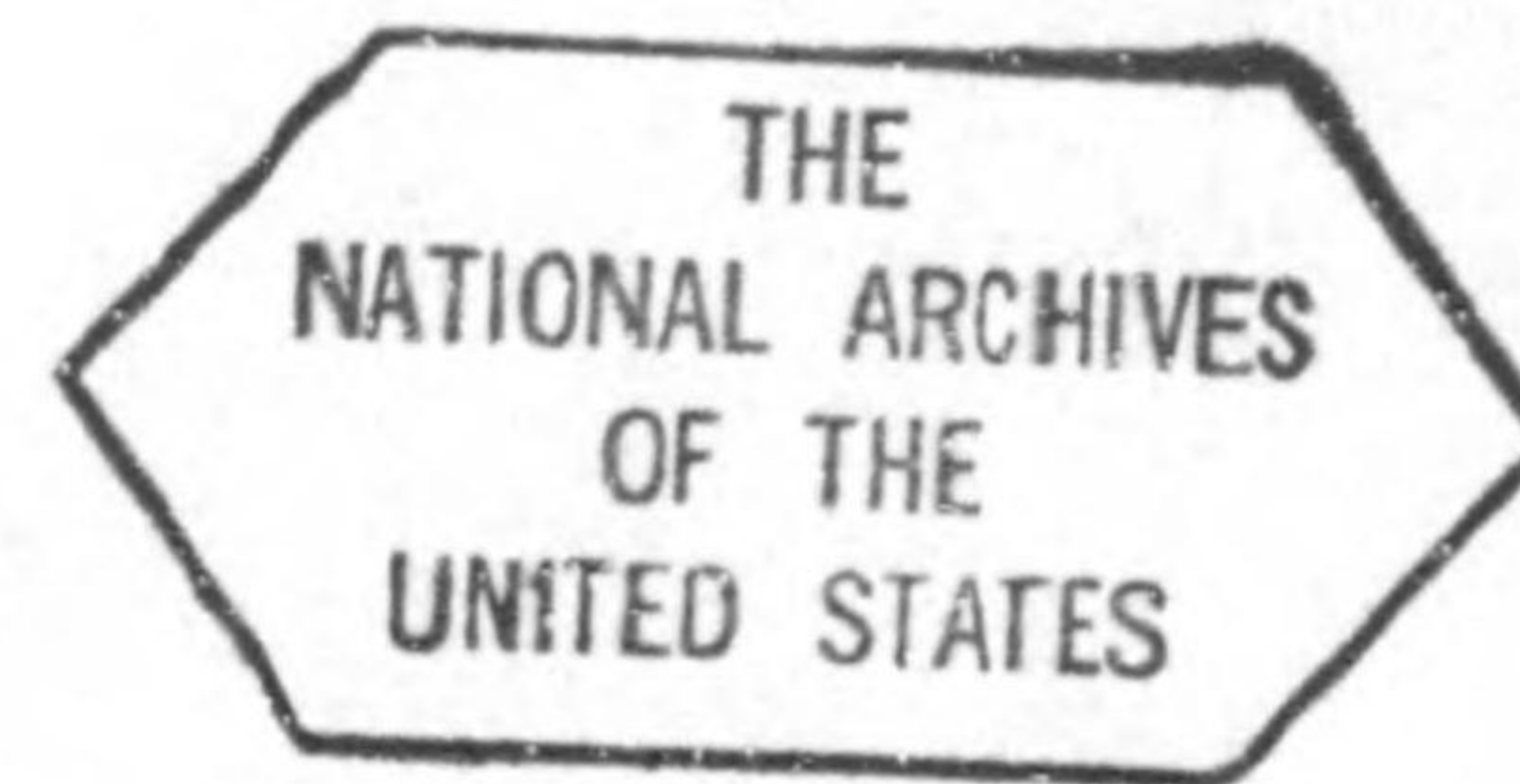


GHQ/SCAP Records(RG 331)
Description of contents



- (1) Box no. 2140
- (2) Folder title/number: (15)
Social Security Mission
- (3) Date: Aug. 1947 - Aug. 1950

(4) Subject :

Classification	Type of record
020, 760	c, d

(5) Item description and comment :

(6) Reproduction : Yes No

(7) Film no. _____ Sheet no. _____

Social Security
C-18-D-1

Preliminary Report of the Japanese
Subject: Advisory Council on Social Security

Mr. Anton 26-7057
Date: 9 Aug 50

Note
No.
1

From: PH&W To: GS

1. Attached is a copy of the Preliminary Report of the Japanese Advisory Council on Social Security drafted by a working committee of the Council to be used as the basis for discussion in formulating final recommendations, and submitted to PH&W for comments and advice (Tab A).

2. Also attached is a proposed draft of comments upon the Report, prepared by PH&W for submittal as advice and guidance to the Council (Tab B).

