

federal register

WEDNESDAY, FEBRUARY 11, 1976



PART VII:

**OFFICE OF
MANAGEMENT
AND BUDGET**

**RESCISSIONS AND
DEFERRALS**

OFFICE OF MANAGEMENT AND BUDGET
RESCISSIONS AND DEFERRALS

To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report three new deferrals of budget authority and revisions to a rescission proposal and four deferrals previously transmitted.

New estimates increase by \$2 million the amounts associated with my earlier proposal to rescind the uncommitted balances of the Rehabilitation Loan Fund administered by the Department of Housing and Urban Development. Other reestimates cause a net reduction of \$8.7 million in deferrals previously reported for the General Services Administration and the Departments of Agriculture and Interior. The new deferrals total \$37.6 million in budget authority which would be used beyond 1976 to fund three programs of the Departments of Agriculture and Interior.

The details of the revised rescission and the revised and new deferrals are contained in the attached reports.

Gerald R. Ford

THE WHITE HOUSE,
February 6, 1976.

SUMMARY OF PROPOSED RESCISSIONS
AND DEFERRALS

(In thousands of dollars)

<u>Rescis- sion #</u>	<u>Item</u>	<u>Budget Authority</u>
	Housing and Urban Development:	
	Community planning and development	
R76-28A	Rehabilitation loan fund.....	62,670
	Subtotal, rescissions.....	62,670
	Agriculture:	
	Forest Service	
D76-101	Youth conservation corps.....	23,680
D76-38A	Licensee programs.....	153
	Interior:	
	Bureau of Land Management	
D76-12A	Public lands development roads and trails.....	16,100
D76-102	Oregon and California grant lands.	3,016
	Bureau of Indian Affairs:	
D76-103	Construction.....	10,881
D76-20A	Road construction.....	69,339
	General Services Administration:	
D76-48A	Rare silver dollar program.....	1,850
	Subtotal, deferrals.....	125,019
	Total, rescissions and deferrals....	187,689

NOTICES

SUMMARY OF SPECIAL MESSAGES
FOR FY 1976

(Amounts in thousands of dollars)

	<u>Rescissions</u>	<u>Deferrals</u>
Eleventh special message:		
New items.....	---	37,577
Changes to amounts previously submitted.....	<u>2,000</u>	<u>-8,761</u>
Effect of the eleventh special message.....	2,000	28,816
Previous special messages....	3,326,714	6,391,625
Adjustments to eliminate double counting.....	<u>---</u>	<u>-242,023</u>
 Total amount proposed in special messages.....	 3,328,714 (in 44 rescission proposals)	 6,178,418 (in 103 deferrals)

NOTE: All amounts listed represent budget authority except for \$106,850,352 consisting of two general revenue sharing deferrals (of outlays only). A supplementary report (D76-25D) was included in the tenth special message for one of these deferrals. The other deferral (D76-67) was reported in the seventh 1976 special message.

R76-28A

SUPPLEMENTAL REPORT
Report Pursuant to Sec. 1014(c) of P.L. 93-344

This supplementary report updates rescission proposal No. R76-28 transmitted to Congress on January 6, 1976, and printed as House Document No. 94-328.

This report covers the Department of Housing and Urban Development's Rehabilitation Loan Fund. The amount proposed for rescission has been increased by \$2,000,000. This change is consistent with the 1977 budget.

Recission Proposal No: R76-28A

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

Agency Department of Housing and Urban Development	New budget authority \$50,000,000 (P.L. <u>94-116</u>)
Bureau Community Planning and Development	Other budgetary resources 70,670,476
Appropriation title & symbol	Total budgetary resources 120,670,476
Rehabilitation Loan Fund 86X4036 8664036	Amount proposed for rescission \$62,670,000*
OMB identification code: 25-06-4036-0-3-451	Legal authority (in addition to sec. 1012): <input type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year <u>August 22, 1976</u> (expiration date) <input type="checkbox"/> No-year	

Justification

The Rehabilitation Loan Fund is authorized by section 312 of the Housing Act of 1964, as amended. It has provided financial assistance for the rehabilitation of residential and business properties. Pursuant to the Emergency Housing Act of 1975, the authority to make loans under this program will expire on August 22, 1976.

