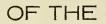
THE NEWS L



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A. C. ROSE, EDITOR

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(NOT FOR RELEASE)

THE EFFECT OF CALCIUM CHLORIDE ON FEDERAL-AID PAVEMENTS *

THE INFORMATION AVAILABLE, BOTH EXPERIMENTAL AS WELL AS THAT OBTAINED FROM THE USE OF CALCIUM CHLORIDE AS A CURING AGENT ON NUMEROUS FEDERAL—AID PROJECTS, DURING THE PAST SEVERAL YEARS, SEEMS TO WARRANT THE FOLLOWING GENERAL CONCLUSIONS.

SURFACE CURING

THE PREPONDERANCE OF THE EVIDENCE SEEMS TO SHOW THAT THE USE OF CALCIUM CHLORIDE AS A SURFACE CURING AGENT MAY BE ASSOCIATED WITH SURFACE SCALING. THIS APPEARS TO BE DUE, IN GENERAL,
TO THE DIFFICULTY OF SECURING A UNIFORM DISTRIBUTION OF THE
MATERIAL ON THE SURFACE OF THE PAVEMENT WITH A CONSEQUENT TENDENCY
TOWARD A CONCENTRATION OF THE SALT IN CERTAIN AREAS, RESULTING
IN A SOFTENING AND SCALING OF THE SURFACE. FOR THIS REASON THE
BUREAU HAS BEEN RELUCTANT TO APPROVE THE USE OF CALCIUM CHLORIDE
AS A SURFACE CURING AGENT.

INTEGRAL CURING

ALTHOUGH REPORTS FROM THE FIELD DO NOT APPEAR TO ASSOCIATE BURFACE SCALING WITH THE USE OF CALCIUM CHLORIDE AS AN INTEGRAL CURING AGENT, TO THE SAME EXTENT AS WHEN THE MATERIAL IS USED ON THE SURFACE; TESTS MADE BY THE BUREAU ON THE MARYLAND AND VIRGINIA EXPERIMENTAL ROADS INDICATE THAT THE STRENGTH OF CONCRETE, MADE WITH CALCIUM CHLORIDE AS AN ADMIXTURE, MAY BE SLIGHTLY LESS THAN THE STRENGTH OF SIMILAR CONCRETE WITHOUT THE ADMIXTURE. WHETHER THE REDUCTION IN STRENGTH, WHICH HAS BEEN NOTED IN THESE AS WELL AS OTHER TESTS, IS SUFFICIENT TO BE HARMFUL IS STILL A MOOT QUESTION; AND OPINION, GENERALLY, IS SO DIVIDED THAT IT IS BELIEVED ADVISABLE TO WITHHOLD FINAL JUDGMENT, PENDING THE FIND-INGS FROM MORE EXTENSIVE STUDIES.



STATES NOW USING CALCIUM CHLORIDE AS A CURING AGENT

AN INSPECTION OF AVAILABLE STATE HIGHWAY SPECIFICATIONS SHOWS THAT, AT THE PRESENT TIME, CALCIUM CHLORIDE IS PERMITTED WITHOUT RESTRICTION BY TWELVE STATES AS FOLLOWS:

SURFACE CURING

ARKANSAS

CONNECTICUT

KENTUCKY

KENTUCKY

NORTH CAROLINA

MINNESOTA

MISSOURI

TENNESSEE

INTEGRAL CURING

KENTUCKY

KENTUCKY

NORTH CAROLINA

VERMONT

IN ADDITION TO THE ABOVE, THE FOLLOWING TEN ADDITIONAL STATES PERMIT THE USE OF CALCIUM CHLORIDE EITHER AS A SURFACE CURING AGENT OR AS AN ADMIXTURE, UNDER CERTAIN RESTRICTIONS, SUCH AS SPECIFIC APPROVAL BY THE ENGINEERS, ETC.

CIFIC APPROVAL BY THE ENGINEERS	, ETC.
SURFACE CURING	INTEGRAL CURING
Colorado	ALABAMA

DELAWARE

KANSAS MISSISSIPPI NEGRASKA OHIO WEST VIRGINIA

WISCONSIN

SISSIPPI IOWA
RASKA MAINE

REPORTS FROM DISTRICT OFFICES

IN RESPONSE TO A REQUEST FROM THE HEADQUARTERS OFFICE, THE DISTRICT ENGINEERS OF THE BUREAU HAVE RECENTLY SUBMITTED REPORTS ON THE CONDITION OF A NUMBER OF FEDERAL-AID PAVEMENTS CURED WITH CALCIUM CHLORIDE. This information shows that the material has seen used on 76 projects - on 36 as a surface curing agent and on 40 as an admixture.

A TABULATION OF THE REPLIES FOR TWENTY-ONE STATES GIVES THE FOLLOWING RESULTS:

OPINION	SURFACE	TREATMENT	ADMI	XTURE
	NUMBER OF	PROJECTS	NUMBER	OF PROJECTS
FAVORABLE	15			21
UNFAVORABLE	13			4
NON-COMMITTAL	8			15
	36	•		40

. . 1 1 2 to the t · · · THE STATES COVERED BY THESE REPORTS - WHICH WERE ALL EAST OF THE ROCKY MOUNTAINS, WITH ONE EXCEPTION - WERE! ALABAMA, COLORADO, GEORGIA, ILLINOIS, IOWA, KANSAS, MARYLAND, MICHIGAN, MINNESOTA, MISSISSIPPI, MISSOURI, NEW HAMPSHIRE, NEW YORK, NORTH CAROLINA, OHIO, OKLAHOMA, PENNSYLVANIA, RHODE ISLAND, TENNESSEE, TEXAS, AND VERMONT.

THE REPORT ON EACH PROJECT WAS CLASSIFIED AS FAVORABLE OR UNFAVORABLE ON THE BASIS OF THE CONCLUSIONS REACHED BY THE ENGINEER MAKING THE REPORT - PROVIDED SUCH CONCLUSIONS SEEMED TO BE JUSTIFIED BY THE EVIDENCE PRESENTED. IN MANY CASES, DUE TO THE PRESENCE OF FACTORS WHICH TENDED TO OBSCURE THE REAL ISSUE IT WAS FOUND IMPOSSIBLE TO CLASSIFY REPORTS EITHER AS FAVORABLE OR UNFAVORABLE. IN SUCH CASES THE REPORTS WERE CLASSIFIED AS NON-COMMITTAL.

REFERENCE TO THE ABOVE TABLE INDICATES AT ONCE THAT OPINIONS AS TO THE RESULTS SECURED BY THE USE OF CALCIUM CHLORIDE AS A SURFACE CURING AGENT ARE ABOUT EQUALLY DIVIDED, A FURTHER STUDY OF THE REPORTS, HOWEVER, SHOWS THAT ON MANY OF THE PROJECTS REPORTING UNFAVORABLE RESULTS, AS MUCH AS 3 POUNDS PER SQUARE YARD WAS USED. THIS IS PARTICULARLY TRUE OF THE OLDER PROJECTS CONSTRUCTED WHEN THIS MATERIAL WAS FIRST COMING INTO USE. PRACTICALLY THE ONLY DELETERIOUS EFFECT ATTRIBUTED TO THE CURING AGENT IS SURFACE SCALING, AND THIS APPEARS TO BE MORE MARKED EITHER ON PROJECTS ON WHICH 3 POUNDS PER SQUARE YARD WAS SPECI-FIED, OR ON PROJECTS WHERE THERE WAS EVIDENCE THAT THE SALT HAD BEEN UNEVENLY APPLIED. SUBSTANTIALLY THE SAME CONCLUSIONS WERE REACHED BY MR. CLIFFORD SHOEMAKER OF THE DIVISION OF CONSTRUCTION IN A REPORT, OF A FIELD INVESTIGATION OF SURFACE-CURED PAVEMENTS IN OHIO AND ILLINOIS, MADE DURING 1925. MR. SHOEMAKER'S REPORT CONCLUDES AS FOLLOWS:

- 1. AN EXCESSIVE AMOUNT OF CALCIUM CHLORIDE MORE THAN 2-1/2 POUNDS PER SQUARE YARD WILL CAUSE SCALING.
- 2. AN UNEVEN APPLICATION OF CALCIUM CHLORIDE EVEN THOUGH THE AVERAGE AMOUNT BE LESS THAN 2-1/2 POUNDS PER SQUARE YARD WILL CAUSE SCALING.
- 3. A CONCENTRATION OF THE CALCIUM-CHLORIDE LIQUID IN THE LOW SPOTS OF THE PAVEMENT, CAUSED BY THE UNEVEN SURFACE, WILL CAUSE SCALING IN THOSE AREAS.

- (12)

THE SCALING OBSERVED BY MR. SHOEMAKER DURING HIS FIELD STUDIES RANGED IN DEPTH FROM .01-INCH TO .25-INCH IN EXTREME CASES. THE ORDINARY THICKNESS, HOWEVER, WAS ONE-EIGHTH OF AN INCH. THE REPORT ALSO CALLED ATTENTION TO THE FACT THAT SCALING WAS ALMOST UNKNOWN IN OHIO PRIOR TO THE INTRODUCTION OF CALCIUM CHLOR; DE, AND THEN CONTINUED WITH A DESCRIPT; ON OF NUMEROUS OTHER POSSIBLE CAUSES FOR SCALING. FIGURE I SHOWS TYPICAL SCALED SURFACES OF CONCRETE PAVEMENTS CURED BY THE SURFACE TREATMENT WITH CALCIUM CHLORIDE, IN ILLINOIS AND COLORADO.

