DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Antiques copy
Typical letter following a new
or deviated procedure.

Ko No. 787

4 July 1949

TO: Chief of Arida District Office.

SUBJECT: Result of the Inspection on Daily Life Security Business.

FROM: Chief of Civil Welfare Department, Wakayama Pref. Govt.

It is requested that you will make your efforts for the betterment and adjustment of the following defects revealed by the inspection on the above subject in your office and in Yuasa Town in your jurisdiction made ~~by~~ jointly by the Wakayama M.G. personnel and Wakayama prefectural personnel on 30 June 1949 and in Oishi village by the prefectural personnel on 29 of the same month, for the rational application of the Daily Life Security Law.
You are further requested to give immediate instruction to town and village concerned in order to leave nothing to be wanted in this field of business.

This pertains to district welfare affairs. See attached report. / pertinents to district office

1. Defects to be improved and adjusted in this field of business.

a. The documents pertaining to a particular case for particular town or village for example, documents concerning the inspection of welfare business, measures to be taken for the results of such inspection or concerning institutions should be filed according to town or village and institution.

b. As regards the set-up of the Welfare Section, three divisions such as Relief Division, Insurance Division and Other (in charge of disaster, general affairs and other matters not belonging to other divisions) should be adopted as instructed by the prefecture formerly.

c. In order to carry on the welfare business in Minoshima town and Yuasa town, more rationally and more effectually, the present organization. For this purpose, it would be necessary to divide these towns into two districts respectively and have welfare official in charge of each respective district. Therefore, it is requested that you will keep liaison with the towns concerned for the adoption of the system mentioned above.

2. Yuasa Town:

a. It is not minseiin nor minseiin council but the mayor of town, a protective organ who decides the protection.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Therefore, in order to attain the purchase of protection as a protective organ and to accomplish the responsibilities as such, it is necessary to be acquainted with the actual conditions of the relief families in detail and for this purpose, guidance must be given to welfare officials to make family visit to such relief families more than once a month. With the present set-up of welfare administration of this town, and judging from the present number of relief families, the adequate and complete relief seems to be never able to be given. Therefore, immediate measures must be taken so that the whole town area should be divided into two districts and each district should have personnel in charge (welfare official) who should hear the responsibility for all welfare business in the district in his (her) charge such as guidance for relief persons, acceptance of applications for public assistance and readjustment of Hogo-daicho (Case record) and other documents (records) and various reports.

b. All records pertaining to the relief families (for example, written notification on the change of assistance) should be filed in hogo-daicho. (Case record folder)

c. It is good that the interview-room has been established.

d. Consideration must be taken so that the 10th living aid standard amount can be enforced as soon as possible.

e. Entries of various records in hogo-daicho (which are unsatisfactory at present) should immediately be registered in completeness.

f. As a fundamental principle, the amount of living aid expenses should be determined by deducting the income from the amount of minimum living costs determined by the mayor of town, and spite of the above general principle, errors in the amount of about 300 yen have been made in the calculation. Strict guidance is required to be given that sincere attitude should be assumed in the disbursement of the public funds.

3. Oishi Village.

a. All documents pertaining to relief persons should be filed in hogo-daicho.

b. Written notifications on the change of public assistance must be given not only on the suspension thereof but also on the decision, increase and decrease without fail. (At present such notifications are given only on the suspension for the month of April 1949)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

c. Welfare officials must give powerful guidance to the relief families for the purpose of giving rational relief, by making visit ons such families at least once a month and taking hold of the tendencies and actual conditions thereof.

d. Entries in the hogo-daicho are unsatisfactory in the following points.

(1) Entries in the column "request" (In this column date of application is entered)

(2) Entries in the column "grant of relief goods and money" (in case maternity aid has been granted, entries must be made to that effect in this column)

(3) Entries in the column "matters handled". In each case welfare official has made visit to the relief families, details thereof must be entered in this column in proper order)

It must be well understood that hogo-daicho is the foundation of the public assistance and is the only material to evaluate the adequacy of assistance.

e. The relief expenses which are paid irregularly every month at present, should be paid on a fixed day, taking the livelihood plans of the relief families into consideration. (In this case paying such expenses not later than 5th of each month will be adequate).

f. Strict guidance and supervision should be given to the effect that no influence of the village financial and supervision should be given on the decision of the public assistance.

g. The registry of the written applications for assistance should be immediately and accurately readjusted after the receipt of the applications.

h. Further study must be made on Table No. 3 of the public assistance monthly report for the presentation of more accurate one.

statistics

i. It must be borne in mind that it is not minseiin nor minseiin council but mayor of village (a relief organ) that decided public assistance. Accordingly, the welfare officials directly in charge of this business must study laws and ordinances relating thereto and realize their grave responsibilities.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

23 July 1949

Ushida, the Chief
Field Secretary

TO: public Welfare officer, KCAT

Opinions on improving Welfare office works.

- o - o - o -

1. Minsei-Jimusho (District Offices) investigated -

Shimokyo-ku	Sujin	District	Office
Nakakyo-ku	Tobu	"	"
	Nanbu	"	"
Sakyo-ku	Dai-ichi	"	"
	Dai-ni	"	"
Ukyo-ku	Dai-ni	"	"
Higashiyama-ku	Honmachi	"	"

2. Opinions.

a. Filling in the minimum standard living costs for each members in the list approving individual minimum standard for living is just a transcription of unified figures; it takes much time as well as mis-transcription. To eliminate ~~xxxx~~ this effect the 1st and 2nd columns have to be combined and all the minimum costs be printed and unnecessary ones could be crossed off by red-lines. Charlie Burton Mtg should be done away with altogether.

b. Application for getting aid and written opinion from minsei-iin which are directed by 4-sha No. 288 could be abolished in case A class client applies for medical aid, and B class client, who are getting medical aid, wants the same aid for another member of the family.

c. Applying procedure for PA.

Most of the applications are received verbally and written by the office staff for clients, so this could be simplified as following.

Keep a simple book for accepting applications, write in what was received verbally at which time fill in the case record with necessary items and use this for reference in making spot checks.

d. In making spot checks for a new applicant the staff could use this for reference and after it being decided eligible for PA this sheet could be used as a case record which ~~xxx~~ actually is.

e. The written opinion which is submitted by minsei-iin at the time of application is not practically used and ~~x~~ most of the time the office staff makes it and attaches to the application just because it is formally requested. No difficulty may occur to abolish this which at the same time will relieve minsei-iin from paper work.

f. could get rid with cards for handling PA applications.

g. ~~Informations~~ Notifications to clients for granting PA are made 160 to 560 monthly at the offices which are taking much time. A certain day should be fixed for the payment and the ~~Informations~~ notifications should be repealed.

h. Some offices are wasting ~~quite a~~ time in writing in school lunch cards, this could be simplified if a good guidance be given.

(over)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

i. The 1st, 2nd and 3rd office of Sakyo-ward provides ~~for~~ not a single man family ~~to~~ attach official Family Record to the PA application, which only causes a delay ~~for applying~~. If this is needed it could be submitted later after accepting the application.

1. Decisional right on PA be transfered to the district office heads. This is a thing desired by all office heads.
If this could be realized time and trouble can be saved for sending ~~xxx~~ the papers to and fro from the ward office. Time for making procedures could be shortened and all office works be simplified.

- o - o - o - o - o - o -

Actual works handled by district office (in one week)

1. Applications received - PA - 25 at 7 offices in 1 week
Medical - 40 - " -

PA - 0.5 1 office per day on average
Medical - 1 - " -

The highest - Higashiyama
Honmachi PA - 2.6 per day
Shimokyo
Sujin Medical - 2.6 " "
The lowest - Ukyo 2nd office - none in the same period.

2. Minsei-iin visited the offices - ~~3 an~~ average of 3 visited each office weekly

3. people visited the offices to consult on living, etc. - ~~9 an~~ average of 9 weekly

4. Spot checks made on new applicants - 25 ~~visits~~ field trips covered 49 families
1.1 family per day per one office.

5. Attended minsei-iin meetings - ~~1.5 times an~~ average of 1.5 times

6. Other meetings - once a week.

7. Directives or informations received - 3 ~~a week an~~ average of 3 weekly

8. No. of the staff - 4 on average

Conclusion.

The district office with 4 staff on average, working hours per day will be 32 hours, and if the forementioned works be done efficiently hours needed will be: -

2 applications received per day - filling in	-	2 hours
3 minsei-iin visited - reception time	-	1.5 "
9 people visited for consultation	-	2.5 "
1.1 spot checks	-	1.5 "
Minsei-iin meeting (1.5 times a week) per day	-	1.5 "
Other meetings	-	40 minutes
Total	-	9 hours 10 minutes

The remaining 22 hours 50 minutes are appropriated for general office works, other official outings, phone calling or special investigations, so by all means no one would say that they haven't got enough time.* Moreover if hours ~~xx~~ for reception be shortened and office works be done efficiently, after the present big work for rewriting case records in compliance with the 10th revision be completed, the present staff number could spare more of their times for spot checkings and spot guidings.

* if the remaining 2/3 of the time be used for the same purpose, too.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Sun

Ko.No, 365

2 Apr. 1949

TO : Chief of District Office

SUBJECT: Designation of towns and villages where daily life security business and child welfare business are to be inspected

FROM : Chief of Civil Welfare Department.

It is requested that you will take adequate measures for the inspection mentioned above for 1949, taking the following into consideration:

It is to be added that the instruction to No. 352 dated 31 March 1949 shall be ~~deleted~~ rescinded.

1. It is requested that you will, without fail, execute the inspection on the daily life security business and child welfare business of the following towns and villages in April and May 1949 designated by the Prefectural authorities, the result of which should be reported by the monthly report instructed by the note Ko No. 191 dated 19 Feb. 1949.

2. It is further requested that you will take adequate measures for such inspection for the period after June 1949 on so that such can be completed within the fiscal year 1949.

a. Towns and villages where business are to be inspected in April 1949. .... See attached sheet.

b. Towns and villages where business are to be inspected in May 1949. .... See attached sheet.

aimed at the newly organized Public Assistance & child welfare division (Engo to jidokakari) of the district welfare section (Fukushi jimusho mishiika). The Insurance Section of Ken will have to issue a similar letter to the district insurance division (Hoken kakari). Also minimum work requirements & reports must be set up for the general civil division (Sōmu kakari) on disaster, etc.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Attached Sheet

Name of district office	Towns and villages where business are to be inspected in April	Towns and villages where business are to be inspected in May
Kaiso District Office	Kada Town Shimotsu Town Higashinotami Town	Nishiwakino Village Nishiwasa Village Yasuwara Village
Naga District Office	Kokawa Town Iwade Town Nate Town	Tanaka Village Tomobuchi Village
Ito District Office	Myoji Town Kaseda Town	Kudoyama Town Koya Town
Arida District Office	Yuasa Town Minoshima Town	Toyojo Village Yawata Village
Hidaka District Office	Gobo Town Yura Town Minabe Town	Inami Town Uchiwara Village Yukawa Village
Nishimuro District Office	Suami Town Hiki Town Kushimoto Town	Shirahama Town Kowazoe Village Mimai Village
Higashimuro District Office	Taiji Town Katsuura Town Shimosato Town	Koza Town Nachi Town Takaike Town

The designated offices are the largest (usually nearest) in which the distant office is located most important + for some reason the one distant office is neglect. Also by doing them first there will be good possibility of repeat services, either by distant or hen in company with distant.

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

厚第三六五号
昭和二十四年四月二日

民生部長 印

殿

援護及び児童福祉関係事務監査町村の提案について

昭和二十四年度における管内町村の標記関係事務の監査については、既に立案計画中のことと存ぜられるも、その筋の要望もあるので左記了解の上、これが実施につき遺憾のないようとされたい。

なお、客月三十一日厚第三五二号通牒は廃止することにするから申添える。

記

昭和二十四年四月及び五月の二ヶ月間における監査対象町村は県において次の通り指定するから必ず実施せられその、状況を本年二月十九日厚第一五一号通牒による月報で報告すること。

なお、六月以降については貴職の計画に基き年度内に全町村の監査を終了し得るよう適当実施せられたい。

一、四月監査指定町村

A

B 別紙の通り

C

二、五月監査指定町村

A.

B. 別紙の通り

C

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

地下事務所名		四日指定町村
海草	A	加太町、下津町、東野上町
那賀	B	粉河町、岩出町、名手町
伊都	C	妙寺町、笠田町、湯浅町、筆島町
有田		御坊町、由良町、南部町
日高		周参見町、日置町、串本町
西牟婁		太地町、勝浦町、下里町
東牟婁		一九町村
計		

		五月指定町村
	A	西脇野村、西和佐村、安原村
	B	田中村、渕村
	C	九度山町、高野町、鳥野城村、八幡村
		印南町、内原村、湯川村
		白浜町、川添村、三舞村
		古座町、那智町、高池町
		一八町村

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Gun

Memo: Arita district office review, 30 June 49
Iwahashi
Accompanied by Mr. Nishi, Ken Public Assistance Division.

Sections of the Arita gun office are: Welfare (Minseii Ka) Economics, General Affairs, Forestry, Tax, and Land Reform. In Arita gun and Yuasa town, are the following ken offices which are not responsible to the district office chief: Construction or Engineering, Health Center, Labor Administration (Rosei Jimusho which is separate from PESO with which is was formerly combined), These offices are not within the district office building and have nothing to do with the district office chief, insofar as supervision or responsibility is involved. Branches of the Central Government in this area are: Food distribution office (Shokuryo Jimusho), Tax (National), PESO, Procurator, Tobacco, crop regulating office,(Under the Ministry of Agriculture and Forestry), NRP (Yuasa also has its own municipal police).

The Arita welfare section is divided as follows: Kosei Kakari, (welfare), Maese, Seiichi, chief, which handles National Health Insurance, Relief supplies, demobilization, miscellaneous, disaster, Red Cross, pawn shops, consumers' cooperatives. In this division, Moriguchi handles consumers' cooperatives and Shiga handles National Health Insurance as their primary duties. Relief Division (Engo Kakari), Hirabayashi, Eiichi, chief,(which handles Daily Life Security Law, Minseiin, instituions, child welfare, Jidoiin, Other personnel, Sakagami a jidoiin who handles child welfare.

The above is only two divisions which does not comply with ken instructions to establish three divisions (public assistance and child welfare division (Engo and Jido kakari), National Health Insurance division (Hoken Kakari), and Social kakari (general affairs) and does not appear to be too efficient in that it would appear that insurances which constitute an entirely different field should be a separate division from welfare. Still retains the tendency to spread responsibility instead of pinning it upon definite divisions, which the ken instruction was intended to eliminate. There is sufficiett personnel to have one section chief, three division chiefs, with assistants as needed.

Personnel are as follows:

Uda, Kiyoyasu. chief of section, 3rd class shuji. Newly appinted chief replacing Hirano whocame to ken as infomation section chief. Age 32. Graduate of Hidaka high school. Worked in Wakayama City office 10 years in the Engine ring Section on water works. doing clerical work. Came into Arita Enginering section in 1942 as clerk. After 6 months, to Economics section as assistant chief. Last year, became chief of the general affairs section. In welfare section now about one month. Ken welfare department does not have his personal history which is kept in the ken personnel section and apparently had nothing to do with his selection to head the welfare section, this being entirely up th the chief of the district office and the ken personnel section.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Maese, Seiichi: 3rd class shuji. In welfare section 2½ yrs, Graduate of Tokyo Toyo University (Semmon Gakko). Age 27. Previously in Army. Live in Yuasa town.
Moriguchi, Kazuo: New to section andis on probation. Age 29. Graduate of Wakayama Higher Primary School. Came from Fujinami village welfare section. Position opened in the Arita district welfare section so Moriguchi applied. Uda says he is one of the best and well experienced. Lives in Fujinami. In Fujinami Welfare for 2½ years. Has been in the district welfare office for 3 months. Primary duty is consumers' cooperatives and demobilization and foreign nationals. Before coming to Fujinami village office, he was a farmer. At presently, he is really not assigned any particular job but helps generally around the office. Was not hired for any particular position in the dist5ict welfare section, but merely to fill an opening of bodies. When he was at Fujinami, there were 21 families on relief. Nakamura, MG worker, who accompanied ken on a review of Fujinami, stated in past that Fujinami was very poor, which Iwahashi verified. State s Moriguchi is not competnt. However, ken welfare has no control overthese selections of personnel and was not notified in advance of the proposed action. Iwahashi states that if the district welfare offices should become field offices of the ken welfare departmet, the ken welfare department chief would have had the say in whether or not Moriguchi would get thejob and probably would not have. Though Iwahashi agreed that the pulling up of a town or village welfare official to fill a district welfare office job was sound, but he did not think much of this selection and had he had his say, wouldnot have approved it. The separation of the district welfare sections from the district offices or some change in the present personnel practices seems essential in order to bring better personnel into thedistrict welfare offices. If district welfare offices should become field offices of ken, then too, they would supervise the cities, and generally, better personnel might be found in the cities which after they developed experience, could be brought up into the district offices. Moriguchi is the second local welfare official to my knowledge who has been brought up into a district office The other is Yamahata in Kaiso who is doing a good job. Too, Moriguchi should have never have been brought up since he does not even meet the educational standard of high school set for local welfare officials and it seems inconsistent that a district office charged with enforcing the standard itself hires a person who does not meet standards.
Shiba, Kaoru: Age 22. 3rd class shuji. [illegible] Graduate of Minami Hiro Higher Primary School. In Welfare 2 years. Previously in Minami Hiro village office as statistics section clerk. Lives in Minami Hiro.
Hirabayashi, Eiichi: 3rd class shuji. Age 30. Graduate of Japan Universdity (the semmon gakko). In welfare 2 years. Previously Yuasa town office doing general affairs clerical work for 1½ years. He was workeing in the Yuasa tom office when a former welfare official who did a very poor job and around whom a scandal occurred regarding suply distribution (see files on Yuasa). The Yuasa official was subsequently changed and Ken instructed the Yuasa mayor to replace the supplies which couldnot be accounted for in the second invoking of this instruction. The former wel-

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

fare official is now in Tax an Crop Collection as chief!! At that time, it was found that the chief reason for the poor conditions existing at the Yuasa office was the faulty supervision from the Arita district office, particularly Hirabayashi who was in charge of public assistance in the district office. He had never inspected the Yuasa office though located only one block away!! This is what the recent ken instruction designating specifi c offices to review is designed to care for. Hirabayashi writes lengthy and glowing accounts and items in the monthly district welfa e activities report, but obviously knows nothing of local office operations except for what he has learned from his district office job. He is a poor supervisor though seemingly has a high standing in ken. Tendency forken is that they evaluate a person on his ability to converse and tell agood story, rather than evaluating him on his progress achievedin the local offices. All review conducted in Arita gun indicate poor supervision from gun.

