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THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.SANA-5794
28 October 1947MEMORANDUM FOR THE SECRETARY OF STATE:
(Attention: Mr. Dowling - SE)Subject: Establishment of Consular Offices in
British/U.S. Zone of Trieste Free
Territory during Military Government
Period.

Reference: SWN-5691.

The enclosed memorandum by the Representatives
of the British Chiefs of Staff is forwarded in con-
nection with the above reference.For the State-Army-Navy-Air Force Coordinating
Committee:H. W. MOSELEY,
Secretary

Enclosure

Copies to:
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COPY FOR SWNCC DAY FILE

TOP SECRETCOMBINED CHIEFS OF STAFFTRIESTE FREE TERRITORY - ESTABLISHMENT OF CONSULAR OFFICES
IN BRITISH/U.S. ZONE DURING MILITARY GOVERNMENT PERIODMemorandum by the Representatives of the
British Chiefs of Staff

1. On receipt of NAF 1367 (Enclosure "C") dated 9 September from the Supreme Allied Commander, Mediterranean (SACMED), the British Chiefs of Staff sought the views of the Foreign Office. These views, with which the British Chiefs of Staff concur, are set out in the succeeding paragraphs.
2. One of our main concerns in Trieste is to make the city as viable as possible by encouraging trade through the port. The more trade there is, the less will be the political unrest, Communism and expense in the form of subsidy. For the establishment of the necessary shipping communications and trade connections, consular facilities are important and, should the present interim regime continue for long, the Foreign Office would not like to deny interested countries consular facilities.
3. The Foreign Office agree with paragraph 4 A of NAF 1367 and think that, until the Governor of Trieste has taken over authority, the formal appointment of full consuls in Trieste cannot be entertained for legal and administrative reasons. They suggest that any foreign consular officers should be styled "consular representatives" so as not to give the impression of prejudicing the rights of the Governor to appoint consuls de jure. The activities of these "representatives" would not extend beyond the Anglo-American zone of the Free Territory of Trieste, save by agreement between the Power concerned and the Yugoslavs.

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Ultimately it will not be possible to exclude the Soviet Union or her satellites from maintaining consulates in Trieste. During the interim period the Foreign Office consider that it would be fully justifiable to ask any Power which wanted to maintain a consular agency in Trieste to show that it had sufficient commercial or consular interests to maintain in the territory. This partially meets paragraph 4 B of NAF 1367. Paragraph 4 C of NAF 1367 is more serious but it is felt that the Yugoslavs and the Communists in Trieste have already sufficient facilities for espionage and that the establishment of consular agencies would not assist them to any degree.

4. The Foreign Office agree that the British and American "representatives" should retain their present nominal titles and should not style themselves "British and American Consuls General" until after the Governor assumes office. This need not prevent them from performing certain consular duties. Communication between the Yugoslav Government and the Anglo-American authorities could be carried out through the existing liaison machinery, which might also enable Yugoslav consular functions to be performed.

5. The Foreign Office favour a representative of the Italian Government being sent to Trieste as soon as possible, and suggest that this might take the form of a liaison mission whose official function would be to take up with our military authorities matters affecting Italy in the Free Territory of Trieste. A suitable member of this mission could be permitted to exercise consular functions.

6. The British Chiefs of Staff invite the United States Chiefs of Staff to consider the above views and, if acceptable,

- a. To agree to the despatch of a telegram to General Airey on the lines of the draft message in Enclosure "A", and
- b. To agree to the despatch of the memorandum in Enclosure "B" to the Department of State and the Foreign Office.

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ENCLOSURE "A"

D R A F T

MESSAGE TO GENERAL AIREY

Reference NAF 1367.

1. It is most important for the future economy of Trieste that trade should be developed through the port. For the establishment of the necessary shipping communications, consular facilities are important and we would not like to deny interested countries these facilities.
2. Regarding paragraph 4 A of NAF 1367, until the Governor of Trieste has taken over authority, the formal appointment of full consuls in Trieste cannot be entertained for legal and administrative reasons. Any foreign consular officers should be styled "consular representatives" so as not to give the impression of prejudicing the rights of the Governor to appoint consuls de jure. The activities of these representatives would not extend beyond the Anglo-American zone of the TFT save by agreement between the Power concerned and the Yugoslav authorities.
3. Reference paragraph 4 B of NAF 1367. In the long run it will be impossible to exclude the Soviet Union or her satellites from maintaining consuls in Trieste. During the interim period it is considered that it will be fully justifiable to ask any Power which wanted to maintain a consular agency in Trieste to show that it had sufficient commercial or consular interests to look after in the territory.
4. Paragraph 4 C of NAF 1367 is more serious but it is felt that the Yugoslavs and the Communists in Trieste have already sufficient facilities for espionage and that the establishment of consular agencies would not assist them to any degree.

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5. It is agreed that the British and American representatives should retain their present nominal titles and should not style themselves British and American Consuls General until after the Governor has assumed office. This need not prevent them from performing certain consular duties. Communication between the Yugoslav Government and the Anglo-American authorities can be carried out through the existing liaison machinery, which might also enable Yugoslav consular functions to be performed.

6. The Foreign Office and State Department are being asked to arrange for the Italian Government to be represented in the form of a liaison mission whose official function would be to take up with our military authorities matters affecting Italy in the Free Territory of Trieste. A suitable member of this mission will be permitted to exercise consular functions.

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TOP SECRETENCLOSURE "B"D R A F TMEMORANDUM FOR THE DEPARTMENT OF STATE AND
THE BRITISH EMBASSY

Subject: Trieste Free Territory - Establishment of
Consular Offices in British-U.S. Zone
during Military Government Period.

1. On 9 September the Supreme Allied Commander, Mediterranean sent a despatch (Enclosure "A")* to the Combined Chiefs of Staff on the question of the establishment of consular offices in the British-United States Zone of the Free Territory of Trieste during the military government period and requested endorsement for the proposed policy contained therein.

2. The Combined Chiefs of Staff have sent a telegram (Enclosure "B")# on this subject to General Airey and they request that the United States and United Kingdom Governments consider approaching the Italian Government regarding the early despatch of a liaison mission to Trieste whose official function would be to take up with the Anglo-American military authorities matters affecting Italy in the Free Territory. A suitable member of this mission could be permitted to exercise consular functions.

* Enclosure "C"

Enclosure "A"

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S E C R E TENCLOSURE "C"

FROM: The Supreme Allied Commander, Mediterranean

To: Combined Chiefs of Staff

DTG: 093557B

NAF 1367

9 September 1947

Subject is establishment of Consular Offices in British/
U.S. Zone of FTT during Military Government period.

1. Question is likely to arise in near future of establishment of Consular Offices in British/U.S. Zone of FTT during Military Government period.

2. Hitherto Foreign Consuls have not been recognized in Zone A of Venezia Giulia. Embargo has been applied impartially to U.S. and U.K. as well as to other nations. Only exception has been Swiss Consul who is a de carriere officer of years standing, has acted on behalf of British and U.S. Governments during the war and who in view of his special position has been allowed to remain in Trieste.

3. Possible advantages of changing present policy and permitting establishment of Foreign Consulates are:

A. Desires of countries such as Italy and Yugoslavia, who are anxious to further their special economic and political interests in FTT would be met.

B. Existing Consuls in Italy and elsewhere; e.g. British Consul in Milan would be relieved of work they are now doing on behalf of their nationals in Zone A.

