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SWN-4901
13 December 1946

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 206/12 dated 12 December 1946 is circulated for consideration by the Committee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

R. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

SWNCC SECRETARIAT

- State Member _____
- Army Member _____
- Navy Member _____
- Ass't State Member _____
- Ass't Army Member _____
- Ass't Navy Member _____
- Executive Secretary _____
- Ass't Exec. Secretary _____
- State Adm. Assistant _____
- Army Adm. Assistant _____
- Navy Adm. Assistant _____
- File _____

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SWNCC SECRETARIAT

State Member
Army Member
Navy Member
Asst State Member

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SM-4979
13 December 1946

VFF:aj

Asst Army Member
Asst Navy Member
Executive Secretary
Asst Exec. Secretary
Sec. Adm. Assistant
Army Adm. Assistant
Navy Adm. Assistant
File

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Withdrawal from the Philippines.

References: a. SWNCC 340/1
b. SM-5233

By informal action on 12 December 1946 the State-War-Navy Coordinating Committee approved SWNCC 340/1 after amending. A copy of the revised approved paper is enclosed.

Approval of this paper by the War Department Member, SWNCC, was qualified by the following statement:

"In view of the text of the communications on page 7 and the Secretary of State's note on page 9, if the Filipino and the U.S. Government desire the War Department to continue a token force in the Philippines, it will be necessary that the President issue a specific directive to that effect."

Copies of the approved paper have been transmitted to the War and Navy Departments for information and necessary implementation.

The Department of State has been instructed to use the draft base agreement in Appendix "C" as a basis for negotiation with the Philippine Government.

It is requested that the Joint Chiefs of Staff confirm or reconsider their views on U.S. military assistance to the Philippines (SM-5233 dated 12 March 1946) in light of the President's decision on withdrawal of forces.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary

Enclosure:
Copy No. 38, SWNCC 340/1

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SWNCC SECRETARIAT

SWN-4978
13 December 1946

State Member	_____
Army Member	_____
Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
File	_____

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MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: Withdrawal from the Philippines.

References: a. SWNCC 340/1
b. SWNCC 276

By informal action on 12 December 1946 the State-War-Navy Coordinating Committee approved SWNCC 340/1 after amending.

A copy of the approved paper is forwarded for information and necessary implementation by the Navy Department.

Approval of this paper by the War Department Member, SWNCC, was qualified by the following statement:

"In view of the text of the communications on page 7 and the Secretary of State's note on page 9, if the Philippines and the U.S. Government desire the War Department to continue a token force in the Philippines, it will be necessary that the President issue a specific directive to that effect."

The Department of State has been instructed to use the draft base agreement in Appendix "C" as a basis for negotiation with the Philippine Government.

The Joint Chiefs of Staff have been requested to confirm or reconsider their views on U.S. military assistance to the Philippines (enclosure to SWNCC 276) in light of the President's decision on withdrawal of forces.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
Copy No. 37, SWNCC 340/1

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SWNCC SECRETARIAT

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

SWN-4977
13 December 1946

State Member	_____
Army Member	_____
Navy Member	_____
State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Navy Adm. Assistant	_____
File	_____

VFF:aj

MEMORANDUM FOR THE SECRETARY OF WAR:

Subject: Withdrawal From the Philippines.

References: A. SWNCC 340/1
B. SWNCC 276

By informal action on 12 December 1946 the State-War-Navy Coordinating Committee approved SWNCC 340/1 after amending.

A copy of the approved paper is forwarded for information and necessary implementation by the War Department.

Approval of this paper by the War Department Member, SWNCC, was qualified by the following statement:

"In view of the text of the communications on page 7 and the Secretary of State's note on page 9, if the Philippines and the U.S. Government desire the War Department to continue a token force in the Philippines, it will be necessary that the President issue a specific directive to that effect."

The Department of State has been instructed to use the draft base agreement in Appendix "C" as a basis for negotiation with the Philippine Government.

The Joint Chiefs of Staff have been requested to confirm or reconsider their views on U.S. military assistance to the Philippines (enclosure to SWNCC 276) in light of the President's decision on withdrawal of forces.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
Copy No. 36, SWNCC 340/1

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TOP SECRETTHE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.SWN-4976
13 December 1946

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Withdrawal from the Philippines.

References: a. SWNCC 340/1
b. SWNCC 276

By informal action on 12 December 1946 the State-War-Navy Coordinating Committee approved SWNCC 340/1 after amending. A copy of the revised approved paper is enclosed.

It is requested that the draft base agreement in Appendix "C" be used by the Department of State as a basis for negotiation with the Philippine Government. Ten copies of the draft agreement in the clear are also attached for this purpose.

Approval of this paper by the War Department Member, SWNCC, was qualified by the following statement:

"In view of the text of the communications on page 7 and the Secretary of State's note on page 9, if the Filipinos and the U.S. Government desire the War Department to continue a token force in the Philippines, it will be necessary that the President issue a specific directive to that effect."

Copies of this paper have been transmitted to the Secretaries of War and Navy for necessary implementation, and to the Joint Chiefs of Staff with a request that they confirm or reconsider their views on U.S. military assistance to the Philippines (enclosure to SWNCC 276) in light of the President's decision on withdrawal of forces.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
SWNCC 340/1, Copy No. 35
10 copies, Draft Agreement

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SWNCC SECRETARIAT

SWN-4076
13 December 1946

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
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MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Withdrawal from the Philippines.

**References: a. SWNCC 340/1
b. SWNCC 276**

By informal action on 12 December 1946 the State-War-Navy Coordinating Committee approved SWNCC 340/1 after amending. A copy of the revised approved paper is enclosed.

It is requested that the draft base agreement in Appendix "C" be used by the Department of State as a basis for negotiation with the Philippine Government. Ten copies of the draft agreement in the clear are also attached for this purpose.

Approval of this paper by the War Department Member, SWNCC, was qualified by the following statement:

"In view of the text of the communications on page 7 and the Secretary of State's note on page 9, if the Philippines and the U.S. Government desire the War Department to continue a token force in the Philippines, it will be necessary that the President issue a specific directive to that effect."

Copies of this paper have been transmitted to the Secretaries of War and Navy for necessary implementation, and to the Joint Chiefs of Staff with a request that they confirm or reconsider their views on U.S. military assistance to the Philippines (enclosure to SWNCC 276) in light of the President's decision on withdrawal of forces.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
SWNCC 340/1, Copy No. 35
10 copies, Draft Agreement

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13 December 1946

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

Subject: Summary of SWNCC Activity.

During the period 20 November - 10 December 1946, the State-War-Navy Coordinating Committee cleared informally five papers.

Emigration of Soviet Nationals Under Sponsorship of Accredited Agency from the U.S. Zone of Germany (SWNCC 46/15)

The Committee approved:

a. The dispatch of a message to the Commanding General, United States Forces in Europe, authorizing him to arrange for the emigration of those Soviet nationals who leave the zone under the sponsorship of an accredited agency and who do not, in the opinion of CG, USFET fall within the terms of the Yalta Agreement as being subject to forcible repatriation.

b. The dispatch of a message to CG, U.S. Forces Austria asking him to comment on the applicability of the above message to the situation existing in Austria.

Publicity Aspect of Proposed Instructions by SCAP Authorizing Japanese Research in Technological Subjects (SWNCC 52/24)

The Committee approved the suggestion of the Joint Chiefs of Staff to insert the phrase "but not less restrictive" after the word "other" in the second line on page 74 of SWNCC 52/23. This would insure protection of U.S. security interests by limiting the U.S. Member of the FEC to accepting the position presented in Appendix "B" of the report or one that does not permit greater latitude to Japanese scientific research, development, and academic instruction in the field of atomic energy than that set forth in Appendix "B".

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Draft Trusteeship Agreement for the Japanese Islands
(SWNCC 59/8 - 59/9)

The Committee approved:

a. The recommendation that no further action be taken with respect to SWNCC 59/1, 59/3, 59/4, 59/5, 59/8 and 59/7 since events have overtaken the problems set forth in these papers.

b. A memorandum by the War Member stating:

"The decision of the President, that the United States will attempt to arrange United Nations trusteeships for former Japanese Islands over which we desire to exercise control, resolved the question as to the means of control the United States prefers. It did not resolve the question of which former Japanese Islands, other than the ex-Japanese Mandates, are to be proposed as United Nations trusteeships with the United States as administering authority.

"It is my understanding that SWNCC is in accord with all recommendations of the Joint Chiefs of Staff concerning specific islands or island groups to be controlled by the United States, with the exception of the Ryukyus. It would appear that the Ryukyus question, and possibly the matter of timing United States trusteeship proposals other than for the Mandates, will continue to require active SWNCC consideration."

An ad hoc Committee has been designated to study and report on this question at a propitious time.

Exploitation of German and Austrian Scientists and Important Technicians in the United States by Immigration (SWNCC 257/26 as amended by SWNCC 257/27)

The Committee approved:

a. The procedures set forth by the Departments of State and Justice for regularizing the status of German and Austrian scientists after their arrival in the United States.

b. These procedures be forwarded to the Joint Chiefs of Staff as a reply to their memorandum on the subject.

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TOP SECRET**Interim Import-Export Policy for Japan (SWNCC 128/3 - 128/4)**

The Committee approved the amendments to SWNCC 128/3 proposed by the Joint Chiefs of Staff in SWNCC 128/4 which provided that:

a. Paragraph 14 is amended as follows:

"In an emergency, the Supreme Commander may import without prior approval by the United States Government not more than two months' import requirements of any item in the categories defined in 17 a and 17 b below except for supplies subject to allocation by the International Emergency Food Council, providing such imports can be financed by appropriated War Department funds, or can be financed from the proceeds of Japanese exports."

b. Paragraph 21 is amended as follows:

"The commodity requirements for prevention of disease and unrest and to accomplish the objectives of the occupation will be met:

"a. To the maximum extent by the indigenous resources.

"b. To the maximum extent from excess U.S. Government stocks in Asia and the Pacific, not required for Korea. Additional commodities, suitable in type and cost to Japan's economy and available in surplus property stocks and not required by Korea, should be obtained within the limits of Foreign Liquidation Credits made available to SCAP.

"c. To the minimum extent by imports."

For the State-War-Navy Coordinating Committee:

H. W. ROSELEY,
Secretary

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SWN-4975
12 December 1945

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Division of German Naval Vessels

- References:**
- a. SWNCC 208/17
 - b. SWNCC 208/20
 - c. SWN-4558
 - d. SWN-3883

By informal action on 12 December 1945 the State-War-Navy Coordinating Committee approved on behalf of the United States Government the special U.S.A.-U.K. Supplement to the report of the Tripartite Naval Commission (SWNCC 208/20).

The Special U.S.A.-U.K. Supplement (Floating Boats) to the Report of the Tripartite Naval Commission Recommending the Allocation of the German Surface Navy and the German Submarine Fleet to the Government of the Union of Soviet Socialist Republics, the Government of the United Kingdom of Great Britain and Northern Ireland, the Government of the United States of America, dated 6 December 1945, is forwarded herewith for retention by the State Department. It is requested that this Supplement be embodied in the Report of the Tripartite Naval Commission dated 6 December 1945, which was forwarded to the Department of State as the enclosure to SWN-3883, dated 15 February 1945.

For the State-War-Navy Coordinating Committee:

- State Member _____
- Army Member _____
- Navy Member _____
- Ass't State Member _____
- Ass't Army Member _____
- Ass't Navy Member _____
- Executive Secretary _____
- Ass't Exec. Secretary _____
- State Asst. _____
- Army Adm. Assistant _____
- Nav. Asst. _____

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J. H. HILLDRING,
Chairman

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12 December 1946

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MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: Division of German Naval Vessels**References:** a. SWNCC 208/17
b. SWNCC 208/20

By informal action on 12 December 1946 the State-War-Navy Coordinating Committee approved on behalf of the United States Government the special U.S.A.-U.K. Supplement to the report of the Tripartite Naval Commission (SWNCC 208/20).

The Special U.S.A.-U.K. Supplement (Floating Docks) to the Report of the Tripartite Naval Commission Recommending the Allocation of the German Surface Navy and the German Submarine Fleet to the Government of the Union of Soviet Socialist Republics, the Government of the United Kingdom of Great Britain and Northern Ireland, the Government of the United States of America, dated 6 December 1945, has been forwarded to the Department of State for retention with the request that it be embodied in the Report of the Tripartite Naval Commission dated 6 December 1945.

For the State-War-Navy Coordinating Committee:

SWNCC SECRETARIAT

State Member _____
 Army Member _____
 Navy Member _____
 Ass't State Member _____
 Ass't Army Member _____
 Ass't Navy Member _____
 Executive Secretary _____
 Ass't Exec. Secretary _____
 State Adm. Assistant _____
 Army Adm. Assistant _____
 Navy Adm. Assistant _____
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 J. H. HILLDRING,
 Chairman

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12 December 1946

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

**Subject: Review of Policies and Procedures
Governing Disclosure of Classified
Military Information to Other Nations.****Reference: SM-6563**

The State-War-Navy Coordinating Committee requests that the British Chiefs of Staff be informed that the United States accepts the proposal in paragraph 2 of CGS 953/1.

