(The article on the last page describes how the Federal Reserve System is organized)

MONTHLY REVIEW

Of Credit and Business Conditions

In the Second Federal Reserve District

By the Federal Reserve Agent, Federal Reserve Bank, New York

New York, December 1, 1921

Credit Conditions

In rates of interest on short-term paper, including Treasury certificates, bankers acceptances, commercial paper, and Stock Exchange call money. Lower interest rates have been reflected in turn in higher bond prices and a marked increase of activity in the bond market, for both old and new issues. Various classes of new securities have been readily sold at prices yielding smaller returns to the investor than similar classes of securities have yielded for many months past.

Evidences of the advance toward easier conditions in the money market appear in the following summary of the decline in rates on short-time investments since a year ago:

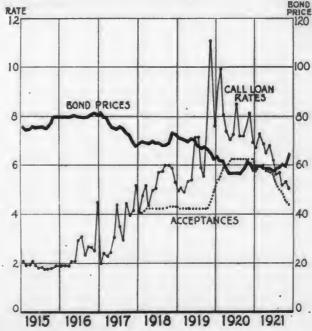
	Rate Nov., 1920	Rate Nov., 1921
Prime 60 to 90-day bankers acceptances Longer-term Treasury certificates, yield at	61/4	41/8
market rates	6	43/4
Commercial paper, 4 to 6 months	8	514
Stock Exchange call money, monthly average	8	5

The same thing has been true of long-time bonds, the prices of which ordinarily respond to changes in the market price of money, thereby causing a larger or smaller return to the investor who purchases them, according to whether the current trend of money rates is up or down. The diagram printed on this page shows that rates for Stock Exchange call money tended downward before bond prices began to rise. On the other hand, rates on bankers acceptances and the prices of bonds have moved simultaneously upward or downward, as the case may be.

The more erratic movement of rates for Stock Exchange call money arises largely from conditions which affect the rates on bankers acceptances either not at all or to a much smaller degree. The fluctuations of the rates on Stock Exchange call loans are often closely bound up with the exigencies of the stock market itself. Moreover, no such loans are eligible for rediscount at Federal Reserve Banks. Bankers acceptances, however, are eligible for discount or purchase by the Reserve Banks, and may there be con-

verted instantly into cash. What is true of acceptances in this regard is equally true of Treasury certificates and creates a much higher degree of stability in market rates for both acceptances and Treasury certificates.

During recent months there has been growing up, side by side with the Stock Exchange call loan market, another call loan market which has assumed considerable proportions. This is the market for call money, lent against the security of bankers acceptances and Treasury certificates, round amounts of which must be carried by dealers in their service of the market.



Average Monthly Bond Prices, Average Monthly Call Loan Renewal Rate, and the Market Rate on Bankers Acceptances

The amount of bankers acceptances in the hands of the dealers is frequently between \$50,000,000 and \$100,000,000, and their supplies of Treasury certificates often

amount to as much more. By far the largest part of their portfolios is carried on borrowed money. In order that their business may be conducted with reasonable prospect of profit, the rates for such loans must be related to the rates which their securities earn, rather than be subject to conditions prevailing on the stock market. It was not possible until recently to obtain money at such rates because of the heavy credit demand. But with the easing of that demand more and more money has become available for loans on call, and for short periods, against the security of bankers acceptances and Treasury certificates. It is also becoming recognized that such collateral is superior to the stocks and bonds usually constituting the collateral for a Stock Exchange loan, which are subject to heavy fluctuations in value, are without access to the Reserve Bank for conversion into cash, and must await the finding of a buyer. The rates in this new call moncy market are lower and more stable than the rates for Stock Exchange call moncy.

The market thus established is similar to the London call loan market, where discount houses and bill brokers carry their portfolios largely on call and short-time money lent by the banks, and have recourse in times of stress to the Bank of England.

The lenders in this new call loan market include not only city banks and bankers, but out-of-town banks and private individuals and corporations. Foreign banks, through their New York agents, have also been large and consistent lenders in this market, and other foreign-owned funds are employed in it to an increasing degree. Foreign lenders have recognized from the beginning the preferable character of loans secured by acceptances and Treasury certificates.

The lower rates of interest now prevailing in the various money markets, reflecting the larger supply of funds now available for loans, are also due in no small measure to the competition of member banks, now out of debt to their Reserve Banks, to employ their surplus funds in these markets. The loans of the New York Reserve Bank on November 16 reached the lowest point since October, 1917, a reduction of 76 per cent. from maximum. The loans of Reserve Banks in some of the other districts have been further reduced also, and the Reserve Banks in agricultural districts which have been borrowers were able to reduce their indebtedness during the month from \$43,787,000 to \$19,663,000.

On November 4 the New York Federal Reserve Bank lowered its rate from 5 to 4½ per cent. on all classes of paper, and reductions of from ½ per cent. to 1 per cent. were made at about the same time by all other Reserve Banks. The discount rates at present are:

4½ per cent...Boston, New York, Philadelphia.

5 per cent.....Cleveland, Chicago, St. Louis, Kansas City, San Francisco.

5½ per cent....Richmond, Atlanta, Minneapolis, Dallas.

Savings Bank Deposits

The downward trend of deposits in representative savings banks in the Second Federal Reserve district during July and August, which was halted temporarily in September, was resumed in October. In the period between October 10 and November 10 nine banks in New York City out of eleven reported declines as did also eight out of ten banks in representative cities of this district outside of New York City.

Bill Market

Open market rates for bills moved freely to lower levels following the reduction in the Reserve Bank discount rate and in line with the easier trend of all money rates. Demand was maintained at the lower rates and some increase of demand was noted not only from interior banks but from New York banks and large corporations also.

Dealers' bid rates were reduced from $4\frac{3}{4}$ to $4\frac{1}{4}$. Their selling rates were lowered in proportion and by the end of the month were $4\frac{1}{8}$ per cent. for all maturities up to four months as compared with $4\frac{1}{2}$ per cent. at the close of October.

The supply of new bankers bills in New York increased somewhat early in the month as a result of several large offerings of sugar bills. These offerings, coming when the demand was particularly good, were quickly absorbed by investors. Later in the month demand was most active for bills which would mature before the end of the year, and the supply of short bills was insufficient to meet the demand. Cotton, grain, and silk bills were next to sugar bills in order of importance in the month's new offerings.

