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CHARACTERISTICS OF A GOOD JOURNAL ARTICLE

EXTRACTS FROM A PAPER READ AS A PART OF THE SYMPOSIUM ON "PUBLICATION OF RESULTS OF AGRONOMIC RESEARCH" AT THE MEETING OF THE AMERICAN SOCIETY OF AGRONOMY AT WASHINGTON, D. C., ON NOVEMBER 18, 1926, By DR. M. C. MERRILL, EDITORIAL CHIEF OF PUBLICATIONS,

UNITED STATES DEPARTMENT OF AGRICULTURE.

CHARACTER

"A DISTINGUISHING FEATURE IN THE CHARACTER OF A SCIENTIFIC JOURNAL ARTICLE IS THAT IT IS SCIENTIFIC. THE ARTICLE IS BASED ON FACTS. IT IS INFORMATIVE. IT IS NOT DESIGNED TO PEPSUADE TO ACTION, ALTHOUGH IT MAY BE ARGUMENTATIVE. BUT HOW ARGUMENTATIVE? Y_QU CAN ALL REGALL SUPPOSED-TO-BE SCIENTIFIC PAPERS THAT CONTAIN A GRAM OF EXPERIMENTAL DATA AND A KILOGRAM OF THEORETICAL ARGUMENTATION. THE QUESTION MIGHT APPROPRIATELY BE ASKED, WHY ARGUE ABOUT DEMONSTRATED FACTS INSTEAD OF LETTING THEM SPEAK FOR THEMSELVES? TECHNICAL WRIT-ING SHOULD RECOGNIZE CLEAN-CUT DISTINCTIONS BETWEEN FACT AND THEORY, KNOWLEDGE AND BELIEF, ACCOMPLISHMENT AND PROPAGANDA.

"THE TECHNICAL ARTICLE MUST HAVE STABILITY AND DEPENDABILITY. ITS FOUNDATION MUST BE WELL LAID AND REACH DOWN TO SOLID SUBSTANTIAL DATA DERIVED FROM CAREFUL EXPERIMENTATION OR STUDY. THE READER MUST HAVE CONFIDENCE IN IT. THERE MUST BE NO TRICKINESS AND NO SUBTER-FUGES, THE STRUCTURE MUST BE SUBSTANTIAL AND ENDURING, NOT FLIMSY AND TEMPORARY - IT MUST BE SOLID STONE, NOT STUCCO.

"AN ELEMENT IN THE CHARACTER OF TECHNICAL JOURNAL PAPERS THAT IS SOMETIMES OVERLOOKED IS THAT THEY ARE TECHNICAL, AND ARE WRITTEN FOR THOSE WHO CAN UNDERSTAND THEM. THEY ARE THEREFORE WRITTEN IN THE LANGUAGE OF THE PROFESSION, AND IT SHOULD NOT BE NECESSARY TO DE-FINE, EXPLAIN, OR DISCUSS THE TERMS AND PRINCIPLES THAT CONSTITUTE THE COLLEGE COURSE IN THE SUBJECT. THE AUTHOR OF ONE OF THE JOURNAL OF AGRICULTURAL RESEARCH PAPERS COULD BE ONLY PARTLY CONVINCED THAT HIS PAPER WAS MADE MUCH STRONGER BY THE OMISSION OF A DETAILED DISCUSSION OF ELEMENTARY PRINCIPLES OF CHEMISTRY AND PHYSICS AS APPLIED TO SOILS WHICH ARE STUDIED TODAY BY EVEN HIGH SCHOOL STUDENTS. IN ANOTHER CASE IT TOOK A TWO-HOUR ARGUMENT TO PERSUADE THE WRITTER OF A TECHNICAL SULLETIN TO CONSENT TO THE ELIMINATION OF ABOUT 30 PAGES OF INTRODUCH TORY ELEMENTARY MATERIAL WITH WHICH ANY FRESHMAN COLLEGE STUDENT OF THE SUBJECT IS ACQUAINTED.

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PURPOSE

"WHAT IS THE PURPOSE OF TECHNICAL WRITING? IS IT TO ENABLE WORKERS TO ESTABLISH REPUTATIONS FOR ACHIEVEMENTS IN SCIENCE, OR IS IT TO MAKE CONTRIBUTIONS TO SCIENTIFIC KNOWLEDGE? IN A GOOD JOURNAL ARTICLE THE SUSJECT AND THE RESULTS ARE OF PARAMOUNT IMPORTANCE AND THE PERSONALITY OF THE AUTHOR IS KEPT SUBORDINATE. HIS VIEWPOINT IS OBJECTIVE, NOT SUBJECTIVE. THE DATA ARE THEREFORE OBJECTIVELY CON-SIDERED FOR WHAT THEY ARE WORTH. THAT HIGHEST TYPE OF HONESTY -SCIENT! FIC HONESTY WITH ONE'S SELF - SHOULD BE A GUIDING INFLUENCE IN PRESENTING THE RESULTS AND CONCLUSIONS TO THE WORLD. PREJUDICE AND PERSONAL BLAS SHOULD PLAY NO PART WHATSOEVER. IF THE DATA RUN COUNTER TO THE WRITER'S PET THEORIES THEY SHOULD NEVERTHELESS BE COURAGEOUSLY GIVEN EVEN THOUGH THE WRITER THEREBY FAILS TO ATTAIN SCIENTIFIC EMINENCE . F FAME COMES TO THE SCIENTIFIC WRITER AS A BY-PRODUCT OF HIS CONTRIBUTION, WELL AND GOOD. BUT THE UNDERLYING PURPOSE FOR WHICH HE WRITES, HOWEVER, SHOULD BE TO INCREASE THE WORLD'S KNOWLEDGE, NOT HIS OWN PRESTIGE.

"IT IS A STRANGE THING THAT MANY SCIENTIFIC WORKERS ARE AGLOW WITH ENTHUSIASM IN THE PROSECUTION OF THAT PART OF THEIR RESEARCH PERTAINING TO THE OBTAINING OF DATA WHICH BLAZE THE WAY TO NEW TRUTHS, SUT WHEN THE DISCOVERY IS MADE AND THE SCIENTIFIC CURIOSITY IS SATIS-FIED THE AUTHORS ARE WERY LOATH TO STOP, S!T DOWN, TAKE STOCK, AND CARRY ON THE LABORIOUS PROCESS OF ASSEMBLING, VERIFYING, TABULATING, COMPARING AND CHECKING THE DATA, AND ESPECIALLY OF INTERPRETING, EX-PLAINING, AND DISCUSSING THEM AND POINTING OUT THEIR SIGNIFICANT RELATIONSHIPS. UNDER SUCH CIRCUMSTANCES WRITERS ARE APT TO FORGET OR NOT BE FULLY CONSCIOUS OF THE PURPOSE OF THEIR WRITING AND OF THE FACT THAT THE ULTIMATE VALUE OF RESEARCH IS DETERMINED BY EITHER ITS USE OR ITS AVAILABILITY TO OTHERS. PUBLICATION OF THE RESULTS IN CREDITABLE FORM SHOULD THEREFORE BE A PARAMOUNT CONSIDERATION.

SCOPE

"THE SCOPE OF A JOURNAL PAPER NEEDS CAREFUL ATTENTION AT THE OUTSET. HOW BROAD AND INCLUSIVE, HOW NARROW AND EXCLUSIVE, IN OTHER WORDS JUST HOW COMPREHENSIVE SHOULD IT BE? SHOULD IT BE SHORT AND CONFINED TO A SINGLE ASPECT OF THE SUBJECT, OR SHOULD IT BE LONG AND MONOGRAPHIC AND GIVE RELATIVELY COMPLETE INFORMATION ABOUT A CERTAIN SUBJECT? APPARENTLY HERE IS A FIELD UPON WHICH NO HARD AND FAST LINES CAN BE DRAWN. SO MUCH DEPENDS UPON THE SUBJECT, UPON THE WRITER'S RELATION TO IT, UPON THE EXTENT OF THE INVESTIGATION AND THE NATURE OF THE RESULTS.

"UNNECESSARY LENGTH AND EXTREME BREVITY SHOULD BOTH BE AVOIDED. We are all familiar with journal papers which are so long and disjointed, and the parts so distantly related, that we wonder why the material was not presented in two or three concise articles. On the other hand, there are impatient workers in science who burden the literature with fragmentary bits of information. This frequent rush

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INTO PRINT WITH THESE FRAGMENTS GIVES RISE TO THE SUSPICION THAT THE AUTHOR CARES MORE ABOUT SEEING HIS NAME IN PRINT THAN ABOUT ADDING TO THE DIFFICULTIES OF HIS COWORKERS WHO MAY BE EARNESTLY TRYING TO FOLLOW HIS WORK. SUCH PRACTICE UNNECESSARILY CLOGS THE LISTS OF 'LITERATURE CITED.' ONE SOLUTION WOULD BE FOR JOURNALS TO REFUSE TO ACCEPT SUCH FRAGMENTS FOR PUBLICATION UNTIL THEY HAD BEEN JOINED INTO AN IMPORTANT CONSTRUCTIVE CONTRIBUTION." * * * *

TECHNIC OF PRESENTATION

"INTRODUCTION. - SOME AUTHORS PLUNGE SO SUDDENLY INTO THEIR SUBJECT THAT THE READER MUST BEGIN TO STRUGGLE AT ONCE IN THE STRANGE SURROUNDINGS TO GET HIMSELF PROPERLY ORIENTED BEFORE HE CAN PROCEED. IT IS ORDINARILY CONSIDERED BETTER TO INTRODUCE THE READER MORE GENTLY AND FORMALLY TO THE SUBJECT. HE IS THUS INFORMED IN SUFFICIENT DETAIL OF THE PURPOSE OF THE EXPERIMENT OR RESEARCH, AND EXACTLY WHEN AND WHERE IT WAS PERFORMED. THE SPECIFIC RELATION OF THE PRESENT WORK TO PREVIOUS RESEARCH, IF ANY, ALONG THE SAME LINE SHOULD ALSO BE GIVEN IN ORDER THAT A PROPER ORIENTATION OF THE FIELD MAY BE HAD AT THE OUT-SET." * * * *

"METHODS OF Experimentation. - The question 'How' should be answered fully and clearly. (Ther workers in the field may wish to duplicate the work. To do so they should be able to understand the methods, apparatus, and conditions under which the work was done. If the technic is new or difficult to understand, drawings or pictures are very desirable. At this point it is well to note that apparatus or technic which may appear very simple to the writer may be very difficult ficult for others to understand. It should be noted, however, that while the reader's information should not be overestimated, neither should his intelligence be underestimated. Hence when the method is once described it is not necessary to repeat in later parts of the paper what has already been given.

"DATA. - IN THE PROSECUTION OF RESEARCH IT MUST NEEDS BE THAT DATA ARE OBTAINED. THEY ARE THE MATERIALS OF WHICH SCIENTIFIC DIS-COVERJES ARE MADE. NOTEBOOK AFTER NOTEBOOK BECOMES FILLED WITH THEM. BUT HOW ARE THEY TO BE HANDLED IN PREPARING A MANUSCRIPT FOR PUBLICA-TION? THAT IS ONE OF THE BIG PROBLEMS WHICH THE WRITER FACES. MANY PROCESSES ARE USED FOR THE EXTRACTION OF THE DATA FROM THE MATERIALS AT HAND, BUT WHATEVER THE PROCESS, EACH FIGURE IS OBTAINED WITH SOME EFFORT AND AFTER MUCH PLANNING AND DELIBERATION. NATURALLY ALL THE DATA ARE THEREFORE FRIZED, FOR THEY ARE IN LARGE PART THE OFFSPRING OF PAINS, INGENUITY, AND FORETHOUGHT. HENCE THE WRITER OFTEN FINDS IT DIFFICULT TO DISCARD ANY OF THEM, AND FINALLY CONSIDERS THAT THE ONLY JUST AND IMPARTIAL PLAN IS TO INCLUDE THEM ALL. THE RESULT IS TABLE AFTER TABLE OF DETAILED FIGURES OF LITTLE SIGNIFICANCE. FROM THE VIEWPOINT OF THE READER HE HAS NOT PROPERLY EVALUATED AND SEGRE-GATED HIS DATA. MANY A LIFELESS PAPER HAS BEEN VITALIZED BY A PROPER GROUPING, CLASSIFICATION, AND SUMMATION OF DATA INTO SIGNIFICANT VALUES READILY SEEN AND APPRECIATED.

"MOST DATA ARE PRESENTED EITHER IN TABULAR OR GRAPHIC FORM. IN THIS PAPER ONLY THE TABULAR FORM WILL BE DISCUSSED. PROPERLY PREPARED, A TABLE HAS UNIFIED ORGANIZATION AND LOGICAL ORDER AND IS NOT A CONGLOMERATION OF UNRELATED FIGURES. THE PRIMARY PURPOSE OF A TABLE IS TO GROUP AND ARRANGE THE DATA SO THAT SIGNIFICANT RELATIONSHIPS MAY BE READILY COMPREHENDED, HENCE IF A TABLE IS NOT CLEAR OR EASILY UNDERSTOOD IT LARGELY FAILS OF ITS MISSION." * *

"INTERPRETATION OF DATA. - NOW THAT THE DATA ARE ALL ASSEM-BLED, ASSORTED, AND ASSIMILATED, WHAT DO THEY MEAN? WHAT IS THEIR SIGNIFICANCE? SHALL THE READER BE LEFT TO GUESS? THIS HAPPENS IN MANY PAPERS. THE WRITER APPARENTLY FEELS THAT HIS DUTY IS FULLY DONE - THAT HE HAS GIVEN THE READER THE FACTS, LET HIM ANALYZE AND INTERPRET THEM AS HE WISHES. THE NATURAL RESULT IS THAT THE DATA WILL GO DOWN IN HISTORY UNINTERPRETED, JUNWEPT, UNHONORED, AND UN-SUNG.

"ANOTHER TYPE OF MISDEMEANOR FOR WHICH THERE SHOULD BE JAIL PENALTY IS THE LISTLESS REPETITION IN THE TEXT OF THE DATA THAT CAN BE SEEN MUCH MORE PLAINLY IN THE TABLES, WITHOUT ANY ATTEMPT TO IN-DICATE SIGNIFICANT RELATIONSHIPS OR TO INTERPRET THEM IN ANY WAY WHATSOEVER.

