15

GENERAL HEADQUARTERS, U.S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S SECTION
RADIO AND CABLE CENTER

I N C O M I N G M E S S A G E

SECRET
URGENT

23 October 1945

TO: CINCAFPAC ADV (MACARTHUR), CINCAFPAC MANILA

FROM: WASHINGTON (THE JOINT CHIEFS OF STAFF)

NR: WX 77872

The following as a basis for reply to your CAX 52301 has been prepared by the State Department:

1. The existence of diplomatic missions to the Japanese Government is not deemed consistent with the purposes and character of allied occupation of Japan or with the position of the occupying authorities.

2. If it is so desired, neutral nations might designate a diplomatic agent or representative of that character to maintain contact with the Headquarters of the Supreme Commander for the Allies.

3. General MacArthur should be instructed to direct the Japanese Government that it should not carry on relations with neutral governments except in accordance with such procedure as may be established by him. End of State Department message.

4. It is desired that you take such action as may be necessary in order to implement the sense of the above. Additional instructions are being furnished by the State Department to Mr. Atcheson.

NO SIG

TOO: 230030 Z

MCN: USF B 10

DISTRUBUTION: REVISED:

ACTION TO:
DEPUTY CHIEF OF STAFF OPNS

INFORMATION COPIES TO: COMMANDER-in-CHIEF
CHIEF OF STAFF
G-2

10968

URGENT
SECRET

JCS DIRECTIVE SERIAL NO. 15

WX 75545

Custody of Japanese Archives and
Diplomatic Property, dated 13 October, 1945.
(JCS 1467/12)

(AMPLIFIES JCS SERIAL NO. 6)

THIS RADIO LISTED BY AG RECORDS
SECTION AS STILL BEARING THE
CLASSIFICATION OF

TOP SECRET

Equivalent document is FEC 049/1 which bears the
classification of "UNCLASSIFIED"

JCS SERIAL DIRECTIVE NO. 14.

13

ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

I N C O M I N G M E S S A G E

C O R R E C T E D C O P Y RESTRICTED 11 October 1945

TO : CINCAFPAC ADV (MACARTHUR)

FROM : WASHINGTON (JOINT CHIEFS OF STAFF)

NR : WX 74059

1. Questions raised in urads September ZA 5509 and ZA 5739 have been considered with the State Department which advises the following policy to be followed for Japanese silk production:

2. Except for plantations Jsuata Fbrcngoor bushes are ready because of age or for some other reason to be replaced, it is considered on basis information available here that mulberry areas should not be reduced except in cases where they occupy land which would be especially productive if used for food. While a major aim is to maximize food production, it is recognized that silk constitutes an important foreign trade item and the most readily accessible means of creating foreign exchange to pay for imports and, therefore, silk production should not be reduced without corresponding economic benefits.

3. Within broad policies laid down by you, maximum responsibility for formulating and executing food and agriculture programs should be placed upon Japanese authorities. However, these programs, including mulberry acreage, should be formulated by Japanese with the advice and approval of your agricultural experts.

4. Until such time as food import requirements are calculated and expert target for silk established, unable to give definite policy guidance based on relative considerations of necessity for food production as against mulberry production. Further, until extent of full import program for Japan is known, unable to reach definite conclusions based on evaluation of necessity for silk production as means of creating foreign exchange with which to pay for imports. For the present, in view of greater amount of detailed information available to you, specific quantity of mulberry acreage is left for your decision within the general policy outlined above. Refer part above.

7427

AFPAC AGO
Form No. 108

RESTRICTED

C O P Y

JCS DIRECTIVE SERIAL NO. 13

ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

I N C O M I N G M E S S A G E

RESTRICTED

C O R R E C T E D C O P Y

WASHINGTON (JOINT CHIEFS OF STAFF) RDO NR WX 74059, CONT'D:

5. Direction to continue price stabilization program, refer part 4 urad ZA 5509, is not contained in present draft of Economic Directive now under active consideration. In accordance with paragraph 3 above determination concerning revival price stabilization program should be made by Japanese authorities subject advice and approval your agricultural experts.

6. Not yet possible advise concerning quantity and types silk desired as target for export. Will be transmitted to you as soon as possible.

7. Advice on channels to be used for export will be contained in reply to urads September ZA 5510 and October CA 52579. Prices for silk will be furnished you on spot basis at your request.

NO SIG

TOO: 090042 Z
MCN: SA 11

NOTE: Corrected copy received in the AG Office GHQ AFPAC ADV 110500 I.

DISTRIBUTION:

ACTION COPY TO:

ECONOMIC & SCIENTIFIC SECTION

INFORMATION COPIES TO:

CHIEF OF STAFF

DEPUTY CHIEF OF STAFF OPNS
G-4
C GOVT SECTION

NATURAL RESOURCES SECTION

7427

C O P Y

RESTRICTED

12

note: this document downgraded to "Unclassified" except for paragraph 17 which remains "Secret".