Sakagami, Kazuo: 3rd class shuji. Age 31. Graduate of Kei University. In Welfare Section 8 months. Previously 2 years in Tabi factory doing clerical work. Is a hodoiin or child welfare official attached to a Kyogoiin and doing work somewhat similar to a jido fuku shi shi. Will be changed into a fuku shi shi according to Ministry instructions but had not heard anything about. Does not appear to be qualified and stated he did not dare for a fuku shi shi's job and knew nothing about it. Did not know what his status would be although it is understood by MG that the hodoiin, when changed to fuku shi shi, would become ken officials responsible to the chief of the children section. therefore not responsible to the district chief. Didn't know.

Kurasa, Akiko: Girl clerk. Yatoiin. Age 20. Graduate of a girl's high school in Korea. In welfare 3 months. Formerly working for Arita branch of the Kosei Kai 2 years as a clerk. Discharged by Kosei Kai because of lack of budget so hired by district welfare.

The Kosei Kai formerly maintained a branch office in the Arita welfare section of 5 or 6 officials, all voluntary. Moved out during Feb 49, to a private office. Their occupancy of district office space would violate ken and ministry instructions. Chif said they did nothing during the time they were in the district office. No other private agency maintains clerks or offices in the district offices, such as the minseiin rengokai, or national heath insurance as in Naga gun. All communications from the chest go through the district office. District chief is a committee member, and all chest communications go to him. The district chief is a member of the committee(gun) for the repatriates "love" campaign and is in charge. Though all stated he does not touch the program it is obvious he does and the committee members which were shown are purely a paper committee. ¥ 15 is to be collected from each household by the towns and villages, ¥ 5 will be retained by the local office, ¥ 5 will be kept by the district committee, and ¥ 5 will be forwarded to ken. Use of the funds will be determined by the respective committees though again is obvious that the town welfare official or mayor will decide on that level, and the gun chief will decide on that level. Write a special report on this campaign. Instructions

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

come from the Ministry. Iwahashi will get copy.

Are not filing separately, that is, do not maintain separate files on each town, and institution. Iwahashi described set up in other district offices and outlinedadvantages.

Discussed possibility of district welfare offices being converted into field offices. Agreed that if chief of the section were responsible to Ken Welfare Dept chief, would work out okay. Arita has no cities which wouldnot complicate matters.

Neither Yuasa or Minoshima, case loads 150 and 170 respectively and fairly large towns are districted. Had not thought about. Both offices are poor and the chief reason is because there is no paid worker in charge of a definite case load and area. Hirabayashi is visiting families during reviews.

Hirabayashi states apaid worker could handle 15 cases if he had to do everything. Obviously doesn't know he's talking abut, since he has never had the experience. Pointed out that the City case workers are handling from 70 to 100. Agreed that if a paid worker would handle everything, wouldnot need minseiin, Yuasa might need 5 minseiin, one for each district to act purely in an advisory capacity. No need to visit families. There are 177 minseiin at present in gun. could reduce to 30 on basis of some villages not needing any (Arita has 21 offices, including 2 towns).

Discussed consolidation of offices and Itogawa and Miyabara villages seemed likely prospects. Itagawa has 5 families and Miyabara 30. Form an association with one paid welfare official. Other villages too separated. Will look into.

Children section of ken has never inspected or reviewed district welfare office. Had jidoiin lecture once in Yuasa for each welfare officer of towns and villages and the shi minseiin chairman. Lectures lasted from 10 to 4, andincluded, duties of jidoiin, child welfare law, Another conference is to be held in July. Lecturers from ken were Uye, Takagaki, Ian Mutsukawa. Apparently ken children's section has ignored importance of the district welfare offices and the local welfare officials and is concerned with jidoiin training. Poor policy. Poor supervision. Has never instructed district welfare officials on their supervisory functions. Hanamura, Fuku shi shi, goes directly to welfare offices. Hodoiin does not go with him. Hanamura has not stopped at district office.

RE ken children's section instructions regarding inspections of institutins by health center and fire officials. Agree good idea but not applicable in Arita gun until a lying in agency (josan shisetsu) is established in Yuasa, a consolidated deal of Yuasa and 6 other villages.

District officials later accompanied MG and ken on review of Yuasa. Poor. (In an affort to give Hiraybayashi experience, agreed to give him a case load of 15 for six months.

Hoshino

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Proposed conference of district welfare offices. To be attended by Mr. Fukui, Welfare Department Chief; Mr. Yamamoto, Welfare Section Chief; Mr. Uye, Children's Section Chief; Mr. Okano, Insurance Section Chief; Mr. Negoro, Demobilization Section Chief; Mr. Hazama, Child Welfare Center Chief; Mr. Kashiwagi, Plans and Programs Division Chief, Welfare Section; District welfare chief of Kaiso, Arita, Hidaka, Naga & Ito guns. (Nishimuro & Higashimuro guns too far. Ken can assist)

1. Purpose is to define the functions and responsibilities of the district office welfare sections.

2. The function of a district office welfare section will be field supervision in its respective gun. It will be the eyes, ears, mouth, and hands of the ken Welfare Department in the particular gun.

3. Responsibilities and duties of district welfare offices:

a. Transmittal of instructions from ken Welfare Department to the town and village mayors. The district welfare office ~~They~~ will do ~~only~~ the minimum of office work. It may be possible that ken instructions can be sent simultaneously directly to district chiefs, and mayors of cities, towns, and villages. All printing, writing and other clerical and office work that can possibly be done in the kencho will be done at kencho.

b. Insure compliance with these instructions through inspections of welfare offices in towns and villages. Report compliance or non-compliance to ken Welfare Department.

c. Technical advice and guidance on established ken and Ministry policy and instructions.

d. In-service training of town and village welfare officials on outlines set up by ken.

e. In-service training of minseiin (jidoiin) on outlines set up by ken.

f. Analysis of reports required by ken from towns and villages and consolidation for forwarding to ken. Verification of accuracy of these reports through inspections of town and village welfare offices.

g. Area supervision of distribution of supplies.

h. Supervision of institutions in the district as regards finances, accounts, and standards of facilities, care, and personnel. Besides periodic visits, should include once each fiscal year, a detailed financial, social and supply audit of each institution.

i. Coordination at the district level of various ken agencies furnishing related services such as health centers, child welfare centers, Labor Standard Offices, etc with town and village welfare offices.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

j. Routine comprehensive administrative reviews of towns and village welfare offices and programs to:

(1) Check on compliance with above outlined responsibilities.

(2) Check of proper functioning of the various programs.

(3) Conduct a detailed financial, social, and supply audit of each town and village welfare office once each fiscal year.

(4) On the spot guidance, instruction, and correction.

(5) Follow-ups to determine progress in correcting deficiencies.

(6) Other visits as needed.

k. Monthly report from district welfare office to ken Welfare Department to include:

(1) Activities of the district welfare office during the preceding month.

(2) Findings, both good and bad, with recommendations for change of policy or procedure or improvement.

4. To accomplish these field supervisory duties, it should be necessary for district office personnel to spend at least a half of their time in the field.

5. Ken Welfare Department will directly supervise the welfare sections of Wakayama, Kainan, Tanabe, and Shingu cities.

6. The present offices and organization of the district welfare sections will utilized.

7. Ken welfare department to supervise district welfare offices to ascertain degree and effectiveness of field supervision by each district welfare office.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

地方事務所民生課の責任及職務決定に関する打合會の件

出席者 合計十二名
福井民生部長 山本厚生課長 上児童課長
岡野保険課長 根来安話課長 迫間中央児童相談所長
柏木厚生課企画係長 海草郡賀伊都有田、日高各地方事務所民生課長

一、この打合會の目的は各地方事務所民生課の責任及職務を決定するに在る

二、地方事務所民生課の職務は其各郡の民生事務を實地監督するに在るのであって、地方事務所厚生課は縣民生部の其郡に於ける目、耳、口であり又手でもあると言ひ得る

三、責任及職務

1、縣民生部が出した指令書を管下各町村長に傳達すること
地方事務所厚生課は最低限度の机上事務のみを行ってゐるのであるが縣の指令は地方事務所長に立を送達し得ると同時に又直接市町村長にも送達し得るものであって、印刷、書面、其の他縣廳で行ひ得る一切の事務は地方事務所厚生課で出来る筈である

2、地方事務所厚生吏員が管下町村を視察して町村の厚生事務処理の状況が右の縣の指令に符合する様保証すること、而して右の事務処理の状況が縣の指令に合するか否かを縣民生部に報告すること、

3、既定の縣及厚生省の民生事業に関する政策並に指令に対し技術上の助言及指導を與へること、

4、町村の厚生吏員を縣の計画した要綱に従って執務しつゝ立を訓練して行くこと

5、民生委員（児童委員）を縣の計画した要綱に従って執務しつゝ立を訓練して行くこと。

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

6. 縣が町村に對して要求する諸種の報告を検討し縣への提出を統合すること　町村の厚生課を視察して是等報告の内容の正確さを確め置くこと

7. 物資の配給状況を地域的によく監督すること

8. 財政、會計、設備の程度、保護及職員のことに関して、地方の施設を監督すること

9. 厚生関係事務を行ふ縣の地方機関例へば保健所、児童相談所、労働基準署、其の他をして町村厚生課と協力せしむること。

10. 左の事項を行ふ為めに、地方事務所が町村厚生課及其の企画に関して広範囲の行政調査を行ふ方法

a. 右に概説する責任と符合するや否やを調べること

b. 各種企画の遂行さるゝや否やを調べること

c. 各町村厚生課の財政上の社會上の及能体上の監査を年一回行ふこと

d. 重点的指導、重点的指令及重点的矯正を行ふこと

e. 欠点矯正の程度を決定する為めの其後の経過を調べること

f. 其他必要と認むる検査

11. 地方事務所厚生課より縣民生部に提出する月報は左記を含むものとする

a. 前月中の地方事務所厚生課の活動状況

b. 良いと思ったこと、悪いと思ったこと、これには方針手續の変更又は改良方法に関する意見を具申すること

三、是等の現地監督事務を完遂する為め地方事務所吏員は少くとも現地に於て其の時間の過半を過すことが必要である

四、縣民生部は市の厚生課を直接監督する

五、地方事務所民生課の現在事務所並に機構は之を利用することが出来る

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Monthly Activities Report. Naga District Office. For March 1949.

Date	Matters executed	Matters wanted or opinions
2	Committee meeting for the promotion of national health insurance	Deliberation on the matters presented by the Mayors' Assembly Cooperation by the lowest unit even of the Physicians' Association was demanded.
3	Mayors' meeting on the national health insurance (13.00)	Decision was reached to the effect that national health insurance would start from 1 Apr. on for all towns and villages in this gun.
"	Ashes delivery ceremony	Ceremony for the delivery of seven ashes was held from 10.00 to 12.00.
"	Committee meeting for the eugenic protection (from 15.00)	As a committee, Section Chief Fujimoto attended and demand was made to the effect that the Eugenic Protection Law should be applied to the relief persons with too many children.
10	Committee meeting for the dissemination of social work.	Film squad for the dissemination and enlightenment of national health insurance was organized, and demand was made for the subsidies of guidance expenses.
11	Meeting of the chief officials in charge of national health insurance in towns and villages.	Conference was made concerning the documents to be submitted for the obtaining of approval for the by-law procedure.
12	Study course on the business of the welfare section personnel	Due to reshuffle, new assignment of the business was made.
"	Inspection on welfare business in Kokawa Town.	Instruction was given concerning the completion of hogo-daicho. Since no complete entries have been made in hogo-daicho concerning the relief given by minsei-iin.
13	Inspection on the facilities of the Naga Hospital	Conference was made concerning the contract of national health insurance and it was demanded by gun that this hospital be transferred to the one under the direct control of national health insurance.
14	Meeting of the full-time employees in charge of child welfare business	Akedo attended
"	Synthetic survey on the account of 1st Area of Gun.	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

15	Synthetic survey on the account of 2nd Area of Gun	Demand was made by the welfare officials to the effect that the documents should be more simplified
16	Synthetic survey on the account of 3rd Area of Gun	
17	A dowa problem arose in Kokawa Town	Fujimoto, Section Chief went to the spot
"	Conferense with the sab-board of education	Conference was made between the subboard (chief and vice-chief) and the Welfare Section (chief and vice-chief) on the dowa problem, welfare business and child welfare business. Demand was made also by the prefectural authorities for keeping close contact.
22	Study meeting on the dowa problem in Kokawa Town.	This meeting was attended by Uda and Fujimoto and demanded the formation of budget for dowa problem to the town authorities.
23	Conference for the promotion of national health insurance in Hate Town	Demand was made for executing enlightenment campaign for towns and villages and for establishing examination system.
25	Conference of the welfare branch chiefs in Naga-gun	Demand was made for the cooperation in the general welfare business and explanation was given concerning the recent tendencies of the repatriates.

1. 5 Section Chief and Section Vice-chief went on an official trip to Kokawa Town
7. 8 to investigate the personal conditions of Mr. Masajiro Kubo, Chairman of the Minsei-iin Standing Commissioner's Council.

Others:

Demand was made for immediate additional allotment of 8,000yen (wanted amount of the travelling expenses of town and village business guidance.

For the borrowing of the Negoro Young Men's Training Place in order to establish the Negoro Home for Juvenile Training and Education, the office chief, vice office chief welfare section chief and vice section chief visited Tondabayashi and Negoro authorities but as the religious principle prohibits the establishment of public institution in the precinct of the temple, the plan could not be accomplished in spite of their repeated negotiations.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

OUTLINE OF SOCIAL WORKS 26 March 1949

Arida-gun Welfare Official Business Study Society

Gist of the Outline of Social Works

1. Preface.

Social works are the works of love. In case a love which is originally a part of human love is developed socially in a certain direction, then social works are formulated. However, love must not be monopolized by social works. All social endeavor of human being for the sake of building up of a comfortable society are the human love socially expressed. In this meaning, not only social works, but also socialistic practices has human love at their foundations. Therefore it is because the direction in which human love is expressed that is object, purpose and method differ that attitudes and practical method of social works concerning the social problems discriminated from social policy and other social movements. The term "The human love developed in a certain direction" may be defined to discover the reliability from the members of the society, in other words, it means social works shall start from the ex posto facts relief for the depressed socially weak and stragglers of various forms caused thereby and shall aim at exercising ex posto facts prevention of the prevalence and expansion of such socially pathological phenomena and furthermore at taking the direction of working for the promotion of welfare for the members of the society. The definition for the term of social works adopted at the International Social Works Mass Meeting held at Paris in 1928, says "Social works include all works that improve social conditions and livelihood conditions by using the difficulties resulting from poverty, by instituting individuals and families to the livelihood conditions and by preventing social evils by means of caseworks, groupworks legislative, administrative social campaign and social investigation. Therefore social works shall include not only relief insurances and social activities, but also health works and education in some degree.

And some man defines the social works as "Economic, health and cultural works which are executed as scientific and professional technics for giving individual, and systematic treatment to individuals and families who have become unadjusted by public or private organizations or individuals in order to promote the social welfare which aims at the completion of characters of individuals." Thus the meaning of social works differs according to the person who defines at, but the main meaning shall always be the relief.

2. Social and Economic Necessity.

Heretofore, it has been said that any one can executed social works if he has only love, self-sacrifice and experience. It is true in the charitable works. But, modern social works have developed from the charitable works, but the existence of society (benefit society) has caused the differences between

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

these two. This community has been recognized after the lapse of long period of human development. Human being discovered themselves only after the French Revolution which took place 150 years ago. In the Feudalistic Age in the Mediaeval Age, the meaning of the existence of individual human being was not recognized, but after the completion of Revolution, and the Declaration of Freedom such as benevolence and equality, the respect for each human being had come to be asserted. On the other hand, in England, Industrial Revolution having taken place (about 200 years ago), great improvement having been made in productive technics especially in tools and machines and locomotive engines having been invented, all branches of industries have passed the industrial revolution one after another. This Revolution produced industrial type of machine factory and proved the historical premise to establish the capitalistic system. That is, people were divided into two classes; capitalists who could own productive means, land and buildings and labors who could not own such but had to sell their working ability. The characteristics of capitalistic system shall be expressed in private property system, laissez faire policy and profit making economy. The bond to human being in this system divided human being into merchandise character and personal character, and moreover, it drove the human being into miserable conditions which permitted the overturning of values. In order to save this miserable condition, there is social policy or social work.

In such community in which happiness of human being depends upon the privileged classes who pretend the name of God or in the community of slaves, no social problem can be thought of.

When the caudes and counter-measures of the events in the world have come to be required by the organization and systematization of the society in general, then the disposition for all these has come to be required from the social standpoint. So long as the causes of happiness and unhappiness of the community are to be attributed to the negligence and diligence of individuals, mysterious powers or to persons of small number who are giving guidance, in other words, in the community in which the free will is suppressed them can be neither social policy nor social work.

3. Position of social work in social policy.

As the problem to maintain or abolish the capitalistic system, the social policy may be divided as follows:

a. Policy to maintain and continue the capitalism:

(1) Laissez faire policy.

(2) Social improvement policy.

b. Policy to abolish and discontinue the capitalism.

(1) Social democracy.

(2) Communism.

In the solar system, all planets are keeping good orders of position with the sun as its center. In the case of the social policy, various policies

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

are keeping their nice order with the social problems as its center. However, social problems are not simply theoretical problems but they are concurrence of theory and practice. Social problems are those which come into being when people come to criticize the present conditions of community and want to reform the present conditions into idealistic ones, taking the essential nature of community and the difference between the idealistic conditions and actual present conditions into consideration. And this criticism and requirement form definite problem concerning every phase of the social life and usually reveal themselves in various contents and with various colors. Therefore, social problems are never simple problems but shall mean a chain of various problems and they are the generalization of many problems that are mutually related.

The position of social problems in social policy is like that of the Moon which revolves itself around social democratism and social improvementalism.

What social works find in the members of the community is the relievability and not the classes found out from different angle. The existence of relievability is caught hold of not for the class idea but based on the fact that the relief persons are the community members. There the social existence shall be recognized not as class disunion but as social joint and shall be comprehended not as class relation but as human ones. The object of social policy is a class, and that of social works is individual. The community we live in is a capitalistic one based on beneficiary community of class disunion and only therefore and at the same time, yearning for the totalian common community. The ideals of human being toward common community extends almost endlessly, but when it is going to be realized in the actual life it is out off by a certain strict limitation.

