GHQ/SCAP Records(RG 331)
Description of contents

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(2) Folder title/number: (16)
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(3) Date: May 1947 - Dec. 1947

(4) Subject:

Classification	Type of record
021	c, d, m

(5) Item description and comment:

(6) Reproduction: (Yes) No

(7) Film no. Sheet no.

The Advisory Committee for the Development of Hokkaido

II

1. Matters concerning the development of Hokkaido were in the past under the jurisdiction of the General Affairs Section, Local Bureau, Ministry of Home Affairs, and comprised:

(1) Coordinated general guidance and supervision of public works covering the fundamental facilities for the development of Hokkaido, such as roads, rivers, ports and harbours, land improvement, etc., and undertakings for the development of agriculture, forestry, fishery, and industry and experimental work connected therewith.

(2) Compilation of budgets for the items mentioned in par.(1) on the basis of original draft estimates submitted by the Hokkaido Government.

In regard to take relationship of the Home Ministry to other Ministries, the Local Bureau of the Home Ministry used to exercise coordinated general supervision concerning the development of Hokkaido, and other Bureaus of the Home Ministry as well as other Ministries carried out, on negative lines, technical guidance in the undertakings referred to above.

2. Upon the enforcement of the new Constitution on May 1 this year, matters concerning the development of Hokkaido which had higherto been under the jurisdiction of the Home Ministry were divided and transferred to other Ministries as follows:-

To the Home Ministry - matters concerning roads and rivers still retained.

To the Ministry of Agriculture and Forestry - matters concerning colonization, agriculture and marine industries and forestry.

To the Ministry of Commerce and Industry - matters concerning the development of commerce and industry as well as those concerning investigations of subterranean resources.

No change was made in the field of railway and communications

5

enterprises, etc. which have been and are still directly administered by the Ministry involved.

3. However, since Hokkaido is still on the way of its development, it is important to conduct in a coodinated manner undertakings for the fundamental facilities for the development of various kinds of industry, such as roads, rivers, ports and harbours, land improvement, etc. If each of the Ministries were to conduct the development of resources, reclamation of land and incidental undertakings piecemeal according to its own view-point, there is fear that such procedure will cause the loss of a "proper balance" between the undertakings themselves and thus upset the plan. Consequently, if various industries fail to maintain a "proper balance", their healthy development can hardly be expected; thus, it is most important to give careful thought to the question of making plans for the promotion and development of each and all of the industries concerned and to put them into execution in the most economical and effective way. In a transitional period like the present when matters relating to development were divided and turned over to various Ministries, it is particularly imperative to maintain liaison and coordination in enforcing the matters under the respective jurisdiction of the Ministries involved. The Advisory Committee for the Development of Hokkaido is to be set up for the very purpose of attaining the objective just referred to, and is merely an advisoryorgan for mintainigg liaison and coordination between the Ministries involved. For this reason it is intended that the members of the committee comprise Vice-Minister of the Ministries involved, the Hokkaido Governor, who is an executive agency, and the Chairman of the Hokkaido Assembly, who, by maintaining liaison and coordination for matters relating to the development of Hokkaido, will contribute to the harmonious conduct of various develop-

ment undertakings.

For example, by reviewing the colonization work for the fiscal year 1947/8, it is found that, as the colonization plan has not matched with the road construction and land improvement works which provide the fundamental facilities, a very serious hitch has occurred in the colonization plan. It is therefore intended that, in order to remove such defect, this committee is to hold consultations on the development plans submitted by the Hokkaido Government to the Ministries involved and the draft budgets compiled by the various Ministries on the basis of the original draft estimates, so that some well-balanced plans and budgets may be prepared as the outcome of such consultations.

4. (1) The Resources Committee is an organ for conducting technical r research and deliberation concerning the formulation of plans for the coordinated and integrated utilization of resources, and is not an executive organ for the development of resources.

(2) The Advisory Committee for the Development of Hokkaido is an organ for maintaining liaison and coordination in order to prevent the various undertakings under the juriadiction of the different Ministries form being conducted piecemeal without proper coordination and integration.

(3) Consequently, the members of the Advisory Committee for the Development of Hokkaido are to be Vice-Ministers of the Ministries involved, the Hokkaido Governor and the Chairman of the Hokkaido Assembly, while the anticipated members of the Resources Committee are persons of an entirely different character.

(4) Since the Resources Committee is a research and deliberating organ for the coordinated utilization of resources, it cannot be

expected to maintain liaison for the actual conduct of the undertakings under the respective jurisdiction of the Ministries involved.

III

Cabinet Order No.

Government Organization regarding the Advisory Committee for coordinating the Development of Hokkaido.

Article 1. The Advisory Committee for Coordinating the Development of Hokkaido shall, under the supervision of the Prime Minister, conduct consultations of Important matters concerning the development of Hokkaido, and carry out coordination of business related thereto between appropriate agencies of government.

The Committee may make proposals in regard to the matters mentioned in the preceding paragraph to appropriate agencies of government.

Article 2. The Committee shall be composed of a chairman and member not more than ten in number.

Article 3. The chairman of the Committee shall be the Director General of the Cabinet Secretariat.

The members of the Committee shall be the following:

1. The vice-ministers or officials coresponding to them, of the Economic Stabilization Board, the Ministries of Finance, of Agriculture and Forestry, of Transportation and of Commerce and Industry, and the government officds responsible for civil engineering construction, and for the development of Hokkaido.

Not more than eight in numbef.

2. The Governor of Hokkaido

3. The Chairman of the Hokkaido Assembly.

The members under item 1 of the preceding paragraph shall be appointed by the Prime Minister.

Article 4. If it is necessary for conduction consultations on special matters, the Committee may, have Technical Consultant.

16

Technical consultant shall be appointed by the Prime Minister from among persons of learning and experience.

Article 5. The chairman shall preside over the affairs of the Committee.

Article 6. The Committee shall have Executive Secretaries. The Executive Secretaries shall be appointed by the Prime Minister.

The Executive Secretaries shall regulate general affairs of the Committee under the direction of their superiors.

Article 7. The Committee shall have Clerks. The Clerks shall be appointed by the Prime Minister.

The Clerks shall engage in general affairs of the Committee under the direction of their superiors.

Supplementary Provision

This Cabinet Order shall come into force from the day of its promulgation. Signed by the Prime Minister.

Reason

The establishment of the Committee is deemed necessary for the purpose of conducting consultations of important matters regarding the development of Hokkaido and carrying out coordination of business related thereto between appropriate agencies of government.

Recd GS
15 March 48
from Adm Res Bur

I

The Advisory Committee for the Development of Hokkaido

1. At the time of compiling the budget for the fiscal year of 1947, in view of the importance of the development of Hokkaido, the Japanese Government decided upon the establishment of the Hokkaido Development Board to deal with the following matters:-

   (1) Colonization and other works for the development of State-owned undeveloped land.

   (2) Works for the improvement of land.

   (3) Management and guidance of agriculture in cold regions.

   (4) Improvement of rivers and canals, construction and improvement of roads, ports and harbors (including fishing ports and anchorages).

   (5) Surveys and the development of subterranean resources, (except matters relating to coal-mining).

   (6) Affairs concerning colonization.

2. Upon contacting with Dr. Peake, Chief of Governmental Powers Division, G.S., and Mr. Brown of Natural Resources Section in regard to the above program, the Administrative Research Bureau was informed that the proposed shheme could not be approved inasmuch as it aimed at splitting the authority for the development of Hokkaido and other parts of Japan between the projected Hokkaido Development Board and the Ministry of Agriculture and Forestry, and that the whole development work, including that of Hokkaido, should be handled exclusively by the Minister of Agriculture and Forestry.

3. Protracted negotiations then ensued between the Japanese authorities in chage of the matters and the interested officials of GHQ, culminating in the request of the latter to transfer the pertinent administration and its budget to the Ministry of Agriculture and

(4)

Forestry, since they could not see their way to agree to the establishment of a specific agency, such as the projected Hokkaido Development Board, specially for Hokkaido as being different from other prefectures in Japan. It was, however, pointed out that, as it was necessary to formulate programs for the development of Hokkaido from a coordinated view-point, there was no objection on the part of GHQ to set up a committee composed of the Hokkaido Governor and Vice-Ministers of the pertinent Vice-Ministers for the purpose of coordinating and integrating the formation of programs and their execution by the various Ministries involved.

4. Thus, the administration related to the development of Hokkaido and its budget were transferred to the Ministries involved, while, at the same time, it was decided to set up a committee for the purpose of coodination and integration, the relative regulation, for the organization of the committee referred to being drawn up and presented to Mr. McLean. Further negotiations ensued since August with the interested offials of GHQ, and the concurrence of Natural Resources Section(Mr. Ritchie) was finally obtained in October.

5. Subsequently, the question of the Resources Committee cropped up, and doubt then arose in Natural Resources Section as to the relationship between the Resources Committee and the projected Committee, whereby the concurrence for the latter's establisment was concelled, resulting in the deadlock of the whole question.

6. The Advisory Committee for the Development of Hokkaido is entirely separate and distinct from the Resources Committee and there is no overlapping of authority between the two. This may be evident from the explanations given in the attached Memo.

7. A final form for the organization of the Advisory Committee for the Development of Hokkaido is given in the attached.

8. As there are a large number of matters requiring immediate liaison and consultation between the Ministries involved in connection with the compilation of budgets for the development of Hokkaido, an early solution of this case is earnestly requested.

GENERAL HEADQUARTERS
FAR EAST COMMAND

CHECK SHEET

HGS/RHD/TER/sig

(Do not remove from attached sheets)

File No: NR 310 (17 DEC 1947)A Subject: Proposed Advisory Committee for Coordinating the Development of Hokkaido.