THE REPORTS FROM THE DISTRICT OFFICES INDICATE, IN GEN-ERAL, THAT THE USE OF CALCIUM CHLORIDE AS AN ADMIXTURE, IN THE PROPORTION OF NOT TO EXCEED 2 PER CENT OF THE WEIGHT OF THE CEMENT, HAS PROVEN SATISFACTORY - AT LEAST INSOFAR AS MAY BE THE SAME TENDENCY TO SCALE DETERMINED FROM VISUAL INSPECTION. DOES NOT SEEM TO EXIST AS ON THE PAVEMENTS CURED BY A SURFACE APPLICATION OF THE MATERIAL. HOWEVER, IN CERTAIN CASES, A MARKED ACCELERATION OF THE SET WAS OBSERVED, MAKING IT NECESSARY TO CARRY ON THE FINISHING OPERATION IMMEDIATELY FOLLOWING THE DEPOSITING OF THE CONCRETE. ON ONE PROJECT, A TENDENCY OF THE CEMENT TO SET IN THE DRUM OF THE MIXER WAS REPORTED. EXPERIENCE, IN THOSE STATES WHERE THIS METHOD OF CURING HAS BEEN IN USE FOR SOME TIME, INDICATES THAT MOST OF THE MECHANICAL DIFFICULTIES MAY BE AVOIDED BY THE USE OF THE PROPER EQUIPMENT, AND AN ORGAN-IZATION EXPERIENCED IN THE USE OF THE MATERIAL.

STRENGTH DATA BEARING ON THE USE OF CALCIUM CHLORIDE AS AN ADMIXTURE ARE SOMEWHAT MEAGER. MANY TESTS, INCLUDING THOSE MADE BY THE BUREAU ON THE MARYLAND AND VIRGINIA EXPERIMENTAL ROADS INDICATE A SLIGHT DECREASE IN STRENGTH FOR THE CONCRETE IN WHICH CALCIUM CHLORIDE IS USED AS AN ADMIXTURE, AS COMPARED TO THE UNTREATED CONCRETE. THIS APPLIES TO STRENGTH TESTS MADE AT THE AGE OF 7 DAYS OR LATER AND NOT TO TESTS MADE AT ANY EARLY PERIODS. IN CONNECTION WITH THE MARYLAND EXPERIMENTS, TESTS MADE ON CONCRETE CYLINDERS AT PERIODS UP TO 4 DAYS OLD, INDICATE AN APPRECIABLY HIGHER STRENGTH FOR THE CONCRETE CONTAINING THE ADMIXTURE. AS NOTED ABOVE, THIS DIFFERENTIAL DISAPPEARS AT LATER PERIODS, THE NORMAL CONCRETE OVERTAKING AND SOMETIMES EVEN PASSING THE CALCIUM CHLORIDE CONCRETE.

WITH REFERENCE TO THE USE OF CALCIUM CHLORIDE AS AN ACCEL-ERATOR, IT WOULD APPEAR UNWISE TO DEPEND UPON THIS EARLY HARDEN-ING EFFECT TO THE EXTENT OF OPENING THE ROAD TO TRAFFIC SOONER







FI WE 1-(T.P)- Typical Scaling on a concrete pave of the Luinvis, surface treated with calcium chloride.

(3.TTO))- SCALING OF SECTIONS OF COLORADO FEDERAL-DIE PROJECT STE-A, SURFACE-TREATER VITH CALCIUM CHUNICE.



THAN WOULD NORMALLY BE THE CASE UNLESS STRENGTH TESTS WERE MADE ON THE JOB FOR THE PURPOSE OF ASCERTAINING WHEN THE DESIGN STRENGTH HAD BEEN REACHED.

IN CONCLUSION, IT MAY BE SAID THAT INSOFAR AS SERVICE
BEHAVIOR TO DATE IS CONCERNED, THE USE OF CALCIUM CHLOR!DE AS
AN ADMIXTURE, APPEARS TO BE SATISFACTORY. IN VIEW, HOWEVER,
OF THE APPARENT TENDENCY OF CONCRETE IN WHICH THE MATER!AL IS
USED TO SHOW SL!GHTLY LOWER STRENGTH THAN NORMAL CONCRETE, IT
WOULD NOT SEEM WISE TO GIVE UNQUAL!F!ED APPROVAL TO THIS METHOD
OF CURING, UNTIL FURTHER DATA ALONG THIS LINE HAVE BEEN OBTAINED.



UNITED STATES DEPARTMENT OF AGRICULTURE BUREAU OF PUBLIC ROADS

TOTAL INCOME AND FUNDS AVAILABLE 1926

FOR STATE ROAD AND BRIDGE WORK UNDER SUPERVISION OF THE STATE HIGHWAY DEPARTMENTS OUR INS FISCAL YEAR.

	01 m = 0	I 0 0 1	el m — m m	0.00	10 m (0 4)	10 00 4 M	10 00 4 to	W 0 0 4	- 6 4 -	0 10 - 3 0	0040	400-	0
\$ OF TOTAL FUNDS	13.2 23.3 18.4		24.3 33.1 7.8	10.0 11.9 13.3	. o. 4. o.	21.	23.	31.3 4.0 6.2 33.4	14.9 11.6 3.1	22.22	34.0	15. 10.	8.6
FEDERAL A10 POST ROAD FUNDS USED	\$ 1,619,280 558,251 1,708,059	1,136,043	2,571,705 1,399 608 2,036,922	2,121,598 1,748,672 1,629,262 875,832	762,003 720,453 811,965 2,799,997	2,842,196 1,413,024 3,924,191 659,905	2,354,878 930,747 306,107		2,449,554 1,919,956 1,264,689 2,326,871	0	4 %	1,357,411 463,021 1,700,876 783,634	79,163,201
A OF TOTAL FUNDS	1.7	26.1	28.3	0.4 10.1 17.4	8.6 21.1	29.8	23.3	3.8 6.3 0.3	31.8 19.7 6.6 9.7	33.8 1.3 19.0	3.2 17.3 - 6.9	1.2.1	8.7
TRANSFERNEO FUNDS FROM COUNTIES, ETC	102,279 41,750 307,000	63,914	852,094 947,302 -	88.355 1,500.000 2,149.661 1,962.022	1,373,933 1,072,205 3,689,537 3,541,941	1,925,569	134,072 483,414 50,936 735,116	124,059 5,718,642 11,598,672 9,572	9,590,900 2,539,716 715,701 7,345,473	3,342,491 83,874 2,849,466	651,638 463,176 929,766	3,551	69,973,570
FUNDS	38.6	4.00	28.0	28.2	31.3	20.0 28.2 15.8	30.0	13.8	32.0 27.7 11.1	29.3 26.3	19.6 42.8 4.7 21.7	39.1 11.9 29.7 18.9	16.7
GASOLINE TAX APPLICABLE TO HIGHBAYS	449,993 4,017,176	2,404,689	2,328,574	1,575,222 4,276,000 3,475,861 2,656,985	1,687,282	4,956,498 1,822,569 6,006,934	3,015,962 230,390 760,217	590,222 6,923,324 445,119	5,651,285 4,138,000 3,013,149 8,473,420	700,105 2,682,151 1,924,758 3,915,107	3,920,164 1,143,000 190,757 2,865,528	3,452,963 2,878,702 4,895,721 571,449	134,303,154
	18.5	32.5	0. 4. 8. 4. 6. 4. 6. 6. 4. 6. 6. 4. 6. 6. 4. 6. 6. 6. 6. 6. 6. 6. 6. 6. 6. 6. 6. 6.	22.6 31.9 35.9	20.8 17.6 64.3 37.7	39.8 20.8	3.4 36.6	18.0 14.8 28.8	17.7 16.0 39.1 32.6	19.3 19.3 22.5	52.4 1.8 32.1	45.5 17.1 44.9 16.3	27.8
MOTOP VEHICLE # OF FEES, ETC. FOR TOTAL ROAD PURPOSES FUNDS	2,247,268 452,662 3,526,577 3,594,423	691,322	3,280,548 142,137 13,937,580	3,348,934 3,317,428 3,909,966 3,845,533	2,468,437 2,205,913 11,261,109 11,236,425	9.872,202 156,754 7.869,267	1,034,181 71,358 1,516,264	16,500,000 7,423,665	5,398,511 2,072,964 4,260,000 24,761,010	1,268,242 1,268,276 3,362,727	10,486,876 46,000 4,241,882	4,011,530 4,121,300 7,399,662 490,265	224,551,631
TOTAL FUNDS	9.011	E - 4 0	0.00	2.1	3.2	0.0	3.5	1.9	1.7	2.5	0.0 9.1 9.6	0.0	1,6
MISCELLANEOUS STATE INCOME FOR HIGHMAYS F	\$ 70,126	93,000	330,594 18,737 214,330	238,574	381,833	653.856 56,027 702,527 56,903	114,555	47,176 1,671,481 3,464,977 75,981	71,659 182,903 90,390	242,462 65,690 167,381	61,860 25,443 370,152 339,092	215,290 226,701 25,024	13,223,531
\$ OF TOTAL FUNDS	4.0	16.9		6.0	2.5	1141	6.4	16.5	9*9	8.7	. 12	5.62	3.7
APPROPRIATION BY STATE FOR HIGHNAYS	9,250			135,000	300,000		131,750	_	2,024,435	17,510	2,100,000	12,500 (3) 881,961	29,868,048
\$ OF TOTAL FUNDS	. 88		9. 7	7.1	23.3	7.9	6: 1	17.8		2.9	3.6	3,9	2.3
% OF STATE TAX TOTAL LEVIED FOR FUNDS HIGHWAYE, ETC	\$ 624.277		321,227	874.192	2,921,836	1,852,848	40,541	579,172		351,395	143,798	116,700	18,278,994
% OF TOTAL FUNDS	46.2	28.7	1.61	4.61	22.6 14.9	39.9		26.1	18.7	1 1 1 12		37.3	12.8
BONDS, NOTES, ETC. SOLO	\$ 5,627.954	1,107,835	4,953,100	(2)4,128,987	2,676,064		1 1 1 0	22,200,000 15,174,980	14,178,900	200 000		9,000,000	103,846,301
FUNDS	4.67	69.9	94.9	14.6 10.0	88.3 96.3	81.8 83.2 88.7	96.7	83.7 70.8 95.1	82.7 83.1 86.7 75.3	98.4	99.5 96.8 96.6	100.0 69.2 88.6 95.2	83.4
TOTAL INCOME OURING YEAR	\$ 9,666,897 2,154,268 9,558,811	6,146,562 13,128 000 3,644,636	9,363,515 4,011,595 21,141,932	17.502,270 10,977,100 12,302,493	10,462,404 10,900,823 15,762,701	20,277,600 5,373,933 33,630,261	6,639,093 2,002,755 2,780,782	2,725,400 64,874,508 47,687,118 2,609,416	25,214,685 10,742,295 9,436,442 57,176,064	3,520,750 9,732,969 5,572,218	19,921,875 2,585,528 3,510,438	8.825.455 16,678,313 14,627,665 2,878,713	673,208,430
A OF TOTAL FUNDS	0.00	19.7	5.1.6	25.4	13.7	16.8	33.8	29.2	17.3	22.1 1.6 15.3	3.2	30.8	16.6
BEGINNING TO OF YEAR	\$ 2,519,745 244,286 847,501		2,427,151 1,228 656 219,930 4,836,199	-					-	1.002.178	_	7.418.657 1.864.215 144.820	138, 283, 304 -4, 804, 126 433, 479, 178
TOTAL FUNDS AVAILABLE (100\$)	\$ 12,186,642 2,338,554 10,406,312	7,599,043 18,789,326 4,075,552	18,334,063 10,592,171 4,231,525 26,978,131	21.293.182 14.698.069 7.498.367	11,841,722 12,524,294 17,511,597	24,807,761 6,459.305 37,902,725	10,039,439 2,069,553 4,147,032	3,255,228 3,255,228 91,742,201 50,167,926	30, 483, 268 12, 937, 707 10, 888, 900 75, 894, 337	4,522.928 9.893.205 6.580.341	20,012,951 2,672,002 4,052,855 13,234,355	8,825,455 24,096,970 16,491,880 3,023,533	806,587,608
F I BCAL YEAR ENDS	9/30	6/30	12/31	15/30 15/30	9/30	12/31	12/31	6/30 12/31 6/30 6/30	12/31	12/31	12/31 12/31 2/1 6/30	12/31 12/31 6/30 12/31	
8TATE6	ALABAMA ARIZONA (1)	COLORADO CONNECT I CUT	FLORIDA GEORGIA IDANO ILLINOIS	IONA KANSAS KENTUCKY	MARYLAND MARSACHUBETTB	MINNESOTA MISSISSIPPI MISSOURI	NESRASKA (1) NEVADA NEW HAMPSHIRE	NEW JERSET NEW MEXICO (1) NEW YORK NORTH CAROLINA NORTH DAKOTA	OHIO OKLAHONA OREGON (1) PENNSYLVANIA	RHODE ISLAND SOUTH CAROLINA SOUTH DAKOTA	TEXAS UTAH VERMONT (1)	WASHINGTON WEST VIRGINIA MISCONSIN AYDAING	TOTALG

