

310 PROCEDURE (SWNCC) SANACC
MISCELLANEOUS PART II

RESTRICTED

Part II


310 Procedure (Swnc)

Miscellaneous

“**Armorclad**”

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U. S. Patents No. 1,370,424 -- 1,511,268 -- 1,544,818
British Patent No. 224,787

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LIST OF PAPERS

DECIMAL FILE NO. 310 PROCEDURE (SANACC) MISCELLANEOUS *Part II*

SWNCC _____ Series. Part _____ From SWNCC _____ thru SWNCC _____

(title) *See: Sanacc 12 Series*
310 Procedure

Serial No.	From	Date	To	SYNOPSIS
112	Mr. McWilliams	4 Jun 48	Mr. Moseley	Memo re: Extract of Record of Actions by NSC at meeting of Jun 3 re: Handling of SANACCC Papers Submitted for Consideration by NSC.
113	Mr. Conger	undated		DRAFT- Terms of Reference for SANACC
114	Sanacc Sec.	undated		Study by the SANACC Secretariat re: Procedures for the Handling of Occupied Areas Matters Between the Departments of State and the Army.
115	Col. Paxson	14 Jul 48	Mr. Draper, Mr. Voorhees Gen. Bradley Gen. Maddocks Gen. Noce	Memo re: Processing of State Occupied Areas Staff Studies Outside of SANACC Procedure.
116	Mr. Eberstadt,	NSC 29 Jul 48	Mr. Moseley	Ltr of thanks for appearing before the National Security Organization.
117	Sec. of Army	26 Jul 48	Mr. Sullivan, Mr. Symington	Encl. "Interim Terms of Reference of SANACC" representing agreed views of the four departments.
118	Mr. Hulick Mr. Willett	10 Aug 48 4 Aug 48	Mr. Willett Mr. Saltzman	Returning enclosed copy of notes on his (Mr. Saltzman's) discussion with NSO concerning SANACC
119	Mr. Moseley Mr. Willett	10 Aug 48 4 Aug 48	Mr. Willett Mr. Moseley	Re: request in ltr dtd 4 Aug, proposed changes in your draft reporting discussion with Cmte. on NSO is enclosed.
120	Mr. Lovett	undated	Mr. Royall	Suggesting procedure for systematic handling outside of SANACC of occupied matters.
121	Col. Wooldridge	11 Aug 48	SANACCC	Requesting all SANACC Documents pertaining to US Mil. Aid to Foreign Nations.
122	Mr. Fahey	17 Aug 48	Sec. SANACC	National Security Resources Board requests documents which have a direct bearing on industrial mobilization problems.
123	Sec. SANACC	20 Aug 48	NSRB	Reply to above request & encl. Status.
124	HQ EUCOM	20 Aug 48	Dept. of Army	CM IN 4394 - Request all CCS, JCS, SANACC papers be addressed to CinC Eur Com. none be fwded to CIN in Berlin.

LIST OF PAPERS

DECIMAL FILE NO. 310 PROCEDURE (SANACC) MISCELLANEOUS PART II

SWNCC _____ Series. Part _____ From SWNCC _____ thru SWNCC _____.

SEE: SWNCC 12 Series
310 Procedure

(title)

Serial No.	From	Date	To	SYNOPSIS
125	Sec. SANACC Col. Wooldridge	24 Aug 48 1 Sep 48	Munitions Bd.	Info. requested as to whether additional copy of documents desired.
126	SANACC	24 Aug 48	SANACC DIST.	SANACC MEMORANDUM FOR INFORMATION NO. 137 Interim Terms of Reference of SANACC as concurred in by NSC.
127	SANACC	31 Aug 48	SANACC DIST.	MEMORANDUM FOR INFORMATION NO. 139 - OCCUPIED AREAS MATTERS withdrawal and removal fm Agenda. List of:
128	SANACC	13 Sep 48	SANACC DIST	MEMORANDUM FOR INFORMATION NO. 141- Authority with Respect to Occupied Area Matters.
129	Col. Sparrow	13 Sep 48	Dir. of Intell	Memo fwding for info copy MFI 139.
130	Col. Schulgen	14 Sep 48	Asst S/AF	Memo stating duties of Air Force Mbr of the SANACC Secretariat and duties Secretariat performs.
131	Col. Wooldridge	23 Sep 48	SANACC	Memo: Request for SANACC papers by the Munitions Board encl. copy of Dir., dtd 9 Jun 48.
132	Exec. Sec SANACC	28 Sep 48	Munitions Bd.	Enclosing requested copies of SANACC papers and placing Munitions Board on mailing list for future issues and other SANACC papers.
133	Col. Wooldridge Munitions Bd.	28 Oct 48	SANACC	Request for SWNCC 361 documents and Status of Papers.
134	Maj. Brokaw	undated		Memo for File: Col. Graling, Army Intell Div., requested copy of membership of SANACC, SANAC MIC, Terms of Reference of SANACC and Terms of Ref. for SANAC MIC.
135	Mr. Saltzman	24 Nov 48	A, N, AF Mbrs	Memo: Informing them of designation of Mr. Haselton to relieve Mr. Moseley.
136	Mr. Moseley	24 Nov 48	A, N, AF Mbrs	SANA-6280 - Cir. above memo.
137	Mr. Whitney	8 Dec 48	Mr. Saltzman	Memo re: Approving appointment of Mr. George Haselton in capacity of Executive Sec. of SANACC.
138	Maj. Doan, AF	18 Jan 48	Maj. Baumgartner SANACC	Advising Mr. Whitney has verbally designated Col. Clinch as his alternate (above filed 334 Roster Cmte)

LIST OF PAPERS

DECIMAL FILE NO. 310 PROCEDURE (SANACC) MISCELLANEOUS PART II

SWNCC _____ Series. Part _____ From SWNCC _____ thru SWNCC _____.

SEE: SWNCC 12 Series
310 Procedure

(title)

Serial No.	From	Date	To	SYNOPSIS
138	Sec. SANACC Mr. Cummins MIC	undated 19 Jan 48 thru	Col. Shull SANACC	1st Ind. & ltr of commendation for Lt. Col. Schull.
139	Mr. Moseley	31 Jan 49	SANACC	Memo: Remarks of President Cole of Amherst.
140	Mr. Claxton	7 Feb 49	SANACC	Memo re Extension of SANACC Terms of reference. Maj. Miller, Draper's ofc., called say Air Force and Army are reviewing question of extension of SANACC
141	Sec. DEFENSE	11 Jan 49	S/A, S/N, S/AF, R&DB, MUNITION BD.JCS,	Memo: Functions and Procedures of War Council and Committee of Four Sec'yS
142	Mr. Saltzman	24 Feb 49	Mr. Draper Mr. Kenny Mr. Whitney	Ltr re Extension present terms of Ref. for SANACC.
143	Mr. Block, SSE	3 Mar 49	SANACC	Ltr & 1st Ind of appreciation of work RE: Col. Rich
144 144	Mr. Royall Mr. Royall	3 Mar 49 3 Mar 49	SANACC SANACC	Ltr. re SANACC terms of reference agreement by Mr. Royall to extend present terms of reference. & Designation of Mr. Gordon Gray as Army Member SANACC vice W.H. DRAPER.
145	Mr. W.J. Kenney	7 Mar 49	SANACC	Lt agreement by Mr. Kenney to extend present terms of reference SANACC
146	Maj. B rokaw	8 Mar 49	Col. Baumer	Memo: SANACC Sec pers strength, <i>Incl.</i> MI 137, roster, pend papers, history SANACC, Status INF. clearance

TOP SECRET

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

*File
7/21/49*

24 July 1949

MEMORANDUM TO THE DIVISION OF COMMUNICATIONS AND RECORDS:

Following are the combinations to the safes transferred from
the State-Army-Navy-Air Force Coordinating Committee Secretariat
to the Records Branch, Department of State:

#467	19 - 39 - 69
All others	8 - 12 - 15

G. H. HASELTON,
Executive Secretary

cc: CS:R1Stegmaier
SY:WFlaherty

TOP SECRET

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

*File
mm*

15 July 1949

Receipt of the following files, 4 drawer, combination lock, containing the records of the State-Army-Navy-Air Force Coordinating Committee is acknowledged:

7163
7164
7165
7167
7137
7163
7164
7165

(signed) _____

Please return original to
SANACC - Room 2225 N.S.

File Open

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

*File Series
12 Series
WMB*

8 March 1949

MEMORANDUM FOR: Col. Wm H. Baumer
Room 3E-985
The Pentagon

Enclosed are the SANACC documents I spoke to you about which may be useful in briefing Mr. Gray on the activities of SANACC.

The attached list of personnel on duty with the SANACC Secretariat does not include one Captain and one CAF-4 who are in the process of reassignment. Arrangements will soon be made to transfer one additional CAF-4 from the Department of the Army to the Department of State thereby equalizing the personnel contribution from those two departments.

If you should desire copies of these documents for your files let me know and I will send them on the next delivery.

MAX V. BROKAW
Major, GSC

- Incl #1 - SANACC Sec pers strength
- #2 - MI 137 (Terms of Reference, (SANACC))
- #3 - Roster of Committees (monthly)
- #4 - Pending papers in SANACC (monthly)
- #5 - History of SANACC
- #6 - Status of Informal Clearance (weekly)

146

C
O
P
Y**SECRET**THE UNDER SECRETARY OF THE NAVY
WASHINGTON*310 Procedure**File
mmh**12 Series*

7 Mar 1949

My dear Mr. Saltzman:

With reference to your letter of February 24, 1949, I concur in your recommendation that, under present conditions, the existing terms of reference of SANACC be extended for an additional period of not more than six months from February 19, 1949.

You will note that the terms of reference authorize SANACC to advise and assist the National Security Council, including the preparation of reports and studies as requested. I am inclined to believe that increased advantage could be taken of this authority and I should like to recommend that we encourage greater activity of this nature by SANACC.

I have been informally advised that the general reaction to SANACC of the members of the Hoover Commission on Organization of the Government has been favorable, and that they will so indicate in their report. As you know, the record testifies that SANACC has been a very useful organization in the past, and it is my opinion that it can continue to be, provided it is given appropriate work to do.

Sincerely yours,

W. John Kenney
Under Secretary of the Navy

Mr. Charles E. Saltzman,
Chairman, State-Army-Navy-Air Force
Coordinating Committee,
Washington, D. C.

SECRET*145*

SECRET

310-Procedure
File
17 series
mrs

73 MAR 1949

Honorable Charles E. Saltzman
Chairman
State-Army-Navy-Air Force
Coordinating Committee

Dear Mr. Saltzman:

In reply to your letter of 24 February, I agree with the proposal to extend the present terms of reference of the State-Army-Navy-Air Force Coordinating Committee (SANACC) for a further period of six months from 19 February 1949.

My understanding is that if the Department of the Navy and the Department of the Air Force likewise agree to this proposal that you will forward a recommendation for an extension to the National Security Council for its approval.

Also I wish to designate The Assistant Secretary of the Army, Mr. Gordon Gray, as Army member to replace Mr. William H. Draper, Jr.

Sincerely yours,

(Signed) KENNETH C. ROYALL

Kenneth C. Royall
Secretary of the Army

SECRET

144

6839

STANDARD FORM NO. 64

Office Memorandum · UNITED STATES GOVERNMENT

DATE: 3 Mar. 1949

TO : O - George H. Hazelton
Executive Secretary, SANACC

FROM : OII - Ralph Block, Chairman, *R.B.*
SANAC Subcommittee for Special
SUBJECT: Studies and Evaluations.

Attached is an original and courtesy copy, and a copy for your file, of a letter addressed to Colonel Clyde K. Rich on the occasion of his official severance from the work of the Subcommittee on Special Studies and Evaluations. It is the desire of the Subcommittee that this letter be transmitted through the SANACC Secretariat to the Department of the Army in the manner established for this purpose.

Att.



143

310
Procedure
Misc -
?

3 March 1949

My dear Colonel Rich:

I have been requested by the State-Army-Navy-Air Force Coordinating Subcommittee on Special Studies and Evaluations to express to you its profound appreciation of your long devotion to the purposes for which the Subcommittee was established. In the turnover of representation on the Subcommittee, your representation of the Air Force has covered more than half of the almost 2-year tenure of the Subcommittee. In that time your careful evaluation of national objectives, and the ideas provided by you to assist in arriving at concerted action, have been of the greatest value in the advancement of our joint mission.

It is with deep regret that I see you relinquishing your relationship to these purposes. Please accept the good wishes of the other members of the Subcommittee and my own in the conduct of your new responsibilities.

Sincerely yours,

Ralph Block, State, OII
Chairman, Subcommittee on
Special Studies and Evaluations,
of State-Army-Navy-Air Force
Coordinating Committee

Colonel Clyde K. Rich, AF
Room 4E 1020, Pentagon Building
Washington 25, D. C.

(143)

Basic: Ltr from Chairman, Subcommittee Special Studies and Evaluations
to Col. Clyde K. Rich, 3 March 1949.

1st Ind.

Secretariat, State-Army-Navy-Air Force Coordinating Committee,
Washington 25, D.C., 4 March 1949 TO: The Assistant Secretary of the
Air Force, Washington 25, D.C.

1. Forwarded.
2. Records of this office indicate that Colonel Rich served as the
Air Force Member on the Subcommittee for Special Studies and Evaluations
for the period 13 January 1948 to 18 February 1949.

For the State-Army-Navy-Air Force Coordinating Committee:

GEORGE H. HASELTON,
Executive Secretary

(143)

SECRET

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
 WASHINGTON, D. C.

24 Feb 1949

My dear Mr. Draper:

You may recall Mr. Royall's correspondence of last summer with Mr. Lovett, Mr. Sullivan, and Mr. Symington, when it was agreed to remove occupied area matters from future consideration by the State-Army-Navy-Air Force Coordinating Committee (SANACC) and to accept the provisional terms of reference for SANACC proposed by Mr. Royall for a period of six months. The National Security Council concurred in these terms of reference on August 19, 1948.

I find that at the present time a number of important questions are before the Committee for its consideration or are under study in its various subcommittees. For example, matters now being resolved include a military aid priorities paper classifying nations in the order in which they will receive U.S. military assistance, a document which already is proving of value to the several departments in preparing a military assistance program; an appraisal of U.S. national interests in South Asia; and the question of disclosure of classified military information (including equipment) to Western Union nations.

Moreover, certain subcommittees, such as those concerned with military information control and Latin-American affairs, have continuous responsibilities in fields in which there is a constant flow of tasks and problems.