COPY

GENERAL HEADQUARTERS, U. S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE
SECRET
OPERATIONAL PRIORITY

Corrected Copy 22 September 1945

TO : CINCAFPAC ADV, CINCAFPAC

NOTE: this radio Superseded by JCS Serial No. 40.

FROM : WASHINGTON

NR : WX 67394

Herewith is text of draft directive on "Identification, apprehension and trial of persons suspected of War Crimes" prepared by State War Navy Committee. Proposed directive is along lines of directive on same subject in force in Germany except that SCAP is given authority to appoint courts and select prosecuting agency rather than, as in Germany, having trials before courts separately appointed and conducted by prosecuting committee independent of Military Commanders. Following directive is furnished to indicate policy now being considered and with request you furnish at an early date your comments from Military point of view as it is desired to issue directive to you shortly. Text begins: This directive is issued to you as Supreme Commander for the Allied Powers.

1. The term "War Crimes" as used herein, includes:

A. Planning, preparation, initiation or waging of a war of aggression or a war in violation of International treaties, agreements or assurances, or participation in a common plan or conspiracy for the accomplishment of any of the foregoing.

B. Violations of the laws or customs of war. Such violations shall include but not be limited to murder, ill treatment or deportation to slave labor or for any other purpose of civilian population of, or in, occupied territory, murder or ill treatment of prisoners of war or internees or persons on the seas or elsewhere, improper treatment of hostages, plunder of public or private property, wanton destruction of cities, towns or villages or devastation not justified by Military necessity.

C. Murder, extermination, enslavement, deportation and other inhumane acts committed against any civilian population, before or during the war or persecutions on political, racial or religious grounds in execution of or in connection with any crime defined herein whether or not in violation of the domestic law of the country where perpetrated.

2. The offense need not have been committed after a particular date to render the responsible party or parties subject to arrest, but, in general, should have been committed since, or in the period immediately preceding the

JCS DIRECTIVE SERIAL NO. 12

Mukden incident of September 18, 1931. The preponderance of cases may be expected to relate to the years since the Lukouchiao incident of July 7, 1937.

3. You will, in the areas subject to your jurisdiction, take all practicable measures to identify, investigate, apprehend and detain all persons whom you suspect of having committed War Crimes as defined in Paragraph 1, Subparagraphs B and C above, and all persons whom any one of the United Nations or Italy notifies to you as being charged with such crimes. You will similarly apprehend and detain the persons deemed to be liable under Paragraph 1 A above, who are named in any list which may be sent you by the United States National War Crimes Office and such other persons against whom you have probable cause for charging under Paragraph 1 A upon the basis of evidence available to you. In executing these tasks you will require from the Japanese such assistance as you deem necessary.

4. You will hold suspected War Criminals in close confinement, without access to the press or other media of public information, and without distinction as to rank or position, as befits ordinary criminals.

5. As Supreme Commander for the Allied Powers, you have power (A) to appoint Special International Military Courts (which term shall be held to mean tribunals of any kind), composed of Military or Naval Officers or civilians of 2 or more of the United Nations, for the trial, under any applicable law, domestic or International, including the laws and customs of war, of Far Eastern War Criminals where the alleged offenders are, in the Supreme Commanders opinion, appropriately to be tried by an International Court; and (B) to prescribe or approve rules of procedure for such tribunals. The appointment of any such International Court will be discussed by the Supreme Commander or his designated representative in advance with the appropriate local officers or representatives of each nation to be represented upon such a court and fair arrangements will be made for appropriate representation of each such nation upon the court. No such officer or civilian will be appointed to serve upon such a court without the approval of the local Commander of the forces of his nation or such other official as any nation may prescribe to give such approval for its own nationals. In the appointment of any such International Court and in all trials before it, the International character of the court and of the authority by which it is appointed should be properly recognized and emphasized, particularly in dealings with the Japanese people. Until further authorization by the Joint Chiefs of Staff, no International Court for the trial of persons charged with offenses of the type described in Paragraph 1 A above will be established by the Supreme Commander. In submitting any plan for the appointment of such a court, you should specify the particular offenses and alledged offenders to be tried before the court and the nature of the coordination of the plan effected by you on a Military level with representatives of the nations to be represented upon the court.

6. You will have (A) the responsibility for carrying out the judgments of any International Courts or tribunals and (B) the power to approve, reduce or otherwise alter any sentence imposed by such a court or tribunal, but not to increase the severity thereof.

3602

7. You may authorize the Military Command of any nation participating in the occupation of Japan, including the United States, to establish special Military Courts to deal with War Criminals not held or requested by you for trial before any International Court or tribunal. Such courts should be separate from courts which may be set up to deal with current offenses against the occupation or instructions of Military discipline.

8. Subject to the provisions of Paragraph 16, you will promptly comply with a request by the Government of any one of the United Nations or Italy for the delivery to it of any person who is stated in such request to be charged with a War Crime, subject to the following exceptions:

(1) Persons who have held high political, civil or Military positions in the Japanese Empire or in one of its Allies, Cobelligerents or satellites, will not be delivered, pending decision whether such persons should be tried before an International Military Court or tribunal. Suspected War Criminals desired for trial before such tribunal, or persons desired as witnesses for trials before the tribunal, will not be turned over to the nation requesting them so long as their presence is desired in connection with such trials.