Note No.	From: NR/A To: GS Date: 17 DEC 1947
1	1. Reference is made to: a. Proposed cabinet order, subj, "Government Committee for Coordinating the Development of Hokkaido", not dtd, attached as incl 1. b. Conversations on this subject on 12 Dec 47 between Mr J. K. McLain, GS, and Mr T. E. Ritchie, NR. 2. Personnel in NR have held several conferences with Japanese officials on the proposed establishment of a Hokkaido Development Committee. Japanese agencies represented in the discussions have included the Economic Stabilization Board, Administrative Research Bureau, and the Ministry of Agriculture and Forestry. The principal functions proposed for the committee are planning and managing land reclamation, and land improvement in Hokkaido. No functions have been specified for the proposed committee that are not already provided for by existing government agencies. The Japanese Resources Committee, the Economic Stabilization Board, the Hokkaido Prefectural Government, the Ministry of Agriculture and Forestry, and other ministries and agencies appear to have authority and responsibilities that make the formation of the proposed Hokkaido Development Board inadvisable. In addition, political considerations possibly have been largely responsible for the Japanese proposal. It is not understood why a committee of this sort, completely independent of the Resources Committee of the Economic Stabilization Board should be insisted upon by the Japanese at this time. 3. NR does not favorably consider the proposed cabinet order to establish an advisory committee for coordinating the development of Hokkaido. 1 Incl Proposed Cabinet Order as in Par 1a above. H. G. S.

11 March 1948

By telephone conversation on this date between Capt. Diamantes and Mr. T. E. Ritchie it was agreed to drop this entire matter. Mr. Ritchie asked that he be informed if any change in the situation came about. In conclusion Mr. Ritchie was informed that GS is not pushing this Cabinet Order.

TD

(1)

RGS/RUD/TER/slg

NR 310 (17 DEC 1947

Proposed Advisory Committee for Coordinating the Development of Hokkaido.

NR/A

GS

17 DEC 1947

1

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1 Incl
Proposed Cabinet Order as in Par 1a above.

COPY

Cabinet Order 1/ No.

Government Organization regarding the Advisory Committee for Coordinating the Development of Hokkaido.

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The Committee may make proposals in regard to the matters mentioned in the preceding paragraph to appropriate agencies of government.

Article 2. The Committee shall be composed of a chairman and members not more than ten in number.

Article 3. The chairman of the Committee shall be the Director General of the Cabinet Secretariat.

The members of the Committee shall be the following:

1. The vice-ministers or officials corresponding to them, of the Economic Stabilization Board, the Ministries of Finance, of Agriculture and Forestry, of Transportation and of Commerce and Industry, and the government offices responsible for civil engineering construction, and for the development of Hokkaido.

Not more than eight in number.

1/ Delivered on 12 Dec 1947 by Mr J. K. McLain GS, to Mr T. E. Ritchie NR/A.

COPY

Encl 1

00 COPY 80

2. The Governor of Hokkaido.

3. The Chairman of the Hokkaido Assembly.

The members under item 1 of the preceding paragraph shall be appointed by the Prime Minister.

Article 4. If it is necessary for conduction consultation on special matters, the Committee may have Technical Consultant.

Technical consultant shall be appointed by the Prime Minister from among persons of learning and experience.

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Supplementary Provision

This Cabinet Order shall come into force from the day of its promulgation. Signed by the Prime Minister.

Reason

The establishment of the Committee is deemed necessary for the purpose of conducting consultations of important matters regarding the development of Hokkaido and carrying out coordination of business related thereto between appropriate agencies of government.

COPY

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COPY

COPY

(ESB. Supplementary Budget)

Budget of the Coordinating Committee for the Development of Hokkaido

1947. (7 months account)

1.	Allowance	2,100 Yen
2.	Travelling expenses	128,298
	From Hokkaido to Tokyo 3 persons 4 times	57,216
	Within Hokkaido 3 persons 1 time	3,630
	From Tokyo to Hokkaido 14 persons 1 time	67,452
3.	Stationery	7,102
4.	Service expenses (Communication writtings etc.)	3,500
5.	Entrusted expenses	400,000
	Investigations entrusted	
	Total	541,000

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GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

15 December 1947

MEMORANDUM FOR COL. MARCUM

SUBJECT: Establishment of the Advisory Committee for Coordinating the Development of Hokkaido

1. The undersigned attended a conference on 12 December at which were present Messrs. Ritchie and Brown of NRS, in regard to the proposed Advisory Committee for Coordinating the Development of Hokkaido.

2. A long history lies behind attempts by the Japanese to set up this committee. It was decided last June to reject the proposal of the Japanese government for establishing a Hokkaido Development Board to supplant the Hokkaido Development Bureau of the Home Ministry, this bureau having been abolished by SCAP order. At that time a recommendation by Gen. Whitney transferring responsibility for land development programs to the Ministry of Agriculture and Forestry and organizing the national administration of development programs in Hokkaido along the same lines as prefectures as speedily as possible was agreed to by NRS and ESS Finance. Concurrence was also obtained on Gen. Whitney's further recommendation that "the problem of coordinating execution of programs by the various ministries may best be solved in a non-political atmosphere of a vice-ministerial committee on which the governor of Hokkaido, or his delegate, might sit in an ex officio capacity". The above position of Government Section was outlined in a check sheet dated 21 May 1947.

3. Since that time the Japanese government has submitted a draft of a Cabinet Order which would set up such a committee. Although numerous amendments were made by the undersigned in order to insure that the committee would have advisory powers only in the matter of coordination of land development in Hokkaido, NRS at this 12 December meeting indicated disapproval of the proposed Cabinet Order. The problem appears to be the interpretations which were placed on Gen. Whitney's recommendation. The check sheet does not clarify (1) whether the committee is to be a permanent one or whether it is to be purely temporary and hold but one or two meetings in order to clarify the problems of coordination among the ministries with respect to land development in Hokkaido; or (2) whether the committee should be formal or informal.

4. The view of the undersigned is precisely the same as that of the Japanese, i.e. it is his understanding that this committee was to be permanent and one which might be set up by Cabinet Order. Apparently NRS had requested this meeting in order to hold a formal funeral over the proposed Cabinet Order. The meeting adjourned with the understanding that NRS would submit a formal check sheet stating their disapproval and wait for Government Section's answer on the matter.

(3)

5. In view of the fact that the Administrative Research Bureau is most anxious to have such a committee established, as is the governor of Hokkaido and the Hokkaido Prefectural Assembly (the latter presented a resolution to the undersigned to this effect), and in view of the fact that the Ministry of Agriculture and Forestry also agreed to the proposal, it is the opinion of the undersigned that the wishes of the Japanese should not be entirely disregarded, particularly since it represents all sides concerned. Since the committee will be merely advisory in nature, small (budget of less than 600,000¥ for the remainder of the fiscal year), and will not interfere with the proper functions of other ministries, it is recommended that the Cabinet Order setting up a committee be approved with such amendments as NRS may care to suggest.

John K McLean

JOHN K. McLEAN
National Government Division

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

CHECK SHEET

(Do not remove from attached sheets) CW/CLK/CD/JKM/mh

File No.:

Subject: Budget Estimate for Coordinating Committee for the Development of Hokkaido

Note No.: From: Govt Section
J. K. McLean, NGD
To: ESS/Finance
Date: 31 Oct 47

Herewith is submitted for your approval or disapproval the supplementary budget for seven months' operation of a Coordinating Committee for the Development of Hokkaido. Enclosed for your information is a copy of the proposed Cabinet Order setting up the Committee.

2 Encl
Supplementary Budget
Proposed Cabinet Order

- - - -

(ESB. Supplementary Budget)

Budget of the Coordinating Committee for the Development of Hokkaido 1947. (7 monthes account)

1.	Allowance	21	2,100 Yen
2.	Travelling expenses		128,298
	From Hokkaido to Tokyo 3 persons 4 times		57,216
	Within Hokkaido 3 persons 1 times		3,630
	From Tokyo to Hokkaido 14 persons 1 times		67,452
3.	Stationery		7,102
4.	Service expenses (Communication writtings etc.)		3,500
5.	*Entrusted expenses.		400,000
	Investigations entrusted		
	Total		541,000

* Includes fees to technical experts outside the government for making independent surveys. The purpose is secure reports from non-gevernment sources so as to exclude government ministries and bureaus from coloring their reports according to their own biases, ministerial policies, etc. Research by non-government sources will be in the following fields, with approximately 80,000 yen to be expended on eadh subject:

1. Development of special soil zones in Hokkaido.
2. Development of Fishery industry in Hokkaido.
3. System of forest administration in Hokkaido.
4. Form of Agricultural arrangement in Hokkaido.
5. Regional planning of Hokkaido.

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Article 2. The Committee shall be composed of a chairman and members not more than ten in number.

Article 3. The chairman of the Committee shall be the Director General of the Cabinet Secretariat.

The members of the Committee shall be the following:

1. Officials of appropriate agencies of government. Not more than eight in number.
2. The Governor of Hokkaido
3. The Chairman of the Hokkaido Assembly.

The members under item 1 of the preceding paragraph shall be appointed by the Prime Minister

Article 4. If it is necessary for conducting consultations on special matters, the Committee may have ~~temporary~~ ~~members~~.

~~Technical committee~~ ~~Temporary members~~ shall be appointed by the Prime Minister from among persons of learning and experience.

Article 5. The chairmen shall preside over the affairs of the Committee.

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Supplementary Provision

This Cabinet Order shall come into force from the day of it promulgation.

Reason

The establishment of the Committee is deemed necessary for the purpose of conducting consultations on important matters regarding the development of Hokkaido and carrying out coordination of business related thereto between appropriate agencies of government.