The activities described above attest, in my opinion, to the function that SANACC is performing, within its more restricted area, in coordinating policy between the four departments in the politico-military field, and this function I believe should not be impaired. Therefore, I should like to recommend that the Committee's present terms of reference be extended for a further period of six months from February 19, 1949, at the conclusion of which (or before if considered desirable) these terms would come under review. If you agree to this proposal, and if the members for the Departments of the Navy and the Air Force have no objection to this course, I will forward a recommendation regarding such an extension to the National Security Council for its approval.

I am sending similar letters to Mr. Kenney and Mr. Whitney.

Sincerely yours,

Charles E. Saltzman,
 Chairman, State-Army-Navy-Air Force
 Coordinating Committee

The Honorable
 William H. Draper, Jr.
 The Under Secretary of the Army

SANACC:GHHaselton:ajj 2/23/49

s/s

SECRET

(142)

SECRET

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
 WASHINGTON, D. C.

24 Feb 1949

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I am sending similar letters to Mr. Draper and Mr. Whitney.

Sincerely yours,

Charles E. Saltzman,
 Chairman, State-Army-Navy-Air Force
 Coordinating Committee

The Honorable
 W. John Kenney
 The Under Secretary of the Navy

SANACC:GHHaselton:ajj 2/23/49 s/s

SECRET

(142)

SECRETTHE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

24 Feb 1949

310
Procedure

My dear Mr. Whitney:

You may recall Mr. Royall's correspondence of last summer with Mr. Lovett, Mr. Sullivan, and Mr. Synington, when it was agreed to remove occupied area matters from future consideration by the State-Army-Navy-Air Force Coordinating Committee (SANACC) and to accept the provisional terms of reference for SANACC proposed by Mr. Royall for a period of six months. The National Security Council concurred in these terms of reference on August 19, 1948.

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I am sending similar letters to Mr. Draper and Mr. Kenney.

Sincerely yours,

Charles E. Saltzman,
Chairman, State-Army-Navy-Air Force
Coordinating Committee

The Honorable
C. V. Whitney
The Assistant Secretary of the Air Force

SANACC:GHHaselton:ajj 2/23/49 s/s

SECRET

(142)

SANACC SECRETARIAT

THE SECRETARY OF DEFENSE
Washington

State Member
Army Member
Navy Member
Air Force Member
Asst. State Member
11 January 1949
310 Procedure
Air Force Member

[Handwritten initials]

Memorandum for The Secretary of the Army
The Secretary of the Navy
The Secretary of the Air Force
The Chairman, Research and Development Board
The Chairman, Munitions Board
The Joint Chiefs of Staff
Directors of Offices, Office of the Secretary of Defense

Subject: Functions and Procedures of the War Council and Committee of Four Secretaries

I. THE WAR COUNCIL

A. Functions of the War Council.--The War Council (referred to hereinafter as the Council), established pursuant to sec. 210 of the National Security Act of 1947, shall advise the Secretary of Defense on matters of broad policy relating to the armed forces, including:

1. The decision of substantive issues for which the Secretary of Defense is responsible under the National Security Act;

2. The development of new policies affecting the National Military Establishment as a whole and the assignment of responsibility to the departments or the staff agencies (statutory or nonstatutory) for the operation of programs to carry out such policies;

3. The coordination between the departments and the staff agencies (statutory or nonstatutory) of existing policies and programs of joint interest.

B. Procedures of the War Council

1. Meetings.--The Council shall meet normally on alternate Tuesdays and, in addition, shall hold such special meetings as the Secretary of Defense may call from time to time.

2. Agenda.--An agenda of matters to come before the Council, together with supporting papers, shall normally be furnished to the membership of the Council no later than the noon of the Wednesday preceding the Council's regular Tuesday meeting. In considering the questions to be presented to the Council, the Council Secretary is directed to include only those questions which are of sufficient importance to require Council consideration and, to the extent practicable, only those which have been adequately developed to the point of readiness for decision.

[Handwritten circled number 141]

- 2 -

C. Functions of the Secretary of the War Council

1. In addition to the usual secretarial responsibilities of preparation of agenda, minutes, and implementing directives, the Secretary of the Council shall:

a. Provide adequate staff work to make certain that issues are properly presented;

b. Follow up to assure that Council decisions are properly carried out;

c. Establish, monitor, and, where appropriate, provide secretariat services to, committees required to conduct studies or carry out other functions determined by the Council;

d. Keep continuously informed of matters being considered by the several staff agencies (both statutory and nonstatutory) in order to insure that issues before these agencies requiring Council consideration are presented to the Council, and in order to inform these agencies of Council activities of interest to them.

D. War Council Liaison Committee.--In order to assist the Council Secretary in the efficient discharge of his responsibilities, there is hereby established the War Council Liaison Committee, to consist of one representative from each of the following: the Departments of Army, Navy, and Air Force, the Joint Chiefs of Staff, the Munitions Board, the Research and Development Board, and such nonstatutory staff agencies as are determined by the Council Secretary to require representation. The Council Secretary will act as chairman of the Liaison Committee.

II. THE COMMITTEE OF FOUR SECRETARIES

A. Functions of the Committee of Four Secretaries.--The Committee of Four Secretaries in the past has taken formal action to advise the Secretary of Defense on questions within the War Council's scope of interest, as herein defined. In the future, the Committee of Four Secretaries will take formal action to advise the Secretary of Defense only on questions which are inappropriate for consideration by the War Council. The Committee of Four Secretaries will, on an informal basis, meet to exchange information as to developments of joint interest within their departments, receive reports by State Department officials on developments in the field of foreign relations and by the National Security Resources Board and other departments and agencies on current problems and developments of interest to the National Military Establishment. At each meeting of the Committee there will be an informal presentation by the Secretary of the War Council of the tentative agenda for the next Council meeting, in order that there may be informal discussion thereof and in order that any further questions may be added.

(141)

- 3 -

- B. Meetings.--The Committee of Four Secretaries shall meet normally on the alternate Tuesdays on which the War Council does not meet and, in addition, shall hold such special meetings as the Secretary of Defense may call from time to time.
- C. Secretariat.--The Secretary of the War Council will act as Secretary of the Committee of Four Secretaries.

JAMES FORRESTAL

(Copied from Circular Letter 49-51, contained in
Navy Department Bulletin of 31 January 1949)

148

*File
19 series
MMS MB*

*MS Hazelton
SANACC
310 Macdonald*

Mr. Saltzman

Mr. Claxton

Extension of SANACC Terms of Reference

February 7, 1949

*Miss Hazelton gh
Miss Jordan gh
Mrs. Olson gh
Mrs. Hupp gh
Miss Jacobson gh
Sgt Kesler gh*

Major Miller, of Under Secretary Draper's office, called today to point out that the 6 months' extension of SANACC under new terms of reference will expire February 19 and to say that the Department of the Army and the Department of the Air Force are reviewing the question of the extension of SANACC as required by the agreement setting up the present terms of reference.

Major Miller referred to a letter which he understood was being drafted in the State Department proposing a 6 months' extension of the Committee under the present terms of reference. He said that he has discussed the matter with Mr. Draper and the informal opinion of the Army is that they would have no objection to the continuation of the Committee for an additional 6 months under the same terms of reference. He says, however, that since Mr. Royall had taken a keen personal interest in the matter last summer the Army wishes to defer its final position until Mr. Royall returns and can consider the question. He mentioned that it was the understanding of the Army that if no decision were reached on the extension of the present terms of reference before February 19, the Committee would revert to the previous terms of reference. I said on this point that I felt it was very definitely the understanding of the State Department that the present terms of reference would continue until some decision was reached regarding some other terms of reference, and that we would consider this to be understood unless the Army Department objected. He said that this might be correct because they had no legal opinion indicating any different.

*Major Beckaw has seen
MS*

O:FP(Claxton)bo'4
cc: Mr. Moseley
Mr. Hazelton



6313

310 Procedure
Misc

Mr. Saltzman

January 31, 1949

Harold W. Moseley

SANACC - Remarks of President Cole of Amherst

You may be interested in the remarks of President Cole of Amherst regarding SANACC.

At the Amherst alumni dinner the other night, I had a long talk with President Cole, who inquired about SANACC and said that the Eberstadt group was very much impressed with our account of the activities of SANACC. He said that the group had considered the question of possible duplication of activities between NSC and SANACC, and had strongly recommended that SANACC be continued as a separate entity.

cc: Mr. Haselton, SANACC

O:HWMoseley:fa

139

ADDRESS OFFICIAL COMMUNICATIONS TO
THE SECRETARY OF STATE
WASHINGTON 25, D. C.

DEPARTMENT OF STATE
WASHINGTON



310 Broadway

In reply refer to
MD - MIC

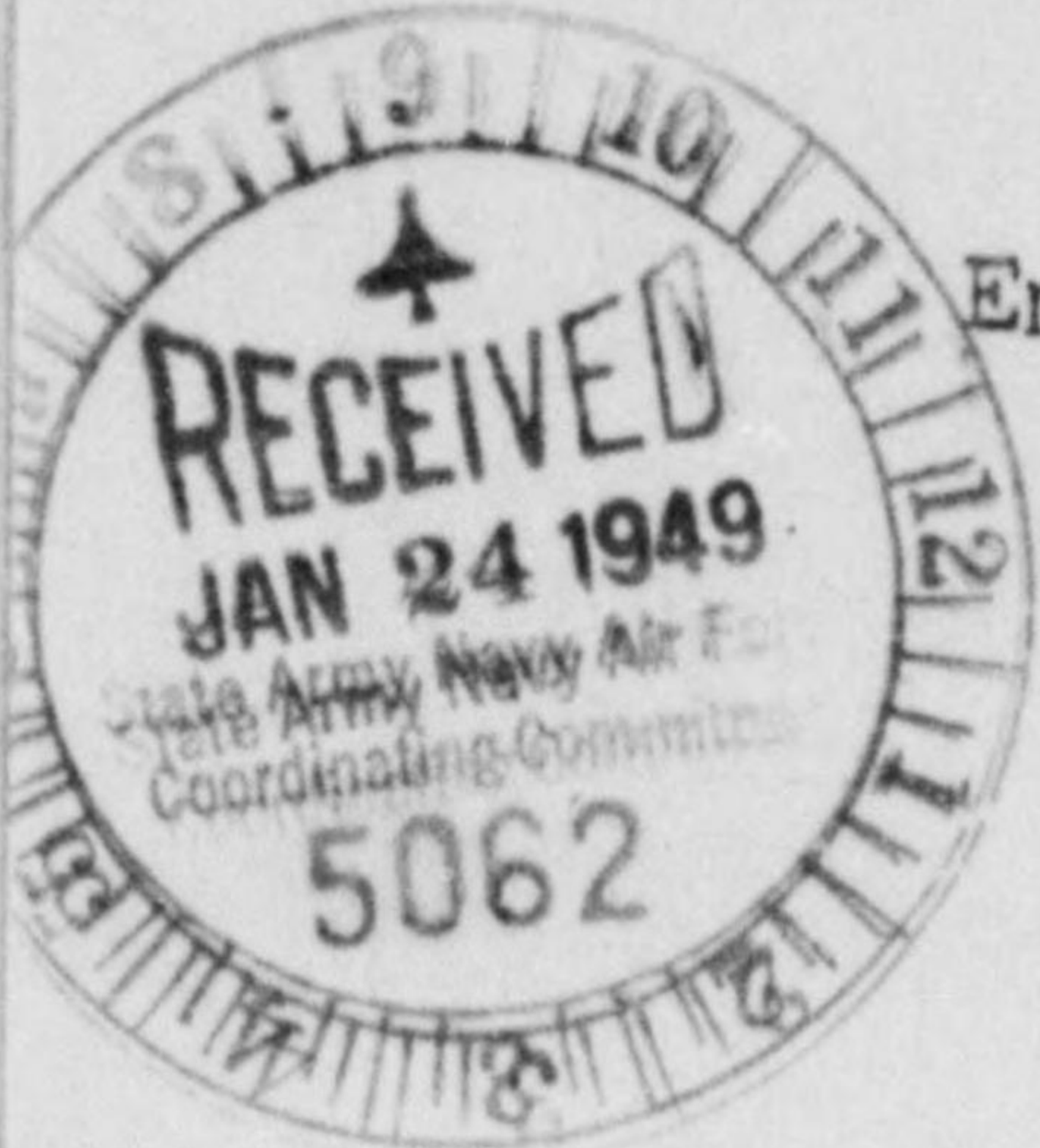
January 19, 1949.

MEMORANDUM FOR THE SECRETARY, STATE-ARMY-NAVY-AIR
FORCE COORDINATING COMMITTEE:

Subject: Letter of commendation for
Lt. Colonel Lewis F. Shull.

I am forwarding herewith a letter of commendation
for transmittal to Lt. Colonel Lewis F. Shull, Office
of the Judge Advocate General, Room 3E-484, Pentagon,
Washington 25, D.C.

E. T. Cummins
Chairman, Subcommittee for
Military Information Control
of State-Army-Navy-Air Force
Coordinating Committee



Enclosure:

To Lt. Colonel Lewis F.
Shull, dated January 19, 1949.

- ~~State Member~~ -----
- ~~Army Member~~ -----
- ~~Navy Member~~ -----
- ~~Air Force Member~~ -----
- ~~Ass't State Member~~ -----
- ~~Ass't Army Member~~ -----
- ~~Ass't Navy Member~~ -----
- ~~Ass't Air Force Member~~ -----

File

(138)

STANDARD FORM NO. 64

Office Memorandum · UNITED STATES GOVERNMENT

DATE: 19 Jan. 1949

TO : O - George H. Haselton,
Executive Secretary, SANACC

FROM : OII - Ralph Block, Chairman, SANAC *R.B.*
Subcommittee for Special Studies

SUBJECT: and Evaluations.

Attached is an original and courtesy copy, and a copy for your file, of a letter addressed to Colonel H. F. Cunningham on the occasion of his official severance from the work of the Subcommittee on Special Studies and Evaluations. It is the desire of the Subcommittee that this letter be transmitted through the SANACC Secretariat to the Department of the Army in the manner established for this purpose.

Att.



(138)

file

19 January 1949

My dear Colonel Cunningham:

I have been requested by the State-Army-Navy-Air Force Coordinating Subcommittee on Special Studies and Evaluations to express to you its profound appreciation of your valuable contributions in this field of interdepartmental cooperation. The services which you have rendered as a member of the Subcommittee and the constructive ideas which you have provided in the course of your tenure have been of great value in the advancement of the purpose of our joint mission.

It is with deep regret that I see you relinquishing your relationship to these purposes. Please accept my good wishes and those of the other members of the Subcommittee.

Sincerely yours,

Ralph Block, State, OII
Chairman
Subcommittee on Special
Studies and Evaluations,
of State-Army-Navy-Air Force
Coordinating Committee

Colonel H. F. Cunningham
4733 Reservoir Road, N.W.
Washington, D. C.