For the State-War-Navy Coordinating Committee:**H. W. MOSELEY,
Secretary**SWNCC SECRETARIAT

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
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**SWN-4972
12 December 1946**

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

**Subject: Restitution of Certain Danube River
Craft.**

Reference: SM-7094

With reference to SM-7094 there is attached hereto a message to the Commanders in Chief, U. S. zones of occupation in Germany and Austria in response to CG 6979, dated 16 November, which was approved by the State-War-Navy Coordinating Committee on 12 December 1946.

It is requested that the attached message be transmitted to the Commanders in Chief, U. S. zones of occupation in Germany and Austria by the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

**H. W. MOSELEY,
Secretary**

SWNCC SECRETARIAT

Enclosure

- State Member _____
- Army Member _____
- Navy Member _____
- Ass't State Member _____
- Ass't Army Member _____
- Ass't Navy Member _____
- Executive Secretary _____
- Ass't Exec. Secretary _____
- State Adm. Assistant _____
- Army Adm. Assistant _____
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SECRETDRAFT MESSAGE


Pursuant to WX 84802 and in reply to ONGUS CC 6979, the following principles should apply to the disposition of Hungarian and Yugoslav auxiliary naval craft, patrol craft and gun boats on the Danube held by United States occupation forces in Germany and Austria:

1. All such Yugoslav vessels which can be returned under JCS 906/18, paragraph 6 shall be restituted,--i.e., war material which can be readily identified as having been acquired during the war in any way by the Germans, providing, however, that materials susceptible only of warlike use shall be restored only when they can be identified as having been captured from the armed forces of any United Nation.

All such Yugoslav vessels which do not fall within this category, shall remain in the custody of the United States.

2. Only such Hungarian auxiliary naval craft, patrol craft and gun boats whose ownership lay unquestionably in the Hungarian State and which have been used for direct military purposes shall remain in the custody of the United States.

All other such Hungarian craft not falling within these terms shall be restituted.


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SWH-4971
12 December 1946

VFF:aj

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Draft Directive Regarding Interim Reparations
Removals: Steel Rolling Industry.

There is enclosed a draft directive prepared on the basis of a policy decision unanimously approved at the 36th meeting of the Far Eastern Commission on December 6, 1946, under the provisions of paragraph II, A, 1, of its terms of reference. It will be noted that this policy decision is quoted verbatim in the enclosed draft directive.

It is requested that the enclosed directive be forwarded by the Joint Chiefs of Staff to General MacArthur for his guidance in accordance with paragraph III, 1, of the terms of reference of the Far Eastern Commission. It is assumed that if the Joint Chiefs of Staff have any question regarding the draft directive they will refer the matter to the State Department for clarification before transmitting a directive on the subject.

The Secretary-General of the Far Eastern Commission has requested that the Joint Chiefs of Staff in transmitting the enclosed draft directive to the Supreme Commander for the Allied Powers inform him that in adopting the policy decision on which this directive is based the Commission agreed that it should be released to the press 48 hours after its receipt in Tokyo in order to give the Supreme Commander time to provide for simultaneous release if he so desires. Acknowledgment of the receipt of the directive is therefore requested.

Because of the intention of not releasing the enclosure to the press until it has been received in Tokyo, the Commission would appreciate it if appropriate arrangements might be made to preserve the necessary security in transmission of this message.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
SecretaryEnclosure:
Draft Directive

COPY FOR DIRECTOR OF THE

ENCLOSUREDRAFT DIRECTIVE REGARDING
INTERIM REPARATIONS REMOVALS: STEEL ROLLING INDUSTRY

The following directive, prepared by the State Department to implement the policy adopted by the Far Eastern Commission on 6 December 1946 under the provisions of Paragraph II, A, 1, of its terms of reference, has been received from the State, War, and Navy Departments for transmission to you for your guidance in accordance with Paragraph III, 1, of those terms of reference:

"(Definition: Plants and establishments engaged in producing basic steel shapes, such as rails, rods, bars, tubes, plates, strips, sheets, and structural shapes, by rolling, drawing and extruding steel ingots.)

"That portion of Japan's steel rolling capacity in excess of that required to produce a balanced annual output of 2,775,000 metric tons of rolled steel products should be made immediately available as reparations."



[The body of the document contains several paragraphs of text that are extremely faint and illegible due to the quality of the scan. The text appears to be organized into distinct sections, possibly separated by headings or sub-sections, but the specific words and sentences cannot be discerned.]

VFF:bjh

SWN-6970
12 December 1946

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Draft Directive Regarding Interim Reparations
Removals: Temporary Retention of Electric Steel
Furnaces.

There is enclosed a draft directive prepared on the basis of a policy decision unanimously approved at the 38th meeting of the Far Eastern Commission on December 6, 1946, under the provisions of paragraph II, A, 1, of its terms of reference. It will be noted that this policy decision is quoted verbatim in the enclosed draft directive.

It is requested that the enclosed directive be forwarded by the Joint Chiefs of Staff to General MacArthur for his guidance in accordance with paragraph III, 1, of the terms of reference of the Far Eastern Commission. It is assumed that if the Joint Chiefs of Staff have any question regarding the draft directive they will refer the matter to the State Department for clarification before transmitting a directive on the subject.

The Secretary-General of the Far Eastern Commission has requested that the Joint Chiefs of Staff in transmitting the enclosed draft directive to the Supreme Commander for the Allied Powers inform him that in adopting the policy decision on which this directive is based the Commission agreed that it should be released to the press 48 hours after its receipt in Tokyo in order to give the Supreme Commander time to provide for simultaneous release if he so desires. Acknowledgment of the receipt of the directive is therefore requested.

Because of the intention of not releasing the enclosure to the press until it has been received in Tokyo, the Commission would appreciate it if appropriate arrangements might be made to preserve the necessary security in transmission of this message.

For the State-War-Navy Coordinating Committee:

Enclosure
Draft Directive

H. W. MOSLEY,
Secretary

COPY FOR SWNCC DAY FILE

ENCLOSUREDRAFT DIRECTIVE REGARDING
INTERIM REPARATIONS REMOVALS:
TEMPORARY RETENTION OF ELECTRIC STEEL FURNACES

The following directive, prepared by the State Department to implement the policy adopted by the Far Eastern Commission on 6 December 1946 under the provisions of Paragraph II, A, 1, of its terms of reference, has been received from the State, War, and Navy Departments for transmission to you for your guidance in accordance with Paragraph III, 1, of those terms of reference:

"In view of the current coal shortage in Japan, electric steel furnaces in excess of the 100,000 metric tons annual capacity referred to in FEQ-089/13 (Policy Decision of 12 June 1946, relative to Interim Reparations Removals: Iron and Steel Industry; Thermal Electric Power; Soda Ash, Chlorine, and Caustic Soda Industry) [Directive, Serial No. 52], together with the rolling mill capacity integrated with such electric furnaces, may be retained in Japan up to 30 June 1947 to a maximum of an additional 300,000 metric tons annual capacity.

"If before 30 June 1947 it should be the opinion of the Supreme Commander for the Allied Powers that, in order to meet the needs of the occupation, an extension of the period is necessary, he should furnish the Far Eastern Commission with a statement of his reasons so that a review of the position may be made.

"The above policy should not postpone the designation of these facilities under the interim reparations removal program."



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SWN-4969
12 December 1946

VFF:aj

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Draft Directive Regarding Principles for Japanese Trade Unions.

There is enclosed a draft directive prepared on the basis of a policy decision unanimously approved at the 36th meeting of the Far Eastern Commission on December 6, 1946, under the provisions of paragraph II, A, 1, of its terms of reference. It will be noted that this policy decision is quoted verbatim in the enclosed draft directive.

It is requested that the enclosed directive be forwarded by the Joint Chiefs of Staff to General MacArthur for his guidance in accordance with paragraph III, 1, of the terms of reference of the Far Eastern Commission. It is assumed that if the Joint Chiefs of Staff have any question regarding the draft directive they will refer the matter to the State Department for clarification before transmitting a directive on the subject.

The Secretary-General of the Far Eastern Commission has requested that the Joint Chiefs of Staff, in transmitting the enclosed draft directive to the Supreme Commander for the Allied Powers, inform him that in adopting the policy decision on which this directive is based the Commission agreed that it should be released to the press. Therefore, in accordance with the normal procedure, acknowledgment of the receipt of the directive is requested.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary


Enclosure:
Draft Directive

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100-2-200-20000-2000-2000

ENCLOSUREDRAFT DIRECTIVE REGARDING
PRINCIPLES FOR JAPANESE TRADE UNIONS

The following directive, prepared by the State Department to implement the policy adopted by the Far Eastern Commission on 6 December 1946 under the provisions of Paragraph II, A, 1, of its terms of reference, has been received from the State, War and Navy Departments for transmission to you for your guidance in accordance with Paragraph III, 1. of those terms of reference:

- *1. Japanese workers should be encouraged to form themselves into trade unions for the purpose of preserving and improving conditions of work, participating in industrial negotiations to this end, and otherwise assisting the legitimate trade union interests of workers, including organized participation in building up a peaceful and democratic Japan.
 - *2. The right of trade unions and their members to organize for these purposes should be assured and protected by law. The freedom of workers to join trade unions should be provided for by law. All laws and regulations preventing trade unions achieving these objectives should be immediately abrogated. Employers should be forbidden to refuse employment to, or discriminate against, a worker because he is a member of a trade union.
 - *3. Trade unions should have the right of free assembly, speech and the press, and access to broadcasting facilities on a non-discriminatory basis, provided only that such assembly, speech, or writing does not directly interfere with the interests of the occupation.
 - *4. Trade unions should be encouraged to negotiate with the employers on behalf of their members regarding terms and conditions of employment. The Japanese Government should establish mediation and arbitration machinery for dealing with industrial disputes that cannot be settled by direct and voluntary negotiation between the worker or his representative and the employer. The mediation and arbitration machinery should operate under conditions assuring the protection of the interests of the workers, and if employers are represented on the machinery, trade unions should be given equal representation.
 - *5. Strikes and other work stoppages should be prohibited only when the occupation authorities consider that such stoppages would directly prejudice the objectives or needs of the occupation.
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*6. Trade unions should be allowed to take part in political activities and to support political parties.

*7. Encouragement should be given to organized participation by trade unions and their officials in the democratization process in Japan and in measures taken to achieve the objectives of the occupation, such as the elimination of militaristic and monopolistic practices. But such participation should not be encouraged in such a way as to hinder the achievement of the principal obligation and responsibility of the unions and their officials to organize for the protection of union members and union interests.


*8. Trade unions should be encouraged to promote adult education and an understanding of democratic processes and of trade union practices and aims among their members. The Japanese Government should as far as possible assist trade union officials in obtaining information on trade union activities in other countries. These objectives should be given due weight when allocations of paper supplies and imports of foreign publications are made.

*9. The Japanese should be free to choose the form of organization of their unions, whether on a craft, industry, company, factory or territorial basis. Emphasis should be placed on the importance of a solid local basis for future trade union activity in Japan. However, unions should be allowed to form federations or other groupings, for example in the same area or in related industries or on a nationwide basis.

*10. The formation of trade unions should be a process of democratic self-expression and initiative, proceeding from the workers themselves. Employers should not be allowed to take part in the organization or conduct of unions or to finance them.

*11. Trade union officials and standing committees should be elected by the workers concerned by secret ballot and democratic methods. It should be the responsibility of the unions to ensure that all officials have been democratically elected at regular stated intervals and that all their activities are democratically conducted.

*12. No person who is subject to the purge directive of 4 January 1946, or to subsequent purge directives, should be allowed to hold office in a trade union. All persons who were directly connected in the past in a responsible capacity with the obstruction or repression of trade union organization or activity should be prohibited from employment as union officials, in labor agencies or as mediators, conciliators, or arbitrators. All persons who held office in government-sponsored or controlled trade unions should be subject to screening before being allowed to take office again.



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"13. Japanese Government and other agencies which were set up or functioned for the purpose of obstructing or in such a way as to obstruct free labor organization and legitimate trade union activities should be abolished or their powers in respect to labor revoked. No police or other government agencies should be employed in spying on workers, breaking strikes, or suppressing legitimate union activities.

"14. Any undemocratic workers' organizations or their affiliates, such as the Patriotic Industrial Associations, should be dissolved and not allowed to revive. No new workers' organizations with militaristic, ultra-nationalistic, fascist, or other totalitarian aims should be permitted.

"15. Persons who have been imprisoned because of activity or 'dangerous thoughts' in connection with trade unions and other labor organizations should be released.