"IN THE INTERPRETATION OF DATA IT IS EXCEEDINGLY IMPORTANT THAT THE AUTHOR BASE HIS ANALYSIS UPON THE FIGURES AS THEY ARE AND BE GUIDED ACCORDINGLY. SOME PAPERS SHOW EVIDENCE OF BIAS IN FAVOR OF CERTAIN CONCLUSIONS WHICH ARE NOT SUBSTANTIATED BY THE DATA. A MANUSCRIPT SUBMITTED TO THE JOURNAL OF AGRICULTURAL RESEARCH HAD TO BE REJECTED BECAUSE THE AUTHOR DREW CONCLUSIONS IN SUPPORT OF A FINE THEORY FROM DATA WHICH IN THEMSELVES WERE HOPELESSLY CONFLICTING AND INCONCLUSIVE.

"CONCLUSIONS AND SUMMARY. - TOO OFTEN THERE SEEMS TO BE CON-FUSION REGARDING THE CONCLUSIONS AND THE SUMMARY. THESE HAVE ENTIRE-LY DIFFERENT FUNCTIONS. THE CONCLUSIONS COME NATURALLY AFTER A LOGICAL DISCUSSION IN WHICH VARIOUS PHASES OF THE SUBJECT ARE ANALYZED, WEIGHED, AND BALANCED AGAINST RESULTS PRESENTED BY OTHERS. THE CON-CLUSIONS OF A PAPER CONSTITUTE THE ESSENCE OF THE AUTHOR'S INTERPRE-TATION OF HIS RESULTS. THE SUMMARY IS JUST WHAT ITS NAME IMPLIES. IN VERY ABBREVIATED FORM 'T SUMMARIZES THE IMPORTANT POINTS IN THE ENTIRE PAPER.

"For the average reader the sections containing the conclu-Sions and the summary are the most important parts of a scientific paper. Here he will turn first to get a sird's-eye view of the paper and to ascertain what it is all about. If he is especially interested he will turn back and read all or parts of it, but if he is interested only in a general way he will be entirely satisfied with the information in the summary if it is well prepared." * * *

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FORM AND FINISH

"SCIENCE IS EXACT AND ITS LANGUAGE SHOULD BE PRECISE. ANY-ONE, THEREFORE, WHO WRITES A SCIENTIFIC ARTICLE SHOULD BE PAINSTAK-ING IN HIS CHOICE OF WORDS, AND THESE SHOULD PRECISELY EXPRESS HIS MEANING. NOT INFREQUENTLY A SENTENCE IS SUBJECT TO TWO OR MORE INTERPRETATIONS. THE WRITER KNOWS DEFINITELY WHICH HE HAD IN MIND BUT NOT SO THE READER.

"CLOSELY RELATED TO PRECISION IN THE USE OF WORDS IS CLEAR-NESS. THIS QUALITY IN WRITING IS INTIMATELY ASSOCIATED WITH CLEAR THINKING. IF CLEARNESS AND LOGIC CHARACTERIZE AN AUTHOR'S THINKING. THESE VIRTUES ARE LIKELY TO BE REFLECTED IN HIS WRITING. MANY SCIENTIFIC PAPERS ARE EXCEEDINGLY WELL WRITTEN. OTHERS CONTAIN VAGUE OR NEEDLESS WORDS OR WORDS USED INCORRECTLY. COMMON FAULTS ARE THE USE OF ABSTRACT WORDS INSTEAD OF CONCRETE AND THE HOPELESS MIXTURE OF THE TWO IN THE SAME SENTENCE, FOR EXAMPLE, CAN ONE ANALYZE THE SUGAR CONTENT? WHAT ARE ROOTY CHARACTERISTICS? CAN THE STARCH CONTENT OF POTATO VARIETIES BE DETERMINED? DOES THE PRESENCE OF WATER PUDDLE THE SOIL? WHEN DID A CONDITION OF SATURA-TION LOWER THE TEMPERATURE? ONE CRITIC CALLS SUCH WRITING JARGON, AS ALSO THE INDISCRIMINATE USE OF SUCH PHRASES AS, ON THE BASIS OF, IN THE PROSECUTION OF, THE OCCURRENCE OF, THE PROPOSITION, FROM THE STANDPOINT OF, ACCORDING AS TO WHETHER OR NOT, IN THE CASE WHERE, IN CONNECTION WITH, THE SITUATION IN REGARD TO.

"A CONSIDERATION MUCH NEGLECTED IN SCIENTIFIC WRITINGS IS BREVITY. BREVITY IS NOT ALTOGETHER DETERMINED BY THE NUMBER OF PAGES. SOME MANUSCRIPTS OF 10 PAGES ARE TOO LONG, OTHERS OF 50 PAGES ARE TOO SHORT. LACK OF BREVITY IS AN INDICATION OF LACK OF DEFINITENESS IN THE WRITER'S MIND OR OF APPRECIATION OF THE READER'S INTELLIGENCE, OR BOTH. COUPLED WITH THIS LACK THERE IS COMMONLY A FAILURE TO DISCRIMINATE BETWEEN THE ESSENTIAL AND THE UNESSENTIAL. AS IN THE TABULAR MATTER, SO IN THE TEXT THE AUTHOR PUTS IN WRITTEN FORM MANY IDEAS WHICH WERE INCUBATED DURING THE EXPERIMENT BUT WHICH HAVE NO REAL FUNCTION IN THE PRESENTATION OF HIS RESULTS. PROSABLY THE WORST SIN AGAINST BREVITY, HOWEVER, IS NEEDLESS AND TIRESOME REPETITION. INSTEAD OF LENDING EMPHASIS IT AROUSES EXASPERATION.

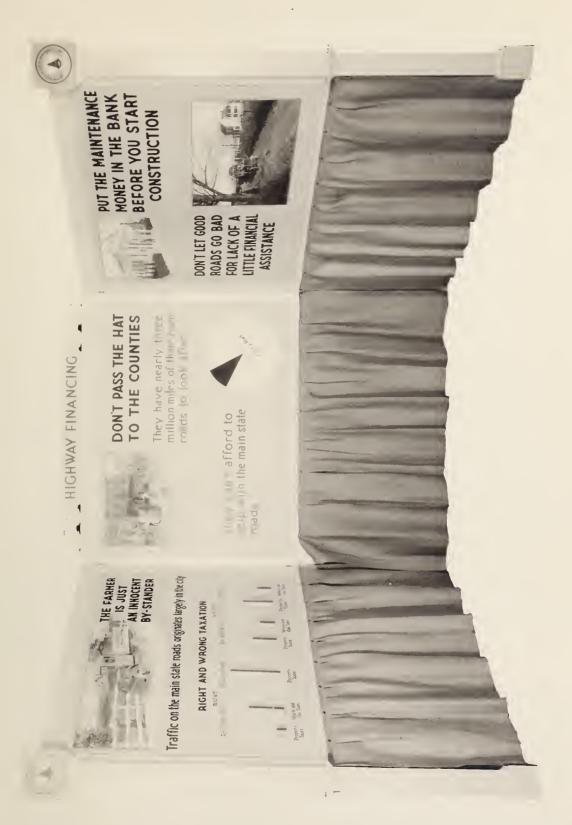
"THE PURPOSE OF SCIENTIFIC WRITING BEING SERIOUS, THE STYLE SHOULD BE CONSERVATIVE AND APPROPRIATE, AND FREE FROM INDICATIONS OF STRIVING FOR FLASHY UNIQUENESS SO CHARACTERISTIC OF MODERN COM-POSITION. SIMPLICITY NOT ONLY OF EXPRESSION BUT OF ARRANGEMENT SHOULD BE SOUGHT. ROMAN NUMERALS SO LONG IN USE FOR NUMBERING TABLES, PLATES, TEXT FIGURES, JOURNAL NUMBERS AND VOLUME NUMBERS SHOULD GIVE WAY TO ARABIC.

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"A GOOD ARTICLE WILL HAVE BEEN REWRITTEN AND REVISED SEVERAL TIMES BEFORE IT IS CONSIDERED TO BE IN FINAL FORM. NO MAITER HOW WELL A MAN WRITES, HIS FIRST DRAFT OF A PAPER CAN BE IMPROVED. ONLY THE LIFERARY GENIUS CAN RUN OFF A THOROUGHLY SATISFACTORY ARTICLE ON THE FIRST WRITING, AND HE IS SELDOM FOUND IN RESEARCH LABORATORIES.

"BUT HOW THE ENTHUSIASM RISES AND THE DESIRE FOR A PERFECT PRODUCT BEGINS TO BURN WHEN THE AUTHOR SEES HIS MANUSCRIPT IN PROOF! THEN IT IS THAT HE PERCEIVES THE NUMEROUS OPPORTUNITIES FOR IMPROVEMENT. THERE SEEMS TO BE A COMMON AFFLICTION AMONG AUTHORS WHICH RENDERS THEM UNABLE TO SEE PLACES NEEDING IMPROVE-MENT UNTIL THE MANUSCRIPT GETS INTO PRINT. IF AN AUTHOR WOULD AT THE OUTSET GIVE THOUGHT TO THE CHARACTERISTICS OF A GOOD ARTICLE, TAKE PAINS IN ITS PREPARATION AND REVISE IT UNTIL HE IS THOROUGHLY SATISFIED WITH IT AND IT CAN WITHSTAND THE ONSLAUGHTS OF CRITICS, THERE WILL BE NO NEED FOR DOING MORE TO THE PROOF THAN CORRECTING MISTAKES IN FRINTING. THE WHOLE PROCESS WILL REQUIRE OF THE WRITER MUCH EFFORT BUT IT WILL BE EFFORT WELL EXPENDED."

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WILLITE PAVEMENT PATENT No. 1, 190, 615 HELD INVALID BY U. S. CIRCUIT COURT OF APPEALS

> CONTRIBUTED BY L. E. BOYKIN CH!EF OF THE LEGAL SECTION. (NOT FOR RELEASE)

THE UNITED STATES CIRCUIT COURT OF APPEALS ON DECEMBER 8, 1926, AFFIRMED THE DECREE OF THE LOWER COURT THAT THE WILLITE PAVEMENT PATENT NO. 1,190,615 WAS INVALID.

THE SUIT IN WHICH THE DECREE WAS RENDERED GREW OUT OF A CONTRACT FOR CERTAIN PAVING WORK IN THE CITY OF ST. LOUIS. IN 1924, THE CITY CALLED FOR BIDS IN DUE FORM FOR THE PAVING OF A SECTION OF PENDLETON AVENUE UNDER SPECIFICATIONS PRESCRIBING "WILLITE." THESE SPECIFICATIONS WERE FORMULATED BY THE PLAIN-TIFFS AND WERE CLAIMED TO EMBODY THE INVENTION DESCRIBED AND CLAIMED IN LETTERS PATENT 1,190,615. AT THE LETTING, THE DE-FENDANT, THE TRINIDAD ASPHALT MANUFACTURING COMPANY, WAS THE LOWEST BIDDER AND RECEIVED THE CONTRACT. IT DECLINED, HOWEVER, TO BECOME A LICENSEE OF THE MISSOURI WILLITE COMPANY AND REFUSED TO BUY THE MATERIALS FOR THE PAVING FROM THAT COMPANY. THEREUPON SUIT WAS FILED.

AT THE TRIAL THE DEFENDANTS ASSAILED THE VALIDITY OF THE PATENT AND DENIED INFRINGEMENT. NUMEROUS PRIOR ART PATENTS WERE CITED DISCLOSING COMPOSITIONS COMPRISING CERTAIN GENERALLY DESCRIBED MINERAL OR EARTHY AGGREGATES COMBINED WITH VARIOUS BITUMINOUS AND PITCHY MATERIALS, TO WHICH WERE ADDED VARIOUSLY FOR HARDENING PUR-POSES, SULPHUR IN COMBINATION WITH METALLIC BASES, INCLUDING BLUE VITRIOL AND BLUESTONE, WHICH ARE RECOGNIZED TERMS FOR COPPER SUL-PHATE. THE COURT HELD THAT THESE COMBINATIONS, DESCRIBED IN THE PRIOR ART, DEPRIVED THE PATENT IN SUIT OF THE ESSENTIAL QUALITY OF INVENTION UNDER THE DOCTRINE OF EQUIVALENTS.

THE ORIGINAL SUIT WAS FILED IN 1924 IN THE DISTRICT COURT OF THE UNITED STATES FOR THE EASTERN JUDICIAL DISTRICT OF MISSOURI (EASTERN DIVISION) BY THE WESTERN WILLITE COMPANY, THE MISSOURI WILLITE COMPANY, THE AMERICAN WILLITE COMPANY, AND THE WESTERN WILLITE ROAD CONSTRUCTION COMPANY, PLAINTIFFS, AGAINST THE TRINIDAD ASPHALT MANUFACTURING COMPANY, SHELEY L. HEMAN, JOHN C. HEMAN, AND THE CITY OF ST. LOUIS, DEFENDANTS, ALLEGING INFRINGEMENT OF LETTERS PATENT NOS. 1,190,615 AND 1,328,310, AND ALSO ALLEGING INFRINGEMENT OF A TRADE-MARK CONSISTING OF THE WORD "WILLITE" IN GOTHIC LETTERS.

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PATENT NO. 1, 190, 615 WAS ISSUED ON JULY 11, 1916, TO HARRY P. WILLIS, AND WAS BY HIM ASSIGNED TO THE WESTERN WILLITE ROAD CON-STRUCTION COMPANY OF AMERICA, ONE OF THE PLAINTIFFS. SUBSEQUENTLY, THE WESTERN WILLITE ROAD CONSTRUCTION COMPANY GRANTED AN EXCLUSIVE LICENSE FOR THE STATE OF MISSOURI TO THE WESTERN WILLITE COMPANY, WHICH, IN TURN, GRANTED AN EXCLUSIVE LICENSE FOR THAT STATE TO THE MISSOURI WILLITE COMPANY. THE APPLICATION FOR THIS PATENT WAS FILED DECEMBER 7, 1914, AND ON JULY 10, 1916, HARRY P. WILLIS MADE APPLICATION FOR LETTERS PATENT UPON "ASPHALTIC PAVEMENT AND FOUNDA-TION FOR PAVEMENTS." THIS LATTER APPLICATION WAS FILED AS A DIVI-SION OF THE PRIOR APPLICATION OF DECEMBER 7, 1914, WHICH LATER BECAME PATENT NO. 1,190,615. THIS DIVISIONAL APPLICATION OF JULY 10, 1916, FINALLY, ON JANUARY 20, 1920, RESULTED IN LETTERS PATENT 1,328,310 BEING ISSUED. WHILE THE BILL OF COMPLAINT CHARGED IN-FRINGEMENT ALSO OF THIS LATTER PATENT (No. 1,328,310) COMPLAINANTS FORMALLY WITHDREW THIS SHORTLY BEFORE THE TRIAL AND ANNOUNCED THEY WOULD NOT CHARGE INFRINGEMENT THEREOF. THE DECISION, THEREFORE, DOES NOT GO TO THE VALIDITY OF THIS PATENT. UPON FINAL HEARING THE DISTRICT COURT, UNDER DATE OF JULY 3, 1925, ADJUDGED THE PATENT (No. 1, 190, 615) INVALID FOR ANTICIPATION AND DISMISSED THE BILL, FROM WHICH DECISION THE CASE WAS APPEALED TO THE UNITED STATES CIR-CUIT COURT OF APPEALS, EIGHTH CIRCUIT. THE DISTRICT COURT ALSO FOUND THAT THERE WAS NOT SUFFICIENT EVIDENCE TO ESTABLISH INFRINGE-MENT OF THE TRADE-MARK CONSISTING OF THE WORD "WILLITE" IN GOTHIC LETTERS, AND NO EVIDENCE OF INFRINGEMENT OF THIS TRADE-MARK WAS URGED IN THE APPEAL TO THE CIRCUIT COURT.

