Enviromental Assessment for the Trans Americas Rally

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## ENVIRONMENTAL ASSESSMENT



United States Department of the Interior
Bureau of Land Management UTAH STATE OFFICE


# United States Department of the Interior 

BUREAU OF LAND MANAGEMENT

UTAH STATE OFFICE
324 SOUTH STATE，SUITE 301
SALT LAKE CITY，UTAH 84111－2303

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Dear Reader：

Enclosed for your review and comment is the Environmental Assessment for the Utan portions of the proposed Trans Americas Rally．The Bureau is considering whether to issue permits to ECCE Productions LTD to allow that organization to stage a commercial／competitive recreation event which would begin in Mexico City on August 1，1987，and end about a month later in northwest Canada．This EA considers the impacts of conducting such an event on public lands in Utah． Similar EAs are being prepared by BLM for each state．

We are providing a 30 day period for public review．A final decision on whether to issue the permit will be made shortly after the end of this review．Any comments you may care to make on this EA will de considered by the Bureau prior to making that decision．Please be sure to return your comments to this office no later than January 20， 1987.

Sincerely，


# ENVIRONMENTAL ASSESSMENT <br> FOR THE <br> TRANS AMERICAS RALLY 

## Prepared by

United States Department of the Interior
Bureau of Land Management
Utan State Office

BUREAU OF LAND MANAGEMENT LIBRARY Denver, Colorado

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## SECTION ONE ALTERNATIVES

## Introduction

Ecce Productions Ltd. of Bristol, U.K., has applied through its United States executive (G.L. Wineland of Apple Valley, California) for a Special Recreation Application and Permit to conduct that portion of its proposed Trans Americas Rally that crosses public lands administered by the Bureau. Pursuant to the National Environmental Policy Act (NEPA), the Bureau has prepared Environmental Assessments which consider the impacts of conducting such an event in each of the seven western states that the Rally would cross. This EA considers impacts which would occur on BLM administered lands in Utah. The EAs which apply to each of the other states can be obtained by writing or calling the appropriate office in each state (see Appendix B). Other agencies adminstering lands that will be used will prepare their own assessments.

## Purpose and Need

The purpose of the Trans Americas Rally would be to film for distribution a 9,000 mile, 99 entrant amateur competitive event. The rally would not be a live spectator event; rather, the event would be delivered to "spectators" througn video cassettes and films to be seen on cable and public television. There are no plans at present to make this a recurring event or to designate a permanent course across public lands for that purpose. Instead, this would be a one-time-only event.

Two alternatives are addressed below: the applicant's proposed action and the no action (that is, no event) alternative. Map 1 presents a general overview of the event. Detailed maps of the route of the course in Utah can be found in Appendix A.

## Proposed Action

The Trans Americas Rally would begin in Mexico City on August 1, 1987 and would be in Utah on or about August 6-7 1987. Entrants would ride motorcycles, most probably large-capacity trail or endurance models with between 400 and 800 cubic centimeter engines. Leaving Mexico City, the 100 entrants would proceed west to Puerto Vallarta, cross the Gulf of California to Cado San Lucas by ferry, and proceed north through Baja California to Mexicali, where they would enter the United States. Within this country, the route would cross southeastern California, southern Nevada, central Utan, Colorado, Utah again (tnis time across the northern panhandle), southern Idano, Oregon, and western Washington. The riders would cross western British Columbia, Driefly enter Alaska at Tanacross, and eventually reach Inuvik on the shores of the Arctic Ocean. Doubling back to the south, they would end the rally at Dawson City in the Yukon Territory.



Within Utan, about 17 miles of the route would be off existing roads in open areas and trails on BLM lands, and approximately 60 miles would be on BLM-maintained roads for a total of 77 miles on BLM-administered lands. 497 miles of the route would be on State and County roads and highways where rights-of-way exist across BLM-administered lands; 220 miles would cross State and private lands; 38 miles would cross lands administered by the National Park Service; and 6 miles would be across lands administered by the National Fisn and Wildife Service.

This total of 832 miles does not include lands administered by the Dixie National Forest, Manti-La Sal National Forest, Uinta National Forest, Fish Lake National Forest, Indian Lands, and any lands in neighboring States.

The 17 miles not on existing roads include the following areas: (a) $21 / 2$ miles of "open" sand dunes within the Little Sanara Recreation Area, (b) 9 $1 / 2$ miles of motorcycle trails along the south end of the Simpson Springs Mountains and Slow Elk Hills located between Little Sanara and the Pony Express Trail, (c) approximately 5 miles of the Bonneville Salt Flats and Mud Flats near Wendover Utan. The number of miles at this location could be increased depending on the potential conflicts and conditions of alternate routes at the time of the event. 22 miles of the proposed route are on lands designated as limited to ORV use. These limitations include 15 miles where use is limited to existing roads and 7 miles of the "off road" portion that are limited to a season of use when sheep are not lambing in the area. These limitations would not preclude authorizing the event as planned.

Two camping areas will be used in Utah. One will be on private land at Big Water Utan. The other will be at the Little Sahara Recreation Area administered by the BLIA.

