

TOP SECRET

VFF:aj

SWN-5294  
7 April 1947

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
WAR MEMBER, SWNCC  
NAVY MEMBER, SWNCC

Subject: Modernization of the Italian Air Force.

The enclosed memorandum, presented to the Combined Chiefs of Staff by the United States Chiefs of Staff, is circulated for your information.

For the State-War-Navy Coordinating Committee:

H. V. MOSELEY,  
Secretary

Enclosure

SWNCC SECRETARIAT

- State Member \_\_\_\_\_
- Army Member \_\_\_\_\_
- Navy Member \_\_\_\_\_
- Ass't State Member \_\_\_\_\_
- Ass't Army Member \_\_\_\_\_
- Ass't Navy Member \_\_\_\_\_
- Executive Secretary \_\_\_\_\_
- Ass't Exec. Secretary \_\_\_\_\_
- State Adm. Assistant \_\_\_\_\_
- Army Adm. Assistant \_\_\_\_\_
- Navy Adm. Assistant \_\_\_\_\_
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TOP SECRET



ELT:bjh

SWN-5293  
7 April 1947

## MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: SWNCC 204/28

References: a. SM-7530 (CM-IN 328,  
3 Feb 47)  
b. SWNCC 204/27/D  
c. SWNCC 204/28  
d. SM-7833 (20 Mar 47)

By informal action on 4 April 1947 the State-War-Navy Coordinating Committee approved SWNCC 204/28, a copy of which is enclosed herewith.

It is requested that the Joint Chiefs of Staff transmit the message contained in the Appendix to the Office of Military Government, Berlin, provided they have no objection from a military point of view.

For the State-War-Navy Coordinating Committee:

H. W. MOSLEY,  
Secretary

## SWNCC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
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Enclosure  
Copy No. 49, SWNCC 204/28

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VFF:bjh

SWN-5292  
4 April 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Draft Interim Directive Regarding Advance Transfers of Japanese Reparations and Reparations Allocation Procedures for Industrial Facilities in Japan

References: a. SWNCC 236/24  
b. SWNCC 236/35  
c. SWNCC 236/40

In accordance with memoranda of February 19, 1947, and March 24, 1947, for the United States Member of the Far Eastern Commission, which provided that if the Far Eastern Commission had not agreed within a brief but reasonable period of time to the adoption of policy decisions regarding Principles Under Which Advance Transfers of Japanese Reparations May Be Accomplished and Reparations Allocation Procedures for Industrial Facilities in Japan, the United States Government would consider itself in a position to issue an interim directive to the Supreme Commander for the Allied Powers on the subject, it is requested that the enclosed draft interim directive regarding Advance Transfers of Japanese Reparations and Reparations Allocation Procedures for Industrial Facilities in Japan be forwarded by the Joint Chiefs of Staff to the Supreme Commander for the Allied Powers.

In connection with Part B of the attached directive attention of the Joint Chiefs is invited to the fact that the Committee in approving this directive did not accept the following JCS proposals in SM-7705 dated 28 February 1947:

a. The deletion of paragraph 4 i of the conclusions and substitute paragraph therefor; and the addition of paragraph 4 j.

SWNCC SECRETARIAT

Navy Member \_\_\_\_\_  
Ass't State Member \_\_\_\_\_  
Ass't Army Member \_\_\_\_\_  
Ass't Navy Member \_\_\_\_\_  
Executive Secretary \_\_\_\_\_  
Ass't Exec. Secretary \_\_\_\_\_  
State Dept. Assistant \_\_\_\_\_  
Army Dept. Assistant \_\_\_\_\_  
Navy Dept. Assistant \_\_\_\_\_  
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b. The addition of paragraph 4 f 2 of the conclusions. This addition, however, was inserted as the penultimate sentence in paragraph 7 of the Discussion (Appendix "B" to SWHOC 236/40).

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,  
Secretary

Enclosure  
Draft Directive

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ENCLOSUREINTERIM DIRECTIVE REGARDING ADVANCE TRANSFERS  
OF JAPANESE REPARATIONS AND REPARATIONS ALLOCA-  
TION PROCEDURES FOR INDUSTRIAL FACILITIES  
IN JAPAN

## PART A

1. The Supreme Commander for the Allied Powers should effect immediate delivery of assets within Japan in accordance with the provisions of the directive, Serial No. 69, February 19, 1947, regarding the Delivery of Reparations Goods in Japan, as advance payment on account of ultimate reparations shares providing:
  - a. that such assets fall within categories of Japanese facilities and equipment which have been properly declared as available for reparations transfer by the Far Eastern Commission and designated for removal by the Supreme Commander for the Allied Powers;
  - b. that such assets should be declared by the Supreme Commander for the Allied Powers to China, the Philippines, the Netherlands (for Netherlands East Indies) and the United Kingdom for Malaya, Burma and its colonial possessions in the Far East;
  - c. that such assets should be delivered to a recipient country only after it has supplied evidence acceptable to the Supreme Commander for the Allied Powers, or to some other agent or agency hereafter designated to evaluate and pass judgment on such evidence, that the
    - (1) immediate and useful employment of such assets is practicable, and
    - (2) employment of rehabilitated, repaired or reconstructed facilities can contribute, directly, to immediate relief and rehabilitation requirements of the war-devastated economy of the claimant country or, indirectly, to the relief needs of other parts of Asia devastated by Japanese armed forces;
  - d. that no country listed in paragraph b should receive delivery of more than 8 per cent, excepting China which may

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receive 15 per cent, in quantity or value of any single category of assets available as determined in paragraph a above, and authorized for transfer under the provisions of paragraph g above.

g. that assets specified for delivery should represent in their total quantity or value, not more than 30 per cent of any single category of available assets as determined in paragraph a above.

2. The Supreme Commander for the Allied Powers should designate for delivery on advance transfer account such a balanced selection of plants and facilities as will not represent disproportional reduction of value or quality of over-all residual industrial capacities available for later transfer as reparations.

3. The Supreme Commander for the Allied Powers should maintain such records as necessary to enable offset for any such advance transfers to be made against ultimate fulfillment of approved and recognized over-all national reparations shares.

**PART B**

1. The following procedures should govern SCAP implementation of those aspects of the Japanese reparations program providing for the removal from Japan of industrial facilities and equipment:

a. In accordance with provisions of directives to SCAP regarding availability for reparations transfer of categories of Japanese industry, SCAP should be responsible for final selection of those particular industrial facilities and equipment to be made available for removal from Japan as reparations.

b. SCAP should be responsible for preparing an inventory of individual Japanese industrial facilities selected under a above. This inventory shall include any available information which would aid a prospective claimant in determining the utility of the individual facility, such as technical specifications, make, age and condition.

g. SCAP should be responsible for assigning monetary valuation to industrial facilities selected and listed



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under a and b. Procedures for uniform monetary valuation should be determined by SCAP. Valuations should be in sufficient detail to permit charges to be made for parts of plants which may be allocated separately. Values assigned to reparations assets referred to in a and b above need have no relation to any other values as long as these values are consistent among the reparations assets comprised of industrial facilities and equipment.

d. SCAP should submit to representatives of countries, members of the FEC the inventory provided in b, and the valuation provided in c.

e. Upon receipt of the inventories and valuations mentioned herein, a country, member of the FEC may lodge with SCAP claims for the allocation to it of particular industrial facilities.

f. Upon receipt of directives indicating the over-all shares assigned to each country, SCAP should set up appropriate reparations accounts for recipient countries. The value of the facilities received by any one country should not exceed its percentage share of the total value of the industrial facilities selected and valued by SCAP for removal as reparations. As provided in the directive, Serial No. 69, February 19, 1947, regarding the Delivery of Reparations Goods in Japan, a recipient country will make a commitment to accept a specific facility at the time allocation is made. SCAP should likewise agree to reserve the accepted facility for the claimant country. At such time SCAP will make an initial charge of the monetary value assigned to the facility (in accordance with 1 g above) to the reparations account of the recipient country. When the final title is taken by a recipient country to an individual facility aboard ship, a final charge shall be made against the reparations account of the recipient country, taking into account, if necessary, any unforeseen loss of value.

g. From those items of industrial facilities and equipment declared available for reparations removals SCAP should allocate particular industrial facilities to each country on the basis of claims submitted by that country. To the extent that claims of two or more countries are in conflict, he will work out what seems to him the most reasonable allocation, taking into primary consideration the proportion of each country's allocation still unfilled.



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After taking into account this primary consideration, consideration should be given the following four items in stated order of priority:

(1) claims for whole plants and related facilities, as opposed to claims for portions thereof.

(2) claims for parts of plants or related groups of items which can be integrated with the existing industrial pattern of the claimant country.

(3) the extent to which the claimed item or items would replace property which was destroyed, damaged or looted in the war, or requires replacement because of excessive wear incident to prosecuting the war against Japan.

(4) the extent to which the claimant country depended in pre-war years on imports from Japan of the item or items (or products thereof) claimed.

h. In making allocations as provided by paragraph g, SCAP should, to the extent practicable, give consideration to striking a fair and equitable balance as between all claimant countries of items:

(1) in integrated or consolidated units.

(2) of modern and efficient design and manufacture.

(3) in good working condition.

i. Each country represented on the FEC should be permitted to have a reparations technical mission in Japan. These missions should be afforded full opportunity for inspection of plants declared available, and should be kept fully informed by SCAP of all designations and allocations. They should be authorized by their Governments to receive inventories, valuations and other communications from SCAP relating to reparations, to lodge claims, to make commitments to accept title to plants selected, to accept final title to industrial facilities on reparations account, and to make all necessary arrangements with SCAP including scheduling the required shipping for the actual removal of allocated facilities in accordance with the principles laid down in the directive, Serial No. 69.



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j. SCAP should organize a Reparations Technical Advisory Committee (RTAC) composed of the heads of the above Reparations Technical Missions located in Japan and chaired by a Representative of SCAP appointed by SCAP. The function of this Committee should be to assist SCAP, in an advisory capacity, in the development of technical and administrative procedures to assure an orderly removal of reparations goods from Japan, and in the settlement of conflicts between claimant countries arising over claims for particular facilities. In the event of disagreement between SCAP and a member country concerning the allocation of a particular facility by SCAP, if a formal protest is made to SCAP by two-thirds of members of RTAC, SCAP, who has final authority in such matters, may, in his discretion, refer the dispute to the U.S. Government.

k. Claims for individual facilities must be filed with SCAP by a claimant country within six months after the fixing of a claimant country's final reparations percentage share, or receipt from SCAP of a final inventory and valuation of the facility, whichever is the later date.

l. Each claimant will arrange for transportation for its reparations goods at the port and will be prepared to accept transfer of title no later than two years after the designation of the goods for application to that country's reparations account, providing that such goods have been delivered to the loading point at the port within a reasonable time before the end of that period.

m. Industrial facilities, machinery or equipment (other than specialized war-making equipment) declared available for reparations, but either

(1) unclaimed for application against recognized reparations claims on Japanese assets from within Japan, or

(2) unaccepted as prescribed by 1 l above,

should not be destroyed or otherwise disposed of by SCAP pending receipt of further directives.

n. The provisions of this paper shall apply to any country not a member of the FEC which may be declared eligible to receive reparations from Japan in industrial facilities, except that no country not a member of the FEC shall be a member of the RTAC.



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2. The provisions of paragraph 1 g and d requiring a monetary valuation for industrial facilities shall not operate to delay delivery of goods under the provisions of Part A of this directive. As soon as recognized and approved national reparations shares have been determined and announced by directive to SCAP all of the provisions of Part B of this directive will govern and provisions of Part A of this directive will be rendered inoperative.



**RESTRICTED**  
**THE STATE-WAR-NAVY COORDINATING COMMITTEE**  
**WASHINGTON, D. C.**

**SWN-5831**  
**7 April 1947**

**MEMORANDUM FOR THE SECRETARY OF STATE:**  
**(Attn: Mr. J. E. Penfield, PE)**

**Subject: Request for Consultation with Supreme Commander for the Allied Powers Relative to the House of Representatives Election Law.**

At the request of the Joint Chiefs of Staff, the enclosed message from the Supreme Commander for the Allied Powers, in response to a request by the Far Eastern Commission for consultation with the Supreme Commander for the Allied Powers relative to the House of Representatives Election Law dated 25 March 1947, is forwarded for transmittal to the U.S. Representative of the Far Eastern Commission.

**For the State-War-Navy Coordinating Committee:**

SWNCC SECRETARIAT

- State Member
- Army Member
- Navy Member
- Ass't State Member
- Ass't Army Member
- Ass't Navy Member
- Executive Secretary
- Ass't Exec. Secretary
- State Adm. Assistant
- Army Adm. Assistant
- Navy Adm. Assistant

**H. V. ROSELKY,**  
 Secretary

**Enclosure**  
**CH-11 394**

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From: SCAP, Tokyo, Japan and McArthur

To: War Department for JCS for General McCoy

Nr: C 51434

2 April 1947

Reurad WAR 94856 March 27. The Diet on 31st March passed amendments extending the provisions of article two of the additional provisions of the House of Councillors election law to the election of the House of Representatives. Forthcoming election of House of Representatives will be held under the same liberal provisions as the House of Councillors election law.

The franchise for the House of Representatives is now extended to all of voting age except incompetents or quasi-incompetents and those in prison or those who have received a sentence involving penal servitude or confinement and have not yet served their term.

English and Japanese copies of bill for amendment of the House of Representatives election law were airmailed to War Department on 14th March. Japanese copies of amendments to bill were airmailed 31st March. English translation of amendments as passed by the Diet will be airmailed on 3rd April.

Other substantial changes in House of Representatives election law include:

- A. Election districts increased in number from 53 to 117 with each district returning from 3 to 5 members to the lower house for a total membership of 465.
- B. Supervision of elections has been removed from the House Ministry and placed in the hands of democratically chosen election administration committees who will appoint election officials and supervise polling and counting.
- C. Filing deposits have been raised from 2,000 Yen to 5,000 Yen, and fines for violations have generally been increased about 10 times.
- D. Restricted plural voting has been replaced by the single ballot.
- E. Use of school children below the age of 20 in campaigns illegal.

All changes will be applied to the forthcoming general elections.

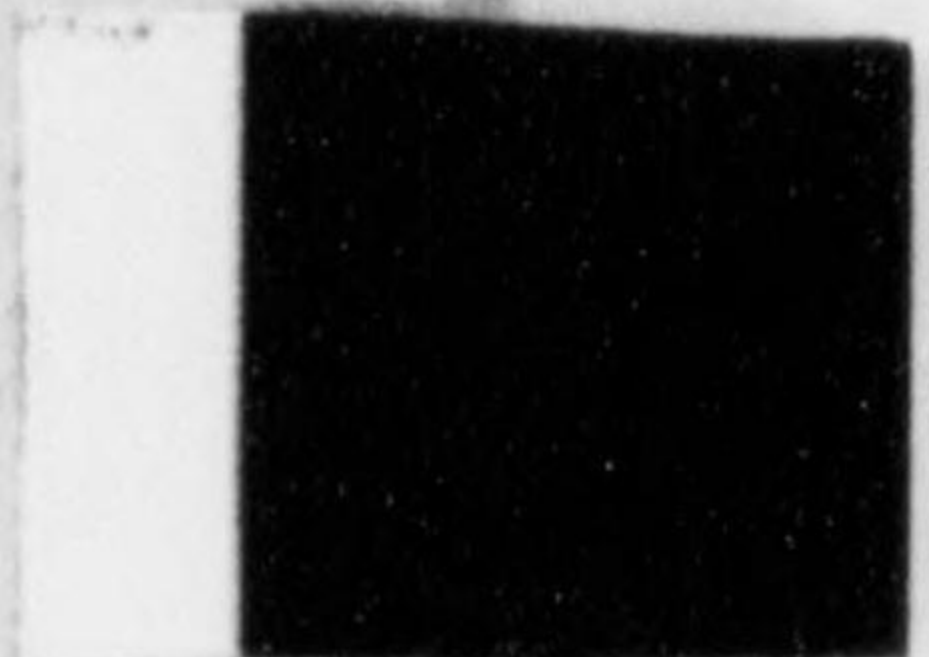
End.