It is proposed that all unused balances, including appropriated funds and other income available to the loan fund, be rescinded. No additional loan commitments would be made after December 31, 1975. A small amount -- \$5,670,000 -- would be retained for loan servicing costs and other expenses.

The Rehabilitation Loan Fund has been replaced by the Community Development Block Grant program under Title I of the Housing and Community Development Act of 1974. One of the many activities eligible for assistance under this new program is housing rehabilitation. Fund allocation experience for 1975 indicates that block grant recipients are programming a significant portion (approximately 9 percent) of their grant funds for that purpose. A similar level of activity is anticipated during the current fiscal year.

- * Revised from previous estimate. This estimate is subject to change and may be adjusted once actual accounting data become available.
See proposed appropriation language.

The block grant approach is a more desirable method of providing Federal community development assistance, affording communities greater flexibility and discretion in the use of such assistance. This contention is based on the widespread acceptance which this new approach has received from State and local officials, particularly in the area of housing rehabilitation. Consequently, there is no need to continue separate categorical funding through another fiscal year.

*Rescission of the estimated \$62,670,000 is therefore proposed.

Estimated Effects

Given the availability of the Community Development Block Grant program, rescission of the amount shown above will have no adverse effect on the ability of localities to provide housing rehabilitation assistance. Significant Federal assistance will still be available.

Outlay Effect (estimated in millions of dollars)

* Comparison with President's 1977 Budget:

1. Budget outlay estimate for 1976.....	\$76.0
2. Outlay savings, if any, included in the budget outlay estimate.....	18.4

Current Outlay Estimates for 1976:

3. Without rescission.....	76.0
4. With rescission.....	<u>57.6</u>
5. Current outlay savings (line 3 minus line 4)	18.4

Outlay Savings for the Transition Quarter.....	25.0
Outlay Savings for 1977.....	8.0
Outlay Savings for 1978.....	---

* Revised from previous report.

NOTICES

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMMUNITY PLANNING AND DEVELOPMENT
REHABILITATION LOAN FUND

Uncommitted balances of appropriations and receipts in the Rehabilitation Loan Fund established pursuant to Section 312 of the Housing Act of 1964, as amended (42 U.S.C. 1452b), other than amounts required for loan servicing costs and other expenses of operation, are hereby rescinded.

Deferral No: D76-101

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of Agriculture</u>	New budget authority <u>\$ 35,000,000</u> (P.L. <u>94-165 & 94-41</u>)
Bureau	Other budgetary resources <u>4,408,000</u>
Appropriation title & symbol Youth Conservation Corps Forest Service 125/61125 126/71125	Total budgetary resources <u>39,408,000</u>
OMB identification code: <u>05-96-1125-0-1-302</u>	Amount to be deferred: Part of year \$ <u> </u>
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Entire year <u>23,680,000</u>
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year <u>FY following FY for which appropriated</u> <u>(expiration date)</u> <input type="checkbox"/> No-year	Legal authority (in addition to sec. 1013): <input type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other <u> </u>
	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other <u> </u>

Justification:

This program, administered jointly between the Departments of Agriculture and Interior, employs youths aged 15 through 18 to work in forests, parks, and Indian reservations. Participants receive a salary, usually live in camps, and divide their time between environmental education and work projects.

The Department of the Interior and Related Agencies Appropriation Act for fiscal year 1976 and the transition quarter (P.L. 94-165) includes \$25,000,000 for the YCC program. In addition, the Continuing Resolution (P.L. 94-41) provided a direct appropriation of \$10,000,000. These amounts along with an unobligated balance of \$4,408,000 provide the total budgetary resources of \$39,408,000—almost three times the amount available in 1975.

