DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

This is an SCE File

File No. 092.2 - AGREEMENTS.

No.	FROM	DATE	TO	SYNOPSIS
SWNCC 15 Series - Agreement for Control Machinery for Germany.				
1	JCS	9Feb46	SWNCC	SM-4973. Memo giving Info. that JLC will collobrate with SCE on "Proposed Review of French Zone of Occupation in Germany".
2	JLC	11Feb46	JLC Dist	JLC 196/19/D. Directive to JLC on No. 1, above.
3	SCE	13Feb46	Mr.Reddleberger Col.Spangler(W) Lt.Claxton(N)	SCE -9. Aptmt on Wkg.Pty. on SWNCC 15/10/D.
4	JLPC	26Feb46	SCE Wkg. Pty.	Memo quoting cable fr USFET, on sub in No. 1, above.
5	SCE & JLC Wkg. Ptys.	13Mar46	SCE	Report of the Working Patties.
6	SCE	18Mar46	SWNCC	Encl. report of Wkg.Ptys. & indicationg SCE Apprvoal, thereof.
7	SWNCC	8Feb46	JCS	SWN-3850. Requesting appropriate agency of JCS to Collob. with SCE in preparation of report.

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THE STATE-WAR-NAVY COORDINATING COMMITTEE

WASHINGTON, D. C.

9 August 1946

MEMORANDUM FOR THE STATE MEMBER, EUROPEAN SUBCOMMITTEE
WAR MEMBER, EUROPEAN SUBCOMMITTEE
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

SCE 1, a report by the working party on SWNCC 15/13/D, is circulated for consideration by the European Subcommittee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

HOWARD W. KARBEL
Acting Secretary

CE: JAR
ME: J.L.H.

APPROVED: John Hickerson

DATE: Aug 13, 1946

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

Grant

9 August 1946

MEMORANDUM FOR THE STATE MEMBER, EUROPEAN SUBCOMMITTEE
WAR MEMBER, EUROPEAN SUBCOMMITTEE
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

SCE 1, a report by the working party on SWNCC 15/13/D, is circulated for consideration by the European Subcommittee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

Howard W. Karbel
HOWARD N. KARBEL
Acting Secretary

APPROVED: Lucius Clay
CofS for Lee Conch.

DATE: 12 Aug 46

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

9 August 1946

MEMORANDUM FOR THE STATE MEMBER, EUROPEAN SUBCOMMITTEE
WAR MEMBER, EUROPEAN SUBCOMMITTEE
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

SCE 1, a report by the working party on SWNCC 15/13/D, is circulated for consideration by the European Subcommittee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

Howard W. Karbel
HOWARD W. KARBEL
Acting Secretary

APPROVED: M.C

DATE: _____

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

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COPY NO.____

S E C R E T

SCE 1

9 August 1946

Pages 1 - 8, incl.

STATE-WAR-NAVY COORDINATING SUBCOMMITTEE FOR EUROPE

REVISION OF THE BOUNDARIES OF THE FRENCH AND AMERICAN OCCUPATION ZONES IN GERMANY
Reference: SWNCC 15/13/D

Note by the Acting Secretary

The enclosure, a report by a working party, is circulated for consideration by the European Subcommittee.

H. W. KARBEL,
Acting Secretary

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

SECRET

ENCLOSURE

Report by a
Working Party of the European Subcommittee

THE PROBLEM

1. To prepare a draft note to the French Ambassador in answer to his notes 309 and 384 to the Secretary of State, dated May 7, 1946 and June 11, 1946, respectively. (Appendices "A" and "B" to SWNCC 15/13/D)

FACTS BEARING ON THE PROBLEM

2. See Appendix "A".

DISCUSSION

3. Modifications of the present boundaries and attempts to effect a plan of joint administration of parts of two zones in which there are apparent divergencies of objectives could only have a prejudicial effect upon the efforts of the United States Government to make progress toward the economic unity of Germany which, in its judgment, must remain an object of policy.

4. The present division of Germany into four almost water-tight compartments has placed a progressively heavy burden on the United States Government.

5. This government is obliged to place a prime emphasis on attacking the economic problem of Germany.

6. Because of the little success in quadripartite negotiation the United States Government's proposal on inter-zonal cooperation as a means of meeting acute problems and as a step forward toward the unified treatment of German economy is the only practical means of putting German and European economy on the path of legitimate recovery.

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CONCLUSIONS

7. It is concluded that the draft note in Appendix "B" should be forwarded by the Department of State to the French Ambassador.

