GHQ/SCAP Records(RG 331)
Description of contents

THE NATIONAL ARCHIVES OF THE UNITED STATES

(1) Box no. 2032

(2) Folder title/number: (3)
Outlying Areas of Japan & Areas File Underwherein Elections May Be Held

(3) Date: Sept. 1945 - Jul. 1947

(4) Subject:

Classification	Type of record
331	d, e, n

(5) Item description and comment:
i) Top Secret
ii) With a List of Papers

(6) Reproduction: (Yes) No

(7) Film no. Sheet no.

TOP SECRET

DEPARTMENT OF THE ARMY

THE ADJUTANT GENERAL'S OFFICE

WASHINGTON

DEPARTMENTAL RECORDS BRANCH, A.G.O.

TOP SECRET

IN THE CLEAR

260800

24 MARCH 1946

CINCAFPAC

CG PACUSA (MANILA).....ROUTINE

INFO: COMAF EIGHT.....ROUTINE

251209

REURAD YOUR SEVEN EIGHT ONE THREE GEORGE CHARLIE (X26464)

NO KNOWLEDGE HERE OF PLANS FOR REESTABLISHMENT OF COMMERCIAL RELATIONS BETWEEN FORMOSA AND THE RYUKUS PD APPROVAL WITHELD PENDING RECEIPT OF FULL INFORMATION

OFFICIAL:

Approved by:

B. M. FITCH,
Brigadier General, AGD,
Adjutant General

M. J. GUMNER,
Brig Gen, GSC,
AC of S, G-1

Copies to:

G-4
GOVN SEC
CG PACUSA ADV

M/R: ESS (Mr. Reday) and Government Section (Col Robinson) have no knowledge of proposed reestablishment of commercial relations as indicated above.

IN THE CLEAR

INFORMATION COPY

28

	FROM	DATE	TO	SYNOPSIS
		1946		
23.	G.S.	5 Jan.	C.L.O.	Governmental & Administrative Separation of Certain Outlying Areas from Japan.
24.	Whitney	5 Jan.	C/S	Cessation of Administrative Authority Over Areas Outside Japan,
25.	CINCPAC	6 Jan.	Okinawa	Naval Administration of Ryukyus.
26.	CINCPAC	20 Jan.	Okinawa	Radio Incoming #190328 Concerning Boundaries of Ryukyus.
27.	CINCPAC	25 Jan.	8th Army	-Ryukyuan Boundaries.
28.	CINCPAC	24 March	PACUSA	ZX 26464 Commercial Relations Between Ryukyus & Formosa.
29.	CINCPAC	8 April	Okinawa	Transfer of M/G of Ryukyus to Army.
		1947		
30	Tilton	14 Jul 47	M/R	Preparations for Okinawa's Elections

	FROM	DATE	TO	SYNOPSIS
		1945		
11.	CINCPAC	9 Dec.	Okinawa	Radio 080350 Z Boundaries in Ryukyus.
12.	SCAP	11 Dec.	CINCPAC	Outgoing Radio Concerning Elections.
13.	SCAP	11 Dec.	"	Outgoing Radio Concerning Elections.
14.	G.S	14 Dec.	C/S	Election Boundaries.
15.	Clarke	14 Dec.	C/S	Election Boundaries.
16.	SCAP	14 Dec.	CINCPAC	Outgoing Radio Concerning Ryukyus Boundaries.
17.	Crist(SCAP)	14 Dec.	"	Outgoing Radio Concerning Election Districts.
18.	G-3	15 Dec.	G.S.	Japanese Elections.
19.	Crist	15 Dec.	C/S	Boundaries of Japanese Elections.
20.	SCAP	15 Dec.	CINCPAC	Outgoing Radio Concerning Ryukyu Election Boundaries.
21.	SCAP	15 Dec.	CINCPAC	Outgoing Radio Concerning Ryukyu & Izu Islands Election Boundaries.
22.	G.S.	27 Dec.	C/S	Boundary in Ryukyus.

FILE UNDER OUTLYING AREAS OF JAPAN & AREAS WHEREIN ELECTIONS MXY BE HELD.

	FROM	DATE 1945	TO	SYNOPSIS
1.	CINCPOA	17 Sept.	M/G Okinawa	Radio 160204 Z Navy Responsibility for Military Government of Ryukyus.
2.	C.L.O.	29 Oct.	SCAP	Election of Members of the Lower House of the Diet in Areas where Navigation of Vessels is Prohibited.
3.	SCAP	Nov.	WARCOS	Japanese Election of Diet Members to be Held in January, 1946, and Area in Japan to which it is to Apply.
4.	G.S.	9 Nov.	G-2	Japanese Request for Permission to Circulate Election Materials in Certain Islands Offshore of Japan.
5.	OCCIO	16 Nov.	G.S.	Japanese Request for Permission to Circulate Election Materials in Certain Islands Offshore of Japan.
6.	G-3	20 Nov.	OCCIO	Police in Ogasawara (Bonin) Islands
7.	G.S.	24 Nov.	G-3	Japanese Election; Area to which it is to Apply; Proposed Cable to the J.C.S.
8.	Crist	30 Nov.	C/S	Pending Japanese National Election.
9.	Clarke	Dec.	WARCOS	Radio (not used) Japanese Election of Diet Members
10.	Okinawa	5 Dec.	CINCPAC	Oshima Island (radio 030725 Z)

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

14 July, 1947.

MEMORANDUM FOR THE RECORD.

SUBJECT: Preparations for Okinawa's Elections.

1. At the request of Military Governor of the Ryuku Islands and the deputy commander for Military Government, the undersigned went to Okinawa for a two weeks period, 1 to 15 May 1947, to aid in the preparation of plans for a general election in the cities, towns and villages of the Ryuku Islands, i.e. the Southern Ryuku, Okinawa and the Northern Ryuku.

2. This memorandum is a short statement of (1) the position of Military Government and its chain of command, (2) conditions of the Ryuku Islands as they relate to local government, and (3) the action taken to prepare for a series of elections to take place in September, 1947.

POSITION OF MILITARY GOVERNMENT:

3. Direct Military Government for Okinawa was established officially 3 April, 1945 as the Naval Military Government, a joint service of Army and Navy military government officers. This command, directly responsible to the Navy, because of the growing needs during 1945 of approximately three quarters million people, inaugrated a larger, more serviceable and more carefully defined organization on 22 April, 1946. On the withdrawal of the Navy 1 July, 1946, the Okinawan Administration in toto was turned over to the Army command, Commanding General, Philippine-Ryuku Area.

4. In particular the Northern and Southern Ryuku and Okinawa are under the command of a Brigadier General who is a direct representative of Philrykom. Directly under him is the deputy military governor who is in actual command of the military government organization. The structure of this is divided according to the three geographical areas in the chain of these some 700 miles of coral and volcanic islands: the central unit is composed of the deputy commander's offices and coordinating departments; the other two units are detachments composed of a few officers and enlisted men stationed in the Southern Ryuku and Northern Ryuku Islands.

5. Military Government today in the Ryuku is indirect in character with the daily approach to make it completely so. The Government at Chinen formulates the plans and policies for all three areas; it also issues directives, some administrative orders and proclamations. In general these go to the Okinawan Administration which is held responsible for their proper dissemination and execution among the 511,062 inhabitants. These commands also go to the Northern and Southern Ryuku United States Military Government units, which in turn after proper implementation because of local necessity, hold their governors and administrations responsible for (after informing the populace) carrying out all actions among their areas, the populations of which respectively are 211,062 and 111,555.

6. The Okinawan Administration is composed of (1) a governor, chigi, (2) a deputy governor, fukuchigi, (3) an assembly which is wholely an advisory body to the governor, and (4) the numerous administrative departments. The staff totals approximately 400 persons. The Island's historic administrative districts, mura, are maintained; however, the mayors of the cities, shi, towns, cho, and villages, mura compose the only native echelon of authority between the governor and the people. Communications of whatever nature from the people are channeled thru the Okinawan Administration to the United States Military Government.

LOCAL FACTORS CONDITIONING TO ELECTIONS:

7. The conditions on Okinawa gunto are materially different in all respects from the Northern and Southern Ryuku. Destruction to both public and private property on Okinawa was complete for all practical purposes. Outside of the bombing of Naze, capital of Omami Oshima, the other two areas received light treatment. Okinawa has about 50% of all arable land within the Ryuku, hence a destruction of productive capacity there has damaging effects all over the chain of islands. The major efforts of the Military Government have been engaged entirely with problems of repatriation and replacement of a moral riddled people. The population of Okinawa as of 1 April, 1947 is 511,062 of whom almost 350,000 "shelter it out" on the southern half of the Island, some 65 miles in length. The full energies of all have been absorbed in constructing emergency shelter of virtually all types -- GI canvas, runway strips, boards and galvanized iron sheets, tin can strips and thatchings.

8. Out of an estimated budget of 57 million yen to run the whole Ryuku, Okinawa of necessity demands nearly 45 million and of this sum funds for shacks and other housing and reconstruction of other war damage total 38 million yen.

9. However, the harrowing pressure of these relentless demands is lessening steadily as time passes. Enormous mass feedings and relocation camps are now gone. Crops are regularly planted; some have been harvested. Industrial activity for rudimentary purposes is growing -- lumbering on a small scale, forging of hand tools and agricultural instruments. Active fishing is carried on. Tile, brick and pottery shops have been established. The steady development of these vital activities together with the continuous improvement in housing conditions (8 persons can now sleep in one shack in which formerly 15 were accordianized) and actual relocation of the populace, demand a different policy entirely from one year ago.

ACTION TAKEN:

10. Military Government has projected a reasonable and workable policy with practical plans to allow these settled communities to take over and administer locally all functions of government which do not have to be executed directly by the Okinawan Administration.

11. The first step to do this has been the determination to hold a general free election of direct universal suffrage for mayors of all cities, towns and villages and for assemblymen for the same units in local government.

12. The work beginning now, 15 May 1947, should be finished in August so that actual elections can be held September 1947. Outside of a few requirements, the complete details have been left to the Okinawa Administration: implementing the requirements, drafting the laws, informing the people and arranging carefully for the many physical problems which arise in connection with ballots and polling stations:

13. The work of the undersigned was, during 1 to 15 May 1947, as follows:

a. Conferences with the Island commander, deputy commander for Military Government and Director, General Affairs Section Military Government as to what they hoped to achieve in native local government and their minimum requirements to establish it. They were briefed completely as to the Local Government program in Japan and agreed wholeheartedly that most of it would be workable and useful for them.

b. Conferences with the Okinawan Administration on three occasions of some hours each on (a) aims to be accomplished, (b) general requirements and (c) implementation and drafting of laws and regulations.

c. A four day trip was made to the Northern Ryuku unit at Naze, Omami Oshima to aid in their problems and to observe the different conditions there as compared to Okinawa Gunto.

d. Copies of the local government laws and other useful data were left with the General Affairs Section for proper distribution to the other units and the Okinawan Administration. More materials have been sent to Okinawa from Tokyo.

14. It is contemplated that before mimeographing their laws and orders and holding the elections, final draft will be brought to Government Section, Local Government Division, for any suggestions.

15. Moreover, request was made for two members of Government Section to come to Okinawa for ten days for active participation in the September elections which will be in series because of physical difficulties. Reply was made that this would be done on concurrence of Chief, Government Section, and the decision of Chief of Staff.

CECIL G. TILTON
Chief, Local Government Division
Government Section

Noted:

C. W.

d. Copies of the local government laws and other useful data were left with the General Affairs Section for proper distribution to the other units and the Okinawan Administration. More materials have been sent to Okinawa from Tokyo.

14. It is contemplated that before mimeographing their laws and orders and holding the elections, final draft will be brought to Government Section, Local Government Division, for any suggestions.

15. Moreover, request was made for two members of Government Section to come to Okinawa for ten days for active participation in the September elections which will be in series because of physical difficulties. Reply was made that this would be done on concurrence of Chief, Government Section, and the decision of Chief of Staff.

CECIL G. TILTON
Chief, Local Government Division
Government Section

Noted:

C. W.

CONFIDENTIAL

90830

PA
File

8 April 1946

CINCAFPAC

CINCPAC /POA.....PRIORITY

INFO : CNO.....PRIORITY
BUB, OKINAWA.....PRIORITY

U80941

CONCUR URAD NAUGHT FIVE NAUGHT THREE THREE ONE ZEBRA PD SUGGEST CONFIRENCE BE HELD FIFTEEN APRIL IN TOKYO PD ADVISE NAME OF REPRESENTATIVE AND ETA

CX59691

OFFICIAL:

AUTHENTICATED BY :

E.N.FITCH,
Brigadier General, AGD,
Adjutant General.

R.J. [illegible],
Brigadier General, GSC,
AC of S, G-1.

Copies to:

S/S
G-3
G-4
AG
C Govt Sec
CINCAFPAC

M/R: CINCAFPAC/POA radio 080311Z suggests Gen Military Govt Okinawa visit GHQ for conference re transfer military government Ryukyus to Army. WARCOS radio W-83600 states JCS 810/11 and 810/13 covering transfer being forwarded.

Conference re trf Mil Govt in Ryukyus to Army.

This message is authorized by the War Department in accordance with the provisions of paragraphs 44b and 53b (3) (Changes No. 3), of AR 380-5, 15 March 1944.

CONFIDENTIAL INFORMATION COPY

Govt Sec

29.

Exit Ryukyus

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR TH E ALLIED POWERS

GD P&C CAK/wbs

OUTGOING MESSAGE
SECRET

25 January 1946

FROM: CINCAFPAC ADVANCE

TO : CG AFWESPAC ..... ROUTINE
CG EIGHTH ARMY..... ROUTINE
COMNOB..... ROUTINE

251459

INFO: CINCAFPAC..... ROUTINE
CINCPAC/POA..... ROUTINE
COMMANDER 5thFLEET..... ROUTINE

CITE CINCPAC SLANT POA ONE NINE NOUGHT TH REE TWO EIGHT NOT TO ALL NOR NEEDED CAX 57241) NORTHERN BOUNDARY CINCPAC MILITARY GOVERNMENT ADMINISTRATION IN THE RYUKYUS IS AT LATITUDE THREE NOUGHT DE GREES NORTH PD APPROPRIATE DIRECTIVE BEING ISSUED TO JAPANESE GOVERNMENT BY THIS HEADQUARTERS PD OCCUPATION INSTRUCTIONS NUMBER TWO CMA TWO FIVE SEP ONE NINE FOU R FIVE WITH FOUR AMENDMENTS BEING FORWARDED TO COMNOB OKINAWA PD

OFFICIAL:

H. W. ALLEN,
Colonel, A. G. D.,
Adjutant General.

Approved by:

H. E. EASTWOOD,
Brig adier General, G. S.C.,
Dep uty Asst. C/S, G-4

Copies to; G-3
c Govt Sec
FLT LO SCAP (2)

C O P Y

C O P Y

SECRET

27.

I N C O M I N G M E S S A G E

S E C R E T

R O U T I N E

20 January 1946

TO : NOB OKINAWA, CINCAFPAC ADV INFO: CNO, COM 5 TH FLT, USNAV MILGOVTUNIT AT OKINAWA

FROM : CINCPAC POA HED PEARL

NR : 190328

Navy Department concurs SCAP 030539 that Northern Boundary CINCPAC Military Government Administration i s at latitude 30 degrees North. CNOB Okinawa hereby directed extend his Military Government Administration to all Islands of Ryukyus south of 30 degre es north latitude and to Supervise Disposition Navy Military material reported his 210238 Dec. in accordance directives issued by SCAP for disposition similiar material Japan proper. SCAP requested furnish CNOB Okinawa with applicable directives to permit him to accomplish proper disposition.

TOO : 190328

MCN : Y 90

No Sig

Ref 030539 is CAX 56603

DISTRIBUTION

ACTION COPY TO:

G - 3

C O P Y

C O P Y

INFORMATION COPIES TO:

COMMANDER-in-CHIEF
CHIEF OF STAFF
G - 4
C GOVT SECTION
FLT LO SCAP

41420

S E C R E T

R O U T I N E

Original, Radio File
~~Central Offices~~

26.

EXO

GENE[illegible] HEADQUARTERS, U. S. ARMY FORCES [illegible]CIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

6 1315

INCOMING MESSAGE

SECRET
ROUTINE

6 January 1946

TO : CNO INFO: NOB OKINAWA; CINCAFPAC ADV

FROM : CINCPAC/POA FLAIL

NR : 040316

SCAP 030539 and CINOB Okinawa 070310 of Dec passed separately. For reasons stated by C NOB Okinawa CINCPAC concurred in recommendation that for time being; Naval Administration Military Government Ryukyus be confined to those Islands which formerly constituted Okinawa prefecture. Prior making further recommendations as requested by SCAP request you indicate Navy Departments views relation this subject.

No Sig

TOO: 040316

INCN: Y 12

NOTE: Ref 030539 is CAX 56603.

DISTRIBUTION:

INFORMATION COPIES TO:

COMMANDER-in-CHIEF
CHIEF OF STAFF
G - 3
C GOVT SECT
FLT LO SCAP

Info-ExO
PA

36955

ROUTINE
SECRET

AFPAC AGO
Form No. 108
"NAPRICO" 700M 10-20-45

COPY NO.

25

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

21

GXO

GENE[illegible] HEADQUARTERS, U. S. ARMY FORCES [illegible]CIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

61315

INCOMING MESSAGE

SECRET
ROUTINE

6 January 1946

TO : CINCPAC, POA PEARL INFO: CINCAFPAC, (WASH LOCAL INFO)

FROM : CNO

NR : 051145

Ur 040316 concur SCAP 030539 Z. However Oshima referred to in CNOB 070130 of December is in Ryukyus and has no connection with Oshima in Izu group.

No Sig

TOO: 051145

NOTL: Ref 030539 Z is CAX 56603.

NCN: USFD 73

DISTRIBUTION:

INFORMATION COPIES TO:

COMMANDER-in-CHIEF
CHIEF OF STAFF
G - 3
C CONT SECT
FLT LO SCAP

Info - GxO
PA

Handling and transmission of the literal plain text of this message as correspondence of the same classification has been authorized by the War Department in accordance with the provisions of paragraphs 44g and 53a (3) (Changes No. 3) of AR 380-5, 15 March 1944.

36945

ROUTINE
SECRET

AFPAC AGO
Form No. 108
"NAPRICO" 700M 10-20-45

COPY NO.

11

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

5 January 1946

MEMORANDUM FOR THE CHIEF OF STAFF.

I. THE PROBLEM PRESENTED.

To effect full compliance with the provisions of paragraph 4d of JCS 1380/15 of 3 Nov 1945, "Basic Directive for Post-Surrender Military Government in Japan Proper," which directs that the Supreme Commander for the Allied Powers "will take appropriate steps in Japan to effect the complete governmental and administrative separation from Japan of (1) all Pacific islands which she has seized or occupied under mandate or otherwise since the beginning of the World War in 1914, (2) Manchuria, Formosa and the Pescadores, (3) Korea, (4) Karafuto, and (5) such other territories as may be specified in future directives."

II. FACTS BEARING UPON THE PROBLEM.

1. Paragraph 1b of JCS 1380/15 defines Japan, for the purposes of that directive, to include: "The four main islands of Japan: Hokkaido (Yezo), Honshu, Kyushu and Shikoku and about 1,000 smaller adjacent islands including the Tsushima Islands."

2. The areas excluded from Japan in paragraph 4 of the attached proposed directive to the Japanese Government (Tab B) are specifically set forth in paragraph 4d of JCS 1380/15 as areas to be governmentally and administratively separated from Japan.

3. Although the areas excluded from Japan in paragraph 3 of the attached proposed directive to the Japanese Government (Tab B) are not specifically set forth in JCS 1380/15, these areas are occupied under military government by the Allied Powers: the areas under (a) of paragraph 3 by the XXIV Corps, those under (b) by CINCPAC, and those under (c) by Soviet forces. The exercise of governmental and administrative authority over these areas by the Japanese Government is inconsistent with existence of military government therein.

4. The areas included within Japan as defined in the attached proposed directive (Tab B) correspond to the areas of Japan within the jurisdiction of SCAP. It would be administratively desirable to limit the governmental and administrative authority of the Japanese Government to these areas.

5. Governmental and administrative separation from Japan of areas outside of Japan in no way affects the ultimate disposition of the sovereignty of such areas.

6. Paragraph 3 of Memorandum AG 210.2 (2 Oct 45)MG of 2 October 1945 to the Japanese government directs that "The Japanese Government will not attempt to exercise any administrative authority over Korea." (Tab A). No other directive has been issued to implement paragraph 4d of JCS 1380/15, or to define the limits of the governmental and administrative jurisdiction of the Japanese government.

7. Although the governmental and administrative separation from Japan of the areas outside of Japan has to a large extent been accomplished in fact by the Allied occupation of those areas, censorship intercepts indicate that the Japanese government is still communicating with and exercising, or attempting to exercise, governmental and administrative authority over Japanese officials in certain outlying areas. This is especially true in the case of Formosa,

III. CONCLUSIONS.

1. The Japanese Government should be directed to cease exercising governmental or administrative authority over any areas outside of Japan or over any government officials and employees or any other persons within such areas.

2. In order to effect the complete governmental and administrative separation from Japan of areas outside of Japan, the Japanese Government should be prohibited from communicating with any government officials and employees or with any other persons outside of Japan for any purpose other than the routine operation of authorized shipping, communications and weather services. Civil Censorship Detachment is prepared to enforce this provision.

3. Such a directive should contain a clear definition of Japan, i.e. an exact delimitation of the governmental and administrative jurisdiction of the Japanese Government, in accordance with the facts presented in paragraphs 1-4 of Part II above. The Japanese Government should be advised that such definition will apply to future directives, but should not be construed as an indication of Allied policy relating to the ultimate disposition of the minor islands.

4. With a view to a dissolution of those agencies, or the functions thereof, concerned with the administration of areas outside of Japan, the Japanese Government should be directed to submit to this headquarters a report of the governmental agencies whose functions pertain to areas outside of Japan. The Japanese Government should further be directed to preserve all records of such agencies.

IV. RECOMMENDATION

That the inclosed directive to the Japanese Government (Tab B) be approved and dispatched.

COURTNEY WHITNEY
Brigadier General, U. S. Army
Chief, Government Section

CONCURRENCES:

G-3

CONFIDENTIAL

OFFICE FOR THE SUPREME COMMANDER
FOR THE ALLIED POWERS

AG 210.2 (2 Oct 45)MG

APO 500
2 October 1945.

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Promotions of Civil Service Officials in Korea.

1. It is alleged that the Japanese Government has purported to promote Japanese officials or civil service functionaries serving in Southern Korea.

2. All such purported promotions are ineffective.

3. The Japanese Government will not attempt to exercise any administrative authority in Korea.

4. Military Government is the sole authority in Korea.

FOR THE SUPREME COMMANDER:

/s/ HAROLD FAIR,
Lt.Col, A.G.D.,
Asst. Adjutant General

Copy to:
CG, Sixth Army
CG, Eighth Army
CG, XXIV Corps
Eco & Sc Sec

C
O
P
Y

CONFIDENTIAL

CONFIDENTIAL

OFFICE FOR THE SUPREME COMMANDER
FOR THE ALLIED POWERS

AG 210.2 (2 Oct 45)MG

APO 500
2 October 1945.

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Promotions of Civil Service Officials in Korea.

1. It is alleged that the Japanese Government has purported to promote Japanese officials or civil service functionaries serving in Southern Korea.

2. All such purported promotions are ineffective.

3. The Japanese Government will not attempt to exercise any administrative authority in Korea.

4. Military Government is the sole authority in Korea.

FOR THE SUPREME COMMANDER:

/s/ HAROLD FAIR,
Lt.Col, A.G.D.,
Asst. Adjutant General

Copy to:
CG, Sixth Army
CG, Eighth Army
CG, XXIV Corps
Eco & Sc Sec

C
O
P
Y

CONFIDENTIAL

CONFIDENTIAL

AG 091 (Jan 46)GS January 1946

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Governmental and Administrative Separation of Certain Outlying Areas from Japan.