(2) Where persons are requested by more than one of the Governments above mentioned for trial of a War Crime, you will make your own determination based on all the circumstances, including the relative seriousness of the respective charges against such a person and the national interests involved, and will deliver the requested person to a particular United Nation or Italy accordingly.

9. Compliance with any request for the delivery of a suspected War Criminal should not be delayed on the ground that other requests for the same person are anticipated.

10. Delivery of a suspected War Criminal to a requesting Government shall be subject to the condition that if such person is not brought to trial, tried and convicted within 6 months from the date he is so delivered, he will be returned to you if requested for trial by any of the other United Nations or Italy.

11. You will take under your control, pending decision by higher authorities as to its eventual disposition, property, real and personal, found in areas subject to your jurisdiction and owned or controlled by persons taken into custody persuant to the provisions of Paragraph 3 above.

12. You will take such measures as you deem necessary to insure that witnesses to War Crimes will be available when required.

13. The execution of death sentences should be deferred when you have reason to <u>believe</u> <u>that</u> the testimony of those convicted would be of value in the trial of other War Criminals.

WASHINGTON RADIO NR WX 67394 DATED 21 SEPTEMBER 1945 CONT'D:

14. You will arrest any national of a United Nation who is requested, or whom you believe may be desired, by his Government as a renegade or quisling. Subject to the provisions of Paragraph 16, such persons should normally be turned over as soon as practicable to their Government.

15. You should (A) promptly establish an agency, acting under your Command, to investigate reports on War Crimes and to collect and analyze evidence, to arrange for the apprehension and prompt trial of suspects, to prepare, supervise and conduct the prosecution of individuals and organizations before appropriate International Military Courts or tribunals, and to recommend to you which individuals and organizations should be prosecuted, before what courts they should be tried and what persons should be secured as witnesses, and (B) should provide, after discussion with the local representatives of the nations involved and in a manner consistent with efficient administration, for equitable inclusion in the membership of such agency of suitable representatives of the United States, China, Great Britain and the Soviet Union and of other appropriate United Nations. This agency should advise the Supreme Commander and other Military Commanders for the Allies on matters relating to War Criminals. This agency should attach importance to the investigation of the evidence that offenses of the type described in Paragraph 1 A above have been committed, should collect and analyze the evidence with respect to such offenses and should recommend to you a plan for the trial of such offenses and the charges to be preferred, Any such plan should provide for the use of rules of procedure and the application of principles in accord with those adopted for use by the International Military Tribunal for Europe established by the agreement executed 8 August 1945. Except where change is necessitated by differing circumstances in the Far East. Such plan should also provide that, for the trial of persons charged with offenses of the type described in Paragraph 1 A any International Court appointed by The Supreme Commander should be selected by him from persons nominated by the appropriate Military Commanders of the several nations to be represented upon such court. This agency should also maintain a central record and information office of Japanese War Criminals and War Crimes, the records and files of which should be available to any interested United Nation.

16. Military Commanders having custody of alleged offenders requested for trial under the provisions of Paragraphs 8 and 14 above, if in doubt as to whether such persons should be turned over to the requesting nation for trial, may consult their government and in appropriate cases leave the matter to be dealt with through diplomatic channels. Within the main islands of Japan, you as the Supreme Commander for the Allied Powers will have custody of such alleged offenders and will consult the Joint Chiefs of Staff in cases of doubt.

17. You will take no action against the Emperor as a War Criminal pending receipt of a special directive concerning his treatment."

WARCOS

TOO: 211450 Z
MCN: ZUG A-183

NOTE: Service has been requested for underscored portions.

DISTRIBUTION:
COMMANDER-in-CHIEF
CHIEF OF STAFF
C CI O

3602

J.C.S. SERIAL NO. 11

Note: no radio

F.E.C. 007/1

Policy of the United States in Regard to the Apprehension and Punishment of War Criminals in the Far East, dated 6 October, 1945.
(Appendix "C" , JCS 1512, as amended by JCS 1512/1
(SUPERSEDED BY JCS SERIAL NO. 40)

NOTE: above document Superseded by JCS Serial No. 40.

10

J.C.S. SERIAL NO. 10

Note: no radio

F.E.C. 014

U.S. Initial Post - Surrender Policy for Japan, dated 22 September, 1945.
(SWNCC 150/4/A)
(SUPERSEDED BY JCS SERIAL NO. 82)

NOTE: the above document Superseded by JCS Serial No. 82.

9

ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE

SECRET

15 September 1945

CORRECTED COPY

TO : ACTION MACARTHUR; INFORMATION REPRESENTATIVES OF THE BRITISH CHIEFS OF STAFF, NIMITZ, WEDEMEYER FOR CHINESE HIGH COMMAND, AND DEANE FOR GQG (ALL ADDRESSEES BOOK MESSAGE)

FROM : WASHINGTON (JOINT CHIEFS OF STAFF)

NR : WX 64268

Herewith missing portion of message "Command, and Deane for Soviet High Command (recovered from the control of the Japanese) is subject". (This message has been passed to CINCAFPAC ADVANCE for Action).