Commercial Paper

Following the reduction of discount rates at the Reserve Banks early in November, open market selling rates for prime commercial paper declined $\frac{1}{4}$ of one per cent. to a range of $5\frac{1}{4}$ to $5\frac{1}{2}$ per cent., and occasional sales of exceptionally high grade paper were made at 5 per cent. The last week of the month 5 to $5\frac{1}{4}$ became the prevailing rates.

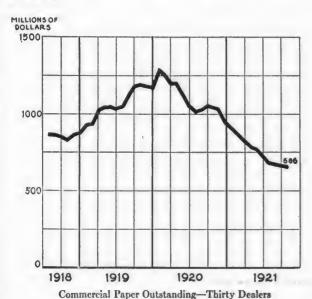
There was a good demand from banks for the choicer names, but these were in limited supply, and sales in con-

sequence continued to be curtailed.

As indicated in the following diagram there was a further decline during October in the volume of paper outstanding. Preliminary figures had indicated a slight advance in September, but revised reports showed a small decline. Failure of the supply of paper to increase despite the lower rates, reflects the generally light demand for money, and it is reported that new borrowing through the commercial paper market is in considerable measure for the purpose of paying off bank loans.

An important change in market conditions, which has been developing gradually, but which became more marked in November, was a shift to the large city banks as the principal sources of demand for commercial paper. In the previous year and a half country banks had been the principal purchasers. The accumulation of funds in New York and other large eastern cities resulted in an active demand from an increasing number of large banks.

The bulk of paper offered continued to be sold in the East, as the market west of the Mississippi and in the South was generally reported comparatively quiet. On the Pacific Coast, however, demand lately has increased somewhat.



Stock Market Money Rates

During the period from October 20 to November 20, call moncy rates on the New York Stock Exchange tended as in the previous month to work down to 4 or 4½ per cent. Rates at 5½ or 6 per cent. ruled, however, for a few days before the first of November when first-of-the-month payments coincided with a maturity of British Government 5½ per cent. notes, of which about \$50,000,000 were estimated to be outstanding. A tendency, thereafter, for rates to decline was checked temporarily by a considerable movement of funds to the interior during the week ended November 9, but in the following week the return movement was toward New York and rates became lower.

There was also increased activity in the time money market. Funds were offered more freely, and rates declined 1/4 of one per cent. to a range of 5 to 51/4 per cent.

Stock Market

In anticipation of and following the rescinding of the railway strike order on October 27, stocks resumed the advance that started late in August. The advance has been continued in November practically without interruption and averages of industrial issues have risen approximately 8 points to the highest levels since June, and 12 to 15 points above the low point of the year reached in August. The strength of investment stocks has been noteworthy.

Railway stocks were also stronger late in October and in November, but the rise was not so rapid as in industrials, and prices, on the average, did not equal those reached around the first of October.

October trading was not heavy until the last week, when sales were the largest since the June price decline. For the entire month of October, sales were slightly over 13,000,000 shares, approximately the same as in September. In November trading was in larger volume.

United States Securities

Except for a slight reaction about the middle of the month Liberty bond prices continued during November the advance which has been going forward steadily since September 1. The 43/4 Victory notes touched par for the first time since July, 1919.

The changes in prices since October 20 and from the lowest points reached are shown in the following table.

Issue	Closing Price Nov. 19	Advance Since Oct. 20	Advance Since Low	Date of Low
Liberty 3½s	\$95.20	83.64	\$9.20	June 2, '21
Liberty 1st 4s.	94.88	2.28	11.88	May 19, '20
Liberty 2nd 4s	94.66	2.26	13.26	May 20, '20
Liberty 1st41/4s	95.10	2.32	11.10	May 20, '20
Liberty 2d41/4s	94.76	2.52	13.66	May 20, '20
Liberty 3d41/4s	96.34	1.80	10.74	Dec. 20, '20
Liberty4th41/48	94.88	2.46	12.88	May 20, '20
Victory 43/48.	99.92	.52	5.22	May 20, '20
Victory 33/4s	99.90	.52	5.26	May 20, '20

Sales of United States securities on the New York Stock Exchange during October were \$220,000,000 as compared with \$208,000,000 in September, and slightly less in October, 1920. Trading continued active in November except for some slackening towards the middle of the month.

Prices of outstanding Treasury certificates of indebtedness continued to rise. During the month the yield on some of the larger issues declined as much as ½ of one per cent. Even the issues of November 1 which bore the low rates of 4½ and 4½ per cent. sold at substantial premiums by November 20.

Bond Market

During most of October, bond prices moved irregularly, but in the last ten days of the month and early in November the market gained new strength, reflecting further declines in money rates. Averages of the older high grade corporation bonds rose approximately 2 points to new high levels for the year, and approached closely the highest levels of 1920. The more recently issued high interest bearing issues were in equally strong demand.

Active buying of bonds, which has been stimulated by the rising market, has greatly reduced dealers' supplies, and has tended likewise to direct funds more freely toward less well-seasoned issues. Demand from the individual investor continues to be the largest factor in the market, but buying by banks, institutions, and corporations has also increased. There have recently been more bank funds available for carrying bonds and New York City banks report an increase in loans secured by stocks and bonds.

Active foreign government bonds rose 2 to 3 points or more above levels of a month ago, and prices of all the new high interest bearing issues equaled or exceeded original issue prices. At present prices Queensland and Swiss bonds offer the lowest yield of this group, about $6\frac{1}{2}$ per cent. or less, while most of the new European issues yield $7\frac{1}{2}$ per cent., except French bonds, which have a somewhat higher yield. South American issues yield approximately 8 per cent.

October sales of bonds, exclusive of United States securities, on the New York Stock Exchange, totaled \$123,000,000, slightly less than were sold in September or October last year. In the first two weeks of November, trading was the most active of the year.