1. The Imperial Japanese Government is directed to cease exercising, or attempting to exercise, governmental or administrative authority over any area outside of Japan, or over any government officials and employees or any other persons within such areas.

2. Except as authorized by this Headquarters, the Imperial Japanese Government will not communicate with government officials and employees or with any other persons outside of Japan for any purpose other than the routine operation of authorized shipping, communications and weather services.

3. For the purpose of this directive, Japan is defined to include the four main islands of Japan (Hokkaido, Honshu, Kyushu and Shikoku) and the approximately 1,000 smaller adjacent islands, including the Tsushima Islands and the Ryukyu (Nansei) Islands north of 30° North Latitude (excluding Kuchinoshima Island); and excluding (a) Utsuryo, Take and Quelpart (Saishu) Islands, (b) the Ryukyu (Nansei) Islands south of 30° North Latitude (Including Kuchinoshima Island), the Izu, Nanpo, Bonin (Ogasawara) and Volcano (Kazan or Iwo) Island Groups, and all other outlying Pacific Islands [including the Daito (Ohigashi or Oagari) Island Group, and Parece Vela (Okino-tori), Marcus (Minami-tori) and Ganges (Nakano-tori) Islands], and (c) the Kurile (Chishima) Islands, the Habomai (Hapomaze) Island Group (Including Suisho, Yuri, Akiyuri, Shibotsu and Taraku Islands) and Shikotan Island.

4. Further areas specifically excluded from the governmental and administrative jurisdiction of the Imperial Japanese Government are the following: (a) all Pacific Islands seized or occupied under mandate or otherwise by Japan since the beginning of the World War in 1914, (b) Manchuria, Formosa and the Pescadores, (c) Korea, and (d) Karafuto.

Charge

CONFIDENTIAL.

5. The definition of Japan contained in this directive shall also apply to all future directives, memoranda and orders from this Headquarters unless otherwise specified therein.

6. Nothing in this directive shall be construed as an indication of Allied policy relating to the ultimate determination of the minor islands referred to in Article 8 of the Potsdam Declaration.

7. The Imperial Japanese Government will prepare and submit to this Headquarters a report of all governmental agencies in Japan the functions of which pertain to areas outside of Japan as defined in this directive. Such report will include a statement of the functions, organization and personnel of each of the agencies concerned.

8. All records of the agencies referred to in paragraph 7 above will be preserved and kept available for inspection by this Headquarters.

9. Receipt of this directive will be acknowledged.

FOR THE SUPREME COMMANDER:

Clemens

CONFIDENTIAL

Extra Copies

CW/CLK/RAP/el

Governmental & Administrative Separation
Of Certain Outlying Areas from Japan.

GOVT SECT C/S 5 Jan 46

1. The inclosed directive to the Japanese Government effects the governmental and administrative separation from Japan of outlying areas in accordance with the provisions of paragraph 4.d. of JCS 1380/15 of 3 November 1945; prohibits communications between the Japanese Government and such areas; provides an exact definition of Japan for the purposes of the proposed and future directives; requires certain information from the Japanese Government concerning governmental agencies dealing with areas outside of Japan, with a view to their ultimate dissolution; and provides for the preservation of the records of those agencies.

2. A full discussion appears in the inclosed memorandum for the Chief of Staff.

3. Recommend that the proposed directive to the Japanese Government (Tab "B") be approved and dispatched.

---------- C. W. ----------

Delivered by hand to G-3 for concurrence.

[This was previously informally coordinated (in draft form) with G-3 Planning (Col. Paige).]

Lal

CONFIDENTIAL

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG 091 (Jan 46)GS January 1946

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Governmental and Administrative Separation of Certain Outlying Areas from Japan.

1. The Imperial Japanese Government is directed to cease exercising, or attempting to exercise, governmental or administrative authority over any area outside of Japan, or over any government officials and employees or any other persons within such areas.

2. Except as authorized by this Headquarters, the Imperial Japanese Government will not communicate with government officials and employees or with any other persons outside of Japan for any purpose other than the routine operation of authorized shipping, communications and weather services.

3. For the purpose of this directive, Japan is defined to include the four main islands of Japan (Hokkaido, Honshu, Kyushu and Shikoku) and the approximately 1,000 smaller adjacent islands, including the Tsushima Islands and the Ryukyu(Nansei) Islands north of 30° North Latitude (excluding Kuchinoshima Island); and excluding (a) Utsuryo, Take and Quelpart (Saishu) Islands; (b) the Ryukyu (Nansei) Islands south of 30° North Latitude (including Kuchinoshima Island), the Izu, Nanpo, Bonin (Ogasawara) and Volcano (Kazan or Iwo) Island Groups, and all other outlying Pacific Islands /including the Daito (Ohigashi or Oagari) Island Group, and Parece Vela (Oking-tori), Marcus (Minami-tori) and Ganges (Nakano-tori) Islands/, and (c) the Kurile (Chishima) Islands, the Habomai (Hapomaze) Island Group (including Suisho, Yuri, Akiyuri, Shibotsu and Taraku Islands) and Shikotan Island.

4. Further areas specifically excluded from the governmental and administrative jurisdiction of the Imperial Japanese Government are the following: (a) all Pacific Islands seized or occupied under mandate or otherwise by Japan since the beginning of the World War in 1914, (b) Manchuria, Formosa and the Pescadores, (c) Korea, and (d) Karafuto.

Change

CONFIDENTIAL

23

5. The definition of Japan contained in this directive shall also apply to all future directives, memoranda and orders from this Headquarters unless otherwise specified therein.

6. Nothing in this directive shall be construed as an indication of Allied policy relating to the ultimate determination of the minor islands referred to in Article 8 of the Potsdam Declaration.

7. The Imperial Japanese Government will prepare and submit to this Headquarters a report of all governmental agencies in Japan the functions of which pertain to areas outside of Japan as defined in this directive. Such report will include a statement of the functions, organization and personnel of each of the agencies concerned.

8. All records of the agencies referred to in paragraph 7 above will be preserved and kept available for inspection by this Headquarters.

9. Receipt of this directive will be acknowledged.

FOR THE SUPREME COMMANDER:

Chargé

Boundary in Ryukyus.

Chief of Staff 27 December 1945

1. References: Radios 240128Z from CINCPAC dated 25 Dec 45, 210238Z from COM NOB OKINAWA to CINCPAC dated 25 Dec 45, 080350Z from CINCPAC dated 9 Dec 45, 070130Z from COMNOB OKINAWA dated 9 Dec 45, and 050423Z from CINCPAC dated 6 Dec 45.

2. There is now in the Office of the Chief of Staff a proposed reply to CINCPAC stating that it is the understanding of this headquarters that the boundary between CINCPAC and SCAP in the Ryukyus is at 30 degrees north latitude. General Dumas of G-3 personally concurred.

3. In view of recently received messages, the change of responsibility from Sixth to Eighth Armies, and there being no necessity to request from JCS authority to hold an election it is recommended that the present proposed reply be amended as follows:

a. Strike out the references and insert those listed in Par 1 above.

b. Strike "Sixth" and insert "Eighth".

c. Strike last paragraph and insert "Japanese Government is being instructed to limit election activity in Ryukyus to that area north of 30 degrees north latitude and to forbid such activity in all islands of Izu Group including Oshima".

P.A. FILE

C. W.

MEMORANDUM FOR THE RECORD:

On 9 Dec 45, General Crist presented to the C/S the first proposed reply to CINCPAC's 050423Z. It stated that it was the understanding of this headquarters that the boundary in the Ryukyus was at 30 degrees and requested comment or concurrence. G-3 concurred through Col Fair. The C/S disapproved on ground that he wanted the election subject to be included in the radio.

In accordance with the indications of the C/S a radio combining the general 30 degree question and the election subject was prepared on 11 Dec 45, approved by General Crist, and concurred in by G-3 through General Dumas. On 15 Dec 45, however, this radio was returned from G-3 without action.

On 18 Dec 45 a proposed reply was delivered to the Office of the Chief of Staff. It had received the personal concurrence of Gen Dumas. This radio is still in the Office of the Chief of Staff and is the one which is now proposed to be amended.

C. ERICKSON
Lt.Col. CAC

2
1782
incl w/sheet to C/S

2 Nitrus
to Crace atto 4/5
14 Dec 45

SECRET

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS PA CW/CEE/cg
15 Dec 45

FROM: SCAP

TO : CINCPAC.....ROUTINE

INFO: COM FIFTH FLEET.....ROUTINE

Reurads 050423Z and 080350Z and COMNOB Okinawa 070130 repeated by Com Fifth Flt to FLTLOSCAP understanding this Headquarters has been that northern boundary CINCPAC Military Government Administration in the Ryukyus is at thirty degrees north latitude and consequently any governmental action by Japanese officials to southward thereof has been without sanction by this Headquarters.

Request your comment or concurrence as to above boundary in order that Sixth Army and Japanese Government may be appropriately instructed.

For the purposes of the forthcoming national election JCS authority is being requested to instruct the Japanese Government to limit election activity in the Northern Ryukyus to that area north of 30 degrees north latitude and to forbid such activity in all islands of the Izu Group to include Oshima.

OFFICIAL:

B. M. FITCH,
Brigadier General, U. S. Army
Adjutant General

APPROVED:

COURTNEY WHITNEY,
Brigadier General, U. S. Army,
Chief, Government Section

INFO: C/S
G-3
FLTLOSCAP

Revised

SECRET

SECRET

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS PA CW/CEE/cg
15 Dec 45

FROM: SCAP

TO : CINCPAC.....ROUTINE

INFO: COM FIFTH FLEET.....ROUTINE

05042320

REURADS NAUGHT FIVE NAUGHT FOUR TWO THREE ZEBRA AND NAUGHT EIGHT NAUGHT THREE FIVE NAUGHT ZEBRA AND COMNOB OKINAWA NAUGHT SEVEN NAUGHT ONE THREE NAUGHT REPEATED BY COM FIFTH FLT TO FLTLOSCAP UNDERSTANDING THIS HEADQUARTERS HAS BEEN THAT NORTHERN BOUNDARY CINCPAC MILITARY GOVERNMENT ADMINISTRATION IN THE RYUKYUS IS AT THIRTY DEGREES NORTH LATITUDE AND CONSEQUENTLY ANY GOVERNMENTAL ACTION BY JAPANESE OFFICIALS TO SOUTHWARD THEREOF HAS BEEN WITHOUT SANCTION BY THIS HEADQUARTERS PD PARA REQUEST YOUR COMMENT OR CONCURRENCE AS TO ABOVE BOUNDARY IN ORDER THAT SIXTH ARMY AND JAPANESE GOVERNMENT MAY BE APPROPRIATELY INSTRUCTED PD PARA FOR THE PURPOSES OF THE FORTHCOMING NATIONAL ELECTION JOINT CHIEFS OF STAFF AUTHORITY IS BEING REQUESTED TO INSTRUCT THE JAPANESE GOVERNMENT TO LIMIT ELECTION ACTIVITY IN THE NORTHERN RYUKYUS TO THAT AREA NORTH OF THIRTY DEGREES NORTH LATITUDE AND TO FORBID SUCH ACTIVITY IN ALL ISLANDS OF THE IZU GROUP TO INCLUDE OSHIMA

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

COURTNEY WHITNEY,
Brigadier General, U. S.
Chief, Government Sec

INFO: C/S
G-3
FLTLOSCAP

SECRET

Revised

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

MEMORANDUM FOR THE RECORD:

There continues to be some ambiguity concerning the responsibility for military government in the Ryukus. For other studies of this problem see Memo for Record of Staff Conference by Representatives CINCAFPAC and CINCPAC at Guam on 21-23 July 45 and Memorandum to General Chamberlin, dated 10 Sept 45, by Lt Col Wilmarth copies of which are on file with G-3 and Govt Sec.

No specific directive exists establishing a boundary between CINCPAC and AFPAC areas of responsibility in the Ryukus. For tactical and strategical reasons in the planning of Blacklist the boundary between 6th and 10th Armies was placed at 30 degrees north latitude. W57513, dated 31 Aug 45, places responsibility in CINCPAC for military government in the Ryukus without establishing any specified boundary. CAX53197, dated 13 Oct 45, and being OI 4/35 amends Annex 1 to pass the 10th Army area of responsibility to AFWESPAC, overlooking W57513, but again using 30 degrees north latitude as the boundar. It is clear that CINCPAC resumed responsibility for military government in the Ryukus in CINCPAC radio 160204 of Sept 45 and that this headquarters concurred in sending Col Murray (Marine) to Okinawa. In NR150010 from CINCPAC to NOB Okinawa, dated 15 Nov 45, CINCPAC says Navy authority extends south of 30 degrees north latitude for providing minimum humanitarian needs only. NOB Okinawa, in NR03725Z dated 5 Dec 45, reported to CINCPAC that confusion resulted from orders being issued by Kagoshima Prefecture to those parts of the prefecture which lie south of 30 degrees north latitude, but COMNOB (quoted in NR070915 from COM 5th FLT to FLTLOSCAP dated 8 Dec 45) recommends that those parts of the prefecture south of 30 degrees remain under control of Kagoshima Prefecture and that no proclamations be issued by CINCPAC representatives. In 080350Z CINCPAC concurs in recommendations made by COMNOB in NR070915.

The Japanese Government (see CLO 401 of 29 Oct 45) have asked permission to circulate election materials in all of the islands comprising Kagoshima Ken, in the 7 islands of Izu and in a few of the Kurile Islands immediately offshore of Hokkaido. In view of the facts relating to the occupation of the Ryukus, south of 30 degrees north latitude and the islands of Izu, all of which are under CINCPAC as by reason of the Russian occupation of the Kuriles immediately offshore of Hokkaido, the Japanese request for permission to operate the election and circulate election materials will be denied, except with respect to the islands north of 30 degrees north latitude between that parallel and the mainland of Kyushu.

Subject discussed with General Dumas, Col Larr, Col Watson, Col Britton and Lt Col Otto of G-3 and Admiral Ballantine and Capt Stone of FLTLOSCAP.

G-3 concurs (Gen Dumas)

CARL E. ERICKSON
Lt. Col., CAC

No Radio Sent to Washington.
(See Check Sheet of 27 Dec.
1965 to C/S re revision of
Radio to CINCPAC on Boundary
in Lyakhovs.)

External Affairs

General Headquarters
Supreme Commander for the Allied Powers

Sent Jan. 3. 1946.

30 December 1945

From: SCAP

To : CInCPAC

Info: Com Fifth Fleet
CG, 8th Army (via courier)

030539

RSURADS TWO FOUR NAUGHT ONE TWO EIGHT ZEBRA CMA NAUGHT E IGHT NAUGHT THREE FIVE NAUGHT ZEBRA AND NAUGHT FIVE NAUGHT FOUR TWO THREE ZEBRA AND COMMOB OKINAWA RADIOS TWO ONE NAUGHT TWO ONE NAUGHT TWO THREE E IGHT ZEBRA AND NAUGHT SEVEN NAUGHT ONE THREE NAUGHT ZEBRA PARIN NOT TO ALL NOR NEEDED PARIN UNDERSTANDING THIS HEADQUARTERS HAS BEEN THAT NORTHERN BOUNDARY CHARLIE ITEM NAN CHARLIE PETER ABLE CHARLIE MILITARY GOVERNMENT ADMIN ISTRATION IN THE RYUKYUS IS AT THIRTY DEGREES NORTH LATITUDE AND CONSEQUENTLY ANY GOVERNMENTAL ACTION (CAX 56603) BY JAPANESE OFFICIALS TO SOUTHWARD THEREOF HAS BEEN WITHOUT SANCTION BY THIS HEADQUARTERS PD PARA REQUEST YOUR COMMENT OR CONCURRENCE AS TO ABOVE BOUNDARY IN ORDER THAT EIGHTH ARMY AND JAPANESE GOVERNMENT MAY BE APPROPRIATELY INSTRUCTED PD PARA JAPANESE GOVERNMENT IS BEING INSTRUCTED TO LIMIT ELECTION ACTIVITY IN RYUKYU S TO THAT AREA NORTH OF THIRTY DEGREES NORTH LATITUDE AND TO FORBID SUCH ACTI VITY IN ALL ISLANDS OF IZU GROUP INCLUDING ODHIMA

OFFICIAL:

B M FITCH
Brigadier Gen eral, US Army
Adj General

APPROVED:

C.A.RUSSELL
Brigadier General, G.S.C.
Asst. Chief of Staff, G-3

Secret

54

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS PA BEC/CEE/cb
15 Dec 45

FROM: SCAP

TO : CINCPAC.....ROUTINE

INFO: COM FIFTH FLEET.....ROUTINE

Reurads 050423Z and 080350Z and COMNOB Okinawa 070130 repeated by Com Fifth Flt to FLTLOSCAP understanding this Headquarters has been that northern boundary CINCPAC Military Government Administration in the Ryukyus is at thirty degrees north latitude and consequently any governmental action by Japanese officials to southward thereof has been without sanction by this Headquarters.

Request your comment or concurrence as to above boundary in order that Sixth Army and Japanese Government may be appropriately instructed.

For the purposes of the forthcoming national election JCS authority is being requested to instruct the Japanese Government to limit election activity in the Northern Ryukyus to that area north of 30 degrees north latitude and to forbid such activity in all islands of the Izu Group to include Oshima.

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

B. E. CLARK
Col, Inf
Actg Chief, Gov Sec

INFO: C/S
G-3
FLTLOSCAP

SECRET

21.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS PA BEC/CEE/cg
15 Dec 45

FROM: SCAP

TO : CINCPAC.....ROUTINE

INFO: COM FIFTH FLEET.....ROUTINE

REURADS NAUGHT FIVE NAUGHT FOUR TWO THREE ZEBRA AND NAUGHT EIGHT NAUGHT THREE FIVE NAUGHT ZEBRA AND COMNOB OKINAWA NAUGHT SEVEN NAUGHT ONE THREE NAUGHT REPEATED BY COM FIFTH FLT TO FLTLOSCAP UNDERSTANDING THIS HEADQUARTERS HAS BEEN THAT NORTHERN BOUNDARY CINCPAC MILITARY GOVERNMENT ADMINISTRATION IN THE RYUKYUS IS AT THIRTY DEGREES NORTH LATITUDE AND CONSEQUENTLY ANY GOVERNMENTAL ACTION BY JAPANESE OFFICIALS TO SOUTHWARD THEREOF HAS BEEN WITHOUT SANCTION BY THIS HEADQUARTERS PD PARA REQUEST YOUR COMMENT OR CONCURRENCE AS TO ABOVE BOUNDARY IN ORDER THAT SIXTH ARMY AND JAPANESE GOVERNMENT MAY BE APPROPRIATELY INSTRUCTED PD PARA FOR THE PURPOSES OF THE FORTHCOMING NATIONAL ELECTION JOINT CHIEFS OF STAFF AUTHORITY IS BEING REQUESTED TO INSTRUCT THE JAPANESE GOVERNMENT TO LIMIT ELECTION ACTIVITY IN THE NORTHERN RYUKYUS TO THAT AREA NORTH OF THIRTY DEGREES NORTH LATITUDE AND TO FORBID SUCH ACTIVITY IN ALL ISLANDS OF THE IZU GROUP TO INCLUDE OSHIMA.

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

B.E. CLARK
Col, Inf
Actg Chief, Gov Sec

20.

INFO: C/S
G-3
FLTLOSCAP

~~TOP~~ SECRET

143

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

~~APO 500~~
~~30 November~~ 1945
15 Dec

MEMORANDUM FOR THE CHIEF OF STAFF.

I. THE PROBLEM PRESENTED.

To advise the Joint Chiefs of Staff regarding the pending Japanese national election and to obtain guidance in respect of the area, off shore islands etc to which the election is applicable.

II. FACTS BEARING UPON THE PROBLEM.

1. In paragraph 9c of the proposed "Basic Directive for Post-Surrender Military Government in Japan Proper" (JCS 1380/15 of 2 November 1945) the following is provided regarding the holding of a national election: "Free elections of representative local governments should be held at the earliest practicable date, and at the regional and national levels, as directed after consideration of your recommendation through the Joint Chiefs of Staff".

2. As used in the proposed Directive above mentioned, Japan is defined as comprising the four main islands and "about 1000 smaller adjacent islands, including the Tsushima Islands" (JCS 1380/15 paragraph 1b). Paragraph 4a of the same directive requires appropriate steps be taken to effect the separation from Japan of Manchuria, Formosa (and the Pescadores), Korea, Karafuto and "all Pacific Islands which she [Japan] has seized or occupied under mandate or otherwise, since the beginning of the world war in 1914". Neither the "1000 smaller adjacent islands" referred to in the J.C.S. paper nor the "minor islands" referred to in paragraph 8 of the Potsdam Declaration (which are to constitute Japanese territory) have been precisely defined.

3. The Japanese ~~[illegible session of the]~~ National Diet ~~beginning~~ in session since 26 November 1945 has been to consider, among other things, changes in the existing election law so as to extend the franchise to women and to lower the minimum voting age for both men and women. An election of Diet members is to be held early in January 1946. In view of the time when this national election is proposed to be held, changes in the election laws will also involve the fixing of new dates for the certification of persons eligible to vote, the certification of candidates for the Diet and for the other procedural steps leading to the national election.

~~TOP~~ SECRET

19

III. CONCLUSIONS.

a. That the Supreme Commander for the Allied Powers recommend to the Joint Chiefs of Staff that no action be taken to prevent the holding of the election of Diet members after the election law is revised.

b. That the Joint Chiefs of Staff should be requested to approve the policy of the Headquarters with regard to the election and to furnish guidance with regard to the off shore islands in which it is to apply.

c. That, upon approval of the policy with respect to the election by the Joint Chiefs of Staff, the Japanese Government be permitted to circulate the materials necessary to make the election effective, as requested in their C.L.O. 401 (Tab "A") above 30°N lat and except in the islands occupied by Russian forces, and that the Government be informed that the giving or withholding of permission is not to be taken as an indication of Allied policy with regard to the disposition of the islands in question.

IV. ACTION RECOMMENDED.

It is recommended that the cable to the Joint Chiefs of Staff, as at Tab "B" be approved and dispatched.

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

CONCURRENCES.

G-3 ( )
Pol Advr ( )

NOT USED
REVISED DRAFT

TOP SECRET

Japanese Elections.

G-3 GS 15 December 1945

Returned without action, per conversation between Lt. Colonel Erickson, Government Section and Lt. Colonel Otto, G-3.

C.A.R.

1 Incl:

Proposed radio from SCAP to CINCPAC, 11 Dec 45

---

hot wash

18

GENERAL HEADQUARTERS
UNITED STATES ARMY FORCES, PACIFIC

CHECK SHEET

(Do not remove from attached sheets)

File No.:

Subject: Japanese Elections.

From: [redacted]
NOTE NO.

FROM: G-3 **To:** GS **Date:** 15 December 1945

Returned without action, per conversation between Lt. Colonel Erickson, Government Section and Lt. Colonel Otto, G-3.

BWB
for C.A.R.