C. Establishment of British and U.S. Consulates in British/U.S. Zone would convey to world that our two governments had faith in future of FTT as a whole and thereby assist in revival of economic life of territory.

4. On the other hand General Airey feels following objections to such a measure:

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A. Such view of the fact that sovereignty over FTT rests with Security Council and not with the governments whose armed forces are continuing temporarily to administer the territory within their respective zones. It seems doubtful whether Zone Commander would be empowered, either to receive or appoint consuls.

B. Once established consuls would be difficult to eject, and the discretion of the Governor regarding this aspect of foreign relations of the territory would be fettered. Moreover, precedents set by establishment of Consulates in British/U.S. zone might lead to indiscriminate admission into Yugoslav Military Zone of large number of Consular Officials from countries of Slav Bloc, thereby further embarrassing Governor.

C. Through past experience has shown that Consular Offices of countries of Slav Bloc, which would have to be authorized if British or U. S. Consulates were set up, would almost certainly be used as centres for espionage, and anti-allied subversive activity. Such activities might well endanger the security of the Allied forces and the tranquillity of the zone as well as causing the Governor to be confronted with an even more difficult situation than would otherwise be the case.

5. General Airey feels that, apart from purely technical consular functions, the AMG organization will be sufficient secure British and U.S. interests. He moreover anticipates that some arrangement may be possible to permit Foreign Consuls stationed outside of FTT to pay short visits to Trieste to handle the affairs of their nationals.

6. He therefore considers that the objections to any relaxation after R day of the present embargo on Foreign Consular Representation in the British/U.S. Zones still substantially outweigh the possible advantages of such a measure and propose to make no change in the current practice.

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7. In view, however, of the wide implications of the problem, before making any pronouncement on the subject, the Zone commander designated would be grateful for your endorsement of his proposed policy.

End

CM-IN 1681

(11 Sep 47)

S E C R E T

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Enclosure "C"

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.SANA-5793
28 October 1947MEMORANDUM FOR THE SECRETARY OF STATE:
(Attention: Mr. Dowling, SE)Subject: Representation and Protection Abroad of
Interests of Citizens of British-U. S.
Zone of Free Territory of Trieste during
AMG PeriodReferences: a. SWN-5723
b. SANA-5761

The enclosed message from the Commander, British-U. S.
Forces, Free Territory of Trieste, is forwarded for informa-
tion in connection with the above references.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY,
SecretaryEnc.
MC-IN-61173
27 Oct 1947

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FROM: BETFOR/TRUST Trieste Italy sgd Airey
TO: AGWAR for CCS; Ministry of Defense BCS
Info: British Embassy Rome Italy; United States Embassy
Rome, Italy
Nr: GO 039 TAF 39 25 October 1947

1. This is TAF 39.
2. Subject is citizenship in FT. Further to my TAF 25.
3. FTT citizens resident in British/US Zone, are approaching AMG with a view to securing passport and protection for their assets abroad. In view of fact that such persons have lost their Italian nationality under Peace Treaty they are presumably no longer entitled to Italian passports or assistance from Italian Consular Representatives abroad.
4. In the meantime, pending your instructions I have authorized AMG, in cases of real necessity to issue identity documents to serve as travel documents in lieu of passports to FTT citizens of character who are residents in the British/US Zone on the assumption that foreign consular representatives will be prepared to affix visa thereto. The identity document made no mention of citizenship.
5. Until a system of consular representation abroad for FTT citizens is established, I propose to refer to you for the attention of the State Department and Foreign Office, any worthy cases of requests or protection of assets abroad.
6. I feel there is an urgent need to take every possible administrative steps to facilitate trouble for purpose of trade. An early decision on proposal in TAF 25 would therefore be appreciated.

End

NOTE: 25 is CM IN 5268 (28 Sep) CCS

MC IN 61173

(27 Oct 47)

S E C R E T

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

SANA-5792
28 October 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: Training of Foreign Nationals
in U. S. Service Schools

References: a. SWNCC 137/3
b. SWNCC 137/11

Enclosed herewith are copies of SWNCC 137/11 and SANACC 137/12.

It is requested that the enclosures be referred to the Joint Chiefs of Staff for comment from a military point of view, and upon receipt thereof these comments be forwarded to the Secretariat, State-Army-Navy-Air Force Coordinating Committee.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY,
Secretary

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Enc.- SWNCC 137/11, Cy. No. 49
SANACC 137/12, Cy. No. 49

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THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5791
27 October 1947

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: SWNCC 304/4.

Forwarded herewith for appropriate action by the Department of the Navy is a copy of SWNCC 304/4 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st Meeting on 23 October 1947.

The particular attention of the Department of the Navy is invited to paragraph 8 b of the Recommendations contained in the enclosure.

For the State-Army-Navy-Air Force Coordinating
Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure:

Copy No. 53, SWNCC 304/4

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STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

Washington, D. C.

SANA-5790
27 October 1947MEMORANDUM FOR THE CHAIRMAN, SUBCOMMITTEE FOR
SPECIAL STUDIES AND EVALUATION:

Subject: Psychological Warfare

Reference: SWNCC 304/4

At the 61st Meeting of the State-Army-Navy-Air Force Coordinating Committee on 23 October 1947, it was agreed that determination be made whether the Member of Congress actually intended to introduce legislation on Psychological Warfare before furnishing him with the information contained in SWNCC 304/4.

It is requested that you proceed accordingly and the SANACC Secretariat be informed of the results.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY
Secretary

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TOP SECRETSTATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.SANA-5789
27 October 1947MEMORANDUM FOR THE SECRETARY OF STATE:
(Attention: Mr. Williamson, CE)

The enclosed messages from the Commanding General, U.S. Forces in Austria, forwarded by the Joint Chiefs of Staff requesting the basis of reply, are forwarded to the Department of State for preparation of a draft reply.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY,
Secretary

Enclosures:

A - CM-IN-2337 (13 Oct 47)
B - CM-IN-3258 (17 Oct 47)
C - CM-IN-3769 (21 Oct 47)
D - CM-IN-4474 (24 Oct 47)

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ENCLOSURE "A"

From: COMGENUSFA Vienna, Austria from Keyes cite PASGS

To: JCS pass to State

Nr: P 7907

10 October 1947

USFRP proceeding satisfactorily in Vienna and Western Zones. Field supervision to date indicates relief assistance agreement being observed at all levels of distribution channel in keeping with provisions public law 84. Negotiations continuing but possibility of formal or informal acceptance of the supervisory requirements in Soviet Zone appears unlikely in near future. I will continue negotiations with faint hope that some subsequent change in conditions might influence Soviet attitude. In the meantime I will continue procedure outlined our P 7700, and restrict USFRP to Vienna and Western Zone with no public law 84 supplies entering Soviet Zone. Requirements of food pooling agreement of 13 December 1946 will be met by using CA-MG stocks to meet indicated Soviet Zone deficiencies. Thereby food pooling agreement can be honored and Soviets denied one excuse in the event they try to withhold excess indigenous production. Medical supplies now available CA-MG sources being distributed in zones. Public law 84 medical supplies will be restricted Vienna where greatest need exists. Same procedure can be followed for clothing with Army excess stocks meeting needs outside Vienna. Indigenous procured coal and coal procured by barter and trade agreement assures more than sufficient supply for needs Soviet zone. By careful release coal procured public law 84 have restricted public law 84 coal to Vienna and western zones. Barring unforeseen emergency believe public law 84 coal can be safely excluded from use Soviet zone. Public law 84 coal will be delivered to federal railroads only in the western zones and Vienna. Fertilizer, pesticides and seed present special problem because of affect upon indigenous food production and fact Soviet zone produces 65% Austria's indigenous food. Recent shipment UNRRA assures supply super phosphate to Soviet zone. 1000 tons procured Switzerland public law 84 will be used western zones exclusively. Phosphates procured Czechoslovakia will be distributed basis 60% Soviet zone 40% western zones. Austrians have indicated intent to pay from occupation dollars for all fertilizer used Soviet zone. Public law 84 will pay for fertilizer used western zones. Public law 84 funds not used for procurement of fertilizer abroad as authorized will be held in special account pending new authorization or other instructions.