3. The Advisory Council was established by Law No. 266, December 1948 and directed to "investigate, deliberate and make recommendations relative to social security in Japan."

4. Comments and concurrences with reference the proposed statement of PH&W (Tab B) would be appreciated.

2 Incls

a/s

----- C. F. S. -----

2

From: GS To: PH&W

Mr. Tindale 26-8927
Date: 18 Aug 50

1. The Government Section concurs in general with the PH&W Section's comments on the "Preliminary Report of the Japanese Advisory Council on Social Security."

2. The Government Section, however, does not agree to the inclusion of public employment in a general governmental social security program. It should be understood that government as an employer of men stands in a different status from government as an eleemosynary agent. In this latter role, it seeks, on behalf of the people, to provide a net of security provisions through which no one may fall. Of fiscal necessity such provisions represent the minimum. In its role as employer, government is expected to do much better than this. The government of the United States, for example, encourages private industry to provide much better treatment for its employees than can be provided under the social security program. Employee unions in the United States have recognized this principle and much recent collective bargaining has been directed toward improved pension and retirement plans. If the government as an employer is to provide only the minimum social security provisions for its employees, it will fall short of that which it expects private industry to accomplish.

GOVERNMENT SECTION FILE

FR
M

Preliminary Report of the Japanese Advisory
Council on Social Security

OS

PHAN

18 Aug 50

2(cont'd)

3. It should be further noted that the retirement and other such plans in government employment are considered integral parts of its total compensation scheme. These are not welfare provisions. Any revision downward of the benefit structure would result either in higher immediate salary payments or a lowering of the competence of the public service.

4. The Government Section recommends that public employment be excluded from consideration by the Social Security Advisory Council and that such matters continue to be the responsibility of the National Personnel Authority under the National Public Service Law. It is to be hoped that government will coordinate its programs with the general social security program in such a way as to set an example to private employers to provide much better than the minimum program provided for all.

2 Incls
n/c

----- C. W. -----

CONFIDENTIAL

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

10 June 1948

MEMORANDUM FOR THE RECORD

SUBJECT: The Acceptance and Disposition of the Report of the
Mission on Social Security in Japan

The attached papers relating to the acceptance and disposition of the report of the Mission on Social Security in Japan were this day concurred in by Government Section on recommendation of the undersigned. The papers do no more than call the report to the attention of the Japanese Government and recommend serious consideration.

Alfred R. Hussey

ALFRED R. HUSSEY
Chief, Governmental Powers Division

all

to file

87

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XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX
SUPREME COMMANDER FOR THE ALLIED POWERS

CPS/LRA/GFP/jeh

The Acceptance and Disposition of the Report
of the Mission on Social Security in Japan

PH&W

Chief of Staff

3 June 1948

1. Pursuant to the request of the Japanese government, SCAP invited a Mission from the United States to study the existing Japanese social insurances and make such recommendations as would aid in achieving a sound social security program.
 2. The Mission spent approximately three months in 1947 reviewing the various systems, conferring with SCAP Staff Sections, Japanese governmental agencies, and many private organizations.
 3. The Mission wrote its report and submitted recommendations to SCAP through Public Health and Welfare, the sponsoring section (Tab A).
 4. The report has been reviewed by the following sections: Economic and Scientific Section, Government Section, Civil Transportation Section, and Public Health and Welfare Section. Each submitted comments on the recommendations contained in the report (Tab A, Sub 1, and Tab B).
 5. The recommendations as compiled by this Section are set out in the attached memorandum (Tab 1) to serve as a basis for acceptance and disposition of the Mission's Report by SCAP, and are summarized as follows:
 - a. That the Report of the Mission on Social Security be designated as a document of reference for all interested groups and be transmitted by Memorandum from SCAP to the Japanese government for guidance in taking the initial steps toward a sound and adequate social security program based on democratic precepts.
 - b. That determinations as to organizational structure and delegation of administrative authority be the responsibility of the Japanese government to submit as proposals to SCAP.
 - c. That the areas of accord within SCAP, as set forth in par. 4a and b of the attached Memorandum, be accepted as basic policy for those Sections in SCAP concerned with reviewing proposals of the Japanese government. (Tab 1)

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SUPREME COMMANDER FOR THE ALLIED POWERS

CPS/LRA/GPT/joh

The Acceptance and Disposition of the
Report of the Mission on Social Security
in Japan

PHAW

Chief of Staff

3 June 1948

1.
(cont'd)

d. The attached draft of a proposed statement by SCAP
be approved for public release.

e. That the radio to the Department of the Army declassifying the Report of the Social Security Mission be approved.

f. That copies of the Report be distributed to Economic and Scientific Section, Government Section, Civil Transportation Section, other interested Staff Sections in SCAP, missions present in Japan representing members of the Far East Commission, and the Japanese government.

