

## GHQ/SCAP Records (RG 331, National Archives and Records Service)

## Description of contents

- (1) Box no. **3057**
- (2) Folder title/number: **(17)**  
**Informal Memorandum**
- (3) Date: **May 1949 - May 1950**

(4) Subject:

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- (5) Item description and comment:  
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22 May 1950

TO: Miss Randolph

FROM: Mr Carr

SUBJECT: Public Assistance Items Needing Emphasis During My Leave

1. Technical Bulletin #22 and #20, and the new law establishing social welfare secretaries should be emphasized, both as a basis for your advice about public assistance, and as a basis for Japanese appointment and training of their own staffs. See par 7a about TB-20, in OD-7.
2. Mr Fujioka should be in the field as much as possible, visiting families.
3. The letter dated 26 April, "Japanese Community Chest Program for 1950", par 3, a thru g, should be discussed, point by point, in each prefecture. And the agreement for 1950 should be the concrete basis for work on the Community Chests.
4. Agenda and reports of all field visits should be filed.
5. Continued follow up is necessary on improvement of the reports from the prefecture.
6. Emphasis is to be put on organization for in-service training, in accordance with Sha-Otsu-Hatsu No. 31, 17 March 1950, inclosure 3 to PH&W Bulletin 152.



Mr. Yamashita  
SCAR

SHIKOKU CLUB  
APO 1050

22 May 1950

Dear Friend,

The Council of the Shikoku Club extends a cordial invitation to occupation personnel in Takamatsu to join the club. Active membership is available to Department of the Army civilians in Takamatsu, and associate membership is available to military personnel on duty in Takamatsu. Membership fee is \$10, which is not subject to refund to any member after a period of 3 months; there are no dues. (Adult dependents of active and associate members are accorded honorary membership.)

Membership fee should be paid to the club steward, Mr. B. J. Dobbins, room 304, Region Building.

The facilities of the club are for the convenience of club members, and beginning on 1 June 1950 sale of chit books will be restricted to members of the club and their out of town guests.

Very truly yours,

Council of the Shikoku Club



SHIKOKU CIVIL AFFAIRS REGION  
APO 1050

Takamatsu, Shikoku  
3 May 1950

Akebono Ryo (Akebono Old People's Home)  
c/o Miyauchi Village Mayor  
Miyauchi-mura, Nishi-Uwa gun,  
Ehime Prefecture

Gentlemen:

We received a money order addressed to the "Matsuyama Civil Affairs Team" with a letter signed: Inoue Jiro, Hon-machi, Kawanoishi-cho, Nishi-Uwa gun, Ehime Prefecture. The letter was sent here because the Prefectural Civil Affairs Teams are no longer in existence. The money order, amounting to ¥1650.00 seemed to have been sent as a token of appreciation for the reconstruction of Japan. Since Shikoku Civil Affairs Region cannot accept this money, it was returned to the address given by the sender with an expression of good wishes. However, our letter was returned with statements by the town police and the mayor's office reporting that the sender could not be found.

We are therefore turning the money order for ¥1650.00 over to you since your institution for the aged serves Kawanoishi town as well as other communities in your area for use in your institution.

It would be appreciated if notice of this information and disposition were published in your local newspapers.

Very truly yours,

1 Incl  
M/O ¥1650.00

ERNEST H T SCHECHINGER  
Lt Col CAC  
Deputy Chief

FC B  
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GY  
File



Correspondence  
Social Security

2 March 1950

Mr. George Yamashita  
Assistant Welfare Officer  
Shikoku Civil Affairs Region  
APO 1050

Dear George,

This is an informal note to let you know about my visit to your island at the end of this month.

According to present plans I expect to arrive at Takahama by boat from Beppu (or Oita) and from there take the electric train to Matsuyama where I should reach at or about 2300 on 27 March.

I intend to spend the night of the 27th and all of the 28th in Matsuyama and leave from Takahama the morning of the 29th.

It would be nice if you could be there--provided this does not interfere with other plans you may have made--and could make arrangements for a meeting with the Social Insurance Medical Fee Payment Fund Chief, the Welfare Department Chief and the Chiefs of the Insurance and Protection Sections. I am primarily interested in learning more about the way medical care claims are reviewed and paid under the insurances and public assistance.

Looking forward to seeing you,

Sincerely,

*George F. Rohrlach*

GEORGE F. ROHRLICH, Chief,  
Economic Analysis Branch,  
Social Security Division

GFR/fh



HEADQUARTERS  
SHIKOKU CIVIL AFFAIRS REGION  
APO 1050

Takanatsu, Shikoku  
15 August 1949

INFORMAL MEMORANDUM:

SUBJECT: Preliminary Plans for the Work of the Region Public Welfare Section After Discontinuation of the Teams.

TO: Chief, Shikoku Civil Affairs Region

FROM: Public Welfare Section

1. If what we have been doing in the Occupation Welfare program has been what we should have been doing, and I believe it has, then the content and method of our work in the future ought to continue unchanged, insofar as possible. We have to see that the 100,000-odd people on Shikoku whose lives are so deeply affected by the government through the way it administers its welfare program, who are a weak and inarticulate part of the population, get a minimum of their needs met equitably. We have to see that the children involved get at least the minimum food, shelter, clothing, medical care, and schooling necessary to an equal opportunity with the general population to grow into independent, productive, and responsible citizens. One obvious and important change will be in the extent of geographical coverage of welfare activities.