If it were to be admitted that only the effort to lead such common community to realization is a socialistic movement, then the social works may be called an action to convert idealogy to common community. To this standpoint, social democratism asserts that social works elevate the economic, physiological and cultural level of members of community, especially socially weak people for the sake of the peaceful and democratic realization of socialistic community and at the same time work for indirect class relief by promoting the social member in general. Though all social works combined with social policy may take such forms, they may try to cultivate a new way by combining itself with progressive ideology. In spite of this, social works directed to members of society and have relievability as their object, try to penetrate their ways as ideological neutrality at any cost. Here, ideological neutrality means the possibility of combining with any ideologist, and with what kind of ideology it shall combine depends chiefly upon the historical development and the character of the subject body. However, as for Marxism which generally denies the above ideological neutrality, it rejects the social works as bearing one mission of reactionary policies.

4. Construction of love in social works.

Love, in human relations is expressed as compassion, kindness, benevolence and charity and in inner mental attitude, it is expressed so liberality, perseverance, modesty, tenderness and sacrifice. And the phenomena of love

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

between parents and children, love between wife and husband, fellowship, self-love, love for neighborers, love for native place, patriotism, benevolense and love for human being, express themselves in various phases and colors. However, the love in question can not be ideal and internal psychology. The love in ideal sense is minus in social works. Human being has grasped love as religious practice or experiential reality, but how to catch hold of love depends upon the future solution.

It may be said that the like for a certain specific existence is not love but excellently social due to the ignorance of fastidiousness. Moreover, human love is beyond all moral judgement or ethical criticism, does not know to reject anything. In the present community, all kinds of evils exist and they become worse and worse. Night angels standing in the street-corner, wandering juvenile delinquents, people living miserable lives and burglars, all those love embrases without any sense of hatred morals and ethics can not be comprehended as they are, but human love is, beyond all these, moralistic and ethical. Since human love is conscious of the social necessity of evils produced, if feels indignant to the social environments which drove the above persons to such conditions and pursues the objective conditions which made them do so. And orders the eradication of such.

In that field of community, human love is excellently reasonable, however, it is not merely a work of reason. If it were a mere work of reason, it could not receive the mental lamentation of abused people and physical pain as their own, even if it can draw a sketch, execute deliberate countermeasures or execute business for the solution of problems. The reasonableness of human being means that human love exists at the foundation of reason and for this reason can step over any obstacles and can address itself sincerely to the reconstruction of environments.

Social works, for the solution of the present social, economic or cultural complicated social problems, are worn among the programs of science and for the execution of the duties social works are required to be scientific under the assistance of various sciences concerned. When it is asserted that social works are works of love, and the scientific nature thereof is denied, the result would be that the mental assertion would be denied by the realistic attitude.

Today, concerning the love as experiential reality says "Love lives in present only and those who can not express love at present have no love". Love is action itself, there is no love before and after action and the love is social action expressed at present and not to be sermoned to the others, and it can be said that love exists in the practice of social worker itself.

5. Meaning of scientific social works.

In the present system, there is social unharmony so-called relievability which can be summarized into diseases, dependency and deliquency. And around such disharmony there are social works that can be classified into ex posto facts relief and the positive phase for the promotion of social welfare and

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

prior prevention. As methods for social works, there are case works, group works and group social works.

The subject of social works is only a state, because if state does not execute social works, there is apprehension that the social system which is the foundation of the state will be upset. But it may be said that social works need not be executed directly by the state itself and yet by the respect of fundamental human rights and ethicel requests of modern democratic state, such necessity arises for the democratic state to make steps toward it ideals.

Social works must proceed toward the scientification of methods and technics, but in the social problems, there are some part that can not be solved by social works only. Concerning vagrant children's problem, it is necessary to think of it with the essential nature of such vagrant children and the inner construction as the group of social existence as premises. Then the relation between the vagrant children's environments and phenomena and the rules are found out. And when night angels are accommodated in a certain institution, there is a danger that they will be killed. In this field, there are problems that can not be solved only by social works. By thinking these two phases and by binding hands with solvable questions efforts may be made. However, it is necessary fully to know the position the social works are bestowed.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Monthly activities report for March 1949 Nishimuro District Office

Outline of business concerned (Main functions are indicated in the separate sheets).

Though many businesses were to be executed due to fiscal year-end, by combined efforts of the section-staffs all has been carried on smoothly.

1. General Affairs Division

a. Personnel affairs: No changes have occurred in the assignment of duties. As usual, lack of staff members was strictly felt compared with the volume of business to be executed.

b. Allowance: 34,829 yen was disbursed for the travelling expenses for the nation-wide survey carried on since the end of last year, inspection on the business of towns and villages and for the promotion and guidance of the national health insurance business.

5,226 yen was disbursed as overtime allowances for January and February.

Due to the delay of allotment of budget, it is our great regret that travelling expenses are paid too late, in spite of our utmost efforts.

c. Receipt and forwarding of letters and telegrams

Kind	Division	Receipt	Forwarding	Total	Remarks
Letter	Welfare	339	847	1186	
"	Child Welfare	15	116	131	
"	Insurance	17	245	262	
"	Demobilization	1		1	
Telegram		-	-	-	
Total		372	1,210	1,582	

2. Daily Life Security Division

a. Totalization of the nation-wide survey on the Injured Persons was accomplished by overtime work from 2 to 7 March.

b. Mass meeting for the execution of newly planned business concerning locality improvement and dowa business was held under the joint auspices of the branch of the school board of education attended by the chairman of the mayors' conference, chairmen of the town or village assemblies and the locality representatives in which various delegates were elected.

c. Allotment and distribution of the winter supplies for the overseas repatriates were made to the lowest unit.

d. Business inspection on the Daily Life Security Law was made for following towns and villages which revealed that the business except that of Susami Town and Mitsukawa Village was generally well-executed.

Susami town, Wafuka, Isumi, Chikano, Kurisugawa, Kawazoe, Mikawa.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

e. Inspection on the general accounts of relief expenses for the fiscal year 1948 executed for four days form 7 to 10. March revealed that the following amount was subsidized from the state and the prefecture: 13,675,799 yen.

f. Lecture meeting on the locality improvement and dowa business was held in Wafuka Village in which active and progressive opinions were exchanged.

g. 1,186 letters were forwarded.

h. Conference of the standing directors of the minsei-iin federation was held at Shinjo Village in which disposition of repatriation business and the opening of the mass meeting of mensei-iin standing commissioners were discussed.

On 28 March, 37 standing commissioners were assembled at Shirakawa to make report on the general business conditions, and to discuss the business plans for 1949.

3. Child Welfare Division

a. On 14 March, council of the officials in charge of child welfare business was held at the Wakayama Branch of the Japan Red Cross at which plans for handling of child welfare institutions in which various accidents have recently taken place and for the function in the Child Welfare Week starting from 5 May were discussed.

b. Officials in charge of child welfare business inspected the child welfare institutions in Wakayama City which gave deep impression to them.

4. National Health Insurance Division

a. Council was held for the establishment of a national health insurance clinic in Inari Village which is greatly demanded.

b. For the sake of promoting and enlightening the ideas of national health insurance, in Tanabe City, official in charge on national health insurance was invited to the City Assembly together with the Prefecture Insurance Section Chief who gave deep and great impressions to the audience by giving explanation on this system. And the Chairman of the City Assembly and others made inspection on that system in Urawa and two other cities.

c. Application for the approval of by-laws was submitted by Kamiketsu and Shionomisaki villages. By these eight villages have started their national health insurance business.

d. For the sake of promotion and enlightenment of the national health insurance business, division member was dispatched to Wafuka Village to discuss with the village authorities, village assembly, interested villagers.

5. Demobilization Division

On 9 May, ceremony for delivering ashes was solemnly held.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Business Diary (March 1949)

Date	Matter	Official in charge
1	Conference for organizing Red Cross Service body in time of emergency disaster.	Wakita
2-7	Preparation of the totalization sheets of the nation-wide survey on the injured.	Shintani
4	Meeting for the preparation of the mass meeting of the promotion of the respect of human rights at the assembly room of the District Office. Sponsorers: District Office, Branch of School Board of Education, Nishimuro Branch of the School Teachers' Union.	"
5	Official trip to Prefectural Office to discuss the welfare business Allotment and distribution to towns and village of the winter beddings to the overseas repatriates.	Wakita
7.	Synthetic ins ection on the account of daily life security expense for Inari village and eight other towns and villages.	Nakatani
8	Synthetic inspection on the account of daily life security expenses for Misu Village and eight otner villages.	Okamoto Sakamoto
9	Synthetic inspection on the account of daily life security expenses for Kushimoto Town and eight other towns and villages Ceremony for delivering ashes at the assembly room at the District Office	Okamoto Sakamoto Wakita
10	Synthetic inspection on the account of daily life expenses for Higashitonda Village and 13 other towns and villages	Okamoto
11	Presentation of various monthly reports (including activities report)	Sakamoto Nakatani
12	Meeting of directors of the minsei-iin Federation at Shinjo Village. (Opening of council of standing commissioners concerning the disposition of repatriation business.	Wakita Okamoto
14	Lecture meeting for special guidance and improvement areas and inspection on the enforcement of the daily life security (demand and decision were made for establishment wells in accordance with the betterment of the livelihood environments.	Wakita
	Conference of the official in charge of child welfare at the assembly room of the Wakayama Branch of the Japan Red Cross at which discussion was made on the gist of enforcement of the minimum standard of child welfare institutions and the functions to be executed during the child welfare week.	Sakamoto
15	Inspection on the enforcement of the Daily Life Secutity Law at Esumi Village (Though generally good, further efforts are required)	Wakita

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

16	Preparation of the sheets of the result of account inspection on the daily life security expenses for 1948	Sakamoto
17	Conference on the business of state and prefectural subsidies for the daily life security business for 1948. At Prefectural Office.	Okamoto
22	Application for the enactment of by-laws concerning the national health insurance by Kamiakitsu and Shionomisaki Villages	Shintani
	Official trip of inspection of the child welfare institutions in Wakayama City by officials in charge of child welfare.	Sakamoto
	Conference on the distribution of Community Chest Funds at Prefectural Office	Wakita
	Inspection on welfare business of the District Office by Welfare Section Chief of the Wakayama M.G. Team.	
	Inspection on daily life security business for 1948 in Chikano Village (Though enthusiastic, further efforts are required).	Okamoto
23	Joint inspection on the enforcement of the Daily Life Security Law for 1948 of Susami Town by Wakayama M.G. Team, Welfare Section, Wakayama Prefecture and Welfare Section of the District Office	Sakamoto
	Inspection on the enforcement of the Daily Life Security Law for 1948 at Kurusugawa Village	Okamoto
	Official trip to Wafuka Village in order to disseminate the purport of the national health insurance	Shintani
25	Council for the medical measures in Tanabe City assembly (Decision: Study on the business of collection of premiums and inspection of places where such business is advanced.)	Okamoto Wakita Shintani
28	Inspection on welfare business at Kawazoe Village (Generally good)	Sakamoto
	Mass council of minsei-iin standing commissioners in Nishimuro-gun at Shirahama for making report on business and accounts and for discussing the plans for 1949.	Wakita Sakamoto
29	Inspection on welfare business for 1948 at YukawasVillage (Very good)	Sakamoto
31	Study meeting on welfare business in the fifth block (Shionomisaki Village) at which welfare officials 10 villagew and towns were assembled, and discussed on the business adjustment for 1948 and business guidance for 1949	Wakita Okamoto
	Conference on the temporary aid for newly entered school children in accordance with the provisions of the Daily Life Security Law.	Sakamoto
	Monthly study meeting of the officials in charge of national health insurance business of towns and villages.	Shintani

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Monthly activities report for March 1949. Arida District Office

1 March. Business conference of welfare officials

1. Report on non-demobilization and on the receipt of ashes.
2. Revision of the method of allowance for the non-demobilized.
3. Allowance for the special non-demobilized.
4. Inspection on the account of relief expenses.
5. Adjustment of office-work.

Matters wanted or opinions.

As the business concerning the Demobilization Section is monthly carried on by the direct contact with the towns and villages, in many cases, shch business is unknown to the District Office. However, a part of such business should be transferred to the Chief of District Office and adequate number of staffs and adequate amount of office work expenses should be allotted to the District Office. For example, if such measures could be taken, the allowance to the non-demobilized in accordance with the Non-demobilized Allowance Law could be paid to the qualified recipients every month, such saving the expenditure required for such payment.

2 and 3 of March. Inspection of national health insurance model area.

Inspection was made on the operation conditons of the national health insurance association of Ikuda-mura, Koroku-gun, Kyoto Pref. together with the personnel of towns and villages concerned.

7, 8 & 9 of March. Inspection on the account of the daily life security , in gun.

9 March. Council concerning the relief institutions.

Discussion was made for the new establishment of a Saiseikai Hospital.

10 March Council on child welfare (at Ishigaki Primary School)

Explanation was given on the Child Welfare Law, Interpretation on foster-parent system and Eugenic Protection Law was given. Discussion was made on the enlightenment and guidance of children.

Opinions: Childrens' education cannot be attained only by their teachers, and by the cooperators on the part of guardians, jido fukushi shi, jido-iin and the general public, such education can be accomplished by building up excellent environments, therefore, hereafter as many chances as possible must be sought for the opening of the council of child welfare to make such the guides of our future activities.

12. March. Ceremony for the delivery of ashes.

14 - 17 March. Council for the operation of national health insurance according to blocks.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

1. Conception of national health insurance and insurance economy.
2. Purport of the revison of law and various pending questions.
3. Operation of national health insurance.

At this council discussion was made on the reestablishment and operation of national health insurance with the staffs of towns and villages concerned, doctors, dentists, midwives, assembly men, representatives of youngmen and women.

17 March Inspection of the enforcement of the Daily Life Security Law (Itoga Village) --cf. check sheet

18 Inspection of the enforcement of the Daily Life Security Law (Tasugawa Village) -- cf. check sheet.

23 Inspection of the enforcement of the Daily Life Security Law (Gomura Village) -- cf. check sheet.

24 Inspection of the enforcement of the Daily Life Security Law (Iwakura Village) -- cf. check sheet.

18 Council for relief inspections: Discussion was made concerning the new establishment of a Saiseikai Hospital.

25 Change of the form for monthly public assistance report.

Due to differense in the forms for monthly public assistance report some towns or villages have not submitted that report. Therefore the form in question has been unified as shown in the separate sheet.

23 Council for the new establishment of relief institution

Conference was made for the new establishment of a Saiseikai Hospital.

26 Council of the office work for welfare officials

Subject: See attached sheet.

1. Generally speaking, the welfare officials lack the enthusiasm, and taking into consideration the importance of the fundamental knowledge on the social works, the council of this kind should be held continiously in the future.
2. By the unification of books related to welfare business in gun, the business might be far better readjusted.
3. The entries in the hogodaicho can not be said to be adequate for the case work. Therefore, it was desired that the matters other than there in the hogo daicho must be indicated to stipulate and supplement the hogodaicho and the forms must be studied at the next occasion.

30. Inspection on the enforcement of the Daily Life Security Law at Yuasa Town.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Council for welfare officials

from 9.00 a.m. at the assembly-room of the Arida District Office

Subject:

1. Application of the provisions of the Daily Life Security Law --Hirano, Section Chief.
2. Outline of social works -----Hirabayashi, official
3. Juvenile psychology in agricultural villages -----Sakagami
4. Procedures and enforcement of relief----Hirabayashi, official
5. Adjustment of hogodaicho---------- Hirabayashi, official
6. Minimum standards of child welfare institution----Sakagami
7. Operation of methods, degree and period of relief provided for by Art 2 of the Enforcement Regulation of the Disaster Relief Law--- Maese
8. Japan Red Cross Service Body-----Maese
9. Practical use of the Arida Detchment of Disaster Relief Troop---Maese
10. Others
    Unification and adjustment of books related with public welfare.
    Hogodaicho and livelihood history

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Ari-min No. 242
24 March, 1949

TO: Mayor of town and village

SUBJECT: Preparation of hogo-daicho and livelihood history.

FROM: Chief of Arida District Office

In case individual guidance is executed, investigation and research must be made from all aspects and all must be recorded (whether large or small), preparing blue prints of livelihood and must be summarized into livelihood history.

The livelihood history here shall mean not only the horizontal description of the present conditions of livelihood, but also the timely and historical recording of the developing process of livelihood. The livelihood is the picture, interpretation of livelihood and shall serve as a compass-needle for guidance.

At the time of the investigation, the relief persons are apt to fall victim to many surrounding circumstances, however, recording and coolly reading, thereafter, will serve as a motive of self-reflexion and self-criticism. Such functions are being accomplished by means of hogodaicho and furthermore, by recording each of the following items concretely and by giving practical example to each of them such shall be more accurate and useful.

In view of the foregoing, it is sincerely requested that you will do your best in completion of hogo-daicho, and furthermore give your full consideration on the above.