1 Incl:

Proposed radio from SCAP to CINCPAC, 11 Dec 45

- -

Will be released

AFPAC AGO Form No. 37
(15 June 1945)

PRINTED BY 2773RD ENGR. BASE REPRO. CO

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

ROUTING SLIP 12 Dec 1945

FROM: Government Section

TO:

Commander-in-Chief		Counter Intel O	
Military Secretary		Econ & Scien Sec	
Aide-de-Camp		Fiscal Director	
Chief of Staff		Gen Procurement Agt	
Deputy Chief of Staff	(2)	HQ Commandant	
G-1		Legal Section	
G-2		Natural Resources	
G-3	(1)	Public Relations O	
G-4		Pub Health & Welfare	
Adjutant General	(3)	Statistics & Reports	
Civ I & E Sec			
Civ Communications Sec			

FOR:

Approval	(2)	Signature	
Comment or Concurrence	(1)	Dispatch	(3)
Information		Attachment of Reference	
Issuance of Orders		File	
Necessary Action			
Note and Return			

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS-PA WEC/CIK/deg

11 December 1945

FROM: SCAP

TO : CINCPAC . . . . . PRIORITY

INFO: COMFIFTH FLEET. . . . . PRIORITY

The Japanese Government has requested authority of Supreme Commander for the Allied Powers to conduct elections throughout Japan proper, including Kagoshima Ken on the south and 7 islands of Izu lying southeast of Tokyo Bay, Hachijojima being the most southern of such islands. Heretofore any governmental action by Japanese officials south of 30^0 north latitude in the Ryukyus has been without sanction by this headquarters because this line has heretofore been accepted as northern boundary CINCPAC Military Government administration in those islands. With a view to limiting the areas in which elections may be held and to be in conformity with our understanding of Navy responsibility for military government in these two areas, it is proposed to advise the Joint Chiefs of Staff that the Japanese Government be informed that no election material may be distributed and no elections may be held in (1) the 7 islands of Izu, nor (2) in any part of Kagoshima Ken south of thirty degrees north latitude, including Kuchinoshima, all but the tip of which is south of thirty degrees. Please refer to urads 050423Z and 080350Z dated 9 December from CINCPAC and COMNOB Okinawa 070130 repeated by ComFifth to FLTIOSCAP. Request your concurrence.

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

DISTRIBUTION:

G - 3

C/S

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS-PA WEC/CLK/deg

11 DECEMBER 1945

FROM: SCAP

TO : CINCPAC . . . . . PRIORITY

INFO: COMFIFTH FLEET. . . . . PRIORITY

THE JAPANESE GOVERNMENT HAS REQUESTED AUTHORITY OF SUPREME COMMANDER FOR THE ALLIED POWERS TO CONDUCT ELECTIONS THROUGHOUT JAPAN PROPER CMA INCLUDING KAGOSHIMA KEN ON THE SOUTH AND SEVEN ISLANDS OF IZU LYING SOUTHEAST OF TOKYO BAY CMA HACHIJOJIMA BEING THE MOST SOUTHERN OF SUCH ISLANDS PD HERETOFORE ANY GOVERNMENTAL ACTION BY JAPANESE OFFICIALS SOUTH OF THREE NAUGHT DEGREES NORTH LATITUDE IN THE RYUKYUS HAS BEEN WITHOUT SANCTION BY THIS HEADQUARTERS BECAUSE THIS LINE HAS HERETOFORE BEEN ACCEPTED AS NORTHERN BOUNDARY CINCPAC MILITARY GOVERNMENT ADMINISTRATION IN THOSE ISLANDS PD WITH A VIEW TO LIMITING THE AREAS IN WHICH ELECTIONS MAY BE HELD AND TO BE IN CONFORMITY WITH OUR UNDERSTANDING OF NAVY RESPONSIBILITY FOR MILITARY GOVERNMENT IN THESE TWO AREAS CMA IT IS PROPOSED TO ADVISE THE JOINT CHIEFS OF STAFF THAT THE JAPANESE GOVERNMENT BE INFORMED THAT NO ELECTION MATERIAL MAY BE DISTRIBUTED AND NO ELECTIONS MAY BE HELD IN PAREN ONE PAREN THE SEVEN ISLANDS OF IZU CMA NOR PAREN TWO PAREN IN ANY PART OF KAGOSHIMA KEN SOUTH OF THIRTY DEGREES NORTH LATITUDE CMA INCLUDING KUCHINOSHIMA CMA ALL BUT THE TIP OF WHICH IS SOUTH OF THIRTY DEGREES PD PLEASE REFER TO URADS NOUGHT FIVE NOUGHT FOHR TWO THREE ZEBRA AND NOUGHT EIGHT NOUGHT THREE FIVE NOUGHT ZEBRA DATED NINE DECEMBER FROM CINCPAC AND COMNOB OKINAWA NOUGHT SEVEN NOUGHT ONE THREE NOUGHT REPEATED

not used
CG

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS-PA WEC/CLK/deg

11 DECEMBER 1945

FROM: SCAP

TO : CINCPAC . . . . . PRIORITY

INFO: COMFIFTH FLEET. . . . . PRIORITY

BY COM FIFTH FLT TO FLTLOSCAP PD REQUEST YOUR CONCURRENCE

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

DISTRIBUTION:

G-3
C/S

MEMORANDUM FOR THE RECORD:

There continues to be some ambiguity concerning the responsibility for military government in the Ryukyus. For other studies of this problem see Memo for Record of Staff Conference by Representatives CINCAFPAC and CINCPAC at Guam on 21-23 Jul 45 and Memorandum to General Chamberlin, dated 10 Sept 45, by Lt Col Wilmarth copies of which are on file with G-3 and Govt Sec.

No specific directive exists establishing a boundary between CINCPAC and AFPAC areas of responsibility in the Ryukyus. For tactical and strategical reasons in the planning of Blacklist the boundary between 6th and 10th Armies was placed at 30 degrees north latitude. W57513, dated 31 Aug 45, places responsibility in CINCPAC for military government in the Ryukyus without establishing any specified boundary. CAX53197, dated 13 Oct 45, and being OI 4/35 amends Annex 1 to pass the 10th Army area of responsibility to AFWESPAC, overlooking W57513, but again using 30 degrees north latitude as the boundary. It is clear that CINCPAC resumed responsibility for military government in the Ryukyus in CINCPAC radio 160204 of Sept 45 and that this headquarters concurred in sending Col Murray (Marine) to Okinawa. In NR150010 from CINCPAC to NOB Okinawa, dated 15 Nov 45, CINCPAC says Navy authority extends south of 30 degrees north latitude for providing minimum humanitarian needs only. NOB Okinawa, in NR03725Z dated 5 Dec 45, reported

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE

GS-PA WEC/CLK/deg
11 DECEMBER 1945

FROM: SCAP
TOOM: CINCPAC.....PRIORITY
TOFO: COMEIGHTH FLEET....PRIORITY

to CINCPAC that confusion resulted from orders being issued by Kagoshima Prefecture to those parts of the prefecture which lie south of 30 degrees north latitude, but COMNOBI (quoted in NR070915 from COM 5th FLT to FLTLOSCAP dated 8 Dec 45) recommends that those parts of the prefecture south of 30 degrees remain under control of Kagoshima Prefecture and that no proclamations be issued by CINCPAC representatives. In 080350Z CINCPAC concurs in recommendations made by COMNOB in NR070915.

The Japanese Government (see CLO 401 of 29 Oct 45) have asked permission to circulate election materials in all of the islands comprising Kagoshima Ken, in the 7 islands of Izu and in a few of the Kurile Islands immediately off-shore of Hokkaido. In view of the facts relating to the occupation of the Ryukyus, wouth of thirty degrees north latitude and the islands of Izu, all of which are under CINCPAC as by reason of the Russian occupation of the Kuriles immediately offshore of Hokkaido, the Japanese request for permission to operate the election and circulate election materials will be denied, except with respect to the islands north of thirty degrees north latitude between that parallel and the mainland of Kyushu.

Subject discussed with General Dumas, Col Larr, Col Watson and Col Britten of G-3 and Admiral Ballantine and Capt Stone of FLTLOSCAP.

G-3 concurs (Gen Dumas)

CARL E. ERICKSON
Lt. Col., CAC

not used

Referred to in memo for record

GENERAL HEADQUARTERS
UNITED STATES ARMY FORCES, PACIFIC
G-3 RO & T DIV

10 September 1945

MEMORANDUM FOR GENERAL CHAMBERLIN:

SUBJECT: Military Government Administration for the Ryukus.

1. References:

a. W 48300, 11 Aug 1945:

Recommends Military Government in Ryukus be continued for about 90 days to permit Army personnel to be withdrawn in event of new operation.

b. C 33100, 12 Aug 1945:

Concurrence by AFPAC Military Government Section in W 48300, 11 Aug 1945.

c. WX 48271, 11 Aug 1945:

Requests confirmation Navy supply responsibility being transferred to Army. Requests definite transition date. Navy suggests 1 November, this date too early, Army suggests 1 December.

Navy being requested to give stock on hand and other supply data.

Requests data for six (6) month period immediately following transfer of civilian supply responsibility to Army and extent to which supplies can be made available from surplus production in neighboring areas.

d. 120404Z, 13 Aug 1945:

Requests no additional Navy personnel be relieved from Navy Military Government Unit, APO 331, pending determination of source and arrival of Army replacements.

e. CX 33627, 13 Aug 1945:

States our C 33100, 13 Aug 1945 recommending Military Government in Ryukus continue to be operated by Navy personnel not answered to date.

f. C 34486, 18 Aug 1945:

Guam agreement and O. I. No. 2, 30 July 1945, GHQ,

AFPAC, states Navy responsibility for civilian supplies for Ryukus ceases with December 1945 delivery for January 1946 consumption. AFPAC through WESPAC to requisition civilian supplies for January 1946 delivery (Re CNO 141734 Z and W. D. WX 48271, 11 Aug 1945). Responsibility for providing and loading shipping assumed by AFPAC 1 December 1945. Request copy of your reply to 141734 Z from CINCPOA BE TRANSMITTED THIS HEADQUARTERS. For COMGENTEN request you furnish this headquarters information on which to base reply to WX 48271 dated 11 Aug 1945.

g. W 57513, 31 Aug 1945:

Military Government Administration Ryukus will be retained permanently by Navy.

h. 022011 Z, 4 Sept 1945:

This is CINCPAC PEARL restatement of W 57513 above in principle.

i. 050052 Z, 5 Sept 1945:

Tenth Army asks if reply to C 34486 is still desired in view of CINCPAC PEARL 022011 Z.

2. Discussion:

a. The Military Government of the Ryukus has been administered by the Navy in the past and at present. No knowledge of the next higher command echelon is available in AFPAC Government Section.

b. Navy desired to withdraw their personnel and turn Government Administration over to Army. Army did not have sufficient personnel available, and a ninety (90) day extension was agreed to by the Navy and War Departments.

c. In radio W 57513, 13 Aug 1945 War Department indicates agreement has been reached where Navy will retain the Government Administration of the Ryukus.

d. There appears to be a confused understanding in the AFPAC Government Section as to organizational and command relationships with the Ryukus Government Section operated by the Navy.

e. As Army and Navy agree to the Navy continuing their control of the Government of the Ryukus, there appears no further action is required on WX 48271, 11 Aug 1945.

3. Recommend conference with General Crist, who is now in Japan, to clarify AFPAC responsibilities in Military Government Administration of Ryukus. AFPAC Military Government Section in Manila concurs in this recommendation (Lt Col Erickson).

4. This memorandum prepared by Lt Col Wilmarth, G-3, R.O. & T. Division, at General Chamberlin's request.

B. R. P.

COPY: jmh

ADV HQ
C-in-C

US Pacific Fleet
& POA

Memo for Record: Staff conference by representatives CINCAFPAC-CINCPAC, Guam 21-23 July 1945.

Subject: Control of U. S. held Areas in Ryukyus.

1. Directive.

JCS radio 181409 July (Army V73BG152) orders CINDPAC to transfer to CINCAFPAC not later than 1 August control of the Ryukyus. CINCPAC will control base developement and Navy, AFPAC the Army.

COMINCH and CNOs 211820 and JCS 181409 vested in CINCAFPAC responsibility for MG in Ryukyus.

2. General.

a. Transfer made 31 July.

6. Military Government.

CINCAFPAC responsible for MG in U.S. held areas in Ryukyus.

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

SIGNAL CORPS MESSAGE

GS-PA WEC/CLK/deg

14 DECEMBER 1945

PRIORITY

not used

FROM: SCAP

TO : CINCPAC (PEARL)

INFO: COM FIFTH FLEET

JAPANESE GOVERNMENT HAS REQUESTED AUTHORITY OF THE SUPREME COMMANDER FOR THE ALLIED POWERS FOR CONDUCT OF GENERAL ELECTIONS IN JAPAN PROPER PD ( ) INCLUDED IN PROPOSED ELECTION DISTRICTS ARE ISLANDS OF THE NORTHERN RYUKYUS CMA SOUTHWARD TO INCLUDE YORON CMA WITHIN THE PRE DASH WAR BOUNDARIES OF KAGOSHIMA PREFECTURE SEMI CLN AND ISLANDS OF THE IZU GROUP SOUTHWARD TO INCLUDE HACHIJO JIMA CMA INCLUDED WITHIN THE PRE DASH WAR BOUNDARIES OF TOKYO TO PD IN RECOMMENDATIONS TO JOINT CHIEFS OF STAFF ON THIS SUBJECT CMA AS REQUIRED BY JIG CHARLIE SUGAR ONE THREE EIGHT NAUGHT SLANT ONE FIVE CMA IT IS PROPOSED TO LIMIT ELECTION ACTIVITY IN THE NORTHERN RYUKYUS TO THAT AREA NORTH OF THREE NAUGHT DEGREES NORTH LATITUDE AND TO FORBID SUCH ACTIVITY IN ALL ISLANDS OF THE IZU GROUP TO INCLUDE OSHIMA PD THIS ACTION IS IN LINE WITH THE CONCEPT OF THIS HEADQUARTERS THAT THE JAPANESE GOVERNMENT HAS NO REPEAT NO ADMINISTRATIVE AUTHORITY, CMA FUNCTIONS CMA OR RESPONSIBILITY IN AREAS ASSIGNED TO CHARLIE ITEM NAN CHARLIE PETER ABLE CHARLIE FOR MILITARY GOVERNMENT BY JIG CHARLIE SUGAR DIRECTIVE CMA AND ALSO THAT THE ACCEPTED BOUNDARY BETWEEN CHARLIE ITEM NAN CHARLIE ABLE FOX PETER ABLE CHARLIE AND CHARLIE

17 Govt Sec.

SECRET

BASIC: Outgoing Radio dtd 14 Dec 45 from SCAP to CINCPAC (PEARL), Info, COM FIFTH FLEET.

- - -

BASIC: Outgoing Radio dtd 14 Dec 45 from SCAP to CINCPAC (PEARL), Info: COM FIFTH FLEET.

- -

responsibility in CINCPAC for military government in the Ryukyus without establishing any specified boundary. CAX 53197, dated 13 Oct 45, and being OI 4/35 amends Annex 1 to pass the 10th Army area of responsibility to AFWESPAC, overlooking W 57513, but again using 30 degrees north latitude as the boundary. It is clear that CINCPAC resumed responsibility for military government in the Ryukyus in CINCPAC radio 160204 of Sept 45 and that this headquarters concurred in sending Col Murray (Marine) to Okinawa. In NR150000 from CINCPAC to NOB Okinawa, dated 15 Nov 45, CINCPAC says Navy authority extends south of 30 degrees north latitude for providing minimum humanitarian needs only. NOB Okinawa, in NR03725Z dated 5 Dec 45, reported to CINCPAC that confusion resulted from orders being issued by Kagoshima Prefecture to those parts of the prefecture which lie south of 30 degrees north latitude, but COMNOB (quoted in NR070915 from COM 5th FLT to FLTLOSCAP dated 8 Dec 45) recommends that those parts of the prefecture south of 30 degrees remain under control of Kagoshima Prefecture and that no proclamations be issued by CINCPAC representatives. In 080350Z CINCPAC concurs in recommendations made by COMNOB in NR070915.

The Japanese Government (see CLO 401 of 29 Oct 45) have asked permission to circulate election materials in all of the islands comprising Kagoshima Ken, in the 7 islands of Izu and in a few of the Kurile Islands immediately off-shore of Hokkaido. In view of the facts relating to theoccupation of the Ryukyus, south of thirty degrees north latitude and the islands of Izu, all of which are under CINCPAC as by reason of the Russian occupation of the Kuriles immediately off-shore of Hokkaido the Japanese request for permission to operate the election and circulate election materials will be denied, except with respect to the islands north of thirty degrees north latitude between that parrellel and the mainland of Kyushu.

Subject discussed with General Dumas, Col Larr, Col Watson and Col Britton of G-3 and Admiral Ballantine and Capt Stone of FLTLOSCAP.

G-3 concurs (Gen Dumas).

CARL E. ERICKSON,
Lt. Col., CAC.

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS_PA WEC/CEE/etw
14 December 1945

FROM: SCAP

TO : CINCPAC . . . . . ROUTINE

INFO: COM FIFTH FLEET . . . . . ROUTINE

an 0803502

REURADS NAUGHT FIVE NAUGHT FOUR TWO THREE ZEBRA AND COMNOB OKINAWA NAUGHT SEVEN NAUGHT ONE THREE NAUGHT REPEATED BY COM FIFTH FLT TO FLTLOSCAP UNDERSTANDING THIS HEADQUARTERS THAT NORTHERN BOUNDARY CINCPAC MILITARY GOVERNMENT ADMINISTRATION IN THE RYUKYUS IS AT THIRTY DEGREES NORTH LATITUDE AND ANY GOVERNMENTAL ACTION BY JAPANESE OFFICIALS TO SOUTHWARD THEREOF HAS BEEN WITHOUT SANCTION BY THIS HEADQUARTERS PD PARA 2 REQUEST YOUR COMMENT OR CONCURRENCE AS TO ABOVE BOUNDARY IN ORDER THAT SIXTH ARMY AND JAPANESE GOVERNMENT MAY BE APPROPRIATELY INSTRUCTED

OFFICIAL:

B. M. FITCH,
Brigadier General, U. S. Army,
Adjutant General.

APPROVED:

W. E. CRIST,
Brigadier General, U. S. Army,
Chief, Government Section.

INFO: C/S
G-3
FLTLOSCAP

SECRET

16.

Lt Col Erickson (2)

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE

GS PA WEC/CEE/etw
9 December 1945

FROM: SCAP

TO : CINCPAC . . . . . ROUTINE

INFOR COM FIFTH FLEET . . . . . ROUTINE

MEMORANDUM FOR THE RECORD:

There continues to be some ambiguity concerning the responsibility for military government in the Ryukyus. For other studies of this problem see Memo for Record of Staff Conference by Representatives CINCAFPAC and CINCPAC at Guam on 21-23 Jul 45 and Memorandum to General Chamberlin, dated 10 Sept 45, by Lt Col Wilmarth copies of which are on file with G-3 and Govt Sec.

No specific directive exists establishing a boundary between CINCPAC and AFPAC areas of responsibility in the Ryukyus. For tactical and strategical reasons in the planning of Blacklist the boundary between 6th and 10th Armies was placed at 30 degrees north latitude. W57513, dated 31 Aug 45, places responsibility in CINCPAC for military government in the Ryukyus without establishing any specified boundary. CAX53197, dated 13 Oct 45, and being OI 4/35 amends Annex 1 to pass the 10th Army area of responsibility to AFWESPAC, overlooking W57513, but again using 30 degrees north latitude as the boundary. It is clear that CINCPAC resumed responsibility for military government in the Ryukyus in CINCPAC radio 160204 of Sept 45 and that this headquarters concurred in sending Col Murray (Marine) to Okinawa. In NR150010 from CINCPAC to NOB Okinawa, dated 15 Nov 45, CINCPAC says Navy authority extends south of 30 degrees north latitude for providing minimum humanitarian needs only. NOB Okinawa, in NR03725Z dated 5 Dec 45, reported to CINCPAC that confusion resulted from orders being issued by Kagoshima Prefecture to those parts of the prefecture which lie south of 30 degrees north latitude, but COMNOB (quoted in NR070915 from COM 5th FLT to FLTLOSCAP dated 8 Dec 45) recommends that those parts of the prefecture south of 30 degrees remain under control of Kagoshima Prefecture and that no proclamations be issued by CINCPAC representatives.

Subject discussed with Col Larr, Col Watson and Col Britton of G-3 and Capt Stone of FLTLOSCAP.

G-3 concurs (Col Larr)

Carl E. Erickson
CARL E. ERICKSON
Lt. Col., CAC

WDQ - Christopher has complete 17 Dec

Copy CE

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

This is complete

14
~~15~~ December 1945

MEMORANDUM FOR THE CHIEF OF STAFF.

I. THE PROBLEM PRESENTED.

To advise the Joint Chiefs of Staff regarding the pending Japanese national election and to obtain guidance in respect of the area, off shore islands, etc, to which the election is applicable.

II. FACTS BEARING UPON THE PROBLEM.

1. In paragraph 9-c of the proposed "Basic Directive for Post-Surrender Military Government in Japan Proper", (JCS 1380/15 of 2 November 1945) the following is provided regarding the holding of a national election: "Free elections of representative local governments should be held at the earliest practicable date, and at the regional and national levels, as directed after consideration of your recommendation through the Joint Chiefs of Staff".

2. As used in the proposed Directive above mentioned, Japan is defined as comprising the four main islands and "about 1000 smaller adjacent islands, including the Tsushima Islands" (JCS 1380/15, paragraph 1-b). Paragraph 4-a of the same directive requires appropriate steps be taken to effect the separation from Japan of Manchuria, Formosa (and the Pescadores), Korea, Karafuto and "all Pacific Islands which she (Japan) has seized or occupied under mandate or otherwise, since the beginning of the world war in 1914". Neither the "1000 smaller adjacent islands" referred to in the J.C.S. paper nor the "minor islands" referred to in paragraph 8 of the Potsdam Declaration (which are to constitute Japanese territory) have been precisely defined.

3. The Japanese National Diet has been in session since 26 November 1945 to consider, among other things, changes in the existing election law so as to extend the franchise to women and to lower the minimum voting age for both men and women. An election of Diet members is to be held early in January 1946. In view of the time when this national election is proposed to be held, changes in the election laws will also involve the fixing of new dates for the certification of persons eligible to vote, the certification of candidates for the Diet and for the other procedural steps leading to the national election.

15

III. CONCLUSIONS.

a. That the Supreme Commander for the Allied Powers recommend to the Joint Chiefs of Staff that no action be taken to prevent the holding of the election of Diet members after the election law is revised.

b. That the Joint Chiefs of Staff should be requested to approve the policy of the Headquarters with regard to the election and to furnish guidance with regard to the off shore islands in which it is to apply.

c. That, upon approval of the policy with respect to the election by the Joint Chiefs of Staff, the Japanese Government be permitted to hold the election and circulate election materials but only in that portion of Kagoshima Ken lying north of 30° North Latitude excluding Kuchinoshima so far as the areas mentioned in CLO 401 (Tab "A") are concerned, and that the Government be informed that the giving or withholding of permission is not to be taken as an indication of Allied policy with regard to the disposition of the islands in question.

IV. ACTION RECOMMENDED.

It is recommended that the cable to the Joint Chiefs of Staff, as at Tab "B" be approved and dispatched.

B. E. CLARKE
Col, Inf
Actg Chief, Govt Sec

CONCURRENCES.

G-3 ( )

Elections

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

~~TOP SECRET~~

CHECK SHEET

(Do not remove from attached sheets) BEC/CLK/MER/gh

File No: Subject: Election Boundaries.

NOTE NO.	FROM: Govt. Sec. TO: Chief of Staff DATE: 14 Dec 45

The attached staff study, presented for your consideration and approval, is summarized as follows:

I. The problem presented:

The Japanese Government requested permission to travel in connection with the proposed election, to various offshore islands some of which are under occupation by the Russian forces and others under Military Government control of CINCPAC.

II. Facts bearing on the problem:

JCS 1380/15 retains authority to permit holding elections in JCS. The Japanese Government proposes to hold an election next month. No precise definition of the offshore islands within the ultimate boundaries of Japan has as yet been made. The areas in question are not heavily populated nor economically important. The problem of coordinating the campaigning and election with CINCPAC and the Soviet Union is substantial.

III. Recommended action:

That the Japanese Government be permitted to hold the election only within the area north of 30° north latitude excluding the Izu island group and the islands under Russian occupation. That such permission state that no inference shall be drawn therefrom as to the ultimate boundaries of Japan. That the message to the JCS (Tab "B") be approved and dispatched.

BEC

B. E. C.

~~TOP SECRET~~

17/19

14

~~TOP SECRET~~

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

14 December 1945

MEMORANDUM FOR THE CHIEF OF STAFF.

