



SECRETARY OF DEFENSE  
1000 DEFENSE PENTAGON  
WASHINGTON, DC 20301-1000

JUN 27 2013

The Honorable Adam Smith  
Ranking Member  
Committee on Armed Services  
U.S. House of Representatives  
Washington, DC 20515

Dear Representative Smith:

This is in response to your request for a breakdown of past and future costs associated with establishing, maintaining, and operating the detention facility located at Guantanamo Bay, Cuba (GTMO). The enclosure contains funding details for GTMO operations for Fiscal Year (FY) 2002 through FY 2014. Estimated future costs for detention operations at GTMO are unavailable until requirements are validated through future program and budget cycles, and released in subsequent budget submissions.

We share your concern in maximizing valuable resources in support of the Department's mission and thank you for your continued support.

Enclosure:  
As stated

*Chuck HAGEL*

cc:  
The Honorable Howard P. "Buck" McKeon  
Chairman



The estimated cost of this report for the Department of Defense is approximately \$56,900 for the 2013 Fiscal Year. This includes \$0 in expenses and \$6,900 in DoD labor.  
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**Guantanamo Bay, Cuba (GTMO) Costs (Detention Operations)**

Note: FY 2013 and FY 2014 data are estimates.

-Report costs related to construction of permanent and temporary infrastructure to support detention operations at GTMO

Appropriation	Requirement	Construction of permanent and temporary infrastructure to support detention operations											Description/Comments				
		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012		2013	2014		
Military Construction (MILCON)	Detention Facility - Phase I (408 Cells)																
MILCON	Detention Facility - Phase II (204 Cells)	13.4															
MILCON	Detention Facility - Phase III (204 Cells)	18.2															
MILCON	Detention Facility - Phase IV (192 Cells)		4.5														
MILCON	Classified Project		1.8														
MILCON	Joint Task Force Military		21.7														
MILCON	Commission Complex																
MILCON	Joint Task Force Troop Support																
MILCON	Joint Task Force		17.9														
MILCON	Interrogations/Interviews																
MILCON	Camp 6 Detention Facility (220 Cells)								36.0								
MILCON	Radio Range Security Fence								4.4								
MILCON	Psychiatric Ward								3.1								
MILCON	Expeditionary Legal Complex																
	<b>Total</b>	<b>52.2</b>	<b>54.4</b>	<b>0.0</b>	<b>43.5</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>3.6</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Note: New urgent facility requirements identified by the Commander, U.S. Southern Command are currently under review by the Department.

-Report costs related to facility repair, sustainment, maintenance (FSRM), and base operating costs (BOS) for all infrastructure supporting detention operations at GTMO

Appropriation	Requirement	FSRM and BOS for Detention Operations											Description/Comments		
		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012		2013	2014
Operation & Maintenance	FSRM/BOS	78.0	104.2	75.3	48.3	60.6	86.3	87.6	87.5	65.5	95.0	57.6	65.9	67.4	Cost fluctuations due to life cycle replacements and repairs of facilities and housing, as well as costs for executing Bachelor Housing diversions (renovating and outfitting certain facilities) to accommodate fluctuations in the military personnel population

-Report costs related to military personnel, civilian personnel, and contractor costs associated with detention operations at GTMO

Appropriation	Requirement	Military Personnel Costs associated with the detention operations											Description/Comments		
		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012		2013	2014
Military Personnel		9.4	11.3	127.5	162.3	160.1	170.7	199.7	212.0	222.4	195.8	182.4	146.0	126.1	Decrease in military end strength (E/S) attributed to the Port Security Mission transfer to the Coast Guard in Fiscal Year 2012 and projected drawdown of military E/S

Note: Costs for civilian personnel and contractors are captured in the appropriate requirement category and are not separately available.

**Guantanamo Bay, Cuba (GTMO) Costs (Detention Operations)**

-Report Operation & Maintenance costs (by military department (MILDEP), by account) associated with supporting detention operations at GTMO		Operation & Maintenance Costs (non-facilities related)												
		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<i>Appropriation</i>	MILDEP	27.9	42.1	70.0	68.8	67.9	74.9	89.8	72.8	82.3	82.9	66.5	56.9	61.5
Operation & Maintenance, Army														
Operation & Maintenance, Navy	Navy	21.6	22.4	23.3	24.8	25.6	26.4	27.4	27.5	28.4	29.0	17.7	12.2	46.5
<b>Total</b>		<b>49.5</b>	<b>64.5</b>	<b>93.3</b>	<b>93.6</b>	<b>93.6</b>	<b>101.3</b>	<b>117.2</b>	<b>100.3</b>	<b>110.6</b>	<b>111.9</b>	<b>84.2</b>	<b>69.1</b>	<b>107.9</b>

Description/Comments

Includes the U.S. Southern Command and the U.S. Army South costs for Intelligence contracts, contract linguists, IT (equipment, maintenance, and support), travel, supplies, Cultural Advisor and Librarian, Closed Circuit TV for courtroom support, and travel. Variations in cost due, in part, to changing period of performance on contracts.