Outline of livelihood history

Item	Explanation
1. General matters	
a. Full name of a relief person	Duplicated with hogodaicho
b. Date of birth age	"
c. Permanent domicile birthplace	"
d. Present occupation	Concrete entries should be made concerning place of employment, name of job and position. Attitude to the occupation and futurity.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

e. Religion	Entries should be made concerning the person in question and the families thereof.
2. Family backgrounds	
a. Historical description of father's line	Chief incidents since the time of grandparents, how the person in question, his uncles, aunts, cousins, and brothers and sisters respect his grandparents or not, and the relations and support.
b. Historical description of mother's line	Same as above
c. Present family members	In order to know the environmental fact, description of persons who form the badkground of livelihood since the babyhood of the person in question.
(1) Concerning father himself	
(a) Personal history	Chief incidents since his babyhood. Promotion and changes in education, vocation, economy and social position.
(b) Character and conduct	Enter concretely the perspective related matters.
(c) Outlook on life and ideals	Views to the times, ideals and hope for himself, family members, and the future of the children.
(d) Prejudice	Prejudice toward family members and others
(e) Likes and dislike	Likes and dislikes for food and other matters.
(f) Conditions of family living	Quantitative and qualifying description of livelihood in the family.
(g) Attitudes to children	Attitude and dispositions taken in case children have met any accidents.
(h) Training for children	Thought and feeling and practical method for training to children. Give description whether he is despotic, strict, changeable in emotion, uninterested, entrusts the whole to family-members, affectionate, rational or passionately loving.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

	(2) Concerning mother herself	Same item "Concerning father himself"
	(3) Concerning children	
	(a) Personal history	Give general description of affairs from birth up to present.
	(b) Character	Give concrete description such as "obedient" or "rough".
	(c) Health	Physical constitution, medical history, nutrition and mental conditions.
	(d) Comparision with householder	Attitude and opinion on the part of parents and other children toward characters and talent and mental reactions on the part of the parents thereto and relations with other persons.
3.	Other matters	
	a. Sickness, injuries and poisoning	Describe specially on tubercular diseases, venereal diseases, epilepsy, poisoning of alcohol and medicines, unjuries unsound character, and degenerate.
	b. Still birth, miscarriage and abortion	Describe circumstances thereof if any.
	c. Dead family members	Describe full names, ages at the time of death, name of diseases and the circumstances (suicide included).
4.	Family life	
	a. Historical description	Give important incidents since the marriage of the householder, congratulation and condolence, and removals etc.
	b. Present conditions	
	(1) Dwelling	
	(a) Place sketch of dwelling	Give sketches of the first and second floors respectively, in which roads and vacant lots should be shown.
	(b) Type of building	Give the discrimination such as one-storied or two-storied.
	(c) Lighting	Give the lighting of rooms forming the center of living, and the dwelling as a whole. And moreover, give ventiiation.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

(d) Cleanliness and adjustment	Describe cleanliness and adjustment even of a kitchen and toilet.
(2) Area in which person in question lives	
(a) Kind	Agricultural villages, fish villages, forestory areas, slums, residential sections, and commercial centers etc.
(b) Population	Describe whether the area in congested, the area is greatly moved, and give reasons and the characteristics of population.
(c) Customs	Give festivals and other functions, disciplines and customs.
(d) Organization and activities of the town blocks.	Give operation of youth organizations and women's organizations.
(3) As a whole of family living	
(a) Table of income and disbursement	Because duplicated with the "list of determination of income and disbursement, this item may be omitted.
(b) Cultural level	Give concrete description of news papers, magazines and amusements of the family for showing the cultural level thereof.
(c) Ideal, hope and objectives	Building up of the house, savings and advancement of children etc and mental ideals of the family.
(d) Atmosphere	or Describe whether or not the family is bright, cooperative, rigid, pleasure-loving, or religious.
(4) Social living	
(a) Affiliation	Give association or club.
(b) Intercourse with the neighborhood	Describe whether or not this family is in good relation with the neighborhood.
5. Formation of character	
a. Habits and customs	
(1) Daily works and functions	Describe matters executed in ordinary time from getting up till going to bed.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

	(2) Circumstances of diet-table	Give circumstances at the diet-table.
	(3) Bodies and figure	Describe whether or not bodies or figures are clean, or active in bodily motion.
	(4) Manners and courtesy	Describe wording, manners and attitudes etc.
	(5) Concerning sex.	Attitude to opposite sex, give conspicuous phenomena, or whether or not they consider it sacred or free.
	(6) Smoking and drinking	Describe the time of beginning such, amount of tobacco or intoxicant liquors used, and likes and dislikes for stimulant drunks and seasoning.
	(7) Character	Give references for making them cheerful.
	(8) Good conducts and crimes	
6.	Synthetic observation	Total evaluation and impression
7.	Guidance and results	Describe methods taken and the results thereof and the follow-up, guidance and methods and the prospects.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Ari Min 243

25 March 1949

To: Mayor of town or village

Subject: Monthly Public Assistance Report

From: Chief of Arida District Office

It is requested that hereafter you will submit the above Monthly Public Assistance Report in the unified form as fer attached herewith, the contents thereof being as follows:

1. Relief conditions of the relief families.

2. Investigation on the change of relief persons

3. Investigation on the accounts of relief expenses in accordance with the provisions of the Daily Life Security Law.

4. Investigation of the number of the overseas repatriates at the place where they are settled.

5. Investigation on the injured.

Monthly Public Assistance Report (for the month of _____) Name of Town Village

1. Investigation on relief conditions of relief persons

a. List 1. Number of persons and amount of relief for persons receiving assistance outside of institutions during the month of _____1949.

1. Number of families receiving public assistance (one-person family excluded).	
2. Number of persons in the families mentioned above.	
3. Number of one-person families receiving public assistance (No. of persons)	
(4) Total number of persons receiving public assistance (total of 2 and 3)	
5. Amount of relief in cash for over 2-person families (yen)	
6. Amount of relief in cash for one-person families (yen)	
7. Total amount of relief in cash (total of 5 and 6)	
8. Amount of repayment and redemption in cash (yen)	
9. Actual amount of disbursement (Difference between 7 and 8)	

b. List 2. Number of persons receiving public assistance inside of public or private relief institutions during the month of_____1949.

Type of institutions	Number of persons	Remarks (Name of institution and owner amount of grants in accordance with DLSL)
1.Home for the aged.		
2. Infant home		
3. Child relief agency		
4. Hospital		
5. Blind people's relief institution		
6. Deaf and dumb people's relief institution		
7. Child relief inst. and correction inst.		
8. Home for physically handicapped children		
9, Maternal and child home		
10. Others		
11. Total number of persons		

c. List 3. Number of persons receiving public assistance inside of institution during the month of _____1949 (classified according to causes)

Causes	
1. Loss or damage of household utensils due to disaster.	
2. Unemployment	
3. Old age (over 65 years of age)	
4. Preschool children without legal supporters, children of widow.	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 743 013

2. Infant home		
3. Child relief agency		
4. Hospital		
5. Blind people's relief institution		
6. Deaf and dumb people's relief institution		
7. Child relief inst. and correction inst.		
8. Home for physically handicapped children		
9. Maternal and child home		
10. Others		
11. Total number of persons		

c. List 3. Number of persons receiving public assistance inside of institution during the month of _____1949 (classified according to causes)

Causes	
1. Loss or damage of household utensils due to disaster.	
2. Unemployment	
3. Old age (over 65 years of age)	
4. Preschool children without legal supporters, children of widow.	
families and widows	
5. Blindness	
6. Sickness, injury, disfigurement, and deformity	
7. Others	
8. Total number of persons	

d. List 4. Price of commodities delivered outside of institutions during the month of _____1949.

Item	Price
1. Foodstuffs	
2. Clothing	
3. Medical supplies	
4. Construction materials and tools	
5. Others	
6. Total	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

2. Investigation on the accounts of relief expenses in accordance with the provision of the Daily Life Secutiry Law.

a. Amount borne by town and village

Kind	Amount of relief expenses disbursed.			Amt. of subsidies for the amt. of in left column	Amt. of subsidies delegated for payment	Balance
	Total amt. end of last month.	Amt for this month	Total			
Living aid expenses				State		
Medical aid expenses						
Materinity aid expenses						
Occupation aid expenses				Prefecture		
Funeral aid expenses						
Total						
Minsei-iin expenses				State		
				Prefecture		
Office-work ex.es for relief institutions				State		
				Prefecture		
Total				State		
				Prefecture		

b. Amount borne by prefecutre

Kind	Amount of relief expenses disbursed			Amt. of subsidies for the amt. in left column	Amt. of subsidies delegated for payment	Balance
	Total amt. end of last month.	Amt. for this month.	Total			
Living aid expenses				State		
Medical aid expenses						
Maternity aid ex.						
Occupation aid ex.				Prefecture		
Funeral aid ex.						
Total						
Minsei-iin ex.				State		
				Prefecture		
Office-work ex.for relief institutions				State		
				Prefecture		
Total				State		
				Prefecture		

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Funeral aid expenses			
Total			
Minsei-iin expenses		State	
		Prefecture	
Office-work ex.es for relief institutions		State	
		Prefecture	
Total		State	
		Prefecture	

b. Amount borne by prefecutre

Kind	Amount of relief expenses disbursed			Amt. of subsidies for the amt. in left column	Amt. of subsidies delegated for payment	Balance
	Total amt. end of last month.	Amt. for this month.	Total			
Living aid expenses				State		
Medical aid expenses						
Maternity aid ex.						
Occupation aid ex.				Prefecture		
Funeral aid ex.						
Total						
Minsei-iin ex.				State		
				Prefecture		
Office-work ex.for relief institutions				State		
				Prefecture		
Total				State		
				Prefecture		

3. Investigation on the change or relief persons

Kind	Living aid	Medical aid	Maternity aid	Funeral aid	Occupation aid	Total
1. No. of applications brought forward from last month						
2. No. of application recived during this month						
3. No. of application brought down to next month						
4. No. of assistances started						
5. No. of applications rejected						
6. No. of assistances discontinued or suspended during this month						
7. No. of applications stayed more than 15 days						
8. No. of other complaints						

4. Investigation on repatriates at the place they are settled. (As of the end of _____)

Kind	As of the end of last month	No. of repatriates newly settled	Removed to other pref. or dead	Balance

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Maternity aid ex.		
Occupation aid ex.		Prefecture
Funeral aid ex.		
Total		
Minsei-iin ex.		State
		Prefecture
Office-work ex.for relief institutions		State
		Prefecture
Total		State
		Prefecture

3. Investigation on the change or relief persons

Kind	Living aid	Medical aid	Maternity aid	Funeral aid	Occupation aid	Total
1. No. of applications brought forward from last month						
2. No. of application recived during this month						
3. No. of application brought down to next month						
4. No. of assistances started						
5. No. of applications rejected						
6. No. of assistances discontinued or suspended during this month						
7. No. of applications stayed more than 15 days						
8. No. of other complaints						

4. Investigation on repatriates at the place they are settled. (As of the end of _____)

Kind	As of the end of last month		No. of repatriates newly settled				Removed to other pref. or dead				Balance end of this month	
			New repatriates		Removed from other pref.		Removed to other prefecture.		Dead			
	Family	Person	Family	Person	Family	Person	Family	Person	Family	Person	Family	Person
Ordinary repatriates												
Demobilized												
Total												

List 4.

Kind	Up to last month			During this month			Grand total		
	Male	Female	Total	Male	Female	Total	Male	Female	Total
Demobilized									
Repatriates									

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

5. Investigation on the demobilized

Month / Kind	Demobilized	No. of person receiving public assistance among the above	No. of person employed among the above	Proportion of the employed against the demobilized	Economic Conditions			Political parties the demobilized like						Criticism to present cabinet	
					Persons	Ordinary	Poor	Democratic Party	Democrat Party	Social Democrat Party	People's Co-operative Party	Communist Party	Others	Good	Bad
May															
June															
July															
August															
September															
October															
November															
December															
January															
February															
March															
April															
Opinion on hope for the OF.															

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Monthly Activities Report for March 1949

Hidaka District Office

Date	Matters executed	Matters wanted and opinions
2	Furuya and Terao attended the meeting of town and village mayors in gun which discussed promotion and reconstruction of national health insurance and respect of human rights.	Concerning the respect of human rights, it was stressed that such should be executed not only by towns and villages concerned but also at the responsibility of the mayor and discussion was made for the budgeting thereof. Further efforts were requested for national health insurance.
3	Furuya, section-chief attended the roundtable conference for the local improvement business and establishment of institutions held at Yukawamura.	Among the inhabitants there are about 15 habitual blackmarketeers bgcause they have no regular occupations. In order to give occupation to such persons, it was decided that joint workshop should be established and if this establishment in question can eliminate the bad influence given to community, prefectural subsidies should be requested at any cost.
5	Furuya and Uda attended a mass meeting of women for the promotion of relief and child welfare held at Shiga Primary School.	This meeting was attended by about 120 persons to whom the lecture by Uda gave deep impressions and they had their recognition of the importance of maternal love deepened.
7,8	Furuya, Sasao and Fukushima made synthetic inspection on account of relief expenses in accordance with the Daily Life Security Law according to the following schedule. Assembly room of the District Office at Gobo Town--Gobo Town and 24 towns and villages. Assembly room, Minabe Town Office, Minabe Town and 10 other towns and villages.	Recently some officials have been transferred and due to too much quanlity of business of welfare officials some deficiencies are found but no illegality of bad nature could be found out concerning some deficiencies full guidance was given on the spot.
9,10	Furuya and Sasao attended the meeting of town and village mayors in gun held at Hidaka District Office and Minabe Town Office in which reconstruction and promotion of national health insurance and the respect of human rights were discussed.	In accordance with the revision of the national health insurance town and village by-laws thereon are to be prescribed. Therefore, the gist of such of disseminated among assemblymen directly concerned with it. And the promotion and reconstruction were schemed. Concerning the respect of human rights, since it is to be exercised at the responsibility of towns and villages it was stressed that the expenses required for such should be formed into town and village budget.
12	Furuya and Nishimura attended the villagers council on the national health insurance and the establishment of the directly managed clinics held at the assembly room of Mazuma mura village office.	Besides disseminating the purport of the national health insurance and explaining the importance of directly managed clinic, it was stressed that for Mazuma Village, a doctorless village, this business has great influence, all attendants agreed unanimously to the establishment.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

13	Furuya and Fukushima attended the Yura Town Ichimaru kai held at Korenji Temple, Yura Town.	About 150 attendants were composed of mayors, town officials, town assemblymen, ward heads, interested persons in town, members of women's organization and youth organizations. This meeting aims at the respect of mutual personality, mututal rspect and judicial control of public thoughts for the construction of bright Yura Town and is extremely proper for the future of Japan progressing toward democratization. It ended in a brilliant success.
		In order to develop this business in this village inauguration ceremony of the Jiyu Shinsei-kai was held attended by about 200 members who are all interested in the development of the business of the kind.
25	Furuya inspected the condition of the local improvement business in Kirime-mura (water-works establishing spot.)	Inspection in question revealed the cause of the delay in the completion of construction which is the lack of enthusiasm on the part of the village authorities and they were greatly urged to the effect that they should embrace greater enthusiasm for this kind of business.
26,27	Furuya attended the free optical operation given by the Japan Red Cross at Nifu Village and Minabe Town.	This operation which had been given at Yura and Gobo with brilliant success was held in Nifu and Minabe and as the result it gave great contribution to the promotion of social welfare and contributed much toward the deepening of the recognition on the Japan Red Cross business on the part of the general public. Earnest demand is being made to the effect that such operation should be extended not only to the optical diseases but also to the internal diseases in general.
23,27	Plans for the practical use of the branch disaster unit was made by Fukushima.	SAME AS THE LEFT COLUMN.
15	Furuya, Sasao and Fukushima attended the part-time welfare employees' meeting of Hidaka-gun held at the assembly room of the District Office.	Discussion was made concerning business plans for 1949, plans for the improvement of local business and disposition of recent discriminative treatment care. It was planned that this year the business shall be executed with each town and village as unit.
12	Chief of District Office and Furuya attended the ceremony for delivering ashes of war-victims held at the assembly rooms of the Hidaka District Office and Minabe Town Office.	Prefectural authorities despatched officials in charge for celebrating this ceremony.
14	Fukushima attended the meeting of officials in chage of Child Welfare held at the Wakayama Branch of the Japan Red Cross Society.	Discussion and study were made on the application of the Child Welfare Law, guidance for and control over the Child Welfare Institutions school lunch and the functions during child welfare week and the minimum standards of the child welfare institutions.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

16	Furuya, Sasao and Fukushima attended the study meeting of the business of welfare officials held at the assembly room in Yata village office.	Concrete and detailed discussion and study were made on the promotion of the organization of the Japan Red Cross Service Body, method of disbursement of the education expenses in accordance with the provisions of the Daily Life Security Law, disposition of minsei-iin purgee, and matters pertaining to the Child Welfare Law and the Daily Life Security Law.
19	Furuya inspected the Kyosei-gakuen, a child welfare institution in Shiga-mura.	Inspection was made concerning the minimum standard and business guidance was given.
26	Furuya and Sasao attended the villagers' mass meeting on the respect of human right held at Dosenji Temple, Fujita-mura	Efforts were made for deepening the comprehension and recognition of he villagers concerning this business and the lecture by Uda, a prefectural official gave deep impression to the audience.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Monthly Activities Report for March 1949

Ito District Office

Date

3 Inspection on Welfare business by the chief of Public Welfare Bureau, GHQ

5 Inspection on Welfare business by Welfare Ministry Officials at Hashimoto Town

10,11 Welfare Officials' Conference

Matters instructed

1. Result of the inspection by the Welfare Ministry Officials
2. Result of the inspection by the Chief of the Public Welfare Bureau, GHQ
3. Settlement of the relief expenses
4. Regarding foster-parent system
5. Re-establishment of the national health insurance
6. Rational supply of education expenses
7. Handling of written applications

Matters wanted

1. Demand was made to the effect that approval for excess over standard in the case of over two persons of the same age construction in the authority by the town or village mayors prescribed by Par (a) of (4) of the instruction KO No. 802 dated 30 Dec 1948.
2. For the rationalization of the supply of education expenses, supply in kind was demanded.
3. Present relief persons are apt to become idle, what shall we handle?

12 Meeting for the guidance of national health insurance business

Matters instructed

1. Outline of handling the accounts business
2. Concrete policy for enacting the by-law

10 Conference of mayors of towns and villages

Matters instructed

1. Mayors of towns and villages must have greater interest in Welfare business
2. Cooperation for the re-establishment of national health insurance was demanded

23 Council for the operation of national health insurance.

Matters instructed

1. Business plans
2. Contract for medical treatment with doctors.
3. Various reports
4. Formation of budget

25 Inspection of Welfare business in Hashiba Village by Sugimoto

Defects

1. Further study must be made on laws and regulations because officials are not fully experienced
2. Liaison with the superior governments are not adequate.

30 Inspection of Welfare business in Amano village by Sugimoto

Defects

1. Though distant from the District Office, positive guidance for the welfare official is required.

Matters wanted

1. How to handle the application for relief in a very distant place.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

31 Conference of the chiefs of the Child Welfare Institutions

Matters instructed

1. How to deliver the relief expenses
2. Regarding the minimum standards for the Child Welfare Institutions
3. Speedification of various reportings
4. Corruption of institutions from the nation-wide point of view

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Monthly Activities Report for March 1949

Higashimuro District Office

Date	
1	Roundtable conference for the promotion of the enforcement of national health insurance (at Katsuura Primary School)
3	Roundtable conference for the promotion of the enforcement of national health insurance (at Matsuzawa-kaikan, Kokonoe Village)
3	Official trip was made to Gobo Town to prepare the materials for the construction of national health insurance hospital
4	Roundtable conference for the promotion of national health insurance (at a shrine office, Ukegawa village)
5	Roundtable conference for the promotion of national health insurance (at Koza Primary School)
5	Business inspection in accordance with the provisions of the Daily Life Security Law at Oshima Village
5	Business inspection in accordance with the provisions of the Daily Life Security Law at Koza Town
5	Round-table conference for the promotion of enforcement of national health insurance at Shimosato Primary School
8	Conference on national health insurance hospital (Katsuura Town)
8	Business inspection in accordance with the provisions of the Daily Life Security Law, Katsuura Town (Hogo daicho is not well-arranged, and List No 1, has not been submitted)
8	Synthetic inspection on the accounts of relief expenses for 1948 (Koza Town Office)
9	Synthetic inspection on the accounts of relief expenses for 1948 (Hongu Village office)
10	Synthetic inspection on the accounts of relief expenses for 1948 (District Office)
11	Synthetic business inspection in accordance with the provisions of the Daily Life Security Law (Shikitsu Village)--Decision of relief and notification of change are not made in the form designated (documents must be all re-arranged).
13	Council for the formation of children leading squads at Koza Primary School
14	Council of child welfare divisions at prefectural office
14	Guidance for the general business in the Daily Life Security Law (Koguchi Village)
14	Conference for the establishment of Katsuura Nachi Hospital (Katsuura Town)
14	Guidance was given on the account and general relief business and promised the adjustment of business
15	Council for organizing the children leading squads (Katsuura School)
18	Study meeting of welfare business in the southern area (Myojin Village)
	Business inspection on the Daily Life Security Law (Myojin, Takaike)

Comments

In Myojin Village, documents are divided into too many small groups and others are well arranged. Further efforts may be required for the adjustment of hogo daicho in Takaike town.