I. THE PROBLEM PRESENTED.

To advise the Joint Chiefs of Staff regarding the pending Japanese national election and to obtain guidance in respect of the area, off shore islands, etc, to which the election is applicable.

II. FACTS BEARING UPON THE PROBLEM.

1. In paragraph 9-c of the proposed "Basic Directive for Post-Surrender Military Government in Japan Proper", (JCS 1380/15 of 2 November 1945) the following is provided regarding the holding of a national election: "Free elections of representative local governments should be held at the earliest practicable date, and at the regional and national levels, as directed after consideration of your recommendation through the Joint Chiefs of Staff".

2. As used in the proposed Directive above mentioned, Japan is defined as comprising the four main islands and "about 1000 smaller adjacent islands, including the Tsushima Islands" (JCS 1380/15, paragraph 1-b). Paragraph 4-a of the same directive requires appropriate steps be taken to effect the separation from Japan of Manchuria, Formosa (and the Pescadores), Korea, Karafuto and "all Pacific Islands which she (Japan) has seized or occupied under mandate or otherwise, since the beginning of the world war in 1914". Neither the "1000 smaller adjacent islands" referred to in the J.C.S. paper nor the "minor islands" referred to in paragraph 8 of the Potsdam Declaration (which are to constitute Japanese territory) have been precisely defined.

3. The Japanese National Diet has been in session since 26 November 1945 to consider, among other things, changes in the existing election law so as to extend the franchise to women and to lower the minimum voting age for both men and women. An election of Diet members is to be held early in January 1946. In view of the time when this national election is proposed to be held, changes in the election laws will also involve the fixing of new dates for the certification of persons eligible to vote, the certification of candidates for the Diet and for the other procedural steps leading to the national election.

~~TOP SECRET~~

4. Since present directives from this Headquarters have barred transport to islands more than a given distance off shore the Japanese Government, through the Central Liaison Office (see Letter C.L.O. 401, attached as Tab "A"), has requested permission to circulate official election materials consisting of ballots, election lists, registers, etc., and unofficial material consisting of campaign literature, posters, etc., and to permit the travel of election officials and, possibly, candidates for election in the following areas:

a. The seven islands of Izu lying south of Tokyo which are part of Tokyo prefecture. These islands are under control of CINCPAC.

b. The islands in the northern Ryukus which are in Oshima-Gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O-Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. In the past these islands have had a representative in the Diet. They are subject to Military Government under CINCPAC.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close off shore, northeast of Numero at the eastern tip of Hokkaido Island. Information at hand indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Numero. These islands are occupied by Russian forces.

5. In the same letter, the Japanese Government advises the headquarters that they have abandoned the idea of holding an election in the islands in Okinawa prefecture and in the larger Kurile Islands lying northeast of Hokkaido, due to the "now prevailing conditions".

6. Due to the absence of a precise definition of the islands which are to comprise Japan, it is not known whether or not the islands referred to in items a, b, and c of paragraph 4 (in which the Japanese wish to hold the election) or Okinawa and the larger Kurile Islands further from Hokkaido (in which the Japanese Government renounces the election) are to be treated as part of Japan or whether they are to be treated as separated from Japanese sovereignty. On the other hand, the Japanese may construe the giving or withholding of permission to circulate election materials as an indication of Allied policy with respect to their ultimate disposition.

III. CONCIUSIONS.

a. That the Supreme Commander for the Allied Powers recommend to the Joint Chiefs of Staff that no action be taken to prevent the holding of the election of Diet members after the election law is revised.

b. That the Joint Chiefs of Staff should be requested to approve the policy of the Headquarters with regard to the election and to furnish guidance with regard to the off shore islands in which it is to apply.

c. That, upon approval of the policy with respect to the election by the Joint Chiefs of Staff, the Japanese Government be permitted to hold the election and circulate election materials but only in that portion of Kagoshima Ken lying north of 30° North Latitude excluding Kuchinoshima so far as the areas mentioned in CIO 401 (Tab "A") are concerned, and that the Government be informed that the giving or withholding of permission is not to be taken as an indication of Allied policy with regard to the disposition of the islands in question.

IV. ACTION RECOMMENDED.

It is recommended that the cable to the Joint Chiefs of Staff, as at Tab "B" be approved and dispatched.

B. E. Clarke

B. E. CLARKE
Col, Inf
Actg Chief, Govt Sec

CONCURRENCES.

G-3 (WOJ)

GHQ
AGO RECORDS

IMPERIAL JAPANESE GOVERNMENT

TO : THE OFFICE OF THE SUPREME COMMANDER
FOR THE ALLIED POWERS

FROM : Central Liaison Office, Tokyo

SUBJECT: Election of Members of the Lower House of the Diet in areas where Navigation of Vessels is Prohibited.

C.L.O. No. 401 29 October 1945

Whereas it is projected by the Imperial Government to carry out a general election of members of the Lower House of the Diet in January, 1946, some difficulty is being met with in making preparations for and to carry out the election in the undermentioned areas owing to the navigation of vessels in these districts being banned by the Allied Armies. The kind consideration of the Office of the Supreme Commander is solicited to afford the facilities requisite for the preparation and execution of the election in the said areas such as (a) conveyance of ballot boxes, ballot forms, and forms for roster of electors, (b) communication of paper and drawings for electoral compaigns, (c) communication pertaining to returns of election, (d) other facilities for electoral compaigns.

The preparatory activities are scheduled to commence about the middle of November, and the Japanese Government wishes to give instructions to the effect that all matters pertaining to the navigation of vessels and communications referred to above is to be arranged by the local authorities concerned after receipt of a reply to the above from the Supreme Commander's Office.

Areas referred to above

The seven islands of Izu, under jurisdiction of Tokyo Prefecture.

Islets in Oshima-gun, of Kagoshima Prefecture.

Hapomaze-mura (including Suisho-jima, Yuri-shima, Shibotsu-shima, Tara-shima, and Akiyuri-shima), under jurisdiction of the Nemuro Branch of the Hokkaido-cho.

As regards the elections in such areas as Okinawa Prefecture, and Kunajiri-gun, Shana-gun, Etorofu-gun, Shibetoro-gun, and Shikotan-gun, all under jurisdiction of the Hokkaido-cho, where the carrying out of the election is deemed

Hokkaido
Kuriles

TOP SECRET

impracticable owing to the now prevailing conditions, it has been decided to give up the carrying out of the election there.

In addition, the Japanese Government wishes to mention that Ogasawara Island, of Tokyo-to, and Shumushu-gun, Shinshiru-gun, and Uruppu-gun, under jurisdiction of the Muroran Branch of the Hokkaido-cho, are the areas where at present the Law for Election of Members of the Lower House of the Diet is not in force.

FOR THE PRESIDENT,

(S. Iguchi)

Director of General Affairs,
Central Liaison Office.

TOP SECRET

IMPERIAL JAPANESE GOVERNMENT

TO : THE OFFICE OF THE SUPREME COMMANDER FOR THE ALLIED POWERS

FROM : Central Liaison Office, Tokyo

SUBJECT : Election of Members of the Lower House of the Diet in areas where Navigation of Vessels is Prohibited.

C.L.O. No. 401

29 October 1945

Whereas it is projected by the Imperial Government to carry out a general election of members of the Lower House of the Diet in January, 1946, some difficulty is being met with in making preparations for and to carry out the election in the undermentioned areas owing to the navigation of vessels in these districts being banned by the Allied Armies. The kind consideration of the Office of the Supreme Commander is solicited to afford the facilities requisite for the preparation and execution of the election in the said areas such as (a) conveyance of ballot boxes, ballot forms, and forms for roster of electors, (b) Communication of paper and drawings for electoral campaigns, (c) communication pertaining to returns of election, (d) other facilities for electoral campaigns.

The preparatory activities are scheduled to commence about the middle of November, and the Japanese Government wishes to give instructions to the effect that all matters pertaining to the navigation of vessels and communications referred to above is to be arranged by the local authorities concerned after receipt of a reply to the above from the Supreme Commander's Office.

Areas referred to above

The seven islands of Izu, under jurisdiction of Tokyo Prefecture.

Islets in Oshima-gun, of Kagoshima Prefecture. Hapomaze-mura (including Suisho-jima, Yuri-shima, Shibotsu-shima, Tara-shima, and Akiyuri-shima), under jurisdiction of the Nemuro Branch of the Kokkaido-cho.

As regards the elections in such areas as Okinawa Prefecture, and Kunajiri-gun, Shana-gun, Etorofu-gun, Shibetoro-gun, and Shikotan-gun, all under jurisdiction of the Hokkaido-cho, where the carrying out of the election is deemed impracticable owing to the now prevailing conditions, it has been decided to give up the carrying out of the election there.

In addition, the Japanese Government wishes to mention that Ogasawara Island, of Tokyo-to, and Shumushu-gun, Shinshiru-gun, and Uruppu-gun, under jurisdiction of the Muroran Branch of the Hokkaido-cho, are the areas where at present the Law for Election of Members of the Lower House of the Diet is not in force.

FOR THE PRESIDENT.

(S. Iguchi)
Director of General Affairs

TOP SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

GS BEC/CLK/DSB/gh
December 1945

OUTGOING MESSAGE

OPNL PRIORITY

FROM: GHQ SCAP

TO : WARCOS

INFO: CINCAFPAC MANILA
CG AFWESPAC
CINCPAC
CG USAFIK

Subject is Japanese Election of Diet Members proposed for January 1946 and area in Japan to which it is to apply. Reference paragraph 9-c, J.C.S. 1380/15. The "smaller adjacent islands" referred to in paragraph 1-b of directive which comprise Japan proper and "minor islands" of paragraph 8 of the Potsdam Declaration not yet defined.

1. Japanese Government has requested permission to circulate election materials, consisting of election lists, ballots and campaign material necessary to get ready for the coming election in following islands where shipping presently not permitted:

a. The "seven islands of Izu" lying southeast of Tokyo Bay between Oshima Island and Hachijo-jima Island (including those islands) under control of CINCPAC.

b. The islands in northern Ryukus which are in Oshima-gun (district) in Kagoshima Ken (Prefecture) beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O Shima as the principal island and district capital. These islands have a population of about 185,000 persons and with a small area at the southern end of Kyushu constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet. The islands south of 30° North Latitude are subject to Military Government under CINCPAC. The thirtieth parallel cuts the islands in the Prefecture approximately in half.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close offshore, northeast of Nemuro at the eastern tip of Hokkaido Island. Normal population of these islands of approximately 3,000 may have been diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

TOP SECRET

TOP SECRET

2. In its request the Japanese Government renounces the holding of the coming election in Okinawa Prefecture and the larger Kurile Islands which lie to the northeast of Hokkaido "owing to the now prevailing conditions".

3. In absence of a specification of the minor adjacent islands in above directive, it is believed the islands that may be safely taken as representing Japan, for purposes of proposed election, are: The four main islands of Japan, namely Hokkaido, Honshu, Shikoku and Kyushu; the Ryuku Islands between 30° North Latitude and the Southern Tip of Kyushu (excluding Kuchinoshima Island); any islands and islets off-shore of Japan, south and east of Quelpart and Tsushima Island (including Tsushima Island and excluding Quelpart Island), and south of Karafuto. The election and the election procedure will not be applicable to any of the Kurile Islands, the islets lying off-shore and to the northeast of Hokkaido, and the seven islands of Izu including Oshima.

4. Propose to inform Japanese Government that: (a) deliveries of election materials may be made only to the islets in Oshima-gun, of Kagoshima Prefecture, North of 30° North Latitude (excluding Kuchinoshima) of those requested by Japanese; (b) that appropriate advance public notice be given of times when deliveries of election materials to islands to be made; (c) that provision be made so that all candidates and political parties interested in election are given equal opportunity to use the facilities for delivery of publications, posters and literature to such islands; and (d) that neither giving of permission to make delivery of election materials as requested to any islands, or witholding of any permission, will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands.

5. Request approval of [redacted] policy allowing the Japanese to prepare for and conduct election of Diet members and proposed communication to Japanese Government.

OFFICIAL:

B. M. FITCH,
Brigadier General, U. S. Army,
Adjutant General.

APPROVED:

B. E. Clarke

B. E. CLARKE
Col, Inf
Deputy Chief, Govt Sec

COPIES TO:

CinC
C/S
G-2 (2)
G-3
G-4 (3)
Gov't Sec (Return)

TOP SECRET

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS-PA WEC/CLK/jh

11 December 1945

FROM: SCAP

TO : CINCPAC . . . . . PRIORITY

INFO: COMFIFTH FLEET. . . . . PRIORITY

THE JAPANESE GOVERNMENT HAS REQUESTED AUTHORITY OF SUPREME COMMANDER FOR THE ALLIED POWERS TO CONDUCT ELECTIONS THROUGHOUT JAPAN PROPER CMA INCLUDING KAGOSHIMA KEN ON THE SOUTH AND SEVEN ISLANDS OF IZU ON THE ~~EAST~~ PD HERETOFORE ANY GOVERNMENTAL ACTION BY JAPANESE OFFICIALS SOUTH OF THREE NAUGHT DEGREES NORTH LATITUDE IN THE RYKYUS HAS BEEN WITHOUT SANCTION BY THIS HEADQUARTERS BECAUSE THIS LINE HAS HERETOFORE BEEN ACCEPTED AS ~~IS~~ NORTHERN BOUNDARY CINCPAC MILITARY GOVERNMENT ADMINISTRATION IN THE RYUKUS TABLE ISLANDS PD WITH A VIEW TO LIMITING THE AREAS IN WHICH ELECTIONS MAY BE HELD AND TO BE IN CONFORMITY WITH OUR UNDERSTANDING OF NAVY RESPONSIBILITY FOR MILITARY GOVERNMENT IN THESE TWO AREAS CMA IT IS PROPOSED TO ADVISE THE JOINT CHIEFS OF STAFF THAT THE JAPANESE GOVERNMENT BE INFORMED THAT NO ELECTION MATERIAL MAY BE DISTRIBUTED AND NO ELECTIONS MAY BE HELD IN PAREN ONE PAREN THE SEVEN ISLANDS OF IZU (LYING SOUTHEAST OF TOKYO BAY CMA HACHIJOJIMA BEING THE MOST SOUTHERN OF SUCH ISLANDS) CMA NOR PAREN TWO PAREN IN ANY PART OF KAGOSHIMA KEN SOUTH OF THIRTY DEGREES NORTH LATITUDE CMA INCLUDING KUCHINOSHIMA CMA ALL BUT THE TIP OF WHICH IS SOUTH OF THIRTY DEGREES PD PLEASE REFER TO URADS ~~NOUGHT~~ nought five Zero four two ~~NOUGHT FOUR TWO~~ Three ~~THREE~~ ZEBRA AND NOUGHT EIGHT NOUGHT THREE FIVE NOUGHT ZEBRA DATED

13.

NINE DECEMBER FROM CINCPAC AND COMNOB OKINAWA NOUGHT SEVEN NOUGHT ONE THREE NOUGHT REPEATED BY COM FIFTH FLT TO FLTLOSCAP PD REQUEST YOUR CONCURRENCE

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

MEMO FOR RECORD

G-3 CONCURS ( )

DISTRIBUTION:

G-3

C/S

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS-PA WEC/CLK/deg

11 DECEMBER 1945

FROM: SCAP

TO : CINCPAC . . . . . PRIORITY

INFO: COMFIFTH FLEET. . . . . PRIORITY

THE JAPANESE GOVERNMENT HAS REQUESTED AUTHORITY OF SUPREME COMMANDER FOR THE ALLIED POWERS TO CONDUCT ELECTIONS THROUGHOUT JAPAN PROPER CMA INCLUDING KAGOSHIMA KEN ON THE SOUTH AND SEVEN ISLANDS OF IZU LYING SOUTHEAST OF TOKYO BAY CMA HACHIJOJIMA BEING THE MOST SOUTHERN OF SUCH ISLANDS PD HERETOFORE ANY GOVERNMENTAL ACTION BY JAPANESE OFFICIALS SOUTH OF THREE NAUGHT DEGREES NORTH LATITUDE IN THE RYUKYUS HAS BEEN WITHOUT SANCTION BY THIS HEADQUARTERS BECAUSE THIS LINE HAS HERETOFORE BEEN ACCEPTED AS NORTHERN BOUNDARY CINCPAC MILITARY GOVERNMENT ADMINISTRATION IN THOSE ISLANDS PD WITH A VIEW TO LIMITING THE AREAS IN WHICH ELECTIONS MAY BE HELD AND TO BE IN CONFORMITY WITH OUR UNDERSTANDING OF NAVY RESPONSIBILITY FOR MILITARY GOVERNMENT IN THESE TWO AREAS CMA IT IS PROPOSED TO ADVISE THE JOINT CHIEFS OF STAFF THAT THE JAPANESE GOVERNMENT BE INFORMED THAT NO ELECTION MATERIAL MAY BE DISTRIBUTED AND NO ELECTIONS MAY BE HELD IN PAREN ONE PAREN THE SEVEN ISLANDS OF IZU CMA NOR PAREN TWO PAREN IN ANY PART OF KAGOSHIMA KEN SOUTH OF THIRTY DEGREES NORTH LATITUDE CMA INCLUDING KUCHINOSHIMA CMA ALL BUT THE TIP OF WHICH IS SOUTH OF THIRTY DEGREES PD PLEASE REFER TO URADS NOUGHT FIVE NOUGHT FOUR TWO THREE ZEBRA AND NOUGHT EIGHT NOUGHT THREE FIVE NOUGHT ZEBRA DATED NINE DECEMBER FROM CINCPAC AND COMNOB OKINAWA NOUGHT SEVEN NOUGHT ONE THREE NOUGHT REPEATED

SECRET

Released

12.

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS-PA WEC/CLK/deg

11 DECEMBER 1945

FROM: SCAP

TO : CINCPAC . . . . . PRIORITY

INFO: COMFIFTH FLEET. . . . . PRIORITY

BY COM FIFTH FLT TO FLTLOSCAP PD REQUEST YOUR CONCURRENCE

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

DISTRIBUTION:

G-3
C/S

MEMORANDUM FOR THE RECORD:

There continues to be some ambiguity concerning the responsibility for military government in the Ryukyus. For other studies of this problem see Memo for Record of Staff Conference by Representatives CINCAFPAC and CINCPAC at Guam on 21-23 Jul 45 and Memorandum to General Chamberlin, dated 10 Sept 45, by Lt Col Wilmarth copies of which are on file with G-3 and Govt Sec.

No specific directive exists establishing a boundary between CINCPAC and AFPAC areas of responsibility in the Ryukyus. For tactical and strategical reasons in the planning of Blacklist the boundary between 6th and 10th Armies was placed at 30 degrees north latitude. W57513, dated 31 Aug 45, places responsibility in CINCPAC for military government in the Ryukyus without establishing any specified boundary. CAX53197, dated 13 Oct 45, and being OI 4/35 amends Annex 1 to pass the 10th Army area of responsibility to AFWESPAC, overlooking W57513, but again using 30 degrees north latitude as the boundary. It is clear that CINCPAC resumed responsibility for military government in the Ryukyus in CINCPAC radio 160204 of Sept 45 and that this headquarters concurred in sending Col Murray (Marine) to Okinawa. In NR150010 from CINCPAC to NOB Okinawa, dated 15 Nov 45, CINCPAC says Navy authority extends south of 30 degrees north latitude for providing minimum humanitarian needs only. NOB Okinawa, in NR037252 dated 5 Dec 45, reported

SECRET

SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE GS-PA WEC/CLK/deg
11 DECEMBER 1945

FROM: SCAP
TO : CINCPAC.....PRIORITY
INFO: COMFIFTH FLEET....PRIORITY

to CINCPAC that confusion resulted from orders being issued by Kagoshima Prefecture to those parts of the prefecture which lie south of 30 degrees north latitude, but COMNOB (quoted in NR070915 from COM 5th FLT to FLTLOSCAP dated 8 Dec 45) recommends that those parts of the prefecture south of 30 degrees remain under control of Kagoshima Prefecture and that no proclamations be issued by CINCPAC representatives. In 080350Z CINCPAC concurs in recommendations made by COMNOB in NR070915.

The Japanese Government (see CLO 401 of 29 Oct 45) have asked permission to circulate election materials in all of the islands comprising Kagoshima Ken, in the 7 islands of Izu and in a few of the Kurile Islands immediately off-shore of Hokkaido. In view of the facts relating to the occupation of the Ryukyus, south of thirty degrees north latitude and the islands of Izu, all of which are under CINCPAC as by reason of the Russian occupation of the Kuriles immediately offshore of Hokkaido, the Japanese request for permission to operate the election and circulate election materials will be denied, except with respect to the islands north of thirty degrees north latitude between that parallel and the mainland of Kyushu.

Subject discussed with General Dumas, Col Larr, Col Watson and Col Britton of G-3 and Admiral Ballantine and Capt Stone of FLTLOSCAP.

G-3 concurs (Gen Dumas)

Carl E Erickson

CARL E. ERICKSON
It. Col., CAC

SECRET

Action

GENERAL HEADQUARTERS, U. S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

101330

PA

INCOMING MESSAGE

ROUTINE

CONFIDENTIAL

9 DECEMBER 1945

TO : CINCAFPAC ADV INFO NOB OKINAWA

FROM : CINCPAC

NR : 080350 Z

CINCPAC concurs in recommendations contained CNOB Okinawa 070130 passed separately. My 050423 also applies.

NO SIG.

TOO: 080350 Z
MCN: ZUG 6

DISTRIBUTION: R-E-V-I-S-E-D

C GOVT SEC - ACTION

G-3 - INFORMATION

050423 - Requests understanding of M4 breakdowns in Ryukyus.

070130 - Recommends Okinawa Gun remain with Kagoshima Prefl.

Action PA
Info Exo

Noted CE
Action in process
10 Dec

28183

ROUTINE
CONFIDENTIAL

COPY NO 1

11

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

GENERAL HEADQUARTERS, U. S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

92040

Ex O

INCOMING MESSAGE

ROUTINE

CONFIDENTIAL

9 DECEMBER 1945

TO : CINCAFPAC ADV INFO NOB OKINAWA

FROM : CINCPAC

NR : 080350 Z

CINCPAC concurs in recommendations contained CNOB Okinawa 070130 passed separately. My 050423 also applies.

NO SIG.

TOO: 080350 Z
MCN: ZUG 6

DISTRIBUTION:

INFORMATION COPIES TO:

G-3

C GOVT SECT

Supt FEO
PA

White copy

28183

ROUTINE
CONFIDENTIAL

9

COPY NO.

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

GENER[illegible] HEADQUARTERS, U. S. ARMY FORCES [illegible]ACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

51900

ExO

INCOMING MESSAGE

RESTRICTED
ROUTINE

5 DECEMBER 45

TO : CINCPAC PEARL: INFO COM 5TH FLT

FROM : COM OF NOB, OKINAWA

NR . 030725 Z

Information received from my Military Government Representative now at Naze Amami Oshima that prefectural govt Kago Shima transmitting radio orders to Oshima district officer Naze presumable under orders Mil Govt Japan effecting entire Oshima district which includes all islands Tokara and Amami Guntos. Food and economic subsidies and government executive and legislative functions included. In view my 120744 and 230225 and CINCPAC 150010 and 240319 of Nov notto all and fact that Japanese Military and civilian Japanese Nationals are beingrepatriated to Empire request clarification and instructions asto extent our Military Government responsibilities this area. OBASCOM and CTU 51.6.9 have info by other means.

NO SIG

TOO : 030725 Z

MCN : ZUE

DISTRIBUTION:

INFORMATION COPIES TO:

CHIEF OF STAFF
G-3
C GOVT SECT

NOTES: THIS MESSAGE HAS BEEN REROUTED FROM CINCPAC PEARL TO CINCAFPAC ADV. REFERENCES 230225 and 240319 HAVE NOT BEEN RECEIVED IN THE AG OFFICE, CINCAFPAC ADV. THIS MESSAGE HAS BEEN RE-TRANSMITTED FROM CINCAFPAC UNDER TOC 041903 Z AND PASSED TO CINCAFPAC ADV FOR INFORMATION.

