DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

GHQ/SCAP Records (RG 331, National Archives and Records Service)

Description of contents

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(2) Folder title/number: (30)
Report - Kanagawa PA - Kencho

(3) Date: Apr. 1950 - Sept. 1950

(4) Subject:

Classification	Type of record
9760	e

(5) Item description and comment:

Kanagawa

(6) Reproduction: (Yes) No

(7) Film no. Sheet no.

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

PUBLIC WELFARE SECTION
KANTO CIVIL AFFAIRS REGION
APO 500

RWS/ml

KPW FR Kanagawa PA (18 Sept 50)

20 September 1950

MEMO FOR: Record

SUBJECT : Public Assistance Problems Conference - Kanagawa Prefecture

1. On 18 September 1950 the undersigned met with the following persons at the Kanagawa Prefectural Welfare Department: Mr. Sasaki, chief of the Prefectural Welfare Department; Mr. Fujimori, chief of Welfare Section; Mr. Murase, deputy chief of Children's Section; Mr. Kojima, chief of Social Affairs Section; and Mr. Nakagawa, chief of the Demobilization Section.

2. The chief of the Welfare Section had previously indicated a desire to discuss problems which he felt to be of utmost importance at this time. Conference was primarily devoted to a statement and consideration of these problems.

3. The most difficult problem existing at this time concerns the financing of welfare programs through the equalization of funds. Financing of welfare programs through equalization of funds began 1 April 1950. Practically all programs, with the exception of new construction of Boshi-ryo, day nurseries, and child welfare centers, are supported through equalization funds. Mr. Sasaki said institutions caring for children are experiencing extreme financial difficulties because the individual per person per day allowances for care of children are inadequate. Cost of living and cost of institutional maintenance are said to be increasing. This has been recognized by the Ministry of Welfare which recommended that the allowances to child welfare institutions be increased ¥10 per child per day. The prefectural welfare department attempted to carry out the Ministry recommendation to increase payments to institutions caring for children, but have been unable to do so, because the prefectural treasury officials stated that funds for this purpose are not available and that if the Ministry of Welfare wants grants to individual institutions increased, then national subsidies for this purpose must be given, and such increases cannot be taken from equalization funds. The amount needed is approximately ¥5,000,000 for 1,600 children in the various institutions for the balance of the fiscal year. Chief of the Welfare Department said that other prefectural projects receive priority in consideration for funds. The Welfare Department does not have the status, and perhaps the political significance, enjoyed by some other branches of prefectural government, and when money is appropriated from the equalization fund, Welfare usually stands at the bottom of the ladder. Mr. Sasaki reported that other prefectures, such as Tokyo-To and Saitama, have carried out the Ministry recommendation in relation to increased grants. CA welfare officer recognized problem and said that in a case such as this prefectural welfare department must have available reliable and accurate evidence to substantiate its request for more funds. If the evidence is on hand and is irrefutable, and the prefectural finance officials continue to withhold funds, this headquarters would consider a course of action.

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SUBJ: PA Problems Conference - Kanagawa Prefecture 20 September 1950

4. The problem of money from the equalization fund to finance welfare programs required by national legislation is being felt in regard to the Social Welfare Secretaries Law. Kanagawa Prefectural Welfare Department has a quota of 27 persons to be employed. Preliminary conferences with the prefectural finance officials indicate that there is little possibility of receiving enough money to pay 27 persons. It is likely that funds for 23 will be made available.

5. Mr. Sasaki reported that the Welfare Department is preparing special budgets for submission to the prefectural assembly in October. If funds are not appropriated, the welfare activities will be necessarily curtailed.

6. The function and use of social welfare secretaries by the Prefectural Welfare Department was discussed. The place of assignment, as well as function, was given brief consideration. Primary difficulty concerns not only the function of the social welfare secretaries, but their relationship to child welfare officials, welfare workers who will be employed under the provisions of the Disabled Persons Law, and the Minsei-iin. The question concerning relationship and function had been raised at a Ministry-sponsored in-service training meeting earlier this summer. Ministry officials did not provide any answers. Mr. Sasaki said that some Civil Affairs, GHQ, PH&W welfare officers voiced their personal opinion. These individuals felt that the social welfare secretaries would function primarily under the Daily Life Security Law and would consult with child welfare officials and officials responsible for welfare of disabled persons, who are felt to be specialists in their respective fields. In theory, the preceding statement may be sound; however, the facts are that neither child welfare officials or the workers operating under the Disabled Persons Law are, or will be, any more qualified or competent than the social welfare secretaries. Question concerning functions and relationships remains unanswered and will continue to remain unanswered until the Social Welfare Secretaries Law, Daily Life Security Law, Child Welfare Law, and the Minsei-iin Law are clarified in regard to responsibilities of operating welfare officials whose employment or use is provided for in the various laws.

7. Mr. Sasaki was informed that Kawasaki City Welfare Department has decided to sponsor a meeting of the 17 medium-sized cities in Kanto Region. The purpose of this meeting is to bring together chiefs of these city welfare departments, to exchange ideas and to formulate plans for the establishment of a welfare administrative organization. Mr. Sasaki was also informed that each of the prefectural welfare departments will be asked to send a representative to this first conference. The exact date has not been established. Mr. Sasaki expressed interest in such a project and said he would like to have as many of his staff members as possible to attend the meeting at Kawasaki.

8. This conference is to be continued.

ROBERT W. STEMPLE
Chief
Public Welfare Section

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PUBLIC WELFARE SECTION
KANTO CIVIL AFFAIRS REGION
APO 500

AHK/mm/rn
Rec'd: 15 July 1950
Typed: 18 July 1950

KK 14 July 50

15 July 1950

MEMORANDUM FOR: Chief of Public Welfare Section

SUBJECT: Field Trip to Kanagawa Prefecture on 14 July 1950

1. Prefectural Welfare Department conference with its seven intermediate cities on reorganization of their welfare offices.

2. Participants:

a. KaCAR:

(1) Roland J. Artigues, chief of Public Welfare Section

(2) Annabelle H. Kent, Welfare Advisor

(3) Teru Obana (JN)

(4) Reiko Masumoto (JN)

b. Prefecture:

Kawasaki Pop 301,151 Ch Ward

(1) Vice Governor

(2) Chief of Welfare Department

(3) Chief of Welfare Section

(4) Officials of Protection Division

c. Mayors of Chigasaki, Odawara, Fujisawa, Kamakura, Hiratsuka, Yokosuka Cities and vice mayor of Kawasaki City, Welfare Section Chiefs of Chigasaki, Odawara, Kamakura, Kawasaki and Yokosuka Cities.

81,203 74,827 87,637

3. For charts on how each city planned to reorganize, see Inclosure 1.

4. The reorganization plans of Yokosuka City, Kawasaki City and Kamakura City were referred to as in need of clarification and revisions. The other charts were in line with previous recommendations made by KaCAR.

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SUBJECT: Field Trip to Kanagawa Prefecture on 14 July 1950

5. The Yokosuka and Kawasaki City plans were most complicated and Kawasaki actually presented its present form of organization as its desired plan. (Minor changes)

6. As a result of the discussion by KaCAR which followed Yokosuka City's explanation on their chart, ~~Yokohama~~ City agreed that the three outlying Minsei Anteisho would be directly under the City Welfare Section and not under the branch office ward chiefs. Yokosuka could not agree to establish one physical setup for all city welfare operations because of old political lines in the city

ANNABELLE H. KENT

1 Incl.
Ltr fm pref
7 Annexes: reorg plan
A. Yokosuka
B. Hiratsuka
C. Kamakura
D. Fujisawa
E. Odawara
Appendix 1. position plan
F. Chigasaki
G. Kawasaki

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HN/jo

SUBJECT: ~~On~~ Reorganization of the Welfare Section in ~~a~~ city offices

Meeting at Kanagawa Prefectural Office with ~~seven cities Mayors~~ mayors of sponsored by Prefecture Welfare Department.

Date: 14 July 1950

Attendants:

In 100,000 to 500,000 class

Yokosuka City - Mayor, Mr. Ishiwata, Welfare Section Chief, Mr. Akiyama
Population - 265,000

Kawasaki City - Assistant Mayor, Mr. Hara, Welfare Section Chief, Mr. Hashimoto
Population - 319,425

Small city class

Hiratsuka City- Mayor, Mr. Takizawa
Population - 51,400

In 70,000 to 100,000 class

Kamakura City - Mayor, Mr. Isobe, Welfare Section Chief, Mr. Kanai
Population - 84,400

Fujisawa City - Mayor, Mr. Izawa, Welfare Section Chief, Mr. Kanai
Population - 84,000

Odawara City - Mayor, Mr. Suzuki, Welfare Section Chief, Mr. Usui
Population - 75,000

Small city class

Chigasaki City- Mayor, Mr. Uchida
Population - 46,900

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To: Kanto Civil Affairs Region
attn: Chief of Public Welfare Section

From: Welfare Department Chief in Kanagawa Prefecture. (Seal)
Date: 11 July 1950

Organizational Plan on Welfare Administration in City.

We much appreciate your kind and detailed guidance concerning Welfare reorganization for Yokohama City and Naka ward.

Other cities (Yokosuka, Kawasaki, Hiratsuka, Kamakura, Fujisawa, Odawara and Chigasaki) have submitted the reorganizational plans attached with another sheet. We shall be much obliged to you if you give us the further guidance, after you examined them.

Encl'

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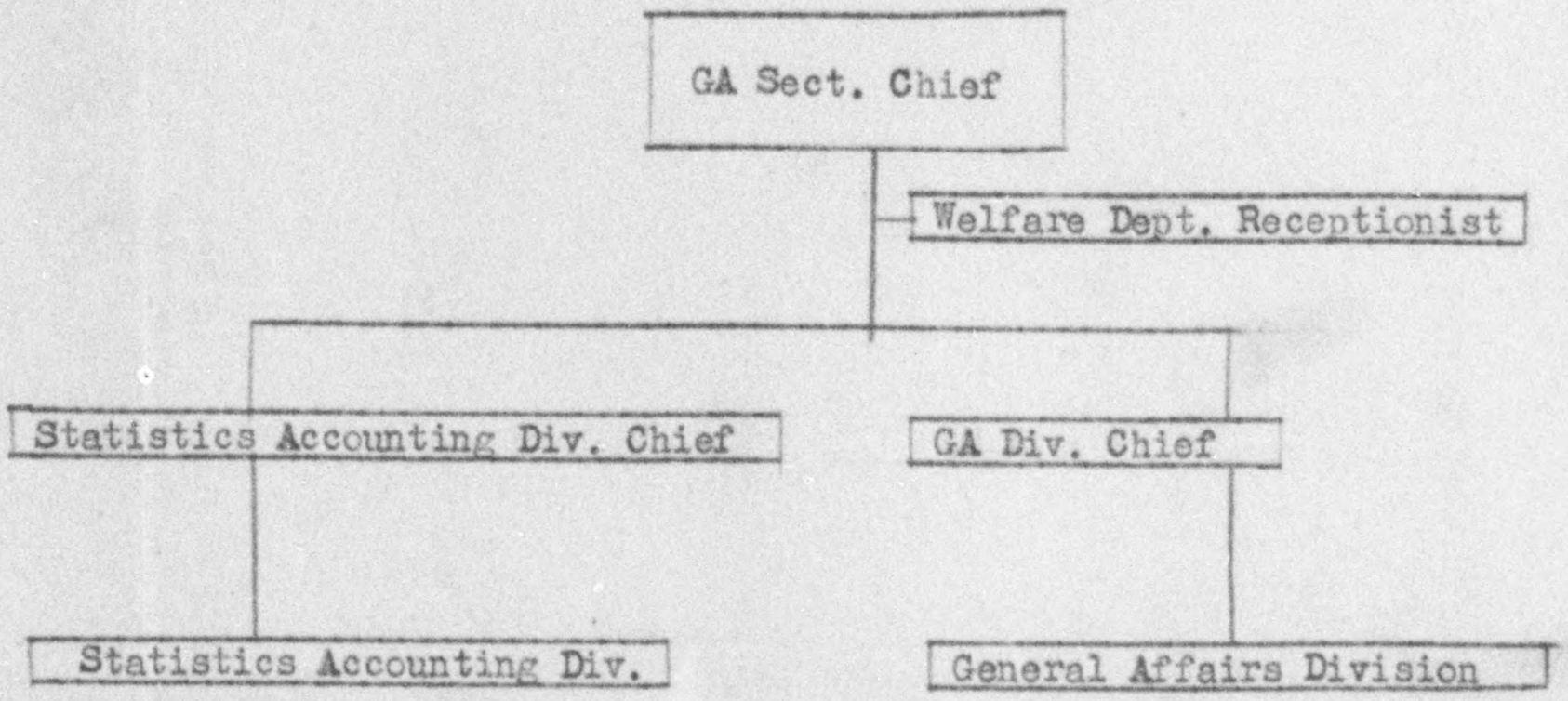

1. Accounts of welfare budget, subsidies and expenditures.
2. Preparation of statistics, graphs and monthly reports.
3. Recalculation of all DLSL grants.
4. Preparation of individual payment list for Accounting Department.
5. Statistics and accounts of relief in kind.
6. Statistics and accounts of disaster relief.