"Entrusted expenses" are principally for research on the following subjects:

¥ 80,000 ✓ 1. Development of special soil zones in Hokkaido
〃 ✓ 2. Development of Fishery in Hokkaido
〃 ✓ 3. System of Forest Administration in Hokkaido
〃 ✓ 4. Form of Agricultural management in Hokkaido
〃 5. Regional planning of Hokkaido

經濟安定本部

日本標準規格B5(十四行罫)

Mr. McLean

I have no objections to Cab. Order, since the matter is purely administrative. It is understood that the budget control will be exercised by the Dept.

PCO

Unei - operational control (co-ordination)
Chosei - co-ordinate (~~both~~ October 21st

Matsuno 1) advisory
2) actual authority

1) No Cabinet Order because of:
more power and weight
a. Fin + HM + Hokkaido Gov tend to look for
H Develop Bd in this Comm.
b. Vice-Ch of ESB has more to do with
H develop than Dir General of Cab Sec. Latter
makes Comm more powerful
Jogen - advisory = shingi
Kantoku - authority
2) must consult committee before action,
define "important matters."
3) Don't need budget for the committee
4) Planning to send 200 technical personnel
to H.
5) already such a Co-ordinating Bd -
Central ~~Development Board~~ Reclamation Commission under
A + F Min at beginning of 1946 and it includes other
ministries as well as H gov. feels it could be
utilized. Co-ordinates all development
6) ESB's functions:

2) must consult committee before actions.
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6) ESB's functions:
7) 95% H Land Develop. in category of public works. Remaining 5% is ESB directly adjusts + coordinates 90% of mainland as public works.
6) other 5% is important but requires no co-ordination (Personnel exp. farm management exp).
7) HM Roads, Transp facilities, Harbor subterranean resources — belongs to C+L!
this could be discussed

Draft:- Agreement on establishment of Co-ordinating

Committee for Reclamation in Hokkaido.

Oct. 14, 1947

Ministry of Agriculture
& Forestry.

1. In order to contribute to the smooth execution of reclamation enterprises in Hokkaido, Co-ordinating Committee for Reclamation in Hokkaido shall be established.

2. Co-ordinating Committee for Reclamation in Hokkaido (hereafter called Committee) shall aim to accelerate the intimate Co-ordination between governmental offices concerned about reclamation business in Hokkaido.

3. The Committee shall be composed of following persons.

   1. Vice-president of Economic Stabilization Board. 1 person
   2. Vice-ministers of Ministry of Agriculture and Forestry, Ministry of Commmerce and Industry, and Ministry of Finance and competent official of Reconstruction Board.
   3. Governor of Hokkaido.
   4. Chair-man of Hokkaido Council.

4. The meeting shall be presided by Vice-president of Economic Stabilization Board, a member thereof.

5. Managers and secretaries shall be attached to the Committee, and they shall be appointed by the vice-president of Economic Stabilization Board, a member thereof, and shall engage in business under the directions of superior officials.

6. All business of this Committee shall be placed under the jurisdiction of Economic Stabilization Board.

(Note) This matter shall not be established by regulations governing official organization but shall be effected by agreement.

29 Sep 47 from Land Dev Br Davis - ag DW on Govt action
Rec'd by McLean, GS Rm 615 Dai Ichi

Report on Progress of Administration of

Hokkaido Land Development.

"Matter concerning Hokkaido Land Development Administration" (See Annexed Sheet No.1) was determined at the Cabinet Meeting on June 17, 1947. At that meeting the Government decided that appropriation should be transferred to Ministry of Agriculture and Forestry and other competent Ministries, creating no special administration different from other Prefectures.

The following is the outline of measures taken since.

(1) Rivision of the Ordinance governing Governmental Organization of Home Ministry.

On July 1, 1947, "Matter concerning development and settlement in Hokkaido" was deleted from the ordinance governing Governmental Organization of Home Ministry. As the result Home Ministry was deprived of all authorities over Hokkaido development and settlement; other respective ministries being automatically empowered over Hokkaido development and settlement within their respective authorities.

(2) Transferring of Budget Appropriation.

Among the budget appropriated to the Hokkaido Land Development Board, general Expenditure (Non-Public Works Expenditure) shall be transferred to each Ministry concerned begining at the Second Quarter Period: procedures thereof will be completed within a few days.

Also Public Works Expenditure shall be transferred to the respective Ministries concerned, begining at the Second Quarter Period, upon the approval of the Economic Stabilization Board, (approval is expected within a few days.)" A part of budget appropriation connected with Land Development Bureau (Road Expenditure and River Expenditure appropriated for the Second Quarter Period) remains undecided for the present, on the ground that the classification can not be made clearly,

9

and consequently can not be separated from the budget appropriation of Home Ministry (Road Expenditure and River Expenditure).

(3) Hokkaido Land Development Administration Management Committee.

In accordance with the Cabinet determination above mentioned it is necessary to establish Committee concerning Hokkaido Land Development. For this purpose representatives of each Ministry concerned gathered together to discuss proposed Ordinance governing Covwrnmental Organization establishing Committee and proposed Memorandum which were presented by the Administrative Research Bureau, as the result of this discussion we reached an agreement on proposed Ordinance (See Annexed Sheet No.2) and proposed Memorandum (See Annexed Sheet No.3). In the very near future formal signing will be made on this proposed Ordinance and proposed Memorandum.

(Annexed Sheet 1)

The following decisions were made at the Cabinet Meeting on June 17, 1947.

In regard to administration of Hokkaido Land Development decision to establish Hokkaido Land Development Board was made at the Cabinet Meetings of Jan. 1, 1947 and also of Apr. 22. We have been under constant deliveration on that matter, and progress are being made according to the mutual understanding reached at the Cabinet Meeting of May 13:

How discarding the original plan of establishing special administration in Hokkaido different from other Prefecture, we determined immediate transfer of the administration and budget appropriation to the Ministry of Agriculture and Forestry, and to other respective Ministries concerned.

However, considering the importance of various phases of land development enterprise in Hokkaido from the view of national policies so as to systematize and coordinate the execution of plans made by each Ministry concerned, we shall set up a committee consisted of Vice-Ministers of respective Ministries and Hokkaido Governor to handle this problem more effectively, respending to the suggestion offered by G.H.Q.

Furthermore, in respect to the local administration for Hokkaido, the present Hokkaido Government shall be utilized.

(Annexed Sheet 2)

Draft: Principles of Hokkaido Land Development Administration Management Committee.

1. Hokkaido Land Development Administration Management Committee (hereinafter called Committee) shall be placed under the jurisdiction of Prime Minister, and shall investigate and deliberate upon important matters relating to the land development administration in Hokkaido and shall readjust matters concerning the administration.
2. The director of Cabinet Secretariate shall be appointed as the chairman of the Committee.
3. Members of the Committee shall be not more than 10 persons, consisting of Vice-Ministers of competent Ministries, Vice-Chairman of Economic Stabilization Board, the Governor of Hokkaido, and the chairman of Hokkaido Council.
4. The Committee, when deemed it necessary, is authorized to establish temporary committee or technical committee within it.
5. Managers and clerks of the Committee shall be appointed from among personnel of governmental agencies concerned.

(Annexed Sheet 3)

Proposed Memorandum.

In consequence of determination of Cabinet Meeting on Hokkaido Land Development Administration of June 17, 1947, the following regulations shall be made in regard to the operation of Hokkaido Land Development Administration Management Committee.

1. Each competent Ministry shall make plan and estimate budgetary appropriation for Hokkaido Land Development.
   In this respect plan and budgetary estimates for Hokkaido overall land development made by Hokkaido Governor shall receive due consideration.
2. Plan and budgetary estimates made by respective ministries concerned must be presented to the Committee for deliberation, excepting minor trifle matters.
3. The following matters must be sent to the Committee for deliberation.
   (1) Matters concerning overall plan for land development and execution thereof.
   (2) Matters concerning reclamation and state-owned wild land development.
   (3) Matters concerning land improvement.
   (4) Matters concerning management and guidance of agriculture on low-temperature zone.
   (5) Matters concerning construction, maintenance and improvement of roads, rivers and harbors. (including pier facilities).
   (6) Matters concerning survey and development of under-ground resources (excluding coal)
   (7) Matters concerning promotion of vital industries connected with Hokkaido overall development.
   (8) Matters concerning settlement.
   (9) Other matters which are recognized as important for Hokkaido development.

4. In regard to the expenditure estimated and planned for Hokkaido land development, each competent ministry shall negotiate with Financial Ministry and Economic Stabilization Board, keeping close connection with Hokkaido Government.

5. The expenditure concerning Hokkaido development appropriated to respective Ministries, which was originally appopriated to the Hokkaido Development and Settlement Expenditure, including other appropriation for the similar expenditure (excepting those appropriated to State-owned Forest Special Accounts), shall be clearly separated from such expenditure appropriated for Mainland development.

6. General affairs of the Committee shall be executed by the Economic Stabilization Board.

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6. General affairs of the Committee shall be executed by the Economic Stabilization Board.

Action taken 16 June
Compliance by the Japanese
Government 1 July

J K McLean

Property. — Hokkaido Local Development

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

19 June 1947

MEMORANDUM FOR THE RECORD

SUBJECT: Conference with Hokkaido Representatives of the National Diet and Members of the Hokkaido Prefectural Assembly

A conference was held on 12 June for the purpose of discussing the question of land development in Hokkaido. The following people were present:

BANDO Hidetaro	Chairman of the Hokkaido Prefectural Assembly
SUZUKI Genju	Vice-Chairman of the Hokkaido Prefectural Assembly
FUKUSHIMA Toshio	Member of theHokkaido Prefectural Assembly
BANDO Koichi	"
MIYATSU Juntaro	"
SATO Matsukichi	"
IMAI Yujiro	"
MORI Shiniji	Member of the House of Representatives
YAMAHARA Hiroshi	"
TOKUGUCHI Hidetoshi	"
Mr. MOLEAN	Government Section

1. A resolution purporting to interpret the will of the population and prefectural assembly in Hokkaido was presented. The attached document (Tab A) states that it is their earnest desire that a central governmental organ be set up for the purpose of coordinating all plans for the development of Hokkaido, and that the Hokkaido Prefectural Government be entrusted with full jurisdictional and administrative powers to execute these plans under its direction and supervision.