26457

Handling and transmission of the literal plain text of this message as correspondence of the same classification has been authorized by the War Department in accordance with the provisions of paragraphs 44g and 53a (3) (Changes No. ` of AR 380-5, 15 March 1944.

ROUTINE
RESTRICTED

COPY NO

10

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

GENERAL HEADQUARTERS, U. S. ARMY FORCES, PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

61620

INCOMING MESSAGE

RESTRICTED
ROUTINE

6 December 1945

TO : CINCAFPAC ADV

FROM : CINCPAC

NR : 060425 Z

CNOB OKIK FC 030725 passed to you separately.

Request your understanding of boundaries for Military Government Administration in Ryukyus. My 160204 of September applies.

NO SIG

TOO : 060423 Z
MCN : ZU C 59

NOTE: REF ~~160402~~ 160204 reads: "To implement resumption of Navy responsibility for Military Government Ryukyus by establishing clearly defined chain of Military Government Command responsibility Okinawa, propose ordering Col Murray, Deputy Chief Mil Govt Officer to report CNOB Okinawa and directing later to assume additional duties as Chief Military Government Officer for the island. Your early concurrence requested."

DISTRIBUTION:
ACTION COPY TO:

G - 3
INFORMATION COPIES TO:

CHIEF OF STAFF
C GOVT SECT

Info Exec PA

26768

ROUTINE
RESTRICTED

Concurrence by this Hqs

CAX 52057 18 Sept

Yes copy Com Cinc

Handling and transmission of the literal plain text of this message as correspondence of the same classification has been authorized by the War Department in accordance with the provisions of Paragraphs 44g and 53a (3) (Changes No. 3) of AR 380-5, 15 March 1944.

COPY NO

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

GENEP[illegible] HEADQUARTERS, U. S. ARMY FORCES [illegible]ACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

9/100

INCOMING MESSAGE

File

CONFIDENTIAL
ROUTINE

9 DECEMBER 45

TO : CINCPAC PEARL:INFO COM 5TH FLT, CINCAFPAC ADV

FROM : COMMANDER OF NOB OKINAWA

NR : 070130 Z

My 030725. My MG representative to Northern Ryukyus has returned. As result his visit it is apparent that Oshima Gun is now and has always been economically and politically parcel and part of Kagoshima prefecture and controlled from the capital Kagoshima City. All Islands between 27 degrees north and 30 degrees north except Tori and Iheya are included in Oshima Gun. The present government is adequate and any dislocation at this time a pears inadvisable.

Recomend (1) That Oshima Gun as defined above remain at least for the present under jurisdiction Kagoshima prefecture.

(2) That no proclamations be issued by CINCPAC representatives.

(3) That present Military Government Survey be continued to its completion for future use.

NO SIG

TOO : 070130 Z

MCV : ZUE 89

NOTE: This message has been rerouted from CINCPAC to CINCAFPAC ADV for information.

DISTRIBUTION:

Ref
EXO
PA

INFORMATION COPIES TO:

CHIEF OF STAFF
G-3
C GOVT SECT

27990

Handling and transmission of the literal plain text of this message as correspondence of the same classification has been authorized by the War Department in accordance with the provisions of paragraphs 44g and 53a (3) (Changes No. 3) of AR 380-5, 15 March 1944.

ROUTINE
CONFIDENTIAL

COPY NO 12

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

GENER[illegible] HEADQUARTERS, U. S. ARMY FORCES [illegible]ACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

80900

PA

INCOMING MESSAGE

SECRET
OPERATIONAL PRIORITY

8 December 1945

TO : FLTLOSCAP (PASS TO ADMIRAL SPRUANCE)

FROM : COM 5TH FLT

NR : 070915

Here goes re-encipherment of COMNOB Okinawa 070130 for FLTLOSCAP to pass to Admiral Spruance. Original was action to CINCPAC and info to COM 5TH FLT.

"Ref. 030725. My MG representative to the Northern Ryukyus has returned. As result his visit it is apparent that Oshima Gun is now and has always been economically and politically parcel and part of Kagoshima prefecture and controlled from the capital Kagoshima City. All island between 27-00 North and 30-00 North except Tori and Iheya are included in Oshima Gun. The present Government is adequate and any dislocation at this time appears inadvisable. Recommend (1) that Oshima Gun as defined above remain at least for the present under jurisdiction Kagoshima prefecture. (2) That no proclamations be issued by CINCPAC representatives. (3) That present Military Government survey be continued to its completion for future use."

NO SIG

TOO: 070915

MCN: Y 129

DISTRIBUTION:

ACTION COPY TO:

FLT LO SCAP

INFORMATION COPIES TO:

CHIEF OF STAFF
G-3
C GOVT SECT

Info-Ltr O
PA

27565

NOTE: Ref. 070130 has not been received in the AG Office, CINCAFPAC ADV.

Ref. 030725 reads: Information received from my Military Government Representative now at Naze Amami Oshima that prefectural govt Kago Shima transmitting radio orders to Oshima district officer Naze presumable under orders Mil Govt Japan effecting entire Oshima district which includes all islands Tokara and Amami Guntos. Food and economic subsidies and government executive and legislative functions included. In view my 120744 and 230225 and CINCPAC 150010 and 240319 of Nov not to all and fact that Japanese Military and civilian Japanese Nationals are being repatriated to

COPY NO

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

14

GENERAL HEADQUARTERS, U. S. ARMY FORCES PACIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE

SECRET
OPERATIONAL PRIORITY

COM 5TH FLT RADIO 070915 DATED 8 DECEMBER 1945 CONT'D:

Empire request clarification and instructions as to extent our Military Government responsibilities this area. OBASCOM and CTU 51.6.9 have info by other means.

27585

SECRET
OPERATIONAL PRIORITY

COPY NO.

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

~~SECRET~~

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

GS REC/CLK/DSB/gh
December 1945

OUTGOING MESSAGE

Received with C/S.

OPNL PRIORITY

FROM: GHQ SCAP

TO : WARGOS

INFO: CINCAFPAC MANILA
CG AFWESPAC
CINCPAC
CG USAFIK

Revision - Sent in accordance with instructions C/S. Not used

Subject is Japanese Election of Diet Members proposed for January 1946 and area in Japan to which it is to apply. Reference paragraph 9-c, J.C.S. 1380/15. The "smaller adjacent islands" referred to in paragraph 1-b of directive which comprise Japan proper and "minor islands" of paragraph 8 of the Potsdam Declaration not yet defined.

1. Japanese Government has requested permission to circulate election materials, consisting of election lists, ballots and campaign material necessary to get ready for the coming election in following islands where shipping presently not permitted:

a. The "seven islands of Izu" lying southeast of Tokyo Bay between Oshima Island and Hachijo-jima Island (including those islands) under control of CINCPAC.

b. The islands in northern Ryukus which are in Oshima-gun (district) in Kagoshima Ken (Prefecture) beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O Shima as the principal island and district capital. These islands have a population of about 185,000 persons and with a small area at the southern end of Kyushu constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet. The islands south of 30° North Latitude are subject to Military Government under CINCPAC. The thirtieth parallel cuts the islands in the Prefecture approximately in half.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close offshore, northeast of Nemuro at the eastern tip of Hokkaido Island. Normal population of these islands of approximately 3,000 may have been diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

9

~~SECRET~~

2. In its request the Japanese Government renounces the holding of the coming election in Okinawa Prefecture and the larger Kurile Islands which lie to the northeast of Hokkaido "owing to the now prevailing conditions".

3. In absence of a specification of the minor adjacent islands in above directive, it is believed the islands that may be safely taken as representing Japan, for purposes of proposed election, are: The four main islands of Japan, namely Hokkaido, Honshu, Shikoku and Kyushu; the Ryuku Islands between 30° North Latitude and the Southern Tip of Kyushu (excluding Kuchinoshima Island); any islands and islets off-shore of Japan, south and east of Quelpart and Tsushima Island (including Tsushima Island and excluding Quelpart Island), and south of Karafuto. The election and the election procedure will not be applicable to any of the Kurile Islands, the islets lying off-shore and to the northeast of Hokkaido, and the seven islands of Izu including Oshima.

4. Propose to inform Japanese Government that: (a) deliveries of election materials may be made only to the islets in Oshima-gun, of Kagoshima Prefecture, North of 30° North Latitude (excluding Kuchinoshima) of those requested by Japanese; (b) that appropriate advance public notice be given of times when deliveries of election materials to islands to be made; (c) that provision be made so that all candidates and political parties interested in election are given equal opportunity to use the facilities for delivery of publications, posters and literature to such islands; and (d) that neither giving of permission to make delivery of election materials as requested to any islands, or witholding of any permission, will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands.

5. Request approval of present policy allowing the Japanese to prepare for and conduct election of Diet members and proposed communication to Japanese Government.

OFFICIAL:

B. M. FITCH,
Brigadier General, U. S. Army,
Adjutant General.

APPROVED:

B. E. CLARKE
Col, Inf
Deputy Chief, Govt Sec

COPIES TO:

CinC
C/S
G-2 (2)
G-3
G-4 (3)
Gov't Sec (Return)

Not used

DRAFT

~~SECRET~~

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

Not used

OUTGOING MESSAGE GS-PA BEC/CLK/DSB/gh
December 1945

FROM: GHQ SCAP

TO : WARGOS . . . . . OPNL PRIORITY

INFO: CINCAFPAC MANILA . . . . . OPNL PRIORITY
CG AFWESPAC . . . . . OPNL PRIORITY
CINCPAC. . . . . OPNL PRIORITY
CG USAFIK. . . . . OPNL PRIORITY

SUBJECT IS JAPANESE ELECTION OF DIET MEMBERS PROPOSED FOR JANUARY ONE NINE FOUR SIX AND AREA IN JAPAN TO WHICH IT IS TO APPLY PD REFERENCE PARAGRAPH NINE DASH CHARLIE CMA JIG CHARLIE SUGAR ONE THREE EIGHT ZERO SLASH ONE FIVE PD THE QUOTE SMALLER ADJACENT ISLANDS END QUOTE REFERRED TO IN PARAGRAPH ONE DASH BAKER OF DIRECTIVE WHICH COMPRISE JAPAN PROPER AND QUOTE MINOR ISLANDS END QUOTE OF PARAGRAPH EIGHT OF THE POTSDAM DECLARATION NOT YET DEFINED PD ( ) ONE PD JAPANESE GOVERNMENT HAS REQUESTED PERMISSION TO CIRCULATE ELECTION MATERIALS CMA CONSISTING OF ELECTION LISTS CMA BALLOTS AND CAMPAIGN MATERIAL NECESSARY TO GET READY FOR THE COMING ELECTION IN FOLLOWING ISLANDS WHERE SHIPPING PRESENTLY NOT PERMITTED CLN ABLE PD THE QUOTE SEVEN ISLANDS OF IZU END QUOTE LYING SOUTHEAST OF TOKYO BAY BETWEEN OSHIMA ISLAND AND HACHIJO DASH JIMA ISLAND PAREN INCLUDING THOSE ISLANDS PAREN UNDER CONTROL OF CHARLIE ITEM NAN CHARLIE PETER ABLE CHARLIE PD BAKER PD THE ISLANDS IN NORTHERN RYUKUS WHICH ARE IN OSHIMA DASH GUN PAREN DISTRICT PAREN IN KAGOSHIMA KEN PAREN PREFECTURE PAREN BEGINNING WITH YOKON ISLAND CMA NOT FAR NORTH OF OKINAWA CMA AND RUNNING NORTHEASTERLY TO THE SOUTHERN TIP OF KYUSHU CMA WITH AMAMI OSOE SHIMA AS THE PRINCIPAL ISLAND AND DISTRICT CAPITAL PD THESE ISLANDS HAVE A POPULATION OF ABOUT ONE EIGHT FIVE CMA ZERO ZERO ZERO PERSONS AND WITH ABLE SMALL AREA AT THE SOUTHERN END OF KYUSHU CONSTITUTE ONE OF THE THREE ELECTION

~~SECRET~~
DRAFT

DISTRICTS IN KAGOSHIMA PREFECTURE PD THEY HAVE HAD ABLE REPRESENTATIVE IN THE DIET PD THE ISLANDS SOUTH OF THREE ZERO DEGREES NORTH LATITUDE ARE SUBJECT TO MILITARY GOVERNMENT UNDER CHARLIE ITEM NAN CHARLIE PETER ABLE CHARLIE PD THE THIRTIETH PARALLEL CUTS THE ISLANDS IN THE PREFECTURE APPROXIMATELY IN HALF PD CHARLIE PD THE ISLANDS IN HOPPOMAZE DASH MURA PAREN TOWNSHIP PAREN WHICH INCLUDES SUISHO CMA YURI CMA SHIBOTORO CMA TARA AND AKUYURI ISLANDS WHICH LIE CLOSE OFF DASH SHORE CMA NORTHEAST OF NEMURO AT THE EASTERN TIP OF HOKKAIDO ISLAND PD NORMAL POPULATION OF THESE ISLANDS OF APPROXIMATELY THREE CMA ZERO ZERO ZERO MAY HAVE BEEN DIMINISHED BY EVACUATION OF WOMEN AND CHILDREN TO NEMURO PD THE ISLANDS ARE OCCUPIED BY RUSSIAN FORCES PD TWO PD IN ITS REQUEST THE JAPANESE GOVERNMENT RENOUNCES THE HOLDING OF THE COMING ELECTION IN OKINAWA PREFECTURE AND THE LARGER KURILE ISLANDS WHICH LIE TO THE NORTHEAST OF HOKKAIDO QUOTE OWING TO THE NOW PREVAILING CONDITIONS END QUOTE PD THREE PD IN ABSENCE OF A SPECIFICATION OF THE MINOR ADJACENT ISLANDS IN ABOVE DIRECTIVE CMA IT IS BELIEVED THE ISLANDS THAT MAY BE SAFELY TAKEN AS REPRESENTING JAPAN CMA FOR PURPOSES OF PROPOSED ELECTION CMA ARE CLN THE FOUR MAIN ISLANDS OF JAPAN CMA NAMELY HOKKAIDO CMA HONSHU CMA SHIKOKU AND KYUSHU SEMI CLN THE RYUKU ISLANDS BETWEEN THREE ZERO DEGREES NORTH LATITUDE AND THE SOUTHERN TIP OF KYUSHU PAREN EXCLUDING KUCHINOSHIMA ISLAND PAREN SEMI CLN ANY ISLANDS AND ISLETS OFF DASH SHORE OF JAPAN CMA SOUTH AND EAST OF QUELPART AND TSUSHIMA ISLAND PAREN INCLUDING TSUSHIMA ISLAND AND EXCLUDING QUELPART ISLAND PAREN CMA AND SOUTH OF KARAFUTO PD THE ELECTION AND THE ELECTION PROCEDURE WILL NOT BE APPLICABLE TO ANY OF THE KURILE ISLANDS CMA THE ISLETS LYING OFF DASH SHORE AND TO THE NORTHEAST OF HOKKAIDO CMA AND THE SEVEN ISLANDS OF IZU INCLUDING OSHIMA PD FOUR PD PROPOSE TO INFORM JAPANESE GOVERNMENT THAT CLN PAREN ABLE / PAREN DELIVERIES OF ELECTION MATERIALS MAY BE MADE ONLY TO THE ISLETS IN OSHIMA DASH GUN CMA OF KAGOSHIMA PREFECTURE CMA

NORTH OF THREE ZERO DEGREES NORTH LATITUDE PAREN EXCLUDING KUCHINOSHIMA PAREN OF THOSE REQUESTED BY JAPANESE SEMI CLN PAREN BAKER PAREN THAT APPROPRIATE ADVANCE PUBLIC NOTICE BE GIVEN OF TIMES WHEN DELIVERIES OF ELECTION MATERIALS TO ISLANDS TO BE MADE SEMI CLN PAREN CHARLIE PAREN THAT PROVISION BE MADE SO THAT ALL CANDIDATES AND POLITICAL PARTIES INTERESTED IN ELECTION ARE GIVEN EQUAL OPPORTUNITY TO USE THE FACILITIES FOR DELIVERY OF PUBLICATIONS CMA POSTERS AND LITERATURE TO SUCH ISLANDS SEMI CLN AND PAREN DOG PAREN THAT NEITHER GIVING OF PERMISSION TO MAKE DELIVERY OF ELECTION MATERIALS AS REQUESTED TO ANY ISLANDS CMA OR WITHOLDING OF ANY PERMISSION CMA WILL BE INTERPRETED AS AN INDICATION OF ALLIED POLICY WITH REGARD TO ULTIMATE DISPOSITION OF SUCH ISLANDS PD FIVE PD REQUEST APPROVAL OF PRESENT POLICY ALLOWING THE JAPANESE TO PREPARE FOR AND CONDUCT ELECTION OF DIET MEMBERS AND PROPOSED COMMUNICATION TO JAPANESE GOVERNMENT

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

B. E. CLARKE
Col, Inf
Deputy Chief, Govt Sec

Not used

COPIES TO:

CinC
C/S
G-2 (2)
G-3
G-4 (3)
Gov't Sec (Return)

~~TOP~~ SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

GS BEC/CLK/DSB/
December 1945

OUTGOING MESSAGE

NOT USED

OPNL PRIORITY

FROM: GHQ SCAP

TO : WARCOS

INFO: CINCAFPAC MANILA
CG AFWESPAC
CINCPAC
CG USAFIK

Subject is Japanese Election of Diet Members to be held in January 1946 and area in Japan to which it is to apply.

1. It is understood that the Japanese Government intends to hold an election of members of the Diet in the early part of January 1946. A Diet session of the present Diet was called beginning on 26 November 1945, for the purpose of making amendments to the election law, extending the franchise to women and lowering the minimum legal voting age and making other technical changes in the machinery of elections.

2. Under the provisions of paragraph 9-c of the "Basic Directive for Post-Surrender Military Government in Japan Proper" (J.C.S. 1380/15 of 3 November 1945), a national election in Japan will not be held without consideration by the Joint Chiefs of Staff of the recommendation of SCAP.

3. It is recommended that the Japanese be permitted to proceed with the election and that the election allow the maximum representation to all Japanese, as is practicable. The revision of the Election Law by the Diet will be kept under examination to ensure that the law makes provisions for a fair and effective election.

4. The "smaller adjacent islands" referred to in paragraph 1-b of the above mentioned directive which comprise Japan proper and the "minor islands" of paragraph 8 of the Potsdam Declaration have not yet been defined.

5. The Japanese Government has requested permission to circulate election materials, consisting of election lists, ballots and campaign material necessary to get ready for the coming election in the following islands where shipping is presently not permitted:

~~TOP~~ SECRET

TAB B

a. The seven islands lying just south of Tokyo which are part of Tokyo Prefecture. These islands are the "seven islands of Izu" lying southeast of Tokyo Bay between Oshima Island and Hachijo-jima Island (including those islands) under control of CINCPAC.

b. The islands in the northern Ryukyus which are in Oshima-gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons, and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet. The islands south of 30° North Latitude are subject to Military Government under CINCPAC. The thirtieth parallel cuts the islands in the Prefecture approximately in half.

NOT USED

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close off-shore, northeast of Nemuro at the eastern tip of Hokkaido Island. Information received from the Japanese indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

6. In its request, the Japanese Government renounces the holding of the coming election in Okinawa Prefecture and the larger Kurile Islands which lie to the northeast of Hokkaido "owing to the now prevailing conditions".

7. It is believed that the United States policy will approve the widest representation of all Japanese in the coming election, so that circulation of the materials which are necessary to make it effective should be authorized in Japan and in any offshore islands which are to remain part of Japan.

8. In the absence of a specification of the minor adjacent islands in the directive above mentioned, it is believed that the islands that may be safely taken as representing Japan are those bounded thus; The four main islands of Japan, namely Hokkaido, Honshu, Shikoku and Kyushu; the Ryukyu Islands between 30° North Latitude and the Southern Tip of Kyushu (excluding Kuchinoshima Island); any islands and islets off-shore of Japan, south and east of Quelpart and Tsushima Island (including Tsushima Island and excluding Quelpart Island), [redacted] and south of Karafuto. The election and the election procedure will not be applicable to any of the Kurile Islands, the islets lying off-shore and to the northeast of Hokkaido, and the seven islands of Izu including Oshima.

9. It will be noted that permission to hold the election in the islands referred to in item (a) of paragraph 5 now subject to Military Government under CINCPAC is refused in the proposed communication to the Japanese Government. Also that the islands

lying immediately off-shore of Hokkaido and referred to in item c of paragraph 5, which may well be minor off-shore islands within the directive and part of Japan for election purposes, are omitted from the description given above. It is believed that the attempt to obtain Russian approval of making the election applicable to these islands would involve an impracticable delay as the Russian representatives at this level would undoubtedly refer to Moscow. The proposed reply to the Japanese Government referred to below has therefore not been discussed with the Russians and for the same reason, the islands above mentioned were omitted from the description of those subject to the election.

10. It is anticipated that the Japanese might understand the granting of permission to hold the election in the islands where it is requested and/or the failure to grant permission, or to direct the holding of the election in the islands where it is renounced, as a declaration of Allied policy with respect to the disposition of these islands.

11. It is proposed to advise the Japanese Government substantially as follows:

"1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to only the following named islands as requested in your C.L.O. 401 are authorized:

NOT USED

The islets in Oshima-gun, of Kagoshima Prefecture,
North of 30° North Latitude (excluding Kuchinoshima).

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

4. You will give appropriate advance public notice of the times when deliveries of election materials to the islands and areas mentioned above are to be made. You will make provisions such that all candidates and political parties interested in the election are given an equal opportunity to use the facilities for delivery of publications, posters and literature to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401, or the witholding of any permission, will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands."

12. In view of the foregoing, it is requested:

a. That approval be given to the present policy allowing the Japanese to prepare for and conduct an election of Diet members.

b. If the holding of the election is approved, that approval also be given to its application to the area described in paragraph 8. In the event that it is desired that the election be made effective in any smaller or larger area, may this Headquarters be advised with respect to the areas or islands to be added or eliminated from those described in paragraph 8.

c. That the proposed communication to the Japanese Government referred to in paragraph 11 above be approved or modifications thereof be suggested.

d. That in the event it is desired that the election be made effective in the Russian occupied islands off Hokkaido, necessary arrangements be made by the War Department for Russian approval.

OFFICIAL:

B. M. FITCH,
Brigadier General, U. S. Army,
Adjutant General.

APPROVED:

B. E. CLARKE
Col, Inf
Actg Chief, Govt Sec

COPIES TO:

CinC
C/S
D C/S for Opns
G-1
G-2 (2)
G-3
G-4 (3)
Gov't Sec (Return)

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

APO 500
30 November 1945

MEMORANDUM FOR THE CHIEF OF STAFF.

I. THE PROBLEM PRESENTED.

To advise the Joint Chiefs of Staff regarding the pending Japanese national election and to obtain guidance in respect of the area, off shore islands etc to which the election is applicable.

II. FACTS BEARING UPON THE PROBLEM.

1. In paragraph 9c of the proposed "Basic Directive for Post-Surrender Military Government in Japan Proper" (JCS 1380/15 of 2 November 1945) the following is provided regarding the holding of a national election: "Free elections of representative local governments should be held at the earliest practicable date, and at the regional and national levels, as directed after consideration of your recommendation through the Joint Chiefsof Staff".

2. As used in the proposed Directive above mentioned, Japan is defined as comprising the four main islands and "about 1000 smaller adjacent islands, including the Tsushima Islands" (JCS 1380/15 paragraph 1b). Paragraph 4a of the same directive requires appropriate steps be taken to effect the separation from Japan of Manchuria, Formosa (and the Pescadores), Korea, Karafuto and "all Pacific Islands which she [Japan] has seized or occupied under mandate or otherwise, since the beginning of the world war in 1914". Neither the "100 smaller adjacent islands" referred to in the J.C.S. paper nor the "minor islands" referred to in paragraph 8 of the Potsdam Declaration (which are to constitute Japanese territory have been precisely defined.