Funds are being deferred to maintain a steady program level throughout 1976, the transition quarter, and 1977. The amount now being deferred is consistent with overall restraint proposed for Federal spending to help control inflation while continuing to undertake more comprehensive employment assistance. These funds are proposed for deferral through June 30, 1976, and if appropriate legislation is enacted, \$16 million is proposed to be deferred through September 30, 1976.

The 1977 budget proposes no new funding for this program in 1977. The program would be continued in 1977 at the 1976 level by the use of the deferred funds.

Estimated Effects:

The major impact would be to reduce potential employment by approximately 14,800 youths for an average of eight weeks each. Utilization of the deferred funds in the transition quarter and fiscal year 1977 would, however, provide for the continuation of the program with the hiring of approximately 14,800 youths for an average of eight weeks each.

Outlay Effects:

Comparison with the President's 1977 Budget:

1. Budget outlay estimate for fiscal year 1976.....	\$15.5
2. Outlay savings, if any, included in the budget outlay estimate.....	9.0

Current outlay estimates for 1976:

3. Without deferral.....	24.5
4. With deferral.....	<u>15.5</u>
5. Current outlay savings (line 3 - line 4).....	9.0

Outlay savings for Transition Quarter.....	5.3
Outlay savings for fiscal year 1977.....	-0-
Outlay savings for fiscal year 1978.....	-0-

D76-38A

SUPPLEMENTARY REPORT
(Report Pursuant to Sec. 1014(c) of P.L. 93-344)

This supplementary report updates deferral No. D76-38 transmitted to the Congress on July 25, 1975, and printed as Senate Document 94-93.

This report covers the Forest Service's licensee programs. The amount deferred has been increased by \$57,165 to reflect actual unobligated balances brought forward.

Deferral No: D76-38A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Agriculture	New budget authority (P.L. 18 USC 711) <u>\$250,000</u>
Bureau Forest Service	Other budgetary resources <u>230,664*</u>
Appropriation title & symbol Licensee Programs Forest Service 12X5214	Total budgetary resources <u>480,664*</u>
	Amount to be deferred: Part of year \$ _____
	Entire year <u>152,664*</u>
OMB Identification code: 05-96-9999-0-2-302	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> Bi-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification:

Royalties collected under licenses for use of the character "Smokey Bear" and "Woodsy Owl" are permanently appropriated and utilized for furthering the nationwide forest fire prevention campaign and promoting the wise use of the environment as provided by the Act of May 23, 1952 (18 USC 711), and for Woodsy Owl, 31 USC 488B-3-6. The total budgetary resources available in this program for fiscal year 1976 consist of \$230,664* in estimated receipts earned in fiscal year 1975 and \$250,000 in receipts anticipated for fiscal year 1976. In keeping with routine financial management practices maintained over the years, \$152,664* of the total budgetary resources available has been reserved. The reserve is justified on two grounds.

First, the reserve contributes to a consistent, stable program level from year to year which, in turn, promotes more efficient operations. The fiscal year 1976 program is being funded, in part, from reserved balances carried forward from last year. The 1977 program will be partially funded by the estimated receipts being deferred in fiscal year 1976.

*Second, reservation of funds is required to avoid the possibility of a violation of the Antideficiency Act (31 USC 665, (a), (b), (h)). A violation of the sections cited could occur if all the estimates of receipts now deferred were made available and obligated but the full amount of 1976 estimated receipts failed to be realized.

* Revised from previous report.

D76-38A

2

*This reserve action is taken under provisions of the Antideficiency Act that authorize the establishment of reserves for contingencies (31 USC 665(c) (2)). The contingency is the realization of expected receipts.

These funds are proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976.

Estimated Effects:

The amount deferred has no effect on carrying out the fiscal year 1976 program level as planned. The amount deferred consists of anticipated receipts during fiscal year 1976 that will carry forward to insure a stable program level during fiscal year 1977.