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Enclosure "A"

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Pesticides and seed because of late arrival will be saved for spring use. Perhaps as Soviet zone indigenous reserves from this harvest are about to be exhausted in the spring the availability of such agricultural aids in Austria can be used as wedge to secure Soviet acceptance supervisory requirement public law 84. Otherwise needs Soviet zone can be ignored and stocks used western zone if Austrians cannot purchase proper share due Soviet zone. Unless special circumstances make it necessary do not recommend any statement this arrangement be made at this time. Any other action would be inconsistent with our desire to assist Austria and present government and would result in advantage to Soviets and possibly result in partition of Austria.

End

Note: This message has been relayed to State Dept.

P 7700 is CM-IN 4175 (24 Aug)
and CM-IN 4278 (24 Aug)

CM-IN-2337 (13 Oct 47)

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Enclosure "A"

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ENCLOSURE "B"

From: COMGENUSFA Vienna Austria PERSONAL from Keyes cite
PASGS

To: JCS pass to Secy of State and CSCAD

Nr: P 7933

16 October 1947

1. Reference cable from State to Legation, 10th October 47 and our P 7845 and P 7889.

2. We are faced here with a situation which requires a decision as to what course of action is to be taken, unless it is to become publicly known that relief supplies procured under Public Law 84 are not in fact, being distributed in the Soviet Zone of Austria. Failure to ship any hard coal into the Soviet Zone would result in Soviet protest to the Austrian Govt and Allied Council, thus making inevitable public knowledge that we are limiting Public Law 84 supplies to the City of Vienna and the three western zones. Allied Council coal pooling agreement of 14 June 46 provides all indigenous and imported coal will in the future be pooled under the authority of the Austrian Govt and as long as occupation continues, occupying forces shall have first priority. Soviets probably would retaliate by withholding indigenous food and coal production. Since it is our desire to avoid announcement of our method of disposing Public Law 84 supplies with its probable consequences, at least until after CFM meeting, London, it is important that Soviet Zone receive its share of hard coal supplies, for which sources other than Public Law 84 must be found.

3. This crisis has arisen as the result of a number of factors, which are as follows:

A. Prior to passage of Public Law 84, in accordance with policies transmitted to us by State, negotiations were entered into and various trade, including the offset, agreements, were consummated by Austria with Bi-zone and other countries, including Poland and Czechoslovakia. These negotiations, carried on for many months and pursuant to understandings between United States and United Kingdom Governments, and the resulting agreements were known to you and presumably approved. It was the opinion here at that time that the provisions of Public Law 84 would be such, that in fact, the grant would be available to carry out these commitments within the machinery therein provided.

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B. While this Headquarters questioned the wording on the relief agreement signed with Austria, the full impact of the wording, its conflict with the control agreement and the mechanical difficulty created by reaction of the Soviets, were not foreseen at the time it was signed.

C. After signing the coal power agreement with Bi-zone, Bi-zone raised the price of coal \$5.25 (50%) per ton, thus decreasing the Austrian purchasing power using power export and British grants, by 150,000 tons for the period 26 August to 15 October 1947. Had this not been done, we would have had 150,000 tons of free coal procured by other than Public Law 84 funds which could have been distributed in the Soviet Zone without violation of Public Law 84. 48,730 tons per month of hard coal is required for the Soviet Zone for October, November, and December, or a total of 146,190 tons. A directive to Bi-zone cancelling the price increase to Austria would correct the situation.

D. The coal power agreement provides for a tentative temporary price for power of one cent per kilowatt hour, effective 1st January 1947 until final determination is made by Price Waterhouse Company, London. The income to Austria from this source to date is approximately \$5,000,000. It is not anticipated, due to the water shortage, that any appreciable exports will be made for balance of the calendar year. This tentative rate is ridiculously low, but it was agreed to by the Austrians due to pressure placed on the Austrian Government in order to secure an agreement with Bi-zone. If a retroactive increase were made in the provisional rate effective from January 1947, it would provide ample credits to cover the requirements for Soviet Zone.

E. If the provisions of Public Law 84 are strictly complied with, no coal purchased with funds provided by this law can be distributed in the Soviet Zone.

4. We repeat, we are prepared to carry out the desires of State and Department of the Army as interpreted in Par 2 of USFA cable P 7845.

5. We feel that Par 2 and 3 of State cable can be implemented and that any technicalities arising between this Headquarters and Bi-zone can be adjusted.

6. However, in accordance with State cable, this subject has been discussed again with the British element, Vienna, who hold emphatically to their stand that machinery of the offset account should be preserved as originally intended and state that they have asked the Foreign Office to confirm this view, by direct telegram to Washington.

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7. Our cable P 7918 recommends concurrence with Austria's request that \$2,400,000 be allocated for purchase of Polish coal. Austria has insufficient dollar funds available with which to pay for Polish coal to be delivered during the period 1 to 30 November 1947. It has been anticipated that funds for this purpose would have been available from occupation payments or as a result of United States converting PW payment certificates, but difficulty in processing and loss of \$1,500,000 worth of original certificates has prevented us from making this money available to the Austrian Government.

8. We have no positive assurance that sufficient funds from other sources will be available for the \$2,400,000 for Ruhr coal during the first quarter of 1948. There will be occupation funds available but these will be required for equal priority procurements. However, if the \$2,400,000 is kept for Ruhr coal after December, we are faced with stoppage of coal shipments from Poland in November and feel that a solution to this problem must be given priority at this time. Other concurrent Austrian commitments considered to have priority equal to coal are as follows:

\$1,950,000-tentatively for fertilizer to be used Soviet Zone.
\$1,050,000-for food.
\$ 600,000-for POW.
\$1,000,000-to OMGUS in accordance with coal POW agreement, in payment of present 1 July 47 debt for coal.

These other commitments require more money than Austria has currently available.

9. A. Assuming that British funds are used to pay for the coal from the Ruhr in excess of power exports since 1 July 1947 to date, British funds will be exhausted as to 15 October 1947. In accordance with law, no coal or other supplies purchased with Public Law 84 funds can be distributed to or used in, Soviet occupied areas of Austria, pending agreement by the Soviet to permit inspection by United States relief authorities as to distribution. Thus if coal is purchased and brought into Austria in accordance with Par 2 of P 7845, this coal must be used in the western zones only. The only hard coal which would be available for Austria to use in the eastern zone, would be such coal as may be currently on hand, plus the very small amount which they would receive under their barter agreement with Poland and Czechoslovakia.

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B. On the other hand, if Ruhr coal is obtained in accordance with the offset agreement and power coal agreement, it might be assumed that the new coal coming in could be used to replace coal previously purchased and paid for by British funds and power exports, which was used in the western zones and thus make physically available coal to the Austrians, which they in turn could distribute in the Soviet Zone. It is realized that the last suggestion may not be considered consistent with the spirit of Public Law 84, however, as previously pointed out, failure to ship any hard coal into Soviet Zone would result in Soviet protest to Austrian Government and Allied Council.