"16. The balance sheet and table of income and expenditure of each trade union showing also the source of large contributions should be available for public inspection. Safeguards such as annual audit by a professionally competent auditor appointed by the members should be taken to ensure the accuracy of these statements."



HWK:bjh

SWNCC-4968
12 December 1946

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 390/8 dated 12 December 1946 is circulated for urgent consideration by the Committee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

H. W. MOBLEY,
Secretary

SWNCC SECRETARIAT

APPROVED: _____

DATE: _____

State Member	_____
Army Member	_____
Navy Member	_____
Ass't State Member	_____
Ass't Army Member	_____
Ass't Navy Member	_____
Executive Secretary	_____
Ass't Exec. Secretary	_____
State Adm. Assistant	_____
Army Adm. Assistant	_____
Navy Adm. Assistant	_____
File	_____

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COPY FOR SWNCC DAY FILE

SWNCC-4266
11 December 1946

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 340/1 dated 11 December 1946 is circu-
lated for urgent consideration by the Committee.

It is requested that you indicate your consent
or concurrence hereon and return to the Secretariat,
SWNCC.

H. W. HOSLEY
Secretary

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APPROVED: _____

DATE: _____

COPY FOR SWNCC DAY FILE

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VFF:bjh

SWN-4984
11 December 1946MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE
AUTHORITY:

Subject: Psychological Warfare.

1. Enclosed is a copy of SWNCC 304/1, a report by an ad hoc Committee on the above subject.
2. The State-War-Navy Coordinating Committee requests the concurrence or comment of the National Intelligence Authority.

For the State-War-Navy Coordinating Committee:

H. W. ROSELEY,
SecretaryEnclosure
SWNCC 304/1, Copy No. 50

COPY FOR SWNCC DAY FILE

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SECRET

WFF:bjh

SWN-4963
11 December 1946

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Psychological Warfare.

1. Enclosed is a copy of SWNCG 304/1, a report by an ad hoc Committee on the above subject.

2. The State-War-Navy Coordinating Committee requests the concurrence or comment of the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
SecretaryEnclosure
SWNCG 304/1, Copy No. 49

COPY FOR SWNCG DAY FILE

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SWNCC-1982
11 December 1946

W22

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 248/S dated 11 December 1946 is circulated for consideration by the Committee.


It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

If you concur the Secretariat, SWNCC will advise the JCS that SWNCC has no objection to the disclosure of this particular information to the Canadian Joint Staff Mission.

H. W. ROSSLEY,
Secretary

APPROVED: _____

DATE: _____

 COPY FOR SWNCC DAY FILE

CONFIDENTIAL

SWM-4961
10 December 1946HWK:do
WVW

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Exploitation of German and Austrian Scientists and Important Technicians in the United States by Immigration.

Reference: SM-6441

The State-War-Navy Coordinating Committee has considered the memorandum SM-6441, dated 5 August 1946 from the Joint Chiefs of Staff.

By JCS 1363/29, the PAPERCLIP Program has been expanded to include the German and Austrian scientists and technicians to be brought to the United States under SWNCC 257/5.

A statement indicating the extent to which the Departments of State and Justice may, under the law, modify present procedures to expedite the regularization of the status of such persons after their arrival in the United States is attached.

For the State-War-Navy Coordinating Committee:

H. W. MOBLEY,
Secretary

Enclosure

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COPY FOR SWNCC DAY FILE

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Procedures approved by the Departments of State
and Justice for regularizing the status of German
and Austrian Scientists after their arrival in the
United States

The Departments of State and Justice have approved the policies set forth in SWNCC 257/5 to facilitate the entry into the United States of certain German and Austrian Specialists in Science and Technology and are desirous of expediting procedures to regularize the status of those specialists who are found to be eligible for permanent residence. The regularization of the status of such specialists and their families can be accomplished only through their readmission to this country under the immigration laws. Those who wish to remain permanently in the United States will thus be required to appear before a Consul of the United States outside of this country in order to file formal applications for non-preference immigration visas.

This procedure cannot be waived in the case of the German and Austrian specialists and their families but the Departments of State and Justice will expedite the process by giving preliminary examination to applicants' documentation in this country prior to the transmission of the documentation to the appropriate consular office.

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Ultimate responsibility for determining the applicants' eligibility for visas will, of course, remain with the consuls.

The State Department will cooperate in every possible way in the work of the Joint Chiefs of Staff, who are responsible for recommending applicants for permanent residence, after screening. Recommendations of the Joint Chiefs of Staff shall be deemed presumptive evidence of the applicant's acceptability from the standpoint of security.

- 2 -

CONFIDENTIAL

HWK:bjh *Wick*SWH-4900
10 December 1946MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

In view of the corrigendum to SWNCC 308/5 issued on 10 December 1946, SWNCC 308/5 is circulated for reconsideration by the Committee.


It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

This memorandum supersedes SWH-4952 dated 27 November 1946.

H. W. NOBELKY,
Secretary

APPROVED: _____

DATE: _____


COPY FOR SWNCC DAY FILE

SWN-4959

COPY NO. 34RESTRICTED10 December 1946FiloSTATE-WAR-NAVY COORDINATING COMMITTEE

MEMORANDUM FOR: Dr. Hugh Borton (S-442), Steering Member
Eugene P. Chase (S-2173)
Brig. Gen. George A. Lincoln (W-5032)
Colonel Sidney L. Giffen (W-2971)
Captain R. L. Dennison (N-3917)

Subject: Reappointment of ad hoc Committee.

1. At their 42nd Meeting the State-War-Navy Coordinating Committee agreed to appoint an ad hoc Committee to prepare as a matter of priority and for exploratory purposes, separate types of trusteeship agreements to cover territories formerly mandated to Japan and pre-war Japanese territory.

2. By informal action on 9 December 1946 the State-War-Navy Coordinating Committee agreed to reappoint this ad hoc Committee to study and report on SWNCC 59/9 at a propitious time.

3. The above-named individuals have been redesignated by their respective Departments to serve on this ad hoc Committee.

4. Copies of SWNCC 59/1 through 59/9 are attached herewith.*

H. W. MOSELEY,
Secretary

*Furnished ad hoc Committee members only.

SECRET

HWK:bjh

SWH-4955
9 December 1946

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Food Situation in Austria.

The enclosed message from the Commanding General, U. S. Forces in Austria, Vienna, Austria, is forwarded to the State Department at the request of the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
ChairmanEnclosure
OH-IN-921 (6 Dec 46),
Copy No. 83**SECRET**

COPY FOR SWNCC DAY FILE

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From: COMGENUSFA, Vienna, Austria from Clark cite PASGS

To: War Department for JCS pass to State Department

Nr: P-6342

5 December 1946

At extra ordinary session of the Allied Council 3rd December, following facts were discussed:

1. Occupation costs, and
2. Austrian food supply.

Allied Council agreed on occupation costs for current quarter ending 31st December and for first quarter 1947. For current quarter agreed on 25% of Austrian civil budget (187,500,000 schillings) with Soviets receiving 112,500,000 and each other element receiving 250,000,000 schillings. Larger proportion given to Soviet element because of contemplated redeployment substantial Soviet Forces in near future. Far be it from me to interfere with the withdrawal of Soviet troops from Austria. For first quarter 1947 occupation costs to be 15% of Austrian budget (131,300,000 schillings) with Soviet element receiving 40,000,000 and each other element receiving 30,400,000. In connection with discussions in Allied Council this subject see my message P-6340.

The food situation in Austria has been critical for some time as reported in several messages sent during the past month. Most of the time consumed in the extra ordinary meeting was devoted to a full discussion of this subject.

It has been my desire from the outset to treat Austria as a unit, particularly with reference to food. With UNRRA injected into the picture, with only partial means of providing the present 1550 calorie ration scale and with the only other resource being indigenous food, it is essential that all commanders permit the Austrian Government complete freedom in moving indigenous supplies from one zone to another in order to carry out food plans drawn up by the government in conjunction with UNRRA. The Soviets in the Allied Council have repeatedly gone on record in agreeing to allow the Austrians to move indigenous supplies other than oil and food-stuffs on land which the Soviets have requisitioned or claimed to be Soviet property under Potsdam. This they agreed to as late as the 28th of October 1946. However for the past month the Soviets have imposed increasing restrictions on the movement of indigenous food out of their zone, even though the food to be moved had been set up in the Austrian government food plan.

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- 2 -

Prior to the regular meeting of the Allied Council on 29th November and the extra ordinary meeting on 3rd December, I had several conferences with the other commanders on the subject of the food situation. The Soviet Commander admitted to me that he could not permit the Austrian government to move indigenous food products out of the Soviet Zone without restriction. He stated that there was starvation in the Soviet Zone last winter and he could not permit this to happen again because of diversion of indigenous food to other zones. He realizes that UNRRA is going out of the picture and that he can no longer look to that source for additional supplies to his zone. On the other hand, he admitted that the Soviet Union was importing no food into Austria and that because of food shortages in the Soviet Union no imports from that source would be forthcoming in the future. The British and French commanders are greatly concerned over the situation because they have no assurance as yet from their governments that they can import any food when UNRRA aid expires. Both the British and French Zones have very limited indigenous food supplies. These two zones face the most critical condition if Soviet restrictions continue to be applied and the British and French are unable to import from outside sources.

At the extra ordinary meeting on 3rd December this subject was thoroughly aired. The Soviets submitted a resolution which embodied many of my proposals made at the regular Allied Council meeting on 29th November but contained a provision to censure the Austrian government for raising the ration from 1200 calories to 1550 calories. The Soviets held out strongly for censuring the Austrian government. British, American and French elements were as strong in their opposition to such a proposal as it was obvious that the Soviets wanted to censure the government only for political reasons. The other point of difference in the Soviet resolution was not reconciled and further discussion of the whole matter was deferred until the next regular meeting of the Allied Council on 13th December. It was agreed however that for the next ration period, 9th December to 3rd January, each commander would allow the Austrian government to move indigenous food supplies freely without interference by Occupational Forces. It remains to be seen how effectively the Soviets will carry out their part of this agreement. The situation after 3rd January remains to be settled.

In the discussion which took place at the extra ordinary meeting, it became quite clear to me that the Soviets intend to use food as a political weapon in Austria. The Russian blockade of food shipments has led to serious local accumulations and only the mild weather has prevented serious losses from frost and exposure. In some districts the storage houses are completely filled and peasants arriving at collection points with grain and potatoes

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- 3 -

have been sent home with their produce unloaded and undelivered. This practice must inevitably result in waste and loss of indigenous food. The local Soviet anti communist press continually denounce the chancellor for raising the ration and they are quick to publish articles stressing the lack of food in certain areas because of government distribution inefficiency. So far the Soviets have not interfered with any movements of UNRRA supplies.


At the extra ordinary meeting I took a strong stand against Soviet practice and pointed out to the Soviet commander the violation of his many agreements, including the UNRRA agreement, and that reluctantly I was prepared to undertake zonal feeding unless the Soviets came into line on a reasonable policy for feeding Austria. The Soviet commander knows that I will obtain imports through my military pipe line and that I will be prepared to meet any threat he might put up to bring about starvation, particularly in Vienna. I am certain that this act was the principle reason that he agreed to allow the movement of indigenous food for the next ration period.

This is an indication that the threat of using my food has produced some results in the solution of the critical food problem in Austria. This has been impossible as long as we were dependent entirely on UNRRA for imports. It is therefore obvious that under present conditions in Austria best results cannot be obtained by using an international organization for providing relief. There must be indications in the press that certain nations and influences are making efforts to retain UNRRA or some other international organization after January 1st, financed primarily by the United States, but without power to protect the interests of the United States Government. I am most emphatically opposed to such an organization having any future operations in Austria. I feel that the best interests of the United States in Austria can be protected by placing full control of food and other supplies purchased with American funds in the hands of the United States Commissioner rather than under the control of any international organization. By having complete control of food and other relief supplies furnished by United States funds I can insure their best use in the Austrian economy and use these resources to force the other powers to contribute a greater share toward the reconstruction of the country. I urge my government to support this view.

End

Note: P 6340 is CM-IN-765 (5 Dec)

CM-IN-921 (6 Dec 46)


SECRET

HWK:bjh

BWH-4954
9 December 1946

Wm

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC

SWNCC 341 dated 9 December 1946 is circulated for consideration by the Committee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

H. W. NOBLEY,
Secretary

APPROVED _____

DATE _____

SWNCC SECRETARIAT

- State Member _____
- Army Member _____
- Navy Member _____
- Ass't State Member _____
- Ass't Army Member _____
- Ass't Navy Member _____
- Executive Secretary _____
- Asst. Sec. Secretary _____
- State Adm. Assistant _____
- Army Adm. Assistant _____
- Navy Adm. Assistant _____
- File _____

Wm

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COPY FOR SWNCC DAY FILE

TOP SECRETSWN-4953
9 December 1946

HWK:aj

Ww

MEMORANDUM FOR THE SECRETARY OF STATE:

**Subject: Publicity Aspect of Proposed Instructions
by SCAP Authorizing Japanese Research in
Technological Subjects.**

By informal action on 6 December 1946 the State-War-Navy Coordinating Committee approved SWNCC 52/23 as amended by SWNCC 52/24.

