

243

This is an  
SCE File

File No. 092 - FOREIGN AFFAIRS AND RELATIONS - TOP SECRET

No.	FROM	DATE	TO	SYNOPSIS
<b>SWNCC 243 Series - US Policy Concerning Soviet Domination of Governments of Yugoslavia, Hungary, Rumania, Bulgaria, and Poland.</b>				
1	SCE	10Jan46	Mr. Durbrow(S) Col. Reynolds(W) Lt. Claxton(N)	SCE-3. Aptat of Working Party on SWNCC 243/D.
2	Working Pty	19Apr46	SCE	Report of the Working Party.
3	SCE	10Jan46	Mr. Durbrow(S)	SCE-3. Mr. Burbrows copy of SCE-3.
4, 5 & 6	SCE	---	Navy Mbr War " State "	SCE-3A. Approval Slips on 243/D.
7	SCE	26Apr46	SWNCC	Encl. copy of Report & indicating ACE approval, thereof.

TOP SECRET



**TOP SECRET**

**THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.**



**26 April 1946**

**Memorandum for the Secretariat, SWNCC**

**Subject: SWNCC 243/D**

**Enclosure: Report of the SWNC Subcommittee for Europe on SWNCC 243/D**

The State, War, and Navy members of the SWNC Subcommittee for Europe concur in the attached report on SWNCC 243/D.

**Florence Whiteside  
Secretary, European Subcommittee**

Encl.

**TOP SECRET**

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THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.



SCE-3A

MEMORANDUM FOR: STATE MEMBER, EUROPEAN SUBCOMMITTEE  
WAR MEMBER, EUROPEAN SUBCOMMITTEE  
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

The report of the working party on SWNCC 243/D, dated 19 April 1946, is circulated for consideration by the European Subcommittee.

It is requested that you indicate your concurrence or comment hereon.

*Florence Whiteside*  
Florence Whiteside  
Secretary, European Subcommittee

OK

APPROVED: *W.F. Matthews*

DATE: 19 April

*243/D*



*Col. J. M. Reynolds*



THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.

SCE-3A

MEMORANDUM FOR: STATE MEMBER, EUROPEAN SUBCOMMITTEE  
WAR MEMBER, EUROPEAN SUBCOMMITTEE  
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

The report of the working party on SWCC 243/D, dated *19 April* 1946, is circulated for consideration by the European Subcommittee.

It is requested that you indicate your concurrence or comment hereon.

*Florence Whiteside*  
Florence Whiteside  
Secretary, European Subcommittee

APPROVED: *RJS (for Gen Lumsden)*

DATE: *23 April 46*

(5)



THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.



SCE-3A

*Send - Please  
send to Eur-  
Whitehouse*

MEMORANDUM FOR: STATE MEMBER, EUROPEAN SUBCOMMITTEE  
WAR MEMBER, EUROPEAN SUBCOMMITTEE  
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

The report of the working party on SWNCC  
243/D, dated \_\_\_\_\_ 1946, is circulated for con-  
sideration by the European Subcommittee.

It is requested that you indicate your con-  
currence or comment hereon.

*Florence Whiteside*  
Florence Whiteside  
Secretary, European Subcommittee

APPROVED: ✓ J. H. McAra

DATE: 25 Apr 1946

(A)

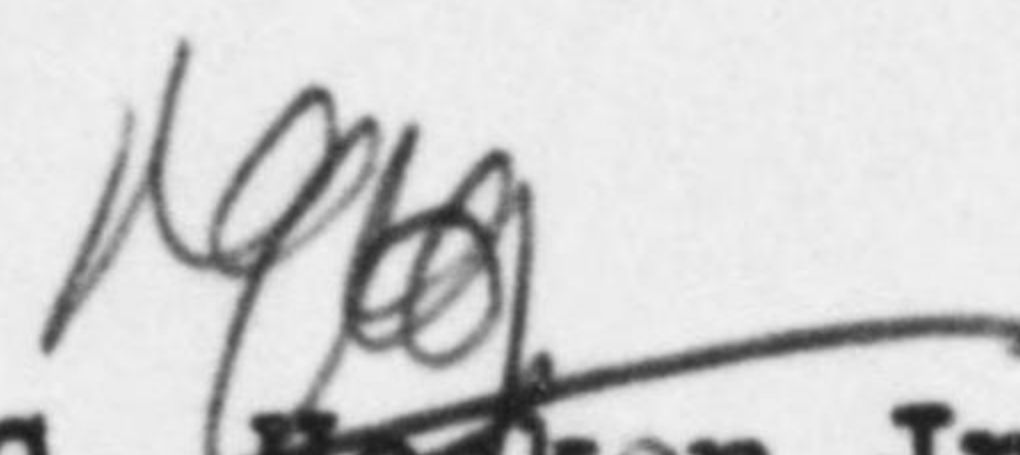
DEPARTMENT OF STATE  
~~Eastern~~  
DIVISION OF EUROPEAN AFFAIRS

January 11, 1946

AV - Mr. Bell

Attached is the paper which we were discussing over the telephone this morning.