RECOMMENDATIONS

8. It is recommended that:

a. This report be forwarded to the Joint Chiefs of Staff for comment from a military point of view prior to approval by SWNCC.

b. After approval by SWNCC the Department of State forward the Note in Appendix "B" to the French Ambassador in Washington.

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SECRET

APPENDIX "A"

FACTS BEARING ON THE PROBLEM

CM-IN 4328 July 19, 1946

From: Frankfurt, Germany, CG USFET

To: War Department

Reference your WX-94172 of 12 July 1946 (Annex to Appendix "A"). Do not recommend extension of French Zone of Occupation to include Karlsruhe. Karlsruhe is the capital and political center of Baden and its transfer would make the Government of Baden more difficult. Moreover, its importance as a communications center to our Government of Germany can not be overestimated. It is a key telecommunications center through which main communications are made between Frankfurt, Stuttgart, and Munich. The railroad route through the area has almost fifty percent capacity for rail movements from the northern part of the American Zone to the southern and eastern parts and into Austria. From the point of view of Military Government in regard to the placing of Baden and Wuerttemberg under joint French and US control, the following considerations are pertinent:

A. The French proposal is for Wuerttemberg to be under American control with French Liaison and Baden to be under French control with American Liaison. This is not a quid pro quo. While both areas are deficiency areas for agriculture, there is not much difference in the size of population and volume of industry in South Wuerttemberg as compared to North Baden. However, the light industries in North Baden more nearly complement the industries remaining in the United States Zone. The transfer of North Baden to French control would increase our difficulties in developing an export trade with which to meet our food imports. Of greater import, however, is the fact that North Baden is an import cultural area with the city of Heidelberg of particular value to Military Government in accomplishing its objectives.

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B. While the Secretary of State at Paris invited any other zone to join with our zone to effect economic unity, this invitation did not extend to political unification. Such political unification is undesirable until the eventual success or failure of Quadripartite Government has been determined. The German officials in our zone would be greatly upset by the transfer. It would increase the prevailing opinion that the United States will not stay with the job in Germany and will render almost impossible our efforts to secure democratic minded officials to administer German Government. Our objectives and French objectives are quite different, particularly with respect to the utilization of German economy. An effort at Joint government would accentuate these differences and could not result in harmony and understanding. The French have refused consistently to join in the establishment of central administrative machinery which would lead to the establishment of a provisional German Government.

C. The objectives of Military Government can not be accomplished if we should comply with this French request. It offers no advantage to our administration in Germany but on the contrary positive disadvantage. Moreover, it would seem more logical for the French to be asked to return both South Wuerttemberg and South Baden to the United States as neither of these areas is self-supporting cut away from its northern area. If France obtains the Saar, there would appear little reason for its strong desire to occupy Baden unless it visualizes annexation here also.

D. The only French argument with merit is that Wuerttemberg and Baden should be set up as independent laender. While traditionally this is correct, the number of states in future Germany should be reduced and there is much to commend eventual consolidation of these two states into one state for incorporation into future Central Government. The views of some leading Germans are indicating a trend in this direction.

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S E C R E T

E. In view of our objectives in Germany, the views of our German officials must be taken into consideration with respect to the French proposal. They are unanimously and bitterly opposed to the proposed transfer. Therefore, its effect on our prestige in Germany can not be over-emphasized. From a supply and housing viewpoint any contraction of the US Zone at this time would seriously complicate an already critical housing situation. Attention is called to the heavy commitments laid on the US Zone of Occupation to furnish accommodations for persecutees, expellees and others coming into our zone. Heidelberg contains the headquarters of the 3d US Army and it is contemplated to be used as the hqs for the constabulary at a later date. It is a center of great strategic importance to the US occupation. It is recommended that the French Government be advised that the US does not propose to transfer Karlsruhe in view of its importance as a political and communications center to the US Zone and that it is unwilling to enter into joint political arrangements pending the determination of the success or failure of Quadripartite Government to establish a Central Germany Government. If and when Central German Government is established and is operating through German administrative agencies, then, and only then, will the US be prepared to discuss possible modifications in the boundary lines for occupying troops. Reference W-92445, it is not believed that the granting of the French request would preclude our capability for furnishing transportation assistance to British troops in Austria. It is pointed out, however, that the medioc route to Italy and Austria passes through Karlsruhe and the British have established a principle feed halt with transient accommodations in that city. Arrangements would have to be made with the French for the British to retain these facilities.

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ANNEX TO APPENDIX "A"

WARX 94172 July 11, 1946

From: WAR

To: Germany, Frankfurt, CG USFET

COMGENUSFET signed WARCOS info OMGUS (U.S.)