THE CIRCUIT COURT OF APPEALS, IN REVIEWING THE CASE AND AFFIRMING THE DECREE OF THE LOWER COURT, UNDER DATE OF DECEMBER 8, 1926, SAID, IN PART, THE FOLLOWING:

> "THE COURT BELOW FOUND 'THAT THE CHEMICAL REACTIONS, IF THEY ARE SUCH, OR THE CATALYTIC EFFECT, IF THIS BE THE FACT, ARE THE SAME IN THE CASE OF ALL THE METALLIC SULPHATES.¹ THIS, THE RECORD SEEMS TO ESTABLISH. IT IS CONTENDED, HOWEVER, THAT THERE IS A DIFFERENCE IN THE DEGREE OF EFFECTIVENESS; THIS, IF TRUE, CAN NOT AID APPELLANTS. THE SELECTION FROM KNOWN EQUIVALENT MATERIALS ONE WHICH DOES THE WORK BETTER THAN OTHERS PREVIOUSLY USED AND KNOWN DOES NOT AMOUNT TO INVENTION, WHEN THE DIFFERENCE IS ONLY ONE OF DEGREE.

"ALL THE ELEMENTS IN THIS PATENT, OR THEIR EQUIVALENTS, HAVE BEEN FREQUENTLY EMPLOYED IN SOME COMEINATION FOR THE PRODUCTION OF THE SAME OR A KIN-DRED PRODUCT; THEIR FUNCTIONS REMAIN UNCHANGED. IN

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THE PRESENT COMEINATION IT IS CLAIMED THAT A BETTER RESULT IS OBTAINED, BUT THIS DOES NOT AMOUNT TO IN-VENTION. AS SAID BY THE SUPREME COURT IN SMITH V. NICHOLS SUPRA, AND BY JUDGE HOOK IN SLOAN FILTER CO. V. PORTLAND GOLD MENING COMPANY, SUPRA, IT INVOLVES THE MERE CARRYING FORWARD, OR MORE EXTENDED APPLICA-TION OF, AN ORIGINAL IDEA INVOLVING A CHANGE IN FORM, PROPORTION OR DEGREE, AND RESULTING IN THE DOING OF THE SAME WORK IN THE SAME WAY AND BY SUBSTANTIALLY THE SAME MEANS. ALSO BY THE SUPREME COURT IN FLORSHEIM V. SCHILLING, 137 U. S. 64, 1A NEW ARRANGEMENT OR GROUP-ING OF PARTS OR ELEMENTS OF A PATENTED ARTICLE, WHICH IS THE MERE RESULT OF MECHANICAL JUDGMENT, AND THE NATURAL CUTGROWTH OF MECHANICAL SKILL, IS NOT INVENTION. T REQUIRED NO INVENTIVE GENIUS TO SELECT A BITUMINOUS SUBSTANCE, A MINERAL AGGREGATE OR FILLER, AND A METALLIC SALT AS A HARDENING AGENT - ALL WELL-KNOWN IN THE PRIOR ART 4 TO PRODUCE A RESULT DIFFERING, IF AT ALL, ONLY IN DEGREE FROM THAT ALREADY KNOWN AND OBVIOUS." * * * * *

"IN SUPPORT OF THEIR PATENT APPELLANTS DEVOTE MUCH TIME AND SPACE IN ARGUMENT, RECORD AND BRIEF, TO THE UTILITY CLAIMED FOR THE PATENTED COMPOSITION; THIS CLAIM IS VIGOROUSLY CONTESTED BY APPELLEES. THE SIG-NIFICANCE OF USEFULNESS TO THE VALIDITY OF A PATENT IS WELL UNDERSTOOD. A PATENT WILL NOT BE DECLARED VOID FOR LACK OF UTILITY IF IT POSSESSES ANY UTILITY WHATSO-EVER. (GIBBS V. HOEFNER, ET AL., 19 FED. 323). EXTEN-SIVE USE OF A PATENTED ART!CLE IS STRONG PROOF OF UTILITY, BUT NOT OF INVENTION, AND IS ENTITLED TO CON-SIDERATION, ON THAT ISSUE, ONLY IN DOUBTFUL CASES. THE MERE FACT THAT A PATENTED ARTICLE IS POPULAR AND MEETS WITH LARGE AND INCREASING SALE IS UNIMPORTANT WHEN THE ALLEGED INVENTION IS CLEARLY WITHOUT PATENTABLE NOVELTY. | DUER V. CORBIN CABINET LOCK COMPANY, 149 U. S. 2!6." * * * * *

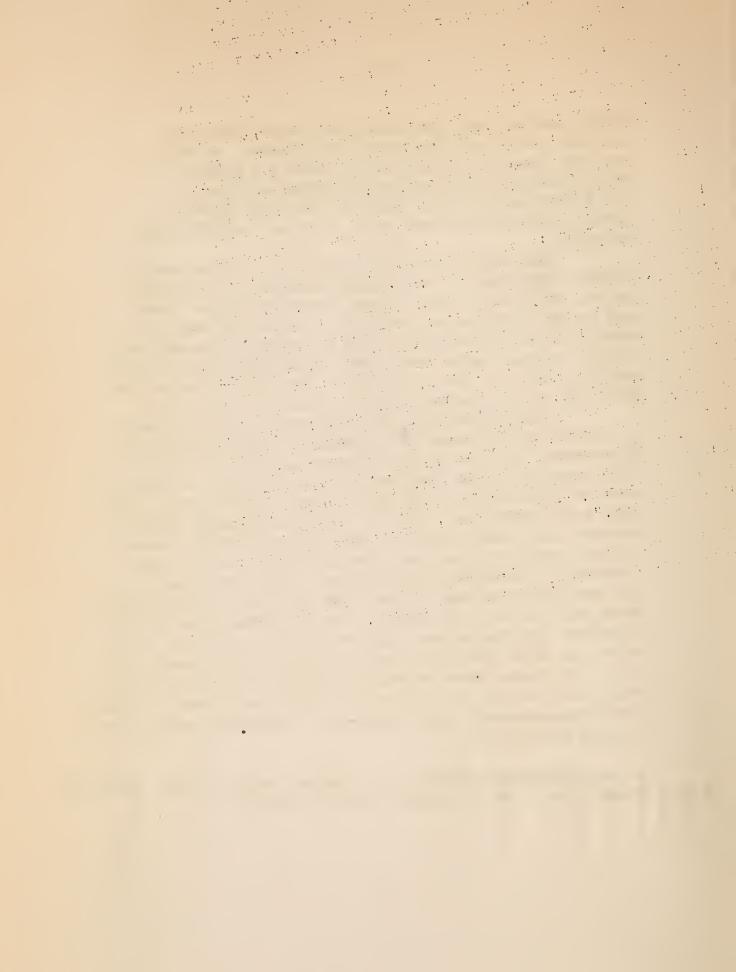
"MEASURED BY THESE RULES, APPELLANTS' DEVICE FAILS TO MEET THE TEST. IT IS IN EVIDENCE IN THE TEN YEARS SINCE THE ISSUE OF THE PATENT IN SUIT APPROXI-MATELY TEN MILLION SQUARE YARDS OF WILLITE PAVEMENT HAVE BEEN LAID, AN AVERAGE OF ONE MILLION SQUARE YARDS PER YEAR, BUT IT IS LIKEWISE IN EVIDENCE THAT IN ONE OF THESE YEARS ALONE THERE WERE LAID ONE HUNDRED AND TWELVE MILLION SQUARE YARDS OF ASPHALT PAVEMENT OF ALL TYPES, NOT INCLUDING THE CONGRETE PAVEMENTS OF DIFFER-ENT CHARACTER. IT THUS APPEARS THAT THE PATENTED COM-POSITION, AS APPLIED TO PAVEMENTS, HAS NEITHER GONE INTO

WIDE, GENERAL USE, NOR DISPLACED OTHER FORMS OF PAVEMENT WHICH HAD PREVIOUSLY GEEN USED. IN FACT, ITS USE FALLS FAR SHORT OF EVIDENCING A DEMAND WHICH THE PRIOR ART WAS NOT ADEQUATE TO SUPPLY. THE EFFECT OF THAT USE UPON THE VALIDITY OF THE PATENT, EVEN THOUGH THAT WERE DOUBTFUL, MAY BE DIS-REGARDED.

"THE EXAMINER OF THE PATENT OFFICE EVIDENTLY BECAME IMPRESSED BY THE ALLEGED ECONOMICAL CHARACTER OF THE PROPOSED FILLER, TAKEN INDISCRIMINATELY FROM ANY PLACE AT WHICH THE PATENTED COMPOSITION WAS TO BE USED, AND BY THE ARGUMENT THAT SULPHATE OF COPPER BAS MINERAL ASPHALT WERE NOT SHOWN TO BE ASSOCIATED IN ANY SINGLE PATENT OF THE PRIOR ART. HE LOST SIGHT OF THE WIDE USE IN THE ALLIED ARTS OF OBVIOUS EQUIVALENTS.

"APPELLANTS MAKE THE SUGGESTION COMMONLY URGED IN PATENT SUITS, WHERE THE DEFENSE OF ANTICIPATION IS INTERPOSED, THAT IF OTHER ELEMENTS ARE DEEMED TO BE EQUIVALENT TO THOSE SPECIFIED IN THE PATENY, THE WAY WAS OPEN TO APPELLEES TO USE SUCH CLAIMED EQUIVALENTS, AND THUS AVOID CONFLICT. BUT IT IS NOT DISCLOSED IN THE PRESENT CASE THAT APPELLEES ARE VOLUNTAR!LY, AND FROM CHOICE, APPROPRIATING THE FORMULA OF APPELLANTS; SUCH A DESIRE IS EXPRESSLY DISCLAIMED. FOR SOME REASON, NOT MADE CLEAR BY THE RECORD, THE CITY HAD, IN SUBSTANCE, SPECIFIED THE WILLITE FORMULA FOR THIS PENDLETON AVENUE PAVEMENT, AND HAD ADVERTISED FOR COMPETITIVE BIDS, UNDER WHICH ALL SUCH CONTRACTS FOR MUNICIPAL IMPROVEMENTS ARE APPELLEES WERE COMPELLED EITHER TO CONFORM TO THE LET . SPECIFICATIONS OR TO ABANDON THE FIELD AS BIDDERS. UNDER SUCH CIRCUMSTANCES, THEY ELECTED TO CHALLENGE APPELLANTS! CLAIMED MONOPOLY. "

IN THE FOREGOING EXCERPTS, THE WORDS APPELLANTS AND APPELLEES REFER, RESPECTIVELY, TO PLAINTIFFS AND DEFENDANTS.



UNITED STATES DEPARTMENT OF AGRICULTURE DUREAU OF PUBLIC HOADS STATUS OF CURRENT FEDERAL ATO ROND WORK

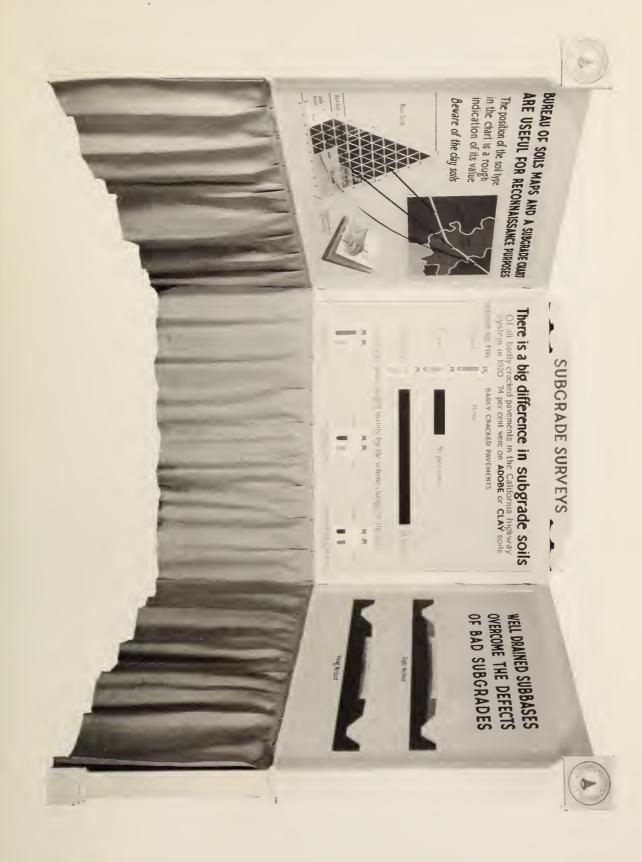
FOR THE FISCAL YEAR ENDING JUNE 30, 1927