Copies Nos. 55 and 56 of the revised approved paper are forwarded herewith. It is requested that Copy No. 56 of this paper be submitted by the State Department to the United States member on the Far Eastern Commission for his guidance in obtaining Commission agreement to a policy decision of the question. The United States member on the Far Eastern Commission should be requested by the Department of State to present Appendix "B" to the Commission as a basis for discussion in reaching an agreement in the Far Eastern Commission on a policy for control of fundamental scientific research and academic instruction in Japan in the field of nuclear physics.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

D
Enclosure:
Copies Nos. 55 & 56,
SWNCC 52/23

J
COPY FOR SWNCC DAY FILE

TOP SECRET

TOP SECRETSWN-4952 HWK:do
6 December 1946

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Status of Occupation Forces in Austria.

The enclosed message from the Commanding General, United States Forces in Austria, is forwarded to the State Department at the request of the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
ChairmanEnclosure:
Copy No. 22 of
CW-IN-766**TOP SECRET**

COPY FOR SWCC DAY FILE

TOP SECRET

COPY 1

From: HQ USFA Vienna Austria from Clark cite PASGS
To: War Department for JCS info WDCID, pass to State Department
Info: CG USFET
Nr: P 6340 5 December 1946

At the extraordinary session of the Allied Commission held December 3rd occupation costs for the last quarter of the 1946 year and for all of 1947 were discussed. It was agreed to give the Soviets for the current quarter 112,000,000 schillings because of the Soviet Commanders stated requirement that he needed funds badly this quarter to assist in the demobilization of troops called for by Marshal Stalin. We gave the Soviet Commander the increased amount for this quarter with the understanding a great reduction would take place in the first quarter of 1947. We reached an agreement of 15 percent of the budget for 1947 with a more equitable distribution which gave the Soviets 40,000,000 schillings and the other three occupying powers 30,000,000 schillings each. This great reduction in Soviet occupation costs from the previous quarter requirements is significant. The Soviet Commander asked that we discuss the second quarter for 1947 and stated his requirements at 40,000,000 schillings. I would not commit myself for the second quarter and that subject will be discussed at a later date.

However, during the discussion Colonel General Zheltov told me that he was most anxious to arrange for funds for the second quarter for in the third quarter he expected the Soviet troops to be withdrawn from Austria. When I followed this point further he indicated his belief that the United Nations by that time would have agreed on the withdrawal of all troops from Austria.

Member of Soviet Political Division, normally carefully instructed, during recent, unimportant conversation with his United States counterpart made following two remarks:

"The Soviet element does not contemplate a long occupation of Austria."

"Soviet Forces in Austria are being substantially reduced."

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Recent check of Soviet movements does not indicate current reduction of Soviet forces in Austria. Rail movements remain normal. No Soviet units have departed Austria. No motor convoys have departed Austria. Soviet motor traffic density has not noticeably increased in Austria. Usual reparations incident to movement of troops out of Austria have not been made.

End

CM-IN-765

(5 Dec 46)

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From: US State Department, January 4, 1946
 To: War Department
 Info: SWNCC Berlin, US UNPA via 5 December 1946
 SWN 25 2717 4 December 1946

SWN-4949

HWK:do

War

MEMORANDUM FOR THE SECRETARY OF STATE:
 Subject: Repatriation of Soviet Citizens of Mennonite Persuasion.

References: a. SWNCC 46/13
 b. SWNCC 46/14/D
 c. SWNCC 46/15

Enclosed herewith is a copy of CM-IN 678 dated 4 December 1946 from the Commanding General, United States Forces, European Theater.

The authority requested in the first paragraph of the enclosed message has been granted in SWNCC 46/15, which was approved by the State-War-Navy Coordinating Committee on 4 December 1946.

It is requested that the United Nations Resolution referred to in paragraph 2, if in existence, be furnished the State-War-Navy Coordinating Committee, together with the State Department's interpretation as to its effect on the Brazilian and similar immigration programs, for transmittal to the Joint Chiefs of Staff and the Commanding General, United States Forces, European Theater.

NOTE: SWNCC 46/15 CM IN 678 (15 Sept) JCS
 For the State-War-Navy Coordinating Committee:
 CM-15 678 (5 Dec 46)

J. H. HILLDRING,
 Chairman

L Enclosure

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COPY

From: CG USFET Frankfurt Germany sgd McNarney cite RTORC
To: War Department
Info: ONRUS Berlin, CG USFA Vienna, CG KTOUSA Caserta
Nr: BX 6717 4 December 1946

Reference is your WX-89544 of 20 December 1945 (Appendix "C" SWNCC 46/8). Subject is repatriation of Soviet citizens who are subject to forcible repatriation under the Yalta Agreement.

1. At the present time Soviet citizens constitute static group with respect to those unwilling to return to the Soviet Union. It is again requested that (see our S-3796 of 17 September (Enclosure SWNCC 46/13) with respect to exit of Soviet Mennonites for resettlement in Paraguay) authorization be given this headquarters to permit the immigration of those Soviet citizens who leave the zone under the sponsorship of an accredited agency (such as IGOR) and who do not, in the opinion of this headquarters, fall within the terms of the Yalta Agreement as being subject to forcible repatriation.


2. In connection with the foregoing, IGOR here has made mention of United Nations Resolution, reputed to have been adopted, which precludes the necessity of submitting nominal rolls of prospective immigrants to governments of countries of origin or citizenship before authorizing their immigration. Request text of such resolution, if adopted, together with interpretation as to its effect on the Brazilian and similar immigration programs.

End

NOTE: S 3796 is CM IN 3479 (18 Sept) JCS

CM-IN 678

(5 Dec 46)


SECRET

SECRETDWH-4958
9 December 1946VFF:aj
Wm

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

**Subject: Military Guidance on the Regulation
of Armaments.**

Enclosed herewith is Copy No. 57 of SWNCC 240/1,
a memorandum for the State-War-Navy Coordinating
Committee from the Secretary, Joint Chiefs of Staff,
which is forwarded to the Navy Department for
information.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
Copy No. 57, SWNCC 240/1

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COPY FOR SWNCC DAY FILE

SECRETSWN-8957
9 December 1946

VFF:aj

Was

MEMORANDUM FOR THE SECRETARY OF WAR:

**Subject: Military Guidance on the Regulation
of Armaments.**

Enclosed herewith is Copy No. 56 of SWNCC 240/1,
a memorandum for the State-War-Navy Coordinating
Committee from the Secretary, Joint Chiefs of Staff,
which is forwarded to the War Department for
information.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
ChairmanEnclosure:
Copy No. 56, SWNCC 240/1

COPY FOR SWNCC DAY FILE

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SECRETSWN-4956
9 December 1946VFF:aj
WVZ

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Military Guidance on the Regulation
of Armaments.

Enclosed herewith is Copy No. 55 of SWNCC 240/1,
a memorandum for the State-War-Navy Coordinating
Committee from the Secretary, Joint Chiefs of Staff,
which is forwarded to the Department of State for
information.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
ChairmanEnclosure:
Copy No. 55, SWNCC 240/1**SECRET**

CONFIDENTIAL

HWK:bjh

SWN-4948
5 December 1946

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Negotiations with Soviets Concerning American Oil Interests in Eastern Austria.

The enclosed message is forwarded to the State Department at the request of the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

J. H. MILLONING,
Chairman

Enclosure
SWN-440, Copy No. 123

J *2*
COPY FOR SWNCO DAY FILE

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From: COMGEN USFA Vienna Austria c/o PASGS from Clark

To: War Department for JCS; Pass to State Dept

Nr: P 6326

3 December 1946

Subject is present state of negotiations with Soviets concerning American Oil interests in the Zisterdorf oil fields of Eastern Austria.

As you know, all oil processed by Secony Vacuum Oil Company since the Soviets seized and established controls over the Austrian Oil Industry a year ago has been delivered by the owning companies to the Soviet Mineral Oil Administration, by order of the Soviet Commander. Despite repeated efforts, including numerous conferences with Soviet Officials up to the highest level here in Austria, we have failed completely in our attempt to get the Soviets either to recognize United States ownership rights in the Secony properties or to pay Secony for the oil it has been required to deliver into Soviet control. The latest of these conferences have been held during the past two weeks.

It is now apparent that the Soviet attitude in this matter is as follows:

1. That the Soviet Mineral Oil Administration and its monopolistic distributing organization have no desire or intention of meeting the recontractual obligations by paying for the large quantities of crude oil and finished petroleum products which the American producing fields and refineries are forced by the Russians to deliver to them.
2. That promises by the Soviet Mineral Oil Administration and even higher Russian military officials to effect settlement of these outstandings (nearly 30,000,000 Austrian Schillings) on the fulfillment of constantly changing demands, all of which are irrelevant, impractical and totally unacceptable, are simply evasive measures adopted to avoid categorical refusal to pay.
3. That it is the desire and intention of the Soviet Mineral Oil Administration to force the American Petroleum Companies into bankruptcy, thereby permitting their complete seizure and operation by the Russians. (The American Petroleum Companies already have been arbitrarily and illegally excluded from their legitimate and long established petroleum distribution rights in Vienna and the

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Soviet Zone).

4. That the Soviet Mineral Oil Administration has no desire or intention of restoring to their rightful owners these American Petroleum properties which were taken over by the Germans during the war without compensation and later seized and still held by the Russians.

5. That the Russian Government has no intention of returning or offering compensation for the large quantities of American petroleum machinery and equipment forcibly seized and removed by the Russians under the guise of war booty.

Thus the prevalent opinion that the critical shortage of petroleum products in Austria is entirely the result of large petroleum exports by the Russians from Austria to foreign countries is well founded.

End

OM-IN 440

(4 Dec 46)

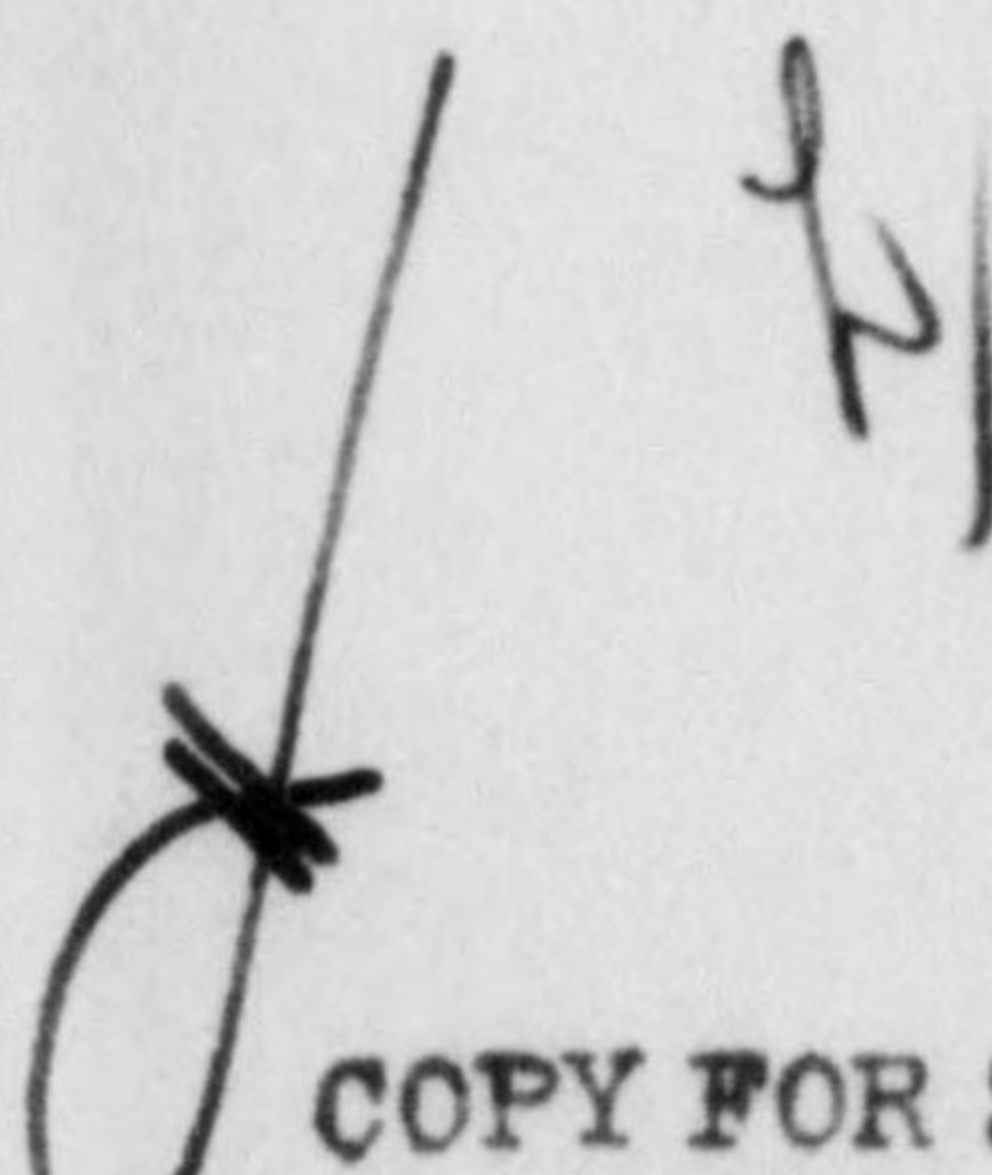
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HWK:bjh

SWN-4950
5 December 1946*was*MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCCSWNCC 204/24 dated 5 December 1946 is circu-
lated for consideration by the Committee.It is requested that you indicate your
comment or concurrence hereon and return to the
Secretariat, SWNCC.H. W. ROSELEY,
Secretary

APPROVED: _____

DATE: _____


COPY FOR SWNCC DAY FILE

HWK:bjh

SWN-4947
8 December 1946MEMORANDUM FOR THE STATE MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 59/9 dated 4 December 1946 is circulated for consideration by the Committee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

If you concur the Secretariat will take the necessary steps to remove SWNCC 59/1, 59/3, 59/4, 59/5, 59/6 and 59/7 from the SWNCC agenda and will refer the problems set forth by the War Member in SWNCC 59/9 to the ad hoc Committee appointed at the 42nd Meeting on 11 July 1946 for study and report to SWNCC at a propitious time.