1. Distribution of relief in kind relief.
2. Maintaining record of;
   a. Correspondence- in & out (related section).
   b. Central file.
   c. Instructions.
   d. Laws and regulations.
   e. List of Minsei-iin.
   f. Relief in kind.
   g. Concerning the official rep

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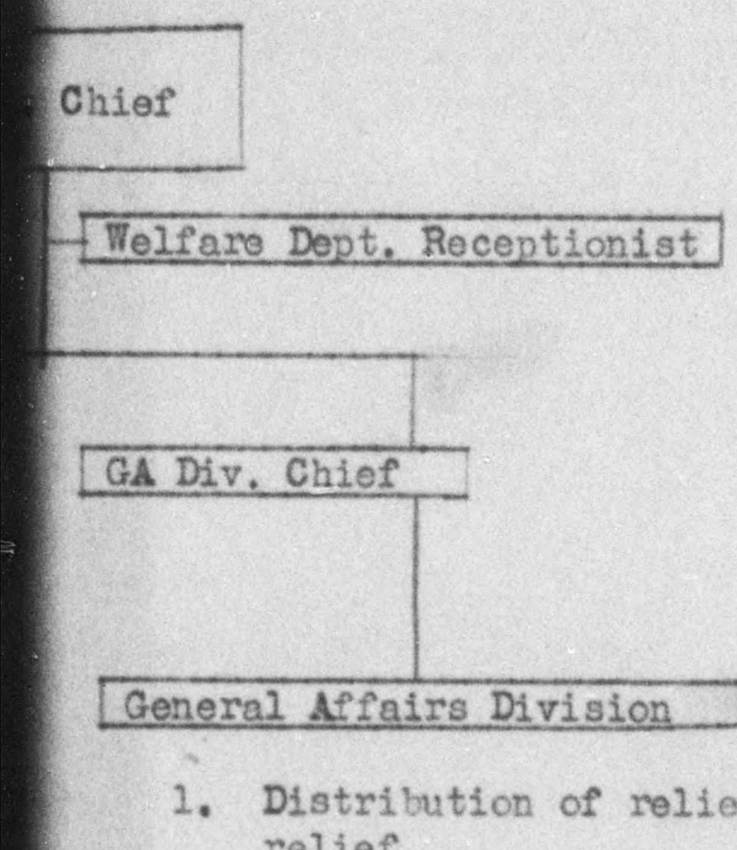
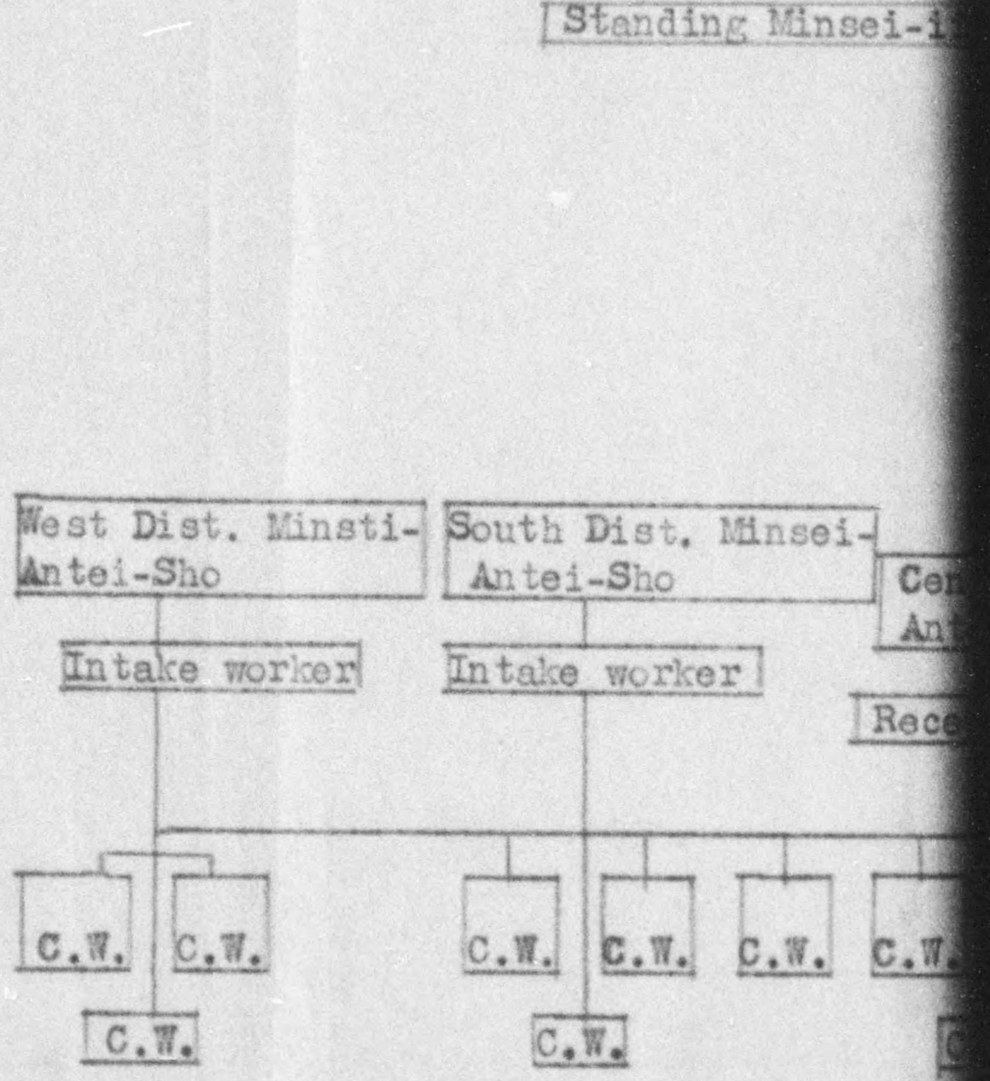


1. Distribution of relief in kind and disaster relief.

hly 2. Maintaining record of;
   a. Correspondence- in & out (distribution to related section).
   b. Central file.
   c. Instructions.
   d. Laws and regulations.
   e. List of Minsei-iin.
   f. Relief in kind.
   g. Concerning the official reports



1. Investi
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2. Disaster
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3. Relief i
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4. Respons
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5. Submits
6. Referral
7. Contact

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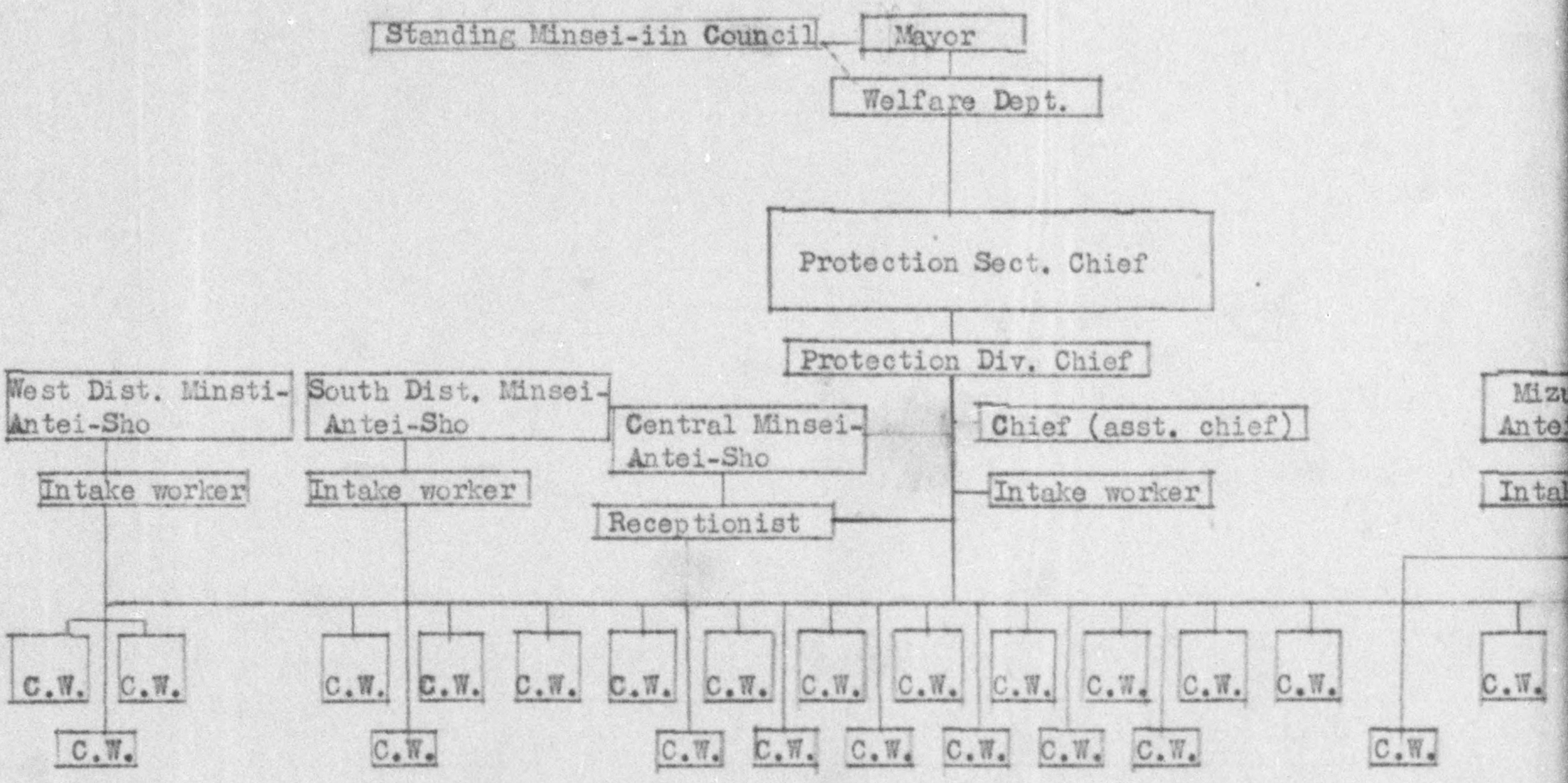

1. Investigation and case work services under the DLSL, CWL, Wayfare Disaster Law and Occupational Loans.

2. Disaster Law - investigation and assistance to those in need duri time of disaster.

3. Relief in kind - responsibility for seclection and submitting li of needy to GA section.

4. Responsibility of case worker to continue guidance of family - ma regular visits and maintaining case record until case is closed.