No Sig

TOO: 141827 Z

MCN: YA 139

NOTE: This message has been passed to Signal Center for re-dispatch to SCAP for Action.

Corrected copy received in the AG Office at 151414 I.

DISTRIBUTION: R-E-V-I-S-E-D

ACTION COPY TO:

CINCAFPAC ADVANCE

INFORMATION COPIES TO:

DEPUTY CHIEF OF STAFF

G-3
G-4
GEN BRINK (G-3)

NOTE: this radio is Amemded by JCS Serial No. 44 and Superseded in Part by JCS Serial No. 57.

13863

COPY

SECRET

JCS DIRECTIVE SERIAL NO. 9

8

J.C.S. Serial # 8

Note: no radio

F.E.C. 017

Statement of Policy on Disarmament, Demobilization and Disposition of Enemy Arms, Ammunition and Implements of War, dated 10 September, 1945 (SWNCC 58/9)
(SUPPLEMENTS JCS SERIAL NO. 3)
(AMPLIFIED BY JCS SERIAL NO. 34)
(SUPERSEDED IN PART BY JCS SERIAL NO. 89)

NOTE: the above document Supplements JCS Serial Directive No. 3, is Amplified by JCS Serial Directive No. 34 and Superseded in part by JCS Serial Directive No. 89.

7

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GENERAL HEADQUARTERS, U. S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE

RESTRICTED
PRIORITY

12 SEPTEMBER 1945

TO : MACARTHUR MANILA AND TOKYO

FROM : WASHINGTON (JOINT CHIEFS OF STAFF)

NR : WX 62612

In accordance with the desire of the President, you will proceed, without avoidable delay, with the trial before appropriate Military Courts or Tribunals and the punishment of such Japanese War Criminals as have been or may be apprehended. A more comprehensive directive and statement of policy based upon the flexible procedure adopted in Europe will be furnished to you shortly.

NO SIG

TOO: 120521 I
MOH: Y-4

DISTRIBUTION:

COMMANDER - in - CHIEF
CHIEF OF STAFF
DEPUTY CHIEF OF STAFF
G-2
C CI O
WAR CRIMINAL BRANCH THEATRE JAG

Note: this radio is Superseded by JCS Serial Directive NO. 40.

PRIORITY
1681 RESTRICTED

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JCS DIRECTIVE SERIAL NO. 7

6

COPY

GENERAL HEADQUARTERS, U. S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE
URGENT
Confidential

7 September 1945

TO : CINCAFPAC (MACARTHUR)

FROM : WASHINGTON (THE JOINT CHIEFS OF STAFF)

NR : W-60614 7TH

There is no immediate urgency for accomplishment of directive contained in W-53582, 21 August. After you have satisfactorily established control over the Japanese Government, you will require it to comply with the order called for in such directive. This answers your C-36364 of 24 August.

No Sig

TOO: 070924 I

MCN: Y-98

NOTE: This message originally passed to CINCAFPAC ADVANCE for Information. Correction subsequently received advises message to CINCAFPAC ADVANCE for Action.

DISTRIBUTION:

ACTION COPY TO:

G-3

INFORMATION COPIES TO:

COMMANDER-in-CHIEF

CHIEF OF STAFF

G-2

Note: this radio Amplifies JCS Serial Directive No. 1 and is Amplified by JCS Serial Directive No. 14.

URGENT
CONFIDENTIAL

JCS DIRECTIVE SERIAL NO. 6

WX 60333

Authority for the Supreme Commander of the Allied Powers, dated 6 September, 1945. (Appendix "B" to Inclosure "A", JCS 1467/4, as amended by JCS 1467/5)

(AMPLIFIES JCS SERIAL NO. 1)

THIS RADIO LISTED BY AG RECORDS SECTION AS STILL BEARING THE CLASSIFICATION OF

TOP SECRET

Equivalent document is FEC 016 which bears the classification of "UNCLASSIFIED"

JCS SERIAL DIRECTIVE # 5

4

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GENERAL HEADQUARTERS, U. S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE

SECRET
PRIORITY

10 SEPTEMBER 1945

TO: CINCAFPAC: INFO: GUAM, CHUNGKING, HONOLULU

FROM: WASHINGTON

NR: WX-60887 7TH

1. Until permanent program is worked out Bank of Japan should exchange Bank Chosen and Bank Taiwan notes now in circulation in Japan and outlying islands for Bank Japan Yen on basis 1 for 1 reurad August C-10105. Where Bank Chosen and Bank Taiwan notes have been legitimately obtained by United States Mil and Naval Pers, Army and Navy Disbursing Officers should exchange such notes for supplemental Mil Yen of Bank Japan Yen on 1 for 1 basis and should obtain Bank Japan Yen from Bank Japan in exchange for Bank Chosen and Bank Taiwan Yen notes on 1 for 1 basis.

