

社會福祉主事設置計畫書

德島市

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昭和二十五年五月十五日法律第一八二號公布に依る徳島市社會福祉主事は縣通牒に示されたる基準に基づき、差し當り左記計畫により實施する

記

一、要保護世帯数と福祉主事員数

八月一日現在徳島市に於ける生活扶助該當世帯数並に醫療扶助單給世帯及児童福祉身体障害を合め其の世帯数は一五九六世帯である

福祉主事の地区擔任ケース数は七十世帯毎に一人とし、茲に二十三名と決定せり

二、地区擔任者の發令整備

地区擔任者二十三名は全員現在徳島市事務吏員の職にある者に専任補職することとし八月末日之を發令す

其の内譯は次の通り豫定す (全員経験資格教當者)

(一) 現在本市援護係員中より 五名 (全員男子)

(二) 現在本市社会係員中より 五名 (全員男子)

(三) 現在本市社会係員中より 八名 (一名女子)

(四) 現在本市社会係員中より 五名 (全員男子)

以上合計二十三名

三. 面接員

面接員は二名とし差し當り従来の援護主任 社会主任

福祉主事責任の力とに當分は之を専任にすることと

見合せ事務連絡の都合上地区擔任福祉主事二名宛を

定席せしめ半日交代にて此の事務を推進せんとす

四. 査察指導員

差し當り五名を採り之を専任とせず 福祉主事二十三名中

從來此の事務に精通し優秀なる勤務成績を納めて
おる者を選抜任命し而も自から範を示す意味
に於て一地区も擔任しつゝ、査察指導の任に當らしめ
んとす

五、庶務係

福祉主事本来の任務遂行を容易ならしむる爲別に
庶務吏員三名を配置する計畫とす

IROR
CY
File

EK/ek

SUBJECT: Interview with Mayor and City Assembly Member of Tokushima City on 21 July 1950

- The Mayor come into to SCAR welfare office to make courtesy call - in city welfare office yet?*
- Miss R : Have you any paid workers yet?
- Mayor : No. They are not established yet. We will do as soon as possible. How about Takamatsu? If established we would like to know for information. We have heard about it but have not started yet.
- Miss R : *Takamatsu not so good yet but*
Ehime has started in 6 cities. I have heard that Kochi has started but I do not know how far and how well done it is. The 3 cities in Kagawa prefecture are studying reorganization of welfare office at present. Some are going well and some are not. I suggest you take into consideration the laws. Use your heads and recommendations from the prefectural welfare department chief based upon law and based upon need. Not to copy but to use your head for the people of your city.
- Mayor : We wish to have guidance and criticism from you.
- Miss R : Have Mr Tamama, the welfare dept chief give you the background of why we recommend new welfare organization, new paid officials and etc.
- Mayor : I think I have the background of legal points.
- Miss R : I wish to give the technical point, the heart of it.

Every community have problems because all people are fundamentally alike, regardless of race, etc we have feelings. As a democratic nation the welfare of the nation is as important to the nation as a heart is to a man. If the community does not give care it gets sick and dies like a person who gets sick and dies. For this reason the PH&W department was set up as a permanent part of the government. Post war mitsai-ins were used for emergency temporary aid program to prevent epidemics, mass starvation, diseases and etc. We succeeded because of the good cooperation from Americans and the Japanese but the emergency program cannot be continued for ever. Now is the time to reorganize the program. According to Mr Fujioka's case investigation there was a family who had 10 children of which 8 died of TB. The 2 alive are 19 and 21 years old who are also TB. But they are working. The girl as a baby sitter and the boy making fish cakes. This causes spread of TB. They should be isolated and given medical treatment. Trained skilled paid officials are needed to discover these cases. Does this give you an idea of what social work is?

- Mayor : *Yes but*
How are you going to train them? *Wanted to do this*
- Miss R : After selection of suitable persons selected by cities, the prefecture will make ~~in-service training~~ an in-service training plan and will be done by them. The Miyazaki speech was loaned for study. Mr Fujioka is expected to go next month for case investigation.
- Mayor : Welcomes ~~the~~ ^{all} visits from SCAR.