2. A prepared text setting forth their views was then read, the substance of which was as follows. The majority of the population of Hokkaido is said to have requested that these representatives make a special trip to Tokyo for the purpose of securing the establishment of a special national agency to coordinate plans for the development of Hokkaido. Without such an agency no land development plans can succeed. It was stated that responsibility for the development of Hokkaido was placed under the direct control of the various ministries about forty years ago, but that the program failed because of the lack of centralized control. Great anxiety over the attitude of SCAP was expressed and there were hopes that they would reconsider their restraining order against the establishment of the proposed Hokkaido Development Board, whose functions would also include compilation of a special budget for Hokkaido.

3. The undersigned reiterated the position of Government Section that Hokkaido should no longer be handled differently from other prefectures

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and that SCAP regarded with disfavor the establishment of any type of special agency beyond the ministerial level. It was pointed out that all available technical information indicated that such a special agency had existed before the war and had proved to be a failure.

4. Mr. Bando answered that previous failures in the plans for development of Hokkaido during the time when this was a function of a central government coordinating agency were due to interruptions caused by the Manchurian and China Incidents, the Pacific War, and more recently by cold weather, floods, and other natural reasons. Furthermore, he stated that to treat Hokkaido on the same basis as the other prefectures with necessary coordination accomplished by a committee on the ministerial level, such as a committee of vice-ministers recommended by General Whitney, was impossible, owing to Hokkaido's lack of development compared to the other prefectures. Mr. Tomabechi added that presentation of separate budgets for Hokkaido to the Budget Bureau by the ministries concerned would result in confusion to the detriment of the people of Hokkaido; that what they were interested in was merely coordination at the national level, with actual administration and execution of planning by the governor.

5. The undersigned replied that none of these reasons seemed valid. As far as coordination of the budget was concerned, Mr. Tomabechi, as a member of the Budget Committee in the Diet, was in an excellent position to influence the actual drafting of the budget, according to the wishes of the Hokkaido population and that there was no reason why he should not himself be able to help in effecting necessary coordination between the ministries concerned. As for the administration of national funds, it was improbable that the central government would agree to assigning the governor sole power and responsibility.

6. In conclusion, the undersigned restated SCAP's position and suggested that, inasmuch as none of the members present had yet spoken to the government officials involved in the matter, they should get in touch with them and present their suggestions for achieving necessary coordination in accordance with SCAP recommendations.

JOHN K. McLEAN
National Government Division

Noted: CLK

Re the administrative organization of development of Hokkaido and etc. (draft by Home Ministry)

1. The Hokkaido Development Committee shall be established in the Cabinet for the purpose of disposing such important articles concerning development of Hokkaido as explitation, land-reform, forestry, public-works, research and development of under-ground resources and etc.
2. The Hokkaido Development Committee shall design and decide concret plans concerning synthetic development of Hokkaido collecting opinions of each ministry concerned and Hokkaido Office.
3. Budget necessary for development of Hokkaido shall be planned by the Hokkaido Development Committee in co-operation with each ministry concerned, but above-mentioned budget shall be counted in those items (Kan) named Hokkaido Development Expenditure (Hokkaido Kai Hatsuchi) which are under the jurisdiction of each ministry concerned.
   Material necessary for development shall disposed in the same way as mentioned above.
4. Each ministry concerned shall be approved by the Hokkaido Development Committee concerning the execution of budged of Hokkaido development persuant to the regulations decided by the committee.
5. The Hokkaido Development Committee may instruct to each ministry concerned relating to the execution of budget of Hokkaido development and distribution of material.
6. The Hokkaido Development Committee may request each ministry concerned to submit date and reports concerning development.
7. Members of the Hokkaido Development Committee shall be 6.
   Of them, 5 shall be appointed by the Premier with the approval of the Diet, and other 1 shall be applied to by the person who is in the office of Governor of Hokkaido.
   The term of those members appointed by the Premier shall be 4 years but the Premier may dismiss them with the approval of the Diet.

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   The term of those members appointed by the Premier shall be 4 year, but the Premier may dismiss them with the approval of the Diet in spite

of their term.

The Hokkaido Development Committee may appoint special committee-men whose business are to investigate special articles.

8. A competent board which has adequate faculties necessary for assisting the committee's business shall be attached to the Hokkaido Development Committee.

9. Hokkaido Office may be utilised as actual organization , but those officials engaged in development affairs shall be governmental officials under the supervision of Governor of Hokkaido.

- remarks -

Articles 3 to 5 shall not be applied to the administration of forestry.

OVER-ALL COUNCIL TO BE ESTABLISHED FOR RECLAMATION WORK
(Nihon KEIZAI * 18 June 1947)

Administrative machinery concerning reclamation work in HOKKAIDO has been decided by theCabinet. This administrative structure was originally slated to emerge in the form of the Hokkaido Reclamation Board, established in accordance with the decisions at cabinet meetings on 8 January and also on 22 April. Subsequently, negotiations were carried on in line with the understanding obtained at a cabinet meeting on 13 May.

However, changes have recently been made in the previous policy, that is, the idea of setting up a special organ in Hokkaido only as distinguished from other prefectures has been abandoned in favor of speedy transfer of relevant administrative business and budgets to the Agriculture and Forestry Ministry and other government offices concerned. And in view of the importance of the role played in the future by over-all reclamation work in Hokkaido as a national measure, the Over-all Investigation Council for Reclamation Work in HOKKAIDO (tentative name) is scheduled to be established under the direct control of the Cabinet. This council is to be composed of the vice ministers of various offices concerned (Agriculture and Forestry, Economic Stabilization Board, Finance, Commerce and Industry, Home, and Transportation) together with the governor of Hokkaido and the chairman of the prefectural assembly of that district.

*(SOURCE: ATIS PRESS TRANSLATIONS AND SUMMARIES - ECONOMIC SERIES: 1922)

Administrative setup concerning the development of Hokkaido

(decided by Cabinet meeting on June 17, 1947)

With reference to the administrative setup for the development of Hokkaido, it was resolved to establish a Hokkaido Development Board by decision of the Cabinet meeting of January 8 and April 22, and, subsequently, according to the purport of an understanding reached at the Cabinet meeting of May 13, the matter has been under negotiation with the quarters concerned. It is now decided to change the policy hitherto pursued, to abandon the establishment in Hokkaido alone of an administrative setup which is different from that of other prefectures, and to transfer immediately the related administration and budget to the Ministry of Agriculture and Forestry and other ministries. However, in view of the importance of the position which the coordinative development business of Hokkaido will occupy hereafter as a State policy, and with a view to coordinating and adjusting the planning and execution by various ministries, there is to be set up, as hinted by the G.H.Q., a committee composed of vice-ministers of interested ministries with the Hokkaido governor participating, so as to leave nothing to be desired in this connection. The Hokkaido prefectural office is to be utilized as the field organization in Hokkaido.

(10)

Members of the Committee (tentative)

Director General of the Cabinet Secretariat.

Vice Minister of the Ministry for Home Affairs

Vice Minister of the Ministry of Finance

Vice Minister of the Ministry of Agriculture and Forestry

Vice Minister of the Ministry of Commerce and Industry

Vice Minister of the Ministry of Transportation

Deputy Director General of the Economic Stabilization Board

Governor of Hokkaido

Chairman of the Hokkaido Assembly.

(Construction Board Deputy Director General, 8 + when est.).

Draft Organization for the Coordinating Committee for the Development of Hokkaido

1. The Coordinating Committee for the Development of Hokkaido (to be hereinafter referred to as the Committee) shall, under the jurisdiction of the Prime Minister, conduct investigations and studies in regard to important matters concerning the development of Hokkaido and plan the integration and coordination of the administration between appropriate agencies of government.

The Committee may make recommendation in regard to important matters concerning the development of Hokkaido to the appropriate agencies of the Government.

2. The Committee shall be composed of a chairman and members not exceeding ten in number.

3. The Chairman of the Committee shall be the Director General of the Cabinet Secretariat.

The members of the Committee shall be persons not exceeding eight in number appointed by the Prime Minister from among officials of appropriate agencies of government, the Governor of Hokkaido, and the Chairman of the Hokkaido Assembly.

4. If it is necessary for investigating and studying specialized matters, the Committee may have temporary members; and, if it is necessary for investigating and studying professional matters, it may have expert members.

The members under the preceding paragraph shall be appointed by the Cabinet upon the recommendation of the Prime Minister.

5. The Chairman shall preside over the affairs of the Committee.

6. The Committee shall have Secretaries. The Secretaries shall be appointed by the Cabinet upon the recommendation of the Prime Ministers.

The Secretaries shall regulate the general affairs of the Committee under orders of their superiors.