2. You should instruct Bank Japan not to pay out Bank Chosen or Bank Taiwan notes. Such notes should not be paid out by Army and Navy Disbursing Officers. Bank Chosen and Bank of Taiwan notes are not legal tender in Japan and outlying islands of Japan.

3. You should immediately institute necessary controls to prevent expertation from or importation into Japan and outlying islands of Bank Chosen and Bank Taiwan Notes.

WARCOS

TOO: 080404/I
MCN: Y-187

NOTE: This message re-enciphered by CINCAFPAC under TOO 091120/Z and passed to CINCAFPAC ADV ECH for information.

DISTRIBUTIN:
C MIL GOVT - INFORMATION

PRIORITY Ref. C-10105 has not been received in the AG Office, Advance Echelon AFPAC.

PRIORITY
SECRET

1344

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JCS DIRECTIVE SERIAL NO. 4

NOTE: SERIAL DIRECTIVE NO. 3 IS IDENTICAL WITH SERIAL DIRECTIVE NO. 1.

SERIAL DIRECTIVE NO. 3.

2

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GENERAL HEADQUARTERS, U. S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE

IN THE CLEAR
ROUTINE

15 August 1945

TO : COMMANDER IN CHIEF ARMY FORCES PACIFIC COMMAND, MANILA, PHILIPPINES, MACARTHUR: INFO NIMITZ, DEANE AND WEDEMEYER

FROM : WASHINGTON (MARSHALL)

NR : WX 49571 14th

With reference to paragraph 2 of WX 49182, you are hereby officially notified of Japanese capitulation. Your directive as Supreme Commanderfor the Allied Powers is effective with the receipt of this message.

MARSHALL

TOO: 150830 I

MCN: X 1

DISTRIBUTION:

INFORMATION COPIES TO:

COMMANDER-in-CHIEF
CHIEF OF STAFF
DEPUTY CHIEF OF STAFF
G-1
G-2
G-3
G-4
AG

ROUTINE
IN THE CLEAR

8353

JCS DIRECTIVE SERIAL NO 2

refer to
1 + 3

GENERAL HEADQUARTERS, U. S. ARMY FORCES PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE

~~TOP SECRET~~

PRIORITY RESTRICTED

14 August 1945

TO: ACTION MACARTHUR: INFO NIMITZ AND WEDEMEYER

FROM: WASHINGTON (JOINT CHIEFS OF STAFF)

NR: WX 49182 14TH

1. With reference to W 48672:

(a) The President has approved the wording of the first document, which is the directive to the Supreme Commander for the Allied Powers, whith the deletion in the first sentence of paragraph 3 of the words "As witnesses,"

(b) The President has approved the wording of the second document which is the proclamation by the Emperor of Japan.

(c) The President has approved the wording of the third document which is the instrument of surrender with deletion of the words "By the Supreme Commander for the Allied Powers" at the end of paragraph 7 and with the addition of provision for signatures of representatives of the Allied Powers. The President desires that, after you have signed accepting the surrender, you invite the 4 representatives of the Allied Powers to place their signatures on the surrender document below and to the left of the signature of the Supreme Commander, in order as follows and with the following designations printed or typed under the respective signatures: United States Representative, Republic of China Representative, United Kingdom Representative, Union of Soviet Socialist Republics Representative. The official document will be in the English language.

(d) The fourth document, which is General Order No. 1, is under consideration here and minor modifications are being made.

(e) There are minor editorial changes in the first and third documents. Official copies of the first 3 documents are being forwarded today by courier to MacArthur.

2. With reference to the directive to the Supreme Commander for the Allied Powers, this will become effective when you are officially ratified by the War Department of Japanese Capitulation.

PRIORITY
~~TOP SECRET~~

7808

RESTRICTED

REFERS TO JCS SERIAL DIRECTIVES # 1 & # 3.

RESTRICTED

3. The British, the Chinese, and the Russians have now all agreed to the proposal of the President contained in W 48342. The Russians have designated Lieutenant General Kyervianko as thier representative. The British have designated Admiral Sir Bruce Fraser.

4. This message is TOP SECRET. For Macarthur's information, War Deptment messages 48342 and 48672 are being passed to Admiral Nimitz and General Wedemeyer.

NO SIG

TOO: 141040 I

MCN: SE 48

DISTRIBUTION:

INFORMATION COPIES TO:

COMMANDER-IN-CHIEF
CHIEF OF STAFF
G-3

RESTRICTED

GENERAL HEADQUARTERS, U. S. ARMY FORCES PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

1+3

INCOMING MESSAGE

13 August 1945

TO : CINCAFPAC (MACARTHUR)

FROM : WASHINGTON (MARSHALL)

~~TOP SECRET~~ RESTRICTED

NR : W 48672 12TH

For your information and guidance in planning only, the following proposed directive to Supreme Commander for the Allied Powers, proclamation by the Emperor of Japan, instrument of surrender, and General order number 1 are furnished. These 4 documents, prepared here, are now before the Joint Chiefs of Staff. It is anticipated that they will be approved shortly. You will note that they are not effective until the President has transmitted to you the "Directive to Chief Supreme Commander for the Allied Powers." Text of final documents as approved, or changes if minor, will be transmitted to you by radio immediately after approval or when signed by the president as the case may be. Official texts will be sent you by courier at the same time.