10. As of 24 September, there were still available 400,000 pounds sterling unspent British funds applicable to coal. Cable was sent to State that date stating "In order to have sufficient sterling available in last three months to cover deliveries to Soviet Zone, it is most important to begin application of USFRP as soon as possible". On 26 September 1947, P 7845, requesting decision on method of procurement, was sent to War. At that date it would have been possible to make a military procurement of coal as outlined in Par 2, P 7845, and still have sufficient British funds available for purchase of hard coal for the Soviet Zone.

11. Either the actions proposed in Par 3C and 3D are adopted, we can immediately proceed with the purchase of Ruhr coal, as outlined in Par 2 of USFA cable P 7845, but probable subject to British objection.

12. If the courses of action outlined in Par 3C and 3D are not approved, the only remaining alternatives, unless hard coal is to be denied to the Soviet Zone, is the action outlined in Par 9B.

13. It is felt that the obviously unfair impact on Austrian economy caused by the actions described in par 3C and 3D are sufficient justification for action by you, even though the actual agreements were signed between the Austrian Government and Bi-zone.

14. I recommend, in order of priority:

A. Retractive increase in price of power and procurement of Ruhr coal, in accordance with Par 2, USFA cable P 7845.

B. Cancellation of increased price on Ruhr coal or deferment of payment for portion represented by coal price increase and procurement of coal, in accordance with Par 2, USFA P 7845.

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C. Procurement of Ruhr coal as outlined in Par 9B.

15. As we see it here, there are no other courses of action than those outlined in the preceding paragraph possible, unless the present application of Public Law 84 is to be made publicly known. If this should occur it can be anticipated that the Soviet will press for cleavage which may factually result in the complete economic, if not the physical partition of Austria.

16. Reference state cable, Par 7, our estimates are Austria will receive \$1,500,000 per month average from USFA occupation cost. Present lag in making payment due to difficulty in securing bills and processing same. Every effort is being made to expedite.

17. I wish to point out the extreme difficulty of the Austrian Government to meet their minimum economic requirements for which commitments were made prior to the present price increases. The Austrian Government was forced to make large commodity commitments against their limited dollar availabilities prior to recent price increases, thus creating a major financing problem with possibility of economic and political collapse unless solution is found. If one of my recommendations (Par 14) is adopted and our economic and financial advice is followed by the Austrian Government, I believe that the situation for the balance of 1947 can be solved. Negligible funds other than occupation cost, are currently in sight for requirements after 1st January 1948.

18. I feel that the decisions involved have such serious political implications, that the final decision as to the course of action to be followed must be made by you. Action soonest is requested since this matter may be brought to a head if the Austrians are unable to meet their Policy commitments 20 October 1947 and since no more British funds or power credits are available for imports arriving daily. If it appears that your decision may be delayed, request a TELECON 18 October 47 latest. Political advisor and Gibling concur.

19. This is urgent.

CM IN 3258 (17 Oct 47)

NOTE: P 7845 is CM IN 5254 (28 Sept) SSP
P 7889 is CM IN 1588 (9 Oct) SSP
P 7918 is CM IN 2691 (15 Oct) SSP

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ENCLOSURE "C"

From: COMGENUSFA Vienna Austria sgd Keyes cite PASGS (AIRGRAM)
To: Dept of the Army CSGSP/D5 personal for Lutes
Nr: P 7950 20 October 1947

Urtel WX 88632. Experts determination power cost cannot proceed until Bizone and Austria agree on terms of reference (Basis of computation) which is the underlying question on which Bizone and Austria appear to have widely differing views, although not yet formally discussed. United States power specialists here believe that if terms of reference agreed, the actual computation could be made by Austrian and Bizone experts without expense of certified accountants. Austrian Government has exchanged letters with Price Waterhouse London as suggested as initial step by Bizone. Nothing conclusive to date. Computation by latter would probably take at least six months. Solution of present emergency cannot be founded on final determination power rates because of protracted delay. Solution could be had only by immediate Bizone acceptance higher provisional rate. This would have to be retroactive from January 1 to release sufficient credit for purpose, specially because there will be little or no power exports over next several months.

Would State prefer urging use gold reserves over solutions suggested in our P 7933 and Legations telegram October 18 same subject. Legation believes the United States Government would strongly oppose utilization gold reserve for current purchases. Point out also such use gold would almost certainly force public knowledge and emphasis on fact that USFRP withheld from Soviet Zone.

End

NOTE: P 7933 is CM-IN 3258 (17 Oct)

CM-IN-3769 (21 Oct 47)

- 1 -

Enclosure "C"

TOP SECRET

TOP SECRET

ENCLOSURE "D"

From: COMGENUSFA Vienna Austria sgd Keyes cite PAGDS
To: Department of the Army for CSCAD pass to State for action
Nr: P 7967 24 October 1947

Reference our cable P-7933 and cable dated 18 October 1947, Legation to State. The situation today regarding procurement of Polish coal is: we have committed \$700,000.00 and the Austrian Government \$500,000.00 for total of 1.2 million dollars which will pay for November coal from Poland. This exhausts PL-84 funds allocated for procurement of Polish coal.

End.

NOTE: This message has been relayed to State Department

NOTE: P 7933 is CM-IN 3258 (17 Oct 47)

CM-IN-4474 (24 Oct 47)

TOP SECRET

Enclosure "D"

UNCLASSIFIED

SANA-5788

27 October 1947

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

SANACC MEETING OF 28 OCTOBER 1947

Note by the Secretaries

1. Papers currently before the Committee for consideration do not appear to require a regular SANACC meeting on 28 October.
2. Should any Committee Member wish to propose that the regular meeting be held on 28 October 1947, it is requested that the Secretariat be advised.

H. W. MOSELEY

W. A. SCHULGEN

V. L. LOWRANCE

Secretariat

UNCLASSIFIED

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5787
27 October 1947

MEMORANDUM FOR THE SECRETARY OF NATIONAL DEFENSE:

Forwarded for your information is a copy of
SANACC 380/2 as approved by the State-Army-Navy-
Air Force Coordinating Committee at its 61st Meet-
ing on 23 October 1947.

For the State-Army-Navy-Air Force Coordinating
Committee:

CHARLES E. SALTSMAN,
Chairman

Enclosure: Copy No. 54,
SANACC 380/2

DISTRIBUTION:

1 - State Member
1 - Army Member
1 - Navy Member
1 - Air Force Member
1 - OPD
2 - OP-35
2 - AC/AS 5
1 - CAD

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

SANA-5786
27 October 1947

MEMORANDUM FOR THE SECRETARY OF THE AIR FORCE:

Forwarded for your information and for the information of the Department of the Air Force is a copy of SANACC 380/2 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st Meeting on 23 October 1947.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure: Copy No. 53,
SANACC 380/2

DISTRIBUTION:

1 - State Member
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STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

SANA-5785
27 October 1947

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Forwarded for your information and for the information of the Department of the Navy is a copy of SANACC 380/2 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st Meeting on 23 October 1947

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN
Chairman

Enclosure: Copy No. 52,
SANACC 380/2

DISTRIBUTION:

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1 - CAD

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

SANA-5784
27 October 1947

MEMORANDUM FOR THE SECRETARY OF THE ARMY:

Forwarded for your information and for the information of the Department of the Army is a copy of SANACC 380/2 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st Meeting on 23 October 1947.