The route enters the state near Cane Beds, Arizona. The route follows an unpaved road up Rosy Canyon to Coral Pink Sand Dunes State Park. From there the route follows the paved Yellowjacket road to U.S. Highway 89 and then north to Glendale, Utan. From Glendale the route follows the unpaved Skutumpan and Johnson Canyon roads to the Cottonwood Canyon Road. It then travels east on U.S. Hignway 89 to Big Water, Utan (Glen Canyon City) where participants will spend the night on private land. The next day participants will travel north of Big Water along the Smokey Mountain Road to the Left Hand Collet Canyon Road, and tnen to the Hole-in-the-Rock Road. From there, they will travel nortnwest to Hignway 12 and then follow Hignway 12 to Boulder, Utan. From there they will follow the Burr Trail to Capitol Reef National Park. After crossing Capitol Reef National Park, the route enters BLM-administered lands one mile east of "the post" on the Burr Trail; then south and easterly to Eggnog. From there, south then northeast to Starr Springs from Starr Springs on the Hogs Back to State Highway 95 turning southeast to the Glen Canyon National Recreation Area. After crossing the recreation area, the route continues on U-95 south-eastward to its junction witn U-261 and the Hole-In-The-Rock Trail (also known as the Snowflat Road). The route continues east along the Hole-in-the-Rock Trail which is a graded dirt county road till its intersection with the Comb Wash Road (another graded dirt county road). From tnis intersection, the route follows the Comb Wasn Road south to its intersection with the Mexican Hat - Bluff Highway. The route then heads east on paved roads through Bluff to Aneth Utah, where it heads north across Indian lands on a graded county road into Colorado.

The route enters Utah a second time through the southern end of the La Sal Mountains' portion of the Manti-La Sal National Forest. After leaving the National Forest just to the northeast of La Sal, the route briefly follows a graded county road to its intersection with $\cup-46$. The route travels west for about one-half mile on U-46 and then neads northwest on the Black Ridge Road. The first 5 miles of the Black Ridge Road is maintained by the BLM, while the remainder is a graded county road. At the junction of U.S. Highway 163, the route heads north on the highway through the Moab Valley and crosses the Colorado River just nortn of Moab. North of the entrance to Arches National Park, the route leaves U.S. Highway 163 and follows a partly-paved and partiy-graded dirt county road north towards Seven-mile Canyon. The route then crosses U.S. Hignway 163 and takes U-313 westward up Seven-mile canyon to its intersection with the Dubinky Well Road. From this intersection, the route neads northward via the graded Dubinky Well, Blue Hills, and Floy Wash roads to the I-70 interchange and neads westward to Green River (Utah) via paved county and state roads. The route crosses the Green River using the old nighway bridge, goes through the town of Green River and links up with U.S. Highway 6, where it heads northward to the junction of that highway and the Cottonwood Wash BLM road. The route then follows the Cottonwood Wash Road nortnward to the intersection of the Cedar Mountain - Buckhorn Flat graded county road and the Fullers Bottom Road. The route follows the Fullers Bottom BLill road, crosses the San Rafael River, and neads toward the town of Ferron via the Horn Silver Gulch graded-dirt county road. The route crosses U-10 south of Ferron and heads up Ferron Creek via county road to the boundary of the Manti Division of the Manti-La Sal National Forest. After crossing portions of the Manti-La Sal National Forest and the Uinta National Forest the route next enters BLM-administered lands near Levan, Utah. From Levan, Utan, the participants would proceed west on Utan State Hignway 78 three miles, then 12 miles on gravel roads through Sage Valley to Mills, Utah; then west 14 miles on gravel roads through Leamington Pass on the Fish Lake National Forest to Utah State Hignway 125. North on Highway 125, 2-1/2 miles to Leamington, Utan, then nortn 10 miles on gravel roads to the Champlin Point entrance to tne BLM-managed Little Sanara Recreation Area. Two and one half miles inside Little Sanara, the team would camp at the Jericho Campground for the night. This is the only camping that would occur on BLM-administered lands in Utah.

Witnin the Little Sanara Recreation Area, the participants will proceed 2 1/2 miles nortn and then west through the open sand dunes leaving Little Sahara to Cnerry Creek, then northwest 40 miles along gravel roads and $91 / 2$ miles of motorcycle trails along the south end of the Simpson Springs Mountains and Slow Elk Hills to the Pony Express Trail in Dugway Valley. Proceeding west on the Pony Express Trail (gravel road) 40 miles through Dugway Pass, Black Rock Hills, Fish Springs Flat, through Fish Springs National Wildiife Refuge, through the Fish Springs Mountains, across Snake Valley to Callao, Utah. From Callao, the route turns north, still on the route of the old Pony Express Trail, through Overland Canyon to Gold Hill and following the county road northwest to U.S. Hi gnway Alt. 93 in Nevada.