A5 OF FEBRUARY 28, 1927

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v INEER	INI LES	L STAGE	1	00	01	00	2	8		5 13.04	1			2 2 2 C		-				6 6.5 67.5		4 7.9		41.4		0	2 0 2 0		201.5		200	r	1	1.8.1.8			0		-	0	4 .3	K	532.2
MAENDED P	1 Wi	CRISIVAL	#	65.						26.5		100.7			79.6					249.0		=				7.0					5 64.2	5 11.		29.7							17.4	_	1.795.4
P.S.RL. REC NVENDED PV APPROVAL SY DISTAICT CNGINEER		FERENAL AIO		\$ 375,512.44	333.655.43	461,417.61	680,122.56	136,794.57	153,010.50	752,037.78	230.919.59	1,306,559.3	3 AUC 204 20	705 000 70	952 628 22	371,978,33		14.050.00	236,115.0	1,232,915,00	437,035,64	1,062,550,95	29,490.19	145,719,10		104.910.00	749,240.94	95,000.00	383,342.24	546,519.07	465,530.45	186.021.73		83,800.00	503.724.10	1,473,507.90	415.724.5	1,034.55	976, F12, 50 77, 000, 00		247,374.71	42,256.00	\$ 22.346.297.40
		STAGE	#—			0.4	9.1			11.9			9.11	J	48.7					5.05	1			32.1	-				114.8	10.9	1.62			6.2		173.1				12.0	6.9	33.7	1.741.4
IN FORCE	MILES	BIGINAL		270.6	242.9	157.7	254.7	69.6	15.0	1 99.1	169.7	336.3	670 D	717.2	365.5	196.1	73.6	42.4	86.7	401.5	359.5	299.4	220.6	1.343.5	13.7	55.0	234 .4 F 1 . 9	147.7	719.7	348.1	120.4	430.9	1846	169.5	217.3	617.7	146.7	32.0	111.9	1.010	309.9	114.1	0.277.5
ACHEMENTS NOW IN FORCE				2,435,647.14	1,629,339.78	3,877,622.71	2,697,120.07	1,444.212.28	213,310.90	3,276,448.98	1.244.836.07	4 483 596 56	6 524 742 13	5.252 Faa. 16	3,639,070.37	1, 356, 574, 37	335, 320, 43	441.313.54	1,603,435.02	84.52, 652, 9 00.000	3,432,357.23	4,309,549.32	1,305,409.51	6.045.952.40	303, 902.51	855,223.56	1, 991, 554 - 92	2,168,916.07	2,641,878.03	4,503,747.29	1, 358, 365, 54	7.074.566.27	279.840.00	2.220,760.24	3.495.260.60	7,140,527.58	1.389.403.39	E47,644.23	1,593,567.32	2 589 172,07	3,387,379,38	1,115,591.63	6 011 51 111 9 \$ 138 478 764 44 13 777 0 1 741 4 \$
		STAGE		4 0 0 0		17.3		-		c c r	13.1	2.0	10.2		14.6					114.6	1	22.9	60.1	5.1				37.5	362.9	1.9				15.4	7.9	27.2					7.8	32.8	111.9
0 P. 10 - YEA8	MILES	RIGINAL		20.01	157.1	199.6	37.9	13.5	23-0	6.06 8.06	102.9	102.2	1.1.1	177.6	89.7	54.5	43.4	46.0	5°1	461.6	94.9	301.0	82.9	259.6	26.4	26.0	15.5	124.7	506.1	123.1	9.14	174.0	29.3	75.3	43.1	387.9	79.1	11.1	100.2	36.54	95.1	172.5	2 011 5 1
COMPLETED AND PAID OURING FISCAL YEAR		FERENAL AID		\$ 399,114.95	1.351.422.35	2,906,144.34	522.177.14	245,719.74	452,067.13	1,507,479,94	1.057.913.12	1,461,027,29	1.766 135 00	903.552.04	952, 919, 24	562,031.47	595,925.29	334,258.01	121,949.75	3 460 029-11	670,574.99	4,430,730.36	857,209.60	2.171.938.96	396, 537. 45	2,397,022.27	73,736.96	2,274,655.41	1,669,657.09	1,541,246.32	553,444,55	2.333.976.77	439.6.0.00	711,908.31	747.432.21	2, 970, 231.95	615,514,05	235,929.73	1,417,440.95	453,042.43 A12 COE 16	889,747.18	1,011,436.00	
AMOUNT PAID STATES DURING	FISCAL YEAR		0	4 959,727,38 3	789,903,04	2,163,213.97	836,043.14	559,643.59	316,554,52	1 020 004 20	1.064.304.01	2.058.014.08	1 360 247 67	1,828,613, 31	1 195,463.37	657,767.34	956,009.51	535.732.45	74,025.25	2,231,121.90 2 479 945.13	1,056,164.98	3,195,432.91	791,263.48	637.940.29	414,921.59	732,592.59	507,411.30 7 977 944.31	1,587,423.25	2,245,720.64	2,246,279.78	703 034 04	2.347.453.93	465,586.24	331,126.66	1.599,659,96	3,411,264.90	504.544.98	531,139,86	1,565,412,66	64 155 60	2,162,027,66	683,248.42	62 894 884.49
N	5	STAGE								1 0 1	0.1		35.4	4.5	4					0 ° 0		3.7		4.4			A.F	2	254.9			2.0		C. 33		73.4					4.3		0.463
CN5 FRUCT	MILES	RIGINAL			62.4	18.2	54.2		14.9	24.5	1.11	96.5	1-0-021	F7.1	85.9	3.7	5.5		24.3	2.70	33.9	101.3	8.1	40.4		0.1	57.0	20.1	82.7	6.71	102.5	60.0	4.9	2.2	0.3	76.9	32.7		34.9	3 0 2	4.7	16.5	1 AE1 A
APHOVED FOR UCNSTRUCTION		FENERAL AIO		0 202 20	590.151.53	263, 959.72	4 36.228.34		129,565.50	359,552,23	105.900.00	1,240,229,14	1 000 000 000 00	501.376.14	955, 932, 04	94,457.90	43,956.00		362,195.10	00.074.550.1 988 100.00	170,310.37	781,334.30	469, 991 . 30	211,155.31		104,910.00	333,732,29 1 050 747,50	239,440.59	560,006.20	542,398.22	575,043.17 241 271 15	1.031.149.14	74,175.00	15,000.00	35.000.00	1,270,190.30	423,767.73		513,269,32	75 57 59	120,000,00	42,256.00	010 263.82
		GTAGE		6 9		0.4	9 °1			24.8 07 E	15.5		322.4	4.0	49.7			-		46.2	-	40.3	8.2	32.1					61.4	10.9			-	8.0	54.1	174.7	-			0 01	0.8 0	33.7	649.6 ¢
TRUCTICN	MILES	URISINAL STAGE		336.4	240.3	156.3	266.8	70.4	17.6	201.2	170.1	339.5	461.2 C14 C	106.1	359.2	205.5	68.0	42.4	79.27	220.0	395.8	308.5	131.9	198.5	16.7	55.0	278.5 578.1	135.6	656.3	35.5		432.5	13.7	197.0	265.0	656.2	139.9	32.0	131.1	101.	322.6	114.1	210.6
· UNDER SHARTRUCTION		PEDEMAL AIO		2.812,159.58	1.372.942.68	4,069,081.60	2,931,014.29	1,580,996,95	241,755.90	3,568,934.53	1.369.755.65	4 549 927 23	7, /44, 250, 63	5 477 132.90	3. F34, 9F6, 55	2,244,095.30	991,364.43.	455, 369, 54	1,493,354.92	6,534,375.58	3,749,082.00	4,590,775.97	1,365,907.90	5, 51 9, 555, 10 1. 299, 530, 50	303, 902, 51	855, 223, 56	2,351,013.57 9 234 162.70	2,025,475.48	2.465,214.07	4,437,869.14	1 701 704 60	6.223.433.86	205,665,00	2,283,560.24	3, 363, 994, 70	7 .349,945.18	1,375,360.14	649,673.79	2,056,910.00	2 212 EDE EDE	3,514,754.03	1,115,591.63	-
FEDEMAL OF FEDEMAL AID FUND AVAILANE FOR				3 3,469,415,48 \$	1.902.595.09	4,307,475.04	2,675,624.05	873,063.51	234,628.32	1.624.016.98	1 079 141 52	5,115,447.60	777.159.06 374 075 52	1 995 322.77	695, 156, 92	1,250,391.34	1,421,968.90	657,55P.23	2,573,065.61	667 276 43	1,431,395.15	1,652,705.62	5,950,809,31	3,151,555.24 1.142.120.65	467, 326, 97	946, 532, 96	2,004,95°.30 7 007 874.69	1,714,652.58	1.216,972.87	4,550,705.29	1 010 197 07	3.454.219.19	754,874.94	1,073,720.52	1.872.296.07	E.174,C3C.35	1,146,502.35	731,924.93	570,879.02	527.210.52 527.210.52	4.393,063.00	1.230.472.32	40 764 701 10 4
S 1 1 15				-LAEAWA	AH LUNA	UNLIFO8VIA	COLOHADO	CONNECTIONT	DELAWAR	FLUKION C	1 Date	ILL IND IS	-NALANA	1.1610	KENTUCKY	LOUISIANA	M.A E	WARY LAND	V-SSACHUSETTS	MICHIGAN MICHIGAN	VIS - 1551PP1	VISSOURT	MC NTANA	VERBA5KA VEVLDA	NEW HAMPSHIRE	NEW JEHSEY	NEA VEXICO	NURTH CARCLINA	VCHTH OMKUTA	CHIO		PL VISYLVAVIA	THEE ISLAND	SOUTH CHACTA	I ENNESSEE	TLXAS	UTAH	V_HVCVT	V146421-	PACHTNELON	VISCO SIN	/ YOMING	171415

INCLUSE PROJECT REPORT COMPLETE FINAL VOUCHER NOT VET PAIN TOTALING: - FENERAL AIN \$ 40,222,318.15
MILE OFICIAL 3,712,1
MILE STAGE 441.1

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PRESENT PRACTICE IN HIGHWAY SUBDRAINAGE, FOUNDATION DESIGN, AND SUBGRADE TREATMENT IN THE NEW ENGLAND AREA

CONTRIBUTED BY E. J. WAKEFIELD OF THE DIVISION OF DESIGN (NOT FOR RELEASE)

The destructive frost action and wide variation in soil textures which occur in the New England area, most of New York State, and the northern part of New Jersey account for the conspicuous place which foundation design, subdrainage, and subgrade treatment hold in the highway engineering practice of those States. Winter temperatures fall as low as 50 degrees below zero in the extreme northern forgions and the ground, in the absence of a heavy slanket of snow, sometimes freezes to a depth of several feet. The soil, because of its gladial origin, is extremely variable and embraces every gradation of texture, from heavy, plastic clays through loams, sands, gravels and hardpan, to veritable nests of bowlders. Frequently there is a wide variation within the limits of a single project, although there are considerable areas within which the soil is remarkaely uniform in character, such as the sand country of northern New York where almost pure sand overlies many square miles.

DUE TO THE OCCASIONAL ALTERNATION OF PERVIOUS AND IMPERVIOUS STRATA DEPOSITED OVER MUCH OF THIS AREA BY THE CLACIAL PERIOD ICE SHEET, THE PERCOLATION OF GROUND WATER IS FREQUENTLY INTERRUPTED, AND NOT UNCOMMONLY ENCOURTERED IN THE FORM OF SURFACE SEEPAGE IN SHALLOW CUTS ON HILLSIDES. THE COMBINATION OF EXCESS MOISTURE AND LOW WINTER TEMPERATURES IS PROBABLY BY FAR THE MOST DESTRUCTIVE NATURAL CONDITION WITH WHICH THE ENGINEER, ENGAGED IN HIGHWAY DESIGN AND MAINTENANCE, HAS TO CONTEND. THE CRITICAL PERIOD OCCURS IN EARLY SPRING WHEN "THE FROST IS COMING OUT." THE INITIAL THAWING OF THE SUBGRADE, PARTICULARLY A CLAY SUBGRACE, LEAVES THE PAVEMENT UNEQUALLY SUPPORTED ON A SUPER-SATURATED STRATUM OF SOIL, THE COM-PACT TEXTURE OF WHICH HAS ELEN, TO A CONSIDERABLE DEGREE, DESTROYED BY FREEZING. THE MOISTURE RELEASED BY THIS INITIAL THAWING IS OFTEN IMPOUNDED BETWEEN THE LOWER SURFACE OF THE PAVEMENT AND THE STILL FROZEN SUBSOIL. UNLESS PROVISION IS MADE FOR THE LATERAL ESCAPE OF THIS EXCESS MOISTURE, THE SUBSEQUENT ALTERNATIONS OF FREEZING AND THAWING ARE QUITE LIKELY TO RESULT IN THE FORMATION OF ICE UNDER THE PAVEMENT AT POINTS WHERE THE WATER IN THE SUB-GRADE TENDS TO CONCENTRATE, THE RESULT IS THE FAMILIAR FROST-SOIL OF NORTHERN LATITUDES, THE DESTRUCTIVE ACTION OF WHICH IS WELL KNOWN TO HIGHWAY MAINTENANCE ENGINEERS OF THAT SECTION.

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IN GENERAL, THE PURPOSE OF SUBGRADE TREATMENT - USING THE BROADER MEANING WHICH COVERS THE RELATED FEATURES OF SUBDRAINAGE, FOUNDATION DESIGN AND SUBGRADE REPLACEMENT - IS FOURFOLD. FIRST, IT IS DESIRED TO REDUCE THE CONTENT OF MOISTURE IN THE SUBGRADE IF PRACTICABLE; SECOND, IT IS DESIRED TO PREVENT THE RISE OF CAPILLARY MOISTURE TO THE LOWER SURFACE OF THE PAVEMENT AND TO FURNISH A MEANS OF ESCAPE FOR ANY FREE WATER WHICH MAY ACCUMULATE ON THE SURFACE OF THE SUBGRADE; THIRD, IT IS DESIRED TO IMPROVE THE DISTRIBUTION OF CONCENTRATED TRAFFIC LOADS BY SPREADING THEM OVER WIDER AREAS ON WEAK SUBGRADES, AND TO INSURE A MORE UNIFORM SUPPORT FOR THE PAVEMENT; AND, FOURTH, IT IS DESIRED TO PROVIDE AN INSULATING LAYER AGAINST THE SPRING FLUCTUATIONS OF THAWING AND FREEZING WHICH WILL, AT THE SAME TIME, MAKE FOR GREATER UNI-FORMITY IN THESE PROCESSES.

THE PRACTICE IN THIS FIELD OF HIGHWAY DESIGN DIFFERS IN THE SEVERAL STATES OF THIS AREA, BUT CHIEFLY IN THE THOROUGHNESS OF THE PROVISIONS RATHER THAN IN THE NATURE OF THE TREATMENT OF SIMILAR CASES, SUBGRADE TREATMENT PRACTICE HAS THOROUGHLY CRYSTALLIZED IN A NUMBER OF THESE STATES; AND, ALTHOUGH THERE HAS BEEN CONSIDER-ABLE IMPROVEMENT AND PROGRESS DURING THE PAST FEW YEARS, THE GENERAL TREND IS CLEARLY DEFINED AND THE FOLLOWING GENERALITIES MAY BE TAKEN AS TYPICAL OF MODERN PRACTICE IN NEW ENGLAND.

Two EARLY TYPES OF CORRECTIVE PROVISIONS, NAMELY, HERRINGBONE DRAINS AND V-DRAINS, APPEAR TO HAVE BEEN COMPLETELY ABANDONED - PRO-BABLY BECAUSE EQUALLY EFFECTIVE RESULTS ARE OBYAINABLE AT LESS EX-PENSE WITH OTHER METHODS OF TREATMENT.