For the State-Army-Navy-Air Force Coordinating Committee.

CHARLES E. SALTZMAN,
Chairman

Enclosure: Copy No. 51
SANACC 380/2

DISTRIBUTION:

- 1 - 1 State Member
- 1 - Army Member
- 1 - Navy Member
- 1 - Air Force Member
- 1 - OPD
- 2 - OP-35
- 2 - AG/AS-5
- 1 - CAD

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5783
27 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Forwarded for your information and for the information of the Department of State is a copy of SANACC 380/2 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st Meeting on 23 October 1947.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure: Copy No. 50,
SANACC 380/2

DISTRIBUTION:

1 - State Member
1 Army Member
1 - Navy Member
1 Air Force Member
1 - OPD
2 - OP-35
2 - AC/AS-5
1 CAD

es
COPY FOR SWNCC DAY FILE

CORRECTED COPY - DESTROY ALL OTHERS

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5783
27 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Forwarded for your information and for the information of the Department of state is copy No. 50 of SANACC 380/2 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st Meeting on 23 October 1947.

Also enclosed is copy No. 55 of SANACC 380/2 for transmittal to the U.S. Member of the Far Eastern Commission for his guidance.

For the State-Army-Navy-Air Force Coordinating Committee:

Charles E. Saltzman
Chairman

Enclosure:

Copies Nos. 50 & 55, SANACC 380/2

DISTRIBUTION:

- 1 - State Member
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- 1 - Navy Member
- 1 - Air Force Member
- 1 - P&O
- 2 - Op-35
- 2 - AC/AS-5
- 1 - C&D

COPY FOR SWNSC DAY FILE

S E C R E TCOPY NO. 56SANA-578224 October 1947STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

MEMORANDUM FOR: Mr. L. E. Thompson, Department of State
Steering Member (S-620)

Mr. W. C. Armstrong, Department of State (S-3289)

Mr. S. R. Goodrich, Department of State (S-2162)

Mr. Harold H. Neff, Department of the Army
(A-5749)

Lt. Col. Charles H. Burch, Alternate, Department
of the Army (A-2273)

Comdr. K. F. Weaver, Department of the Navy.
(N-62101)

Col. Wallace S. Ford, Department of the Air Force
(A-72946)

Subject: Appointment of an ad hoc Committee.

1. At its 61st Meeting on 23 October 1947 the State-Army-Navy-Air Force Coordinating Committee agreed to appoint an ad hoc Committee to study, report and make recommendations on the problem "Industrial Security", as a matter of URGENCY.
2. The above-named individuals have been designated by their respective departments to serve on this ad hoc Committee.
3. A copy of SANACC 386 is enclosed herewith.*

H. W. MOSELEY,
Secretary

*Furnished above-named individuals only.

S E C R E T

S E C R E T

COPY NO. _____

SANA-578124 October 1947STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

MEMORANDUM FOR: Mr. William T. Stone, Department of State,
Steering Member (S-3215)

Brig. General Cortlandt VanR. Schuyler,
Department of the Army (A-5032)

Captain Robert L. Campbell, USN,
Department of the Navy (N-2439)

Colonel John de P. T. Hills, AF, (A-71223)

Mr. Paul Neuland, CIA, (EX. 6115 - ext. 2003)

Subject: Appointment of an ad hoc Committee.

1. At its 61st Meeting on 23 October 1947 the State-Army-Navy-Air Force Coordinating Committee agreed to appoint an ad hoc Committee to consider and make recommendations, as a matter of URGENCY, on the problem "Should the United States at the present time utilize coordinated psychological measures in furtherance of the attainment of its national objectives? If so, what organization is required and what should be its terms of reference?"
2. The above-named individuals have been designated by their respective departments to serve on this ad hoc Committee.
3. Copies of SWNCC 304/6 and SANACC 304/8 are enclosed herewith.*

H. W. MOSELEY,
Secretary

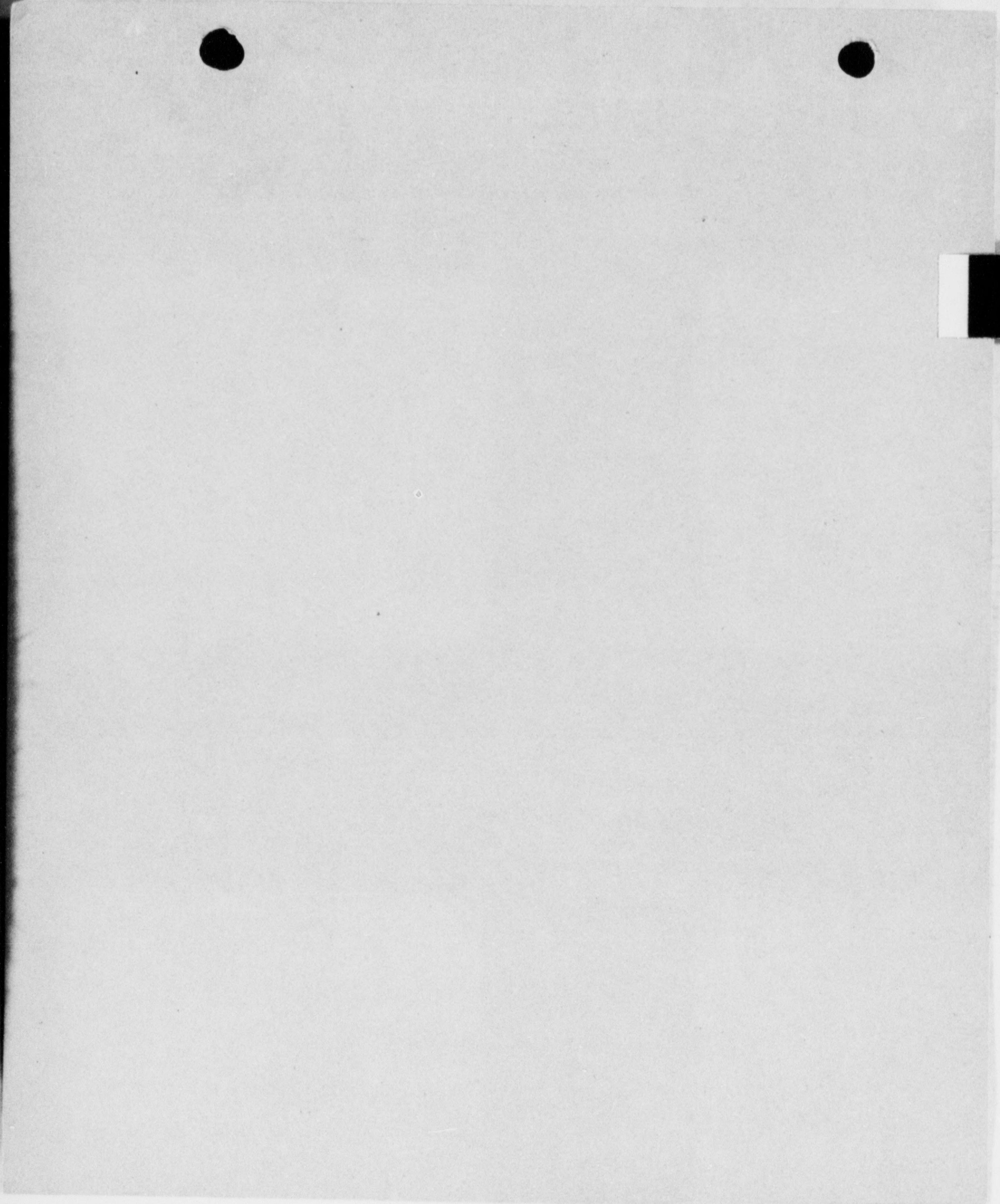
*Furnished above-named individuals only.