138

Basic: Ltr from Chairman, Subcommittee Special Studies and Evaluations to Col. H. F. Cunningham, 19 January 1949.

1st Ind.

Secretariat, State-Army-Navy-Air Force Coordinating Committee, Washington 25, D. C. 24 Jan 49 TO: The Office Under Secretary of the Army, Washington 25, D. C.

1. Forwarded.
2. Records of this office indicate that Colonel Cunningham served as the Army Member on the Subcommittee for Special Studies and Evaluations for the period 27 August 1948 to 4 January 1949.

For the State-Army-Navy-Air Force Coordinating Committee:

George H. Haselton
Executive Secretary

138

Basic: Ltr. Dept of State MD-MIC (Jan 19, 49).
Sub: Ltr of Commendation for Lt. Col. Schull.

1st Ind.

Secretariat, State-Army-Navy-Air Force Coordinating Committee,
Washington 25, D. C. 24 Jan 49 TO: The Office Under Secretary
of the Army, Washington 25, D. C.

1. Forwarded.

2. Records of this office indicate that Lt. Colonel
Lewis F. Schull served as the Alternate Army Member on the
Subcommittee for Military Information Control for the period
5 August 1948 to 15 November 1948.

For the State-Army-Navy-Air Force Coordinating Committee:

George H. Haselton
Executive Secretary

Enclosure:
No change.

SANACC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Air Force Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Ass't Air Force Member	_____

[Handwritten initials/signature]

[Handwritten initials/signature]

File _____

(138)

In reply refer to
MD - MIC

January 19, 1949.

My dear Colonel Shull:

I have been directed by the members of the Subcommittee for Military Information Control of the State-Army-Navy-Air Force Coordinating Committee to express to you their appreciation of your work with the committee.

It gives me a great deal of pleasure to inform you on behalf of the members of the Subcommittee that we consider your departure to be a real loss. The service which you have rendered as an alternate member of the Subcommittee has been of the greatest value.

We regret that it was necessary for you to leave the committee but wish you success in your new assignment.

Sincerely yours,

E. T. Cummins
Chairman, Subcommittee for
Military Information Control
of State-Army-Navy-Air Force
Coordinating Committee

Lt. Colonel Lewis F. Shull,
Office of the Judge Advocate General,
Room 3E-494, Pentagon,
Washington 25, D.C.

138

"RESTRICTED"

SANACC SECRETARIAT

DEPARTMENT OF THE AIR FORCE
WASHINGTON

OFFICE OF THE
ASSISTANT SECRETARY

State Member	-----
Army Member	-----
Navy Member	-----
Air Force Member	-----
Ass't State Member	-----
Ass't Army Member	-----
Ass't Navy Member	-----
Ass't Air Force Member	-----

1948 DEC 8

3 DEC 1948

DEPARTMENT OF STATE

MEMORANDUM FOR MR. SALTZMAN

SUBJECT: Appointment of SANACC Executive Secretary.

File

Your proposal to request the appointment of Mr. George H. Haselton as SANACC Executive Secretary to release Mr. Moseley for assignment to your Staff meets with my approval.

C. V. Whitney
C. V. WHITNEY
Air Force Member
SANACC



137

"RESTRICTED"

090-B-265

RESTRICTED

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

310
Procedure
Misc

SANA-6280
24 November 1948

MEMORANDUM FOR THE ARMY MEMBER
NAVY MEMBER
AIR FORCE MEMBER

The enclosure, a memorandum from the Chairman, SANACC,
is forwarded for your consideration.

H. W. MOSELEY
Executive Secretary

Enclosure

Copies to:-
1 - State Mbr
1 - P&O
1 - CAD
1 - OSD (Mr. Blum)
2 - Op-35
2 - Dir. P&O, USAF

COPY FOR SANACC FILE

RESTRICTED

136

RESTRICTED

E N C L O S U R E

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

MEMORANDUM FOR THE ARMY MEMBER, SANACC
NAVY MEMBER, SANACC
AIR FORCE MEMBER, SANACC

This is to inform you that I propose to request the Secretary of State to designate Mr. George H. Haselton as Executive Secretary, State-Army-Navy-Air Force Coordinating Committee, to relieve Mr. Harold W. Moseley, effective November 29, 1948. I have asked Mr. Moseley to serve as an assistant to me in the field of Special Projects and Planning.

Mr. Haselton has previously been a member of the Executive Secretariat of the Department of State where he has served as secretary of the Policy Committee on Arms and Armaments and of the group, composed of Mr. Lovett and the Ambassadors of Canada and the Brussels Powers, engaged in exploratory talks on security. Prior to this Mr. Haselton was in the State Department's Office of United Nations Affairs. During the war he was a naval officer with three years overseas duty.

I shall appreciate it if, pursuant to SANACC's terms of reference, you will indicate to me whether you approve of Mr. Haselton's appointment as Executive Secretary.

/s/ Charles E. Saltzman (CVH)

CHARLES E. SALTZMAN
Chairman

Enclosure

RESTRICTED

136

Restricted

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

*JANA 6280
11/24/48
EJB*

MEMORANDUM FOR THE ARMY MEMBER, SANACC,
NAVY MEMBER, SANACC,
AIR FORCE MEMBER, SANACC.

This is to inform you that I propose to request the Secretary of State to designate Mr. George H. Haselton as Executive Secretary, State-Army-Navy-Air Force Coordinating Committee, to relieve Mr. Harold W. Moseley, effective November 29, 1948. I have asked Mr. Moseley to serve as an assistant to me in the field of Special Projects and Planning.

Mr. Haselton has previously been a member of the Executive Secretariat of the Department of State where he has served as secretary of the Policy Committee on Arms and Armaments and of the group, composed of Mr. Lovett and the Ambassadors of Canada and the Brussels Powers, engaged in exploratory talks on security. Prior to this Mr. Haselton was in the State Department's Office of United Nations Affairs. During the war he was a naval officer with three years overseas duty.

I shall appreciate it if, pursuant to SANACC's terms of reference, you will indicate to me whether you approve of Mr. Haselton's appointment as Executive Secretary.

Charles E. Saltzman
Charles E. Saltzman
Chairman (CS)

135

MEMORANDUM FOR FILE:

310
Procedure
MIC

Colonel F. J. Graling, Foreign Liaison Officer of the Department of the Army, Intelligence Division, requested a copy of the membership of SANACC, SANAC MIC, Terms of Reference of SANACC and Terms of Reference for SANAC MIC.

Colonel Graling stated that this was a result of a request from the British to him as Foreign Liaison Officer. He stated he did not know to what use these documents would be put by the British. Before release of these documents to Colonel Graling, a check was made with Mr. Margrave of MIC who indicated there was no objection to this release.

M. V. BROKAW
Major, AGD

sgnl copy filed
338 sublets MIC
MIC

[Signature]

134

NATIONAL MILITARY ESTABLISHMENT
MUNITIONS BOARD
WASHINGTON 25, D. C.

MBDAA

28 October 1948

310
Procedure
Check
File

MEMORANDUM FOR THE SECRETARIAT, STATE-ARMY-NAVY-AIR FORCE
COORDINATING COMMITTEE

SUBJECT: SWNCC Papers, Request for

Reference: (a) Status of Papers Pending, 30 September 1948

1. The Munitions Board would be pleased to receive the following papers which are listed in Reference (a) and which contain information of interest to Munitions Board officers in the performance of assigned duties:

- SWNCC 361
- SWNCC 361/1
- SWNCC 361/2

2. The above documents should be addressed to the Munitions Board, attention of the undersigned, Room 4A724, The Pentagon.

FOR THE MUNITIONS BOARD:

W. F. Wooldridge
 W. F. Wooldridge
 Lt. Colonel, AGD
 Top Secret Control
 Officer

SANACC SECRETARIAT

- State Member -----
- Army Member -----
- Navy Member -----
- Air Force Member -----
- Ass't State Member -----
- Ass't Army Member -----
- Ass't Navy Member -----
- Ass't Air Force Member -----



File -----

133

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

310 procedure

28 September 1948

MEMORANDUM FOR THE MUNITIONS BOARD:
(Attention: Lt. Colonel W. F. Wooldridge)

SANACC papers requested in your memorandum to the State-Army-Navy-Air Force Coordinating Committee dated 23 September 1948 are attached hereto except the following on which action has been suspended or withdrawn by the originator:

SANACC 206/57
SANACC 386/4
SANACC 395
SANACC 396

Current copies of Status of Papers are attached hereto, and the Munitions Board has been placed on the mailing list for future issues and for other SANACC papers relating to the interests of the Munitions Board.

H. W. MOSELEY
Executive Secretary

Enclosures:
SANACC 206/55
SANACC 206/56 & 206/58
SWNGC 282 through 282/2
SANACC 394
SANACC 397
SANACC Pending & Completed
Status of Papers - 8/31/48

COPY FOR SANACC FILE

132

NATIONAL MILITARY ESTABLISHMENT
MUNITIONS BOARD
WASHINGTON 25, D. C.

File

MEDAA

23 September 1948

MEMORANDUM FOR THE SECRETARIAT, STATE-ARMY-NAVY-AIR FORCE
COORDINATING COMMITTEE

SUBJECT: SANACC Papers, Request for

Reference: (a) Status of Papers Pending, 31 May 1948 (Top Secret)

1. The Munitions Board would be pleased to receive the following papers which are listed in reference (a) and which have been cited by Munitions Board divisions as pertinent or of interest to projects within their purview:

- SANACC 206/55
- SANACC 206/56
- SANACC 206/57
- SWNCC 282 (Entire Series)
- SANACC 386/4
- SANACC 394 (Entire Series)
- SANACC 395
- SANACC 396
- SANACC 397 (Entire Series)

2. In addition, the Board would appreciate being placed on the mailing list for the following:

- Future issues of Status of Papers, Pending
- Future issues of Status of Papers, Completed Matters
- Future papers on matters related to the interests of the Munitions Board as outlined in the attached directive

3. The documents referred to in paragraphs 1 and 2 should be addressed to the Munitions Board, attention of the undersigned, Room 4A-724, Pentagon.

FOR THE MUNITIONS BOARD:

W. F. Wooldridge
 W. F. WOOLDRIDGE
 Lieutenant Colonel, AGD
 Top Secret Control Officer

4935



Encl:
Cy of Directive, 9 June 1948

131

MEDAA

23 September 1948

MEMORANDUM FOR THE SECRETARIAT, STATE-ARMY-NAVY-AIR FORCE
COORDINATING COMMITTEE

SUBJECT: SANACC Papers, Request for

Reference: (a) Status of Papers Pending, 31 May 1948 (Top Secret)

1. The Munitions Board would be pleased to receive the following papers which are listed in reference (a) and which have been cited by Munitions Board divisions as pertinent or of interest to projects within their purview:

SANACC 206/55
SANACC 206/56
SANACC 206/57
SWNCC 282 (Entire Series)
SANACC 386/4
SANACC 394 (Entire Series)
SANACC 395
SANACC 396
SANACC 397 (Entire Series)

2. In addition, the Board would appreciate being placed on the mailing list for the following:

Future issues of Status of Papers, Pending
Future issues of Status of Papers, Completed Matters
Future papers on matters related to the interests of the
Munitions Board as outlined in the attached directive

3. The documents referred to in paragraphs 1 and 2 should be addressed to the Munitions Board, attention of the undersigned, Room 4A-724, Pentagon.

FOR THE MUNITIONS BOARD:

W. F. WOOLDRIDGE
Lieutenant Colonel, AGD
Top Secret Control Officer

Encl:
Cy of Directive, 9 June 1948

131

9 JUN 1948

DIRECTIVEMUNITIONS BOARD

Pursuant to the authority vested in me by the National Security Act of 1947 (Public Law 253, 80th Congress), and in order more fully to define the powers and duties of the Munitions Board (hereinafter called the "Board"), established by Section 213 of said act, and to define the relationships of the Board with other departments and agencies of the National Military Establishment, it is hereby directed as follows:

I. PURPOSE OF THE DIRECTIVE

The National Security Act of 1947 establishes a Munitions Board and in Section 213 outlines the powers and duties specifically given to this Board. Under Section 202 of the Act, the Secretary of Defense is given certain specific powers including the establishing of over-all policies for the National Military Establishment. The Act places the Munitions Board under the jurisdiction of the Secretary of Defense and it is the purpose of this directive not only to further delineate the specific powers and functions given to the Munitions Board under Section 213 of the Act, but also to establish the Munitions Board as the agency of the Secretary of Defense, to act for him in all industrial matters including procurement, production and distribution.

II. COMPOSITION OF THE BOARD

The Board shall be composed of a Chairman, who shall be the executive head thereof, and an Under Secretary or Assistant Secretary from each of the three military departments, to be designated in each case by the Secretaries of their respective departments. Each of the departments shall designate an alternate who shall be an Under Secretary or an Assistant Secretary of his department and who, in the absence of his principal, shall act in his stead with plenary powers. The Chairman, with the approval of the Secretary of Defense, may appoint a civilian Deputy Chairman who shall, in the absence of the Chairman, act for him with full powers and shall perform such other duties as the Chairman may direct. With the approval of the Secretary of Defense, the Chairman shall also appoint a military Director of the Staff, with the rank of Lt. General or Vice Admiral, who shall have general supervision over the staff of the Board and the coordination of its activities.

6/9/48

(131)

With the approval of the Secretary of the respective military department concerned, the Chairman shall also appoint three military Directors who shall be officers of general or flag rank and who shall each be responsible for the direction of a part of the Board's functions as determined by the Chairman.

The Chairman, Director of the Staff, and the Directors shall constitute an advisory committee which shall confer on important matters of policy concerning the discharge of the Board's functions, as well as other matters of major interest to the three individual military departments.

III. AUTHORITY OF THE BOARD

Within its jurisdiction, as defined by the National Security Act and supplemented by this directive, the Board shall have the powers and duties outlined under Section IV of this directive.

The authority granted to the Secretary of Defense under Public Law 253, 80th Congress, to establish general policies and programs for the National Military Establishment and to exercise general direction, authority and control over the departments and agencies thereof, is hereby delegated to the Board for those functions assigned to the Board by Public Law 253, 80th Congress, or this directive.

IV. POWERS AND DUTIES OF THE BOARD

In support of strategic and logistic plans prepared by the Joint Chiefs of Staff, the Board shall be responsible, generally, for coordinating all policies, plans and activities of the National Military Establishment relating to industrial matters, including procurement, production and distribution plans of the departments and agencies comprising the Establishment.