The route reenters Utah at Wendover continuing to the Bonneville Salt Flats. From this point, one of three routes will be used depending on conditions and availabilty of the Salt Flats at the time of the event (see alternate routes depicted on the detailed maps in Appendix A). These alternate routes may be reauired by BLM due to conflicts with other events on the Salt Flats or if the proposed route is not acceptable due to water or muddy conditions existing at the time of the Trans Americas Rally. The alternate routes are generally along existing ways and would increase the total mileage by $5-15$ miles. From the Bonneville Salt Flats the route is northward along the western edge of the State tnrougn Lucin, Grouse Creek and Lynn, Utah and then through the upper narrows of the Raft River and into Idano on county roads. An alternate route may be used in the area of the Utah - Idano State line. This route would follow a county road through Junction Valley into Idano.

For the most part, the route would use existing roads and secondary highways. No interstate hignways would be used. Off-road portions of the route would be in sandwashes, open sand dunes or on trails approved for competitive events by the Bureau with the exception of less than 1 mile of State-administered land within the Little Sahara Recreation Area. Most pit stops for refueling would be in towns or at nignway service stations.

Staging areas for daily starts and finishes would be at the overnight stops. Tnere would be no "racing"-type starts or finishes.

Signing would be minimal except in Special Test areas (see below), where visual sighting from marker to marker must be clear. Surveyors' ribbon in distinctive colors would be used wherever possible. Signing would be erected not more than two weeks prior to the event and would be stripped the following week. Riboons on the course would be only at turns listed on the rider's route charts, and could be many miles apart.

The event as planned does not conflict with existing State, local, or Federal land use plans.

Event Procedures
Participation would be limited to 99 entrants at the start in Mexico City. The entrants would be organized into 33 national teams of three riders each. Each motorcycle would conform to either Californian or Western European legal hignway status. Motorcycles would be of the dual-purpose type and would be equipped with Department of Transportation approved tires, mufflers of tested DBA rating, Forest Service approved spark arrestors, lights, and drivers license valid in each rider's country of origin. No knobby or motocross tires or tires marked "not for highway use" would be permitted. Machines would not be permitted to start each day unless mechanical and street-legal equipment is in place and operational. Other reauired eauipment would include a personal first aid packet, water (up to two liters required), and an electronic signal beacon for emergencies. There would be no minimum age reauirement, but license and skill requirements should eliminate extremely young persons. It is likely that there would be considerably less then 99 riders by the time the rally reached the United States, since the heat and rough conditions of the first week (across Baja California) are likely to force many riders to retire from the race.

Each day of the rally would begin from the overnight camp. Thirty minutes in advance of the day's start, three staff riders would leave camp to check the course to assure the course is clear and that minimal marking is in place. The participants would then leave in groups of three at approximately three minute intervals. Two hours after the last entrant left, a three-rider staff sweep crew would follow to report breakdowns and to assure that the course was clear.

The rally would be conducted as a standard endurance run (that is, an enduro), altnougn with fewer checkpoints than most enduros and no secret checks. Each day's course would be unknown to the riders until the previous evening. At that time, participants would be given maps of the course, a list of turn-to-turn mileages, average speeds, start times, location of fuel stops, water and food, descriptions of special tests, and any other pertinent information. Average speeds would range from as low as 12 miles per hour to as high as 50 (on high-speed, paved nignways).

The Rally would use a point scoring system to determine the winner. Riders would start with 50,000 points, would subtract bonus points, and would add penalty points. The team ending the rally with the fewest points would be the winner.

Time control points would regulate speeds and would be used for scoring. These points would be located at the daily start and finisn areas, and at two to four points in between (depending on the length of the day's course and the need to regulate speeds in sensitive areas). Heavy scoring penalties would be invoked on any rider arriving either too early or too late at a checkpoint.

Several special tests and events would be held. Special tests would usually de eitner speed tests across marked sections, or timed events in which the winner would be the rider who most accurately achieved a given average speed. Special events would include such tests of skill as cliff scaling and a deep river crossing using inflatable rafts. Performance in these tests and events would earn bonus points.

Six camera crews are planned, including one working with a helicopter. Crews would be multi-national due to the reauirements of various video and film markets.

Logistical Support
Logistical support venicles would include about 40 motor homes for housing the riders, team mechanics, and team managers. There would be two mobile kitchens and a food supply truck or trailer. There would be one ambulance. These venicles would travel by the most direct paved highways to the next overnight camp. Each team manager and mechanic would be permitted to nave a motorcycle (to be used for iliaison with their teams or for spare parts); however, they would not be permitted to ride with the rally participants on the course. Some of the motor nomes may tow trailers for both those bikes and team macnines unable to continue in the event.

Twelve to fifteen four wheel drive pickups would be used, primarily for recovery of motorcycles. These vehicles would not drive the course except in an emergency situation (to haul an unrepairable machine to the closest highway and thence to the overnight stop). Others would be used by Rally staff to reach cneckpoints and to set up timing equipment for special tests. The six camera crews would use these vehicles to reach areas for filming action and scenery.

Rally staff may use ten to fifteen motorcycles similar to participant bikes. These bikes would be used by the daily course captain and his marshalls as they direct riders at potentially confusing points on the course. The bikes would be used only traveling to and from those points.