THE USE OF AN UNDERDRAIN IS NOW CONFINED CHIEFLY TO THE DRAINAGE OF WET SIDE-MILL CUTS, WHERE IT MAY FUNCTION PROPERLY AS AN INTERCEPTING DRAIN TO CUT OFF THE LATERAL SEEPAGE OF PERCOLATING GROUND WATER. THESE UNDERDRAINS ARE COMMONLY CONSTRUCTED WITH VITRIFIED-CLAY PIPE, OF 6 INCHES DIAMETER OR LARGER, USUALLY LAID ON ABOUT 2 INCHES OF CRUSHED STONE OR GRAVEL IN THE BOTTOM OF THE TRENCH, WHICH IS THEN REFILLED WITH COARSE BROKEN STONE OR SCREENED GRAVEL FOR THE GREATER PART OF ITS DEPTH. CAREFUL CONSTRUCTION AND CLEAN REFILL MATERIAL ARE EMPHASIZED IN MOST OF THE STANDARD SPECI-FICATIONS FOR THIS ITEM. THE DEPTH AND WIDTH OF TRENCH VARY IN THE SEVERAL STATES, BUT A DEPTH OF 4 FEET AND BOTTOM WIDTH OF 18 INCHES, WITH 6-INCH VITRIFIED-CLAY PIPE, MAY BE TAKEN AS FAIRLY TYPICAL. . : : *

FOR MAXIMUM EFFECTIVENESS THE UNDERDRAIN IS USUALLY CON-STRUCTED UNDER THE SHOULDER, NEAR THE EDGE OF THE PAVEMENT. THIS PRACTICE IS OPEN TO CRITICISM BECAUSE OF THE LIKELIHOOD OF SERIOUSLY IMPAIRING THE LATERAL SUPPORT OF THE SUBGRADE, NO MATTER HOW THOROUGHLY THE REFILL MATERIAL IS TAMPED IN PLACE IN THE TRENCH. FROM THE STANDPOINT OF ULTIMATE STABILITY IT IS PROBABLY BETTER TO KEEP THE UNDERDRAIN WELL AWAY FROM THE EDGE OF THE PAVEMENT; PARTI-CULARLY SINCE ITS TRUE FUNCTION AS AN INTERCEPTOR OF LATERAL SEEP-AGE WILL NOT BE SERIOUSLY AFFECTED THEREBY.

FORMERLY IT WAS NOT UNUSUAL TO PROVIDE UNDERDRAINS WITH A VIEW TO REDUCING THE CAPILLARY MOISTURE IN THE SUBGRADE WHERE WET CLAY SOILS WERE ENCOUNTERED. THIS USE OF UNDERDRAINS APPEARS TO HAVE BEEN LARGELY DISCREDITED IN THE NEW ENGLAND AREA, NOT ONLY BECAUSE OF DOUETFUL EFFICACY, BUT BECAUSE SUPERIOR RESULTS, FROM THE STANDPOINT OF PAVEMENT STABILITY, ARE OBTAINABLE BY AN EQUAL EXPENDITURE FOR GRAVEL SUBBASE. THERE ARE, PERHAPS, SOME CONDI-TIONS (SUCH AS MAY BE FOUND IN PARTS OF NEW JERSEY WHERE THE WATER-TABLE LIES CLOSE TO THE SURFACE AND THE SOIL IS FAIRLY POROUS) UNDER WHICH THE USE OF UNDERDRAIN FOR THIS PURPOSE WOULD BE JUSTI-FIABLE; GUT, IN GENERAL, THE PROVISION OF EXTRA SUBBASE IS A MORE ECONOMICAL INVESTMENT OF FUNDS.

THE MOST COMMON METHOD OF TREATMENT FOR WET AND UNSTABLE SUBGRADES IN NEW ENGLAND IS THE PROVISION OF POROUS FOUNDATION COURSES, DESIGNED TO MEET THE REQUIREMENTS OF EACH SPECIFIC CASE AND VARIED WITHIN THE LIMITS OF A SINGLE PROJECT TO MEET THE VARY-ING CONDITIONS OF SOIL AND SUBGRADE MOISTURE. THIS METHOD OF TREATMENT MAY VARY FROM THE PROVISION OF AN ADDITIONAL THICKNESS OF BROKEN STONE OR SLAG BASE COURSE, OR THE PROVISION OF A 2 OR 3-INCH BLANKET OF SAND AND GRAVEL UNDER THE PAVEMENT; TO THE VIRTUAL REPLACEMENT OF INFERIOR SUBGRADES SUCH AS IS OFTEN PRACTICED IN MASSACHUSETTS. IN THIS STATE IT IS NOT UNCOMMON FOR AN IMPROVEMENT TO BE CONSTRUCTED IN FOUR SEPARATE COURSES WITH AN AGGREGATE THICK-NESS OF 20 INCHES OR MORE. THE TYPE OF FOUNDATION COURSE WILL USUALLY SE DETERMINED, TO SOME DEGREE, BY THE KIND OF LOCAL MATERIALS AVAILABLE. FIELD STONE FROM OLD STONE FENCES IS AVAILABLE IN MANY PARTS OF NEW ENGLAND, AND SUITABLE GRAVEL IS GENERALLY AVAILABLE WITHIN EASY HAUL. THESE TWO MATERIALS ARE, THEREFORE, IN MOST COMMON USE FOR FOUNDATION AND SUBBASE COURSES; ALTHOUGH QUARRY STONE, BROKEN SLAG AND CINDERS ARE ALSO SUITABLE FOR THE SAME PURPOSES AND ARE USED WHERE MORE AVAILABLE THAN FIELD STONE OR GRAVEL, AS IN MANY PARTS OF NEW YORK AND NEW JERSEY.

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TYPICAL PRACTICE IN FOUNDATION DESIGN, PARTICULARLY FOR SITUMINOUS MACADAM PAVEMENTS, IS THE PROVISION OF 9 TO 12 INCHES OF HEAVY STONE FOUNDATION COURSE, BEDDED ON SAND OR GRAVEL 2 INCHES OR MORE IN THICKNESS, WITH A LEVELING OR INTERMEDIATE COURSE OF BROKEN STONE BETWEEN THE HEAVY STONE AND THE BITUMINOUS COURSE. THE HEAVY STONE FOUNDATION, CONSISTING OF FIELD OR QUARRY STONE, ROUGHLY HAND-PLACED, CHINKED WITH SMALLER FRAGMENTS, AND FILLED WITH BROKEN STONE AND COARSE SAND OR GRAVEL, FURNISHES THE NECESSARY LATERAL RIGIDITY IN THE CASE OF FLEXIBLE PAVEMENTS; THE SAND OR GRAVEL BEDDING COURSE OR SUBBASE EFFECTUALLY PREVENTS THE UPWARD PENETRATION OF PLASTIC SUBGRADE MATERIAL AND FACILITATES THE DRAINAGE OF WATER FROM THE SURFACE OF THE SUBGRADE; WHILE THE BROKEN STONE LEVELING, OR INTERMEDIATE COURSE TAKES UP THE IRRE-GULARITIES OF THE HEAVY STONE FOUNDATION AND SERVES AS A CUSHION FOR THE BITUMINOUS SURFACE UNDER TRAFFIC, THIS TYPE OF FOUNDATION CONSTRUCTION, WHEN PROVIDED WITH ADEQUATE OUTLET DRAINS THROUGH THE SHOULDERS AT FREQUENT INTERVALS, WILL GENERALLY TAKE CARE OF THE MOST UNFAVORABLE SUBGRADE CONDITIONS. WHERE THE SUBGRADE IS ESPECIALLY EAD, AN ADDITIONAL THICKNESS OF GRAVEL SUBBASE UNDER THE HEAVY STONE FOUNDATION WILL USUALLY PROVIDE THE NECESSARY BEAR-ING POWER.

ALTHOUGH THE ABOVE DESCRIBED TYPE OF FOUNDATION HAS BEEN USED TO A CONSIDERABLE EXTENT UNDER CONCRETE PAVEMENTS, IT IS PROBABLY NOT SO WELL SUITED TO THAT TYPE OF PAVEMENT AS GRAVEL -EITHER SCREENED OR RUN-OF-BANK. THE TREND OF RECENT PRACTICE SEEMS TO BE TOWARD THE USE OF RUN-OF-BANK GRAVEL UNDER CONCRETE PAVEMENTS - PROBABLY BECAUSE IT FULFILLS THE REQUIREMENTS AT A LESSER COST, AND IS ACTUALLY BETTER ADAPTED TO SATISFY THOSE RE-QUIREMENTS. A CONCRETE PAVEMENT REQUIRES, PROBABLY MORE THAN ANY OTHER TYPE, A UNIFORM FOUNDATION SUPPORT, AND THIS IS VERY DIFFI-CULT TO OBTAIN IN FOUNDATIONS CONSTRUCTED OF LARGE FRAGMENTS OF RIGIDITY OF THE SUBGRADE IS LESS NEEDFUL SINCE THE VARYING SIZE . FLEXURAL RESISTANCE OF THE SLAB IS SUFFICIENT TO DISTRIBUTE THE TRAFFIC LOADS OVER A WIDE AREA OF SUPPORT. THE MAIN DESIDERATA IN FOUNDATIONS FOR CONCRETE PAVEMENTS ARE, THAT THEY BE SUFFI-CIENTLY POROUS AND OF SUFFICIENT DEPTH TO TAKE CARE OF EXCESS WATER AND MINIMIZE FROST ACTION, AND THAT THEY FURNISH A UNIFORM SUPPORT TO THE PAVEMENT AT ALL TIMES. BROKEN SLAG, CINDERS, OR OTHER EQUALLY POROUS MATERIALS SATISFACTORILY FULFILL THESE REQUIREMENTS.

A RECENT MEREND IN SUBBASE AND FOUNDATION CONSTRUCTION IS THE USE OF A WIDTH IN EXCESS OF THAT OF THE PAVEMENT, WITH THE FOUNDA-TION CARRIED OUT FROM 6 INCHES TO AS MUCH AS 3 FEET ON EACH SIDE OF THE PAVEMENT AREA. THIS IS ADVANTAGEOUS IN A NUMBER OF WAYS: IT

STRENGTHENS THE SUPPORT OF THE PAVEMENT AT ITS WEAKEST POINT - THE EDGE; IT PROVIDES A MORE STABLE FOUNDATION FOR THE SHOULDERS; AND, IT PROVIDES A FOUNDATION FOR FUTURE WIDENING, WHICH MAY WELL BE ANTICIPATED ON MANY OF THE MAIN ROUTES AT THE TIME OF INITIAL IM-PROVEMENT.

PERHAPS NOT SUFFICIENT CARE IS TAKEN TO DRAIN FREE WATER FROM THE BOTTOM OF FOUNDATION AND SUBBASE COURSES, PARTICULARLY ON GRADES. EFFECTIVELY TO INTERCEPT SUCH WATER AND CARRY IT THROUGH THE SHOULDERS REQUIRES CAREFULLY CONSTRUCTED OUTLET DRAINS, PREFERABLY EXTENDING UNDER THE FOUNDATION OR SUBBASE IN THE FORM OF SHALLOW INTERCEPTION TRENCHES, AND EMPTYING FREELY INTO THE SIDE DITCHES AT AN ELEVATION LOWER THAN THE LOWEST PART OF THE DRAIN. IT IS SUGGESTED THAT SMALL-SIZE TILE MIGHT WELL BE INSTALLED IN THE BOTTOM OF THESE DRAINS UNDER THE SHOULDERS, BECAUSE OF THE TENDENCY OF SHALLOW BLIND DRAINS OF BROKEN STONE OR GRAVEL TO BECOME CLOGGED AND INOPERATIVE AFTER A FEW YEARS.

THE USE OF TELFORD BASE, WITH ITS MORE ELABORATE CARE IN CONSTRUCTION, HAS BEEN PRACTICALLY ABANDONED BECAUSE OF THE HIGH COST. TELFORD CONSTRUCTION MAY HAVE BEEN A GOOD INVESTMENT IN THE DAYS OF WATERBOUND MACADAM AND LOW LABOR COSTS. AND IT WAS ESPECIALLY SUITABLE AS A HEAVY BASE FOR WATERBOUND MACADAM, BUT WITH PRESENT PRICES AND THE PREVAILING TYPES OF PAVEMENTS, THERE APPEARS TO BE NO PLACE FOR THIS RATHER COSTLY REFINEMENT IN HIGH-WAY PRACTICE.

IN THE INTEREST OF AVOIDING UNFAVORABLE SUBGRADE CONDITIONS AND REDUCING THE COST OF FOUNDATION CONSTRUCTION, NEW HAMPSHIRE APPEARS TO HAVE A CONSISTENT POLICY OF AVOIDING DEEP CUTTING, AND SO LAYING THE GRADE LINE AS TO TAKE ADVANTAGE OF THE EXISTING ROAD CRUST WHEREVER PRACTICABLE, WITH THE CONSEQUENT INTRODUCTION OF BORROW FILLS FOR PURPOSES OF GRADE CORRECTION AND WIDENING. IN MASSACHUSETTS, ON THE OTHER HAND, IT IS NOT UNCOMMON FOR GRADE ELEVATIONS TO BE GOVERNED BY THE ELEVATIONS OF ABUTTING PROPERTY AND MANY HUNDRED FEET OF PREVIOUS IMPROVEMENT MAY BE TORN UP AND REPLACED WITH NEW CONSTRUCTION IN ORDER TO AVOID RAISING THE PAVE-MENT SURFACE AN EXCESSIVE HEIGHT ABOVE THE ADJACENT PROPERTY ELEVA-TION.

THE USE OF AN INCREASED THICKNESS OF CONCRETE PAVEMENT AND HEAVIER REINFORCEMENT OVER UNSTABLE SUBGRADES HAS BEEN PRACTICED TO A LIMITED EXTENT, AND ONE STATE VARIES THE POSITION OF THE PAVE-MENT REINFORCEMENT, PLACING IT NEAR THE UPPER SURFACE IN CUTS AND NEAR THE LOWER SURFACE ON FILLS, ON THE THEORY THAT HIGHER TENSILE STRESSES WILL OCCUR AT THE TOP OF THE PAVEMENT IN THE ONE CASE AND AT THE BOTTOM IN THE OTHER. THESE VARIATIONS IN DESIGN (WITHIN ECONOMICAL LIMITS) ARE, OF COURSE, ENTIRELY INADEQUATE UNDER REALLY UNFAVORABLE SUBGRACE CONDITIONS UNLESS SUPPLEMENTED BY SOME SORT OF SUBGRADE TREATMENT.