6. That the Memorandum to the Japanese government be approved.

7. That the attached memorandum be approved as the basis for acceptance of the Social Security Mission Report. (Tab 1)

4 Incls

1. Memorandum to Japanese Government
2. Public Release
3. Radio to the Department of the Army
4. Memorandum to Chief of Staff

----- C.F.S. -----

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
AND
FAR EAST COMMAND

APO 500

The Report of the Social Security Mission is accepted as a document of reference for study and analysis by interested Staff Sections of General Headquarters, Supreme Commander for the Allied Powers and Far East Command, and by Japanese officials and Japanese government agencies concerned, to assist in providing a sound foundation of social security for the Japanese people. The maintenance of a comprehensive and adequate social security program in Japan, based on democratic precepts and within the limits of the nation's resources, is an approved Occupation objective.

Appreciation is expressed to the members of the Social Security Mission for the time and effort they so generously gave. They have earned the thanks of the Allied Nations for their extremely valuable report.

Douglas MacArthur
General of the Army

Concurrences:

Economic and Scientific Section
Civil Transportation Section
Government Section

Approved:

CRAWFORD F. SAMS
Brigadier General, Medical Corps,
Chief,
Public Health and Welfare Section

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
AND
FAR EAST COMMAND

(READING COPY)

FROM: SCAP

TO: DEPARTMENT OF THE ARMY

Reurad WCL44310 dated 12 December 1947, WCL46675 dated 20 December 1947, and ourad C-57322 dated 13 December 1947, subject Social Security Mission Report. The Report has been accepted as a document of reference by General Headquarters, Supreme Commander for the Allied Powers, and given to the Japanese government for reference and guidance, and is further released for such public information as desired by the Department of the Army.

OFFICIAL:

APPROVED:

R. M. LEVY
Colonel, AGD,
Adjutant General

CRAWFORD P. SAMS
Brigadier General, Medical Corps,
Chief,
Public Health and Welfare Section

Concurrences:

Economic and Scientific Section

Civil Transportation Section

Government Section

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

PH OPS/LRA/GPF/jeh
June 1948

OUTGOING MESSAGE

UNCLASSIFIED

FROM: SCAP

TO : DEPT OF ARMY ROUTINE

PAREN PAREN REURAD WILLIAM CHARLIE LOVE FOUR FOUR
THREE ONE ZERO DATED ONE TWO DECEMBER ONE NINE FOUR SEVEN CMA
WILLIAM CHARLIE LOVE FOUR SIX SIX SEVEN FIVE DATED TWO ZERO
DECEMBER ONE NINE FOUR SEVEN CMA AND OURAD CHARLIE FIVE SEVEN
THREE TWO TWO DATED ONE THREE DECEMBER ONE NINE FOUR SEVEN CMA
SUBJECT SOCIAL SECURITY MISSION REPORT PD THE REPORT HAS BEEN
ACCEPTED AS A DOCUMENT OF REFERENCE BY GENERAL HEADQUARTERS CMA
SUPREME COMMANDER FOR THE ALLIED POWERS CMA AND GIVEN TO THE
JAPANESE GOVERNMENT FOR REFERENCE AND GUIDANCE CMA AND IS
FURTHER RELEASED FOR SUCH PUBLIC INFORMATION AS DESIRED BY THE
DEPARTMENT OF THE ARMY

OFFICIAL:

APPROVED:

R. M. LEVY
Colonel, AGD,
Adjutant General.

CRAWFORD P. SAMS
Brigadier General, Medical Corps,
Chief.

Copies to:

AG
G-2
ESS
GS
CT
PHW (Return)

Concurrences:

Economic and Scientific Section
Civil Transportation Section
Government Section

CONFIDENTIAL

CONFIDENTIAL

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

June 1948

AG (June 48)PH)

MEMORANDUM FOR: JAPANESE GOVERNMENT

SUBJECT: Report of Mission on Social Security in Japan.

1. Pursuant to the request of the Japanese government and various private groups in Japan for advice and guidance with regard to social security, a special mission from the United States composed of individuals with considerable experience and knowledge in that field was invited by the Supreme Commander for the Allied Powers to visit Japan to survey, evaluate, and submit a report of conclusions and recommendations as would aid in achieving a sound social security program for the Japanese people.

2. A copy of the Report of the Social Security Mission is submitted herewith as a document of reference and guidance to the Japanese people in formulating and effectuating plans for reformation of their present social security structure. The maintenance of a comprehensive and adequate social security program based on democratic precepts and within the limits of the nation's resources is believed to be a desired goal for the Japanese nation.

3. The recommendations contained in the Report with reference to organizational structure and delegation of administrative responsibilities represent one possible approach to the problem.

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As a result of extensive study and experimentations, other approaches as well as the one contained in the Mission's Report have been developed and successfully applied in various parts of the world.

4. The specific procedures and programs for implementation of social security should be determined in the light of existing conditions in Japan and the needs of those groups in the Japanese community primarily interested.