7. The Committee shall have Clerks. The C lerks shall engage in general affairs under orders of their superiors.

Supplementary Provisions

This Cabinet Order shall come into force from the date of its promulgation.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

16 June 1947

MEMORANDUM FOR THE RECORD

SUBJECT: Hokkaido Development Conference, 11 June 1947 - from 1020 to 1200

Persons at Discussion:

Mr. K. KONO, Vice Director, Budget Bureau, Finance Ministry
Mr. Tasuke ITO, Director, Land Development Bureau, Ministry of Agriculture and Forestry
Mr. K. MAEDA, Director, General Affairs Division, Administrative Research Bureau
Mr. Keizo HAYASHI, Director of Local Administration, Home Ministry
Mr. HANEDA, Ministry of Agriculture and Forestry, acted as interpreter
Various other minor officials from above offices
Mr. L. A. BROWN, Natural Resources Section, Agriculture Division
Mr. A.T. MIDDLETON, Economic and Scientific Section, Finance Division
Mr. John McLEAN, Government Section, National Government Division
Mr. Arnold VAN BENSCHOTEN, Government Section, Local Government Division

1. Conference was called in Room 104A, Forestry Building, to study latest phases of Japanese Government's handling of the problem of the development of Hokkaido.

2. It immediately became apparent that no positive steps had been taken to transfer responsibility for land development programs in Hokkaido to the Ministry of Agriculture and Forestry. The various ministries and offices concerned continued to manifest reluctance to adopt the recommendations of the Natural Resources Section and the Government Section regarding the transfer.

3. Mr. BROWN pointed out that he had been trying to get the Japanese to come to a decision in this matter since January. At the third meeting of representatives of various ministries in June it was proposed to have the Cabinet discuss the matter. It was requested by SCAP officials that the Japanese Government take steps to transfer land development responsibility to the Ministry of Agriculture and Forestry.

4. At the 11 June conference Mr. BROWN reiterated emphatically that there is no reason for any ministry except the Ministry of Agriculture and Forestry handling land development in Hokkaido. He again pointed out the poor results of the food collection program and expressed a belief that since the Japanese are not cooperating in this problem they are violating the spirit of General MacArthur's request for Japanese cooperation and assistance in accomplishing their own rehabilitation. In answer the representative of the Administrative Research Bureau stated that yesterday his office had finished drafting a compromise plan as follows:

(11)

a. Treat Hokkaido in the same manner as any other prefecture (this statement is meaningless when considered in connection with the other provisions of the plan).

b. Plans and projects are to be placed under the jurisdiction of the appropriate ministry.

c. Specifically the plan recommended:

(1) A Committee to study land development under the direction of the Prime Minister.

(2) Officials of the Committee to consist of representatives of the ministries concerned and certain other qualified men experienced in Hokkaido affairs.

(3) The Committee shall draft a development plan.

(4) The Prime Minister's Committee shall decide a budget to be apportioned to each ministry to handle.

5. The Administrative Research Bureau's plan is practically the same as that put forward by the Finance Ministry. The latter plan made provision for a Board to apportion funds to the appropriate ministries in accordance with Board plans and policies.

6. Mr. MIDDLETON disapproved of the Research Bureau's plan as the Cabinet Committee would be a higher organ superimposed on the ministries. Mr. BROWN pointed out that the various ministries should be allowed the right to act through regular channels and with the right to appeal to the Diet.

7. All the representatives at the conference thereupon advanced their old arguments that Hokkaido had a different history than the rest of Japan and needed a specially integrated plan. A somewhat surprising feature was that representatives of the Ministry of Forestry and Agriculture showed a reluctance to accept the transfer which would give their Ministry increased power. It is possible that the Ministry of Agriculture and Forestry is acting under the influence of the Finance Ministry.

8. No objections were raised by Natural Resources Section or Government Section to any increase in personnel needed to effect necessary coordination in Hokkaido affairs provided it remained within the framework and jurisdiction of the Economic Stabilization Board. This Board is already set up to coordinate allocations of materials and equipment for the use of the ministries concerned.

9. It should be noted that the Hokkaido Development Board, which was created by the Japanese Government and which took over powers formerly exercised by the Home Ministry, is inactive due to a SCAP order.

10. Mr. BROWN left a final message with the representatives present at the conference, namely, that a report should be submitted to him by 14 June 1947 by the Administrative Research Bureau stating exactly what steps the Japanese Government had taken to comply with the Government Section's recommendation dated 21 May 1947. The desired coordination could be effected by consultation among the Vice Ministers concerned and the Economic Stabilization Board.

John K. McLean.
JOHN K. McLEAN
National Government Division

Noted: CIK

Administrative setup concerning the development of Hokkaido

With reference to the above subject, the present situation is as follows:

1. From the Requlations relating to the Organization of the Home Ministry, the phrase "matters concerning the colonization of Hokkaido " is to be deleted, This will be promulgated by Cabinet Order on July 1. After the promulgation of such Cabinet order, the interested ministrias will treat Hokkaido exactly in the same way as an urban or rural prefecture.
2. As regards the budget, steps are being taken by the Finance Ministry to transfer it to the Ministry of Agriculture and Forestry and other interested ministries from July 1.
3. The setup of a committee for the specific purpose of coordination and adjustment is under consideration at present.

The Advisory Committee for the Development of Hokkaido

1. Matters concerning the development of Hokkaido were in the past under the jurisdiction of the General Affairs Section, Local Bureau, Ministry of Home Affairs, and comprised:

(1) Coordinated general guidance and supervision of public works covering the fundamental facilities for the development of Hokkaido, such as roads, rivers, ports and harbours, land improvement, etc., and undertakings for the development of agriculture, forestry, fishery, and industry and experimental work connected therewith.

(2) Compilation of budgets for the items mentioned in par.(1) on the basis of original draft estimates submitted by the Hokkaido Government.

In regard to the relationship of the Home Ministry to other Ministries, the Local Bureau of the Home Ministry used to exercise coordinated general supervision concerning the development of Hokkaido, and other Bureaus of the Home Ministry as well as other Ministries carried out, on negative lines, technical guidance in the undertakings referred to above.

2. Upon the enforcement of the new Constitution on May 1 this year, matters concerning the development of Hokkaido which had hitherto been under the jurisdiction of the Home Ministry were divised and transferred to other Ministries as follows:-

To the Home Ministry - matters conterning roads and rivers still retained.

To the Ministry of Agriculture and Forestry - matters concerning the development of commerce and industry as well as those concerning investigations of subterranean resources.

No change was made in the field of railway and communications

(12)

enterprises, etc. which have been and are still directly administered by the Ministry involved.

3. However, since Hokkaido is still on the way of its development, it is important to conduct undertakings in a coordinated manner for the fundamental facilities for the development of various kinds of industry, such as roads, rivers, ports and harbours, land improvement, etc. If each of the Ministries were to conduct the development of resources, reclamation of land and incidental undertakings piecemeal according to its own view-point, there is fear that such procedure will cause the loss of "proper balance" between the undertakings themselves and thus upset the plan. Consequently, if various industries fail to maintain a "proper balance", their healthy development can hardly be expected; thus, it is most important to give careful thought to the question of making plans for the promotion and development of each and all of the industries concerned and to put them into execution in the most economical and effective way. In a transitional period like the present when matters relating to development were divided and turned over to various Ministries, it is particularly imperative to maintain liaison and coordination in enforcing the matters under the respective jurisdiction of the Ministries involved. The Advisory Committee for the Development of Hokkaido is to be set up for the very purpose of attaining the objective just referred to, and is merely an advisory organ for maintaining liaison and coordination between the Ministries involved. For this reason it is intended that the members of the committee comprise Vice-Ministers of the Ministries involved, the Hokkaido Governor, who is an executive agency, and the Chairman of the Hokkaido Assembly, who, by maintaining liaison and coordination for matters relating to the development of Hokkaido, will contribute to the harmonious conduct of various development undertakings.

For example, by reviewing the colonization work for the fiscal year 1947/8, it is found that, as the colonization plan has not matched with the road construction and land improvement works which provide the fundamental facilities, a very serious hitch has occurred in the colonization plan, It is therefore intended that, in order to remove such defect, this committee is to hold consultations on the development plans submitted by the Hokkaido Government to the Ministries involved and the draft budgets compiled by the various Ministries on the basis of the original draft estimates, so that some well-balanced plans and budgets may be prepared as the outcome of such consultations.

4. (1) The Resources Committee is an organ for conducting technical research and deliberation concerning the formulation of plans for the coordinated and integrated utilization of resources, and is not an executive organ for the development of resources.

(2) The Advisory Committee for the Development of Hokkaido is an organ for maintaining liaison and coordination in order to prevent the various undertakings under the jurisdiction of the different Ministries from being conducted piecemeal without proper coordination and integration.

(3) Consequently, the members of the Advisory Committee for the Development of Hokkaido are to be Vice-Ministers of the Ministries involved, the Hokkaido Governor and the Chairman of the Hokkaido Assembly, while the anticipated members of the Resources Committee are persons of an entirely different character.

(4) Since the Resources Committee is a research and deliberating organ for the coordinated utilization of resources, it cannot be expected to maintain liaison for the actual conduct of the undertakings under the respective jurisdiction of the Ministries involved.

Table No. 4 B.