25	Inspection on the business in accordance with the promotion of the Daily Life Security Law with the Military Government officials at Nachi Town

Comments

Notification on the decision and change of relief is not made in the form designated. No adjustment has been made concerning relief supplies already issued.

26	Study meeting on the welfare business in the central area

Comments

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Comments

Question was made as to the method of purchase of drugs and answer was given after the consultation with the prefectural authorities

28 Inspection on the business in accordance with the provision of the Daily Life Security Law (Koguchi village, Katsuura Town)

Comments

Koguchi village must be re-educated in this field of business such as adjustment of documents, handling of money and articles, training of relief persons and minsei-iin

17 Council on the national health insurance in Koza town and four other town and villages, and delivery of ashes.

29 Inspection on the business of the Daily LIfe Security Law (Koguchi Village)

Comments

Family visits were made to relief persns. It was suspected that the bureaucratic attitude of the welfare officials would give bad results

30 Inspection on the business in accordance with the provision of the Daily Life Security Law, (Mitsuno Village)

Comments

Though generally well adjusted, perhaps due to the lack of education on the part of the relief persons, no written applications have been made since the end of August

Matters wanted for Prefectural Authorities and Inquiries

1. In the case of such temporary surveys which require totalization as nation-wide survey, and nation-wide survey on the injured persons, instruction is wanted to be given to the lowest unit, method of investigation and entries being fully studies. In the late survey, too much time and expenses were consumed

2. Inquiries at the block conference

(a) Whether or not temporrary aid is given for the building repair.

(b) Whether or not the amount to be supplied by the state could be increased in the case of the increase in the education expenses and when not whether or not such can be approved by making application

(c) Whether or not the savings by relief persons are good

(d) Disbursement of medical expenses for the purchase of drugs

3. Tenma Day Nursery is facing great financial difficulties to have its equipment reach to the minimum standard.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Activities report for February 1949 Kaiso District Office

Date	Matters executed			Matters wanted and opinions
	Matters	Objects	Place	
1 Feb	Nation-wide survey	Relief persons	Kawanaga-mura	The welfare business is very complex and requires actual guidance, training course and study meeting, but due to the lack of expenses adequate activities can not be made at present.
3 Feb	"	"	Nishiwakino-mura	
4 Feb	"	"	"	
5 Feb	Standing minseiin council and trustees' meeting	All trustees	District Office	
6 Feb	Guidance welfare business	Welfare officials	Wasa-mura	
7 Feb	Nation-wide survey	Relief persons	Kada Town	
8 Feb	"	"	"	
10 Feb	Study meeting of welfare business	Welfare officials of Nakanokami-mura and several other town and village.	Nakanokami Village Office	
12 Feb	Training course and council minseiin and welfare officials	Minseiin and welfare officials of village and towns.	Wakayama-City (Ashibe-ryo)	
13 Feb	"	"	Higashinokami-Town	
14 Feb	"	"	Kamo-mura	
"	Guidance of welfare business	Welfare officials	Kada Town	
15 Feb	"	"	Nishiwakino-mura	
16 Feb	"	"	Isao-mura	
17 Feb	Mayors' meeting on national health insurance and aged institutions.	Towns and village mayors under jurisdiction	District Office	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

19 Feb	Mass meeting for the promotion of accumulation of good deed education.		Nogawa-mura
19 Feb	Consultation meeting for the calculation of nation-wide survey.	Welfare officials of Minaminokami-mura and several other towns and villages.	Minaminokami mura
19 Feb	Council for the re-establishment of national health insurance.	Chairmen of town and village assembly in charge of Yasuhara mura and several other towns and villages.	Saisei Kai Hospital.
23 Feb	Mass meeting for the promotion of accumulation of good deed education.		Kamegawa mura.
"	Council for the establishment of aged institutions.	Establishment commissioners.	Shiotsu mura
24 Feb	Council for the establishment of national health insurance.	Yasuhara-mura and several other towns and villages.	District Office.
"	Council for the promotion of accummulation of good deed education.		Hajikami-mura
25 Feb	Liaison.council for district offices.	Officials in charge of each district office.	Higashi-tonda-mura.
26 Feb.	Actual survey for the establishment of aged insitutions.	Social hall of Shingu City.	Shingu City.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Activities report for February 1949. Ito District Office.

Date	Matters executed	Matters wanted and opinions
17 Feb	Conference of welfare officials	Concerning the entries in the livelihood determination sheet, the determination methods based on the actual conditions should be permitted.
19 Feb	Conference of welfare officials	1. Allowances for the demobilized should be paid through the town or village office. 2. Actual inspection by minseiin. 3. Circuit health examination for expectant and nursing mothers. 4. Thoroughness of the medical treatment to the injured persons.
14 Feb	Inspection on welfare business in Yamada-mura.	The necessity of the completion of the Welfare Section for the sake of giving full guidance to the town or village welfare business was felt.
12 Feb	Inspection on Welfare business in Hanazono-mura	The town or village officials should have more time in order to study the business of welfare.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Activities report for February 1949. Nishimuro District Office.

Date	Matters executed
1 Feb- 9 Feb	Section-staffs were dispatched to Fukagawa-mura, Minamitonda-mura, Kushimoto Town and Shionomisaki-mura for the sake of inspecting the enforcement conditions of the Daily Life Security Law.
1 Feb- 9 Feb	Section-staffs were dispatched to the councils for the promotion of national health insurance business in Chinkano-mura, Asso-mura, Kitatonda-mura, Shimoakitsu-mura, Ezumi-mura and Kushimot Town.
11 Feb	Cooperation was given to the medical treatment for the blind executed by the Japan Red Cross Hospital (At the Egawa Clinic, Tanabi town, the patients being about 60)
12 Feb	Conference of persons in charge of child welfare business at Tanabe City Office. Section-staffs were dispatched to the block conference held at Ikuma.
14 Feb	Explanation were given on the proceeding conditions in national health insurance business at the mayors' conference of Nishimuro gun.
16 Feb	Conference of towns and village welfare officials. Matters discussed. Adjustment of welfare business and five others.
17 Feb	Training course on the actual business of jidoiin at the Town Hall of Tanabe City. Liaison consultation meeting for the mass meeting for the respect of human rights.
18 Feb - 20 Feb	Section-staffs were dispatched to the conferences for the promotion of national health insurance held in Samoto-mura and two other villages.
21 Feb	Section-staffs were dispatched to inspect the enforcement conditions of the Daily Life Security Law in Tomizato-mura.
22 Feb	Council for the promotion national health insurance and agreement with doctors.
23 Feb - [illegible]	Inspection of calculation sheet of the nation-wide survey.
25 Feb - 26 Feb	Conference of the Welfare Section Chiefs at Higashitonda-mura Matters discussed: 1. Budget 2. Personnel 3. Three other matters
28 Feb	Conference of welfare officials of District offices at Hashimoto Town.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Matters wanted.

1. Instruction to the effect that more than half of a month should be spent for the guidance and encouragement of the enforcement of welfare business in towns and villages, but taking present budget into consideration, it is nearly impossible, therefore the increase in budget is most sincerely demanded.

2. If vivid operation of national health insurance business were desired, the National Health Insurance Division in the section in charge should be strengthened in its structure.
In order to promote the re-setablishment of the national health insurance, instant activites should be started most actively and for this purpose, budget must be fully formed. However it is our great regret that in actual conditions, the consideration is being given to this point.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Activities report for February 1949 — Higashimuro District Office

Date	Matters executed	Matters wanted or opinions
1 Feb	Nation-wide survey in Koguchi-mura and Taiji-mura.	Investigation of our office to Koguchi mura on the management of business in accordance with the provisions of the Daily Life Security Law are not strictly observed and so actual guidance on possible occasions shall be required.
1 Feb	Business for the written application for the secord term subsidies from the National Treasurey for national health insurance in southern block at Nishimukai-mura.	
2 Feb	Nation-wide surveys in Hongu-mura and Kitayama-mura	The management of business in accordance with the provisions of the Daily Life Security Law in Hongu-mura is generally satisfactory in hogo-daicho, but the adjustment of other documents is not so satisfactory, and the minseiin had made family visits generally satisfactorily.
4 Feb	Nation-wide survey in Hongu-mura and Kitayama-mura	Though management of business in accordance with the provisions of the Daily Life Security Law in Litayama-mura is generally satisfactory, special consideration should be given to the vocational guidance of relief persons.
5 Feb	Nation-wide survey in Shimura-snd Kitayama-mura.	
6 Feb	" "	
7 Feb	Nation-wide survey in Shimura.	The management of the relief families in generally satisfactory, but the family visits by welfare officials have not yet been made so satisfactorily.
10 Feb	Conference on business in accordance with the enforcement of the revision of the minimum standards in the child welfare institutions at Tanabe City	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

15 Feb	Training course for newly appointed jidoiin at the District Office.	Nakamura jido fukushi shi made a lecture on the actual activities of jidoiin and Mr. Higuchi on the Minseiin Law and actual conditions.
16 Feb	Study on the business of welfare officials for south block at Takaike-mura	As a new plan of this month, the business of each town or village shall be opened to the public, at the best village or town as its meeting place for the sake of reference and this meeting place shall be changed from town or village in another for mutual encouragement.
17 Feb	Study on the business of welfare officials for the middle block of Ukui	
18 Feb	Study on the business of welfare officials for north block of Kokonoe	
19 Feb	Plans for the hopitals under t'edirect control of the national health insurance at Katsuura town and Nachi-town.	
20 Feb	Investigation on the waitresses falling under the category prescribed by the Child Welfare Law.	In this investig tion, 3 out of six waitresses, call themselves as maid-servants and since they never have recognized the fact, communication are being made to their native places.
22 Feb	Inspection on the enforcement of the Daily Life Security Law in Shimosato Town.	Though the actual conditions of the relief persons are accurately taken hold of some defects are found in the management of business.
22 Feb	Inspection on the enforcement of the Daily Life Security Law in Ota-mura.	The business-management seems to be generally satisfactory, but some defects have been found in the adjustment of documents.
23 Feb	Guidance on welfare business and for the minseiin council in Mitsuno-mura	
25 Feb	Confernce of welfare section chiefs of District Offices	By the completion of the Prefectural Insurance Sections, the insurance business shall be promoted. Consideration for the expenses of the Prefectural Child Welfare Section were desired.
28 Feb	Confernce of daily life security officials, at Hashimoto Town.	Discussion was made on the fiscal year-end adjustment of relief expenses account. Block confernce was held in order to give guidance and inspection.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Activites report for February 1949 — Hidaka District Office

Date	Matters executed	Matters wanted or opinions
1 Feb-10 Feb	Nation-wide survey on the relief persons accordance with the provisions of the Daily Life Security Law. Yura Town - Mr. Furuya, Section-chief Kiyokawa-mura, Shimosanji-mura, Shiga-mura, Kawanaka-mura ...executed by Sasao, a secretary. Uchiwara-mura, Noguchi-mura, Inami-mura, Nifu-mura, ...executed by Fukushima, a secretary.	
6 Feb- 13 Feb	Council for the promotion of the establishment of the National Health Insurance. Shirosaki-mura, Yura Town (7) Nifu-mura, Gobo Town (6) Funatsuki-mura (8) Kawakami-mura (9) Inahara-mura, Minami Town (11) Nakasanji-mura, Ryujin-mura (13) attended by Nishimura and Inoue, secretaries of the Insurance Section, Pref. Govt, and by Furuya, section chief of the District Office and Sasao, a secretary thereof.	In the mountain villages except Gobo Town and 11 other towns and villages, a part of office-works associations, Minabe Town, Nifu and Inahara villages, there were only low-toned interests on the insurance businesses and therefore further enlightenment and guidance shall be required.
15 Feb	Monthly regular council of welfare officials of towns and villages in gun.(at the conference room of the District Office) Matters executed were as follows: 1. Studies on the nineth revision of the standard amounts. 2. Studies on the minimum living expenses. 3. Matters pertaining to dowa business.	Attendants 32 persons absent towns and villages (Hiizaki, Shimosanji, Kiyokawa and Samukawa) Since the purport of the nineth revision of standard amount had not fully been disseminated, efforts were made for the dessemination thereof.
18 Feb	Training course on actual businesses for the newly appointed jidoiin(sponsored by the child welfare section, Pref.Govt) Lecturers were: Mr. Kaneda, Vice-head of the Prefectural Jidoiin Federation, Takagaki, chief of Guidance Division of the Child Welfare Section, and Staffs of the same section. Attendants 42 persons	Some minseiin as jidoiin have insufficient knowledge in handling the child welfare cases, therefore further dissemination of child welfare and guidance shall be required.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

19 Feb	Medical examination for the treatment of the blind with no charge by the Red Cross Hospital .....Yura Town	This scheme of the Red Cross Society is very timely and gave influence to the promotion of welfare of the local people, and moreover, it gave the chance of revising the future views of the prefectural people toward the Red Cross Society.
20 Feb	Medical examination for the treatment of the blind with no charge by the Red Cross Hospital .....Gobo Town	
23 Feb	Cultural training course for the dowa business at Yoshida Young Men's Hall, Fujita-mura, attended by Uda, a secretary of the Pref Govt and Sasao, secretary of the District Office.	This course was attended by 40 persons who gave their opinions always enthusiastically and was very successful.
19 Feb	Mr. Furuya, Section chief attended the Vice-mayors' conference in which he urged the re-establishment of the National Health Insurance System and Dowa business.	
24 Feb	Mr. Furuya, the Section chief attended the conference of the chairman of the town or village-assemblies in which he urged the re-establishment of the National Health Insurance and Dowa business.	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Activities report for February 1949. Naga District Office.

Date	Matters executed	Matters wanted or opinions
1 Feb	Nation-wide survey on the relief persons in Kawahara-mura.	
	Official in charge attended the inauguration ceremony of the Nate Day Nursery.	Distribution of supplies for the day nursery and subsidies therefor were wanted.
2 Feb.	Nation-wide survey on the relief persons in Kaminate-mura	The nation-wide survey had started from 11 Jan.
2 Feb	Nation-wide survey on the relief persons in Ryumon-mura	
3 Feb	Nation-wide survey on the relief persons in Kaminate-mura.	
3 Feb	Nation-wide survey on the relief persons in Ryumon-mura.	
4 Feb	Nation-wide survey on the relief persons in Negoro-mura.	
4 Feb	Nation-wide survey on the relief persons in Karishuku-mura	
4 Feb	Nation-wide survey on the relief persons in Iwade Town	
5 Feb	Nation-wide survey on the relief persons in Negoro-mura, Karishuku-mura and Iwade Town.	
7 Feb	Nation-wide survey on the relief persons in Nate Town and Ogura-mura.	
8 Feb	Nation-wide survey on the relief persons in Nate Town and Ogura-mura.	
9.Feb	Nation-wide survey on the relief persons in Kokawa Town and Tanaka-mura.	
9 Feb	Nation-wide survey on the relief persons in Marusu-mura	
10 Feb	Nation-wide survey on the relief persons in Marusu-mura, Kokawa Town and Tanaka-mura.	
11 Feb	Nation-wide survey on the relief persons in Kokawa Town and Tanaka-mura.	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

11 Feb	Inspection of Kokawa Day Nursery	Due to the financial difficulties in operation, this Day Nursery is desirous of the distribution of the Community Chest Funds.
14 Feb	Nation-wide survey on the relief persons in Ozu-mura and Kamiiwade-mura	
15 Feb	Nation-wide survey on the relief persons in Ozu-mura and Kaminate-mura.	The nation-wide survey on the relief persons ended on this day.
16 Feb	Welfare business study meeting composed of the town and village welfare officials was held from 10:00 A.M. to 3:00 P.M. in which report on the result of the nation-wide survey was given and symthetic discussion on such welfare businesses as national health insurance business and child welfare business under the jurisdiction of the welfare section of the District Office.	In this meeting, Head and vice-head were elected and all agreed they should have very democratic meeting and in the afternoon, Mr. Negoro, chief of the Demobilization Section, Wakayama Pref. Govt visited and gave instructions concerning the Nation-wide survey on non-demobilized persons.
18 Feb	Conference for the promotion of the national health insurance business was held from 10:00 A.M. till 3:00 P.M. in which chief commission and 13 promotion commissioners were elected.	As this kind of business is to be started from 1 April for all towns and villages in Nega-gun, amount of premium of 320 yen per persons was demanded the draft by laws.
19 Feb	Inspection on village welfare institutions established by the Karishuku-mura local improvement enterprise expenses.	Plans for welfare and well-being are being made on all phases of village administration and a large amount of subsidies so desired.
22 Feb	Training course for the newly appointed jidoiin.	Till evening, a sincere round-table conference concerning the welfare, and prevention of juvenile delinquency lasted.
23 Feb	A record part welfare business study meeting was held in Nate Town in which report was made on the business inspection made by the Wakayama M.G. Team and a round-table conference was held on the above subjects.	Having too many instructions, it was desired that regular regulations should be clarified.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

I suggest that these reports be consolidated & re distributed to all district offices

Activities report for February 1949 Arita District Office

Date	Matters executed	Matters wanted or opinions
1 Feb - 15 Feb	Nation-wide survey on the relief persons	1. Basis for the calculation of the expenses for the non-rationed side-dishes should be clarified. 2. Expenses other then those for foods and drinks should be revised so that they may be based on the actual conditions. 3. Considerations should be given to the methods of derermination so that some divisions of expenses could be approved. 4. Special consideration should be given for the establishment of the basic standards for the supply of medical aid, change in the forms of medical tickets and the examination system of the medical expenses at this time when medical aid amount is extraordinarily large.
5 Feb -6 Feb	Conferences doe the re-establishment of the nation health insurance in Minoshima and Yuasa Towns.	The attendants desired that same steps should be taken by all towns and villages.
8 Feb	Mayors' conference for the re-establishment of the national health insurance.	The attendants asserted that they wanted to have councils with all the parties concerned in order to promote this insurance concretely.
7 Feb	Child Welfare council in Fujinami-mura	(whats wrong with the officials) School-attendance of the non-attendant school children should be urged by the jido fukushi shi.
14 Feb	Council for the prevention of juvenile delinquency	Official trip pf the staffs of the Child Welfare Center for the sake of group mental test of school children was desired.
14 Feb - 16 Feb	Mediation for the discriminating treatment case.	Although there seemed to be a discriminating treatment case by a policeman in the present office, close investigation clarified that there was more.
10 Feb	Consultation on the preparation of practical plans of the disaster relief.	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

15 Feb	Conference on the operation of the consumers' livelihood cooperative associations	
15 Feb	Council for the relief institutions	Consultation on the new establishment of the Saiseikai Hospital.
19 Feb	Council for organizing the Japan Red Cross Service Agency	
20 Feb	Council for the relief institution	Consultation on the new establishment of the Saiseikai Hospital
19 Feb	Training course for newly appointed jidoi-in.	1. Minseiin sprits and humanism 2. Duties of minseiin and the characters of the minseiin council. 3. Actual business of minseiin 4. Actual business of jidoiin 5. Child Welfare Law 6. Minimum standard of the child welfare institution.
22 Feb	Investigation on the income of relief persons	Taking hold of actual conditions of income of the relief persons able to work for the reference for the execution of relief.
22 Feb	Jidoiin council	Characters and actual business of jidoiin.
23 Feb	Investigation on the local improvement business in Yuasa Town and Goryo-mura.	The business must be reduced and executed.
24 Feb	Report on the application for relief on the number of relief discontinued and suspended	In order to clarify the conditions of the application for relief and changes of the relief families, and also for the sake of the accuracy of the monthly public assistance report, this report should be submitted for the time being.
24 Feb -25 Feb	Encouragement for the re-establishment of national health insurance in Antei-mura, Yawata-mura and Shiroyama-mura.	1. Field investigation on the institution (clinic under direct control) 2. Investigation on and given for business execution.
27 Feb	Lecture meeting on maternal-and child sanitation.	1. Sanitation guidance for expectant and nursing mothers and infants and preschool children.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Addtion.