New Financing

Evidence of increasing breadth of demand for fixed income securities appeared in November in the heavy oversubscription of an issue of \$50,000,000 6 per cent. 20-year bonds of a public utility corporation. Of nearly 68,000 subscribers, more than 54,000 asked for bonds of \$5,000 or less to a total of more than \$126,000,000, and over 25,000 asked for bonds of \$1,000 or less to a total of over \$22,000,000. These bonds were offered on a 6½ per cent. basis, up to that time the lowest yield this year for any issues of private concerns other than railroads. On November 21, \$20,000,000 one-year notes of another public utility corporation were sold on close to a 6 per cent. basis, compared with 8 per cent., on a similar issue of the same corporation last December. Further evidence of greater case in the market appeared in an offering of a block of preferred stock on less than a 7 per cent. basis.

Demand for State and municipal securities exceeded the supply, despite the fact that offerings were in exceptionally heavy volume. In consequence, prices rose; so that issues of better grade were offered to yield about $4\frac{3}{4}$ per cent., compared with 5 per cent. a month ago, and $5\frac{1}{4}$ per cent. two months ago. In the case of one issue a new low on the movement of 4.20 per cent. was reached.

New South American issues brought out in November were \$10,500,000 Chilean Government 8 per cent. 25-year bonds, and \$10,000,000 State of Rio Grande de Sol, United States of Brazil, 25-year 8 per cent. bonds, both issues being sold at prices to yield a little over 8 per cent. In addition, there was offered an issue of \$22,779,300 6 per cent. bonds of the French cities of Marseilles, Lyons, and Bordeaux, on a 7.65 per cent. basis, the first European offering this year to net below 8 per cent. The bonds were the unsold balance of an issue originally offered here in 1919.

For October, the total of new corporation issues was slightly more than \$100,000,000, the smallest monthly total in more than two years, and less than a third as large as the total in October last year. In November, however, financing became more active, probably due in

part to lower rates, and several large issues were sold, in most cases bonds of public utility corporations. Up to November 23, issues of all classes reached a total nearly double that in the corresponding period of last year.

Gold Movement

Gold imports during October amounted to \$47,111,000, about \$19,000,000 less than during September and the smallest monthly total since June. The largest receipts were from France, \$18,518,000, and England, \$9,892,000. Exports amounting to \$7,576,000 were the largest of any month this year and were 36 per cent. of the total exports since January. Exports were mainly to Hong Kong. Source of imports and destination of exports were as follows:

IMPORTS
(000 omitted)

Country	First Quarter	Second Quarter	Third Quarter	October	Total Jan. 1- Oct. 31
England	\$51,163	\$51,087	\$57,813	89,892	\$169,955
France	45,235	28,103	80,731	18,518	172,587
Sweden	4,679	37,941	12,252	4,258	59,130
Canada	20,553	4,535	5,931	1,147	32,166
China & Hong Kong.	12,508	6,804	3,648	312	23,272
British India	8,081	9,065	10,141	3,591	30,878
Netherlands	1,557	14,159	2,785	248	18,749
Germany	3	4	16,342	614	16,963
South America	6,069	6,175	5,831	2,869	20,944
All Other	13,687	24,534	20,611	5,662	64,494
Total Imports	\$163,535	\$182,407	\$216,085	847,111	\$609,138

EXPORTS

		-		
\$453	8744	\$2,205	\$5,762	\$9,164
3,098	920	1,287	45	5,350
		2,643		2,643
635	506	665	645	2,451
		55	1.124	1,179
285	49	1		335
\$4,471	\$2,219	\$6,856	\$7,576	\$21,122
\$159,064	\$180,188	\$209,229	\$39,535	\$588,016
	3,098 635 285 84,471	3,098 920 635 506 285 49	3,098 920 1,287 2,643 635 506 665 55 285 49 1 \$4,471 \$2,219 \$6,856	3,098 920 1,287 45 2,643 635 506 665 645 55 1,124 285 49 1 \$4,471 \$2,219 \$6,856 \$7,576

Gold imports during the first 10 days of November totaled \$17,509,000, the bulk of which came from England and France. Exports were \$242,000.

Foreign Exchange

Operations in the foreign exchange market during the past month have been limited in the main to actual commercial transactions, and rate fluctuations in general have been narrow. Continued scarcity of commercial bills at a time when sterling was in demand for the purpose of effecting substantial transfers of funds to London was a factor in an advance in the sterling rate from \$3.95 to \$4.00, the highest quotation in six months.

Continued weakness in German marks carried quotations to .33 of a cent on November 7. Heavy offerings were again reported for the account of the German government in connection with reparations payments while speculative operations continued large. Certain New York banks have restricted their dealings in currencies of Central European nations to actual commercial transactions. Trading in Roumanian lei was practically suspended due to reported governmental restrictions on exchange transactions in that country.

Rates on Argentina and Brazil were slightly higher following reports of better trade conditions. The New York price for foreign bar silver lost a portion of the advance recorded in October and exchange quotations on India and China declined in about the same pro-

portion.

The following table shows the changes that have occurred in the principal exchanges during the past month.

Country	Nov. 19 Last	Change from Oct. 20	Per Cent. Depreciation from Par
England	83.9975	+.0500	17.9
France	.0722	0011	62.6
Italy	.0417	+.0021	78.4
Germany	.0038	0029	98.4
Belgium	.0700	0022	63.7
Holland	.3517	+.0125	12.5
Switzerland	.1870	+.0059	3.1
Spain	.1370	+.0051	29.0
Sweden (Stockholm)	.2330	+.0025	13.1
Argentina	.3264	+.0080	23.1
Brazil	.1250	+.0008	61.5
Japan (Yokohama)	4775	0	4.2
China (Hong Kong)	.5488	0150	
China (Shanghai)	.7838	0100	
India	.2694	0025	44.6
Canada	.9138	0	8.6
Bar Silver in N. Y	.6975	0175	

*Silver Exchange Basis.

Foreign Trade

October figures of foreign commerce of the United States reported by the Department of Commerce indicated a slightly larger volume of exports and imports than in September. Exports totalled \$344,000,000, which was \$18,000,000 more than in September, but less than in August. Imports were \$188,000,000, slightly more than in September, but likewise lower than in August. The export balance of \$156,000,000 was the largest, excepting that for August, since February. Since the first of the year exports have exceeded imports by \$1,835,000,000, compared with \$2,140,000,000 during the corresponding period of 1920.