5. Submits monthly statistical report on case load to General Affair

6. Referral of disabled for services under Rehabilitation Law.

7. Contact with other agencies concerned.

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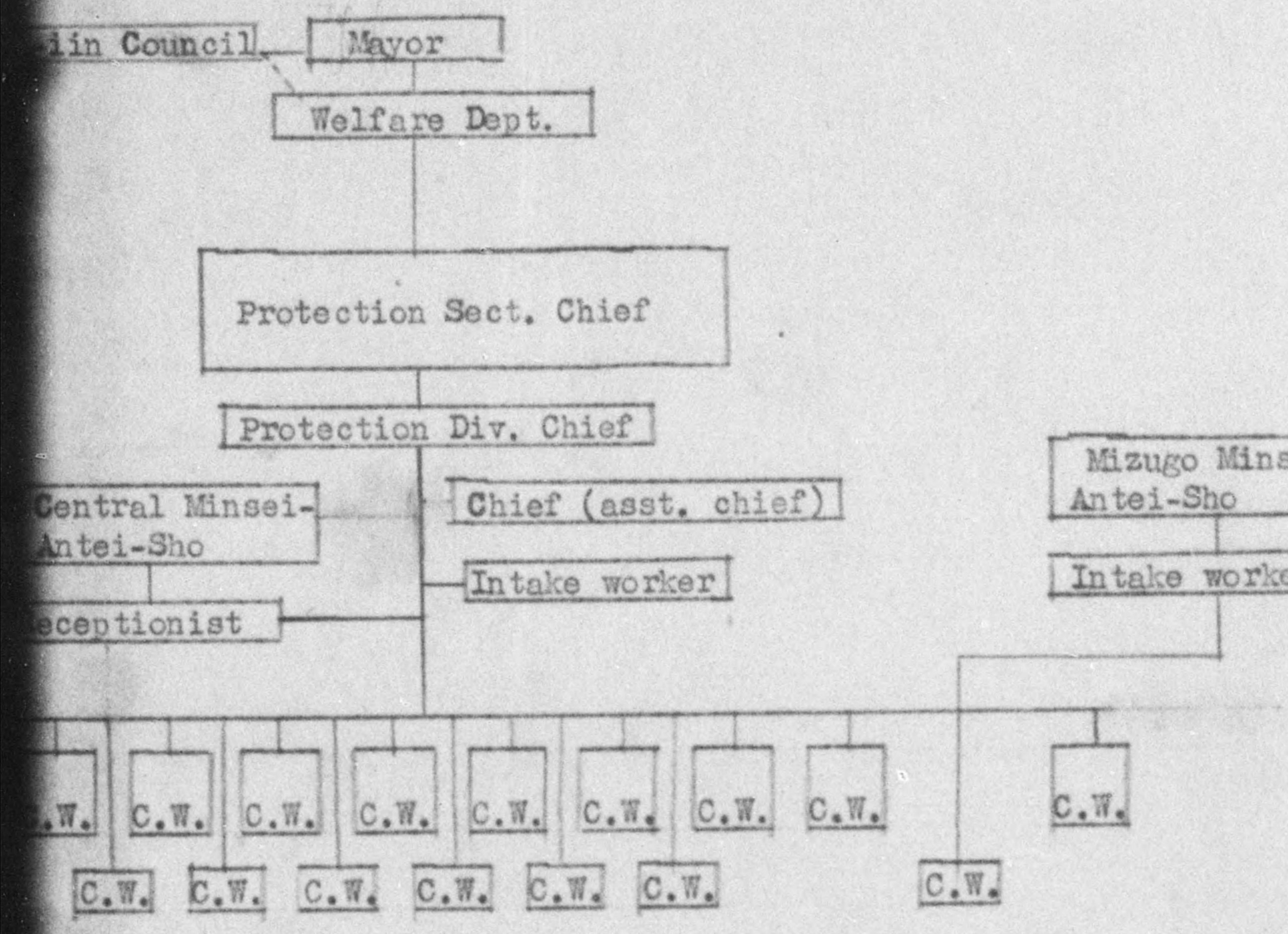
Population
DLSL



4 persons
Welfare Division Chie
Welfare Division

1. Work-shop
2. Pawn-shop
3. Home-work
4. Improvement of livel
5. Occupational guidanc
6. Encouragement of wel
7. Contacts with agenci
8. Concerning general w

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ct with other agencies concerned.

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Population 268 587
DLSL -

Yokosuka City

Social Affairs Dect. Chief
14 persons

4 persons
Welfare Division Chief

Welfare Division

1. Work-shop
2. Pawn-shop
3. Home-work
4. Improvement of livelihood
5. Occupational guidance
6. Encouragement of welfare work
7. Contacts with agencies concerned
8. Concerning general welfare

4 persons
Children's Division

Children's Division

1. Child Welfare Law
2. Child Welfare Conference
3. Child Welfare Institution
4. Guidance concerning the school meal
5. Children's play-ground
6. Contact with Child Welfare center and C.W. Agencies
7. Concerning the probation officer

Mizugo Minsei-
Antei-Sho

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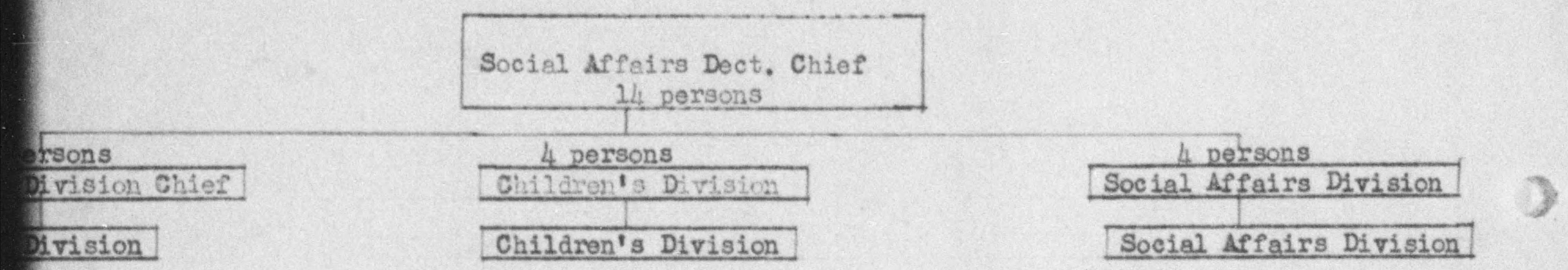
DLSL -

Yokosuka City Welfare Dept. Reorganization Plan



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1. Child Welfare Law
2. Child Welfare Conference
3. Child Welfare Institution
4. Guidance concerning the school meal
5. Children's play-ground
6. Contact with Child Welfare center and C.W. Agencies
7. Concerning the probation officer

1. Consumer's livelihood co-operative society
2. Counter measure on disaster relief
3. Contact with agencies concerned
4. Home for the old
5. Concerning over seas detained persons and repatriation
6. Delivery of askes
7. Business contacts with foreigner
8. Preparation for organization of N H I association
9. Concerning juvenile protection committee

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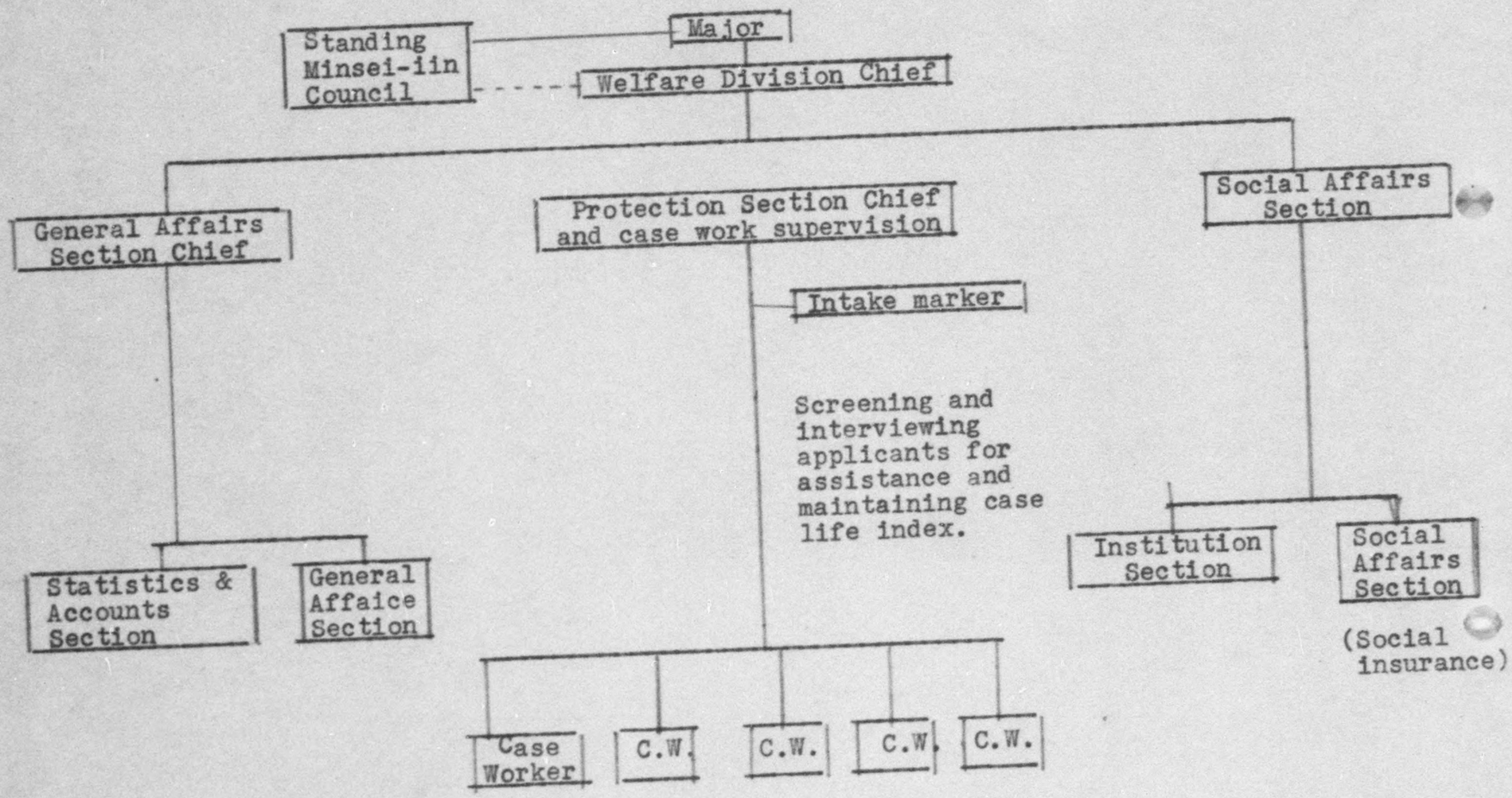
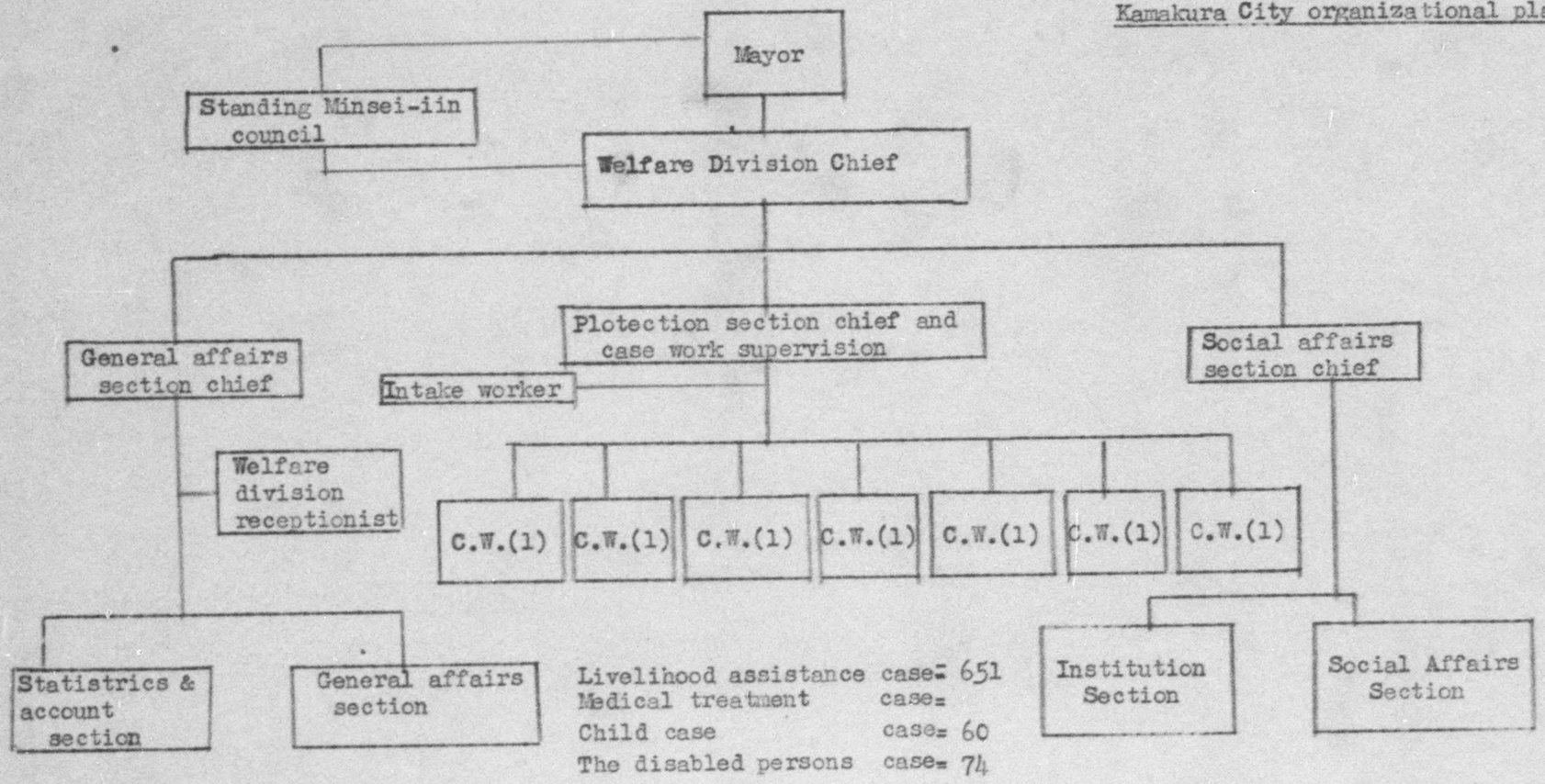
Hiratsuka City organizational plan