~~Departments and~~ Sections
of
Local Branch of Hokkaido Prefecture (14 in number)
and
Number of Personnels Required

Classification	2nd class Executive official		2nd class Technical official ~~Fortsen~~		3rd class Executive official		3rd class Technical official ~~Fortsen~~		TOTAL OF Permanent Shokutaku officials				Exis
	Exist.	Add.	Exist.	Add.	Exist.	Add.	Exist.	Add	Exist.	Add.	Exist.	Add.	
Chief of the Land Development section.	3	11							3	11			
General affairs Br.					14				14				42
Planning Br.			4	10	6	8	10	32	20	50	10	60	11
Reclamation Br.					14		70		84				28
Land Br.			14		14		14		42				42
Construction Br.					28		56		84				28
Total	3	11	18	10	76	8	150	32	247	61	10	60	161
Average number in Branch offices.	1		2		6		13		22		5		

Remarks: Existing number of 3 persons of each Section Chief of the Land Development Administruction are to be served concurrently by Personnels of the Land Branch.

ber)

	Employees Helps				Total	
aku						
	Exist.		Exist.		Exist.	
Add.		Add.		Add.		Add.
					8	12
	42		84		140	
60	11	73	13	15	54	19
	28				112	
	42				84	
	28				112	
60	151	73	97	15	505	20
	16		8		51	

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Look 10 2 Sheets

Ryoichi

R. Shima

Seeretary of the
Governor for Hokkaido

Tanaka Toshifumi

Governor of Hokkaido

北海道知事 田中敏文

志摩良一

北海道廳長官[illegible]秘書課

ATM/mm
3 June 1947

MEMO FOR FILE:

SUBJECT: Conference-Hokkaido Development Board

Allied Representatives:

Dr. C. H. Peake	GS/Governmental Powers Division
Mr. L. A. Brown	NRS/Agriculture Division
Mr. T. A. Miyakawa	ESS/FI
Mr. A. T. Middleton	ESS/FI

Japanese Representatives:

Mr. K. Kono	Vice Director, Budget Bureau, Finance Ministry (and 2 others)
Mr. K. Maeda	Director, General Affairs Division, Cabinet
Mr. K. Hayashi	Director, Local Bureau, Home Ministry (and 2 others)
Mr. T. Tanaka	Governor of Hokkaido (and 4 others)

1. On 31 May 1947 a conference was called in order to expedite the Land Development Program in Hokkaido and to insure coordinated action in making future plans for overall Hokkaido development. All previous arguments for rejecting the idea of a Hokkaido Development Board were briefly outlined. In order to show clearly the importance of prompt action, the critical nature of the food program was carefully explained and the following observations pointed out:

a. Hokkaido food collections have been disappointingly low.

b. The lack of aid at the right time and at the right place was becoming more and more evident.

c. The HSB, Agriculture Ministry, and Settlers' Committees were receiving inadequate reports. Such inadequate reporting is greatly retarding the overall Land Development Program.

d. Financial aid legally due the settlers had not been received in many instances.

e. If some type of coordinated action is not taken very soon, another year will pass before the food program will be in full operation. This can not happen.

f. Due to inaccurate supervision, Hokkaido has the poorest record of food collection in Japan.

g. Under the new Constitution and the revised local autonomy laws, Hokkaido is now in the same position as other prefectures insofar as it is related to the national government; therefore, respective ministries have the same responsibilities and are in position to exercise overall supervisory control in Hokkaido as well as other parts of Japan.

h. The problem of Hokkaido Development is such that it can be best handled on the vice-ministry level. Placing the problem on the ministry level throws it into politics.

i. It is felt that the Japanese representatives present are in position to expedite the matter and see that immediate action is taken.

Mr. Kono, Vice Director of the Budget Bureau (experience, ten years Budget Bureau, eight years Home Ministry Budget, and five years Agriculture Ministry Budget) stated that he had considered the program along the lines presented by the Allied representatives but still feels that the Hokkaido Development Board plan is the better plan. Some of his reasons are as follows:

a. The Agriculture Ministry has never been interested in Hokkaido Agriculture in the past. It is now interested due to lack of foreign colonies.

b. Hokkaido agriculture is of the cold area type and requires technically trained agricultural personnel.

c. In the development of the Tohoku region and Okinawa, the original Japanese plans failed because of individual ministry's participation; that is, each ministry was too strong and the program was uncoordinated.

d. Although the immediate aim of the Hokkaido Development Board is food production, the underground minerals must be considered also. The Japanese Government feels that one agency should handle both.

e. It is the general feeling that the problem is political and must be considered from a political standpoint.

f. Any plan for Hokkaido development will be very difficult to administer, but in his opinion the Hokkaido Development Board plan would do a better job than any other plan they could develop.

3. Mr. Tanaka, Governor of Hokkaido, stated that since the previous meeting he had collected data on the Hokkaido local situation and had now assembled his chief department heads in Tokyo. He desired to give his viewpoint from a local level and stated that:

a. Plans for Hokkaido should ultimately revolve around the local Hokkaido government.

b. Previously the Agriculture Ministry has provided the overall plans and the necessary funds for land development, food production, fishery, forestry, etc. Such plans had failed.

c. Hokkaido food collections were bad due to lack of legislation and control of the local food program. Legislation has now been passed and he personally feels that the food collections will now be 100 per cent.

d. The Hokkaido Development Board and the food collection program should be considered as separate problems.

e. Even though the results from all previous programs in Hokkaido seem to have ended in failure, Mr. Tanaka feels that as a whole results were very good, that with a central agency results will greatly improve.

f. He stated definitely that without any change, Hokkaido Board or otherwise, he could make the present program succeed.

g. He requested that SCAP reserve final opinion until after visiting Hokkaido and observing local conditions first hand.

4. At this time it was pointed out that Hokkaido would probably be hurt more by the establishment of such a board for the following reasons:

a. The Hokkaido Development Board would be just another board.

b. It would have to come to the NSB for material allocation the same as other ministries.

c. Due to the nature of the Board all of the ministries would be fighting it.

d. A board of this type cuts across the responsibility of other ministries which makes for unsound governmental administration and practice.

e. The respective ministries are either for or against any program, and it has beendemonstrated that they are never for any board of this nature.

f. The problem is now technical rather than political.

5. The spokesman of the Japanese representatives, Mr. Kashiwaga, was instructed to report at 2 P.M. Tuesday, 3 June 1947, and again at 2 P.M. Friday, 6 June 1947, as to progress in settling the problem. All representatives indicated that they understood perfectly SCAP's position in regard to Hokkaido development and in particular the Hokkaido Development Board.

A. T. M.
Public Finance Branch
ESS/FI

ATM/mm
29 May 1947

MEMO FOR FILE:

SUBJECT: HSB-Hokkaido Road and Street Improvement and Development

1. In general Hokkaido road and street works are a responsibility of the Ministry of Home Affairs. Upon examination of the HSB Public Works Budget, it was noted that approximately one-third of the total road and street budget of HSB was set out under the heading "Hokkaido". Mr. Katahira of HSB and Mr. Takano of the Home Ministry explained that Hokkaido Road Development was supervised and managed by two Home Ministry Bureaus, the Public Works and the Local Affairs Bureau.

2. The Bureau of Public Works handles all road construction for the following type projects: (all in addition to Hokkaido mentioned above, but does contain Hokkaido Works)

a. Road and street improvement in City Planning regions.

b. Improvement of local government roads.

c. Improvement of national roads.

d. All administrative costs including investigating and surveying.

3. Detailed maps showing road projects and other pertinent information concerning the above works is on file in the Bureau of Public Works.

4. The Local Affairs Bureau is in complete charge of the HSB budget item "Hokkaido" mentioned above. Under this item such works as the following are carried on: (a) Construction of new roads; (b) improvement of old roads; (c) repairing old roads; (d) bridge construction; and (e) all administrative expenses.

5. The Local Affairs Bureau, however, do not have in their files any plans, maps, and other data as to completion of road projects, not anticipating new roads. They indicated that such details were kept at Hokkaido. No justification for the funds budgeted could be given.

6. The Japanese were questioned as to the specific reasons for separating the road projects in this manner and for the seemingly inefficient and uncoordinated road program on Hokkaido. The only explanation they could give was the fact that it has been the "custom" to handle Hokkaido projects in this manner. It was their feeling that one bureau should be in complete charge and have complete information regarding all road projects. They indicated that due to the fact that no particular interest was being shown toward Hokkaido road work, the program planned would not actually be completed.

7. Mr. Katahira was instructed to secure details of all road work in Hokkaido.

9 J M
A. T. M.
Public Finance Br.
ESS/FI

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

CHECK SHEET

(Do not remove from attached sheets)

File No.: Subject:

Note No.: 3 cont

From: GS To: NR/A Date: 21 May 47

2. The Japanese Government has been informed that the establishment of a Board in the Cabinet to take over the administrative and planning functions exercised in the past by the Home Ministry is undesirable as it reduces the responsibilities and hence the interest of the competent ministry in the development of Hokkaido.

3. It is recommended that the Japanese Government be instructed to transfer responsibility for land development programs to the Ministry of Agriculture and Forestry and to organize the national administration of developmental programs in Hokkaido along the same lines as prefectures as speedily as possible. The problem of coordinating the execution of programs by the various ministries may best be solved in the non-political atmosphere of a Vice-Ministerial Committee on which the Governor of Hokkaido or his delegate might sit in an ex-officio capacity.

C. W.

From: NR To: GS HGS/RHD/TER/sk Date: 29 MAY 1947

4 1. NR appreciates the assistance of GS and considers that the requested changes in the Japanese Government organization can be accomplished most expeditiously by GS.

2. NR requests that GS continue appropriate action to accomplish the changes specified in Par. 5, Check Note 1.

Info copy to:
ESS

H. G. S.

1 contd 22 April 1947 to establish the Hokkaido Development Board to administer land development in Hokkaido. Establishment of such a board would continue the unsatisfactory division of land development responsibility in Japan.

5. NR requests that the Government Section take appropriate action to accomplish a transfer of land development responsibility from the Home Ministry and to place responsibility, appropriations, and authorization for all such work in the Ministry of Agriculture and Forestry.

6. Personnel in NR will be available for conferences on this subject or for clarificationof details of this problem. Request that NR be informed as progress is made in effecting the changes requested in Par 4 above.