S E C R E T

DECLASSIFIED

E.O. 11652, Sec 3(E) and 5(D) or (E)

NND# 740132



STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA 5780
24 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: SWNCC 208/21

Forwarded herewith is a copy of SWNCC 208/21 approved by the State-Army-Navy-Air Force Coordinating Committee on 24 October 1947.

Also forwarded herewith for retention by the Department of State is the U.S. signed copy of the Report of Proceedings dated 28 June 1947 together with the Third Supplement to the Report of the Tripartite Naval Commission and the Summary Report of the work of the Tripartite Naval Commission from 14 August 1945 to 28 June 1947.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosures:

1. Copy No. 51, SWNCC 208/21
2. US signed copy, Rpt/Proceedings/Trip. Nav. Com.
3. 4 cyps Third Supplement/Rpt/Proceedings/Trip. Nav. Com
4. 5 cyps Summary Rpt/work of the Trip. Nav. Com.

Copies to:-

- 1 - State Mbr
- 1 - Army Mbr
- 1 - Navy Mbr
- 1 - Air Force Mbr
- 1 - JCS
- 1 - P&O
- 2 - ACNO
- 2 - AC/AS-5
- 1 - CAD

COPY FOR SWNCC DAY FILE

SECRETSTATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

22 October 1947

MEMORANDUM FOR THE STATE MEMBER
ARMY MEMBER
NAVY MEMBER
AIR FORCE MEMBER

Subject: Summary of SANACC Activities

During the period 1-15 October 1947 the SANACC held one meeting (60th) and cleared six papers.

MEETING CLEARANCESStatus of the Committee of Three and SWNCC Under the National Security Act of 1947 (SWNCC 12/14)

The Committee approved the following conclusions as a provisional measure:

a. Pending a review at a later date of relationships between the State Department, the National Security Council, Military Establishment and the Secretary of Defense, SWNCC should be renamed the State-Army-Navy-Air Force Coordinating Committee and reconstituted with the addition of an Air Force Member. Members of the reconstituted Committee should be Assistants or Under-Secretaries of their respective Departments.

b. The Committee of Secretaries ("Committee of Three") will take into account the new relationships established by the provisions of the National Security Act and will determine the composition of this Committee.

c. The terms of reference of the State-Army-Navy-Air Force Coordinating Committee should be that as set forth in Appendix "B" and should be approved by the Secretaries of State, Defense, Army, Navy and Air Force.

COPY FOR SWNCC DAY FILE

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Establishment of Commercial and Foreign Trade Banking Facilities in Japan (SWNCC 226/8)

The Committee approved the proposed cable, after revision, for dispatch by the JCS to SCAP authorizing the establishment of Commercial and Foreign Trade Banking facilities in Japan subject to certain limitations established by SCAP. The State and Army Departments to issue the press release simultaneously after receipt of advice as to the proper time of release from SCAP.

Policy with Respect to Definition of Japanese Occupation Costs and the Priority to be Accorded their Repayment (SWNCC 236/49)

The Committee approved the proposed US position with respect to:

- a. Definition of Japanese occupation costs;
- b. Priority to be assigned to the repayment of Japanese Occupation costs from Japanese assets to be defined therein as available for that purpose.

The report be transmitted to War, Navy, Justice, Treasury, Departments and SCAP for information.

The Conclusions be forwarded to the Department of State for information and be furnished the US Member of the FEC for guidance.

Disposition of Property of Political, Ultra-Nationalistic and Secret Patriotic Societies in Japan (SWNCC 377)

The Committee approved the Conclusions that:

"The recommendation of the SCAP regarding the disposition of the property of political, ultra-nationalistic, terroristic and secret patriotic societies which have been dissolved by him, should be approved."

SCAP to be advised that "as sole executive authority for the Allied Powers in Japan" he already has the authority to dispose of this property in accordance with relevant directives.

Strategic and National Interest in Liberia and its Relationship to Continued Assistance to that Country (SWNCC 374)

The Committee approved the proposed assistance outlined regarding the strategic, political and economic interests of the US in Liberia. The Army and Air Force declared that approval of this paper did not constitute a commitment that additional funds would be made available at a future date for continuation of this project.

SECRET

SECRET

The Conclusions of the paper to be transmitted to the State, War and Navy Departments and the JCS for information, and where appropriate, for implementation.

Establishment of a Mark Conversion Factor Applicable to Remittances to Germany (SWNCC 267/7)

The Committee approved the Conclusions that:

a. It is considered that the advantage of applying the thirty cent conversion factor to remittances as well as to other types of transactions involving German payees offsets the disadvantage of the disparity between the remittance rate and military conversion rate.

b. Accordingly, the decision of SWNCC 267/6, that the thirty cent conversion factor should not be applied to remittances, should be reversed, and OMGUS should be authorized to seek quadripartite approval to use of this rate, or at the ten cent rate as presently authorized by SWNCC 267/6, if it will be of assistance in implementing a remittance program. If other than 10¢ or 30¢ needed, OMGUS should advise.

c. OMGUS' views should be ascertained as to whether steps should be taken to assure that all RM's purchased by foreign business firms and businessmen operating in Germany to pay RM operating expenses should be acquired at the thirty cent rate since the goods and services purchased therewith can be considered as "invisible" German exports.

The JCS would dispatch the draft cable to OMGUS.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY,
Secretary

Copies to:-
2 - ACNO
2 - AC/AS-5
1 - CAD
1 - P&O

SECRET

SECRET

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5779
24 October 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: United States Aviation Policy vis-a-vis
Czechoslovakia and Finland.

References: a. SWN-5518 (30 June 1947)
b. SM-8947 (17 Sept 1947)

As pointed out by the Department of State in reference a, no active negotiations for formal bilateral air transport agreements with Poland, Finland, Yugoslavia, Rumania or Hungary have been initiated. No approaches have been made or relationships established in Poland, Yugoslavia, Rumania or Hungary which in the light of the Joint Chiefs of Staff memorandum of September 17 should be halted or terminated. However, in Finland and in Czechoslovakia, an interim operating arrangement and a standard type bilateral air transport agreement on a governmental basis have, respectively, been already established. In view of the Joint Chiefs of Staff memorandum of September 17, a review of our civil aviation relationships with these two countries appears desirable.

FINLAND

With the expectation of concluding a formal bilateral air transport agreement with the United States after the ratification of the Finnish Peace Treaty, the Finnish Government in March of this year granted on a unilateral basis to the United States certificated civil air carrier, American Overseas Airlines, temporary rights to pick up and discharge international traffic in passengers, cargo and mail at Helsinki. This grant to the American carrier was shortly thereafter formalized on a governmental basis by an exchange of notes between our Legation and the Government of Finland. In a later note dated July 19, 1947 the Finnish Government confirmed its previous extension of rights and stated that the United States carrier could continue to operate during the interim period until the Finnish Peace Treaty came into effect and "for a further period of six months after that date during which negotiations are to take place with a view to reaching a permanent settlement of air transportation relations between our two countries."

SECRET

COPY FOR SWNCC DAY FILE

SECRET

The Department of State desires to draw attention to several considerations which it believes should be taken into account in the review of our present civil air relations with Finland:

1. While Finland is unquestionably within the Soviet Zone of influence, it is not under the domination or control of the Soviet Union. It is clear that Finland has not been Sovietized to the same alarming extent as the Balkan satellites.

2. The wisdom of voluntarily withdrawing our gratuitous foothold in Finland, which resulted in at least a partial deflexion of the Iron Curtain with respect to aviation, and relinquishing a line of communications established and in operation, appears questionable. While it is recognized that our interim operating rights in Finland represent a comparatively small puncture of the Curtain, it is nevertheless emphasized that it is a penetration of encouraging significance and is, moreover, the only penetration yet achieved in any part of the Curtain. The voluntary relinquishment of this right would be interpreted in Finland as having important political implications with respect to Finland itself and would probably be a major source of discouragement to those elements in Finland most favorable to the interests of the United States.

3. The value of the interim relationship established with Finland has already proved commercially advantageous. American Overseas Airlines have informed the Department of State that the progressive increase in its traffic to Finland from month to month since inauguration of the operation has been substantial and that traffic statistics so far compiled have clearly evidenced the profitableness of the service to the American carrier.

4. Moreover, it is pointed out that unless actual negotiations with Finland are undertaken prior to the expiration of the interim six months' period following the recent coming into force of the Finnish Peace Treaty, the United States may lose the advantage of its hard-won operating rights, a valuable stepping stone to the consummation of an air transport agreement.

SECRET

5. The Finnish Aviation Company is Finnish-owned and operated. There is no question in Finland of joint Finnish-Soviet ownership and management of the Finnish Aviation Company. This sharply differentiates the situation which would result from a negotiation of a bilateral treaty with Finland, from a situation which would result in the case of bilateral agreements with countries where the Soviet Union controls the local aviation lines.

The Department of State strongly recommends, on the basis of the foregoing considerations, that the Joint Chiefs of Staff reconsider the conclusions contained in their memorandum of September 17, 1947 and approve the continuance of the exercise of our interim operating rights in Finland and the execution of a formal air agreement prior to the expiration of the interim period.

CZECHOSLOVAKIA

The Department of State assumes that the omission of mention of Czechoslovakia in the Joint Chiefs of Staff memorandum of September 17, 1947 was intentional, and was based upon the belief, which is shared by the Department of State, that such country, although to some extent under Soviet influence, is not dominated or controlled to such degree that it has become a serious risk to our national security. On the basis of the rights set forth in the air transport agreement concluded with Czechoslovakia nearly two years ago, Pan American Airways is operating regular air service to and through Czechoslovakia. While Czechoslovakia is authorized under the terms of the agreement to operate an air service to New York, there is no present indication that it will be in a position to activate this service for many months to come. The Department of State assumes that the same objections to the disruption of the relationship already begun in Finland apply with equal if not greater weight in the case of Czechoslovakia.

For the State-Army-Navy-Air Force Coordinating Committee:

Copies to:

- 1 - State Mbr
- 1 - Army Mbr
- 1 - Navy Mbr
- 1 - Air Force Mbr
- 1 - P&O
- 2 - Op-35
- 2 - AC/AS-5
- 1 - CAD

H. W. MOSELEY,
Secretary

- 3 -

SECRET

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5777
23 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Reference: SWN-4892 (13 November 1946)

Forwarded herewith is a copy of the Fifth Decision Amending SWNCC 206/29.

Copy No. 50 of SWNCC 206/29 was forwarded to the Secretary of State as the enclosure to the above reference.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure:

Copy No. 50, Fifth Decision
Amending SWNCC 206/29

Copies to:-

- 1 - State Mbr
- 1 - Army Mbr
- 1 - Navy Mbr
- 1 - Air Force Mbr
- 1 - P&O
- 1 - CAD
- 1 - JCS
- 2 - ACNO
- 2 - AC/AS-5

COPY FOR SWNCC DAY FILE

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5778
23 October 1947

MEMORANDUM FOR THE STATE MEMBER
NAVY MEMBER
AIR FORCE MEMBER

SANACC 137/12 dated 23 October 1947 is circulated to the Committee in connection with their consideration of SWNCC 137/11.

If you approve SWNCC 137/11 as amended by SANACC 137/12, it is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SANACC.

This memorandum supersedes SWN-5698 dated 16 September 1947.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

Copies to:

- 1 - Army Member
- 1 - P&O
- 2 - ACNO Op-35
- 2 - AC/AS-5

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5776
23 October 1947

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Reference: SWN-4893 (13 November 1947)

Forwarded herewith is a copy of the Fifth Decision Amending SWNCC 206/29.

Copy No. 51 of SWNCC 206/29 was forwarded to the Secretary of the Navy as the enclosure to the above reference.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN
Chairman

Enclosure:
Copy No. 51, Fifth Decision
Amending SWNCC 206/29

Copies to:-
1 - State Mbr
1 - Army Mbr
1 - Navy Mbr
1 - Air Force Mbr
1 - P&O
1 - CAD
1 - JCS
2 - ACNO
2 - AC/AS-5

COPY FOR SWNCC DAY FILE

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5775
23 October 1947

MEMORANDUM FOR THE SECRETARY OF THE ARMY:

Reference: SWN-4894 (13 November 1946)

Forwarded herewith is a copy of the Fifth Decision Amending SWNCC 206/29.

Copy No. 52 of SWNCC 206/29 was forwarded to the Secretary of War as the enclosure to the above reference.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure:

Copy No. 52, Fifth Decision
Amending SWNCC 206/29

Copies to:-

- 1 - State Mbr
- 1 - Army Mbr
- 1 - Navy Mbr
- 1 - Air Force Mbr
- 1 - P&O
- 1 - CAD
- 1 - JCS
- 2 - ACNO
- 2 - AC/AS-5

COPY FOR SWNCC DAY FILE

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5774
23 October 1947

MEMORANDUM FOR THE CHAIRMAN, SUBCOMMITTEE FOR MILITARY
INFORMATION CONTROL:

Reference: SWN-4895 (13 November 1946)

Forwarded herewith is a copy of the Fifth Decision Amending
SWNCC 206/29.

Copy No. 53 of SWNCC 206/29 was forwarded to the Chairman,
Subcommittee for Military Information Control, as the enclosure
to the above reference.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY,
Secretary

Enclosure:
Copy No. 53, Fifth Decision
Amending SWNCC 206/29

Copies to:-
1 - State Mbr
1 - Army Mbr
1 - Navy Mbr
1 - Air Force Mbr
1 - P&O
1 - CAD
2 - ACNO
2 - AC/AS-5

COPY FOR SWNCC DAY FILE

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5773
23 October 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Reference: SM-8499 (30 June 1947)

By informal action on 2 October 1947 the State-Army-Navy-Air Force Coordinating Committee approved the recommendations of the Joint Chiefs of Staff contained in the above reference.

SWNCC 206/29 has been amended accordingly (Fifth Decision Amending SWNCC 206/29).

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY,
Secretary

Copies to:-

- 1 - State Mbr
- 1 - Army Mbr
- 1 - Navy Mbr
- 1 - Air Force Mbr
- 1 - P&O
- 1 - CAD
- 2 - ACNO
- 2 - AC/AS-5

COPY FOR SWNCC DAY FILE

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.SANA-5772
23 October 1947MEMORANDUM FOR THE ARMY MEMBER
NAVY MEMBER
AIR FORCE MEMBER

The Department of State has requested that SWNCC 63/1 dated 31 March 1947 be downgraded from Restricted to Unclassified.