Kamakura City organizational plan



Livelihood assistance case= 651
Medical treatment case=
Child case case= 60
The disabled persons case= 74

Total case= 785

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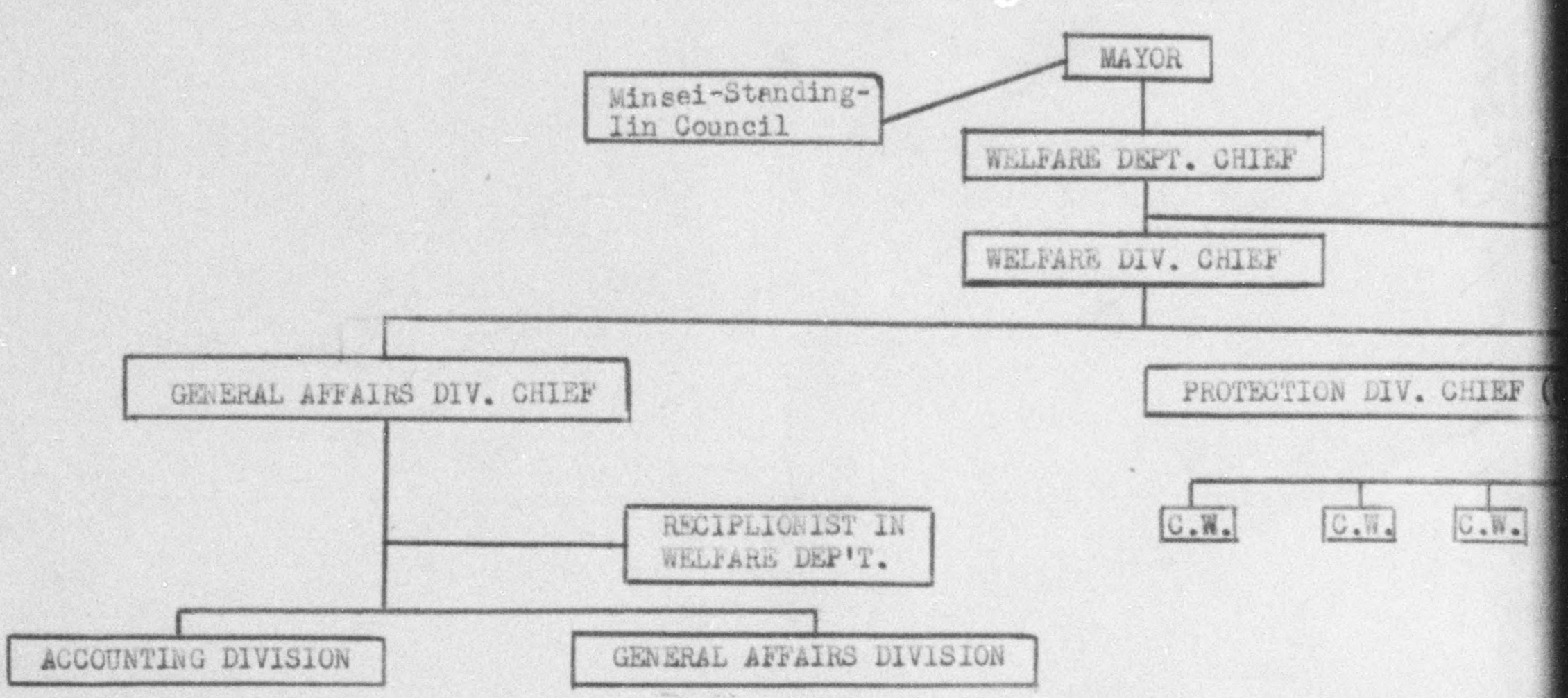

1. Accounts of welfare budget, subsidies & expenditures
2. Preparation of statistics, graphs & monthly reports
3. Recalculation of all DLSL grants
4. Preparation of individual payment list for Accounting Department
5. Statistics & accounts of relief in kind
6. Statistics & accounts of disaster relief

1. Distribution of relief in kind and disaster relief
2. Maintaining record of;
   a. Correspondence - in & out (distribution to related section)
   b. Central file
   c. Instructions
   d. Laws and regulations
   e. List of Minsei-iin
   f. Relief in kinds

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3. Relief in kind - res
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4. Responsibility of ca
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5. Submits monthly stat
   Affairs Division
6. Referral of disabled
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   Cases under
   Cases under

* C.W. - Case-work

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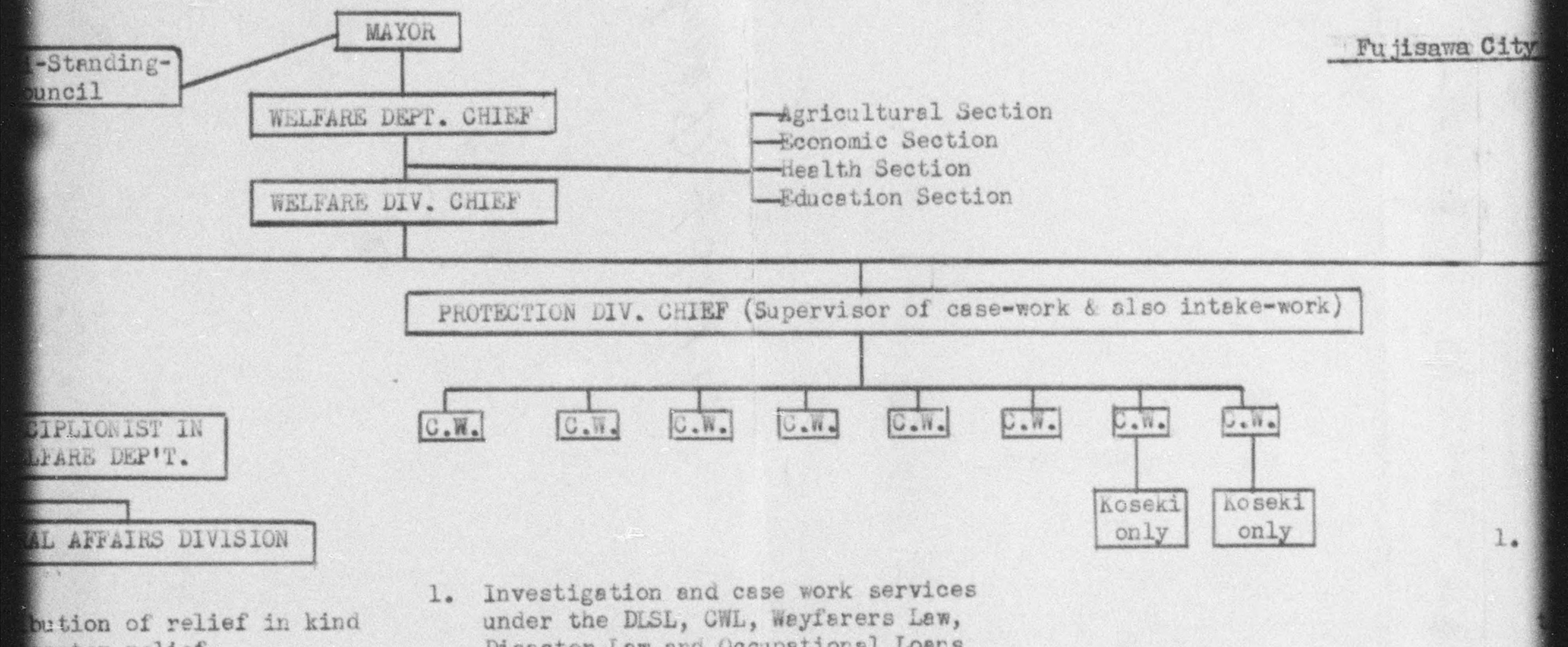
Fujisawa City



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1. Investigation and case work services under the DLSL, CWL, Wayfarers Law, Disaster Law and Occupational Loans
2. Disaster Law - investigation and assistance to those in need during time of disaster
3. Relief in kind - responsibility for selection and submitting lists of needy to General Affairs Section
4. Responsibility of case worker to continue guidance of family-making regular visits and maintaining case record until case is closed
5. Submits monthly statistical report on case load to General Affairs Division
6. Referral of disabled for services under Rehabilitation Law

Cases under DLSL	- 520
Cases under Rehabilitation Law	- 130
Cases under Child Welfare Law	- 10

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Fujisawa City

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Koseki only

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case load to General

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- 520
- 130
- 10

SOCIAL AFFAIRS DIV. CHIEF

INSTITUTION DIV. 1 Person	SOCIAL AFFAIRS DIV. 2 Persons
1. Supervision of municipally operated institutions and determination of community need for; a. Workshops b. Dormitories c. Day nurseries d. Housing Projects e. Orphanages	1. Supervision business matters related to and determination for; a. Playgrounds b. Consumer's cooperatives 2. Disaster Plan

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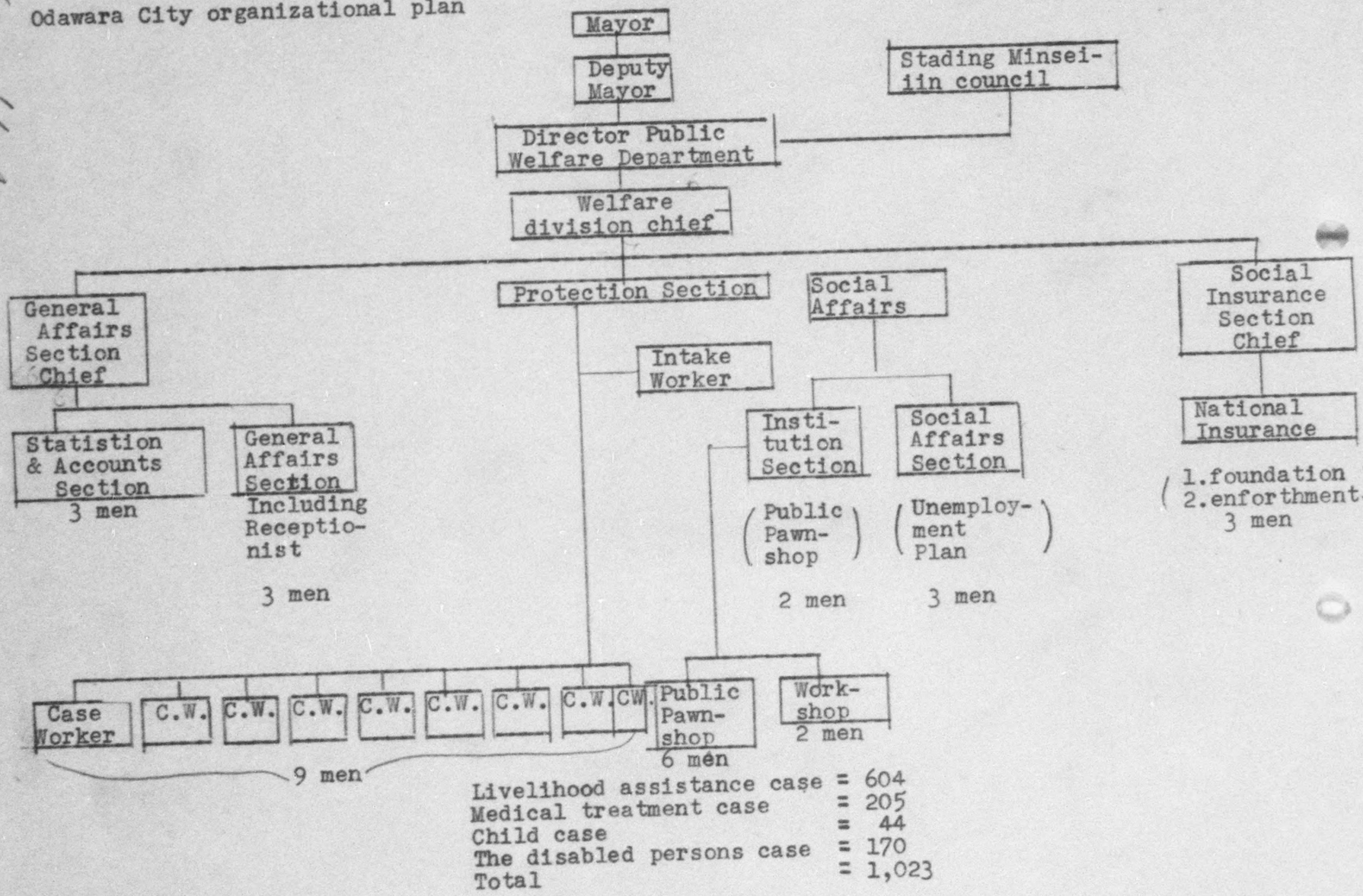
Odawara City organizational plan