EK/ek

26 April, 1951

SUBJECT: Staff List of Naruto City Welfare Section as of April 1951

| Title | Name | Experience | District | Case load |
|-------------|-----------------|------------|------------------|-----------|
| Sec Chief | R Okada (50) | 1.7 years | | |
| SWS, Super. | R Suzuki (32) | 1.7 | | |
| SWS | H Amako (44) | .6 | East Muya-cho) | 150 |
| SWS | E Suezawa (39) | .6 | East Muya-cho) | |
| SWS | M Imaizumi (38) | 4.0 | West Muya-cho) | 145 |
| SWS | Y Ishimizu (36) | 1.7 | West Muya-cho) | |
| SWS | K Sakai (26) | 0.6 | Middle Muya-cho) | 140 |
| SWS | M Ota (29) | 1.0 | Middle Muya-cho) | |
| SWS | S Tezuka (36) | 1.7 | Intaker | |
| SWS | T Ishii (41) | 0.7 | Satoura-cho | 40 |
| SWS | Y Kakehashi | 1.7 | Naruto-cho | 100 |
| SWS | K Sasao (29) | 1.7 | Seto-cho | 120 |

CHIEF - general supervision of the section

SUPERVISOR: - Supervises social welfare secretaries and does clerical liaison

SWS: - 1 week to investigate applicants home
 30 hours for protection decision and etc
 30 hours for rehabilitation guidance to recipients (In progress of this schedule)

REPORT on Applicants Received and Opened Cases

| Month | LA | HA | EA | MA | VA | FA |
|----------------------------|----|----|----|----|----|----|
| <u>January</u> | | | | | | |
| Cases received | 14 | | 2 | 6 | 3 | 5 |
| Cases opened | 14 | | 2 | 6 | 3 | 5 |
| Retained or rejected cases | | | | | | |
| <u>February</u> | | | | | | |
| Received | 30 | | 3 | 10 | 4 | 4 |
| Opened | 27 | | 3 | 9 | 4 | 4 |
| Retained or rejected | 3 | | | 1 | | |
| <u>March</u> | | | | | | |
| Received | 22 | | 2 | 15 | 3 | 4 |
| Opened | 15 | | 2 | 15 | 3 | 4 |
| Retained or rejected | 7 | | | 5 | | |

6

| | | | | | | |
|-------------------|--------|--|---|----|--------|-------|
| <u>January</u> | | | | | | |
| Household | 14 | | 2 | 6 | 3 | 5 |
| Number of persons | 44 | | 3 | 6 | 3 | |
| TOTAL amount | 17,750 | | | | 8,000 | 9,200 |
| <u>February</u> | | | | | | |
| Household | 27 | | 3 | 9 | 4 | 4 |
| Persons | 103 | | 9 | 9 | | |
| Amount | 36,100 | | | | 10,000 | 7,600 |
| <u>March</u> | | | | | | |
| Households | 15 | | 3 | 10 | 3 | 4 |
| Persons | 67 | | 7 | 10 | | |
| Amount | 25,900 | | | | 9,000 | 7,600 |

Suspension and abolish of Living Aid

| Month | No. of households | No. of persons | LA amount |
|----------|-------------------|----------------|-----------|
| January | 6 | 20 | 4,350 |
| February | 7 | 15 | 5,610 |
| March | 7 | 19 | 9,300 |