For the nation-wide survey we attended the minseiin councils in each town and village, in which, we gave our utmost efforts for the dissemination of the purport of the nineth standard amount and the methods of determination, gave brief explanations on the social works and laid stress on the promotion of recognition on the business of welfare officials and minseiin and the promotion of qualities of minseiin.

Monthly Activities Report for March 1949 — Kaiso District Office

Date	Business	Matters executed: Object	Place	Official in charge	Matters wanted or opinions
1	Synthetic inspection of welfare business	Welfare officials of Nishiwase-mura	Nishiwase-mura	Yabuuchi	
3	Guidance for welfare business	Welfare officials of Tatsumi-mura	Tatsumi-mura	Ishibashi Yamabata	
4	Guidance for welfare business	Welfare officials of Tatsumi-mura	Tatsumi-mura	Ishibashi Yamabata	Inspection was made by the Welfare Ministry officials
4	Mass meeting for the promotion of good deads education	People of Higashinokami town and 11 other towns and villages	Higashinokami town	Yabuuchi	In order to device the inter change of business among villages and towns, in the synthetic business guidance, all documents were requested with brought and guidance was given.
7	Mass conference for the enactment of National Health Insurance Regulation	Towns and villages in the jurisdiction	District Office	Nishibata	
7	Mass meeting for the promotion of good deads education	Seven towns and villages in Nokami-dani	Shimokono Village	Yabuuchi	
7	Inspection on the accounting of relief expenses and synthetic inspection on welfare business	Yuko, Nogawa, Yamaguchi, Kawanaga Kii, Wasa, Nishiwase	Kii Village	Ishibashi, Kozaki, Yamabata, Tajiri, Higata	
8	"	Okazaki, Higashisendo, Nishisendo, Yasuwara	Nishisan-do Village	"	
9	"	Shiotsu, Kamo, Ningi, Osaki, Hanikami, Shimotsu	Ningi Village	"	
10	"	Tatsumi, Nakamikami, Kitanokami, Minamino-kami, Higashinokami	Ogawa Village	"	
11	"	Shigano, Makuni, Hosono	Shigano Village	"	

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDC NO. 773 013

	Health Insurance Regulation				
7	Mass meeting for the promotion of good deads education	Seven towns and villages in Nokami-dani	Shimokono Village	Yabuuchi	
7	Inspection on the accounting of relief expenses and synthetic inspection on welfare business	Yuko, Nogawa, Yamaguchi, Kawanaga Kii, Wasa, Nishiwase	Kii Village	Ishibashi, Kozaki, Yamabata, Tajiri, Higata	
8	"	Okazaki, Higashisando, Nishisando, Yasuwara	Nishisan-do Village	"	
9	"	Shiotsu, Kamo, Ningi, Osaki, Hanikami, Shimotsu	Ningi Village	"	
10	"	Tatsumi, Nakamikami, Kitanokami, Minamino-kami, Higashinokami	Ogawa Village	"	
11	"	Shigano, Makuni, Hosono	Shigano Village	"	
12	"	Hasekebara, Sarugawa, Kamikono, Shimokono	Sarugawa Village	"	
13	"	"	"	"	
14	"	Kada, Nishiwakino	Nishiwakino		

Important guidances

1. Actual application of standard amount of living aid in the ninth revision.
2. Formation of town and village budgets and the time limit of disbursement.
3. Supply and standard of separate medical aid.
4. Better treatment of minsei-iin and the revision of minsei-iin expenses.

Opinions

1. Study must be made on the preservation of hogo-daicho and the handling thereof.
2. Study must be made on the preparation of books similar to hogo-daicho carried by minsei-iin.
3. Welfare officials must be full-time employees and strong measures must be taken their business ececution.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 773 013

Date	Matters executed: Business	Object	Place	Official in charge	Matters wnated or opinion
16	Actual survey on the local improvement business	Yamaguchi Kii	Yamaguchi Kii	Yabuuchi	
18	National health insurance council	Kii	Kii	Kozaki	
19	Survey or the child welfare institutions	Shimokono	Shimokono	Tajiri	
21	Conference for national health insurance business	Nokanii Welfare Hospital	Higashinokami	Kozaki	
22	"	Nokamidani 13 towns or villages	Ogawa	Kozaki	
22	Conference for the establishment of home for the aged	Office bearers of the Mayor's Assn.	Ogawa	Ishibashi	
24	Actual survey on welfare institution	Tamatsu temple in Hyogo Pref. and Nakuhokuryo in Kyoto Pref.	Hyogo Pref. and Kyoto Pref.	Tajiri	
25	"	"	"	"	
26	Guidance for the national health insurance business	Osuki	Osaki	Nishibata Ishibashi, Kozaki	
28	Council of the Kaiso District standing commissioners	Standing commissioners	District Office	Yabuuchi, Tajiri, Kobata, Nigata.	

Subjects:

1. Inspection of excellent welfare institutions
2. Activities of the marriage-improvement squad.
3. School education expenses.

15 and 16

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Dear Roland,

Translation of several of the monthly activities report from the district (gun) welfare offices to the ken welfare department. This is about the 3rd month of reporting and already you see the similarity between the MG activities report. Some report volumes but do nothing, other do good work but their reports are brief. If you know the officials well, it is easy to distinguish between the two.

The next project on which ken is now working under Durry's guidance, is the publication of some kind of an information "Welfare Bulletin" to extract pertinent comments from these reports plus other ken comments or ministry info and which will go down to the district and city offices monthly. Eventually, it can become a monthly bulletin which could go to all 2oo odd welfare offices, and to the private agencies. I have aspired to the editorship but am greatly handicapped by my ignorance of nihongo so shall have to confine my literary talents to the monthly MG Annex B-2.

George

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Oak City. 4 June 79

Get them - new regulations for ministry
change minimum air records. Take away
from mini.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

MONTHLY ACTIVITIES REPORT FOR APRIL 1949 (Hidaka District Office)

Date	Matters executed	Matters wanted and opinions
1-4	Re-examination of operating plans of disaster relief squad (Sasao)	
5-6	Regular council for welfare officials 5--At assembly-hall of Minabe town office (Minabe town and 9 other towns or villages) 6--At assembly-hall of Hidaka district office (Gobo town and 26 other towns and Sasao, Fukushima	Subjects of council 1. Relief practice in accordance with the disaster plan 2. Formation of the Japan Red Cross Service Corps 3. Supply of suits to newly entered school-children in accordance with the provisions of the Daily Life Security Law 4. Child Welfare Week 5. Revision of the Child Welfare Law. The attendants made earnest discussions on the above subjects from beginning to end. Mizuta, division chief of the branch of the Japan Red Cross Society attending this council made request for the cooperation for the organization of service corps and red cross business
7	Presence to the inspection of child welfare institution and the business of town or village where such institution is located Kyose-gakuen, Shiga village by Furuya (Section chief)	Except the equipment of refuse-ground, establishment of emergency exit, instalment of disinfecting apparatus, fly-prevention equipment in dining-room, reconstruction of bath-room and toilet, instalment of medical supplies, all reached the minimum standards.
8	Presence to the inspection of child welfare institution and business of town or village where such institution is located Gobo town, Gobo Day Nursery by Fukushima	The matters requiring improvement are as follows: Gobo town: 1. Budget must be formed in accordance with the instruction 2. Examination must be made on the ability of bearing the nursery expenses of the nursery inmates and the documents thereof should be prepared

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

		Gobo Day Nursery: 1. Number of nursing-rooms does not reach the nimimum standards. 2. Fire-prevention equipment disinfection of table-wares and dust-preventions equipment must be completed 3. Accounts of expenses must clarified
9.	Presenve to the inspection of child welfare institutions and business of town or billage where such institution id located	Matters requiring improvement are as follows: 1. Minabe town: Examination must be made on the ability of bearing the nursery expenses and the documents thereof should be prepared 2. Futabe Day Nursery a. Fire extinguishes must be equipped, disaster relief practice must be exercised and medical check-sheet must be adjusted. b. Test of water-quality does not prove good result. 3. Ainosono Day Nursery Emergency exit must be completed fire-extinguishes must equipped, disaster practice must be exercised and medical check-sheet must be adjusted
9-11.	Plans for the disaster communications practice were made (Sasao)	Regarding the disaster relief practice to be exercised at the end of April in accordance with the prefectural disaster relief corps, plans for such exercise for Hidaka Branch were made
12.	Sasao attended the business conference concerning the supply of suits for school children in accordance with the temporary assistance and also concerning the Daily Life Security Law and repatriation relief.	Received instructions on the business like handling of the distribution of various relief supplies Besides the above, instruction was received concerning the disaster relief practice, repatriation relief and business of child welfare section and Insurance Section.
17.	Furuya attended the adult education at the Gobo Middle School	1. Regarding public welfare, explanation and discussion were made concerning the Daily Life Security Law, relief persons in the prefecture and Hidaka-gun and the amount of disbursement 2. Regarding social insurance, the national health insurance for which wholesale revision is going to be made as a support of Art. 25 of the

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

		Constitution aims at the promation of social welfare and security of health of the general public, therefore, explanation was given concerning the purport of the national health insurance law as the premise of the enforcement of the Social Security L aw
18.	Sasao attended the Adult education at the Gobo Middle School	Regarding public welfare and welfare work in the democratic country
18.	Furuya attended the minsei-iin council at Fujita village	1. Activities of minsei-iin 2. Welfare business plans for the relief for the repatriates, war-sufferers and other general needy persons. Council and lecture were made on the above two subjects. Concerning the business mentioned in 2 above, it was decided to reserved the decision thereof because furthers study is required.
20.	Inspection and guidance on the enforcement of the Daily Life Security Law and the Child Welfare Law Daily Life Security business----Sasao Child Welfare business----------Fukushima Instruction was given to the effect that correction of defects must be made by 15 May	Relief business: 1. Though generally speaking Hogo-Daicho is well adjusted, the comments in the column "Matters handled" should be entered as concretely and detailed as possible. 2. Doctor, dentist and midwife should be designated and notified as soon as possible. 3. Accounts of relief expenses should be accurately kept by welfare division by preparing the account-book. 4. Device must be made so that the relief expenses should be paid by 5 everymonth and so that no delayed payment may be caused. 5. Graph indicating the application for public assistance and disbursement of relief expenses should be posted in front of the town office. 6. The relief supplies should be handled accurately in accordance with the instruction given before. 7. In case only medical aid is granted alone, should aid should be borne by the recipient himself so long as the ability of bearing such amount permits.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

		Child Welfare business. 1. At the regular jido-iin council, child welfare problem should be taken up positively and study and discussion must be made concerning the child welfare. 2. Child welfare records, childrens records and name-list of children should immediately be adjusted 3. In case guidance by jido fuku-shi shi is necessary, such guidance must be given through the Child Welfare Center without fail. 4. It is good that Gobo town Child Welfare Association has been established to discuss the juvenile delinquency prevention positively, but it is desirable that closer and stronger contact must be kept between middle schools and primary schools. 5. Training must be given to jido-iin and such training must be disseminated to towns people.
21.	Business guidance and inspection of Yura town (application of the Daily Life Security Law and Child Welfare Law.) Furuya, Sasao and Fukushima. Instruction was given to the effect that defects must be improved by 15 May	Relief business 1. Instruction should be filed classified according to the business ('pto regular instructions and general ones 2. Hogo-daicho which do not well adjusted in spite of our repeated warmings should immediately be adjusted. 3. Graphs indicating the procedures for application for assistance and the disbursement of relief expenses should immediately be posted in front of the town office 4. The minutes of the minsei-iin council should be prepared each time such council is held 5. Minsei-iin should, without fail submit the report on the relief conditions (changes in relief) every month. If minsei-iin fails to do so, the welfare official should investigate by himself and prepare such report 6. Study must be made on the method of consultation at the minsei-iin council 7. The measures for expressing the complaints embraced by the relief persons hhould by disseminated

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

		among them. 8. Seals fail to be impressed in many cases to certify the receipt of relief supplies. uch must be immediately improved. 9. In case only medical aid is given to those other than the relief persons, the expenses therefor should be borne by themselves. 10. Inadequate study is made on laws and ordinances and an instructions. Child Welfare business 1. Child welfare sheets and Child welfare records should be well adjusted. 2. At the regular monthly minseiin council child welfare problems should be taken up as the subject of discussion. 3. Measures taken for the child welfare should be recorded and concrete measures should be planned and enforced. 4. Expenses provided for in Arts 27 and 56 of the child welfare law should be appropriated in the town budget for 1949.
22.	Business guidance and inspection in Minabe town.(Enforcement of the Daily Life Security Law and the Child Welfare Law.) Relief business Sasao Child Welfare business Fukushima Instruction was given to the effect that defects should be improved by 15 May.	Relief business 1. Though generally well adjusted no entries are made in the coulumn "Matters handled" Detailed and concrete entries should immediately be made. 2. As many docters as possible should be designated, because even undesignated doctor may sometimes give medical treatment. 3. Guidance must be given for more brisk activities of female minseiin. 4. In the reports submitted monthly by minsei-iin, not only the supply of aid money and other relief supplies but also the conditions of relief persons should be entered. 5. If minsei-iin fails to submit the above report, welfare official should investigate by himself and make the above report. 6. Welfare official must endeavor to make family visits to the relief families as often as possible. 7. Five relief persons have been levied with towns people tax,

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

		consideration must be made to this point for 1949. Child Welfare business 1. At the regular minsei-iin council child welfare problem must be taken up for the subject of discussion and such problem must be fully studied. 2. Child welfare sheets, child welfare records and children's name lists should be well adjusted. 3. Foster-parent system should be disseminated 4. Booke relating to child welfare business must be adjusted. 5. Purports of child welfare should be disseminated among towns people.
26.	Screening committee meeting of excellent pre-school children, school children, mothers and jido-iin to be officially commended during the child welfare week Screening commissioners Taniguchi---Chief of District office Yamamoto----Vice-chief of District office Furuya------Chief of welfare section Furuta------Chief of health center Tsumoto-----Chief of Minsei-iin federation Takagaki----Chief of branch board of education	Result of screening Excellent preschool children Masayuki Tsujimoto(male) Uchihara village Sanae Nishikawa (female) Kawakami Excellent school-children Sadasuke Kawai Kawakami village Taka Hayashi Gobo town Though one mother was recommended as excellent, thorough deliberation on each item revealed that she was not qualified.
	Disaster communications practice of the Hidaka-gun Disaster Relief Branch	With the supposition of damages caused by sever earthquake shock which took place at 13:00 hours, disaster communications practice was exercised for accurate and rapid informations such as train connection on foot caused by the destruction of network of communication services and the all people took part therein with deep concern and euthudiasm and the practice ended in brilliant sucess.
27-28	Plans for the Child Welfare Week functions of this District Office Furuya---Section chief Fukushima---Official	As functions during the Child Welfare Week, following were decided 1. Offering a prize best slogans of child welfare prize shall be offered to best slogan urging the love for children, gratitude to mothers, and assistance to expectant and nursing mothers made by the primary and middle school children. 2. Dissemination of the purport of foster-parents system by printing news about the purport and objects of the foster parent system, such

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

		should be disseminated. 3. Meeting for lecture on motherhood and movies (sponsored by the Child Welfare Section)
30.	Preparation for the formation of the Repatriation Promotion Conference for the relief and love for the repatriates	In order to leave no gun people not participating in this campaign and to make this campaign most effective, various preparations were made. Real campaign shall be started from 10 May when the first repatriation ship is thought to arrive.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

MONTHLY ACTIVITIES REPORT FOR APRIL 1949 (Arida District Office)

Date	Matters executed	Matters wanted and opinions etc.
	Minsei-iin council at Tasugawa village	The efforts made by widows with childrens among needy persons who are in very destitute conditions and yet who decline public assistance fighting in great defficulties can be said to set good example to the needy persons in general, and on this day, village-mayor gave official commendation to such persons in the presence of the all needy persons: then Hirayabayashi made a lecture on the purport of the Daily Life Security Law and welfare official on the cooperation for case-work, both of which seem to have given deep impressions on all such relief persons. Sakagami made a lecture on the dissemination and encouragement of the foster-parent system which seems to have some what deep impressions to the audience and to have elevated the interests among the inhabitants of the villages in which not so great number of child welfare problems had not taken place.
9	Training course for newly appointed welfare officials	At the change of fiscal year, pretty large number of changes have taken place in welfare officials for whom one-day training course was given for the interpretation of the Daily Life Security Law and the Child Welfare Law and the business thereof. This special study course was given because welfare officials require a pretty long period as there technics and business are professional and complicated.
16	Welfare official business council 1. Livelihood guidance of the children in agricultural village 2. Social sanitation and health administration. 3. Concerning the practice of disaster relief 4. Handling of relief supplies 5. Individual social works.	A lecture for about 1 hour was given concerning the livelihood guidance of the children of agricultural villages(the copy of which shall be distributed at the study course for welfare officials for May) and the rough explanation for the functions during the Child Welfare Week (starting on 5 May) especially the official commendation was given. Since information is the most important materials for the rational relief at the

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

		time of emergency disaster, a conference was held for the execution of information training for towns and villages according to the block in this gun. Individual social works require the highest knowledge among all social works, therefore, the training course concerning individual social works was given in order to leave nothing to be wanted in giving full guidance to minsei-iin and full assistance to the needy persons
17	Nation-wide survey of the overseas repatriates	In order to catch hold of the actual figures of the overseas repatriates, the nation-wide survey of the overseas repatriates was held as of the end of April, 1949
19	Conference of the leaders and persons concerning the operating plans of the Arida Branch of disaster relief unit	Written suppositions for the practice of disaster relief were prepared in the presence of the persons concerned which shall be delivered to the leader of each town or village disaster relief squad by confidential mails.
22	Inspection and guidance of the welfare business in Oishi village	No correction is made in Hogo-Daicho according to the changes of the conditions and in the registries, only new applications are being entered. Welfare official makes family visit every other month which indicated there is room to promote the further activities of minsei-iin welfare officals also lack in positivity.
23	Inspection and guidance of the welfare business in Tadono village	Being not long in the present position, the welfare official is busy solving the pending problems and has not made full study on laws and regulations. But having enthusiasm, pretty good improvement will be recognized in the business, but as the welfare official is somewhat separated from the needy persons, pretty great guidance is to be given to welfare oficial.
25	Inspection and guidance for the welfare business and child welfare business in Minoshima town	Due to long absence of the chief welfare official caused by sickness the welfare office seemed to be pretty busy (as to details, see attached sheet).