1st Document.

"Directive to the Supreme Commander for the Allied Powers To be signed by the President of the United States.

1. In accordance with the agreement among the Governments of the United States, Chinese Republic, United Kingdom, and Union of Soviet Socialist Republics to designate a Supreme Commander for the Allied Powers for the purpose of enforcing the surrender of Japan, you are hereby designated as the Supreme Commander for the Allied Powers.

2. You will require the issuance of a proclamation signed by the Emperor authorizing his representatives to sign the instrument of surrender. The proclamation to be signed should be substantially in the form appended hereto. You will take the necessary steps to require and receive from the duly authorized representatives of the Japanese Emperor, the Japanese Government, and the Japanese Imperial General Headquarters the signed instrument of surrender. The text of the instrument of surrender is appended hereto. You will accept the surrender for the 4 Governments concerned and in the interest of the other United Nations at war with Japan.

3. I have asked the Heads of State of China, Great Britain and the Union of Soviet Socialist Republics each to designate a representative who may be present with you as witnesses at the time and place of surrender. I have designated Fleet Admiral Chester Nimitz to be present as the United States Representative for this purpose. As soon as I have received the other designations you will be advised. You will make the appropriate arrangements.

~~TOP SECRET~~ RESTRICTED

COPY

NOTE: this radio Supplemented by JCS Serial No. 8

JCS SERIAL DIRECTIVES # 1 & # 3.

GENERAL HEADQUARTERS, U. S. ARMY FORCES PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

~~TOP SECRET~~ RESTRICTED

WASHINGTON RADIO 48672 DATED 12 AUGUST 45 CONTINUED.

4. Having accepted the General Surrender of Japanese Armed Forces, you will require the Japanese Imperial General Headquarters to issue General Orders which will instruct Japanese Commanders wherever situated as to the mechanics of surrender and other details effectuating the surrender. You will effect any necessary coordination of arrangements with the Japanese Imperial General Headquarters with regard to the surrenders to the Allied Commanders concerned of Japanese Armed Forces abroad.

5. From the moment of surrender, the authority of the Emperor and Japanese Government to rule the state will be subject to you and you will take such steps as you deem proper to effectuate the surrender terms.

6. You will exercise supreme command over all land, sea and air forces which may be allocated for enforcement in Japan of the surrender terms by the Allied Forces concerned.

7. Your appointment as Supreme Commander for the Allied Powers is effective upon receipt of this directive."

"2nd Document: "Proclamation by the Emperor of Japan.

Accepting the terms set forth in Declaration issued by the heads of the Governments of the United States, Great Britain and China on July 26. 1945 at Potsdam and subsequently adhered to by the Union of Soviet Socialist Republics, I have commanded the Japanese Imperial Government and the Japanese Imperial General Headquarters to sign on my behalf the Instrument of Surrender presented by the Supreme Commander for the Allied Powers and to issue General Orders to the Military and Naval Forces in accordance with the direction of the Supreme Commander for the Allied Powers. I command all my people forthwith to cease hostilities, to lay down their arms and faithfully to carry out all the provisions of the Instrument of Surrender and the General Orders issued by the Japanese Imperial General Headquarters hereunder."

~~TOP SECRET~~ RESTRICTED

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GENERAL HEADQUARTERS, U. S. ARMY FORCES PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

I N C O M I N G M E S S A G E

~~TOP SECRET~~ RESTRICTED

WASHINGTON RADIO, NR: 48672, DATED 12 AUGUST 1945, CONT'D:

3rd Document: "Instrument of Surrender

1. We, acting by command of and in behalf of the Emperor of Japan, The Japanese Government and the Japanese Imperial General Headquarters, hereby accept the provisions in the declaration issued by the heads of the Governments of the United States, China and Great Britain 26 July 1945 at Potsdam, and subsequently adhered to by the Union of Soviet Socialist Republics, which 4 powers are hereafter referred to as the Allied Powers.

2. We hereby proclaim the Unconditional surrender to the Allied Powers of the Japanese Imperial General Headquarters and of all Japanese Armed Forces and all Armed Forces under Japanese control wherever situated.

3. We hereby command all Japanese forces wherever situated and the Japanese people to cease hostilities forthwith, to preserve and save from damage all ships, air craft, and military and civil property and to comply with all requirements which may be imposed by the Supreme Commander for the Allied Powers or by agencies of the Japanese Government at his direction.

4. We hereby command the Japanese Imperial General Headquarters to issue at once orders to the commanders of all Japanese forces and all forces under Japanese control wherever situated to surrender unconditionally themselves and all forces under their control.