5. Direct contact is authorized between the interested Staff Sections of General Headquarters, Supreme Commander for the Allied Powers, and agencies in the Japanese government concerned with implementing plans of fundamental reformation of the program.

FOR THE SUPREME COMMANDER:

Concurrences:

Economic and Scientific Section
Civil Transportation Section
Government Section

Approved:

CRAWFORD P. SAMS
Brigadier General, Medical Corps,
Chief,
Public Health and Welfare Section

- (2) Social insurance combines economic, social, and health aspects which are not truly divisible. Clearly, in all programs except unemployment compensation and old age, the health aspects are of equal importance to continued earning power and income. But even in unemployment compensation the role that the health factors play, though minor, is not immaterial, as is evident from the recent trend in the United States to fit cash disability features into the unemployment insurance programs. (Tab A, Sub 2, pp 5-6 and pp 104-107, par II-4-a and b.)

b. The arguments against paragraph "5a", as stated by Economic and Scientific Section, are:

- (1) Certain social insurances are intimately connected with other major programs, and it is vital that such connection be maintained to assure the success of the parent program. Specifically, workmen's compensation insurance is an adjunct to a total labor standards program, and unemployment insurance is a facet of the employment security program. (Tab B, Sub 1, pp 3-4, par 4b, and pp 13-15, par 18.)
- (2) SCAP has previously made decisions with reference to individual issues which support this opposing position. (Tab B, Sub 1, pg 13, par 18b and pg 15, par 18h.)

c. The arguments in favor of paragraph "5b" above are:

- (1) The delegation of responsibility to the Ministry of Welfare for the administration of the social insurances will permit maximum coordination and integration of such programs with the welfare and health activities of the government and permit a single unified, instead of a piece-meal, approach to the social security problems of a family. (Tab A, Sub 1, pg 4, par 5b and Sub 2, pp 104-106, par II-A-4-(1), (2), and (3).)
- (2) A unified approach with a minimum duplication and over-lapping would permit economy of operation in keeping with the need for rationalization of government employment and expenditures. (Tab A, Sub 1, pg 4, par 5b and Sub 2, pp 106-107, par II-A-4-a-(4).)

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9. In view of the developments summarized above and in view of the substantial area of agreement reached by the SCAP Sections concerned, leaving for resolution only two closely related issues of major importance, and in consideration of the long-term implications and of the far-reaching effects of social security on all segments of the Japanese social and economic structure, it is recommended that:

a. The Report of the Mission on Social Security be designated as a document of reference for all interested groups and be transmitted by Memorandum from the Supreme Commander for the Allied Powers to the Japanese government for study and analysis in taking the initial steps toward a sound and adequate social security program based on democratic precepts, with the following statement included in the Memorandum:

"The recommendations contained in the report with reference to organizational structure and delegation of administrative responsibilities represent one possible approach to the problem. As a result of extensive study and experimentation, other approaches as well as the one contained in the report have been developed and successfully applied in various parts of the world.

"The specific procedures and programs for implementation of social security should be determined in the light of existing conditions in Japan and the needs of those groups in the Japanese community primarily interested." (Tab H)

b. Any decisions as to organizational structure and delegation of administrative responsibilities be left substantially within the discretion of the Japanese government.

c. The areas of accord among the various Staff Sections as expressed in paragraph "4" above be accepted as basic policy for the Sections of SCAP concerned for reviewing proposals of the Japanese government for implementing the Mission Report.

d. The attached draft of a proposed statement by SCAP be approved for public release (Tab D).

e. The Report of the Social Security Mission be declassified and the attached radio to the Department of the Army be approved (Tab E).

f. Copies of the Report be distributed to all SCAP Staff Sections, missions present in Japan representing members of the Far East Commission, and the Japanese government.

8

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10. Concurrences in this check sheet relative to the acceptance of the Report have been obtained from:

Economic and Scientific Section;

Government Section; and

Civil Transportation Section.

CRAWFORD F. SAMS
Brigadier General, Medical Corps
Chief.

8 Incls

1. Social Security Mission Report
2. Summary of Recommendations of the Report
3. Staff Section Comments on the Report
4. Marshall Dawson Report
5. Statement for Public Release
6. Radio to the Department of the Army
7. Radio sending Report to the American Medical Association and others
8. Informal letter from Dr. Lull of the American Medical Association and a Memorandum for Record

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**GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section**

10 June 1948

(FURTHER INFORMATION IN FILES OF MISSIONS, BOARDS, ECT.)

MEMORANDUM FOR THE RECORD

**SUBJECT: The Acceptance and Disposition of the Report of the
Mission on Social Security in Japan**

The attached papers relating to the acceptance and disposition of the report of the Mission on Social Security in Japan were this day concurred in by Government Section on recommendation of the undersigned. The papers do no more than call the report to the attention of the Japanese Government and recommend serious consideration.