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

		The inspection on the child welfare business in Minoshima town was the first one. As reported in detail by our note Ari Min No. 395, due to long absence of one welfare official and pretty little interest about the child welfare problems, by the town authorities documents were not well arranged. As a day nursery is to be newly established in near future, instruction was given concerning the necessary books. Another inspection is to be executed three months after to examine whether or not the purport of our instruction is put into practice. However, many interested persons of the town have enthusiasm in the child welfare problems, which fact seems gradually more the town authorities.
26	Disaster relief practice	Besides giving information practice, conference was held by the parties concerned in accordance with the operating plans of each town or village branch.
28	Conference for screening superior pupils to be officially commended	As already reported by our note Ari Min No. 383, the local screening committees composed of three press representatives, two doctors one educational worker, chief of mayor's association, jido-iin and standing commissioner was held at the district office chief's room from 13:00 to 15:00 at which, after sincere screening persons to be officially commended were decided and was recommended to the prefectural authorities.
30	Distribution of school children's suits according to temporary aid to needy persons.	Ninety-one suits for newly entered middle school pupils and 106 suits for newly entered primary school children were respectively distributed.
30	Inspection of child welfare business in Yuasa town	The welfare official of Yuasa town has deep interest in this kind of business, and documents were well arranged. The expenses are now being estimated in order to establish children's playground. (Detail have already been reported by our note Ari Min No. 395) Other matters wanted concerning child welfare business were as follows:

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

1. Efforts must be made for dissemination and propagandism of the purport of foster-parents system. Even if approved as a foster-parent, such person approved cannot easily be entrusted with a child by the strict screening of the Child Welfare Center. It seems that strict screening is due to the reponsibility to be borne by the Child Welfare Center if consideration for foster-child has been made thereby, but a person recognized has deep comprehension to children, therefore, even if a certain defect has revealed as the result of classfication, no trouble will be caused if such a child is committed to such a person. If screening is made too strictly the euthusiasm of the foster-parent aspirants would be cooled. It would be desirable for the Child Welfare Center not to be a slave to sectionalism and to execute a group interview fo foster-parent aspirants and foster-child aspirants and make its efforts for enabling such aspirants to chose their desirable matches.
It would be highly appreciated if you would kind enough to make your efforts for promoting the happiness of hildren by discussing the above matters at the Child Welfare Board meeting.
2. Since few reference books in the enlightenment and guidance of the town and village welfare officials concerning the disposition of juvenile problems (so called juvenile administration not the books for guiding the case-workers who take charge of the actual guidance of children), we sincerely want to have such books introduced.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

CHECK-SHEET ON THE ENFORCEMENT OF THE DAILY LIFE SECURITY LAW

1. Name of town or village: Minoshima town
2. Name of inspectoe: Hiraya bayashi, Shibatoe
3. Date of inspection: 25 Apr. 1949

4. Full name of mayor: Ryotaro Nakatani
5. Full name of welfare official: Nishigi Tanaka, Minori Fukushima

6. Population:
Total population 17,726 No. of relief persons: 487 Percentage 2.82
Total families 3,794 No. of relief families: 176 Persentage 4.64

7. Breakdown of relief and aid expense (for April 1949)

Kind of aid	Families	Persons	Amount
Living aid	176	487	165.188yen
Medical aid			
Maternity aid			
Occupation aid			
Funeral aid			
Total	176	487	165.188yen

8. Chart of organization of town office
Mayor, Vice-mayor, Treasures
Taxation section-----5 Accounts section-----3 Registration section-----3
Economic section-----8 Agricultural land, provisions, ration, manure
General affairs section: General affairs, encouragement of industry, sanitation, civil engineering, fire-prevention, police

9. Welfare official,

Full name	Business	Education	Experience	Age
Niseji Tanaka	Concurrently education official	Minoshima Commercial School	3.5 years	27
Minoru Fukushima	"	"	3 "	21

10. Quorum of minsei-iin: 23 Actual number of minsei-iin 23 (male 20 female 3)

11. Allotment, activities of minsei-iin, organization of council
Full name of standing commissioner: Kenkichi Yura
Minoshima (7) Yura, Hanada, Fukuda, Otani, Oura, Egawa (yone) Tanaka
Kitaminato(4) Kitaguchi, Okazaki, Komadani, Enomoto
Tatsugahama (4) Tanaka (hei), Kojima (naka), Yamashita
Shingu: Kuriyama
No: Egawa (Shigeru)
Yamaji: Goto

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Yoshisumi: Ishii
Mitani: Tanaka (Ei)
Ooi: Egawa (Osemu)
Otokoura: Furukawa
Yabitsu: Tanaka (Mine)

12. Minsei-iin council and its records.

Town office has no plans for guiding the minsei-iin. Though kept, records have no fixed forms and they take the forms as minutes. Details such as reasons for the change of aid expenses are not recorded. The regular meeting attended by mayor or vice mayor, and with the attending commissioner as person in charge of expediting the proceeding is held once a year and extraordinary meetings are held when necessary. Seven minsei-iin for Minoshima Sub-division have their independent ordinary meeting once a month.

13. Management of businesses.

a. Arragement of books: Though completely classified, dissatisfaction is found in their filings, for example, by-laws, instructions and correspondences are intermixed.

b. Adjustment of hogo-daicho: The actual conditions of the family are not entered in hogo-daicho in detail. Though the present form of hogo-daicho is not adequate for such detailed entry, at least, hogo-daicho should not be left blank and the matters handled should clearly indicated the transition of that specific family by means of posting of the report of public assistance and also by means of family visit made by welfare official. The determination-sheets are separately filed, no reasons for the different determination form thebasic standards are given and no correction thereafter was made, however correction in the column "Income and disbursement" in hogo-daicho was made.

c. Accounts of relief expenses (Method of payment and date of payment) Relief expenses are paid about 20th every month, the notification is forwarded to the minsei-iin in charge and the minsei-iin reports the relief amonts to relief person. Payment is made legally. Though due to provisional budget, the want of subsidies is unevitable, it seems that pretty large trouble is being felt.

d. Handling of application for assistance (procedures and registries etc.) Application for assistance are generally well handled. However, daicho are classified according to areas, the number of registries are not serial, for example, number such as "5 of b", is givem. The notification on approval or disapproval is forwarded in the attached form, and the in the column of "reason for decision only kind of assistance is entered.

e. Regular reports: (accuracy and date of submittal). Reports are accurate and the date of sumittal is strictly observed.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

f. Application and handling of medical, maternity, occupation and funeral aid expenses medical aids are granted together with other aids and no independent medical aid is given, and accordingly, such aids are granted in cash. The grant of funeral aid is delayed. No occupation aid is granted.

14. Execution:

a. Family visits of misei-iin and welfare officials, report on assistance. Though minsei-iin make family visits, the reports they submit are so simple such as "Nothing new" and no entries on the present conditions of families are given, and no entries on the matters handled are given. In case written applications are submitted, welfare official makes family visit accompanied by minsei-iin or by himself only, but the welfare official has no other plans for making family visit.

b. Operation of the instruction authorities of the mayor.
Guidance is given by minsei-iin, but no direct instruction is given by town-office.

c. Handling of complaints: No complaints have hitherto been submitted to the town office, but some seem to have been submitted to minsei-iin, especially concerning the aid amount and the measures to be taken for such complaints are fully disseminated.

d. Investigation on the ability of the legal supporters: The ability of the legal supporters is determined roughly at the minsei-iin council, but no investigation has been made nor no full entries on such conditions are made in the daicho. Policy is being taken to the effect that the assistance should not be given to the needy persons who have their able legal supporters.

e. Consideration for taxes, electric charges and various donations.
Consideration is given to the exemption of poll-taxes and donations. As regards the electric charges, only 30 families are exempted.

f. Consideration for collection and appropriation of compensation: None

g. Disbursement of relief expenses (to be posted)

	Living aid		Medical aid		Maternity aid	Occupation aid	Funeral aid		Total	
Feb.	472	154.468	3	68.960					472	234.428
Mar.	477	156.569	16	156.536			(4)	4.000	477	317.105
Apr.	487	165.188							487	165.188
Total		476.225		225.496				4.000		705.721

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

h. Distribution of supplies and management of business therefor
The receipts are collected and adjusted but the foundation for distribution is flimsy, and little plan is made fr the distribution. The distribution of supplies for repatriates for 1948 was delegated to the Repatriates Welfare Society and only the receipts of the branch chiefs have been collected. Therefore the distribution to the lowest unit is not clear.

Conclusion:

a. Activities of minsei-iin. The minsei-iin council is very active and has full enthusiasm. Among minsei-iin a few have not so much interest, but generally Speaking, minsei-iin are continuing positive activities.

b. Enthusiasm of welfare officials, their study of laws and ordinances, and their adequacy as such.
Due to long absence of chief welfare official, the assistant is pretty busy, who having some enthusism, can not be said to have fully studied laws and ordinances. As to the chief official, no unsatisfactory points have been recognized.

c. Interest of mayor: Mayor has meduim degree of interest in welfare business.

d. Adequacy of method for determination of assistance: Generally speaking such method is properly taken.

e. Arragement of business: Further arrangement of business is required to be made.

f. Adequacy of accounts business: It is anequate.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

No._____

Town Office, Minoshima Town, Arida Gun

Written application for change (Commencement) of livelihood relief.

1. To Mr. So and So. (Applicant / Recipient)

2. Address _____Oaza_____Minishima Town

Date of application :_____Year_____Month_____Day

3. Decision. To be supplied, rejected, increased, decreased, discontinued, suspended.

4. Reasons for the above decision.

5. It has been decided that the following kind of aid amount shall be granted to you.

Aid money_____Yen_____Sen

6. It is requested that you come to the town office to receive the above amount on

Showa_____Year_____Month_____Day

Remarks: Since in case any changes have taken place in your income and disbursement due to certain family or economic reasons. Your present aid amount can be cahnged, you are requested to make notification on such shanges. Those who are discontended with the desicion can make application for reconsideration to the mayor within 10 days. Those who are discontended with the above reconsideration can request the decision to the Governor through the mayor.

Date Showa_____Year_____Month_____Day

Welfare Section

_ _ _ _ _ _ _ _ _ _ _ _ _ _ _ _ _ Perforated line _ _ _ _ _ _ _ _ _ _ _ _ _ _ _ _ _ _

Copy of written notification for (commencement / change) of livelihood relief.

1. Full name of applicant.
2. Decision: To be supplied, rejected, increased, decreased, discontinued, suspended.
3. Reasons for the decision.
4. Amount of aid money.
5. Date of forwarding.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

MONTHLY ACTIVITIES REPORT FOR APRIL.....NISHIMURO DISTRICT OFFICE.

General conditions of the business concerned.

In order to adjust and expand the business concerned at the beginning of the fiscal year 1949 and for the sake of the throughness in the business guidance of the lowest unit, the guidance of study in each block area was stregthened and informations liaison pratice of the Nishimuro Disaster Relief Branches was planned and exercised.

1. General Affairs.

a. Personnel affairs: Staff conference was held at which temporary assignment of duties for 1949 was decided as follows on condition that business will be promoted by means of mutual cooperation.

(1) Relief Division...Matters pertaining to Daily Life Security Law, and the Child Welfare Law....Okamoto, Sakamoto, Shintani.

(2) National Health Insurance Division... Shintani

(3) Welfare Division... Wakita, Nakagaki.

b. Supply and budget: Unofficial report on the assignment of budget for 1949 was given by the Welfare Section and Child Welfare Section of the Prefecture and we fear that too small amount of budget will give impediment to the brisk operation of various plans for 1949.

Taking with consideration the business conditions during 1948, and the future of complicated and compound welfare stabilization business, the increase in the amount of budget and in the number of personnel shall be most sincerely desired for despete amidst the enforcement of the Economic Nine Points Principle.

c. Receipt and forwarding of dicuments.

Kind	Classification	Received	Forwarded	Total
Documents	Welfare	472	953	1425
"	Child Welfare	63	238	301
"	Insurance	19	78	97
"	Demobilization	2	37	39
Telegram			2	2
Telephone		201	466	667

2. Matters pertaining to the Daily Life Security Law.

As starting plan, stress has been laid to the areas which town regulations are applied in the inspection of the enforcement conditions of the Daily Life Security Law and the inspection has been execised for Susami, Hiki and Kushimoto.

As regards Susami Town, joint inspection by Wakayama M.G. Team, Prefectural authorities and this District Office was exercised on 23 March 1949, and also re-inspection was exercised in accordance with the provisions of the prefectural instruction Ko No. 373, which showed great improvement in the business execution compared with the result of the last inspection, although a pretty large number of defects were

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

discovered which require the bett rment. At this inspecti on we gave encouragement for the complete business management.

The business conditions in Kushimoto and Hiki Towns may be said most excelant among thirty-seven (37) towns or villages in the jurisdiction and they are by no means inferior to those of Hashimoto Town. We intend to exercise complete operation in the case guidance hereafter.

For this fiscal year, taking into consideration the complicated accounts business and preparation of various reports, business study course for each block will be held every other month and the whole area under jurisdiction shall be reorganized into four (4) blocks. Such study course with the subject as per attached herewith was given at Shionomisaki, Shinjo, Asso and Kurusugawa villages.

3. Matters pertaining to the Child Welfare Law.

Together with the above inspection on the enforcement conditions of the Daily Life Security Law, inspection on the enforcement conditions of the Child Welfare Law was made in Susami, Hiki and Kushimoto Towns at which it was revealed that the purport of the Child Welfare Law has not yet been disseminated to the lowest unit and we intend to give guidance to towns and villages so that the business conditions can reach the same level as the business in the Daily Life Security Law.

As one of the functions during the Child Welfare Week starting on 5 May, in accordance with the dicision made at Minseiin Council Mass Meeting held on 28 March 1949, the purport of donating the comforts to various institutions such as Senkei-Gakuen, Jiyu-Gakuen and Blind and Deaf School was dissemated to various agencies in towns and villages and this campaign proved results more than we expected. The kinds and quanity collected were as follows:

Sandals	527 prs.
Picture books	119 [illegible]
Pencils	10 doz.
Note book	40
Clothing	40 prs.

4. Matters pertaining to National Health Insurance.

The number of towns or villages which have completed the procedures for application for approval of the National Health Insurance by-laws is 8. Officials in charge of national health insurance business of towns or village were convoked on 30 for regular business study conference for the adjustment of business and the subjects of this conference were as follows:

a. Adjustment of various reports.
b. Budget of the branch of the national health insurance federation.
c. Reward for dental treatment.

5. Matters pertaining to local improvement work.

Full preparations were completed for the local mass meeting for the promotion for human rights which shall be held on 8 May, under the declaration as per attached herewith and for which various preparations had been made by District

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Office, Nishimuro Branch of Board of Education and the Nishimuro Branch of the Teachers' Labor Union.

6. Matters pertaining to the Disaster Relief Corps.

One of the most conspicuous and effective functions exercised during this month was the informations liaison practice between disaster relief branch and detachment exercised together to the profectural practice exercised in Wakayama City. In this practice, all faculties such as mayors and vice-mayors of towns or villages were mobilized, who in the face of severe weather conditions accomplished by downpour of rain conquered all differculties of sticking to formalities and made their best endeavor to the end of the practice. The details of this practice we shown in the attached sheet.

Diary of functions during April.