5. We hereby command all civil, military and naval officials to obey and enforce all proclamations, orders and directives deemed by the Supreme Commander for the Allied Powers to be proper to effectuate this surrender and issued by him or under his authority and we direct all such officials to remain at their posts and to continue to perform their non-combatant duties unless specifically relieved by him or under his authority.

Note: this part of radio is Amplified by JCS Serial Nos. 5 & 6.

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WASHINGTON RADIO W 48672 DATED 12 AUGUST CONTINUED

6. We hereby undertake for the Emperor, the Japanese Government and their successors to carry out the Provisions of the Potsdam Declaration in good faith, and to issue whatever orders and take whatever action may be required by the Supreme Commander for the Allied Powers or by any other designated Representative of the Allied Powers for the purpose of giving effect to that declaration.

7. We hereby command the Japanese Imperial Government and the Japanese Imperial General Headquarters at once to liberate all Allied Prisoners of War and civilian internees now under Japanese control and to provide for their protection, care, maintenance and immediate transportation to places asdirected by the Supreme Commander for the Allied Powers.

8. The authority of the Emperor and the Japanese Government to rule the State shall be subject to the Supreme Commander for the Allied Powers who will take such steps as he deems proper to effectuate these terms of surrender.

Signed at _____at_____on the ___day of _____, 1945.

_____By Command and in behalf of the Japanese Imperial General Headquarters.

Accepted at_____at_____on the _____ day of _____, 1945, for the United States, Great Britain, Republic of China and the Union of Soviet Socialist Republics, and in the interest of the other United Nations at War with Japan.

_____ Supreme Commander for the Allied Powers."

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WASHINGTON RADIO W 48672 DATED 12 AUGUST CONTINUED:

"4th Document: "General order number 1.

MILITARY AND NAVAL

I. The Imperial General Headquarters by direction of the Emperor, and pursuant to the surrender to the Supreme Commander for the Allied Powers of all Japanese Armed Forces by the Emperor, hereby orders all of its Commanders in Japan and abroad to cause the Japanese Armed Forces and Japanese-controlled forces under their Command to cease hostilities at once, to lay down their arms, to remain in their present locations and to surrender unconditionally to Commanders acting on behalf of the United States, the Republic of China, the United Kingdom and the British Empire, and the Union of Soviet Socialist Republics, as indicated hereafter immediate contact will be made with the indicated Commanders, or their designated representatives, and their instructions will be completely and immediately carried out.

a. The senior Japanese Commanders and all ground, Sea, air and auxiliary forces within China, excluding Manchuria, Formosa and French Indo China north of 16 degrees north latitude shall surrender to the Generalissimo Chiang Kai-Shek.

b. The senior Japanese Commanders and all ground, sea, air, and auxiliary forces within Manchuria, Korea north of 38 degrees north latitude and Karafuto shall surrender to the Commander-in-Chief of Soviet Forces in the Far East.

c. The senior Japanese Commanders and all ground, sea, air and auxiliary forces within Thailand, Burma, Malaya, French Indo-China south of 16 degrees north latitude, Sumatra, Java, Andamans, Nicobars, Borneo and the lesser Sundas shall surrender to the Supreme Allied Commander, Southeast Asia Command.

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d. The senior Japanese commanders and all ground, sea, air and auxiliary forces in the Celebes, Halmahera, New Guinea, the Banda Sea areas, Bismarcks and Solomons shall surrender to the Commander-in-Chief, Australian Imperial Forces.

e. The senior Japanese Commanders and all ground, sea, air and auxiliary forces in the Japanese Mandated islands, Bonins and other Pacific Islands shall surrender to the Commander-in-Chief, U. S. Pacific Fleet.

f. The senior Japanese Commanders and all ground, sea, air and auxiliary forces in Korea south of 38 Degrees North Latitude shall surrender to the Commanding General, U. S. Expeditionary forces in Korea.

g. The Imperial General Headquarters, its senior commanders and all ground, sea, air and auxiliary forces in the main islands of Japan, minor islands adjacent thereto, the Ryukyus, and the Philippines shall surrender to the Commander-in-Chief, U. S. Army Forces in the Pacific.

The Japanese Imperial General Headquarters further orders its commanders in Japan and abroad to disarm completely all forces of Japan or under Japanese control, wherever they may be situated, and to deliver intact and in safe and good condition all weapons and equipment at such time and at such places as may be prescribed by the Allied Commanders indicated above. (Pending further instructions, the Japanese Police Force in the main islands of Japan will be exempt from this disarmament provision. The Police Force will remain at their posts and shall be held responsible for the preservation of law and order. The strength and arms of such a police force will be prescribed.)