REMARKS: ABOVE FUNDS GENERALLY APPLICABLE TO STATE HIGHWAY FINANCING.

(1) IN EIGHT STATES THE FISCAL YEAR ENGING HAS BEEN CHANGED FROM TWAT OF 1925 (2) COUNTY BONDE, ASSUMED AS GTATE OBLIGATIONS.
(3) INVESTED BY TREASLIBER FOR BOND SIMKING FUND. NOTE5:

F-1 (1926) R S A



UNITED STATES DEPARTMENT OF AGRICULTURE SUREAU OF PUBLIC ROADS

TOTAL DISBURSEMENTS, 1926.

FOR STATE ROAD AND BRIDGE WORK UNDER SUPERVISION OF THE STATE HIGHWAY DEPARTNENTS INCLUDING STATE BOND PAYMENTS, DURING FISCAL YEARS OF - 1926.

TOTAL5	WEST VIRGINIA WISCONSIN WYOMING	TEXAS UTAH VERMONT (1) VIRGINIA	ORLAYOMA OREGON (1) PERMISTLYMIA PHODE ISLAMD BOUTH CAROLINA SOUTH CAROLINA ILYMESSEE (1)	NEBRASKA (1) NEWADAPBHIRE NEW HAMPBHIRE NEW HERSEY NEW MEXICO (1) NEW MEXICO (1) NEW YORK NORTH DAROLINA NORTH DAROLINA	WARYLAND WASSACHUSETTB WICHIGAN WINNEGOTA WINNEGOTA WINSSIPPI WIGSTANA (1)	IDAMO ILLINO JE INO JAVA IOMA IOMA KANSAS KENTUCKY LOUIS JAVA	ALABAMA ARTZONA (1) ARKANSAS (1) CALIFORNIA COLORADO CONNECTIONT DELAWARE FLOR IOA	STATE8
	12/31 6/30 12/31	12/31 12/31 2/1 6/30	12/31 12/31 11/30 12/31 11/30 12/31 12/31 6/30	12/31 11/30 12/31 12/31 12/31 6/30 6/30	12/31 9/30 11/30 6/30 12/31 12/31 12/31	12/31 12/31 12/31 12/31 9/30 11/30 12/31 6/30	9/30 6/30 6/30 12/31 11/30 12/31	FIBCAL YEAR ENDS
621,744,210	17,492,256 12,130,948 2,973,896	19,659,280 2,448 055 3,713,177 12,013,755	29,495 800 10,419,979 10,018,492 50,912,638 3,870,599 9,640,281 5,843,422 14,037,015	7,639,284 1,698,876 3,016,992 24,377,507 2,928,454 41,781,030 37,216,148 1,977,838	10,279,268 10,597,544 13,794,514 25,997,517 17,978,952 4,697,573 30,841,307 1,154,824	9,564,849 4,190,725 24,267,209 12,428,784 15,272,240 9,171,240 9,820,057 10,562,656	\$ 10,290,349 2,565,202 9,562,657 21,095,329 5,850,373 10,505,191 3,469,191	TOTAL 01SBURSEMENTB DURING YEAR (100%)
351,222,337	11,020,414 6,426,409 1,502,512		(6)			6, 694, 894 2, 694, 286 14, 007, 463 8, 493, 981 8, 096, 767 6, 720, 382 6, 953, 259 7, 340, 031	*	CONSTRUCTION ON ROADS & BRIDGES
56.5	83.0	+		72.6 57.8 39.5 49.8 54.7 50.5 67.6			66.6 52.3 39.6 46.9 64.3 31.8 69.8	TOTAL OISB-
125,617,313	2,033,436 2,033,436 3,368,967 841,383	8,445,437 504.217 1,417,014 2,816,439	14,772,451 1,768,869 2,239,691 13,237,691 1,284,343 1,150,371 1,174,034 2,098,802	1,592,322 28,202 1,319,710 1,617,864 929,66,938 7,955,938 4,630,448 161,229	1,783,046 3,952,943 1,999,616 2,410,604 2,891,468 1,618,832 1,914,144 97,821	1,520,801 534,671 1,531,442 2,301,005 3,673,063 2,000,000 1,030,598 2,604,820	\$ 417,662 923,170 1,093,484 4,285,436 786,664 6,720,664 133,010 1,863,441	MAINTENANCE ON ROADS & BRIDGES
20.2	11.6 27.7 21.6	20.8	60.1 17.0 22.9 26.9 33.2 11.9 20.1	20.8 16.6 43.7 6.7 31.7 19.0 12.5	17.3 37.3 14.5 9.3 16.1 34.5 6.2	15.9 12.7 6.3 18.5 24.0 21.8 10.6 24.7	4.1 36.0 11.4 20.3 14.4 53.9 13.6	\$ 0F 101AL 0188-
37,176,689	555, 356 393, 174 166, 785	325, 327 112,075 121,763 575,256	720,088 659,576 263,559 3,152,410 263,041 346,621 346,523 1,247,324	254,207 186,351 448,660 2,669,482 133,509 2,577,555 2,173,063 438,667	411,755 295 1,244,516 2,987,842 130,013 151,039 1,655,226 169,119	965,639 364,070 2,388,147 608,077 765,639 450,858 750,708	\$ 813,656 164,932 303,132 1,419,265 478,861 444,454 106,526 843,960	MISCELLANEOUS EXPENSES (2)
6.0	5.6	4.8 4.8 4.8	8.0 6.8 8.0 8.0 8.0 8.0 8.0 8.0 8.0 8.0 8.0 8	3.3 11.0 14.8 11.0 6.2 5.8	9.0 11.5 0.7 3.2 6.4	10.0 8.7 9.8 4.9 7.6	7.9 6.4 3.2 6.7 8.8 8.8 3.1	Nº 18 101AL 018B-
21,879,325	2,000,000	412,500	1,197,000 1,110,000 41,852	1,374,440 20,000 400,000	179,000 2,002,840 521,000 1,844,417 (3) 159,088 2,005,060	29,500 2,000,000 (3) 1,986,490 28,000	\$ 868,224 1,775,000 630,214	PRINCIPAL
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187,431,736 -2,488,338 194,943,398	6,604,714 4,360,934 49,637	353,671 223,947 339,678 1,220,600	987,468 2,617,728 870,408 24,981,699 652,329 265,324 736,919 933,201	2,400,166 370,677 1,130,040 7,977,827 326,774 49,961,171 12,961,778	1, 662, 454 1, 926, 750 3, 717, 353 3, 775, 756 6, 828, 809 1, 761, 732 7,061, 418 106, 582	1,027,322 40,800 1,710,922 2,920,951 6,020,727 5,626,829 0 (-2,321,690) 152,664	\$ 1,896,293 D (-166,648) 843,655 4,229,610 1,748,670 8,286,610 606,351 4,677,049	UNEXPENDED BALANCE AT THE END OF YEAR
TOTALS	WEST VIRGINIA WISCONBIN WYOMING	TEXAS UTAH VERNONT VIRGINIA	OHIO OKLAHOMA OREGON PENNBYLVANIA RHODE I IGLAND SOUTH CAROLINA BOUTH OAKOTA TENNESSEE	MEBRASKA NEW HAMPSHIRE NEW JERSEY NEW MEXICO NEW YORK NORTH CAROLINA NORTH DAKOTA	MANNE MARYLAND MASSACHUSETT6 MICHIGAN MINNESOTA MISSOURI MISSOURI MONTANA	GEORGIA IDANO ILLINO IS INDIANA IONA KANSAB KENTUCKY LOUISIANA	ALABAMA AR IZONA ARKANSAS CAL IFORNIA COLORADO ONNECTICUT DELAMARE FLORIDA	8TATE8