3. The Japanese have called a session of the National Diet beginning 26 November 1945 to consider, among other things, changes in the existing election law so as to extend the franchise to women and to lower the minimum voting age for both men and women. An election of Diet members is to be held early in January 1946. In view of the time when this national election is proposed to be held, changes in the election laws will also involve the fixing of new dates for the certification of persons eligible to vote, the certification of candidates for the Diet and for the other procedural steps leading to the national election.

AG FILE COPY

8.

4. Since present directives from this Headquarters have barred transport to islands more than a given distance off shore the Japanese Government, through the Central Liaison Office (see Letter C.L.O. 401, attached as Tab "A"), has requested permission to circulate official election materials consisting of ballots, election lists, registers, etc., and unofficial material consisting of campaign literature, posters, etc., and to permit the travel of election officials and, possibly, candidates for election in the following areas:

a. The seven islands of Izu lying south of Tokyo which are part of Tokyo prefecture. These islands are under control of CINCPAC.

b. The islands in the northern Ryukus which are in Oshima-Gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Asami O-Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. In the past these islands have had a representative in the Diet. They are subject to Military Government under CINCPAC.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close off shore, northeast of Numero at the eastern tip of Hokkaido Island. Information at hand indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Numero. These islands are occupied by Russian forces.

5. In the same letter, the Japanese Government advises the headquarters that they have abandoned the idea of holding an election in the islands in Okinawa prefecture and in the larger Kurile Islands lying northeast of Hokkaido, due to the "now prevailing conditions".

6. Due to the absence of a precise definition of the islands which are to comprise Japan, it is not known whether or not the islands referred to in items a, b, and g of paragraph 4 (in which the Japanese wish to hold the election) or Okinawa and the larger Kurile Islands further from Hokkaido (in which the Japanese Government renounces the election) are to be treated as part of Japan or whether they are to be treated as separated from Japanese sovereignty. On the other hand, the Japanese may construe the giving or withholding of permission to circulate election materials as an indication of Allied policy with respect to their ultimate disposition.

III. CONCLUSIONS.

a. That the Supreme Commander for the Allied Powers recommend to the Joint Chiefs of Staff that no action be taken to prevent the holding of the election of Diet members after the election law is revised.

b. That the Joint Chiefs of Staff should be requested to approve the policy of the Headquarters with regard to the election and to furnish guidance with regard to the off shore islands in which it is to apply.

c. That, upon approval of the policy with respect to the election by the Joint Chiefs of Staff, the Japanese Government be permitted to circulate the materials necessary to make the election effective, as requested in their C.L.O. 401 (Tab "A") above 30°N.Lat and except in islands occupied by Russian forces, and that the Government be informed that the giving or withholding of permission is not to be taken as an indication of Allied policy with regard to the disposition of the islands in question.

IV. ACTION RECOMMENDED.

It is recommended that the cable to the Joint Chiefs of Staff, as at Tab "B" be approved and dispatched.

W. E. CHRIST
Brigadier General, U. S. Army
Chief, Government Section

CONCURRENCES.

G-3 ( )
Pol Advr ( )

IMPERIAL JAPANESE GOVERNMENT

TO : THE OFFICE OF THE SUPREME COMMANDER FOR THE ALLIED POWERS

FROM : Central Liaison Office, Tokyo

SUBJECT : Election of Members of the Lower House of the Diet in areas where Navigation of Vessels is Prohibited.

C.L.O. No. 401

29 October 1945.

Whereas it is projected by the Imperial Government to carry out a general election of members of the Lower House of the Diet in January, 1946, some difficulty is being met with in making preparations for and to carry out the election in the undermentioned areas owing to the navigation of vessels in these districts being banned by the Allied Armies. The kind consideration of the Office of the Supreme Commander is solicited to afford the facilities requisite for the preparation and execution of the election in the said areas such as (a) conveyance of ballot boxes, ballot forms, and forms for roster of electors, (b) communication of paper and drawings for electoral campaigns, (c) communication pertaining to returns of election, (d) other facilities for electoral campaigns.

The preparatory activities are scheduled to commence about the middle of November, and the Japanese Government wishes to give instructions to the effect that all matters pertaining to the navigation of vessels and communications referred to above is to be arranged by the local authorities concerned after receipt of a reply to the above from the Supreme Commander's Officer.

Areas referred to above

The seven islands of Izu, under jurisdiction of Tokyo Prefecture.

Islets in Oshima-gun, of Kagoshima Prefecture. Hapomaze-mura (including Suisho-jima, Yuri-shima, Shibotsu-shima, Tara-shima, and Akiyuri-shima), under jurisdiction of the Nemuro Branch of the Hokkaido-cho.

As regards the elections in such areas as Okinawa Prefecture, and Kunajiri-gun, Shana-gun, Etorofu-gun, Shibetoro-gun, and Shikotan-gun, all under jurisdiction of the Hokkaido-cho, where the carrying out of the election is deemed impracticable owing to the now prevailing conditions, it has been decided to give up the carrying out of the election there.

In addition, the Japanese Government wishes to mention that Ogasawara Island, of Tokyo-to, and Shumushu-gun, Shinshiru-gun, and Uruppu-gun, under jurisdiction of the Muroran Branch of the Hokkaido-cho, are the areas where at present the Law for Election of Members of the Lower House of the Diet is not in force.

COPY

FOR THE PRESIDENT.

(S. Iguchi)
Director of General Affairs

TOP SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

CS WDC/CIK/DSB/
November 1945

OUTGOING MESSAGE

OPNL PRIORITY

FROM: GHQ SCAP

TO : WARCOS

INFO: CINCAFPAC MANILA
CG AFWESPAC
CINCPAC
CG USAFIK

Subject is Japanese Election of Diet Members to be held in January 1946 and area in Japan to which it is to apply.

1. It is understood that the Japanese Government intends to hold an election of members of the Diet in the early part of January 1946. A Diet session of the present Diet was called beginning on 26 November 1946, for the purpose of making amendments to the election law, extending the franchise to women and lowering the minimum legal voting age and making other technical changes in the machinery of elections.

2. Under the provisions of paragraph 9-c of the "Basic Directive for Post-Surrender Military Government in Japan Proper" (J.C.S. 1380/15 of 3 November 1945), a national election in Japan will not be held without consideration by the Joint Chiefs of Staff of the recommendation of SCAP.

3. It is recommended that the Japanese be permitted to proceed with the election and that the election allow the maximum representation to all Japanese, including residents of outlying islands which are to remain a part of Japan, as is practicable. The revision of the Election law by the Diet will be kept under examination to ensure that the law makes provisions for a fair and effective election.

4. The "smallendjacent islands" referred to in paragraph 1-b of the above mentioned directive which comprise Japan proper and the "minor islands" of paragraph 8 of the Potsdam Declaration have not yet been defined.

5. The Japanese Government has requested permission to circulate election materials, consisting of election lists, ballots and campaign material necessary to get ready for the coming election in the following islands where shipping is presently not permitted:

TOP SECRET

a. The seven islands lying just south of Tokyo which are part of Tokyo Prefecture. These islands are the "seven islands of Izu" lying southeast of Tokyo Bay between Oshima Island and Hachijo-jima Island (including those islands) under control of CINCPAC.

b. The islands in the northern Ryukus which are in Oshima-gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Islands, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons, and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet. The islands south of 30° North Latitude are subject to Military Government under CINCPAC. The thirtieth parallel cuts the islands in the Prefecture approximately in half.

c. The islands in Hoppomaze-mura (township) which includes Suiahe, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close off-shore, northeast of Nemuro at the eastern tip of Hokkaido Island. Information received from the Japanese indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

6. In its request, the Japanese Government renounces the holding of the coming election in Okinawa Prefecture and the larger Kurile Islands which lie to the northeast of Hokkaido "owing to the new prevailing conditions".

7. It is believed that the United States policy will approve the widest representation of all Japanese in the coming election, so that circulation of the materials which are necessary to make it effective should be authorized in Japan and in any offshore islands which are to remain part of Japan.

8. In the absence of a specification of the minor adjacent islands in the directive above mentioned, it is believed that the [illegible] islands that may be safely taken as representing Japan are those bounded thus; The four main islands of Japan, namely Hokkaido, Honshu, Shikoku and Kyushu; the Ryuku Islands between 30° North Latitude and the Southern Tip of Kyushu (excluding Kuchinoshima Island); any islands and islets off-shore of Japan, south and east of Quelpart and Tsushima Island (including Tsushima Island and excluding Quelpart Island); north and west of Hachijo-jima Island (including that island) and south of Karafuct. The election and the election procedure will not be applicable to any of the Kurile Islands and islets lying off-shore and to the northeast of Hokkaido.

9. It will be noted that the islands lying immediately off-shore of Hokkaido and referred to in item c of paragraph 5, which may well be minor off-shore islands within the directive and part of Japan for election purposes, are omitted from the description given above. It is believed that the attempt

to obtain Russian approval of making the election applicable to these islands would involve an impracticable delay as the Russian representatives at this level would undoubtedly refer to Moscow. The proposed reply to the Japanese Government referred to below has therefore not been discussed with the Russians and for the same reason, the islands above mentioned were omitted from the description of those subject to the election.

10. It is anticipated that the Japanese might understand the granting of permission to hold the election in the islands where it is requested and the failure to grant permission, or to direct the holding of the election in the islands where it is renounced, as a declaration of Allied policy with respect to the disposition of these islands.

11. It is proposed to advise the Japanese Government substantially as follows:

"1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to the following named islands as requested in your C.L.O. 401 are authorized:

'The seven islands of Izu, under jurisdiction of Tokyo Prefecture. The islets in Oshima-gun, of Kagoshima Prefecture, North of 30° North Latitude (excluding Kuchinoshima)'

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

4. You will give appropriate advance public notice of the times when deliveries of election materials to the islands and areas mentioned above are to be made. You will make provisions such that all candidates and political parties interested in the election are given an equal opportunity to use the facilities for delivery of publications, posters and literature to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401, or the withholding of any permission, will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands."

12. In view of the foregoing, it is requested:

a. That approval be given to the present policy allowing the Japanese to prepare for and conduct an election of Diet members.

b. If the holding of the election is approved, that approval also be given to its application to the area described in paragraph 8. In the event that it is desired that the election be made effective in any smaller or larger area, may this Headquarters be advised with respect to the areas or islands to be added or eliminated from those described in paragraph 8.

c. That the proposed communication to the Japanese Government referred to in paragraph 11 above be approved or modifications thereof be suggested.

d. That in the event it is desired that the election be made effective in the Russian occupied islands off Hokkaido, necessary arrangements be made by the War Department for Russian approval.

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

COPIES TO:

CinC
G/S
D C/S for Opns
G-1
G-2 (2)
G-3
G-4 (3)
Gov't Sec (Return)

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

APO 500
30 November 1945

MEMORANDUM FOR THE CHIEF OF STAFF.

I. THE PROBLEM PRESENTED.

To advise the Joint Chiefs of Staff regarding the pending Japanese national election and to obtain guidance in respect of the area, off shore islands etc to which the election is applicable.

II. FACTS BEARING UPON THE PROBLEM.

1. In paragraph 9c of the proposed "Basic Directive for Post-Surrender Military Government in Japan Proper" (JCS 1380/15 of 2 November 1945) the following is provided regarding the holding of a national election: "Free elections of representative local governments should be held at the earliest practicable date, and at the regional and national levels, as directed after consideration of your recommendation through the Joint Chiefs of Staff".

2. As used in the proposed Directive above mentioned, Japan is defined as comprising the four main islands and "about 1000 smaller adjacent islands, including the Tsushima Islands" (JCS 1380/15 paragraph 1b). Paragraph 4a of the same directive requires appropriate steps be taken to effect the separation from Japan of Manchuria, Formosa (and the Pescadores), Korea, Karafuto and "all Pacific Islands which she [Japan] has seized or occupied under mandate or otherwise, since the beginning of the world war in 1914". Neither the "1000 smaller adjacent islands" referred to in the J.C.S. paper nor the "minor islands" referred to in paragraph 8 of the Potsdam Declaration (which are to constitute Japanese territory have been precisely defined.

3. The Japanese have called a session of the National Diet beginning 26 November 1945 to consider, among other things, changes in the existing election law so as to extend the franchise to women and to lower the minimum voting age for both men and women. An election of Diet members is to be held early in January 1946. In view of the time when this national election is proposed to be held, changes in the election laws will also involve the fixing of new dates for the certification of persons eligible to vote, the certification of candidates for the Diet and for the other procedural steps leading to the national election.

GOVERNMENT SECTION COPY

4. Since present directives from this Headquarters have barred transport to islands more than a given distance off shore the Japanese Government, through the Central Liaison Office (see Letter C.L.O. 401, attached as Tab "A"), has requested permission to circulate official election materials consisting of ballots, election lists, registers, etc., and unofficial material consisting of campaign literature, posters, etc., and to permit the travel of election officials and, possibly, candidates for election in the following areas:

a. The seven islands of Izu lying south of Tokyo which are part of Tokyo prefecture. These islands are under control of CINCPAC.

b. The islands in the northern Ryukus which are in Oshima-Gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O-Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. In the past these islands have had a representative in the Diet. They are subject to Military Government under CINCPAC.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close off shore, northeast of Numero at the eastern tip of Hokkaido Island. Information at hand indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Numero. These islands are occupied by Russian forces.

5. In the same letter, the Japanese Government advises the headquarters that they have abandoned the idea of holding an election in the islands in Okinawa prefecture and in the larger Kurile Islands lying northeast of Hokkaido, due to the "now prevailing conditions".

6. Due to the absence of a precise definition of the islands which are to comprise Japan, it is not known whether or not the islands referred to in items a, b, and c of paragraph 4 (in which the Japanese wish to hold the election) or Okinawa and the larger Kurile Islands further from Hokkaido (in which the Japanese Government renounces the election) are to be treated as part of Japan or whether they are to be treated as separated from Japanese sovereignty. On the other hand, the Japanese may construe the giving or withholding of permission to circulate election materials as an indication of Allied policy with respect to their ultimate disposition.

III. CONCLUSIONS.

a. That the Supreme Commander for the Allied Powers recommend to the Joint Chiefs of Staff that no action be taken to prevent the holding of the election of Diet members after the election law is revised.

b. That the Joint Chiefs of Staff should be requested to approve the policy of the Headquarters with regard to the election and to furnish guidance with regard to the off shore islands ih which it is to apply.

c. That, upon approval of the policy with respect to the election by the Joint Chiefs of Staff, the Japanese Government be permitted to circulate the materials necessary to make the election effective, as requested in their C.L.O. 401 (Tab "A") above 30°N.Lat. and except in th islands occupied by Russian forces, and that the Government be informed that the giving or withholding of permission is not to be taken as an indication of Allied policy with regard to the disposition of the islands in question.

IV. ACTION RECOMMENDED.

It is recommended that the cable to the Joint Chiefs of Staff, as at Tab "B" be approved and dispatched.

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

CONCURRENCES.

G-3 ( )
Pol Advr ( )

TOP SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

OUTGOING MESSAGE

GS WEC/CLK/DSB/
November 1945

OPNL PRIORITY

FROM: GHQ SCAP

TO : WARCOS

INFO: CINCAFPAC MANILA
CG AFWESPAC
CINCPAC
CG USAFIK

Subject is Japanese Election of Diet Members to be held in January 1946 and area in Japan to which it is to apply.

1. It is understood that the Japanese Government intends to hold an election of members of the Diet in the early part of January 1946. A Diet session of the present Diet was called beginning on 26 November 1945, for the purpose of making amendments to the election law, extending the franchise to women and lowering the minimum legal voting age and making other technical changes in the machinery of elections.

2. Under the provisions of paragraph 9-c of the "Basic Directive for Post-Surrender Military Government in Japan Proper" (J.C.S. 1380/15 of 3 November 1945), a national election in Japan will not be held without consideration by the Joint Chiefs of Staff of the recommendation of SCAP.

3. It is recommended that the Japanese be permitted to proceed with the election and that the election allow the maximum representation to all Japanese, including residents of outlying islands which are to remain a part of Japan, as is practicable. The revision of the Election Law by the Diet will be kept under examination to ensure that the law makes provisions for a fair and effective election.

4. The "secret adjacent islands" referred to in paragraph 1-b of the above mentioned directive which comprise Japan proper and the "minor islands" of paragraph 8 of the Potsdam Declaration have not yet been defined.

5. The Japanese Government has requested permission to circulate election materials, consisting of election lists, ballots and campaign material necessary to get ready for the coming election in the following islands where shipping is presently not permitted:

TOP SECRET

a. The seven islands lying just south of Tokyo which are part of Tokyo Prefecture. These islands are the "seven islands of Izu" lying southeast of Tokyo Bay between Oshima Island and Hachijo-jima Island (including these islands) under control of CINCPAC.

b. The islands in the northern Ryukus which are in Oshima-gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Islands, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons, and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet. The islands south of 30° North Latitude are subject to Military Government under CINCPAC. The thirtieth parallel cuts the islands in the Prefecture approximately in half.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close off-shore, northeast of Nemuro at the eastern tip of Hokkaido Island. Information received from the Japanese indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

6. In its request, the Japanese Government renounces the holding of the coming election in Okinawa Prefecture and the larger Kurile Islands which lie to the northeast of Hokkaido "owing to the new prevailing conditions".

7. It is believed that the United States policy will approve the widest representation of all Japanese in the coming election, so that circulation of the materials which are necessary to make it effective should be authorized in Japan and in any offshore islands which are to remain part of Japan.

8. In the absence of a specification of the minor adjacent islands in the directive above mentioned, it is believed that the [redacted] islands that may be safely taken as representing Japan are those bounded thus; The four main islands of Japan, namely Hokkaido, Honshu, Shikoku and Kyushu; the Ryuku Islands between 30° North Latitude and the Southern Tip of Kyushu (excluding Kuchinoshima Island); any islands and islets off-shore of Japan, south and east of Quelpart and Tsushima Island (including Tsushima Island and excluding Quelpart Island); north and west of Hachijo-jima Island (including that island) and south of Karafuto. The election and the election procedure will not be applicable to any of the Kurile Islands and islets lying off-shore and to the northeast of Hokkaido.

9. It will be noted that the islands lying immediately off-shore of Hokkaido and referred to in item c of paragraph 5, which may well be minor off-shore islands within the directive and part of Japan for election purposes, are omitted from the description given above. It is believed that the attempt

to obtain Russian approval of making the election applicable to these islands would involve an impracticable delay as the Russian representatives at this level would undoubtedly refer to Moscow. The proposed reply to the Japanese Government referred to below has therefore not been discussed with the Russians and for the same reason, the islands above mentioned were omitted from the description of those subject to the election.

10. It is anticipated that the Japanese might understand the granting of permission to hold the election in the islands where it is requested and the failure to grant permission or to direct the holding of the election in the islands where it is renounced as a declaration of Allied policy with respect to the disposition of these islands.

11. It is proposed to advise the Japanese Government substantially as follows:

"1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to the following named islands as requested in your C.L.O. 401 are authorized:

The seven islands of Izu, under jurisdiction of Tokyo Prefecture. The islets in Oshima-gun, of Kagoshima Prefecture, North of 30° North Latitude (excluding Kuchinoshima)

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

4. You will give appropriate advance public notice of the times when deliveries of election materials to the islands and areas mentioned above are to be made. You will make provisions such that all candidates and political parties interested in the election are given an equal opportunity to use the facilities for delivery of publications, posters and literature to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401, or the withholding of any permission, will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands."

12. In view of the foregoing, it is requested:

a. That approval be given to the present policy allowing the Japanese to prepare for and conduct an election of Diet members.

b. If the holding of the election is approved, that approval also be given to its application to the area described in paragraph 8. In the event that it is desired that the election be made effective in any smaller or larger area, may this Headquarters be advised with respect to the areas or islands to be added or eliminated from those described in paragraph 8.

c. That the proposed communication to the Japanese Government referred to in paragraph 11 above be approved or modifications thereof be suggested.

d. That in the event it is desired that the election be made effective in the Russian occupied islands off Hokkaido, necessary arrangements be made by the War Department for Russian approval.

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

COPIES TO:

CinC
C/S
D C/S for Opns
G-1
G-2 (2)
G-3
G-4 (3)
Gov't Sec (Return)

Japanese Election; Area to which it is to Apply; Proposed Cable to the J.C.S.

G-3 (Attn: Gen Dumas) 24 November 1945

1. Concurrence is requested in the attached Staff Study and proposed Cable.

2. In accord with our conversation of last night, (23 Nov 45), all of the changes suggested in your note respecting the cable to the Joint Chiefs of Staff have been made, with one exception.

3. The cable has not been changed to limit the circulation of election material to the Ryuku Islands north of 30° north latitude. The problem posed by the Japanese request and in the cable to the Joint Chiefs of Staff is: For election purposes, what are the off-shore islands which are part of Japan?

4. The 30° boundary, (unlike 38° north latitude in Korea), is an administrative boundary line between Naval Military Government and Military Government under the direction of this Headquarters, and is a hangover from the operational boundary of 10th Army. The parallel runs through approximately the middle of the islands in Kagoshima Prefecture. The boundaries of Japanese territory in which the election will be permitted by the Joint Chiefs of Staff, should not depend on whether it is administered by Army or Navy Military Government.

W. E. C.

Comdr B took this & attached papers to Gen Dumas' office (in G-3) for concurrence cc at 1100 25 Nov

new draft of this prepared 30 Nov

7

GE.ERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

CHECK SHEET

(Do not remove from attached sheets)

File No:

Subject: Japanese Election; Area to which it is to Apply; Proposed Cable to the J.C.S.

NOTE NO.	FROM: Govt. Sec.	TO: G-3 (Attn: Gen Dumas)	DATE: 24 November 1945

1. Concurrence is requested in the attached Staff Study and proposed Cable.

2. In accord with our conversation of last night, (23 Nov 45), all of the changes suggested in your note respecting the cable to the Joint Chiefs of Staff have been made, with one exception.

3. The cable has not been changed to limit the circulation of election material to the Ryuku Islands north of 30° north latitude. The problem posed by the Japanese request and in the cable to the Joint Chiefs of Staff is: For election purposes, what are the off-shore islands which are part of Japan?

4. The 30° boundary, (unlike 38° north latitude in Korea), is an administrative boundary line between Naval Military Government and Military Government under the direction of this Headquarters, and is a hangover from the operational boundary of 10th Army. The parallel runs through approximately the middle of the islands in Kagoshima Prefecture. The boundaries of Japanese territory in which the election will be permitted by the Joint Chiefs of Staff, should not depend on whether it is administered by Army or Navy Military Government.

for W. E. C.

Byrd's work
Well used
CSG

WEC/CLK/DSB/deg

Japanese Election; Area to which it is to Apply; Proposed Cable to the J.C.S.

G-3 (Attn: Gen Dumas) 24 November 1945

1. Concurrence is requested in the attached Staff Study and proposed Cable.

2. In accord with our conversation of last night, (23 Nov 45), all of the changes suggested in your note respecting the cable to the Joint Chiefs of Staff have been made, with one exception.

3. The cable has not been changed to limit the circulation of election material to the Ryuku Islands north of 30° north latitude. The problem posed by the Japanese request and in the cable to the Joint Chiefs of Staff is: For election purposes, what are the off-shore islands which are part of Japan?

4. The 30° boundary, (unlike 38° north latitude in Korea), is an administrative boundary line between Naval Military Government and Military Government under the direction of this Headquarters, and is a hangover from the operational boundary of 10th Army. The parallel runs through approximately the middle of the islands in Kagoshima Prefecture. The boundaries of Japanese territory in which the election will be permitted by the Joint Chiefs of Staff, should not depend on whether it is administered by Army or Navy Military Government.