I shall expect to hear from you in due course.

  
R. G. Hecker, Jr.

EE:BB

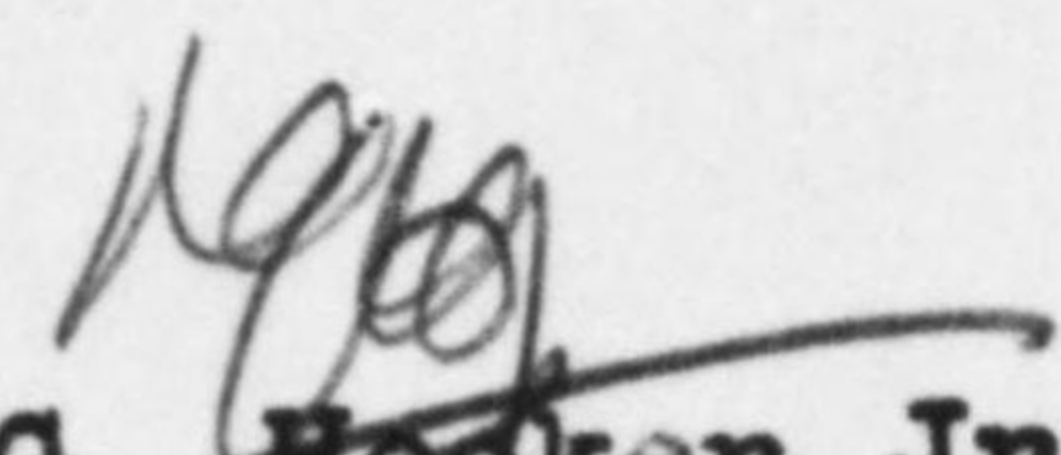
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EE:BB

DEPARTMENT OF STATE  
DIVISION OF EUROPEAN AFFAIRS

Miss A

Is this the  
SWNCC you were  
looking for?

If so pass on to  
R G H so he can  
get together with  
CBE and the SE  
try to see what's  
being and what  
should be done. 





TOP SECRET

THE STATE-WAR-NAVY COORDINATING COMMITTEE  
WASHINGTON, D. C.



SCE-3  
10 January 1946

MEMORANDUM FOR → Mr. Elbridge Durbrow, Steering  
Member (B-620)  
Colonel John M. Reynolds, OPD (W-2273)  
Lt. P. P. Claxton, USNR (N-61723) 61528

SUBJECT: Appointment of a Working Party,  
SWNC Subcommittee for Europe

1. The State, War, and Navy Departments have designated the above-named individuals as a working party to study and report to the European Subcommittee on SWNCC 243/D.

2. Copies of SWNCC 243/D are enclosed herewith.

*Florence Whiteside*  
Florence Whiteside  
Ensign (W) USNR  
Secretary, European Subcommittee

Encl.  
cy. 27 SWNCC 243/D  
(already delivered  
to your office)

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C-O-P-Y

~~TOP SECRET~~

14 April 1946

REPORT BY THE STATE-WAR-NAVY COORDINATING SUBCOMMITTEE FOR EUROPE

Reference: SWNCC 243/d

THE PROBLEM

1. To prepare a draft reply to UAX 85862 from the Commanding General, U. S. Air Forces in Europe, to the War Department requesting clarification of status of the Governments of Yugoslavia, Hungary, Rumania, Bulgaria and Poland, with regard to channels for obtaining clearance authority for movement of United States air craft to transport mail, personnel and supplies to U. S. military and civilian representatives.

FACTS BEARING ON THE PROBLEM

2. The U. S. Embassy in Moscow in a letter dated March 9, 1946 requested the Soviet Foreign Office to approve in principle the establishment of a regularly scheduled flight of one U. S. army transport plane on odd numbered days of the month on the route Vienna, Budapest, Belgrade, Bucharest, Sofia, returning by the same route the following day. It was suggested that appropriate instructions be issued to the local Soviet military commanders to concert immediately with the local U. S. representatives in working out measures to make the plan effective at once.