Reconsideration extension French Zone of Occupation in Germany is subject. French Embassy in Washington recently presented 2 Aides-Memoires to State Department announcing plans for electoral and constitution-making procedures comparable to those in US Zone and proposing system joint administration of restored Laender of Baden and Wuerttemberg. Specific proposals entail a revision of present zone boundaries to permit.

(1) Incorporation of Karlsruhe into the French Zone.

(2) States of Baden and Wuerttemberg to be reconstituted under mixed control, with French and US authorities agreeing to call together in each state a constitutional commission composed of representatives elected by the Kreise of the French Zone and by those of the American Zone.

French opinion is that control over Government of Wuerttemberg could then be assured by the American authorities, with the assistance of a French liaison mission charged especially with the administrative control of the southern agricultural Kreise, which would remain a part of the French Zone, and an American liaison mission would, in the same manner, assist the French authorities in control of the Government of Baden in Karlsruhe. Request your recommendations and comments, to include effect on accomplishment your mission as COMGEN USFET and as Military Governor and reference to any changes in conditions or policy since recommendations were made in your S 2213, 25 February 46, Reference WAR 92445 please indicate if granting French request would have any effect on commitments made for transportation assistance to be furnished UK for maintenance of British troops in Austria. Nothing follows.

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

SECRET

APPENDIX "B"

DRAFT NOTE

July 29, 1946

The Acting Secretary of State presents his compliments to His Excellency the Ambassador of France and has the honor to refer to His Excellency's aide-mémoire No. 309 of May 7 and No. 384 of June 11, 1946 which announce plans for electoral and administrative developments in the French zone of occupation in Germany and advance proposals for the joint administration of Baden and Wuerttemberg and for modification of the boundaries between the United States and French zones.

While noting with sympathetic understanding the desire of the French Government to introduce administrative changes which would prepare the way for the restoration of the historic states of southwestern Germany, the Acting Secretary of State believes that modifications of the present boundaries and attempts to effect a plan of joint administration of parts of two zones in which there are certain apparent divergencies of objective could only have a prejudicial effect upon the efforts of the United States Government to make progress toward the economic unity of Germany which, in its judgment, must remain an object of its policy.

The present division of Germany into four almost water-tight compartments has placed a progressively heavy burden on the United States Government. It feels obliged at the present time, therefore, to place a prime emphasis on attacking the economic problem of Germany. Because of the little success in quadripartite negotiation this Government, as the Ambassador will doubtless recall, has proposed inter-zonal cooperation as a means of meeting acute problems and as a step toward the unified treatment of German economy which the United States Government holds to be the only practicable means of putting German and European economy on the path of legitimate recovery.

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The Acting Secretary of State expresses the hope that the French Government can find it possible to give favorable consideration to the proposal for inter-zonal economic cooperation and to the considerations which bespeak economic integration of the four zones. Once the administrative and political instrumentalities necessary for the functioning of a nation-wide German economy have been firmly established, the Acting Secretary of State foresees no insuperable barrier to a reconsideration of zone boundaries as envisaged in the letter addressed on July 26, 1945 by Ambassador Winant to Mr. Massigli.

DEPARTMENT OF STATE,

Washington

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

THE STATE-WAR-NAVY COORDINATING COMMITTEE

WASHINGTON, D. C.

SCE-9
13 February 1946

COPY

MEMORANDUM FOR: Mr. J. W. Riddleberger, Steering Member,
(S-508
Major Gerald Crook (W-72002)
Commander H. E. Billingsley (N-63190)

Subject: Appointment of a Working Party,
SWNC Subcommittee for Europe

1. The State, War, and Navy Departments have designated the above-named individuals as a working party to study and report to the European Subcommittee on SWNCC 15/13/D.

2. This report will be prepared in collaboration with the Joint Logistics Committee. The coordinating member for the JLC is Colonel G. W. Beeler, Room 5258, NewWAr Building, Extension W-79977.

3. Copies of SWNCC 15/13/D ~~and J.L.C. 196/19/D~~ are enclosed herewith.

Florence Whiteside,
Ensign (W) USNR
Secretary, European Subcte

Encls.
SWNCC 15/13/D
~~JLC 196/19/D~~

Comdr Billingsley requested copy of this memo 24 Jul.
F. J.
jlc 196/19/D - #2 3 also forwarded

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

23 July 1946

Memorandum for: Mr. J. W. Riddleberger, Copy 1
(Steering Member)

Major Gerald Crook (W-72002)
4B940 Pentagon Copy 2

Lt. Comdr P. Claxton (N-61723
Room 3047 Main Navy Copy 3

Subject: Working Party on SWNCC 15/13/D

The attached paper, J.L.C. 278/6/D, is forwarded to the Working Party of the European Subcommittee in connection with their consideration of SWNCC 15/13/D.