ALFRED R. HUSSEY
Chief, Governmental Powers Division

CONFIDENTIAL

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FR
CN/CLX/ARH/SSM

Report of Social Security Mission

Govt Section

PHAN

5 Jan 1948

1

1. The Government Section concurs in general with the recommendations contained in the report of the Social Security Mission. Subject report, a painstaking and comprehensive analysis of existing social security programs in Japan, recommends remedial measures for the strengthening and rationalization of those programs into a unified system to provide more efficient use of existing facilities, greater uniformity of coverage, contributions and benefits, and greater financial stability.

2. It appears to the Government Section, however, that in the development of any program for the effectuation of the measures recommended in the Mission's report, the following points should be given serious consideration:

a. Inasmuch as the recommendations go somewhat beyond the scope of the SCAP's responsibility under existing ^{U.S.} ~~U.S.~~ directives they should, if finally approved by the SCAP, be handed to the Japanese Government in the form of advice rather than instructions.

b. The recommendations regarding subsidies to private hospitals and other private agencies could not be implemented without violating Article 89 of the New Constitution of Japan. Grants-in-aid to local government bodies surrounded by provisions for proper minimum standards to be observed in the expenditure of such grants would be feasible.

c. Whatever the reasons for some of the measures adopted during the last two years such as the transfer of responsibility for unemployment and workmen's compensation insurance to the newly created Labor Ministry, it would appear inadvisable from a practical point of view to attempt an early reconcentration of all phases of social insurance under the Welfare Minister. A practical working solution might be to establish a special commission under the Welfare Minister to coordinate all phases of social security and to plan for the eventual establishment of a fully unified and coordinated system, not only laterally within the National Government but also vertically from the National Government to local government.

3. Attention is further invited to the Supreme Commander's letters of 24 December 1947 to Dr. Berts, President of the American Medical Association, and to Congressman Hays, Chairman of the House of Representatives Sub-Committee on Publicity and Propaganda in both of which the SCAP invited comments on the Mission's report and recommendations. In view of this it is felt that affirmative action to implement the program envisaged in the recommendations of the report should be deferred for a reasonable period of time until both the AMA and the House of Representatives' Sub-Committee have had a chance to transmit their comments.

----- C. H. -----

CONFIDENTIAL

Sec. Sec.

PRIORITY
IN THE CLEAR

CinC CW/vhl

24 DECEMBER 1947

240505

FROM : CINCPA
TO : DEPT OF ARMY
NR : Z-53227

For CSCAD RA. Reurad WUL-46675 dated 20 December, copies of Social Mission's report airmailed today direct to Congressman Harness and to Department of the Army.

MacARTHUR

OFFICIAL:

R.M. LEVY,
Colonel, AGD.
Adjutant General.

DISTRIBUTION:

CinC
C/S
FRAN

FILE UNDER: *Soc Soc Mission*

I N D E X S H E E T

DATE: *24 Dec 47*

FROM: *GS*

TO: *C/CAD - Wash D.C.*

SUBJECT: *Letter of Transmittal -*

Report of Mission

Letter dtd 24 Dec from SCAP to Harness

Letter dtd 24 Dec from SCAP to Amer. Med. Ass.

DOCUMENT FILED UNDER:

CLASSIFIED FILE:

trans to Wash

461

FILE UNDER: Soc Sec Miss .

I N D E X S H E E T

DATE: 22 Dec '47

FROM: gs

TO: Printing Control
Committee

SUBJECT: Check Sheet —

Request for Reproduction of Report

DOCUMENT FILED UNDER:

CLASSIFIED FILE:

461

FILE UNDER: *Social Security Mission*

I N D E X S H E E T

DATE: *19 Dec '47*

FROM: *Rizzo*

TO: *c/gs*

SUBJECT: *Memo -*

Social Security Commission

DOCUMENT FILED UNDER:

CLASSIFIED FILE:

Memos to c/gs

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

Handwritten signature

CONFIDENTIAL

PH CFS/1mm

13 DEC 1947

3 098 9

FROM : SCAP

TO : DEPT OF ARMY.....PRIORITY

PAREN FOR CSCAD RA PD REURAD WILLIAM CHARLIE

LOVE FOUR FOUR THREE ONE ZERO YOUR UNDERSTANDING CONCERNING

CONDUCT OF MEMBERS OF MISSION AND RELEASE OF REPORT AS

OUTLINED IN RADIO IS CORRECT PD REPORTS OF MISSION INVITED

TO THIS THEATER BY SCAP ARE MADE TO HIM FOR HIS CONSIDERATION

AND MAY NOT BE RELEASED OR COMMENTED ON BY MEMBERS OF A

MISSION UNTIL AUTHORIZED BY SCAP PD REPORT OF SOCIAL SECURITY

MISSION IS NOW UNDER STUDY BY THIS HEADQUARTERS PD THIS STUDY

WILL BE COMPLETED IN APPROXIMATELY THIRTY DAYS AND UNTIL

SUCH TIME AS STUDY IS COMPLETED THERE WILL BE NO RELEASE OF

THE REPORT OR ITS CONTENTS PD HOWEVER CMA YOU MAY INFORM

CONGRESSIONAL INVESTIGATORS OF HARNESS HOUSE SUB DASH

COMMITTEE OR OTHER INTERESTED AGENCIES THAT THE SCOPE OF

THIS MISSION DID NOT INCLUDE PROPAGANDA FOR CMA NOR THE

IMPOSITION OF SOCIALIZED MEDICINE IN JAPAN REFERENCE MY RADIO

ZEBRA DASH TWO ZERO ZERO ZERO SEVEN PD CONDUCT OF THIS MISSION

WHILE IN THIS THEATER WAS IN ACCORDANCE WITH THAT POLICY PD

THEY ENGAGED IN NO PROPAGANDA ACTIVITIES NOR IS THEIR REPORT

CONCERNED IN ANY WAY WITH AN IMPOSITION OF SOCIALIZED MEDICINE

IN JAPAN BUT IS CONFINED TO RECOMMENDATIONS TO SIMPLIFY

AND COORDINATE EXISTING SOCIAL INSURANCES TO MAKE THEM

EFFECTIVE PD ~~YOUR RADIO EIGHT FIVE TWO SIX FOUR AND~~

Handling at... of literal
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pendence of the same classification
has been authorized by...
tment in accordance with the pro-
visions of...
53-D (1) (2) (3), and 60-A (1) (2)
(3) (4), AR 380-5, 5 March 1946

CONFIDENTIAL INFORMATION COPY

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~~RESPECTIVE STAFF OF COMMITTEE SENT DIRECTLY TO ME A COMPLETE
INVESTIGATION WAS MADE OF THE ALLEGATIONS OF THE MATTERS
CONSIDERED AS THEY PERTAIN TO THIS THEATER AND I FOUND THEM
WITHEOUS BASIS IN FACT PD I THEREFORE CONSIDER THIS MATTER
CLOSED SO FAR AS IT PERTAINS TO THIS THEATER PD MACARTHUR PD~~

OFFICIAL:

R.M. LEVY
Colonel, AGD
Adjutant General

APPROVED:

CRAWFORD F. SAMS
Colonel, Medical Corps
Chief



60/11

CONFIDENTIAL

INCOMING MESSAGE

UNCLASSIFIED
PRIORITY

12 Dec 47

FROM : CSCAD RA
TO : CINCPAC
NR : WCL 44310

Social Security Mission to Japan is subj. Congressional investigator of Harness House Sub-committee has approached members subj mission requesting info concerning recommendations submitted in mission report to SCAP. On basis commitments to SCAP and their and Army Dept understanding that only SCAP can release report, mission members have declined to comment on report contents; further, no copy of report avail Wash. Request your recommendation procedure to be followed by individual members of mission as well as Army Dept, keeping in mind prospect of Army Dept momentarily being requested by sub-committee to furnish report copy. To date, no info re recruitment purpose of mission withheld from sub-committee and Army Dept desires to cooperate with sub-committee to fullest extent.

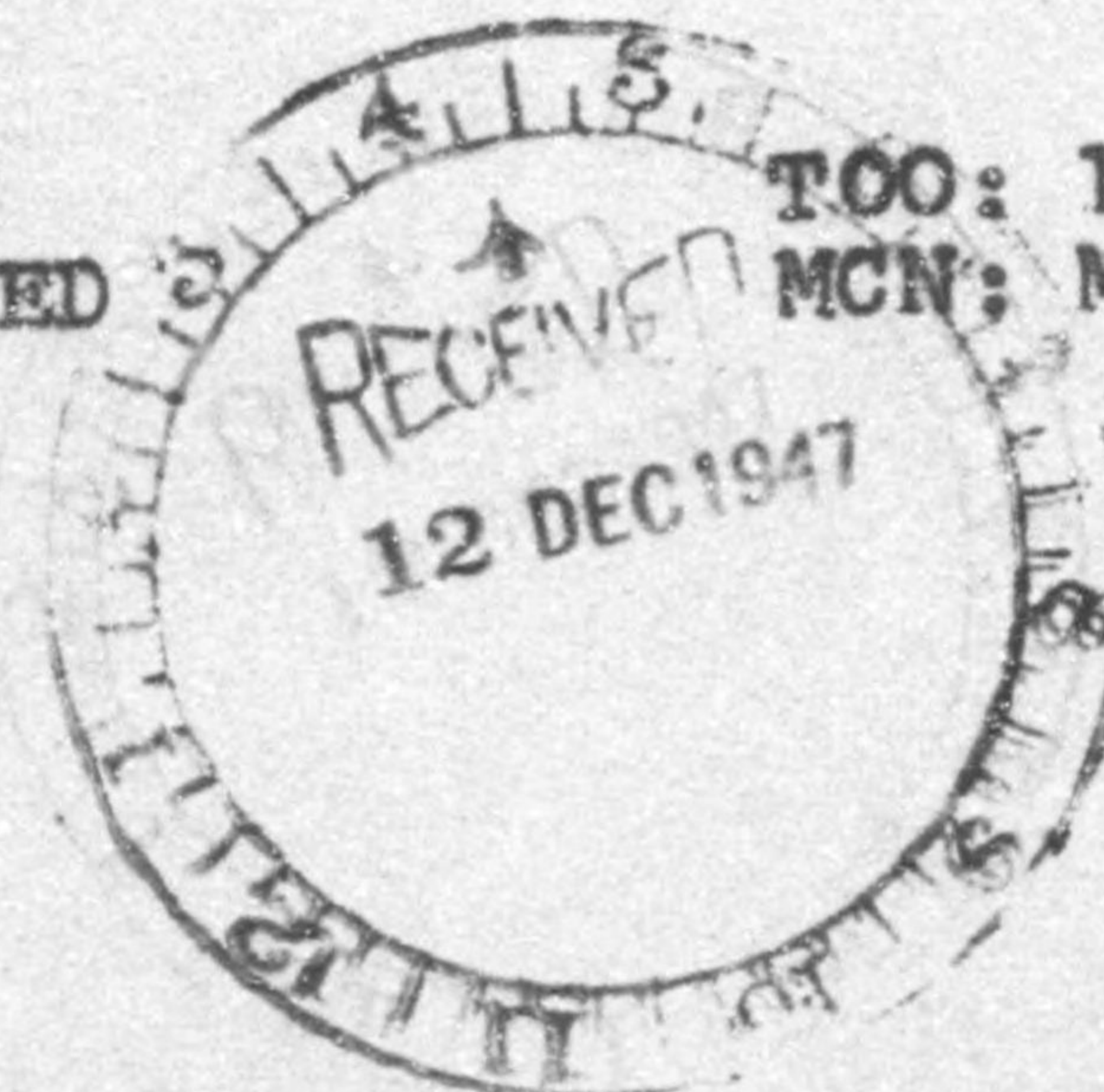
NO SIG

ACTION: ECON & SCI

INFORMATION: COMMANDER IN CHIEF, CHIEF OF STAFF, AG, GOVT,
PUBLIC H & W, DIPLOMATIC

84475

PRIORITY
UNCLASSIFIED



TOO: 111810 Z
MCN: MUC 87/11

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CofS - PJA/jas

SCAP

WAR (WDSKA). PRIORITY

31 August 1947

ES files

N-20007 Reur War 85264. There is no slightest concept at this Headquarters of any socialization of medicine in Japan. The purpose of the mission from the United States is to advise with reference to the coordination and application of social security measures which have been in practice in Japan for many years. In the aftermath of the war and the economic stringencies resulting therefrom the Japanese Government has found manifold difficulties in the implementation of its old health security laws. It appealed to this Headquarters for advice and assistance in consolidation and simplification of existing codes in view of the general revision in governmental structure now taking place. As the appropriate section of SCAP did not possess the expert ability called for, the United States Government's corresponding services were requested to lend competent personnel for a short period of time to consult with and advise in the premises. The individuals selected for this purpose are personally unknown to this Headquarters but as responsible public officials of the United States Government must be presumed to be qualified. No socialization of medicine is at issue and nothing of propaganda is involved. The Japanese Government requested the advice and will be entirely free to accept it or not as it may wish. Its scope is not designed to initiate any concepts beyond present Japanese laws and will be limited merely to pass upon the adaptability, workability and practicability of those now existent. Nothing new is planned beyond making old practices work. So far as this Headquarters knows, there has been no slightest effort or thought on the part of the United States Government services to inject themselves into the matter nor to impose any preconceived concepts or controversial issues such as the socialization of medicine on Japan, and their actions in making experts temporarily available represent nothing but healthy assistance in response to an able normal request from a fellow governmental agency. I suggest that the above facts be furnished those who protest this mission. I am sure the protests are caused by lack of accurate information in the matter.

MACARTHUR

OFFICIAL:

R. H. LEVI
Colonel, AGD
Adjutant General

Distribution:

CinC
CofS
PH&W
G-1
AG

C O P Y

30 Aug 47

FROM : WAR (WDSGA RA)
TO : SCAP
NR : WAR 85264

Reurad Apr Z 42338, Aug ZX 18128 and ourads Aug WCL 41874, Mar WDTT 7870 and Jul WDTT 8337 Social Security Mission requested urad Z 42338 is subj. Fol 2 press statements both issued 27 Aug.

(A) Sub-Committee on Publicity and Propaganda in Executive Depts,
Forest A. Harness, Chairman:

"Representative Forest A Harness, of Indiana, Chairman Sub-committee on Publicity and Propaganda in Executive Depts, today issued fol statement re proposed Health Mission to Tokyo:

'It has come to attention our investigators that Social Security Board and US Public Health Service jointly plan to send special mission federal experts Tokyo to advise and consult with Japanese auth on National Health Program for Japan. Mission scheduled to lv for Japan about 28 Aug. Our Committee is informed that proposed mission composed chiefly federal employees now engaged in various phases of Public Health and Social Security Adm in US, all of whom known to be militant advocates Wagner-Murray-Dingell Bill for compulsory health insurance in the US. This program for socialized medicine has been urged 4 times in our own Congress and 4 times has been rejected in Committee. Our info is that proposed mission already has sent to Tokyo copies of several versions of Wagner-Murray-Dingell Bill, as introduced in Congress since 39, together with voluminous hearings before Senate Labor Committee presenting views of US advocates of socialized medicine. Because time is short, our Committee has not had opportunity to complete its investigation of all circumstances surrounding selection of mission. But our preliminary inquiry has established that project conceived and arranged in US, chiefly by federal employees within Social Security Board and US Public Health Service. In preparation for project, certain former employees of Social Security Board were attached to Public Health and Welfare Section of the occupation auth in Tokyo. Our Committee has received and carefully studied complete file of radio communications between Tokyo and Washington which laid groundwork for appointment of Health Mission. No high ranking occupation auth figured in these arrangements. Our conclusion is demand for mission did not originate in Japan, but among certain officials of Social Security Board in Washington. We are also convinced that mission is committed in advance to Natl Program for Socialized Medicine in Japan. Evidence likewise clear that Wagner-Murray-Dingell Bill already has been selected as beginning point of mission's health survey in Japan. We feel that nominal Japanese "request" for such mission was more matter departmental routine in Washington than bona fide expression of Japan's needs and wishes in matter of US assistance in natl health rehabilitation. Our inquiry discloses that one man selected by Social Security Board to be member Tokyo Mission has returned only recently from special

assignment with British Ministry of Health, in London, where he assisted in advancing comprehensive program of socialized medicine through British Parliament. As Chairman of Sub-Committee charged with investigating govt publicity and propaganda, I feel that this mission is a proper subj for public examination and discussion before it leaves Washington for Tokyo. We therefore present the matter for public consideration at this time, in hope that some official action in Executive Branch may delay departure of mission until our investigation completed and all facts presented to Dept of Justice. However, concealed in official accounting procedures and inter-departmental transfers of funds and auth, such use of federal appropriations to advance World Program for Socialized Medicine appears to this Committee to present clear misapplication of federal monies, far beyond any program or purpose ever within intent of Congress. Regardless of what action may be taken in Executive Branch, it will be firm purpose this Committee to complete investigation of this matter, and lay complete picture before Committees on appropriations in next Congress and such other committees as have these matters within jurisdiction. Meanwhile our investigation continues in Bureau of Research and Statistics, Social Security Board, where scheme for Japanese Health Mission originated.'

(B) By WD, with S/W apl:

"WD has announced Thursday departure of Mission to Japan being sent at request of Gen Douglas MacArthur, SCAP, to evaluate and to make recommendations re measures to achieve sound Social Security System for Japan. Four advance members Mission departing today by air are prominent health and welfare officials, who, it is expected will be joined at later date by 2 other members in add to Mr. Arthur J. Altmeyer, Commissioner, Social Security Adm. They are: Dr. Joseph W. Mountain and Mr. Burnett M. Davis, US Public Health Service; Mr. Barker S Sanders, Social Security Adm and Mr. Francis A Staten, Public Housing Auth. Gen MacArthur, last Apr, requested Mr. Altmeyer be invited to head 6 man mission that would visit Japan in Sep for period 30 to 90 days. Mission will consult with Public Health and Welfare Section, SCAP, and will offer technical guidance to Japanese Committee on Social Insurance and Japanese Council on Medical Care which are presently engaged in drafting a coordinated Natl Health Bill. The Japanese Workmen's Compensation and Seamen's Insurance Laws have been recently reformed, Child Welfare Law is now pending, and Natl Health Insurance Law passed in 26 and extended in 42, covers approximately 42,000,000 Japanese. In Mar 47, Japanese Diet passed resolution recommending extension of Natl Health Insurance Law."

For your info and guidance complete CAD file re Mission turned over to Harness Sub-Committee at Sub-Com request incl fol correspondence with your hq: Ourad Mar WDTT 7870, urad Apr Z 42338, ourad Jul WDTT 8337, ourad Aug WCL 41874, urad Aug ZX 18128.

S/W receiving several protest messages from doctors, medical associations and insurance companies, of which fol signed Wm C Black, Association American Physicians and Surgeons is typical:

"Social Security Mission to Japan highly ill advised. Respectfully
and urgently requested delay pending proper investigation."

Mission left 28 Aug as scheduled.

NO SIG

ACTION: PUBLIC H & W

INFORMATION: COMMANDER IN CHIEF, CHIEF OF STAFF, G-1, G-4, AG