Outlay Effect : (estimated in millions of dollars)
Comparison with President's 1977 Budget:

1. Budget Outlay Estimate for 1976.....	.3
2. Outlay Savings, if any, included in the budget outlay estimate.....	--
Current Outlay Estimate for 1976:	
3. Without deferral.....	.3
4. With deferral.....	.3
5. Current Outlay Savings (Line 3 and 4).....	--
Outlay Savings for Transition Quarter.....	--
Outlay Savings for 1977.....	--
Outlay Savings for 1978.....	--

* Revised from previous report.

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report updates deferral No. D76-12 transmitted to the Congress on July 1, 1975, and printed as House Document No. 94-206 and Senate Document No. 94-70.

This report covers Public lands development roads and trails within the Department of the Interior. It reflects a decrease of \$9,747,000 in the amount being deferred. Furthermore, it revises the estimated savings by -3.5 million in 1976, -.5 million in the transition quarter, and +2.5 million in 1977. Outlay savings for 1978 are estimated at 1.5 million.

Deferral No: D/6-12A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority \$ _____ (P.L. _____)
Bureau Land Management	Other budgetary resources <u>30,050,000</u>
Appropriation title & symbol 14X1113 Public Lands Development Roads and Trails	Total budgetary resources <u>30,050,000</u>
	Amount to be deferred:
	Part of year \$ _____
	Entire year <u>16,100,000*</u>
OMB identification code: 10-04-1113-0-1-302	Legal authority (in addition to sec. 1013): <input type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual June 30, 1976, June 30, 1977, and <input checked="" type="checkbox"/> Multiple-year June 30, 1978 (expiration date)	Type of budget authority: <input type="checkbox"/> Appropriation
<input type="checkbox"/> Bi-year	<input checked="" type="checkbox"/> Contract authority
	<input type="checkbox"/> Other _____

Justification

Contract authority is authorization to obligate Federal funds prior to their appropriation; however, subsequent payments to vendors and contractors cannot be made until after cash to liquidate contract authority has been appropriated. Appropriated funds are not being deferred by this action. What is being deferred is authority to obligate funds before appropriation.

* Contract authority in this account results from multi-year authorization under the Federal Aid Highway Act. The total amount of contract authority authorized under the Act is not based on a specific set of construction projects approved by the Congress or the Executive Branch, but is derived from long-term estimates of future road building plans and represents an upper limit for an ongoing road construction effort. The total amount of unobligated contract authority brought forward to 1976 is \$30,000,000, of which \$5,100,000 is scheduled for obligation in 1976; \$1,100,000 in the transition period and \$5,000,000 in 1977. In addition, it is expected that \$50,000 from reimbursements will be available and obligated in both 1976 and 1977. Based on the current obligation plan, \$16,100,000 will be deferred in 1976. Another \$4,900,000 would lapse at the end of 1976 and a further \$3,900,000 would lapse at the end of 1977 (as provided in the Federal Aid Highway Act of 1973). The expected-to-lapse amounts were proposed for rescission in the special message of January 23, 1976 (R76-40).

*Funds in this account are used for constructing new roads and trails, reconstructing existing roads and trails, and acquiring easements for access to public lands. The roads and trails systems are used for management of the 450 million acres of public land and by recreationists. The road and trail system currently totals about 44,000 miles of roads and 5,000 miles of trails. In 1976, planned program activity includes 38 miles of new road construction, 28 miles of road surfacing, construction of 5 bridges and 45 miles of trails, and acquisition of 179 easements. This program level is designed to make optimum use of available funds. Deferring contract authority not scheduled for use in the current fiscal year is consistent with the current financial plan and 1976 appropriations. These funds are proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976.

*Estimated Effects

If all authorized contract authority were made available for obligation now, the Bureau of Land Management could probably obligate--for lower priority projects than the current budget plan--an additional \$1 million in 1976 and the transition quarter and \$4 million in 1977.