## Overnight Encampments

The configuration of a typical overnight camp would vary greatly because the layout would be dependent upon the topography and availability of facilities. Figure 1 presents a hypothetical camp layout. As indicated in this figure, a typical camp would cover about two acres. Motorhomes would be congregated in one area, leaving access for emergency eauipment between lines of vehicles. Mobile kitcnens would be separated in order not to disturb sleeping team and staff members. All support vehicles would be bivouacked separately as well, except the ambulance (which would be placed near the motorhomes).

A repair area would be established where a generator could provide light and power at night, in a location which would not disturb sleeping crews. Since welding repairs would be common, the repair area would be at a site where the fire danger would be minimal. Facilities for a number of bikes and mechanics would be available.

Motorcycles would be pitted together under security. The helicopter would be landed at a nearby facility or open landing area. The crew would be either transported to the camp for the night, or would stay in their motor home at the landing site, depending on the distance.

The Jericho Campground witnin the Little Sanara Recreation Area will be reserved for the Trans Americans Rally. This facility has a large paved parking lot wnich can easily accommodate the support facilities furnished by the permittee.

## Other Information

No spectator viewing areas are planned, and all spectating would be discouraged. Access to the participants would be provided only at several of the overnight stops, and these stops would be those on private property (including Apple Valley, California; Mt. Princeton Hot Springs near Salide, Colorado; and at the Flying M Ranch at Yamil near Portland, Oregon).

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The nature of a specific emergency would determine now an emergency situation would be handled. A medical doctor would accompany the rally, as would 40 off-duty policemen. The policemen would handle the small groups which may come to the overnight stops and facilities at resorts where the public is invited. Crowds and spectators along the route are not anticipated. Motor nomes, motorcycles, and other venicles would carry fire extinguishers. Each rider also would carry first aid materials, a compass and maps, and an electronic signal beacon which would direct rescuers to his location. Motor nomes would be self-contained and would dispose of waste in approved locations. A mobile kitchen would be under the direction of crews experienced in serving on location and would handle garbage disposai in standard fashion. Rally staff would clean up any litter.

There would be no entry fee or cost for the participants, national teams, or any otner personnel involved. Sponsors would provide eauipment for use during the Rally in exchange for exposure. Fuel and travel arrangements would be donated in exchange for promotional consideration. Riders would rely on donations from their home countries to pay for riding gear, incidentals, and insurance. Motorcycles would be provided by manufacturers and/or distributors. Funding for the event itself would come from investors in the film, and from networks and stations which would air the documentary film. Other funds would come from video tape sales.

Individual and team awards would be gold, silver, and bronze medals. No cash or major value merchandise prizes are anticipated.

## Standard Stipulations

1. The insurance policy binder must be submitted 45 days prior to the event date. Insurance must cover all days of the event.
2. A cash compliance bond in the amount of $\$ 2000$ is reauired 60 days prior to issuance of the permit.
3. Permittee is required by city and county ordinance to consult with the pertinent law enforcement authority to evaluate the need for a permit by them. That agency may place additional stipulations, depending on the size of the event.
4. Permittee must provide written permission for the use of private, state, and county roads prior to issuance of the permit. Permittee must be aware of such laws governing the use of these roads.
5. Permittee will submit name and phone number of persons who will be responsible for cleanup.
6. The Permittee will designate a aualified first aid coordinator to organize and provide aualified first aid personnel, equipped with first aid equipment, communications, and transportation to assist accident victims auickly. The coordinator will be at the event to direct emergency procedures.
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7. The Permittee will distribute written instructions or will hold a pre-race briefing to inform participants of rules, regulations, safety procedures, and other necessary directives.
8. The Permittee assumes the responsidility to confine participating vehicles to the marked course. Permittee must describe now vehicles will be confined to the course.
9. The Permittee must contact a local nospital to alert them of the event, that is, type of event, number of participants, start/finish, etc. A copy of this notification should be provided to the BLM.
10. If permittee wishes to cancel the event, the Authorizing Officer should be advised as soon as possible.
11. Nothing in this permit shall be construed as permitting the sale of alconolic beverages on public lands.
12. If any death occurs in connection with this event, including spectators, participants, or bystanders, the Permittee shall notify the BLM and other proper authorities immediately, and confirm with a death or injury report. Additionally, the Permittee shall submit such reports to the BLM within 10 days after the event covering all serious injuries (loss of limb or eye, fractured skull or back, prolonged nospitalization, etc.).
13. No cnange of the route is allowed without BLM approval. Permittee agrees that for all stipulated on-grade crossings of automobile routes and railroads, ne will provide danger markings and flagmen who will wave each competing venicle to a stop. The responsibility to cross safely and yield the rignt-of-way to oncoming venicles rests with the rider himself. Permittee also agrees to place flagmen, or other means of warning, at other potential dangers along the routes such as mining hazards. The route must cross roads at a 90 degree angle to the direction of the road.
14. Any stipulations by agencies or individuals who grant permission for the route to cross automobile routes or railroads are made a part of these special conditions and must de met by the permittee. (CALIFORNIA EA ONLY: Note: Especially that Section 38025 B of the California Venicle Code states in part, "with respect to crossing of a highway having more than two lanes, or a hignway having limited access, sucn motor vehicles may cross such hignways, but only at a place designated by the Department of Transportation.").
15. Permittee agrees to clean up litter and remove course markings of the encampment, pit area, staging, check points, race course $50^{\prime}$ to either side of, and other areas used for the event within one week after the event. The Autnorizing Officer may require a cash bond to assure compliance of this stipulation. If a bond is required, it will be posted 60 days prior to the event and will be returned (in full or adjusted) after the post compliance by the Autnorizing Officer.
16. Permittee shall observe all applicable Federal laws and regulations. In addition, Permittee shail observe all State and local laws, regulations and ordinances applicable to the premises insofar as they do not prohibit the use autnorized by this permit.
17. If the Permittee does not attend the event himself, ne will notify the Autnorizing Officer of his substitute's name and planned headauarters for the event. If reauested by the BLM, the Permittee or nis representative shall accompany a BLM official at inspections before, during or after the event.
18. The Permittee will, within 10 days after the event, send to the office issuing the permit, the completed Post-Use Questionnaire.
19. If any affiliate not named on the application participates in
sponsorship, management, or conduct of the event, the permit shall be null and void.