Livelihood assistance case = 604
Medical treatment case = 205
Child case = 44
The disabled persons case = 170
Total = 1,023

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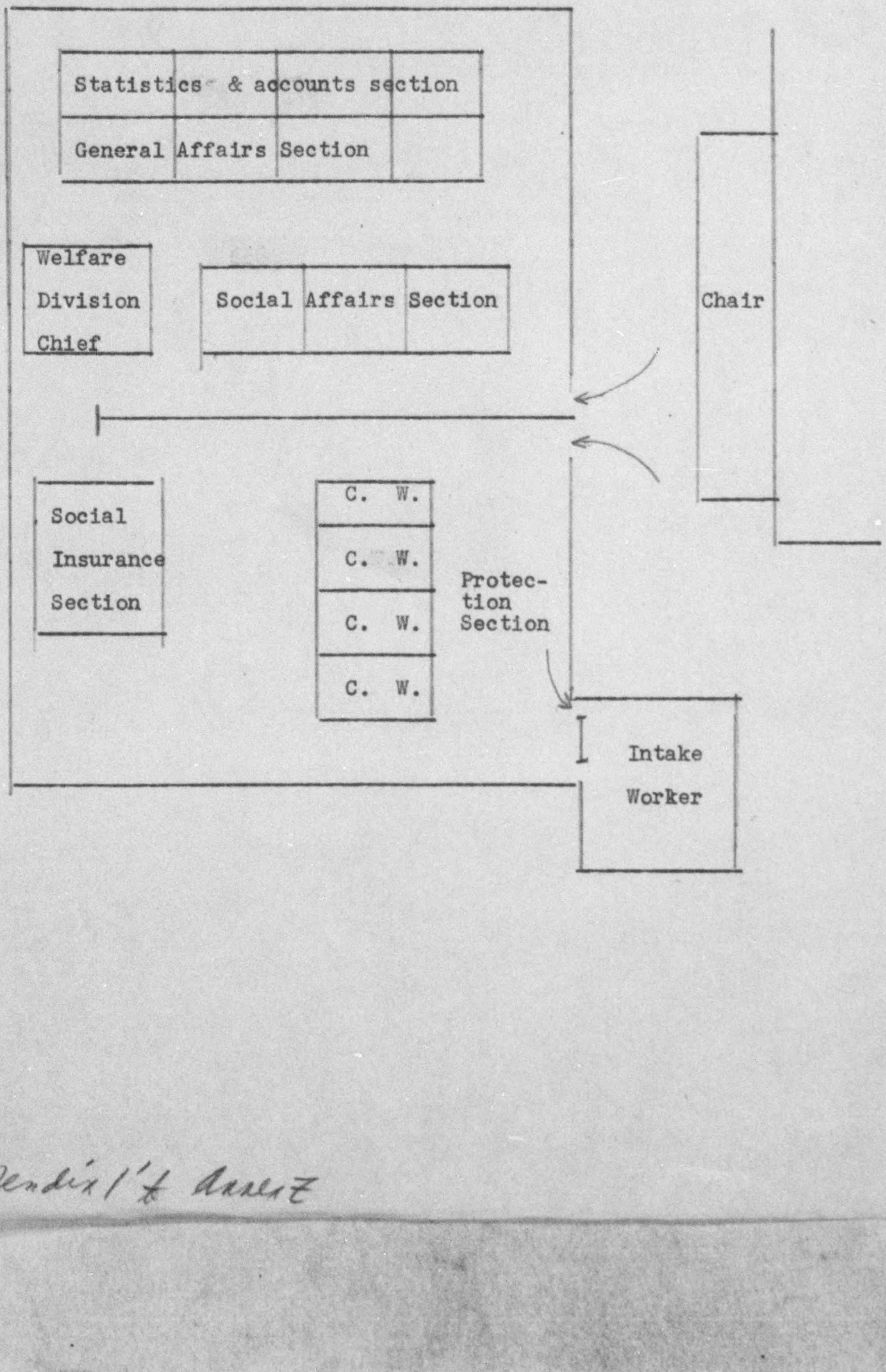
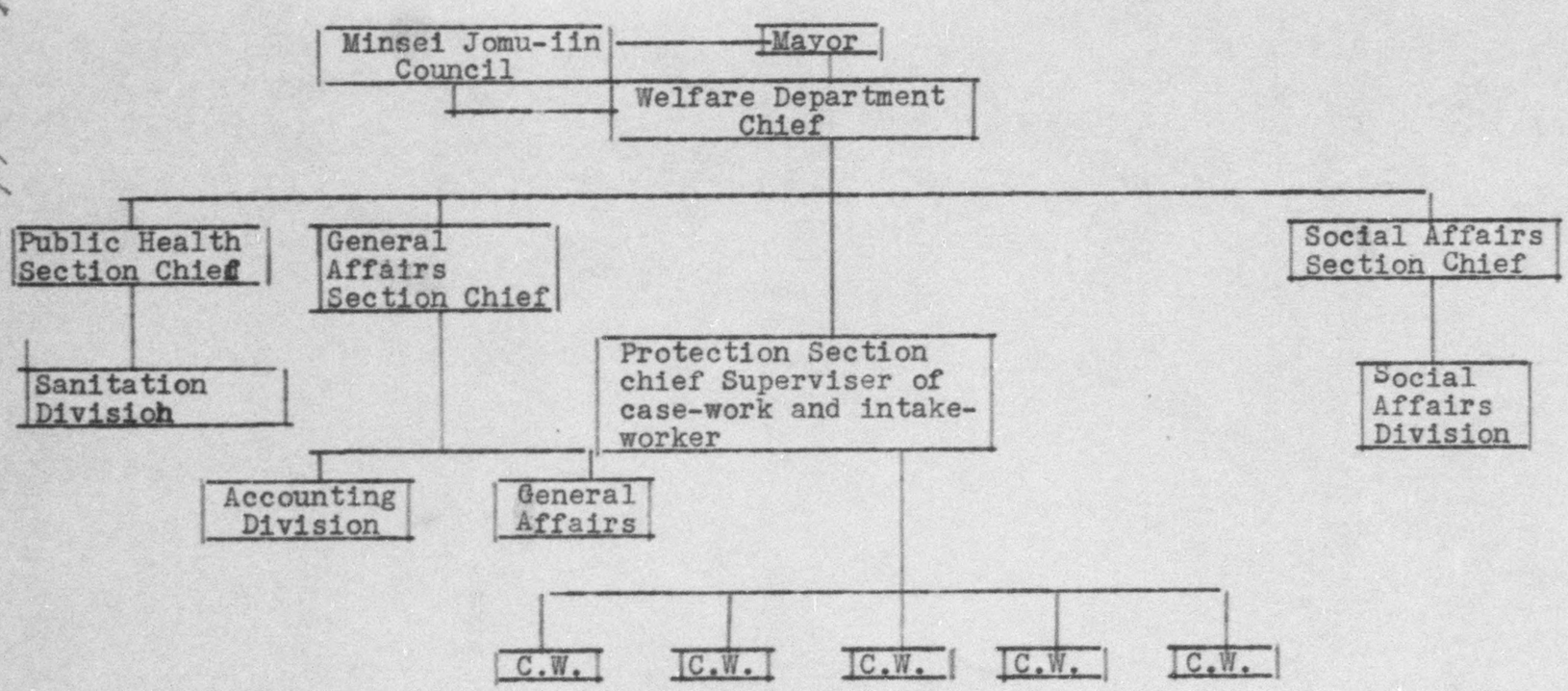
Odawara City Welfare Division Position Plan



Appendix 1 & Annex

Chigasaki City



Case load 400

Annex F, Tab 1

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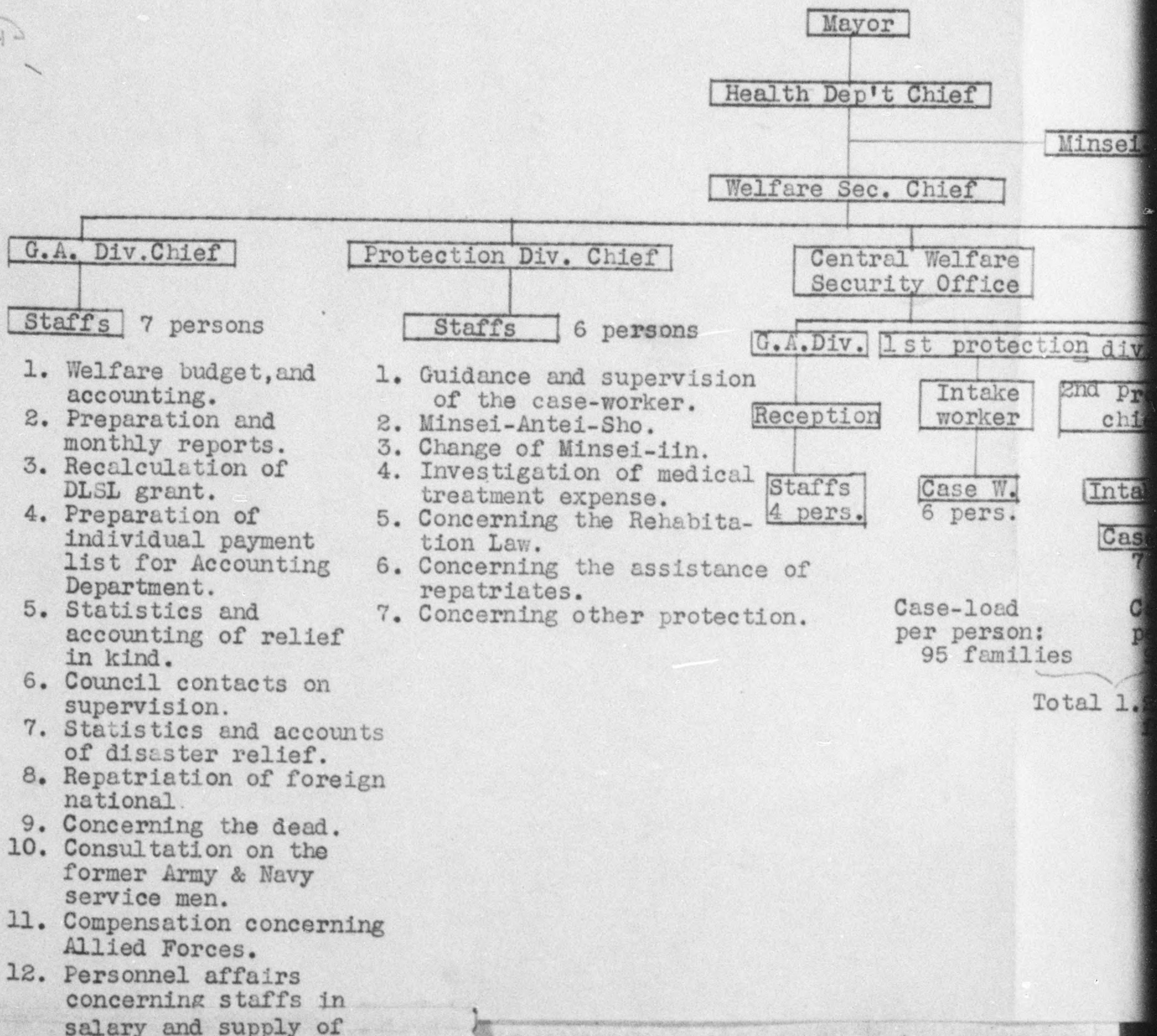
Amala G

Organizational Plan Concerning Welfare Administration in



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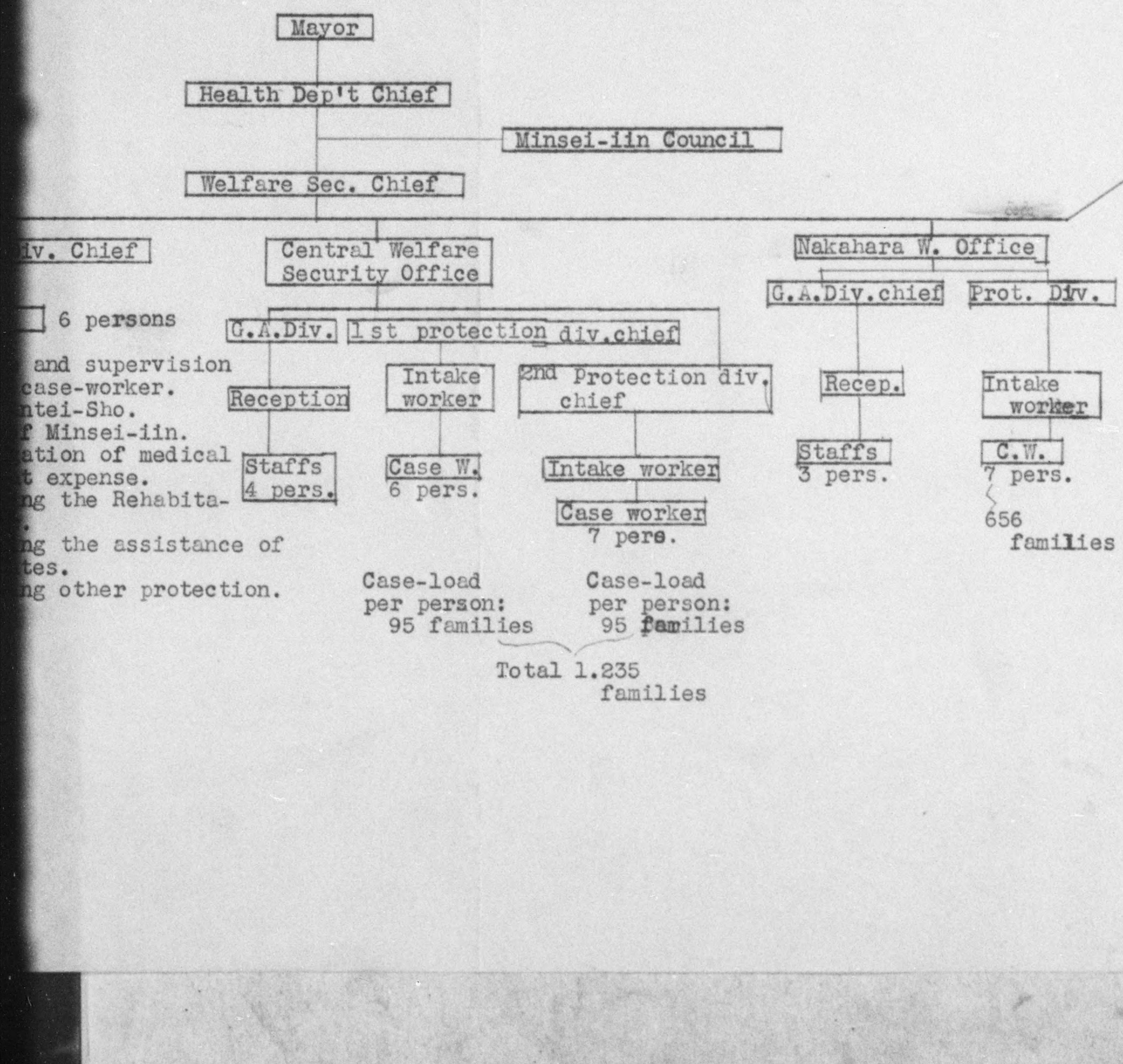
l Plan Concerning Welfare Administration in Kawasaki City



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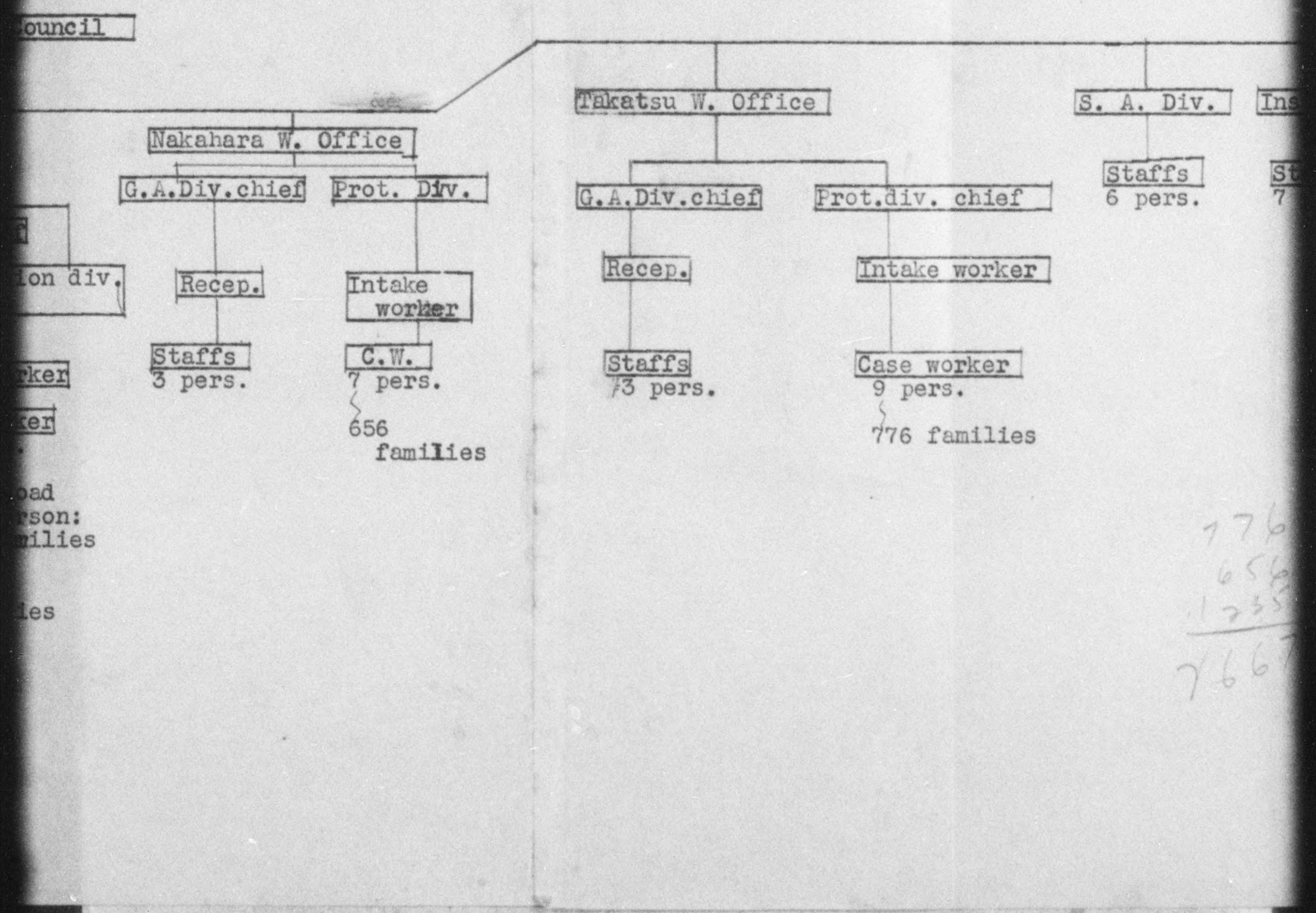
aki City

Population
DCSL



776
656
1355
7667

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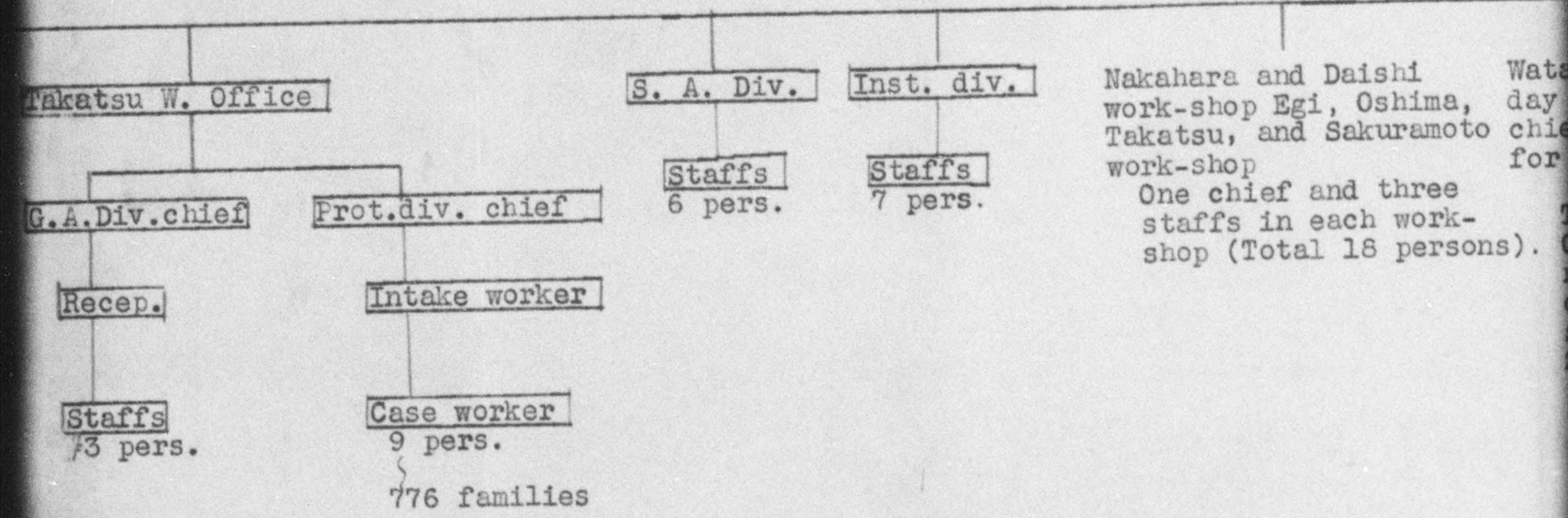
Regulation - 3907015 2
DC&L 2667



776
656
1235
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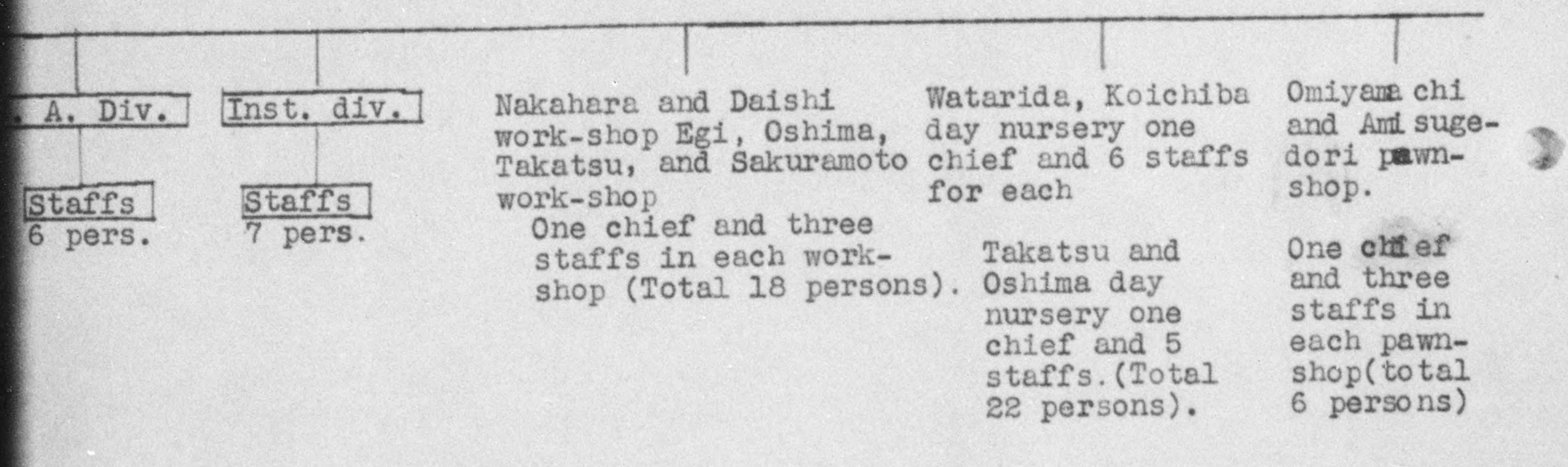
DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

Regulations - 3907152
DL&L 7667



176
656
1285
7667

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

PUBLIC WELFARE SECTION
KANTO CIVIL AFFAIRS REGION
APO 500

AHK/rn

10 April 1950

SUBJECT: Field Trip to Kanagawa Prefecture on 6 April 1950
Conference with Prefectural Welfare Department Officials

TO: William H. James, Chief
Public Welfare Section, KaCAR

1. The undersigned Welfare Officer, Annabelle H. Kent, and Tatsuko Ohara (JN), advisor, conferred with the following Japanese officials;

a. Mr. Sasaki, chief of Welfare Department.

b. Mr. Fujimori, chief of Welfare Section.

c. Mr. Murase, assistant chief of Child Welfare Section.

d. Mr. Yoshimura of Child Welfare Section (attended SCAP and Welfare Ministry in-service training course of October 1949.)

e. Mr. Ueno in charge of Protection in Welfare Section.

f. Mr. Kagami of Welfare Section in charge of Minsei-iin activities.