H. W. ROSELEY,
Secretary

APPROVED: _____

DATE: _____

h

[Signature]

COPY FOR SWNCC DAY FILE

CONFIDENTIAL

SWN-4946
5 December 1946 HWK:do

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Emigration of Soviet Nationals Under Sponsorship of Accredited Agency From the U.S. Zone of Germany.

References: a. SW-6829
b. SW-6849
c. SWNCC 46/15

By informal action on 4 December 1946 the State-War-Navy Coordinating Committee approved SWNCC 46/15, a copy of which is enclosed.

It is requested that the Joint Chiefs of Staff:

a. Dispatch the message at Appendix "C" to the Commanding General, United States Forces in Europe; and

b. Transmit the message at Appendix "D" to the Commanding General, United States Forces, Austria.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary

Enclosure
Copy No. 49
Decision on
SWNCC 46/15

COPY FOR SWNCC DAY FILE

CONFIDENTIAL

SWN-4945
5 December 1946

HWK:do
W

MEMORANDUM FOR THE STATE MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 206/32, dated 4 December 1946,
is circulated for consideration by the
Committee in connection with SWNCC 206/30.

It is requested that you indicate
your concurrence or comment hereon with
respect to SWNCC 206/30, as amended by
SWNCC 206/32, and return to the Secretariat,
SWNCC.

H. W. NOSELEY,
Secretary

APPROVED: _____

DATE: _____

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COPY FOR SWNCC DAY FILE

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HWK:bjh

SWN-4944
5 December 1946

War

MEMORANDUM FOR THE SECRETARY OF STATE:


Subject: Food Situation in Austria

The enclosed message is forwarded to the Secretary of State at the request of the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure
Copy No. 124,
SW-IR-77

 COPY FOR SWNCC DAY FILE

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From: CG USFA Vienna Austria sgd Clark cite PANGT

To: War Department for Joint Chiefs of Staff pass to
State Department

Nr: P 6311

30 November 1946

At its meeting on 29 November 1946 the Allied Council for Austria considered and rejected appeals lodged by the Austrian Ministry of Justice on behalf of two Austrian judges who had been members of Nazi organizations during the German occupation; note a statement by the chairman on the progress of the Austrian denazification law in the quadripartite legal directorate; and approved action taken by the executive committee since the last Allied Council meeting, including extension of authority to the Austrian Government to issue diplomatic and transit visas to certain categories of individuals, approval of a number of non-constitutional laws, and recommendations to the Austrian Government as to the steps that should be taken to decrease the Federal Budget during the remainder of the present fiscal year and for the fiscal year 1947.

At the beginning of the meeting the political representative of the Republic of Chile, Señor Martin Figueroa, was presented to the council.

The most important question under consideration at this meeting was that of the food situation in Austria. Because of the fact that the solution to this problem had not been resolved in the several formal quadripartite meetings held on the subject, it was decided to adjourn the council meeting and hold an informal meeting of the four Allied Commanders in Chief. At this informal session, I presented a resolution calling for the establishment of an advisory food board, consisting of representatives of each of the occupying powers, UNRRA and the Austrian Government. This board, in cooperation with the Federal Food Ministry, would prepare the monthly food plan which would be submitted to the Allied Council for approval prior to the period covered thereby; insure proper utilization of indigenous food in accordance with the food plan; and recommend to the Allied Council any changes in the Austrian ration between now and the next harvest. My resolution also called for agreements that all indigenous and all imported food will be pooled and made available for use throughout all of Austria on a monthly basis and that each allied occupying power will allow the Austrian Government to move food stocks without restrictions, all in accordance with the approved monthly food plans.

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As pointed out in previous messages from, Soviet interference with the free movement of food products by the Austrian Government has been the greatest obstacle to the successful carrying out of a satisfactory food program. On the other hand, the Soviets excuse this action on their part on the grounds that their zone is being discriminated against in the matter of food imports from other zones, which is not correct. My resolution was designed to settle these controversial questions once and for all. The British and French High Commissioners generally agreed to my proposals. The Soviet acting high commissioner, after considerable argument, agreed that the council should meet at an extraordinary session on 5 December in an effort to settle food question. I hope that the pressure which I have been applying on the Soviets may induce them to get in line with the other occupying powers and may result in a general improvement in the food situation, both currently and in the post-UNRRA period.

It is therefore essential that my military pipeline be filled up as planned by the War Department and also that the 60000 tons of wheat purchased with War Department funds by UNRRA for the Austrian account be redirected into my control. I have already recommended this last measure. Only by having a large reserve can I force the Soviets into sharing the burden of feeding Vienna. I feel that I can do this, even if I have to barter directly with the Soviets, and thus avert a serious situation in Vienna and avoid the terrific embarrassment which will come to both the United States and the Austrian Government if we cannot continue to feed the population. In this connection see my P 6307.

End.

Note this message relayed to State Dept.

NOTE: P 6307 is ON IN 5266 (30 Nov)

ON IN 77 (1 Dec 46)

SECRET

SVN-4942
4 December 1946

VFF:aj
W

MEMORANDUM FOR THE STATE MEMBER, SWGCC
WAR MEMBER, SWGCC
NAVY MEMBER, SWGCC

SWGCC 255/19, a report by the Far East Subcommittee, is circulated for consideration by the Committee.

The Subcommittee for the Far East requests that this paper be considered as a matter of urgency by the Committee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWGCC.

H. W. HOSKLEY,
Secretary

APPROVED: _____

DATE: _____

2/
COPY FOR SWGCC DAY FILE

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CONFIDENTIALSWN-4941
4 December 1946HWK:do
Wm

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: Interim Import-Export Policy for Japan

References: a. SWNCC 128/3
b. SWNCC 128/4
c. SWN-4691

By informal action on 3 December 1946 the State-War-Navy Coordinating Committee approved the amendments to SWNCC 128/3 as proposed by the Joint Chiefs of Staff in SWNCC 128/4.

Forwarded herewith is Copy No. 66 of the Second Decision Amending SWNCC 128/3. Copy No. 66 of SWNCC 128/3 was transmitted to the Navy Department as the enclosure to SWN-4691, dated 22 August 1946.

The Joint Chiefs of Staff have been requested to forward the conclusions of SWNCC 128/3, as amended, to the Supreme Commander for the Allied Powers.

The State Department has been requested to advise the United States member of the Far Eastern Commission that paragraphs 14 and 21 of SWNCC 128/3 have been amended as proposed by the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

J. E. HILLDRING,
Chairman*R*
Enclosure:
Copy No. 66
2nd Decision Amend.
SWNCC 128/3*J*
COPY FOR SWNCC DAY FILE**CONFIDENTIAL**

CONFIDENTIALSWN-4840
4 December 1946HWK:do
HWK

MEMORANDUM FOR THE SECRETARY OF WAR:

Subject: Interim Import-Export Policy for Japan**References:** a. SWNCC 128/3
b. SWNCC 128/4
c. SWN-4690

By informal action on 3 December 1946 the State-War-Navy Coordinating Committee approved the amendments to SWNCC 128/3 as proposed by the Joint Chiefs of Staff in SWNCC 128/4.

Forwarded herewith is Copy No. 67 of the Second Decision Amending SWNCC 128/3. Copy No. 67 of SWNCC 128/3 was transmitted to the War Department as the enclosure to SWN-4690, dated 22 August 1946.

The Joint Chiefs of Staff have been requested to forward the conclusions of SWNCC 128/3, as amended, to the Supreme Commander for the Allied Powers.

The State Department has been requested to advise the United States member of the Far Eastern Commission that paragraphs 14 and 21 of SWNCC 128/3 have been amended as proposed by the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
Copy No. 67
2nd Decision Amend.
SWNCC 128/3

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COPY FOR SWNCC DAY FILE**CONFIDENTIAL**

CONFIDENTIAL

SWN-4939
4 December 1946HWK:do

LW

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Interim Import-Export Policy for Japan

References: a. SWNCC 128/3
b. SWNCC 128/4
c. SWN-4692

By informal action on 3 December 1946 the State-War-Navy Coordinating Committee approved the amendments to SWNCC 128/3 as proposed by the Joint Chiefs of Staff in SH-7064.

Forwarded herewith is Copy No. 49 of the second Decision Amending SWNCC 128/3. Copy No. 49 of SWNCC 128/3 was transmitted to the Joint Chiefs of Staff as the enclosure to SWN-4692, dated 22 August 1946. It is requested that the conclusions of SWNCC 128/3, as amended, be forwarded to the Supreme Commander for the Allied Powers.

The State Department has been requested to advise the United States member of the Far Eastern Commission that paragraphs 14 and 21 of SWNCC 128/3 have been amended as proposed by the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

H. W. MOSLEY,
SecretaryEnclosure:
Copy No. 49
2nd Decision Amend.
SWNCC 128/3

COPY FOR SWNCC DAY FILE

CONFIDENTIAL

CONFIDENTIAL

SWN-4938
4 December 1946

HWK:do

MEMORANDUM FOR THE SECRETARY OF STATE:

W
Subject: Interim Import-Export Policy for JapanReferences: a. SWNCC 128/3
b. SWNCC 128/4
c. SWN-4689

Reference is made to SWN-4689 which transmitted Copy No. 55 of SWNCC 128/3 to the Department of State for information and guidance and requested that Copy No. 56 of SWNCC 128/3 be transmitted to the U. S. member of the Far Eastern Commission for his guidance.

By informal action on 3 December 1946 the State-War-Navy Coordinating Committee amended SWNCC 128/3 and Copies Nos. 55 and 56 of the Second Decision Amending SWNCC 128/3 are forwarded herewith.

Since SWN-4689 requested that the conclusions except for that contained in paragraph 22 be forwarded to the U.S. member of the Far Eastern Commission for his information as a comprehensive statement of U.S. policy and of U.S. administrative arrangements on the control of Japanese trade, it is requested that the U.S. member of the Far Eastern Commission be advised that paragraphs 14 and 21 have been amended by the State-War-Navy Coordinating Committee.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman*h/*
Enclosures:
Cy Nos. 55 and 56
2nd Decision Amend.
SWNCC 128/3*[Signature]*
COPY FOR SWNCC DAY FILE

CONFIDENTIAL

RESTRICTED

SWN-4937
3 December 1946MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF: *won*

Subject: Draft Agreement on Rights and Immunities
for the Allied Commission and Allied
Forces in Austria.

References: a. SWN-4822
b. SWNCC 332

Reference a dated 18 October 1946 forwarded Copy
No. 49 of SWNCC 332 to the Joint Chiefs of Staff for
comment thereon from a military point of view.

Enclosed herewith is a copy of SWNCC 332/1. In
view of the request made by the State Member, SWNCC 332
has been removed from the SWNCC agenda and the request
contained in reference a is therefore cancelled.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary

Enclosure:
Copy No. 49, SWNCC 332/1

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COPY FOR SWNCC DAY FILE

RESTRICTED

SWN-4933
27 November 1946

HWK:aj
was

MEMORANDUM FOR THE WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 257/27 dated 27 November 1946 is circulated for consideration by the Committee in connection with SWNCC 257/25.

It is requested that you indicate your comment or concurrence hereon with respect to SWNCC 257/25 as amended by SWNCC 257/27, and return to the Secretariat, SWNCC.