GM-IN 394

(2 Apr 47)

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SWN-5290  
4 April 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Corrigendum to SWN-5088

Reference: SWNCC 50 Series

SWN-5088 was forwarded to your office under date of 27 January 1947.

It is requested that the following amendment be made therein:

Insert the word "regarding" between the words "and" and "the" in the seventh line of paragraph 2.

For the State-War-Navy Coordinating Committee:

H. W. ROBELEY,  
Secretary

SWNCC SECRETARIAT

- State Member \_\_\_\_\_
- Army Member \_\_\_\_\_
- Navy Member \_\_\_\_\_
- Ass't State Member \_\_\_\_\_
- Ass't Army Member \_\_\_\_\_
- Ass't Navy Member \_\_\_\_\_
- Executive Secretary \_\_\_\_\_
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- Executive Secretary
- Ass't Exec. Secretary
- State Adm. Assistant
- Army Adm. Assistant
- Navy Adm. Assistant

3 APRIL 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF

Subject: Draft Directive Regarding Policy for the Revision of the Japanese Educational System

There is enclosed a draft directive prepared on the basis of a policy decision unanimously approved at the fifty-first meeting of the Far Eastern Commission on March 27, 1947 under the provisions of paragraph II, A, 1, of its terms of reference.

It is requested that the enclosed directive (Enclosure "A") be forwarded by the Joint Chiefs of Staff to General MacArthur for his guidance in accordance with paragraph III, 1, of the terms of reference of the Far Eastern Commission. It is assumed that if the Joint Chiefs of Staff have any question regarding the draft directive they will refer the matter to the State Department for clarification before transmitting a directive on the subject.

It is also requested that the Supreme Commander for the Allied Powers be informed that before the policy decision was approved by the Commission the Australian representative made a statement setting forth the views of his Government with regard to the decentralization of the Japanese educational system, and the Indian representative commented upon paragraphs 2 and 7 of the enclosure, and that these statements as recorded in the draft minutes of the Commission's fifty-first meeting be transmitted to the Supreme Commander (Enclosure "B").

The Secretary General of the Far Eastern Commission has requested that the Joint Chiefs of Staff, in transmitting the enclosed draft directive to the Supreme Commander for the Allied Powers, inform him that in adopting the policy decision regarding the revision of the Japanese educational

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system the Commission agreed that it should be released to the press after being received by the Supreme Commander. Therefore, in accordance with normal procedure, acknowledgment of the receipt of the directive is requested.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,  
Secretary

Enclosures:  
Enclosure "A"  
Enclosure "B"

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**RESTRICTED**ENCLOSURE "A"DRAFT DIRECTIVE REGARDING THE REVISION  
OF THE JAPANESE EDUCATIONAL SYSTEM

The following directive, prepared by the State Department to implement the policy adopted by the Far Eastern Commission on March 27, 1947, under the provisions of paragraph II, A, 1, of its terms of reference has been received from the State, War and Navy Departments for transmission to you for your guidance in accordance with paragraph III, 1, of those terms of reference:

Guiding Principles and Objectives.

1. Education should be looked upon as the pursuit of truth, as a preparation for life in a democratic nation, and as a training for the social and political responsibilities which freedom entails. Emphasis should be placed on the dignity and worth of the individual, on independent thought and initiative, and on developing a spirit of inquiry. The inter-dependent character of international life should be stressed. The spirit of justice, fair play, and respect for the rights of others, particularly minorities, and the necessity for friendship based upon mutual respect for people of all races and religions, should be emphasized. Special emphasis should also be placed on the teaching of the sanctity of the pledged word in all human relations, whether between individuals or nations. Measures should be taken as rapidly as possible to achieve equality of educational opportunity for all regardless of sex or social position. The revision of the Japanese educational system should in large measure be undertaken by the Japanese themselves and steps should be taken to carry out such revision in accordance with the principles and objectives set forth in this paper.

Training, Recruitment, and Conditions of Service  
of Teachers

2. Those teachers and other educational officials whose record shows them to have been pronounced exponents of ultra-nationalistic, militaristic, or totalitarian ideas, should be forbidden to teach or engage in other employment connected with education.

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3. Short refresher courses and vacation schools for teachers should be opened, so far as possible, in order to train them in democratic ideas.

4. The development of modern techniques of teaching should be encouraged and opportunities should be provided for teachers to become acquainted with these techniques. In this connection, regard should be had to the value of affording teachers opportunities of transferring from one institution to another.

5. As a corrective to the regimented and limiting nature of normal school training in the past, and to provide teachers with aims and techniques in harmony with the objectives of the occupation, special emphasis should be placed upon the reorganization of normal schools and the establishment of teachers training institutes staffed with the most competent instructors available for inculcating democratic principles. Endeavors should be made to increase the proportion of teachers who have had a university training.

6. The teaching profession should be recognized as of vital importance to the future welfare and democratic development of the nation, and its economic status should be improved to a degree commensurate with this importance. Consideration should be given to the establishment of salary scales affording all teachers a reasonable standard of living according to their abilities, qualifications, and responsibilities without the necessity of supplementing their income from outside sources. A basic living wage should be guaranteed for all teachers, with increases according to their qualifications.

Textbooks, Curricula and Teaching Methods

7. Teaching of ultra-nationalism, state Shintoism, veneration of the Emperor, exaltation of the state over the individual and race superiority, should be eliminated from the educational system.

8. Textbooks and other reading material that contain such ideas as those outlined above should be withdrawn from use in schools. New textbooks should be issued which give an understanding of progressive ideas. Foreign books should be made available, especially in central libraries, and for teachers. These objectives should be given due weight when allocations of paper supplies and imports of foreign publications are made.



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9. Courses in social sciences, civics, constitutional law and government, current events, world affairs and inter-national cooperation should be made an integral part of the educational system at appropriate levels of teaching.

10. Teaching of military subjects should be totally forbidden in all educational institutions. The wearing by students of military-style uniforms should be forbidden. Classical sports, such as KENDO, which encourage the martial spirit, should be totally abandoned. Physical training should no longer be associated with the SEISHIN KYOKU. Greater emphasis should be placed on games and other recreational activities than on pure calisthenics and drill. If former servicemen are employed as drill instructors, or in connection with physical training or sport, they should be carefully screened.

11. Imperial rescripts should not be used as a basis of instruction, study, or ceremonies in schools.

12. Independent thinking on the part of teachers and students should be encouraged.

13. Uniform minimum standards should be prescribed for the different levels of instruction in all the schools of Japan, whether public or private.

#### Adult Education

14. Adult education should be promoted rapidly by the use of all suitable facilities such as evening classes, university extension courses, the radio, the cinema, and libraries.

#### Vocational Education

15. Japanese youth should be provided with opportunities for varied vocational training and guidance and appropriate organizations for this purpose.

#### Educational Administration and Finance

16. The Japanese Government should seek advice from representatives of all walks of life either through a non-official advisory council or otherwise.

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17. The Japanese Government should exercise such control over the education system as will ensure the achievement of the objectives of the occupation, particularly the reforms called for by this policy decision, subject to the foregoing, and to maintenance of standards prescribed by the Government, the responsibility for the local administration of educational establishments should in due time be decentralized. Japanese parents and citizens should be encouraged to feel a sense of individual responsibility for the achievements of the objectives set out in paragraph 1. Where practicable they should be associated with the control, development, and work of the schools and other educational institutions.

18. The plans enumerated in this paper should be closely correlated with the reforms in the social, economic and political life of the nation. In the implementation of the educational policies outlined above, funds should be allocated for all essential educational reform commensurate with the needs and resources of the nation.

19. In order that educational standards in poor districts should not be lowered by the inability of some local bodies to provide sufficient finance from local revenue, finance for education should come for the most part from the national government, which should be responsible for the maintenance of an adequate level of education throughout Japan. Local and private bodies should be encouraged to supplement these funds provided by the national government.

**General**

20. Free and compulsory education should be provided for all Japanese children for a minimum period of six years and should be extended to higher age groups as rapidly as possible.

21. More opportunities should be provided for higher education.

22. Equal opportunity for both sexes should be provided at all levels of education--primary, secondary, and tertiary.

23. Encouragement should be given to the formation and reorientation of educational associations, parent-teacher associations; and to assist in making the Japanese people aware of the significant changes in the direction of education in a democratic Japan, such groups should be encouraged to consider practical problems of education.



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24. Discrimination against the graduates of private schools in civil service appointments should be eliminated, provided the schools in question conform to educational standards laid down for the public educational system.

25. Educational institutions of foreign foundation in Japan have played a useful part in the past in widening and deepening the scope of Japanese education, and should be given equal rights to those of Japanese institutions in the future.

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ENCLOSURE "B"EXCERPTS FROM THE MINUTES OF THE FIFTY-FIRST MEETING  
OF THE FAR EASTERN COMMISSION, MARCH 27, 1947ITEM 5 - Policy of the Revision of the Japanese  
Educational System (FEC-092/1)

## Statement by the Indian Representative:

Mr. Chairman, I am grateful to you for having allowed me this opportunity to discuss things in conference with you and your educational adviser on the subject. I would not like to take up the time of the Commission on this paper. I find that it is a most excellent paper, drafted by those who know the subject. They have taken all relevant questions into consideration and have dealt with them as well as they could in the circumstances. When I say in the circumstances I mean that Japan today represents, along with some of the others whose fate is being dealt with elsewhere, a country and a people who unfortunately were a little too excessive in their ambition. They were carrying out their ambition in a form which had become a menace to the world, which menace fortunately has now been conquered. And now we must be very concerned that that menace is not revived in any shape or form anywhere--not merely in Japan but elsewhere too. If the world is to preserve peace, and if humanity is to grow along lines of peaceful prosperity, then these tendencies have got to be restrained wherever they may be found. That is the object behind this paper and I am entirely in agreement with it. But there are one or two little points which have occurred to me after a superficial reading of this paper in the short time I have had at my disposal, and which I have mentioned to the Chairman. With the help of his advice my doubts have been more or less satisfied for the time being. But it is only relevant that I should mention these points to you now so that you may also bear in mind how my mind is moving.

Now, if you look at page 1, paragraph 2, the opening sentence runs as follows: "Those teachers and other educational officials whose record shows them to have been pronounced exponents of ultra-nationalistic, militaristic, or totalitarian ideas, should be forbidden to teach or engage in other employment...." Please mark the word "employment" there, "...or engage in other employment connected with education." Now, supposing for instance, little children are being taught in schools and some of these men are available for supplying,



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shall we say, milk to the children, which is possibly a connected activity. After all we must see that the children are brought up properly, and we supply them with milk. You know what the manpower shortage is like all over the world. Supposing these people can be employed in that particular activity, which will still be connected with education but not education itself. I want to know whether this will bar them. If so, I think we are drawing rather heavily upon our resources of manpower. That is one doubt. I don't know whether that doubt has been completely resolved, but I do not wish that little point to become a hindrance in the passage of this paper.

Paragraph 7, relating to textbooks, curricula, and teaching methods, says: "Teaching of ultra-nationalism, State Shintoism....should be eliminated from the educational system." Now, I fear that the expression "State Shintoism" infringes a principle, a fundamental principle, not that I for one second desire Shintoism to be revived anywhere in that form, because, after all, militarist Shintoism has certainly proved a very dreadful thing as far as Japan is concerned. I have not the slightest doubt about it and nobody would like it to be revived in that form. But it is a question of a people --- I am going to the fundamentals --- claiming a teaching to be religious. Are we today sanctioning that principle? Are we telling anyone today that religion in any shape or form or in any particular form shall not become State religion anywhere? What about Christianity? There are certain countries where Christianity is a State religion. The United Kingdom has a form of Christianity as a State religion. Later on you may find it difficult, after having laid down a law or principle like this, you may find it difficult to defend it. I am only warning you. That is about all. It is quite possible that somebody may come up afterwards and say no religion shall ever be taught anywhere as a State religion. Personally I may be quite prepared to subscribe to it because religion and State should never be confused. It is a wrong thing to do. But it is a point for you to consider. It is easy for us to lay down certain rules and fundamentals in a hurry and then find later on that they become halters around our necks. This is a doubt which I have expressed.

Statement by the Australian Representative:

The Far Eastern Commission has not laid down in any detail in paragraphs 16, 17, 18 and 19 of FEC-092/1 how the Japanese educational system is to be decentralized. It has been felt that the Commission should do no more than lay down general policy, in order that the Supreme Commander will have the greatest possible degree of discretion in determining what is most suitable in the light of current circumstances. The



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Australian Government fully agrees with this, and has complete confidence in General MacArthur. However, the Australian Government would like to state formally its more detailed views, and to ask that these be sent to General MacArthur for his guidance in the degree and timing of decentralization, the Supreme Commander of course retaining full discretion as to the extent to which he follows these lines.

It is believed that comprehensive educational reform is likely to be most effectively handled by a centralized Government department. Therefore decentralization of administration is not recommended for general policy planning, finance, appointment of teachers, conditions for teachers, provision of buildings, planning of educational standards, and the over-all conduct and planning of research programmes. However, the carrying out of details of administration should be decentralized. This decentralization might be accomplished most effectively by placing local administration of education under district superintendents of education, appointed by the Japanese Government, who should be educationalists of standing. It is believed that the schools and teachers should not be under the control of the prefectural administrations. In determining curricula, a central authority should make general suggestions for all subjects and should specify requirements of standards; however, within those limits, decentralization should occur, and is recommended particularly for social studies, biological sciences and vocational subjects in which local conditions should play an important role.

It is not considered that the Japanese people, particularly in rural and remote areas, are yet fitted to undertake the responsibility of local supervision of education through educational committees or boards elected under local franchise. Nor is it considered that the teaching body as a whole is fitted to accept immediately the freedoms in determining curricula and teaching methods implied in a decentralized system. The process of decentralization should take place gradually over a period of some years and should keep pace with the progress of development of democratic thought among teachers and parents.

Any sudden change-over from central control to complete decentralization might result in chaos, in giving too great control in remote districts to reactionary and ignorant elements of the population, and in making difficult the Supreme Commander's supervision and inspection of educational reform.



VFF:bjh

SWN-5288  
3 April 1947

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
WAR MEMBER, SWNCC  
NAVY MEMBER, SWNCC

SWNCC 206/49 dated 3 April 1947 is circu-  
lated for consideration by the Committee.

It is requested that you indicate your  
comment or concurrence hereon and return to the  
Secretariat, SWNCC.

H. V. ROSELEY,  
Secretary

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWNCC SECRETARIAT

State Member	_____ ✓
Army Member	_____ W
Navy Member	_____ H
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____ C
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____ 205
Navy Adm. Assistant	_____
File	_____



SWN-5287

UNCLASSIFIED3 April 1947STATE-WAR-NAVY COORDINATING COMMITTEESWNCC MEETING OF 8 APRIL 1947Note by the Secretaries

1. Papers currently before the Committee for consideration do not appear to require a regular SWNCC meeting on 8 April.

2. Should any Committee Member wish to propose that the regular meeting be held on 8 April 1947, it is requested that the Secretariat be advised.

H. W. MOSELEY

W. A. SCHULGEN

V. L. LOWRANCE

Secretariat

UNCLASSIFIED



**SWH-5386**  
**3 April 1947**

VFF:aj

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
WAR MEMBER, SWNCC  
NAVY MEMBER, SWNCC

SWNCC 355 dated 20 March 1947 is referred to the Committee for consideration as a matter of URGENCY.

The Joint Chiefs of Staff have considered SWNCC 355 and perceive no objection from a military point of view.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

**H. V. NOBLEY,**  
**Secretary**

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWNCC SECRETARIAT

State Member	✓
Army Member	
Navy Member	WGT
Ass't State Member	
Ass't Army Member	
Ass't Navy Member	
Exec. Sec'y	
Ass't Exec. Secretary	
State Adm. Assistant	
Army Adm. Assistant	
Navy Adm. Assistant	
File	

COPY FOR SWNCC DAY #116

*[Handwritten signature]*



SWN-5284  
3 April 1947 VFF:dt

## MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: SWNCC 206/29

References: a. SWN-4893 dtd 15 Nov 46  
b. SWN-5062 dtd 14 Jan 47  
c. SWN-5221 dtd 12 Mar 47

Forwarded herewith is a Third Decision Amending SWNCC 206/29.

Copy No. 51 of SWNCC 206/29 was forwarded to the Secretary of the Navy as the enclosure to reference a. Copy No. 51 of the First Decision Amending SWNCC 206/29 was forwarded as the enclosure to reference b. Copy No. 51 of the Second Decision Amending SWNCC 206/29 was forwarded as the enclosure to reference c.

For the State-War-Navy Coordinating Committee:

J. H. HILLBING,  
Chairman

Enclosure:  
Copy No. 51, Third  
Decision Amending  
SWNCC 206/29

**SWNCC SECRETARIAT**

State Member	✓
Army Member	✓
Navy Member	✓
Ass't State Member	✓
Ass't Army Member	✓
Ass't Navy Member	✓
Executive Secretary	✓
Ass't Exec. Secretary	✓
State Adm. Assistant	✓
Army Adm. Assistant	✓
Navy Adm. Assistant	✓
File	✓

COPY FOR SWNCC DAY FILE



SWN-5285 VFF:dt  
3 April 1947

## MEMORANDUM FOR THE SECRETARY OF WAR:

**Subject:** SWNCC 206/29

**References:** a. SWN-4894 dtd 13 Nov 46  
b. SWN-3083 dtd 14 Jan 47  
g. SWN-5220 dtd 12 Mar 47

Forwarded herewith is a Third Decision Amending SWNCC 206/29.

Copy No. 52 of SWNCC 206/29 was forwarded to the Secretary of War as the enclosure to reference a. Copy No. 52 of the First Decision Amending SWNCC 206/29 was forwarded as the enclosure to reference b. Copy No. 52 of the Second Decision Amending SWNCC 206/29 was forwarded as the enclosure to reference g.

For the State-Air-Navy Coordinating Committee:

J. H. HILLDRING,  
Chairman

Enclosure  
Copy No. 52, Third  
Decision Amending  
SWNCC 206/29

SWNCC SECRETARIAT

State Member	-----
Army Member	-----
Navy Member	-----
Ass't State Member	-----
Ass't Army Member	-----
Ass't Navy Member	-----
Executive Secretary	-----
Ass't Exec. Secretary	-----
State Adm. Assistant	-----
Army Adm. Assistant	-----
Navy Adm. Assistant	-----
File	-----

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SWN-6283  
3 April 1947 VFF:dt

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: SWNCC 206/29

- References:
- a. SWN-4822 dtd 13 Nov 46
  - b. SWN-5064 dtd 14 Jan 47
  - c. SWN-5222 dtd 12 Mar 47

Forwarded herewith is a Third Decision Amending SWNCC 206/29.

Copy No. 50 of SWNCC 206/29 was forwarded to the Secretary of State as the enclosure to reference a. Copy No. 50 of the First Decision Amending SWNCC 206/29 was forwarded as the enclosure to reference b. Copy No. 50 of the Second Decision Amending SWNCC 206/29 was forwarded as the enclosure to reference c.

For the State-Mar-Navy Coordinating Committee:

J. H. MILLER, Chairman

Enclosure:  
Copy No. 50, Third Decision Amending SWNCC 206/29

**SWNCC SECRETARIAT**

- State Member
- Army Member
- Navy Member
- Ass't State Member
- Ass't Army Member
- Ass't Navy Member
- Executive Secretary
- Ass't Exec. Secretary
- State Adm. Assistant
- Army Adm. Assistant
- Navy Adm. Assistant
- File

COPY FOR SWNCC DAY FILE



SWN-5282 VFF:dt  
3 April 1947

MEMORANDUM FOR THE CHAIRMAN, STATE-WAR-NAVY COORDINATING  
SUBCOMMITTEE FOR MILITARY INFORMATION CONTROL:

Subject: SWNCC 206/29

References: a. SWN-4895 dtd 13 Nov 46  
b. SWN-5065 dtd 14 Jan 47  
c. SWN-5219 dtd 12 Mar 47

Forwarded herewith is a Third Decision Amending  
SWNCC 206/29.

Copy No. 53 of SWNCC 206/29 was forwarded to the  
Chairman, Subcommittee for Military Information Control,  
as the enclosure to reference a. Copy No. 53 of the  
First Decision Amending SWNCC 206/29 was forwarded as  
the enclosure to reference b. Copy No. 53 of the Second  
Decision Amending SWNCC 206/29 was forwarded as the  
enclosure to reference c.

For the State-War-Navy Coordinating Committee:

H. W. NOBELEY  
Secretary

Enclosure:  
Copy No. 53, Third  
Decision Amending SWNCC 206/29

SWNCC SECRETARIAT

State Member \_\_\_\_\_  
Army Member \_\_\_\_\_  
Navy Member \_\_\_\_\_  
Ass't State Member \_\_\_\_\_  
Ass't Army Member \_\_\_\_\_  
Ass't Navy Member \_\_\_\_\_  
Executive Secretary \_\_\_\_\_  
Ass't Exec. Secretary \_\_\_\_\_  
State Adm. Assistant \_\_\_\_\_  
Army Adm. Assistant \_\_\_\_\_  
Navy Adm. Assistant \_\_\_\_\_  
File \_\_\_\_\_

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**SECRET**

SWN-5281 VFF:a.1  
2 April 1947

**MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:**

**Subject:** Establishment of Policies Relative to Matters of Mutual Interest under Consideration by London Central Coordinating Committee on Guided and Propelled Missiles and Projectiles, and the Joint Research and Development Board.

**References:** a. SWNCC 206/37/D  
b. SWNCC 206/38  
c. SWNCC 206/43

The State-War-Navy Coordinating Committee concurs in the recommendation of the Joint Chiefs of Staff that there be an exchange of approved policies, as specified in SW-7273 dated 20 December 1946, in the field of guided missiles and projectiles between the United States and the United Kingdom with the proviso that such exchange be effected by the War and Navy Departments.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,  
Secretary **SWNCC SECRETARIAT**

State Member	-----
Army Member	-----
Navy Member	-----
Ass't State Member	-----
Ass't Army Member	-----
Ass't Navy Member	-----
Executive Secretary	-----
Ass't Exec. Secretary	-----
State Adm. Assistant	-----
Army Adm. Assistant	-----
Navy Adm. Assistant	-----
File	-----

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SWNCC SECRETARIAT

State Member  
 Army Member  
 Navy Member WAS: do  
 Ass't State Member  
 Ass't Army Member  
 Ass't Navy Member  
 Executive Secretary  
 Ass't Exec. Secretary  
 State Adm. Assistant  
 Army Adm. Assistant  
 Navy Adm. Assistant  
 File

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
 WAR MEMBER, SWNCC  
 NAVY MEMBER, SWNCC

Subject: Summary of SWNCC Activities

During the period 16 to 31 March 1947 the State-War-Navy Coordinating Committee cleared informally six papers. No formal meeting was held but one paper was cleared during this period after coordination of changes necessary which were discussed at the 85th Meeting on 11 March 1947.

MEETING CLEARANCE

U. S. POLICY ON REPARATIONS ALLOCATIONS PROCEDURES FOR INDUSTRIAL FACILITIES IN JAPAN (SWNCC 236/25)

The Committee approved the U.S. policy with respect to the procedures pertaining to the allocation, selection, accounting, and certain other administrative matters concerning handling of specific items of industrial facilities to be removed from Japan as reparations.

The Joint Chiefs of Staff and SCAP objected to the formation of a Reparations Technical Advisory Committee (RTAC) located in Japan; however, the SWNCC approved the organizing of such a Committee chaired by a Representative of SCAP appointed by SCAP. Approval covered the transmittal of the report to the War and Navy Departments for information, and to the State Department for submittal to FEC for consideration; and then to the Joint Chiefs of Staff for issuance of the conclusions as an interim directive to SCAP at the same time that the conclusions of SWNCC 236/24 are issued as a directive.

INFORMAL CLEARANCE

PROPOSED REPLY TO BRITISH AND NETHERLANDS NOTES ON DELAY IN COMPLETION OF REPATRIATION OF JAPANESE FROM SOUTHEAST ASIA (SWNCC 242/0)

The Committee approved the proposed reply to the British Embassy's note, stating that this Government reiterates its position in regard to the Potsdam Declaration and the

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obligations assumed thereunder and supports the proposals of the SCAP for the early completion of the repatriation of Japanese in British territories of Southeast Asia. Target date of June 1, 1947 was given. The Joint Chiefs of Staff would be furnished a copy of this report, and the State Department would transmit the note. It was agreed that no further action need be taken with respect to the Netherlands note in view of Dutch assurance that early repatriation of Japanese would be undertaken.

REVIEW OF COMBINED CHIEFS OF STAFF POLICIES AND PROCEDURES REGARDING DISCLOSURE OF CLASSIFIED MILITARY INFORMATION TO OTHER NATIONS (SERIES 208/81)

The Committee approved the proposed agreement between the two Staffs US-UK in maintaining the military classifications established and safeguarding such military information from any other nation.

For the purpose of this agreement the U.K., the British Dominions and India are considered to be separate nations.

INTERIM DIRECTIVES FOR MILITARY GOVERNMENT IN CERTAIN PACIFIC ISLANDS (SERIES 224)

The Committee approved the draft directive recommended by the JCS after amending. The directive pertains to all islands, atolls, and adjacent waters in the former Japanese, mandated Marshall, Caroline, and Marianas Islands and in the Bonin and Volcano Islands, including Marcus Island. A new paragraph was added which states: "The authority to establish military government in the areas considered by this directive is vested in the President. The executive administration of the military governmental authority of the President, in this instance, has been delegated as an interim authority to the Secretary of the Navy who has further delegated such authority to the Chief of Naval Operations, Navy Department, and, with JCS concurrence, to the Commander-in-Chief, U.S. Pacific Fleet, as the military governor."

OBIGATIONS INCURRED BY INTERNEES IN THE PHILIPPINES (SERIES 250/3)

The Committee approved the revised draft of the proposed bill "to create a Far Eastern Internee and Prisoner of War Obligation Commission, under the general supervision of the Secretary of State, and to provide for the powers, duties and functions thereof, and for other purposes". The amount of \$2,500,000 is stipulated for carrying out the purposes of this Act, which provides means to assist in the settlement of claims of U.S. citizens and others for aid extended to American citizens



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who were interned in the Philippines and other Japanese occupied areas. The Secretary of State would submit copies of the document to the Bureau of the Budget for approval and then submit the proposed bill to the appropriate Congressional leaders recommending it be enacted into law. War and Navy would support the bill.

ULTIMATE DISPOSITION OF UNITED STATES SHIPS OPERATED IN JAPAN (SUNOC 280/1)

The Committee approved the following Conclusions:

a. U.S. vessels on loan to SCAJAP should not be used for repatriation of Japanese from areas not under SCAP control until all suitable available Japanese shipping has been utilized.

b. The final decision concerning the level of post-war shipping to be permitted Japan can be reached only after final formulation of a reparations policy by the SCG, or in inter-allied reparations or level of industry negotiations.

c. There are no U.S. objections to the acquisition of U.S. ships by Japan within tonnage and speed, and design limitations to be laid down, so long as the overall gross tonnage of Japanese post-war merchant fleet is at or below two million gross tons, or whatever other "level of industry" decision may be reached.

Approval included transmittal by the JCS of the paper to SCAP for information and guidance and to the Navy Department as a reply to the memorandum by the Acting Navy Member of SUNOC.

DISCLOSURE OF CLASSIFIED MILITARY INFORMATION TO FOREIGN GOVERNMENTS AND THEIR NATIONALS (SUNOC 206/44)

The Committee approved the further amending of SUNOC 206/44 regarding patent rights, which states:

\*B. On Request from Owner for Permission to File Foreign Patent Application.

(1) Requests for owners for permission to file in foreign countries patent applications embracing classified military information will be treated in the following manner by the War or Navy Department, whichever has cognizance thereof:

- 3 -

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(a) where military and political requirements for protection of the information do not exist, the classification will be cancelled by the reviewing agency and the requester so notified.

(b) where it is determined that such requirements still exist and that classified military information would be disclosed, the request will be denied.<sup>2</sup>

For the State-War-Navy Coordinating Committee:

H. W. HOSBLY,  
Secretary

- 4 -

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SECRETCOPY NO. 412 April 1947SWN-5280STATE-WAR-NAVY COORDINATING COMMITTEESPECIAL AD HOC COMMITTEEMEMORANDUM OF REQUEST TO THE CHAIRMAN OF THE  
WORKING GROUP ON ECONOMIC AID (FOOD AND FINANCE)References: a. SWN-5231  
b. Memo 20 March 1947

1. It is contemplated that the Special Ad Hoc Committee of SWNCC studying problems incident to foreign needs for U.S. assistance, will prepare a longer-term report on this subject in addition to the interim report regarding which a Memorandum of Request was forwarded to your committee on 20 March 1947.
2. For the longer term studies the basic consideration should continue to be the importance to the present and future security and well-being of the United States of the requirements of foreign nations for U.S. assistance in the form of money, food, military equipment and other resources. The objective of these studies should be to set forth in broad outline the program of assistance which the U.S. might find it necessary or desirable to undertake in the next 3 to 5 years. This program is to include a statement of objectives and the policies for their attainment, broad estimates of measures and means to be employed, and a statement of safeguards and supervisory provisions to be utilized.
3. It is requested that the Working Group on Economic Aid (Food and Finance) furnish a comprehensive appreciation of the situation as it bears upon requirements for U.S. assistance on a world-wide basis in relation to needs for food, financial assistance in its various forms, and other substantial items of tangible assistance (with the exception of military equipment) and availabilities in quantitative terms relating to such needs. This appreciation would be in extension of the interim appreciation of the situation requested in the memorandum of 20 March 1947. It is requested that it include consideration and analysis of the existing situation and anticipated trends and developments as far ahead as can be seen with reasonable accuracy, and that it be used as the basis for estimates of assistance to be provided in the next 3 to 5 years.
4. It is requested that your report be in the hands of the Special Ad Hoc Committee by 1 July 1947.

WILLIAM A. EDDY  
Chairman  
Special Ad Hoc CommitteeSECRET



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DEPARTMENT OF STATE

ASSISTANT SECRETARY

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Miss Carpenter



SECRETCOPY NO. 312 April 1947SWN-5280STATE-WAR-NAVY COORDINATING COMMITTEESPECIAL AD HOC COMMITTEEMEMORANDUM OF REQUEST TO THE CHAIRMAN OF THE  
WORKING GROUP ON ECONOMIC AID (FOOD AND FINANCE)References: a. SWN-5231  
b. Memo 20 March 1947

1. It is contemplated that the Special Ad Hoc Committee of SWNCC studying problems incident to foreign needs for U.S. assistance, will prepare a longer-term report on this subject in addition to the interim report regarding which a Memorandum of Request was forwarded to your committee on 20 March 1947.
2. For the longer term studies the basic consideration should continue to be the importance to the present and future security and well-being of the United States of the requirements of foreign nations for U.S. assistance in the form of money, food, military equipment and other resources. The objective of these studies should be to set forth in broad outline the program of assistance which the U.S. might find it necessary or desirable to undertake in the next 3 to 5 years. This program is to include a statement of objectives and the policies for their attainment, broad estimates of measures and means to be employed, and a statement of safeguards and supervisory provisions to be utilized.
3. It is requested that the Working Group on Economic Aid (Food and Finance) furnish a comprehensive appreciation of the situation as it bears upon requirements for U.S. assistance on a world-wide basis in relation to needs for food, financial assistance in its various forms, and other substantial items of tangible assistance (with the exception of military equipment) and availabilities in quantitative terms relating to such needs. This appreciation would be in extension of the interim appreciation of the situation requested in the memorandum of 20 March 1947. It is requested that it include consideration and analysis of the existing situation and anticipated trends and developments as far ahead as can be seen with reasonable accuracy, and that it be used as the basis for estimates of assistance to be provided in the next 3 to 5 years.
4. It is requested that your report be in the hands of the Special Ad Hoc Committee by 1 July 1947.

WILLIAM A. EDDY  
Chairman  
Special Ad Hoc CommitteeSECRET



S E C R E TCOPY NO. 323 April 1947SWN-5279STATE-WAR-NAVY COORDINATING COMMITTEESPECIAL AD HOC COMMITTEEMEMORANDUM OF REQUEST TO THE REARMAMENT SUBCOMMITTEE OF SWNCCReferences: a. SWN-5231  
b. Memo dated 20 March 1947

1. It is contemplated that the Special Ad Hoc Committee of SWNCC studying problems incident to foreign needs for U.S. assistance, will prepare a longer-term report on this subject in addition to the interim report regarding which a Memorandum of Request was forwarded to your committee on 20 March 1947.

2. For the longer term studies the basic consideration should continue to be the importance to the present and future security and well-being of the United States of the requirements of foreign nations for U.S. assistance in the form of money, food, military equipment and other resources. The objective of these studies should be to set forth in broad outline the program of assistance which the U.S. might find it necessary or desirable to undertake in the next 3 to 5 years. This program is to include a statement of objectives and the policies for their attainment, broad estimates of measures and means to be employed, and a statement of safeguards and supervisory provisions to be utilized.

3. It is requested that the Rearmament Subcommittee of SWNCC furnish a comprehensive appreciation of the situation as it bears upon requirements for U.S. assistance on a world-wide basis which are strictly military and possible ways and means to meet these needs. This appreciation would be in extension of the interim appreciation of the situation requested in the memorandum of 20 March 1947. It is requested that it include consideration and analysis of the existing situation and anticipated trends and developments as far ahead as can be seen with reasonable accuracy, and that it be used as the basis for estimates of assistance to be provided in the next 3 to 5 years.

4. It is requested that your report be in the hands of the Special Ad Hoc Committee by 1 July 1947.

WILLIAM A. EDDY  
Chairman  
Special Ad Hoc Committee



S E C R E TCOPY NO. 323 April 1947SWN-5278STATE-WAR-NAVY COORDINATING COMMITTEESPECIAL AD HOC COMMITTEEMEMORANDUM OF REQUEST TO THE NEAR AND MIDDLE EAST SUBCOMMITTEE OF SWNCCReferences: a. SWN-5231  
b. Memo dated 20 March 1947

1. It is contemplated that the Special Ad Hoc Committee of SWNCC studying problems incident to foreign needs for U.S. assistance, will prepare a longer-term report on this subject in addition to the interim report regarding which a Memorandum of Request was forwarded to your committee on 20 March 1947.
2. For the longer term studies the basic consideration should continue to be the importance to the present and future security and well-being of the United States of the requirements of foreign nations for U.S. assistance in the form of money, food, military equipment and other resources. The objective of these studies should be to set forth in broad outline the program of assistance which the U.S. might find it necessary or desirable to undertake in the next 3 to 5 years. This program is to include a statement of objectives and the policies for their attainment, broad estimates of measures and means to be employed, and a statement of safeguards and supervisory provisions to be utilized.
3. It is requested that the Near and Middle East Subcommittee of SWNCC furnish a comprehensive appreciation of the situation as it bears upon requirements for U.S. assistance in the Near and Middle East [needs for food, financial assistance in its various forms, and other substantial items of tangible assistance (with the exception of military equipment) and availabilities in quantitative terms relating to such needs]. This appreciation would be in extension of the interim appreciation of the situation requested in the memorandum of 20 March 1947. It is requested that it include consideration and analysis of the existing situation and anticipated trends and developments as far ahead as can be seen with reasonable accuracy, and that it be used as the basis for estimates of assistance to be provided in the next 3 to 5 years.
4. It is requested that your report be in the hands of the Special Ad Hoc Committee by 1 July 1947.

WILLIAM A. EDDY  
Chairman  
Special Ad Hoc CommitteeS E C R E T



S E C R E T

COPY NO. \_\_\_\_\_

3 April 1947SWN-5277STATE-WAR-NAVY COORDINATING COMMITTEESPECIAL AD HOC COMMITTEEMEMORANDUM OF REQUEST TO THE EUROPEAN SUBCOMMITTEE OF SWNCCReferences: a. SWN-5231  
b. Memo dated 20 March 1947

1. It is contemplated that the Special Ad Hoc Committee of SWNCC studying problems incident to foreign needs for U. S. assistance, will prepare a longer-term report on this subject in addition to the interim report regarding which a Memorandum of Request was forwarded to your Committee on 20 March 1947.
2. For the longer term studies the basic consideration should continue to be the importance to the present and future security and well-being of the United States of the requirements of foreign nations for U.S. assistance in the form of money, food, military equipment and other resources. The objective of these studies should be to set forth in broad outline the program of assistance which the U.S. might find it necessary or desirable to undertake in the next 3 to 5 years. This program is to include a statement of objectives and the policies for their attainment, broad estimates of measures and means to be employed, and a statement of safeguards and supervisory provisions to be utilized.
3. It is requested that the European Subcommittee of SWNCC furnish a comprehensive appreciation of the situation as it bears upon requirements for U.S. assistance in Europe [needs for food, financial assistance in its various forms, and other substantial items of tangible assistance (with the exception of military equipment) and availabilities in quantitative terms relating to such needs]. This appreciation would be in extension of the interim appreciation of the situation requested in the memorandum of 20 March 1947. It is requested that it include consideration and analysis of the existing situation and anticipated trends and developments as far ahead as can be seen with reasonable accuracy, and that it be used as the basis for estimates of assistance to be provided in the next 3 to 5 years.
4. It is requested that your report be in the hands of the Special Ad Hoc Committee by 1 July 1947.

WILLIAM A. EDDY  
Chairman  
Special Ad Hoc Committee



S E C R E T

COPY NO. \_\_\_\_\_

3 April 1947SWN-5276STATE-WAR-NAVY COORDINATING COMMITTEESPECIAL AD HOC COMMITTEEMEMORANDUM OF REQUEST TO THE LATIN AMERICAN SUBCOMMITTEE OF SWNCCReference: a. SWN-5231

1. It is contemplated that the Special Ad Hoc Committee of SWNCC studying problems incident to foreign needs for U.S. assistance, will prepare a long-term report on this subject.
2. For the long term studies the basic consideration should be the importance to the present and future security and well-being of the United States of the requirements of foreign nations for U.S. assistance in the form of money, food, military equipment and other resources. The objective of these studies should be to set forth in broad outline the program of assistance which the U. S. might find it necessary or desirable to undertake in the next 3 to 5 years. This program is to include a statement of objectives and the policies for their attainment, broad estimates of measures and means to be employed, and a statement of safeguards and supervisory provisions to be utilized.
3. It is requested that the Latin American Subcommittee of SWNCC furnish a comprehensive appreciation of the situation as it bears upon requirements for U.S. assistance in Latin America [needs for food, financial assistance in its various forms, and other substantial items of tangible assistance (with the exception of military equipment) and availabilities in quantitative terms relating to such needs]. It is requested that this appreciation include consideration and analysis of the existing situation and anticipated trends and developments as far ahead as can be seen with reasonable accuracy, and that it be used as the basis for estimates of assistance to be provided in the next 3 to 5 years.
4. It is requested that your report be in the hands of the Special Ad Hoc Committee by 1 July 1947.

WILLIAM A. EDDY  
Chairman  
Special Ad Hoc Committee



S E C R E TCOPY NO. 15March 20, 1947STATE-WAR-NAVY COORDINATING COMMITTEESPECIAL AD HOC COMMITTEEMEMORANDUM OF REQUEST TO THE EUROPEAN SUBCOMMITTEE OF SWNCC  
Reference: SWN-5231

1. SWNCC has appointed an ad hoc committee (The Special Ad Hoc Committee) to study and report on the problems incident to needs of foreign governments or occupied areas for substantial economic, financial or technical assistance or for military equipment, which might be provided by the U. S.
2. It is, therefore, proposed to examine from the standpoint of importance to the present and future security and well-being of the United States the requirements of certain foreign nations for U. S. assistance in the form of money, food, military equipment and other resources.
3. Within the area of concern to the European Subcommittee of SWNCC, the following countries would seem to be of chief importance in this respect:

- a. Portugal
- b. Netherlands
- c. Belgium and Luxemburg
- d. France
- e. Poland
- f. Czechoslovakia
- g. Hungary
- h. Italy
- i. Austria
- j. *Great Britain*

S E C R E T



S E C R E T

4. It is requested that the European Subcommittee of SWNCC furnish an appreciation of the situation as it bears upon requirements for U. S. aid in the foregoing countries and in others considered comparably critical and that the following specific matters be included:

a. Resume of aid and assistance already given since VE and VJ Day.

b. What types of aid are needed.

c. What other types of aid could be used to advantage.

d. Broad estimates as to the extent and timing of aid required.

e. What gains will accrue to the U. S. in its support of stability and orderly free processes of government throughout the world.

f. What arrangements should be made and conditions attached for any aid given to each country considered.

5. SWNCC has requested that your report be in the hands of the Special Ad Hoc Committee by April 3, 1947.

WILLIAM A. EDDY  
Chairman  
Special Ad Hoc Committee

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COPY NO. \_\_\_\_\_

2 April 1947SWN-5275STATE-WAR-NAVY COORDINATING COMMITTEESPECIAL AD HOC COMMITTEEMEMORANDUM OF REQUEST TO THE FAR EAST SUBCOMMITTEE OF SWNCCReferences: a. SWN-5231  
b. Memo dated 20 March 1947

1. It is contemplated that the Special Ad Hoc Committee of SWNCC studying problems incident to foreign needs for U.S. assistance, will prepare a longer-term report on this subject in addition to the interim report regarding which a Memorandum of Request was forwarded to your committee on 20 March 1947.
2. For the longer term studies the basic consideration should continue to be the importance to the present and future security and well-being of the United States of the requirements of foreign nations for U. S. assistance in the form of money, food, military equipment and other resources. The objective of these studies should be to set forth in broad outline the program of assistance which the U.S. might find it necessary or desirable to undertake in the next 3 to 5 years. This program is to include a statement of objectives and the policies for their attainment, broad estimates of measures and means to be employed, and a statement of safeguards and supervisory provisions to be utilized.
3. It is requested that the Far Eastern Subcommittee of SWNCC furnish a comprehensive appreciation of the situation as it bears upon requirements for U.S. assistance in the Far East [needs for food, financial assistance in its various forms, and other substantial items of tangible assistance (with the exception of military equipment) and availabilities in quantitative terms relating to such needs]. This appreciation would be in extension of the interim appreciation of the situation requested in the memorandum of 20 March 1947. It is requested that it include consideration and analysis of the existing situation and anticipated trends and developments as far ahead as can be seen with reasonable accuracy, and that it be used as the basis for estimates of assistance to be provided in the next 3 to 5 years.
4. It is requested that your report be in the hands of the Special Ad Hoc Committee by 1 July 1947.

WILLIAM A. EDDY  
Chairman  
Special Ad Hoc Committee



**SECRET**

VFF:bjh

SWN-5274  
31 March 1947

## MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Policy on Applications for Foreign  
Patents Which Disclose Classified  
InformationReferences: a. SWNCC 206/29  
b. SWN-4789, 1 Oct 46  
c. SM-6608, 28 Aug 46  
d. SM-7726, 4 Mar 47

Paragraph VIII of the Appendix to SWNCC 206/29 has been amended to provide a specific statement of policy for processing requests for filing of applications for foreign patents which disclose classified information.

It is therefore recommended that the Joint Chiefs of Staff advise the Army and Navy Patent Advisory Board of the existence of this policy and rescind instructions previously transmitted to that Board, as indicated in references b and c above.

For the State-War-Navy Coordinating Committee:

H. W. MOBELEY,  
Secretary, SWNCC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
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RESTRICTED

SWN-8273  
28 March 1947 VFF:dt

MEMORANDUM FOR THE SECRETARY OF NAVY:

Subject: Basic Directive for Post-Surrender  
Military Government in Japan Proper.Enclosed herewith is copy no. 47 of a Memorandum  
for Holders of SWNCC 82/7.Copy no. 47 of SWNCC 82/7 was transmitted to the  
Secretary of Navy by SWN-3471 on 1 November 1946.

For the State-War-Navy Coordinating Committee:

H. V. HOBBS  
SecretaryEncl.  
Copy No. 47,  
Memo. for Holders  
of SWNCC 82/7SWNCC SECRETARIAT

State Member	-----
Army Member	-----
Navy Member	-----
Ass't State Member	-----
Ass't Army Member	-----
Ass't Navy Member	-----
Executive Secretary	-----
Ass't Exec. Secretary	-----
State Adm. Assistant	-----
Army Adm. Assistant	-----
Navy Adm. Assistant	-----
File	-----

COPY FOR SWNCC DAY FILE

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SWN-3272  
28 March 1947

VFF:dt

MEMORANDUM FOR THE SECRETARY OF WAR:

Subject: Basic Directive for Post-Surrender  
Military Government in Japan Proper.

Enclosed herewith is copy no. 48 of a Memorandum  
for Holders of SWNCC 52/7.

Copy no. 48 of SWNCC 52/7 was transmitted to the  
Secretary of War by SWN-3470 on 1 November 1946.