Specifically, the Board shall have the following powers and duties:

1. Maintain current estimates of potential production, procurement and personnel capabilities for use in the evaluation of the logistic feasibility of strategic or logistic plans and operations and advise the Joint Chiefs of Staff with respect to the feasibility, from an industrial standpoint, of actual or contemplated strategic or logistic plans;

2. Assemble, analyze and review, both current and mobilization programs for military requirements presented by the several departments and agencies of the National Military Establishment, including requirements for manpower, materiel, services and facilities as well as approved foreign aid programs, and present to the

6/9/48

Secretary of Defense coordinated military requirement programs in support of the strategic and logistic plans of the Joint Chiefs of Staff;

3. Insofar as mobilization requirements are concerned, represent the National Military Establishment in presenting and justifying the requirements of the military departments before the appropriate authority and make recommendations regarding the integration of National Military Establishment requirements with requirements for civilian purposes;
4. Analyze the mobilization plans of the National Security Resources Board to determine the adequacy of provisions made for the requirements of the National Military Establishment;
5. Formulate policies and procedures for the military relationships with civilian control agencies as proposed in the mobilization planning of the National Security Resources Board;
6. Formulate over-all policies and procedures for translating all end item requirements of the departments into basic elements such as manpower, raw materials, facilities and services, including power, fuel, transportation and communications;
7. In support of the plans and policies of the Joint Chiefs of Staff coordinate policies of the three Departments governing the supply distribution system of the Departments;
8. Assign procurement responsibilities among the several military Departments;
9. In conformance with strategic priorities developed by the Joint Chiefs of Staff, determine the relative priorities of the various segments of the military procurement programs;
10. Continuously survey and make recommendations on all types of facilities and services of the Armed Forces (excluding policies for the National Military Establishment departmental services at the seat of Government in connection with the management of operating services and space allocation) in order to eliminate duplication and overlapping and to promote greater operational efficiency and economies;
11. Develop standards and policies for purchase procedure, contract forms, timing of contract placements, costing methods and cost-type contracts, contract administration, including production inspection, contract appeals, patents administration, insurance administration, price policies, price differentials in the interest of industrial mobilization, renegotiation, and contract terminations, etc.;

6/9/48

131

12. Formulate policies for, and coordinate the activities of the Military Establishment with respect to standard cataloging procedures, standard specifications, standardization of common use items, and standard packaging, storage and distribution methods;
13. Coordinate the policies relating to the construction, use or disposal by the military Departments of industrial plants, facilities or productive equipment;
14. Exercise, on behalf of the Secretary of Defense and the Secretaries of the Army, Navy and Air Force, the duties with regard to the stockpiling of strategic and critical materials assigned to the Secretaries of War and Navy by Public Law 520, 79th Congress, and the duties in this field assigned to the Secretary of Defense by the National Security Act of 1947;
15. Prepare plans governing the military aspects of industrial mobilization for any possible future emergency. This will include preparation of mobilization regulations, procedures and policies which will cover such activities as allocation of industrial facilities, apportionment of scarce materials, allocation of skilled civilian personnel, letting of war contracts and other allocation of industrial services essential to prompt development of the war potential;
16. Review applications from the Departments for production facilities and, in cooperation with industry, pre-select such facilities for specified end items, products, components and component parts required to implement the plans for the Departments;
17. Formulate policies and programs for the maintenance of adequate reserves of industrial and non-industrial facilities, machine tools and industrial equipment, including the preservation and maintenance of Government-owned plant and facility reserves and the construction, conversion, expansion or disposition of industrial facilities;
18. Conduct studies and make recommendations on those phases of industrial security which have to do with protective construction, prevention of sabotage, damage control and priority for protection of essential facilities and installation;
19. Assemble information on industrial capacity, susceptibility of facilities to conversion and potential capacity to meet prospective requirements of the military services in time of emergency;
20. Formulate policies for the Military Establishment with respect to foreign trade and related matters and present the views of the National Military Establishment before those agencies concerned with international trade;

6/9/48

21. Make recommendations to appropriate authorities concerning estimates of requirements for the development, administration, or implementation of plans, programs, or activities which are within the cognizance of the Board. Specifically, the Board, in accordance with procedures prescribed by the Secretary of Defense, shall participate in the coordination of those portions of the budgets of the Departments of the Army, Navy and Air Force which are related to industrial mobilization planning and shall take the following action:

(a) At an appropriate time in advance of the presentation of the annual budget estimates, and in the light of the factors within the Board's purview, the Board shall present to the Secretary of Defense its recommendations as to the appropriate scope of the industrial mobilization planning effort for the National Military Establishment as a whole.

(b) Concurrently with its participation in the coordination of the budget, the Board shall study the individual industrial mobilization planning programs of the three departments and advise the Secretary of Defense as to their feasibility against the background of the strategic concepts of the Joint Chiefs of Staff.

V. RELATIONSHIPS WITHIN THE NATIONAL MILITARY ESTABLISHMENT AND WITH OTHER AGENCIES

1. The Board shall represent the National Military Establishment before other Government departments and agencies in all matters concerning industrial mobilization and, in addition, shall express to other National Military representatives on interdepartmental committees, boards or commissions any interest which the Munitions Board may have in matters under consideration;

2. The Board shall supervise the curricula and programs of the Industrial College of the Armed Forces;

3. The Board shall advise the Research and Development Board of anticipated shortages of materials and production facilities of interest to the National Military Establishment in order to encourage research and development in the use of substitutes;

4. The Joint Chiefs of Staff shall keep the Board currently informed regarding the major materiel and personnel requirements of the military forces based on strategic and logistic plans, in order that the logistic feasibility of strategic operations may be broadly evaluated;

6/9/48

131

5. The Joint Chiefs of Staff shall keep the Board currently informed regarding strategic priorities so that priorities may be assigned to segments of production programs and the allocation of resources;

6. The Research and Development Board shall keep the Board informed concerning the material requirements for projects under development as soon as the programs appear promising in order that timely provision may be made for any necessary stockpiling of such materials or for the reduction of stockpile objectives;

7. The three military Departments shall submit to the Board their requirements for manpower, materiel, facilities and services.

VI. ADMINISTRATION

The Board, subject to the approval of the Secretary of Defense, and the provisions of this charter, shall provide for its internal organization and shall establish its own rules of procedure. The following general policies shall govern the organization:

1. The principle of single command, military or civilian as appropriate, will be followed in the assignment of responsibilities to organizational elements within the Board. In the case of military personnel, the practice of a full tour of duty will, if practicable, be followed, and the positions should be rotated between the three Departments.

2. The Board is authorized to consult with such persons within the National Military Establishment as it may wish, to call upon any agency of the National Military Establishment for information and assistance which it may require, and to solicit the help of any other individuals or agencies, both governmental and private, wherever it deems this to be appropriate. In addition, it is authorized to establish such continuing or temporary committees as may be necessary to conduct studies, assemble information or recommend policies. Full use should be made of existing committees within the National Security Organization.

3. The Board shall provide the Secretary of Defense with appropriate reports consolidating or summarizing data collected, developed, or maintained by the Board, and showing status or progress in the development or execution of plans, programs, and activities of the National Military Establishment which are within the cognizance of the Board.

4. The Board shall meet at the call of its Chairman, or at such times as it may fix, and the presence of three of the four members shall constitute a quorum.

6/9/48

5. The term "member", as used in paragraph 4 above, shall include an alternate as provided for in Section II.

6. The Secretary of Defense shall provide the Board with such personnel, facilities and other administrative services as he from time to time determines are required by the Board for the performance of its functions. Military personnel in approximately equal numbers shall be provided by each of the three military Departments, in accordance with the needs of the Board as approved by the Secretary of Defense.

Forrestal
James Forrestal

6/9/48

48 11401

131

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

310 Procedure.

14 September 1948

**MEMORANDUM FOR: Assistant Secretary of the Air Force
(Attention: Major Doan)**

1. The Air Force Member of the SANACC Secretariat has the title of Deputy Secretary and in practice carries out the necessary liaison at the working level with the Department of the Air Force. He does not speak for Departmental policy unless specifically instructed to do so and does not contact the Air Force Member of SANACC directly.

2. In accordance with Committee decisions and experience, the Secretariat performs the following functions:

a. Receives, edits, reproduces, and distributes all papers referred to SANACC or acted upon by SANACC and its subcommittees;

b. Arranges for SANACC and subcommittee meetings and prepares agenda for them;

c. Refers questions to SANACC and appropriate subcommittees.

d. Provides secretariat assistance to SANACC and subcommittees;

e. Consults with participating departments and other agencies on matters of procedure and coordinates procedural matters;

f. Acts as a channel for certain communications between the JCS, State Department and the SANACC machinery;

g. Maintains liaison with the secretariats of the JCS, Air Coordinating Committee, National Security Council, and other interdepartmental agencies and with CIA and the Office of the Secretary of Defense.

Copy for SANACC file

(130)

- 2 -

3. The Secretariat keeps a record of the progress of all questions and issues a monthly statement giving the status of all matters pending before SANACC, including the subcommittees. The Secretariat encourages departmental action when papers move too slowly and each member of the Secretariat is responsible for prodding his own Department at the working level.

4. The Air Force Member of the SANACC Secretariat attends the Briefing of the Assistant Secretary of the Air Force to advise on all current matters on the Meeting Agenda.

5. The Navy Department replaced the Navy Member of the SANACC Secretariat, who was a Captain, with a Commander. The Army Member of the Secretariat has been replaced by a Major and the undersigned who originally represented the Army and the Air Force believes this position as Air Force Member of the Secretariat would be adequately represented by a Lieutenant Colonel and a training time of approximately five weeks should be adequate to become familiar with the operation of SANACC.

W. A. SCHULGEN
Colonel, USAF

130

SECRET

310 Procedure

P&O 334 SANACC (31 Aug 48)
Director of Intelligence

Occupied Areas Matters

P&O

13 September 1948
Lt Col Milner/73265

The inclosure is forwarded for information.

FOR THE DIRECTOR OF PLANS AND OPERATIONS:

1 Incl
SANACC MPI No. 139, Cy No. 126

H. G. SPARROW, Lt Col, GSC
Executive, P&O

Copies furnished:

- D/Log, w/cy No. 127 of incl
- Army Comptroller, w/cy No. 128 of incl
- Secy, JCS, w/o incl
- Secy, SANACC, w/o incl



SANACC SECRETARIAT

- State Member
- Army Member
- Navy Member
- Air Force Member
- Ass't State Member
- Ass't Army Member
- Ass't Navy Member
- Ass't Air Force Member

[Handwritten signatures and initials]

File

(129)

SECRET

S E C R E T310 Procedure
Misc
COPY NO. 3813 September 1948STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEEMEMORANDUM FOR INFORMATION NO. 141AUTHORITY WITH RESPECT TO OCCUPIED AREA MATTERSNote by the Secretaries

1. The enclosed data will be of particular interest to those handling occupied area matters in that it redefines the authority of various agencies in this particular field. In this connection it will be recalled that the new Interim Terms of Reference of SANACC approved 19 August 1948 by the National Security Council provide that SANACC shall not be used for the coordination of "matters concerning occupied areas (provided that matters of strategic importance or direct interest to the Departments of the Navy or the Air Force will be referred to SANACC even though the area concerned is an occupied area)".

2. Enclosure "A" authorizes the Joint Chiefs of Staff to accept from the Secretary of the Army for transmittal to the appropriate theater commanders in the occupied areas, agreed State-Army policy directives, positions and instructions on occupied areas matters. The Joint Chiefs of Staff are advised, as indicated above, that occupational matters of an intrinsic interest to Departments other than the Department of State and Army will continue to be processed through the medium of SANACC.

3. Enclosure "B" indicated Presidential approval to the agreement that, with the removal of most occupied areas matters from SANACC, the Department of State will be responsible for the necessary coordination of these matters with the Department of the Army and any other interested civilian Departments of the Government, and that the Department of the Army will be responsible for necessary coordination of these matters within the National Military Establishment. Approval is also given to the

S E C R E T

128

S E C R E T

Department of the Army's responsibility for communication of policy through appropriate channels to the U.S. military commanders in the field, and approval is given to the responsibility of the Department of State for communication of such policy to U.S. representatives (except U.S. military commanders in the field) on Allied bodies such as the Far Eastern Commission.

H. W. MOSELEY
W. A. SCHULGEN
J. B. CRESAP
M. V. BROKAW
Secretariat

S E C R E T

128

S E C R E TENCLOSURE "A"THE SECRETARY OF DEFENSE
WASHINGTON

1 September 1948

MEMORANDUM FOR THE JOINT CHIEFS OF STAFF

SUBJECT: New Interim Terms of Reference for State-Army-Navy-Air
Force Coordinating Committee (SANACC)

1. Attached hereto is a copy of new interim terms of reference for the State-Army-Navy-Air Force Coordinating Committee (SANACC), dated 28 July 1948. Paragraph 2 b. of this document states in part: "It (SANACC) shall not, however, be used for the coordination of either (1) matters concerning occupied areas (provided that matters of strategic importance or direct interest to the Departments of the Navy or the Air Force will be referred to SANACC even though the area concerned is an occupied area)***".
2. Also attached is a copy of a memorandum from the Under Secretary of State to the President, dated 18 August 1948, subject as above, which requests modification in earlier Presidential instructions to the effect that the State-War-Navy Coordinating Committee (SWNCC), the predecessor of SANACC, should be responsible for the coordination of U.S. policy with respect to occupational matters and for the communication thereof, through appropriate channels, to U.S. representatives in the field and to U.S. representatives on allied bodies, such as the Far Eastern Committee. This memorandum points out that such a modification is necessary in order to make effective the new proposed terms of reference for SANACC and states that after the modification, the Department of State would be responsible for necessary coordination of such occupation matters with the Department of the Army, and the Department of Army would be responsible for necessary coordination of such matters within the National Military Establishment. This proposed modification was approved by the President on 20 August 1948, through an endorsement to that effect on the memorandum submitted to him.

- 1 -

Enclosure "A"

S E C R E T

128

S E C R E T

3. In view of the approval of the new interim terms of reference for SANACC which are attached hereto, and the approval by the President of a modification in his earlier instructions concerning the handling of problems involving occupied areas, you are hereby authorized to accept from the Secretary of the Army for transmittal to the appropriate National Military Establishment commanders in the occupied areas, agreed State-Army policy directives, positions and instructions on occupied areas matters. However, as indicated above, occupational matters of strategic importance and those of intrinsic interest to departments other than the Departments of State and Army will continue to be processed, as heretofore, through the medium of SANACC.

/s/ James Forrestal

Attachments

cc: Secretary of the Army
Secretary of the Navy
Secretary of the Air Force

S E C R E T

128

S E C R E TENCLOSURE "B"DEPARTMENT OF STATE
WASHINGTON

August 18, 1948

MEMORANDUM FOR THE PRESIDENT

Subject: New Terms of Reference for State-Army-Navy-Air Force Coordinating Committee (SANACC).