H. W. Karbel,
Secty,
European Subcte

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COPY NO. 24

UNCLASSIFIED

J.L.C. 278/6/D

5 July 1946

JOINT LOGISTICS COMMITTEE

DIRECTIVE

REVISION OF THE BOUNDARIES OF THE FRENCH AND AMERICAN OCCUPATION ZONES IN GERMANY

References: a. J.C.S. 1625/3
b. SM-6181

Note by the Secretaries

J.C.S. 1625/3 has been referred to the Joint Logistics Committee for comment and recommendation from a military point of view in collaboration with the State-War-Navy Coordinating Subcommittee for Europe.

C. H. DONNELLY,

F. H. SCHNEIDER,

Joint Secretariat.

JUL 8 1946

3066

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FOR VICTORY BUY UNITED STATES WAR BONDS AND STAMPS

SAVE

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.

SM-6176
3 July 1946

MEMORANDUM FOR THE STATE-WAR-NAVY COORDINATING COMMITTEE:

Subject: Revision of the Boundaries of the French and American Occupation Zones in Germany.

References: a. SWNCC 15 Series.
b. SWN-4487.

In response to the request of the State-War-Navy Coordinating Committee in SWN-4487, the Joint Logistics Committee has been designated to comment and make recommendations from a military point of view on SWNCC 15/13/D, in collaboration with the State-War-Navy Coordinating Subcommittee for Europe.

For the Joint Chiefs of Staff:

A. J. McFARLAND,
Colonel, U. S. Army,
Secretary.

3060 JUL 3 1946

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COPY NO. 33

SWNCC 15/13/D

1 July 1946

Pages 47 - 51, incl.

STATE-WAR-NAVY COORDINATING COMMITTEE

DIRECTIVE

REVISION OF THE BOUNDARIES OF THE FRENCH AND AMERICAN OCCUPATION ZONES IN GERMANY
Reference: SWNCC 15 Series

Note by the Secretaries

1. At the request of the State Member (Enclosure) the Appendices, two aide-mémoire by the French Embassy in Washington, are referred to the State-War-Navy Coordinating Subcommittee for Europe for consideration and report.

2. The European Subcommittee will collaborate with the appropriate Joint Chiefs of Staff agency in the consideration of this request and in preparation of the report.

ALEXANDER D. REID
B. L. AUSTIN
RAYMOND E. COX
Secretariat

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

ENCLOSURE

Memorandum by the State Member, SWNCC

June 24, 1946

I attach hereto two aide-mémoire by the French Embassy in Washington (Appendices "A" and "B") announcing plans for electoral and constitution-making procedures comparable to those of the U.S. zone and proposing a system of joint administration of the restored Laender of Baden and Wuerttemberg. It is to be noted also that the French Government wishes at the same time the transfer of Karlsruhe, capital of Baden, to the French zone of occupation.

I recommend that the French proposals be referred to the Subcommittee for Europe for consideration and report.

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APPENDIX "A"

(Translation)

TC No. 24444

EMBASSY OF FRANCE
IN THE UNITED STATES

Washington, May 7, 1946

No. 309
AB / AC

A I D E - M E M O I R E

The French Authorities have decided to hold elections shortly in the French occupation zone in Germany. The date of September 1 has been fixed for the municipal elections, that of October 1 for the district (cercles) elections. A draft constitution for each state (Land) will be drawn up by the representatives elected by the districts with a view to its eventual submission to a referendum. This procedure is very similar to that adopted in the American zone.

In order that it may be followed, however, the framework of the former territorial units should be re-established as far as possible.

The Embassy of France has already repeatedly had occasion to invite the attention of the Department of State to the advisability of proceeding without delay to a revision of the boundaries of the French and American occupation zones, which will take more into account the former territorial divisions.

By a note under date of April 22, the Department of State, while recognizing the merits of the French request, replied that the American Government was not yet in a position to undertake such revision.

If the re-establishment of a State of Baden under French control and of a State of Württemberg under American control is not possible immediately, it would however, be advisable to

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proceed at once to the re-establishment of those states under a joint control. The identity of the electoral and constitutional procedures adopted in the two zones already favors the execution of such a plan. It would only be necessary, in order to make this possible, to undertake a preliminary rectification of the present boundaries of the two zones, so that the city of Karlsruhe, the capital of the State of Baden, may be in the French zone, while Stuttgart, the capital of Württemberg, would remain in the American zone. Such rectification would leave to the American Authorities the disposition of the region and the city of Mannheim, to which they appear to attach particular importance from the point of view of industry and of communications.

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APPENDIX "B"

EMBASSY OF FRANCE
IN THE UNITED STATES

Washington, June 11, 1946

No. 384

AW/RT

A I D E - M E M O I R E

By its aide-mémoire No. 309 of May 7 the Embassy made known to the Department of State the decision of the French authorities to proceed shortly to hold municipal and Kreis elections in the French zone of occupation in Germany.

The Embassy expressed the concern of the French Government to restore the unity of the states of Baden and Wuerttemberg and indicated that, to this end, a slight modification of zone boundaries was necessary. The Embassy is now in a position to add to this aide-mémoire the following explanations:

French policy in Germany is at present guided, as is American policy, by the desire to assign to local German authorities a greater role in administration. Consequently the French authorities are concerned to hasten the reconstitution of the Laender which should serve as a framework of German political life.

The Embassy has already had several occasions to point out that the parts of Baden and Wuerttemberg lying in the French zone do not constitute viable political entities. In order to remedy the serious inconveniences resulting from this situation, the French authorities have decided to institute, in those parts of Baden and Wuerttemberg occupied by France, an electoral and constitutional procedure comparable to that already adopted in the American zone which will make possible the reconstitution of the two states of Baden and Wuerttemberg under mixed control.

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Thereafter, it will suffice for the French and American authorities to agree to call together in each state a constitutional commission which would be composed of representatives elected by the Kreise of the French zone and by those of the American zone.

Control over the Government of Wuerttemberg could then be assured by the American authorities with the assistance of a French liaison mission charged especially with the administrative control of the southern agricultural Kreise which would continue to be a part of the French zone. An American liaison mission would in the same manner assist the French authorities in the control of the government of Baden in Karlsruhe.

The realization of this proposal makes it necessary to effect a rectification of the existing zone boundaries which will permit the incorporation of Karlsruhe, the capital of Baden, into the French zone.

This reorganization of the control of the two German states would not entail a modification of the present economic régime, especially with respect to the disposition of resources in the American and French zones respectively, as long as present conditions of occupation are maintained.

By reason of the nearness of the date fixed for the elections in the French zone of occupation, the Embassy of France would place a premium upon receiving without delay the response of the American Government to its aide-mémoire of May 7.

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SAVE

SECRET

THE STATE-WAR-NAVY COORDINATING COMMITTEE

WASHINGTON, D. C.

FOR VICTORY BUY UNITED STATES WAR BONDS AND STAMPS

SWN-3850
8 February 1946

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Request of French Government to Review its Zone of Occupation in Germany.

References: a. SWNCC 15/9
b. J.C.S. 577 Series

1. Enclosed is a copy of SWNCC 15/10/D on the above subject which has been referred to the State-War-Navy Coordinating Subcommittee for Europe for consideration and report.

2. It is requested that an appropriate agency of the Joint Chiefs of Staff be directed to collaborate with the above mentioned Subcommittee in the preparation of a report to be submitted to the Joint Chiefs of Staff and the State-War-Navy Coordinating Committee.

3. It is further requested that the State-War-Navy Coordinating Committee be advised of the agency of the Joint Chiefs of Staff designated to work with the European Subcommittee.

For the State-War-Navy Coordinating Committee:

A. D. REID,
Secretary

Enclosure:
Copy No. 49, SWNCC 15/10/D

(7)

Miss W.

SECRET

Copy for European Subcommittee

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

THE STATE-WAR-NAVY COORDINATING COMMITTEE

WASHINGTON, D. C.

18 March 1946

Memorandum for the Secretariat, SWNCC:

Subject: SWNCC 15/10/D

Enclosure: Report of the SWNC Subcommittee for Europe on SWNCC 15/10/D

The State, War, and Navy members of the SWNC Subcommittee for Europe concur in the attached report on SWNCC 15/10/D.

Florence Whiteside
Secretary, European Subcommittee

6

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SECRET

SECRET
SWNCC
13 March 1946

STATE-WAR-NAVY COORDINATING COMMITTEE

REQUEST OF THE FRENCH GOVERNMENT TO REVIEW ITS ZONE OF OCCUPATION IN GERMANY

References: a. SWNCC 15/9
b. SWNCC 15/10/D
c. JCS 577 Series

Report by the State-War-Navy Coordinating Subcommittee for Europe
In Collaboration with the Joint Logistics Committee

THE PROBLEM

1. To make a report to the State-War-Navy Coordinating Committee (SWNCC) on the request of the French Government to review its zone of occupation in Germany.

FACTS BEARING ON THE PROBLEM

2. Under date of January 31, 1946, The French Embassy in Washington transmitted a note (Appendix "B" to SWNCC 15/10/D) to the State Department which requested that a revision of the French Zone of Occupation in Germany should be made with certain suggestions as to how this revision might be accomplished. In addition, the note summarized correspondence on this matter between the Commanding General, United States Forces, European Theater (CG, USFET) and General Koenig in which the former suggested that this question be discussed on a governmental level.

3. On February 14, 1946, in WAR 97017 (Appendix "C"), CG, USFET, was informed of the official request of the French Government and his comments and recommendations on the French proposal were requested.

4. In S 2213, 25 February 1946 (Appendix "D"), CG, USFET, informed that it was inadvisable to consider the French proposal at this time. CG, USFET's recommendations were based primarily on logistical considerations, although numerous political disadvantages were predicted if any boundary changes were to be effected prior to an agreement by the occupying powers on the future governmental structure for Germany.

DISCUSSION

5. See Appendix "B".

SECRET

(6)

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

SECRET

CONCLUSIONS

6. A revision of the boundaries of the United States Zone of Occupation in Germany is not warranted at this time, and [redacted] the French Government should be so advised.

RECOMMENDATION

7. That SWNCC and the Joint Chiefs of Staff approve this report and, [redacted], that the memorandum in Appendix "A" be forwarded by SWNCC to the Secretary of State.

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APPENDIX "A"

MEMORANDUM FOR THE SECRETARY OF STATE

The State-War-Navy Coordinating Committee, in collaboration with the Joint Chiefs of Staff, has considered the request of the French Government to revise the French Zone of Occupation in Germany and has concluded that no revision of the present boundaries is warranted at this time.

It is recommended that the Annex, a note stating the position of the United States Government, be dispatched to the French Government.

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

SECRET

ANNEX TO APPENDIX "A"

DRAFT NOTE

The Secretary of State presents his compliments to His Excellency the Ambassador of France and has the honor to refer to the Ambassador's note of January 31, 1946, in which is stated the desire of the French Government to restore the territorial unity of Baden by the incorporation of the whole Land in the French zone of occupation.

The interested agencies of this Government have studied the French suggestion and recognize the desirability, in the interest of promoting the emergence of sound and organic units of German provincial government, of seeking means for bringing about the eventual restoration of Baden and Wuerttemberg as separate entities in a federal Germany.

The Secretary of State recalls the statement contained in the letter which the United States Ambassador to the Court of St. James, Mr. John G. Winant addressed on July 26, 1945 to Mr. Rene' Massigli, to the effect that the United States Government, at a later stage in the Allied occupation of Germany, would review the assignment of the areas constituting the French and United States zones "in the light of the then prevailing conditions of occupation and the requirements of the respective forces of occupation."

This statement still represents the views and intentions of the United States Government, which believes, however, that it would be premature to initiate a discussion of the revision of zone boundaries before the projected central German agencies have been established and have begun to function effectively.

Department of State,

Washington

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

SECRET

APPENDIX "B"

DISCUSSION

1. Rail lines, supply and signal installations are heavily concentrated in the Mannheim-Karlsruche area. These installations are necessary for the supply and maintenance of the U.S. occupation forces in Germany and any loss of the above facilities would seriously hamper supply operations in the entire southern and eastern portions of the U.S. Zone of occupation.

2. U.S. military control of the Rhine ports, and the signal installations in Mannheim and Karlsruhe and the rail lines and repair facilities, and supply installations in the Mannheim-Karlsruhe area are essential to the security of the U.S. occupation forces and to their employment in case of an emergency which may arise at any time. ~~It is estimated that U.S. occupation in Germany may continue at least through 1950.~~

3. In S 2213, 25 February 1946, CG, USFET, has indicated that prestige of American Military Government is dependent upon maintenance of present boundaries until the future governmental structure for Germany is agreed upon by the four occupying powers. A satisfactory Military Government organization and a Land Administration has been established in the Land Wurttemberg-Baden in the U.S. Zone. The present organization provides satisfactory representation to the inhabitants of those portions of Baden and Wurttemberg which are under U.S. control. It must be recognized that it is generally more practicable to administer an area which is organized along provincial lines; however, since the present administration is working satisfactorily, it does not appear advisable to make a change unless some particular benefits will result from such action. Military Government personnel in Germany do not believe that a change in present boundaries or organization will produce any benefits until the projected central agencies have been established in Germany and are working effectively.

4. In the event that centralized control of communications and transportation is established and functioning, it is possible that U.S. military control of the area in question could be relinquished without jeopardizing the security of our occupation forces.

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

S E C R E T

APPENDIX "C"

CABLE

From: WARCOS (OPD)

TO: CG USFET Main Frankfurt Germany

Nr: WAR 97017 13 Feb 46

APPENDIX "D"

CABLE

From: CG USFET Mail Frankfurt Germany (McNarney)

To: War Department (WARCOS)

Nr: S 2213 25 Feb 46 (IN-5565, 26 Feb 46)

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

SECRET

THE JOINT CHIEFS OF STAFF
Joint Logistics Plans Committee
Washington 25, D.C.

26 February 1946

SECRET

MEMORANDUM FOR: Mr. J.W. Riddleburger, Room 372, State Department
Lt. Colonel R.S. Spangler, C.A.D., W.D.,
Room 2B926 Pentagon
Lt. Comdr. P.P. Claxton, Op-35, CNO, Room 3047,
Navy Department
Ensign F. Whiteside, Secretary, European Subcommittee
of the State-War-Navy Coordinating Committee,
Room 178, State Department

Subject: Proposed review of French Zone of Occupation in Germany

For the information of the working party of the European Subcommittee of the State-War-Navy Coordinating Committee assigned to report on the above subject, there is quoted below cable 52213 of 25 February 1946 from CG, USFET, containing his comments and recommendations on this subject.

"Reference W-97017 dated 13 Feb 46. Do not recommend extension of French Zone of Occupation to include Karlsruhe and Mannheim. This action would sever 1 of the 2 main lines of supply from the north which constitutes almost 50% of the supply capacity for Wuerttemberg, Southern Bavaria and Austria. Main classification yards are located in both cities. Rail transportation operations in the entire southern and eastern portions of the U. S. Zone would be seriously hampered. Supply installations of a permanent type are heavily concentrated in the Mannheim and Karlsruhe areas. These cities were selected after extensive survey within the U. S. Zone Relocation and movement of these installations would require a large number of service troops not presently available and would place a heavy burden on the already overloaded transportation system. Mannheim is an extremely important hub in the communications network for the U. S. Zone. In order to properly move coal by inland water transport it is essential that the U. S. have control of Rhine ports. Mannheim is very important in this regard and Karlsruhe to a lesser degree. Assignment of these two towns and surrounding areas to the French would give them control of the Rhine from the British Zone to Switzerland. The U. S. should share in the Rhine control. Continued possession of Mannheim and Karlsruhe provide greater flexibility for movement of supplies and troops in case of an emergency. From the point of view of military government the following considerations have a direct bearing.

"A. Military Government has organized the US Zone of Occupation into 3 state units and has established German government in these three states.

"B. The separation of any further territory to include Karlsruhe and Mannheim at this time would jeopardize success of German administrative machinery.

"C. It would indicate a lack of stability to our state boundaries.

"D. Existing difficulties in communications would increase greatly in the US Zone with the loss of Karlsruhe and Mannheim and importation of civil needs into the US Zone would be made more difficult with our Rhine River ports under French jurisdiction.

FEB 27 1946
STATE WAR & NAVY COORDINATING COMMITTEE

SECRET

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

SECRET

26 February 1946

Subject: Proposed review of French Zone of Occupation in Germany

"E. We would remove an industrial area from our Zone which would make that zone even less independent economically than at present.

"F. Prestige of American military government necessitates the holding of present boundaries until the future governmental structure of Germany is agreed by the 4 occupying powers.

"G. The execution of our military government mission would be made most difficult by such a transfer of territory. Any change therefore in the boundary between the French and American zones at this time is considered highly undesirable for the above reasons.

"If and when central administrative machinery is established it should be possible to fix permanently the state boundaries within Germany. When this is accomplished and state Governments are functioning uniformly under a federalized structure, the origin of occupying troops would become less important and the French proposal reconsidered."

W.W. WILCOX, Lt. Colonel, USA,
Secretary.

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

DEPARTMENT OF STATE

JPG

OFFICE
DIVISION OF EUROPEAN AFFAIRS

February 11, 1946

EUR - Mr. Matthews:

Attached hereto is a SWNCC paper which has been referred to the State-War-Navy Coordinating Subcommittee for Europe for study and recommendation. Would you be good enough to designate an officer as the working party member? I presume that both Culbertson and Riddleberger are vitally interested in this document. Would you please notify me as soon as convenient in order that I may so inform SWNCC.