In a letter dated April 14, 1946, Vyshinski replied stating that "the Soviet military authorities are not in a position to permit the establishment of regular flights of air planes over territory where Soviet troops are deployed" and that, therefore, "the representatives of the United States in Vienna, Budapest, Bucharest and Sofia must in each individual case concert with the local Soviet military authorities the flights of American aircraft over the route which crosses the given cities".

3. Hungary,

DECLASSIFIED  
Authority NND 740132  
By esp/kmb JAN 18 1978  
NARS, Date

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3. Hungary, Rumania and Bulgaria are under the control of Commissions set up in accordance with the armistice agreements with these countries, the chairmen of which are Soviet officers, and all three countries are occupied by Soviet military forces. The Soviet Foreign Office and the local Soviet military authorities have consistently refused to remedy the existing situation under which individual clearances are required for each flight, in spite of repeated representations both in Moscow and locally.

4. Military transport planes are making regularly scheduled flights to Warsaw and Belgrade. The flight from Berlin to Warsaw crosses the Soviet zone of occupation in Germany without any requirement for separate clearance except for additional flights in excess of the weekly schedule. Regularly scheduled flights are now being made into Belgrade, however recent actions of the Yugoslavs indicate that such flights will become increasingly more difficult.

5. Between 1 November and 25 March, the Russian military authorities in Germany granted clearances for 47 U. S. planes, whereas U. S. granted clearances for a total of 35 Russian planes. This does not include corridor flights over the Russian zone, going to and coming from Berlin, with balance entirely one-sided in favor of the U. S. It thus appears that it would be inadvisable for the U. S. to attempt to place additional restrictions on Russian flights within U. S. zones in Germany and Austria as it probably would react to our detriment.

CONCLUSION

6. With respect to clearances for flights to Hungary, Rumania and Bulgaria, the efforts of this Government to secure Soviet cooperation looking toward regularly scheduled flights without the necessity for separate clearances have been and continue to be unsuccessful.

7. Retaliatory

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7. Retaliatory restrictions by this Government appear to be undesirable at this time.

8. It would appear that further representations by the U. S. Embassy in Moscow to the Soviet Foreign Office are undesirable at this time.

9. With respect to flights to Poland, the situation appears to be satisfactory at present but there is increasing uncertainty as to the situation in Yugoslavia.

RECOMMENDATIONS

10. It is recommended that:

The Joint Chiefs of Staff be requested to dispatch the cable contained in the Appendix to the Commanding General, United States Air Forces in Europe, ~~with a request for his comments.~~

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Draft Cable

From: War Department  
To: CG, USAFE Main, Wiesbaden, Germany *(action)*  
2/20: Air Attache, U.S. Embassy, Moscow  
COMGENUSFET  
OMGUS

Reference your radio UAX 85862, the following information concerning channels for obtaining clearance authority for movement of U.S. aircraft to transport official mail, personnel and supplies to U.S. military and civilian representatives is furnished:

The U.S. Embassy in Moscow in a letter dated March 9, 1946 requested the Soviet Foreign Office to approve in principle the establishment of a regularly scheduled flight of one U.S. Army transport plane on odd numbered days of the month on the route Vienna, Budapest, Belgrade, Bucharest, Sofia, returning by the same route on the following day. It was suggested that appropriate instructions be issued to the local Soviet military commanders to concert immediately with the local U.S. representatives in working out measures to make the plan effective at once. In a letter dated April 14, 1946, Vyshinski stated that the Soviet military authorities could not permit regular scheduled flights over territory where Soviet troops are deployed and that the U.S. representatives in Vienna, Budapest, Bucharest and Sofia must clear each individual flight over the route which crosses these cities with the local Soviet military authorities. It would appear that at the present time there are no further steps that can be profitably undertaken to bring about the regular scheduling of such flights. The aircraft clearance situation in Poland seems to be satisfactory for the present, however, indications are that flights over Yugoslavia will be increasingly difficult in the future.

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SCE-3

10 January 1946

MEMORANDUM FOR: Mr. Elbridge Durbrow, Steering  
Member (S-620)  
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Florence Whiteside  
Ensign (W) USNR  
Secretary, European Subcommittee

Encl.  
27 SWNCC 243/D (already delivered to Mr. Durbrow)  
29 - Lt. Claxton - Navy Room 3047  
26 - Col. Reynolds - Pentagon Room 3E760

U. S. Policy Concerning Soviet Domination of Governments of  
Yugoslavia, Hungary, Rumania, Bulgaria, and Poland

243/1 - 26 Apr 46

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