In your letter of May 13, 1946 to each of the Secretaries of the Departments, a copy of which is enclosed, you set out certain principles regarding policy making and administration in occupied areas. In paragraph 4 of the memorandum attached to your letter you stated:

"The State-War-Navy Coordinating Committee (SWNCC), under the chairmanship of the State Department, will be responsible for the coordination of U. S. policy with respect to such occupation and government and for its communication through appropriate channels to U. S. representatives in the field and to U. S. representatives on Allied bodies such as the Far East Commission."

Experience in SWNCC and later in the State-Army-Navy-Air Force Coordinating Committee (SANACC), the successor to SWNCC, has indicated that, except in rare instances, occupied areas policy matters are of little if any direct interest to the Departments of the Navy and the Air Force. For this reason and with the thought that some greater promptness in handling these matters might result, the Department of State, the Department of the Army, the Department of the Navy and the Department of the Air Force, with the approval of the Secretary of Defense, have now agreed to revise the terms of reference of SANACC so that occupied areas policy matters, other than those of strategic importance or intrinsic interest to the Departments of the Navy or Air Force, will no longer be referred to SANACC for coordination. It has been agreed

- 3 -

Enclosure "B"

S E C R E T

128

S E C R E T

among those Departments, subject to your approval, that with the removal of occupied areas policy matters from SANACC, paragraph 4, mentioned above, should be considered no longer operative and that it should be understood that the Department of State will be responsible for necessary coordination of these matters with the Department of the Army and any other interested civilian departments of the Government and that the Department of the Army will be responsible for necessary coordination of these matters within the national military establishment. Communication of policy through appropriate channels to U.S. military commanders in the field will become the responsibility of the Department of the Army and its communication to U.S. representatives (except U. S. military commanders in the field) on Allied bodies such as the Far Eastern Commission will become the responsibility of the Department of State.

If you approve, paragraph 4 quoted above will be considered no longer operative and the arrangement set out immediately above will be considered to be in effect.

/s/ Robert A. Lovett

Enclosure

Copy of the President's Letter
of May 13, 1946 with attachments

APPROVED, AUG. 20, 1948

HARRY TRUMAN

- 4 -

S E C R E T

Enclosure "B"

128

S E C R E TCOPY NO. 11231 August 1948*310 Procedure*STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEEMEMORANDUM FOR INFORMATION NO. 139OCCUPIED AREAS MATTERSNote by the Secretaries

1. Inasmuch as paragraph 2 b of the Interim Terms of Reference of SANACC approved by the National Security Council on 18 August 1948 provides that SANACC will not be used for the coordination of occupied area matters (with certain exceptions), the documents listed in the enclosure are hereby removed from the SANACC agenda.

2. Any further action in connection with the problems involved in these papers will be the responsibility of the State and Army Departments. As set forth in the enclosure, these Departments have designated an action officer for each document who will be responsible for coordination and further action within his Department on the matter involved.

H. W. MOSELEY

W. A. SCHULGEN

J. B. CRESAP

V. F. FIELD

Secretariat

S E C R E T

127

S E C R E TE N C L O S U R E

SWNCC 236/44 Implementation of Reparations Removals of Industrial Facilities and Merchant Shipping From Japan

SANACC 236/52 Statement of U.S. Position with Respect to Reparations Claims to Japanese Merchant Shipping

SANACC 236/54 Statement of U.S. Position with Regard to Residual Policy Questions on Reparations Claims from Japan

SANACC 236/56 Reparations Removals of Merchant Shipping from Japan
State - Mr. Noel Hemmendinger
Army - Mr. George Pollard

SANACC 236/57 U.S. Position with Regard to the Disposition of Japanese External Assets
State - Mr. Noel Hemmendinger
Army - Mr. G. E. Stephenson

SANACC 255/23 German Assets in Japan

SANACC 255/24 Same as above

SANACC 255/25 Same as above
State - Mr. Noel Hemmendinger
Army - Mr. G. E. Stephenson

SWNCC 302/6 Statement of the United States Position with Respect to Control of the Economic War Potential of Japan

SWNCC 302/7 Same as above

SWNCC 302/8 Same as above
State - Mr. Geoffrey W. Lewis
Army - Mr. George Pollard

SWNCC 345/D Revision of Directive to Commander-in-Chief of Forces of Occupation Regarding the Military Government in Austria
State - Mr. Geoffrey W. Lewis
Army - Major G. B. Crook

SWNCC 356 Reform of Japanese Agriculture
State - Mr. Walter A. Rudlin
Army - Mr. George Pollard

SWNCC 357 Treatment of United Nations Property in Japan

SANACC 357/1 Same as above

SANACC 357/2 Same as above
State - Mr. Noel Hemmendinger
Army - Mr. George Pollard

SANACC 381/1 Revival of the Japanese Economy
State - Mr. Geoffrey W. Lewis
Army - Mr. George Pollard

SANACC 385 Replacement of Cultural Objects (Japan)

SANACC 385/1 Same as above
State - Mr. Noel Hemmendinger
Army - Mr. George Pollard

SANACC 387 Disposition of Korean Ships and Fishing Vessels Found in Japanese and Other Far Eastern Waters
State - Mr. Noel Hemmendinger
Army - Mr. George Pollard

S E C R E T

121

S E C R E T

SFE 201

Branches in Japan of Companies with Head
Offices Outside of Present Day Japan
State - Mr. Geoffrey W. Lewis
Army - Mr. George Pollard

The State and Army Departments have completed action on the following papers:

SANACC 204/32	Restitution from Austria
SANACC 204/33	Restitution from Germany to Countries Formerly Under German Occupation
SANACC 204/34	Restitution from Austria
SANACC 369/1	Treatment of Japanese Domestic and Foreign Patents

310 Procedure

UNCLASSIFIED

24 August 1948

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

MEMORANDUM FOR INFORMATION NO. 137

INTERIM TERMS OF REFERENCE OF THE
STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

Note by the Secretaries

On 19 August 1948 the National Security Council concurred in the enclosed Interim Terms of Reference of the State-Army-Navy-Air Force Coordinating Committee.

H. W. MOSELEY

W. A. SCHULGEN

J. B. CRESAP

V. F. FIELD

Secretariat

UNCLASSIFIED

126

E N C L O S U R EINTERIM TERMS OF REFERENCE OF
THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

The State-Army-Navy-Air Force Coordinating Committee shall be continued in operation for the next six months, subject to the following terms of reference which will be reviewed at that time.

1. Membership. The Committee will consist of either an Under or Assistant Secretary from each of the Departments of State, Army, Navy and Air Force. The representative of the Department of State will be Chairman of the Committee. The SANACC is authorized to establish such standing and "ad hoc" committees as are necessary for the accomplishment of such functions.

2. Functions. The SANACC will perform the following functions:

a. Advise and assist the National Security Council, including the preparation of such reports and studies as may be requested by the National Security Council.

b. Be responsible for the coordination of matters referred to it by any of its members or by the National Security Council. It shall not, however, be used for the coordination of either (1) matters concerning occupied areas (provided that matters of strategic importance or direct interest to the Departments of the Navy or the Air Force will be referred to SANACC even though the area concerned is an occupied area) or (2) matters of limited interest which can be more expeditiously coordinated by direct interdepartmental consultation.

c. Consult in appropriate cases with non-member departments and agencies of the government. Representatives of these agencies may be invited to participate as "ad hoc" members of the Committee when matters of interest to them are under consideration.

3. Powers. All matters requiring major policy determination and those on which the Departments represented on the SANACC are unable to reach agreement within a reasonable length of time will be submitted to the National Security Council. In matters consistent with established governmental policy, unanimous actions and decisions of the SANACC will be construed as effective decisions of the Secretaries of State, Defense, Army, Navy and Air Force.

4. Secretariat. The Secretariat of SANACC will be headed by an Executive Secretary nominated by the Secretary of State and approved by the Committee. Additional personnel for the SANACC Secretariat will be detailed by the member departments as agreed upon among themselves. In order to effect coordination between SANACC and the National Security Council, the Executive Secretary of SANACC shall keep the Executive Secretary of the National Security Council immediately advised of all matters referred to SANACC and of all proceedings and all actions by SANACC. The Executive Secretary of the National Security Council shall advise the SANACC whenever it appears that such activities duplicate or conflict with matters under consideration by the National Security Council.

126

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

310 Procedure

24 August 1948

MEMORANDUM FOR THE CHAIRMAN, MUNITIONS BOARD
(Attention: Lt. Col. Wooldridge)

Reference is made to the attached request for SANACC documents.

Records of this office indicate that one (1) copy of the papers in question is presently being furnished Lt. General Lutes.

Information is requested as to whether an additional copy of these papers is desired.

H. W. Moseley
H. W. MOSELEY
Secretary

Enclosure

1st Ind 1 Sept. 1948
Munitions Board, National Military Establishment, The Pentagon,
Washington 25, D. C.

To: Secretariat, State-Army-Navy-Air Force Coordinating Committee

It is requested that an additional copy of SANACC documents be furnished the Munitions Board.

For the Chairman:



W. F. Wooldridge
W. F. WOOLDRIDGE
Lt. Colonel, RGD
Administrative Office

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noted - RR (125)

DEPARTMENT OF THE ARMY
STAFF MESSAGE CENTER
INCOMING CLASSIFIED MESSAGE

31 s procedure

RESTRICTED

PARAPHRASE NOT REQUIRED. HANDLE AS RESTRICTED CORRESPONDENCE
PER PARAS 511 and 60a (4) AR 380-5

From: HQ EUCOM Heidelberg Germany sgd Huebner cite ECSGS
To: Dept of Army for Dir Plans & Operations
Info: CINCEUR
Nr: SX-2397

20 August 1948

Request that all Combined Chiefs of Staff Joint Chiefs of Staff State Army Navy Air Coordination Committee papers be addressed to the Commander in Chief European Command APO 403 in Heidelberg and that none of these be forwarded to the Commander in Chief in Berlin direct. This Headquarters will take the necessary action to furnish such papers to the Commander in Chief in Berlin when indicated.



ACTION: PO
INFORMATION: AF, CCS, ID, JCS, SANACC
CM IN 4394 (21 Aug 48)

DTG 201630Z

RESTRICTED

- State Member
- Army Member *hab*
- Navy Member
- Air Force Member
- Ass't State Member
- Ass't Army Member
- Ass't Navy Member
- Ass't Air Force Member

COPY NO. *121*

TOP SECRET

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

August 20, 1948

MEMORANDUM FOR THE CHIEF PLANNING OFFICER,
NATIONAL SECURITY RESOURCES BOARD

The State-Army-Navy-Air Force Coordinating Committee is most desirous of cooperating with the National Security Resources Board in making available those SANACC papers which would be of assistance to the Board in performing its functions. Pursuant to the request set forth in your memorandum of August 17, 1948, the National Security Resources Board is being placed on the SANACC distribution list for its Monthly Status Report.

There is enclosed herewith a copy of the latest Status Report.

H. W. MOSELEY
Secretary

Enclosure:

Status of Papers Completed
Status of Papers Pending
31 July 1948

THIS DOCUMENT IS DECLASSIFIED
WHEN ATTACHMENT IS REMOVED

TOP SECRET

123

NATIONAL SECURITY RESOURCES BOARD
WASHINGTON

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cross

August 17, 1948

MEMORANDUM FOR THE SECRETARY, SANACC

The National Security Resources Board in performing its function as set forth in Public Law 253, "to advise the President concerning the coordination of military, industrial, and civilian mobilization", is in constant need of information arising from other governmental agencies.

While not all SANACC reports would be of interest to the National Security Resources Board, there are some which have a direct bearing on industrial mobilization problems. The most practicable method for keeping this Board informed of the various activities of SANACC would appear to be placing the National Security Resources Board on the mailing list for SANACC Status of Projects Reports.

We would therefore appreciate receiving your current Status of Projects Report, as well as all future releases.

Daniel Cox Fahey Jr.

DANIEL COX FAHEY, JR.
Chief Planning Officer

SANACC SECRETARIAT

State Member	---
Army Member	---
Navy Member	---
Air Force Member	---
Ass't State Member	---
Ass't Army Member	---
Ass't Navy Member	---
Ass't Air Force Member	---

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Mr. Olson. please all
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NATIONAL MILITARY ESTABLISHMENT
MUNITIONS BOARD
WASHINGTON 25, D. C.

11 August 1948

MEMORANDUM FOR THE SECRETARIAT, STATE, ARMY, NAVY, AIR FORCE
COORDINATING COMMITTEE

SUBJECT: Request for Documents.

It is requested that the Munitions Board be put on the
distribution list for all SANACC Documents pertaining to United
States Military Aid to Foreign Nations.

For the Chairman:

W. F. Wooldrige
W. F. WOOLDRIDGE
Lt. Colonel, AGD
Administrative Office

OFFICE OF EXECUTIVE SECRETARY
AUG 18 1948
AIR COORDINATING COMMITTEE
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AUG 19 1948
State Army Navy Air Force
Coordinating Committee

121

Dear Mr. Royall:

In my letter of 12 July 1948 I suggested the desirability of continuing some form of systematic handling outside of SANACC of occupied areas matters of the kind formerly handled in SANACC. I am sure we are in agreement that the simplest possible procedure would be the most desirable. I should like to suggest the procedure set out below:

First, I believe that an individual in each of our Departments should be designated as responsible for the coordination of these matters within his Department and authorized to speak for his Department in approving policies. These functions will be served in the Department of State by the Assistant Secretary of State for Occupied Areas. I shall appreciate your letting me know whom you wish to designate.

Secondly, I believe that the importance of these matters makes it desirable to have some form of Secretariat control, ~~to~~ record keeping, reproduction, etc. I, therefore, suggest that each of our Departments designate individuals to serve as a Secretariat for this purpose. It is my thought that the files and physical facilities of the SANACC Secretariat may appropriately be used and that the individuals now representing our departments on the SANACC Secretariat would perhaps be best qualified to serve in this capacity. The SANACC Secretariat prepared late in 1946 a summary of actions and decisions taken on all SANACC matters including occupied matters which is being kept up-to-date by periodic revisions and provides a very valuable background to actions officers within our respective departments. For this reason, I believe that these summaries and the SANACC files should be kept up-to-date ^{on occupied matters.} This could be accomplished by the implementing department

120

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310 Procedure

furnishing its respective Secretary with copies of final actions taken by the State and Army Departments on occupied matters. Further this would enable the Secretariat to keep the Navy and Air Force Departments informed of final decisions and would provide papers for distribution to other interested agencies of the Government for whom the Department of State is responsible for informing.

Thirdly, I believe it would be desirable if an action officer in each Department were designated for each policy paper under consideration. If you agree, we will make a practice of such a designation.

If you can agree with this procedure we will consider it to be in effect at once. If you have any comments or suggestions or feel that a discussion is desirable I have designated Mr. Saltzman to represent me in such discussions with any one you care to designate.

Sincerely yours,

Robert A. Lovett
Under Secretary

120

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
WASHINGTON, D. C.

August 10, 1948

Mr. E. F. Willett
Commission on Organization of the
Executive Branch of the Government
1626 K Street, N. W.
Washington 25, D. C.

Dear Mr. Willett:

As requested by you in your letter of August 4, I have proposed certain changes in your draft reporting my discussion with the Committee on the National Security Organization of the Executive Branch of the Government. Your copy with the suggested changes is enclosed.

Very truly yours,

Harold W. Moseley
Secretary

SANACC SECRETARIAT

Enclosure

State Member	_____
Army Member	_____
Navy Member	_____
Air Force Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Ass't Air Force Member	_____

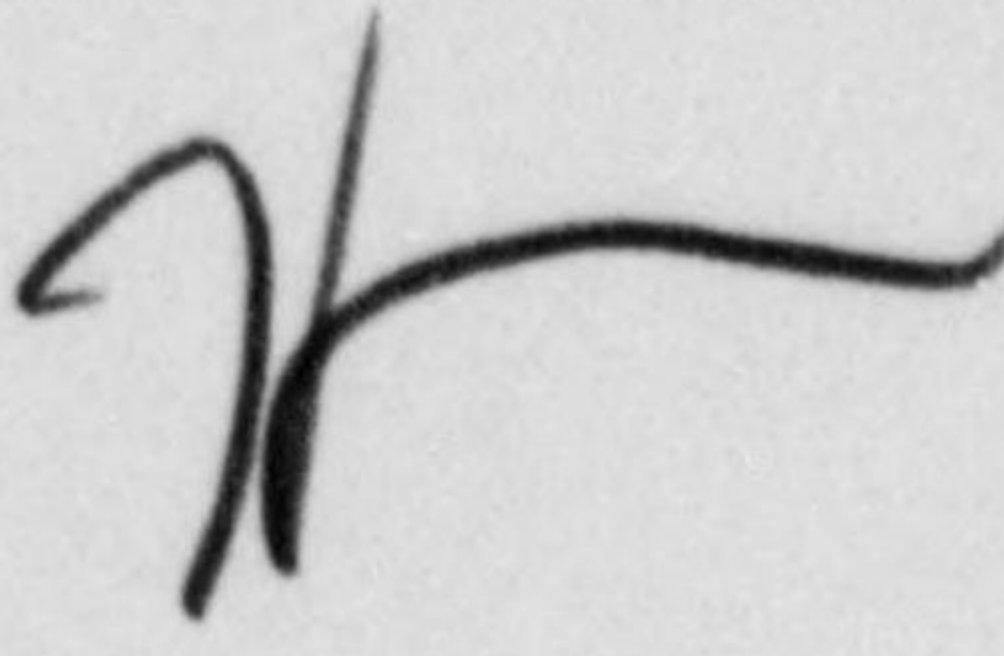
[Handwritten signatures and initials]

File File 72 (119)

COMMISSION ON ORGANIZATION
OF THE
EXECUTIVE BRANCH OF THE GOVERNMENT

1626 K STREET NW.
WASHINGTON 25, D. C.

August 4, 1948


Mr. Harold W. Moseley
Executive Secretary
SANACC
2225 New State Building
Washington 25, D. C.

Dear Mr. Moseley:

At the request of Mr. Eberstadt, I am enclosing two copies of a rough draft of my notes on your discussion with the Committee on the National Security Organization of the Executive Branch of the Government held here last week. These notes are for the confidential use of the Committee, and are not to be publicly used in any way.

Will you kindly return to me one of the enclosed copies, noting thereon any changes that you may wish made.

Very truly yours,

E. F. Willett

E. F. Willett
Assistant to Mr. Eberstadt

Enclosure

(119)

(NS/M-4)

COMMISSION ON ORGANIZATION
OF THE
EXECUTIVE BRANCH OF THE GOVERNMENT

COMMITTEE ON NATIONAL SECURITY ORGANIZATION

AFTERNOON MEETING OF JULY 28, 1948

3. (3:35 P.M.) Mr. Harold W. Moseley - Executive Secretary, SANACC

Mr. Moseley stated that ^{SWNCC} SWNC was set up in 1944 when it was felt that the State Department should have a voice in strategic planning so that political implications might be given due weight as well as to give the State Department advice on military matters in determining questions of foreign policy. The organization has been very active since its establishment and its name was changed to SANACC (State-Army-Navy-Air Force Coordinating Committee) when the Air Force was set up by the Act of 1947.

SANACC has a fairly large secretariat representing the four departments mentioned above and it works closely with JCS. It has four geographical ^{sub-} committees, eight functional subcommittees, and a great many ^{ad hoc} committees on individual matters. It has approved about 750 papers since it was created, about 60% of which have been concerned with problems of Occupation. There is a trend towards broadening its activities at the present time, particularly ^{all but the most strategic} now that Occupation problems are ^{being} removed from its jurisdiction.

SANACC's duties henceforth will be concerned with military-political problems outside those coming before NSC; that is, it will be concerned with matters that do not need Presidential approval, ^{except as it prepares papers for NSC.} ~~it had dealt in the past with~~ ^{In addition to occupational problems} ~~many basic problems, largely Occupational, concerning Korea, Austria, Germany, Japan, etc.~~ ^{several} In several cases SANACC has taken the initiative in referring matters to NSC and in other cases NSC has taken the initiative in asking for papers being prepared by SANACC.

¹¹⁹
such as the preparation of draft legislation, treaty revision and enforcement, disclosure of classified military information, military and economic aid to foreign governments.

(NS/M-4)

The main function of SANACC now is to establish political-military policy on matters below the NSC level; there is no limitation on the field which it may enter, ^{although matters relating to aviation, atomic energy, and those primarily economic in character are generally} It tries to work closely with both Admiral Souers and Mr. Lay.

The work of SANACC comes from a variety of sources, although most of it is from the State Department. ^{Submission of a problem to SANACC is voluntary and} SANACC is quite ready to let anyone else handle a matter where there is a particular interest. SANACC has only four members, ^{in the Department;} each with his own staff; the staffs consist of persons in the member services. ^{However the personnel contributed by the member departments to the various subcommittee consists of one hundred people.} In response to questions from Dr. Allen, Mr. Moseley stated that SANACC

is a voluntary organization formalized by action of the Secretaries of the four member services. The policy ^{is} agreed to by SANACC becomes binding on the four departments according to terms of reference agreed to on November 5, 1947 by Secretaries Marshall, Forrestal, Royall, Sullivan and Symington. JCS is consulted by SANACC when it is felt that strategic views are needed.

Who works on SANACC problems in addition to their work in their own departments.

Further in response to Dr. Allen's questions, Mr. Moseley stated that before the creation of NSC ^{only a few of the most important matters} ~~nothing~~ went to the President from SANACC ^{or} ~~except~~ those few ^{cases} of disagreement by SANACC and that there had been only six disagreements out of 750 cases. Now in cases of disagreement ^{by} on SANACC matters would be referred to NSC, ^{as well as the major policy matters requiring Presidential approval.} SANACC decides for itself what matters it wishes to refer to NSC although the latter can, of course, ask for jurisdiction at any time.

In answer to questions from Mr. Ward, Mr. Moseley stated that SANACC has a Latin American Committee but that it is ^{only fairly} ~~not very~~ active. The State Department may, of course, operate outside SANACC in South American matters if it wishes to do so. SANACC has a committee on Industrial Security which is only about a month old and is feeling its way somewhat gradually. It expects to cooperate fully with the FBI and other agencies in the field of industrial security.

Handled by other interdepartmental committees.

119

(NS/M-4)

In response to questions from Dr. Cole, Mr. Moseley stated that there has been some consideration of fusing SANACC with NSC. The Army thinks this should be done. Admiral Souers wants NSC to be strictly an advisory body to the President; if so, SANACC does not belong there - it is concerned with too many minor matters. The latter viewpoint is also that of the State Department. The operations of SANACC are now being conducted on a provisional basis for six months to see how much is left ^{to it} to do after its former concern with Occupational matters has been removed.

In answer to questions from General Wood, Mr. Moseley stated that SANACC was a significant aid to the four secretaries on problems that do not go to the President. Anyone of the four departments could ask for Presidential consideration and thus raise a matter under consideration to the NSC level.

In response to a question from Dr. Middlebush, Mr. Moseley reiterated that the Secretaries of the four departments, through their assistants, know what is going on in SANACC and can refer any matter to the President if they wish to do so.

In response to a question from Mr. Ward, Mr. Moseley stated that Mr. Blum is an official observer on SANACC for OSD.

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OF THE
EXECUTIVE BRANCH OF THE GOVERNMENT

310 Procedure

COMMITTEE ON NATIONAL SECURITY ORGANIZATIONAFTERNOON MEETING OF JULY 28, 19483. (3:35 P.M.) Mr. Harold W. Moseley - Executive Secretary, SANACC

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SANACC has a fairly large secretariat representing the four departments mentioned above and it works closely with JCS. It has four geographical subcommittees, eight functional subcommittees, and a great many ad hoc committees on individual matters. It has approved about 750 papers since it was created, about 60% of which have been concerned with problems of Occupation. There is a trend towards broadening its activities at the present time, particularly now that all but the most strategic Occupation problems are being removed from its jurisdiction.

SANACC's duties henceforth will be concerned with military-political problems outside those coming before NSC; that is, it will be concerned with matters that do not need Presidential approval, except as it prepares papers for NSC. In addition to occupational problems, it had dealt in the past with many basic problems, such as the preparation of draft legislation, treaty revision and enforcement, disclosure of classified military information, military and economic aid to foreign governments. In several cases SANACC has taken the

119

initiative in referring matters to NSC and in other cases NSC has taken the initiative in asking for papers being prepared by SANACC.

The main function of SANACC now is to establish politico-military policy on matters below the NSC level; there is no limitation on the field which it may enter, although matters relating to aviation, atomic energy, and those primarily economic in character are generally handled by other interdepartmental committees. It tries to work closely with both Admiral Souers and Mr. Lay. The work of SANACC comes from a variety of sources, although most of it is from the State Department. Submission of a problem to SANACC is voluntary and SANACC is quite ready to let anyone else handle a matter where there is a particular interest. SANACC has only four members, each with his own staff in the Department; the staffs consist of persons in the member services. However, the personnel contributed by the member departments to the various subcommittees consists of over one hundred persons who work on SANACC problems in addition to their work in their own departments.

In response to questions from Dr. Allen, Mr. Moseley stated that SANACC is a voluntary organization formalized by action of the Secretaries of the four member services. The policies agreed to by SANACC become binding on the four departments according to terms of reference agreed to on November 5, 1947 by Secretaries Marshall, Forrestal, Royall, Sullivan and Symington. JCS is consulted by SANACC when it is felt that strategic views are needed.

Further in response to Dr. Allen's questions, Mr. Moseley stated that before the creation of NSC only a few of the most important matters went to the President from SANACC or those few cases of disagreement by SANACC and that there had been only six disagreements out of 750 cases. Now in cases of disagreement by SANACC, matters would be referred to NSC as well as the major policy matters requiring Presidential approval. SANACC decides for itself what matters it wishes to refer to NSC although the latter can, of course, ask for jurisdiction at any time.

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In response to a question from Mr. Ward, Mr. Moseley stated that Mr. Blum is an official observer on SANACC for OSD.

119

cc: Mr. Moseley

Circulate + file

August 10, 1948

John

Dear Mr. Willett:

Mr. Saltzman has asked me to return to you the enclosed copy of your notes on his discussion with the Committee on the National Security Organization of the Executive Branch of the Government concerning SANACC. Mr. Saltzman does not wish to make any changes in these notes.

Very truly yours,

(copy) C. V. Hulick
C. V. Hulick
Executive Assistant

Enclosure:

Copy of notes returned.

A true copy of the signed original
SANACC SECRETARIAT

Mr. E. F. Willett,
Commission on Organization of the Executive Branch of the Government,
1626 K Street, N.W.,
Washington 25, D. C.

- State Member _____
- Army Member _____
- Navy Member _____
- Air Force Member _____
- Ass't State Member _____
- Ass't Army Member _____
- Ass't Navy Member _____
- Ass't Air Force Member _____

O:CVHulick:MM

File *118*

Moalley

ASSISTANT SECRETARY
FOR OCCUPIED AREAS

COMMISSION ON ORGANIZATION
OF THE
EXECUTIVE BRANCH OF THE GOVERNMENT

1948 AUG 6 PM 4 05

1626 K STREET NW.
WASHINGTON 25, D. C.

"O"
DEPARTMENT OF STATE

August 4, 1948

*Reply drafted by
C.F. Willett 8/10/48.
Copy of notes returned.*

Mr. Charles E. Saltzman
Assistant Secretary of State for Occupied Areas
State Department
Washington 25, D. C.

Dear Mr. Saltzman:

At the request of Mr. Eberstadt, I am enclosing two copies of a rough draft of my notes on your discussion with the Committee on the National Security Organization of the Executive Branch of the Government held here last week. These notes are for the confidential use of the Committee, and are not to be publicly used in any way.

Will you kindly return to me one of the enclosed copies, noting thereon any changes that you may wish made.

Very truly yours,

E. F. Willett

E. F. Willett
Assistant to Mr. Eberstadt

Enclosure

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2362

(NS/M-4)

COMMISSION ON ORGANIZATION
OF THE
EXECUTIVE BRANCH OF THE GOVERNMENTCOMMITTEE ON NATIONAL SECURITY ORGANIZATIONAFTERNOON MEETING OF JULY 28, 1948

4. (4:10 P.M.) Mr. Charles E. Saltzman - Assistant Secretary of State for
Occupied Areas
Chairman, SANACC

In response to a question from Dr. Cole, Secretary Saltzman stated that SANACC performs a useful function in keeping many minor matters out of NSC and he feels that the two should not be merged. Secretary Saltzman agreed in general with the remarks by Mr. Moseley cited just above. He stated that if we did not have SANACC, we would have to find some substitute to do its work.

In response to a question from Mr. Ward, Secretary Saltzman repeated that if SANACC did not exist, some procedure would have to be developed to handle, in the normal course, inter-departmental matters not important enough to be brought to the attention of NSC. The dissolution of SANACC would seem to be a step backwards. There is no reason why SANACC cannot handle many South American problems.

In answer to a question from Dr. Cole, Secretary Saltzman said that SANACC has stated meetings every two weeks and that it takes him an hour/^{or two} to prepare for them. Matters are occasionally considered between the regular meetings.

In response to questions from Mr. Baldwin, Secretary Saltzman stated that decision on what is referred to NSC by SANACC does not rest on SANACC alone since NSC knows fully what SANACC is doing and can take jurisdiction if it wishes to do so.

In response to questions from Mr. Eberstadt, Secretary Saltzman stated that the theoretical danger of overlap of conflict between SANACC and NSC would

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be removed if the former concerned itself only with matters referred to it by the latter and with certain duties of implementation. He does not feel, however, that there is really any serious danger of overlap or conflict under the present arrangement. A merger of SANACC and NSC would seem to add substantially to the burdens of the latter and to change its function somewhat. General Wood commented that there might be an additional element of delay involved if all matters, major and minor, had to pass through NSC.

Secretary Saltzman agreed to give us a list of items with which SANACC has dealt.

(118)

310 Procedure

SECRET

26 July 1948

MEMORANDUM FOR Hon. John L. Sullivan, Secretary of the Navy
Hon. W. Stuart Symington, Secretary of the Air Force
(IN TURN) Hon. Robert A. Lovett, Under Secretary of State

SUBJECT: Interim Terms of Reference of SANACC

1. The attached "Interim Terms of Reference of the State-Army-Navy-Air Force Coordinating Committee" (SANACC) represent what I understand to be the agreed views of the four Departments. The only change in the draft, sent to you under my covering memorandum of 17 June 1948, consists of an addition to paragraph 2b (1) in the attached final revision.

2. To obtain formal approval of these Interim Terms of Reference, it is requested that the addressees, in turn, affix their signatures to six copies thereof and return the completed documents to the undersigned for distribution.

3. It is proposed that the subject document will be submitted to the National Security Council for formal approval of the action taken by the four Departments.

(signed) Kenneth C. Royall

Kenneth C. Royall
Secretary of the Army

- 1 Incl (10 copies)
- 1-6 Signature & dispatch
- 7 Navy (Interim file cy) (retain)
- 8 Air Force " " " "
- 9 State " " " "
- 10 Defense (Information copy)

SECRET

(117)

26 July 1948

INTERIM TERMS OF REFERENCE
OF THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

The State-Army-Navy-Air Force Coordinating Committee shall be continued in operation for the next six months, subject to the following terms of reference which will be reviewed at that time.

1. Membership. The Committee will consist of either an Under or Assistant Secretary from each of the Departments of State, Army, Navy and Air Force. The representative of the Department of State will be Chairman of the Committee. The SANACC is authorized to establish such standing and "ad hoc" committees as are necessary for the accomplishment of such functions.

2. Functions. The SANACC will perform the following functions:

- a. Advise and assist the National Security Council, including the preparation of such reports and studies as may be requested by the National Security Council.
- b. Be responsible for the coordination of matters referred to it by any of its members or by the National Security Council. It shall not, however, be used for the coordination of either (1) matters concerning occupied areas (provided that matters of strategic importance or direct interest to the Departments of the Navy or the Air Force will be referred to SANACC even though the area concerned is an occupied area) or (2) matters of limited interest which can be more expeditiously coordinated by direct interdepartmental consultation.
- c. Consult in appropriate cases with non-member departments and agencies of the government. Representatives of these agencies may be invited to participate as "ad hoc" members of the Committee when matters of interest to them are under consideration.

3. Powers. All matters requiring major policy determination and those on which the Departments represented on the SANACC are unable to reach agreement within a reasonable length of time will be submitted to the National Security Council. In matters consistent with established governmental policy, unanimous actions and decisions of the SANACC will be construed as effective decisions of the Secretaries of State, Defense, Army, Navy and Air Force.

(117)

4. Secretariat. The Secretariat of SANACC will be headed by an Executive Secretary nominated by the Secretary of State and approved by the Committee. Additional personnel for the SANACC Secretariat will be detailed by the member departments as agreed upon among themselves. In order to effect coordination between SANACC and the National Security Council, the Executive Secretary of SANACC shall keep the Executive Secretary of the National Security Council immediately advised of all matters referred to SANACC and of all proceedings and all actions by SANACC. The Executive Secretary of the National Security Council shall advise the SANACC whenever it appears that such activities duplicate or conflict with matters under consideration by the National Security Council.

The above Interim Terms of Reference are concurred in.

(signed) Kenneth C. Royall

Kenneth C. Royall
Secretary of the Army

John L. Sullivan
Secretary of the Navy

W. Stuart Symington
Secretary of the Air Force

Robert A. Lovett

Robert A. Lovett
Under Secretary of State

Distribution:

- Cy # 1 Chairman SANACC
- 2 Dept of State
- 3 Dept of Army
- 4 Dept of Navy
- 5 Dept of Air Force
- 6 Nat'l Security Council

(117)

S E C R E T

2 August 1948

Dear Ken:

In your letter of 19 July 1948 regarding new terms of reference for SANACC and the handling of occupied areas matters outside of SANACC, you expressed the view that in recognition of the existing inter-relationship of the Armed Services the Department of the Army should be responsible for the coordination of agreed State-Army occupied areas matters within the national military establishment. I feel that your proposal will facilitate the handling of these matters and we are quite happy to accept it. I believe it is understood that the Department of State will be responsible for the necessary coordination of these policy matters with the Department of the Army and any interested civilian departments of the Government, and the Department of the Army will be responsible for necessary coordination within the national military establishment.

I understand that Mr. Symington and Mr. Sullivan have agreed to your proposed terms of reference for SANACC for a trial period of six months. Unless you, or they, have further questions regarding the terms of reference or the handling of occupied areas matters outside of SANACC, I suggest that Mr. Saltzman, as Chairman of SANACC, send the agreed terms of reference to the National Security Council for its information. I understand they are now in the form enclosed. I should appreciate your advising me whether this proposed action is agreeable.

In my letter of 12 July 1948, I stated that if the proposed changes in paragraph 4 of the "Principles Regarding Policy Making and Administration in Occupied Areas" attached to the President's letter of May 13, 1946 were acceptable to you, Mr. Symington and Mr. Sullivan, the Department of State would inform the President of the agreement of the four Departments to the proposed modification of his letter. I enclose a draft of a proposed letter to the President. I should appreciate it if you could let me know whether this proposed draft is acceptable to you and to the national military establishment.

The Honorable Kenneth C. Royall,
Secretary of the Army,
Washington, D.C.

S E C R E T

(117)

S E C R E T

I am gratified that both our Departments have been proceeding with the handling of occupied areas matters outside of SANACC during this period of discussion. I believe it will be most desirable if we can continue to handle them on an ad hoc basis pending agreement on suitable procedural arrangements.

Sincerely yours,

Robert A. Lovett
Under Secretary

Enclosure:
Draft Letter to the President

O:PPClaxton:br
21 July 1948

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S E C R E T

MEMORANDUM FOR THE PRESIDENT

Subject: New Terms of Reference for State-Army-Navy
Air Force Coordinating Committee (SANACC).

In your letter of May 13, 1946 to each of the Secretaries of the Departments, a copy of which is enclosed, you set out certain principles regarding policy making and administration in occupied areas. In paragraph 4 of the memorandum attached to your letter you stated:

"The State-War-Navy Coordinating Committee (SWNCC), under the chairmanship of the State Department, will be responsible for the coordination of U. S. policy with respect to such occupation and government and for its communication through appropriate channels to U. S. representatives in the field and to U. S. representatives on Allied bodies such as the Far East Commission."

Experience in SWNCC and later in the State-Army-Navy-Air Force Coordinating Committee (SANACC), the successor to SWNCC, has indicated that, except in rare instances, occupied areas policy matters are of little if any direct interest to the Departments of the Navy and the Air Force. For this reason and with the thought that some greater promptness in handling these matters might result, the Department of State, the Department of the Army, the Department of the Navy and the Department of the Air Force, with the approval of the Secretary of Defense, have now agreed to revise the terms of reference of SANACC so that occupied areas policy matters, other than those of strategic importance or intrinsic interest to the Departments of the Navy or Air Force, will no longer be referred to SANACC for coordination. It has been agreed among those Departments, subject to your approval, that with the removal of occupied areas policy matters from SANACC, paragraph 4, mentioned above, should be considered no longer operative and that it should be understood that the Department of State will be responsible for necessary coordination of these matters with the Department of the Army and any other interested civilian departments of the Government and that the Department of the Army will be responsible for necessary coordination of these matters within the national military establishment. Communication of policy through appropriate channels to U.S. military

S E C R E T

(117)

S E C R E T

commanders in the field will become the responsibility of the Department of the Army and its communication to U.S. representatives (except U.S. military commanders in the field) on Allied bodies such as the Far Eastern Commission will become the responsibility of the Department of State.

If you approve, paragraph 4 quoted above will be considered no longer operative and the arrangement set out immediately above will be considered to be in effect.

Enclosure
Copy of the President's letter
of May 13, 1946 with attachments

APPROVED: _____

OPPClaxton:br
20 July 1948

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(117)

S E C R E T

DEPARTMENT OF THE ARMY

Washington

19 July 1948

Honorable Robert A. Lovett

The Under Secretary of State

Dear Bob:

Receipt is acknowledged of your letter of 12 July 1948, with regard to my suggestion for new terms of reference for SANACC for a trial period of six months. Your understanding that the Department of the Army contemplates that the respective responsibilities which previously existed between the Department of the Army and the Department of State with regard to occupied areas shall be continued, is correct.

With respect to the third paragraph of your letter, I feel that recognition should be given to the existing inter-relationship of the Armed Services. Therefore, I cannot entirely agree with your proposal that coordination "between the departments represented on SANACC as well as any other interested departments of the Government" be the responsibility of the Department of State. I feel that coordination of agreed State-Army occupational area matters within the national military establishment should be the responsibility of the Department of the Army and coordination with the other departments of the Government should be the responsibility of the Department of State.

o It is assumed that agreement by the four departments concerned to my proposal of 17 June 1948, can be transmitted to the Joint Chiefs of Staff who will thereafter take the necessary steps to transmit agreed State-Army decisions to the field.

I note that matters affecting policies in the occupied areas which are not of the kind that are now considered in SANACC will continue to be coordinated within the Department of State by the Assistant Secretary of State for Occupied Areas.

Sincerely yours,

Kenneth C. Royall
Secretary of the Army

S E C R E T

117

S E C R E T

July 12, 1948

Dear Mr. Royall:

With your memorandum of June 17, 1948 to Secretaries Sullivan, Symington and myself, you enclosed an interim provision for continuing SANACC for a trial period of six months, as suggested at our recent meeting.

The Department of State can accept the provisional terms of reference which you propose. As I said to you in our telephone conversation, however, in excluding occupied areas matters now considered by SANACC from future consideration by SANACC, we wish to be certain that a clear understanding exists as to the future handling of these matters. I understand from you that the Department of the Army contemplates that the respective responsibilities previously existing between the Department of the Army and the Department of State in this matter shall be continued. I take it that it is understood between us, therefore, that with the modifications set out below, the responsibilities of the two Departments will be as stated in the memorandum of August 30, 1945 on "Termination of the Informal Policy Committee on Germany" approved by the President (Enclosure A), the President's letter of May 13, 1946 together with its attachments (Enclosure B), and the exchange of letters between you and Secretary Marshall of November 19 and November 20, 1947 (Enclosure C).

The "Principles Regarding Policy Making and Administration in Occupied Areas" attached to the President's letter of May 13, 1946 in addition to making the State Department responsible for formulation of governmental policy and the Department of the Army responsible for execution and administration of policy with respect to U.S. participation in the occupation and government of occupied areas, also provided in paragraph 4 that SANACC would be responsible for coordination of U.S. policy with respect to occupation and government of occupied areas and its communication through appropriate channels to U.S. representatives in the field and to U.S. representatives on Allied bodies such as the Far Eastern Commission. With the removal of

occupied

The Honorable Kenneth C. Royall,
Secretary of the Army,
Washington, D. C.

S E C R E T

117

S E C R E T

- 2 -

occupied areas matters from SANACC, paragraph 4 mentioned above should be considered no longer operative and it should be understood that necessary coordination of these matters between the Departments represented on SANACC as well as any other interested departments of the Government, will be a responsibility of the Department of State. Communication of policy through appropriate channels to U.S. military commanders in the field should become the responsibility of the Department of the Army and its communication to U.S. representatives (except military commanders in the field) on Allied bodies such as the Far Eastern Commission should become the responsibility of the Department of State. If these changes are acceptable to you, Mr. Symington and Mr. Sullivan, the Department of State will inform the President of the agreement of the four Departments and inquire whether he has objection to the proposed modification of his letter.

The relationship between the U. S. representation on the FEC and the U. S. Government with respect to the position the U. S. Member of the FEC should take on policy proposals before that Commission and with respect to the initiation and discussion of policy questions on the working level of the FEC shall be as set out in Enclosure D which is the Conclusions of SWNCC 294/1, with such modification only as may be necessary to reflect the removal of occupied areas matters from SANACC.

In cases where the Joint Chiefs of Staff are the appropriate channel with the field, suitable additional arrangements concerning channels and procedures involved will be agreed upon.

I understand that questions of strategic importance or intrinsic interest to the Departments of the Navy and of the Air Force will continue to be referred to SANACC even though the area concerned is an occupied area. I further understand that the change under discussion deals only with occupied areas matters of the kind now considered in SANACC. All other matters affecting policy in the occupied areas will be coordinated here through the Assistant Secretary of State for Occupied Areas in accordance with existing procedures. In view of the public importance of occupied areas policy matters of the kind now handled by SANACC, I am sure you will agree that it will be most desirable to continue some form of systematic handling of such matters in their coordination between State and Army. I have no doubt that suitable procedural arrangements for their handling outside SANACC may be easily agreed on.

I feel there is no need to delay adoption of the proposed provisional terms of reference of SANACC while these procedural arrangements are under consideration. If you can agree to the principle

involved

- 2 -

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(117)

S E C R E T

- 3 -

involved and to the understanding of our respective responsibilities set out above, the Department of State agrees to the proposed provisional terms of reference going into effect at once. In this case I would understand that all occupied areas matters now before SAMACC and its subcommittees would be removed and handled between State and Army without further delay.

Sincerely yours,

Robert A. Lovett
Under Secretary

Enclosures:

1. Cpy Memo 8/30/45
2. Cpy President's Ltr 5/13/46
3. Cpy Correspondence between
Secretary Royall and Secretary Marshall
4. Cpy Conclusions of SWACC 294/1

O:PFClaxton:br
July 10, 1948

Cleared by CE:Bean - EUR:Hickerson - NA:Allison - FE:Butterworth

GE:Barnett - OFD:Knapp - L:Tate - ADO:Schuler, Kellerman

O:Saltzman

Cleared with Army:Col. Foxson

S E C R E T

(117)

C O P YRESTRICTEDENCLOSURE

August 30, 1945

MEMORANDUM FOR THE PRESIDENTSubject: Termination of the Informal Policy
Committee on Germany.

On July 16 at Potsdam you approved a memorandum reading substantially as follows:

"...that the Department of State and the War Department be authorized to carry out, pursuant to basic policies determined by the President the necessary direction of our activities and negotiations pertaining to treatment of Germany and Austria. The Department of State, by reason of its responsibility to the President for carrying out the foreign policy of the United States, would deal primarily with the policy aspects of the questions which will arise. The War Department, by reason of the military responsibility for control of Germany and Austria, would deal primarily with the executive and administrative aspects of such questions. Any proposed modifications in basic policy would be submitted to the President for consideration.

"The above recommendation would terminate the existing Informal Policy Committee on Germany. It would be the responsibility of the Department of State to consult with other civilian departments and agencies on matters of appropriate concern to them."

In order to make certain that my understanding of this matter is clear, and that we have a formal indication of your approval for our records, I would appreciate it if you would indicate your approval below.

/s/ James F. Byrnes

Approved: /s/ Harry TrumanRESTRICTED

117

C O P Y

S E C R E T

May 13, 1946.

My dear Mr. Secretary:

There is enclosed a Memorandum from the Secretary of State setting forth certain basic Principles Regarding Policy-Making and Administration in Occupied Areas which I have approved. Your attention is invited particularly to paragraph 3 of the Statement of Principles which provides that the Departments of the Government will cooperate with and assist the War Department in providing the War Department with suitable civilian personnel to complete the necessary field staff to discharge the War Department responsibility for Government in the occupied areas.

I would appreciate it if you would accord to the War Department the fullest cooperation and assistance in this regard both by assigning existing personnel and facilities and by assisting in recruiting specially qualified persons to the fullest practicable extent.

Sincerely yours,

Enclosure:

Memorandum from Secretary of State

The Honorable
Henry Agard Wallace,
Secretary of Commerce.

S E C R E T

117

C O P Y

S E C R E T

Signed 5/13/46

MEMORANDUM FOR THE PRESIDENT

Subject: Principles Regarding Policy-Making and
Administration in Occupied Areas

There is transmitted herewith a Memorandum from the Secretary of State, concurred in by the Secretaries of War and Navy, regarding policy making and administration in occupied areas.

Your attention is invited particularly to paragraph 3 of the Statement of Principles which, if you approve, will direct the Departments and Agencies of the Government to assist the War Department in discharging its responsibility for government in the occupied areas by providing suitable civilian personnel for field operations.

It is respectfully suggested that you transmit to each of the Departments a copy of the Memorandum from the Secretary of State together with the Statement of Principles Regarding Policy-Making and Administration in Occupied Areas. Appropriate identical letters are attached hereto for your signature and dispatch to each of the Departments concerned.

s/ BYRNES

Enclosure
Identical letters
to Departments for signature
of the President

S E C R E T

117

C O P YS E C R E T

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Principles Regarding Policy-Making and Administration
in Occupied Areas.

There is attached for your approval a Statement of Principles Regarding Policy Making and Administration in Occupied Areas, which has been concurred in by the Secretaries of War and Navy. On August 30, 1945, you approved a Memorandum terminating the Informal Policy Committee on Germany and authorizing the Department of State and the War Department to carry out, under basic policies determined by you, the necessary direction of our occupation activities in Germany and Austria.

The attached Statement directs the Department of State to deal primarily with the policy aspects of questions arising in the occupation or government of Germany, Austria, Japan and Korea and directs the War Department to assume responsibility for execution and administration of policy in such areas. The Statement also requests all Departments and Agencies of the Government to cooperate with and assist the War Department in discharging such responsibilities by assignment of their existing personnel and facilities, by assistance in recruiting specially qualified personnel and in all other practicable actions. The Statement directs the State-War-Navy Coordinating Committee, under the Chairmanship of the State Department, to assume responsibility for the coordination of U.S. policy in occupied areas and for its communication through appropriate channels to U. S. representatives in the field or on Allied bodies such as the Far East Committee. Finally, the Statement provides that any high Commissioner appointed during the period of War Department responsibility for administrative control of Germany will be selected by the War Department after consultation with the Department of State and with your approval.

S E C R E T

(117)

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PRINCIPLES REGARDING POLICY-MAKING
AND ADMINISTRATION IN OCCUPIED AREAS

In order to accomplish the maximum of unity and consistency in United States policy and the administration thereof, in Occupied areas, and to insure full consideration, in connection therewith, of the political, economic and security interests of the United States, the following principles regarding policy and administration will govern U.S. participation in the government or occupation of Germany, Austria, Japan and Korea:

(1) The State Department will be responsible for formulation of governmental policy with regard to U.S. participation in the occupation and government of the Occupied Areas in question.

(2) The War Department will be responsible for execution and administration of policy with respect to U.S. participation in the occupation and government of these Occupied Areas.

(3) The State Department and all other departments and other agencies of this government will cooperate with and assist the War Department in providing the War Department with suitable civilian personnel to complete the necessary field staff to discharge the War Department responsibility for government in these Occupied Areas by assignment of their existing personnel and facilities, by assistance in recruiting specially qualified persons and in all other practicable action.

(4) The State-War-Navy Coordinating Committee (S.W.N.C.C.), under the chairmanship of the State Department, will be responsible for the coordination of U.S. policy with respect to such occupation and government and for its communication through appropriate channels to U.S. representatives in the field and to U.S. representatives on Allied bodies such as the Far East Commission.

(5) In the event that it is decided to reconsider the pattern of American control machinery during the period of War Department responsibility for administrative control of Germany, any High Commissioner appointed, whether military or civilian, will be selected by the War Department after consultation with the Department of State and with the approval of the President.

SECRET

117

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November 19, 1947

Honorable George C. Marshall
Secretary of State
Washington 25, D. C.

Dear General Marshall:

With reference to the previous exchange of correspondence between us concerning the authority for military governors, I should like to suggest that the following paragraph constitute an understanding between the State and Army Departments:

"It is understood that within the framework of existing directives the responsibilities of the Department of State and the Department of the Army, with regard to occupied areas, shall be discharged on the following basis:

The directives issued by the United States Government to overseas commanders in their capacity as Military Governors constitute statements of the objectives of military government and prescribe basic policies which our Government wishes given effect. It is intended that Military Governors broadly construe their authority and be empowered to take action consistent with relevant international agreements, general foreign policies of the Government, and governmental directives, appropriate or desirable to attain governmental objectives or to meet military exigencies."

As I see it, this would reaffirm the principle of the grant of broad authority already given to General Clay and would make it equally applicable to the military governors in other occupied areas.

As I indicated in my letter of November 5, I believe that the understanding should be communicated to those principally concerned in both departments and should be supplemented by instructions that the spirit of the understanding should be fully effected with a cooperative attitude on the part of both departments.

It is not my desire that any publicity whatsoever be given to such understanding as we may reach. It would be my intention to communicate it to the various overseas commanders. Such communications would carry an appropriate classification and would be accompanied by instructions that the material transmitted is for their information only, and under no circumstances should be released in any way for publication.

Sincerely,

/s/ Kenneth C. Royall
Kenneth C. Royall
Secretary of the Army

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November 20, 1947

Dear Royall:

The paragraphs proposed in your letter of November 19, 1947 are acceptable to the State Department as a basis of understanding between the two departments concerning the authority for military governors, with this specific addition:

"It is also to be understood that the foregoing is not to be construed as implying that the authority of military governors is extended in any degree beyond the powers specifically defined in the basic directives."

Faithfully yours,

/s/ G. C. Marshall

The Honorable
Kenneth C. Royall,
Secretary of the Army.

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(117)

CONFIDENTIAL

C O P Y

RELATIONS BETWEEN THE U.S. GOVERNMENT AND THE
FAR EASTERN COMMISSION

A. The U.S. Member of the FEC should support in the FEC any policy proposal which agrees in intent, even though not in wording, with a U.S. Government decision.

B. The United States Member of the FEC should request the State Department for policy guidance when in his judgment a policy proposal before the Commission or one of its committees is in conflict with or is not covered by U.S. policy as it has been conveyed to him. The State Department shall provide such guidance, subject to necessary coordination by the Department of State with interested Departments of the Government on major policy issues.

C. Papers initiated by the U.S. representatives on FEC Working Committees should be based on U.S. Government instructions.

D. All U.S. representatives on FEC Working Committees should endeavor to anticipate problems which will come before such committees and upon approval by the U.S. Member on the FEC should call them to the attention of the State Department, which will determine whether to initiate necessary coordination of policy papers with interested Departments of the Government and will indicate their urgency.

E. During informal and preliminary discussion of questions in the Working Committees of FEC, U.S. representatives will be guided insofar as possible by existing or related U.S. policies. The fact that there is not yet an approved U.S. policy concerning a question under discussion should not preclude a U.S. representative taking an active part in such a discussion. Pending the establishment of a U.S. policy, he should take such a position as he feels most appropriate to further the general aims and interests of the U.S. Government.

F. If any U.S. representative on a Working Committee of FEC finds that a U.S. policy will not be completely acceptable to the Committee, it is expected that he will actively endeavor to reconcile its divergent views with established principles of U.S. policy. If it is not possible to effect reconciliation, he should immediately take steps in accordance with B above to secure a new U.S. policy position or a reaffirmation of the established policy.

CONFIDENTIAL

(117)

June 17, 1948

MEMORANDUM TO HON. JOHN L. SULLIVAN, Secretary of the Navy
HON. W. STUART SYMINGTON, Secretary of the Air Force
HON. ROBERT A. LCVETT, Under Secretary of State

Here is a proposed interim provision for continuing SANACC for a trial period of six months, as suggested at our meeting this week.

I hope that it can be promptly approved by all interested parties so that this troublesome question can at least be settled for the present.

KENNETH C. ROYALL

Kenneth C. Royall
Secretary of the Army

KCR/g

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TPROVISIONAL TERMS OF REFERENCE
OF THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

The State-Army-Navy-Air Force Coordinating Committee shall be continued in operation for the next six months, subject to the following terms of reference which will be reviewed at that time.

1. Membership. The Committee will consist of either an Under or Assistant Secretary from each of the Departments of State, Army, Navy and Air Force. The representative of the Department of State will be Chairman of the Committee. The SAMACC is authorized to establish such standing and "ad hoc" committees as are necessary for the accomplishment of such functions.

2. Functions. The SAMACC will perform the following functions:

- a. Advise and assist the National Security Council, including the preparation of such reports and studies as may be requested by the National Security Council.
- b. Be responsible for the coordination of matters referred to it by any of its members or by the National Security Council. It shall not, however, be used for the coordination of either (1) matters concerning occupied areas or (2) matters of limited interest which can be more expeditiously coordinated by direct interdepartmental consultation.

(117)

- 2 -

c Consult in appropriate cases with non-member departments and agencies of the government. Representatives of these agencies may be invited to participate as "ad hoc" members of the Committee when matters of interest to them are under consideration.

3. Powers. All matters requiring major policy determination and those on which the Departments represented on the SANACC are unable to reach agreement within a reasonable length of time will be submitted to the National Security Council. In matters consistent with established governmental policy, unanimous actions and decisions of the SANACC will be construed as effective decisions of the Secretaries of State, Defense, Army, Navy and Air Force.

4. Secretariat. The Secretariat of SANACC will be headed by an Executive Secretary nominated by the Secretary of State and approved by the Committee. Additional personnel for the SANACC Secretariat will be detailed by the member departments as agreed upon among themselves. In order to effect coordination between SANACC and the National Security Council, the Executive Secretary of SANACC shall keep the Executive Secretary of the National Security Council immediately advised of all matters referred to SANACC and of all proceedings and all actions by SANACC. The Executive Secretary of the National Security Council shall advise the SANACC whenever it appears that such activities duplicate or conflict with matters under consideration by the National Security Council.

- 2 -

119

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COMMISSION ON ORGANIZATION
OF THE
EXECUTIVE BRANCH OF THE GOVERNMENT

July 29, 1948

1626 K STREET NW.
WASHINGTON 25, D. C.

310 Procedure
cross

Mr. Harold W. Moseley
Executive Secretary
SANACC
2225 New State Building
Washington 25, D. C.

Dear Mr. Moseley:

The members of the Committee on the National Security Organization have asked me to express to you their appreciation and thanks for your kindness in appearing before them this week.

Your comments constituted a material contribution to the appreciation and understanding of some of the serious problems that lie before the Committee.

May I add my personal thanks to those of the other Committee members.

Sincerely yours,

F. Eberstadt

F. Eberstadt, Chairman
Committee on the National
~~SANACC SECRETARIAT~~
Security Organization

- State Member _____
- Army Member *[initials]*
- Navy Member *[initials]*
- Air Force Member _____
- Ass't State Member _____
- Ass't Army Member *[initials]*
- Ass't Navy Member _____
- Ass't Air Force Member _____



[Signature]

File

116

CONFIDENTIAL

SANACC SECRETARIAT

COPY

MEMORANDUM TO: Mr. Draper
Mr. Voorhees
General Bradley
Major General Maddocks
Major General Noce

State Member _____
Army Member _____
Navy Member _____
Air Force Member _____
Ass't State Member _____
Ass't Army Member _____
Ass't Navy Member _____
Ass't Air Force Member _____

[Handwritten initials]

SUBJECT: Processing of State Occupied Areas Staff Studies
Outside of SANACC Procedure

1. Mr. Royall desires that various occupation matters, now pending as SANACC or SWNCC papers, be removed from consideration by SANACC and discussed at working levels by Army with State representatives. Upon the achievement of tentative agreements at working levels between Army and State, the matters should be referred through normal staff channels, to Mr. Royall personally (pending Mr. Draper's return) for final Army concurrence.

30 procedure cross

2. Mr. Saltzman of the State Department has likewise agreed to a procedure, comparable to the above, within the State Department.

3. Finally-agreed State-Army positions could then be transmitted to appropriate Occupied Area U.S. Commanders in accordance with existing JCS procedures, for information, guidance or implementation as appropriate. Submission to the Far Eastern Commission of agreed U.S. positions on Far Eastern Occupied Area matters would be discussed between State and Army at Secretarial or Under-Secretarial level at the time of final State-Army approval.

4. It is requested that Mr. Royall's desires in the above matter be implemented; in particular, SANACC 204/33, "Restitution from Germany to Countries formerly under German Occupation," and SANACC 369/1 "Treatment of Japanese Domestic and Foreign Patents", should be processed without delay.

State should furnish us with final action with request to notify four Depts.

cc Mr. Claxton (State Dept)



H. O. PAXSON
Colonel, GSC
Military Assistant



CONFIDENTIAL

c/c Savace