The increased export total for October was due chiefly to heavy shipments of cotton, which were 874,510 bales, 67 per cent. above September totals, and the heaviest month's shipments since late 1919 and early 1920. The movement in the early weeks of November was also large but exporters reported that there was little new buying. Mineral oils and cotton seed oil were also shipped more heavily in October than in the month previous, but a number of other important commodities, including

wheat, corn, rice, bacon, lard, and condensed milk, showed decreases.

Wheat exports of 18,360,000 bushels were 40 per cent. less than in September, and November shipments were light. Foreign buying was slow until around November

21, when there was some new demand.

The demand for manufactured and partly manufactured goods appears to be broadening slowly month by month. The buying, as a rule, is not steady, but consists of comparatively small orders for a variety of articles, largely for filling in depleted stocks. There was a fair but scattered buying in South America of cotton goods, and an increased demand for steel, which accompanied reports that German and Belgian sellers are no longer able to make early deliveries. The Japanese steel demand was less active.

Accompanying a strengthening in the domestic demand for copper, the foreign demand likewise increased and sales in October and November were the largest this year. Germany, France, Japan, and China were the chief buyers.

World Wholesale Prices

The Statist index number for prices in Great Britain, which is shown in the accompanying diagram in comparison with prices in three other countries, declined more rapidly in October than in any other month this year. This index is now only 13 points higher than the Department of Labor index of wholesale prices in this country and shows a greater percentage decline from the high point reached in 1920. The Department of Labor index, however, includes more quotations for finished articles, prices of which have changed less rapidly than those of raw materials. The declines of individual groups of commodities making up the Statist index have been as follows during the past month.

(1913 average = 100)

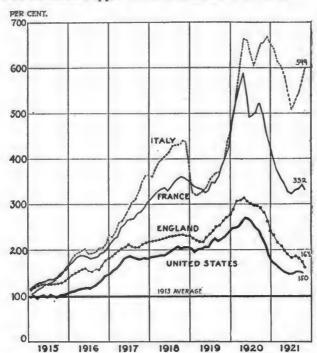
Commodity Group	Index Oct. 1	Index Nov. 1	Per Cent. Change
Vegetable Food	203 186	174 170	-14.3 - 8.6
Sugar, Coffee and Tea	153	146	- 4.6
Minerals	149 182	139 178	-6.7 -2.2
Sundries	173	162	- 6.4
Total	175.5	162.6	- 7.4

The greatest decline has been in vegetable foods, a group which is heavily weighted with grains imported from abroad. The decline in British wholesale prices accompanies recent increases both in exports and imports, a slight reduction in note circulation and a recovery of the pound sterling in exchange at New York to \$4.00.

French prices have turned downward after a brief upward movement, but Italian prices continue to rise.

The German price index compiled by the Frankfurter Zeitung shows a 35 per cent. increase during October, accompanying a rapid expansion of Reichsbank notes and falling exchange rates.

as no longer possible to discover any uniform tendency the movement of world prices. As the process of adjustment goes forward the particular economic situations in different countries rather than general worldwide tendencies appear to be the influences at work.



Wholesale Commodity Prices in Four Countries. (Average Prices in 1913 = 100 per cent.)

Domestic Wholesale Prices

For the sixth successive month the index of wholesale prices computed by the United States Department of Labor shows little change. The index number, based on average prices for 1913 as 100 per cent., was 150 in October as compared with 152 in September. The following table shows the changes which took place in the different commodity groups making up the index.

(1913 average = 100)

	VAL	UE OF IN	DEX	PER CENT	. CHANGE
Commodity Group	Maxi- mum 1920	Sept., 1921	Oct., 1921	Maximum to October	September to October
Farm Products	246	122	119	-51.6	-2.5
Metals	195	120	121	-37.9	+0.8
Food, etc	287	146	142	-50.5	-2.7
Chemicals, etc	222	162	162	-27.0	0.0
Cloths and Clothing	356	187	190	-46.6	+1.6
Fuel and Lighting	284	178	182	-35.9	+2.2
Building Materials	341	193	192	-48.7	-0.5
House Furnishings	371	223	218	-41.2	-2.2
Miscellaneous	247	146	145	-41.3	-0.7
All Groups	272	152	150	-44.9	-1.3

Cost of Living

The cost of living index number for the United States compiled by the National Industrial Conference Board advanced less than one-tenth of one per cent. in October.

Indices of Wholesale Prices

1913 average = 100 unless otherwise noted

Country		PER C	ENT. CHANGE DU	Per Cent.		
	Latest Quotation	August	September	October	Decline from High	Date of High
United States:						
12 basic commodities*	109 (Nov. 19)	+ 1.3	- 0.2	+ 2.6	55	May 17, 1920
Department of Labor	150 (Oct. Av.)	+ 2.7	0.0	-1.3	45	May 1920
Dun's	135 (Nov. 1)	-0.7	- 0.4	+ 1.1	38	May 1, 1920
Bradstreet's	123 (Nov. 1)	+ 0.3	+ 0.9	+ 1.4	46	Feb. 1, 1920
Great Britain:						
Economist	170 (Nov. 1)	+ 0.4	+ 2.2	-6.8	45	Apr. 1, 1920
Statist	163 (Nov. 1)	- 1.7	- 3.9	- 7.4	48	May 1, 192
20 basic commodities*	136 (Nov. 19)	- 2.4	+ 2.6	- 5.3	60	May 21, 192
France	332 (Nov. 1)	+ 0.4	+ 3.8**	- 3.4	43	May 1, 192
taly	599 (Nov. 1)	+ 4.2	+ 7.1	+ 3.3	11	Dec. 1, 192
apan	207 (Sept. Av.)	+ 1.4	+ 4.0		36	Mar. 192
Canada	169 (Oct. 15)	- 0.9	- 1.6	- 1.5	36	May 15, 1920
weden†	175 (Oct. 15)	- 6.2	- 8.1	-3.8	53	Dec. 15, 191
Australia‡	160 (Sept. Av.)	+ 0.6**	0.0		32	Aug. 192
Norway	274 (Nov. 1)	- 2.8	- 1.8	- 2.0	37	Oct. 1, 192
Germany¶	2725 (Nov. 1)	+ 3.1	+10.9	+34.8	0	Nov. 1, 192
Denmark	202 (Oct. 1)	-11.8	- 9.8		50	Nov. 1, 192

^{*}Computed by this bank. to June, 1914, = 100.

[†] July 1, 1913 to June 30, 1914 = 100. ** Revised.

The index has shown only minor fluctuations since last June. The figures for different items of the index on November 1 are as follows:

Group	November 1 Level	Per Cent. Decline from High	Per Cent. Change During October
Food	153.0	30.1	0
Clothing	160.0	44.4	0
Shelter	169.0	1.2	0
Fuel and LightSundries	180.0	10.0	+0.6
Sundries	180.0	6.3	0
Total	163.8	19.9	+0.06

Production of Basic Commodities

The available figures for October production of basic commodities show more increases than decreases. A number of the increases, however, reflect seasonal changes and hence are not necessarily evidence of more active business. The indices of production computed by this bank which make allowance for seasonal movements and also for normal year-to-year growth show about as many increases as decreases in October. The figures are shown in the following table as percentages of normal production.

(Normal production = 100)

Commodity	Av. Jan Mar.	June	July .	Aug.	Sept.	Oct
Anthracite coal mined	103	93	94	92	93	89
Bituminous coal mined	64	67	61	63	63	76
Pig iron production	58	31	26	28	29	34
Steel ingot production	58	31	26	36	37	47
Zinc production	52	50	40	38	37	38
Lead production	66	64	63	71	68	
Tin deliveries	31	31	30	64	50	44
Copper production	67	15	13	16	17*	171
Gasoline production	103	89	84	85	82	
Petroleum production	100	107	106	108	96*	93
Cement production	79	84	89	89	91	91
Cotton consumption	62	71	64	75	79	76
Wool consumption	70	109	97	107	115	124
Wheat flour milled	89	103	148	126	119	111
Sugar meltings	85	81	84	106	76	114
Meat slaughtered	90	101	88	113	103	93

^{*}Revised. †Preliminary.

The production of iron and steel has been increasing steadily since July and preliminary November figures indicate greater activity than in October. Railroad orders for cars, rails, and equipment are an important factor in a larger demand. The index figure for bituminous coal which is closely related to the steel industry and to general manufacturing activity was higher in October than in any other month this year.

Commodity Stocks on Hand

On November 1 stocks of basic commodities for which figures are available, were in many cases considerably lower than on October 1. Factors in these reductions, were large Cuban holdings and active operations of sugar refining plants, a somewhat more normal movement of crops to market, and increased consumption of cement. The corn supply has risen sharply as the large crop is marketed. Corn and rye stocks are both affected by prohibition. The somewhat larger supply of flour reflects continued operation of mills at a rate above normal. Heavy shipments of tin from the Straits Settlements together with small consumption in Europe and America are increasing the world's visible supply.

The following table gives the available figures for monthly stocks as percentages of normal stocks. Normal has been computed on the assumption of a rate of growth from year to year directly continuing the growth during preceding years, and seasonal variations corresponding with those of previous years.

(Normal Stocks = 100)

Commodity	Av. Jan. 1- Mar. 1	July 1	Aug. 1	Sept. 1	Oct. 1	Nov. 1
Sugar	68	64	45	52	61	40
Cotton		145	157	164	140	113
Coffee	95	97	95	93	72	65
Tobacco	113	115			121	
Wheat	60	39	145	140	126	109
Oats		437	766	727	520	461
Corn		284	208	222	161	371
Barley		220	310	353	146	96
Rye		99	248	599	452	402
Flour (in chief centers)		75	79	106	123	131
Paper pulp, total	113	158	144	126	107	
Tin (world visible supply).	116	131	139	133	137	168
Cement, Portland		97	98	89	88	68
Lead, bonded		185	181	207	165	

Employment

The New York State Department of Labor reported a gain of $2\frac{1}{2}$ per cent. in factory employment in October as compared with a 4 per cent. gain in September. The outstanding gains in October occurred in industries making iron and steel products, such as railroad car building and repair shops, and railroad equipment factories. Textile manufacturing showed moderate seasonal gains but there were seasonal declines in the clothing industry.

The United States Bureau of Labor Statistics reported an increase of 1.6 per cent. during October in the number employed in 14 selected industries throughout the country. The industries showing increases corresponded closely with those in which increases were reported in New York State.

Wages

Efforts of employers to reduce the wage factor in the cost of operations resulted in two important strikes in New York City. In the milk industry 12,000 employees met a proposed wage reduction by a demand for a five dollar per week increase together with a two weeks' vacation with pay and on November 1 went on strike to enforce their demands. The employers immediately began to recruit new forces and announced their intention of placing the industry on an open-shop basis. Milk deliveries were seriously disturbed for some days,

but are gradually returning to normal volume.

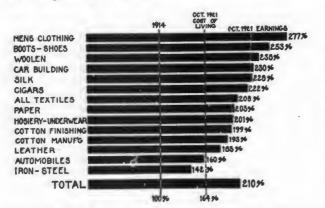
On November 14, about 50,000 members of the International Ladies Garment Workers Union went on strike following an announcement by the manufacturers of women's clothing that the piece work system would be reestablished on that date and the working week lengthened from 44 to 48 hours. Several hundred smaller manufacturers have signed contracts with the union and are resuming operations on the previous wage basis, but most of the larger factories are shut. The strike occurs at a season of the year when manufacturing reaches its lowest point, as winter goods have been completed and work has not yet started on spring and summer clothing. Four strikes have occurred in this industry since 1916, each lasting from two to four months.

On November 16, as part of a programme to reduce freight rates 10 per cent. on agricultural products outside of New England, the railroads announced their intention to seek under the regulations of the Railroad Labor Board a

further reduction of wages.

Average weekly earnings in New York State factories as reported by the New York State Department of Labor declined from \$25.07 in September to \$24.53 in October. Average earnings are now 93 per cent. higher than in 1914.

The accompanying diagram shows for selected industries throughout the United States, which report to the Department of Labor, the average weekly earnings of workers in October as compared with the 1914 average and the broken line shows the present level of the cost of living index of the National Industrial Conference Board, also compared with 1914.



Average Weekly Earnings of Workers in Representative Establishments in Different Industries Throughout the United States, and the Cost of Living. (1914 Figures = 100 per cent.)

Note.—This bank has prepared index numbers and diagrams showing the changes which have taken place since 1914 in wages and employment in 14 different industries in New York State and in the United States as a whole. The figures are too detailed to be presented in full in the Review, but are available for any who wish them, in the form of two brief reports, one on wages and the other on employment, which may be obtained by addressing the Federal Reserve Agent.

Efficiency of Labor

It is frequently stated that workmen are now more efficient than a year ago. In order to secure definite figures this bank addressed letters to seventy-four representative employers in this district asking them for any exact information which they might have concerning the hourly output per person in their establishments in 1913, 1918, 1920 and 1921. Replies were received from thirty-seven establishments.

Two-thirds of those replying sent figures or made definite comment. The consensus of opinion supported by the figures was that the output per worker is now considerably greater than in 1920, but many reported that the present efficiency of the workman is somewhat less than before the war. The returns made it clear that output per worker has been greatly affected by such factors as the reorganization of plants, new machinery, improvements in methods and processes, percentage of capacity at which plants have been operating and changes in the type of personnel due to the retention of more efficient employees and the elimination of the less efficient.

The number of firms (7) submitting definite figures was so small and the results were so greatly affected by the factors mentioned above that the returns cannot be regarded as representative, but only as interesting examples. The figures are given in the following table. In order to place them upon a common basis they have been converted into percentages, taking 1920 figures as 100. In a number of instances the figures given for an industry represent averages of the figures for several processes, and in others they are for a single process only.

	DAILY OUTPUT PER WORKER						
Industry	Pre-War 1918-1919		1920	Oct., 192			
Automobile		90	100	110			
Bricklaying	130	100	100	122			
		74	100	121			
Metal products Shoes	73	92	100	98			
	90	82	100	119			
Woolen cloth	109	112	100	100°			
Optical		77	100	99			

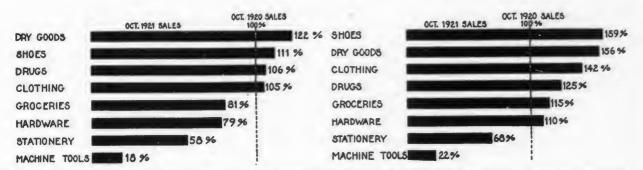
^{*}Plant operating at 50 per cent. of capacity.

Volume of Building

October building contract awards in New York State and Northern New Jersey reported by the F. W. Dodge Co. showed a decline of about 16 per cent. from the high

DOLLAR VALUE

ESTIMATED PHYSICAL VOLUME

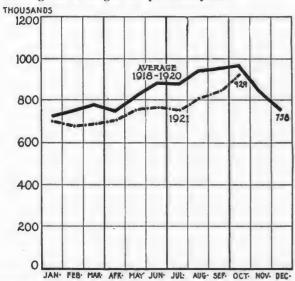


Dollar Value of Sales and Estimated Physical Volume of Sales (Making Allowance for Price Changes) of Representative Wholesale Houses in the Second District in October, 1921, Compared with Sales in October, 1920

figure reached in September, but were larger than the awards of any other month since April, 1920. They were 50 per cent. larger than in October, 1920. For the twenty-seven north-eastern States awards showed a reduction of 10 per cent. from September figures. Seasonal declines were reported from all but the New England States where October awards were 35 per cent. larger than those for September.

Railway Traffic

Car loadings in the last two weeks of October, when shippers were inclined to anticipate the effects of the threatened railway strike, were less than 5 per eent. below the high totals of the corresponding weeks of 1920 and were slightly above those for the corresponding weeks of 1919. The following diagram compares freight ear loadings by months in 1921 with the monthly averages for the three years 1918 to 1920. It indicates that for some months the 1921 figures have gradually been approaching the averages for previous years.



Freight Cars Loaded Each Month in 1921 Compared with the Monthly Average 1918-1920

Wholesale Trade

Wholesale dealers in all lines, with the exception of dry goods, represented in current returns to this bank, report noteworthy increases in sales during October as compared with sales in September and the increases in most cases are greater than the normal seasonal gains. Clothing firms have submitted data that show an increase of 44 per cent. over the unusually small figures for September, an indication of a late season in that industry.

The dollar value of sales in four lines shows an actual increase over sales in October, 1920. When the decline in prices is taken into consideration the volume of sales in two other lines also appears to have been larger. The greatest increases in sales occurred in those lines in which purchases could be delayed temporarily but not for an extended period—dry goods, shoes, and clothing. Increases over last year's figures in the sales of these commodities may be ascribed to two factors: reluctance to buy a year ago in the face of falling prices and the present need of replenishing depleted stocks.

The accompanying diagrams show the dollar value of October sales compared with sales in October, 1920, and a similar comparison shows the approximate physical volume of sales after due allowance has been made for the decline in prices. Sales for October, 1920, are in each case taken as 100 per cent.

The estimated decline in prices between October, 1920, and October, 1921, and the percentage changes in sales between different months are shown in the table that follows.

Commodity	Per Cent. Change in Price Oct., 1920 to Oct., 1921	Per Cent. Change in Sales* Oct., 1920 to Oct., 1921	Per Cent. Change in Sales* Oct., 1919 to Oct., 1921	Per Cent. Change in Sales* Sept., 1921 to Oct., 1921		
Dry Goods	22	+22.0	-22.9	- 3.7		
Shoes	30	+11.2	-61.4	+ 1.7		
Drugs	15	+ 6.2	- 7.7	+ 2.7		
Clothing	26	+ 5.3	+11.8	+44.3		
Groceries	30	-19.3	-24.9	+17.3		
Hardware	30	-22.7	-22.5	+ 9.2		
Stationery	15	-42.2	-31.6	+ 0.9		
Machine Tools	20	-82.3	-81.9	+72.7		

^{*}Dollar value.

Retail Trade

In October, for the first month this year, the dollar value of sales of department stores reporting to this bank was larger than in the corresponding month of 1920. October sales by 48 firms operating 62 stores were 2.8 per cent. larger than in October, 1920. A gain of 4.4 per cent. in the sales of stores in New York City and Brooklyn offset small decreases reported in other cities, as shown in

the accompanying table.

The more favorable comparison with last year's figures than in previous months is partly accounted for by the fact that year-to-year comparisons now begin to be influenced by the rapid fall in prices in the later months of 1920. Sales in October, however, were nearly 50 per cent. larger than sales in September, whereas the seasonal increase in the two previous years, the only ones for which figures are available, was in the neighborhood of 35 per cent. It is possible that exceptionally mild weather in September this year led to some postponement of purchases of fall and winter goods.

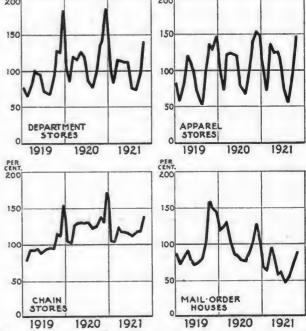
When price changes are taken into consideration, it seems probable that the volume of merchandise sold in October was between 15 and 25 per cent. larger than in October last year. The number of individual sales reported by 20 of the stores was 25 per cent. larger than last year. Some indication of price changes is given by the fact that the individual sale this October was \$3.13 against \$3.63 last October, 14 per cent. less, and that the selling value of stocks was 16 per cent. less. Both of these figures are, of course, affected by various elements, but the price change is the dominating influence.

New York City merchants inform us that during the first two weeks of November sales have been good in all departments of their stores. Large stores are preparing for a holiday business as large as last year's, when sales

were larger than ever beforc.

The following table compares October sales of mail order houses and chain stores with those of department stores, and the accompanying diagram makes a similar comparison by months over the past three years.

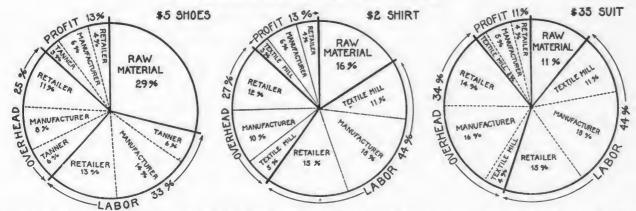
	NET SALES IN OCTOBER, 1921 COMPARED WITH			
	September 1921	October 1920	October 1919	
Department stores	+49.5	+ 2.8	+ 7.2	
Mail order houses	+21.9	-13.7	-43.8	
Chain stores (total)	+18.0	+ 0.5	+20.0	
Ten cent stores	+25.0	+ 9.2	+31.5	
Dry goods stores	+28.1	+ 0.5	+47.0	
Drug stores	+ 3.1	- 1.0	+11.9	
Grocery stores	+14.8	-3.9	+ 4.4	
Cigar stores	+ 7.8	- 8.6	+25.2	
	958			



Sales of Retail Stores Each Month. (Average Sales in 1919 = 100 per cent.)

Business of Department Stores

	New York and Brooklyn	Buffalo	Newark	Rochester	Syracuse	Elsewhere in Second District	Apparel Stores	Entire Second District
Per cent. change in net sales in October, 1921, compared with net sales in October, 1920 Per cent, change in number of transactions in	+ 4.4	+ 1.3	- 2.1	- 3.8	- 6.8	+ 0.1	+ 5.7	+ 2.8
October, 1921, compared with number of transactions in October, 1920	+33.5	+19.9	+ 5.3	• • • •		+20.3	+19.7	+24.5
October 31, 1921, as compared with same period in 1920. Per cent. change in stocks (retail price) at close of		- 4.5	- 4.7	- 2.4	-10.8	- 9.4	- 0.1	- 4.8
October, 1921, compared with stocks at close of September, 1921	+ 4.8	+ 4.5	+ 8.1	+ 0.1	+ 2.4	+ 4.6	+ 8.3	+ 4.8
October, 1921, compared with stocks at close of October, 1920	-15.2	-12.9	-17.2	-26.7	-33.5	- 5.6	-13.5	-15.5
August, September, and October, 1921, to net sales during same months	382.2	456.3	392.1	404.3	431.6	553.5	262.2	389.6
October, 1921, to total purchases during calendar year 1920.	5.2	7.0	5.0	7.2	4.9	6.5	9.9	6.0



Analysis of the Cost to the Consumer of a \$5 Pair of Shoes, a \$2 Shirt, and a \$35 Suit of Clothes, Carried Through Three Processes: Preparing Leather or Cloth from Raw Leather, Cotton, or Wool; Manufacture of the Article of Clothing; and Selling it at Retail. Direct Sale from Manufacturer to Retailer is Assumed

Retail Prices vs. Wholesale Prices

During the past year comment has often been made that retail prices have not fallen so rapidly as wholesale prices. In view of the tremendous decline in the prices of eotton, wool, silk, hides, and other raw materials, there appears to have been an expectation that these declines would be promptly reflected in the retail prices of articles made from these materials. It is not the purpose of this article to discuss whether retailers in any particular cases may have held up prices unduly but to point out that there is an inherent reason why retail prices of manufactured articles do not come down so fast as the prices of raw materials. This reason is that the cost of the raw material is but a small element in the cost of the finished article as the consumer buys it. The retail price is made up very largely of labor, rent, interest, transportation, etc., and these eost elements change much less rapidly than prices of raw materials.

The diagrams at the top of this page give a rough analysis of the distribution of the cost to the consumer of a pair of \$5 shoes, a \$2 shirt, and a \$35 suit of clothes, with a view to showing the major elements of cost in retail prices.

The figures upon which these diagrams are based have been furnished by a number of representative retailers, manufacturers, and mills in this district as typical figures. There are wide differences between different mills, manufacturers, and retailers in the distribution of their costs; and there are also considerable variations in the distribution of costs within single establishments at different periods and with the use of different kinds of material. The percentage of the total cost of the finished article which goes into raw material fluctuates with the price of raw cotton, wool, or leather. The capacity at which the mill is operating has an important influence on the amount of cost which is chargeable to overhead. The diagrams therefore are presented simply as an approximation to average figures.

The segments representing raw materials do not represent the amount of the selling price which the farmer received, but rather the price which the mill paid for its raw material, which includes, in the ease of wool for example, transportation charges, cleaning charges, and the overhead and profits of the middleman between the

farmer and the textile mill. It has not been possible to segregate all of the labor elements; some labor is included in raw material and some is included in overhead. The labor costs which are segregated are the costs directly chargeable to labor in mill operations, manufacturing operations, and retail selling.