ADDITIONAL STIPULATIONS FOR BLM LANDS IN UTAH

1. Permittee is not authorized to set up support facilities or support stations along the Buckhorn Flat - Horn Silver Gulch portion of the route in Emery County Utan. Travel along this portion of the route is limited to the existing road surface and associated maintenance areas.
2. The Permittee must coordinate signing of the Bonneville Salt Flats portion of the route with the authorized Salt Lake District representative prior to posting the ribbons and markings in this area.
3. Ridoons, markings, all litter and debris in the Bonneville Salt Flats Area must be removed by 5:00 PM on Aug. 15, 1987.
4. The Permittee will coordinate one week prior to the event with the authorized Salt Lake District representative concerning use of the Bonneville Salt flats. The area of use will be defined by BLM as well as areas of non-use. Restrictions on access will be strictly enforced to alleviate use conflicts with the scheduled 1987 Bonneville National Speed Week Trials that are planned to be in the progress of setting up for timed races. An alternate course as discussed in this EA may have to be used if BLM determines that conditions of the salt crust and mud flats would create safety hazards or Environmental Impacts at the time the event takes place.
5. If the Bonneville International Speedway is to be used a donation will be required for the preparation and maintenance of the track.
6. Event procedures require that 2 hours after the last entrant departs each day, a tnree-rider staff and sweep crew will follow to report breakdowns and to assure the course is clear. In Utan the BLM reserves the right to "sweep" the course with these three riders for compliance.
7. BLM in Utan reserves the right to document the case file by taking 135 MM photographs wnich will decome part of the case file.









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The Special Recreation Permit would not be issued. There would be no event across public lands.

SECTION TWO
AFFECTED ENVIRONMENT

## Recreation

Recreation use along most of the route is dispersed in nature; consisting primarily of motor venicle signtseeing, access for hunters and rock hounds and other form of dispersed recreation. Exceptions to this are as follow: The 3 miles through Coral Pink Sand Dunes State Park. The portion of the State Park traversed is used primarily as an ORV play area. Approximately 10 miles of county road through Gien Canyon National Recreation area near Big Water will be traversed. This section of the Recreation Area is being managed by the U.S. Park Service as a "recreation and utilization zone". Uses permitted in this zone are scenic touring by vehicle and utility and transportation system. Recreationists travel the Burr Trail for scenery and as a short cut from Escalante to the Bullfrog Marina. Some camping and picnicking occurs along the route. The Little Sahara Recreation Area is used mostly as an ORV play area, camping, and sand play. It attracts some 120,000 visitors each year. The warmer summer time period is the lower use period. Generally August accounts for only $3 \%$ of the use for the year. Jericho Campground receives only a small portion of this total use at Little Sahara. Little Sahara is within Juab County where the Juab County Sheriff has initiated a mass gathering ordinance for all competitive events held within the county. This requires those sponsoring events to obtain a permit to ensure that proper communications, law enforcement, ambulance and medical assistance is provided.

The Bonneville Salt Flat is a special recreation management area that is intensively used during the planned time period for the commercial filming of a variety of products (generally automobiles) and high speed automotive and motorcycle trials and races. In addition to these scheduled and permitted activities, the area is also in its peak tourist season with hundreds of visits per day within the region.

The proposed type of competition does not occur regularly along the major portions of the route.

## Wilderness

The proposed route does not enter any WSAs; however, the roads traveled and the associated right-of-way disturbance form a portion of the boundary for the following wilderness study areas: Moauith Mountain, Paria Hackberry, The Cockscomb, Wahweap, Burning Hills, Death Ridge, Fifty Mile Mountain, Carcass Canyon, North Escalante Canyons, The Guich, Phipps Death Hollow, Steep Creek, Mt. Pennell, Mt. Hillers, Fish Creek, Road Canyon and Fish Springs.