Fluctuation of LA amount

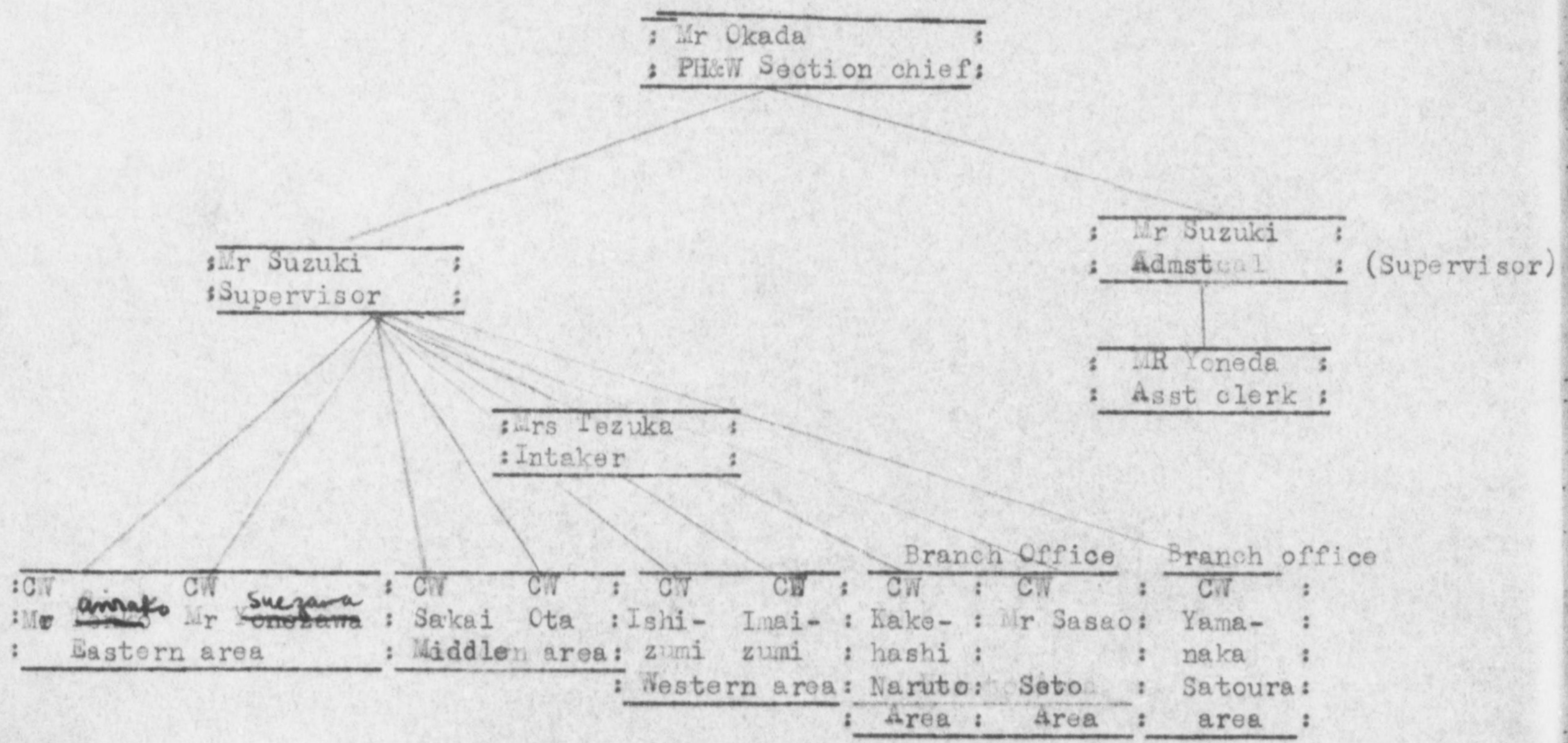
| Month | Households | Persons | Amt before fluctuation | After |
|----------|------------|---------|------------------------|--------|
| January | 13 | 60 | 34,150 | 30,400 |
| February | 15 | 43 | 17,360 | 21,010 |
| March | 21 | 80 | 38,590 | 39,990 |

SUBJECT: Investigation of Naruto City Welfare Section by Mr Fujioka on 7 November 1950

1. Description of Naruto City:

| | |
|------------|-----------------------|
| Population | 43,00 (9000 families) |
| Industry | Salt mine |
| | making Japanese tabi |
| | Medicine |
| | Commerce |
| | Farmers 50% |

2. Organization chart of Naruto City Welfare Section:



* NOTE: 6 male case workers at the main office.
3 branch offices having one case worker each.