W. E. C.

GOVT FILE

GENERAL HEADQUARTERS
SOUTHWEST PACIFIC AREA

CHECK SHEET

(Do not remove from attached sheets)

File No.: **Subject:** Japanese Election; Area to which it is to apply, proposed cable to the J.C.S.

From: G-3 **To:** Govt Section **Date:** 27 November 1945

1. This section concurs in the attached staff study and proposed radio with changes as shown in pencil and with the following exception.

2. It is believed advisable to fix the south boundary of the territorial area for the election at 30° North Latitude in the Ryukyus for the following reasons:

a. CINCPAC has consistently disapproved the repatriation of Japanese into the Ryukyus south of the 30° parallel. This line is also the north boundary of the area under the jurisdiction of the Naval Military Government in Okinawa.

b. This headquarters established the 30° parallel as the surrender boundary between Japanese forces in Japan and the Ryukyus. Even though the Japanese military headquarters for troops south of this line was in Kyushu, no contact was permitted between forces north and south of the line after the capitulation.

c. The original residents of the Ryukyu Islands are not Japanese. It is not considered appropriate to permit or support any Japanese activity south of 30° North Latitude that could be interpreted to indicate sanction of Japanese influence in that area.

for C.A.R.

Japanese Election; Area to which it is to apply, proposed cabbe to the J.C.S.

G-3

Govt Section

27 November 1945

1. This section concurs in the attached staff study and proposed radio with changes as shown in pencil and with the following exception.

2. It is believed advisable to fix the south boundary of the territorial area for the election at 30° North Latitude in the Ryukyus for the following reasons:

a. CINCPAC has consistently disapproved the repatriation of Japanese into the Ryukyus south of the 30° parallel. This line is also the north boundary of the area under the jurisdiction of the Naval Military Government in Okinawa.

b. This headquarters established the 30° parallel as the surrender boundary between Japanese forces in Japan and the Ryukyus. Even though the Japanese military headquarters for troops south of this line was in Kyushu, no contact was permitted between forces north and south of the line after the capitulation.

c. The original residents of the Ryukyu Islands are not Japanese. It is not considered appropriate to permit or support any Japanese activity south of 30° North Latitude that could be interpreted to indicate sanction of Japanese influence in that area.

- C.A.R.- - - - - -

II.

Notes.

① (Par. 3 of Study and par 1 of proposed radio)
It is my understanding that this Diet session is to be convened on 26 Nov not 15 Dec. Right?

② ✓ (Par 5a of radio) - Name the islands, or at least the northernmost one

③ ✓ (Para 7 of radio) What islands "above mentioned" Further suggest election be limited to islands North of 30° N. Lat in Ryukyus.

④ (Par 10 of Radio) part 4 of motto para Needs clarification. Suggest shorter sentences, and rewording of latter part of paragraph

⑤ (Par 11 of radio) Suggest omission of this paragraph ~~and the notifying CinCPAC has info addee on the cable~~. If CinCPAC, who is an info addee does not concur, he will take action.

⑥ ✓ (Par 12 of radio) Unintelligible - Did the Russians not answer, or was it not discussed with them? Suggest omission of 1st sentence.

(7) (Par 13 b & radio) Suggest "NW of Bonin Is" be not used, give more careful definition as in comment (2) above.

(8) (Par 13 d & radio) Rewrite for clarity. First part is unduly complicated. Use short sentences.

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section
~~Government Section~~

APO 500
15 November 1945

MEMORANDUM FOR THE CHIEF OF STAFF.

I. THE PROBLEM PRESENTED.

To advise the Joint Chiefs of Staff regarding the pending Japanese national election and to obtain guidance in respect of the area, off shore islands etc to which the election is applicable.

II. FACTS BEARING UPON THE PROBLEM.

1. In paragraph 9c of the proposed "Basic Directive for Post-Surrender Military Government in Japan Proper" (~~SWNCC 52/4~~ JCS 1380/15 of ~~21 September~~ 2 November 1945) the following is provided regarding the holding of a national election: "Free elections of representative local governments should be held at the earliest practicable date, and at the regional and national levels, as directed after consideration of your recommendation through the Joint Chief of Staffs". - JCS 1380/15

2. As used in the proposed Directive above mentioned, Japan is defined as comprising the four main islands and "about 1000 smaller adjacent islands, including the Tsushima Islands" (~~SWNCC 52/4~~ paragraph ~~4~~ 1b). Paragraph 4a of the same directive requires appropriate steps be taken to effect the separation from Japan of Manchuria, Formosa (and the Pescadores), Korea, Karafuto and "all Pacific Islands which she [Japan] has seized or occupied under mandate or otherwise, since the beginning of the world war in 1914". Neither the "1000 smaller adjacent islands" referred to in the JCS ~~SWNCC~~ paper nor the "minor islands" referred to in paragraph 8 of the Potsdam Declaration (which ~~will~~ constitute Japanese territory) have been precisely defined.

Beginning 3. The Japanese propose ~~to~~ call a session of the National Diet ~~on or about~~ 26 November 1945 to consider, among other things, changes in the existing election law so as to extend the franchise to women and to lower the minimum voting age for both men and women. An election of Diet members is to be held early in January 1946. In view of the time when this national election is proposed to be held, changes in the election laws will also involve the fixing of new dates for the certification of persons eligible to vote, the certification of candidates for the Diet and for the other procedural steps leading to the national election.

4. Since present directives from this Headquarters ~~bars~~ transport to ~~offshore~~ islands, the Japanese Government, through the Central Liaison Office (see Letter C.L.O. 401, attached as Tab "A"), has requested permission to circulate official election materials consisting of ballots, election lists, registers, etc., and unofficial material consisting of campaign literature, posters, etc., and to permit the travel of election officials and, possibly, candidates for election in:

a. The seven islands lying ~~just~~ south of Tokyo which are part of Tokyo prefecture. These islands are under control of CINCPAC.

b. The ~~small~~ islands in the northern Ryukus which are in Oshima-Gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Islands, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O-Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. In the past these islands have had a representative in the Diet ~~and~~ are subject to Military Government under CINCPAC.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close offshore, northeast of Numero at the eastern tip of Hokkaido Island. Information at hand indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Nemuro. These islands are occupied by Russian forces.

5. The Japanese Government ~~have~~ advised this headquarters that they have abandoned the idea of holding an election in Okinawa and in the larger Kurile Islands lying northeast of Hokkaido, due to the "now prevailing conditions".

6. Due to the absence of a precise definition of the islands which are to comprise Japan, it is not known whether or not the islands referred to in items a, b, and c of paragraph 4 (in which the Japanese wish to hold the election) or Okinawa and the larger Kurile Islands further from Hokkaido (in which the Japanese Government renounces the election) are to be treated as part of Japan or whether they are to be treated as ~~if~~ seperated from Japanese sovereignty. ~~by the operation of Japan's acceptance of the Potsdam Declaration in the surrender terms.~~ On the other hand, the Japanese may construe the giving or withholding of permission to circulate election materials as an indication of Allied policy with respect to their ultimate disposition.

III. CONCLUSION.

a. That the Supreme Commander for the Allied Powers recommend to the Joint Chiefs of Staff that no action be taken to prevent the holding of the election of Diet members after the election law is revised.

b. That the Joint Chiefs of Staff should be requested to approve the policy of the Headquarters with regard to the election and to furnish guidance with regard to the offshore islands in which it is to apply.

c. That, upon approval of the policy with respect to the election by the Joint Chiefs of Staff, the Japanese Government be permitted to circulate the materials necessary to make the election effective, as requested in their C.L.O. 401 (Tab "A") except in the islands occupied by Russian forces, and that the Government be informed that the giving or withholding of permission is not to be taken as an indication of Allied policy with regard to the disposition of the islands in question.

IV. ACTION RECOMMENDED.

It is recommended that the cable to the Joint Chiefs of Staff, as at Tab "B" be approved and dispatched.

W. E. CHRIST
Brigadier General, U. S. Army
Chief, Government Section

CONCURRENCES.

G-3 (Hall) with exceptions as noted on attached C/N.
Pol Advr (G.A.)

~~TOP~~ SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

GS WEC/CLK/DSB/jmh
November 1945

OUTGOING MESSAGE

OPNL PRIORITY

FROM: SCAP

TO : WARCOS

INFO: CINCAFPAC MANILA
CG AFWESPAC
CINCPAC
CG USAFIK

Subject is Japanese Election of Diet Members to be held in January 1946 and area in Japan to which it is to apply.

1. It is understood that the Japanese Government intends to hold an election of members of the Diet in the early part of January 1946. A Diet session of the present Diet is planned, to begin on 26 November 1945, for the purpose of making amendments to the election law, extending the franchise to women and lowering the minimum legal voting age and making other technical changes in the machinery of elections.

2. Under the provisions of paragraph 9-c of the "Basic Directive for Post-Surrender Military Government in Japan Proper" (J.C.S. 1380/15 of 3 November 1945), a national election in Japan will not be held without consideration by the Joint Chiefs of Staff of the recommendation of SCAP.

3. It is recommended that the Japanese be permitted to proceed with the election and that the election allow the maximum representation to all Japanese, including residents of outlying islands which are to remain a part of Japan, as is practicable. The revision of the Election Law by the Diet will be kept under examination to ensure that the law makes provisions for a fair and effective election.

4. The "minor adjacent islands" referred to in paragraph 1-b of the above mentioned directive which comprise Japan proper and the "minor islands" of paragraph 8 of the Potsdam Declaration have not yet been defined.

5. The Japanese Government has requested permission to circulate election materials, consisting of election lists, ballots and campaign material necessary to get ready for the coming election in the following islands where shipping is presently not permitted:

~~TOP~~ SECRET

last line of para 7 to read as follows;
"It effective should be authorized in Japan and in any off shore islands which, may be safely predicted, will remain a part of Japan".

~~8. It is believed that the off shore islands to which the eclection machinrey may safely be applied and which may be safely taken~~

8. In the absence of specification under the directive above mentioned as ~~tot~~ the off shore islands which are to remain perto part of ~~Janapn~~

8 In the absence of a specification of the minor adjacent islands in the directive above mentioned, it is believed that the off-shore islands that may be safely taken as representing Japan are those bounded thus;

(here take the description from item b on the fourth page)

9 It will be noted that the island lying immediatly off shore from Hokkaido and referred to in item c of paragpraph 5 above, which may well be minor off shore islands within the directive and part of Japan for the pruposes of the holding of the election are omitted form this description. This omission is due to the difficulty of c m obtaining Russian concurrence in the proposeal of the Japanese and communication with the russian forces on those islands. It is beilieved that obtaining Russian concurrence here is ipracticable as the attempt at aep attaempt at this level would inevitably involve reference to Moscow and considerable delay.

9. It will be noted that the islands lying immediately off shore of Hokkaido and referred to in item c of paragraph 5, which may well be minor off shore islands within the directive and part of Japan for election purposes, are omitted from the descritpion given above. ~~The difficulty of~~ It is believed that ~~any~~ attempt to obtain Russian approval of ~~the distribution of the election mater tails in~~ theSE ISLANDS would involve an ipracticable delay. Russain ~~authoritatales~~, at this level would ~~be required to~~ refer ~~our inquiry~~ to Moscow. The ~~ppeo~~ proposed reply to the japanese government referred to below has there fore not been discussed with the russians and the islands above mentioned were omitted from the description of those ~~to the~~ subject to the eleetion.

last line of para 7 to read as follows;
"It effective should be authorized in Japan and in any off shore islands which, may be safely predicted, will remain a part of Japan"

~~8. It is believed that the off shore islands to which the eclection machinrey may safely be applied and which may be safely taken~~

8. In the absence of specification under the directive above mentioned as tot the off shore islands which are to remain perto part of ~~Janapn~~

8 In the absence of a specification of the minor adjacent islands in the directive above mentioned, it is believed that the off-shore islands that may be safely taken as representing Japan are those bounded thus;

(here take the description from item b on the fourth page)

9 It will be noted that the island lying immediatly off shore from Hokkaido and referred to in item c of paragpraph 5 above, which may well be minor off shore islands within the directive and part of Japan for the pruposes of the holding of the election are omitted form this description. This omission is due to the difficulty of c m obtaining Russian concurrence in the proposeal of the Japanese and communication with the russian forces on those islands. It is beilieved that obtaining Russian concurrence here is ipracticable as the attempt at aep attaempt at this level would inevitably involve reference to Moscow and considerable delay.

9. It will be noted that the islands lying immediately off shore of Hokkaido and referred to in item c of paragraph 5, which may well be minor off shore islands within the directive and part of Japan for election purposes, are omitted from the descritpion given above. ~~The difficulty of~~ It is believed that ~~any~~ attempt to obtain Russian approval of ~~the distribution of the election mater tails in~~ theSE ISLANDS would involve an ipracticable delay. Russain ~~authoritales~~, at this level would ~~be required to~~ refer ~~our inquiry~~ to Moscow. The ~~rpee~~ proposed reply to the japanese government referred to below has there fore not been discussed with the russians and the islands above mentioned were omitted from the description of those ~~to be~~ subject to the eleetion.

reasonableby
making the election applicable to
representatives
to the same reason
as the
the matter

a. The seven islands lying just south of Tokyo which are part of Tokyo prefecture. These islands are the "seven islands of Izu" lying southeast of Tokyo bay between Oshima Island and Hachijo-jima Island (including those islands) under control of CINCPAC.

b. The ~~small~~ islands in the northern Ryukus which are in Oshima-Gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons, and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet. ~~They~~ are subject to Military Government under CINCPAC. ~~The Straits~~ parallel cuts the ~~prefecture~~ islands in the Prefecture approximately in lng.

The islands south of 30° N lat

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close offshore, northeast of Nemuro at the eastern tip of Hokkaido Island. Information received from the Japanese indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

6. In the request, The Japanese Government ~~has~~ renounced the holding of the coming election in Okinawa, and the larger Kurile Islands which lie to the northeast of Hokkaido, "owing to the now prevailing conditions." prefecture

7. It is believed that the United States policy will approve the widest representation of all Japanese in the coming election, so that circulation of the materials which are necessary to make it effective in Japan and ~~the~~ offshore islands ~~should be facilitated.~~ in any which are to ~~form a part of Japan~~ remain part of Japan.

Should be analogous

~~8. There is no objection from the security point of view on the part of this Headquarters to the authorization of the shipment of election materials requested.~~

follow Russ

10X. It is anticipated that the Japanese might understand the granting of permission to hold the election in the islands where it is requested and the failure to grant permission or to direct the holding of the election in the islands where it is renounced as a declaration of Allied policy with respect to the disposition of these islands.

11 ~~10~~. It is proposed to advise ~~the Japanese that they may circulate election materials in the islands referred to in items~~ a and b of paragraph 5 above and to withhold permission to circulate material in the islands referred to in item c of that paragraph due to the difficulty of obtaining a Russian concurrence in sufficient time and the difficulty of communication with Russian forces in occupation thereof and to advise the Japanese that the giving or withholding of permission is not an indication of Allied ~~policy as to the disposition of any of the islands in question. The Memorandum to~~ the Japanese Government will be substantially as follows:

"1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to the following named islands as requested in your C.L.O. 401 are authorized:

'The seven islands of the Izu, under jurisdiction of Tokyo Prefecture. 'Islets in Oshima-gun, of Kagoshima Prefecture ~~North of Kuchinoshima (excluding that island)~~ North of 30° North Latitude (excluding Kuchinoshima)

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

Indefinite

4. You will give appropriate advance public notice ~~in the area~~ of the times when deliveries of election materials to the islands and areas mentioned above are to be made. You will make provisions such that ~~the~~ publications, posters, and literature ~~of~~ all candidates and political parties interested in the election are given an equal opportunity to use the facilities for delivery of ~~such materials~~ to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401, or the withholding of any permission, will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands."

11. It is believed that obtaining Russian concurrence in the proposed reply to the Japanese Government ~~here~~ Here is impracticable as the attempt at this level would inevitably involve reference to Moscow and considerable delay.

12. In view of the foregoing, it is requested:

a. That approval be given to the present policy allowing the Japanese to prepare for and conduct an election of Diet members.

b. If the holding of the election is approved, that approval also be given to its application to ~~and operation of the Japanese election machinery in~~ the area~~s bounded and~~ described in paragraph 8. In the event that it is desired that the election be made effective in any ~~additional islands, or that the~~ area~~s~~, ~~referred to in paragraph 8 above be changed,~~ may this Headquarters be advised with respect to ~~the~~ area~~s~~ to be added or eliminated from ~~the area~~ described in paragraph 8.

(Take in c & d)

the areas bounded and described in ~~the~~ paragraph 8 above.

b. If ~~the above policy allowing~~ the holding of the election is approved, that approval be given to its application to, and the operation of the Japanese election machinery in, ~~the following areas:~~ The four main islands of Japan, namely Hokkaido, Honshu, Shikoku and Kyushu; the Ryuku Islands ~~between~~ north of 30 degrees north latitude ~~Yoron Island and the southern tip of Kyushu~~ (including ~~Yoron Island~~); any islands and islets off-shore of Japan, south and east of Quelpart and Tsushima Islands (including Tsushima Island and excluding Quelpart Island); north and west of Hachijo-jima Island (including that island) and south of Karafuto. The election and the election procedure will not be applicable to any of the Kurile Islands and islets lying off-shore and to the northeast of Hokkaido.

(excluding Kuchinoshima Island)

transfer to 8 above

c. That the proposed communication to the Japanese Government referred to in paragraph 8 above be approved or modifications thereof be suggested.

d. That in the event ~~that~~ it is desired that the election be made effective in the Russian occupied islands ~~immediately~~ off Hokkaido, ~~may the Russians be advised with~~ respect to the election at the earliest time and of the fact that this Headquarters is prepared to authorize departure of boats with election materials for these islands if the Russians are willing to let them land and to have election materials distributed there. necessary arrangements to be made by the War Department for Russian approval.

OFFICIAL:

APPROVED:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

COPIES TO:

CinC
C/S
D C/S for Opns
G-1
G-2 (2)
G-3
G-4 (3)
Gov't Sec (Return)

between 30 degrees North latitude and the Southern tip of Kyushu (excluding Kuchinoshima Island);

FILE UNDER: OUTLYING AREAS OF JAPAN & AREAS WHEREIN ELECTIONS MAY BE HELD.

INDEX SHEET

DATE: 20 November, 1945

FROM: G-3 TO: OCCIO

SUBJECT: POLICE IN OGASAWARA (BONIN) ISLANDS.

DOCUMENT FILED UNDER: CLASSIFIED FILE:
POLICE

GENERAL HEADQUARTERS
UNITED STATES ARMY FORCES, PACIFIC
Office of the Chief of Counter-Intelligence

C H E C K S H E E T
(Do not remove from attached sheets)

File No:

Subject: Japanese Request for Permission to Circulate Election Materials in Certain Islands Offshore of Japan.

Note No.	FROM: OCCIO TO: Gov Section DATE: 16 Nov 45

1. This office concurs in the proposed Memorandum for the Japanese Government concerning the distribution of election materials, etc. in areas specified in the Japanese Government's Memorandum CLO #401 dated 29 Oct 45.

2. The following questions arise, however, concerning the broader aspects of the problem with particular reference to the exclusion of those areas specified in paragraphs 5 and 6 of the Japanese Government's Memorandum CLO #401 and referred to in paragraphs 2 and 3 of the attached staff study.

a. Should not Japanese Subjects in territories recognized by the United States before 1941 as falling within the sovereignty of the Japanese Government be given an opportunity to participate in elections pending final determination by the Allied Powers concerning the eventual disposition of such territories?

b. Should not the discriminatory exclusion of suffrage from Japanese citizens in areas specified in Par. 6 of CLO #401 be corrected before the elections?

c. Would not the exclusion of those areas enumerated in Par. 5 of CLO #401 together with the granting of the Japanese request with reference to the areas under the jurisdiction of the Nemuro branch of the Hokkaido-chu result in subjecting this headquarters to the interpretation by "various sources" that such exclusions and inclusions imply the existence of an anti-Russian policy and inadvertently play into the hands of certain elements in the Japanese Government and press who are trying to sell an old German booby trap in the form of "Build up Japan as a bulwark against communism?"

E.R.T.

5

Japanese Request for Permission to
Circulate Election Materials in
Certain Islands Offshore of Japan.

OCCIO Gov Section 16 Nov 45

1. This office concurs in the proposed Memorandum for the Japanese Government concerning the distribution of election materials, etc. in areas specified in the Japanese Government's Memorandum CLO #401 dated 29 Oct 45.

2. The following questions arise, however, concerning the broader aspects of the problem with particular reference to the exclusion of those areas specified in paragraphs 5 and 6 of the Japanese Government's Memorandum CLO #401 and referred to in paragraphs 2 and 3 of the attached staff study.

a. Should not Japanese Subjects in territories recognized by the United States before 1941 as falling within the sovereignty of the Japanese Government be given an opportunity to participate in elections pending final determination by the Allied Powers concerning the eventual disposition of such territories?

b. Should not the discriminatory exclusion of suffrage from Japanese citizens in areas specified in Par. 6 of CLO #401 be corrected before the elections?

c. Would not the exclusion of those areas enumerated in Par. 5 of CLO #401 together with the granting of the Japanese request with reference to the areas under the jurisdiction of the Nemuro branch of the Hokkaido-chu result in subjecting this headquarters to the interpretation by "various sources" that such exclusions and inclusions imply the existence of an anti-Russian policy and inadvertently play into the hands of certain elements in the Japanese Government and press who are trying to sell an old German booby trap in the form of "Build up Japan as a bulwark against communism?"

E.R.T.

1724
2375

Japanese request for permission to circulate election materials in certain islands offshore of Japan.

Govt. Sec.

G-2 (Russian Mission) 9 Nov. 45
G-3
SCAJAP
OCCIO ✓
Political Adviser

1. The Japanese Government had requested permission to circulate election material (ballot boxes, election lists, posters etc) among certain islands offshore from the Japanese mainland (tab-A).

2. The attached staff study supports the proposed reply to the Japanese Government allowing the circulation of such materials, subject to certain restrictions.

3. Your comment or concurrence in the attached papers is requested by 1700 hours November 14, 1945.

- W E C -

STAFF
STUDY

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
GovernmentSection

11 November 1945

MEMORANDUM TO THE CHIEF OF STAFF

I. THE PROBLEM PRESENTED

Reply to Japanese request for permission to circulate official and unofficial election material, ballots, posters, campaign literature, etc., to certain offshore island.

II. FACTS BEARING ON THE PROBLEM

1. The Japanese Government, through the Central Liaison Office (seeLetter C.L.O. 401 attached as Tab "A"), has pointed out, that under present directions from this Headquarters barring transport to offshore islands, distribution of any election material would be impossible between the mainland and:

a. The seven islands lying just south of Tokyo which are part of Tokyo prefecture;

b. The small islands in the northern Ryukus which are in Oshima-Gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O-Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close offshore, northeast of Numero at the eastern tip of Hokkaido Island. Information received from the Japanese indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

It is in the islands described in a, b, and c above that permission to circulate official election materials consisting of ballots, election lists, registers, etc., and of unofficial material consisting of campaign literature, posters, etc., and for the travel of election officials and, possibly candidates for election, in these islands is desired by the Japanese Government.

2. The Japanese Government states that in the case of Okinawa and the islands in the Kurile chain lying near Hokkaido (Kuna-shiri, Ethrofu (including Etorofu, Shana and Shibetoro Districts) and Shidotan Islands), which are under the jurisdiction of Hokkaido territorial administration, the carrying out of the election will be abondoned "owing to the now prevailing conditions".

3. The Japanese Government points out that the election law does not apply to the Ogasawara Islands which lie south and east of Tokyo (the Bonins) and in certain other island districts in the Kuriles further removed from Hokkaido.

4. Under existing occupation policies, the coming general election should give as wide a representation in the Diet to the Japanese people, including the islanders, as possible. The machinery for the coming election is not as yet laid down, but it may be assumed that the governmental and unofficial election material will be that indicated above.