THE USE OF CLAY OR LOAM AS A MATERIAL FOR SUBGRADE TREAT-MENT MIGHT SEEM PARADOXICAL; BUT SUCH MATERIAL MAY SOMETIMES BE USED ON SAND SUBGRADES VERY ADVANTAGEOUSLY. IN THESE CASES THE PURPOSE OF THE TREATMENT IS NOT SO MUCH THE CORRECTION OF SUBGRADE WEAKNESS AS TO IMPROVE THE FACILITY OF PAVEMENT CONSTRUCTION. IN GENERAL, SAND SUBGRADES GIVE NO TROUBLE WHEN CONFINED BY AN ADEQUATE PAVEMENT, BUT IT IS OFTEN IMPOSSIBLE PROPERLY TO SHAPE AND COMPACT A SAND SUBGRADE UNLESS A SMALL QUANTITY OF CLAY OR LOAM IS SPREAD AND ADMIXED WITH THE UPPER STRATUM OF THE SAND. THIS USE OF CLAY IS PROVIDED IN THE STANDARD SPECIFICATIONS OF MAINE AND HAS BEEN PRAC-TICED VERY EFFECTIVELY ELSEWHERE UNDER THE WRITER'S OBSERVATION.

MASSACHUSETTS HAG DEVELOPED A TYPE OF CONSTRUCTION FOR THE SAND COUNTRY OF CAPE COD, AND THE SIMILAR CONDITIONS ON THE CONTIGH UOUS MAINLAND, WHICH IS AN EXCELLENT EXAMPLE OF THE ACAPTATION OF DESIGN TO LOCAL CONDITIONS AND MATERIALS AVAILAGLE. HERE A SAND-ASPHALT PAVEMENT IS CONSTRUCTED, USING THE LOCAL SAND FOR AGGREGATE. FOR A SASE COURSE, 4 INCHES OF CLAY OR LOAM ARE SPREAD ON THE SAND SUBGRADE AND COMPACTED TO PROVIDE A FIRM AND SMOOTH SURFACE, ON WHICH THE SAND-ASPHALT MIXTURE IS THEN SPREAD AND COMPACTED IN TWO 2-INCH COURSES. THERE IS NO ADMIXTURE OF THE CLAY OR LOAM WITH THE SAND SUBGRADE, BUT THE MATERIAL ACTS AS A MORE OR LESS COHESIVE BLANKET WHICH PREVENTS THE DISPLACEMENT OF THE LOOSE SAND SUBGRADE DURING CONSTRUCTION, AND AFTER COMPLETION, SERVES TO DISTRIBUTE THE WHEEL LOADS TO SOME EXTENT.

THE CONDITIONS OF SOIL AND DRAINAGE IN THE NEW ENGLAND AREA ARE SO VARIABLE THAT HIGHWAY DESIGN IS NOT AMENABLE TO ANY FIXED RULES; AND THE ENGINEER IN CHARGE OF CONSTRUCTION MAY WELL BE AL-LOWED CONSIDERABLE LATITUDE IN THE EXERCISE OF HIS DISCRETION IN THE ACTUAL LOCATION OF UNDERDRAINS, EXTRA FOUNDATION, ETC. ORDI-NARILY THE SUBDRAINAGE AND FOUNDATION REQUIREMENTS CAN BE DETERMINED, WITH A FAIR DEGREE OF APPROXIMATION, BY INSPECTION OF THE TERRAIN DURING THE SPRING MONTHS; BUT OFTEN CONDITIONS ARE DESERVED DURING CONSTRUCTION WHICH CAN NOT BE FORESEEN WHEN THE PLANS ARE PREPARED. PROBABLY A MORE THOROUGH STUDY OF SUBSOIL AND GROUND WATER CONDITIONS PRIOR TO PREPARATION OF THE PLANS WOULD PERMIT WORTH-WHILE ECONOMIES IN THE DISTRIBUTION OF EXPENDITURE FOR THESE ITEMS. THE JUDICIOUS USE OF A POST-HOLE AUGER IN THE SEASON OF MAXIMUM SATURATION WOULD UNDOUBTEDLY AFFORD MUCH MORE RELIABLE INFORMATION REGARDING SUBGRADE CONDITIONS THAN CAN BE OBTAINED BY ANY SUPERFICIAL EXAMINATION OF THE HIGHWAY LOCATION.

SO FAR, THE DETERMINATION OF SUBDRAINAGE AND FOUNDATION RE-QUIREMENTS HAS BEEN LARGELY DEPENDENT ON THE PERSONAL JUDGMENT OF THE DESIGNING ENGINEER, AND THERE HAS BEEN ONLY A LIMITED APPLICA-TION OF THE VALUABLE INFORMATION RESPECTING SOIL BEHAVIOR FAST

ACCUMULATING THROUGH RECENT RESEARCH. A CERTAIN AMOUNT OF INERTIA IN THIS CONNECTION IS NATURALLY TO BE EXPECTED, ESPECIALLY IN VIEW OF THE EXTREME NOVELTY OF THE SCIENCE. RULE-OF-THUMB METHODS MAY BE EXPECTED TO PREVAIL IN THIS FIELD FOR SOME TIME TO COME, PARTI-CULARLY WHERE RULE-OF-THUMB METHODS HAVE DEVELOPED OVER A LONG PERIOD OF YEARS TO A STAGE OF REASONABLY SUCCESSFUL PRACTICE. HOWEVER, AS TRAFFIC DEMANDS AND EXPENDITURES FOR HIGH-TYPE PAVEMENTS INCREASE, INCREASING STUDY WILL UNDOUBTEDLY BE GIVEN TO ECONOMIES IN DESIGN, AND RECOGNITION OF THE PRIMARY IMPORTANCE OF SUBGRADE SOIL ANALYSIS IN THAT CONNECTION MAY CONFIDENTLY BE EXPECTED.

PROBABLY NO EXPENDITURE FOR HIGHWAY IMPROVEMENT HAS GREATER JUSTIFICATION THAN FUNDS PROPERLY SPENT TO CORRECT WEAK SUBGRADES. IT IS BELIEVED PERMISSIBLE TO SAY THAT, GIVEN COMPARABLE STANDARDS IN TYPE AND QUALITY OF PAVEMENT CONSTRUCTION, THE BEST ROADS AND THE LOWEST MAINTENANCE COSTS WILL BE FOUND IN THOSE STATES WHICH GIVE MOST ATTENTION TO SUBDRAINAGE, FOUNDATION DESIGN, AND SUBGRADE TREATMENT.

NEW AS.S.T.M. SPECIFICATIONS FOR PORTLAND CEMENT IN FORCE

CONTRIBUTED BY THE DIVISION OF TESTS

(NOT FOR RELEASE)

THE ATTENTION OF THE DISTRICT MATERIALS ENGINEERS IS CALLED TO THE NEW A.S.T.M. SPECIFICATIONS AND TESTS FOR PORTLAND CEMENT WHICH ARE NOW IN FORCE. THESE SPECIFICATIONS DIFFER FROM THE OLD STANDARDS IN A NUMBER OF PARTICULARS. THE PRINCIPAL CHANGES CONSIST OF THE RAISING OF THE TENSILE STRENGTH REQUIREMENTS FROM 200 TO 225 POUNDS PER SQUARE INCH AT 7 DAYS, AND FROM 300 TO 325 POUNDS PER SQUARE INCH AT 28 DAYS. THESE CHANGES WERE RECOMMENDED BY THE COM-MITTEE ON CEMENT OF THE AMERICAN SOCIETY FOR TESTING MATERIALS, WITH THE APPROVAL OF THE REPRESENTATIVES OF THE PORTLAND CEMENT ASSOCIA-TION WHO SAT UPON THE COMMITTEE.

CERTAIN CHANGES HAVE LIKEWISE BEEN MADE IN SECTION V - REJEC-TION - OF THE SPECIFICATIONS. ONE CHANGE COVERS THE RETESTING OF CEMENT WHICH HAS BEEN IN STORAGE FOR PERIODS LONGER THAN SIX MONTHS, AND THE OTHER GIVES THE PURCHASER THE RIGHT TO REJECT CEMENT BASED UPON A RETEST OF THE SOUNDNESS OR THE TIME OF SETTING AT THE TIME OF DELIVERY ON THE WORK, EVEN THOUGH THE CEMENT MAY HAVE BEEN PREVIOUSLY ACCEPTED AT THE MILL.



NUMEROUS CHANGES HAVE ALSO BEEN MADE IN THE SECTION ENTITLED METHODS OF TEST. THE REQUIREMENTS RELATIVE TO TEMPERATURE CONDI-TIONS DURING THE TESTING PERIOD HAVE BEEN CHANGED SO AS TO PROVIDE SPECIFIC MAXIMUM AND MINIMUM TEMPERATURES AT WHICH THE VARIOUS OPERATIONS MAY DE PERFORMED. A SPECIFIC REQUIREMENT RELATIVE TO THE PRESSURE WHICH MAY BE EXERTED IN MOLDING CEMENT BRIQUETTES HAS ALSO BEEN INSERTED. THESE FEATURES WERE COVERED BY GENERAL CLAUSES ONLY IN THE OLD SPECIFICATIONS AND THE COMMITTEE FELT THAT THE LACK OF SUCH SPECIFIC REQUIREMENTS ACCOUNTED IN LARGE MEASURE FOR THE WIDE VARIATIONS IN RESULTS REPORTED BY DIFFERENT LABORATORIES ON IDENTICAL SAMPLES.

THE AMERICAN ASSOCIATION OF STATE HIGHWAY OFFICIALS HAS ALSO AMENDED ITS PORTLAND CEMENT SPECIFICATIONS IN SO FAR AS THE STRENGTH REQUIREMENTS ARE CONCERNED. THE ASSOCIATION SPECIFICATIONS HAVE ALWAYS DIFFERED FROM THE AMERICAN SOCIETY FOR TESTING MATERIALS SPECIFICATIONS AS REGARDS CERTAIN PARAGRAPHS UNDER SECTION V - REJEC-TION. THIS SECTION HAS NOT BEEN AMENDED AS YET BY THE ASSOCIATION AND STILL DIFFERS FROM THE NEW A.S.T.M. SPECIFICATIONS IN TWO IMPOR-TANT PARTICULARS. THE ASSOCIATION SPECIFICATIONS CONTAIN A UNIFORMITY CLAUSE WHICH STATES THAT MARKED DEVIATIONS FROM UNIFORM RESULTS MAY BE CONSIDERED CAUSE FOR REJECTION EVEN THOUGH THE TEST REQUIREMENTS MAY BE OTHERWISE FULFILLED. THE ASSOCIATION SPECIFICATIONS ALSO CONTAIN A CLAUSE WHICH PERMITS THE PURCHASER OR ENGINEER TO BASE REJECTION UPON THE RESULTS OF RETESTS AT ANY TIME, REGARDLESS OF THE RESULTS OF PREVIOUS DECISIONS. THE NEW A.S.T.M. SPECIFICATIONS LIMIT RETESTING TO CETERMINATIONS OF SOUNDNESS AND TIME OF SETTING.

THE ASSOCIATION HAS NOT AS YET REVISED ITS METHODS OF TEST TO CONFORM TO THE NEW A.S.T.M. STANDARD AND, UNTIL SUCH ACTION IS TAKEN WHICH WILL PROBABLY SE DURING THE COMING YEAR, THE BUREAU FEELS THAT THE A.S.T.M. METHODS OF TEST SHOULD BE EMPLOYED BY THE STATE HIGHWAY DEPARTMENTS.

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		STATE8	AL AB MAA AR I ZONA	ARKANBAS Cal IFORNIA	COLORADO CONNE CT 1 CUT	DELARARE FLORIDA	Grovota Годно	ILLING IB INDIANA	low a Kan Bab	KENTUCKV Louisiana	MAINE MARVLANO	MASSACHUSETTS MICHIOAN	MINNESOTA	M1660UR1 MONTANA	NEGRASKA	NEW MAMPBHIRE	NEW MEXICO	NEW YORK NORTH CAROLINA NO MEL DAVOTA	OH IO DKL AHONA	OREDON PERMINULAN	RHOOE ISLAND	SOUTH CAROLINA South Dandia Tennebee	TEXAB Utam	VERMONT VIRDINIA	WASHINOTON WERT VIRGINIA	WISCONSIN WYOMING	TOTALS	(Except Conn.)	REMARKE: THE ABOV EXCEPT T (1) Some (1) Some ERENDIN BAME AF BAME AF (2) HOL (2) MIG (2) MIG (2) MIG (2) MIG (2) MIG (2) MIG