*Outlay Effect (estimated in millions of dollars)

Comparison with the President's 1977 Budget:

1. Budget outlay estimate for 1976.....	4.3
2. Outlay savings, if any, included in the budget outlay estimate.....	.5

Current Outlay Estimates for 1976:

3. Without deferral.....	4.8
4. With deferral.....	4.3
5. Current outlay savings (line 3 - line 4).....	.5

Outlay savings for the transition quarter..... .5

Outlay savings for 1977..... 3.5

Outlay savings for 1978..... 1.5

Deferral No: D76-102

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority (P.L. <u>94-165</u>)	\$ <u>28,000,000</u> ^{1/}
Bureau Land Management	Other budgetary resources	<u>8,183,211</u>
Appropriation title & symbol 14X5136 Oregon and California grant lands	Total budgetary resources	<u>36,183,211</u>
	Amount to be deferred:	
	Part of year	\$ _____
	Entire year	<u>3,016,211</u>
OMB identification code: 10-04-5136-0-2-302	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act	
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input checked="" type="checkbox"/> OtherAppropriated receipts	

Justification - The Interior and Related Agencies Appropriation Act for 1976 includes an indefinite no-year appropriation equivalent to 25 percent of timber sale receipts from the revested Oregon and California Railroad grant lands. The appropriated receipts provide for management, development, and protection of Federal Oregon and California grant lands including the construction and maintenance of roads. Because the appropriation is based on the receipts collected in the same year and the receipts are based on the timber harvested, the total amount which will be available for obligation can only be estimated. Not only may actual receipts vary from estimates, but receipts for the last two months of the fiscal year (May and June) are not known in time to make programmatic adjustments to offset a possible shortfall between estimated and actual amounts.

Receipts for 1976 are now estimated at \$112 million, thus making \$28 million new budget authority available under terms of the appropriation. The unobligated balance carried into 1976 is \$8,183,211. Total resources for this program are \$36,183,211. Obligations of \$33,167,000 are now planned for 1976 with \$3,016,211 being deferred in 1976. This is within the unobligated balance range of \$3 to \$5 million that both the House and Senate Appropriations Committees believe should be maintained. Deferral of this amount is required for prudent fiscal management. This fund cannot be managed on the basis of obligating the full estimated availability without running a high risk of violating the Antideficiency Act. These funds are proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976.

^{1/} Estimated. The appropriation is for "an amount equivalent to 25 per centum of the aggregate of all receipts during the current fiscal year from the revested Oregon and California Railroad grant lands."

Estimated Effects

The amount deferred has no effect on carrying out the fiscal year 1976 program level as planned. If release of the deferred funds were required, it is unlikely that any additional funds would be obligated--the danger of violating the Antideficiency Act would be too high.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1977 Budget:

1. Budget outlay estimate for 1976.....	34.1
2. Outlay savings, if any, included in the budget outlay estimate.....	-0-

Current outlay estimates for 1976:

3. Without deferral.....	34.1
4. With deferral.....	<u>34.1</u>
5. Current outlay savings.....	-0-

Outlay savings for the transition quarter..... -0-

Outlay savings for 1977..... -0-

Outlay savings for 1978..... -0-

Deferral No: D76-103

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority (P.L. <u>94-165</u>)	\$ <u>73,922,000</u>
Bureau Bureau of Indian Affairs	Other budgetary resources	<u>44,488,222</u>
Appropriation title & symbol Construction 14X2301	Total budgetary resources	<u>118,410,222</u>
	Amount to be deferred:	
	Part of year	\$ <u>---</u>
	Entire year	<u>10,881,000</u>
OMB identification code: 10-76-2301-0-1-452	/Legal authority (in addition to sec. 1013):	
Grant program <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Antideficiency Act	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	<input type="checkbox"/> Other _____	
	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____	

Justification

This action defers the obligation of \$10,881,000 in appropriations for construction grants to public schools in Indian reservation areas. Such grants are authorized by Public Law 93-638. The deferred amount includes \$3,000,000 appropriated in the Second Supplemental Appropriations Act, 1975 (Public Law 94-32) and \$7,881,000 in the Department of the Interior and Related Agencies Appropriation Act, 1976 (Public Law 94-165). These funds are proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976.

The funds are being deferred until a set of policies and criteria for the provision of school facilities for Indian children for whom the Department of Interior is responsible can be developed, reviewed, and approved. These policies and criteria are needed to avoid duplication of services provided by other Federal agencies (e.g., existing HEW programs that assist public schools in reservation-impacted areas) and to assure that the multiple Federal and non-Federal sources of financing for Indian school facilities are directed to the areas of greatest need. The Department of Interior has been requested to develop these policies and criteria.

Estimated Effects

The school construction projects affected by this action are for:

Parker School District, Arizona.....	\$2,023,000
Heart Butte, Montana.....	2,307,000
Alchesay (White River), Arizona.....	3,551,000
Unspecified projects in New Mexico and Montana.....	3,000,000
	<u>10,881,000</u>

An estimated 414 elementary and 439 secondary pupils are associated with the first three schools listed above. None of the students associated with the three schools will be displaced by this action. They will continue their education in existing facilities. To the extent that the affected school districts do not choose to use alternative sources of funding, this action may result in construction delays or revisions to building plans.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1977 Budget:

1. Budget outlay estimate for 1976.....	73.3
2. Outlay savings, if any, included in the budget outlay estimate.....	4.0

Current Outlay Estimates for 1976:

3. Without deferral.....	77.3
4. With deferral.....	<u>73.3</u>
5. Current outlay savings (line 3 - line 4).....	4.0
Outlay savings for the Transition Quarter.....	1.0
Outlay savings for 1977.....	5.9
Outlay savings for 1978.....	0

Deferral No. D76-20A

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This report updates deferral No. D76-20 transmitted to the Congress on July 1, 1975, and printed as House Document No. 94-206 and Senate Document No. 94-70.

The amount deferred from the Bureau of Indian Affairs' road construction program has been increased by \$869,203, reflecting a revised estimate of the unobligated balance brought forward on July 1, 1975, and available during fiscal year 1976. The level of obligations planned for 1976 remains the same and is consistent with Congressional action on the 1976 budget.

Deferral No: D76-20A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority \$ <u>---</u>
Bureau Bureau of Indian Affairs	* (P.L. _____) Other budgetary resources <u>136,644,161*</u>
Appropriation title & symbol *Road Construction 14X2364	Total budgetary resources <u>136,644,161*</u>
	Amount to be deferred: Part of year \$ <u>---</u>
	Entire year <u>69,339,161*</u>
OMB identification code: 10-76-2364-0-1-452	Legal authority (in addition to sec. 1013): <input type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year <u>June 30, 1978</u> (expiration date) <input type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input checked="" type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

Contract authority (CA) is authorization to obligate Federal funds prior to their appropriation; however, subsequent payments to vendors and contractors cannot be made until after cash to liquidate CA has been appropriated. Appropriated funds are not being deferred by this action. What is being deferred is authority to obligate funds before appropriation.

Contract authority in this account results from multi-year authorization under the Federal-Aid Highway Act (23 U.S.C. 203). The total amount of CA authorized under the Act is not based on a specific set of construction projects approved by the Congress or the Executive Branch, but represents an upper limit for an on-going road construction effort derived from long term estimates of future road-building plans. The total amount of CA available for 1976 and subsequent years is \$136,044,161, of which \$66,705,000 is scheduled for obligation in 1976. The deferred balance of \$69,339,161* of CA will be available for obligation after 1976.