46.5 Navy security for detainee operations. FY 2014 includes \$45M for the Post Security Unit (PSU). Congressional action is expected to transfer these funds to the Coast Guard as was done in prior years. Prior Year data does not include this funding since it was executed by the Coast Guard, remaining FY 2014 support for TDY and supplies for Intel related detainee operations.

**-Report Costs associated with operating the military commissions process to support individuals detained at GTMO**

-Report Costs associated with operating the military commissions process to support individuals detained at GTMO		Military Commissions Process												
		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<i>Appropriation</i>	MILDEP	0.0	0.0	0.0	0.0	0.0	2.3	13.5	13.7	11.6	10.4	10.2	12.6	17.1
Operation & Maintenance, Army														
Other	Army	0.0	0.0	0.0	0.0	0.0	4.7	5.6	0.0	0.2	0.4	0.0	0.0	0.0
Procurement, Army														
Operation & Maintenance, Navy	Navy	0.0	0.0	0.0	0.0	0.0	1.9	1.7	2.4	0.9	1.7	2.1	1.4	2.4
Operation & Maintenance, Navy														
Operation & Maintenance, Defense-wide	Defense Legal Service Agency (DLSA)	0.0	0.0	0.0	0.0	0.0	0.0	45.4	70.7	86.5	82.1	95.7	102.3	102.3
<b>Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>8.9</b>	<b>68.2</b>	<b>86.8</b>	<b>99.3</b>	<b>94.6</b>	<b>108.0</b>	<b>116.3</b>	<b>121.8</b>

The U.S. Army South costs to provide support to the Office of Military Commission; funding includes daily operations of Expeditionary Legal Complex (ELC) and air costs for moving prosecution lawyers to/from GTMO on a weekly basis.

0.0 Supports Expeditionary Legal Complex IT requirements

2.4 Office of the Administrative Review of the Detention of Enemy Combatants (OARDEC) mission support including travel, supplies, and contract linguists

Costs are inclusive of all DLSA OMC costs (e.g. utilities, rent, labor, travel, supplies, IT support, interpretation and translation services, courtroom support services, and printing). The OMC Security Program, and personnel security adjudicative work (in the FY 2014 budget these requirements were transferred from DLSA to the Washington Headquarters Service).

**-Report Other Costs not otherwise specified that support(ed) the detention operations**

-Report Other Costs not otherwise specified that support(ed) the detention operations		Other Costs not otherwise specified												
		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<i>Appropriation</i>	MILDEP	0.0	0.0	0.0	0.0	0.0	5.6	5.6	1.6	6.9	8.4	0.0	40.0	1.9
Other														
Procurement, Army														

Includes Costs for requirements such as Automatic Data Processing (ADP) equipment and peripheral supplies, IT equipment, Storage Area Network/TAPE Digitization, medical procurement and Submarine Fiber Optic Cable

**Guantanamo Bay, Cuba (GTMO) Costs (Detention Operations)**

-Report Costs associated with the Office of the DASD (Rule of Law and Detainee Policy), the Special Envoy for Closure of GTMO, DoD funded studies or task forces, and the cost of Periodic Review Services as they relate to the detention operations at GTMO

Office of the DASD (Rule of Law and Detainee Policy) and Periodic Review Services (PRS)	Office of the DASD (Rule of Law and Detainee Policy) and Periodic Review Services (PRS)													
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Requirement	0.0	0.0	11.6	19.9	20.5	20.2	20.1	17.7	14.7	13.4	13.3	14.1	13.1	
Periodic Review Services														

Costs are inclusive of total PRS operations and includes labor and non-labor requirements (e.g. travel, IT contract, linguists). Note: Prior to FY 2012, PRS was the Office for the Administrative Review of the Detention of Enemy Combatants (established in 2004 until 2012).

Operation & Maintenance, Navy	0	0	2.19	2.19	2.19	2.19	2.22	2.30	2.61	2.74	2.77	2.74	2.73	2.71
DASD (Rule of Law and Detainee Policy) in the Office of the Secretary of Defense	0	0	0	0	0	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>13.8</b>	<b>22.1</b>	<b>22.7</b>	<b>22.4</b>	<b>22.4</b>	<b>20.3</b>	<b>17.4</b>	<b>16.2</b>	<b>16.0</b>	<b>16.8</b>	<b>17.8</b>	

\*\*No costs reported for DoD Studies/Task Force

\*\*Special Envoy costs are not captured within DoD's budget, these costs are accounted for with the Department of State

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Total GTMO	189.1	234.4	314.5	369.7	336.9	398.9	500.7	508.5	522.2	521.9	448.3	454.1	443.0

Note: The Fiscal Year (FY) 2013 estimate includes a one-time \$40 million Army procurement requirement for submarine fiber optic cable.

The FY 2014 cost estimate includes \$45 million for the Port Security Unit (PSU), in prior years funds for the PSU was transferred from the Navy to the Coast Guard.