This memorandum supersedes SWN-4877 dated 3 November 1946.

H. V. NOBLELY
Secretary

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APPROVED: _____

DATE: _____

[Signature]
COPY FOR SWNCC DRY FILE

SWN-4532
27 November 1946

HWK:do

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 306/3 dated 27 November 1946 is
circulated for consideration by the Committee.

It is requested that you indicate your
concurrence or comment hereon and return to
the Secretariat, SWNCC.

H. V. ROSELEY,
Secretary

APPROVED: _____

DATE: _____

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COPY FOR SWNCC DAN FILE

SWN-4931
27 November 1946

HWK:do

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 186/21 dated 27 November 1946 is
circulated to the Committee for consideration
in connection with SWNCC 186/20.

It is requested that you indicate your
concordance or consent hereon with respect
to SWNCC 186/20, as amended by SWNCC 186/21,
and return to the Secretariat, SWNCC.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

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COPY FOR SWNCC DAY FILE

SECRETSWN-4929
27 November 1946

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Guidance for J. C. S. Representatives on the Military Staff Committee, U.N., on Making All National Forces Available to the Security Council.

References: A. SWN-4744
B. SWN-4840

The Joint Chiefs of Staff have requested the State-War-Navy Coordinating Committee to advise the Department of State that the Representatives of the Joint Chiefs of Staff on the Military Staff Committee have been furnished guidance substantially as recommended by the Department of State in its memorandum dated 14 October 1946, subject: Views of the State Department on Making all National Forces Available to the Security Council.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

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1
~~COPY FOR SWNCC DAY 2446~~

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HWK:bjh

SWN-4927
27 November 1946MEMORANDUM FOR THE WAR MEMBER, SWNCC
NAVY MEMBER, SWNCCSWNCC 204/22 dated 27 November 1946 is circu-
lated for consideration by the Committee.It is requested that you indicate your
comment or concurrence hereon and return to the
Secretariat, SWNCC.H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

COPY FOR SWNCC DAY FILE

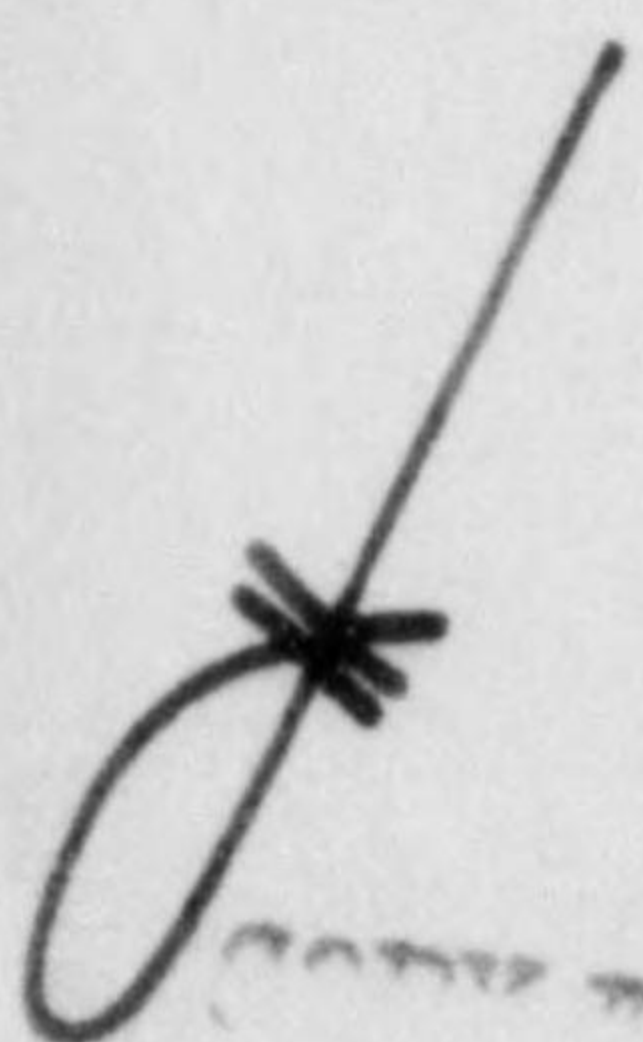
HWK:bjh

SWC-4900
27 November 1946MEMORANDUM FOR THE STATE MEMBER, SWCC
WAR MEMBER, SWCC
NAVY MEMBER, SWCCSWCC 157/3 dated 25 November 1946 is
circulated for consideration by the Committee.It is requested that you indicate your
comment or concurrence hereon and return to
the Secretariat, SWCC.H. W. ROSELEY,
Secretary

APPROVED: _____

DATE: _____

h/



COPY FOR SWCC DAY FILE

SECRETSNW-4926
26 November 1946

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: Survey of Civilian Freedom of Movement
in the United States and Foreign
Countries.**References:** a. SNWCC 306/D
b. SNWCC 306/1

With reference to the recommendation of the War Department that the State-War-Navy Coordinating Subcommittee for Military Information Control be directed to determine from a governmental viewpoint what positive steps should be inaugurated to provide for the freer entrance into and travel through foreign countries by United States nationals and to provide for increased restriction and control on the entrance into and travel through the United States by foreign nationals (SNWCC 306/D), there is forwarded herewith for your information a copy of SNWCC 306/1, the report by the State-War-Navy Coordinating Subcommittee for Military Information Control which was approved by the State-War-Navy Coordinating Committee on 26 November 1946.

The attention of the Department of State has been invited to paragraph 2 of the Decision on SNWCC 306/1.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
Copy No. 82, SNWCC 306/1

JH
COPY FOR SNWCC DAY FILE

SECRET

SECRETSWN-4925
26 November 1946

MEMORANDUM FOR THE SECRETARY OF WAR:

Subject: Survey of Civilian Freedom of Movement
in the United States and Foreign
Countries.

References: a. SWNCC 306/D
b. SWNCC 306/1

With reference to the recommendation of the War Department that the State-War-Navy Coordinating Subcommittee for Military Information Control be directed to determine from a governmental viewpoint what positive steps should be inaugurated to provide for the freer entrance into and travel through foreign countries by United States nationals and to provide for increased restriction and control on the entrance into and travel through the United States by foreign nationals (SWNCC 306/D), there is forwarded herewith for your information a copy of SWNCC 306/1, the report by the State-War-Navy Coordinating Subcommittee for Military Information Control which was approved by the State-War-Navy Coordinating Committee on 26 November 1946.

The attention of the Department of State has been invited to paragraph 2 of the Decision on SWNCC 306/1.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
Copy No. 51, SWNCC 306/1

J *h*
COPY FOR SWNCC DAY FILE

SECRET

SECRETSWN-4924
26 November 1946

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Survey of Civilian Freedom of Movement
in the United States and Foreign
Countries.

References: a. SWNCC 306/D
b. SWNCC 306/1

With reference to the recommendation of the War Department that the State-War-Navy Coordinating Subcommittee for Military Information Control be directed to determine from a governmental viewpoint what positive steps should be inaugurated to provide for the freer entrance into and travel through foreign countries by United States nationals and to provide for increased restriction and control on the entrance into and travel through the United States by foreign nationals (SWNCC 306/D), there is forwarded herewith for your information a copy of SWNCC 306/1, the report by the State-War-Navy Coordinating Subcommittee for Military Information Control which was approved by the State-War-Navy Coordinating Committee on 26 November 1946.

The attention of the Department of State is invited to paragraph 2 of the Decision on SWNCC 306/1.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRING,
Chairman

Enclosure:
Copy No. 50, SWNCC 306/1

COPY FOR SWNCC DAY #1446

SECRET

SWN-4923
26 November 1946

HWK:do

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC

SWNCC 208/20 dated 26 November 1946 is circulated for consideration by the Committee.

In connection with your consideration of SWNCC 208/20 there is forwarded herewith a copy of the Special U.S.A.-U.K. Supplement (Floating Books) to the Report of the Tripartite Naval Commission recommending the allocation of the German Surface Navy and the German Submarine Fleet to the Government of the Union of Soviet Socialist Republics, the Government of the United Kingdom of Great Britain and Northern Ireland, and the Government of the United States of America, dated 6 December 1945. It is requested that this Supplement be returned to the Secretariat, SWNCC, when its use is no longer required by your Department.

It is requested that you indicate your concurrence or comment hereon and return to the Secretariat, SWNCC.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

COPY FOR SWNCC DAY FILE

SWN-4922
26 November 1946

HWK:aj

MEMORANDUM FOR THE WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 226/4 dated 25 November 1946 is circulated
for consideration by the Committee.

It is requested that you indicate your comment
or concurrence hereon and return to the Secretariat,
SWNCC.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

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COPY FOR SWNCC DAY FILE

SWN-4921
26 November 1946

HWK:aj

MEMORANDUM FOR THE WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 204/E1 dated 26 November 1946 is circu-
lated for consideration by the Committee.

It is requested that you indicate your comment
of concurrence hereon and return to the Secretariat,
SWNCC.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

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HWK:bjh

SWN-4920
26 November 1946**MEMORANDUM FOR THE SECRETARY OF STATE:****Subject: Distribution of Food Produced on
Soviet Controlled Land in Austria.**

The enclosed message from the Commanding
General, U. S. Forces of Occupation, Vienna, Austria
is forwarded to the State Department at the request
of the Joint Chiefs of Staff.

For the State-War-Navy Coordinating Committee:

J. H. HILLDRESS,
Chairman

Enclosure
OW-IR 3467, 20 Nov 46,
Copy No. 95

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COPY FOR SWNCC DAY FILE

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From: USFA Vienna Austria from Clark cite PASGS
To: War Department for Joint Chiefs of Staff (pass to
State Department)

Nr: P-8174

19 November 1946

Since my return here it has become increasingly evident that the Soviets do not intend to allow indigenous food products to move from their zone to other parts of Austria without compensating imports from the other zones, nor is there any indication that the Soviets intend to allow the Austrian Government to have any control of the distribution of foodstuffs grown on lands which the Soviets have seized under their interpretation of the Potsdam Agreement.

More than a month ago the Austrian Government sent a letter to the Soviet Commander asking if the government would be given control over crops raised on seized land. To date no reply to this inquiry has been received and the government has been unable to take any action toward distribution of food harvested on these lands.

On 4 October the Soviet Command issued an order to the land governors of lower Austria and Burgenland which contains the following: (Any exportation of agricultural and industrial products, raw materials, and other materials will only be carried out with your knowledge and if authorized by the Soviet Commander-in-Chief through the Economics Division of the Soviet element of the Allied Commission for Austria. This ordinance applies above all to foodstuffs but also to all kinds of raw materials and finished products of your land.)

On 4 November the Soviet Command issued a second order concerning the movement of potatoes into Vienna. This order directed that potatoes moved into the city from the Soviet Zone be distributed only in the Soviet Bezirke. It remains to be seen if this order is to be implemented.

On 5 November and 15 November I had a talk with the Soviet Commander on this subject. It was clear from this discussion that the Soviets do not intend to authorize any shipments of indigenous food to the other zones if such shipments will lower the ration in the Soviet Zone. If any food is shipped to the other zones they insist upon compensating imports of other food items. The reason for this action is to protect the living standard of the people in the Soviet Zone. It was brought out in our discussion that the Soviets do not intend to import any

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food from Russia. It was claimed that Russia does not have enough food for its own people.

I am confident that Soviet control over indigenous food in their zone will become more and more rigid as the winter progresses, and that they intend to ignore any Austrian Government food distribution plan which requires outshipments to other zones without compensating imports. The effect of this will be to require direct negotiations between the Soviets and the other zone commanders on a barter basis, with the Austrian Government by passed. The Soviet Commander frankly stated that they were taking this course of action to protect against the situation which prevailed last winter, when the three western zones were better fed than the Soviet Zone.

UNRRA food supplies are still being distributed in the Soviet Zone. It is too late to take any action to cut off the Soviet Zone from the benefits of UNRRA supplies for the current ration period which ends on 8 December, as available supplies have been distributed to all zones. Furthermore, UNRRA relief ends on the 1 December.

Since the additional 60,000 tons of wheat procured by UNRRA was obtained only because the War Department reduced its bill for supplies furnished from military stocks, it is recommended that this wheat not be shipped as an UNRRA supply, but instead be shipped to me as a military supply in addition to the supplies I will need for my zone. If this is done I plan to use this as a weapon against the Soviets to force them to break down zonal control and to put more food into Vienna. This wheat is needed in the Soviet Zone to come anywhere near feeding the new 1550 ration scale.

It is obvious that the Soviets are using food as a political weapon. UNRRA supplies only aid them in this regard. Our position will be stronger if we retain control of the 60,000 tons additional wheat. Early consideration of this proposal is requested.