----------H. G. S.----------

WFM/WKL/EMR/AFM/mm

Note No. 2 From: ESS To: GS Date: 12 May 1947

1. Any decision requiring adjustment of funds can be accomplished without undue legal action and administrative delay under the provisions of Article 9, Fiscal Year 1947-48 General Account budget. Article 9 reads as follows:

"In case the estimates of expenditures classified by organization units as shown in the Annexed Table A-2 can not be executed due to the change of responsibilities and authorities of bureaus and establishments, the Cabinet can transfer the estimates of appropriations between bureaus and establishments concerned without changing the estimated amounts of the Part, Title and Item, in spite of the provisions of the preceding article."

wew for

----------W. F. M.----------

CW/CLK/CHP/amm

Note No. 3 FROM: Govt Section TO: NR/A DATE: 21 May 1947

1. Government Section concurs in the proposal to transfer responsibility for such land development in Hokkaido as depends upon the utilization of national funds to the Ministry of Agriculture and Forestry to be administered on the same basis as national land development programs in the prefectures.

GENERAL HEADQUARTERS
UNITED STATES ARMY FORCES, PACIFIC

CHECK SHEET

HGS/RHD/TER/sk

(Do not remove from attached sheets)

File No: NR 334 (10 MAY 1947) Subject: Transfer of Responsibility for Land Development from the Home Ministry to the Ministry of Agriculture and Forestry.

Note No.

From: NR/A To: GS
THRU: ESS/FI Date: 10 MAY 1947

1. The Natural Resources Section has responsibility for maintaining liaison with appropriate Japanese agencies that administer land development and for technical review and surveillance over this program. Land development work consists of both land reclamation and the improvement of land now in cultivation, and is a major item in maintaining or increasing agricultural production.

2. Responsibility for land development is divided between the Ministry of Agriculture and Forestry and the Home Ministry. The Ministry of Agriculture and Forestry has responsibility for all of Japan except Hokkaido, where the responsibility falls largely under the Home Ministry. The division of authority and responsibility between the two Ministries is not clear in every detail.

3. Some of the problems arising from the lack of clarification and from the division of responsibility in Hokkaido are listed.

a. Purchase of land for reclamation, and subsequent resale to farm operators is vested in the Ministry of Agriculture and Forestry under the land reform laws. Actual land reclamation and improvement operations in Hokkaido are conducted by the Home Ministry.

b. Land development in Hokkaido is primarily an agricultural operation requiring well trained agricultural technicians for its successful operation. Most of the technical personnel are in the Ministry of Agriculture and Forestry but the operation is being conducted largely by the Home Ministry. Under such supervision technical guidance is inadequate.

c. The allocation of appropriations, and critical materials used in land development such as cement, lumber, steel and petroleum products and the utilization of machines and tools in the area of greatest need continue to be problems that are confused and less efficiently administered due to divided responsibility.

d. Long range, planning, administration, measurement of accomplishments, as well as actual operations, are not well coordinated under the present arrangement.

4. NR does not favorably consider a Japanese Cabinet resolution of

ATM/mm
23 May 1947

MEMO FOR FILE:

SUBJECT: Conference-Hokkaido Development Board

Allied Representatives:

Dr. C. H. Peake	GS/Governmental Powers Division
Mr. L. A. Brown	NRS/Agriculture Division
Mr. S. D. Collett	ESS/Labor
Mr. A. T. Middleton	ESS/FI

Japanese Representatives:

Mr. U. Hoda	Director, Budget Bureau, Finance Ministry
Mr. K. Kono	Vice Director, Budget Bureau, Finance Min.
Mr. T. Tojo	Chief, Budget Section, Finance Ministry
Mr. Y. Kashiwagi	Secretary, Liaison Office, Finance Ministry
Mr. K. Maeda	Director, General Affairs Division, Cabinet
Mr. K. Hayashi	Director, Local Bureau, Home Ministry
Mr. Y. Kasuya	Administrative Research Bureau
Mr. K. Kanazashi	Administrative Research Bureau
Mr. T. Tanaka	Governor of Hokkaido
Mr. R. Shima	Secretary of Governor of Hokkaido
Mr. I. Yamamoto	Chief of Colonization Section of Hokkaido
Mr. H. Sasaki	Member of Colonization Section of Hokkaido

1. A conference was called on 20 May 1947 to consider further the Hokkaido Development Board problem. The Japanese presented, and requested reconsideration, a proposal prepared by the cabinet. The proposal in effect stated that the Japanese still desired a Hokkaido Development Board and wanted SCAP to study the matter further. (A copy of proposal is attached.)

2. Mr. Maeda, Director of General Affairs Division, Cabinet, stated that the cabinet has been informed of SCAP's position regarding the Hokkaido Development Board and that on13 May had reconsidered the matter in a cabinet meeting. The proposal mentioned above was the result of their reconsideration.

3. Mr. Hayashi, Director of Local Bureau, Home Ministry, outlined the feeling of the Japanese in regard to Hokkaido as follows:

a. Development of Hokkaido is distinct from other prefectures. In order to send settlers to Hokkaido the Japanese Government must provide not only land but all other facilities as well.

b. For the past seventy years planning, development and coordinated action has been going on. However much of Hokkaido still requires developing.

c. The characteristics of the land itself is different. The density of population in Hokkaido is less than in other parts of Japan. The forest lands are different and have various types of trees that are not found in other parts of Japan. The community and transportation problems are decidedly different. In view of these factors it is felt that Hokkaido should have a coordinated administration.

d. If respective Ministries are in charge of various activities, conflicting orders will result, and the results obtained inadequate. A meeting called by Hokkaido Local officials with those present including assemblymen, civilian experts, and others submitted a recommendation that a coordinated program be followed in developing Hokkaido and that Ministry's orders be controlled.

e. The Japanese Government desires:

(1) National level coordinated program.

(2) Not to leave the entire program up to the Hokkaido Local Government.

4. SCAP representatives agreed on all points outlined, that is: (a) development distinct, (b) much of Hokkaido still require developing, (c) land is different, (d) an uncoordinated program would be confusing, and (e) coordination is needed between Hokkaido and the National Government.

5. Mr. Tanaka, Governor of Hokkaido, was asked to explain the present degree of control he exercised over Hokkaido Local Government. He answered as follows:

a. Has wide powers in the development of Hokkaido.

b. That all government owned forests have been taken away from the Hokkaido prefecture.

c. The Hokkido prefecture prepares its development budget and forwards it to the National Government for consideration on a national basis. Mr. Tanaka stated his desires in regard to the problem as follows:

a. The Governor should be considered the one most interested in Hokkaido Development.

b. A large amount of national financial assistance.

c. A centralized agency to coordinate plans.

6. The following points were pointed out at this point:

a. A political board located many miles from the center of activity does not seem to be the solution to the problem. Such a board makes the issue a political football.

b. Budget administration, details of planning, and development could not be as adequately performed from Tokyo.

c. History has proved that previous plans and developing carried on by such a board have failed.

d. A Hokkaido Development Board would make it impossible for the Ministry of Agriculture and Forestry to carry out the overall food program as one of the main osters of production would be under another agency.

e. The problem as presented seems to indicate a need for coordination between the Governor, various Ministries, and Bureaus rather than a new organization.

7. The Budget Bureau pointed out that if the program was left to the various Ministries, funds could be diverted for other purposes and the program curtailed in that manner.

8. The Home Ministry representative then summarized the three most important reasons for wanting the Hokkaido Development Board:

a. Each of the Ministries are apt to be interested in prefectures other than Hokkaido.

b. Each of the Ministries are apt to think of Hokkaido in the same light as other prefectures, that is, no recognition would be given to the differences.

c. The development of Hokkaido is very important for the Japanese future and should not be left to the Hokkaido Local Government Administration.

9. The Japanese present were informed that Hokkaido planning had been going on for approximately seventy years and it would seem that by now the planning stage should be over. The problem now is one of execution. The records show that Japanese boards of this nature, regardless of their objectives, have failed.

10. The conclusions pointed out to the Japanese were:

a. Nothing that has been said changes SCAP's viewpoint.

b. An alternate plan should be worked out.

c. The issue should be left open for the new cabinet to consider.

4. The existing government organization would have to be considered as many of the functions outlined as pertaining to Hokkaido can already be accomplished by these organizations. For example; the ESS would have to be considered in regard to allocations of materials and public works activities.

A. F. Middleton

D-11 DP

Cabinet Order No. of 1947

(Draft)

A part of the Imperial Ordinance No. 1 of 1947 shall be amended as follows:

"CHIHO CHOKAN (Local Governor)" in Article III, para. 2, Article IV and Article VII, paras 1 and 3 shall read "TO DO FU KEN CHIJI (Metropolitan, Do, Fu and Ken Governor)".

Article VIII, paras 1 and 2 shall be deleted and in para.4 of the same Article "He preceding three paragraphs" shall read "the preceding paragraph" and "CHIHO CHOKAN" shall read "TO DO FU KEN CHIJI", and the following paragraph shall be added to the same Article:

"In the administration of para. 1 above, "thirty days" provided in Article 75, para. 3 and Article 79, para. 5 of Law of Election of the House of Representatives shall read "fifty days", "thirty-five days" provided in Article 62, para.3 (including case when the provisions above shall be applied correspondingly by Article 68, para. 4 and Article 71, para.9) and Article 71, para. 5 shall read "fifty-five days", "twenty-five days" provided in Article 93-5, para. 2 of the Tokyo Metropolitan Organization Law and Article 74-5, para. 2 of the Do, Fu and Ken Organization Law shall read "fourty-five days", "twenty days" provided in Article 73, para. 4 of the Municipal Organization Law and Article 78-3, para. 2 of the Ordinance for

the

the Enforcement of the Tokyo Metropolitan Organization Law shall read "fourty days" and "fifteen days" provided in Article 61, para. 4 of the Town and Village Organization Law shall read "thirty days".

Supplementary Rule.

The present Cabinet Order shall be enforced from the day of its promulgation.

"CHIHO CHIKAN" in Article I, para. 3, Article II, IV, VI and VII, para. 2, IX, para. 2 and XI shall read "TO DO FU KEN CHIJI".