UNITED STATES DEPARTMENT DF ADRICULTUME BUPEAU OF PUBLIC ROADS

VEAR'S INCREASE MOTOR VEHICLE REGISTRATIONS	REGIBITERED MUMBER PER CENT DISTRICT OF COLUMBIA AND COLUMBIA TRUCKS	194,560 31,350 16.1 ALABAMA 68,029 5,653 8.3 ANI20WA	25,830 14.1 159,934 11.1	8,516 3.5 12,566 5.0	4,694 11.7	29,375 12.3	107,326 8.5 46,916 6.5	39,796 6.0	32,500 32,500	10,987		60, 591 10.6	2.9 2.9 2.0 2.0	28,054 8.3		F. 885	189, 861	12,850 8.9	133,846 9.9 75,593 17.8	6.1	8,990 8.8	202 0.1	975,083 74,785 7.7	4,487				1 2,064,119 10.3 T0TALS
LICENSES,	CHAUFFEURS	- 1, 813 86, 221 192	(8)	1	067 4.038		50			173,917 6,327 37,938 39,816		-	- 5,242 24,933		- 66,600 32,550	-	\$40 554,7F9		4 , 703	44,677 15,328 617,189 -	26,630 -		10,978	(2 66,1%4 13,432	+	60.355 27,000	81,800 - 	1,007,295
THREE BO	CEALERS OPERATORS	232 86	3.194	3.400	630	864		2,291	1,162	6, 027	2,134 763			2	110	2,460	4.414 1.56			604 28 167	279	- 1.051 -	3,635	700	3.915	12,011	2,745 293	137,06A 7,2
DIDROVCH ES	STATE MOTOR- AND MOTOR- LOCAL CYCLES CARS (OFFIC.)	- 675 -	(7) 20.248 415	- 06		1	(13) - (14)-			- 040 1	(16) 5.875 (14)	306			379	527 -			7,418 278	1,754 92 3,047 927		768	2,006	(16) 705 -	(16) 2, FE1 471		212 212 	
CARS AND ND	U. S. CAR8	1 167	39	283			979	5	862		556	2.52	11E	u cu			1,666		0 2.362 9 530	-		5 40	2,505	173	1,141		209	(22) 33.
APDI MED	ERS MOTOR- CYCLES	983 401	10-				.e.		672 500	534 1,124 634 4,039	464 9,215 628 3.438		2,	1.2		143 7,235	18.	_	50 (15)12.130 -	312 2,123			2.	430 576 133 606	457 2,125 H26 2,740		3,107 179 179	131
	MOTOR TRUCKS & TRAILERS ROAD (4) TRACTORS (4)	27,947 90	29,939 1,584 5) 216,323 (6)30,818	20,905 (9)	d. 58d 69, 670 (12)1.		- - - - -	E0, 780	(5) 43,303 1,661 28,926 (15) - 36,600 -	27,328	11.	71.157 2.	-			1. 823 143 143	ű		(20) 49.983	14,622			6.	12,500 4 5,539 1	48, 850 4.57 52, 493 1, 496		60,288 (15) - 5,525 1,2702	2.764.222 99.430
INDIVIDUALLY & COMMERCIALLY OWNED	PASSENGER M AUTOMOBILES T TAXIS AND BUSSE6	197,983	1 344 152 (5)	227,708	36,246	241,949	1.1	648,218	252,632	124,158	593,234 969,646	549,123	- V.	337,949	_	F31,702	-		1,295,020	214,946				54,524	273,764		581,994 44,358 07 704	19,237
INDIVIDUALLY & COMMERCIALLY OWNED	GHAND TOTAL REGISTERED MOTOR CARS AND TRUCKS	225,930 73,682	209.419	248,613	44, 834	277,468	1.370.503	694,998	284.557	252, 452	690,190	630,285	205.200 644,554	366, 773	24,014 45,001	551,415	1, 815, 434	157, 422	1,430.246	233,568	110,745	164,230	1.049,349	74,063	122, 614	227. d36	662,232 40,432	22,001,393
STATE8	ANO DISTRICT OF COLUMBIA	AL AB AMA AR 1 20NA	APK AN SAS CAL IS ODN IA	COLOR ADO	DELAWARE	GEORGIA	ILLINOIS	1 OW A	Kentuckv	MAINE	MASSACHUSETTS	VINE SOTA	WISSISSIPPT MISSOURI	MONT ANA Neupagka	NEVADA NEW MAMPBHIRE	NEW JERBEY NEW MEXICO	NEW YORK	NONTH CARDLINA NONTH DAKOTA	OH I O CKL AHOM A	One cow	RHDUE ISLAND	SOUTH CAROLINA	TE NNI BREE	UT AH VERMONT	VIRGINIA	WER VIRGENIA	MISCONSIN AVOVING	

W-1 (1926) R.S.A.

UNITED STATES DEPARTMENT OF AGRICULTURE BUREAU OF PUBLIC ROADS

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	STATES	AND DISTRICT OF COLUMBIA	ALABAWA	AR I ZONA ARKANSAS	CALIFORNIA	COLORADO CONNECT I CUT	DELAWARE FLOR IDA	CECRG1A IDAHO	ILL INO IS INDIANA	I OWA KANSAS	KENTUCKY	MAINE	MASSACHUSETTS MICHERAN	MINNESOTA	WISSOURI WONTAVA	NEBRASKA	NEA HAWPSHIRE	NEA MEXICO	NEW YORK NORTH CAROLINA		OREGON PFNNSYL VANIA	CHODE ISLAND	SOUTH DAKOTA TENNESSEE	TEXAS UTAH	V ERMONT V ERGINIA	WASHINGTON WEST VIRGINIA	WISCONSIN WYOMING DIST. OF COL	TALS	VOT AL RDS" EET 9.
G-1 (1926) R. S. A.	EST # WATED ADDIT FONAL	GALLONS (NDT TAXED)USED 8Y MDTOR VEHICLES	I	1 1	1	1 1	1 1	1	6 40,0 00,000	1 1	1 1	1 1	280,000,000	1				500 000 con	720,000,000	- - -		1 1	+ 1	1 1	1 1	1 1	' ; ' -	1,905,000,000	PROCEOURE AND ARE PROCED TO 4 CENTE FOR STATE SEMER (11) "STATE REAL HIS COUNTY (11) STATE C MUNICIPAL STR OF \$5,000.
	NET CALLONB	TAXED AND USED BY MDTDR VEHICLES	127.932.538	32,608,821 89,632,594	825,106,169	134.587.460	19,520,687 295,787,156	161,518,296 37,403,986	299,058,025	242,121,370	103,477,662	60,020,659 114,692,672	504.088.814	240.234.332	283,057,270 23,535,576	151,996,357	39,429,100	25,428,358	154,661,825 71,680,460	662,863,296 207,080,296	588.379.021	51.139.641 39.930.352	F4, 158, 589 128, 417, 453	522, 688, 573 35, 943, 117	27,654,594 135,814,061	174,104,636 83,504,998	260,490,262 22,743,572 50,759,671		NS SHOW ONLY THE F INS SHOW ONLY THE F IS OFFICE FUND. (1 BALTIWORE STRETS, BALTIWORE STRETS, ALT WORE STRETS, ALT ADD VALINEDANCE ATE APPCPRIATION. APPROPRIATION. (23) FDR LWADVEN
NE CONSUMEO	1926	DATE OF RATE CHANGE	1		1	1 1	, ,	1 1	No TAX	1 1	2/21/26	1 1	NO TAX				No + 1		NO TAX		1 1	1.1	F 1	1 1	3/11/26		, , ,		T TWO COLUM DIES ARE EN CONTROLLES ARE EN CONTROLLES OF TO FOR REPA T) FOR REPA T) FOR REPA T) FOR REPA FROM SIATE REPORTEO-
DF TAXED GASOLI	TAX RATES.	CENTS PER GALLON JAN ' DEC 187 31 87	. ⁽³⁾			~~~~						~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~			(16)						งกาญ		m m				∾ ณี ณ	~ U	PPSAL: THE FIRE ARE REPORTED IN HARGED TO STATE HARGED TO STATE MAINY FONDS STATE AMAY BONDS (1 ES DUE IN 1221- ES DUE IN 1221- ES DUE IN 1221- ST OF \$5,00 TO TAX: AMOUNT NOT
of Agmiculture Road 326 DISPOSITION OF FUND AND GALLDNS OF TAXED GASOLINE CONSUMED.		FOR MISCELLANEOUS		1 1		1 1	, ,	(6) \$ 1, 613, 933 3 - 3	0 M	1 1	1 1	(10) 458,271 2	, ,			200 - 1 - 1		1		(17) 3,977,180 2	(6) 169.493 2	1	ся ся 1 1	(22) 1,306,721 1 - 3	_	ι i		9,074,466	AW AND REPRESENTS THE ACTUAL TAKES AVAILABLE FOR DISPOSAL: THE FIRST TWO COLUMUS SHOW ONLY THE PROCEQUEE AND ARE VOT FROM OTHER STATE FUNDS, AND WHEN ANOUNTS AND SOURCES ARE REPORTED NELDW. (3) CHANGED TO 4 CENTS ON INS EXCEED THIS BY \$225,000. (F) COLLECTION DOSTS CHARGED TO STATE CONTROLLEA'S OFFICE FUND. (6) FOR STATE SEREAL ATE FUND. (9) REEVIND (9) Z CENTS ONLY. ALLOWED BY LAW. (10) FOR MAINTEWARE OF STATE HIGHWAY IN THIS COUNTY. (14) SEA-MALL ATE FUND. (9) REEVIND (9) Z CENTS ONLY. ALLOWED BY LAW. (10) FOR MAINTEWARE OF STATE HIGHWAY IN THIS COUNTY. (14) SEA-MALL FROM EXTRA 2 CEVIT TAX COLLECTED FROM HARRISON COUNTY FOR SEA. ALL TO PROTECT STATE HIGHWAY IN THIS COUNTY. (14) SEA-MALL RE IS PAID FOR INFERSE TAX DOLLETED FROM HARRISON COUNTY FOR SEA. ALL TO PROTECT STATE HIGHWAY IN THIS COUNTY. (14) SEA-MALL WE IS PAID FOR INFERSE TAXE DEVINDE ON STATE HIGHWAY BONDS. (17) FOR REPAIR AD MAINTENANCE OF MUNICIPAL STREETS. . (20) INCLUEE STALLOW OF SEA. MALL TO PROTECT STATE APPORTANTION OF \$5,000. . (20) INCLUEE STALLOW OF SEA. MALL OPPORTED TAXE APPORTANTION OF \$5,000. . (27) STATE ROAD BOND PAYWENTS TAKEN FROM STATE APPORTANTION. . (27) STATE ROAD BOND PAYWENTS TAKEN FROM SACLINE TAX: 400UNT NOT REPORTED. (23) FOR IMPOVEMENT AND REPAIR . (27) STATE ROAD BOND PAYWENTS TAKEN FROM SACLINE TAX: 400UNT NOT REPORTED (23) FOR IMPOVEMENT AND REPAIR
		STATE AND COUNTY RDAD BONO PAYMENTS	1			; ,			τ ι		, ,		4.082.060	+		1 1			(16) - - -	1 1			, ,	97.100		(27) -		5,233,369	THE ACTUAL TAKE EUNDS, AND WHEN (\$225,000, (5) T TAX OF 2 CENTS (T TAX OF LECTED (EREBT AND STINK (24,000) PAYWENTS T BOND PAYWENTS T
O STATE OF ARTWENT BUREAU OF PURLIC GASOLINE TAXES, FUNDS ON GROSS TAX,	ION OF TOTAL TAX	MAINTENANCE ROADS LOCAL ROADS	2, 549,069			1,045,874	2, 855,771	1,613,983	2,986,613	3.221,127		302,213				- 202		,.		3,314,316	2, 903, 071	1,793,787	• •	11	1,951,657			43,609,479	AND REPRESENTS MUTHER STATE F S EXCECD THIS BY EXCEDTHIS BY EXCEDTHIS BY EXCEDTHIS BY EXCEDTHIS BY EXCENTION (S PAID FOR INT UPPORTION ((27) STATE ROAD
UMITEO STAT Bur GASQLI TOTAL TAXES EARNED ON MOTOR VEHICLE FUEL, REFUNDS		CONSTRUCTION & CONSTRUCTION & STATE HWYS.	1	\$ 489,132	8,251,062	2,689,372	390,414 8,567,315	2,420,974	5,973,226	1,610,564 3,576,210	4,935,073 2,708,567	1,511,064			E. 60F. 447	3,032,899	768, 582	737,423	(16) 7,786,473 820.101	5,965,770 4,141,606	3, 326, 136 8, 709, 213	511,896 2,698,181	1,924,758	3,920,164	553,093 3,903,316	3,432,093 2,922,675	568, 589	129,441,520	CCORDING TO LAW TES ARE PAID FAR FUND, BUT CLAIN OM CENEAL STATT OM CENEAL STATT M STATE FUNDS. M STATE FUNDS. ION OF \$7500- ION OF \$7500-
N MOTOR VEHI		COLLECTION - COSTS - (2)	9,582	_		(4)	3,400	4,200 6,320	11,902	10,736	(3) -	10,069 2,500	23,737	(12) - 3.150	54,698	7,028	1 1	25,428		- (61)	7,693	(21) - (21)	38,525	3,750	(23) - (24) 6 97	(25) - (26) - (26)		238,897	A SNCI TAWAXA A SNCI TAWAXA SOLINE XAT ANJOS AR C JANJOS AR C JANG AR C JANA AR C JANA AR C JANA AR C JANA AR ANA AR ANA ANA AR ANA ANA ANA ANA ANA ANA ANA ANA ANA ANA
TAXES EARNED O	TOTAL TAX EARNINGS ON		\$ 2,558,651	978,264 3,535,304	16,502,123	2,689,372	390,414	5,653,140	8,971,741		4,935,078 2,703,567	1,823,346 2,293,854	10,081,776	4,804,633	5,661,145	3,039,927	768, 582	762,851	7,786,473		3, 333, 829	<u> </u>	1,924,758 3,852,524		_	3,482,093 2,922,675 5 200 005	568,589 1,015,193	187,603,231	F REFUNDS FOR 1 ULLECTION COSTS AL RAL NO DO AL REVEVUE P
זמ אר	EXEMPT ION REFUNDS: E	1		228,396 200,000	1,407,954		a, 895 -	- 60,367	242,037	177,659	, ,	(9) 41,250 63,723	- 676, 333	268,166	116,018	15,778 28,002	12, 371			298,937 (18) 25,580		117,128 8,726		1,123	302,454	219, 583 78, 456	2,860 2,860 4,357	1	TFR DEDUCTION (PORTANCE, (2) OT PORTANCE, (2) OT PORTANCE, (2) OT TFO FROM GENER A OIL NISFECTION JANUARY 1, 193 JANUARY 1, 1
	GROSS TAX A6SESSED	PRIOR TO DE- DUCT 10N OF REFUNDS	\$ 2,558,651	1,206,660 3 3,73F,304	17.910.077	2, 689, 372	399,309	F, 653, 140 1, 182, 584	9,213,828	5,020,036 4,406,653	4, 335,078 2,708,567	1,364,596 2,357,577	10,758,109	5,072,854 (13) 4.088.200	5, 777, 163 370, 712	3,055,705	781.453	762, 351	8,113,044	13,556,253 6,237,989	3,536,142 (20)11,731,782	629,024 4,505,694	2,284,761 3,852,524	5,224,009 1,2 ⁵⁵⁸ ,009	6,158,124	3,701,67E 3,001,131 5,272,557	571,449 1,020,050	,	(1) THIS 15 THE NET TAX AFFER DEDUCTION OF REFUNDS FOR EXEMPTIONS ACCORDING TO LAW TOTALED. BEING OF MINOR IMPORTANCE. (2) COLLECTION COSTS IN MANY STATES ARE PAID FRO JAUDARY 4. 1927. (4) ALLOTTED UY APPORTANCE. (2) COLLECTION COSTS IN MANY STATES ARE PAID FRO JAUDARY 4. 1927. (4) ALLOTTED UY APPORTANCE OF GARGAL REVENUE, BUT CLAINS TEASURY FUND. (7) PAID 54.7C0 FOR GENERAL REVENUE OF STATE (9) FROM GENERAL STATE TO COUNTIES? (12) PAID 740M OIL INSPECTION APPROPRIATION. (13) INCLUES \$103.225 FR (15) OAMMED TD 3 CENTS DU JANUARY 1, 1927. (16) LARGE PART 0F STATE FUNDS. ((13) DELUCTION OF 35 ALLOWED FOR EXPONDING (13) INCLUES STATE FUNDS. ((22) FOR FREE SCHOL UND. (22) OALLE 0TION ORST 0F \$500 FROM STATE FUNDS. ((22) FOR FREE SCHOL UND. (22) OALLE 0TION ORST 0F \$500 FROM STATE FUNDS. ((25) FROM WOTOR VEHICLE LICENSE FUND. \$5000. (26) STATE APPROPRIATION OF \$7500. (0) MAGHINJON STREETS.
	STATES	AND DISTRICT OF COLUMBIA	ALABAMA	AR I ZONA ARKANSAS	CALIFORNIA	COLORADO CONNECT ICUT	DELANARE FLORIDA	GEORGIA I DAHO	ILLINO IS INDIAMA	I CWA KANSAS	KENTUCKY LDU1S1ANA	MAINE WARYLAND	MASSACHUSETTS MICHIGAN	MINNESOTA MISSISSIZED	MI SSOURI WONTANA	NEBRASKA NEVADA	NEA HAMPSHIRE	OCTX3M MAN	NORTH CAROLINA NORTH DAKOLA	0H 10 OKLAHOWA	OR EGON PENNSY LVANIA	RHDDE ISLAND SOUTH CAROLINA	SDUTH DAKOTA TENNESSEE	UTAH	VISUNIA	MEST VIRGINIA	AVDWING DIST. OF COL.	T DT ALS	NOTES: (1) THIS TOTALED. (JANUARY 4 JANUARY 4 JANUARY 4 (15) CHAMN (15) CHAMN (15) CHAMN (22) FOR 20 AASHIN.