*Funds in this account are used primarily for improving the existing Indian road system which totals approximately 28,000 miles. The obligation program proposed for 1976 (\$66,705,000 from CA plus \$600,000 from reimbursements) will improve over 1,000 miles, or about 4 percent of the total, and will fund construction of those projects considered --after consultation with Indian people--to be of the highest priority in 1976. The 1976 Interior and Related Agencies Appropriation Act report includes an appropriation to liquidate contract authority to meet the 1976 obligation program. Reserving CA not scheduled for use in the current fiscal year is consistent with the current financial plan and the appropriations enacted by the Congress.

* Revised from previous report.

D76-20A

2

Estimated Effects

*If all authorized CA were available for obligation now there would be little, if any, program or outlay effect because it is not likely the funds would be obligated for projects prior to review of the proposed program by the Congress and the appropriation of cash to liquidate CA. In this program, appropriations traditionally have been based on a review of the proposed obligation plan by the appropriations committees. The 1976 review by the appropriations committees took place in connection with action on the 1976 Interior and Related Agencies Appropriation Act.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1977 Budget:

1. Budget outlay estimate for 1976.....	66.8*
2. Outlay savings, if any, included in the budget outlay estimate.....	--

Current Outlay Estimates for 1976:

3. Without deferral.....	66.8*
4. With deferral.....	<u>66.8*</u>

5. Current outlay savings (line 3 - line 4).....	--
--	----

Outlay Savings for the Transition Quarter.....	--
--	----

Outlay Savings for 1977.....	--
------------------------------	----

Outlay Savings for 1978.....	--
------------------------------	----

*Revised from previous estimate.

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report updates deferral No. D76-48 transmitted to Congress on July 25, 1975, and printed as House Document 94-225 and Senate Document 94-93.

The amount being deferred for the General Services Administration's Rare silver dollar program has been increased by \$59,831 because the actual unobligated balance brought forward into 1976 was greater, in that amount, than had been estimated.

Deferral No: D76-48A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>General Services Administration</u>	New budget authority \$ _____ (P.L. _____)
Bureau	Other budgetary resources <u>1,849,831*</u>
Appropriation title & symbol	Total budgetary resources <u>1,849,831*</u>
Rare Silver Dollar Program	Amount to be deferred:
	Part of year \$ _____
	Entire year <u>1,849,831*</u>
47X0701	
OMB Identification code: 23-30-5255-0-2-999	Legal authority (in addition to sec. 1013): <input type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual	Type of budget authority: <input checked="" type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year _____ (expiration date)	<input type="checkbox"/> Contract authority
<input checked="" type="checkbox"/> No-year	<input type="checkbox"/> Other _____

*Justification

Funds were appropriated in 1972 and 1973, without fiscal year limitation, for operating costs for disposal of rare silver dollars. The Antideficiency Act requires (31 U.S.C. 665 (c) (1)) that "...all appropriations or funds not limited to a definite period of time...shall be so apportioned as to achieve the most effective and economical use thereof." The funds provided to conduct sales of the coins cannot be effectively or economically used at the present time and are, consequently, being deferred. Sales using past procedures are no longer economically feasible and consideration is being given to the effects of alternative terms and conditions on future Government sales of the coins as well as on the coin market in general. The deferral of \$1,849,831 reflects plans to suspend all coin sales until legislation is passed revising current sales methods.

Funds are proposed for deferral through June 30, 1976, or if appropriate legislation is enacted, through September 30, 1976.

Estimated Effects

The deferral of funds for operating expenses will have no adverse effect on the silver dollar sales program since all of the remaining coins have been previously offered for sale under the existing sale procedures and will be offered again when the new procedures are in effect.

*Revised from previous submission.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1977 Budget:

1. Budget outlay estimate for 1976.....	.4
2. Outlay savings, if any, included in the budget outlay estimate.....	1.8

Current Outlay Estimates for 1976:

3. Without deferral.....	2.2
4. With deferral.....	.4
5. Current outlay savings (line 3 - line 4).....	1.8

Outlay Savings for the Transition Quarter..... 0

Outlay Savings for 1977..... 0

Outlay Savings for 1978..... 0

[FR Doc.76-4142 Filed 2-9-76;2:49 pm]