John P. Gardiner

John P. Gardiner

Riddleberger 33-34

EUR:JPG:nla

OFFICE OF EUROPEAN AFFAIRS
DIRECTOR
FEB 11 1946
MR MATTHEWS
DEPARTMENT OF STATE

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

SECRET

THE STATE-WAR-NAVY COORDINATING COMMITTEE

WASHINGTON, D. C.

SCE-9
13 February 1946

MEMORANDUM FOR: Mr. J. W. Riddleberger, Steering Member (S-508)
~~Lt. Col. R. S. Spangler~~ (W-3968)
Lt. P. P. Claxton (N-61723) — Maj. Gerald Crook.

SUBJECT: Appointment of a Working Party, SWNC Subcommittee for Europe

1. The State, War, and Navy Departments have designated the above-named individuals as a working party to study and report to the European Subcommittee on SWNCC 15/10/D.

2. This report will be prepared in collaboration with the Joint Logistics Committee. The coordinating member for the JLC is Colonel G. W. Beeler, Room 5258, New War Building, extension 79977 (War).

3. Copies of SWNCC 15/10/D and J.L.C. 196/19/D are enclosed herewith.

Florence Whiteside
Ensign (W) USNR
Secretary, European Subcommittee

33+34 already delivered to Mr. Riddleberger Room 372
Encl. no copy to Mr. Claxton
cy. 40 SWNCC 15/10/D - Col Spangler 4B-943
cy. 24 J.L.C.196/19/D - Mr. Riddleberger
35 - Col Spangler
36 - Lt. Claxton
cc: Col. Beeler

Request of French Government to Review its Zone of Occupation in Germany

15/11 - 18 mar 46

(3)

SECRET

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

S E C R E T

COPY NO. 27

J.L.C. 196/19/D

11 February 1946

JOINT LOGISTICS COMMITTEE

DIRECTIVE

PROPOSED REVIEW OF FRENCH ZONE OF OCCUPATION IN GERMANY

References: a. J.C.S. 577 Series
b. J.C.S. 1625
c. SM-4982

Note by the Secretaries

J.C.S. 1625 has been referred to the Joint Logistics Committee for collaboration with the State-War-Navy Coordinating Subcommittee for Europe in the preparation of a report as to the military point of view.

C. H. DONNELLY,

W. H. EDWARDS,

W. B. SALE,

Joint Secretariat.

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

S E C R E T

COPY NO. 28

J.L.C. 196/19/D

11 February 1946

JOINT LOGISTICS COMMITTEE

DIRECTIVE

PROPOSED REVIEW OF FRENCH ZONE OF OCCUPATION IN GERMANY

References: a. J.C.S. 577 Series
b. J.C.S. 1625
c. SM-4982

Note by the Secretaries

J.C.S. 1625 has been referred to the Joint Logistics Committee for collaboration with the State-War-Navy Coordinating Subcommittee for Europe in the preparation of a report as to the military point of view.

C. H. DONNELLY,

W. H. EDWARDS,

W. B. SALE,

Joint Secretariat.

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

S E C R E T

COPY NO. 23

J.L.C. 196/19/D

11 February 1946

JOINT LOGISTICS COMMITTEE

DIRECTIVE

PROPOSED REVIEW OF FRENCH ZONE OF OCCUPATION IN GERMANY

References: a. J.C.S. 577 Series
b. J.C.S. 1625
c. SM-4982

Note by the Secretaries

J.C.S. 1625* has been referred to the Joint Logistics Committee for collaboration with the State-War-Navy Coordinating Subcommittee for Europe in the preparation of a report as to the military point of view.

C. H. DONNELLY,

W. H. EDWARDS,

W. B. SALE,

Joint Secretariat.

* This is Same as 15/10/D
JLC 2 78/6/D is same as 15/13/D
JCS 1625/3

FEB 11 1946

AVY COORDINATING

DECLASSIFIED E.O. 11652 Sec. 3(E) and 5(D) or E NND # 740132

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.

SM-4973
9 February 1946

SECRET

MEMORANDUM FOR THE STATE-WAR-NAVY COORDINATING COMMITTEE:

Subject: Proposed Review of French Zone of Occupation in Germany.

References: a SWNCC 15/10/D.

b SWN-3850.

Pursuant to the request in paragraph 2 of reference b, the Joint Logistics Committee has been directed to collaborate with the State-War-Navy Coordinating Subcommittee for Europe in the preparation of a report on the above subject.

For the Joint Chiefs of Staff:

C. J. MOORE,
Captain, U. S. Navy,
Deputy Secretary.

FEB 11 1946

STATE WAR & NAVY COORDINATING COMMITTEE

1952

SECRET

(1)