DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

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LIST OF PAPERS

RESTRICTED

File under No. 319.1

INSTRUCTIONS ISSUED TO THE JAPANESE GOVERNMENT

Serial Number	From	Date	To	Synopsis
1	SRS	13 Jan 47	SGS	Directives Issued to the Japanese Government
2	SRS	9 Feb 48	COMNAVFE	Memorandums Issued to the Japanese Govt or It's Agencies
3	SRS	1 Jul 48	General Keyser	Proposed SCAPIN, subject "Restitution of Quinine Derivatives"
4	SRS	1 Jul 48	General Keyser	Instructions Issued to the Japanese Government
5	SRS	6 Sep 48	CofS	Staff Conference on "Instructions Issued to the Japanese Gov't."
6	Chief, SRS	11 Sep 48	Staff Sections	Instructions Issued to the Japanese Govt Staff Study (Revised Summary)
7	SRS	14 Sep 48	Staff Sections	Req each staff section submit comments & recommendations to probl peculiar to section in applicatio of provisions draft S/Memorandum
8	SRS	11 Aug 48	General Keyser	Instructions Issued to the Japanese Government
9	SRS	23 Sep 48	CPC	Proposed SCAPIN-A
10	SRS	14 Oct 48	Staff Sections	Req representative be present at conference in Bank of Chosen Bldg
11	SRS	16 Oct 48		Proposed Changes of Substance to Staff Memo on Instructions to the Japanese Government
12	SRS	22 Oct 48	CofS	Staff Conference on "Instructions Issued to the Japanese Government 5 Inclosures thereto
13	Chief of Staff	7 Nov 48	SRS	Staff Conference on "Instructions Issued to the Japanese Govt, Note 4 & 5/ Revision of Staff Memos
14	SRS	2 Dec 48	G-3	
15	SRS	2 Dec 48	AG	Revision of Staff Memorandums
16	CofS	3 Dec 48	SRS	Req for additional person for project "Instructions to Jap Government"not approved
17	SRS	6 Dec 48	AG	Proposed SCAPIN-A - "Initial & Mthly Rpt on Expenditures Connected with Preservation, Main. & Admin. of German Property"
18	CIE	11 Sep 48	SRS	Revised directives re Instructions issued to Japanese Govt.

W/D for submission to G/S Jap 22 Jan 49

RESTRICTED

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

CHECK SHEET

(Do not remove from attached sheets) J. F. Leach - 26-5014

File No.: Subject: Instructions Issued to the Japanese Government

Note No.:	From: CIE	To: SRS	Date: 11 Sep 48

1

Transmitted herewith are the revised directives submitted in accordance with the verbal request of Chief, SRS, to Chief, CIE, for new SCAPINs on each basic phase of activity for which CIE is responsible. These directives are to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

5 Incls
1. Draft Dir Edu System (2 copies)
2. Draft Dir Info and Entertainment (2 copies)
3. Draft Dir Religion (2 copies)
4. Draft Dir Arts & Monuments (2 copies)
5. Draft Dir Pub Op Polls (2 copies)

DRN

- D. R. N. - - - - - - - -

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

J. F. Leach - 26-5014

Instructions Issued to the Japanese Government

CIE SRS 11 Sep 48

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- D. R. N. - - - - - - -

2B2

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )CIE
SCAPIN

MEMORANDUM FOR: Japanese Government

SUBJECT: Administration of the Educational System of Japan

This directive supersedes the following directives: AG 350 (22 Oct 45) CIE, SCAPIN 178; AG 350 (30 Oct 45)CIE, SCAPIN 212; AG 350 (29 Dec 45)CIE, SCAPIN 509; AG 000.8 (31 Dec 45)CIE, SCAPIN 519; AG 350 (9 Jan 46)CIE, SCAPIN 571; AG 350 (17 Jan 46)CIE, SCAPIN 612; AG 350 (22 May 46)CIE, SCAPIN 976; AG 000.5 (29 Jun 46)CIE, SCAPIN 1046; and AG 000.8 (12 Oct 46) CIE, SCAPIN 1266.

I. POLICY

1. Dissemination of militaristic, ultranationalistic and anti-democratic ideology in any form will be prohibited. Those militaristic and ultranationalistic influences which in the past have contributed to the defeat, war guilt, privation, and present deplorable state of the Japanese people will be eliminated from the educational system of Japan.

2. Inculcation of all concepts and establishment of practices in harmony with representative government, international peace, the dignity and worth of the individual, the spirit of justice, fair play, respect for the rights of others, mutual respect for the people of all races and religions, the sanctity of the pledged word in both individual and national relations, and such fundamental human rights as the freedom of assembly, speech, and religion, will be encouraged. Teaching of the history, institutions, culture, concepts and accomplishments of the democracies will be encouraged.

3. Measures will be taken to achieve equality of educational opportunity for all regardless of sex or social position at all levels of education.

4. Independent thinking on the part of teachers and students will be encouraged.

5. The Japanese Government at all levels will exercise such control over the educational system as will insure the achievement of the objectives of the Occupation, and will be responsible for maintenance of an adequate level of education throughout Japan.

6. Plans for the reform of education and the administration of the educational system will be closely correlated with the reforms in the social, economic, and political life of the nation.

Incl 1

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AG ( )CIE
(SCAPIN)

7. Revisions of the educational system will be carried out by the Japanese themselves, in accordance with the principles and objectives of the Supreme Commander for the Allied Powers.

II. Action Required.

8. Responsibility for local administration of education will be decentralized.

9. The personnel of all educational institutions will be investigated, approved or removed, reinstated and appointed in accordance with the following policies:

a. The Japanese Ministry of Education will establish and maintain suitable administrative machinery and procedures for the effective investigation and screening of all present and prospective teachers and educational officials.

b. All persons who are known to be militaristic, ultranationalistic or antagonistic to the objectives and policies of the Occupation will be barred from occupying any position in the educational system of Japan.

c. Teachers and educational officials who have been dismissed, suspended, or forced to resign for liberal or anti-militaristic opinions or activities, will be declared immediately eligible for and if properly qualified will be given preference in reappointment.

d. All persons demobilized from the Japanese military forces will be declared immediately eligible for educational employment upon qualifying and receiving certificates of acceptability provided for by Imperial Ordinance No. 263, promulgated 7 May 1946.

10. Discrimination against any student, teacher, or educational official on grounds of race, nationality, creed, political opinion, or social position, will be prohibited, and immediate steps will be taken to correct inequities which have resulted from such discriminations.

11. Reestablishment of military schools of any type will be prohibited.

12. Students, teachers, and educational officials will be encouraged to evaluate critically and intelligently the content of instruction and will be permitted to engage in free and unrestricted discussion of issues involving political, civil, and religious liberties.

13. Students, teachers, educational officials, and the public will be informed of the objectives and policies of the Occupation and of the theory and practices of representative government.

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AG ( )CIE
(SCAPIN)

14. The Ministry of Education will appoint a committee of highly qualified Japanese educators, representatives from business and professional fields, and representative of all walks of life which will serve as a continuing committee to advise the Ministry of Education on the reform of Japanese education and will be charged with the responsibility of carrying on continuing studies of the Japanese educational system and of ways and means of implementing the educational policies and programs set forth in this directive and any other directives concerning the administration of the educational system of Japan. Periodic reports on the findings and recommendations made by this committee will be submitted to the Ministry of Education and to the Education Division, Civil Information and Education Section.

15. Encouragement will be given by the Japanese Government at all levels to the formation and orientation of parent-teachers associations, and they will be encouraged to consider practical problems of education. Parents and citizens will be encouraged to feel a sense of individual responsibility for the schools and, where practicable, they will be associated with the control, development, and work of the schools.

16. Encouragement will be given to the formation and orientation of educational associations, and they will be encouraged to consider practical problems of education.

17. Adult education will be promoted by the Japanese Government at all levels as rapidly as possible by use of all suitable facilities, such as evening classes, university extension courses, radio, cinema, libraries.

18. The instrumentalities of educational processes will be critically examined, revised, and controlled in accordance with the following policies.

a. Those portions of the curricula, textbooks, teaching manuals, and instructional materials designed to promote militaristic, ultranationalistic, and anti-democratic ideology, exaltation of the state and concepts of race superiority, will be eliminated.

b. All military and para-military education and drill and all classical sports which encourage the martial spirit will be discontinued.

c. New curricula, textbooks, teaching manuals, and instructional materials designed to produce an educated, peaceful, and responsible citizenry and to give an understanding of progressive ideas will be prepared and will be substituted for existing materials as rapidly as possible.

(1) The Ministry of Education shall submit all textbooks, teaching manuals, and instructional materials which are approved, sanctioned, or published by the Ministry of Education to this Headquarters for review and approval before printing.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

AG ( )CIE
(SCAPIN)

(a) Furthermore, the Ministry of Education shall submit translations in English of all these textbooks, teaching manuals, and instructional materials presented for review and approval by this Headquarters.

d. All courses in Morals (Shushin) in all educational institutions for which textbooks and teachers' manuals have been published and sanctioned by the Ministry of Education will not be resumed until permission has been given by this Headquarters.

e. In Geography and Japanese History courses in all educational institutions only those textbooks approved by General Headquarters, Supreme Commander for the Allied Powers, shall be used.

f. Imperial rescripts are not to be used as a basis of instruction, study, or ceremonies in the schools.

g. The teaching of, or research or experiments in aeronautical science, aerodynamics, or other subjects related to aircraft or balloons will not be permitted in the educational system of Japan.

h. Japanese youth will be provided with opportunities for varied vocational training and guidance and appropriate organizations for this purpose.

19. A normally operating educational system will be reestablished as rapidly as possible, but where limited facilities exist preferences will be given to elementary education and teacher training.

20. Free and compulsory education will be provided to all through the elementary age groups and will be extended to higher age groups as rapidly as possible.

21. The Ministry of Education will encourage the development of modern teaching techniques and in-service teacher training programs, and will be responsible for the reorganization of teacher training schools in accordance with the policies of this directive.

22. In order to effectuate the provisions of this directive, the Japanese Government shall insure that adequate funds shall be provided for all essential educational services including teachers' salaries commensurate with the needs and resources of the nation.

23. The Japanese Ministry of Education will establish and maintain adequate liaison with the appropriate Staff Section of the Office of the Supreme Commander for the Allied Powers, and upon request will submit reports describing in detail all action taken to comply with the provisions of this directive.

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AG ( )CIE
(SCAPIN)

24. All officials and subordinates of the Japanese Government at all levels affected by the terms of this directive, and all teachers and school officials, both public and private, will be held personally accountable for compliance with the spirit as well as the letter of the policies enunciated in this directive.

FOR THE SUPREME COMMANDER:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

10 September 1948

MEMO FOR RECORD:

1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

2. This directive implements the JCS and SWNCC-SANACC directives listed below: JCS 18; JCS 74; JCS 82; JCS 89; JCS 1380/15; SWNCC 52/7; SWNCC 108/1, Amends 5 Oct 46; Radio NR 95629, 6 Apr 47.

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4. Item 1g was extracted from SCAPIN 301-ESS-E.

D. R. N.

9 SCAPINs

1. Matter has been cleared with ESS
2. Put note on this in ESS's Reference folder

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )CIE
SCAPIN

MEMORANDUM FOR: Japanese Government

SUBJECT: Administration of the Educational System of Japan

This directive supersedes the following directives: AG 350 (22 Oct 45) CIE, SCAPIN 178; AG 350 (30 Oct 45)CIE, SCAPIN 212; AG 350 (29 Dec 45)CIE, SCAPIN 509; AG 000.8 (31 Dec 45)CIE, SCAPIN 519; AG 350 (9 Jan 46)CIE, SCAPIN 571; AG 350 (17 Jan 46)CIE, SCAPIN 612; AG 350 (22 May 46)CIE, SCAPIN 976; AG 000.5 (29 Jun 46)CIE, SCAPIN 1046; and AG 000.8 (12 Oct 46) CIE, SCAPIN 1266.

I. POLICY

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2. Inculcation of all concepts and establishment of practices in harmony with representative government, international peace, the dignity and worth of the individual, the spirit of justice, fair play, respect for the rights of others, mutual respect for the people of all races and religions, the sanctity of the pledged word in both individual and national relations, and such fundamental human rights as the freedom of assembly, speech, and religion, will be encouraged. Teaching of the history, institutions, culture, concepts and accomplishments of the democracies will be encouraged.

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DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

AG ( )CIE
(SCAPIN)

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DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

AG ( )CIE
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DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

AG ( )CIE
(SCAPIN)

24. All officials and subordinates of the Japanese Government at all levels affected by the terms of this directive, and all teachers and school officials, both public and private, will be held personally accountable for compliance with the spirit as well as the letter of the policies enunciated in this directive.

FOR THE SUPREME COMMANDER:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

SRS - GHQ - SCAP
ROUTING SLIP

Date SEP 11 1948
M/C Log No. 20

To		Initials	For	
Chief	A		Action	X
Executive	1		Comment/Concur	
Personnel			Note-Return	
Radio			Dispatch	
Editorial			Info	
Statistics			File	
Admin.	2		Initials	
Historical			Signature	
Library D/Educ Tr	2		Suspense Slip to Library	

Remarks:

(Adm. #2 - 6 Aug 47)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

10 September 1948

MEMO FOR RECORD:

1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

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4. Item 19 g was extracted from SCAPIN 301-BBS-E.

D. R. E.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )CIE
(SCAPIN)

MEMORANDUM FOR: Japanese Government

SUBJECT: Media of Information and Entertainment

This directive supersedes the following directives: SCAPIN 16, 10 Sep 45; AG 000.77 (22 Sep 45)CI, SCAPIN 43; AG 000.76 (24 Sep 45)CI, SCAPIN 51; AG 000.76 (27 Sep 45)CI, SCAPIN 66; AG 000.76 (8 Oct 45)CI, SCAPIN 146; AG 311.7 (16 Oct 45)CI, SCAPIN 150; AG 461 (26 Oct 45)ESS-RP, SCAPIN 195; AG 062.2 (16 Nov 45)CIE, SCAPIN 287; AG 000.76 (28 Jan 46) CIS; SCAPIN 658; AG 062.2 (17 Feb 46)CIE, SCAPIN 745; AG 000.73 (26 Feb 46)CIE, SCAPIN 776; AG 631 (23 Aug 47)CIE, SCAPIN 4401-A; and AG 631 (30 Dec 47)GD, SCAPIN 5083-A.

I. POLICY.

1. The strengthening of democratic tendencies and processes in Japan will be fostered by guaranteeing freedom of thought, opinion, speech, press, assembly, association, and all other forms of expression.

2. Dissemination in any form of militaristic, ultranationalistic, anti-democratic ideology and of any ideology inimical to the objectives and policies of the Occupation through any media of information and entertainment will be prohibited.

II. ACTION REQUIRED.

3. Minimum control and censorship of newspapers and other publications, radio, motion pictures and newsreels, theaters, and all other media employing the written or spoken word will be maintained. Only such restrictions as are specifically approved by the Supreme Commander will be permitted in such censorship.

4. The Japanese Government will prevent the dissemination of news which fails to adhere to the truth or which disturbs public tranquility through any media of information and entertainment. The Supreme Commander for the Allied Powers will suspend any publication, radio station, or other media of information and entertainment which publish or present information or themes that fail to adhere to the truth or disturb public tranquility.

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AG ( )CIE
(SCAPIN)

5. The Supreme Commander for the Allied Powers has decreed that there shall be an absolute minimum of restrictions upon freedom of speech. Freedom of discussion on matters affecting the future of Japan is encouraged by the Allied Powers, unless such discussion is harmful to the efforts of Japan to emerge from defeat as a new nation entitled to a place among the democratic and peace-loving nations of the world.

a. Subjects which cannot be discussed in any media of information and entertainment include Allied troop movements which have not been officially released, false or destructive criticism of the Allied Powers, rumors, and other information inimical to the objectives and policies of the Occupation.

b. The Japanese Government will not impose restrictions in any form on freedom of the press, freedom of communications, or freedom of channels of expression of public opinion except as set forth in II, 3, above.

c. No press bans will be issued by any agency of the Japanese Government and no pressure, direct or indirect, will be exerted on any medium of information to compel it to conform to any editorial policy not its own. No punitive action shall be taken by the Japanese Government against any newspaper or its publisher or employees for whatever policy or opinion it may express, unless ordered by the Supreme Commander for the Allied Powers on the basis of publication of false news or reports disturbing public tranquility. The Japanese Government shall not exercise any power to revoke permission to publish, to arrest without prior approval of the Supreme Commander for the Allied Powers, to impose fines on publications or to curtail paper supplies as a punishment for editorial comment.

d. No punitive or police action will be taken by any agency of the Japanese Government against companies, producers, actors, or other persons or associations engaged in the motion picture or legitimate theater industry for exercising their lawful freedom of speech. The establishment in due time of a voluntary industry-wide motion picture committee which will act as a self-censoring agency is envisaged.

6. The Japanese Government is prohibited from promulgating or enforcing any laws, decrees, orders, ordinances, or regulations which establish restrictions on or barriers to the collection and dissemination of information, or which establish restrictions on freedom of speech in motion pictures and newsreels.

7. The Japanese Government shall not maintain any type of control, direct or indirect, of newspapers, news agencies, or other news sources. No preferential treatment will be accorded to any news service. Foreign news sources of all nations will be permitted to serve the press of Japan to the extent that press desires in order that the Japanese people

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AG ( )CIE
(SCAPIN)

may have free access to the news sources of the world. All communication facilities under government control shall be equally available to all national and international news agencies.

8. Voluntary organizations of publishers and writers and of other groups or associations of individuals working in the various media of information and entertainment will be encouraged.

9. The Japanese Government will take necessary action to insure against the present or future sale, exchange or exhibition of any motion pictures or newsreels which have been utilized to propagate ultranationalistic, militaristic and feudalistic concepts or which might be inimical to the objectives and policies of the Occupation.

10. The Japanese Government will prohibit producers, distributors and exhibitors from showing in Japan for public or private audience in places of public entertainment any motion picture, newsreel, cartoon, or lantern slide not bearing a Civil Censorship identification number.

11. The Japanese Government will make adequate financial and other necessary arrangements for the procurement and rehabilitation of suitable buildings and for the adequate equipment and proper maintenance of seventeen (17) Civil Information and Education libraries and/or information centers and of such additional libraries and/or information centers as are required by this Headquarters.

a. The Supreme Commander for the Allied Powers will provide the books, periodicals, other literature, and music collections and recording machines from the democracies for these libraries.

b. Trained librarians employed and assigned by the appropriate staff section of this Headquarters will direct these libraries and the Japanese Government will be required to furnish funds necessary to pay the salaries of other personnel needed as assistants on the staffs of such libraries.

c. The Japanese Government will encourage and further this library program in every way possible in order to aid in furnishing the Japanese people with information they want and need to know about the democracies, their peoples, institutions and ways of doing things.

d. The Japanese Government will make preliminary selections of buildings which can be made available for this library program in the cities and centers of population indicated by the Civil Information and Education Section, General Headquarters, Supreme Commander for the Allied Powers, obtaining the approval of this staff section before the final selection and prior to initiation of any rehabilitation or construction work at each location.

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AG ( )CIE
(SCAPIN))

e. Direct communication between the Japanese Government and the Civil Information and Education Section, General Headquarters, Supreme Commander for the Allied Powers, regarding details within the scope of this directive, including the designation of buildings in the cities of Nagasaki, Sendai, Shizuoka, Hakodate, Niigata, Tokyo, Yokohama, Nagoya, Kanazawa, Kyoto, Osaka, Kobe, Takamatsu, Fukuoka, Sapporo, Hiroshima, Kumamoto, and other cities which may be selected, is authorized.

12. The Japanese Government will not restrict in any way the free circulation of books, pamphlets, periodicals or other publications in public libraries or educational libraries.

a. Maximum use of library facilities will be made in promoting adult education as rapidly as possible.

b. Foreign books and other reading matter which further the objectives and policies of the Occupation and aid in teaching the history, institutions, culture, concepts and accomplishments of the democracies will be made available, especially in central libraries. These objectives will be given due weight when allocations of paper supplies and imports of foreign publications are made.

13. Information and Entertainment Media Code.

This code shall apply to radio, motion pictures, and all other media of information and entertainment, newsreels, newscasts, theaters, slide films, exhibits, documentary and educational films. The provisions of this code do not affect the validity of the Press Code as set forth in AG 000.73 (18 Sep 45)CI, SCAPIN 33.

a. Newscasts and newsreels in any form and programs of entertainment, information and education must adhere strictly to the truth.

b. Nothing shall be broadcast, shown in motion pictures, or presented through any media of information and entertainment which might, directly or by inference, disturb the public tranquility.

c. No media of information or entertainment shall present false or destructive criticism of the Allied Powers, or of the Allied Forces of Occupation or anything which might invite mistrust or resentment of these troops. No programs of entertainment, information or education shall use themes fostering militaristic, ultranationalistic or undemocratic propaganda lines nor shall they use any themes antagonistic to the objectives and policies of the Occupation or which, directly or indirectly, ridicule and disparage the Armed Forces or peoples of the Allied Powers.

d. No announcement, mention or discussion in any media of information and entertainment shall be made of Allied troop movements unless notices of such movements have been officially released.

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e. Radio newscasts, newsreels, and similar types of news dissemination must be factually presented and completely devoid of editorial opinion.

f. Radio newscasts, newsreels, and similar types of news presentation shall not be colored to conform with any propaganda line.

g. Minor details of a radio newscast, newsreel, or similar types of news presentation must not be overemphasized to stress or develop any propaganda line.

h. No radio newscast, newsreel, or similar types of news presentation shall be distorted by the omission of pertinent facts or details.

i. The presentation of news items in newscasts, newsreels or other media of mass communication, shall not be so arranged as to give undue prominence to an item for the purpose of establishing or developing any propaganda line.

j. Radio news commentary, analysis and interpreting of the news, the script of commercial programs, and programs of information and education shall strictly conform to the above requirements.

k. Broadcasters will be charged to use every available scientific means at their command to determine listener preference in programs and to use such information as the basic guide to building radio programs and schedules.

14. Commercial magazines, books, including translation and reproduction rights, motion pictures, news and photograph services and other media of mass communication, provided they are not detrimental to the purposes of the Occupation, may be introduced into Japan from foreign countries for sale to Japanese nationals under license issued by this Headquarters. Details of licensing procedure and license stipulations will be determined by this Headquarters.

15. Non-commercial media of mass communication, including news, magazines, books, other printed matter, photographs and motion pictures, if helpful in furthering the information and education objectives of the Occupation, may be brought into Japan for dissemination by this Headquarters under stipulations determined by this Headquarters.

16. The Japanese Government will bear the responsibility for distributing newsprint and foreign-type paper to publishers, and will establish and maintain a paper rationing organization consisting of two sections, one section to be responsible for distributing foreign and Japanese paper for books and magazines, the other section to be responsible for distributing all newsprint. Each section will be composed of (a) representatives of large and small publishers, and (b) at least three well-known disinterested individuals. The Japanese

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Government will submit for review to Civil Information and Education Section, General Headquarters, Supreme Commander for the Allied Powers, at the end of each month a complete and detailed report of the paper distribution activities during the month and such other information deemed necessary by this Headquarters.

17. The Japanese Government at all levels affected by the terms of this directive will establish and maintain adequate liaison with the appropriate staff section of General Headquarters, Supreme Commander for the Allied Powers, and upon request will submit reports describing in detail all action taken to comply with the provisions of this directive.

18. All officials and subordinates of the Japanese Government and all other persons affected by the terms of this directive will be held personally accountable for compliance with the spirit as well as the letter of the policies enunciated in this directive.

FOR THE SUPREME COMMANDER:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

10 September 1948

MEMO FOR RECORD:

1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

2. This directive implements the JCS and SWNCC-SANACC directives listed below: JCS 18, JCS 74, JCS 82, JCS 1380/15; SWNCC 52/7; SANACC 388/1; Radio NR 95629, 6 Apr 47; Radio W81257, 7 May 48.

3. This directive contains all currently effective provisions of and supersedes the following directives: SCAPIN 16, 10 Sep 45; AG 000.77 (22 Sep 45)CI, SCAPIN 43, AG 000.76 (24 Sep 45)CI, SCAPIN 51; AG 000.76 (27 Sep 45)CI, SCAPIN 66; AG 000.76 (8 Oct 45)CI, SCAPIN 146; AG 311.7 (16 Oct 45)CI, SCAPIN 150; AG 461 (26 Oct 45)ESS-RP, SCAPIN 195; AG 062.2 (16 Nov 45)CIE, SCAPIN 287; AG 000.76 (28 Jan 46)CIS; SCAPIN 658; AG 062.2 (17 Feb 46)CIE, SCAPIN 745; AG 000.73 (26 Feb 46)CIE, SCAPIN 776; AG 631 (23 Aug 47)CIE, SCAPIN 4401-A; and AG 631 (30 Dec 47) GD, SCAPIN 5083-A.

13 SCAPINs

4. Paragraph 11 of this directive contains the basic policy provisions of SCAPIN-As 4401-A and 5083-A and expands those provisions to include the whole library or information center programs.

5. Paragraph 13 of this directive contains a general code for all information and entertainment media.

6. Paragraphs 14 and 15 of this directive contain the basic policy provisions of GHQ, Circular No. 12, 9 May 1948, issued in conformity with SANACC 388/1 and Radio W81257, 7 May 1948.

7. Paragraph 16 of this directive contains the basic policy provisions of AG 461 (26 Oct 45)ESS-RP.

1. OK'd by ESS ?
2. Note in ESS Reunion Folder

D. R. N.

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )CIE
(SCAPIN)

MEMORANDUM FOR: Japanese Government

SUBJECT: Media of Information and Entertainment

This directive supersedes the following directives: SCAPIN 16, 10 Sep 45; AG 000.77 (22 Sep 45)CI, SCAPIN 43; AG 000.76 (24 Sep 45)CI, SCAPIN 51; AG 000.76 (27 Sep 45)CI, SCAPIN 66; AG 000.76 (8 Oct 45)CI, SCAPIN 146; AG 311.7 (16 Oct 45)CI, SCAPIN 150; AG 461 (26 Oct 45)ESS-RF, SCAPIN 195; AG 062.2 (16 Nov 45)CIE, SCAPIN 267; AG 000.76 (28 Jan 46) CIS; SCAPIN 658; AG 062.2 (17 Feb 46)CIE, SCAPIN 745; AG 000.73 (26 Feb 46)CIE, SCAPIN 776; AG 631 (23 Aug 47)CIE, SCAPIN 4401-A; and AG 631 (30 Dec 47)GD, SCAPIN 5083-A.

I. POLICY.

1. The strengthening of democratic tendencies and processes in Japan will be fostered by guaranteeing freedom of thought, opinion, speech, press, assembly, association, and all other forms of expression.

2. Dissemination in any form of militaristic, ultranationalistic, anti-democratic ideology and of any ideology inimical to the objectives and policies of the Occupation through any media of information and entertainment will be prohibited.

II. ACTION REQUIRED.

3. Minimum control and censorship of newspapers and other publications, radio, motion pictures and newsreels, theaters, and all other media employing the written or spoken word will be maintained. Only such restrictions as are specifically approved by the Supreme Commander will be permitted in such censorship.

4. The Japanese Government will prevent the dissemination of news which fails to adhere to the truth or which disturbs public tranquility through any media of information and entertainment. The Supreme Commander for the Allied Powers will suspend any publication, radio station, or other media of information and entertainment which publish or present information or themes that fail to adhere to the truth or disturb public tranquility.

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5. The Supreme Commander for the Allied Powers has decreed that there shall be an absolute minimum of restrictions upon freedom of speech. Freedom of discussion on matters affecting the future of Japan is encouraged by the Allied Powers, unless such discussion is harmful to the efforts of Japan to emerge from defeat as a new nation entitled to a place among the democratic and peace-loving nations of the world.

a. Subjects which cannot be discussed in any media of information and entertainment include Allied troop movements which have not been officially released, false or destructive criticism of the Allied Powers, rumors, and other information inimical to the objectives and policies of the Occupation.

b. The Japanese Government will not impose restrictions in any form on freedom of the press, freedom of communications, or freedom of channels of expression of public opinion except as set forth in II, 5, above.

c. No press bans will be issued by any agency of the Japanese Government and no pressure, direct or indirect, will be exerted on any medium of information to compel it to conform to any editorial policy not its own. No punitive action shall be taken by the Japanese Government against any newspaper or its publisher or employees for whatever policy or opinion it may express, unless ordered by the Supreme Commander for the Allied Powers on the basis of publication of false news or reports disturbing public tranquility. The Japanese Government shall not exercise any power to revoke permission to publish, to arrest without prior approval of the Supreme Commander for the Allied Powers, to impose fines on publications or to curtail paper supplies as a punishment for editorial comment.

d. No punitive or police action will be taken by any agency of the Japanese Government against companies, producers, actors, or other persons or associations engaged in the motion picture or legitimate theater industry for exercising their lawful freedom of speech. The establishment in due time of a voluntary industry-wide motion picture committee which will act as a self-censoring agency is envisaged.

6. The Japanese Government is prohibited from promulgating or enforcing any laws, decrees, orders, ordinances, or regulations which establish restrictions on or barriers to the collection and dissemination of information, or which establish restrictions on freedom of speech in motion pictures and newsreels.

7. The Japanese Government shall not maintain any type of control, direct or indirect, of newspapers, news agencies, or other news sources. No preferential treatment will be accorded to any news service. Foreign news sources of all nations will be permitted to serve the press of Japan to the extent that press desires in order that the Japanese people

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may have free access to the news sources of the world. All communication facilities under government control shall be equally available to all national and international news agencies.

8. Voluntary organizations of publishers and writers and of other groups or associations of individuals working in the various media of information and entertainment will be encouraged.

9. The Japanese Government will take necessary action to insure against the present or future sale, exchange or exhibition of any motion pictures or newsreels which have been utilized to propagate ultranationalistic, militaristic and feudalistic concepts or which might be inimical to the objectives and policies of the Occupation.

10. The Japanese Government will prohibit producers, distributors and exhibitors from showing in Japan for public or private audience in places of public entertainment any motion picture, newsreel, cartoon, or lantern slide not bearing a Civil Censorship identification number.

11. The Japanese Government will make adequate financial and other necessary arrangements for the procurement and rehabilitation of suitable buildings and for the adequate equipment and proper maintenance of seventeen (17) Civil Information and Education libraries and/or information centers and of such additional libraries and/or information centers as are required by this Headquarters.

a. The Supreme Commander for the Allied Powers will provide the books, periodicals, other literature, and music collections and recording machines from the democracies for these libraries.

b. Trained librarians employed and assigned by the appropriate staff section of this Headquarters will direct these libraries and the Japanese Government will be required to furnish funds necessary to pay the salaries of other personnel needed as assistants on the staffs of such libraries.

c. The Japanese Government will encourage and further this library program in every way possible in order to aid in furnishing the Japanese people with information they want and need to know about the democracies, their peoples, institutions and ways of doing things.

d. The Japanese Government will make preliminary selections of buildings which can be made available for this library program in the cities and centers of population indicated by the Civil Information and Education Section, General Headquarters, Supreme Commander for the Allied Powers, obtaining the approval of this staff section before the final selection and prior to initiation of any rehabilitation or construction work at each location.

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(SCAPIN))

e. Direct communication between the Japanese Government and the Civil Information and Education Section, General Headquarters, Supreme Commander for the Allied Powers, regarding details within the scope of this directive, including the designation of buildings in the cities of Nagasaki, Sendai, Shizuoka, Hakodate, Niigata, Tokyo, Yokohama, Nagoya, Kanazawa, Kyoto, Osaka, Kobe, Takamatsu, Fukuoka, Sapporo, Hiroshima, Kumamoto, and other cities which may be selected, is authorized.

12. The Japanese Government will not restrict in any way the free circulation of books, pamphlets, periodicals or other publications in public libraries or educational libraries.

a. Maximum use of library facilities will be made in promoting adult education as rapidly as possible.

b. Foreign books and other reading matter which further the objectives and policies of the Occupation and aid in teaching the history, institutions, culture, concepts and accomplishments of the democracies will be made available, especially in central libraries. These objectives will be given due weight when allocations of paper supplies and imports of foreign publications are made.

13. Information and Entertainment Media Code.

This code shall apply to radio, motion pictures, and all other media of information and entertainment, newsreels, newscasts, theaters, slide films, exhibits, documentary and educational films. The provisions of this code do not affect the validity of the Press Code as set forth in AG 000.73 (18 Sep 45)CI, SCAPIN 33.

a. Newscasts and newsreels in any form and programs of entertainment, information and education must adhere strictly to the truth.

b. Nothing shall be broadcast, shown in motion pictures, or presented through any media of information and entertainment which might, directly or by inference, disturb the public tranquility.

c. No media of information or entertainment shall present false or destructive criticism of the Allied Powers, or of the Allied Forces of Occupation or anything which might invite mistrust or resentment of these troops. No programs of entertainment, information or education shall use themes fostering militaristic, ultranationalistic or undemocratic propaganda lines nor shall they use any themes antagonistic to the objectives and policies of the Occupation or which, directly or indirectly, ridicule and disparage the Armed Forces or peoples of the Allied Powers.

d. No announcement, mention or discussion in any media of information and entertainment shall be made of Allied troop movements unless notices of such movements have been officially released.

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e. Radio newscasts, newsreels, and similar types of news dissemination must be factually presented and completely devoid of editorial opinion.

f. Radio newscasts, newsreels, and similar types of news presentation shall not be colored to conform with any propaganda line.

g. Minor details of a radio newscast, newsreel, or similar types of news presentation must not be overemphasized to stress or develop any propaganda line.

h. No radio newscast, newsreel, or similar types of news presentation shall be distorted by the omission of pertinent facts or details.

i. The presentation of news items in newscasts, newsreels or other media of mass communication, shall not be so arranged as to give undue prominence to an item for the purpose of establishing or developing any propaganda line.

j. Radio news commentary, analysis and interpreting of the news, the script of commercial programs, and programs of information and education shall strictly conform to the above requirements.

k. Broadcasters will be charged to use every available scientific means at their command to determine listener preference in programs and to use such information as the basic guide to building radio programs and schedules.

14. Commercial magazines, books, including translation and reproduction rights, motion pictures, news and photograph services and other media of mass communication, provided they are not detrimental to the purposes of the Occupation, may be introduced into Japan from foreign countries for sale to Japanese nationals under license issued by this Headquarters. Details of licensing procedure and license stipulations will be determined by this Headquarters.

15. Non-commercial media of mass communication, including news, magazines, books, other printed matter, photographs and motion pictures, if helpful in furthering the information and education objectives of the Occupation, may be brought into Japan for dissemination by this Headquarters under stipulations determined by this Headquarters.

16. The Japanese Government will bear the responsibility for distributing newsprint and foreign-type paper to publishers, and will establish and maintain a paper rationing organization consisting of two sections, one section to be responsible for distributing foreign and Japanese paper for books and magazines, the other section to be responsible for distributing all newsprint. Each section will be composed of (a) representatives of large and small publishers, and (b) at least three well-known disinterested individuals. The Japanese

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(SCAPIN)

Government will submit for review to Civil Information and Education Section, General Headquarters, Supreme Commander for the Allied Powers, at the end of each month a complete and detailed report of the paper distribution activities during the month and such other information deemed necessary by this Headquarters.

17. The Japanese Government at all levels affected by the terms of this directive will establish and maintain adequate liaison with the appropriate staff section of General Headquarters, Supreme Commander for the Allied Powers, and upon request will submit reports describing in detail all action taken to comply with the provisions of this directive.

18. All officials and subordinates of the Japanese Government and all other persons affected by the terms of this directive will be held personally accountable for compliance with the spirit as well as the letter of the policies enunciated in this directive.

FOR THE SUPREME COMMANDER:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

10 September 1948

MEMO FOR RECORD:

1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

2. This directive implements the JCS and SWNCC-SANACC directives listed below: JCS 18, JCS 74, JCS 82, JCS 1380/15; SWNCC 52/7; SANACC 388/1; Radio WR 95629, 6 Apr 47; Radio W81257, 7 May 48.

3. This directive contains all currently effective provisions of and supersedes the following directives: SCAPIN 16, 10 Sep 45; AG 000.77 (22 Sep 45)CI, SCAPIN 43, AG 000.76 (24 Sep 45)CI, SCAPIN 51; AG 000.76 (27 Sep 45)CI, SCAPIN 66; AG 000.76 (8 Oct 45)CI, SCAPIN 146; AG 311.7 (16 Oct 45)CI, SCAPIN 150; AG 461 (26 Oct 45)MSS-HP, SCAPIN 195; AG 062.2 (16 Nov 45)CIE, SCAPIN 287; AG 000.76 (28 Jan 46)CIE; SCAPIN 658; AG 062.2 (17 Feb 46)CIE, SCAPIN 745; AG 000.73 (26 Feb 46)CIE, SCAPIN 776; AG 531 (23 Aug 47)CIE, SCAPIN 4401-A; and AG 631 (30 Dec 47) GD, SCAPIN 5083-A.

4. Paragraph 11 of this directive contains the basic policy provisions of SCAPIN-As 4401-A and 5083-A and expands those provisions to include the whole library or information center programs.

5. Paragraph 13 of this directive contains a general code for all information and entertainment media.

6. Paragraphs 14 and 15 of this directive contain the basic policy provisions of GHQ, Circular No. 12, 9 May 1948, issued in conformity with SANACC 388/1 and Radio W81257, 7 May 1948.

7. Paragraph 16 of this directive contains the basic policy provisions of AG 461 (26 Oct 45)MSS-HP.

D. R. H.

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )CIE
SCAPIN

MEMORANDUM FOR: Japanese Covernment

SUBJECT: Freedom of Religion and the Separation of Religion and State

This directive supersedes the following directives: AG 000.3 (15 Dec 45)CIE, SCAPIN 448; AG 311.14 (13 May 46)CIE, SCAPIN 947; AG 000.3 (6 Nov 46)CIE SCAPIN 1518; and AG 602 (13 Nov 46)CIE, SCAPIN 1334.

I. Policy.

1. Freedom of worship and observance of all religions shall be guaranteed to all for the future.

2. Religion shall be separated from the State, and no religious organization shall receive from the State any privileges not extended to similar organizations of all religions, nor shall any religious organization exercise any political authority. The misuse of religion for political ends or affiliation of any religion with the State shall be prevented, and all religions, faiths, and creeds shall be put upon exactly the same basis, shall enjoy legal equality, and shall be entitled to precisely the same opportunities and protection.

3. The Japanese people shall be free from direct or indirect compulsion to believe or profess to believe in a religion or cult officially designated by the State. Freedom of conscience shall be proclaimed as one of the fundamental civil liberties guaranteed to the Japanese people.

44. Individuals and religious institutions of all faiths shall enjoy the maximum freedom to believe in and practice creeds of their choice according to their customs without hindrance or support by the Japanese Government at any level, but ultranationalistic, militaristic, and anti-democratic organizations and movements will not be permitted to hide behind the cloak of religion. All propagation and dissemination of militaristic and ultranationalistic ideology in the doctrines, practices, rites, ceremonies, and observances of any religion, faith, sect, creed, or philosophy are prohibited.

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5. No person will be discriminated against because of his failure to profess and believe in or participate in any practice, rite, ceremony, or observance of any religion. No law, decree, order, ordinance, or regulation shall be promulgated or enforced by the Japanese Government at any level which, by their terms or application, operate unequally in favor of or against any person by reason of creed.

II. Action Required.

6. The sponsorship, support, perpetuation, control and dissemination of Shinto or of any religion by the Japanese national, prefectural, and local governments, or by public officials, subordinates, and employees acting in their official capacity are prohibited. No administrative agency of the Japanese Government shall interfere with or exercise control over the internal organization and religious activities of any type of religious institutions.

7. All financial support from public funds and all official affiliation with Shinto and Shinto shrines and any other religion and places of worship are prohibited.

a. Private financial support for such shrines and places of worship are permitted, provided such private support is entirely voluntary.

b. The Japanese Government will take appropriate action to insure that financial support for shrines and places of worship and for festivals and activities of such shrines and places of worship are in no way derived from forced or involuntary contributions.

c. No governmental or tax-supported agency shall perform or maintain educational institutions for the performance of any functions or duties in connection with the investigation and dissemination of any religion or the training or religious teachers, leaders, ministers, or priests.

8. Private educational institutions for the investigation and dissemination of any religion and for the training of religious teachers, leaders, ministers, or priests shall operate with the same privileges and be subject to the same controls and restrictions as any other private educational institution having no affiliation with the government.

a. In no case will such institutions receive support from public funds.

b. In no case will such institutions propagate and disseminate militaristic and ultranationalistic ideology in any form.

9. The dissemination of Shinto doctrines or other religious doctrines antagonistic to the objectives and policies of the occupation in any form and by any means in any educational institution supported wholly or in part by public funds is prohibited.

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a. Shinto doctrine will be deleted from all teachers' manuals and textbooks used in such educational institutions and no teachers' manual or textbook published for the use of such institutions will contain any Shinto doctrine.

b. No visits to Shinto shrines and no rites, practices or ceremonies associated with Shinto will be conducted or sponsored by any educational institution supported wholly or in part by public funds.

10. Circulation by the Japanese Government at any level of official volumes, commentaries, interpretations, or instructions on Shinto and use in official writings of terms whose connotation in Japanese is inextricably connected with State Shinto, militarism, and ultranationalism are prohibited.

11. God-shelves and all other physical symbols of State Shinto in any office, school, institution, organization, or structure supported wholly or in part by public funds are prohibited and will be removed immediately.

12. The design of all future issues of postage stamps and currency will be submitted to this Headquarters for approval. The inclusion in the designs of postage stamps and currency of portraits of military and ultranationalistic leaders, past and present, of symbols of militarism and ultranationalism, of representatives of Shinto shrines and other symbols of Shinto, of scenes from territories no longer under Japanese sovereignty, and of any subjects which are not in harmony with the announced objectives of the occupation, are prohibited.

13. No official of the national, prefectural, or local government, acting in his public capacity, will visit any shrine or place of worship to report his assumption of office, to report on conditions of government or to participate as a representative of government in any ceremony or observance, nor shall such official participate in his official capacity in any Shinto ceremony at places other than shrines.

14. All monuments and statues erected for the obvious purpose of fostering and exhalting a spirit of militarism and ultranationalism shall be removed and no new monuments of this type shall be erected.

15. Shrine Shinto, as defined in AG 000.3 (15 Dec 45)CIE, SCAPIN 448.2, after having been divorced from the State and divested of its militaristic and ultranationalistic elements will be recognized as a religion if its adherents so desire and will be granted the same protection as any other religion.

16. In the disposition of State-owned land in accordance with the provisions of instructions to the Japanese Government issued by this Headquarters, including AG 602.6 (9 Dec 45)CIE, SCAPIN 411, "Rural Land Reform," the Japanese Government will adhere to the following standards:

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a. Title to public land in the possession of religious institutions prior to 1868 or obtained since 1868 without the expenditure of public funds will be given to religious institutions free of charge if the land is now validly in the possession of the religious institutions and if it is presently devoted to religious purposes.

b. Title to State-owned forest land in custody of religious institutions shall remain in the State, and the special custodial system in existence before 15 December 1945 shall be terminated.

c. Compensation may be paid to religious institutions for their custodial interest in State-owned forest land and other public land in accordance with the principle that compensation may be made for the reasonable cost of improvements made on land of which they will be deprived of possession and custody and only in so far as these improvements have enhanced the value of such land.

d. Religious institutions may be permitted to purchase such other land now in their possession or custody at one half market value if it is essential to religious functions, but in no case if it is primarily revenue producing land. However, religious institutions may exchange land of equal value in lieu of payment for land which is presently devoted to essential religious purposes.

e. The provisions for the transfer to religious institutions of land title shall not apply in the case of military shrines. Classification existing on 15 December 1945 shall determine the status of such shrines.

17. The definitions of terms contained in AG 000.3 (15 Dec 45)CIE, SCAPIN 448,2a-f, are confirmed.

18. The Japanese Government will establish and maintain adequate liaison with the appropriate Staff Section of this Headquarters, and upon request will submit reports describing in detail all action taken to comply with the provisions of this directive.

19. All officials, subordinates, and employees of the Japanese national, prefectural, and local governments, all teachers and educational officials, and all citizens and residents of Japan will be held personally accountable for compliance with the spirit as well as the letter of all provisions of this directive.

FOR THE SUPREME COMMANDER:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

10 Sep 48

MEMO FOR RECORD:

1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

2. This directive implements the JCS and SWNCC-SANACC directives listed below: JCS 18; JCS 74; JCS 82; JCS 1380/15; SWNCC 52/7; Radio NR 95629, 6 Apr 47.

3. This directive contains all currently effective provisions of and supersedes the following directives: AG 000.3 (15 Dec 45)CIE, SCAPIN 448; AG 311.14 (13 May 46)CIE, SCAPIN 947; AG 000.3 (6 Nov 46)CIE, SCAPIN 1318; and AG 602 (13 Nov 46)CIE, SCAPIN 1334.

D. R. N.

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )CIE
SCAPIN

MEMORANDUM FOR: Japanese Government

SUBJECT: Freedom of Religion and the Separation of Religion and State

This directive supersedes the following directives: AG 000.5 (15 Dec 45)CIE, SCAPIN 448; AG 311.14 (13 May 46)CIE, SCAPIN 947; AG 000.5 (6 Nov 46)CIE SCAPIN 1518; and AG 602 (13 Nov 46)CIE, SCAPIN 1534.

I. Policy.

1. Freedom of worship and observance of all religions shall be guaranteed to all for the future.

2. Religion shall be separated from the State, and no religious organization shall receive from the State any privileges not extended to similar organizations of all religions, nor shall any religious organization exercise any political authority. The misuse of religion for political ends or affiliation of any religion with the State shall be prevented, and all religions, faiths, and creeds shall be put upon exactly the same basis, shall enjoy legal equality, and shall be entitled to precisely the same opportunities and protection.

3. The Japanese people shall be free from direct or indirect compulsion to believe or profess to believe in a religion or cult officially designated by the State. Freedom of conscience shall be proclaimed as one of the fundamental civil liberties guaranteed to the Japanese people.

4. Individuals and religious institutions of all faiths shall enjoy the maximum freedom to believe in and practice creeds of their choice according to their customs without hindrance or support by the Japanese Government at any level, but ultranationalistic, militaristic, and anti-democratic organizations and movements will not be permitted to hide behind the cloak of religion. All propagation and dissemination of militaristic and ultranationalistic ideology in the doctrines, practices, rites, ceremonies, and observances of any religion, faith, sect, creed, or philosophy are prohibited.

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5. No person will be discriminated against because of his failure to profess and believe in or participate in any practice, rite, ceremony, or observance of any religion. No law, decree, order, ordinance, or regulation shall be promulgated or enforced by the Japanese Government at any level which, by their terms or application, operate unequally in favor of or against any person by reason of creed.

II. Action Required.

6. The sponsorship, support, perpetuation, control and dissemination of Shinto or of any religion by the Japanese national, prefectural, and local governments, or by public officials, subordinates, and employees acting in their official capacity are prohibited. No administrative agency of the Japanese Government shall interfere with or exercise control over the internal organization and religious activities of any type of religious institutions.

7. All financial support from public funds and all official affiliation with Shinto and Shinto shrines and any other religion and places of worship are prohibited.

a. Private financial support for such shrines and places of worship are permitted, provided such private support is entirely voluntary.

b. The Japanese Government will take appropriate action to insure that financial support for shrines and places of worship and for festivals and activities of such shrines and places of worship are in no way derived from forced or involuntary contributions.

c. No governmental or tax-supported agency shall perform or maintain educational institutions for the performance of any functions or duties in connection with the investigation and dissemination of any religion or the training or religious teachers, leaders, ministers, or priests.

8. Private educational institutions for the investigation and dissemination of any religion and for the training of religious teachers, leaders, ministers, or priests shall operate with the same privileges and be subject to the same controls and restrictions as any other private educational institution having no affiliation with the government.

a. In no case will such institutions receive support from public funds.

b. In no case will such institutions propagate and disseminate militaristic and ultranationalistic ideology in any form.

9. The dissemination of Shinto doctrines or other religious doctrines antagonistic to the objectives and policies of the occupation in any form and by any means in any educational institution supported wholly or in part by public funds is prohibited.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

a. Shinto doctrine will be deleted from all teachers' manuals and textbooks used in such educational institutions and no teachers' manual or textbook published for the use of such institutions will contain any Shinto doctrine.

b. No visits to Shinto shrines and no rites, practices or ceremonies associated with Shinto will be conducted or sponsored by any educational institution supported wholly or in part by public funds.

10. Circulation by the Japanese Government at any level of official volumes, commentaries, interpretations, or instructions on Shinto and use in official writings of terms whose connotation in Japanese is inextricably connected with State Shinto, militarism, and ultranationalism are prohibited.

11. God-shelves and all other physical symbols of State Shinto in any office, school, institution, organization, or structure supported wholly or in part by public funds are prohibited and will be removed immediately.

12. The design of all future issues of postage stamps and currency will be submitted to this Headquarters for approval. The inclusion in the designs of postage stamps and currency of portraits of military and ultranationalistic leaders, past and present, of symbols of militarism and ultranationalism, of representatives of Shinto shrines and other symbols of Shinto, of scenes from territories no longer under Japanese sovereignty, and of any subjects which are not in harmony with the announced objectives of the occupation, are prohibited.

13. No official of the national, prefectural, or local government, acting in his public capacity, will visit any shrine or place of worship to report his assumption of office, to report on conditions of government or to participate as a representative of government in any ceremony or observance, nor shall such official participate in his official capacity in any Shinto ceremony at places other than shrines.

14. All monuments and statues erected for the obvious purpose of fostering and exhalting a spirit of militarism and ultranationalism shall be removed and no new monuments of this type shall be erected.

15. Shrine Shinto, as defined in AG 000.5 (15 Dec 45)CIE, SCAPIN 448.2, after having been divorced from the State and divested of its militaristic and ultranationalistic elements will be recognized as a religion if its adherents so desire and will be granted the same protection as any other religion.

16. In the disposition of State-owned land in accordance with the provisions of instructions to the Japanese Government issued by this Headquarters, including AG 602.6 (9 Dec 45)CIE, SCAPIN 411, "Rural Land Reform," the Japanese Government will adhere to the following standards:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

a. Title to public land in the possession of religious institutions prior to 1868 or obtained since 1868 without the expenditure of public funds will be given to religious institutions free of charge if the land is now validly in the possession of the religious institutions and if it is presently devoted to religious purposes.

b. Title to State-owned forest land in custody of religious institutions shall remain in the State, and the special custodial system in existence before 15 December 1945 shall be terminated.

c. Compensation may be paid to religious institutions for their custodial interest in State-owned forest land and other public land in accordance with the principle that compensation may be made for the reasonable cost of improvements made on land of which they will be deprived of possession and custody and only in so far as these improvements have enhanced the value of such land.

d. Religious institutions may be permitted to purchase such other land now in their possession or custody at one half market value if it is essential to religious functions, but in no case if it is primarily revenue producing land. However, religious institutions may exchange land of equal value in lieu of payment for land which is presently devoted to essential religious purposes.

e. The provisions for the transfer to religious institutions of land title shall not apply in the case of military shrines. Classification existing on 15 December 1945 shall determine the status of such shrines.

17. The definitions of terms contained in AG 000.3 (15 Dec 45)CIE, SCAPIN 448,2a-f, are confirmed.

18. The Japanese Government will establish and maintain adequate liaison with the appropriate Staff Section of this Headquarters, and upon request will submit reports describing in detail all action taken to comply with the provisions of this directive.

19. All officials, subordinates, and employees of the Japanese national, prefectural, and local governments, all teachers and educational officials, and all citizens and residents of Japan will be held personally accountable for compliance with the spirit as well as the letter of all provisions of this directive.

FOR THE SUPREME COMMANDER:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

10 Sep 48

MEMO FOR RECORD:

1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

2. This directive implements the JCS and SWNCC-SANACC directives listed below: JCS 18; JCS 74; JCS 82; JCS 1380/15; SWNCC 52/7; Radio WR 95629, 6 Apr 47.

3. This directive contains all currently effective provisions of and supersedes the following directives: AG 000.3 (15 Dec 45)CIE, SCAPIN 448; AG 311.14 (13 May 46)CIE, SCAPIN 947; AG 000.3 (6 Nov 46)CIE, SCAPIN 1318; and AG 602 (13 Nov 46)CIE, SCAPIN 1384.

D. R. N.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )CIE
SCAPIN

MEMORANDUM FOR: JAPANESE GOVERNMENT

SUBJECT: Policies and procedures relating to the Protection of Arts, Monuments, and Cultural and Religious Sites and Installations.

This directive supersedes the following directives: AG 000.4 (12 Nov 45)CIE, SCAPIN 269 and AG 000.4 (17 Mar 47)CIE, SCAPIN 1573.

I. Policy.

1. It is the policy of the Supreme Commander for the Allied Powers to protect and preserve Japanese arts, including designated national treasures and important art objects, monuments, and cultural, historical and religious sites and installations.

II. Action Required.

2. The Japanese Government will take any steps necessary to protect and preserve works and sites which have recognized cultural, historic or religious importance.

3. The Japanese Government will administer, protect and maintain these works and sites which normally are under its jurisdiction.

4. Dissemination of militaristic, ultranationalistic and anti-democratic ideology in any form and the presentation of concepts antagonistic to the objectives and policies of the occupation by means of monuments, museum collections, exhibitions in art galleries, displays of manuscripts, books and cultural holdings, will be prohibited.

5. Requests from Allied personnel for admittance to the Shosoin at Nara and to the Higashiyama Obunko at Kyoto, at times other than when the buildings are normally open, must be approved by the Supreme Commander for the Allied Powers. When approval of a request for admittance to the Shosoin or Higashiyama Obunko is given, the Japanese Government will be notified by written memorandum. The Japanese Government is directed to notify the Prefectural authorities that any Allied personnel who have been given permission to enter the Shosoin or the Higashiyama Obunko will bear

Incl 2

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

AG ( )CIE,
Subj: Policies and Procedures Relating to the Protection of Arts, Monuments, and Cultural and Religious Sites and Installations.

written authorization from the General Headquarters, Supreme Commander for the Allied Powers.

6. The Japanese Government will establish and maintain adequate liaison with the appropriate staff section of the Office of the Supreme Commander for the Allied Powers and upon request will submit reports describing in detail all action taken to comply with the provisions of this directive.

7. All officials and subordinates of the Japanese Government and all persons affected by the terms of this directive will be held personally accountable for compliance with the spirit as well as the letter of the policy enunciated in this directive.

FOR THE SUPREME COMMANDER:

MEMO FOR RECORD:

1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject, "Instructions Issued to the Japanese Government," 13 Apr 48.

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DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
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APO 500

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DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

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D. R. N.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )CIE
SCAPIN

MEMORANDUM FOR: Japanese Government

SUBJECT: Public Opinion Polls

I. POLICY

1. No agency of the Japanese Government shall conduct public opinion polls of any type which shall operate to restrict freedom of thought, speech, religion, or assembly or to exercise surveillance and control of thought, speech, religion, or assembly.

II. ACTION REQUIRED.

2. All agencies of the Japanese national, prefectural, or local government shall be prohibited from conducting any public opinion surveys on partisan political matters, such as the investigation of opinion on questions which constitute controversial partisan issues.

a. Private organizations such as newspapers, magazines, and public opinion agencies, will not be requested or employed by any agency of the Japanese Government to conduct such political polls on its behalf.

b. The collection by police officials of intelligence essential to the maintenance of public peace and safety, as distinct from activities ordinarily associated with public opinion polls, shall not be construed as a violation of these instructions. The Japanese Government will insure that no such activity shall operate to restrict freedom of thought, speech, religion, or assembly or to exercise surveillance and control of thought, speech, religion or assembly.

3. Non-political public opinion polls and surveys, such as investigations of attitudes and suggestions that will assist agencies of the Japanese Government in the administration of programs, the improvement of governmental services, and the localization of public problem areas, may be conducted by agencies of the Japanese Government provided they have the prior approval of the appropriate staff section of this Headquarters.

Incl 5

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

AG ( )CIE
(SCAPIN)

4. Non-political public opinion polls and surveys may be conducted by private organizations for the Japanese Government provided they have the prior approval of the appropriate staff section of this Headquarters and on the condition that all reports are freely accessible to the general public.

5. Public opinion polls and surveys conducted independently by privately-owned newspapers, magazines, and other non-governmental organizations are not affected by the terms of this directive, but they shall not be used in any way to promote ideologies antagonistic to the objectives and policies of the Occupation.

6. The Japanese Government will establish and maintain adequate liaison with the appropriate staff section of this Headquarters, and upon request will submit reports describing in detail all action taken to comply with the provisions of this directive.

7. All officials and subordinates of the Japanese Government and all persons affected by the terms of this directive will be held personally accountable for compliance with the spirit as well as the letter of the policies enunciated in this directive.

FOR THE SUPREME COMMANDER:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

10 September 1948

MEMO FOR RECORD:

1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

2. This directive implements JCS directive 18, paragraph 10a, and 74, paragraph 2.

3. Authority of CIE in the field of public opinion is contained in GO 27, GHQ, SCAP, 3 June 1946, paragraph 3d(1), (2).

4. This directive is in further implementation of the basic guarantees of political and social liberties set forth in SCAPIN 93, 4 Oct 45.

5. The provisions of this directive have been issued verbally to the Japanese Government and are contained in AG 014.13 (14 Dec 46)CIE, Memorandum to Commanding General, Eighth Army.

D. R. N.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG ( )GIE
SCAPIN

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3. Non-political public opinion polls and surveys, such as investigations of attitudes and suggestions that will assist agencies of the Japanese Government in the administration of programs, the improvement of governmental services, and the localization of public problem areas, may be conducted by agencies of the Japanese Government provided they have the prior approval of the appropriate staff section of this Headquarters.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

AG ( )CIM
(SCAPIN)

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6. The Japanese Government will establish and maintain adequate liaison with the appropriate staff section of this Headquarters, and upon request will submit reports describing in detail all action taken to comply with the provisions of this directive.

7. All officials and subordinates of the Japanese Government and all persons affected by the terms of this directive will be held personally accountable for compliance with the spirit as well as the letter of the policies enunciated in this directive.

FOR THE SUPREME COMMANDER:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

10 September 1948

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1. This directive is submitted in accordance with the verbal request of Chief, SRS, for a new SCAPIN on each basic phase of activity for which CIE is responsible and is to be used as supporting evidence for SRS staff study, subject "Instructions Issued to the Japanese Government," 13 Apr 48.

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D. R. N.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

CHECK SHEET

26-8912

(Do not remove from attached sheets) Mr. Materman

File No.: 319.1 Subject: Proposed SCAPIN-A

Note No.:

From: CPC/PLD To: SRS Date: 4 Dec 1948

2

1. Attached are proposed memo for the JG, subj, "Initial and Monthly Report on Expenditures Connected with Preservation, Maintenance and Administration of Vested German Property," and letter to CG, 8th Army, subj, "Initial and Monthly Reports on Costs in Connection with the Handling of Vested German Property," which are being forwarded to you for concurrence.

2. With reference to your observations mentioned in par 2a of C/N #1, 23 Sep 48, the date of rendition of initial reports has been changed to 1 Jan 49 in order to give the JG and the CG, 8th Army sufficient time to prepare the requested reports.

3. With reference to par 2b of C/N #1, 23 Sep 48, the surveillance by the 8th Army is required only with reference to the requested report from the CG, 8th Army.

4. The proposed letter to CG, 8th Army, requesting the initial and recurring reports on dollar expenditures connected with vested German property, has been approved by G-1/Reports Control Division, and a Reports Control Symbol number was assigned. Both the latter to CG, 8th Army, and Memo for Record include information to that effect, in accordance with par 2c of C/N #1, 23 Sep 48.

2 Incls
1. Proposed Memo for JG
2. Proposed ltr to CG, 8th Army.
with M/R

P.H.T.
Major Byers 26-5541

From: SRS To: AG Date: 6 Dec 48

3

C. H. U.

17

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

Col. C.H.Unger: 26-5382

AG 300.6 (2 DEC 48)SRS — Revision of Staff Memorandums

SRS — AG — 2 December 1948

1. Reference is made to paragraph 2a, attached C/N 4, from CofS to SRS, subject "Staff Conference on 'Instructions Issued to the Japanese Government,'" dated 7 November 1948 (inclosure 1).

2. In the preparation of a draft staff memorandum in compliance with provisions of C/N referred to above, it became apparent to SRS that certain of the "administrative instructions for preparation, routing, and processing all types of instructions issued to the Japanese Government" should be closely correlated with the administrative procedures for surveillance and enforcement of instructions issued to the Japanese Government.

3. SRS has heretofore incorporated the majority of the provisions of Section IV, Staff Memorandum 22, GHQ SCAP and FEC, subject "Memorandums (Directives) for the Japanese Government," 15 June 1948 (initiated by AG) and Staff Memorandum 76, GHQ SCAP and FEC, subject "Procedures for Insuring Enforcement of Directives to the Japanese Government," 7 September 1947 (initiated by G-3), into a draft of a staff memorandum, subject "Procedures for Preparing, Processing, Recording and Insuring Enforcement of Instructions to the Japanese Government" (inclosure 2).

4. Your concurrence or comments on the inclosed draft staff memorandum are requested at the earliest practicable date in order that it may be submitted to the Chief of Staff for approval.

2 Incls:
1. Copy C/N, CofS to SRS, 7 Nov 48.
2. Draft SM.

- -C.H.U.- - - - - - - - - - - - - - - -

From: AG — To: SRS

Col R. M. Levy 26 6134
10 January 1949

2 — 1. AG concurs in draft of Staff Memorandum provided changes indicated on draft and recommendations made below are incorporated in the final draft.

2. Recommended changes:

a. Par 2, line 1 — substitute "consolidate detailed" for "clarify."

b. Par 2, line 5 — substitute "appropriate" for "responsible."

c. Par 4a, line 4 — substitute "(on the AG records copy)" for "(on the memorandum for record or transmittal check note)."

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

AG 300.6 (2 Dec 48)SRS

Revision of Staff Memorandums

AG

SRS

Col R. M. Levy 26 6134
10 January 1949

2 (Cont'd)

d. Par 4d - - change to read as follows:

"d. Each SCAPIN or SCAPIN A when forwarded to the Adjutant General will consist of:

(1) the original memorandum and two courtesy copies for the Japanese Government

(2) a copy of the memorandum and of the memorandum for record (and/or original supporting papers if approved by the Chief of Staff) for the Adjutant General

(3) a copy of the memorandum for record (and/or copies of supporting papers if approved by the Chief of Staff) for Statistics and Reports Section

(4) a comeback copy (optional), and

(5) prepared stencils for effecting the required distribution of the SCAPIN or SCAPIN A, and, if applicable, the "Information of General Application" memorandum."

e. Par 5b, line 2 — eliminate the phrase "for instructing agencies of the Japanese Government."

f. Par 6a, lines 1 & 2 — change to read "a. Verbal instructions will be issued only by Section Chiefs or their authorized representatives to responsible officials of the . . . . ."

g. Par 7a — change sequence so as to read "a. Assign SCAP index numbers and dates, and authenticate SCAPINs and SCAPIN A's."

h. Par 9a, line 1 — substitute "preparing" for "which issue."

i. Par 9a, line 3 — eliminate the word "other."

j. Par 12a (1), line 4 — eliminate the word "National."

k. Par 13b, line 3 — eliminate the word "National."

3. Since the detail in the subject of the Staff Memorandum does not appear necessary and to permit ease of reference, recommend the subject be changed to "Instructions to the Japanese Government."

4. In compliance with par 13c, SM 71, GHQ SCAP and FEC, 2 Sep 47, request that final draft of the Staff Memorandum be forwarded to AG for final editing and format check prior to submission to the Chief of Staff.

- R.M.L. - - - - - - - - - - -

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

ADMIN

Col. C.H.Unger: 26-5382

AG 300.6 (2 DEC 48)SRS

Revision of Staff Memorandums

SRS

AG

2 December 1948

1. Reference is made to paragraph 2a, attached C/N 4, from CofS to SRS, subject "Staff Conference on 'Instructions Issued to the Japanese Government,'" dated 7 November 1948 (inclosure 1).

2. In the preparation of a draft staff memorandum in compliance with provisions of C/N referred to above, it became apparent to SRS that certain of the "administrative instructions for preparation, routing, and processing all types of instructions issued to the Japanese Government" should be closely correlated with the administrative procedures for surveillance and enforcement of instructions issued to the Japanese Government.

3. SRS has heretofore incorporated the majority of the provisions of Section IV, Staff Memorandum 22, GHQ SCAP and FEC, subject "Memorandums (Directives) for the Japanese Government," 15 June 1948 (initiated by AG) and Staff Memorandum 76, GHQ SCAP and FEC, subject "Procedures for Insuring Enforcement of Directives to the Japanese Government," 7 September 1947 (initiated by G-3), into a draft of a staff memorandum, subject "Procedures for Preparing, Processing, Recording and Insuring Enforcement of Instructions to the Japanese Government" (inclosure 2).

4. Your concurrence or comments on the inclosed draft staff memorandum are requested at the earliest practicable date in order that it may be submitted to the Chief of Staff for approval.

2 Incls:
1. Copy C/N, CofS to SRS, 7 Nov 48.
2. Draft SM.

- -C.H.U.- - - - - - - - - - - - - - - -

(15)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

From: G-3 To: SRS

Lt Col Ben L Anderson, 26-5945
Date: 10 December 1948

2. G-3 concurs in proposed Staff Memorandum as drafted.

2 Incls: n/c

- -N. H. M.- - - - - - - - - -

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

FILE

Col. C.H.Unger: 26-5382

AG 300.6 (2 Dec 48)SRS — Revision of Staff Memorandums

SRS — G-3 — 2 December 1948

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2. Draft SM.

- -C.H.U.- - - - - - - - - - - - - - - - - -

(14)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

COPY

Staff Conference on "Instructions Issued to the Japanese Government"

From: CofS

To: Statistics & Reports Section

Date: 7 Nov 48

(4)

1. a. The proposal by the Chief of the Statistics and Reports Section outlined in the foregoing check notes by which SCAP policies are to be clarified by a complete revision and reissue of SCAPINs is not favorably considered at this time. An important consideration in the negative decision is the shortage of personnel that could be made available to accomplish the task.

b. The underlying concept can however be partially implemented by SRS and the sections concerned, without additional personnel requirements, in those matters where instructions to the Japanese Government conflict or where policy matters have been incorporated in administrative instructions, on the initiative of SRS who will refer the cases to the Chief of the appropriate staff section for coordination or correction.

2. a. It is desired that SRS in collaboration with AG prepare a Staff Memorandum which will include definitions and administrative instructions for preparation, routing, and processing of all types of instructions issued to the Japanese Government. Such instructions will not provide for administrative pre-screening by SRS.

b. In connection with the formulation of the proposed Staff Memorandum, authority is granted to SRS to instruct staff sections to submit requests for continued or initial authorization to communicate directly with agencies of the Japanese Government. All requests for direct communication will be submitted through SRS to the Chief of Staff for approval.

3. It is desired that SRS continue to maintain a catalogue of policy instructions and index thereto, and that such catalogue and index be kept complete and up to date.

5 Incls: n/c

- -P.J.M.- - - - - - - - - - - - - - - - - -

Incl 1

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

DRAFT

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
AND
FAR EAST COMMAND
APO 500

AG 300.6 ( )AG/SRS

December 1948

STAFF MEMORANDUM)
NO.....)

(SCAP & FEC)

PROCEDURES FOR PREPARING, PROCESSING, RECORDING AND INSURING ENFORCEMENT OF INSTRUCTIONS TO THE JAPANESE GOVERNMENT

SECTION

		Paragraphs
I.	General	1-3
II.	Preparation and Processing	4-8
III.	Surveillance and Enforcement	9-11
IV.	Records	12-13

SECTION I
GENERAL

	Paragraphs
Rescissions	1
Purpose	2
Definitions	3

1. Rescissions. Staff Memorandum 76, General Headquarters, Supreme Commander for the Allied Powers and Far East Command, 7 September 1947, and Section IV, Staff Memorandum 22, General Headquarters, Supreme Commander for the Allied Powers and Far East Command, 15 June 1948.

2. Purpose. The purpose of this memorandum is to clarify procedures for preparing, processing, recording and insuring enforcement of instructions to the Japanese Government and agencies thereof by staff sections of General Headquarters, Supreme Commander for the Allied Powers. Staff Sections of General Headquarters, Far East Command, will refer to responsible staff sections of General Headquarters, Supreme Commander for the Allied Powers, matters on which the issuance of instructions to the Japanese Government is recommended.

Encl 2

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3. Definitions. Instructions to the Japanese Government are defined as follows:

a. SCAPINs. Instructions issued by General Headquarters, Supreme Commander for the Allied Powers, which establish or modify policies of the Supreme Commander or which approve or reject policy proposals of the Japanese Government submitted to General Headquarters, Supreme Commander for the Allied Powers.

b. SCAPIN-As. Instructions issued by General Headquarters, Supreme Commander for the Allied Powers, to the Japanese Government (as distinguished from subordinate agencies thereof) in implementation of policies established by SCAPINs, and memorandums to the Japanese Government pertaining to routine administrative matters.

c. Direct communication memorandums. Instructions issued by staff sections of General Headquarters, Supreme Commander for the Allied Powers, directly to subordinate agencies of the Japanese Government (ministries, bureaus, boards, etc.) in implementation of policies established by SCAPINs; and memorandums to subordinate agencies of the Japanese Government pertaining to routine administrative matters.

d. Verbal instructions. Instructions issued verbally by authorized representatives of section chiefs to responsible officials of the Japanese Government in explanation, interpretation, or clarification of instructions defined above.

SECTION II
PREPARATION AND PROCESSING

	Paragraph
SCAPINs and SCAPIN-As	4
Direct communication memorandums	5
Verbal Instructions	6
Action by the Adjutant General	7
Release of memorandums	8

4. SCAPINS and SCAPIN-As. a. Instructions to the Japanese Government

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defined in subparagraphs 2a and 2b will be prepared to conform to the format of inclosure 1, will be approved and designated as "SCAPIN" or "SCAPIN-A" (on the memorandum for record or transmittal check note) by the chief of the originating staff section, and will be authenticated and dispatched by the Adjutant General.

(1) All SCAPINs will be submitted to the Chief of Staff for approval prior to being forwarded to the Adjutant General.

(2) SCAPIN-As will be submitted to the Chief of Staff for approval when such action is required by the Chief of Staff or when considered desirable by the chief of the originating staff section.

(3) All SCAPINs and SCAPIN-As calling for statistical reports will be forwarded by the originating staff sections to Statistics and Reports Section for clearance prior to being forwarded to the Chief of Staff and/or the Adjutant General.

b. SCAPINs and SCAPIN-As when submitted to the Chief of Staff for approval will include supporting papers required by Staff Memorandum 6, General Headquarters, Supreme Commander for the Allied Powers and Far East Command, 6 January 1947. SCAPIN-As which are not submitted to the Chief of Staff will include an appropriate memorandum for record when forwarded to the Adjutant General.

c. When considered desirable by the chief of the initiating section, or when copies of essential references made in the memorandum on other background data are not available to all agencies who receive the memorandum, an

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accompanying memorandum, "Information of General Application Pertaining to SCAPIN_____," will be prepared. The "Information of General Application" memorandum will be in the form of a memorandum for record for the SCAPIN or SCAPIN-A to which it applies, will brief the contents of nonavailable references made in the SCAPIN or SCAPIN-A and furnish other pertinent background information, and will be given the same distribution as the SCAPIN or SCAPIN-A, except the Japanese Government.

d. Each SCAPIN or SCAPIN-A when forwarded to the Adjutant General will consist of the original memorandum and two courtesy copies for the Japanese Government, a copy for the Adjutant General's Record Unit, copies of the memorandum for record (and/or supporting papers if approved by the Chief of Staff) for the Adjutant General's Record Unit and for Statistics and Reports Section, a comeback copy (optional), and prepared stencils for effecting the required distribution of the SCAPIN or SCAPIN-A and, if applicable, the "Information of General Application" memorandum.

5. Direct communication memorandums. a. Memorandums defined in subparagraph 2c will be used in lieu of SCAPIN-As only in those specific cases where direct communication with agencies of the Japanese Government has been authorized by the Chief of Staff, on those subjects on which policy has been established by SCAPINs and where minor or no surveillance by the occupation forces is required. Direct communication memorandums will not be used to modify instructions contained in SCAPINs or SCAPIN-As.

b. All requests for authority to use direct communication memorandums for instructing agencies of the Japanese Government will be submitted through Statistics and Reports Section to the Chief of Staff for approval. Each request when submitted will specify the subjects concerning which direct communications is required and the agencies of the Japanese Government concerned.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

c. Direct communication memorandums will be prepared to conform to the format of inclosure 2, will be numbered consecutively by the originating staff section, be signed by or for the chief of the initiating staff section, and be distributed by the initiating staff section to all agencies of the occupation forces who are concerned with the action indicated in the memorandums.

(1) Direct communication memorandums will be submitted to the Chief of Staff for approval when such action is required by the Chief of Staff or when considered desirable by the chief of the originating staff section.

(2) All direct communication memorandums calling for statistical reports will be forwarded to Statistics and Reports Section for clearance prior to dispatch.

d. Direct communication memorandums when submitted to the Chief of Staff will include supporting papers required by Staff Memorandum 6, General Headquarters, Supreme Commander for the Allied Powers and Far East Command, 6 January 1947. Direct communication memorandums which are not submitted to the Chief of Staff will include an appropriate memorandum for record.

6. Verbal instructions. a. Verbal instructions will be issued only by authorized representatives of section chiefs to responsible officials of the Japanese Government in explanation, interpretation, or clarification of policies or instructions contained in SCAPINs, SCAPIN-As or direct communication memorandums.

b. Verbal instructions will not require action by the Japanese Government or subordinate agencies thereof beyond that previously required by written instructions.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

7. Action by the Adjutant General. The Adjutant General's SCAP Unit will:

a. Authenticate SCAPINs and SCAPIN-As and assign SCAP index numbers thereto.

b. Maintain a standard distribution list for SCAPINs and a limited standard distribution list for SCAPIN-As, distribute SCAPINs as indicated by the standard distribution list, and distribute SCAPIN-As as indicated by the initiating staff section on the Adjutant General's record copy in addition to the limited standard distribution list.

8. Release of memorandums. a. The signed original SCAPIN or SCAPIN-A, or direct communication memorandum of concern to the occupation forces will not be dispatched to the Japanese Government or agencies thereof until copies for the occupation forces have been dispatched by the Adjutant General's Distribution Unit.

b. Staff sections will not furnish to any individual or agency not of General Headquarters, Supreme Commander for the Allied Powers and Far East Command, advance copies of instructions to the Japanese Government or agencies thereof without approval by the Chief of Staff. Conferences with the occupation forces and/or the Japanese Government relative to instructions being formulated will be confined to discussion of matters considered by section chiefs to be essential to the preparation of effective instructions.

SECTION III
SURVEILLANCE AND ENFORCEMENT

	Paragraph
Responsibilities	9
Action by staff sections	10
Field inspections	11

9. Responsibilities. a. Staff sections which issue instructions to the Japanese Government or agencies thereof in matters charged them by general orders, staff memorandums or other orders from the Chief of Staff are responsible for

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

continuing staff action to insure the enforcement of such instructions.

b. Current Occupation ## Instructions, General Headquarters, Supreme Commander for the Allied Powers, charge the commanders of the occupation forces with the general responsibility for surveillance of Japanese compliance with instructions from the Supreme Commander for the Allied Powers; for reporting the results of such surveillance to the Supreme Commander; and for the execution of such enforcement as may be directed.

10. Action by staff sections. Staff sections initiating actions which result in the formulation of SCAPINs, SCAPIN-As or direct communication memorandums will:

a. Determine the degree of surveillance that will be necessary, which will be one or a combination of the following:

(1) Surveillance by agencies of the occupation forces.

(2) Field inspections by representatives of the section, coordinated with military government echelons of the occupation forces, as deemed necessary by the section chief concerned.

(3) None required, in case of reports called for, operational functions carried out under direct control of this headquarters, or other direct actions, the accomplishment of which will be self-evident to the section.

b. Prepare command instructions to the occupation forces concurrently with each SCAPIN or SCAPIN-A, and if necessary with direct communication memorandums, specifying the manner in which surveillance of Japanese compliance with the instructions will be accomplished, as determined in accordance with paragraph 10a. The letter of command instructions will be prepared in the same manner as

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

other military communications, will make reference to the SCAPIN, SCAPIN-A, or direct communication memorandum to which it is related, and in case surveillance is to be performed by the occupation forces, will indicate clearly the type desired:

(1) Routine - To be accomplished in the course of normal occupation operations.

(2) Special - Indicating particular actions or reports required.

c. Pass to the occupation forces information subsequently received from the Japanese Government on plans or actions being taken by them to implement instructions from the Supreme Commander when such information will contribute to more effective surveillance.

d. Process surveillance reports received from the occupation forces and be responsible for initiating resultant actions directing enforcement by occupation forces or further action by the Japanese Government or both.

11. Field inspections. Field inspections in Japan by representatives of staff sections for surveillance of Japanese compliance with instructions from this headquarters will be coordinated with the Military Government Section of the Eighth Army. Field inspections for the purpose of observing the military government activities of occupation forces will be coordinated through command channels.

SECTION IV
RECORDS

Paragraph
Action by staff sections..... 12
Action by Statistics and Reports Section..... 13

12. Action by staff sections. Staff sections will furnish Statistics and Reports Section the necessary information to maintain the records indicated in paragraph13, including:

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

a. Two copies of all direct communication memorandums.

b. A memorandum for record of verbal instructions which pertain to action of substance on the part of the Japanese Government or subordinate agencies thereof which may be implied but not evident in basic written instructions. The original memorandum upon which such verbal instructions are based will be identified in the memorandum for record.

c. A copy of the memorandum for record and/or supporting papers referred to in subparagraphs 4b and 5d.

d. A copy of each command letter to the occupation forces regarding surveillance or enforcement.

e. (1) Quarterly report on the status of all instructions to the Japanese Government or agencies thereof which are concerned with matters of substance and which require implementing action by the Japanese national government. Reports will be prepared in accordance with the attached sample (inclosure 3) as of the last day of each quarter and submitted to Statistics and Reports Section by the 15th of the following month. Negative reports are required.

(2) Initial reports should include SCAPINs, SCAPIN-As and direct communication memorandums requiring action of substance not completed as of 31 December 1948.

13. Action by the Statistics and Reports Section. Statistics and Reports Section will:

a. Maintain, publish and distribute periodically appropriate catalogs and indexes of instructions issued to the Japanese Government.

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b. Maintain a ledger reflecting the status of implementation of policies and completion of action of substance required of the Japanese National Government.

c. Screen memorandums to the Japanese Government calling for statistical reports, and maintain a ledger of statistical reports required of the Japanese Government and subordinate agencies thereof.

d. Maintain for use by staff sections copies of all written instructions to the Japanese Government, copies of command instructions to the occupation forces regarding surveillance or enforcement, and copies of memorandums for record referred to in subparagraphs 4b, 5d and 12b.

e. Refer to the chiefs of responsible staff sections pertinent information on the interrelations of instructions to the Japanese Government defined in paragraph 3, and obtain reports in connection therewith necessary to maintain current and consistent records of instructions issued to the Japanese Government.

BY COMMAND OF GENERAL MacARTHUR:

PAUL J. MUELLER,
Major General, General Staff Corps,
Chief of Staff.

OFFICIAL:

R. N. LEVY,
Colonel, AGD,
Adjutant General.

3 Incls:
1. Specimen SCAPIN or SCAPIN-A
2. Specimen Direct Communication Memorandum
3. Sample Report on Japanese Government Implementation of Policies and completion of Action Required by SCAP Instructions.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

3 Incls
1. Specimen SCAPIN or SCAPIN-A
2. Specimen Direct Communication Memorandum
3. Sample Report on Japanese Government Implementation of Policies and completion of Action Required by SCAP Instructions

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG 312.4 ( )GPC (Date entered by AG SCAP Unit)
SCAPIN

MEMORANDUM FOR: JAPANESE GOVERNMENT

SUBJECT: Preparation of Memorandums to the Japanese Government

1. The above heading will be used on all memorandums (SCAPINs and SCAPIN-As) to the Japanese Government (as distinguished from subordinate agencies thereof), which will be forwarded over the signature of the Adjutant General.

2. Each SCAPIN or SCAPIN-A which modifies (amends, rescinds, supersedes, etc.) a previously issued SCAPIN or SCAPIN-A will specify the nature of the modification and the previous memorandum effected.

b. Each SCAPIN-A issued in implementation of a policy established by a SCAPIN will refer to the SCAPIN being implemented.

3. a. The date used in the file reference, the SCAP index number and the date will be entered in the Adjutant General's SCAP Unit.

b. Three spaces will be left between the file line and the "MEMORANDUM FOR" line for insertion of the SCAP index number.

c. Spacing, margins and paragraphing will conform to instructions prescribed for military correspondence.

4. The Adjutant General's signature will not be entered by the initiating staff section.

FOR THE SUPREME COMMANDER:

(signature completed by AG SCAP Unit)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
(Initiating Staff Section)
APO 500

312.4 ( )NSS/FI (date)
DCM/NSS 25

MEMORANDUM FOR: Ministry of Finance, Japanese Government

SUBJECT: Preparation of Direct Communication Memorandums to Agencies of the Japanese Government

1. The above heading will be used on all memorandums, both formal and informal, issued to agencies of the Japanese Government (ministries, bureaus, boards and officials) through direct-communication channels.

2. a. Each direct communication memorandum which modifies (amends, rescinds, supersedes, etc.) a previously issued direct communication memorandum will specify the nature of the modification and the previous memorandum affected. Direct communication memorandums will not be used to modify SCAPINs or SCAPIN-As.

b. Each direct communication memorandum issued in implementation of a policy established by a SCAPIN will refer to the SCAPIN being implemented.

3. a. The date used in the file reference and the date of the memorandum will be entered by the initiating staff sections.

b. Each memorandum will be numbered by the initiating staff section, utilizing the symbol "DCM" followed by an appropriate identification symbol designated by the originating staff section and the number of the memorandum.

c. Spacing, margins and paragraphing will conform to instructions prescribed for military correspondence.

4. The memorandum for record accompanying a direct communication memorandum will refer to the authority for direct communication with the agency of the Japanese Government to which the memorandum is addressed.

(Signed by or for the chief of the initiating staff section).

STATUS OF JAPANESE GOVERNMENT IMPLEMENTATION OF POLICIES AND COMPLETION OF ACTION REQUIRED BY SCAP INSTRUCTIONS

Report for months of _____ SECTION _____ Date _____

1/ MEMORANDUM FOR THE JAPANESE GOVERNMENT	IF POLICY has required implementing action been completed? Yes	IF POLICY has required implementing action been completed? No	IF NON-POLICY has required action been completed? Yes	IF NON-POLICY has required action been completed? No	2/ SUMMARY OF ACTIONS OF SUBSTANCE WHICH HAVE BEEN ACCOMPLISHED
SCAPIN 548	x				Imperial Ordinance No. 101, 23 Feb 46; Home Ministry Ordinance No. 10, 23 Feb 46; Home Ministry Ordinances Nos. 19 and 20, 25 Feb 46; Imperial Ordinance No. 312, 12 Jun 46; Home Ministry Ordinance No. 27, 12 Jun 46.
SCAPIN 563	x				Imperial Ordinance No. 542, May 1946.
SCAPIN 1944		x			(Indicate action of substance accomplished during period of report). Requires final report by 28 Feb 49 on action taken.
SCAPIN 6146-A				x	(Indicate action of substance accomplished during period of report). Requires continuing action.
DCM/RSS/FTC/ BT-48-3416				x	(Indicate action of substance accomplished during period of report). Requires establishment of incentive system for export of textile machinery during Japanese fiscal year 1949.

1/ Indicate the numbers of all memorandums containing instructions to the Japanese Government or agencies thereof that have been issued during the report period which are concerned with matters of substance and which require implementing action by the national government. Refer to memorandums as SCAPIN 1933, SCAPIN 6012-A, DCM/RSS/367, etc. Include all instructions on the preceding report in which action was indicated as not having been completed.

2/ Report actions of substance accomplished by the Japanese Government or its agencies in implementation of or in compliance with instructions listed in the first column and any other appropriate remarks. Negative reports should be included.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

STATUS OF JAPANESE GOVERNMENT IMPLEMENTATION OF POLICIES AND COMPLETION ON ACTION REQUIRED BY SCAP INSTRUCTIONS

Report for months of _____ SECTION _____ Date _____

1/ MEMORANDUM FOR THE JAPANESE GOVERNMENT	IF POLICY: Has required implementing action been completed? Yes	IF POLICY: No	IF NON-POLICY: Has required action been completed? Yes	IF NON-POLICY: No	2/ SUMMARY OF ACTIONS OF SUBSTANCE WHICH HAVE BEEN ACCOMPLISHED
SCAPIN 548	x				Imperial Ordinance No. 101, 23 Feb 46; Home Ministry Ordinance No. 10, 23 Feb 46; Home Ministry Ordinances Nos. 19 and 20, 25 Feb 46; Imperial Ordinance No. 312, 12 Jun 46; Home Ministry Ordinance No. 27, 12 Jun 46.
SCAPIN 563	x				Imperial Ordinance No. 542, May 1946.
SCAPIN 1944		x			(Indicate action of substance accomplished during period of report). Requires final report by 28 Feb 49 on action taken.
SCAPIN 6146-A				x	(Indicate action of substance accomplished during period of report). Requires continuing action.
DCM/ESS/FTC/ BT-48-3416				x	(Indicate action of substance accomplished during period of report). Requires establishment of incentive system for export of textile machinery during Japanese fiscal year 1949.

1/ Indicate the numbers of all memorandums containing instructions to the Japanese Government or agencies thereof that have been issued during the report period which are concerned with matters of substance and which require implementing action by the Japanese Government. Refer to memorandums as SCAPIN 1933, SCAPIN 6012-A, DCM/ESS/367, etc. Include all instructions in which action on the preceding report was indicated as not having been completed.

2/ Report actions of substance accomplished by the Japanese Government or its agencies in implementation of or in compliance with instructions listed in the first column and any other appropriate remarks. Negative reports will be included.

Encl 3 to SM

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

EXTRACT EXTRACT

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
AND
FAR EAST COMMAND

AG 300.6 (11 May 48)AG-GY
STAFF MEMORANDUM)
NO.....22) (SCAP & FEC)

APO 500
15 June 1948

CORRESPONDENCE

SECTION IV
MEMORANDUMS (DIRECTIVES) FOR THE JAPANESE GOVERNMENT

	Paragraph
Designation	28
Procedure	29
Action by the Adjutant General	30
Release of Memorandums	31
Periodic Index	32

28. Designation. Memorandums to the Japanese Government will be prepared to conform to the format of inclosure 5, and are designated as follows:

a. Directives. Memorandums which are concerned with matters of substance or establish basic policies, and instructions in amplification thereof.

b. Administrative Directives. Memorandums concerned with the implementation of basic policies and administrative matters.

29. Procedure. a. Memorandums serving as directives to the Japanese Government will be approved by the chief of the originating staff section, and will be authenticated and dispatched by the Adjutant General. Memorandums calling for statistical reports will be forwarded by initiating staff sections to the Statistics and Reports Section for clearance.

b. When it is considered necessary by the chief of the initiating staff section, the directive to the Japanese Government will contain instructions to furnish the Supreme Commander for the Allied Powers with two copies in English of the Japanese Government's implementing directive.

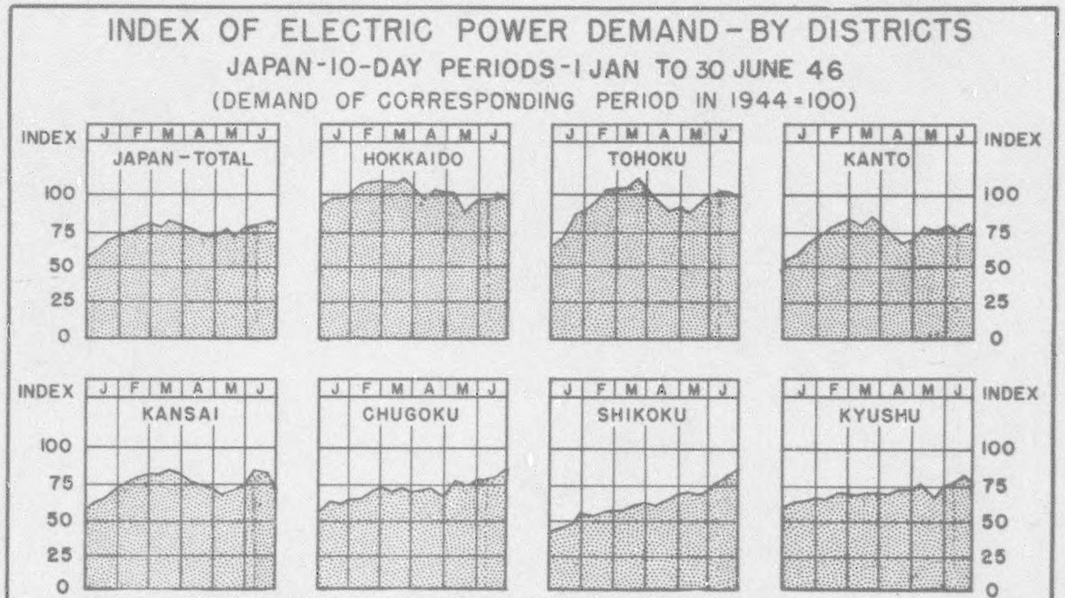
c. An appropriate memorandum for record will be prepared for all memorandums addressed to the Japanese Government. If it is necessary for the signed original memorandum to the Japanese Government to receive immediate delivery, or delayed delivery, a statement to this effect will be included in the last paragraph of the memorandum for record or in the check note transmitting the papers to the Adjutant General.

d. When required, in accordance with Staff Memorandum 76, General Headquarters, Supreme Commander for the Allied Powers and Far East Command,

INDEX OF ELECTRIC POWER DEMAND - BY DISTRICTS

JAPAN - 10-DAY PERIODS - 1 JAN TO 30 JUNE 46

(DEMAND OF CORRESPONDING PERIOD IN 1944 = 100)



SOURCE: MINISTRY OF COMMERCE AND INDUSTRY - ELECTRIC POWER BUREAU

JULY 46 GHQ SCAP NUMBER 39

Eighth U.S. Army Printing Plant (Boonjudo)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

SRS - GHQ SCAP
ROUTING SLIP

Date SEP 22 1948
H/C Log No. 3

To	Initials		For	
Chief			Action	2
Executive			Concur/Concur	
Personnel			Note/Return	
Radio			Dispatch	
Editorial			Info	
Statistics			File	
Admin.			Initials	
Historical			Signature	
Library			Suspense Slip to Library	
P/Instr.	2			

Remarks:

(Adm. #2 - 6 Aug 47)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

SRS - GHQ - SCAP
ROUTING SLIP

Date SEP 21 1948
M/C Log. No. 62

To	Initials		For	
Chief	7	u	Action	2
Executive	17	13	Comment/Concur	
Personnel			Note-Return	
Radio			Dispatch	
Editorial			Info	
Statistics			File	
Admin.			Initials	
Historical			Signature	
Library D/Exotic	2		Suspense Slip to Library	

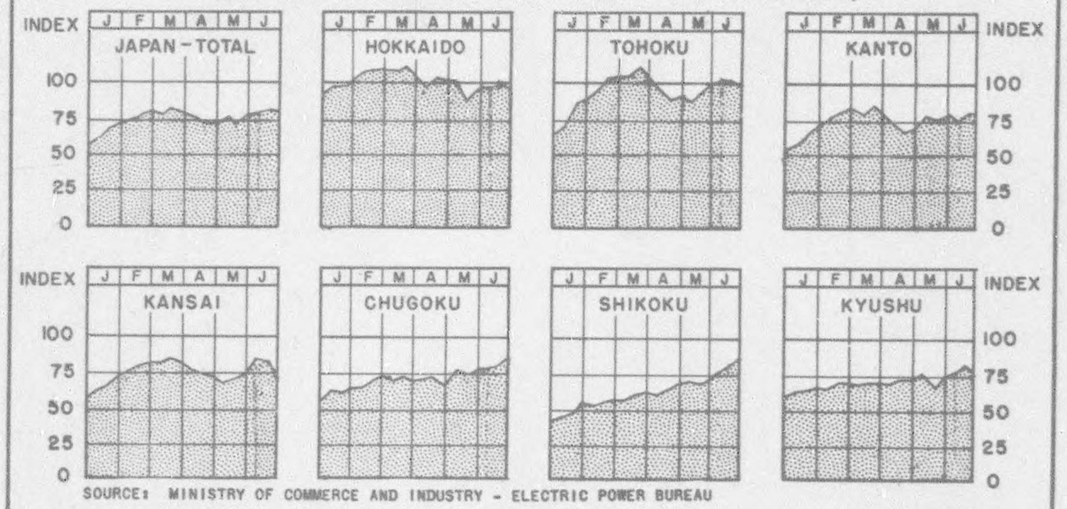
Remarks:

(Adm. #2 - 6 Aug 47)

INDEX OF ELECTRIC POWER DEMAND - BY DISTRICTS

JAPAN - 10-DAY PERIODS - 1 JAN TO 30 JUNE 46

(DEMAND OF CORRESPONDING PERIOD IN 1944 = 100)



SOURCE: MINISTRY OF COMMERCE AND INDUSTRY - ELECTRIC POWER BUREAU

JULY 46 GHQ·SCAP NUMBER 39

Eighth U.S. Army Printing Plant (Bonjudo)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

1947, a letter of instruction to the occupation forces will be prepared stating the degree of surveillance required to insure Japanese Government compliance with the directive.

c. Memorandums to the Japanese Government forwarded to the Adjutant General for signature and dispatch will consist of the original memorandum and two courtesy copies for the Japanese Government, a copy for the Adjutant General's Records Unit, the memorandum for record, comeback copy (optional), and a prepared stencil for effecting the required distribution for the directive. The command letter of instruction will be prepared in the same manner as other military communications.

30. Action by the Adjutant General. The Adjutant General's SCAP Unit will:

a. Assign consecutively and chronologically a SCAP index number, designated by the term SCAPIN, to memorandums referred to in paragraph 28a, and b, using letter "A" as a suffix to the SCAPIN number to identify administrative memorandums.

b. Distribute memorandums referred to in paragraph 28a in accordance with an approved distribution list maintained by the Statistics and Reports Section.

c. Distribute administrative memorandums referred to in paragraph 28b as follows:

(1) As specially requested by the chief of the initiating staff section on the record copy, plus

(2) Standard distribution to the following:

Chief, Civil Affairs Division, Department of the Army
Commanding General, Eighth Army
Deputy Chief of Staff, SCAP
Statistics and Reports Section
Public Information Office

31. Release of Memorandums. a. The signed original SCAPIN directive to the Japanese Government will not be dispatched until the mimeographed copies for the Commanding General, Eighth Army, have been delivered to the Eighth Army courier through the Distribution Unit, Adjutant General's Section.

b. Prior to release by the Adjutant General for approved distribution, advance copies of the directive to the Japanese Government, or any

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

information pertaining thereto, will not be furnished to the Japanese Government or any agency outside General Headquarters, Supreme Commander for the Allied Powers. All exceptions to this requirement will be approved by the Chief of Staff.

52. Periodic Index. The Statistics and Reports Section prepares a periodic index of directives and makes the necessary distribution.

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

(4) From: CofS To: Statistics & Reports Section Date: 7 Nov 48

1. a. The proposal by the Chief of the Statistics and Reports Section outlined in the foregoing check notes by which SCAP policies are to be clarified by a complete revision and reissue of SCAPINs is not favorably considered at this time. An important consideration in the negative decision is the shortage of personnel that could be made available to accomplish the task.

b. The underlying concept can however be partially implemented by SRS and the sections concerned, without additional personnel requirements, in those matters where instructions to the Japanese Government conflict or where policy matters have been incorporated in administrative instructions, on the initiative of SRS who will refer the cases to the Chief of the appropriate staff section for coordination or correction.

2. a. It is desired that SRS in collaboration with AG prepare a Staff Memorandum which will include definitions and administrative instructions for preparation, routing, and processing of all types of

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

RESTRICTED

FILE ADMIN FILE

Staff Conference on "Instructions Issued to the Japanese Government"

CofS

Statistics and Reports Section 7 Nov 48

(4) Cont'd instructions issued to the Japanese Government. Such instructions will not provide for administrative pre-screening by SRS.

b. In connection with the formulation of the proposed Staff Memorandum, authority is granted to SRS to instruct staff sections to submit requests for continued or initial authorization to communicate directly with agencies of the Japanese Government. All requests for direct communication will be submitted through SRS to the Chief of Staff for approval.

3. It is desired that SRS continue to maintain a catalogue of policy instructions and index thereto, and that such catalogue and index be kept complete and up to date.

5 Incls: n/c

- -P.J.M.- - - - - - - - - - - -

(5) From: SRS To: CofS Date: 9 Nov 48

1. Action has been initiated to revise and process a staff memorandum as indicated in paragraph 2 and to maintain a catalog and index as indicated in paragraph 3, C/M 4. Action on direct communication authorizations referred to in paragraph 2b will be taken upon approval of the staff memorandum.

2. a. In order to point out to chiefs of appropriate staff sections cases (1) of apparent conflicts in instructions or (2) where policy matters have been incorporated in administrative instructions, it is necessary:

First to complete the analysis of an estimated over 12,000 administrative instructions already issued, as referred to in paragraph 6, C/M 3.

Then to post-screen all subsequent policy and administrative instructions (which are averaging over 450 monthly) in relation to each other and to previously issued instructions.

b. The two DAC's referred to in paragraph 6, C/M 3, have become eminently qualified in the specialized field of administrative screening over a period of three months. The loss of these two employees will leave SRS without a qualified individual who can devote full-time effort to this project, which involves: completing analysis of all previously issued administrative

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RESTRICTED

(5) Cont'd instructions; post-screening to the extent possible all future policy and administrative instructions; conducting necessary liaison to facilitate coordination or correction; and maintaining essential status records.

It is firmly believed that the loss of the two subject individuals and the failure to authorize any additional personnel for implementation will seriously hazard the objective stated in paragraph 1b, C/N 4.

3. a. SRS recognizes the seriousness of the present personnel limitations within SCAP. It is strongly believed, however, that there exists an essential requirement for at least one agency of SCAP to analyze, and maintain current records on, all instructions issued to the Japanese Government by this headquarters--a requirement which is not now being fulfilled, insofar as is known by SRS.

b. It is therefore strongly recommended that SRS be authorized an increase of two (2) DAC spaces.

5 Incls
w/d

- C. A. U. - - - - - - - - - - - - - -

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Miss McGrew:

This is your copy of:

a. C/N to CofS
b. 5 inclosures thereto:
   a. Draft Staff Memo ~~XX~~ w/5 inclosures
   b. Comments and Nonconcurrences
   c. Draft C/N to sections re: review of SCAPINs
   d. Draft of C/N to sections re: direct communications.
   e. Copies of section comments on proposed draft staff memo.

Pruett.

(2)

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Staff Conference on "Instructions Issued to the Japanese Government"

SRS CofS 6 September 1948

(1) Cont'd of the personnel requirement as detailed in the above mention staff study is requested.

5. It is recommended that the conference be held on 14 September 1948, provided the inclosed Check Sheet (Inclosure 2) and inclosures thereto, with such changes you care to make, are returned to SRS for reproduction and distribution by 10 September.

3 Incls:
As identified above

- - - -

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3 (Contd) (2) Submit within six months after initiation of the action indicated in preceding subparagraph, a report to the Chief of Staff indicating the previous policy instructions which have not been incorporated and reissued in consolidated SCAPINs.

b. Provision for the optional inclusion of "saving clauses" to insure legal continuity of instructions consolidated.

c. Provision for issuance by staff sections, according to categories approved by the Chief of Staff, of "Information and Operation Memorandums" direct to the Japanese Government or agencies thereof without prior screening by SRS. These memorandums should be limited to such matters as transmittals of information to, or requests for information from, the Japanese Government, and routine operational instructions on matters under direct operational control of this headquarters, e.g., import-export operations, calling of individuals for interrogation, transmittal of UN publications, requests for routine investigations, etc.

d. Provision of authority for staff sections to confer with representatives of the Occupation Forces and/or the Japanese Government during the formulation of instructions to the Japanese Government, to the extent deemed by the section chief to be essential to provide proper implementation of instructions to the Japanese Government.

3. Comments and recommendations of substance which were not favorably considered in full in the modification of initially proposed procedures are contained in TAB B. Check Note replies from staff sections are inclosed as TAB E.

4. A conference of SCAP section representatives was held in SRS on 16 October 1948, at which the section representatives were requested to comment on the proposed modifications and to make any other recommendations considered appropriate.

a. It was the consensus of opinion that in the determination of current SCAP policy as transmitted to the Japanese Government, the preparation by responsible sections' representatives of a tabulation (or codification) of all previously issued policy instructions according to major functions, and the separation of current policy instructions from those which are not current, are essential steps preliminary to any consolidation of policy instructions.

b. The opinion also was expressed that the work of the representatives of the sections (working as a committee as necessary) would be greatly facilitated

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3 (Contd) if as much information as possible for the tabulations could be furnished from a central repository of instructions previously issued to the Japanese Government.

5. a. The ledger on status of compliance with directives to the Japanese Government, maintained by SRS in accordance with SCAP GO #6, 18 Apr 47, has enabled the limited personnel available to SRS to prepare a near-complete tabulation of policy instructions issued by SCAPINs. This tabulation, based on section reports to SRS, includes:

(1) A tentative listing of major functions on which policy instructions have been issued.

(2) A tentative separation of current policy instructions from those which are not current.

(3) A tentative reassignment to currently responsible SCAP sections of those SCAPINs previously issued by sections not now responsible for the matters covered in the subject SCAPINs.

b. The extension of these tabulations to include SCAPIN-As and direct-communication memorandums will provide the responsible sections with a substantial working outline which can be supplemented by such information as is available in the responsible sections' files.

6. The preparation by SRS of the data outlined in paragraph 5b, which involves analysis of over 6000 SCAPIN-As and at least as many direct-communication memorandums, will require at least three (3) months with the personnel currently available (including 2 DAC's whose temporary detail to SRS may be discontinued by CPS due to the fact that anticipated personnel authorizations for the project have not materialized).

7. Recommendations:

a. That SRS proceed with the preparation of tabulations referred to in paragraph 4, utilizing such personnel as the Chief of Staff may desire to make available to this project.

b. That the tabulations, as completed, be transmitted to the sections primarily responsible for the major function tabulated, by a C/S in substance as shown in TAB C.

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3 (Cond) c. That CJ in substance as shown in TAB D containing provisions for formalizing use of direct communication channels with the Japanese Government, and the proposed staff memorandum be approved whenever personnel for the action required therein by SRS (15 DAC's including 8 CAF-12s or above) are made available.

5 Incls:
TAB A - Draft Staff Memo.
TAB B - Section Comments and Non-concurrences.
TAB C - Proposed C/N, "Review of Instructions to the Japanese Government."
TAB D - Proposed C/N, "Use of Direct Communication Channels with the Japanese Government."
TAB E - C/Ns from staff sections re procedures for instructions issued to the Japanese Government.

- -C, N, U, - - - - - - - - - - - - - - - - -

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

Col.C.H.Unger: 26538?
Staff Conference on "Instructions
Issued to the Japanese Government"

SRS Coffs 6 September 1948

1 1. Submitted herewith are:

a. A proposed talk (Inclosure 1) for presentation of the problem of "Instructions to the Japanese Government" to section chiefs at a conference to be called by the Chief of Staff.

b. A proposed Check Sheet (Inclosure 2) for transmitting a summary of the staff study, "Instructions Issued to the Japanese Government," (Inclosure 1 to Inclosure 2), and a copy of the proposed staff memorandum subject, "Instructions to the Japanese Government," (Inclosure 2 to Inclosure 2), to section chiefs for information and reference in connection with the staff conference.

c. A proposed Check Sheet (Inclosure 3) to be issued to section chiefs at the end of conference.

2. The above references have been prepared on the premise that the Chief of Staff intends to approve in principle the revision of SCAPINs as recommended in staff study, "Instructions Issued to the Japanese Government," dated 13 April 1948.

3. It is recommended that in addition to chiefs of SCAP General and Special Sections, the following attend the subject conference:

a. Chiefs of the following Far East Command Staff Sections (and possibly the DC/S FEC) who have issued approximately 31 SCAPINs and 126 SCAPIN-As to the Japanese Government. This recommended attendance is advisable in order to insure that these Far East Command Staff Sections initiate the necessary action to assure incorporation of such instructions into the appropriate SCAP Staff Sections' revised instructions.

Engineer Section	Fiscal Section
Signal Section	Judge Advocate Section
Quartermaster Section	Provost Marshal Section
Ordnance Section	

b. The civilian committee appointed by the Chief of Staff to review the missions, functions and projects of SCAP (composed of one member each from CTS, G-1, SRS and CPS and two members from ODC/S-GARIOA). The chairman of the committee submitted this request.

4. To clear up the SCAPIN Project as soon as possible an early approval

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DRAFT

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
AND
FAR EAST COMMAND
APO 500

AG 300.6 ( )SRS

STAFF MEMORANDUM

NO

DRAFT

INSTRUCTIONS TO THE JAPANESE GOVERNMENT

1. a. Reference. Staff Memorandum 76, General Headquarters, Supreme Commander for the Allied Powers and Far East Command, 7 September 1947.

b. Rescission. Section IV, Staff Memorandum 22, General Headquarters, Supreme Commander for the Allied Powers and Far East Command, 15 June 1948.

2. Definitions. Instructions to the Japanese Government, including approval or disapproval of proposals submitted by the Japanese Government, are defined as follows:

a. SCAPINs. Instructions which establish, modify or otherwise pertain to policies.

b. SCAPIN-As. Instructions to the Japanese Government (as distinguished from subordinate agencies thereof) issued in implementation of policies established by SCAPINs.

c. Direct-communication memorandums. Instructions issued direct to subordinate agencies of the Japanese Government (Ministries, Bureaus, Boards, etc.) by staff sections of General Headquarters in implementation of policies established by SCAPINs.

d. Information and operation memorandums. Memorandums issued by staff sections direct, or through authorized liaison agencies, to the Japanese Government or subordinate agencies thereof containing information

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for, or requesting routine information from, the Japanese Government or transmitting routine operating instructions on technical matters under direct operational control of General Headquarters, Supreme Commander for the Allied Powers. Examples of information and operation memorandums are: memorandums to the Board of Trade regarding taking delivery of specific imports; memorandums transmitting copies of United Nations reports; memorandums requesting routine investigations by the Japanese Government or subordinate agencies thereof; memorandums calling Japanese individuals for questioning; etc.

e. Verbal instructions. Instructions issued verbally by authorized representatives of the Supreme Commander to responsible officials of the Japanese Government in explanation, interpretation, or clarification of instructions defined above.

3. SCAPINs will be submitted to Statistics and Reports Section for administrative review before being forwarded to the Chief of Staff for action and to the Adjutant General for signature and dispatch.

a. SCAPINs when submitted to Statistics and Reports Section will include:

(1) An original and two (2) courtesy copies for the Japanese Government.

(2) One copy (with memorandum for record) for Statistics and Reports Section.

(3) One copy (with memorandum for record) for Adjutant General's Records Branch.

(4) A prepared stencil for effecting the required distribution.

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(5) A command letter for the Occupation Forces, if required by reference contained in paragraph 1a.

(6) An "Information of General Application" memorandum, when appropriate.

b. Each SCAPIN will conform to the format of Inclosure 1 and will be accompanied by an appropriate memorandum for record, in duplicate, prepared in accordance with Inclosure 5.

4. SCAPIN-As will be submitted to Statistics and Reports Section for administrative review before being forwarded to the Adjutant General for signature and dispatch.

a. SCAPIN-As will be submitted by Statistics and Reports Section to the Chief of Staff only when such action is required by the Chief of Staff or desired by the chief of the initiating staff section.

b. SCAPIN-As when submitted to Statistics and Reports Section will include the papers listed in paragraph 5a.

c. Each SCAPIN-A will conform to the format of Inclosure 2 and will be accompanied by an appropriate memorandum for record, in duplicate, prepared in accordance with Inclosure 2.

5. a. Direct-communication memorandums will be used in lieu of SCAPIN-As as a medium of implementing policies established by SCAPINs only in those specific cases where direct communication has been authorized by the Chief of Staff and concerning those subjects on which policy has been established by SCAPINs and which require only minor or no surveillance by the occupation forces.

b. Direct-communication memorandums will be submitted to Statistics and Reports Section for administrative review before being issued, and will:

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(1) Be submitted by Statistics and Reports Section to the Chief of Staff only when such action is required by the Chief of Staff or desired by the Chief of the initiating staff section.

(2) Conform to the format of Inclosure 3.

(3) Be numbered by Statistics and Reports Section as indicated in Inclosure 3.

(4) Include a copy for Statistics and Reports Section, accompanied by an appropriate memorandum for record prepared in accordance with Inclosure 3.

(6) Be distributed by the initiating staff section to all agencies of the Occupation Forces who are concerned with the action indicated in the memorandum.

6. a. Information and operation memorandums will be used in lieu of SCAPIN-As or direct-communication memorandums only in those specific activities where their use has been authorized by the Chief of Staff.

b. Information and operation memorandums will:

(1) Conform as closely as practicable to the format of Inclosure 3.

(2) Be numbered consecutively by the initiating staff section.

(3) Be distributed by the initiating section to all agencies of the Occupation Forces who are concerned with the action indicated in the memorandum.

c. A copy of each information and operation memorandum will be furnished Statistics and Reports Section immediately following issuance for post-review and reference. Statistics and Reports Section's copy will contain

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

a memorandum for record citing the authority for using information and operation memorandums.

7. Verbal instructions will be issued only by authorised representatives of the Supreme Commander to responsible officials of the Japanese Government in explanation, interpretation, or clarification of policies or instructions contained in SCAPINs, SCAPIN-as, direct-communication memorandums, or information and operation memorandums.

a. Verbal instructions will not require action by the Japanese Government or subordinate agencies thereof beyond that previously required by written instructions.

b. Statistics and Reports Section will be furnished a memorandum for record of those verbal instructions which pertain to action on the part of the Japanese Government or subordinate agencies thereof which is implied but not evident in the basic instruction. The original written instructions upon which such verbal instructions are based will be identified.

8. To permit preparation and maintenance of a ledger reflecting the status of completion of action required of the Japanese Government, each staff section will furnish Statistics and Reports Section by the 10th of each month a report, as of the last day of the preceding month, on the status of implementation of policies and completion of actions required of the Japanese Government by SCAPINs, SCAPIN-As, and direct-communication memorandums, prepared in substance as indicated in Inclosure 5 . Initial report should include SCAPINs, SCAPIN-As and direct-communication memorandums requiring action not yet completed as of .

9. Statistics and Reports Section will:

a. Review administratively all SCAPINs, SCAPIN-As, and direct-communication memorandums prior to issuance, and information and operation

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memorandums and memorandums for record of verbal instructions subsequent to issuance, for compliance with procedures and requirements pertaining thereto as set forth in this staff memorandum.

b. Assign a SCAP Index Number to each memorandum (SCAPIN) mentioned in paragraph 2a.

c. Assign a SCAP Index Number to each memorandum (SCAPIN-A) mentioned in paragraph 2b.

d. Assign a staff section Index Number to each memorandum (Direct-Communication Memorandum) mentioned in paragraph 2c, as provided in Inclosure 3.

e. Maintain a standard distribution list for SCAPINs and a limited standard distribution list for SCAPIN-As.

f. Prepare and distribute periodically a "Catalog of Instructions Issued to the Japanese Government" and an "Index of Instructions Issued to the Japanese Government."

g. Maintain a ledger reflecting the status of implementation of policies and completion of actions required of the Japanese Government.

10. The Adjutant General will:

a. Authenticate SCAPINs and SCAPIN-As which have been reviewed by Statistics and Reports Section.

b. Distribute SCAPINs according to the standard distribution list furnished by Statistics and Reports Section.

c. Distribute SCAPIN-As as indicated by the initiating section on the Adjutant General's copy in addition to the standard distribution list furnished by Statistics and Reports Section.

11. Staff sections will not furnish to any individual or agency of General Headquarters, Supreme Commander for the Allied Powers and Far East

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Command, advance copies of instructions to the Japanese Government without approval by the Chief of Staff. Conferences with the occupation forces and/or the Japanese Government relative to instructions to the Japanese Government being formulated will be confined to discussion of matters considered by section chief to be essential to obtain proper implementation of the instructions to be issued.

12. The signed original SCAPIN or SCAPIN-A, or direct-communication memorandum or information and operation memorandum of concern to the Occupation Forces, will not be dispatched to the Japanese Government until copies for the Occupation Forces have been dispatched by the Adjutant General's Distribution Unit.

BY COMMAND OF GENERAL MacARTHUR:

PAUL J. MULLER,
Major General, General Staff Corps,
Chief of Staff

OFFICIAL:

R. M. LEVY,
Colonel, AGD,
Adjutant General,

5 INCLS:
1. Specimen SCAPIN
2. Specimen SCAPIN-A
3. Specimen DCM
4. Status Report Form
5. Specimen memorandum for record (SCAPIN)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

DRAFT

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG 312.4 ( )GPC
SCAPIN

(Date entered by SRS)

MEMORANDUM FOR: JAPANESE GOVERNMENT

SUBJECT : Preparation of Memorandums for the Japanese Government (SCAPINs).

1. The format of this specimen memorandum will be used for all instructions to the Japanese Government which establish or modify policies. SCAPIN's should be divided in major sections according to contents, where appropriate, e.g.:

"I. Rescissions and References.

"II. Policy.

"III. Implementation."

2. Each SCAPIN which rescinds, supersedes or otherwise modifies a previously issued SCAPIN or SCAPIN-A will specify the nature of the modification and the previous SCAPIN or SCAPIN-A affected.

3. a. The date used in the file reference and the date of the memorandum will be entered by the Statistics and Reports Section.

b. Three spaces will be left between the file line and the "MEMORANDUM FOR" line for insertion of the SCAP Index Number by the Statistics and Reports Section.

c. Spacing, margins and paragraphing will conform to instructions prescribed for military correspondence.

FOR THE SUPREME COMMANDER:

(Signature completed in AG SCAP Unit)

Inc-1

DRAFT

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
APO 500

AG 312.4 ( )GPC (Date entered by SRS)
SCAPIN-A _____

MEMORANDUM FOR: JAPANESE GOVERNMENT

SUBJECT: Preparation of Memorandums for the Japanese Government (SCAPIN-A's)

1. Each SCAPIN-A, in the first sentence thereof, will contain reference to the SCAPIN on which the implementing instructions are based.

2. Each SCAPIN-A which rescinds, supersedes or otherwise modifies a previously issued SCAPIN-A will specify the nature of the modification and the previous SCAPIN-A affected.

3. The format of this specimen memorandum will be used for all implementing instructions except memorandums issued through direct-communication channels.

4.a. The file reference date, when other than the date of the memorandum, will be entered by the initiating section, otherwise by Statistics and Reports Section; and the date of the memorandum will be entered by Statistics and Reports Section.

b. Three spaces will be left between the file line and the "MEMORANDUM FOR:" line for insertion of the SCAP Index Number by the Statistics and Reports Section.

c. Spacing, margins and paragraphing will conform to instructions prescribed for military correspondence.

5. Each SCAPIN-A will be accompanied by a memorandum for record which will include in the last paragraph thereof information as to whether action required is "continuing" (of indefinite duration) or "pending" (action which can be completed within a certain period of time). In the latter case, separate actions required will be itemized and an estimated date of completion for each action will be provided.

FOR THE SUPREME COMMANDER:

(Signature completed by AG SCAP Unit)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
(Initiating Staff Section)
APO 500

312.4 ( )ESS/FI (date)
DCM/ESS 25

MEMORANDUM FOR: Ministry of Finance, Japanese Government

SUBJECT: Preparation of Direct Communication Memorandums for the Japanese Government (DCM's)

1. Each direct communication memorandum, in the first sentence thereof, will refer to the SCAPIN on which the implementing instructions are issued.

2. The format of this specimen memorandum will be used for memorandums, both formal and informal, issued to agencies of the Japanese Government (ministries, bureaus, boards and officials) through direct-communication channels.

3. a. The file reference date and the date of the memorandum will be entered by the initiating staff section.

b. Each memorandum will be numbered consecutively and chronologically by Statistics and Reports Section, utilizing the symbol "DCM/" followed by the identifying symbol of the staff section and the number of the memorandum. Only one symbol for each section will be used.

c. Spacing, margins and paragraphing will conform to instructions prescribed for military correspondence.

4. The memorandum for record accompanying a direct communication memorandum will include:

a. Reference, in the first sentence thereof, to the authority for direct communications.

b. A statement in the last paragraph thereof as to whether action required is "continuing" (of indefinite duration) or "pending" (action which can be completed in a certain period of time). In the latter case, separate actions required will be itemized and an estimated date of completion for each action will be provided.

(To be signed by or for the
chief of the initiating section)

DECLASSIFIED E.O. 12065 SECTION 3-402 / NNDG NO. 775015

STATUS OF IMPLEMENTATION OF POLICIES AND COMPLETION OF ACTION REQUIRED BY SCAP INSTRUCTIONS TO THE JAPANESE GOVERNMENT

Report for Month of _____ _____ SECTION Date _____

ACTION TAKEN BY JAPANESE GOVERNMENT	PERCENTAGE COMPLETE	ACTION REQUIRED BY	REMARKS
(Report hereunder actions accomplished by the Japanese Government or its agencies in implementation of, or compliance with, directives from SCAP. Period in which this action is accomplished is not necessarily the same as the period in which the action was directed.)		(Report hereunder the SCAPIN's SCAPIN-A's and DCM's, including paragraph numbers, where possible, that required the action reported in the first column)	(Include any additional remarks to clarify the stats of implementation of policies or completion of action required by SCAP instructions.)