2. Purpose of this conference.

a. Ascertain implementation and application of Hatsu Sha #72.

b. To ascertain in-service training plans for paid officials, and

c. To arrange to begin an administrative review of Yokohama City's welfare program.

d. To discuss any other problems of concern or interest.

3. The Welfare Ministry instruction Hatsu Sha #72. (see Inclosure 1) was forwarded on 19 November 1949 only to the mayors of Yokohama and Kawasaki cities as these two communities were appointed as designated areas in Kanagawa, where Hatsu Sha #72. was definitely to be applied.

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Both of these offices are partially subsidized by the national government. This instruction has not been brought to the attention of Child Welfare Centers or child welfare officials.

a. In accordance with the Welfare Ministry's request the prefecture reported to them on the progress made under Hatsu Sha #72 (see Inclosure 2).

4. The prefectural officials rationalized their dectsion not to apply Hatsu Sha #72 to other than the above two communities as the basis of;

a. Lack of staff and need for in-service training, and

b. The desire to wait until the Welfare Ministry had allocated to the prefecture the number of case workers which are to be subsidized out of national funds. This allocation is expected this fiscal year.

5. No in-service training director has been appointed in Kanagawa. Each section has one of its persons responsible for planning in-service training in their respective sections. An increase of five staff members to the Welfare Department has been approved in the General Affairs Department budget. Of this five, one is to include the appointment of an in-service training director and the remainder are for field supervisors to do administrative reviews of local welfare offices.

6. Arrangements were made to begin a joint prefectural and KeCAR administrative review of the Yokohama City welfare program on 20 April. This review will start with the Naka-Ku Welfare Office. Basic preparatory material on the city's overall welfare organization and structure, etc., were requested.

ANNABELLE H. KENT

2 Incls
1. Sv Lmt of MI (JI) in PA
2. Rep on handling proced. of PA

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

24 Ko #1181-1

19 November 1949

TO: Mayors,
Yokohama & Kawasaki Cities

FROM: Chief of Welfare Department,
Kanagawa Prefecture

SUBJECT: Service Limit of Minsei-iin (Jido-iin) in Public Assistance

The larger share of the execution of administrative procedures of public assistance (under the Daily Life Security Law and the Child Welfare Law) has been borne up to the present by the Minsei-iin (Jido-iin). Properly, such function in the public assistance should be borne by public agency, namely, prefectural governor of the mayor of city, town or village; and Minsei-iin, who are essentially volunteers, are in the position to assist the public agencies.
We have been instructed to adopt the policy of holding prefectural governor or mayor of city, town or village (including paid officials assisting the governor or mayor) primarily responsible for the administrative procedures of public assistance according to the following outline of administrative procedures, and to gradually shift over to a system in which Minsei-iin will cooperate with the paid officials in so far as it is considered adequate and legally proper.
We have been also instructed to put the practice into effect from 1 December 1949 in the designated cities.

A copy of the administrative procedures in the public assistance and welfare programs from Hatsu-Sha # 72 was attached to the above.

Encl 1

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

24 Ko #1181 16 February 1950

TO: Chief, Social Affairs Bureau,
Ministry of Welfare

FROM: Governor,
Kanagawa Prefecture

Report on Handling Procedures
of Public Assistance

In compliance with Sha-Otsu-Hatsu #20, dated 3 February, we are submitting the following report on the above mentioned procedures in this Prefecture.

1. Practice in the designated cities:

Name of the City	Effective date	Remarks
Yokohama	1 December 1949	Minami & Nishi Wards increased the number of the paid staff by shifting the personnel in the Ward Offices. The number of paid investigators has been increased by 5 (total is 12), and the investigators were stationed in the Ward Offices, 2 each in Minami and Tsurumi and 1 each in the other 8 Wards.
Kawasaki	1 December 1949	In January 1950 the total number of full time paid officials in the Minsei-Jimushos was 20. In February the number was increased to 30, and in March it is going to be increased to 40.

2. In other communities than the designated cities: None

Mil

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C.O

PUBLIC WELFARE SECTION
KANTO CIVIL AFFAIRS REGION
APO 500

EKC/an

29 December 1949
1230

TELEPHONE REPORT
Kanagawa Prefecture

A telephone call from Mr. Sasaki, Welfare Dep't Chief, disclosed the fact that on 27 December it was decided by the Governor and the Kanagawa Prefecture Administration Reformation Council that the Welfare and Social Work Sections of the Prefectural Office would continue to function separately but in the 7 local branch offices these two sections would be abolished and their activities will be carried on by the General Affairs Section.

Mr. Sasaki stated he requested the Governor to step out of the meeting at which time he had a strong and heated discussion with the Governor, Mr. Yoshida, General Affairs Section Chief, Vice Governor Matsumoto and others. The next day Mr. Sasaki was advised by the chief of the General Affairs Section that only the General Affairs, Taxation and Economics Sections would continue to function in the local offices and that the business of the former Welfare and Social Work Sections would be handled by the General Affairs Section, with the proviso that whenever an independent section might be deemed necessary it might be established with the approval of the local branch office chief.

The latest information seems to indicate to Mr. Sasaki that all local offices except Tsukui and Miura are desirous of continuing Welfare and Social Work Sections independently.

There seems to be somewhat of a political element involved, as some of Mr. Sasaki's program weaknesses were pointed out. One of these was the misappropriation of clothing by the Shonan Hospital which is under Welfare jurisdiction. Mr. Sasaki feels that there will be other attacks against his administration of the Welfare program.

It is understood that this information was given to Mr. Borish by Mr. Sasaki at the appreciation party given the 8th Army Welfare Section on 27 December.

E. K. Callow
EDNA K. CALLOW

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C.O.

PUBLIC WELFARE SECTION
KANTO CIVIL AFFAIRS REGION
APO 500

EKC/an

29 December 1949

FIELD REPORT

1. E. K. Callow, N. Koyama and F. Sugi
Conference from 0855 to 1015, 27 December 1949, at Yokohama Kencho Welfare Department Office.

2. Attendants were Messrs. Sasaki, Welfare Dept. Chief; Nakagawa, Demobilization Section Chief; Kawasaki, Child Welfare Section Chief; Nishino, Disaster Div. Chief; and Ueno, Protection Div. Chief.

3. The purpose of the conference was routine in addition to obtaining special information relative to Child Welfare Centers.

4. It was learned that although there are 22 Child Welfare Worker (Jido Fukushi Shi) spaces available, only 21 are employed at present. Two are employed in the Child Welfare Section of the Prefectural Office, one of whom handles the day nursery program and the other the distribution of commodities. Ten are employed in Yokohama City, one being stationed in each Ward. One is employed in Yokosuka and also covers Miura Gun, 1 in Kawasaki, 1 in Fujisawa and Koza Gun, 1 in Kamakura, 1 in Chigasaki and Aiko Gun, 1 in Hiratsuka and Naka Gun and 1 in Odawara, Ashigarakami Gun and Ashigarashimo Gun. The two remaining Child Welfare Workers are employed in the Child Welfare Center. One is a medical doctor and the other a psychologist. All Child Welfare Workers are paid by the prefecture with 50% subsidy from the Welfare Ministry. They are full time employees and have no other employment. They are supervised by the Child Welfare Section and are responsible through the Child Welfare Section to the Welfare Department Chief and to the Governor.

It was learned that Kanagawa Ken received approval from the Welfare Ministry in August 1949 for the erection of 150 houses for repatriates, 80% of the cost to be subsidized by the Ministry. The land is now being surveyed and it is expected that approval will be obtained for an additional 87, all of which are expected to be built prior to April 1950.

5. No problems were presented.

6. No requests for assistance were made by Prefectural Officials.

7. No requests were made by Welfare Officers.

E. K. Callow
EDNA K. CALLOW

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775 013

CO.

FIELD TRIP REPORT

KANAGAWA PREFECTURE

12 December 1949

1. E. K. Callow - N. Koyama - F. Sugi

2. Conference with;

Mr. Susaki, Chief Welfare Dep't
" Kojima
" Kawasaki
" Hara
" Nishima

3. Purpose of visit was routine and specific department functions were discussed.

4. The subject of homeless persons in Kanagawa was discussed at length. A survey made by the Welfare Dep't as of 30 November revealed the fact that there were at that time approximately 413 homeless adults. Many of these, although referred to as homeless persons are actually inmates of the 10 institutions for homeless person now in operation. These people leave the institutions daily in search off odd jobs and it is said that they average 1 day's work out of 3 or 4. The area immediately adjacent to Sakuragicho Station is the favorite congregating place because it is near the piers and also cheap restaurants. Only about 20% of these vagrants are actually Kanagawa residents. Some are Repatriates who have lived for a time with their relatives and have then come to the sight of the 8th Army Hdqtrs, in the hope of finding employment. Kanagawa has negotiated with other prefectures and has tried to rehabilitate these people, but it is claimed that there is a constant influx which replaces the ones that are rehabilitated. Some progress has been made in meeting the problem in the last year. The number according to last year's survey was between 800 and 900. During the past year 2 public and 4 private dormitories were constructed with a capacity of 950. Plans are now in progress for the building of 1 additional public dormitory with a capacity of 300. Those who manage to obtain adequate employment pay rent and board to the dormitories but the others simply come and go at will. The suggestion was made that it might be well to furnish some sort of regular employment for these people, at least enough to pay for their accommodations, but it was said that there is a need for day labor and all are able-bodies and could not be considered for sheltered employment. It is claimed that the chiefs of the dormitories urge the inmates to refrain from participation in crime. No regular schedule for picking up these

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persons is in effect, but at least twice a year the Welfare Dep't in co-operation with the police makes a general round-up. The Welfare Officer explained that the control of these homeless persons would serve a two-fold purpose. It would not only aid in the rehabilitation of these people to a more respectable and dignified status but it would relieve the Welfare Officials of much of the criticism livelled against their accomplishments. The Welfare Officials agreed that this condition has already given them much cause for alarm and the situation had been given much unfavorable publicity by opposition groups which claim there are as many as 3,000 adult vagrants on the streets at all times. It is felt that there are about 40 children at large at the present time, but most of these are run-aways from institutions. Children are usually rounded up in May and August or during special observances such as Juvenile Prevention Week. The Officials claim that the homeless persons problem does not exist anywhere else in the Prefecture outside of Yokohama except for a few in Kawasaki on the way to Tokyo.

Chuo Jido Sodanjo is located across the street from Yokohama Station. It is claimed that its main function is to care for vagrants and orphans, placement of foundlings, supervision of foster care program and finally the rendering of consultation and care for problem juveniles. No referred system through the Child Welfare Worker of the Minsei-iin has been established. Normal children are examined at the request of their parents or schoolteacher, but no examination of entire classes has been made. It is understood that 1 or 2 entire classes have been examined in Yokosuka.

The Child Welfare Deliberative Committee (Jido Fukushi Shingikai) is composed of 20 members. Regular monthly meetings are held on dates determined at each meeting. They are following the prescribed duties.

Child Welfare Institutions (Private) are subsidized by the Prefecture in the amount of approximately ¥ 3,000,000 per month. Average per capita subsidy is ¥ 120 per day including care cost.

Street Girls' Dormitories per capita subsidy is ¥ 35 per day plus ¥ 7,000 per month per inmate for salaries, etc..

Repatriates: Approximately 80,000 persons were repatriated prior to the period when reporting became necessary. 157,268 have reported to Demobilization Section. The total, therefore, returned to Kanagawa as of 13 December 1949 is 237,268. Although the N.S.S.R. states that there remain no others to be repatriated, the Prefecture feels there are approximately 2,400 military persons and 2,100 civilians.

Wounded Former Military Personnel: Some difficulty has been encountered from these wounded persons who present in begging on the streets or other public places, Welfare Officials feel that adequate housing and rehabilitation facilities have been provided for handicapped

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persons inasmuch as Odawara and Hiratsuka have institutions especially for this purpose which are not filled to capacity. City and Gun Officials have been notified previously to prevent these wounded persons from begging.

Welfare Budget for the current year is ¥ 413,720,000.

Water-dwelling population, estimated to be about 504 families (1,542 persons) does not receive any special consideration under the Welfare program. None of these persons were receiving public assistance as of the last survey conducted in August 1949. There is, however, a special school for the children from this community. Should any of the families become needy, they could apply through the nearest Minsei-iin or welfare office.

Inservice Training has been given a considerable amount of thought. Mr. Ryoji Yoshimura has been appointed Director of In-Service Training for Prefecture. Intermittedly one or two day conferences are held for specific groups such as the one for Institution Personnel to be held in Gohra on the 13th and 14th of December. Studies have been made with the various Section Chiefs but no definite program has been worked out. A great deal seems to depend upon the amount of money available for this purpose in the forthcoming budget. Welfare Officials consider conferences with Civil Affairs representatives as In-Service Training. No publications are issued by the Department, but the Minsei-iin Association publishes the Minsei Jiho Monthly.

5. The problem confronting the Welfare Department Chief at present is the fact that the position of Chief of Section is vacant and, unless there is a turn of events, it appears as though the Welfare and Social Work Sections will have to be combined. He feels that there is far too much work involved for one person to handle.

6. No specific requests were made by Welfare Officials.

7. Welfare Officer requested that slightly increased efforts be extended to the homeless persons' program and urged that special attention be given to the persons who are violating the Child Welfare Law by using children to beg on the streets.

Plans were made to make the following prefectural inspections of institutions:

19 Dec.	A.M.	Chuo Jido Sodanjo
	P.M.	Nakazato Jido Gakuen
20 Dec.	A.M.	Higashi Kanagawa (vagrant dormitory)
		Nakamuracho Vagrant Dormitory
	P.M.	Wakakame Ryo - St. G. Dorm.
		Mitsumi Ryo - "

E. V. Fallon

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FIELD TRIP REPORT

KANAGAWA PREFECTURE 5 December 1949

1. Persons:

Edna K. Callow - Noboru Koyama - Fusaji Sugi

2. Conference held with Welfare Officials:

Mr. Keiichi Sasaki, chief, Welfare Dep't
Mr. T. Nishima, Deputy Chief
Mr. M. Kojima, chief, Social Work Section
Mr. O. Kawasaki, chief, Children's Section

3. Purpose:

Initial contact with Welfare Officials. Orientation relative to general functional pattern of prefectural activities.

4. Summary of conference:

The geographical and political aspects of the Prefecture were discussed. It was learned that the Prefecture is composed of 8 Cities with 10 Wards and 7 Gun with 33 Towns and 75 Villages. The Governor, Prefectural and Local Assemblymen (60 each) the City Mayors, the Education Board Committee (7) and the Public Security Committee (3) are the only officials elected by popular vote. Local Autonomy is recognized at the city level but the Gun level is operated through Prefectural Branch Offices (Chiho Jimusho), the chiefs of which directly represent the Governor in all matters except Health and Construction.

The Prefectural Government body is composed of 10 Departments; General Affairs, Welfare, Labor, Health, Agriculture & Forestry, Economic, Farmland, Engineering, Construction and Liaison & Co-ordination.

The Welfare Department is composed of 5 Sections: Welfare, Social Work, Child Welfare, Insurance and Demobilization. The Sections have 19 sub-ordinate Divisions. There are 226 persons actually employed within the Welfare Department, 19 Child Welfare Workers and 59 outside employees, making a total of 304 employees. The highest are Second-class employees. It was stated by the Chief of the Welfare Department that the only time Welfare is ever given first consideration is at the time of a personnel reduction.

There are 115 Social Work Institutions and 141 Child Welfare Institutions, totalling 256 institutions, both public and private, under

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Welfare supervision which render service to approximately 52,000 persons.

There are 53 Minsei-iin Jimusho, 26 of which are subsidized by the Welfare Ministry. In all other communities the welfare functions are handled by the local office clerks usually in addition to other designated responsibilities. There are 2,595 Minsei-iin, 306 (11%) of whom are women.

26 ?

5. Problems:

No problems were presented.

6. Requests by Welfare Officials:

No specific requests.

7. Requests by Welfare Officer:

No specific requests.

Edna K. Callow
Edna K. Callow
Report submitted 10 Dec. 49

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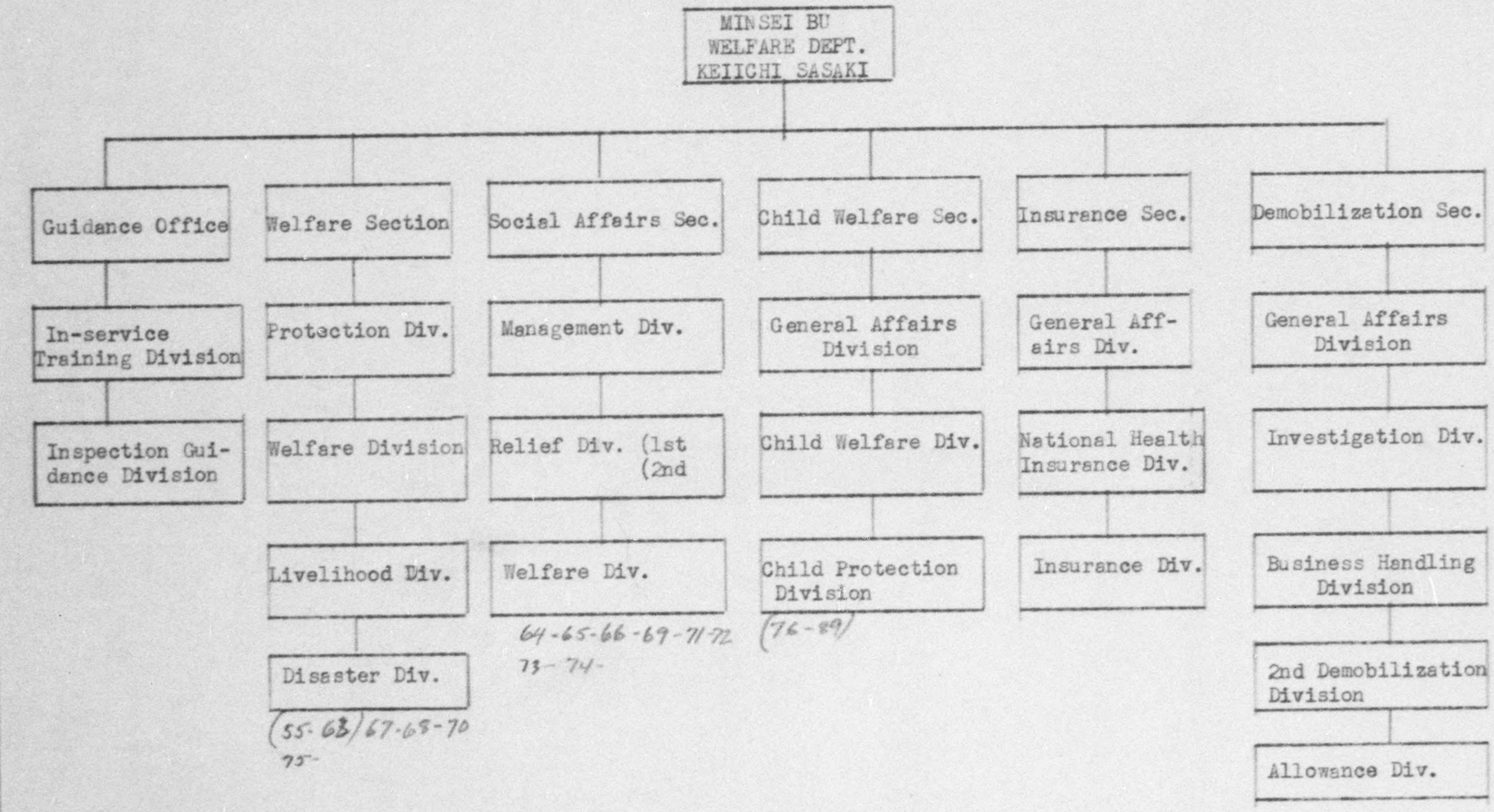
Kanagawa Prefecture Welfare Department Functions



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Obana/rn

Kanagawa Prefecture Welfare Department Functions

Welfare Department

- Guidance Office
  - In-service Training Division.
    - Arrangement of In-service Training Meetings.
  - Inspection Guidance Division.
    - DLSL Art. 23 Business inspection.

- Welfare Section
  - Protection Division.
    - DLSL work
  - Welfare Division
    - Minsei-iin work.
  - Livelihood Division.
    - Consumers Coop. work
  - Disaster Division.
    - Disaster Relief Law.
    - General Affairs of this section.

- Social Affairs Section
  - Management Division.
    - Repatriates housing
  - Relief Division:
    - 1st Relief: General Affairs of this section
      Repatriates occupation fund
    - 2nd Relief: DLSL institutions.
  - Welfare Division.
    - Disabled Persons Law
    - Work shop
    - Public pawnshops.

Child Welfare Section

- General Affairs Division.
  - General Affairs of this section
  - Personnel
  - Budget
  - Entrust expenditures.

- Welfare Division.
  - Youth and juvenile problem.
  - Institution.
  - Guidance of Juvenile Training School
  - Foster system.
  - Distribution of UNICEF clothing.

- Child Protection Division.
  - Boshi Ryo
  - Day Nursery

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UNICEF Day Nursery lunches.
Widows.
Paper theaters.
Children's institution permits, and in-service training of workers.
General introduction of child welfare.

o Insurance Section
General Affairs Division.
General affairs.
National Health Insurance Division. (Prefectural employees)
Health Insurance Division. (National employees)

o Demobilization Section
General Affairs Division.
General affairs
Investigation Division.
Investigation of non-demobilized army personnel.
Business Handling Division.
Notices of war dead
Delivery of ashes.
2nd Demobilization Division.

Allowance Division.
Non-demobilized care taking allowance payment.

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Shizuoka he receive?

No. 55 What kind of aid did ^

No. 56 2,344 < 1,229 ~~Total~~

Tochigi

No. 56 1,289 < 646 ~~Total~~

Yamanashi

No. 56 35,767 < 20,061 ~~Total~~

831 < 477 ~~Total~~

√Kanagawa

No. 55 14,522 or 14,530?

14,600 or 14,608?

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Y. N.

Shizuoka

No. 55 What has caused such a remarkable decrease in cash grant ?

" What kind of aid did the person entered in the 4th line receive ?

No. 56 Why 2,344 < 1,229 × 2 ?

No. 57 If the ~~cash grant in the~~ column (8) in the form accurately corresponds to the column D of the (statistics, ~~for~~ December) change in the total cash grant will be as follows:

Dec., '50		Jan., '51
8,531,712 yen	→	972,750 yen

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On the
results I don't understand
and [redacted] the mistakes which caught
my eye.

Chiba

		number of cases		actual number	
No. 56	Why	1,039	>	900	?
		total number of cases		actual number	
		43,068	<	27,221 × 2	?

Ibaraki

No. 55 Which is correct, 7,820 or 9,820?

	total number of cases		actual number
No. 56	64,411	<	34,030 × 2

Saitama

No. 56 #3 2,937 < 1,622 × 2

No. 57 68 or 71 ?

0—0—0 or 7—1,845—2 ?

1,436 or 1,439 ?

Very careless in entry.

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Chiba, Gumma, Ibaraki, Nagano, Saitama,
Shizuoka, Tochigi, Yamanashi, Kanagawa

No. 55 What has caused such a remarkable decrease in non-institutional cash grant under DLSL in every prefecture?

Gumma

No. 56 66,456 or 67,056?

2,383 or 2,398?