## Terrestrial Biology

Wildife inventories have not been completed for the entire area traversed by the Raliy. However, the habitat could support approximately 140 species of birds, 40 species of mammais and 12 species of reptiles. Game species common in the area are mule deer, cougar, cottontail rabbit and mourning dove.

Vegetation along the proposed route is primarily in the Salt Desert Shrub Community. Common species include Saltousn, Shadscale, Castle Valley Clover, various grasses such as Indian Rice Grass and Galleta. Trees include primarily Utah Juniper and Pinyon Pine.

There are no T\&E plants or animals within the affected road rights-of-way or in close proximity to the route within Utah.

Soil-Air-Water
There are gypsiferous soils along a portion of the route from below Buckhorn Flat along the Red Ledges to Horn Silver Guich. These soils have a high gypsum content, are unstable, and are subject to both wind and water erosion when disturbed. Most of these soils have the surface protected by scattered vegetation and a dense cryptogamic crust. This crust consists of fungi, mosses, and algae which protects the soil surface. The route in this area is on existing roads. No otner sensitive soil types have been identified along the proposed route.

The Colorado River, Green River, San Rafael River, Sevier River, Cherry Creek and the marshes asociated with the Fish Springs Bird Refuge are the only water courses on BLM lands along the route. All waters would be crossed on county or state maintained roads.

No policies of the EPA or local air auality management districts would be affected by this action.

## Socio Economics

The event will pass through several of Utah's smaller communities which vary in size from 12 or so residents to approximately 6,000 residents. These are mostly small ranching communities and in a few cases no services are provided.

Cultural Resources
The southern Utan leg of the course (west to east) passes by many Anasazi cultural sites. The route passes next to Starr Springs which has been developed as a campground facility and has nistorical significance. This site nowever, is not a sensitive area.

In the nortnwestern part of Utan there are many different types of arcnaeological sites in the vicinity of the proposed route, but none fall directly on any part of the route. The proposed route does, however, follow several miles of the Pony Express Trail which is a developed gravel road in northern Juab County and southern Tooele County. Remains of Pony Express stations still exist.

The Pony Express Trail and the Starr Springs Ranch are on the National Register of Historic Places. The Pony Express Trail is also currently being reviewed for addition to the National System of Historic Trails.

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# SECTION THREE ENVIRONMENTAL CONSEQUENCES 

## Recreation

The 1986 Bonneville National Speed Trials under special recreation use permit are scheduled for the week of Aug, 15, 1987. Careful coordination and possible selection of an alternative route may be reauired. Otner than in this area the proposed motorcycle rally would not have any significant impact on recreational activities throughout the course. The night's layover at Jericho Campground would not impact recreation activities inside Little Sahara since recreation use is very low during the month of August. All public camping and other activities could be easily accommodated at the other campgrounds witnin Little Sahara.

Due to the organization and nature of this event no danger is foreseen to otner recreation users.

## Wilderness

The proposed route is adjacent to 17 wilderness study areas (WSA). Since the participants are confined to the designated route, no impacts would occur to the adjacent WSAs. It is also doubtful if the participants would mistakenly stray from the proposed route because of the rough topography of the adjacent WSAs.

Terrestrial Biology
The proposed route would not affect any critical wildife habitat, and no threatened or endangered species would de impacted. Therefore, there would not de a significant impact to terrestrial biology.

Soil Water and Air
The event as planned would have no lasting impact on soil water and air quality since the route is on existing roads within identified sensitive areas. Adverse soil impacts to the gypsiferous soils along the Buckhorn Flat - Horn Silver Gulch portion of the route would take place if event support activities such as fueling stations were establisned outside of the travel surface of the road in this area. The impacts would be increased water and wind erosion from these gypsiferous soils.

Socio-Economics
The passage of motorcyclists through Utan will not be disruptive to local inhabitants because the areas are remote with few towns or communities along the proposed course.

Because cyclists are spread out along the route, at least 3 minutes apart, few local innaditants would likely be aware of the event taking place. For those who become aware of a rally taking place, the motorcycles going through their community would only be a momentary disruption to their mostly rural and auiet lives. Most would probably find it interesting. No lasting effects are expected.

As motor homes, motor kitchens, pickup trucks, and other support vehicles cross the State, they would use more direct paved highways to the next overnight camp.

Prior to entering the more remote areas, the rally support group could be expected to resupply at the larger communities. Logistically, the food might carry them through to Colorado and Idaho, but gasoline purchases may have to be made in small communities where limited support facilities would be available. A mass resupply for 300 people would severely strain the local service outlets in some of these towns. However, due to the way the logistics of the event are planned this is not likely to happen.

The Rally could have a positive impact on some communities if gas, food and lodging are purchased. The largest impact would be in Big Water, Utah where an overnight stop is planned. The local bar and service station could do a large business; no other services are available in the town.

