

775 013

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AGMOPW 1st Ind
SUBJECT: Special Report: Policy Regarding Demonstration of Improved
Practices in Welfare Administration (20 Sep 49)

Headquarters Eighth Army, APO 343

TO: Supreme Commander for the Allied Powers, APO 500
(ATTN: Public Health & Welfare Section)

1. This headquarters concurs with the general tenor of the recommendations for material to be included in a Welfare Ministry statement of policy on the development of demonstration projects in local welfare agencies.

2. Where a possibility of conflict exists between the present minsei-
iin law and the recommendations (for example, between Art 14 and para-
graph 7b of basic communication) and a local authority might become subject
to legal challenge, it is recommended that the Ministry's statement include
an interpretative comment in order to obviate such action. The law does
not state, in point, that local authority must utilize minsei-
iin in any capacity. Paragraph 2, Article 17, in official translation, appears
permissive. Paragraph 1 of the same article may be construed as giving
the governor authority to limit minsei-
iin activities.

3. In connection with paragraph 7e of basic communication, this
headquarters includes the first part in concurrence but not the second,
which would permit the minsei-
iin to continue maintaining close relation-
ship with public assistance cases after paid officials had assumed
responsibility. This would result in duplicatory activity, be confusing
and possibly damaging to the client, and would preclude making the
necessary sharp distinction in case responsibility.

FOR THE COMMANDING GENERAL:

1 Incl
n/c

J. A. O'BRIEN
CWO USA
Asst Adj Gen

7. b. That the Mayor, or the Governor in the instance of the Child
Welfare program, may look to paid workers for the performance of all
investigations and case work services incident to the welfare program for
which the Welfare Department is responsible.

e. That the Minsei-
iin will be expected to continue to refer
cases to the Welfare Department for assistance for which the Minsei-
iin believes the Department is responsible and, that, although not requested
to do so by the Mayor, or the Governor in the instance of the Child Welfare
program, the Minsei-
iin will not be prohibited from maintaining close re-
lationship with public assistance and child welfare cases.

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Ltr. Hqs. Kanto Civil Affairs Team, subj: Special Report: Policy
Regarding Demonstration of Improved Practices in Welfare Administration

AG 091.4 (20 Sep 49)PH 2d Ind

GENERAL HEADQUARTERS, SUPREME COMMANDER FOR THE ALLIED POWERS, APO 500
15 Nov 49

TO: Commanding General, Eighth Army, APO 343

1. Basic report and Eighth Army indorsement acknowledged.
2. Action bearing on subject report has been taken by the Welfare Ministry, upon advice of the General Headquarters, SCAP, Sha Otsu Hatsu #322, dated 10 October 1949 which concerns authorization for prefectures to carry on experimentation in administration of the welfare programs. Civil Affairs Teams were informed of the Ministry Directive by Public Health and Welfare Bulletin No. 141 dated 1 - 15 October 1949. Ministry Directive, Hatsu Sha #72, dated 31 October 1949 defining restrictions to be placed on the use of Minsei-ifu in the Public Assistance and Child Welfare programs, also is related to, and offers solutions for the problems presented in subject report.
3. It is contemplated that in the near future a series of model demonstrations will be undertaken in selected cities throughout Japan in which, under the surveillance of the Civil Affairs Welfare Sections, improved practices and techniques in welfare administration and case work services can be developed and demonstrated. On the basis of these model demonstrations, it is hoped that an experience can be developed by which the Ministry and the Prefectures can be guided in establishing uniform procedures and policies to be employed generally throughout Japan. Such an undertaking has been discussed with the Welfare Ministry, and it has agreed to attempt to secure the cooperation of the several governors and prefectural and city welfare authorities whose full assistance and support will be necessary if the projects are to be fully effective and their results finally acceptable to the Japanese.

BY COMMAND OF GENERAL MacARTHUR:

1 Incl
n/c

C. D. CONLEY
Major, AGD
Asst Adj Gen

775 013

AGMGPW 091 (JAPAN) 1st Ind
SUBJECT: Vagrant Children (28 Oct 49)

Headquarters Eighth Army, APO 343

TO: Supreme Commander for the Allied Powers, APO 500
(ATTN: Public Health & Welfare Section)

1. The problem of vagrant children does not appear to be as serious as it has been in the past. As pointed up in basic communication, however, most of the children who continue in this status are those with whom present methods have proved ineffectual.