For the State-War-Navy Coordinating Committee:

H. V. NOBLEBY  
Secretary

Encl.  
copy No. 48,  
Memo for Holders  
of SWNCC 52/7

SWNCC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
File	_____

COPY FOR SWNCC DAY FILE

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**RESTRICTED**

BWH-6871 VFF:dt  
28 March 1947

**MEMORANDUM FOR THE SECRETARY OF STATE:**

**Subject: Basic Directive for Post-Surrender  
Military Government in Japan Proper.**

Enclosed herewith is copy no. 46 of a Memorandum  
for Holders of SWNCC 82/7.

Copy no. 46 of SWNCC 82/7 was transmitted to the  
Secretary of State by BWH-3469 on 1 November 1946.

**For the State-War-Navy Coordinating Committee:**

H. W. MOSLEY  
Secretary

Encl.  
Copy No. 46,  
Memo. for Holders  
of SWNCC 82/7

SWNCC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
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Army Adm. Assistant	_____
Navy Adm. Assistant	_____
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DECLASSIFIED

E.O. 11652, Sec 3(E) and 5(D) or (E) NND# 740132





RESTRICTED

SWN-5270 VFF:dt  
28 March 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Basic Directive for Post-Surrender Military Government in Japan Proper.

Enclosed herewith are copies 49 and 55 of a Memorandum for Holders of SWNCC 52/7.

Copies 49 and 55 of SWNCC 52/7 were transmitted to the Joint Chiefs of Staff by SWN-3472 on 1 November 1946.

For the State-War-Navy Coordinating Committee:

R. W. MOSELEY  
Secretary

Encl.  
Cpy Nos. 49 and 55,  
Memo. for Holders of  
SWNCC 52/7

SWNCC SECRETARIAT

State Member	✓
Army Member	WVJ
Navy Member	✓
Ass't State Member	-----
Ass't Army Member	-----
Ass't Navy Member	Q
Executive Secretary	-----
Ass't Exec. Secretary	-----
State Adm. Assistant	-----
Army Adm. Assistant	WVJ
Navy Adm. Assistant	-----
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SWNCC SECRETARIAT

- State Member
- Army Member
- Navy Member
- Ass't State Member
- Ass't Army Member
- Ass't Navy Member
- Executive Secretary
- Ass't Exec. Secretary
- State Adm. Assistant
- Army Adm. Assistant
- Navy Adm. Assistant
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VFF:bjh

SWN-2200

27 March 1947

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
 WAR MEMBER, SWNCC  
 NAVY MEMBER, SWNCC

The Air Coordinating Committee has referred ACC 11/24.2 (Enclosure "B") (U. S. Policy Re Civil Aviation in Germany) to the State-War-Navy Coordinating Committee (Enclosure "A") with the request that if the Committee concurs in this paper, it be forwarded to the JCS for appropriate implementation. If you concur in this paper and the proposed action, it is requested that you so indicate by signing this memorandum as indicated below.

Consideration of this paper by SWNCC raises the question whether it is necessary for the State-War-Navy Coordinating Committee to approve ACC papers. The State, War and Navy Departments have representatives on the ACC whom, according to the Interdepartmental Memorandum regarding the organization of the ACC, are charged with maintaining close liaison with the members of SWNCC in order that they may be currently informed as to matters under consideration by and decisions of the ACC. If papers, such as the one under consideration, have been properly cleared through the three Departments with the approval of the three Members of SWNCC, it would appear that further formal consideration of the paper in SWNCC is unnecessary.

The SWNCC Secretariat has explored this subject with the ACC Secretariat with a view to clarifying relationships between the two Committees. The SWNCC Secretariat is of the opinion that the only jurisdictional conflict between the two Committees is in the field of occupational policy. The ACC is charged by Executive Order to "develop and recommend integrated policies (on aviation matters) to be carried out and actions to be taken by the participating agencies or by any other government agency charged with responsibility in the aviation field." That Committee is also charged with consulting with "Federal Intra-agency Boards and Committees concerned in any manner with aviation activities."

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SWNCC, on the other hand, has been designated by the Secretaries of State, War and Navy as being "responsible for the coordination of United States policy with respect to such occupation and government and for its communication through appropriate channels to U.S. representatives in the field and to U.S. representatives on Allied bodies such as the Far Eastern Commission".

The Secretariat believes that in the field of occupational policy there should be established, subject to the approval of the Committee, either of the procedures outlined below:

a. The ACC should send its policy decisions direct to the JCS for implementation, at the same time providing the SWNCC Secretariat with copies of its communication and policy paper in order that any outstanding SWNCC policy may be modified accordingly (this procedure would appear to be satisfactory if the SWNCC Members are satisfied that they are being kept fully advised of all matters and decisions made in the ACC).

b. ACC should be required to submit occupational policy matters to SWNCC for approval prior to their transmission to the JCS for implementation (this procedure appears desirable if the Members feel that existing liaison and clearance channels between the three Departments with respect to the ACC are not fully satisfactory.)

It is requested that you indicate which procedure you wish the Committee to follow in its relationship with the ACC. The Secretariat will communicate further with the ACC Secretariat in accordance with the Committee's wishes.

Regarding the action proposed in paragraph 2 of Enclosure "A" and paragraph b. of the Recommendations in Enclosure "B", the SWNCC Secretariat proposes to request the ACC to recommend the changes necessary to bring SWNCC 31/3 in line with this policy.

H. W. MOSELEY,  
Secretary

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

**SECRET**



SECRET

AIR COORDINATING COMMITTEE  
Department of Commerce Building  
Washington 25, D. C.

SECRET

March 25, 1947

Mr. Harold W. Moseley, Secretary  
State War Navy Coordinating Committee  
New War Building  
21st & Virginia Avenue, N. W.  
Washington 25, D. C.

Dear Mr. Moseley:

At its meeting of March 13, 1947, the Air Coordinating Committee approved the conclusions and recommendations contained in ACC 11/24.2, U. S. Policy re Civil Aviation in Germany, copies of which are enclosed.

Insofar as the State War Navy Coordinating Committee has directives in force that may be inconsistent with the policy established in ACC 11/24.2, it is recommended that such directives be appropriately amended. It is further recommended that any new directive or directives required for implementation of the paper be drafted and forwarded to the officials concerned.

With regard to subparagraphs (c) and (d) of the recommendations in ACC 11/24.2, it is requested that SWNCC refer the paper to the Joint Chiefs of Staff and ask them to take the action indicated therein.

Very truly yours,

/s/ Myron A. Tracy  
for John Sherman  
Executive Secretary

Enclosure "A"

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SECRET

March 17, 1947

**SECRET**Presented by:  
Executive SecretaryACC 11/24.2  
FINAL ACTION

Title: Aviation in European Occupied Countries--U.S. Policy Re Civil  
Aviation in Germany--Action of the ACC.

Reference: Item #3 - Minutes of ACC Meeting of March 13, 1947 - Action  
on ACC 11/24.1

PROBLEM

To establish United States policy with respect to civil aviation in  
Germany for the periods of zonal occupation and occupation as a whole.

DISCUSSION

The Statement of Policy contained in this paper has been prepared with specific reference to the necessity for immediate definitive guidance to the authorities concerned with the control of the United States Zone of Germany. The effort has been made, however, so far as practicable to relate the study to the civil aviation problems which will arise during the periods of zonal occupation and occupation as a whole. The conclusions and recommendations reached by the paper do not necessarily apply to the post occupation period for which supplementary statements of policy will have to be developed. The paper will be regarded as the continuing position of this Government with respect to civil aviation in Germany until appropriately changed.

This Government's present policy toward Germany has two fundamental objectives:

1. To prevent Germany from ever again becoming a threat to the peace of the world.
2. To assist Germany to recover to a point where she can contribute to the economic stability of Europe.

As applied to civil aviation these objectives require the adoption of measures which will prevent the resurgence in Germany of a military aviation potential, without barring the establishment of such minimum civil air services as may be essential to the economic revival of Germany and Europe.

Security considerations demand the exclusion of German personnel from participation in aviation activities during the period of the occupation in order that a nucleus of trained flight crews, technicians, and supervisory personnel may not be created, which could be readily converted at the termination of the occupation into a military air force. For similar reasons, the development of German airports, navigational and radio communication systems, and other aviation facilities which might pass as a legacy to the Germans at the close of the occupation, must be restricted to the minimum required for safe and efficient operation of such air transport services as are deemed essential. For the above

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Enclosure "B"



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ACC 11/24.2

p. 2

reasons. it is particularly undesirable at this time to permit extensive development of a centralized air transport system within Germany, in the absence of compelling economic need.

Apart from the military and administrative needs of the occupying forces, no justification for an internal air transport system has been demonstrated which would override the security and political considerations involved. The pre-war record of the German commercial air transport industry reveals that its operation resulted in continuous substantial losses which were offset only by heavy government subsidy. It is now recognized that operations of Lufthansa were maintained primarily in order to familiarize personnel with routes and equipment to be used in war.

Security objections are less applicable to the establishment of international civil air services on trunk routes through Germany, since such services, limited to the major cities, would involve relatively minor development of German air fields and facilities, and the air lines themselves would not pass into German control at the conclusion of the occupation. Moreover, it is recognized that international commerce, and in particular the requirements of the European economy, necessitate the opening of air routes across Germany, in view of her central geographic position and economic importance. Permission to international air lines to establish these through services should be related so far as is practicable to the needs of international trade and commerce, convenience of long-haul operations and existence of adequate facilities. Permission should be granted only to air lines of occupying powers or (during the period of zonal occupation) to air lines of countries with which the United States has satisfactory aviation relationships, or (during the period of occupation as a whole) to air lines of other countries as may be agreed by the occupation authorities.

Economic necessity and the needs of the occupation should govern the extent of internal service which will be permitted along through routes. Such service, of course, would be incidental to the main line operations. The establishment of feeder systems, which would require development of additional airports and extended installation of technical facilities, is considered undesirable on the security grounds discussed above.

Where, for the purposes of the occupation, internal air service is required which cannot be supplied conveniently by traffic stops authorized on the international routes, such service should be operated only by military transport or by civil carriers under contract with the occupation authorities until the need for the service terminates. At that time, the installations required for this service should be withdrawn insofar as such withdrawal is then regarded as technically feasible and politically desirable.

The maintenance and operation of all aviation facilities should be the responsibility of the occupation authorities. During the zonal period every effort should be made to achieve uniformity on the basis of PICAO standards by coordination among the Zones.

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SECRET

ACC 11/24.2

p. 3

Uniformity throughout the world in air traffic rules, technical regulations, and in the provision, maintenance and operation of aviation facilities, is a major objective of this Government's civil aviation policy. Every effort should be made to ensure that PICAO standards are adhered to in all areas of Germany. It is essential that early action be taken in this regard to achieve substantial coordination between Zones during the zonal period in order to facilitate transition to the period of occupation as a whole.

The limited program outlined above envisages the minimum civil aviation establishment required for occupational needs, and for basic economic rehabilitation and, although financed in the first instance by the occupying powers, should be charged against the German economy. The expenditures should be offset in as large measure as practicable, however, by the collection from commercial carriers of appropriate fees for the use of the facilities provided.

CONCLUSION

For the reasons stated above, it is concluded that ACC should adopt the following Statement of Policy:

1. German participation in aviation activities. During the period of occupation, German nationals should not be allowed to engage in aviation activities. However, during the zonal period, German nationals may be utilized in such occupations, incidental to the operation of aviation facilities, as may be classified by the JCS as "non-aviation activities". During the period of occupation of Germany as a whole such nationals may be utilized in occupations agreed upon by the occupying powers as "non-aviation activities" or as may be agreed are not likely to enhance German war potential.

2. Internal Air Transport Service. On the basis of facts submitted, it is regarded as politically undesirable and economically impractical at this time to develop within Germany any separate air transport enterprise operated by Germans or by non-Germans, except as provided in paragraph 4 hereof. Upon receipt of contrary advices, the matter will be reopened for further consideration by the ACC.

3. International service through Germany.

a. by airlines of occupying powers:

During the period of zonal occupation, airlines designated by any occupying power should be permitted to operate over routes between its homeland and its zone, and to cross intervening zones by agreement with the occupying power concerned. Under similar agreement such a power should be permitted to fly over zones other than its own lying across international routes from its homeland to other countries.

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SECRET

ACC 11/24.2

p. 4

During the period of occupation of Germany as a whole, air transport operations of the occupying powers should be permitted into, through and away from Germany, and within Germany along their respective international routes. The extent of these operations should be determined by multilateral agreement among the occupying powers.

b. by airlines of other powers.

During the zonal period, air transport services of U. N. member states with which the U. S. has satisfactory aviation relations, should be permitted to transit the U. S. Zone and to make technical stops therein, enroute to other countries when such transit and stops are necessary to efficient and direct route operation. The right to a technical stop granted on this basis may be expanded upon request to include, in the light of occupational objectives and consistent with international aviation agreements, a right to pick up and discharge traffic. The right to operate services between the territory of a non-occupying power and a terminal in Germany may also be permitted if necessary for the economy of that power and consistent with the needs of the occupying powers.

Rights based upon the foregoing principles should be granted with respect to Germany as a whole, by multilateral agreement between the control powers.

4. Administrative transport for occupational needs. Minimum internal and external service additional to that provided by the international civil routes, which in the opinion of the occupation authorities is required for the purposes of the occupation, should be operated only by military air transport or by civil carriers under contract to the occupation authorities.

At such time as the need for this service terminates, the installations required to maintain it should be withdrawn, if such action is then regarded as feasible and desirable.

5. Aviation facilities. During the period of zonal occupation, the occupation authorities should control and be responsible for the installation, maintenance and operation of all aviation facilities necessary to meet PICAQ standards and U. S. requirements for the operations permitted. Any use of these facilities by other than the occupying forces should be subject to appropriate fees. During the period of occupation of Germany as a whole, a central agency of the occupation forces should maintain and operate such facilities as are required with like provision for levying fees.

6. Technical regulations. During the zonal period, each zone commander should establish and enforce rules of the air, which should be in conformity with PICAQ standards. Every effort should be made to achieve uniformity and coordination of practice between the several zones. During the period of occupation of Germany as a whole, the central agency, envisaged in paragraph 5 above, should be charged with the establishment and enforcement of civil air regulations which should correspond to PICAQ standards.

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ACC 11//24.2

p. 5

RECOMMENDATIONS

It is recommended that the Air Coordinating Committee:

- a. approve the Statement of Policy set forth above;
- b. recommend to the agencies concerned that directives inconsistent with the above Statement of Policy be appropriately amended and that new directives required for its implementation be drafted and forwarded to their officials concerned;
- c. request the Joint Chiefs of Staff, if they have no objection from a military point of view, to transmit this paper to the Commanding General, United States Forces European Theater for his guidance and appropriate action.
- d. request the Joint Chiefs of Staff, as a matter of priority, to classify those "non-aviation activities" in which Germans may be employed, and submit them to the Air Coordinating Committee for comment before issuance.

## Distribution:

General

Economic Division

Subcommittee on Area Aviation Policy

SECRET



SWN-5268

UNCLASSIFIED

27 March 1947

STATE-WAR-NAVY COORDINATING COMMITTEE

SWNCC MEETING OF 1 APRIL 1947

Note by the Secretaries

1. Papers currently before the Committee for consideration do not appear to require a regular SWNCC meeting on 1 April.

2. Should any Committee Member wish to propose that the regular meeting be held on 1 April 1947, it is requested that the Secretariat be advised.

H. W. MOSELEY

W. A. SCHULGEN

V. L. LOWRANCE

Secretariat

UNCLASSIFIED



CONFIDENTIAL

**SWN-5267**  
**27 March 1947**

**VFF:aj**

**MEMORANDUM FOR THE SECRETARY OF STATE:**

**Subject: Restitution of Securities from Germany.**

**References: a. SWNCC 204/22**  
**b. SWN-5127**  
**c. SWN-5048**

The enclosed message from the Office of Military Government for Germany (U.S.), forwarded by the Joint Chiefs of Staff requesting the basis of a reply, is transmitted to the Department of State for preparation of a draft reply.

For the State-War-Navy Coordinating Committee:

**H. W. MOSELEY,**  
**Secretary**

**Enclosure:**  
**OW-IN-4657 (26 Mar 47),**  
**Copy No. 47**

**SWNCC SECRETARIAT**

State Member	_____
Army Member	_____ <i>[Signature]</i>
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____ <i>[Signature]</i>
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____ <i>[Signature]</i>
Navy Adm. Assistant	_____
File	_____

*FOR SWNCC Dist. use*

CONFIDENTIAL



CONFIDENTIAL

From: CONGENOMGUS Berlin Germany sgd Keating

To: War Department for JCS

Info: CONGENUSFA Vienna Austria

Nr: CC 8527

25 March 1947

Recurad CC 8354. We have been given to understand that Norwegian Government acting on request of French has agreed to cancel 75,000 shares Norsk-Hydro stock which French claim were looted from France by Germans and to replace these shares with new issue in identical amount direct to French. We have reason to believe that certificates covering shares in question were removed from France by Germans and are on deposit in Berliner Stadtkontor after delivery from Bank Der Deutschen Luftfahrt under Kommandatura order number 3. We have received no claim for restitution from the French, although French investigators have expressed interest and have approached us with a view toward tracing movement of the shares in Germany. If it is true that French have closed deal with Norwegians, we are disturbed by this method of securing restitution outside the agreed framework without allowing opportunity for counterclaims and without check for possible bonafide German interest which of course would be chargeable to reparations and not restitutions. Source of our information is partial report in Paris edition Herald Tribune of 20 March, confirmed and amplified in informal conversation with members Norwegian Mission here. We are asking USPOLAD to request additional details from Legation Oslo. Your comments and any information you can furnish would be appreciated.

End

NOTE: CC 8354 is CM-IN 2246 (13 Mar) JCS

CM-IN-4657 (26 Mar 47)

CONFIDENTIAL



VFF:bjh

SWN-5266  
27 March 1947

MEMORANDUM FOR THE WAR MEMBER, SWNCC  
NAVY MEMBER, SWNCC

SWNCC 302/5 dated 26 March 1947 is circu-  
lated for consideration by the Committee.

It is requested that you indicate your  
comment or concurrence hereon and return to the  
Secretariat, SWNCC.

H. W. ROSELEY,  
Secretary

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWNCC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
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SWN-5265 VFF:dt  
26 March 1947

MEMORANDUM FOR THE SECRETARY OF STATE;  
(Attention: Mr. J. K. Penfield - PE)  
Subject: Directive Transmitted to SCAP by  
the Joint Chiefs of Staff.

Enclosed are three copies of Directive, Serial  
No. 73, transmitted to SCAP by the Joint Chiefs of  
Staff. Copy No. 1 is for transmittal to the Far  
Eastern Commission and Copies No. 2 and 3 are for  
the files of the State Department.

For the State-War-Navy Coordinating Committee:

H. W. NOBLEY,  
Secretary

Enclosures:  
Copy Nos. 1, 2 and 3,  
Serial No. 73

SWNCC SECRETARIAT

- State Member \_\_\_\_\_
- Army Member \_\_\_\_\_
- Navy Member \_\_\_\_\_
- Ass't State Member \_\_\_\_\_
- Ass't Army Member \_\_\_\_\_
- Ass't Navy Member \_\_\_\_\_
- Executive Secretary \_\_\_\_\_
- Ass't Exec. Secretary \_\_\_\_\_
- State Adm. Assistant \_\_\_\_\_
- Army Adm. Assistant \_\_\_\_\_
- Navy Adm. Assistant \_\_\_\_\_
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VFF:bjh

SWN-5264  
25 March 1947

MEMORANDUM FOR THE WAR MEMBER, SWNCC  
NAVY MEMBER, SWNCC

SWNCC 302/4 dated 25 March 1947 is circulated to the Committee in connection with their consideration of SWNCC 302/2 and SWNCC 302/3.

It is requested that you indicate your comment or concurrence hereon with respect to SWNCC 302/2 as amended by SWNCC 302/3 and SWNCC 302/4, and return to the Secretariat, SWNCC.

This memorandum supersedes SWN-5214 dated 10 March 1947.

W. A. SCHULGEN,  
Deputy Secretary

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWNCC SECRETARIAT

- State Member \_\_\_\_\_ *was*
- Army Member \_\_\_\_\_
- Navy Member \_\_\_\_\_
- Ass't State Member \_\_\_\_\_
- Ass't Army Member \_\_\_\_\_
- Ass't Navy Member \_\_\_\_\_
- Executive Secretary \_\_\_\_\_
- Ass't Exec. Secretary \_\_\_\_\_
- State Adm. Assistant \_\_\_\_\_
- Army Adm. Assistant \_\_\_\_\_
- Navy Adm. Assistant \_\_\_\_\_
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FOR SWNCC DAY FILE



RESTRICTED

SWN-5263  
25 March 1947

VFF:aj

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Communication from the Chairman of the Far Eastern Commission for Transmittal to the Supreme Commander for the Allied Powers.

The Far Eastern Commission, acting under paragraph VI of its Terms of Reference which provides that the Commission "may make such arrangements through the Chairman as may be practicable for consultation with the Supreme Commander for the Allied Powers" requested its Chairman on March 20, 1947 to consult with the Supreme Commander for the Allied Powers relative to the House of Representatives' Election Law.

There is enclosed a draft consultative message on this subject.

It is requested that the enclosure be forwarded by the Joint Chiefs of Staff to the Supreme Commander for the Allied Powers.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,  
Secretary

Enclosure:  
Draft Message

SWNCC SECRETARIAT

State Member \_\_\_\_\_  
 Army Member \_\_\_\_\_  
 Navy Member \_\_\_\_\_  
 Ass't State Member \_\_\_\_\_  
 Ass't Army Member \_\_\_\_\_  
 Ass't Navy Member \_\_\_\_\_  
 Executive Secretary \_\_\_\_\_  
 Ass't Exec. Secretary \_\_\_\_\_  
 State Adm. Assistant \_\_\_\_\_  
 Army Adm. Assistant \_\_\_\_\_  
 Navy Adm. Assistant \_\_\_\_\_  
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FOR SWNCC DAY FILE

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ENCLOSURE

REQUEST FOR CONSULTATION WITH THE SUPREME COMMANDER  
FOR THE ALLIED POWERS RELATIVE TO THE HOUSE OF  
REPRESENTATIVES' ELECTION LAW

The Far Eastern Commission requests the Chairman to consult with the Supreme Commander for the Allied Powers in connection with the following:

1. It is the Commission's understanding from present information that the law applicable to the forthcoming election of the members of the House of Representatives will be the law for the Election of Members of the House of Representatives, 1925, as amended in 1926, 1934 and 1945, (MI-007), which unduly restricts the right of suffrage, while the election of the House of Councillors will be held under the more liberal provisions of the House of Councillors' Election Law. (FEC-101/1).
2. Has any action been taken to extend the provisions of Article 2 of the Additional Provisions of the House of Councillors' Election Law to the election of members of the House of Representatives?
3. What other substantial changes, if any, have been made in the law for the Election of Members of the House of Representatives, 1925, as amended, or are expected to be made in time to be applicable to the forthcoming General Election?

FEC-210/1

RESTRICTED



SWCC-3262  
25 March 1947

VFF:dt

MEMORANDUM FOR THE STATE MEMBER, SWCC  
WAR MEMBER, SWCC  
NAVY MEMBER, SWCC

SWCC 137/6 dated 24 March 1947 is cir-  
culated for consideration by the Committee.

It is requested that you indicate your  
comment or concurrence hereon and return to the  
Secretariat, SWCC.

W. A. SCHULGEN,  
Deputy Secretary

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWCC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
File	_____

COPY FOR SWCC DAY FILE



**SWN-5261**  
**25 March 1947** **VFF:dt**

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
WAR MEMBER, SWNCC  
NAVY MEMBER, SWNCC

SWNCC 204/25 dated 24 March 1947 is cir-  
culated for consideration by the Committee.

It is requested that you indicate your  
comment or concurrence hereon and return to the  
Secretariat, SWNCC

**W. A. SCHULZ**  
Deputy Secretary

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWNCC SECRETARIAT

- State Member
- Army Member
- Navy Member
- Ass't State Member
- Ass't Army Member
- Ass't Navy Member
- Executive Secretary
- Ass't Exec. Secretary
- State Adm. Assistant
- Army Adm. Assistant
- Navy Adm. Assistant
- File

COPY FOR SWNCC DAY FILE



THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.

SWN-5280  
24 March 1947

MEMORANDUM FOR THE WAR MEMBER, SWNCC  
NAVY MEMBER, SWNCC

The enclosure, a memorandum by the State Member, SWNCC, is circulated for your consideration.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

If you approve, an appropriate directive will be issued to the SWNC Subcommittee for Foreign Policy Information.

H. W. MOSELEY,  
Secretary

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWNCC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
File	_____



ENCLOSURE

March 20, 1947

Memorandum for the Secretary, SWNCC

Subject: Subcommittee on Foreign Policy Information  
Reference: SWNCC 288/1

It has come to my attention that the programs outlined in the papers of the FPI Subcommittee often involve policy considerations of such importance that they should be brought to the attention of the Committee before any implementation thereon is undertaken.

Accordingly, I recommend that all future papers of the FPI Subcommittee be referred to Top SWNCC for approval. It is requested that you obtain the consent of the other Members to this procedure.

/s/ J. H. Hilldring

J. H. Hilldring  
State Member



THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.

SWN-5259  
24 March 1947

MEMORANDUM FOR THE SECRETARY OF STATE:  
(Attention: Mr. J. E. Penfield - FE)  
Subject: Directive transmitted to SCAP by  
the Joint Chiefs of Staff.

Enclosed are three copies of Directive, Serial  
No. 72, transmitted to SCAP by the Joint Chiefs of  
Staff. Copy No. 1 is for transmittal to the Far  
Eastern Commission and Copies No. 2 and 3 are for  
the files of the State Department.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,  
Secretary

SWNCC SECRETARIAT

Enclosures:  
Copy Nos. 1, 2 and 3,  
Serial No. 72.

State Member	-----
Army Member	-----
Navy Member	-----
Ass't State Member	-----
Ass't Army Member	-----
Ass't Navy Member	-----
Executive Secretary	-----
Ass't Exec. Secretary	-----
State Adm. Assistant	-----
Army Adm. Assistant	-----
Navy Adm. Assistant	-----
File	-----

COPY FOR SWNCC DAY FILE



**SECRET**

SWNCC SECRETARIAT

From: OWNS Berlin Germany and London  
To: War Department for JCS  
Re: CG 3407

State Member  
Army Member  
Navy Member  
Asst State Member VFF:aj  
Asst Army Member  
Asst Navy Member  
Executive Secretary  
Asst Exec. Secretary  
State Adm. Assistant  
Army Adm. Assistant  
Navy Adm. Assistant

✓  
WHT  
K  
C  
SO

SWN-5258  
21 March 1947

**MEMORANDUM FOR THE SECRETARY OF STATE:**

**Subject: Restitution from Germany to Bulgaria and Albania.**

- References:
- a. SWNCC 204/2
  - b. SWNCC 204/5
  - c. SWN-4980 dtd 13 Dec 46
  - d. WARX 87749 (14 Dec 46) (App. "D", SWNCC 204/21)

The enclosed message from the Office of Military Government for Germany (U.S.) in reply to WARX 87749 was transmitted to the State-War-Navy Coordinating Committee by the Joint Chiefs of Staff requesting the basis of a reply, and is forwarded to the Department of State for preparation of a draft reply.

For the State-War-Navy Coordinating Committee:

**H. W. ROSELEY,**  
Secretary

Enclosure:  
CM-IN-3524 (20 Mar 47),  
Copy No. 44

COPY FOR SWNCC DAY FILE

**SECRET**



SECRET

From: ONGUS Berlin Germany agd Keating

To: War Department for JCS

Nr: CC 8453

19 March 1947

Reference urad WX-87749, 15 Dec 46 to USFET.

This Hqs has not been instructed invite restitution missions from Bulgaria and Albania. Is it desired such missions be invited?

Also in view WX-87749 giving limiting date for Albania of 25 July 1943 which is same as date given for Italy, is Albania considered a co-belligerent, ex-enemy, or allied nation?

End

ON-IN 3524 (20 Mar 47)

SECRET



TOP SECRET

SWNCC SECRETARIAT

State Member  
 Army Member  
 Navy Member  
 Ass't State Member  
 Ass't Army Member  
 Ass't Navy Member  
 Executive Secretary  
 Exec. Secretary  
 State Adm. Assistant  
 Army Adm. Assistant  
 Navy Adm. Assistant  
 File

SWN-5257  
 21 March 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Division of Ex-Japanese Combatant Ships  
 Among the Four Powers.

References: a. SWNCC 186/18/D  
 b. SWNCC 186/23  
 c. SWN-5050 dtd 10 Jan 47  
 d. SWNCC 186/24  
 e. SWN-5113 dtd 3 Feb 47  
 f. SWN-5135 dtd 11 Feb 47

Reference g requested the Department of State to transmit the substance of Appendix "C" of SWNCC 186/23 to the Governments of Great Britain, China, and the U.S.S.R. Twenty copies of the tentative list of vessels referred to in Appendix "C" of SWNCC 186/23 (Annexes "A", "B", and "C" to SWNCC 186/18/D) were forwarded with reference g for attachment to the notes to these governments.

Paragraph (5) of Appendix "C" indicates that the tentative list of vessels may have changed or may be changed in the future due to damage or other exigencies.

Attached are twenty copies of revised tentative lists which supersede the lists previously transmitted for attachment to the notes to the Governments of Great Britain, China and U.S.S.R.

In submitting these revised lists SCAP indicated that as a result of casualties, changing conditions, and Commander Naval Activities, Japan's continuing investigations, there have been a number of changes from the first lists dated 15 June 1946. Some vessels have been added, names and numbers have been corrected, and the classification of several vessels downgraded or upgraded. SCAP further indicated that these lists are still subject to occasional change.

COPY FOR SWNCC Day 2

TOP SECRET



TOP SECRET

The attached revised lists are furnished the Department of State for such action as is deemed appropriate in this matter.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,  
Chairman

Enclosure:  
20 copies, Revised lists  
of vessels.

- 2 -

TOP SECRET



SWNCC SECRETARIAT

RESTRICTED

State Member \_\_\_\_\_  
 Army Member \_\_\_\_\_  
 Navy Member \_\_\_\_\_  
 VFF:bjh Member \_\_\_\_\_  
 Ass't Army Member \_\_\_\_\_  
 Ass't Navy Member \_\_\_\_\_  
 SWN-5256 Secretary \_\_\_\_\_  
 21 March 1947 Secretary \_\_\_\_\_  
 State Adm. Assistant \_\_\_\_\_  
 Army Adm. Assistant \_\_\_\_\_  
 Navy Adm. Assistant \_\_\_\_\_  
 File \_\_\_\_\_

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Obligations Incurred by Internees  
 in the Philippines

References: a. SWNCC 250/1 d. SWNCC 250/4  
 b. SWNCC 250/2 e. SWN-4157  
 c. SWNCC 250/3 (18 Apr 46)

By informal action on 21 March 1947 the State-War-Navy Coordinating Committee approved SWNCC 250/3 as amended by SWNCC 250/4.

It is requested that the Secretary of State:

a. Submit copies of this document to the Bureau of the Budget for approval.

b. After approval by the Bureau of the Budget, submit copies of the proposed bill (Appendix "A") and the Memorandum setting out the justification for and purposes of the proposed bill (Appendix "B") to the appropriate Congressional leaders with the recommendation that the proposed bill be enacted into law.

c. The Secretariat, SWNCC be advised when the Bureau of the Budget has approved the proposed bill so that the Secretary of War and the Secretary of the Navy may be requested to submit recommendations to the appropriate Congressional leaders that the bill be enacted.

Five copies of the approved paper are enclosed herewith for use in connection with the above action.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,  
 Chairman

Enclosures  
 Copy Nos. 70-74,  
 SWNCC 250/3

RESTRICTED

COPY FOR SWNCC DAY FILE



S E C R E T

THE STATE-WAR-NAVY COORDINATING COMMITTEE  
 WASHINGTON, D. C.

SWN-5255  
 21 March 1947

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
 NAVY MEMBER, SWNCC

The enclosure, a memorandum by the Army Member, SWNCC, is circulated for your consideration.

It is requested that you indicate your comment or concurrence hereon and return to the SWNCC Secretariat.

If you approve, an appropriate directive will be issued to the SWNC Subcommittee for the Near and Middle East and the Special ad hoc Committee will be advised accordingly.

Copies of this memorandum and enclosure have been furnished the members of the Special ad hoc Committee.

H. W. MOSELEY  
 Secretary

SWNCC SECRETARIAT

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

- State Member \_\_\_\_\_
- Army Member \_\_\_\_\_
- Navy Member \_\_\_\_\_
- Ass't State Member \_\_\_\_\_
- Ass't Army Member \_\_\_\_\_
- Ass't Navy Member \_\_\_\_\_
- Executive Secretary \_\_\_\_\_
- Ass't Exec. Secretary \_\_\_\_\_
- State Adm. Assistant \_\_\_\_\_
- Army Adm. Assistant \_\_\_\_\_
- Navy Adm. Assistant \_\_\_\_\_
- File \_\_\_\_\_

*[Handwritten initials and marks]*

S E C R E T

**COPY FOR SWNCC DAY FILE**



SECRETSWN  
255ENCLOSURE

21 March 1947

MEMORANDUM BY THE WAR DEPARTMENT MEMBER  
OF THE STATE-WAR-NAVY COORDINATING COMMITTEE

1. With reference to SWN 5231, the directive is acceptable to me providing the ad hoc committee interprets it as requiring a study of the tangible cost of our foreign policy, leading to a determination of the proper allocation of the limited resources likely to be available. I understand that the ad hoc committee at its first meeting has decided to proceed in this manner and contemplates producing a report in two parts -- the first being an interim report dealing with action likely to continue or to be required during the next few months. It seems to me essential that the ad hoc committee not confuse urgency of needs with priority of needs. It may be that, if given the priorities warranted by their relationship to U. S. security and other U. S. interests, preventive and forehanded actions taken in the next few months will reduce future requirements of U. S. resources to meet expensive crises similar to that with which we are now dealing in Greece and Turkey.

2. I understand that the ad hoc committee is agreed that the last sentence in paragraph 1 of SWN 5231 covers projects which should properly be handled by the SWNC Subcommittee for the Near and the Middle East. I note that the Chiefs of Staff, in their views forwarded by the Secretaries of War and Navy to the Secretary of State on 13 March 1947, recommended that SWNCC undertake a comprehensive study pertaining to Turkey. It is presumed that this study will be referred to the SWNC Subcommittee for the Near and Middle East, and that such a study will fulfill the objective of the last sentence of paragraph 1 of SWN 5231 as far as Turkey is concerned.

3. As to Greece, it seems that one of the specific problems which will have to be resolved is the organization and method of operation of U. S. personnel, a matter involving all three Departments. It is recommended that this specific problem be referred to the SWNC Subcommittee for the Near and the Middle East for study and recommendation.

SECRET



SECRETSWN  
255ENCLOSURE

21 March 1947

MEMORANDUM BY THE WAR DEPARTMENT MEMBER  
OF THE STATE-WAR-NAVY COORDINATING COMMITTEE

1. With reference to SWN 5231, the directive is acceptable to me providing the ad hoc committee interprets it as requiring a study of the tangible cost of our foreign policy, leading to a determination of the proper allocation of the limited resources likely to be available. I understand that the ad hoc committee at its first meeting has decided to proceed in this manner and contemplates producing a report in two parts -- the first being an interim report dealing with action likely to continue or to be required during the next few months. It seems to me essential that the ad hoc committee not confuse urgency of needs with priority of needs. It may be that, if given the priorities warranted by their relationship to U. S. security and other U. S. interests, preventive and forehanded actions taken in the next few months will reduce future requirements of U. S. resources to meet expensive crises similar to that with which we are now dealing in Greece and Turkey.
2. I understand that the ad hoc committee is agreed that the last sentence in paragraph 1 of SWN 5231 covers projects which should properly be handled by the SWNC Subcommittee for the Near and the Middle East. I note that the Chiefs of Staff, in their views forwarded by the Secretaries of War and Navy to the Secretary of State on 13 March 1947, recommended that SWNCC undertake a comprehensive study pertaining to Turkey. It is presumed that this study will be referred to the SWNC Subcommittee for the Near and Middle East, and that such a study will fulfill the objective of the last sentence of paragraph 1 of SWN 5231 as far as Turkey is concerned.
3. As to Greece, it seems that one of the specific problems which will have to be resolved is the organization and method of operation of U. S. personnel, a matter involving all three Departments. It is recommended that this specific problem be referred to the SWNC Subcommittee for the Near and the Middle East for study and recommendation.

SECRET



(CORRECTED COPY - DESTROY ALL OTHERS)

SWN-5254

41

COPY NO. \_\_\_\_\_

21 March 1947

STATE-WAR-NAVY COORDINATING COMMITTEE

MEMORANDUM FOR: Major G. B. Crook, War Department (W-72002),  
Steering Member  
Major William G. Downey, War Department (W-3523)  
Mr. Ben H. Brown, State Department (S-3878)  
Commander William C. Mott, Navy Department,  
(N-3909)

SUBJECT: Appointment of an ad hoc Committee.

1. By informal action on 21 March 1947 the State-War-Navy Coordinating Committee approved SWNCC 352 and agreed to appoint an ad hoc Committee to consider the problem contained therein with a view to recommending a policy upon which appropriate directives may be based.
2. The above-named individuals have been designated by their respective departments to serve on this ad hoc Committee.
3. A copy of SWNCC 352 is enclosed herewith.\*

H. W. MOSELEY,  
Secretary

\*Furnished above-named individuals only.



SWNCC SECRETARIAT

RESTRICTED

State Member ✓  
 Army Member  
 Navy Member  
 Ass't State Member  
 Ass't Army Member  
 Ass't Navy Member

SWN-5253  
 21 March 1947 VFF:aj

State Sec. Secretary  
 State Adm. Assistant  
 Army Adm. Assistant  
 Navy Adm. Assistant  
 File

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Draft Directive Regarding Interim Principles  
 for Restitution of Identifiable Property  
 Confiscated in Japan from Allied Nationals.

There is enclosed a draft directive prepared on the basis of a policy decision unanimously approved at the forty-eighth meeting of the Far Eastern Commission on March 6, 1947, under the provisions of paragraph II, A, 1, of its terms of reference.

It is requested that the enclosed directive be forwarded by the Joint Chiefs of Staff to General MacArthur for his guidance in accordance with paragraph III, 1, of the terms of reference of the Far Eastern Commission. It is assumed that if the Joint Chiefs of Staff have any question regarding the draft directive they will refer the matter to the State Department for clarification before transmitting a directive on the subject.

It is also requested that the Supreme Commander for the Allied Powers be informed that before the policy decision on which the enclosed draft directive is based was passed, the Chinese and French representatives made statements setting forth the views of their Governments with regard to the expression "the outbreak of hostilities" in paragraph one of the policy decision and that these statements, as recorded in the draft minutes of the Commission's forty-eighth meeting, be transmitted to the Supreme Commander for his information.

There is attached as Enclosure "C" for transmission to SCAP, a comment by the Department of State for his guidance in executing the directive. The comment is designed to clarify an ambiguity which may be found to exist in paragraphs 5 and 6 of the directive.

The Secretary General of the Far Eastern Commission has requested that the Joint Chiefs of Staff, in transmitting the enclosed draft directive to the Supreme Commander for the

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**RESTRICTED**

Allied Powers, inform him that in adopting the policy decision regarding Interim Principles for Restitution of Identifiable Property Confiscated in Japan from Allied Nationals the Commission agreed that it should be released to the press after being received by the Supreme Commander. Therefore, in accordance with normal procedure, acknowledgment of the receipt of the directive is requested.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,  
Secretary

**Enclosures:**

- "A" - Draft Directive
- "B" - Excerpt from Minutes
- "C" - Comment by State Dept.

**RESTRICTED**



## RESTRICTED

ENCLOSURE "A"DRAFT DIRECTIVE REGARDING INTERIM PRINCIPLES FOR  
RESTITUTION OF IDENTIFIABLE PROPERTY CONFISCATED  
IN JAPAN FROM ALLIED NATIONALS

The following directive, prepared by the State Department to implement the policy adopted by the Far Eastern Commission on March 6, 1947, under the provisions of paragraph II, A, 1, of its terms of reference has been received from the State, War and Navy Departments for transmission to you for your guidance in accordance with paragraph III, 1, of those terms of reference:

1. You are authorized to restore to nationals of any of the United Nations identifiable property, tangible or intangible, which was located in Japan prior to the outbreak of hostilities between their government and the government of Japan and owned by them at that time or lawfully acquired thereafter, and which was seized, confiscated, or sequestered, formally or otherwise, during the recent hostilities by the Japanese Government, members of its armed forces, or by official or private Japanese or other enemy individuals or groups; provided that:

a. subject to your discretion, restitution should be made at this time only to:

(1) natural persons present in Japan;

(2) juridical persons where the holders of a controlling interest are nationals of Members of the United Nations now resident in Japan;

(3) charitable and religious institutions financed primarily by non-Japanese funds, where a duly authorized agent or properly qualified person is resident in Japan to receive title;

b. without in any way prejudging the definitive policy later to be adopted by the Far Eastern Commission with respect to the disposition of large-scale enterprises, only small-scale commercial and industrial enterprises should be restored at the present time;

c. though title to gold, other precious metals and foreign exchange may be restored to the United Nations owners, they should remain subject to the laws and regulations in force at any time governing the custody, control and transfer of such assets;

d. you are satisfied as to the identification of such property.

RESTRICTED



## RESTRICTED

2. The policy for restitution of similar property to nationals of Members of the United Nations who are not resident in Japan at present will be dealt with in a future paper.
3. For the purpose of determining whether property was in fact confiscated it should be assumed that all property taken by the Japanese or other enemy Government, Armed Forces, or nationals during the recent hostilities from nationals of any of the United Nations was confiscated whether or not payment was made at the time of acquisition unless it can be definitely shown that no duress or fraud was involved.
4. The restitution of property should be made without expense for the owners and without prejudicing the claim of the original owners against the Japanese or other enemy Government and/or their nationals for damages to property, rent, depreciation, and other ascertainable losses. To facilitate the preparation and adjudication of claims, agreed statements as to the extent and condition of the property restored should be drawn up at the time of its return. The Japanese Government should be required to furnish to the owner a complete inventory of the property together with a report by the Japanese official administrator on the management of it and, in the case of industrial and commercial concerns, a closing balance sheet.
5. If payment to restorée was made at the time of confiscation you will require persons repossessing the property to agree to remit such amounts to the Japanese Government as a prerequisite to restitution. However, actual payment of such amounts should be made only after settlement of claims as specified in paragraph 4 above.
6. If funds received in payment for confiscated property were blocked by the Japanese Government, such funds should be unblocked and the owner permitted to draw upon them on the same basis as depositors in general draw upon their bank funds, except that in the event that the confiscated property is returned such funds should be unblocked only in an amount sufficient to make the payment required in paragraph 5 above.
7. The right to restitution provided in the foregoing paragraphs and even the completion of restitution should not be considered as permission to operate properties where you consider the operations of such property injurious to the occupying forces or to the purposes of the occupation. Similarly, the operation of properties which you consider, upon consultation with the Allied Council for Japan in accordance with the Terms of Reference of the Allied Council for Japan, to be beneficial to the occupying forces and/or the accomplishment of the purposes of the occupation should not await restitution of title or the transfer of possession of such properties; but in such cases compensation for the use of the property should be paid for the account of the owner.
8. Japanese nationals injured by the provisions of the foregoing paragraphs should look to the Japanese Government for relief.

RESTRICTED



## RESTRICTED

ENCLOSURE "B"EXCERPT FROM THE MINUTES OF THE FORTY-EIGHTH  
MEETING OF THE FAR EASTERN COMMISSION6 March 1947ITEM 5 - INTERIM PRINCIPLES FOR RESTITUTION OF IDENTIFIABLE PROPERTY  
CONFISCATED IN JAPAN FROM ALLIED NATIONALS  
(FE C-011/28, FEC-011/24)  
\* \* \* \* \*

GENERAL MCGOY noted that FEC-011/28 had been approved by the Steering Committee with the understanding that the following statement explaining the position of the Chinese Government would be included in the minutes of the Commission meeting at which the policy decision was approved and should be transmitted to the Supreme Commander for his information along with the policy directive:

"It is agreeable to the Chinese Delegation to eliminate paragraph 1.b. from the document FEC-011/27 if it is clearly understood that for the purpose of this paper the expression 'the outbreak of hostilities' in paragraph 1 should be regarded, insofar as China is concerned, as 7 July 1937. The Chinese Delegation desires to reserve its right to request of the Supreme Commander for the Allied Powers the restitution of Chinese property within the terms of this paper which was seized, confiscated, or sequestered before 7 July 1937.

"It is the understanding of the Chinese Delegation that the definition of 'the outbreak of hostilities' as indicated above is only for the purpose of this paper and will in no way affect policy statements to be adopted by the Far Eastern Commission relating to the question of restitution as a whole and the restitution of cultural objects removed from China by the Japanese Government, members of its armed forces, Japanese officials or nationals, or other enemy individuals or groups."

The French member of the Steering Committee had also expressed a desire to record the position of his Government with the understanding that the record of this position would be forwarded to the Supreme Commander in the same manner as the Chinese statement. MR. LACOSTE therefore presented the following formal statement:

"It is agreeable to the French Delegation to eliminate paragraph 1.b. from the document FEC-011/27 if it is clearly understood that for the purpose of this paper the expression 'the outbreak of hostilities' in paragraph 1 should be regarded, insofar as France is concerned, as 22 September 1940."

RESTRICTED

Encl. "B"



RESTRICTED

ENCLOSURE "C"

COMMENT BY STATE DEPARTMENT ON  
PARAGRAPHS FIVE AND SIX OF DIRECTIVE

Following comment by State Department on paras 5 and 6 is transmitted for your guidance in executing directive: "Intent of paras 5 and 6 is that blocked accounts established by the Japanese Government out of proceeds of sales of United Nations' property should be returned to Japanese Government if property is returned to owner, except that such disposition should be suspended pending the settlement of compensation claims with respect to such property."

RESTRICTED

Encl. "C"



- State Member
- Navy Member
- Army Member
- Asst. State Member
- Asst. Army Member
- Asst. Navy Member
- Executive Secretary
- Asst. Exec. Secretary
- State Adm. Assistant
- Army Adm. Assistant
- Navy Adm. Assistant

*was*  
*2*  
*e*

**RESTRICTED**

VFF:bjh

SWN-5252  
21 March 1947

**MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:**

**Subject:** Message regarding the release to the press outside Japan by the Far Eastern Commission of its policy decision on Provisions for the Review of a New Japanese Constitution.

The Far Eastern Commission at its fiftieth meeting on March 20, 1947 adopted, with the New Zealand Representative abstaining from voting, the following motion:

"That the Far Eastern Commission release to the press outside Japan its policy decision on Provisions for the Review of a New Japanese Constitution (FEC-031/41, transmitted to the Supreme Commander for the Allied Powers on October 28, 1946 as Serial No. 62)."

It is requested that this decision of the Far Eastern Commission be forwarded by the Joint Chiefs of Staff to the Supreme Commander for the Allied Powers.

It is also requested that the Supreme Commander for the Allied Powers be informed that in voting for the adoption of this motion, the United States Representative stated that the release would take place forty-eight hours after receipt of notification from the Supreme Commander for the Allied Powers of his receipt of the Far Eastern Commission's decision to this effect. Therefore, acknowledgment of the receipt of this message is requested.

For the State-War-Navy Coordinating Committee:

H. W. MOSKLEY,  
Secretary

**RESTRICTED**

COPY FOR SWNCC DAY FILE



SWN-5251

*Barton*UNCLASSIFIED21 March 1947STATE-WAR-NAVY COORDINATING COMMITTEESWNCC MEETING OF 25 MARCH 1947Note by the Secretaries

1. Papers currently before the Committee for consideration do not appear to require a regular SWNCC meeting on 25 March.

2. Should any Committee Member wish to propose that the regular meeting be held on 25 March 1947, it is requested that the Secretariat be advised.

H. W. MOSELEY

W. A. SCHULGEN

V. L. LOWRANCE

Secretariat

UNCLASSIFIED



DECLASSIFIED

E.O. 11652, Sec 3(E) and 5(D) or (E) NND# 740132





TOP SECRET

SWNCC SECRETARY

- State Member
- Army Member
- Navy Member
- 29 March 1947
- Ass't Army Member
- Ass't Navy Member
- Executive Secretary
- Ass't Exec. Secretary
- State Adm. Assistant
- Army Adm. Assistant
- Navy Adm. Assistant

WVF:aj  
 [initials]  
 [initials]

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
 WAR MEMBER, SWNCC  
 NAVY MEMBER, SWNCC

Subject: Summary of SWNCC Activities.

During the period of 1 - 15 March 1947 the State-War-Navy Coordinating Committee cleared informally five papers. One formal meeting (the 35th) was held and cleared one paper.

MEETING CLEARANCE

Disclosure of Classified Military Information to Foreign Governments and their Nationals (SWNCC 206/46)

The Committee approved the revision of SWNCC 206/29 which would provide that Australia and New Zealand could receive all classified military information except Top Secret, but not excluding Top Secret military information determined by SCAP to be needed by Australia and/or New Zealand in connection with the occupation of Japan.

INFORMAL CLEARANCE

Request of Russian Prosecutor for Permission to Interrogate Certain Japanese (SWNCC 351/1)

The Committee approved the dispatch of a cable by the JCS to SCAP authorizing him to permit USSR to conduct the interrogations of Japanese officers under U.S. supervision and further recommending that interrogation specialists would be furnished by the War Department if desired by SCAP.

Opening of Account with National City Bank of New York, New York City, as Depository for Proceeds of Certain Japanese Exports (SWNCC 226/8)

The Committee approved the dispatch of a cable by the JCS to SCAP authorizing him to use the National City Bank, New York, as a depository for dollar funds accruing from Japanese exports, with the understanding that he would establish similar accounts with other American banks and foreign banks when the need therefor arises. FEC would be notified of this authorization and the State Department would publicize the authorization.

COPY SWNCC 206/46

TOP SECRET



## TOP SECRET

Restitution to Lithuania, Latvia, and Estonia of Property  
Seized by Germany (SNNCO 251/4)

With respect to a Soviet claim for restitution of Baltic property from Germany, the Committee agreed to advise OMCUS that: It is desirable that information concerning property looted by the Germans from Lithuania, Latvia, and Estonia be accepted from the Soviet Union, without commitment to the Soviet Union as to the ultimate disposition of such property. OMCUS was also authorized to advise the Russian Representative that the U.S. does not recognize the incorporation of Lithuania, Latvia, and Estonia into the Soviet Union.

United States Position on Soviet Proposal for Amendment of  
Draft Trusteeship Agreement (SNNCO 69/10)

The Committee approved several alternate positions which the U.S. Representative should adopt in the Security Council with respect to the proposed Soviet amendments. In general this position was to stand by the original wording of the U.S. draft Trusteeship Agreement. Both the War and Navy Members made comments for the record.

Release from Custody of Members of the SA, Reich Cabinet  
and the General Staff and High Command of the German Armed  
Forces (SNNCO 346)

The Committee approved the dispatch of a cable by the JCS to the Commanding General, U.S. Forces, European Theater, authorizing him to release only those members of the above-named organizations who are not wanted by U.S. authorities for trial or by other members of the Allied Control Council; who are not listed with the U.N. War Crimes Commission or Central Registry of War Criminals; and who do not fall into the major offender category of the denazification law and are not wanted by the German authorities.

H. W. ROSELEY,  
Secretary

TOP SECRET



SECRETARIAT

~~SECRET~~

State Member \_\_\_\_\_  
 Army Member \_\_\_\_\_  
 Navy Member \_\_\_\_\_  
 Ass't State Member \_\_\_\_\_  
 Ass't Army Member \_\_\_\_\_  
 Ass't Navy Member \_\_\_\_\_  
 Executive Secretary \_\_\_\_\_  
 Ass't Exec. Secretary \_\_\_\_\_  
 State Adm. Assistant \_\_\_\_\_  
 Army Adm. Assistant \_\_\_\_\_  
 Navy Adm. Assistant \_\_\_\_\_  
 File \_\_\_\_\_

VFF:bjh

SNN-5250  
 20 March 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: SWNCC 355

Enclosed herewith is a copy of SWNCC 355 dated 20 March 1947, a report by the State-War-Navy Coordinating Subcommittee for Europe prepared in collaboration with a Working Party of the Joint Civil Affairs Committee of the Joint Chiefs of Staff.

It is requested that this paper be referred to the Joint Chiefs of Staff for comment from a military point of view and that these comments, when obtained, be forwarded to the Secretary, State-War-Navy Coordinating Committee.

In forwarding this report the Chairman of the European Subcommittee stated that for several months the French Government has been pressing for the revision of the Civil Affairs agreements of 1944. Because of the political situation in France and the fact that certain emergency war powers enjoyed by the French Government are now about to lapse, it is essential that conversations relating to the revision of the 1944 agreements begin before April 1, and that the State Department be in a position to notify the French Government, within the immediate future, of its readiness to initiate such conversations by that date.

In view of the above statement it is further requested that the Joint Chiefs of Staff consider this as a matter of urgency.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,  
 Secretary

Enclosure  
 Copy No. 49, SWNCC 355

COPY FOR SWNCC DAY FILE

SECRET



**SECRET**

THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.

SWN-5249  
20 March 1947

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

**Subject:** Ultimate Disposition of United States Ships Operated by Japanese

**References:** A. SWNCC 280/2  
B. SWNCC 280/1

1. By informal action on 19 March 1947, the State-War-Navy Coordinating Committee approved SWNCC 280/1.
2. In approving SWNCC 280/1, the Army Member, SWNCC, made the following statement:  

"I note that the first sentence of paragraph three (page 4) is not necessarily an accurate statement. It appears likely that CINCPAC may furnish additional vessels under his control to the British, in an effort to expedite repatriation of the 100,000 Japanese in Southeast Asia."
3. A copy of the approved paper is transmitted herewith for appropriate action by the Navy Department.
4. The Joint Chiefs of Staff have been requested to transmit this paper to SCAP for information and guidance provided they have no objection from a military point of view.

For the State-War-Navy Coordinating Committee:

SWNCC SECRETARIAT

State Member	✓
Army Member	W
<b>H. W. HOFFER, Secretary</b>	✓
State Member	✓
Ass't Army Member	✓
Ass't Navy Member	✓
Executive Secretary	✓
Ass't Exec. Secretary	✓
State Adm. Assistant	✓
Army Adm. Assistant	✓
Navy Adm. Assistant	✓
File	✓

Enclosure:  
Copy No. 51, SWNCC 280/1

COPY FOR SWNCC DAY FILE

**SECRET**



**SECRET**

THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.

BWL-6248  
30 March 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

**Subject:** Ultimate Disposition of United States Ships  
Operated by Japanese

**References:** a. SWNCC 280/D  
b. SWNCC 280/1

1. By informal action on 19 March 1947, the State-War-Navy Coordinating Committee approved SWNCC 280/1.

2. In approving SWNCC 280/1, the Army Member, SWNCC, made the following statement:

"I note that the first sentence of paragraph three (page 4) is not necessarily an accurate statement. It appears likely that CINCPAC may furnish additional vessels under his control to the British, in an effort to expedite repatriation of the 100,000 Japanese in Southeast Asia."

3. It is requested that this paper be forwarded to SCAP for information and guidance by the Joint Chiefs of Staff, provided they have no objection from a military point of view.

4. A copy of this paper has been forwarded to the Secretary of the Navy for appropriate action.

For the State-War-Navy Coordinating Committee:

Enclosure:  
Copy No. 50, SWNCC 280/1

**SECRET**

COPY FOR SWNCC DAY FILE

	<u>SWNCC SECRETARIAT</u>
State Member	✓
Army Member	WHP
<b>H. W. Hensley,</b> Navy Member	✓
<b>Secretary</b>	✓
Asst. State Member	✓
Ass't Army Member	✓
Ass't Navy Member	✓
Executive Secretary	✓
Ass't Exec. Secretary	✓
State Adm. Assistant	✓
Army Adm. Assistant	305
Navy Adm. Assistant	✓
File	✓



BWH-5247  
19 March 1947

VFF:aj

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: SWNCC 206/21.

References: a. SWNCC 206/21  
b. SWNCC 206/45  
c. SM-7517

By informal action on 19 March 1947 the State-War-Navy Coordinating Committee approved SWNCC 206/21 after amending as proposed by the Joint Chiefs of Staff in SM-7517 dated 3 February 1947. A copy of the approved paper as amended is enclosed herewith.

It is requested that the Joint Chiefs of Staff obtain British acceptance of the security agreement in the Appendix through Combined Chiefs of Staff channels.

It is further requested that the State-War-Navy Coordinating Committee be advised when the agreement has been approved by the British Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,  
Secretary SWNCC SECRETARIAT

Enclosure:  
Copy No. 76, SWNCC 206/21

State Member \_\_\_\_\_  
Army Member \_\_\_\_\_  
Navy Member \_\_\_\_\_  
Ass't State Member \_\_\_\_\_  
Ass't Army Member \_\_\_\_\_  
Ass't Navy Member \_\_\_\_\_  
Executive Secretary \_\_\_\_\_  
Ass't Exec. Secretary \_\_\_\_\_  
State Adm. Assistant \_\_\_\_\_  
Army Adm. Assistant \_\_\_\_\_  
Navy Adm. Assistant \_\_\_\_\_  
File \_\_\_\_\_

COPY FOR SWNCC DAI FILE



VFF:bjh

**SWN-5246**  
**19 March 1947**

**MEMORANDUM FOR THE WAR MEMBER, SWNCC**  
**NAVY MEMBER, SWNCC**

SWNCC 206/47 dated 19 March 1947 is circulated to the Committee in connection with their consideration of SWNCC 206/44.

It is requested that you indicate hereon your comment or concurrence with respect to SWNCC 206/44 as amended by SWNCC 206/47, and return to the Secretariat, SWNCC.

This memorandum supersedes SWN-5182 dated 28 February 1947.

**H. W. MOSELEY,**  
**Secretary**

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWNCC SECRETARIAT

- State Member
- Army Member
- Navy Member
- Ass't State Member
- Ass't Army Member
- Ass't Navy Member
- Executive Secretary
- Ass't Exec. Secretary
- State Adm. Assistant
- Army Adm. Assistant
- Navy Adm. Assistant
- File

**COPY FOR SWNCC DAY FILE**



SWR-5245  
19 March 1947

VFF:aj

MEMORANDUM FOR THE STATE MEMBER, SWNCC  
NAVY MEMBER, SWNCC

SWNCC 257/29 dated 19 March 1947 is circulated  
for consideration by the Committee as a matter of  
PRIORITY.

It is requested that you indicate your comment  
or concurrence hereon and return to the Secretariat,  
SWNCC.

H. W. MOSELEY,  
Secretary

APPROVED: \_\_\_\_\_

DATE: \_\_\_\_\_

SWNCC SECRETARIAT

- State Member
- Army Member W
- Navy Member \_\_\_\_\_
- Ass't State Member 1
- Ass't Army Member \_\_\_\_\_
- Ass't Navy Member S
- Executive Secretary \_\_\_\_\_
- Ass't Exec. Secretary \_\_\_\_\_
- State Adm. Assistant EG
- Army Adm. Assistant \_\_\_\_\_
- Navy Adm. Assistant \_\_\_\_\_
- File \_\_\_\_\_

COPY FOR SWNCC DAY FILE



VFF:bjh

SWN-5244  
19 March 1947

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: SWNCC 236/36

At its 55th Meeting on 11 March 1947, the State-War-Navy Coordinating Committee, after further amending, approved SWNCC 236/36 as amended by SWNCC 236/40 and SWNCC 236/41.

A copy of the approved paper is transmitted herewith for the information of the Navy Department.

The Department of State has been requested to transmit the approved paper to the U.S. Member on the Far Eastern Commission for submittal to that Commission for consideration.

The Department of State was also requested to advise the Secretariat, State-War-Navy Coordinating Committee when the Joint Chiefs of Staff should be requested to issue the conclusions of the approved paper to SCAP as an interim directive.

For the State-War-Navy Coordinating Committee:

Enclosure  
Copy No. 62, SWNCC 236/36

J. E. HILLBING, SWNCC SECRETARY  
Chairman

State Member	
Army Member	
Navy Member	
Ass't State Member	
Ass't Army Member	
Ass't Navy Member	
Executive Secretary	
Ass't Exec. Secretary	
State Adm. Assistant	
Army Adm. Assistant	
Navy Adm. Assistant	
File	

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COPY FOR SWNCC DAX FILE