Date	Outline of functions	Person in Charge
1.	Study course of welfare business, Shionomisaki and nine other towns or villages (at Shionomisaki) Contents of study: Election of office-bearers of the sectional meeting. This study course shall be held ev ry other month. Accounts report on various matters in the Child Welfare Law and the consultation on the business.	Wakita Okamoto
4.	Preparative meeting for the promotion of the mass meeting for the promotion of respect for human rights.	Shintani
5.	Study meeting on the welfare business (Contents are same as those for the 4th sectional meeting held on 1 April)	Wakita Okamoto
6.	Same as above (Inorder to meet the repatriation, adjustment must be given to the emergency supplies on hand; and formal taking over of official duties.	Shintani Sakamoto
7.	Study meeting of welfare business for Kurusugawa and four other villages.	Wakita Okamoto
8.	Formation of budget concerning national health insurance and business guidance conference of welfare section chiefs of district offices (Iwade town) Preparation of various reports.	Shintani Wakita Sakamoto
9.	Procedures for application for approval of national health insurance by-law of Tomizato Village.	Shintani

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

11.	Preparation of written application for state and prefecture subsidies for the additional livelihood relief expenses for March 1948 and of the written applications for repayment of the amount paid in advance.	Okamoto Sakamoto
12.	Business guidance for national health insurance (Wabuka and three other villages) Conference on welfare business (at the welfare Section Pref. Govt) Investigation on child welfare institution	Shintani Sakamoto Okamoto
14.	Consultation on national health insurance business and community chest.	Wakita
15.	Consultation on national health insurance business.	Shintani
18.	Funeral ceremony of Mr. Genichi Komori, a minseiin of Higashitonda village.	Sakamoto
19.	Official trip to the prefectural government for the formation of the Repatriation Promotion Relief Association and Council for the Repatriation Relief Love Campaign.	Wakita
22.	Inspection on the enforcement of the Daily Life Security Law and the Child Welfare Law in Hiki Town.	Wakita Sakamoto
23.	" " " Susami Town	"
24.	Minseiin sectional meeting.	Wakita
25.	Protection of relief child: The child in question who deserted while working and rode on a night train without tickets from Wakayama to Kushimoto was taken care of at Kushimoto Police Station and was brought by Mr. Yamada, a policemen and was transferred to the Prefectural Central Child Welfare Center by Mr. Nakagaki an employee of this District office.	Okamoto
26.	Information liaison pratice between Nishimuro branch of disaster relief corps and detachment. Official trip to Asso village for the inspection of local improvement business plans and of disaster information liaison practice.	Sakamoto
26.	Official trip to Nagano village for the inspection of local improvement business plans and of disaster information liaison practice.	Nakagaki
30.	Application of temporary protection stipulated in the Daily Life Security Law. Receipt of school childrens suits and distribution thereof to towns and villages. Forwarding of comforts to the child welfare institutions (Senkei Gakuen, Jiyu Gakuen and Blind and Deaf School)	Okamoto Sakamoto
28.	Inspection on the enforcement of the Daily Life Security Law and Child Welfare Law in Kushimoto Town.	Sakamoto

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Declaration (Draft)

It is the fundamental idea for the formation of human community to love true freedom and true equality. It is for these reasons that the New Constitution has adopten the respect of fundamental human rights in its provisions. No other mean than this can help the present Japan to revival.

And this must have been an important problem that has been imposed upon us from seventy years ago. However, even at present under the new Constitution, only superficial side of the respect of human rights and all are suffering from conventionalism that has existed hundreds of years. The severest discriminative treatment for a part pf our fellow people are not deprived at all. This is truly the sooner for human kind and defilement to God.

We hereby swear solemnly in the name of this mass meeting that we shall strictly reflect ourselves concerning our crimes to all himen kinds committed by embracing discrimination conception, and be conscious of the respectability of the human nature and do our utmost endeavors for the establishment of peaceful culture community based on true leberty and equality.

8 May 1949

Nishimuro Local Mass Meeting for the Promotion of Respect for Human Rights, Wakayama Prefecture.

Platform (Draft)

Nishimuro Local Mass Meeting for the Promotion of Respect for Human Rights, Wakayama Prefecture.

1. Campaign for the establishment of all fundamental human rights based on the spirit of the constitution.

2. Improvement of topographical and production inferiority in the backward areas and the establishment of reconstruction measures for economy and culture therein.

3. Demand for stregthening various political and legislative countermeasures for the sake of actual clarification of the respect for human rights.

Disaster Relief Practice.

Taking into consideration the geographical speciality of the area under jurisdiction, supposition was made for the emergency outbreak of disaster, dividing such disaster into two kinds of earthquakes, submarine earthquakes and mountain earthquakes in accordance respectively with Sai En. So Shi A and Sai En So Shi B. Thirty-seven town and villages have been attached to each one of the above respectively and making supposition that communications nets and traffics ahve been suspended, in accordance with the instruction No. 2 of Sai En So Shi, informations transmission practice for specified town or village was exercised by relay system under the following programme.

Programme for Disaster Relief Pratice.

1. Purport and object.

Since various constant training is deemed indispensable for the prevention

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

of damages taking into consideration the incidental natures of the three disasters which took place in the Prefecture last year, and since ir has been decided that synthetic practice will be given in and around Wakayama City in accordance with the provisions of the Disaster Relief Law enforced in Oct. 1947, this practice shall aim at immediate preparation and collection of informations at the tine of disaster.

2. Date and tome: 13:00. 26 April 1949.

3. Participants: Disater Relief Nishimuro Branch, Disaster Relief squads in Nishimuro-gun.

4. Outline of exercised

a. Supposition: See A and B of No.1 Sai En So Shi and No.2 of Sai En So Shi as per attached herewith.

b. Gist of exrecised:

(1) Disaster information shall be sent to the chief of the branch indicating the dcope of damages in ac ordance with the suppositions inclosed in the supposition letter sent to each squad as per attached herewith. The supposition letter should never absolutely be disclosed byt the time mentioned in 2 above.

(2) Measures must be taken in order to leave working to be wanted in making information in accordance with the provisions of our note NishiSo No. 615 dated 27 Aug 1948, subject "Handling of immediate reporting business at the time of emergency disaster" in which informations are classified into general conditions report, interim report, decisive report, decreasing report and ultimate report.

(3) Town or village which is supposed to have its networks of news service destroyed should make information by means of relay system transmission, the outline of which has been indicated in our note Sai Min No. 152 dated, 22 July 1948 subject"Information liaison at the time of emergency disaster caused by the destruction of networks of news services".

(4) In the information, whether oral or written, the term, "practice" must be used or entered.

(5) Written reports should not be prepared in advance and it must be borne in mind strictly that this is essentially the training of the emergency disaster.

Sai En So Shi No. 1 A

Supposition: Exactly at 13:00, 26 April 1949, a submarine earthquake caused by the upheaval of ground of about 87 cm took place at the tip of Misaki Peninsula which caused a vertical vibration and amplitude of earthquake of....mm the epicenter being at the point 26 south -west west. 26 miles off shore 135 degree east longitude and 33 degree north latitude. This earthquake has the intensity

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

equal to that of the Nankai earthquake. At 13:10, a tidal wave visited the coast areas and the areas near the coast line was flooded caused thereby. Even in the non-flooded areas fires are feared to breakout as the necessary course of the situation. The temperature of 20 degree, humidity of 4 degree and wind speed of 27 meters of south-south-east direction will furnish most suitable weather conditions for the outbreak of fires. Communications and traffics have been suspended by the flood, collapse of earth and sand and crevices in various points of the state road No.-------which caused the destruction of all the bridges, and emergency measures for the above damages will take about 4 hours (the traffic can be made only on bicycle) the emergency reconstruction of the damaged points along theKisei-Sen Railroas will take about 38 hours.

Under the supposition mentioned above, the report should be submitted by written comminication or oral liaison and in the case of towns and villages and their adjacent areas, business should be managed in accordance with the provisions of our note Nishi Min No. 152, dated 22 July 1948, subject "Information liaison for emergency disaster caused by the destruction of network of news service". and the purport of Sai En So Shi No. 2 will be instructed by means of telephone or telegraph.

It is to be added that the officials in charge will be despatched to the actual spot to inspect the conditions of practice.

Remarks: 1. The branch shall have its information liaison station in the night-duty room in the District Office.

2. The outline of entries in the reports and the measures to be taken shall be decided at the preparative conference and study course to be held later.

Sai En So Shi No. 1. B.

Supposition: Exactly at 13:00, 26 Apr. 1949, a mountain earthquarke with vertical vibration and amplitude of ....mm took place at the east of Tanabe area the epicenter of which is .....degree east longitude and ....degree north latitude. The intensity of this earthquake is almost several times of that which took place on 15 June 1948 and in your village successive landslides have visited the intervals of 30 minutes from 13:10 by which great damages have been caused both in human beings and creatures due to the destruction and being burned of houses. The uneasy human mind will cause the fire damages without fail together with the temperature of 20 degree humdity of 40 degree and the wind speed of 27 meters which will furnish the best conditions for the outbreak of fires. The traffic anddcommunications have been suspended by the collapse of earth and sand on the state road No. .....and prefectural road No....., all bridges have been destroyed, which reconstruction is being greatly impeded by the succussive landslides. For the traffic only by means of bicycles, it will take about 4-5 hours from the time of the outbreak of the disaster. The remarks below mentioned are the same as those of Sai En So Shi No. 1 A.

A of No. 1. The towns and villages designated are Inari-village and 4 other towns and 22 villages (coast area and adjucent towns and villages)

B of No. 1. The towns and villages designated are Mitsukawa village and 11 other village (mountain village)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

equal to that of the Nankai earthquake. At 13:10, a tidal wave visited the coast areas and the areas near the coast line was flooded caused thereby. Even in the non-flooded areas fires are feared to breakout as the necessary course of the situation. The temperature of 20 degree, humidity of 4 degree and wind speed of 27 meters of south-south-east direction will furnish most suitable weather conditions for the outbreak of fires. Communications and traffics have been suspended by the flood, collapse of earth and sand and crevices in various points of the state road No.-------which caused the destruction of all the bridges, and emergency measures for the above damages will take about 4 hours (the traffic can be made only on bicycle) the emergency reconstruction of the damaged points along theKisei-Sen Railroas will take about 38 hours.

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Remarks: 1. The branch shall have its information liaison station in the night-duty room in the District Office.

2. The outline of entries in the reports and the measures to be taken shall be decided at the preparative conference and study course to be held later.

Sai En So Shi No. 1. B.

Supposition: Exactly at 13:00, 26 Apr. 1949, a mountain earthquarke with vertical vibration and amplitude of ....mm took place at the east of Tanabe area the epicenter of which is .....degree east longitude and ....degree north latitude. The intensity of this earthquake is almost several times of that which took place on 15 June1948 and in your village successive landslides have visited the intervals of 30 minutes from 13:10 by which great damages have been caused both in human beings and creatures due to the destruction and being burned of houses. The uneasy human mind will cause the fire damages without fail together with the temperature of 20 degree humdity of 40 degree and the wind speed of 27 meters which will furnish the best conditions for the outbreak of fires. The traffic and communications have been suspended by the collapse of earth and sand on the state road No. .....and prefectural road No....., all bridges have been destroyed, which reconstruction is being greatly impeded by the succussive landslides. For the traffic only by means of bicycles, it will take about 4-5 hours from the time of the outbreak of the disaster. The remarks below mentioned are the same as those of Sai En So Shi No. 1 A.

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B of No. 1. The towns and villages designated are Mitsukawa village and 11 other village (mountain village)

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

No. 2. The towns and villages designated are Arita and Nagano.

As regard the special designation, liaison by means of telephone will be kept exactly at 13:00 hours.

Exercise of practice at the headquarters of Nishimuro Branch.

1. The headquarters of the Nishinuro branch of disaster relief practice was established in the Welfare Section of Nishimuro District Office at noon 26 April 49.
The assignment of duties: Wakita....Chief of Welfare Section.
Commander attached to the headquarters: Sakamoto
Assistant to Sakamoto: Shintani.
Inspector on the practice of damaged towns and villages: Okamoto and Nakagaki.

2. At 13:00, instruction was given to Arida Village (falling under Sai En So Shi No. 1 A.) and Nagano Village (falling under Sai En So Shi No. 1. B) by means of telephone liaison of specific instruction in accordance with Sai En So Shi No. 2.
At the same time inspectors Okamoto (Asso Village) and Nakagaki (Nagano Village) started for their destination respectively.

3. First report: Report was submitted by verbal liaison from Inari Village at 13:30, and the oral or written liaisons made thereafter are as follows:

	13 - 14	14- 16	16 - 18	18 - 20	20 - 22	22 - 24	Total
					1	1	46
Telephone liaison	4	15	20	5	1		21
Written liaison	4	10	13	2	2		

4. The disaster information liaison practice starting from Arida village in accordance with the special instruction Sai En So Shi No. 2, was ordered to suspend at 18:00 at Ezumi Village and reopened at 7:00, 27 May.
In Nagano Village report on general situations reached at 16:30 through maro a responsible village.
Intermine report and decisive report were received at 17:30 and 20:00 respectively.

5. Okamoto returned to headquarters to submit report (16:00)

6. The headquarters of the branch was removed from Welfare Section to night-duty room in the District Office. At 17:30.

7. Reaasignment of duties at the headquarters of the branch was made as follows:
Acting chief...Okamoto, Commanding squad..Sakamoto, Assistant..Nakagaki.

8. At 19:00 Nakagaki returned to the headquarters to submit report and was alloted to the headquarters instantly.

9. Rain came from evening-time and ultimate reports were submitted from Shinjo and Maro by means of written liaison.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

10. Interim report was submitted from Susami Town at 23:00 by means of telephone liaison.

11. The practice was at 00:00 and the headquarters of the disaster relief corps was dissolved.

12. The practice is to be resumed 21:00, 27 Apr.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

MONTHLY ACTIVITIES REPORT FOR APRIL (Higashimuro District Office)

Date	Matters executed	Matters wanted and opinions
1.	Preparatory committee for the organization of the branch of the Eta village Emancipating committee (Nishimuki town)	
2.	Section chief attended the Dowa business roundtable conference (Nishimuki town)	
8.	Conference of the Welfare Section chiefs (Naga)	Matters wanted were presented by the chief of Welfare Section, Naga District Office en bloc
8.	Conference for establishing child welfare institutions, Tsumoto (Taiji town and Ugui village)	
9.	Business inspection on the child welfare institution by Tsumoto, at Nachi town	
11.	Conference of non-regular welfare staffs at District Office	
12.	Conference for the distribution of relief supplies for needy persons attended by Komashiya at Wakayama city	
13.	Inspection on daily life security business at Nishimuki village by Nakamura	Notification in form No. 1 is not yet prepared
14.	Inspection on daily life security business at Koguchi village by Nakamura	Documents are generally well arranged but records on the supply distribution are not well adjusted
15.	Inspection on daily life security business at Mitsuno village by Nakamura	Business has been improved
16.	Inspection on daily life security business at Shi Shimosato and Tai ji by Nakamura and Komatsuya	A certain defect has been found in both towns. It will be completed during April
20.	Tsumoto attended the conference for the formation of repatriation promotion relief association and for the "Love Campaign" (Wakayama city)	
22.	Adult education, training course for local leaders	First lesson (1.5 hour) Welfare works in democratic nation Lecture by Higuchi and free discussion Second lesson (1.5 hour) System eliminating livelihood measures Lecture by Higuchi and free discussion

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

24.	Request for the functions during the Child Welfare Week was made to the Primary and Middle School Masters' Association
26.	Disaster relief practise
27.	Inspection on the enforcement of Daily Life Security Law and Child Welfare Law at Katsuura town by Nakamura
28.	Screening committee meeting for excellent pre-school children, school children, mothers and Jido-iin (district office)
30.	Official trip for the preparation for formation of eta village emancipation committee (Shimozato, Taiji)

Desires for and questions to prefectural authorities.

1. Want of dwelling houses in the coast towns and villages where there are many overseas repatriates caused many problems and great enthusiasm is embraced by towns and village concernign the instruction Ko No. 419 dated 11 Apr. 1949 "subject" "stablishment of housing institutions for the repatriates. "Therefore it would be desirable that the prefecturl authorities would made further endeavor. Besides the above, consideration for setting up of popular residences will be desired.

2. Instruction for the disbursement of the livelihood expenses for the rice in the rice-price

3. Concrete instruction for the application of the provisions of the Daily Life Security Law at the time when ration is delayed more than 7 days.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

MONTHLY ACTIVITIES REPORT FOR APRIL (Naga District Office)

Date	Matters executed	Matters wanted or opinions
1.	Fujimoto, Section Chief attended the conference for consulting the business for the lecturers at the adult education.	Discremination of welfare administration through the adult education.
2.	Study conference for the business of the national health insurance at Kawahara village attended by Fujimoto, Section Chief.	Simplification of the procedures of collection at the window (Partial amount to be borne)
3.	Movie meeting for the enlightenment and propagundism in the business of national health insurance (Iwade town, Yamazaki Village)	Cultural movies concerning foreign insurance insurance were wanted.
4.	Movie meeting for the enlightenment and propagundism in the business of national health insurance attended by section chief, official in charge, and division member at Negoro village.	Cultural movies concerning foreign insurance institutions were sincerely wanted.
4.	Council concerning national health insurance business at Ozu village.	Laying stress on the guidance of business at the clinics and on the liaison with the doctor's association was sincerely desired.
5.	Movie meeting for the enlightenment and propagandism in the business of national health insurance at Kaminate village.	Cultural movies concerning foreign insurance institutions were sincerely desired.
5.	Hara, commissioner attended the standing commissioners' meeting at the Prefectural Community Chest.	Rational distribution of funds to important institution was sincerely desired.
6.	Nakanishi, official, inspected child welfare institutions under jurisdiction.	Demand was made for the complete enforcement of the minimum standards.
7.	"	"
8.	Conference of the welfare section chiefs in Prefecture attended by section chiefs, welfare officials.	Response for the resolution issued by Naga extra dated 16 Apr. is being demanded.
9.	Conference of welfare officials attended by all section staffs.	Demand of the increase in the compensation of the expense of minseiin was made.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Date	Matters executed	Matters wanted or opinions
9.	Fujimoto, section chief attended the training course for the leaders of the adult education in Naga Area.	Attendance of section and section staffs as lecturers was demanded.
10.	〃	〃
11.	Office chief attended the conferace for the local improvement in the prefectures.	
12.	Wakisaka, division chief attended the conference of the temporary aid(daily life security)in prefecture.	
14.	Horie, official, attended the conference for the promotion of public management concerning the application for state subsidies for the national health insurance business.	Due to the bad influence caused by the compulsory establishment of national health insurance associations, during the war, difficulties, are being felt in the technical side such as the collection of premiums, etc.
14.	Welfare business inspection at Iwade town by Uenishi(Prefectural welfare official)	Since among relief children ones requiring foster-parents, liaison was made to Yamaguchi Fukushishi. Demand was made to lay stress on the livelihood guidance of needy persons.
15.	Preparatory conference for the business inauguration of the welfare business study meeting.	The welfare business study meeting is to be composed of welfare officials in the jurisdiction to manage the welfare business automounsly.
17.	Social works dissemination conference was held in Yamazaki village in which movie meeting was given for the enlightenment of national health insurance.	Preparation of movie films for the insurance sanitation by Insurance Section was demanded.
18.	Inspection on welfare business of Kokawa town by section chief, Wakisaka and Nakanishi.	Hogo-daicho is poorly adjusted At the minseiin council held in advance, hogo-daicho was adjusted.
20.	Inspection of welfare business of Iwade town by Section chief, Wakisaka and Nakanishi.	Activities of jidoiin were demanded.