2. This headquarters recommends the following as palliative measures:

a. Establishment of a system of continuous referral in place of the "round-up" system now being used. Actually this only means that responsible individuals will exert their authority continuously rather than during only designated hours.

b. When children are known to have records of repeated run-aways, placement should be made in institutions of moderate restraint.

c. Enforcement of the Child Welfare Law. Article 34 of the Law as amended by the Bill for Partial Revision of Child Welfare Law (Law No. 211, 15 Jun 49) provides authority for action against the oya-bun (bosses) whose control of gangs of children is notorious.

d. Establishment of a system for exchange among prefectures of information pertaining to such children and provision for return to parents or relatives when feasible.

3. As with vagrant adults, this problem is national in scope. Metropolitan areas such as Tokyo, Nagoya, Osaka, Kobe and Fukuoka are able to cope with the problem only with national assistance.

FOR THE COMMANDING GENERAL:

J. A. O'BRIEN
CWO USA
Asst Adj Gen

Ltr. Hqs. Tokyo Civil Affairs Team, subj: Vagrant Children, 28 Oct 49

AG 091.4 (28 Oct 49)PH 2d Ind

GENERAL HEADQUARTERS, SUPREME COMMANDER FOR THE ALLIED POWERS, APO 500
5 Dec 49

TO: Commanding General, Eighth Army, APO 343

1. Recommendations proposed in basic communication and indorsement have been discussed with the Children's Bureau officials concerned.

2. Continuous referral is now practiced in several centers, successful operation usually depending on the degree to which police and child welfare personnel cooperate.

3. Child Welfare Centers and institutions have now been authorized to set up mild restrictive measures in order to offer better control over "absconders".

4. An attempt was made this year by the Children's Bureau to secure funds for inter-prefecture travel to return children to legal residence, however, they were not successful. The Bureau will encourage exchange of information and will propose methods by which such exchange of information and return of children can be accomplished.

5. Enforcement of Article 34 of the Child Welfare Law as amended (para 2c 1st Ind) is a matter for local authority. Welfare Officers should, through Team Legal Officers, encourage procurators and law enforcement agencies to carry out the intent of the law.

BY COMMAND OF GENERAL MacARTHUR:

C. D. CONLEY
Major, AGD
Asst Adj Gen

AGHQFW 091.4

3d Ind

12 Dec 1949

Headquarters Eighth Army, APO 343

TO: Chief, Kanto Civil Affairs Region, APO 201
(ATTN: Public Welfare Officer)

J. A. O'B

CHILD WELFARE CENTERS - LOCATION & PERSONNEL

PREFECTURE	CENTRAL CENTER	LOCATION	STAFF		SUB-CENTER	LOCATION	STAFF	
			CAP.	NO.			CAP.	NO.
CHIBA	Chiba Pref. Central C W Center	Chiba City	7	9	Chiba Pref. Ichikawa C W C	Ichikawa City	4	4
GUAMA	Prof. C W Center	Maebashi C	9	9				
IBARAKI	Prof. C W Center	Mito City	11	12				
SAITAMA	Prof. C W Center	Urawa City	11	7	Prof. Kumagaya C W Center	Kumagaya C	6	5
SHIZUOKA	Shizuoka C W C	Shizuoka C	16	15	Hemematsu CWC Numazu CWC	Hemematsu C Numazu C	6 6	3 4
TOCHIGI	Prof. C W Center	Utsunomiya C	13	11				
YAMANASHI	Prof. C W Center	Kofu City	7	7				
KANAGAWA	Prof. C W Center	<i>Yokohama City</i>	19	16	<i>Yokohama C.W.C. Kurasaki CWC</i>	<i>Yokohama Mus off Kaw. City</i>	4 4	4 <i>3 staff at Chuo.</i>
NAGANO								
TKYO-TO								

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