2. For example, we have been reviewing the administration of the welfare programs of two cities, towns, or villages per month, in each prefecture. These reviews have been the heart and backbone of our work, and they will have to continue. But we will do fewer of them; only the places of large population, out of the 12 cities, 132 towns, and 562 villages on Shikoku, will be covered, annually. The rest will have to be watched through analysis of statistics, through reports about their operations from the prefectural officials, and through review of the prefectural supervisory controls and practices.

3. In child welfare, too, only the central activities, such as the child welfare centers, the work of the child welfare officials, and of the court and DYOPAR workers, will receive the major part of the efforts in this field.

4. As for institutions, the current requirement of two reviews per month per prefecture will probably be reduced. But the method and emphasis will need to be changed. The fewer visits will have to be more thorough, and have as their chief purpose the review of the methods used and the effectiveness of the way the prefectural officials carry out their responsibility for institutional supervision and the maintenance of standards established by the Welfare Ministry. The objective of visits to institutions will be the extension and improvement, through stimulation and teaching,



of the prefectural organization and system for assuring adequate standards and care in all institutions.

5. The current requirement of two reviews of insurance organizations per month per prefecture will probably be modified. The schedules currently in use, which were suggested in SCAP Technical Bulletins, will continue to be the basis for the reviews. Again, only the larger organizations will, in general, be covered.

6. A week will be spent in each prefecture each month.

7. One day of this week will be spent in meeting with prefectural officials.

a. A desired agenda will be exchanged before these meetings by the Japanese and the Welfare Section.

b. Some part of each week will be spent with city or town officials. City officials will take part in some of the meetings with the prefectural officials. This is necessary in order to get closer to actual operations, and in order to bring prefectural officials into closer contact with operating problems than they have been in the habit of getting. The city boys are the ones on the firing line, and at the main places.

8. Reviews and inspections and visits will be made only in the company of prefectural and/or gun officials with authority in the field of activity, except for occasions when for specific reasons it might be necessary to do otherwise.

9. All activities will be in accordance with a schedule to be followed by all members of the section staff - except for special occasions that may come up that may require special attention.

10. Staff will work over the whole region, will not be assigned specific prefectures.

11. Each professional staff member will prepare a monthly report of activities, according to the outline required of the section.

12. Reports of each field trip will be made, showing clearly accomplishments, agreements on future action, and specific points to be followed up by the person who will make the next visit.

13. Under current operational directives the work required must be accomplished by an officer. This requirement is sound; the necessity for it grows continuously more obvious and vital as Japanese administration progresses and it must continue to be followed. Non-professional and Japanese personnel will not carry out administrative reviews. They may be used in the field occasionally, but only to gather specifically designated information.

14. As for detailed objectives, those set out in previous quarterly plans can appropriately serve for a while. Many are long term objectives, and it will be timely to review the progress made in relation to these



quarterly plans; in their entirety, and in each prefecture. October will mark one year since the first quarterly regional welfare plan was prepared by a professional welfare officer. This review can be the first immediate big job. Region welfare objectives will continue to be set out periodically in detailed, specific, task, terms.

15. The following is the guiding principle and activity under which the public welfare section will operate: More emphasis than ever will be put on the way the Japanese organize for field work and supervisory control, in every aspect of the welfare program. Checks and reviews will be especially directed toward increased and more effective Japanese administrative review machinery and practices in the fields of public assistance, institutional supervision, and insurance supervision. Prefectural supervision has been inherently and notoriously weak all over Japan. Strengthening this supervision will be a major objective.

FRED CARU  
Chief, Welfare Section



HEADQUARTERS  
Shikoku Military Government Region  
APO 1050  
MEMORANDUM

SUBJECT: *Tel. call from I Corps*

DATE: *2 Aug 49*

NO.	FROM	TO	
1  2	PW	Exec  CO	<p><i>Major Bliss, corps welfare officer, requested the names of civilians in Team welfare sections who had veterans status. We have one civilian, George Yamashita, CAF-6, in Kochi, who is not a veteran. Telephoned the information. FC</i></p>



B

HEADQUARTERS  
Ku Military Government Reg  
APO 1050  
MEMORANDUM

SUBJECT: Follow-up on Workshop Study

DATE: 18 June 49

NO.	FROM	TO	SUBJECT
1.	PW	Exec O	A SCAP Technical Bulletin includes the following statement:
2.		SMCO	<p>"There is a serious question as to the advisability of continuing the practice of supporting certain workshops, public and private, as welfare institutions.....P.H.&amp; W. is at present working with the ministry of Welfare and with MG, 8th Army, to attempt final determination as to the future of such shops as welfare institutions."</p> <p>Since our study would have a bearing on such a decision, I called Major Ralls, I Corps Welfare Officer, in order to learn whether it was in a position to be taken into account. Major Ralls was not aware of the SCAP statement quoted above, and expressed appreciation for having it called to his attention. He said the workshop study we had submitted was on Col. Barn's desk, and that he would call the SCAP statement to Col. Barn's attention.</p>



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HM

TO: Post master.

