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Folder 3

(133)

INTERNATIONAL PROSECUTION SECTION
NETHERLANDS DIVISION


19 September 1947

To:
Files Unit,
Document Division.

From:
A. T. Laverge

Subject: Documents 2570 to 2579.

1. Document 2570 is a file of Foreign Ministry papers dealing with the China Incident. Some of the documents from this file have been taken out and numbered separately as Documents 2571 to 2579.
2. While re-scanning the above documents it was found that one of them entitled "Matters Decided Upon by the Five Ministers' Conferences as of October 31, 1938" had inadvertently been split up in several parts. Part of the document was still in File 2570 while other parts had been numbered separately as Documents 2575, 2576 and 2579. As processing of this document was considered necessary it was put together again and processed as Document 2570B. Consequently there are now no documents for file numbers 2575, 2576 and 2579.


A. T. Laverge

MATTERS DECIDED UPON AT THE FIVE MINISTERS' CONFERENCE
AS OF OCTOBER 31, 1938

THE 1ST SECTION OF THE EAST ASIA BUREAU

CONTENTS

- No. 1 The Future Policy for Guiding the China Incident.
- No. 2 The Measures to be Taken in Case of Surrender of the Present Central Government of China.
- No. 3 Measures to be Taken in Case the Present Central Government of China Does Not Surrender.
- No. 4 Strategy Toward China in Conformity with the Current Situation
- No. 5 The Policy to Guide the Establishment of a New Central Government of China. (Attached Sheet) The Outline for the Internal Guidance of the Chinese Government.
- No. 6 The Emergency Financial Measures for Central China. (Attached Sheet) The Outline of Dealing with the Emergency Financial Measures for Central China.
- No. 7 Diplomatic Policy Toward Britain for the Time Being.
- No. 8 Attitude Toward the Proposals of the British and the German Ambassador for Peace Mediation.
- No. 9 Plan for Studying the Japanese-German-Italian anti-Comintern Pact.
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- No. 11 Corrections.
- No. 12 The Special Commission on Chinese Affairs.
- No. 13 Commentary on the Special Commission on Chinese Affairs.
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- No. 16 Concerning the Setting Up of a Committee for Liaison with the Conference of the Five Ministers.

FILE COPY
RETURN TO ROOM 361

NO. 1 - THE FUTURE POLICY FOR GUIDING THE CHINA INCIDENT
(Decided 24 June 1938)

1. We must concentrate our national power and direct it to the immediate settlement of the China Incident. All the policies at home and abroad shall be directed in conformity with the assumption that the object of the war shall generally be attained within this year.
2. There is no objection to accepting friendly mediation by third Powers, depending upon its conditions.

No. 2 - THE MEASURES TO BE TAKEN IN THE CASE OF SURRENDER
OF THE PRESENT CENTRAL GOVERNMENT OF CHINA
(Decided 8 July 1938)

1. The Policy

In case of surrender of the Central Government of China, Japan will regard it as one of the regimes and treat it according to the "Must be made to join the newly established Central Government of China" policy decided upon by the Imperial Conference.

2. The Outline

I Japan shall firmly adhere to the decided policy for the solution of the Incident and shall not try to adjust the general relations between Japan and China in negotiation with the present Central Government of China.

II In case the present Central Government of China surrenders and accepts the third condition, stated later, it shall either be considered as a friendly regime and will be permitted to join the newly established Central Government, or be made to establish another new central government in cooperation with various existing pro-Japanese regimes.

The merger with the newly established Central Government, or the establishment of a new central government shall be undertaken chiefly by the Chinese, the internal assistance to be given by Japan.

3. Conditions for the recognition of the
Surrender of the Present Central Government of China

I The merger with or taking part in the establishment of the new Central Government of China.

II The change of title as well as the reorganization of the former National Government following the above mentioned measure.

III The abolition of anti-Japanese, pro-Communist policy and the adoption of pro-Japanese-Manchukuo and anti-Communist policy

IV Retiring from public life of CHIANG Kai-shek.

4. Suspension of Hostilities

The suspension of hostilities shall not be taken up unless we have satisfied ourselves with the facts of surrender of the present Central Government of China.

However, in the case of negotiating the cessation of hostilities, the conditions shall be considered separately.

NO. 3 - THE MEASURES TO BE TAKEN IN THE CASE WHERE THE PRESENT CENTRAL GOVERNMENT OF CHINA DOES NOT SURRENDER (Decided 8 July 1938)

1. The Policy

Japan shall control her national power more rigidly than ever before, and her whole strength in home administration, foreign relations, financial tactics and propaganda shall be concentrated upon bringing about the destruction or surrender of the present Central Government of China. At the same time, the various administrative measures necessary for a long term warfare shall be intensified in order to actually realize the wartime condition spiritually and materially.

2. The Outline

I Measures to be taken before occupying strategic points.

(1) We must direct positive war operations without break, with the aim to occupy strategic points for controlling the general situation of China so as to cause the self-destruction of the present Central Government of China and their abandonment of fighting spirit, because of their repeated defeats and especially the loss of their midland.

(2) In accordance with the development of war operations, the pro-Japanese and anti-Comintern influences should be fostered through strengthening tactics upon administration, finance, foreign relations and thoughts. It should be aimed to break up the interior of the anti-Japanese influence and to bring about an atmosphere desirous for peace as well as the ruin of its financial and economic basis, so that the present Central Government of China might split and collapse, or at least be reduced to a mere local regime at the earliest possible time.

The above mentioned policies shall be carried out not only by Japan herself but also by guidance of the various pro-Japanese regimes of China and others in the background.

(3) The various pro-Japanese regimes shall be enlarged and strengthened. They shall be also incorporated into one regime as early as possible. We should make it really worthy of the name of a Central Chinese Government so that it may be inevitably recognized at home and abroad as the new government de facto which will replace the present Central Government of China.

The recognition of the new Central Government of China by Japan depends solely upon the situation, but it must be done as soon as possible when the new Central Government has been completed in substance.

(4) While we will highly respect the rights and interests of the third powers, and avoid troubles with them, we should adopt powerful and straightforward measures to settle the Incident so that they may actually understand our policies toward China. Then they will be compelled to support our attitude in order to protect and increase their vested rights and interests, and consequently the present Central Government of China will be isolated.

II The measures to be taken after occupying the strategic points.

In case the present Central Government of China should not surrender even after we occupy the strategic points, we should not be impatient so as to resort to force to settle the Incident, but make efforts to enlarge and strengthen the new Central Government, and at the same time should attempt the downfall of the present Central Government of China chiefly by tactics, increasing pressure upon it by political, economic and ideological measures.

III The way for the practice of the above shall be planned and decided upon separately.

No. 4 - STRATEGY TOWARD CHINE IN CONFORMITY WITH THE
CURRENT SITUATION
(Decided 8 July 1938)

1. The Policy

In order to break down the present Central Chinese Government and bring about CHIANG Kai-shek's fall from power, simultaneously with the destruction of the enemy's fighting power, the plans now being put into effect shall be strengthened, and the essentials for this purpose are as follows:

Method of Execution:

I By engaging persons of the first rank in China, we pave the way for the establishment of a new strong administrative power concurrently with the weakening of the fighting spirit of the Chinese people.

II By expediting the conciliation and submission of the irregular forces, we plan to disrupt and weaken the fighting power of the enemy.

III By utilizing and controlling the authoritative anti-CHIANG Kai-shek elements, we shall establish in our enemy's midst an anti-CHIANG Kai-shek, anti-Comintern and anti-war government.

IV By promoting the Mohammedans movement we shall create an anti-Comintern zone operated by Mohammedans themselves in the northwestern region.

(amended on 22 July)

V By confiscating Chinese funds abroad etc., we shall cause the present Central Chinese Government to destroy themselves financially.

VI We shall spread the necessary under-cover propaganda to make easier the execution of all the above measures.

Note: Investigations in respect of Item V above are still in progress.

NO. 5 - THE GUIDING POLICY FOR THE ESTABLISHMENT OF
THE NEW CENTRAL GOVERNMENT OF CHINA.
(Decided 15 July 1938)

1. The Policy

I The new Central Government of China shall not be confined to the mere party concerned, on the part of China, in settling the Incident, but shall be made the government of China, so that Japan and China will sweep away all the frictions in their past relationships and establish the foundation of a friendly relationship between them from a broad-minded viewpoint.

II Though the establishment of the new Central Government of China shall be undertaken mainly by the Chinese, it shall be internally assisted by Japan. The principle of the collaboration of individual local governments shall be adopted to their government form.

2. The Plan for the Establishment

I A Joint Commission shall be established as soon as possible through the cooperation between the Provisional Government and the Restoration Government, to be joined later by the Mongolian and Hsiang-Kiang Joint Commission. Then we should guide this regime so as to grow into a real central government by gradually absorbing various other influences or collaborating with them.

II The new Central Government shall not be established until after the fall of Hankow, with the CHIANG Kai-shek regime reduced to a mere local government or until the reformation of the present Central Government is brought about by CHIANG Kai-shek's retirement from public office.

III In case the split or reformation in the CHIANG Kai-shek regime does not take place even after the fall of Hankow, we should establish a new central government by putting existing governments together.

IV In case the CHIANG Kai-shek regime is broken up or reformed, and should a pro-Japanese government turn up, we would make it a factor of the central government system and proceed to set up a central government.

V It is expected that the date for our recognition of the new Central Government would be when the reformed (split) government as in Par. IV could take charge of the suspension of hostilities, or when the united government as in Par. III has grown to be a central government of real efficiency.

VI Adjustment of the relations between Japan and China in connection with our control of the establishment of the new Central Government of China, shall be done on the following basis, and its concrete matters shall be decided separately.

(1) Basic matters to be adjusted and agreed upon for setting up the new relations between Japan and China shall be generally as follows:

(A) Utilization and development of natural resources in North China.

(B) The recognition of the highly cooperative zones by Japan and China in North China and the lower Yangtze River. The establishment of a special position against the Soviet Union in Mongolian-Hsing-Kiang area. The establishment of a special position on the various islands along the coast of South China.

(C) The establishment of the general policy for the collaboration among Japan, Manchukuo and China based upon reciprocity, particularly on neighborly friendship and goodwill, anti-Comintern and joint-defense and economic cooperation. In order to attain the above objectives, Japan will give internal guidance during a certain period.

(2) The basis for the internal guidance is given on attached sheet No. 1, captioned as "The General Plan for the Internal Guidance of the Government of China."

3. The Organization and the Function of
the Joint Commission.

I. The organization of the Joint Commission by the Provisional and the Restoration Governments and the Mongolian-Hsing-Kiang Joint Commission (to be called "The Joint Commission" hereafter) shall be roughly as follows:

- (1) The Joint Commission shall be of a plain committee system, having the representatives of the Provisional and the Restoration Governments and the Mongolian-Hsing-Kiang Joint Commission as its members, located in Peking for the time being.
- (2) For the most part, the boundary of each local regime shall be left as they are at present for the time being.
- (3) Each of the local regimes as North China, Central China and Mongolian-Hsing-Kiang shall be to a high grade self-governing adaptable to its special local characteristics.
- (4) The limits of the authorities to be given to the Joint Commission and the local regimes shall be studied separately, based upon the principle in the preceding paragraph. Transportation, communication, postal service, finance, customs, national tax, administration over salt, and plans for thought and education, which are common to all governments, shall be administered by the local regimes under the necessary supervision by the Joint Commission.
- (5) The maintenance of public peace and order shall be placed under the charge of the local governments, subject to the control of the Joint Commission.
- (6) Regarding the diplomatic affairs, the Joint Commission shall be authorized to look after the common matters while the local questions shall be dealt with by the respective local regimes.

(Attached Sheet)

The General Plan for Internal Guidance of the Chinese Government.

Japan's internal guidance of the Chinese Government is directed to contribute to settle the present Incident, to promote the cooperation between the Japanese and the Chinese, to establish inseparable friendly relations between Japan and Manchukuo, and at the same time to contribute to our national defense policy.

For this purpose, we should save the present situation from the current anti-Japanese sentiments even if by force. Also, we should win the hearts of the people by improving their economic conditions, establish the guiding principle through restoring Oriental culture, and with mercy and dignity stimulate the whole Han race to voluntarily cooperate with us.

Outline

I Military Affairs

- (1) We will urge the surrender of the Chinese Army, conciliate them, and bring them under control. We will strive to make them support

the new government by promoting their anti-CHIANG Kai-shok and anti-Communist consciousness, and making as many Chinese troops as possible cooperate with the Japanese Army for destruction of the anti-Japanese and pro-Communist Army, and thus guide the racial conflict toward an ideological opposition.

(2) The necessary Japanese troops will be stationed at ports, railways, waterways, etc., in the occupied areas which are strategic for communication, as well as at the locations of important resources; and in remote districts armed Chinese troops will be organized to ensure the preservation of peace. The numerical strength of the troops will be decided in accordance with the actual local situation.

(3) We will conclude an anti-Communist Military Alliance and gradually reorganize the Chinese Army to place it under the direction of the Japanese Army. When the circumstances permit, we will reduce our military strength to the minimum necessary for our national defense.

II Administration and Foreign Relations.

(1) Under the confederated commission or the new Central Government, local governments will be organized in North China, Central China, Mongolia and Hsing-Kiang, etc. to suit the peculiar characters of each regime. We will give them wide powers of self-government, and have them govern themselves separately and cooperate with each other.

(2) The officials below the level of the key officials in the various governments shall be Chinese, but according to necessity a few Japanese advisers will be placed in important positions or Japanese officials will be employed so as to facilitate the internal guidance.

(3) The local governments shall make efforts to overthrow and destroy the anti-Japanese and pro-Communist Government and especially scheme to conciliate the anti-CHIANG Kai-shok and anti-Communist elements, so as to aggravate their internal troubles.

(4) As to the foreign relations, the local governments shall, in general, follow our foreign policy and conclude an anti-Comintern Pact.

III Economy, Communication and Relief

(1) The development of the economy and communication will contribute to the establishment of the national defense of Japan, Manchukuo and China, and satisfy the development of the economy of the three countries and the welfare of its people. Japan especially will materially hold the necessary transportation. In North China the demand for national defense shall be the first consideration, and in Central and South China the interests of the people will be particularly considered.

(2) We shall carry out the development of economy following the principle of ministering to each other's wants among Japan, Manchukuo and China and advance energetically for the accomplishment of the three countries' economic sphere. However, we shall respect the rights and interests, already obtained by the third countries, and not interfere with their participation in the economic development.

(3) Railway, water transport, aviation and communication will be materially placed under Japan's power, and satisfy the accomplishment of military activities and contribute to the welfare of the people.

(4) We shall tempt the existing plutocrats with profit and have them cooperate with the local governments.

(5) /T.N. The whole text is crossed out./ Marginal Remarks: "Eliminated 22/7."

(6) We will promote agriculture, start river conservancy and civil engineering, and thus improve the living of the common people. Especially during the Incident, we will make it our emergency duty to smoothen, for the time being, the distribution of food and then carry out the necessary relief work with emphasis on the reconstruction /of China/.

IV Culture, Religion and Education.

(1) We will respect the culture proper to the Han race, especially that common to Japan and China, revise the spiritual civilization thoroughly prohibit anti-Japanese speeches and promote Sino-Japanese cooperation.

(2) We will establish the principle on which the realization of the Sino-Japanese cooperation is to be based, in order to enable the local governments to carry out their policies, and strengthen and promote the organization of the people's various associations so as to make them hot-beds for this principle.

(3) We will reject absolutely the Communist Party. The National Party shall amend the "three-people principle" so as to make it adaptable gradually to the policy of the new government.

(4) As to religion, we will grant the freedom of belief as long as it does not disturb the promotion of the Japanese-Manchukuo-Chinese cooperation.

(5) We will conciliate scholars and protect them and encourage Confucianism.

(6) We will promote practical science so as to expedite the industrial development.

NO. 6 - EMERGENCY MEASURES FOR FINANCE OF CENTRAL CHINA
(Decision July 5, 1938)

(1) In view of the big importance of adjusting the relations with the third countries in order to make them give up their assistance to CHIANG Kai-shek, the government is ready to remove the restrictions on commercial and financial activities of foreign banks as well as foreign trading companies in the occupied districts of Central China. However, as the problem of free navigation on the Yangtze River has a great political influence on various aspects, the despatched authorities shall dispose of this problem after reporting it to the superior officials in case they touch this problem in the course of the negotiation.

(2) In view of the present drop in the value of the Chinese legal currency we will provide against its collapse by promptly establishing a bank which is practically independent from politics and will be authorized to issue new bank notes, with the object of promoting the commerce of Central China under the above mentioned preparations and cooperation of the third powers, especially Britain. When asking for the above mentioned cooperation of the third countries, we will persuade the British banks first, and if necessary, the British Government. According to circumstances, we may consider promoting it by inducing Germany and Italy. However, we will make it our policy that Japan has no fear in establishing the foundation for her development in Central China and maintain her leading position in the Central Chinese finance.

(3) We will persuade the Chinese banks and trading companies with the purport indicated in the preceding article.

REMARKS: This matter is to be carried out in accordance with the outline of the disposition mentioned on the attached sheet.

(Attached Sheet)

Outline of the Disposition of the Emergency
Measures for Finance of Central China.
(Decision July 5, 1938)

1. The Policy

When we actually take these financial measures we must be very careful so that they may cause neither the interference of the third countries nor bring troubles on the peace problem. We shall keep persistently our independent attitude and arrange the time and method of negotiations to our advantage.

2. Outline

(1) In conformity with the principle of the emergency financial measures of Central China, the government will immediately proceed to establish the concrete plan for the financial machinery of Central China under the collaboration between the authorities at home and at the actual places.

This concrete plan shall be elastic enough to be adaptable to the outcome of the negotiation.

(2) We will regard this negotiation merely as a matter of finance and will set about it, attaching importance to unofficial negotiations between our financial authorities and those of the third countries at the actual places. However, at an opportune time, we will commence gradually the negotiation between the governments. As to the time of transferring the negotiation to the Central /Government/, in accordance with the necessity, it depends on another decision or direction by the Central /Government/. Providing for the above, the Central /Government/ makes practical preparations beforehand for disposal of this matter. For this purpose, the parties concerned at home and at the actual place should be brought into close contact in order to remove the shortcomings due to the loose control. The commercial problem concerned with this negotiation shall be very prudently dealt with not to produce an unilateral result.

(3) At this negotiation we will make efforts to first change the atmosphere of the business circles of the countries concerned at the actual places favorable to us so that their home countries (Britain, USA and others) may rightly recognize the situation. At the same time our financial circles should be guided appropriately not to make speeches unfavorable to us for this negotiation.

(4) The main object of this negotiation is Britain, but we must take every possible positive means such as to make use of USA, Germany, Italy and others as steps in the negotiation.

(5) Along with the diplomatic manouvers against the third countries mentioned in the preceding article, we will endeavor to make the third countries change their attitude toward CHIANG Kai-shok, and try to break up the CHING Government and absorb the Chinese financial circle.

(6) It is of course necessary to take every care to keep this negotiation secret. All necessary preparations should be made for this negotiation, and there must be no failure or miscarriage in the course of the negotiation.

NO. 7 DIPLOMATIC POLICY TOWARD BRITAIN FOR THE TIME BEING

(Decided July 8, 1938)

1. In order to cause Britain to give up her policy of aiding CHIANG, it is necessary to make her understand through facts the just attitude of the Empire.

2. As for the matters pending up to the present, we will investigate them concretely and settle same rapidly one after another according to the above mentioned plan.

NO. 8 ATTITUDE TOWARD PROPOSALS OF THE BRITISH AND THE GERMAN AMBASSADOR FOR PEACE MEDIATION

(Decided July 12, 1938)

British Ambassador:

To first decline in a roundabout way, but not sever the connection. "Because sincerity is not recognized, we will contemplate for a while."

German Ambassador:
To first hear what he says.

NO. 9 - PLAN FOR STUDYING THE JAPANESE-GERMAN-
ITALIAN ANTI-COMINTERN PACT
(Decided July 19, 1938)

To study with the policy of strengthening the Japanese-German-Italian
Anti-Comintern Pact.

NO. 10 - PROCEDURE TAKEN IN CONNECTION WITH
THE SETTLEMENT OF THE CHANG KU-FENG INCIDENT
(Decided July 22, 1938)

Have made preparations for emergencies.

The use of the prepared military power is to be carried out by the
Imperial Order after negotiation among the authorities concerned.

NO. 11 - CORRECTIONS
(Decided July 22, 1938)

1. To erase "to plan for the fall of Fa-pi" in Par. 5 in "The Strategy
Toward China in Conformity with the Current Situation."
2. To erase Par. 5 regarding economy, communication and relief of No. 9
of the inner guidance principles for the Chinese political power in the
separate paper of the Policy to Guide the establishment of a New Central
Government of China, and change Par. 6 to Par. 5.

NO. 12 - SPECIAL COMMISSION ON CHINESE AFFAIRS.
(Decided July 26, 1938)

- (1) The Special Commission for China belongs to the Five Minis-
ters' Council and is an executive organ exclusively for working out
important strategems against China and establishing the new Chinese
Central Government in accordance with the decision of the Council.
- (2) Every organ at the actual places concerned with the above
mentioned business is directed by the Special Commission for China in
connection with the said business.
- (3) The Army and Navy Ministers will be in charge of the liaison
between the Special Commission for China and the Imperial Headquarters.

NO. 13 - COMMENTARY ON THE SPECIAL COMMISSION
ON CHINESE AFFAIRS
(Decided July 29, 1938)

- (1) Composition of the Special Commission for China in Par. 1

The Commission is understood as an organ under the leadership of DOIHARA, TSUDA and BANZAI.

(2) The important stratagems against China in Par. 1 are understood as political and economic strategies which are not directly connected with military operations.

(3) Interpretation of Par. 2.

It is understood that the Supreme Command organ is not included in the local organs. However, if there is the necessity of adjusting a certain stratagem of the Supreme Command organ with that of the Commission, both will be adjusted through their channels of subordination as mentioned in Par. 3.

NO. 14 - REGARDING SETTLEMENT OF THE PENDING
MATTERS TOWARD BRITAIN
(Decided August 19, 1938)

Matters regarding the settlement of the matters pending with England decided on July 8, are to be negotiated and decided by three central ministries: the places affected are to be given instructions; and they are to be carried out promptly. To attain this a meeting of the secretaries of the three ministries is to be held immediately.

NO. 15 - OUTLINE FOR THE ESTABLISHMENT OF A
JOINT COMMITTEE
(Decided September 9, 1938)

CONTENTS

- I. The Policy.
- II. Outline for the Establishment of the Joint Committee.
- III. The Organization and the Powers of the Joint Committee.
- IV. Outline for Guidance of the Joint Committee.

I. The Policy

To establish a Joint Committee in accordance with the Policy to Guide the Establishment of the New Central Government of China agreed upon at the Conference of the Five Ministers', 15 July 1938 /Showa 13/.

II Outline for the Establishment of the Joint Committee

1. The establishment of the Joint Committee is to be carried out mainly by China, but is to be unofficially assisted by the Japanese Government. Assistance shall be offered to China after due approval by the Central Government of a locally framed plan for the guidance in the establishment of the Joint Committee.

2. When the Japanese Government's concrete plan concerning the guidance of the establishment of the Joint Committee is completed, with the assistance of the administrative guidance organs of North China and of Central China, a Preparatory Committee meeting shall be opened in Dairen which shall make the various preparations for setting up a Federal Committee.

3. The Joint Committee shall be held in Peiping, based on the preparations made by the Preparatory Committee.

III The Organization and Powers of the Joint Committee

Basis for Chinese assistance in setting up a Federal Committee is roughly as follows:

1. The Joint Committee is to have jurisdiction over matters concerning the political affairs common to the Provisional Government and the Restoration Government, and is to facilitate the establishment of a new Central Government.
2. The organization of the Joint Committee shall be generally as follows:
 - (1) The Joint Committee is to be located in Peiping for the time being.
 - (2) The Provisional Government and the Restoration Government shall each send three members to the Joint Committee; one member of each of these groups to be permanently appointed standing members. In case the Mongolia-Sing-Kiang Committee participates, it shall send two members to the Joint Committee.
 - (3) Senior committeemen shall be selected from among the members.
 - (4) The standing committee shall consist of the senior committeemen and of the standing committeemen.
 - (5) An office (Jimukyoku) is to be set up in the Joint Committee, with one director (Jimukyoku Socho) (temporary appointment) and several personnel.
 - (6) The Senior Committee shall have jurisdiction over the committee and shall manage its affairs.
 - (7) Committee meetings are to be held at any time, and are to be proposed when the Senior Committee and both governments consider them necessary.
 - (8) When the committee is not in session, the standing committee shall take charge of joint business for the committee.
 - (9) The debates of the committee and the standing committee cannot be decided without the approval of all members of the standing committee.
 - (10) The office director (Jimukyoku Socho) controls the office staff and manages affairs concerning the Joint Committee, under orders from the Senior Committee.
 - (11) Each government bears part of the expense necessary to the Joint Committee.

3. The powers of the Joint Committee shall be as follows:

- (1) The committee is to confer concerning such matters as unofficial control of railways, communications, postal services, finance, maritime customs, consolidated tax, salt business, education, thought control, etc., of both the Provisional and the Restoration Governments.
- (2) Matters decided by the Joint Committee or Governments Committee shall be executed by either the Joint Committee or by the Governments, depending on the nature of the matter. Matters executed by either of the governments shall be reported to the Joint Committee.

IV. Outline for Guidance of the Joint Committee

(1) The North China and Central China administrative control organs are to be closely linked with the Special Committee for China in guiding the Joint Committee. Accordingly, as the occasion demands, the heads of the above mentioned administrative control organs shall open Liaison Meetings.

(2) The North China Administrative Control Organ shall be responsible for control of guiding the affairs of the Joint Committee and its office.

(3) The Joint Committee and both the Provisional and newly established governments shall be guided in such a way as to get consent previously from the Administrative Control Organ of that place for such things as opening Joint Committee meetings, introducing bills, and carrying out decisions.

(4) The central authority must previously approve the important matters concerning the guidance of the Joint Committee and of its office (Jimukyoku).

NO. 16 - CONCERNING THE SETTING UP OF A COMMITTEE FOR LIAISON WITH THE CONFERENCE ON THE FIVE MINISTERS
(Decided October 7, 1938 /Showa 13/)

I. Object of setting it up:

The committee for liaison with the Conference of the Five Ministers (temporary appointment) is established in order to accelerate the performance of matters agreed upon by the Conference of the Five Ministers in connection with disposal of the situation in China, and, in case of necessity, in order to study and investigate measures to be discussed by the Conference of the Five Ministers.

II. Organization:

This committee is a secret committee belonging to the Conference of the Five Ministers and is organized as follows:

Members: Chief of East Asia Bureau, Foreign Office
The Chief of the First East Asia Section
Chief of Finance Bureau, Finance Ministry.
Chief of Foreign Affairs Section
Chief of Military Affairs Bureau, War Ministry
Chief of Military Affairs Section
Chief of Naval Affairs Bureau, Navy Ministry
Chief of First Naval Section.

Secretaries: The Chief of the First East Asia Section, Foreign Office.
Chief of Foreign Affairs Section, Finance Ministry.
Chief of Military Affairs Section, War Ministry.
The Chief of the First Naval Affairs Section, Navy Ministry.

III. Function:

(1) This committee is to manage affairs according to the object of establishment under the above-mentioned Article I.

(2) This committee, therefore, is to determine the outline of concrete execution of acceleration of the performance of matters decided by the Conference of the Five Ministers, and to transfer them to each government office concerned.

(3) The agenda of the Conference of the Five Ministers agreed upon by this Committee is to be introduced to the Conference of the Five Ministers by the chairman of Conference of the Five Ministers.

(4) When some of the affairs controlled by the Third Committee need to be presented to the Conference of the Five Ministers, they are to be introduced through this Committee from the Third Committee.

(5) This committee is to be abolished when (Tai Shi In) China Affairs Board is established.

C E R T I F I C A T E

Statement of Source and Authenticity

I, HAYASHI, Kaoru hereby certify that I am officially connected with the Japanese Government in the following capacity: Chief of the Archives Section, Japanese Foreign Office, and that as such official I have custody of the document hereto attached consisting of 49 pages, dated 31 Oct., 1938 and described as follows: MATTERS DECIDED UPON AT THE FIVE MINISTERS' CONFERENCE AS OF OCTOBER 31, 1938. I further certify that the attached record and document is an official document of the Japanese Government, and that it is part of the official archives and files of the following named ministry or department (specifying also the file number, or citation, if any, or any other official designation of the regular location of the document in the archives or files): Foreign Ministry.

Signed at Tokyo on this
30th day of Sept. 1947.

/sgd/ K. Hayashi (seal)
Signature of Official

Witness: K. Urabi (seal)

Chief, Archives, Section
Official Capacity

Statement of Official Procurement

I, Johnson F. Munroe, hereby certify that I am associated with the General Headquarters of the Supreme Commander for the Allied Powers, and that the above certification was obtained by me from the above signed official of the Japanese Government in the conduct of my official business.

Signed at Tokyo on this
30 day of Sept. 1947.

/sgd/ Johnson F. Munroe
NAME

Witness: Henry Shimojima /sgd/

Investigator, IPS
Official Capacity

Doc 2570-B (cert)

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東京ニ於テ署名

／HAYASHI Kaoru

署名 / 捺印

當該官吏署名

文書課長

右ノ者ノ公的資格

／URABEKATSUMA

署名 / 捺印

證

人

公式入手ニ關スル證明

余、ジョンソン・エフ・マンロウハ、余ガ聯合國環
高指揮官總司令部ニ關係アルモノナルコト、並ニ上
記證明ハ余ガ公務上、日本政府ノ上記署名官吏ヨリ
入手シタルモノナルコトヲ茲ニ證明ス。

千九百四十七年 / 昭和二十二年 / 九月三十日

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人

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證 明 書

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與 據 及 ビ 公 正 ニ 關 ス ル 證 明

HAYASHI Kaoru

余、林 君ハ余ガ下記ノ責務ニ於テ、即チ日本外務省文書課長トシテ、日本政府ト公的關係ニ在ルモノナルコト、竝ニ該官更トシテ余ガ茲ニ添附セラレタル、四十九頁ヨリ成ル、千九百三十八年ノ昭和十三年ノ十月三十一日附、下記署名、即チ五相會議決定事項案昭和十三年十月三十一日現在ノ文書ノ保管ニ任シ居ルコトヲ茲ニ證明ス。

余ハ頁ニ添附ノ記録及ビ文書ガ日本政府ノ公文書ナルコト、竝ニ右ガ下記名稱ノ省又ハ郵局ノ公式書類及ビ檢ノ一部ナルコトヲ證明ス。(若シテハ添附番號又ハ引用、其ノ他公式書類又ハ檢ニ於ケル該文書ノ成規所在ノ公式名稱ヲモ特記スベシ)

外 務 省

第五頁

第十六 五相會議連絡委員會設置之附屬件

昭和一三・一〇・七
五相會議決定

一 設置之目的

對支時向處理ニ関シ五相會議決定事項ノ實施ヲ促進シ且ツ必要ニ應シ五相會議ニ於テ議スヘキニテ研究調査スル爲五相會議連絡委員會（假稱）ヲ設置ス

二 組織

（一）本委員會ハ五相會議ニ屬スル秘密委員會トシ左記構成ニ依ル

委員

- 外務省 東亞局長 東亞第一課長
- 大藏省 理財局長 外事課長
- 陸軍省 軍務局長 軍務課長
- 海軍省 軍務局長 軍務第一課長
- 外務省 東亞第一課長
- 大藏省 外事課長
- 陸軍省 軍務課長
- 海軍省 軍務第一課長

幹事

三 機能

- （一）本委員會ハ前項第一ノ設置目的ノ基キ事務ヲ掌ル之カ爲
- （二）五相會議決定事項ノ實施促進ニ関シ本委員會ハ之カ具體的實施要領ヲ決定シ關係各廳ニ移スモノトス
- （三）本委員會決定ノ五相會議議題ハ五相會議議長ヲ經テ五相會議ニ提出ス
- （四）第三委員會官掌事務中五相會議ニ提テ来スルヲ要スルモノハ第三委員會ヨリ本委員會ヲ經テ五相會議ニ提テ来スルモノトス
- （五）本委員會ハ對支院ノ設置ニ伴ヒ之ヲ廢止ス

第四、聯合委員會指導要領

- (一) 北支及中支政務指導機關、對支特別委員會と密接に連絡し聯合委員會ヲ指導す
- (二) 之を右政務指導機關主任者ヲ以テ隨時連絡會議ヲ開催ス
- (三) 聯合委員會及同事務局、事務局指導ノ幹事役ハ北支政務指導機關之ヲ擔任スルモノトス
- (四) 聯合委員會及臨時維新政府ハ聯合委員會ノ開催、議案ノ提出及其議決ノ執行等ニ方リテハ豫メ其地政務指導機關ノ諒解ヲ得ルニ如ク指導スルモノトス
- (五) 聯合委員會及同事務局ノ指導ニ関スル重要事項ハ豫メ中央ノ認可ヲ受クルモノトス

一、聯合委員會ノ指導要領ニ關スル事項ハ豫メ中央ノ認可ヲ受クルモノトス

二、聯合委員會及同事務局ノ指導ニ関スル重要事項ハ豫メ中央ノ認可ヲ受クルモノトス

三、聯合委員會及同事務局ノ指導ニ関スル重要事項ハ豫メ中央ノ認可ヲ受クルモノトス

四、聯合委員會及同事務局ノ指導ニ関スル重要事項ハ豫メ中央ノ認可ヲ受クルモノトス

五、聯合委員會及同事務局ノ指導ニ関スル重要事項ハ豫メ中央ノ認可ヲ受クルモノトス

三.

- (九) 委員會及常任委員會ノ議事ハ主席委員全員ノ贊成ヲ得ルニテハ議決スルコトヲ得ス
 - (十) 事務總長ハ主席委員ノ命ヲ受ケ事務局ノ職員ヲ統轄シテ聯合委員會ニ關スル事務ヲ處理ス
 - (十一) 聯合委員會ニ要スル經費ハ各政府ニ於テ之ヲ分擔ス
- 聯合委員會ノ權限左ノ如シ
- (一) 委員會ハ臨時維新兩政府ノ交通、通信、郵務、金融、海關、統稅、鹽務、文教及思想對策等、內統制ヲ要スル事項ニ關シ協議ヲ行フモノトス
 - (二) 聯合委員會ニ於テ議決マル事項ハ其性質ニ應ジ聯合委員會若クハ各政府ニ於テ之ヲ執行スルモノトス各政府ニ於テ執行マル事項ハ之ヲ聯合委員會ニ報告スルモノトス

三準備委員會、準備ニ基キ北京ニ聯合委員會ヲ
開催セシム

第三 聯合委員會ノ組織及權限

聯合委員會ノ樹立ニ関シ支那側斡旋ノ基準概ネ
左ノ如シ

一 聯合委員會ハ臨時政府及維新政府ノ政務ニ関スル
共通事項ヲ統制シ且ツ新中央政府ノ成立ヲ容易ナラシム

二 聯合委員會ノ組織概ネ左ノ如シ

(一) 聯合委員會ハ差當リ北京ニ置ク

(二) 聯合委員會ニ委員六名ヲ置キ臨時及維新兩

政府ヨリ各三名ヲ出シ内各一名ヲ常任委員トシテ

聯合委員會ニ常置ス

本會ニ蒙疆委員會參加場合ハ同會派遣ノ委

員二名ヲ増加ス

(三) 委員中ヨリ主席委員ヲ選出ス

(四) 主席委員及常任委員ヲ以テ常任委員會トス

(五) 聯合委員會ニ事務局ヲ設テ事務總長(假稱)

一名局員若干名ヲ置ク

(六) 主席委員ハ委員會ヲ統轄シ且會務ヲ處理ス

(七) 委員會ハ主席委員及各政府ノ必要ト認ムルトキ

之ヲ提議シ隨時開會ス

(八) 委員會閉會中ハ輕易ナル事項ニ関シ常任委

員會ニ於テ委員會ノ業務ヲ代行ス

昭和十三年九月九日
五相會議決定

第十五聯合委員會樹立要綱

目次

- 第一 方針
- 第二 聯合委員會樹立要領
- 第三 聯合委員會組織及權限
- 第四 聯合委員會指導要領

第一 方針

昭和十三年七月十五日五相會議決定支那新中央政府樹立指導方針ニ準據シ成ルヘク速ニ聯合委員會ヲ樹立ス

第二 聯合委員會樹立要領

- 一 聯合委員會ノ樹立ハ主トシテ支那側ヲシテ行ハシムルニ帝國之ヲ内面的ニ斡旋ス
- 聯合委員會樹立指導ニ関スル現地案決定セハ中央ノ認可ヲ受ケタル後支那側ヲ斡旋スルモノトス
- 二 聯合委員會樹立指導ニ関スル帝國ノ具体案決定セハ北支及中支政務指導機關斡旋ノ下ニ大連ニ準備委員會ヲ開催セシメ聯合委員會樹立ニ関スル諸般ノ準備ヲ行ハシム

二前項業務ニ關係アル現地各機關ハ該業務ニ関シテハ對支特別
委員會ノ區處ヲ受クルモノトス
三對支特別委員會ト大本營トノ連絡ハ陸海軍大臣之ニ任ス

第十三對支特別委員會ニ関スル解釋ノ件

昭和三年七月十九日
相會議決定

一第一項ノ對支特別委員會ノ構成

土肥原津田坂西ヲ中心トシタル機關ト解ス

一第二項ノ重要ナル對支謀略トハ

政治及經濟ニ關スル謀略ニシテ直接作戰ニ關係アルモノヲ含マサ
ル義ト解ス

一第三項ニ関スル見解

現地機關ニ統帥機關ヲ含マサル義ト解ス

但統帥機關ノ擔任スル謀略業務中本委員會ノ謀略業

務ト間ニ調整ヲ要スルモノアルトキハ第三項ニ依リ各其隸屬

系統ヲ經テ調整ヲ行フヲ義ト解ス

第十四對英懸案解決ニ関スル件

昭和三年八月十九日
相會議決定

七月八日決定ノ對英懸案解決事項ハ中央ニ省間ニテ協議

決定ノ上現地ニ指示シ速ニ實行セシムルコト

爲之直ニ三省事務官會議ヲ開催スルコト

三頁

第八英獨大使和平斡旋申込ニ對スル態度
昭和十三年七月十日
五相會議決定

英大使

一應婉曲ニ断ハル然シテ手ハ切ラス
「誠意カ認メラレテ故暫ク靜觀スル」
獨大使

一應話ヲ聽キ取ル

三頁

第九日獨伊防共協定研究方針
昭和十三年七月九日
五相會議決定

第九日獨伊防共協定研究方針

日獨伊防共協定ヲ強化スル方針トニ研究ス

三頁

第十張鼓峰事件處理ニ関シ採リタル手續
昭和十三年七月十日
五相會議決定

第十張鼓峰事件處理ニ関シ採リタル手續

一萬ニ備フル為準備ヲ行ヒテリ

二準備タル兵力ノ行使ハ關係當時者間協議ノ後大命ニ依リ

發動スルモノトス

三頁

第十一訂正事項
昭和十三年七月十日
五相會議決定

第十一訂正事項

一時局伴フ對支謀略中第五項「法幣ノ崩落ヲ圖リ」ヲ削除ス

二支那新中央政府樹立指導方策ノ別紙支那政權内面指導

大綱中第三經濟交通及救済第五項ヲ削除シ第六項ヲ

第五項トス

三四頁

第十三對支特別委員會
昭和十三年七月十六日
五相會議決定

第十三對支特別委員會

一對支特別委員會ハ五相會議ニ屬シ其決定ニ基キ專ラ重要

ナル對支謀略並新支那中央政府樹立ニ関スル實行ノ機関トス

No. 15

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二十九頁

オ七、差當リ、对英外交方針

昭和十三年七月八日
五相會議決定

- 一、英國ニ対シテ、彼ノ援蔣政策ヲ放棄セシムル為先ツ帝國ノ公正ナル態度ヲ示シ、實ノ上ニ諒解セシムルヲ要ス
- 二、從來ノ懸案ニ就テ、具體的ニ調査、上前方針ニ基キ、逐次之ヲ速カニ處理ス

Doc. 257013

NO. 14

片務的結果ニ終ラシムルモノトス

三、本交渉ニ當リテハ先ツ現地ニ於テ先相手國實業界等ノ空
氣ヲ我方ニ有利ニ如ク展開セシム、其ノ本國(莫米等)ヲシテ
予能ク正當ニ認識ヒシムルコトニ努ムト同時ニ、我方ノ財界等
ニ對シテハ、本件交渉上苟シ我方ニ不利ニ如ク言説ヲ用ヒシメ
ケル様、適當指導ス

四、交渉ノ主目標英國ニ存スモ之カ手段トシテ米、独、伊等利
用スル等アラズ積極的ノ手ヲ以テ講スルモノトス

五、前項ノ才三國ニ對シテ外交工作ト併行シ、才三國ノ對蔣
政權態度、是正蔣政權切崩シ、並ニ支那財界ノ吸引
ニ努ムルモノトス

六、本件交渉ノ秘密保持ヲ行テハ、全體ノ注意ヲ拂フ要
スルハ勿論、本交渉ニ必要ナル陣容ヲ整備シ、交渉上
苟モ缺陷齟齬ヲ生ズルモノトス

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第二百五
別紙

中支金融緊急対策案處理要領
昭和十三年七月五日
五相會議決定

第一、方針

本金融対策案實施ニ當リテハ、中支三國側ノ干涉ヲ誘致スルコト及和平問題ニ波及スルコトヲ戒メ、飽ク迄自主的能ハレ度ヲ堅持ス。特ニ本交渉時期及方法ニ於テ、我乃ニ有利ナラシムル如ク施策スルモノトス

第二、要領

一、政府中支金融緊急案對策方針ニ則リ、内地及現地協力上、直々ニ中支金融機構ノ具存ニ不悞且著手ス。右具體案ハ本件交渉ノ結果ニ適從シ得ル如ク適當彈力性ヲモトス

二、本件交渉ニ單ニ金融上ノ問題トシテ止ラズ、現地ニ於ケル我方及中支三國側金融機構當者間ニ於テ非公式折衝ニ重莫ク要旨キソツ始ムモノトシ、適當ニ時機到來後ニ漸次政府間交渉ヲ開始スル共ニ、必要ニ成リ之ヲ中支交渉ニ移シ行セシム。右政府間交渉開始後ニ中支交渉ニ移行スル時機行テハ、カニ中支決定指示ヲ所獲ヘテモトス

右ニ備ヘ中央ニ於テハ豫メ本件處理ノ定復的準備ヲ整テ之カ為現地並ニ内地ニ於テ關係者ノ連絡ヲ密ニシ、不統制ニ基リテ缺陷ヲ排除スル努ム

本交渉ニ關連スル通商問題取扱ハ特ニ慎重ヲ期シ

No. 13

中支那金融緊急対策

昭和十三年七月五日
五相會議決定

Doc. 2570 B

No. 12

一、列國ヲシテ對蔣援助ヲ斷タシムル為チ三國關係ヲ調整スルコトハ極メテ所要ニ鑑ミ、政府ハ中支占領地域ニ於ケル外國銀行並ニ外國商社、通商及金融上、活動ニ對シテ制限ヲ除去スルノ用意ヲ有ス

但シ揚子江航行自由問題、施策上各方面ニ重大ナル影響ヲ有スルヲ以テ交渉上本問題ニ觸ルル場合ニハ先ハ改メテ上申、上對處スルモノトス

二、法幣崩落ノ現狀ニ鑑ミ、前記用意ニ基キ、三國側殊ニ英國側ヲ協力セシメテ、速ニ中支那通商促進ヲ主目的トシ、事實上政治ヨリ獨立セル新發券銀行ノ設立並ニ新銀行券ノ發券ヲ行ヒ、以テ法幣崩壞ノ場合ニ備フルモノトス

右チ三國側ノ協力ノ勸誘ニ付テハ、先ツ現地ニ於ケル英國系銀行要スレハ英國政府側ニ對シテ之ヲ行ス、場合ニ依リ、獨伊兩國ノ誘致ニ依リ、其ノ促進ヲ圖ルコトヲモ考慮ス

但シ帝國中支發展ノ基礎確立上、不セテカラシム、帝國力中支金融上指導ノ立場ヲ保持シ得ルヲ建前トスルモノトス

三、支那側銀行並商社ニ對シテモ、前記ニ趣旨ヲ以テ勸告ヲ為スモノトス

備考 本件實施ハ別紙處理要領ニ依ル

三、鐵道、水運、航空、通信、實質的ニ帝國ノ勢力下ニ把握シ、軍事行動遂行ニ遺憾ナカラシムルト共ニ民衆ノ厚生ニ與ヒシム

22/10

四、在米、資本、兩ヲ利導シ、諸政權ノ政策ニ協力セシム
五、北中、大、農、糧、算、地方政權、各其政府銀行ヲ存續若
カ、小、新、設、ル、ト、共、此、等、ヲ、統、制、ス、ル、為、中、央、銀、行、ヲ、設、置
ス、ル、モ、ト、ス

六、農、事、ヲ、振、興、シ、治、水、土、木、ヲ、興、シ、テ、一、般、民、衆、ノ、生、活、ヲ、向、上、シ、特、ニ、事、業、中、ハ、差、寧、リ、食、糧、ノ、配、分、ヲ、圖、滑、テ、ラ、ン、ル、コ、ト、ヲ、以、テ、急、務、ト、シ、テ、復、興、ヲ、主、眼、ト、ス、ル、所、要、ノ、救、濟、事、業、ヲ、行、フ

第四、文化、宗教及教育

一、漢民族固有ノ文化就中日支共通ノ文化ヲ尊重シテ、東洋精神、文明ヲ復活シ、抗日的言論ヲ徹底禁壓シ、日支提携ヲ促進ス

二、諸政權ノ政策遂行ノ為、日支提携實現ニ基調ナルハ、主義ヲ確立シ、又本主義ノ温床ヲラシメ、カ、民衆團體ノ組織ヲ強化促進ス

三、共產黨ハ、絶對之ヲ排撃シ、國民黨ハ、三民主義ヲ修正シテ、漸次新政權ノ政策ニ順應スルモ、タラシム

四、宗教ハ、日滿支提携ノ促進ヲ阻碍セサル限り、信仰ノ自由ヲ許ス

五、學者ヲ招撫シ、テ之ヲ保護シ、且、儒教ヲ振興ス

六、實用科學ヲ振興シ、テ産業同業ヲ容易ナラシム

隊ヲ改編シ情勢之ヲ許スニ至ルニ國防上必要ナル最
少限度ニ裁兵ス

第二、政治及外交

- 一、聯合委員會若クハ新中央政府ノ下ニ北支、中支、蒙疆等各地域毎ニ其特殊性質ニ即應スル地方政權ヲ組織シ廣汎ナル自治權ヲ与ヘテ分治合作ヲ行ハム
- 二、諸政權ノ首腦者以下官吏支那人トスルモ樞要ノ位置ニ必要ニ應ジ少數ノ日本人顧問ヲ既置シ或ハ日本人官吏ヲ招聘セシメ以テ内面指導ヲ容易ナラシム
- 三、諸政權ヲシテ抗日容共政權ノ打倒崩壊ニ努力シ特ニ反蔣反共分子ヲ招撫シ彼等ノ内訌ヲ激發セシムル如ク工作セシム

四、外交ハ概シテ帝國ノ外交方針ニ追隨シ防共協定ヲ締結セシム

第三、經濟、交通及救濟

- 一、經濟及交通、同登ハ日滿支三國ノ防共確立ニ資スルト共ニ三國經濟ノ發展並ニ民衆ノ厚生ニ遺憾ナカラシム。特ニ所要ノ交通ハ帝國之ヲ實質的ニ把握シ就中北支ニ於テハ國防上ノ要求ヲ第一義トシ中、南支ニ於テハ一般民衆ノ利益ヲ特ニ考慮スルモノトス
- 二、經濟ハ日滿支有無相通ノ原則ニ從テ開發シ三國經濟圏ノ完成ニ邁進ス但シ第三國ノ既得ノ權益ヲ尊重シ或ハ經濟開發ニ參加セシムルニトテ妨ケサルモノトス

別紙

支那政權内面指導大綱

昭和十三年七月十九日

五 相會議決定

方針

帝國支那政權内面指導ノ目標、現存支那解決ニ裨益スルト共ニ日支兩民族之提携ヲ促進シ日滿兩國ノ不可分の善隣關係ヲ確立ト相俟テ我國防國策ニ投合スルニアリ。之が爲抗日思想彌漫セル現狀ニ對シテハ威力ヲ背景トシテ局面ヲ打開スルトモニ國民經濟ヲ向上シテ人心ヲ收攬シ東洋文化ヲ復活シテ指導精神ヲ確立シ恩威併ニ用ヒテ一般漢民族ノ自發的協力ヲ促スモノトス。

要領

第一 軍事

- 一 支那軍ヲ投降ヲ促進シテ之ヲ懷柔歸順セシムルト共ニ其反蔣及共意識ヲ消滅シテ新政府ヲ擁護シ支那ノ全クノ數支那軍ヲ以テ抗日ヲ容共軍潰滅ノ爲日本軍ニ協力セシムル如ク努力ヲ以テ民族間的相剋ヲ主義的討伐ニ誘導ス。
- 二 我占領地ノ海港及鐵道水路等交通ノ要衝地ニ要資源ノ所在地等必要ノ地點ニ所置シ日本軍ヲ駐屯シ僻陬地方ニ支那武裝團體ヲ組織シ治安ノ確保ニ當ラシム。
- 三 其兵力量ハ各地ノ實情ニ適合セシムル如ク決定スルモノトス。
- 三 防共軍事同盟ヲ締結シテ日本軍ヲ指導下ニ漸次展開ス。

140.9

No. 8

Doc. 2570 B

4. 聯合委員會及地方政權ノ權限ハ前項ノ趣旨ニ基キ
別ニ研究スルモ交通、通信、郵務、金融、海陸、
統稅、塩務、文教及思想対策等ノ共通事項ニ
関シテハ聯合委員會ノ所掌ノ統制下ニ地方政權ヲシテ
行ハシムルモノトス
5. 治安維持ニ関シテハ聯合委員會統制ノ下ニ地方政權
之ニ當ル
6. 外交ニ関シテハ當分、間共通外交事項ハ聯合委員會ノ
權限トシ局地的關係事項ハ各地方政權ヲシテ処理
セシム

二 準據ス 其具體的事項ハ別ニ定ム

1. 新日支關係設定ノ為調整締約セラルルニキ基礎事項
概不在、如シ

(1) 北支資源ノ利用開發

(2) 北支及揚子江下流域地域ニ於ケル日支強度結合
地帯ノ設定

蒙疆地方ノ對シ「特殊地位」設定

南支沿岸諸島ニ於ケル特殊地位ノ設定

(4) 互惠ヲ基調トスル日滿支一般提携就中善隣友
好防共同防衛經濟提携原則ノ設定

以上ノ目的ヲ達成スル為所要ノ期間帝國ノ内面指
導ヲ行フ

2. 内面指導ノ為、基準別紙第一「支那政權内面指
導大綱」ノ如シ

第三 聯合委員會ノ機構及組織

一 臨時 維新兩政府及蒙疆聯合委員會ヨリ成ル聯合委員
會(以下聯合委員會ト稱ス)ノ機構概不在、如シ

1. 聯合委員會ハ臨時 維新兩政府及蒙疆聯合委
員會ノ代表者ヲ以テ組織スル簡素ナル委員制トシ
差当リ北京ニ置ク

2. 各地方政權ノ境界ノ差当リ概不現在、儘トス

3. 北支、中支、蒙疆等ノ各地方政權ニハ各其特殊性
ニ即應スル広汎ナル自治ヲ行ハシム

第五 支那新中央政府樹立指導方針

昭和十三年七月十五日
五相會議決定

第一 方針

一、支那新中央政府ハ單ニ今次事変処理ニ関スル支那側當
事者タルニ止マラシムルコトナク日支ノ国交ヲ過去一切ノ相剋ヨ
リ脱却シテ大衆的見地ニ於テ善隣タルノ基礎ヲ確立セシムル為
ノ支那國政府ヲラシム

二、支那新中央政府ノ樹立ハ主トシテ支那側ヲシテ行ハシムルモ
帝國之ヲ内面的斡旋シ其ノ政治形態ハ分治合作主義ヲ採用ス
第二 樹立要領

一、成ルヘク速カニ先ツ臨時及維新兩政府協力シテ聯合委員ヲ樹
立シ次テ蒙疆聯合委員會ヲ之ニ聯合セシム
爾後右諸政權ハ逐次諸勢力ヲ吸收又ハ此等ト協力シテ真ノ
中央政府ヲ取大成セシム

二、漢口陷落シ蔣政權カ一地方政權ニ轉落スルカ若クハ蔣下野
現中央政府改組ノ事態生起スル迄新中央政府ヲ樹立セス

三、漢口陷落後蔣政權ニ分裂改組等ヲ見サル場合既成政權ヲ以
テ新中央政府ヲ樹立ス

四、蔣政權ニ分裂、改組等ヲ見親日政權出現シタル場合之ヲ中央
政府組織ノ一分子トナシ中央政府樹立ニ進ム

五、新中央政府承認ノ時機ハ第四項ノ改組(分裂)政權ニシテ
停戦ノ擔當者ヲ得タル場合若クハ第三項統一政權カ中
央政府タルノ実ヲ備フルニ至リタル場合ト豫定ス

六、支那新中央政府樹立工作ニ伴フ日支關係ノ調整ハ左記

No. 6

第四 時局ニ伴フ対支謀略

昭和十三年七月八日
五相會議決定

方針

敵ノ抗戰能力ヲ崩壞セシムルト共ニ支那現中央政府ヲ倒壞シテハ蔣介石ヲ失脚セシムル為現ニ實行シアル計畫ヲ更ニ強化ス

其要綱左ノ如シ

要領

- 一 支那一流人物ヲ起用シテ支那現中央政府並支那民衆ノ抗戰意識ヲ弱化セシムルト共ニ華國ナル新興政權成立ノ氣運ヲ醸成ス
- 二 雜軍ノ懷柔帰服工作ヲ促進シテ敵戦力ノ分裂弱化ヲ図ル
- 三 及蔣系実力派ヲ利用操縦ニテ敵中ニ反蔣、反共、反戦政府ヲ樹立セシム
- 四 回教工作ヲ推進シ西北地方ニ回教徒ニ依ル防共地帯ヲ設定ス

22/7 修正

五 茲般ノ崩落ヲ圖リ支那ノ在外資金ヲ取得スルコト等ニ依リ支那現中央政府ヲ財政的ニ自滅セシム

六 右諸工作ノ遂行ヲ容易テラシムル為所要ノ謀略宣傳ヲ行フ
備考

要領第五項ニ対シテハ尚研究ヲ繼續ス

No. 5

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NC 4 a

トシテ認ムサルヲ得サルニ至ラシム

帝國ノ新中央政府承認ハニ當時情勢ニ依ルニ該政權カ中
央政府ノ實ヲ備フニ至ラハルヘク速カニ行フ

4. 列國ノ權益ハ如何ナル之ヲ尊重シ好テ彼等ト事ヲ構フルカ如
キ態度ハ避クモ強カク明快ニ事ヲ處理斷行ニ依リ列國ヲ
ニテ我對支政策ヲ事實上了得セシ彼等ノ既得權益
ノ保持増進上自ラ我態度ヲ支持スルニ已テ得サルニ至ラ
ズ以テ反現中央政府ノ孤立化ヲ策ス

ニ要衝占據後ノ対策

要衝ヲ占據スルニ支那現中央政府ニシテ尚屈伏セサルトキハ帝國
ハ爾後直接武力ニ早急ニ事ヲ解決シ焦上慮スルニテ利益
々新中央政府ノ拡大強化ヲ促進スルト共ニ政治外交經濟思
想的ニ支那現中央政府ヲ愈々壓縮スル等主トシテ政略謀
略ノ途宮ニテ支那現中央政府ノ潰滅ヲ計ル
三 實行ノ方法ニ就テハ別ニ策ヲ定ム

頁

第三、支那現中央政府ニテ居伏セザル場合、對策

昭和十三年七月八日
五相會議決定

第一方、針

帝國ハ愈々國カヲ統合シ作戰、内政、外交、經濟、謀略、宣傳等國及一切ノ努力ヲ奉ケテ支那現中央政府ノ潰滅若クハ屈伏ニ集中スルト共ニ長期戰ニ應ジ現下也須、諸政策ヲ強化シ以テ形而上下ヲ通シ且ニ戰時態勢ヲ實現セム

第二、要領

一、要衝占據迄ノ對策

2. 支那ノ大勢ヲ制スルニ足ル要衝、占據ヲ目標トシ勉テ間隙ヲカラシムル也ノ積極作戰ヲ指シ連統セ敗戰感殊ニ其中原喪失ニ依リ支那現中央政府ノ自壞作用ト繼戰意志ノ放棄等トヲ誘導ス

2. 作戰ノ進展ニ伴ヒ政治、經濟、外交、思想等ノ各般ニ且リ益々諜略ヲ強化シテ親日及英諸勢力ノ助成ニ努ムト共抗日勢力ノ内部ノ切リ崩シト和平氣分ノ醸成及財政經濟基礎ノ破綻ヲ策シ以テ成ルヘク速カニ支那現中央政府ノ分裂及崩壞ヲクテ其局地政權ノ轉移ヲ期ス

石施策ハ帝國自ラ行フ外特ニ表面的ニ親日支那諸政權其他ヲ指導スニテ之ヲ行ハシム

3. 親日諸政權ヲ拡大強化スルト共成ルヘク速ク是等政權ヲ聚大成シテ一政權ニ統合セテ且ニ支那現中央政府ノ實現ヲ奉ケテ之ニ内外ヲテ現實ニ支那現中央政府代ニ新政權

員

第三支那現中央政府屈伏場合、對策

昭和十三年五月
五相會議決定

第一方針

支那現中央政府シテ屈伏シ来リ且場合於テ帝國ハ之ヲ一政權トシ、新興支那中央政府ノ傘下ニ合流セシムト、御前會議決定方針ニ基キ処理ス

第二要領

一帝國ハ事是解決ニ関ス既定方針ヲ堅持シ支那現中央政府ヲ相手トシテ日支全面的關係ノ調整ヲ行フニトシ
二支那現中央政府ニシテ屈伏シ且、後述第三條件ヲ受諾シ且、之ヲ友好一政權トシテ認メ既成新興支那中央政府ノ傘下ニ合流セシムカ又ハ既存ノ親日諸政權ト協力シ新中央政府ヲ樹立セシム 既成新中央政府ト合流新中央政府ノ樹立等ハ主トシテ支那側ヲ行ハシムモ帝國之内面的斡旋ス

第三、支那現中央政府屈伏ノ認定條件

- 一合流者ハ新中央政府樹立ニ矢ニ加ルコト
- 二右ニ伴フ旧國民政府ノ改称及改組
- 三抗日容共政策ノ放棄及親日滿防共政策ノ採用
- 四蔣介石ノ下野

第四、停戰

一、支那現中央政府ノ屈伏ノ事實ヲ認定シ得ルニテラサレハ停戰等ハ議ス

但シ停戰ヲ議ス場合於テ其條件ハ別ニ考充ス

No. 2

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三頁

第一、今後、支那事変指導方針

昭和十三年六月廿四日
五相會議決定

一、支那事変、直接解決ニ國力ヲ集中指向シ概ネ本
年中ニ戰爭目的ヲ達成スルヲ前提トシ内外諸
般、施策ヲ一ニ總テ之ニ即應セシム

二、第三國ノ友好的橋渡シニ條件次第ニテ之ヲ受諾

スルヲ妨ケズ

五相會議決定事項集 (昭和三十三年三月現在)

東亞局第一課

極秘

FILE COPY
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五相會議決定事項目次

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Doc. 2570B

No. 1

INTERNATIONAL PROSECUTION SECTION

EVIDENTIARY DOCUMENT NUMBER 2570

TITLE: Selected Sections from a handwritten, typewritten and
mimeographed binder re "Important Decisions Regarding International
and National Policies". Aug-Nov 1938. (Translated in Part)

SOURCE: Foreign Ministry

MICROFILMING

Document 2570 Source: Foreign Ministry
has been microfilmed on 25 Oct 1948 for
permanent historical record.

(None) (Part) of this document had been extracted for court use.

F. MATTISON
Files Unit
Document Division

INTERNATIONAL PROSECUTION SECTION
NETHERLANDS DIVISION

19 September 1947

To:
Files Unit,
Document Division.

From:
A. T. Laverge

Subject: Documents 2570 to 2579.

1. Document 2570 is a file of Foreign Ministry papers dealing with the China Incident. Some of the documents from this file have been taken out and numbered separately as Documents 2571 to 2579.
2. While re-scanning the above documents it was found that one of them entitled "Matters Decided Upon by the Five Ministers' Conferences as of October 31, 1938" had inadvertently been split up in several parts. Part of the document was still in File 2570 while other parts had been numbered separately as Documents 2575, 2576 and 2579. As processing of this document was considered necessary it was put together again and processed as Document 2570B. Consequently there are now no documents for file numbers 2575, 2576 and 2579.


A. T. Laverge

In this loose-binder, the Japanese original
copies are found for

Items 1, 4, 5, 9.

In one of the two bunches, both the
Japanese originals and English translation
are found for

Items 2, 7, 8, 10, 11.

In the other of the two bunches, the
English translation only is likely to be found
for

Items 3 and 6.

J. Jamishige

2570

~~2C-4~~
2C-6

Page 1

(157)

Strict Secrecy

Translated by Masataka YANO
~~checked by~~

Concerning the gist of

regulating the new relations

between China and Japan

^{attached}
1. The draft in the annexed papers was
deliberated and decided by the officials
in charge of the War, ^{navy} Navy, Foreign, Finance
Ministries on November 21st.

2. The parts written by "red ink" in
^{attached}
the draft in the annexed papers are
the amendment of the draft of October
29th which was formerly introduced

~~20-4~~
20-6

Page 2
(159)

~~at~~ ^{to} the executive meeting.

B. After the sanction ^{was given by it} of the upper
authorities in ^{respect} the four Ministries
concerned, the draft ^{attached} in the annexed
papers shall be introduced to the
Five Ministers' Conference by the
War Minister, ^{to} a secretary of the
~~same~~ conference, ^{so as to get} and the decision
shall be requested.
decision

2C - 6B

(110)

Strict Secrecy

for the adjustment
The Gist of Regulating
of the Sino-Japanese Relationship
the New Relations between
China and Japan

21st,
~~21st~~ November, SHOWA 13 / 1938 /

made by
The draft of the persons in charge
of the War, ~~Navy~~ Navy, Foreign, Finance Ministries

The translation of the ^{with} nine pages in
the Japanese document is the same
as the translation Chapter 1 Matter
to be regulated - - - appearing between
the the line of page 145 and the
first line of page 157 of translation

Duplicate
of Section 8
Wes.

2C-7B

(152)

Translated by Nomura.
checked by S. Tamenaga
23/7/11

An Addressor:

Mr. Kamimura, Chief of the
First
Section of the East-Asia Bureau.

~~attached to the Foreign Ministry.~~

Addressed:
~~recipient:~~

~~Tai Hoku~~, Mr. Kato, Chief of the ~~section~~
Foreign Section in
of General Affairs ~~attached to the~~
Government-General of Formosa, Taihoku.

Subject:

~~Business~~: REQUEST THAT A DOCUMENT
~~An affair of Requesting to send a~~
BE FORWARDED.

~~document.~~

I request you to ~~send~~ forward
the attached letter under separate cover
via Consul
~~to~~ to ~~Mr.~~ Matandolaira.

~~who is a nice-consul.~~

Nov.

Dated: 2. ~~Nov.~~ 1938.

(Be sure to send ^{the} attached
~~(note)~~ This is a rejected bill.
~~and~~ letter as it is.)

~~SECRET~~ SECRET

essential point ^{OF} management of administrative ³ affairs
"The ~~managing~~ ~~point~~ ~~of~~ ~~state~~ ~~affairs~~
~~concerning~~ ACCOMPANYING
~~which is going with~~ military operations

in South China.
Decisions made by ~~the~~ ^{THE} Ministers ~~of~~ ~~War~~, ~~Navy~~ and ~~Foreign~~ ~~Department~~.
This plan was decided by ~~the~~ ^{MINISTRY} ~~Minister~~

~~Foreign~~ ~~Minister~~, and ~~the~~ ~~Minister~~ ~~of~~ ~~Navy~~

The management of the administrative ~~concerning~~ ~~the~~ ~~management~~ ~~of~~ ~~state~~

in connection ~~with~~ ~~the~~ ~~military~~ ~~operations~~ ~~in~~ ~~South~~ ~~China~~ ~~shall~~, ~~the~~ ~~for~~ ~~time~~ ~~being~~,
affairs ~~which~~ ~~is~~ ~~going~~ ~~with~~ ~~the~~ ~~military~~ ~~operations~~ ~~in~~ ~~South~~ ~~China~~ ~~shall~~, ~~the~~ ~~for~~ ~~time~~ ~~being~~,
(Kwangtung and Kwankai Provinces ~~will~~ ~~be~~ ~~under~~ ~~the~~ ~~control~~ ~~of~~ ~~the~~ ~~military~~ ~~operations~~)

~~We~~ ~~should~~ ~~chiefly~~ ~~be~~ ~~based~~ ~~on~~
generally on the following ~~principles~~ ~~and~~ ~~object~~.

I. The Policy.

The main object is to make ~~the~~ South China ~~area~~ ^{purely} a ~~main~~

zone of military operations; ~~and~~ ~~not~~

guidance of state affairs in this ~~area~~ ^{territory}

is to ~~be~~ confined to the limit of

~~necessary~~ ^{necessity} for the military operations and

the maintenance of ~~the~~ public peace;

~~and~~ ^{while} other state affairs ~~are~~ ^{are} to be

~~left~~ ^{left} to the ~~Chinese~~ Chinese government.

~~This is our main object.~~

II. ^{Essential} ~~The main~~ points.

1. The Political guidance ^{shall be} ~~is~~ based upon

the following points.

a) The ^{execution} ~~execution~~ of ~~the~~ state affairs, ^{shall be left to} ~~especially~~ ~~conducting~~ of military administration will ~~wait for~~ ^{CHINESE SELF GOVERNMENT} ~~the~~ self governing of Chinese as much as possible ~~and~~ without especially conducting military administration.

~~state affairs by Chinese government.~~

b) ~~the~~ ^{conducting of (Administrative)} ~~Political~~ guidance ^{to be performed by us} ~~will follow the~~ ~~above items for the time being and~~

~~main point of the~~

~~will establish the association of public peace.~~ shall be limited to fostering the committee for public peace maintenance in accordance ^{the} ~~according to the object of~~ ~~the~~ ~~above item~~ with the principle stated in the above paragraph.

(c) ~~We leave~~ The establishment of regimes shall be left to ^{THE CHINESE} ~~the occurrence~~ local ~~government to the Chinese~~ ~~government~~ from the Chinese side.

But as to the promotion of the establishment of local government, (TAI SHITUBETSUINKHI)

our strategic agency (a Special

Committee ~~towards~~ ^{shall chiefly} China) ~~take~~

IN COOPERATION WITH charge of it ~~with the aid of~~

~~directing organ~~ ORGAN FOR ^{DIRECTORY OF STATE AFFAIRS} ~~directing organ~~ our leading agency of state affairs

(~~referred to~~) (THE CANTON LIAISON CONFERENCE

(~~Kwangchow~~ ~~Conference~~ ~~by~~ OF THE WAR, NAVY, AND FOREIGN MINISTRIES)

(~~War, Navy, AND Foreign Ministries~~)

~~War ministry~~), and our ^{directive} ~~leading~~

organ for ^{shall} ~~state~~ state affairs ~~take~~ charge

of the ^{guidance} ~~leading~~ of the local

governments after ^{their} ~~having~~ establishment.

GUIDANCE OF

① Concerning the ~~political~~ ~~leading~~ in administration ^{or} matters in ^{an effort} and others toward South China, ~~the~~

shall be made in trying to have both the Chinese government ~~should~~ convince ~~them~~ of our love and officials and the public in South China depend upon

^{especially} ~~protection~~ ~~for~~ ~~the~~ ~~people~~ ~~of~~ ~~South~~ ~~China~~ ~~by~~ ~~extending~~ ~~thoroughly~~ our love and ^{DRIVING HOME}

^{EXALTATION} ~~of~~ ~~our~~ ~~name~~ ~~in~~ ~~view~~ ~~of~~ ~~the~~ ~~fact~~ ~~of~~ ~~our~~ ~~protection~~ ~~to~~ ~~the~~ ~~people~~ ~~especially~~ ~~under~~ ~~the~~ ~~army~~ ~~that~~ ~~the~~ ~~government~~ ~~and~~ ~~the~~ ~~people~~ ~~in~~ ~~view~~ ~~of~~ ~~the~~ ~~fact~~ ~~that~~ ~~they~~ ~~THE~~ ~~OFFICIALS~~ ~~AND~~ ~~THE~~ ~~PEOPLE~~ ~~in~~ ~~South~~ ~~China~~ ~~do~~ ~~not~~ ~~yet~~ ~~understand~~

^{MIGHT} ~~the~~ ~~influence~~ ~~of~~ ~~our~~ ~~Imperial~~ ~~army~~ ~~and~~ ~~our~~ ~~national~~ ~~power~~ ~~and~~ ~~moreover~~ ~~that~~ ~~the~~ ~~people~~

in South China have a particular nature; ~~thus we try to make them assume pro-japanese attitude~~

2. The economic guidance ^{shall be} ~~is~~ based upon the following points:—

a. Concerning the economic measures

shall, we, for the time being, make it our

~~principal object to get resources~~ ^{obtain commodities}

which are ^{chiefly} necessary for the ^{existence} living of

our army in China and to promote

our trade, ^{while trying gradually} ~~as well as expecting~~ to

recover the living condition of

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Chinese people, ~~that we do not~~ take
at this time take no MEASURE FOR ESTABLISHING
~~any particular measures of establishing~~

or monopolizing ^{THE} new rights and

interests.

Our principal object is ~~to~~ chiefly to

① ~~to~~ make Chinese, who are chiefly

pro-japanese and anti-Chiang Kai-Shek,

~~to~~ perform the economic construction, and

to limit

the new constructions, which ^{have} depend

upon our ^{capital investment} resources and materials,

~~should be limited to the extent of~~

to especially essential matters such as
~~necessity~~ for the promotion of trade,

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WINNING OVER THE CHINESE IN THE ¹⁰
~~operations~~
~~counter-plan for Chinese in the~~
etc

South Seas ~~and~~ ^{AND OTHER MEASURES}
TOGETHER WITH ^{THESE} GOVERNING ^{AND OTHER MEASURES} WE SHOULD DIRECT
(c) ~~the lead Chinese, who are in the~~

South Seas, ~~should be directed to~~ ^{to} become

~~anti-Chiang Kai-Shek and pro-Japanese,~~
~~in accordance with the administration and other~~
~~measures, and be made to~~
~~and make them contribute to our~~

policy towards South China, ^{AND} ^{and thus,} at the same time,
the acquisition of ^{RESOURCES, WHICH WE LACK} ~~resources~~ should
~~we plan to promote our South Seas~~
be made easier by developing the South Seas
Trade and make it easier to get
Trade.

~~the insufficient resources.~~

HANDLING OF RELATIONS WITH "

B The management concerning the third
THIRD PARTY NATIONS shall be
country is based upon the following points -

a ~~to respect~~ The rights and
interests of ^a the third country and ~~the~~ power shall be respected;

~~avoid~~ ~~not want~~ the occurrence of diplomatic
or economic troubles with it, ^{be avoided;} ~~while~~ and

~~we should be precautions not to assume~~

any ^{measures to expect} attitude of ~~rejecting~~ the third ^{power} country
be guarded against; and thus an effort should be made
~~not to~~ try ^{NOT} to give any ^{EXCUSE FOR} ~~chance of~~
MEDDLING ⁱⁿ the incident.
~~interference~~ ~~to the third country.~~

In case ~~a~~ a strife occurs it should be settled
~~we settle it~~

IMMEDIATELY AND

~~as soon as possible~~ ^{on the spot, if possible,} ~~in the actual~~

BY TAKING A GENERAL VIEWPOINT.
~~from a wide~~
~~places taking a large view of the~~

situation.

② As for ~~Towards~~ Britain, we recognize

her ESTABLISHED ~~rights and interests~~ shall be recognized ~~which she~~

while avoiding strictly ~~that~~ ~~and~~ ~~to~~ ~~not~~ ~~want~~ ~~the~~

OUTBREAK

~~occurrence of~~ trouble with her,

TO TAKE SUITABLE MEASURES TO
~~and~~ ~~take~~ ~~suitable~~ ~~measures~~

shall be taken that ~~will~~ make her abandon

her policy of helping ^{THE} Chiang Kai-shek regime ~~friendly and cooperative attitude~~

and ~~must~~ the policy of the ~~Empire~~.

TO MAKE HER FOLLOW ^{JAPAN} ~~towards us and that she may be~~

~~obliged to abandon her policy of~~

~~Supporting Chiang Kai-Shek's government.~~

© We maintain ^a ~~the~~ friendly attitude shall be maintained toward Macao.

ADMINISTRATIVE MANAGEMENT IN THE

4. ~~The local agencies of the three Ministries,~~

SOUTH CHINA AREA OCCUPIED BY ^{THE ARMY} ~~A~~ SHALL BE

~~War, Foreign and Navy will establish~~
MADE BY THE LOCAL AGENCY OF THE MINISTRIES

~~The Administrative~~
~~The political management in the area~~
OF WAR, NAVY, AND ~~OF THE~~ FOREIGN MINISTRY,
occupied by

~~A War and South China Army occupied~~

It shall be discussed, decided and carried out.

~~by THE~~ ^{by} ~~the~~ (Canton) Liaison
composed of local agencies of ^{the} three

conference ~~will be held~~ ^{and} ~~decision~~ and
ministries of War, Navy and ^{and} Foreign MINISTRY
perform it.

(1915)

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For ^{the} time being,

the Area ~~for~~ which the Liaison

is RESPONSIBLE

Conference ~~to be arranged, is, for the~~

will be

THE

tung and

~~present, limited to~~ Kuang - ~~shu~~

Kuang-hsi districts.

~~and its neighbourhood.~~

This Liaison Conference and the

(TAISHI TAIKU BENSU IINKAI)

strategic agency (Special Committee

~~on~~ ^{on} towards China) shall maintain close

HARMONY.

relations ~~and~~ ~~on~~.

INTERNATIONAL PROSECUTION SECTION

Doc. Nos. 2570-2579, inclusive

9 August 1946

ANALYSIS OF DOCUMENTARY EVIDENCE

DESCRIPTION OF ATTACHED DOCUMENT

Title and Nature: Selected Sections from a handwritten, typewritten and mimeographed binder re "Important Decisions Regarding International and National Policies". Aug-Nov 1938. (Translated in Part)

Date: Aug-Nov 1938 Original Copy Language: Japanese

Has it been translated? Yes No
Has it been photostated? Yes No

LOCATION OF ORIGINAL

Document Section

SOURCE OF ORIGINAL: Foreign Ministry

PERSONS IMPLICATED: ARITA, Hachiro; DOIHARA, Kenji; TSUDA; BANZAI, Rihachiro; KONOE, Fumimaro

CRIMES TO WHICH DOCUMENT APPLICABLE: All-China Military Aggression

SUMMARY OF RELEVANT POINTS

Doc. No. 2570

Parent binder, including miscellaneous dispatches and reports, Aug-Nov 1938.

Doc. No. 2571

Section 1. (Translation Attached) Outline of Management of Administrative Affairs Ensuing from Military Operations in South China. Outline of Management of Administrative Affairs in the Hankow Area. Decided by the War, Naval and Foreign Ministers. 28 Oct 1938. The main object is to maintain South China as an area of military operations. Administrative guidance should be limited within the scope

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Page 1

necessary to preserve peace and ensure successful military operations. Other administrative affairs are left to the Chinese Gov't as much as possible, so that the Japanese Army will not have to shoulder the task of military government. A "Peace Maintenance Association" will be established. The establishment of local regions will be accelerated by a "Special Committee to cope with Chinese Problems", which will cooperate with the "Canton Liaison Conference of the Army, Navy and Foreign Ministers". This last will guide local regimes after their organizations. Economic policy will be to support the Japanese army in the field for the present, and to promote future foreign trade and recovery of South China itself. We must win over Chinese residents abroad in order to help our plan for South China and gain materials we need by trade with the Southern regions. In respect to third-power interests: Diplomatic and economic complications will be avoided; we will try not to give third powers an excuse to interfere in the incident. England's existing interests will be recognized. Appropriate steps will be taken to ensure that England discard her policy of aiding the Chiang Kai Shek Gov't and accept the administrative policy of Japan. Chinese economic constructions will be financed by Japanese capital. The management of local administrative affairs in occupied areas of South China will be considered, decided and enforced by Army, Navy and Foreign Ministers at the Canton Liaison Conference.

Doc. No. 2572

Section 2. (Translation Attached) Telegrams:

From Consul General In Hongkong NAKAJURATO to ARITA, 3 Nov 1938. (No. 1473): Request that liaison conference for Hongkong be established in the same manner as the one at Canton.

From Foreign Vice-Minister SAWADA to Vice-Minister of Overseas Affairs H. GIMARA, 7 Nov 1938. (No. 480) Paper outlined in Section 1 above is sent to H. GIMARA.

Same paper sent to Finance Vice-Minister ISHIWATA from SAWADA.

Sent to Consul General HORI in Nanking, Consul General UCHIDA in Amoy, Acting Consul General OGURO in HAIKOW from ARITA.

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Another telegram from NAKAMURA to ARITA, 3 Nov 1938, re importance of forming some governing organ for Hongkong. NAKAMURA requests the Army and Navy be consulted.

Doc. No. 2573

Section 3. (Translation Attached) Re establishment of Liaison Committee of Five Ministers Conference 7 Oct 1938.

This liaison committee is organized to screen and select topics for discussion at Five Minister Conferences, and to fill in the concrete essentials to plans and policies made by the Five Minister Conference. The Liaison Committee is formed of representatives of the Foreign, Finance, Army and Navy ministries and of bureaus within these ministries.

Doc. No. 2574

Section 4. (Translation Attached) Principles for the adjustment of Sino-Japanese Relations, decided at the Five Ministers Conference of 25 Nov 1938. Japan, China and Manchuria should unite in good fellowship to establish an Asiatic Axis for peace. Unity should be based on friendship, joint-defense against communism and economic cooperation. An area should be established in North China and Mongolia where Japan can exploit natural resources. A special region should be established in the MONGOLIA region for the purpose of anti-communism in Inner Mongolia. On the lower part of the YANGTZE River there should be established a strongly united area for economic purposes. Inner Mongolia shall be a strong autonomic area. Japan will help the establishment of these areas by despatching special advisors. In order to root out communistic elements, Japan will garrison the necessary forces in North China and Mongolia, and all Chinese forces will be under Japanese command. Excepting the forces mentioned above and Jap forces in the Nanking-Shanghai-Kowchow triangle all Jap forces will be withdrawn. China is to bear a share of maintenance of Jap garrisons. Japan retains the right to supervise and commandeer railways, air routes and all communications in areas where Japanese forces are stationed. China will limit her soldiers and police (in Jap garrisoned areas) to the minimum number necessary for peace maintenance. The three nations will make treaties re economic exploitation of Inner Mongolia, North China and other areas. Special attention will be paid to resources not found in Japan or Manchuria.

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Doc. No. 2575

Section 5. (Translation attached) Emergency Financial Policy for Middle China, decided at the Five Ministers Conference, 5 July 1938. Since it is essential to adjust relations with third countries in order that they stop aiding CHIANG, Japan is prepared to remove restrictions on trade and financial activities of foreign firms and banks in the occupied areas of Central China. We should get the cooperation of third countries, especially England, aiming at the acceleration of trade in Central China. We should issue new currency in anticipation of the collapse of the present currency. Under certain circumstances it may be well to solicit German and Italian aid also. Japan must have financial leadership in Central China. As well as attracting Chinese financial circles, we must aim at undermining the CHUNGKING government. These negotiations must be kept secret.

Doc. No. 2576

Section 6. (Translation attached) Temporary Diplomatic Policy toward Britain, decided at the Five Minister Conference on 8 July 1938: We must cause Britain to stop aiding CHIANG by impressing her with the justness of our cause.

Creation of a Special Committee for China, decided at Five Minister Conference, 26 July 1938. This committee will be an organ of the Five Ministers Conference, and will enforce policies of that conference and help establish the new Chinese Central Government. Organs on the spot in China will receive orders from the Special Committee for China. Liaison will be maintained between the committee and the Imperial Headquarters by the War and Navy Minister. The committee will be headed by DOIHARA, TSUDA and BANZAI.

Doc. No. 2577

Section 7. (Translation attached) Adjustment of Sino-Japanese relations, decided at Five Minister Conference, 25 Nov 1938. The main purpose in settling the present incident is the establishment of a new order in East Asia based on military victories. We must guard against a third country checking our activities. HAINAN Island will be cap-

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tured if strategically necessary. Foreign Minister said: Economic cooperation between Japan, China and Manchuria would limit profits of outsiders in China. Therefore economic cooperation between the three countries should be played down somewhat in order to prevent complications of international relations and to aid Japanese interests in a wide sense.

Doc. No. 2578

Section 8. (Translation attached) Telegram dispatched 29 Oct 1938 from KONOE to Consuls HORIUCHI and HIDAKA in PEKING and SHANGHAI respectively. Code No. 3244. Re Management of political affairs in the HANKOW Area.

Summary: "For the time being, we aim chiefly at establishing the Public Order Maintenance Association, and following stabilization of the situation, an anti-comintern local government will be established. The area of this government will be KIANGSI, HUNAN and HUPEH." This is to be carried out by the Special Committee for China supported by the HANKOW liaison Conference of the Army, Navy and Foreign Ministers. We will not start new enterprises backed by our capital.

Telegram dispatched 29 Oct 1938, from KONOE to the above two consuls and NAKAJURA in HONGKONG. Code No. 3243. Re Management of political affairs following the South China operation.

Summary: "South China will be considered an area of military operations." Political affairs to be managed by Chinese. We will limit our guidance to the extent of developing the Public Order Maintenance Association. Use of Japanese capital will be limited to cases where it will aid in development of trade in connection with our plans re Chinese traders (KAKYO) in the Southern Areas.

Doc. No. 2579

Section 9. (Translation Attached) The Establishment of a Federal Committee. Decided at Five Minister Conference. 9 Sep 1938. The Federal Committee will be set up in PEIPING. The F. C. will have jurisdiction over political affairs common to the Provisional Government and the Restoration Govt

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and is to facilitate the establishment of a new Central Govt. The Provisional and Restoration govts will send representatives to the F. C., and the MONGOLIA-SINKIANG Committee may do likewise. (More here on organization of the F. C.) The F. C. will be guided by North China Administrative Control Organ.

Analyst: Lt Wilds

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~~cover~~

~~2570 B~~

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Collections of items decided by the

Five Minutes Conference

D

of October 31, Showa 13/1938/

IPS Doc 2570 B

~~perused~~

Retranslated

[Faint handwritten scribbles]

PB 1 b

Transmitted by Kawan (B4)

1/2nd cover/

TOP SECRET

Restricted COLLECTION OF
ITEMS DECIDED BY THE FIVE MINISTERS' CONFERENCE

(As of October 31, Showa 13/1938/1)
(On 31 Oct. 1938)

Bureau.
The First Section of the East Asia Department

1/1

Contents of Items Decided by ^{the} Five Ministers Conference
for Directing ^{in the future}

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1605C

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at Present

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/3/

~~1) THE FIRST: THE FUTURE LEADING POLICY FOR~~

DIRECTING ~~OF~~ THE CHINA INCIDENT IN THE FUTURE.

Decided by the Five Ministers Conference on ^{June 24,} ~~24 June 1938.~~

Shōwa 13/1938

1. We ~~will~~ ^{shall direct and} concentrate our national power ^{to the immediate} ~~on~~ resolution

of the China Incident; and ~~we~~, ^{assuming} on assumption that we ^{shall} achieve our

objective in ^{we shall promptly} ~~the~~ war within three years, adapt ^{all our policies both} ~~every~~ ^{internal and external,} ~~foreign~~

to that ~~end~~ ^{to that end} policy to the way of ~~the~~ achievement.

We shall not interfere with the acceptance of
~~According to the terms,~~ ^(to accept)

2. ~~We will not reject friendly mediation from any country standing~~
a third power's friendly mediation depending on
~~outside.~~ the terms thereof.

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2) THE SECOND: COUNTER-MEASURES IN CASE ~~THAT~~ THE (U.S.)
CHINESE CENTRAL GOVERNMENT SURRENDERS.
PRESENT CENTRAL CHINESE GOVERNMENT SUBMITS

July 8, Showa 13

Decided by the Five Ministers Conference on ~~July 1938~~

i). ~~The~~ Policy.

~~The Note: The Line of Policy~~

1938/

In case ~~that~~ the present ^{Central} Chinese Government ^{surrenders,} ~~submits~~

~~as the Japanese Empire~~ will make it ^{an} ~~one of Chinese~~ administrative ^{power}

power and manage it according to the policy decided by

the Council in the Imperial Presence ^(namely,) to "let it unite with

^{Rising} ~~the Newly Rose~~ ^{Central} Chinese Administrative Powers."

ii) ~~The~~ Outline

~~The Second: The Way of Practice~~

Japan will firmly abide by
 a. ~~The Japanese Empire~~ firmly holds the pre-arranged ~~policy~~ ^{policy}

for the ~~resolution~~ ^{resolution} of the China Incident, and ~~does~~ ^{will} not adjust
~~general~~ ^{general} relations between Japan and China ^{with the present Chinese}
~~making negotiations~~ ^{Central Government as the other party.}
~~with the country.~~

b. ~~In case that~~ ^{if} the present ^{Central} Chinese Government
~~surrenders~~ ^{surrenders}, and accepts the third ^{condition} ~~term~~ ^{mentioned}
~~shall recognize~~ ^{shall recognize} later, we ~~admit~~ ^{admit} it as ~~one of~~ ^a friendly Chinese administrative
~~power~~ ^{power} and let it unite with the existing ^{Rising Chinese Central} ~~Newly Rose~~ Central
~~Chinese Administrative~~ ^{Power}, have it co-operate
 with the existing pro-Japanese administrative power
 central administrative powers in cooperation with every
 to establish ~~a new~~ ^{a new} central administration.

Although ^{themselves} existing pro-Japanese administrators ~~do~~ make the Chinese ~~sorry~~ will amalgamate ^{5/} ~~out for themselves to unite~~ with the existing New Central Administrative Powers

or establish a new Central Government, ~~However~~, the Japanese Empire ^{will} assist ^{them} in the background.

iii) ~~The Third: Terms for~~ ^{surrender} ~~the Subjugation~~ Submission of the Present

Central Chinese Government.

a) It must ^{with} unite with the New Central Administrative ^{Powers} or participate

in establishing a New Central Government.

(Together with the above it must ~~be~~ ~~to~~ rename and reorganize the old National Government.)

It must ~~be~~ give up its anti-Japanese and pro-Comintern policy, and adopt

Pro-Japanese ~~and~~ Manchurian and Anti-Comintern policy.

d. ~~Retiring~~ of CHIANG Kai-Shek ^(must be retired) from public life.

iv) Cessation of Hostilities
~~The Fourth: Ceasing Fire~~

~~We~~ will not consult with the present Central Chinese Government
the cessation of hostilities
about ~~ceasing fire~~ unless we recognize the fact that it
surely submitted us is duly recognized.

if the cessation of hostilities is discussed, we
However, ~~we will consider separately from the above the issues~~
will consider the question of submission separately.
~~for consulting ceasing fire itself.~~

1/6/.....

3)

~~THE THIRD: COUNTER-MEASURES IN THE CASE~~

~~THAT~~ THE PRESENT CENTRAL CHINESE

REFUSES TO SURRENDER.

GOVERNMENT ~~DOES NOT~~ ~~SUBMIT~~ ~~US~~

[SHOWA 13]

Decided by the Five Ministers Conference on 8 July 1938.

^I
~~The First: The Line of Policy~~

The Japanese Empire unifies her national power more and more,
 [the whole nation will exert itself to the utmost in the field
 and concentrate all her national efforts ^{propaganda,} of tactics, home
 policies, diplomacy, economy, strategy ^{and} propaganda ^{in order to} upon destroying
 subjugate
 or utterly beating the present Central Chinese Government; ~~and~~
 at the same time, ^{it will} strengthen ^{her present} ~~the current~~ various necessary policies
 for the ^{which meet} accomplishment of ^a prolonged war, and ^{will} thus realize a
 full ^{footing in both the} wartime posture through both physical and metaphysical ^{sense} phases.

ⁱⁱ
~~The Second: The Way of Practice~~ Measures

~~(which)~~ to prior to the occupation of
 I. Measures ~~Should~~ Be Taken ~~until the~~ ~~Occupation~~ Strategic Points.

We should aim to occupy strategic points which serve us in controlling the general trend in China, and perform active military

operations as continuously as possible, ~~and cause~~ ^{so as to make} the present

Central Chinese Government ~~to~~ give up its intention to continue

the present war and ~~to~~ destroy themselves by ^a the continued sense

feelings of defeat and especially by ^{in the loss of the central} ~~losing their~~ ^{highland plain.}

In addition to developing our military operations, ~~to~~ ^{we} should strive to promote ^{all} ~~every~~ pro-Japanese and anti-

Comintern ^{influence} powers by intensifying ^{our} strategics ~~in~~ administration,

economy, diplomacy, thought, ~~and~~ etc., (every sphere ~~such as~~)

~~accompanying development of military operations, and, on~~ ^{while}

we should aim ~~at~~ causing a split among the ~~the~~ other hand, ~~contemplate to split~~ anti-Japanese powers

in order ^{a desire for}
~~among themselves~~, to bring about ~~peace-like mood~~ and

to break down the financial and economic foundation

of the present Government. ^{In this way, we may hope to} ~~and, thereby, we expect~~ split up

and ~~breakdown~~ ^{destroy} of the present Central Chinese Government

or, at least, ^{degrade it} ~~its fall~~ into a merely local administrator.

The foregoing policies are to be practised ~~not only by ourselves~~
 (also under cover)

but by every pro-Japanese administrator ^{in China.} ~~and the like in~~

~~China confidentially by our leading.~~

(9) We should expand and strengthen the various pro-

Japanese administrative powers, and, at the same time,

endeavor to unite them into a single ^(great) administrative power

20-4 (12)

(75)

as soon as possible, ^{making} ~~and make~~ it exhibit its power as the
real Central Chinese Government, and, thereby, ^{causing} ~~make~~ both
the Chinese themselves and foreign countries ~~to be obliged~~
^{to recognise} it as the new administrative power ^{in succession} ~~taking the~~
^{to} place of the present Central Chinese Government.

~~It depends upon ^{only} surrounding situation ~~that~~ when~~
Japan's ^{recognition} ~~should recognize~~ the new Central Administrators will
depend solely upon the current situation.
However, Japan should do so as soon as possible after it
^{acquires} ~~can so long~~ real ability ^{to act} as a central government.
Although we
~~they~~ should have regard ^{to} for the interests of foreign countries
as ^{far} ~~much~~ as possible, and should not ^{deliberately} assume such an

we must continue
 attitude as to ~~make~~ ^{cause} strife with them, ~~from our accord.~~
 to take strong and definite measures to deal with
 But, ~~by mighty and definite disposition of the present~~
 Incident, ~~we make the foreign countries~~ ^{will} so that they may ~~comprehend our~~ ^{the reality of}
 policy towards China ~~in reality, and make them to be~~ ^{and be brought into line with}
 us in order to preserve
~~obliged to support our attitude for the sake of preserving~~
 and increasing ^{it is in this} them our vested interests. ~~Thus, we can~~
 way that we should bring about the
~~isolation of the present~~ Central Chinese Govern-
 ment.

(Which) to be
 II. Measures ~~Should Be~~ Taken After the Occupation of
 Strategic Points.

In ^{the event of} ~~case that~~ the present Central Chinese Government

refusing to surrender even after
~~do not submit us even~~ their strategic points are
 /9/ they settle
 occupied by us, we must not impatient to resolve the
 the direct use of
 Incident quickly by using military power ~~directly~~,
 present) should aim at the destruction of
 but ~~desire to destroy~~ the present Central

Chinese Government by using such policies and stratagems
 as to promote ~~much more~~ further the expansion and strengthening
 of the new Central Administrative Powers, ~~and also to oppress~~ while bringing increasing
 pressure to bear on
 all the ~~main~~ the present Central Chinese Government

politically, diplomatically, economically and spiritually.
 The method of execution of the above will be laid
~~The way of executing is to be separately planned.~~
 down separately.
 /10/

Document 20-4

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~~Done since before
Wien~~

Translated by Teikichi YAMAMOTO
July 1946

Checked by TATSUMI

(51)

(p. 12) No. 5. The ^{Plan} policies for guiding the establish-

ment of the New Central Government of
China.

Chinese Republic.

Resolved at
Resolved in the

Five Ministers' Conference on July 15th

Shōwa 13 (1938)

No. Part 1. The Principles ^{Plan}
^{a Chinese}
China

I. To have to make ^a to establish a Government
which will not only be the party to take charge of the
settlement of ^{which} ^{will also} ~~which~~ should be able to lay the foundation of a
the incident but ^{established}

secure and friendly neighboring nation, on the view points

of MAHĀYĀNA (the Greater vehicle) stripped

off all of the past diplomatic conflicts

→ be the party who shall take charge over the settlement
of the present troubles. (52)

with Japan and China and not only to be the

II. Although the establishment of the

new central ^{government} Govt of China should be entrusted

to ~~with~~ the Chinese parties, ^{but} Japan
will give ^{informal assistance} ~~informal assistance~~
should internally assist its construction.

~~and~~ The form of its administration should
local administrative units to form the central
be made to follow after the system of re-
government will be adopted
~~union of separate ruling.~~

Outline of the Establishment
No. Part 2. The synopsis of the construction

I To establish a United Committee
in cooperation between the Provisional and

Reformed

3 the ~~New~~ Governments will ~~co-operate to establish~~
Restoration regimes as soon as possible and

a united committee United Committee

and then ~~to have~~ Mongolia-Sinkiang ~~to~~

^{these governments,}

1/p.13/ join it. } Then to foster ~~this regime~~ to

^{New Paragraph}

gradually absorb or cooperate with other

various regimes so as to be able to

accomplish a real Central Govt.

I 2. To hold off ~~to~~ ^{the} establish ^{ment of,} the new
Central Govt until ^{the Chiang regime will have} the affairs ~~develop~~
~~dwindled~~ to a local regime or

~~whereupon~~ the reorganization of the present

Central Govt ^{will be} ~~is~~ necessitated on account

of Chiang's Regime ^{either} ~~falling~~ into a local authority

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~~or~~ abdication ~~by~~ himself, as the result of the fall of Hankow.

III 3. The new central Govt ^{will} ~~should~~ be established by ^{putting} existing regimes ^{together}, in case of the disruption or reorganization do not take place ⁱⁿ Chiang's regime after the fall of Hankow.

IV 4 In case of ~~certain~~ ^a pro-Japan ^{are} regimes ~~within~~ Chiang's regime as the result of its ~~being developed~~ ^{appears} on account of the disruption or ~~the~~ reorganization of Chiang's regime, ^{it} ~~they~~ ^{will} ~~should~~ be accepted as ^{an} elements of the

prospective Central Govt.

V 5. The recognition of the New Central Govt ~~shall~~ be timed ~~when~~ ^{is scheduled to} either ~~a~~ ^{when the} party reorganized (disrupted) regime as mentioned ~~grown~~ ^{as per} paragraph 4 ~~or~~ ^{above} ~~is~~ ^{can} be regarded as Capable to take charge ~~over~~ ^{of} the cessation of hostilities or ~~a~~ ^{when the} united regime ~~as~~ ^{mentioned in} paragraph 3 ~~or~~ ^{is} ~~was~~ ^{developed to} be powerful enough to be the Central Govt.

1P.14/ VI 6. The adjust^{ment} of the relations between Japan and China in conformity with the measures for the establishment of the new

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Central Government ^{will} ~~should~~ be worked out ^{according to} ~~as~~
~~the following~~
~~under~~, the practical items of which being
 provided separately.

1. ~~The~~ ^{general} fundamental items to be adjusted
 and concluded ^{with} ~~in~~ ^{up a} ~~compliance~~ ~~with~~ ~~the~~ setting of new relationships
 behalf of

between Japan and China ~~and the treaties~~

~~to be concluded~~ ^{are} shall be as under :-

(A) The development of natural re-
 sources in North China.

(B) To lay down ^{Jap-Chinese stronger combination} a special area ~~for~~
~~the combined interests of Japan and China in~~

(57)

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~~extraordinary consistencies~~, in North China
and the lower reaches of the Yangtze River.

(~~b. to be subject to further investigation~~)

To ^{give} ~~lay down~~ a special ^{position} ~~area~~ in ~~connection~~

with the relation with Soviet Union ^{to} ~~to~~

Mongolia-Sin ^{(against the} ~~to~~ ^{U.S.S.R.}
-^{Sin} ~~Manchuria~~ districts.)

To provide a special ^{position} ~~zone~~ on the islands

along the coast of South China.

(Marginal note: This item (b) is subject to further study.)

(C) The realization of the general

Cooperation among Japan, Manchukuo

and China on the basis of reciprocity, ~~and~~

(58)

8 especially ^{the} ^(action of) to determine the principles on
friendship, cooperative ^{communist's} ~~anti-communist~~
defence and economical linking.

In order to attain the above aims the Imperial
Gov't ^{will} ~~should~~ practise an ^{interim} ~~internal~~ guidance
for a period considered necessary.

(p. 15) 2. ~~I~~ The basic items for the ^{interim} ~~internal~~
guidance ^{are} shown in no 1 of
the attached documents: "The ^{Gist of} ~~General basic~~
items for the ^{interim} ~~internal~~ guidance ~~for~~ the
Chinese Gov't."

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^{no.}
~~Part~~ B. The organization and

System of the United Committee.

I. The ^{general} organization of the United Committee
consisting of The Provisional and ^{Reformed} ~~Restoration~~

regimes, ^{along with the} ~~and~~ Mongolia - ^{Sin} ~~Hen~~ Kiang

United Committee, ^{which} ~~shall be referred to as~~
~~the United Committee hereunder~~ ^{will} ~~shall be~~
^{(Simply to be named as "the United}
~~roughly as follows:~~ ^{Committee" hereunder.)}

1. I The United committee ^{will} ~~shall~~
be a simplified organization composed of
the representatives of the Provisional and

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Reformed ~~restoration~~ regimes ^{along with} Mongolia - ~~Manchuria~~ ^{Sin} Kiang ⁽²⁰⁾ and the United Committee will ~~and shall~~ be seated at Peking for the time being.

2 ¶ The borders of every local regime will be almost the same ~~to be left as they are~~ at present, for the time being.

3 ¶ The regimes of North China, Central China and Mongolia - ~~Manchuria~~ ^{Sin} Kiang will ~~shall~~ be allowed to ^{of autonomy} administer by them - as extensively - ~~as to the highest degree~~ ^{comply} as to ~~with~~ their individual specialities.

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jurisdictions

4. IV The ~~competence~~ of the United Committee

and the local regimes ~~shall~~ ^{will} be investigated ^{separately}

according to the principles provided in the

(p. 16) preceding paragraph, but, ^{as to such} ~~the~~ Common items ~~over~~ ^{traffic} rules, such as, communication, ^{mail} ~~postages~~

finance, customs, consolidated tax, salt,

administration ~~on salt~~, education and thought-guidance

will take charge of ~~the counter measure on thoughts~~; the local regimes shall be made to act under the necessary

Control ~~by the~~ Committee, as considered of United

~~Necessary~~ ^{in some regimes to act}

5. V. The maintenance of public order

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~~shall~~ ^{will} be taken care of by the local regimes

under the control of the United Committee

^{As to diplomacy,} ^{common}
 b. IV For the time being, the ~~diplomatie~~

^{will} affairs ~~shall~~ be dealt with by the United

Committee and the local affairs by the
^{local regimes}
~~parties~~ concerned.

(p. 17)

The attached document "The ^{Gist} ~~general basic~~

~~items~~ for the internal ⁱⁿ guidance ~~of~~ the Chinese
 Government", ^{decided at,} ~~resolved on~~ the five

Minister's conference on July 19, Showa 13
 (1938)

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Plan.
The ~~principles~~.

aims of the ^{Empire} ~~Imperial Govt~~ as regards
The ~~objectives~~ ^{for} the internal guidance ~~for~~ ^{of} the
~~benefit~~ the settlement of Incident,
Chinese Govt, are to ~~bring~~ the present ~~war~~
~~into a favorable conclusion to the Empire,~~
to ~~promote~~ the cooperation between
the two nations of Japan and China,
to establish an ^{Si} indivisible friendly
relations between Japan and Manchukuo
and thereby to contribute ^{to our} ~~to~~ the national
defence ~~of our country~~.

Considering,

For the above, in view of the present

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(64)

situation in which the anti-Japanese thoughts

are pervaded all through, we have to
turn the scale —
~~develop a new phase of it~~ with our

armed force in the back ground and at

the same time ~~by~~ ^{winning} ^{hearts} the popularities of

the people by elevating their economical

conditions, and ~~by~~ establishing the

leading spiritual principles by restoring

the oriental cultures and ~~thus to~~

stimulate the spontaneous cooperation

on the part of the

by the Han race in general ~~under our~~

(65)

15 ^{the} ~~thing~~ administration, ^{of} stern but kindly justice.
~~dignities and mercies.~~

^{Outline,}
~~The Synopsis.~~

1/p. 181

~~Part~~ ^{No.} I. Military affairs.

II. To encourage the surrender of the
~~return them to allegiance through conciliation;~~
Chinese forces and ~~to draw their thoughts of~~
~~to excite their~~ ^{communistic feeling and}
anti-Chiang and anti-~~Commintern~~; ~~thereby to~~

make them ~~to~~ support the new Gov't; To

~~make~~ ^{let} as many Chinese armies as ^{available} ~~possible~~

cooperate with our forces ^{in destroying} ~~against~~ the anti-

Japan^{ese} and pro-^{communistic} ~~Commintern~~ armies; and thus

to induce them into ^{the ideological opposition} ~~a confrontation on principles~~