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II. The Japanese Imperial General Headquarters shall furnish to the Supreme Commander for the Allied Powers, within (time limit) of receipt of this order, complete information with respect to Japan and all areas under Japanese control, as follows:

a. Lists of all land, air and anti-aircraft Units showing locations and strengths in Officers and Men.

b. Lists of all aircraft, Military, Naval and Civil, giving complete information as to the number, type, location and condition of such aircraft.

c. Lists of all Japanese and Japanese-controlled Naval Vessels, surface and Submarine and Auxiliary Naval Craft in or out of commission and under construction giving their position, condition and movement.

d. Lists of all Japanese and Japanese-controlled Merchant Ships of over 100 gross tons, in or out of commission and under construction, including Merchant Ships formerly belonging to any of the United Nations which are now in Japanese hands, giving their position, condition and movement.

e. Complete and detailed information, accompanied by maps, showing locations and layouts of all mines, minefields, and other obstacles to movement by land, sea or air, and the safety lanes in connection therewith.

f. Locations and descriptions of all military installations and establishments, including airfields, seaplane bases, anti-aircraft defenses, ports and naval bases, storage depots, permanent and temporary land and coast fortifications, fortresses and other fortified areas.

g. Locations of all camps and other places of detention of United Nations Prisoners of War and Civilian Internees.

III. Japanese Armed Forces and Civil Aviation Authorities will insure that all Japanese Military, Naval and Civil Aircraft remain on the ground, on the water, or aboard ship, until further notification of the disposition to be made of them.

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WASHINGTON RADIO W 48672 12TH CONTINUED:

IV. Japanese or Japanese-controlled Naval or Merchant vessels of all types will be maintained without damage and will undertake no movement pending instructions from the Supreme Commander for the Allied Powers. Vessels at sea will immediately render harmless and throw overboard explosives of all types. Vessels not at sea will immediately remove explosives of all types to safe storage ashore.

V. Responsible Japanese or Japanese-controlled Military and Civil Authorities will insure that:

a. All Japanese mines, minefields and other obstacles to movement by land, sea and air, wherever located, be removed according to instructions of the Supreme Commander for the Allied Powers.

b. All aids to navigation be reestablished at once.

c. All safety lanes be kept open and clearly marked pending accomplishment of A. above.

VI. Responsible Japanese and Japanese-controlled Military and Civil Authorities will hold intact and in good condition pending further instructions from the Supreme Commander for the Allied Powers the following:

a. All arms, ammunition, explosives, military equipment, stores and supplies, and other implements of war of all kinds and all other war material (except as specifically prescribed in section IV of this order).

b. All land, water and air transportation and communication facilities and equipment.

c. All Military installations and establishments, including airfields, seaplane bases, anti-aircraft defenses, ports and naval bases, storage depots, permanent and temporary land and coast fortifications, fortresses and other fortified areas, together with plans and drawings of all such fortifications, installations and establishments.

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WASHINGTON RADIO, NR:W48672, DATED 12 AUGUST 1945, CONT'D:

d. All factories, plants, shops, research institutions, laboratories, testing stations, technical data, patents, plans, drawings and inventions designed or intended to produce or to facilitate the production or use of all implements of war and other material and property used by or intended for use by any military or part-military organization in connection with its operations.

VII. The Japanese Imperial General Headquarters shall furnish to the Supreme Commander for the Allied Powers, within (Time Limit) of receipt of this order, complete lists of all the items specified in paragraphs a., b., and d. of section VI above, indicating the numbers, types and locations of each.

VIII. The manufacture and distribution of all arms, ammunition and implements of war will cease forthwith.

IX. With respect to United Nations prisoners of war and civilian internees in the hands of Japanese or Japanese-controlled authorities:

a. The safety and well-being of all United Nations Prisoners of war and civilian internees will be scrupulously preserved, to include the administrative and supply service essential to provide adequate food, shelter, clothing, and medical care until such responsibility is undertaken by the Supreme Commander for the Allied Powers;

b. Each camp or other place of detention of United Nations Prisoners of war and civilian internees together with its equipment, stores, records, arms, and ammunition will be delivered immediately to the command of the senior officer or designated representative of the prisoners of war and civilian internees;

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WASHINGTON RADIO W 48672 DATED 12 AUGUST 45 CONTINUED

c. As directed by the Supreme Commander for the Allied Powers, Prisoner of War and Civilian Internees will be transported to places of safety where they can be accepted by Allied authorities;

d. The Japanese Imperial General Headquarters will furnish to the Supreme Commander for the Allied Powers, within (time limit) of the receipt of this order, complete lists of all United Nations Prisoners of War and Civilian internees, indicating their location.

X. All Japanese and Japanese-Controlled Military and Civil authorities shall aid and assist the occupation of Japan and Japanese-Controlled areas by Forces of the Allied Powers.

XI. The Japanese Imperial General Headquarters and appropriate Japanese Officials shall be prepared, on instructions from Allied occupation Commanders, to collect and deliver all arms in the possession of the Japanese Civilian population.

XII. This and all subsequent instruction issued by the Supreme Commander for the Allied Powers or other Allied Military Authorities will be scrupulously and promptly obeyed by Japanese and Japanese-Controlled Military and Civil Officials and private persons. Any delay or failure to comply with the provisions of this or subsequent orders, and any action which the Supreme Commander for the Allied Powers determines to be detrimental to the Allied Powers, will incur drastic and summary punishment at the hands of Allied Military Authorities and the Japanese Government."

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