The dollar figures upon which the percentages of the diagrams are based are given in the following table redistributed in a different manner so as to trace the clothing through three processes.

Process	\$35 Suit	\$5 Shoes	\$2 Shirt
Mill Operations or Tanning			
Raw materials	\$3.98	\$1.45	\$.30
Labor	3.68	. 29	. 23
Overhead	1.49	.28	. 10
Profit	.79	.18	.06
Total materials	89.94	\$2.20	\$.69
Manufacturing			
Materials	89.94	82.20	8 .69
Labor	6.30	.72	.35
Overhead	5.38	.40	.21
Profit	1.88	.28	.13
Total (wholesale price)	\$23.50	\$3.60	\$1.38
Selling			
Cost of merchandise	\$23.50	\$3.60	\$1.38
Labor (all)	5.25	.63	.30
Overhead	5.03	,57	. 24
Net profit	1.22	. 20	.08
TOTAL SELLING PRICE	\$35.00	\$5.00	\$2.00

Business Failures

Commercial failures throughout the United States as reported by Dun's were more numerous in October than in any other month this year with the exception of January. October is normally a month of many failures but the increase this year has been somewhat greater than normal. Liabilities were also larger than for several months past. In the Second Federal Reserve District the increase in the number of failures in October was relatively less than in the country as a whole, but liabilities showed a larger relative increase.

How the Federal Reserve System is Organized

URING the latter half of November in each year each of the twelve Federal Reserve Banks conducts an election for two of its nine directors. It seems, therefore, an appropriate time to set forth briefly the plan of organization of the Federal Reserve system, which places upon the directors of the several Reserve Banks the main responsibility for their control.

The Reserve Banks, from a legal standpoint, are private corporations, owned by the National banks of the country and by such State banks and trust companies as have become members of the Federal Reserve system. Their net earnings, however, after the payment of 6 per cent. dividends and such additions to surplus as are provided by law, pass into the Treasury of the United States for certain restricted uses. They also perform a number of operations for the Government, such as those connected with the sale and handling of Government bonds and notes, and the furnishing of an elastic currency. But otherwise the Reserve Banks have many characteristics in common with National banks. Both are chartered by the Federal Government under acts of Congress and are conducted under the direction and control of their own boards of directors. Both issue currency which is redeemable on demand at the Treasury Department in Washington. Both are under Federal supervision—National banks under the supervision of the Comptroller of the Currency and Reserve Banks under the supervision of the Federal Reserve Board. The supervision exercised by the Federal Reserve Board, however, is of a different nature from that which the Comptroller exercises over the National banks, as will appear below.

RESERVE BANK DIRECTORS

The composition of a Reserve Bank's board of nine directors recognizes the various elements of the country's population, which the Reserve Banks serve in their manifold daily operations. Six of the nine directors are elected by the member banks. Of these, three, known as Class A directors, are representative of the member banks. They may be bank stockholders, bank directors or bank officers. The other three, known as Class B directors, are representative of business in its broadest sense; they must be engaged in commerce, agriculture or some other industrial pursuit. They may be bank stockholders, but not bank directors or officers. Three other directors, making the total of nine, are known as Class C directors, and represent the Federal Reserve Board at Washington by whom they are appointed. They must be residents of the district and may not be bank stockholders, directors or officers. One of them is chairman of the board of directors. He is also Federal Reserve Agent, and as such is the representative at the Federal Reserve Bank of the Federal Reserve Board.

For voting purposes the member banks are divided into three groups, the largest banks in one group, the middle-sized banks in a second group and the smallest in a third. Each group votes for two directors, and no bank may vote out of its group. This method of election, together with the conditions of eligibility which the Federal Reserve Act imposes, makes the board of directors truly representative and also serves to prevent any one interest from controlling the policies and action of a Reserve Bank to the prejudice of any other interest. In a still broader sense, it insures that the Reserve Banks shall be responsible

to all the people of the country, in all of their capacities and all of their activities, to producers and consumers alike, subject only to the restrictions of law surrounding their operation.

RESERVE BANK SERVICES

Specifically, the services which a Reserve Bank performs for the banks and through them for the people of the country include the supply of credit to banks which in turn enlarges their power to lend to their customers, the collection of checks and notes through a nation-wide organization, and the transfer of funds throughout the country by telegraph without cost. Allied with these services and that of furnishing an elastic currency are many others which result in the safer, more economical and more rapid despatch of private business.

The conduct of these operations is in the hands of the officers of the Reserve Banks, who are appointed by the boards of directors of the respective banks. The compensation of officers and employees is fixed by the directors, subject to the approval of the Federal Reserve Board.

THE FEDERAL RESERVE BOARD

The Federal Reserve Act gives to the Federal Reserve Board at Washington a power of "general supervision" over the Reserve Banks. It does not give to the Federal Reserve Board "control" over the Reserve Banks; that term is used in the Act only to describe the duties of the directors of a Reserve Bank. Nor is the Federal Reserve Board an operating body. The relations, however, between the Reserve Banks and the Federal Reserve Board are close. As has been indicated above, three of the directors of a Reserve Bank are appointed by the Federal Reserve Board. Thus, instead of the kind of supervision exercised by the Comptroller of the Currency over National banks, which is largely critical and takes place after the fact, the Federal Reserve Board through its representatives on the boards of directors of the Reserve Banks has a share in the development of policies before they bear fruit in performance. The Federal Reserve Board, also, has the right to suspend or remove any officer or director of a Reserve Bank for cause; it has the right to review and determine rates of discount established by the directors of a Reserve Bank; it may require one Reserve Bank to lend to another Reserve Bank; it has the power of examination of Reserve Banks and to it must be reported in detail their operations. But the Reserve Board has no power to require a Reserve Bank to make or not to make loans to any particular member bank; the actual lending is left to the Reserve Banks themselves.

TWELVE RESERVE BANKS

When the Federal Reserve Act was passed one of the purposes of Congress was to establish a system which within the regrictions of the law should meet the needs both of the crious sections of the country and of the country as whole. Consequently, the framework of the system provides for twelve separate institutions, each controlled by its local board of directors, particularly qualified by local knowledge to serve a district's local needs, but all joined together through the Federal Reserve Board for the flow of credit, from one district to another, and for such purposes as require unity of policy and practice.