PROGRESS OF FEDERAL HIGHWAY LEGISLATION

(NOT FOR RELEASE)

THE FOLLOWING INFORMATION GIVES THE STATUS OF FEDERAL HIGHWAY LEGISLATION AT THE CLOSE OF THE SECOND SESSION OF THE SIXTY-NINTH CONGRESS ON MARCH 4, 1927. AT THAT TIME NO FURTHER ACTION HAD BEEN TAKEN UPON THE FOLLOWING BILLS MENTIONED IN PREVIOUS ISSUES OF THE NEWS LETTER:

H.R.	14254 -	С. С.	Dowell, Iowa
	14565 -	SCOTT	LEAVITT, MONTANA
	14828 -	S. S.	ARENTZ, NEVADA
	14929 -	W. F.	STEVENSON, SOUTH CAROLINA
	15422 -	В. С.	REECE, TENNESSEE
	15669 -	C. J.	McLeod, Michigan
	15970 -	SCOTT	LEAVITT, MONTANA
	16464 -	Ε.Ε.	DENISON, ILLINO:S
	16777 -	О. В.	BURTNESS, NORTH DAKOTA
	17250 -	Α. Μ.	WYANT, PENNSYLVANIA
S.	4675 -	0. Euf	ONT, DELAWARE
	5730 -	J. E.	WATSON, INDIANA
	5776 -	G. W.	NORRIS, NEERASKA

Two BILLS WERE PREVIOUSLY REPORTED AS HAVING BECOME ACTS, AS FOLLOWS:

> H.R. 14827 - INTERIOR DEPARTMENT APPROPRIATION BILL, PUBLIC 541 15008 - AGRICULTURAL DEPARTMENT APPROPRIATION BILL, PUBLIC 552.

IN ADDITION TO THESE, NEW BILLS WERE INTRODUCED AND ACTION Was taken on those algeady introduced as follows:

- H.R. 16249 WAR DEPARTMENT APPROPRIATION BILL. INTRODUCED IN THE House on January 13. Signed by the President and became an act on February 23, as Public 630. As signed, the bill provides \$1,000,000, instead of the \$700,000 of the original bill, for the construction, repair and maintenance of roads, tramways, ferries, bridges and trails in the Territory of Alaska. The \$15,000 for repairs to roadways to national cemeteries constructed by special authority of Congress remains unchanged.
- H.R. 18462. URGENT DEFICIENCY APPROPRIATION BILL. INTRODUCED IN THE HOUSE ON JANUARY 19. SIGNED BY THE PRESIDENT AND BECAME AN ACT ON FEBRUARY 28, AS PUBLIC 660.

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PROVIDES AN APPROPRIATION OF \$1,400,000 FOR FOREST ROADS AND TRAILS, BEING THE REMAINDER OF THE SUM OF \$7,500,000 AUTHORIZED TO BE APPROPRIATED FOR THE FISCAL YEAR 1927.

H.3. 16551. - INTRODUCED IN THE HOUSE ON JANUARY 21, BY W. A. OLDFIELD OF ARKANSAS. SIGNED BY THE PRESIDENT AND BECAME AN ACT ON MARCH 4, AS PUBLIC 773.

PROVIDES THAT EXISTING FEDERAL-AID ROAD LEGISLATION BE SO AMENDED AS TO PERMIT FEDERAL AID TO BE GRANTED, ON THE SAME BASIS AS IN THE CONSTRUCTION OF A FREE BRIDGE, TO ANY TOLL BRIDGE AND APPROACHES THERETO, CONSTRUCTED BY A STATE, COUNTY OR OTHER POLITICAL SUBDIVISION. PROVIDES THAT ALL TOLLS, LESS MAINTENANCE COSTS, SHALL BE APPLIED TO THE REPAYMENT OF THE PORTION OF THE COST PAID BY THE STATE, COUNTY OR OTHER POLITICAL SUBDIVISION, AND THAT WHEN THIS IS ACCOMPLISHED THE TOLLS SHALL CEASE AND THE BRIDGE SHALL THEREAFTER BE FREE. THE COMMITTEE ON INTERSTATE AND FOREIGN COMMERCE REPORTED A SUBSTITUTE BILL TO REQUIRE OPERATION BY THE STATE OR THE POLITICAL SUBDIVISION, AND ADDED A NEW SECTION MAKING THE PROVISIONS APPLY TO APPROACH ROADS TO ANY TOLL BRIDGE OR TOLL FERRY. THIS SECTION WAS RULED OUT BY THE SPEAKER OF THE HOUSE ON A PUINT OF ORDER, AND THE SUBSTITUTE BILL MINUS THIS SECTION WAS PASSED.

H.R. 13576. - APPROPRIATION BILL FOR THE DEPARTMENTS OF STATE, JUSTICE, COMMERCE AND LABOR. INTRODUCED IN THE HOUSE ON JANUARY 22. SIGNED BY THE PRESIDENT AND BECAME AN ACT ON FEB-RUARY 24, AS PUBLIC 638, BILL AS PASSED PROVIDES \$40,000 (ORIGINAL BILL \$30,000) FOR ROAD CONSTRUCTION WORK IN ALASKA UNDER THE BUREAU OF FISHERIES.

H.R. 17372. - INTRODUCED IN THE HOUSE ON MARCH 1, BY CHARLES BRAND OF OHIO, AND REFERRED TO THE COMMITTEE ON ROADS. PROPOSES TO AMEND SECTIONS 8, 11 AND 12 OF THE FEDERAL HIGHWAY ACT AS AMEND-ED TO PROVIDE ESSENTIALLY THAT THE PLANS OF FEDERAL-AID ROAD PROJECTS AND THE CONSTRUCTION OF SUCH PROJECTS SHALL BE SUBJECT TO THE APPROVAL OF THE SECRETARY OF AGRICULTURE ONLY WHEN THE C SHARE OF THE COST PAYABLE BY THE UNITED STATES EXCEEDS 50 PER CENT OF THE TOTAL ESTIMATED COST. THE REFERENCE TO THE COMMITTEE WAS THE ONLY ACTION TAKEN ON THIS BILL, AND IT DIED WITH THE ADJOURNMENT OF CONGRESS. IT

IS OPPOSED BY THE BUREAU.

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- H.J. Res. 329. INTRODUCED IN THE HOUSE ON JANUARY 10, BY J. C. LINTHICUM OF MARYLAND, AND REFERRED TO THE COMMITTEE ON FOREIGN AFFAIRS. Passed by the House Without Amendment on January 17. Reported out Without Amendment by the Senate Committee on Foreign Relations, January 18. Passed over Without Consider-Ation by the Senate on February 2, 7, and 28, and died with the Adjournment of Congress. Provided for an Authorization of \$15,000 for the expenses of participation by the United States in the Second Pan-American Conference on Highways at Rio de Janeiro.
- S. 3889. INTRODUCED IN THE SENATE BY E. B. MAYFIELD OF TEXAS. SIGNED BY THE PRESIDENT AND BECAME AN ACT ON MARCH 4, AS PUBLIC 805. THE BILL AS PASSED AUTHORIZES THE SECRETARY OF WAR TO PRESCRIBE RATES OF TOLL OVER HIGHWAY BRIDGES ACROSS THE RED RIVER BETWEEN OKLAHOMA AND TEXAS.
- S. 4530. INTRODUCED IN THE SENATE ON JUNE 23, 1926, BY T. L. ODDIE OF NEVADA, AND REFERRED TO THE COMMITTEE ON POST OFFICES AND POST ROADS. REPORTED WITHOUT AMENDMENT ON FEBRUARY 4, 1927. PASSED OVER BY THE SENATE WITHOUT CONSIDERATION ON FEBRUARY 7, 28, AND MARCH 2, AND DIED WITH THE ADJOURNMENT OF CONGRESS. THE BILL CONTAINED THREE PROVISIONS: (1) TO AMEND EXISTING FEDERAL-AID ROAD ACTS TO PERMIT UNDER CERTAIN CONDITIONS, IN-CREASED FEDERAL AID ON PROJECTS IN PUBLIC-LAND STATES TO ANY PERCENTAGE UP TO AND INCLUDING THE TOTAL COST, WITH THE PROVISO THAT THE AGGREGATE OF THE FEDERAL AID ALLOTTED ON PROJECTS APPROVED DURING ANY FISCAL YEAR FOR CONSTRUCTION IN ANY STATE SHALL NOT EXCEED THE PRO RATA HERETOFORE PAYABLE IN SUCH STATE UNDER THE PROVISIONS OF THE LAW; (2) TO MAKE \$20,000 THE MINIMUM YEAR'S ALLOTMENT OF FEDERAL AID FOR FOREST ROADS IN ANY STATE; (3) T) ALLOW INCREASED FEDERAL AID ON PROJECTS INVOLVING CONSTRUC-TION IN MOUNTAINOUS, SWAMPY OR FLOOD LANDS ON WHICH THE AVERAGE COST PER MILE FOR THE GRADING AND DRAINAGE STRUCTURES OTHER THAN BRIDGES OF MORE THAN 20 FEET CLEAR SPAN WILL EXCEED \$10,000 PER MILE, AND ALSO IN THE CASE OF ANY PROJECT WHICH, BY REASON OF DENSITY OF POPULATION OR CHARACTER AND VOLUME OF TRAFFIC, THE STATE HIGHWAY DEPARTMENT AND THE SECRETARY OF AGRICULTURE MAY DETERMINE SHALL BE IMPROVED WITH A SURFACE OF GREATER WIGTH THAN 18 FEET.
 - AN AMENDMENT PROPOSED BY SENATOR ODDIE ON FEBRUARY 23, WAS DESIGNED TO ELIMINATE THE \$20,000 MINIMUM FOR FEDERAL AID ON FOREST ROADS.

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- S. 4602. INTRODUCED IN THE SENATE ON DECEMBER 7, 1926, BY T. L. ODDIE OF NEVADA AND PASSED BY THE SENATE WITHOUT AMENDMENT ON FEBRUARY 28, 1927. DID NOT BECOME AN ADT. PROVIDED: (1) THAT THE SHIELD OR OTHER INSIGNIA OF THE UNITED STATES SHALL NOT BE USED AS A HIGHWAY MARKER EXCEPT BY THE STATE HIGHWAY DEPARTMENTS OR THE U. S. DEPARTMENT OF AGRICUL-TURE; (2) THAT NOT MORE THAN 60 PER CENT OF ALL FEDERAL AID ALLOTTED TO ANY STATE SHALL BE SPENT ON THE PRIMARY OR INTER-STATE HIGHWAYS UNTIL PROVISION HAS BEEN MADE FOR THE IMPROVE-MENT OF THE ENTIRE SYSTEM.
- S. 4933. INTRODUCED IN THE SENATE ON DECEMBER 20, 1926, BY HIRAM BINGHAM OF CONNECTICUT. SIGNED BY THE PRESIDENT AND BECAME AN ACT ON FEBRUARY 25, AS PUBLIC 650. THE BILL AS PASSED WOULD AUTHORIZE THE APPROPRIATION OF \$100,000 FROM THE TREASURY TO ENABLE THE SECRETARY OF AGRI-CULTURE TO CONSTRUCT, RECONSTRUCT AND MAINTAIN PUBLIC HIGHWAYS IN THE VIRGIN ISLANDS. No MONEYS APPROPRIATED UNDER THE AUTHOR-IZATION CONTAINED IN THIS ACT SHALL BE EXPENDED FOR CONSTRUCTION, RECONSTRUCTION, OR MAINTENANCE OF ANY HIGHWAY UNTIL SUITABLE CONTRACTS HAVE BEEN MADE BY ALL OWNERS OF LANDS ADJOINING SUCH HIGHWAY WITH THE SECRETARY OF AGRICULTURE, WHEREBY SUCH OWNERS AGREE THAT THEY WILL SELL AT LEAST ONE-HALF OF SUCH LANDS TO ACTUAL SETTLERS.

THE APPROPRIATION AUTHORIZED BY THIS ACT WAS NOT MADE.

- S. 5031. INTRODUCED IN THE SENATE ON JANUARY 3, BY R. H. CAMERON OF AGIZONAC. PASSED THE SENATE WITHOUT AMENDMENT ON FEBRUARY 28. DID NOT BECOME AN ACT. PROVIDES FOR THE CREATION OF A PAN-AMERICAN PEOPLES GREAT HIGHWAY COMMISSION WHOSE DUTY WILL BE TO LODATE THE MOST FEASIBLE HIGHWAY ROUTE FROM CANADA, THROUGH THE UNITED STATES, MEXICO, AND CENTRAL AND SOUTH AMERICA. TO CARRY ON THE WORK \$200,000 IS AUTHORIZED TO BE APPROPRIATED.
- S. 5717. INTRODUCED IN THE SENATE ON FEBRUARY 15, BY G. H. MOSES OF NEW HAMPSHIRE AND REPORTED OUT WITHOUT AMENDMENT BY THE COM-MITTEE ON POST OFFICES AND POST ROADS ON FEBRUARY 25. PASSED OVER BY THE SENATE WITHOUT CONSIDERATION ON MARCH 1. DID NOT BECOME AN ACT. AUTHORIZES THE APPROPRIATION OF FUNDS FOR THE CONSTRUCTION OF A HIGHWAY FROM RED LODGE, MONTANA, TO THE BOUNDARY OF THE YELLOW-STONE NATIONAL PARK, NEAR COOKE CITY, MONTANA. (THIS BILL IS IDENTICAL WITH H.R. 15970)

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