5. The minor "adjacent islands" which are to be treated as a part of Japan, umder the "Basic Directive for Post-surrender Military Government in Japan Proper" (SWNCC 52/4 of 21 Sep 45) and the "minor islands" of paragraph 8 of the Potsdam Declaration have yet to be determined. Despite this, the Japanese Government, in its letter, renounces the election in Okinawa and the three larger Kurile Islands lying close to Hokkaido (see paragraph 2 above). Failure to comment on the Governments renounciation of jurisdiction over these islands might be taken by the Japanese as an indication of an Allied policy calling for the separation of these islands from Japanese jurisdiction. Permission to operate the election machinery in the northern Ryukus and the occupied islands off Hokkaido (items b and c in paragraph 1 above), on the other hand, may be similarly interpreted as an indication of an opposite Allied policy with respect to them. It is assumed that the seven islands lying off Tokyo and the Izu Peninsula (item a in Paragraph 1 above) are to be Japanese in any event. For this reason, it is believed that any answer to the Japanese request should point out that neither giving or withholding permission to make delivery of election materials as requested is to be regarded as an indication of Alliedpolicy with regard to the disposition of any of the islands.

III. CONCLUSION

The Japanese Government should be advised (a) that delivery of election materials as requested to the islands named in items a, b, and c of paragraph 1 is authorized and, (b) to give notice of deliveries to the Military Government company nearest to the point from which deliveries areto be made and, (c) to give publicity to the delivery program projected by them and to give all an equal opportunity to use the facilities for delivery. The Japanese Government should be informed that either the granting of permission to circulate election materials or its refusal does not indicate in any way the Allied Policy with respect to the ultimate disposition of the Islands in question. A letter to this effect has been prepared and is submitted as Tab "B".

IV. ACTION RECOMMENDED

That the letter to the Japanese Government as at Tab "B" be approved and dispatched.

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

CONCURRENCES:

G-2 (Russian Mission) ( )

G-3 ( )

SCAJAP ( )

OCCIO ( )

Pol. Adv. ( )

TAB
A

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG ..... (17 Nov 45)GS 17 November 1945

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Election of Members of Lower House in the Diet in Areas Where Navigation of Vessels is Prohibited (C.L.O. 401)

1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to the following named islands as requested in your C.L.O. 401 are authorized:

"The seven islands of Izu, under jurisdiction of Tokyo Prefecture. Islets in Oshima-gun, of Kagoshima Prefecture. Hapmaze-mura (including Suisho-jima, Yuri-shima, Shibotsu-shima, Tata-shima, and Akiyuri-shima), under jurisdiction of the Nemuro Branch of the Hokkaido-cho."

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

4. You will also give appropriate advance public notice in the area of the times when deliveries of election materials to the islands and areas mentioned above are to be made, and you will make provision such that the publications, posters, and literature of all candidates and political parties interested in the election may have an equal opportunity to avail themselves of facilities for delivery of such materials to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401 will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands.

FOR THE SUPREME COMMANDER:

TAB
B

GENERAL HEADQUARTERS
UNITED STATES ARMY FORCES, PACIFIC

CHECK SHEET

(Do not remove from attached sheets)

File No.:

Subject: Japanese request for permission to circulate election materials in certain islands offshore of Japan.

NOTE NO.	FROM: Govt. Sec.	TO: G-2 (Russian Mission) G-3 SCAJAP OCCIO Political Adviser	DATE: 9 Nov. 45

1. The Japanese Government has requested permission to circulate election material (ballot boxes, election lists, posters etc) among certain islands offshore from the Japanese mainland (tab-A).

2. The attached staff study supports the proposed reply to the Japanese Government allowing the circulation of such materials, subject to certain restrictions.

3. Your comment or concurrence in the attached papers is requested by 1700 hours November 16, 1945.

USSR

for M-E-C

This was sent to G-2 for the concurrence of the Soviet Mission - It was returned by Mr. Dekanel of G-2 with the explanation that we should probably never get the consent of the local Soviet representatives + that if it were sent on more formally to Moscow we should have to wait until too late for our answer. This seems hopeless. No kind of an informal concurrence can be had apparently from the Russians Nov. 13/45 HStyard

AFPAC AGO Form No. 37
(15 June 1945)

Mimeo-Mil Govt Repro Sec.
1M--26 Sep 45

4

STAFF
STUDY

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Government Section

16 November 1945

MEMORANDUM TO THE CHIEF OF STAFF

I. THE PROBLEM PRESENTED

Reply to Japanese request for permission to circulate official and unofficial election material, ballots, posters, campaign literature, etc., to certain offshore islands.

II. FACTS BEARING ON THE PROBLEM

1. The Japanese Government, through the Central Liaison Office (see Letter C.L.O. 401 attached as Tab "A"), has pointed out, that under present directions from this Headquarters barring transport to offshore islands, distribution of any election material would be impossible between the mainland and:

a. The seven islands lying just south of Tokyo which are part of Tokyo prefecture;

b. The small islands in the northern Ryukus which are in Oshima-Gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O-Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet. They are subject to military government under Cincpac.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close offshore, northeast of Numero at the eastern tip of Hokkaido Island. Information received from the Japanese indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

It is in the islands described in a, b, and c above that permission to circulate official election materials consisting of ballots, election lists, registers, etc., and of unofficial material consisting of campaign literature, posters, etc., and for the travel of election officials and, possibly candidates for election, in these islands is desired by the Japanese Government.

2. The Japanese Government states that in the case of Okinawa and the islands in the Kurile chain lying near Hokkaido (Kuna-shiri, Etorofu (including Etorofu, Shana and Shibetoro Districts) and Shikotan Islands), which are under the jurisdiction of Hokkaido territorial administration, the carrying out of the election will be abandoned "owing to the now prevailing conditions".

3. The Japanese Government points out that the election law does not apply to the Ogasawara Islands which lie south and east of Tokyo (the Bonins) and in certain other island districts in the Kuriles further removed from Hokkaido.

4. Under existing occupation policies, the coming general election should give as wide a representation in the Diet to the Japanese people, including the islanders, as possible. The machinery for the coming election is not as yet laid down, but it may be assumed that the governmental and unofficial election material will be that indicated above.

5. The minor "adjacent islands" which are to be treated as a part of Japan, under the "Basic Directive for Post-surrender Military Government in Japan Proper" (SWNCC 52/4 of 21 Sep 45) and the "minor islands" of paragraph 8 of the Potsdam Declaration have yet to be determined. Despite this, the Japanese Government, in its letter, renounces the election in Okinawa and the three larger Kurile Islands lying close to Hokkaido (see paragraph 2 above). Failure to comment on the Governments renunciation of jurisdiction over these islands might be taken by the Japanese as an indication of an Allied policy calling for the separation of these islands from Japanese jurisdiction. Permission to operate the election machinery in the northern Ryukus and the occupied islands off Hokkaido (items b and c in paragraph 1 above), on the other hand, may be similarly interpreted as an indication of an opposite Allied policy with respect to them. It is assumed that the seven islands lying off Tokyo and the Izu Peninsula (item a in Paragraph 1 above) are to be Japanese in any event. For this reason, it is believed that any answer to the Japanese request should point out that neither giving or withholding permission to make delivery of election materials as requested is to be regarded as an indication of Allied policy with regard to the disposition of any of the islands.

III. CONCLUSION

The Japanese Government should be advised (a) that delivery of election materials as requested to the islands named in items a, b, and c of paragraph 1 is authorized and, (b) to give notice of deliveries to this Headquarters in sufficient time to permit notification of unit commanders nearest to the points from which the deliveries are to be made, and (c) to give publicity to the delivery program projected by them and to give all an equal opportunity to use the facilities for delivery. The Japanese Government should be informed that either the granting of permission to circulate election materials or its refusal does not indicate in any way the Allied Policy with respect to the ultimate disposition of the Islands in question. A letter to this effect has been prepared and is submitted as Tab "B".

IV. ACTION RECOMMENDED

That the letter to the Japanese Government as at Tab "B" be approved and dispatched.

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

CONCURRENCES:

G-2 (Russian Mission) ( )

G-3 ( )

SCAJAP ( )

OCCIO ( )

Pol. Adv. ( )

TAB
B

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG ..... (17 Nov 45)GS 17 November 1945

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Election of Members of Lower House in the Diet in Areas Where Navigation of Vessels is Prohibited (C.L.O. 401)

1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to the following named islands as requested in your C.L.O. 401 are authorized:

"The seven islands of Izu, under jurisdiction of Tokyo Prefecture. Islets in Oshima-gun, of Kagoshima Prefecture. [Hapmaze-mura (including Suisho-jima, Yuri-shima, Shibotsu-shima, Tata-shima, and Akiyuri-shima), under jurisdiction of the Nemuro Branch of the Hokkaido-cho."]

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

4. You will also give appropriate advance public notice in the area of the times when deliveries of election materials to the islands and areas mentioned above are to be made, and you will make provision such that the publications, posters, and literature of all candidates and political parties interested in the election may have an equal opportunity to avail themselves of facilities for delivery of such materials to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401 will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands.

FOR THE SUPREME COMMANDER:

TAB
A

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG ..... (17 Nov 45)GS 17 November 1945

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Election of Members of Lower House in the Diet in Areas Where Navigation of Vessels is Prohibited (C.L.O. 401)

1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to the following named islands as requested in your C.L.O. 401 are authorized:

"The seven islands of Izu, under jurisdiction of Tokyo Prefecture. Islets in Oshima-gun, of Kagoshima Prefecture. Hapmaze-mura (including Suisho-jima, Yuri-shima, Shibotsu-shima, Tata-shima, and Akiyuri-shima), under jurisdiction of the Nemuro Branch of the Hokkaido-cho."

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

4. You will also give appropriate advance public notice in the area of the times when deliveries of election materials to the islands and areas mentioned above are to be made, and you will make provision such that the publications, posters, and literature of all candidates and political parties interested in the election may have an equal opportunity to avail themselves of facilities for delivery of such materials to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401 will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands.

FOR THE SUPREME COMMANDER:

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AG ..... (17 Nov 45)GS 17 November 1945

MEMORANDUM FOR: IMPERIAL JAPANESE GOVERNMENT.

THROUGH : Central Liaison Office, Tokyo.

SUBJECT : Election of Members of Lower House in the Diet in Areas Where Navigation of Vessels is Prohibited (C.L.O. 401)

1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to the following named islands as requested in your C.L.O. 401 are authorized:

"The seven islands of Izu, under jurisdiction of Tokyo Prefecture. Islets in Oshima-gun, of Kagoshima Prefecture. Hapmaze-mura (including Suisho-jima, Yuri-shima, Shibotsu-shima, Tata-shima, and Akiyuri-shima), under jurisdiction of the Nemuro Branch of the Hokkaido-cho."

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

4. You will also give appropriate advance public notice in the area of the times when deliveries of election materials to the islands and areas mentioned above are to be made, and you will make provision such that the publications, posters, and literature of all candidates and political parties interested in the election may have an equal opportunity to avail themselves of facilities for delivery of such materials to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401 will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands.

FOR THE SUPREME COMMANDER:

~~TOP~~ SECRET

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

GS WEC/CIK/DSB/
November 1945

OUTGOING MESSAGE

USED
NOT REUSED

OPNL PRIORITY

FROM: GHQ SCAP

TO : WARCOS

INFO: CINCAFPAC MANILA
CG AFWESPAC
CINCPAC
CG USAFIK

Subject is Japanese Election of Diet Members to be held in January 1946 and area in Japan to which it is to apply.

1. It is understood that the Japanese Government intends to hold an election of members of the Diet in the early part of January 1946. A Diet session of the present Diet was called beginning on 26 November 1945, for the purpose of making amendments to the election law, extending the franchise to women and lowering the minimum legal voting age and making other technical changes in the machinery of elections.

2. Under the provisions of paragraph 9-c of the "Basic Directive for Post-Surrender Military Government in Japan Proper" (J.C.S. 1380/15 of 3 November 1945), a national election in Japan will not be held without consideration by the Joint Chiefs of Staff of the recommendation of SCAP.

3. It is recommended that the Japanese be permitted to proceed with the election and that the election allow the maximum representation to all Japanese, including residents of outlying islands which are to remain a part of Japan, as is practicable. The revision of the Election Law by the Diet will be kept under examination to ensure that the law makes provisions for a fair and effective election.

4. The "smaller adjacent islands" referred to in paragraph 1-b of the above mentioned directive which comprise Japan proper and the "minor islands" of paragraph 8 of the Potsdam Declaration have not yet been defined.

5. The Japanese Government has requested permission to circulate election materials, consisting of election lists, ballots and campaign material necessary to get ready for the coming election in the following islands where shipping is presently not permitted:

~~TOP~~ SECRET

a. The seven islands lying just south of Tokyo which are part of Tokyo Prefecture. These islands are the "seven islands of Izu" lying southeast of Tokyo Bay between Oshima Island and Hachijo-jima Island (including those islands) under control of CINCPAC.

b. The islands in the northern Ryukus which are in Oshima-gun (district) in Kagoshima Ken (Prefecture). These are the islands beginning with Yoron Island, not far north of Okinawa, and running northeasterly to the southern tip of Kyushu, with Amami O Shima as the principal island and district capital. Information received from the Japanese indicated that these islands have a population of about 185,000 persons, and, with a small area at the southern end of Kyushu, constitute one of the three election districts in Kagoshima Prefecture. They have had a representative in the Diet. The islands south of 30° North Latitude are subject to Military Government under CINCPAC. The thirtieth parallel cuts the islands in the Prefecture approximately in half.

c. The islands in Hoppomaze-mura (township) which includes Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands which lie close off-shore, northeast of Nemuro at the eastern tip of Hokkaido Island. Information received from the Japanese indicates that the normal population of these islands is approximately 3,000. This may have been somewhat diminished by evacuation of women and children to Nemuro. The islands are occupied by Russian forces.

6. In its request, the Japanese Government renounces the holding of the coming election in Okinawa Prefecture and the larger Kurile Islands which lie to the northeast of Hokkaido "owing to the now prevailing conditions".

7. It is believed that the United States policy will approve the widest representation of all Japanese in the coming election, so that circulation of the materials which are necessary to make it effective should be authorized in Japan and in any offshore islands which are to remain part of Japan.

8. In the absence of a specification of the minor adjacent islands in the directive above mentioned, it is believed that the islands that may be safely taken as representing Japan are those bounded thus; The four main islands of Japan, namely Hokkaido, Honshu, Shikoku and Kyushu; the Ryuku Islands between 30° North Latitude and the Southern Tip of Kyushu (excluding Kuchinoshima Island); any islands and islets off-shore of Japan, south and east of Quelpart and Tsushima Island (including Tsushima Island and excluding Quelpart Island); north and west of Hachijo-jima Island (including that island) and south of Karafuto. The election and the election procedure will not be applicable to any of the Kurile Islands and islets lying off-shore and to the northeast of Hokkaido.

9. ~~It will be noted~~ ALSO that the islands lying immediately off-shore of Hokkaido and referred to in item c of paragraph 5, which may well be minor off-shore islands within the directive and part of Japan for election purposes, are omitted from the description given above. It is believed that the attempt

to obtain Russian approval of making the election applicable to these islands would involve an impracticable delay as the Russian representatives at this level would undoubtedly refer to Moscow. The proposed reply to the Japanese Government referred to below has therefore not been discussed with the Russians and for the same reason, the islands above mentioned were omitted from the description of those subject to the election.

10. It is anticipated that the Japanese might understand the granting of permission to hold the election in the islands where it is requested and the failure to grant permission, or to direct the holding of the election in the islands where it is renounced, as a declaration of Allied policy with respect to the disposition of these islands.

11. It is proposed to advise the Japanese Government substantially as follows:

"1. Receipt is acknowledged of your C.L.O. 401 of 29 Oct 1945.

2. Deliveries of election materials to only the following named islands as requested in your C.L.O. 401 are authorized:

under | The seven islands of Izu, under jurisdiction of Tokyo Prefecture. | The islets in Oshima-gun, of Kagoshima Prefecture, North of 30° North Latitude (excluding Kuchimoshima).

3. You will notify this Headquarters when such deliveries are to be made seven days in advance of the time when the delivery of election materials is to take place.

4. You will give appropriate advance public notice of the times when deliveries of election materials to the islands and areas mentioned above are to be made. You will make provisions such that all candidates and political parties interested in the election are given an equal opportunity to use the facilities for delivery of publications, posters and literature to the islands and areas above named.

5. Neither this letter nor the giving of permission to make delivery of election materials as requested to any islands mentioned in your C.L.O. 401, or the withholding of any permission, will be interpreted as an indication of Allied policy with regard to ultimate disposition of such islands."

12. In view of the foregoing, it is requested:

a. That approval be given to the present policy allowing the Japanese to prepare for and conduct an election of Diet members.

b. If the holding of the election is approved, that approval also be given to its application to the area described in paragraph 8. In the event that it is desired that the election be made effective in any smaller or larger area, may this Headquarters be advised with respect to the areas or islands to be added or eliminated from those described in paragraph 8.

c. That the proposed communication to the Japanese Government referred to in paragraph 11 above be approved or modifications thereof be suggested.

d. That in the event it is desired that the election be made effective in the Russian occupied islands off Hokkiado, necessary arrangements be made by the War Department for Russian approval.

OFFICIAL:

B. M. FITCH
Brigadier General, U. S. Army
Adjutant General

APPROVED:

W. E. CRIST
Brigadier General, U. S. Army
Chief, Government Section

COPIES TO:

CinC
C/S
D C/S for Opns
G-1
G-2 (2)
G-3
G-4 (3)
Gov't Sec (Return)

IMPERIAL JAPANESE GOVERNMENT Extra Copy

TO : THE OFFICE OF THE SUPREME COMMANDER FO R THE ALLIED POWERS

FROM : Central Liaison Office, Tokyo

SUBJECT : Election of Members of the Lower House of the Diet in areas where Navigation of Vessels is prohibited.

C.L.O. No. 401

29 October 1945

Whereas it is projected by the Imperial Governmen t to carry out a general election of members of the Lower House of the Diet in January, 1946, some difficulty is being met in making preparations for and to carry out the election in the undermentioned areas ~~now~~ owing to the navigation of vessels in these districts being banned by the Allied Armies. The kind consideration of the Office of the Supreme Commander is solicited to afford the facilitie s requisite for the preparation and execution of the election in the said areas such as (a) conveyance of ballot boxes, ballot forms, and forms for roster of electors, (b) communication of paper and drawings for electoral campaigns, (c) com munication pertaining to returns of election, (d) other facilities for electoral campaigns.

The preparatory activities are scheduled to comme nce about the middle of November, and the Japanese Government wishes to giv e instructions to the effect that all matters pertaining to the navigation of vessels and communications referred to above is to be arranged by the local autho rities concerned after receipt of a reply to the above from the Supreme Commander's Office.

Areas referred to above

The seven islands of Izu, under jurisdiction of Tokyo Prefecture

Islets in Oshima-gun, of Nagasaki Prefecture. Hapomazo-zaru(including Suisho-jima, Furi-shima, Shibotsu-shima, Tara-shima, and Akiyuri-shima), under jurisdiction of tthe Nemuro Branch of the Hokkaido-cho .

As regards the elections in such areas as Okinawa, Prefecture, and Kunajiri-gun, Shana-gun, Etorofu-gun, Shibetoro-gun, and Shikotan-gu n, all under jurisdiction of the Hokkaido-cho, where the carrying out of the electi on is deemed impracticable owing to the now prevailing conditions, it has been de cided to give up the carrying out of the election there.

In addition, the Japanese Government wishes to mention that Ogasawara Island, of Tokyo-to, and Shumushu-gun, Shimashiru-gun, and Uruppu-gun, under jurisdiction of the Muroran Branch of the Hokkaido-cho are the areas where at present the Law for Election of Members of the Lower House of the Diet is not in force.

FOR THE PRESIDENT.

(S. Iguchi)
Director of General Affairs

COPY

TOP SECRET

2.

Extra copy

24 December 1945

MEMORANDUM FOR THE CHIEF OF STAFF.

I. THE PROBLEM PRESENTED.

The definition of the area in which the Japanese Government will be permitted to circulate election materials and the reply to their inquiry in their letter C.L.O. 401, 29 October 1945, (Tab "A").

II. FACTS BEARING UPON THE PROBLEM.

1. The Japanese Government proposes to hold an election of members of the Diet which will be held when permission is granted by this Headquarters.

2. The administrative actions which necessarily precede an election and the campaigns of various candidates should start well in advance of the election proper. A short campaign will be favorable to an incumbent while a longer campaign will benefit the contender.

3. The exact ultimate boundaries of Japan have not yet been disclosed. J.C.S. 1380/15, paragraph 1-b, refers to Japan as the four main islands and "about 1000 smaller adjacent islands, including Tsushima Islands" which is the most definite boundary so far disclosed.

4. In addition to the areas which paragraph 4-d J.C.S. 1380/15 requires to be administratively separated from Japan, the following areas are occupied by forces under the military control stated:

a. The Ryukyu Islands south of 30 degrees north latitude including Kuchinoshima are administered by Military Government under CINCPAC.

b. The Izu Islands including Oshima and Hachijojima are also under Military Government under CINCPAC.

c. The islands of Happomazo-mura including Suisho, Yuri, Shibotoro, Tara and Akuyuri Islands, lying northeast of the eastern tip of Hokkaido are occupied by Russian forces.

5. The Japanese Government has stated that it has abandoned holding an election in the islands of Okinawa prefecture and

in the larger Kurile Islands due to the "now prevailing conditions".

6. The holding of an election in areas under military control not under the Supreme Commander for the Allied Powers presents serious problems of coordination.

7. The Japanese may construe the granting or withholding permission to circulate election material as an indication of Allied policy respecting the ultimate boundaries of Japan.

III. CONCLUSIONS.

1. That the Japanese Government be advised of the area to which the election will be limited at the earliest practicable date.

2. That the area in which the election be permitted be limited to the area under control of Supreme Commander for the Allied Powers (see Tab "B") without relation to the ultimate boundaries of Japan.

3. That the Japanese Government be informed that granting or withholding permission is no indication of Allied policy regarding the ultimate disposition of such islands.

IV. ACTION RECOMMENDED.

That the directive to the Japanese Government (Tab "B") be approved and dispatched simultaneously with announcement of authority to hold the election in order to avoid misconstruction of this directive to mean granting of such authority.

COURTNEY WHITNEY
Brigadier General, U. S. Army
Chief, Government Section

CONCURRENCES.

G-3 ( )

GENER[illegible] HEADQUARTERS, U. S. ARMY FORCES [illegible]CIFIC
ADJUTANT GENERAL'S OFFICE
RADIO AND CABLE CENTER

INCOMING MESSAGE

SECRET
PRIORITY

17 SEPTEMBER 1945

TO : ACTION CINCAFPAC RDO OKINAWA PASS INFO COMGEN 10TH ARMY, ASCOM 1 AND MILITARY GOVERNMENT HDQTRS OKINAWA; INFO CNOB OKINAWA, CINCPAC ADV HQS.

FROM : CINCPOA PEARL

NR : 160204 ~~170700~~ Z

To implement resumption of Navy of responsibility for Military Government Ryukyus by establishing clearly defined Chain of Military Government Command and responsibility Okinawa propose ordering Col Murray Deputy Chief Mil Govt Officer to report CNOB Okinawa and directing later to assume additional duties as Chief Military Government Officer for the island. Your early concurrence requested.

No Sig

TOO: 160204 Z

MCN: ZUG 42 A

NOTE: This message re-enciphered by CINCAFPAC under TOO 170700 Z and passed to SCAP for Action.

DISTRIBUTION:

ACTION COPY TO:

C MIL GOVT

INFORMATION COPIES TO:

COMMANDER-in-CHIEF
CHIEF OF STAFF

Received from Radio & Cable Center 8 Dec 45 at 1700
AG had no copy

2680

PRIORITY
SECRET

AFFAC AGO
Form No. 103
"NAPRICO" 700M 10-20-45

COPY NO.

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN