been used in the Ryukyuan Travel functions, for
transfer to AG. However, one of the individuals involved has had long service
with Civil Affairs Section and declines to transfer; the other is willing to
transfer. In addition to the two (2) spaces to be transferred from Civil
Affairs, G-1 had contemplated authorizing AG two (2) JN spaces (1 Interpreter-
Receptionist, and one clerk-typist), which would alleviate the increased work-
load of current functions in the AG Travel Unit as well as make easier the
assumption of these additional functions. Adequate JN spaces are available with-
in current GHQ ceiling (1025 reserve spaces in GHQ and Hq & S+ Gp as of 1 June
1950). Removal of the Travel Unit to Room 106, away from classified operations
in AG Miscellaneous, will permit use of the Japanese without any serious
security risk.

2. Recommend approval of paragraph 8, Checknote 2.

- 11 Incls
- 1 - 10, n/s
- Added 1 Incl:
- 11. SGS Memo



-----W.A.B.-----
M/R: Data in 1,a and 1,b furnished by Civ Aff.

G-1 Files

Handwritten initials and marks

Mr. Pruett/ek
26-8993

Functional Responsibilities for Ryukyuan
Travel for Compassionate Reasons

G-1

Chief of Staff

8 June 1950

2 1. The majority of "within-policy," travel-processing functions have been centralized in AG, with an increased efficiency of operation. Travel of Ryukyans, however, continues to be processed by separate procedure by the Japanese Government and Civil Affairs Teams and Section. The latter was approved as an interim measure when Civil Affairs functions and organizations were transferred to GHQ from Eighth Army.

2. Preceding Checknote 1 is a Civil Affairs proposal that the following criteria be adopted as policy for approval of travel of Ryukyans, which are the criteria that have been generally used by Civil Affairs:

a. Outgoing Travel from Japan for Permanent Domicile:

- (1) To reunite immediate relatives.
- (2) To permit applicants in economic distress to return to their farms or other known means of support in the Ryukyus.
- (3) To complete repatriation after involuntary interruption of travel by sickness, etc.

b. Round trip travel from Japan:

- (1) To visit immediate relatives after long separation.
- (2) To visit graves of parents or return ashes of relatives.
- (3) To settle inheritance or property matters.
- (4) To search for missing relatives.
- (5) To bring back relatives for permanent domicile in Japan.

c. Application for entry into Japan from the Ryukyus are referred to the Liaison Bureau of the Foreign Ministry for local verification of essential facts, and are approved upon confirmation of the following:

- (1) Verified location and name of prospective host.
- (2) Desire of the host for proposed visit.
- (3) Reasonable prospect of support for the applicant.

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Mr. Pruett/ek
26-8993

Functional Responsibilities for Ryukyuan
Travel for Compassionate Reasons

G-1

Chief of Staff

8 June 1950

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con'd

All applicants for travel to or from the Ryukyus must receive security check and approval of Military Governor of the Ryukyus, as a routine procedure.

3. Establishment of the foregoing criteria as policy for approval of travel of Ryukyuan would make processing of applications an administrative matter in over 95% of the cases. It would also permit transfer of much of the operational aspects from Civil Affairs Teams to the Immigration Service or regional Liaison Offices, both of Foreign Ministry, Japanese Government.

4. In addition, the General Headquarters functions in connection with processing the travel requests could be centralized in AG with other travel functions. Civil Affairs Section, GHQ, has been performing the necessary processing functions by the use of two (2) full-time Japanese employees, 50% of the time of one (1) DAC clerk, and a minor percentage of the time of one officer. Workload analysis reflects that AG should be able to absorb this function with other travel functions without any increase in US personnel. Such Japanese clerical assistance as may be required can be provided.

5. AG concurs with the transfer of function, but non-concurs in the use of Japanese Nationals in AG Miscellaneous Branch, due to security risks involved (Tab I). G-1 recognizes that many classified actions, sensitive papers, and other data which should not be seen by Japanese Nationals flows through AG Miscellaneous Branch, but does not consider this should preclude continuing the employment of Japanese on an unclassified function.

a. The functions of processing travel documents which have previously been transferred to AG have involved the full-time services of 1 officer and 5 DAC. (AG in Tab I, indicates that additional personnel have been placed on the function on a part-time basis).

b. Addition of the travel function for Ryukyuan, with additional manpower provided (presently proposed 2 or more Japanese), would make the functions and personnel involved sufficiently large to permit its physical removal from the other unrelated functions of the AG miscellaneous branch to some other location in the Dai Ichi Building, thereby eliminating the majority of the security risks referred to by AG in Tab I.

c. There are security risks in employment of any Japanese personnel. Necessity for economies in use of DAC and military manpower have necessitated that these risks be accepted in many areas, but they have been minimized by segregation of Japanese employees and increased security vigilance by US supervisors. G-1 considers this can be effectively accomplished in the current instance.

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Mr. Pruett/ek
26-8993

Functional Responsibilities for Ryukyuan
Travel for Compassionate Reasons

G-1

Chief of Staff

8 June 1950

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con'd

d. AG is currently overassigned space in the Dai Ichi Building by GHQ space criteria. Room 106, Mezzanine Floor, Dai Ichi Building, is currently in office space reserve. Assignment of this room, containing 1,013 sq ft, would provide more than adequate space for the personnel of AG engaged in processing travel actions, for a reception room, for files, etc. Only minor disadvantages should result from separation of this activity from the remainder of AG Miscellaneous Branch.

6. Proposed SCAPIN, Tab J, provides for making appropriate Japanese Government agencies responsible to receive, translate where necessary, review and forward to this headquarters, applications for travel to the Ryukyus, and to accomplish the necessary investigation to confirm information indicated in paragraph 2c above.

7. Applications not falling within paragraph 2 criteria will continue to be submitted to G-1 and Chief of Staff as exceptions to policy.

8. Recommend:

a. Approval of criteria indicated in paragraph 2 as policy for approval of travel of Ryukyans.

b. Approval of proposed SCAPIN, Tab J, to be effective 1 July 1950.

c. Approval of transfer effective 1 July 1950 of function of processing travel requests of Ryukyans from Civil Affairs to AG, with no change in US personnel authorizations.

d. Assignment to AG of Room 106, Dai Ichi Building.

9. Concurrences: CA _____

AG (see Tab J)

RMG _____

10 Incls
1 - 8, n/o
Added 2 incl:

9. Ppsd SCAPIN, Tab I

10. CA AG & G-1 - 27 May 50

-----W.A.B.-----

M/R: Coord with, and SCAPIN prepared by, CFAD. Informal agreement obtained from CA (Lt Col Searle) and RMG (Col Gleim).

G-1 Files

Jep
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Mr. Pruet/ek
26-8993

Functional Responsibilities for Ryukyuan
Travel for Compassionate Reasons

G-1

Chief of Staff

8 June 1950

2

1. The majority of "within-policy," travel-processing functions have been centralized in AG, with an increased efficiency of operation. Travel of Ryukyans, however, continues to be processed by separate procedure by the Japanese Government and Civil Affairs Teams and Section. The latter was approved as an interim measure when Civil Affairs functions and organizations were transferred to GHQ from Eighth Army.

2. Preceding Checknote 1 is a Civil Affairs proposal that the following criteria be adopted as policy for approval of travel of Ryukyans, which are the criteria that have been generally used by Civil Affairs:

a. Outgoing Travel from Japan for Permanent Domicile:

- (1) To reunite immediate relatives.
- (2) To permit applicants in economic distress to return to their farms or other known means of support in the Ryukyus.
- (3) To complete repatriation after involuntary interruption of travel by sickness, etc.

b. Round trip travel from Japan:

- (1) To visit immediate relatives after long separation.
- (2) To visit graves of parents or return ashes of relatives.
- (3) To settle inheritance or property matters.
- (4) To search for missing relatives.
- (5) To bring back relatives for permanent domicile in Japan.

c. Application for entry into Japan from the Ryukyus are referred to the Liaison Bureau of the Foreign Ministry for local verification of essential facts, and are approved upon confirmation of the following:

- (1) Verified location and name of prospective host.
- (2) Desire of the host for proposed visit.
- (3) Reasonable prospect of support for the applicant.

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Lt Col Searle - 26-5803

AG 095 (

)CAS-R

Functional Responsibilities for Ryukyuan Travel
for Compassionate Reasons

CAS-R

G-1

1. 1. References.
 - a. SCAPIN 1950, 23 December 1948 (Tab A).
 - b. Letter from SCAP to CG, Eighth Army, AG 014.33 (23 Dec 48)GA, subject: "Travel Between the Ryukyus and Japan" (Tab B).
 - c. SCAPIN 2038, 12 August 1949 (Tab C).
 - d. Third indorsement from SCAP to CG, Eighth Army, AG 014.33 (25 Jan 49) GA, 12 August 1949 (Tab D).
 - e. First indorsement from SCAP to CG, Eighth Army, AG 014.33 (7 Sep 49)GA, 22 October 1949 (Tab E).
 - f. Letter from SCAP to CG, Eighth Army, AG 014.33 (6 Dec 49)GA, subject: "Travel Between the Ryukyus and Japan," 14 December 1949 (Tab F).
 - g. Check sheet from G-1 to Civil Affairs, 16 January 1950, subject: "Functional Responsibilities in Certain Ryukyus Matters" (Tab G).
 - h. SCAPIN 2072, 5 January 1950 (Tab H).
2. a. References a. and b. announce suspension of repatriation to the Ryukyus, authorize applications for travel to the Ryukyus for compassionate reasons and designate the Eighth Army as the operating agency for receiving and processing such applications.
 - b. References c. and d. provide for similar travel from the Ryukyus to Japan and authorize the Commanding General, Eighth Army, to approve entry into Japan in this connection. The Liaison Bureau of the Foreign Ministry is utilized for local investigation of applications for such travel.
 - c. Reference e. combines the above to authorize round-trip travel for compassionate reasons.
 - d. Reference f. relieves the Commanding General, Eighth Army, of these functions and responsibilities, while Reference g. assigns them to this section.
 - e. Reference h. provides for the establishment of the Japanese governmental agency for receiving and processing applications for travel of Japanese nationals abroad. The Immigration Service of the Japanese Government, with offices at Tokyo, Yokohama and Kobe, was established in accordance with this directive.

Lt Col Searle - 26-5803

AG 095 () CAS-R Functional Responsibilities for Ryukyuan Travel
for Compassionate Reasons (Cont'd)

CAS-R

G-1

AG Section is the operating agency within this headquarters for functions in connection with this reference. The procedure is not presently considered as applying to Ryukyuan travel since the Ryukyus are not considered "abroad" in the sense of the SCAPIN, nor are persons of Ryukyuan nationality definitively considered Japanese nationals in this connection.

3. The primary basis for assignment of the responsibilities in question to the Eighth Army was its mission as an operating agency and the availability of the 46 Civil Affairs (then Military Government) teams in the field as agencies for receiving and processing applications for travel. The assignment of these responsibilities to this section upon the transfer of the section to this headquarters was based on a similar reason, i.e., the present 80 operating regions in the field and also on the familiarity of this section with the operations and problems involved. It was considered an interim measure, however, pending determination of a proper functional distribution and an alternative agency.

4. Since the authorization of round-trip travel by reference 8, the rate of receipt of applications to be processed has more than doubled. In addition to the round-trip applications, requests for travel for purposes of permanent domicile have increased. The task of processing an increased number of applications at a reduced number of team locations has placed a heavy added load on certain of these regions, particularly Kyushu, Kanto and Kinki. The interviewing of applicants, translating applications where necessary, and reviewing and forwarding applications, imposes on these regions a load considerably greater than that contemplated the time personnel allocations were made. It is approaching a point at which it interferes with the primary mission in the field of public welfare (the team section which normally handles this function).

5. It has been the practice to approve applications for outgoing travel based on one or more of the following reasons:

a. For Permanent Domicile

- (1) To reunite immediate relatives.
- (2) To permit applicants in economic distress to return to their farms or other known means of support in Ryukyus.
- (3) To complete repatriation after involuntary interruption of travel by sickness, etc.

Lt Col Searle - 26-5803

AG 095 ()GAS-R

Functional Responsibilities for Ryukyuan Travel for Compassionate Reasons (Cont'd)

GAS-R

G-1

b. For Round Trip

- (1) To visit immediate relatives after long separation.
- (2) To visit graves of parents or return ashes of relatives.
- (3) To settle inheritance or property matters.
- (4) To search for missing relatives.
- (5) To bring back relatives for permanent domicile in Japan.

6. Applications for entry into Japan are referred to the Liaison Bureau of the Foreign Ministry for local verification of the essential facts. Applications are approved upon confirmation of the following elements:

- a. Verified location and name of prospective host.
- b. Desire of the host for such travel.
- c. Reasonable prospect of support for the applicant.

7. If the criteria of paragraphs 5 and 6 are established as policy, processing of applications becomes an administrative matter in over 95% of the cases.

8. It is, therefore, recommended that:

a. The Japanese Immigration Service be designated as the agency to receive, translate when necessary, review and forward to this headquarters, applications for travel to the Ryukyus for compassionate reasons.

b. In areas distant from presently established Immigration Offices, regional Liaison Offices of the Foreign Ministry be authorized to accept such applications and forward them through the Immigration Service.

c. The functions of processing such applications and applications for entrance into Japan from the Ryukyus for compassionate reasons be transferred from Civil Affairs to an appropriate section of this headquarters.

8 Incls:
Tabs (A) thru (H)

----- W.P.S. -----

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Mr. Pruett/ek
26-8993

Clarification of General Order No. 5

G-1

Chief of Staff

26 April 1950

8 1. G-1 concurs with DC/S comments in Checknote 4 to the effect that AR 600-700 pertains primarily to dissemination of public information in ZI. However, the SCAP organization has been established with a PIO to function for the Supreme Commander in a manner similar to a ZI PIO in the official release of information to all media. The use of these releases or information amplifying or supplementing these releases in reorientation of the Japanese is at the discretion of CI&E.

2. As indicated in paragraph 2, Checknote 5, all general orders, being general in nature, require interpretation in accordance with known headquarters policies. For example, a broad interpretation of paragraph 3a(1) CI&E General Order "make recommendations to effect the accomplishment of the information and education objectives of the Allied Powers" would broaden the CI&E mission far beyond that which is intended.

3. Tab C is an amendment to General Order No. 5 which CI&E recommends be published. Both G-1 and PIO consider publication unnecessary.

4. Recommend the understanding indicated in paragraph 7 CI&E Checknote 1 and paragraph 2, PIO Checknote 7 be continued without publication of additional General Order.

4 Incls
n/c

-----W.A.B.-----



G-1 Files

[Handwritten signature]

From: PIO

To: G-1

Col Echols 26 7008

Date: 17 April 1950

7

1. PIO does not concur in CIE'S recommendations and considers that CIE is quibbling over minutiae and totally fails to understand the mission of PIO and also the mission of CIE. Further, CIE seems to fail to understand just what a general order includes. General Order No. 5 defines the duty and sphere of responsibility of the Public Information Section; that is, the mission of the Public Information Section. General orders do not cover a multitude of subjects; therefore nothing concerning CIE should be put in a general order defining the duties and mission of the Public Information Section.

2. With reference to the duties of the Public Information Section, this section is the agency for the FEC and SCAP for releasing news to all media concerning the activities of the Army and the Occupation. As such, they are the sole agency for the issuance of such releases for the Commander-in-Chief. The post-surrender policy for Japan states: "The Japanese and the world at large shall be kept fully informed of the objectives and the policies of the Occupation, and the progress made in their fulfillment." There is no conflict between the mission of PIO and CIE, CIE being, as described, an agency for reorienting and re-educating the Japanese. They issue such material as will carry out that mission. They have nothing to do with issuing the general news concerning the Occupation forces in Japan. All statements issued by the Commander-in-Chief are issued through PIO, and they are issued alike to foreign and Japanese press. There is no conflict in the general orders whatsoever. If there is, it is due to an erroneous assumption concerning the distribution of Occupation news by the CIE Section. PIO considers G-1's Check Note No. 3 covers the situation excellently and clearly.

4 Incls
n/c

----- M. P. E. -----

Lt Col Nugent 26-6575

Clarification of General Order No. 5

CIE

PIO
G-1

15 April 1950

6 CIE Considers that the draft amendment to GO 5 attached as TAB C clarifies a situation which might otherwise result in misunderstanding, and recommends its publication.

4 Incls
n/c

----- D.R.N. -----

D
C/S

36

Check Note

Subj: Clarification of Gen Order No. 5

Note From: D C/S

To: G-1

Date 29 Mar 1950

No

4

1. Checknote No. 3, above, does not recognize the fact that AR 600-700 concerns information to be disseminated to the American public and has nothing to do with the employment of informational media in Japan as tools in the reorientation of that country.

2. In the light of the foregoing, further consideration of this matter is requested.

----- A.P.F. -----

From: G-1

To: CIAE
PICMiss Rodevahr/rp 36 7915
Date: 14 April 1950

5

1. Further careful consideration has been given to the matter raised by CIE in Checknote 1.

2. a. G-1 invites attention to the fact that all general orders being "general" require an interpretation thereof by executive officials in accordance with the known headquarters policies. For example, a broad interpretation of para 3a(1), General Order No. 27, would broaden the CIE mission far beyond that which is intended.

b. The understanding of the intent of General Order No. 5 by CIE is indicated in para 7, Checknote 1. Conversations with the Public Information Officer indicate no misunderstanding of the intent on his part.

3. G-1 has no objection to the publication of an amendment to General Order No. 5 such as that outlined in TAB C, but considers it unnecessary.

4. Request your comments.

4 Incls.

1, 2 & 3, n/c

Added 1 incl;

4. TAB C, Amdmt of GO

----- W.A.B. -----

CHECK NOTE

Subj: Clarification -- Gen Order No. 5

Note No From: DC/S. SCAP

To: G-1

Date: 2 Mar 50

2

1. Your attention is invited to the comments of CIE in checknote 1, above.

2. Your comment or concurrence is desired. In the event concurrence is indicated, please submit the necessary implementing action to clarify General Order No. 5, 16 Feb 50, to the C/S for approval.

----- A.P.F. -----

3

From: G-1

To: DC/S SCAP

Miss Rodekuhr/ek 26-7915

Date: 27 Mar 1950

1. CI&E in Checknote 1 raises a question regarding possible misinterpretation of General Order #5 (TAB B), 16 Feb 1950, which delineates the functions and responsibilities of PIO.

2. AR 600-700 (TAB C), which defines the responsibilities of the PIO, clearly indicates that its mission is to obtain public recognition and confidence in the Military Establishment through the dissemination of information which will favorably reflect the progress of all activities for which the Department of the Army is responsible. In the occupation area this is taken to include the reporting of civil affairs as well as purely military functions and activities. In view of this responsibility there will naturally be a definite interest on the part of the PIO in reporting occupation progress in many areas in which CI&E (or any other section) may have a policy and program objective. The essential difference is that between overall news reporting (PIO) and planned and integrated informational programs aimed at the promotion of specific missions and projects essentially of an internal civil affairs nature (CI&E).

3. Considering that PIO functions are similar in all Department of the Army components and its authorities and responsibilities clearly understood by all concerned, it is unlikely that any misinterpretation will be made of General Orders #5 as presently written. No assumption of increased responsibility by PIO was intended by the General Order, nor is any contemplated by PIO.

4. Paragraph 7 of Checknote 1 discloses a possible misinterpretation by CI&E of PIO's responsibility in dealing with correspondents; however, since the two sections have developed satisfactory working relationships over the past years, G-1 is making no specific recommendation in this connection at this time, pending forthcoming manpower-functional studies.

5. Recommend no change be made at this time in the existing General Orders for PIO and CI&E.

----- W.A.B. -----

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Mr. Pruett/rp 26-8993

Clarification of General Order No. 5

G-1

CIE

28 April 50

1

Continuation of the understanding of PIO and CIE responsibilities as indicated in paragraph 7, CIE checknote 1, subject as above, 28 February 1950 without publication of additional orders, was approved on 26 April 1950.

----- W. A. B. -----

M/R: Approved by Deputy C/S, SCAP, 26 April 50, reference C/N 8 G-1 to C/S, 26 Apr 50, subj "Clarification of General Order 5."

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Clarification of General Order No. 5

D C/S

G-1

29 March 1950

4. 1. Checknote No. 3, above, does not recognize the fact that AR 600-700 concerns information to be disseminated to the American public and has nothing to do with the employment of informational media in Japan as tools in the reorientation of that country.

2. In the light of the foregoing, further consideration of this matter is requested.

A. P. F.

Miss Rodokuhr/rp-26-7916

From: G-1

To: CI&E
PIO

Date: 14 April 1950

5 1. Further careful consideration has been given to the matter raised by CIE in Checknote 1.

2. a. G-1 invites attention to the fact that all general orders being "general" require an interpretation thereof by executive officials in accordance with the known headquarters policies. For example, a broad interpretation of para 3a(1), General Order No. 27, would broaden the CIE mission far beyond that which is intended.

b. The understanding of the intent of General Order No. 5 by CIE is indicated in para 7, Checknote 1. Conversations with the Public Information Officer indicates no misunderstanding of the intent on his part.

3. G-1 has no objection to the publication of an amendment to General Order No. 5 such as that outlined in TAB C, but considers it unnecessary.

4. Request your comments.

3 Incls.

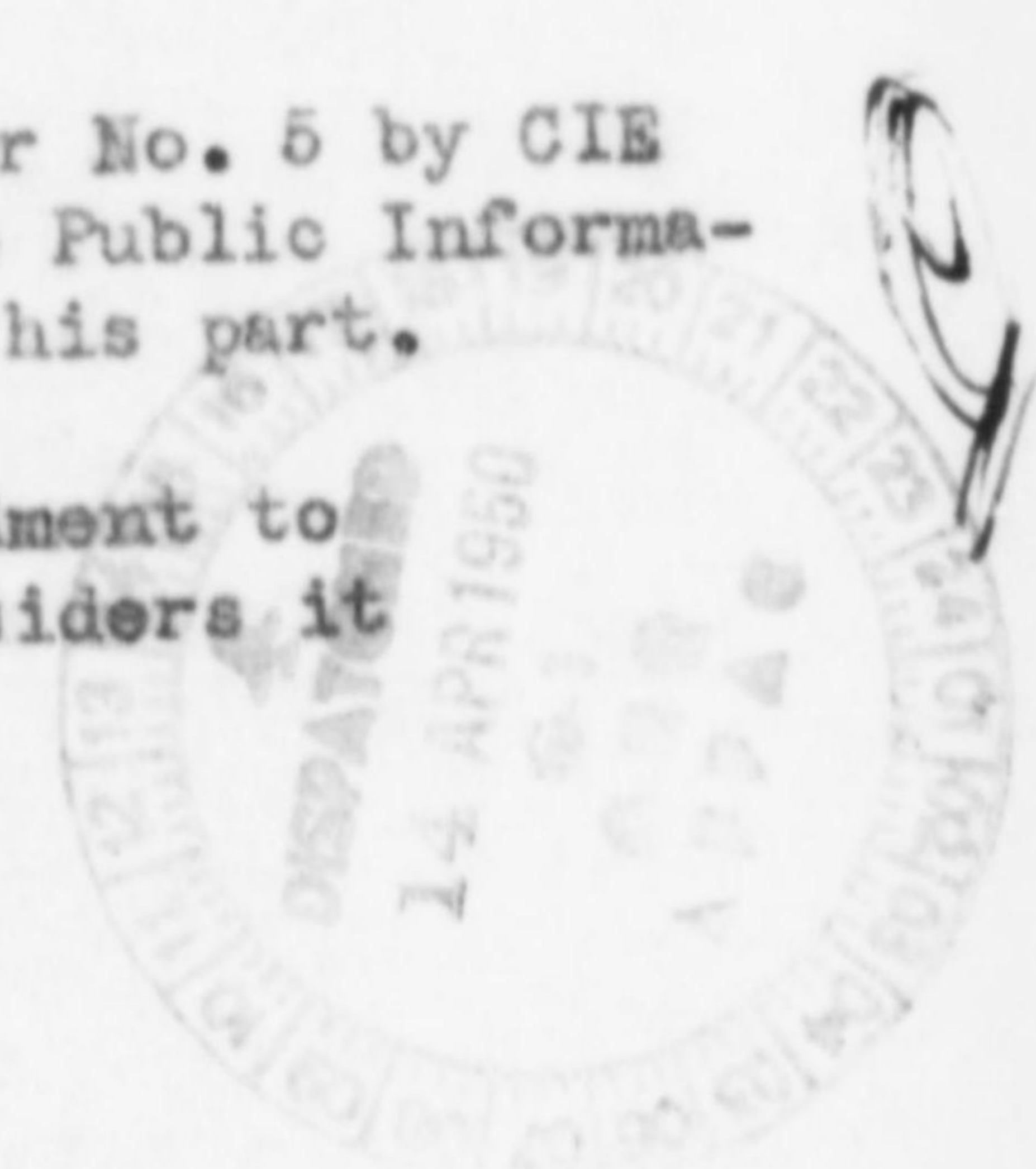
1, 2 and 3, n/c

Added 1 incl:

4. TAB C, Amdmt of GO

W. A. B.

G-1 file MB



86*

Subject: Clarification of General Order No. 5

M/R: CIE in C/N raises a number of possible misinterpretations of GO 27 and GO 5. G-1 in C/N 3 recommended no change in the existing GO at this time on the basis that the sections involved understood the missions assigned and had worked out satisfactory working relationships. C/N 4 from D C/S SCAP requests reconsideration of the matter. C/N 5 above points out the possibility of misinterpreting all general orders if a fine interpretation of each word is applied, and requests CIE and PIO's comments on the proposed amendment to GO 5 if the C/S considers its publication desirable.

322 9993

Clarification of General Order No. 5

DC/S, SCAP

G-1

2 Mar 50

- 2 1. Your attention is invited to the comments of CIE in checknote 1, above.
- 2. Your comment or concurrence is desired. In the event concurrence is indicated, please submit the necessary implementing action to clarify General Order No. 5, 16 Feb 50, to the C/S for approval.

----- A. P. F. -----
 Miss Rodekuhr/ek 28-7915
 From: G-1 To: DC/S SCAP Date: 27 March 1950

- 3 1. CI&E in Checknote 1 raises a question regarding possible misinterpretation of General Order #5 (Tab B), 16 February 1950, which delineates the functions and responsibilities of PIO.
- 2. AR 600-700 (Tab C), which defines the responsibilities of the PIO, clearly indicates that its mission is to obtain public recognition and confidence in the Military Establishment through the dissemination of information which will favorably reflect the progress of all activities for which the Department of the Army is responsible. In the occupation area this is taken to include the reporting of civil affairs as well as purely military functions and activities. In view of this responsibility there will naturally be a definite interest on the part of the PIO in reporting occupation progress in many areas in which CI&E (or any other section) may have a policy and program objective. The essential difference is that between overall news reporting (PIO) and planned and integrated informational programs aimed at the promotion of specific missions and projects essentially of an internal civil affairs nature (CI&E).
- 3. Considering that PIO functions are similar in all Department of the Army components and its authorities and responsibilities clearly understood by all concerned, it is unlikely that any misinterpretation will be made of General Orders #5 as presently written. No assumption of increased responsibility by PIO was intended by the General Order, nor is any contemplated by PIO.
- 4. Paragraph 7 of Checknote 1 discloses a possible misinterpretation by CI&E of PIO's responsibility in dealing with correspondents; however, since the two sections have developed satisfactory working relationships over the past years, G-1 is making no specific recommendation in this connection at this time, pending forthcoming manpower-functional studies.
- 5. Recommend no change be made at this time in the existing General Orders for PIO and CI&E.

-----W.A.B.-----
 3 Incls:
 1&2 - nc/ Added 1 incl:
 3 - AR 600-700

86

G-1 Files
R
MS/C

M/R: 1. C/N 1 from CI&E requests clarification of General Orders 5, 16 FEB 50 in order to avoid the possibility of misinterpreting PIO's assigned responsibility in such a way that it would conflict with CIE's responsibility as assigned by GO 27, 1946. AR 600-700 clearly defines the responsibilities of PIO in typical DA installations and is understood by all. PIO in this headquarters follows the accepted pattern of the DA and is interested essentially in overall news reporting as opposed to CIE's primary interest in planned and integrated informational programs reaching the Japanese. MOML considers it unreasonable to believe that any misinterpretation will be made of GO 5 as presently written in view of these facts and recommends in above C/N to C/S that no change be made in existing GO. C/N 1 discloses a possible misinterpretation by CIE of PIO's responsibility in dealing with Japanese correspondents; however, MOML is making no specific recommendation in this connection at this time but will review the functions carefully in the forthcoming budget reviews.

2. This action furnishes comments as requested by DC/S SCAP in C/N 2.

(Miss Bodekuhr 26-7915)

Lt Col Nugent 26-6575

Clarification of General Orders No. 5

CIE

C/S

28 February 1950

1

1. Reference is made to:

a. General Orders No. 27, Civil Information and Education Section, 3 June 1946 (TAB A).

b. General Orders No. 5, Public Information Office, 16 February 1950 (TAB B).

2. Reference a, paragraph 3, states as follows:

"3. The functions of the section are to:

b. Make recommendations on information programs, through all media reaching the Japanese public, to insure their understanding of all policies and plans for political, economic and social rehabilitation of Japan."

3. The same function apparently is assigned Public Information Office. Reference b, paragraph 2, states as follows:

"2. The functions of this section are to:

a. Initiate policies to govern the conduct of public information programs relating to the occupation of Japan.

b. Insure adequate dissemination of appropriate information concerning the purposes and activities of the occupation of Japan.

c. Coordinate the dissemination to all news media of all unclassified information pertaining to the occupation."

4. Reference a, paragraph 3, states as follows:

"3. The functions of the section are to:

c. Maintain liaison with:

(2) The Japanese press, radio, motion pictures, and other information channels."

5. The same function apparently is assigned to Public Information Office. Reference b, paragraph 2, states as follows:

Lt. Col. Nugent 26-6575

Clarification of General Orders No. 5

CIE

C/S

28 February 1950

1
Cont'd

"2. The functions of this section are to:

- d. Receive all representatives of informational media, including radio, and assist them in obtaining desired material relating to the occupation.
- e. Perform necessary administrative functions for accredited correspondents insofar as their relationship with the occupation and responsibility to General Headquarters are concerned."

6. A strict interpretation of General Orders No. 5 would include the following:

a. Remove from CIE's area of responsibility all functions in connection with information programs reaching the Japanese public through Japanese media of information, through exhibits, posters, documentary films, and SCAP-CIE Information Centers.

b. Terminate CIE's relationships with the Japanese press, radio, motion pictures, and other media of information, thus precluding guidance and advice.

7. While it is believed by Chief, CIE, that the intent of General Orders No. 5 was to establish a Public Information Office to deal with foreign correspondents and non-Japanese media of information, and to coordinate information on the occupation to such correspondents and such media, the Orders as written is all-inclusive. No misunderstanding is envisaged between present Chief, Public Information Office, and Chief, CIE; however, the apparent conflict between the two General Orders may give rise to confusion in other quarters. For example, the Management, Organization & Manning Level Division of G-1 could legitimately question CIE's current activities and personnel in a field apparently assigned by General Orders to another section.

8. In view of the apparent conflict between General Orders No. 27, 3 June 1946, and General Orders No. 5, 16 February 1950, clarification is requested.

2 Incls

- 1. TAB A - Gen. Orders #27
- 2. TAB B - Gen. Orders #5

----- D. R. N. -----

84

C O P Y

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

GENERAL ORDERS)
 :
NO.....5)

APO 500
16 February 1950

PUBLIC INFORMATION SECTION

1. The Public Information Section is established as a separate staff section to advise the Supreme Commander for the Allied Powers on all matters pertaining to public information and public relations.

2. The functions of this section are to:

a. Initiate policies to govern the conduct of public information programs relating to the occupation of Japan.

b. Insure adequate dissemination of appropriate information concerning the purpose and activities of the occupation of Japan.

c. Coordinate the dissemination of all news media of all unclassified information pertaining to the occupation.

d. Receive all representatives of informational media, including radio, and assist them in obtaining desired material relating to the occupation.

e. Perform necessary administrative functions for accredited correspondents insofar as their relationship with the occupation and responsibility to General Headquarters are concerned.

f. Maintain liaison with all staff sections of General Headquarters; advise and assist them in matters relating to public information.

3. To accomplish its mission the Public Information Section must have timely knowledge of matters concerning the headquarters. To this end, chiefs of staff sections and major commanders will make available all appropriate information desired by the Public Information Officer.

AG 320 (16 Jan 50)GA

BY COMMAND OF GENERAL MacARTHUR:

EDWARD M. ALMOND,
Major General, General Staff Corps,
Chief of Staff.

OFFICIAL:

/s/ K. B. BUSH
/t/ K. B. BUSH
Brigadier General, USA,
Adjutant General

COPY

86

322

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG 320 (26 Dec 49)GA

13 JAN 50

SUBJECT: Transfer of Civil Affairs Personnel

6907

TO: Commanding General
Headquarters and Service Group
General Headquarters, Far East Command
APO 500

1. References:

- a. Letter, General Headquarters, Supreme Commander for the Allied Powers, file AG 320 (26 Dec 49)GA, subject as above, 26 December 1949.
- b. Paragraphs 1 and 2, Special Orders Number 279, Headquarters, Eighth Army, 29 December 1949.
- c. General Orders 24, General Headquarters, Supreme Commander for the Allied Powers, 29 December 1949.

2. In view of certain difficulties which have arisen since 1 January 1950 concerning the administration of military personnel of the Civil Affairs Regional Teams under the plan adopted prior to 1 January 1950, it is desired that Commanding General, Headquarters and Service Group, take the necessary action to assign the enlisted personnel of the Civil Affairs Regional Teams to the teams from which they were transferred by reference 1b. These Teams, in accordance with reference 1c, are now assigned to General Headquarters, Supreme Commander for the Allied Powers, under the operational supervision of Civil Affairs Section.

3. In addition to the attachment indicated in paragraph 3, reference 1a, the Civil Affairs Regional Teams are attached to Commanding General, Headquarters and Service Group, for administration. Separate action is being taken by this Headquarters to assign officer personnel to the Regional Teams.

BY COMMAND OF GENERAL MACARTHUR:

MAILED 16 30 JAN 13 '50

G. D. CONLEY
Major, AGD
Asst Adj Gen

Ltr, AG 320 to CG, Hq & Sv Gp, subj: Transfer of Civil Affairs Personnel

M/R: 1. Original plan for administration of CA personnel considered that the Teams as separate units would be eliminated in the transfer to GHQ. Subsequent to the dispatch of reference 1a, the GO on CA Units was issued, by which the CA Regional Teams retain status as separate units.

2. Action directed in letter was agreed upon in conference by representatives of G-1, CA Section, Hq Comdt, and AG. AG is being requested by separate action to reassign the officer personnel as indicated in basic.

3. Basic also assigns the Teams to Hq & Sv Gp for administration. This action is necessary to provide an administrative headquarters for implementation of training, career guidance, MRU, etc., requirements. Other units of GHQ (ATIS, TID, ASA, 441st CIC, etc.) are so assigned.

(Mr. Pruett 26-8993)

322

Lt Col Benson 26 8979

Functional Responsibility in
Certain Ryukyus Matters

6604-a

G-1

Civil Affairs

16 January 1950

1

1. References:

a. Letter from SCAP to CG, Eighth Army, AG 014.33 (6 Dec 49)GA, subj: Travel Between the Ryukyus and Japan, 14 Dec 49. (Tab A)

b. Letter from SCAP to CG, Eighth Army, AG 000.8 (14 Dec 49)GA, subj: Education of Ryukyuan Students in Japan. (Tab B)

2. a. Tab A relieves CG, Eighth Army of those functions and responsibilities in connection with travel between Ryukyus and Japan and assigns those functions and responsibilities to this headquarters. (Approved by DC/S, 10 Dec 49).

b. Tab B relieves CG, Eighth Army of those functions and responsibilities in connection with the program of education of Ryukyuan students in Japan and assigns those functions and responsibilities to this headquarters. (Approved by C/S, 18 Dec 49).

3. Those functions and responsibilities enumerated in paragraphs 2a and b are assigned to Civil Affairs Section.

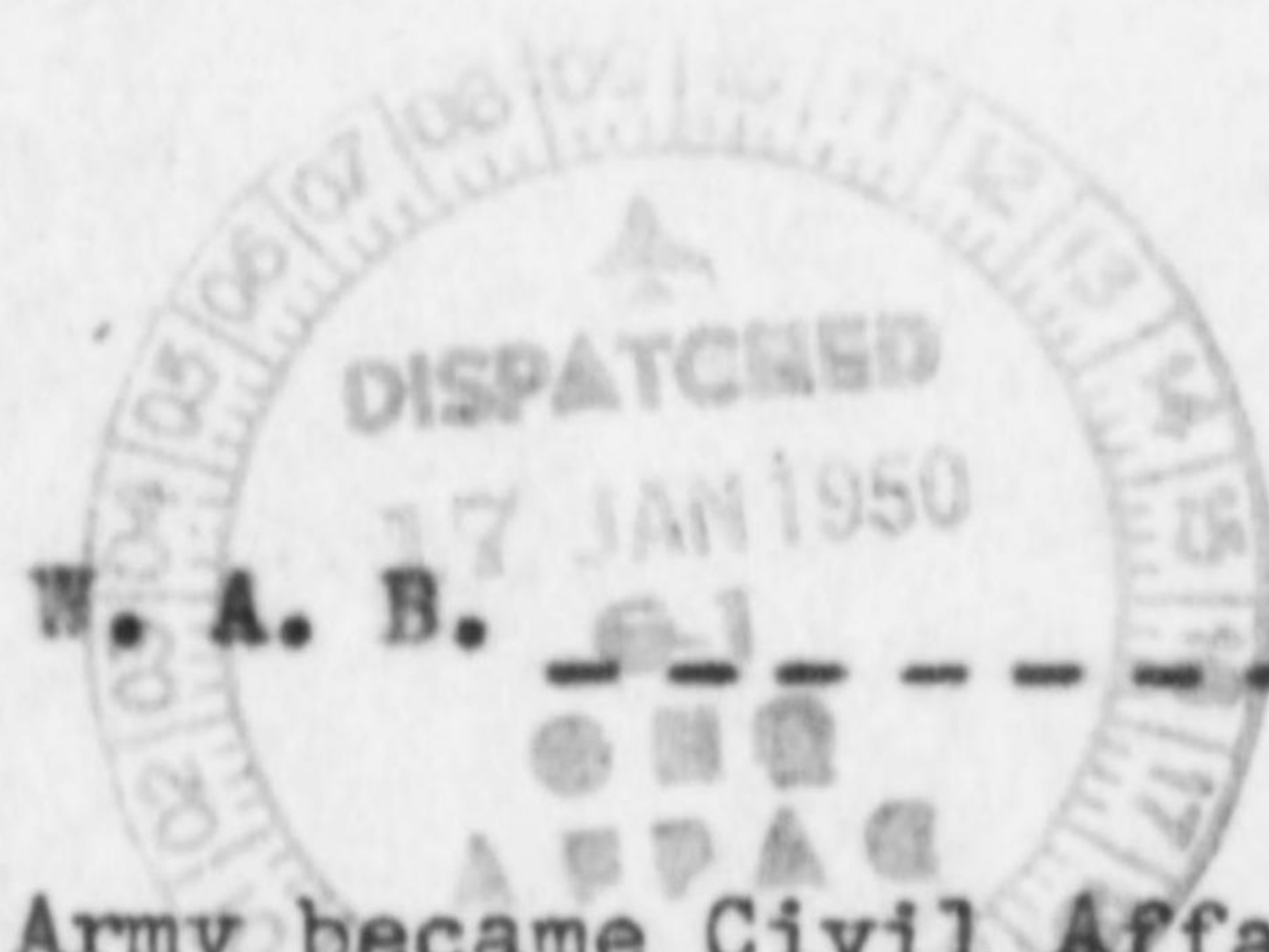
4. The Japanese Government has been informed that direct communication is authorized with Civil Affairs Section in connection with implementation of the education of Ryukyuan students in Japan program. (Tab C).

3 Incls

Tab A-Ltr to CG 8th Army, 14 Dec 49

Tab B-Ltr to CG 8th Army, 20 Dec 49

Tab C-C/N to G-2 Japanese Liaison



M/R: 1. On 1 Jan 50, Civil Affairs Section, 8th Army became Civil Affairs Section, SCAP and certain functions performed by 8th Army were returned to this headquarters. Instant action assigns the responsibilities and functions transferred from 8th Army to Civil Affairs Section, SCAP.

2. Coordinated with MOML.

3. C/N referred to in para 4 dispatched to G-2 Japanese Liaison, 16 Jan 50. Approved by C/S 15 Jan 50, referenced C/N fm G-1 to C/S, subj: Relationship between SCAP Sections and Civil Affairs Organizations, 10 Jan 50.

G-1 File

WAB:RTB:dem

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322

Lt Col Benson 26 8979

Direct Communication in Implementation
of the Program of Education of Ryukyuan
Students in Japan

6604

G-1

G-2 Japanese Liaison

16 January 1950

1. It is requested that the Japanese Government be informed that those functions formerly performed by the CG Eighth Army in connection with the implementation of the program for education of Ryukyuan students in Japan have now been transferred to General Headquarters, SCAP.

2. In administering subject program, direct communication between the Civil Affairs Section, GHQ, SCAP, and the Ministry of Education, Japanese Government is authorized.

----- W. A. B. -----

M/R: Approved by C/S, 15 Jan 50, referenced C/N fm G-1 to C/S, 10 Jan 50,
subj: Relationship between SCAP Sections and Civil Affairs Organizations.

G-1 File



WAB:FTB:dem
C

10 *

D R A F T

Subj: Direct Communication in Implementation of the Program of Education of Ryukyuan Students in Japan

From: G-1

To: G-2 JAPANESE Liaison

Date:

1. It is requested that the Japanese Government be informed that those functions formerly performed by the CG Eighth Army in connection with the implementation of the program for education of Ryukyuan students in Japan have now been transferred to General Headquarters, SCAP.

2. In administering subject program, direct communication between the Civil Affairs Section, GHQ, SCAP and the Ministry of Education, Japanese Government is authorized.

W. A. B.

any

Call for W.A.B.

DEPUTY
15 Jan/50
INITIALS *WAB*

D R A F T

10* $\frac{12}{14}$ S

D R A F T

Subj: Direct Communication in Implementation of the Program of Education of Ryukyuan Students in Japan

From: G-1

To: G-2 JAPANESE Liaison Date:

1. It is requested that the Japanese Government be informed that those functions formerly performed by the CG Eighth Army in connection with the implementation of the program for education of Ryukyuan students in Japan have now been transferred to General Headquarters, SCAP.

2. In administering subject program, the Japanese Government is authorized direct communication with Civil Affairs Section, General Headquarters, SCAP.

W. A. B.

Call for W.A.B.

DEPUTY
15 Jan/50
INITIALS *WAB*

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D R A F T

**GENERAL HEADQUARTERS
FAR EAST COMMAND
CHECK SHEET**

Lt Col Benson 26 8979

(Do not remove from attached sheets)

File No:

Subject: Relationship between SCAP Sections
and Civil Affairs OrganizationsNote
No.

From: G-1

To: Chief of Staff

Date: 10 January 1950

2

1. Prior to 1 Jan 50, the CG Eighth Army was charged with the implementation of the Ryukyuan Student program in Japan. This responsibility was sub-delegated to Civil Affairs Section, Eighth Army and this section in administering this program had direct communication with the Japanese Government Education Ministry in the matter of disbursement of trust funds held by the Education Ministry.

2. On 15 Dec 49, the C/S approved a G-1 action which relieved Eighth Army of responsibility of this matter and assigned the responsibility to this headquarters and specifically to Civil Affairs Section, effective 1 Jan 50 (Tab A).

3. In order to efficiently implement the functions and responsibilities attendant with the Ryukyuan student program, Civil Affairs Section should have direct communication with the Japanese Government (Ministry of Education). This direct communication between Civil Affairs Section and the Japanese Government will be of an administrative nature rather than a policy nature, in that Civil Affairs Section will authorize the Japanese Government to make certain payments for tuition bills, etc., from funds made available through the Comptroller to the Japanese Government upon authorization by the Military Governor of the Ryukyus.

4. It is concluded that the aforementioned action will not contravene the intent of paragraph 2, C/N 1, since the proposed direct communication is of an operational rather than a policy nature.

5. Recommend approval of proposed C/N to G-2 Japanese Liaison authorizing direct communication between the Japanese Government and Civil Affairs Section. (Tab B).

6. Concurrence: RMGS (*[Signature]*)
2 Incls Civil Affairs Sec: (*[Signature]*)
Tab A-C/N fm G-1 to C/S, 14 Dec 49
Tab B-Ppsd C/N to G-2 Japanese Liaison

[Signature]
W. A. B.

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GENERAL HEADQUARTERS
FAR EAST COMMAND

CHECK SHEET

6604

(Do not remove from attached sheets)

File No:

Subject: Relationship between SCAP Sections
and Civil Affairs Organizations

From: CofS To: G-1 Date: 9 January 1950

Note
No.

1.

1. Reference is made to G.O. #24, 29 December 1949, which established a Civil Affairs Section of this headquarters. The purpose of this check note is to provide a tentative guide covering the procedure which sections will follow in their dealings with Civil Affairs field units. As experience is gained in the use of this new organizational structure, it is expected that changes in this procedure guide will be proposed.

2. The Civil Affairs Section is, in effect, a headquarters for the Regions. The relationship of the Regions with the Chief of the Civil Affairs Section is similar to that existing between the divisions of any other SCAP section and its chief. It follows that the personnel of the Civil Affairs Section must continue to be thoroughly conversant with the activities carried on by its field units. The activities of the Civil Affairs Section will be operational in character, as opposed to policy making. The policy making responsibility of other SCAP sections in their respective fields will continue as heretofore. As a consequence, the Civil Affairs Section will have no cause for contact with Japanese Government agencies at the national level.

3. Functions of the Civil Affairs Section:

- a. Provide operational direction to the Regions.
- b. Maintain close liaison with appropriate SCAP sections in order to be familiar with the conditions which give rise to missions assigned to field units.
- c. Transmit information received from the field units to the appropriate GHQ staff sections.

4. Directives setting forth missions placed upon field units will receive the usual staff coordination, the latter henceforth to include the Civil Affairs Section. Such directives, after approval, will be finalized by the initiating section and dispatched through the AG.

5. Except under unusual circumstances, there should be no necessity for direct communication between SCAP sections and the Civil Affairs Teams in the field. Transmission of instructions, requests for reports, etc., will be accomplished through the Civil Affairs Section.

Distribution:
All SCAP Sections


E. M. A.

322

6604

Lt Col Benson 26 8979

Relationship between SCAP Sections and Civil Affairs Organizations

G-1

Chief of Staff

10 January 1950

2

1. Prior to 1 Jan 50, the CG Eighth Army was charged with the implementation of the Ryukyuan Student program in Japan. This responsibility was sub-delegated to Civil Affairs Section, Eighth Army and this section in administering this program had direct communication with the Japanese Government Education Ministry in the matter of disbursement of trust funds held by the Education Ministry.

2. On 15 Dec 49, the C/S approved a G-1 action which relieved Eighth Army of responsibility of this matter and assigned the responsibility to this headquarters and specifically to Civil Affairs Section, effective 1 Jan 50 (Tab A).

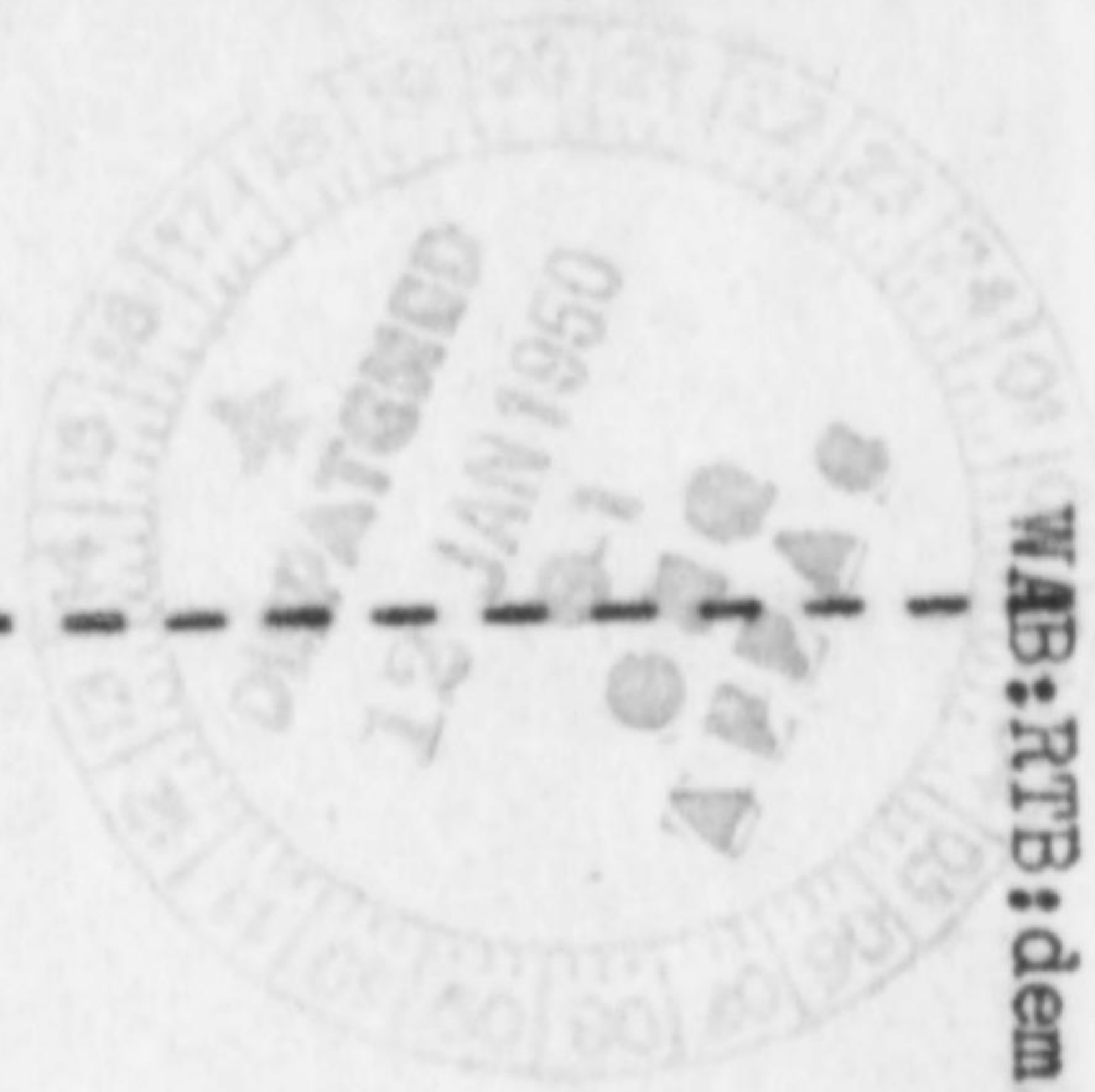
3. In order to efficiently implement the functions and responsibilities attendant with the Ryukyuan student program, Civil Affairs Section should have direct communication with the Japanese Government (Ministry of Education). This direct communication between Civil Affairs Section and the Japanese Government will be of an administrative nature rather than a policy nature, in that Civil Affairs Section will authorize the Japanese Government to make certain payments for tuition bills, etc., from funds made available through the Comptroller to the Japanese Government upon authorization by the Military Governor of the Ryukyus.

4. It is concluded that the aforementioned action will not contravene the intent of paragraph 2, C/N 1, since the proposed direct communication is of an operational rather than a policy nature.

5. Recommended approval of proposed C/N to G-2 Japanese Liaison authorizing direct communication between the Japanese Government and Civil Affairs Section. (Tab B).

6. Concurrence: RMGS ()
2 Incls *Civ Affs Sec*
Tab A-C/N fm G-1 to C/S, 14 Dec 49
Tab B-Ppsd C/N to G-2 Japanese Liaison

W. A. B.



G-1 File

WAB:RTB:dem