F-2 (1926)

REMARKS: THE DISBURSEMENTS REPORTED AROVE, IN GENERAL, COVER MONEY SPENT ON STATE HIGHWAYS-

(1) IN 8 STATES THE EXCINE OF FISCAL YEAR HIS BEEN CHARGE FROM THAT OF 1926 (2) INCLUDES AN UNIVERSITY OF 1920 BELLATIONS ASSUMED SY STATE

(4) INTEREST OF MOMENT SHOW ONE OF THE FIRST OF

NOTE8:



United States Department of Agriculture Bureau of Public Roads

DIVISION OF CONTROL. GASOLINE TAX RATES, BY STATES

As of August 1, 1927

Showing Present Tax Rate Per Gallon and the Dates Rates Were Effective

Tax Rate	States	Date Effective		Tax Rate	States	Date Effective
Cents				Cents		
5	Arkansas Florida Kentucky New Mexico South Carolina	6/9/27 7/1/27 2/21/26 3/7/27 3/23/25		3	Montana New Hampshire Ohio Oklahoma Oregon	1/1/27 5/1/27 5/11/27 5/11/27 3/23/25 5/24/23
4 4	Virginia Alabama Idaho	3/10/26 1/4/27 2/28/27			Pennsylvania Tennessee Texas Vermont Wyoming	7/1/27 2/9/25 3/16/27 7/1/27 4/1/25
	Maryland Mississippi Nevada North Carolina South Dakota West Virginia	4/1/27 4/1/26 4/1/25 2/21/25 7/1/27 7/1/27		2	Connecticut Illinois Kansas Louisiana Minnesota	7/1/25 8/1/27 5/1/25 8/1/24 5/1/25
31/2	Georgia Utah	8/26/25 4/1/25			Missouri Nebraska New Jersey North Dakota	1/1/25 4/1/25 7/1/27 7/30/26
3	Arizona California Colorado Delaware Indiana	6/9/23 7/29/27 5/1/27 3/24/27 4/1/25			Rhode Island Washington Wisconsin District of Columbia	6/1/27 1/1/24 4/1/25 5/23/24
	Iowa Michigan Maine*	7/4/27 9/4/27 7/11/25		No Tax	Massachusetts New York Hawaii	<i>3</i> 1 - 31 -
		tax law d	id not beco	ome eff	tary of State ective on July ents.	



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DIGEST OF RECENT DECISIONS OF THE U: St SUPREME COURT RELATIVE TO INTERSTATE MOTOR VEHICLE TRAFFIC

(THIS BRIEF COVERS THE FIRST THREE OF A SERIES OF SEVEN RECENT DECISIONS OF THE UNITED STATES SUPREME COURT. THE REST OF THE RULINGS WILL BE PUBLISHED IN THE NEXT ISSUE OF THE NEWS LETTER.)

THE DUKE CARTAGE COMPANY, AT THE TIME OF THE PASSAGE OF THE STATE ACT (ACT No. 209, PUBLIC ACTS OF 1923 OF MICHIGAN), CONCERN-

COMMISSION V. DUKE 266 U. S. 571

ING TRANSPORTATION FOR HIRE BY MICHIGAN PUBLIC UTILITIES MOTOR VEHICLES, HAD THREE CONTRACTS TO TRANSPORT FROM DETROIT, MICH., TO TOLEDO, OHIO, AUTOMOBILE BODIES MADE AT THE PLANTS OF THREE MANU-

FACTURERS IN DETROIT AND INTENDED FOR THE USE OF AN AUTOMOBILE MANUFACTURER AT TOLEDO. THEY HAD BEEN DOING SUCH HAULING FOR SOME YEARS, AND HAD A LARGE INVESTMENT IN PROPERTY USED EXCLUSIVELY FOR THAT PURPOSE. THEY OPERATED UPON THE PUBLIC HIGHWAYS OF MICH-IGAN, WHICH FORMED A PART OF THE ROUTE BETWEEN DETROIT AND TOLEDO. THEY WERE ENGAGED SOLELY IN INTERSTATE HAULING. THEY HAD NO OTHER BUSINESS AND DID NOT HOLD THEMSELVES OUT AS A PUBLIC CARRIER.

IN 1923, THE STATE OF MICHIGAN PASSED AN ACT (ACT No. 209, PUBLIC ACTS OF 1923 OF MICHIGAN) WHICH PROVIDED AMONG OTHER THINGS THAT ALL PERSONS ENGAGED IN THE TRANSPORTATION OF PERSONS OR PROPERTY FOR HIRE BY MOTOR VEHICLE OVER THE PUBLIC HIGHWAYS OF THE STATE SHALL BE COMMON CARRIERS AND SUBJECT TO EXISTING LAWS RELATIVE TO SUCH AGENTS. THE ACT FURTHER PROVIDED THAT THE MOTOR VEHICLE COMMON CARRIER MUST CARRY LIABILITY INSURANCE FOR THE PROTECTION OF PROPERTY AND PERSONS FROM INJURY. A RULE ADOPTED BY THE STATE PUBLIC SERVICE COMMISSION REQUIRED ALL COMMON CARRIERS TO PROVIDE AN INDEMNITY BOND IN AN APPROVED AMOUNT, PRIOR TO GRANTING A PERMIT TO OPERATE. THE ACT FURTHER PROVIDED FOR A FEE TO BE PAID BY ALL COMMON CARRIERS AND PROVIDED ALSO THAT THIS FEE SHALL BE APPROPRIATED TO THE GENERAL HIGHWAY FUND. IT FURTHER PROVIDED PENALTIES FOR VIOLATIONS OF THE ACT OR RULINGS OF THE COMMISSION.

WHEN THE DUKE CARTAGE COMPANY REFUSED TO RECOGNIZE THE VALIDITY OF THE ACT AND NEGLECTED TO MAKE ANY APPLICATION FOR A PERMIT, THE STATE POLICE AND LOCAL OFFICERS INTENDED TO PROHIBIT THEIR USE OF THE HIGHWAYS. THE CASE WAS BROUGHT INTO COURT WHEN THE COMPANY SOUGHT AN INJUNCTION TO PREVENT THE STATE FROM PROHIBITING THEM FROM THE USE OF THE ROAD. DUKE ALLEGED THAT

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THE ENFORCEMENT OF THE ACT WOULD CAUSE HIS COMPANY IRREPARABLE INJURY, THE LOSS OF THEIR CONTRACTS, THE DESTRUCTION OF THEIR BUSINESS, AND THE LOSS OF A SUBSTANTIAL PART OF THEIR CAPITAL INVESTMENT. HE ASSAILED THE ACT AS INVALID; AND, AMONG OTHER THINGS, AVERRED THAT IT CONTRAVENED THE COMMERCE CLAUSE OF THE CONSTITUTION OF THE UNITED STATES; THAT IT IS REPUGNANT TO THE DUE PROCESS CLAUSE OF THE FOURTEENTH AMENDMENT, AND THAT IT VIOLATES THE CONSTITUTION OF MICHIGAN, BECAUSE IT CONTAINS A PLURALITY OF OBJECTS, AND ITS REAL OBJECT IS NOT EXPRESSED IN THE TITLE.

THE LOWER COURT GRANTED THE INJUNCTION TO THE DUKE CARTAGE COMPANY ON THE GROUNDS THAT THE INDEMNITY BONDS REQUIRED BY THE ACT IMPOSED A DIRECT BURDEN ON INTERSTATE COMMERCE AND THAT PRIVATE CARRIERS COULD NOT BE CLASSED AS COMMON CARRIERS BECAUSE SUCH AN INTERPRETATION WAS FOREIGN TO THE TITLE OF THE ACT.

THE CASE WAS THEREUPON APPEALED TO THE SUPREME COURT OF THE UNITED STATES. THIS TRIBUNAL HELD THAT THE DUKE CARTAGE COMPANY WAS A PRIVATE CARRIER AND AFFIRMED THE DECREE OF THE LOWER COURT. THE DECISION WAS BASED UPON THE FOLLOWING REASON-ING: THE SOLE BUSINESS OF THE DUKE CARTAGE COMPANY WAS INTER-STATE COMMERCE, AND IT WAS LIMITED TO THE TRANSPORTATION COVERED BY THEIR THREE CONTRACTS. THEY HAD NO POWER OF EMINENT DOMAIN OR FRANCHISE UNDER THE STATE, AND NO GREATER RIGHT TO USE THE HIGHWAYS THAN ANYONE ELSE. THEY DID NOT UNDERTAKE TO CARRY FOR THE PUBLIC, AND DID NOT DEVOTE THEIR PROPERTY TO ANY PUBLIC USE. THE PUBLIC WAS NOT DEPENDENT ON THEM OR THE USE OF THEIR PROPERTY FOR SERVICE, AND HAD NO RIGHT TO CALL ON THEM FOR TRANSPORTATION. THE STATE ACT LEFT IT TO THE COMMISSION TO REQUIRE THE DUKE CART-AGE COMPANY, IF THEY WERE TO USE THE HIGHWAYS, TO BE PREPARED TO FURNISH ADEQUATE SERVICE TO THE PUBLIC. IT WOULD MAKE THEM COM-MON CARRIERS AND SUBJECT THEM TO ALL THE BURDENS OF THAT BUSINESS, AND WOULD REQUIRE THEM TO FURNISH BOND FOR THE PROTECTION OF THOSE FOR WHOM THEY HAUL.

THE SUPREME COURT HAD PREVIOUSLY HELD THAT A STATE MAY RIGHTFULLY PRESCRIBE UNIFORM REGULATIONS NECESSARY FOR THE PUBLIC SAFETY AND ORDER IN RESPECT TO THE OPERATION OF ALL MOTOR VEHICLES UPON ITS HIGHWAYS - THOSE MOVING IN INTERSTATE COMMERCE AS WELL AS OTHERS. THEY HAD ALSO HELD THAT A REASONABLE GRADUATED LICENSE FEE IMPOSED BY THE STATE ON MOTOR VEHICLES USED IN INTERSTATE COMMERCE DOES NOT CONSTITUTE A DIRECT BURDEN ON INTERSTATE COMMERCE (HENDRICK V. MARYLAND, 235 U. S. 610, 622; KANE V. NEW JERSEY, 242 U. S. 160, 167). SUCH REGULATIONS WERE DEEMED REASONABLE AND AFFECT INTERSTATE COMMERCE ONLY INCIDENTALLY AND INDIRECTLY. BUT

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THE SUPREME COURT HELD THAT THE STATE HAD NOT POWER TO IMPOSE UNREASONABLE REGULATIONS AND THEY HAD NO RIGHT TO MAKE THE DUKE CARTAGE COMPANY ACT AS A COMMON CARRIER BECAUSE THIS WOULD TAKE AWAY FROM THEM THE USE OF THE INSTRUMENTALITIES BY WHICH THEY CARRIED ON INTERSTATE COMMERCE AND SO WOULD DIRECTLY BURDEN AND INTERFERE WITH IT. THE COURT FURTHER HELD THAT IT WAS A BURDEN ON INTERSTATE COMMERCE TO COMPEL THE DUKE CARTAGE COMPANY TO FURNISH AN INDEMNITY BOND, SINCE CLEARLY THIS REQUIREMENT HAD NO RELATION TO PUBLIC SAFETY OR ORDER IN THE USE OF MOTOR VEHICLES UPON THE HIGHWAYS, OR TO THE COLLEGIION OR COMPENSATION FOR THE USE OF THE HIGHWAYS. THE POLICE POWER DID NOT EXTEND SO FAR. IT WAS HELD, THEREFORE, THAT, IF APPLIED TO THE BUSINESS OF THE DUKE CARTAGE COMPANY, THE ACT WOULD VIOLATE THE COMMERCE CLAUSE OF THE CONSTITUTION.

Moreover, it is beyond the power of a State by Legislative flat to convert property used exclusively for the purposes of a private carrier into a public utility, or to make the owner a public carrier, for that would be taking private property for public use without just compensation, which no State can do consistently with the due process of law-clause of the Fourteenth Amendment.

Based upon this reasoning, therefore, the decree of the Lower court was affirmed since the Supreme Court held that the enforcement of the act would deprive the Duke Cartage Company of their rights under the Federal Constitution. The Supreme Court of Michigan had not decided whether the act contravened the State constitution. The United States Supreme Court, therefore, affirmed the decree on the ground that the enforcement of the act against Duke would deprive him of his rights under the Federal Constitution.

A. J. Buck, a citizen of Washington, wished to operate an auto stage line over the Pacific Highway Between Seattle, Wash.,

BUCK V. KUYKENDALL, DIRECTOR OF PUBLIC WORKS, STATE OF WASHINGTON, 267 U. S. 307 AND PORTLAND, ORE., AS A COM-MON CARRIER FOR HIRE EXCLUSIVELY FOR THROUGH INTERSTATE PASSEN-GERS AND EXPRESS. HE OBTAINED FROM OREGON THE LICENSE PRESCRIBED

BY ITS LAWS. HAVING COMPLIED WITH THE LAWS OF WASHINGTON RELATING TO MOTOR VEHICLES, THEIR OWNERS AND DRIVERS, AND ALLEGING WILLING-NESS TO COMPLY WITH ALL APPLICABLE REGULATIONS CONCERNING COMMON

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CARRIERS, BUCK THEN APPLIED FOR THE PRESCRIBED CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY. IT WAS REFUSED ON THE GROUND THAT, UNDER THE LAWS OF THE STATE, A CERTIFICATE MAY NOT BE GRANTED FOR ANY TERRITORY WHICH IS BEING ADEQUATELY SERVED BY THE HOLDER OF A CERTIFICATE; AND THAT, IN ADDITION TO FREQUENT STEAM RAILROAD SERVICE, ADEQUATE TRANSPORTATION FACILITIES BETWEEN SEATTLE AND PORTLAND WERE ALREADY BEING PROVIDED BY MEANS OF FOUR CONNECTING AUTO STAGE LINES, ALL OF WHICH HELD SUCH CERTIFICATES FROM THE STATE OF WASHINGTON (RE BUCK, P.U.R. 1923 E, 737).

TO ENJOIN INTERFERENCE BY THE OFFICIALS OF THE STATE WITH THE OPERATION OF THE PROJECTED LINE, BUCK BROUGHT SUIT AGAINST KUYKENDALL, THE DIRECTOR OF PUBLIC WORKS. THE INJUNCTION WAS REFUSED IN THE LOWER COURTS ON THE FOLLOWING GROUNDS: BUCK CLAIMED THAT THE ACTION OF THE STATE OFFICIALS VIOLATED RIGHTS CONFERRED BY THE FEDERAL-AID ROAD LEGISLATION AND GUARANTEED BOTH BY THE FOURTEENTH AMENDMENT AND THE COMMERCE CLAUSE, SINCE PORTIONS OF THE PACIFIC HIGHWAY IN WASHINGTON WERE BUILT WITH FEDERAL-AID FUNDS.

THE STATE ATTORNEYS AGREED THAT THE RIGHT OF INTERSTATE MOTOR VEHICLE TRAVEL UPON THE PUBLIC HIGHWAYS MAY BE A PRIVILEGE OR IMMUNITY OF CITIZENS OF THE UNITED STATES; AND A CITIZEN MAY HAVE, UNDER THE FOURTEENTH AMENDMENT, THE RIGHT TO TRAVEL AND TRANSPORT HIS PROPERTY UPON THEM BY AUTO VEHICLE, BUT HE HAS NO RIGHT TO MAKE THE HIGHWAYS HIS PLACE OF BUSINESS BY USING THEM AS A COMMON CARRIER FOR HIRE. SUCH USE IS A PRIVILEGE WHICH MAY BE GRANTED OR WITHHELD BY THE STATE IN ITS DISCRETION, WITHOUT VIOLATING EITHER THE DUE PROCESS CLAUSE OR THE EQUAL PROTECTION CLAUSE. THE ATTORNEYS FURTHER ARGUED THAT THE HIGHWAYS BELONGED TO THE STATE AND THAT IT MIGHT MAKE APPROPRIATE PROVISION FOR SECURING THE SAFETY AND CONVENIENCE OF THE PUBLIC IN THE USE OF THEM. IT MAY IMPOSE FEES WITH A VIEW BOTH TO RAISING FUNDS TO DEFRAY THE COST OF SUPERVISION AND MAINTENANCE AND TO OBTAINING COMPENSATION FOR THE USE OF THE ROAD FACILITIES PROVIDED. WITH THE INCREASE IN NUMBER AND SIZE OF THE VEHICLES USED UPON A HIGHWAY, BOTH THE DANGER AND THE WEAR AND TEAR GROW. TO EXCLUDE UNNECESSARY VEHICLES - PARTICULARLY THE LARGE ONES COMMONLY USED BY CARRIERS FOR HIRE - PROMOTES BOTH SAFETY AND ECONOMY. STATE REGULATION OF THAT CHARACTER IS VALID EVEN AS APPLIED TO INTER-STATE COMMERCE, IN THE ABSENCE OF LEGISLATION BY CONGRESS WHICH DEALS SPECIFICALLY WITH THE SUBJECT. NEITHER THE RECENT FEDERAL HIGHWAY ACTS, NOR THE EARLIER POST ROAD ACTS, DO THAT. THE STATE STATUTE IS NOT OBJECTIONABLE BECAUSE IT IS DESIGNED PRIMARILY TO PROMOTE GOOD SERVICE BY EXCLUDING UNNECESSARY COMPETING CARRIERS. THAT PURPOSE IS WITHIN THE STATE'S POLICE POWER .

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THE CASE WAS THEN APPEALED TO THE UNITED STATES SUPREME COURT WHICH HELD THAT THIS ARGUMENT BY THE STATE'S ATTORNEYS WAS UNSOUND. IN ITS DECISION THE COURT STATED THAT IT MAY BE ASSUMED THAT THE STATE STATUTE - PROHIBITING COMMON CARRIERS FOR HIRE FROM USING THE HIGHWAYS WITHOUT FIRST SECURING A CERTIFICATE OF CONVENIENCE AND NECESSITY FROM THE STATE - WAS CONSISTENT WITH THE FOURTEENTH AMENDMENT; AND ALSO, THAT APPRO-PRIATE STATE REGULATIONS ADOPTED PRIMARILY TO PROMOTE SAFETY UPON THE HIGHWAYS AND CONSERVATION IN THEIR USE ARE NOT OBNOX-IOUS TO THE COMMERCE CLAUSE, WHERE THE INDIRECT BURDEN IMPOSED UPON INTERSTATE COMMERCE IS NOT UNREASONABLE. THEY HELD, HOW-EVER, THAT THE PROVISION HERE IN QUESTION IS OF A DIFFERENT CHARACTER. ITS PRIMARY PURPOSE IS NOT REGULATION WITH A VIEW TO SAFETY OR TO CONSERVATION OF THE HIGHWAYS, BUT THE PRO-HIBITION OF COMPETITION. IT DETERMINES NOT THE MANNER OF USE, BUT THE PERSONS BY WHOM THE HIGHWAYS MAY BE USED. IT PROHIBITS SUCH USE TO SOME PERSONS WHILE PERMITTING IT TO OTHERS FOR THE SAME PURPOSE AND IN THE SAME MANNER. MOREOVER, IT DETERMINES WHETHER THE PROHIBITION SHALL BE APPLIED BY RESORT, THROUGH STATE OFFICIALS, TO A TEST WHICH IS PECULIARLY WITHIN THE PROVINCE OF FEDERAL ACTION - THE EXISTENCE OF ADEQUATE FACILITIES FOR CONDUCTING INTERSTATE COMMERCE. THE VICE OF THE LEGISLATION IS DRAMATICALLY EXPOSED BY THE FACT THAT THE STATE OF OREGON HAD ISSUED ITS CERTIFICATE WHICH, DESPITE EXISTING FACILITIES, DECLARED THAT PUBLIC CONVENIENCE AND NECESSITY REQUIRED THE ESTABLISHMENT BY BUCK OF THE AUTO STAGE LINE BETWEEN SEATTLE AND PORTLAND. THUS, THE PROVISION OF THE WASHINGTON STATUTE IS A REGULATION, NOT OF THE USE OF ITS OWN HIGHWAYS, BUT OF INTER-STATE COMMERCE. ITS EFFECT UPON SUCH COMMERCE IS NOT MERELY TO BURDEN BUT TO OBSTRUCT IT. SUCH STATE ACTION IS FORBIDDEN BY THE COMMERCE CLAUSE. IT ALSO DEFEATS THE PURPOSE OF CONGRESS EXPRESSED IN THE LEGISLATION GIVING FEDERAL AID FOR THE CONSTRUCT TION OF INTERSTATE HIGHWAYS. THE UNITED STATES SUPREME COURT, THEREFORE, REVERSED THE DECISION OF THE LOWER COURTS WHICH HAD BEEN FAVORABLE TO THE STATE.

A STATUTE IN MARYLAND PROHIBITS COMMON CARRIERS OF MERCHANDISE OR FREIGHT BY MOTOR VEHICLE FROM USING THE PUBLIC

BUSH V. MALOY, ET AL., CON-STITUTING PUBLIC SERVICE COM-MISSION OF MARYLAND, 267 U.S. 317

HIGHWAYS OVER SPECIFIED
ROUTES WITHOUT A PERMIT.
THE STATE PUBLIC SERVICE
COMMISSION IS CHARGED WITH
THE DUTY TO "INVESTIGATE

THE EXPEDIENCY OF GRANTING SAID PERMIT" WHEN APPLIED FOR; AND IT IS AUTHORIZED TO REFUSE THE SAME IF IT "DEEMS THE GRANTING OF SUCH PERMIT PREJUDICIAL TO THE WELFARE AND CONVENIENCE OF THE PUBLIC."

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THIS STATUTE WAS MADE AN ISSUE WHEN GEORGE W. BUSH AND SONS CO. APPLIED FOR A PERMIT TO DO AN EXCLUSIVELY INTERSTATE BUSINESS AS A COMMON CARRIER OF FREIGHT OVER SPECIFIED ROUTES, ALLEGING ITS WILLINGNESS AND INTENTION TO COMPLY WITH ALL APPLICABLE REGULATIONS CONCERNING THE OPERATION OF MOTOR VEHICLES. AFTER DUE HEARING THE PERMIT WAS DENIED. THE COMPANY THEN BROUGHT SUIT IN A COURT OF THE STATE TO RESTRAIN THE STATE OFFICIALS FROM INTERFERING WITH SUCH USE OF THE COMPANY'S TRUCKS. THE BILL ALLEGED, AND IT WAS ADMITTED BY DEMURRER, THAT THE HIGHWAYS WERE NOT UNDULY CONGESTED; THAT THEY ARE SO CONSTRUCTED THAT THEY CAN CARRY BURDENS HEAVIER THAN THAT WHICH WOULD BE IMPOSED BY THE COMPANY'S TRUCKS; THAT THE OPERATION OF ITS TRUCKS WOULD IMPOSE NO DIFFERENT BURDEN UPON THE HIGHWAYS THAN THE OPERATION OF THE TRUCKS OF THE SAME KIND AND CHARACTER BY PRIVATE PERSONS, WHICH WAS FREELY PERMITTED; AND THAT, IN REFUSING THE PERMIT, THE COMMISSION HAD CONSIDERED MERELY "WHETHER OR NOT EXISTING LINES OF TRANSPORTATION WOULD BE BENEFITED OR PREJUDICED AND IN THIS WAY THE PUBLIC INTEREST AFFECTED." THE COMPANY CLAIMED THAT, REGARDLESS OF PERMIT, IT WAS ENTITLED TO USE THE HIGHWAYS AS A COMMON CARRIER IN EXCLUSIVE-LY INTERSTATE COMMERCE. THE TRIAL COURT DISMISSED THE BILL AND ITS DECREE WAS AFFIRMED BY THE HIGHEST COURT IN THE STATE.

THE UNITED STATES SUPREME COURT, TO WHICH THE CASE WAS APPEALED BY BUSH, REVERSED THE DECISION OF THE LOWER COURTS. THEY HELD THAT, "THIS CASE PRESENTS TWO FEATURES WHICH WERE NOT PRESENT IN BUCK V. KUYKENDALL, No. 345, DECIDED THIS DAY. THE FIRST IS THAT THE HIGHWAYS HERE IN QUESTION WERE NOT CONSTRUCTED OR IMPROVED WITH FEDERAL AID. THIS DIFFERENCE DOES NOT PREVENT THE APPLICATION OF THE RULE DECLARED IN THE BUCK CASE. THE FEDERAL-AID LEGISLATION IS OF SIGNIFICANCE, NOT BECAUSE OF THE AID GIVEN BY THE UNITED STATES FOR THE CONSTRUCTION OF PARTICULAR HIGHWAYS, BUT BECAUSE THOSE ACTS MAKE CLEAR THE PURPOSE OF CONGRESS THAT STATE HIGHWAYS SHALL BE OPEN TO INTERSTATE COMMERCE. THE SECOND FEATURE IS THAT HERE THE PERMIT WAS REFUSED BY THE COMMISSION, NOT IN OBEDIENCE TO A MANDATORY PROVISION OF THE STATE STATUTE, BUT IN THE EXERCISE, IN A PROPER MANNER, OF THE EROAD DISCRETION VESTED IN IT. THIS DIFFERENCE ALSO IS NOT OF LEGAL SIGNIFICANCE IN THIS CONNECTION. THE STATE ACTION IN THE BUCK CASE WAS HELD TO BE UNCONSTITUTIONAL. NOT BECAUSE THE STATUTE PRESCRIBED AN ARBITRARY TEST FOR THE GRANTING OF PERMITS, OR BECAUSE THE DIRECTOR OF PUBLIC WORKS HAD EXERCISED THE POWER CONFERRED ARBITRARILY OR UNREASONABLY, BUT BECAUSE THE STATUTE AS CONSTRUED AND APPLIED INVADED A FIELD RESERVED BY THE COMMERCE CLAUSE FOR FEDERAL REGULATION."

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THE DAITED STATES GIRREN CAUGE, TO CHICK THE DAIL ACC. ARTICLES BY EUGH, PRINCES THE NEXT LOW OF THE LIGHTY COUNTY, In the second of supposition that the second of the au^{-1} , then the second of au^{-1} THE CLAST IN BUILD A COMMERCIANT, WILLIAM CONTRACTOR AND THE TRANSPORT THE THE TEST REGIST VOLTORIAL PROPERTY SYNTHET FAME BY TESTS. the supplied and seems to the authority of the supplied of the appropriate to gar in a wood that distribute buttoner an interaction a few THE REPORT OF THE PROPERTY OF The mines on the following the control of the control of the control of the control of THE REPORT OF THE PROPERTY OF A PERSON OF THE PROPERTY OF THE THE PERSON OF THE REPORT OF A PROPERTY OF A HE RESIDENCE OF A STATE OF SHEET THE SAME OF THE SHEET ASSESSMENT OF THE THE WELL WITH THE SECRETARY OF THE SECRETARY OF THE SECRETARY THE PROPERTY OF THE SAFE SAFE SAFE AND A STOP OF THE PROPERTY OF A THE RESERVE OF THE STREET OF T to the country of the first and the control of the country of the THE THE PARTY BANK TURNS SOLD BY BUILDING TALLINGS AND RESIDENCE CONTRACTOR BEFORE THE STORY CARRESPANCE WEEK, WEDER TO THE CO. THE PROPERTY OF A STREET OF THE PROPERTY OF THE PARTY OF The the constant of the account of the second of the secon 1 . W. VALLE BY JA 128, 1 13 1 1.

JUSTICE MCREYNOLDS, WHO DISSENTED FROM THE OPINION OF THE SUPREME COURT, EXPRESSED THE VIEW THAT IT WAS A STATE MATTER AND THAT REGULATIONS OF THIS CHARACTER FALL WITHIN THAT CLASS OF POWERS WHICH MAY BE EXERCISED BY THE STATES UNTIL CONGRESS HAS SEEN FIT TO ACT UPON THE SUBJECT.



UNITED STATES DEPARTMENT OF AGRICULTURE SUREAU OF PURLIC ROADS

STATUS OF CURRENT FEDERAL A10 ROAD WORK

FOR THE FISCAL YEAR ENOING JUNE 30, 1928

A8 OF JULY 31, 1927

8.P.2.-F.A.-A-1 M-JULY, 1927 -A

FEDERAL AID
1
1,291,583.47
3,225,938,15
291,954,57
3,589,847.77
5,464,802.36
6,943,957,73 6,134,839,95 4,285,430,41
1,858,179.94
1,446,780,59 5,003,222.35
3,138,974,66
57.1 6,385,822.37 1,285,640.91
1,490,993.56
11,352,373,96
3,261,
1,212,751.93
2,738,414.01
3.313.
25.3 6,617,192.78
992,449.96 2,130,735,71
2,841,704.96 4,533,885.80 1,424,084.67
84.9 145,756,921,68

[•] INCLUDES PRINCES REDBRIG COMPLETED (FINAL VOUCHERS NOT VET PAID) YOTALING: FERRAL AIG \$39,575,482.01: MILLAGE ORIGINAL 3,550.6: MILES STREE 744.4



-18-(NOT FOR RELEASE)

DIATOMACEOUS EARTH ADMIXTURE PROPOSED FOR MARYLAND CONCRETE PAVEMENT TEST

CONTRIBUTED BY F. H. JACKSON OF THE DIVISION OF TESTS

A FIELD DEMONSTRATION OF THE EFFECT OF DIATOMACEOUS EARTH, AS AN ADMIXTURE, ON THE QUALITY OF CONCRETE PAVEMENT IS TO BE CONDUCTED BY THE MARYLAND STATE ROADS COMMISSION IN COOPERATION WITH THE BUREAU. FOUR EXPERIMENTAL SECTIONS, EACH ONE-QUARTER MILE IN LENGTH, ARE TO BE CONSTRUCTED ON THE CRAIN HIGHWAY, IN PRINCE GEORGES COUNTY, MD. THIS EXPERIMENT IS A CONTINUATION OF THE CURING EXPERIMENTS ON SODIUM SILICATE AND CALCIUM CHLORIDE CARRIED OUT ON THE CRAIN HIGHWAY IN 1926. THREE GRADES OF DIATOMACEOUS EARTH ARE TO BE TRIED IN COMPARISON WITH ONE PLAIN SECTION, AS FOLLOWS:

SECTION 1 - 1:2:4 - PLAIN CONCRETE

" 2 - 1:2:4 - 21 PER CENT "CELITE"

 $3 - 1:2:4 - 2\frac{1}{2}$ PER CENT DIATOMITE (C-MIX)

" $4 - 1:2:4 - 2\frac{1}{2}$ PER CENT DIATOMACEOUS EARTH.

THE SECTIONS ARE ALL TO BE CONSTRUCTED AND CURED IN THE SAME MANNER, AS NEARLY AS POSSIBLE. THE CONSISTENCY OF THE CONCRETE WILL BE MADE IN EACH CASE AS DRY AS POSSIBLE WITHOUT INTERFERING WITH THE PROPER HANDLING AND FINISHING OF THE CONCRETE. NO ATTEMPT WILL BE MADE TO MAINTAIN THE SAME SLUMP ON ALL FOUR SECTIONS. HOWEVER, ACTUAL DETERMINATIONS OF THE SLUMP WILL BE MADE, AS WELL AS DETAILED OBSERVATIONS REGARDING THE APPARENT WORKABILITY OF THE CONCRETE. DETERMINATIONS OF THE AMOUNT OF WATER USED IN EACH SECTION WILL BE MADE, AS ACCURATELY AS POSSIBLE, AND WITH SPECIAL REFERENCE AS TO WHETHER MORE OR LESS WATER IS REQUIRED FOR THE SECTIONS IN WHICH THE ADMIXTURES ARE USED, AS COMPARED WITH THE PLAIN CONCRETE.

FOR EACH DAY'S RUN, A SET OF FIVE 6 BY 6 BY 30-INCH BEAMS ARE TO BE TESTED AT THE AGES OF 7,28, 90, 180, AND 360 DAYS, RESPECTIVELY. THE BEAMS ARE TO REMAIN IN THE MOLDS FOR 24 HOURS AND WILL THEN BE CURED AT THE SITE OF THE WORK, UNTIL TESTED. SEVEN AND 28-DAY BEAMS WILL BE TESTED WITH A PORTABLE DEVICE AT THE SITE OF THE WORK. BEAMS FOR THE LATER TESTS WILL BE TAKEN TO THE ARLINGTON LABORATORY OF THE BUREAU.

SUPPLEMENTING THE FIELD WORK OUTLINED ABOVE, A SERIES OF LABORATORY TESTS WILL BE MADE TO DETERMINE THE RELATIVE YIELDS OBTAINED WITH THE MATERIALS, PROPORTIONS, AND CONSISTENCIES USED IN THE EXPERIMENTS PREVIOUSLY DESCRIBED.



-19-

VIRGINIA DEMONSTRATION ROAD BEING EXTENDED FOR MORE EXTENSIVE INVESTIGATIONS ON AGGREGATE AND CURING

CONTRIBUTED BY C. A. HOGENTOGLER OF THE DIVISION OF TESTS

THE VIRGINIA DEMONSTRATION ROAD IS BEING EXTENDED, BY BUILDING AN ADDITIONAL FIVE MILES OF CONCRETE PAVEMENT, IN ORDER TO MAKE MORE EXTENSIVE INVESTIGATIONS AS TO THE EFFECTS, UPON THE COMPLETED PAVEMENT, OF VARIOUS TYPES OF AGGREGATE AND METHODS OF CURING. THE CONSTRUCTION OF THE ORIGINAL TEN MILES OF THIS ROAD, AS A COOPERATIVE RESEARCH PROJECT OF THE BUREAU AND THE VIRGINIA STATE HIGHWAY COMMISSION, WAS COMPLETED IN MAY, 1927. A GENERAL OUTLINE OF THIS PROJECT WAS GIVEN IN THE AUGUST, 1926, ISSUE OF PUBLIC ROADS. THE CONSTRUCTION OF THE PRESENT 5-MILE EXTENSION OF THE PAVEMENT WHICH WAS BEGUN IN JULY, 1927, 18 EXPECTED TO BE COMPLETED THE LATTER PART OF THIS YEAR.

THE 5-MILE EXTENSION INCLUDES TWO 1/4-MILE UNITS BUILT WITH GRAVEL AGGREGATE - ONE WITH COARSE GRAVEL AND THE OTHER WITH FINE. ADJOINING THESE SECTIONS THERE IS A 1/2-MILE LENGTH IN WHICH STONE FROM A LOCAL QUARRY IS USED AS THE COARSE AGGREGATE. FOLLOWING THIS A CURING INVESTIGATION WILL BE CARRIED OUT ON FOUR 1,500-FOOT SECTIONS, EACH TREATED WITH ONE OF THE FOLLOWING MATERIALS:

- 1. "CAL" AS AN ADMIXTURE. THIS IS A COMMERCIAL PRODUCT CONSISTING OF A MIXTURE OF CALCIUM CHLORIDE AND HYDRATED LIME.
- 2. CALCIUM CHLORIDE AS AN ADMIXTURE.
- 3. SODIUM SILICATE AS A SURFACE APPLICATION.
- 4. STANDARD WET-EARTH COVERING.

OBSERVATIONS SIMILAR TO THOSE ON THE ORIGINAL TEN MILES, WILL BE MADE ON THE NEW EXTENSION WITH REGARD TO THE VARIABLES OF SUBGRADE, CLIMATE, TRAFFIC, AND CONSTRUCTION. THE NEW STUDIES WILL INCLUDE MODULUS OF RUPTURE TESTS OF BEAMS MADE OF REPRESENTATIVE SAMPLES OF THE CONCRETE MIXTURE. FOR EACH OF THE NEW CURING SECTIONS THERE WILL BE MOLDED FORTY 6 x 6 x 30-INCH BEAMS, SPECIMENS OF WHICH WILL BE BROKEN AT THE AGES OF 1, 2, 4, 7, 14, 21, 28, 90, 180, AND 360 DAYS. ONE-HALF OF THE BEAMS FROM EACH SECTION WILL BE CURED BY THE SAME METHOD USED IN THE CONSTRUCTION OF THE SECTION, WHILE THE OTHER HALF WILL RECEIVE NO CURING OTHER THAN A WET-BURLAP COVERING FOR 24 HOURS.

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(NOT FOR RELEASE)

NEW RESEARCH PROJECT APPROVED

TITLE: MOTOR TRUCK IMPACT AS INFLUENCED BY WHEEL TYPE.

APPROVED: JUNE 14, 1927.

LEADER: JAMES A. BUCHANAN.

OBJECT: TO ESTABLISH DATA FROM WHICH MAY BE DETERMINED THE RELATIVE CUSHIONING EFFECT OF VARIOUS TYPES OF MOTOR TRUCK WHEELS.

PROCEDURE: IMPACT TESTS WILL BE MADE ON VARIOUS TYPES OF
CUSHION AND RIGID TRUCK WHEELS. THESE TESTS, IN GENERAL,
WILL BE SIMILAR IN TYPE BUT MUCH LESS EXTENSIVE THAN
THE TESTS RECENTLY CONDUCTED WITH VARIOUS TIRE EQUIPMENTS. THE OPERATING CONDITIONS (LOAD, SPEED, TIRES,
ETC.) WILL BE CONSTANT, EXCEPT FOR CHANGES IN WHEEL
TYPES; AND SY A COMPARISON OF THE IMPACT FORCES PRODUCED,
A DETERMINATION WILL BE MADE OF THE CUSHIONING QUALITIES, IF ANY, INHERENT IN THE VARIOUS WHEEL TYPES IN
ACTUAL USE. IT WILL BE DESIRABLE TO RESTRICT SUCH TESTS
TO THE USE OF ONLY ONE TRUCK IN ORDER TO ELIMINATE A
POSSIBLE INFLUENCE OF TRUCK DESIGN. FOR COMPARISON WITH
THE BEST CONDITIONS OF RIGID—WHEEL OPERATION, A PNEUMATIC
TIRE STEEL—DISC WHEEL COMBINATION WILL BE INCLUDED.

THE FOLLOWING TENTATIVE SCHEDULE OF TESTS IS PROPOSED:

TRUCK: 2-TON.

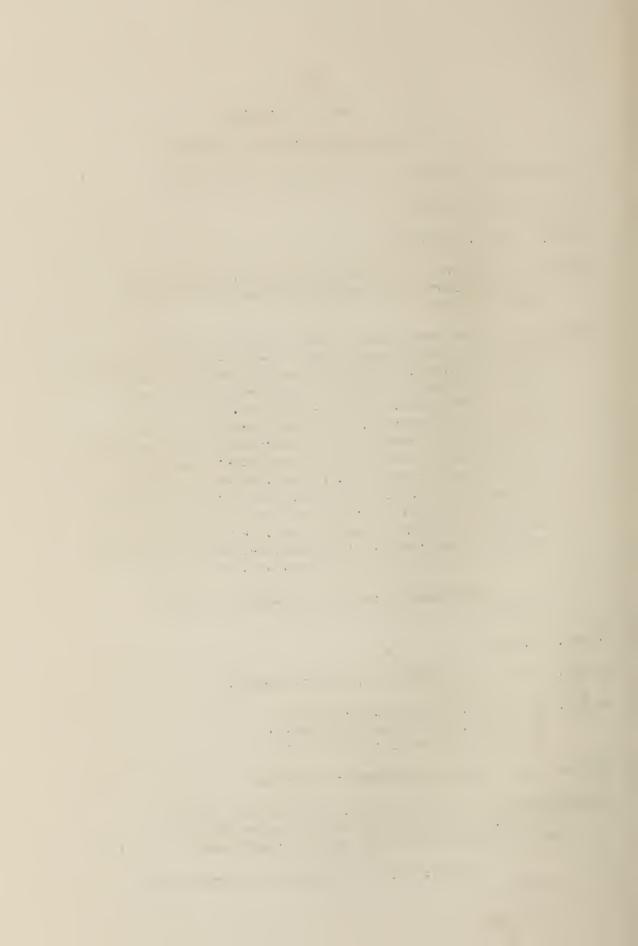
LOADS: 2500 LBS. AND 5000 LBS. PER REAR WHEEL.

Tires: 36 INCH BY 6 INCH DUAL PREUMATIC
36 INCH BY 5 INCH DUAL NEW CUSHION
36 INCH BY 4 INCH DUAL WORN SOLID

SPEEDS: FULL RANGE FROM MINIMUM TO MAXIMUM.

ROAD ROUGHNESS: THE ARTIFICIALLY ROUGHENED TEST ROAD AT ARLINGTON, WHICH INCLUDES VARIOUS SIZES AND TYPES OF STEEL OBSTRUCTIONS BOLTED TO A CONCRETE ROAD.

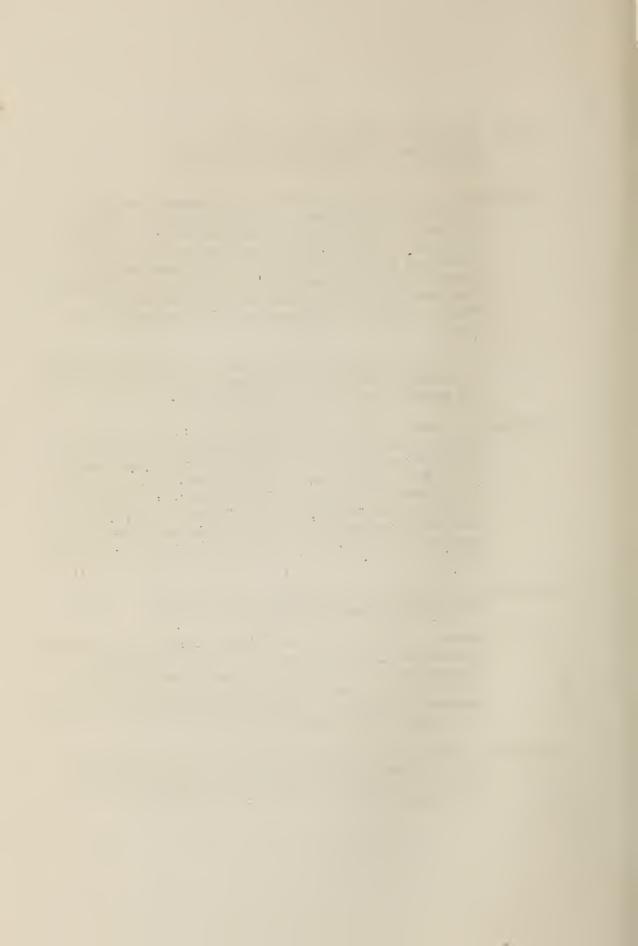
SELECTED NEARBY HIGHWAYS OF VARIOUS ROUGH-NESSES.



- WHEELB: STEEL DISC (FOR PNEUMATIC TIRES)
 WOOD SPOKE METAL FELLOE (RIGID TYPE)
 CUSHION TYPE MAKES A, B, C, ETC.
- INSTRUMENTS: THE BUREAU COIL-SPRING ACCELEROMETER MOUNTED TO RECORD THE VERTICAL ACCELERATIONS OF THE RIGHT REAR WHEEL. THE UNSPRUNG COMPONENT WILL BE COMPUTED FROM THE ACCELERATIONS FOR THE VARIOUS TEST CONDITIONS AND ADDED TO THE STATIC SPRUNG COMPONENT IN ORDER TO ARRIVE AT THE TOTAL VERTICAL IMPACT REACTION. THIS PROCEDURE WAS SUCCESSFULLY FOLLOWED IN THE RECENT "ISOGRAM" TESTS AND MATERIALLY SHORTENED THE WORK.

IN ADDITION TO THE ABOVE, IT MAY BE OF ADVANTAGE TO CONDUCT SELECTED TESTS ON THE STATIC AND IMPACT TEST-ING MACHINES AND ON THE REACTION WHEEL.

- COOPERATION: None. The manufacturers of the truck, tires, and wheels will be invited to make suggestions and will be given the opportunity to have representatives observe the tests. The consent of the highway authorities of the District of Columbia and the State of Virginia will be obtained prior to the use of highways under the respective jurisdictions. The Bureau of Standards has asked to be permitted to furnish an observer during the tests.
- LOCATION: THE ARLINGTON EXPERIMENTAL FARM AND NEARBY HIGHWAYS WHERE SUITABLE ROAD SURFACES MAY BE FOUND.
- LEGAL AUTHORITY: SECTION 24 OF THE FEDERAL HIGHWAY ACT, APPROVED NOVEMBER 9, 4324 (42 STAT. 212) FOR ADMINISTERING PROVISIONS OF THE ACT AND FOR CARRYING ON NECESSARY HIGHWAY RESEARCH AND INVESTIGATIONAL STUDIES. APPROPRIATION DESIGNATION: "COOPERATIVE CONSTRUCTION OF RURAL POST ROADS, ADMINISTRATIVE EXPENSES."
- PROPOSED EXPENDITURES: \$3,500.00, BASED ON AN ESTIMATED TEST PERIOD OF THREE MONTHS AND INCLUDING ALL SALARIES, MATERIALS, SUPPLIES, OPERATION OF EQUIPMENT AND CONTINGENCIES.



HISTORY: IN THE DECEMBER, 1921, ISSUE OF PUBLIC ROADS, RESULTS
OF IMPACT TESTS ON SEVERAL CUSHION WHEELS WERE PUBLISHED
AND INCLUDE THE ONLY AVAILABLE DATA ON THIS SUBJECT. A
NUMBER OF WHEEL COMPANIES HAVE ADVANCED CLAIMS THAT A
PROTECTION TO THE ROAD IS AFFORDED BY THE USE OF CUSHION
WHEELS.

SINCE THESE EARLIER TESTS WERE MADE, IMPROVED INSTRUMENTS AND METHODS FOR MEASURING IMPACT HAVE BEEN DEVELOPED. WITH THESE IT SHOULD BE POSSIBLE TO DETERMINE MORE DEFINITELY WHETHER OR NOT ANY PROTECTION IS AFFORDED THE HIGHWAY BY THE USE OF CUSHION WHEELS.

DATE EFFECTIVE: IT IS PROPOSED TO CONDUCT THIS WORK DURING THE SUMMER MONTHS OF 1927. THE PROGRAM CAN BE CARRIED OUT IN CONJUNCTION WITH THE OTHER MOTOR-TRUCK-IMPACT WORK NOW ON HAND. MUCH OF THE EQUIPMENT AND APPARATUS IS NOW AT THE ARLINGTON EXPERIMENTAL FARM.