Related subject. In my zone it is estimated that about 900 calories daily per person is available from indigenous production. I am watching the situation to see that as a result of the recent Soviet Controls over indigenous food in their zone, the Austrian Government does not make excessive shipments out of my zone into the British and French zones to meet deficits. Principle shortages in my zone to provide the current 1550 scale are wheat, pulses and sugar. If UNRRA supplies continue to arrive through 31 December I can get by until then. After that date I must rely upon GA/MG stocks which have been called forward for January and February. It is therefore urgent

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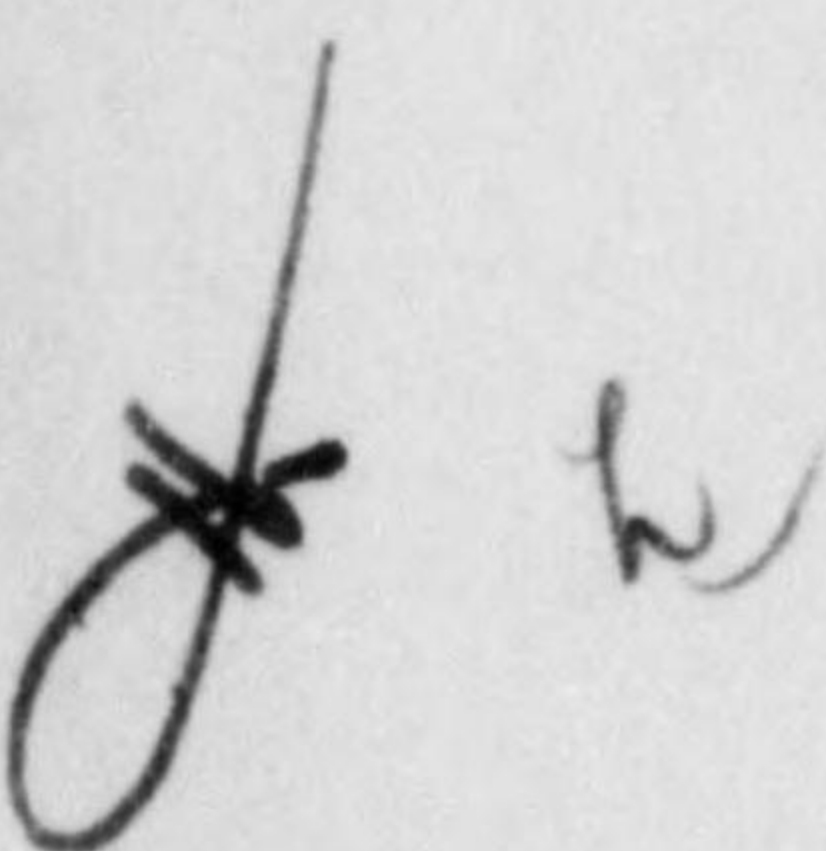
that my military pipeline be reestablished before 31 December. The urgency of making early shipments of food items already called forward was put forth in my message P-5758 to Nichols on 5 November.

End

NOTE: Corrected copy of GM IN 3266 (19 Nov) GAD

GM IN 3467

(20 Nov 46)



SECRET

SWN-4919
26 November 1946

MEMORANDUM FOR THE STATE MEMBER, SECURITY ADVISORY BOARD
WAR MEMBER, SECURITY ADVISORY BOARD
NAVY MEMBER, SECURITY ADVISORY BOARD

Subject: Assignment of Personnel to SAB.

1. Based upon a request from the Secretary, SAB for assignment of personnel to the Secretariat of that Committee, the SWNCC Secretariat is conducting a survey with a view to making recommendations to the Committee.

2. Due to varied opinions as to what agency the SAB should properly come under, it is requested that your comments be submitted to the SWNCC Secretariat as to the advisability of

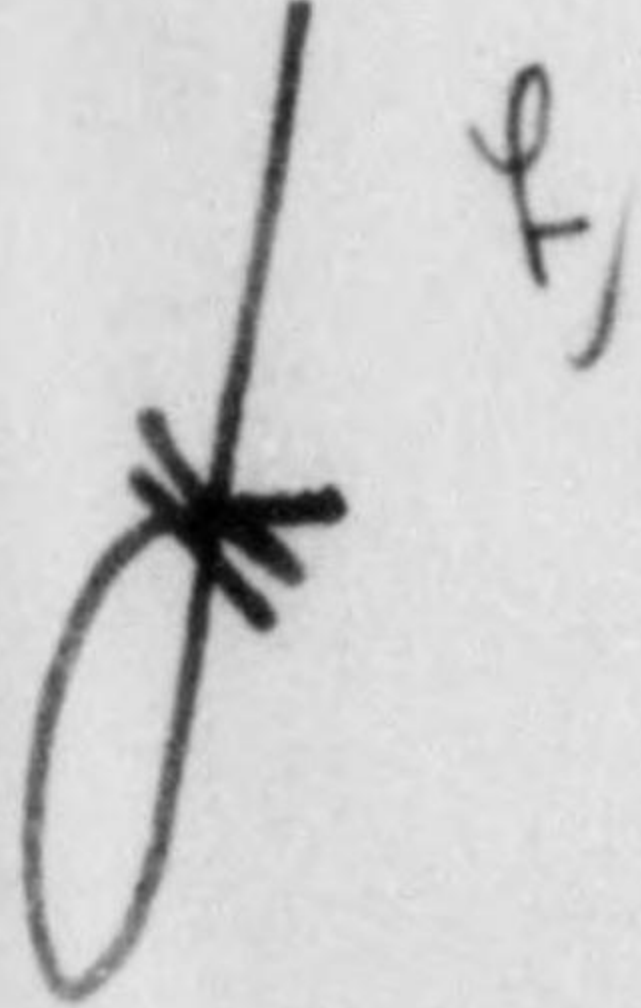
a. Retaining the Board as a Subcommittee of SWNCC.

b. Transferring the activities of the Board to NIA jurisdiction.

c. Establishing the Board as a separate agency by Executive Order.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary

 COPY FOR SWNCC DAY FILE

HWK:aj

SWN-4018
22 November 1946MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

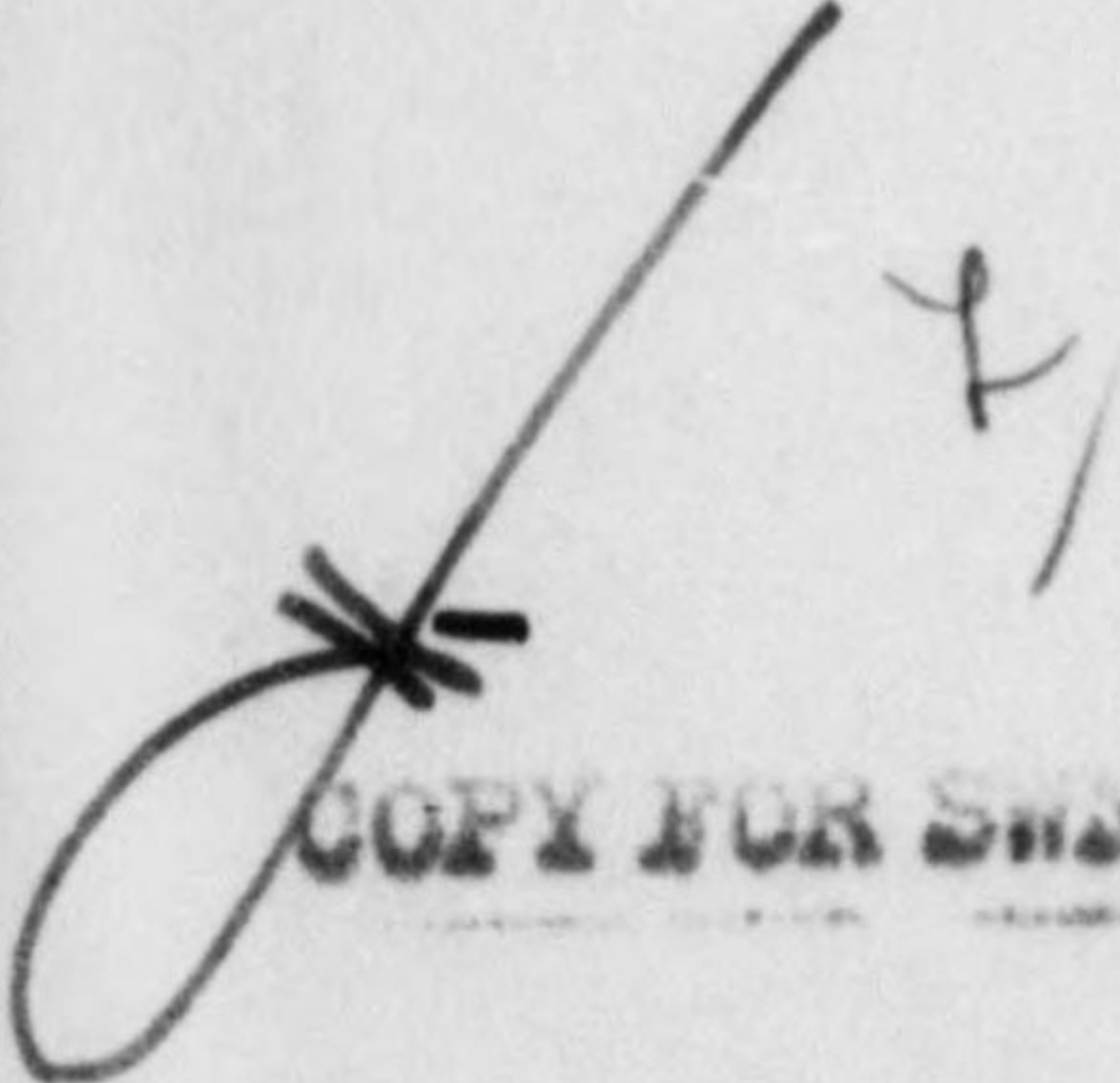
SWNCC 52/24 dated 22 November 1946 is circulated to the Committee for consideration in connection with SWNCC 52/23.

It is requested that you indicate your comment or concurrence hereon with respect to SWNCC 52/23 as amended by SWNCC 52/24 and return to the Secretariat, SWNCC.

H. W. MOSELEY
Secretary

APPROVED: _____

DATE: _____


COPY FOR SWNCC DAY FILE

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WAS:aj

21 November 1946

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

Subject: Summary of SWNCC Activity.

During the period 11 - 20 November 1946 the State-War-Navy Coordinating Committee cleared informally four papers.

Disclosure of Classified Military Information to Foreign Governments and Their Nationals (SWNCC 226/29)

The Committee approved the proposed implementation of previously approved policies and further requested the State Department to inform Canada and the United Kingdom, respectively, the substance of the policy as it applies to each, exclusive of the parts which apply to the other or to other nations.

Handling of Security Matters Pertaining to Non-Military Federal Departments and Agencies (SWNCC 335)

The Committee approved the forwarding to the Joint Chiefs of Staff of the proposed memorandum requesting they give general distribution throughout Army and Navy offices in Washington, D.C. and vicinity as to location and function of SWNCC Subcommittee for Security Control, known as the "Security Advisory Board".

Prevention of Scientists and Technicians from Leaving U.S. Zones of Occupation in Germany and Austria (SWNCC 257/26)

The Committee approved the proposed reply to the Joint Chiefs of Staff answering the Theater Commanders' queries on this subject. The reply briefly states the denial program should remain in effect until completion of the PAPERCLIP program, except for Austria where it would be abandoned at once. However, CG, USFET should make every effort, short of using physical restraint, to induce scientists and technicians in the U.S. Zone of Austria to remain in that zone.

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COPY FOR SWNCC DAY FILE

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Liaison Between the State-War-Navy Coordinating Committee and the Central Intelligence Group of the National Intelligence Authority (SWNCC 330/1)

The Committee approved the following conclusions:

- "a. Formal liaison should be established between the SWNCC Secretariat and the National Intelligence Authority Secretariat with authority to arrange for further liaison between SWNCC Subcommittees, ad hoc committees, working parties, and organizational units of CIG.
- "b. SWNCC Subcommittees, ad hoc committees and working parties should be authorized to invite CIG officers to attend meetings when subcommittees or working parties so desire.
- "c. The NIA Secretariat should be placed on regular distribution for all mimeographed subcommittee and working party papers."

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary

TOP SECRET

SECRETSWS-4917
22 November 1946

VFF:aj

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Restitution of Danube River Craft.

References: A. SM-7061
B. CM-IN-1750 (9 Nov 46)

In connection with the above references, the Department of State has determined that it will not issue a formal press release at this time.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary**SECRET**

COPY FOR SHAWC 244 4 445

SECRETSWN-4915
22 November 1946

VFF:aj

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Restitution of Danube River Craft.

References: a. SM-7094
b. CH-IN-2611 (16 Nov 46)

Reference a forwarded a copy of reference b to the State-War-Navy Coordinating Committee for the basis of a reply. This matter was referred to the State-War-Navy Coordinating Subcommittee for Europe for preparation of a draft reply.