Cultural Resources
Providing that rally participants stay on the marked roads and trails, there will be no affect on the cultural resources in the vicinity of the proposed route.

Otner Resource Values
The following resource values were considered, and it was determined there would de no adverse impacts on these resources:
a. Flood plains and wetlands.
b. Areas of critical environmental concern
c. Paleontological resources
d. Prime or uniaue famlands.
e. Wild and scenic rivers.
f. Visual resources.

## No Action Alternative

It would be difficult to run the rally as proposed across the State without using public lands administered by the Bureau of Land Management. Denial of using public lands for the event would probably necessitate cancelling the Trans Americas rally. If the proposed action does not occur there would be no impacts to resource values. Socio-economic benefits would not be realized.

SECTION FOUR
CONSULTATION AND COORDINATION

## Public Involvement

A meeting was held on April 7, 1986, for the purpose of involving the team captains for the Utan portion of the Rally, various State officials and the Forest Service. The purpose of this meeting was to provide information about the Rally and provide opportunity for concerns to be expressed.

## List of Agencies and Persons Contacted

Bureau of Land Management, Utan Districts and Resource Areas through which the event will pass.

| Dan Bringard Delta, Utah | Cliff Blake <br> U. S. Forest Service Region 4 |
| :---: | :---: |
| Gawy Horrocks | Bob Nielsen |
| Page, AZ | Field Bureau Utan Highway Patrol |
| Scott C. Fiandro | Preston Gerber |
| Field Bureau, Utan Hignway Patrol | Div. of State Lands and Forestry |
| Dick Warberton | National Park Service |
| Director of Emergency Service Bureau | Sait Lake City Office |
| Officials who Will Oversee the Proposed | Action in Utah |
| Larry Lee | Greg Morgan |
| Outdoor Rereation Planner | Outdoor Recreation Planner |
| Utan State Office | Pony Express Resource Area |
| Larry Royer | Ferris Clegg |
| Outdoor Recreation Planner | Outdoor Recreation Planner |
| Cedar City District Office | Richfield District Office |

Russ Von Koch
Outdoor Recreation Planner Moad District Office

EA Mailing List

| Dan Bringard | Cliff Blake |
| :--- | :--- |
| 340 So. Center | U.S. Forest Service |
| Delta, Utan 84624 | 32425 tn Street |
|  | Ogden, Utan 84401 |
|  |  |
| Major Bod J. Nielsen | Scott C. Flandro |
| Field Bureau Chief | Div of State Lands \& Forestery |
| Utan Hignway Patrol | STriad Center Suite 400 |
| 4501 Soutn 2700 West | Salt Lake City, Utan 84180 |
| Salt Lake City, Utah 84119 |  |
|  |  |
| Preston Gerber | Bob Sherwood |
| 127I7 South East | Bureau of Local Health Service |
| Draper, Utan 84020 | Dept. of Healtn |
|  | P.0. Box 16700 |
|  | Salt Lake City, Utah 84116 |


| Dick Warberton | Ted Wooley |
| :---: | :---: |
| Director of Emergency Services Bureau | State Parks and Recreation Division |
| P.O. Box 16660 | 1636 West North Temple |
| Salt Lake City, Utan 84116 | Salt Lake City, Utan 84116 |
| Kane County Commission | Garfield County Commission |
| Kanad, Utan 84741 | 115 North Main |
|  | Panguitch, Utah 84759 |
| San Juan County Commission | Grand County Commission |
| San Juan County Courtnouse | Box 1030 |
| Monticello, Utan 84535 | Moab, Utan 84532 |
| Emery County Commi ssion | Sanpete County Commi ssion |
| Emery County Courtnouse | Manti, Utan 84642 |
| Castle Dale, Utan 84513 |  |
| Juad County Commi ssion | Tooele County Commission |
| P.O. Box 48 | Tooele County Courthouse |
| Eureka, Utah | Tooele, Utah 84074 |
| Box Elder County Commission | Glen Canyon National Recreation Area |
| Box Elder County Courtnouse | P.O. Box 1507 |
| Brignam City, Utan 84302 | Page, Arizona 86040 |
| Capitol Reef National Park | Utah Travel Council |
| Torrey, Utan 84775 | Council Hall |
|  | 300 North State |
|  | Salt Lake City, Utan 84114 |
| Coral Pink San Dunes State Park | Grand County Travel Council |
| P.O. Box 95 | 805 Noarth Main |
| Kanad, Utan 84741 | Moab, Utan 84532 |
| Southern Utah Wilderness Alliance | Utan Wilderness Association |
| Box 347 | 400 South B-40 |
| Springdale, Utan 84767 | Salt Lake City, Utah 84111 |
| Bonneville Nationals Inc. | Mayor Glen Beck |
| c/o Monte Wolfe | P.0. Box 326 |
| 3825 East Oakdale Ave. | Wendover, Utan |
| Pasadena, CA. 91107 |  |
| Sneriff Dave Carter | Senator Jack M. Bangerter |
| 25 South 100 West | 1177 East 5th North |
| Nephi, Utah 84648 | Bountiful, Utah 84010 |
| Doug Bodereo | Forest Supervisor |
| Dept. of Public Safety | Dixie National Forest |
| 4501 South 2700 West | 500 South Main |
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Forest Supervisor
Fishlake National Forest
170 Nortn Main Street
Richfield, Utan 84701
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Deseret News
City Desk
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Wilderness & Public Lands Chairman
P.O. Box 9419
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SOS
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Gary Macfarlane
Utan Wilderness Association
4 5 5 \text { East 400 South, B-40}
Salt Lake City, Utan 84111
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Forest Supervisor
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P.O. Box 1428

Provo, Utah 84601
Fish Springs National Wildife Refuge Dugway, Utan 84022

Jim Catlin
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Utah Chapter Sierra CLub
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Coordinator A-95
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Clair Acord
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James A. Holtkamp
Attorney at Law
Van Cott, Bagley, Cornwall \& McCarthy Suite 1600 - 50 South Main Street Salt Lake City, Utah 84144
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Utan Mining Association
825 Kearns Building
Salt Lake City, Utan 84111
Utan Petroleum Association
56 East 300 S. #200
Salt Lake City, Utan 84111-2202
Utah Wildlife Federation
P.O. Box I5636
Salt Lake City, Utan 84115
Navajo Nation
Window Rock, AZ. }8651
Gawyn Horrocks
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Page, AZ. }8604
Ms. Deboie Sease
Sierra Club
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National Wildlife Federation
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Brock Evans
National Audubon SOciety
6 4 5 \text { PennsyIvania Avenue, S.E.,}
3rd Floor
Wasnington, D.C. }2000
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7 6 0 0 ~ E . ~ A r a p a h o e ~ R o a d ~
Suite 114
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Colorado Open Space Council
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Denver, Colorado 80206
Oregon State Office
825 Nortneast Multnomah Street
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Portland, Or 97208
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Southern Utah Wilderness Alliance P.O. Box 347

Springdale, Utan 84767
Michael Skolnick
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State Capitol
Salt Lake City, Utah 84114

Callao Town Council
Star Route
Callao Utan Via Wendover Ut 84083
Alex Joseph
Big Water, Utah

John Skibinski
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Federal Office Building 2800 Cottage Way Sacramento, CA 95825

Arizona State Office 3707 North 7tn Street P.O. Box 16563

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Colorado State Office 2850 Youngfield Street Lakewood, CO 80215

Idaho State Office 3380 Americana Terrace Boise, ID 83706

Nevada State Office 850 Harvard Way P.O. Box 12000

Reno, NV 89520

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APPENDICES

APPENDIX A
DETAILED ROUTE MAPS


MAP NO. 1

| KILOMETERS 1 | 0 | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 |
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30X60 MINUTE SERIES (TOPOGRAPHIC)






MAP NO. 7

## LEGEND

| The base grid was compiled by the Bureau of Land Management from the official records of cadastral Burveys. Map information was taken from maps prepared by the Army Map Service (FSGE), Corps of Engineers, U.S. Army, Washington, D.C., and quadrangles prepared by the U.S. Geological Survey. | public LAND | STATE LAND <br> NATIONAL FOR |
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30X60 MINUTE SERIES (TOPOGRAPHIC)













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## MAP NO. 24

BUREAU OF LAND MANAGEMENT LAND STATUS LEGEND

Bankhead-Jones Land Use Lands (L.U. Lands)

Tennessee Valley Authority
NONE
NONE

Patented Lands










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ater and Power Resources Service...NONE
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ithdrawals. ................
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| Department of Energy |
| :--- |
| (DOE). ................... NONE |
| Oregon \& California Lands (O\&C Lands) |
| Administered By US Forest Service . NONE |
|  |
| Radio \& Air Facilities . . . . . . . . . . . | NONE

Miscellaneous . . . . . . . . . . . . . . . . . NONE




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## SPRINGS, UTAH








BONNEVILLE SALT FLATS, UTAH








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APPENDIX B
WHERE TO OBTAIN OTHER BLM STATE EAs



| Alaska State Office | Arizona State Office |
| :---: | :---: |
| 701 C Street | 3707 North 7th East |
| P.0. Box 13 | P.O. Box 16563 |
| Anchorage, AK 99513 | Phoenix, AZ 85011 |
| California State Office | Colorado State Office |
| Federal Office Building | 2850 Youngfield Street |
| 2800 Cottage Way | Lakewood, CO 80215 |
| Sacramento, CA 95825 |  |
| Idano State Office | Nevada State Office |
| 3380 Americana Terrace | P.O. Box 12000 |
| Boise, ID 83706 | Reno, NV 89520 |
| Oregon State Office | Utan State Office |
| 825 Northeast Multnoman Street | CFS Coordinated Financial Center |
| P.0. Box 2965 | 324 South State Street |
| Portland, OR 97208 | Salt Lake City, UT 84111-2303 |

Alaska State Office 701 C Street
P.O. Box 13

Anchorage, AK 99513
California State Office
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