FROM: Chief of Postal Division, Matsuyama Communication Bureau.

SUBJECT: Handling of Mail delivered by Allied Forces.

Notification  
YUGYO No. 602

May 7, 1949

Reference is made to;

Yugyo No. 502 dated April 12 and Bulletin from No. 106 to No. 109, dated May 6.

You have so far been notified of the handling of the mails delivered by the Allied Forces by the cited above. Effective immediately the official mails delivered by the Allied Forces are to be handled in accordance with the following rules.

You will see to it that anything wrong does not happen in handling the mails in the future.

- 1) The official mails to be delivered by the Allied Forces will bear the English words expressing "Official Business" together with either the name of the military unit or the name of the official body sending the mails.
- 2) The official mails will be accepted free of charge even though they are delivered directly to the Post Office but not through the Military Post Office.

Remarks: Hitherto-fore the Mails delivered directly to the Post Office were accepted with charges collected for postal service regardless they were official ones or not. Hereinafter the official mails will be free of charge while the private ones will continue to be charged for as before.

- 3) When the official mails are accepted a red mark "Allied Forces Mail" will be put on the surface of the mail.
- 4) A monthly report will be submitted showing number of the mails accepted by the Post Office in the form as shown below to Business Operation Subsection, Business Operation Section, Postal Division, not later than 10th of the following month.



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Report on mails delivered by Allied Forces.  
(Form) (for month)

Classification	Type of mail	Type of Handling	Items	Remarks
Ordinary				
Parcel-post				
Total				

Remarks:

- a) "Type of Mail" column will show letter post card and so forth.
- b) "Type of Handling" column will show whether it is ordinary handling or special handling (subclassification is required)



1. This note refers to the attached route slip from L-G Section.
2. I believe L-G sections have one important concern with the practices of prisons and jails. They should assure that persons are not detained too long awaiting trial. Long detention, often running into months before trial, is a common and serious malpractice that responds well to persistent surveillance. Welfare officers can report instances to L-G sections for action. Although this objective of surveillance is not specifically mentioned in OD-3, I believe it to be as important as those that are mentioned.
3. "Penal institutions" is listed in OD<sup>71</sup>, with specific reference to OD-3, as one of the subjects to be covered in Annex B-2 of the Monthly MG Activities Report. It is not mentioned in Annex A. Also, OD-3 is mentioned as a reference in the current list of priorities for welfare officers. These documents indicate that action should be taken by welfare officers in accordance with OD-3. If any responsibility is to be placed with the L-G sections in Shikoku Region, instructions to that effect, which include instructions on reporting and on the use of the priority list, should be issued.
4. One of the welfare officers said he did nothing about penal institutions since they have been and are being covered by the L-G officer.
5. Probably, in general, OD-3 can be covered as efficiently, as a whole, by a welfare officer as by a legal and government officer and vice-versa. I also believe that as long as OD-3 stands as a unit, and is referred to as a unit, in instructions from 8th Army, the whole of it should be the responsibility of one officer.
6. I recommend a memorandum to the teams making welfare officers responsible for action in accordance with OD-3, on the basis of the indications in OD-71 and in the current memorandum on priorities. The memorandum should direct welfare officers to call freely upon L-G, health, and education officers for whatever help they might consider useful, especially when problems need to be resolved that are the responsibility of Japanese officials normally dealt with by other sections of the Teams. It should also direct other Team officers, who wish to visit penal institutions to either accompany the welfare officer or discuss the visit with him before and after it is made, in order to assure the fullest utilization and coordination of information and action.

Tom Carr  
1 Sept. 48



*Correspondence Manual**File*CHURCH WORLD SERVICE, INC.  
JAPAN OFFICEDIRECTOR: G. E. BOTT  
SECRETARY: C. D. KRIETE  
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BUSINESS MANAGER: R. A. THURBERG. E. BOTT  
LARA PH&W GHQ SCAP  
APO 500 c/o POSTMASTER  
SAN FRANCISCO, CALIF.

TEL.: 23-2680

December 6, 1949

Mr. F. Carr  
Welfare Officer Shikoku Region  
A.P.O. 1050  
Inter-island

Dear Mr. Carr:

Thank you very much indeed for your many kindness when I visited Takamatsu. My trip in Takamatsu and in the other prefectures was very satisfactory. You will have heard something about it from Mr. Fujioka. It was a pleasure to have him with me and he appeared to be very much interested in the welfare program. According to my observations the LARA supplies are being efficiently and honestly handled. In Tokushima and Matsuyama I stayed at Japanese hotels. However, the C.I.C. people were at the station and were very helpful. I had Thanksgiving dinner with C.I.C. at Matsuyama.

May I wish you and your family a Merry Christmas and a Happy New Year. Anytime you visit Tokyo please be sure to look me up.

Yours sincerely,

*G. E. Bott*

G. E. Bott

geb/ge