Pending a decision in this matter by the State-War-Navy Coordinating Committee, the Department of State requests that the following interim reply be dispatched to ORGUS by the Joint Chiefs of Staff:

"Recurad WX 84602 November, urad CC 6979 November.
Subject: Restitution Danubian ex-naval vessels.
This question currently being discussed by State, War, Navy. Restitution of commercial Danubian river craft should not be delayed pending decision on above-mentioned craft. You will be informed."

For the State-War-Navy Coordinating Committee:

H. W. ROSELEY,
Secretary

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~~RESTRICTED~~SWN-4914
22 November 1946

VFF:aj

MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY:

Subject: Liaison Between the State-War-Navy Coordinating Committee and the Central Intelligence Group of the National Intelligence Authority.

In approving SWNCC 330/1, Mr. Eddy, Special Assistant for Research Intelligence, State Department, made the following statement, which is furnished for your information:

"I concur with the understanding that the procedure agreed to between CIG and the Intelligence Chiefs of State, War and Navy will be observed in their liaison with SWNCC; namely, that 'each intelligence estimate issued by CIG will either have the concurrence of all IAS members, or will have any substantial dissent appended as a part of the estimate...'"

For the State-War-Navy Coordinating Committee:

H. W. MOSLEY,
Secretary

DECLASSIFIED

Authority NND 750065NARS, Date OCT 20 1976~~RESTRICTED~~

~~RESTRICTED~~SWN-4913
21 November 1946

HWK:aj

MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY:

Subject: Liaison Between the State-War-Navy Coordinating Committee and the Central Intelligence Group of the National Intelligence Authority.

On 20 November 1946 the State-War-Navy Coordinating Committee agreed that:

a. Formal liaison should be established between the SWNCC Secretariat and the National Intelligence Authority Secretariat with authority to arrange for further liaison between SWNC Subcommittees, ad hoc committees, working parties, and organizational units of CIG.

b. SWNC Subcommittees, ad hoc committees and working parties should be authorized to invite CIG officers to attend meetings when subcommittees or working parties so desire.

c. The NIA Secretariat should be placed on regular distribution for all mimeographed subcommittee and working party papers.

In view of the above, SWNCC Policy Memorandum No. 5 (copy enclosed) was released and circulated to all interested personnel of the State, War and Navy Departments.

It is requested that the Secretariat of the National Intelligence Authority notify personnel of the Central Intelligence Group of this arrangement.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
SecretaryEnclosure:
Policy Memo No. 5

DECLASSIFIED

Authority NND 750065
By eskins NARS, Date OCT 20 1976

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~~RESTRICTED~~

SECRET

HWK:bjh

SWN-4911
21 November 1946MEMORANDUM FOR THE CHAIRMAN, STATE-WAR-NAVY COORDINATING
SUBCOMMITTEE FOR MILITARY INFORMATION CONTROL:

Subject: Visits of Russian Nationals to Overseas
Naval Bases and Stations in Connection
with Inspection and Purchase of Surplus
Property

Reference: SWNCG 301 Series

Reference is made to the enclosure to SWNCG 301/D which referred a memorandum by Admiral Inglis, Office of the Chief of Naval Operations, to the State-War-Navy Coordinating Committee with a recommendation by the Subcommittee for Military Information Control that it be given consideration with a view to the establishment of a governmental policy along the lines indicated and particularly with a view to making such a policy effective in connection with the disposal of surplus property.

As a result of the above action, the European Subcommittee was directed to prepare a directive concerning visits of Russian nationals to overseas naval bases and stations in connection with the inspection and purchase of surplus property. The report of the European Subcommittee (SWNCG 301/1) did not meet with the approval of the Navy Member, SWNCG, who proposed that the paper be revised to provide that visits of Soviet nationals to Army and Navy establishments for any purpose should be contingent upon reciprocal treatment of U.S. nationals by the Soviet Government (SWNCG 301/2). The original report was referred back to the Subcommittee for Europe on August 6 (SWNCG 301/S/D) and that Subcommittee was instructed to prepare an additional paper dealing with the problem of visits of foreign nationals to Army and Navy installations along the lines of the policy of reciprocity proposed by the Navy Member of SWNCG.

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The SWNC Subcommittee for Europe has considered SWNCC 301/2 and SWNCC 301/3/D and feel that visits of Russian nationals to overseas naval bases and stations in connection with the inspection and purchase of surplus material has become academic, since surpluses have in a large measure been disposed of, and the Soviet Government has displayed no interest in what remains. It is the recommendation of the European Subcommittee that a policy to govern visits of Russian nationals to Army and Navy installations should be determined by the Joint Chiefs of Staff, since this subject appears to be primarily a security matter.

In view of the recommendation by the European Subcommittee, the Navy Member, SWNCC, withdrew SWNCC 301/2 from consideration and the directive contained in SWNCC 301/3/D was therefore cancelled (SWNCC 301/4).

It is requested that the Subcommittee for Military Information Control inform Admiral Inglis that, if he so desires, his request contained in his memorandum of 30 April 1946 should now be referred to the Joint Chiefs of Staff for a policy decision in view of the fact that the question of visits of Russian nationals to overseas naval bases and stations in connection with the inspection and purchase of surplus material has become academic since surpluses have in a large measure been disposed of and the Soviet Government has displayed no interest in what remains.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary

SECRET



HWK:bjh

SWH-4910
21 November 1946MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 324/1 dated 30 November 1946 is circulated for consideration by the Committee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

H. W. ROSELEY,
Secretary

APPROVED: _____

DATE: _____

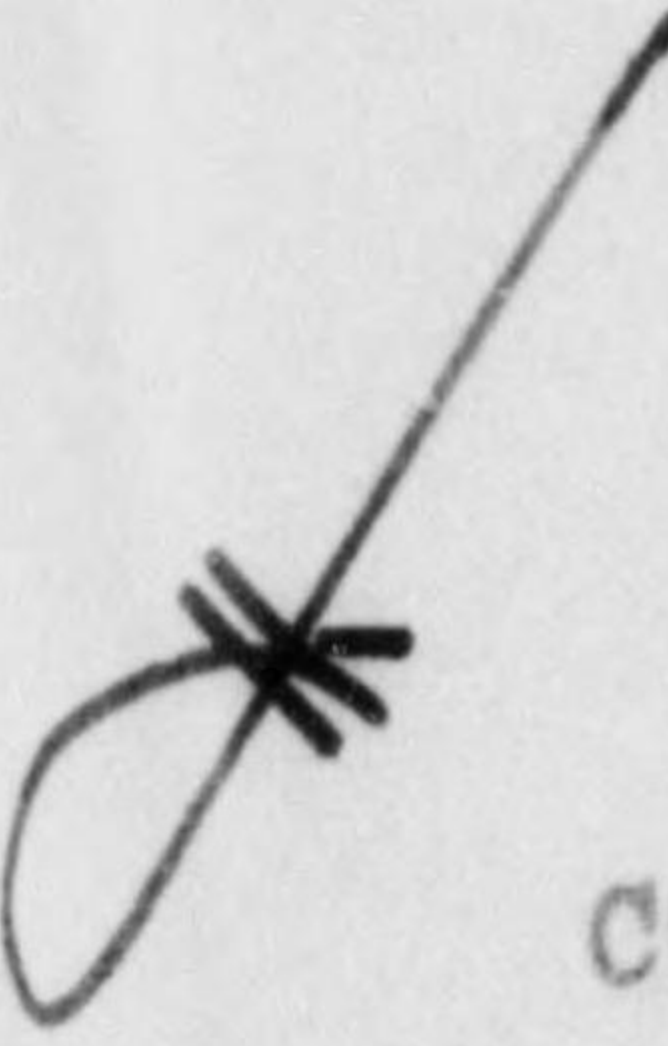
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HWK:bjh

SWN-4909
21 November 1946MEMORANDUM FOR THE WAR MEMBER, SWNCC
NAVY MEMBER, SWNCCSWNCC 89/8 dated 21 November 1946 is circu-
lated for consideration by the Committee.It is requested that you indicate your
comment or concurrence hereon and return to the
Secretariat, SWNCC.H. W. MOSLEY,
Secretary

APPROVED: _____

DATE: _____

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HWK:bjh

SWN-4908
20 November 1948

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Gun Salutes and Honors.

References: a. SWNCC 308
b. SWN-4418
c. SWN-4664

In connection with the above references,
there is forwarded herewith for your information
a copy of SWNCC 308/1.

For the State-War-Navy Coordinating Committee:

J. H. HILLBRING,
Chairmanh,
Enclosure
Copy No. 36, SWNCC 308/1

COPY FOR SWNCC DAY FILE

HWK:bjh

BWN-4907
20 November 1946

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: Gun Salutes and Honors.

References: a. SWNCC 308
b. BWN-4417
c. BWN-4664

In connection with the above references,
there is forwarded herewith for your information
a copy of SWNCC 308/1.

For the State-War-Navy Coordinating Committee:

J. M. HILLDRING,
ChairmanEnclosure
Copy No. 35, SWNCC 308/1

COPY FOR SWNCC DAY FILE

HWK:bjh

SWN-4804
18 November 1946MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 334/2 dated 18 November 1946 is circulated to the Committee for consideration in connection with SWNCC 334 and SWNCC 334/1.

It is requested that you indicate hereon your comment or concurrence on SWNCC 334 and the amendments proposed in SWNCC 334/1 and SWNCC 334/2 and return to the Secretariat, SWNCC.

If you approve the Secretary, SWNCC will advise the JCS that the State-War-Navy Coordinating Committee approves the draft directive provided it is amended as set forth in SWNCC 334/1 and SWNCC 334/2.

This memorandum supersedes SWN-4832 and SWN-4881 dated 18 October and 6 November respectively.

H. V. MORSELEY,
Secretary

APPROVED: _____

DATE: _____

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HWK:bjh

SWNCC-4908
18 November 1946MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC


SWNCC 236/30 dated 18 November 1946 is circulated for consideration by the Committee.

It is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SWNCC.

H. W. NORRIS,
Secretary

APPROVED: _____

DATE: _____


COPY FOR SWNCC DAY FILE

SWN-4902
18 November 1946

HWK:aj

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 46/15 dated 18 November 1946 is circulated
for consideration by the Committee.

It is requested that you indicate your comment
or objections hereon and return to the Secretariat,
SWNCC.

H. W. HUBLEY,
Secretary

APPROVED _____

DATE: _____

TOP SECRETSWH-4901
18 November 1946

HWK:aj

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Prevention of Scientists and Technicians From Leaving U.S. Zones of Occupation in Germany and Austria.

The State-War-Navy Coordinating Committee has considered the memorandum of the Joint Chiefs of Staff, SW-6563, 30 August 1946.

The policies and procedures laid down in the expanded Interim (PAPERCLIP) Program go far to meet the recommendation of CG USFET (S 7556, 17 July 1946) "that scientists and technicians who are determined to have attained unusual military significance in fields which may be detrimental to United States security were their services to become available to other nations be screened, . . . and moved together with their families from Germany to the United States or United Kingdom".

CG USFET needs no further instructions to canvass scientists for voluntary shipment to the United States since this is being done in implementation of the expanded PAPERCLIP program.

The denial program should remain in effect in the United States zone in Germany at least until the completion of the PAPERCLIP program. CG USFET should be requested to submit recommendations as to the advisability of continuing the denial program after that date, bearing in mind United States policy of extending civil liberties in Germany, as well as military security.

CG USFET's recommendation to abandon the over-all plan of denial of scientists and technicians within the United States zone of Austria should be approved. It should be abandoned at once, without regard to the completion of the PAPERCLIP program. However, CG USFET should make every effort, short of using physical restraint, to induce scientists and technicians in the United States zone of Austria to remain in that zone.

TOP SECRET

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The abandonment of the denial program in Austria answers the question raised in CG USFET's message G 2214, 30 April 1946. It also answers the question raised in CG USFA's message P-7826, 6 May 1946, regarding policy in handling Austrian, Hungarian, Rumanian and Czechoslovak scientists and technicians residing in the United States zone of Austria.

For the State-War-Navy Coordinating Committee:

H. W. MOSLEY,
Secretary

TOP SECRET

SWN-6000
15 November 1946

HWK:do

MEMORANDUM FOR THE STATE MEMBER, SWNCC
WAR MEMBER, SWNCC
NAVY MEMBER, SWNCC


SWNCC 206/30, dated 14 November 1946,
is circulated for consideration by the
Committee.

It is requested that you indicate your
concurrence or comment hereon and return
to the Secretariat, SWNCC.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

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SECRET

HWK:bjh

SWN-4899
15 November 1946

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Restitution of Danube River Craft.

References: a. SWNCC 204/18
b. SWN-4876
c. SWN-4899

The enclosed message from the Commanding General,
U.S. Forces, European Theater, Frankfurt, Germany is
forwarded for your information.

For the State-War-Navy Coordinating Committee:

J. H. MILLBRING,
Chairman

Enclosure

CN-11-2143-117

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