- (1) Mr Suzuki (supervisor) is checking all the cases^{records} done by the workers. He has no responsible area but he goes out with the case workers to make spot checks.
- (2) The section chief is not doing much of the program. Only difficult cases are referred to him to look into.
- (3) Recently when a case had been closed the client came into ask the full reason and Mr Suzuki and the section chief Mr Okada had seen him and convinced him fully. The man was educated by an Imperial University. He was jobless and was protected for 1/2 a year. His daughter is an employee of the city hall. After three months he got a job and city

the protection seeing that the family can be independent now. (¥3000 for a family of 8.) Some of the people's income is quite arbitrary and for some months their livelihoods are alright but some months if weathers are bad they are in need. Mr Kada, a prefecture official says to those families only conditional relief will be given. It depends on how many days in a month they can work, the difference of three or four days is accountable. The need of investigation and also encouragement program to work.

- (4) In three branch offices, part time welfare ladies are taking care of the interview and intaking business when the designated workers are out.
- (5) Mr Yoneda, a assistant clerical worker is a teenage who is attending evening school. Mr Suzuki, supervisor is spending 4 days a month for report and statistics business. ~~In the three branch offices part time intakers (young girls) are assigned to help the welfare program when the workers are in the field.~~ Mr Suzuki also spends a day a month for the pawn shop program.

3. Procedure of application:

When clients make a visit to the city hall, Mrs Tezuka, an intaker will see them and prepare application. If extraordinary cases, then the intaker attaches special paper to the application and shift the papers to clerical worker (helper) Mr Yoneda (filing clerk). The papers then handed to responsible workers. All the applications are registered by the intaker. If cases referred by minsei-iin, then workers pay visits to the homes. After this they will register all the cases. Sometime through police people, they get information, those cases are quite positive. How many days required to make the decision after the application, around a week.

Working day schedule is not set up yet. They are trying to see what procedure to take. Only a month passed after the complete reorganization, so they have many things to fix in near future.

Mr Suzuki says they are eased very much by new system. Some of the minsei-iin had been quite difficult to convince them a few months ago. Now they can do according to their own knowledge of the protection program.

Contact with branch offices more than once a week. Case records are kept at the city hall and copies are also kept at the branch office.

Pay day to the recipients is the 15th of the month. (Welfare Section having a cash of ¥50,000 and emergency money is paid to the needy to the transient).

Money is paid to the clients at the main hall and branch offices.

The workers are quite new and not so strong enough to fix the amount at the clients home. Yes they say positively they are eligible or not. In a few months Mr Suzuki expects all the workers will grow up to that points.

No ledger, no index cards but Mr Suzuki says when he saw public nurses visiting information cards, he thought this is the thing welfare secretaries got to have. He says he will make a kind of it in the near future.

4. Running records of relief program: (LA only)

| July | July | Aug | Sep |
|----------------------|---------------|---------------|---------------|
| Application rejected | 0 | 0 | 0 |
| Opened | 21 | 36 | 21 |
| Closed | 5 | 3 | 6 |
| Case load | 574 (1624) | 607 (1737) | 622 (1778) |

5. The general picture of the needy:

Mostly widows with children. Recently remarkable increase of jobless (casual labors, blackmarketeers)

6. Discrepancy of relief program in 6 different areas if any. This is the most important business of Mr Suzuki, supervisor to get unification. The month of Oct, Nov, Dec months will reveal the fact.

Case records are all distributed between the workers at present for recertification program sake and no way to ~~look into~~ *make any checks of the records*

The result of the recertification program is going to result to increase relief money, only few of the cases are going to decrease or close.

7. Minsei-iin activities

Minsei-iin committee meeting. They are active. Mr Okada or Mr Suzuki attending. No cases are ever re-examined by minsei-iins request.

The big increase of the cases in the months of July, Aug and Sep shows that in these months, minsei-iin not active and welfare workers also not ~~appointed~~ fully so some failure of the protection business that resulted only to open cases and not close.

8. Personal History of the workers:

- (1) Mr Okada, (51) PHEW Section chief, graduated middle school, 15 months experience on the job, basic salary is ¥8551.
- (2) Mr Suzuki, (32), supervisor, graduated middle school. 15 months experience, basic pay is ¥6441.
- ✓ (3) Mr Imaizumi, (37), welfare secretary, graduated middle school, 4 yrs and 6 months experience, basic pay is ¥5769.
- Case worker ✓ (4) Mr ^{amako} ~~Tenko~~ (43), graduated higher primary school, appointed on 1 Oct 1950
~~xxxxxxxsalaryxxxx¥5769x~~
- ✓ (5) Mr Suezawa, (40), graduated middle school, appointed on Oct 1, 1950
- ✓ (6) Mr Ota (27), graduated middle school. 6 months experience
- ✓ (7) Mr Ishimizu, (36), graduated middle school, 3 yrs experience.
- ✓ (8) Mr Sakai, (26), graduated higher primary school, appointed 1 Oct '50
- (9) Mr Komeda, (21), graduated middle school, appointed on 1 Oct '50
- (10) Mrs Tezuka, (34) graduated higher primary school, 15 months experience
- Case worker ✓ (11) Mr Sasao, (29), graduated middle school, 15 months experience
- ✓ (12) Mr Kakehashi (45) graduated higher primary school, 15 months experience
- ✓ (13) Mr Yamanaka, (39), graduated higher primary school, 15 months experience

8. About three months ago, a case was decreased and the client came in the office to get the knowledge of ^{proper} procedure of how to lodge the complaint to the governor. He made the complaint. By talking with him the worker and the client came to a point to increase a little, finding some mistakes in both sides. Accordingly the complaint was withdrawn.

8. Conference with Naruto City Welfare Section Personnel and Mayor on 10 August from 14:00 to 17:00

Naruto city has 8 staffs in the welfare section and 3 in branch office. The staffs in the branch offices are part time welfare workers.

The Mayor said she was going to the States in September.

Sakai : Explained the revision of DLSL, establishment of paid officials briefly. See Tokushima City record on 9 August 1950.

Mayor : Population of Naruto city is 43,000 having 574 caseloads.

Detail of staffs are:

- a. Imaizumi (39) Primary school; 3 years experience in welfare section
Case worker (has been out a week during this month)
Child welfare and PA
- b. Mr Suzuki (32) Junior high ; 1 year in welfare section
Case worker, PA (goes out about a week in a month)
- c. Mr Izumikawa (34) Junior high ; 2 years in welfare section.
Case worker, Repatriation, physically handicapped,
wayfayers and does little PA and case work.
- d. Mr Ota (27) Junior high , 4 months
Mr Imaizumi's assistant, PA, does some case work. (few
times since assignment)
- e. Mr Sasao (28) Junior high; 2 years
PA; repatriation

- f. Mrs Tezuka (35) widow and former midwife ; 1 year
Receptionist; gives PA money to clients
- g. Mr Okada (50) discontinued junior high 3 years
Welfare Section chief
- h. Mr Yamanaka (32) Primary school; branch office case worker
Part time worker (general affairs, registration etc)

Miss R : What are your plans on the line of ministry instructions?

Mayor : Nothing has been done.

Okada : Welfare Section chief said he is lack of staff

Sakai : Official-allocation will be made from ministry.

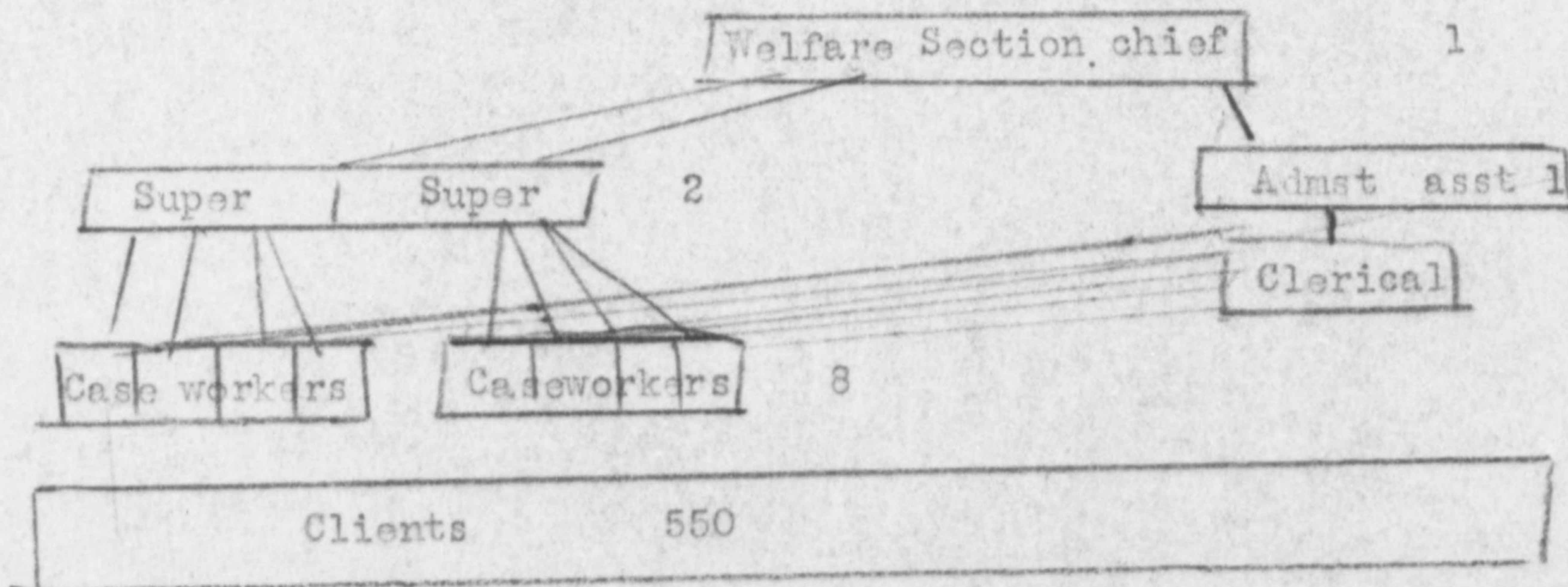
Mayor : We must approach the assembly before approval . The assembly will be held in early September. We have just completed our local tax problem .

Miss R : In the states we make a plan and stick to them until approval.

Mayor : May be good in the states but not in our country because we are lack of money. Every section requests for additional staff so we are in a hot spot.

Miss R : Miss R explained the use of government money in the past as in in Tokushima City record. See page 9. The chronic and temporary problems and how the case workers should handle these problems was explained. See Tokushima City record on page 6 and 7. (also example of a man suffering from TB)

A suggestion on reorganization chart was shown.



Have you any questions?

Okada : What will be the receptionist's work?

Miss R : The case workers should be in the office 4 days and out 2 days. I think this is most reasonable.

The receptionist will take down the address of the clients who come in. One case worker will stay in the office in rotation with the other case workers. The case worker in the office will take messages of other case workers clients and pass to the person concerned.

Okada : I think we need a specialist to handle juvenile delinquents in our city because they are abundant in our city.

Miss R : Child welfare officials and case workers can do this.

Okada : But the present delinquents is the problem.

Mayor : Will do the best we can.

Miss R : Miss R suggested that the mayor look into the welfare depts in the states and study in detail the records, files, caseworking and et

Mayor : I will do.

Miss R : Explained of how Kochi city is in progress of their paid officials private booths and bill to the city assembly. Your age group is very good here but wish they had more educational background.

Mayor : As you have explained so thoroughly we seem to have nothing to ask.

Question: If you become a needy once you depend on the PA. I wish there was some kind of side work for them that they could make a living on.

Miss R : It is not to give it is the way you give.

The mayor said he would do the best he can.