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

21 May 1947

MEMORANDUM FOR THE RECORD

SUBJECT: Hokkaido Development Board

1. On the 15th of May Mr. Maeda, of the Administrative Research Bureau, submitted a statement to the effect that a plan to establish a Hokkaido Development Board was decided upon by the Cabinet council held on January 8 and April 22, 1947. Following the latter date, this headquarters informed the Japanese officials that it was undesirable to establish a Hokkaido Development Board at this time. The Cabinet again discussed the matter at a meeting on May 13 and again reached the decision that establishment of a board was a desirable method by which to deal with the problem in view of "the importance of development of Hokkaido and its political history." They asked that SCAP send officials to Hokkaido to investigate the actual conditions and to reconsider its opposition to the establishment of the board. They asked that SCAP allow the organization for colonial administration heretofore existing under the Hokkaido Governor-general's control be continued.

2. On May 20 a conference was held in this section with the Japanese officials further to discuss the problem. The following individuals were present:

K. Maeda, Administrative Research Bureau
U. Noda, Director Budget Bureau, Finance Ministry
K. Kono, Vice-Director, Budget Bureau,
T. Tojo, Chief Budget Section
Y. Kashiwagi, Secretary, C.L.O.
K. Hayashi, Director Local Bureau, Home Ministry
T. Tanaka, Governor of Hokkaido
R. Shime, Secretary to Governor of Hokkaido
I. Yamamato, Chief of Colonization, Secretary of Hokkaido
H. Sasaki, Member of " " "
Mr. Middleton, ESS/Fin
Mr. Collette, Labor Division
Mr. Brown, NRS/Agriculture.

The Budget Bureau officials led off the discussion by presenting a thesis prepared by the Home Ministry as to why the development of Hokkaido, due to its peculiar characteristics, should continue to be administered on a colonial basis and different from the administration of similar developmental programs in the prefectures. These "peculiar characteristics" upon questioning, turned out to arise largely from the fact that Hokkaido is far less developed than the prefectures. This fact, they argued, necessitated better coordination of development programs as communities, schools, road building, and land development had to be an integrated program in order to colonize large areas that are ~~formerly~~ uninhabited. The Governor of Hokkaido, desirous of retaining

the autonomous control exercised in the past by his office over the execution of the program, emphasized the need for this type of coordination. Mr. Brown however, pointed out that the record and reports gathered by SCAP officials on field trips and from the Japanese Government itself, indicated that land development programs in Hokkaido were being retarded because they were not under the direct responsibility of the Ministry of Agriculture and Forestry, which is charged with the administration of the land reform program. Moreover, that ministry controls materials which are required for land development purposes. Japanese officials agreed that the ministry tended to be more concerned over land development programs in prefectures and might, if given the control of the appropriations for development of Hokkaido, divert them to the programs elsewhere. It was pointed out to them, however, that the Budget Bureau could see to it that such diversion would not take place. Furthermore if the Ministry were made directly responsible for the land development in Hokkaido it would be much more concerned and interested and would see that Hokkaido got its fair share of equipment and supplies for land development purposes. It was pointed out that the establishment of a board at Cabinet level would only serve to transfer the type of administration exercised in the past from Home Ministry to the Board and would continue to keep the problem of land development in the political sphere. In the allocation of scarce materials it would be in conflict with the Economic Stabilization Board policies. Moreover, it would lessen the responsibilities and hence of the interests of the responsible ministries in the administration of national monies and national laws in the area.

3. The bad treatment accorded workers in the mines and on land development projects and roads in Hokkaido, as well as other settlements is well-known to responsible SCAP authorities. The maintenance of Hokkaido on a semi-colonial basis can only serve to perpetuate these abuses and infringement upon the civil rights and liberties of the people. Furthermore, it is the policy of the Local Government Division of this Section to develop the status of Hokkaido on the same plan as that of the other prefectures. For all these reasons the Japanese were instructed not to take any further steps for the establishment of the board and that a definite decision would be made with respect to the issue within this headquarters in the near future. The SCAP officials present at the conference are in agreement that the board ~~should~~ be established but that administration and development programs in Hokkaido be similar to such programs in other parts of Japan. Proper coordination at the national level could be adequately solved by the establishment of a vice-ministerial committee on which the Governor of Hokkaido or his representative might sit in ~~official~~ capacity. Such a committee could agree on the timing for the execution of the various aspects of the program and could prepare and submit the budgetary requirements during the year. NOTE

Cyrus H. Peake

Cyrus H. Peake

NOTED: C.L.K.

Administrative Research Bureau,

15th May 1947

Dear Dr. Peake,

With reference to the establishment of the Hokkaido Development Board, which was not approved by the SCAP General Headquarters, I beg to inform you that in view of the importance of development of Hokkaido, it was discussed again at the Cabinet meeting on May 13th, where was reached an understanding, as stated in the accompaying Paper.

It is earnestly hoped that you would give, with Mr. Brown and other SCAP officials concerned, favourable considerations to the proposal and meet ardent wishes of the Japanese Government.

Yours Sincerely,

K. Maeda

K. Maeda

Director of the General Affairs Division

80 38

Administrative Research Bureau,

15th May 1947

Dear Dr. Peake,

With reference to the establishment of the Hokkaido Development Board, which was not approved by the SCAP General Headquarters, I beg to inform you that in view of the importance of Development of Hokkaido, it was discussed again at the Cabinet meeting on May 13th, where was reached an understanding, as stated in the accompanying Paper.

It is earnestly hoped that you would give, with Mr. Brown and other SCAP officials concerned, favourable considerations to the proposal and meet ardent wishes of the Japanese Government.

Yours Sincerely,

K. Maeda

Director of the General Affairs Division

55% only in Hokkaido reclaim
as again 93% in other prefectures for wrong appropriation.
Hayashi, Noda, Ando, Brown -
11:00 Tues. morning.

Establishment of a Hokkaido Development Board

Plan to establish a Hokkaido Development Board was decided upon by the Cabinet Council held on January 8 and April 22, 1947. The SCAP General Headquarters, however, on being consulted about the matter, replied on May 6 that although it recognized the importance of carrying out development of Hokkaido, it could not approve establishment of a particular organization in Hokkaido alone, whereas there is no such organization in any other prefecture.

In view, however, of the importance of development of Hokkaido and of its political history, it is found that it would be most appropriate at the present juncture to deal with the matter on the lines decided upon. It is proposed, therefore, that the SCAP will send its officers to Hokkaido to investigate into actual conditions and to reconsider its policy referred to above. And, in the meantime until such steps have been taken, the SCAP be requested to allow the organization for colonial administration, heretofore existing under the Hokkaido Governor-General's control, to be kept on as it existed under the Hokkaido Governor and to carry on the administration of development of Hokkaido.

Disappear 28 April
Osaka 70 5 months
Cond'dy suffer in
men of Age + Family,

mr. T. Kabayama - Chief of Genl Affairs Sec. of LoCD
Bureau of Local Govt Min of Home Affairs
mr. K. Sasaki, Hokkaido Gov.
Gen Affairs Sec.

An Outline of the Government Organization in consequence of the establishment of the Hokkaido Development Board and its structure and administration.

1. The Hokkaido Development Board shall be under the jurisdiction of the Prime Minister and take charge of the following matters concerning the development of Hokkaido.

(1) Formulation of integrated plans concerning the development and synthetic adjustment of the administration of such Ministries as are connected with the development;

(2) Exploitation including the development of non-reclaimed land which belongs to the State;

(3) Improvement of land;

(4) Guidance in the management of agriculture in the cold regions;

(5) Construction, maintenance, and improvement of rivers, roads, ports and harbours (including fishing ports and anchorage),

(6) Research and development of subterranean resources (excluding the mining of coal);

(7) Settlement.

2. The Hokkaido Development Board shall have the following personnel:

2 Min. of State
1 Vice Min.
1 Parl. Sec.

President:

Vice-President 2 (one of which shall be the Governor of Hokkaido)

Secretaries or Technicians of the Cabinet:

full time	5	first grade
"	144	second grade
"	1,047	third grade

The Prime Minister may make the personnel of the Hokkaido Development Board, some in Hokkaido.

Q Brown 26-5809
312 ~~M~~ 57

3. The Prime Minister may make the Governor of Hokkaido direct and supervise these Secretaries and Technicians of the Cabinet in Hokkaido concerning the development ~~of~~ business.
The Governor of Hokkaido may report to the Prime Minister the merits and demerits of such of the above mentioned personnel as are of the first or second grade, and may decide the appointment and withdrawal of the third grade officials on his own responsibility.

4. The Hokkaido Development Board shall have councillors and special commissioners who participate in the administration or investigate on the special matters.

5. The Hokkaido Development Board shall have a President's secretariat and three bureaus, namely, planning, exploitation, and public works.

6. The Prime Minister may, if it is necessary to do so for the purpose of the synthetic administration of the development of Hokkaido, order departmental Ministers to take necessary measures concerning the matters under their respective jurisdiction.

7. The Prime Minister may, at his own discretion, order the Governor of Hokkaido to exercise a part of his authority or that of the President of the Hokkaido Development Board.

8. The Hokkaido Development Board shall have a Hokkaido Development Committee for the purpose of examining the important matters concerning the development of Hokkaido.

The Reason for the Establishment of the Hokkaido Development Board.

Considering from a national standpoint, it would be inadequate if the administration concerning the exploitation, public works, and other industries which has been conducted by the Governor of Hokkaido under the supervision of the Ministry of Home Affairs were divided into the jurisdiction of each of the Ministries involved. Such being the case, it is necessary to establish the Hokkaido Development Board until May 1 on the basis of the Cabinet Decision of January 8 concerning the budgetary provision for the exploitation expenditure and make it carry out the administration.