It is requested that you indicate your comment or concurrence hereon with regard to the proposed downgrading and return to the Secretariat, SANACC.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

Copies to:-
1 - State Mbr
2 - ACNO
1 - P&O
2 - AC/AS-5

COPY FOR SWNCC DAY FILE

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5771
21 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: SWNCC 38/46

Forwarded herewith for appropriate action by the Department of State is a copy of SWNCC 38/46 as approved by the State Army-Navy-Air Force Coordinating Committee on 21 October 1947.

It is requested that the SANACC Secretariat be furnished information copies of any implementing action taken in this matter.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure:
Copy No. 30, SWNCC 38/46

Copies to:
1 - State Mbr
1 - Army Mbr
1 - Navy Mbr
1 - Air Force Mbr
1 - JCS
1 - P&O
1 - CAD
2 - ACNO
2 - AC/AS-5

COPY FOR SWNCC DAY FILE

SECRET**STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE**
Washington, D. C.*471 c
Bombs, Atomic*SANA-5770
21 October 1947MEMORANDUM FOR The Executive Secretary, Military Liaison
Committee, Atomic Energy Commission**Subject:** Release of Atomic Bomb Test Information to
Foreign Nationals

1. The following correspondence has been forwarded to your office by the State-Army-Navy-Air Force Coordinating Committee (SANACC formerly SWNCC);

a. Memo dated 6 January 1947 (SWN-5024), Subject: Release of Atomic Bomb Test Motion Pictures to British Admiralty Delegation.

b. Memo dated 6 January 1947 (SWN-5023), Subject: Canadian Request for Publications Regarding Atomic Bomb Test.

c. Memo dated 3 March 1947 (SWN-5193), Subject: Release of Atomic Bomb Test Information to Foreign Nationals.

d. Memo dated 3 March 1947 (SWN-5192), Subject: Release of Atomic Bomb Test Information to Foreign Nationals.

2. Inasmuch as the above requests originated in the Joint Chiefs of Staff, and the Secretary thereof has requested information regarding these requests, information is requested as to whether or not any further information has been made available to you by the Atomic Energy Commission since their memorandum dated 17 March 1947 which was forwarded to SWNCC by your memorandum dated 2 April 1947.

For the State-Army-Navy-Air Force Coordinating Committee:

*SWNCC Day file*H. W. MOSELEY,
Secretary**SECRET**

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.SANA-5769
20 October 1947MEMORANDUM FOR THE ARMY MEMBER
NAVY MEMBER
AIR FORCE MEMBER

SANACC 382/3 dated 13 October 1947 is circulated to the Committee in connection with their consideration of SWNCC 382, 382/1 and 382/2.

If you concur in the recommendations contained therein it is requested that you indicate that concurrence hereon and return to the SANACC Secretariat.

If you approve these recommendations, the SANACC Secretariat will issue an appropriate directive to the Rearmament Subcommittee; remove SWNCC 382, 382/1 and 382/2 from the SANACC agenda; and, appoint an ad hoc Committee.

It is therefore requested that if you approve you nominate hereon the name of the individual or individuals from your department to serve on this ad hoc Committee.

H. W. MOSELEY,
Secretary

I _____ approve SANACC 382/3.

I nominate _____ to serve on this proposed ad hoc Committee.

DATE: _____

Copies to:-

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- 1 - P&O
- 2 - ACNO
- 2 - AC/AS-5

COPY FOR SWNCC DAY FILE

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5768
20 October 1947

MEMORANDUM FOR THE STATE MEMBER
NAVY MEMBER
AIR FORCE MEMBER

SANACC 304/8 dated 20 October 1947 is circulated to the Committee in connection with their consideration of SWNCC 304/6.

If you approve SWNCC 304/6 in light of the comments of the Army Member contained in SANACC 304/8, it is requested that you indicate your comment or concurrence hereon and return to the Secretariat, SANACC.

This memorandum supersedes SWN-5726 dated 1 October 1947.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

Copies to:
Army Member - 1
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STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5767
20 October 1947

MEMORANDUM FOR THE STATE MEMBER
NAVY MEMBER
AIR FORCE MEMBER

SANACC 252/10 dated 20 October 1947 is circulated to the Committee in connection with their consideration of SWNCC 252/9.

It is requested that you indicate your comment or concurrence hereon on SWNCC 252/9 as amended by SANACC 252/10 and return to the Secretariat, SANACC.

In view of the urgency attached to this matter by the Security Advisory Board, it is further requested that your comment or concurrence be expedited.

This memorandum supersedes SWN-5695 of 19 September 1947.

H. W. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

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COPY NO. 40

TOP SECRET

SANA-5766

20 October 1947

TOP SECRET

TOP SECRETCOPY NO. 40SANA-576620 October 1947STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

MEMORANDUM FOR: Dr. Hugh Borton, Department of State,
Steering Member (S-442)

Mr. Dean Rusk, Department of State (S-2941)

Brig. General Cortlandt VanR. Schuyler,
Department of the Army (A-5032)

Colonel C. B. Westover, Department of the Army,
(A-74974) (also represents Air Force Dept.)
(A-73265)

Rear Admiral E. T. Wooldridge, Department of
the Navy (N-3917)

Subject: Additional directive to and change in
composition of an ad hoc Committee.

1. At the request of the Acting Secretary of State, the
above-named ad hoc Committee, designated to study and report
on SWNCC 59/9, will:

a. Consider the problem of what United States policy
should be toward the ultimate disposition of the Ryukyu
Islands south of Latitude 29° North;

b. prepare a thorough analysis of the several forms
which United States control over the southern Ryukyus
might take; and

c. recommend a formula which would meet United States
military needs and involve minimum disadvantages to this
government.

2. In this connection the Committee is requested to
include in its report whether:

a. the islands can attain a balanced economy and

b. if they cannot, what the continuing cost to the
United States for civil administration, both in funds and
personnel, is likely to be.

H. W. MOSELEY,
Secretary

TOP SECRET

TOP SECRET**TOP SECRET**COPY NO. 4021 October 1947STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEECORRIGENDUMTOSANA-5766 DATED 20 OCTOBER 1947ADDITIONAL DIRECTIVE TO AND CHANGE IN
COMPOSITION OF AN AD HOC COMMITTEENote by the Secretary

Holders of SANA-5766 dated 20 October 1947 are requested
 to make the following change therein:

Paragraph 1 a, third line, change to read "29° North"
 instead of "20° North".

H. W. MOSELEY,
 Secretary

TOP SECRET**TOP SECRET**

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.SANA-5765
20 October 1947MEMORANDUM FOR THE STATE MEMBER
ARMY MEMBER
NAVY MEMBER
AIR FORCE MEMBER

SANACC 381/1 dated 16 October 1947, a revision of SWNCC 381 by a working party of the Subcommittee for the Far East, is circulated for consideration of the Committee as a matter of PRIORITY.

It is requested that you indicate your tentative approval or comment hereon and return to the Secretariat, SANACC.

H. W. MOSELEY,
Secretary

TENTATIVELY APPROVED: _____

DATE: _____

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S E C R E T

THE STATE-ARMY-NAVY AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

SANA-57^{UH}
20 October 1947

MEMORANDUM TO THE STATE MEMBER
NAVY MEMBER
AIR FORCE MEMBER

Reference: SANA 5731

A statement by the Army Member, SANACC, is circulated to the Committee in connection with their consideration of the above reference.

H. W. MOSELEY,
Secretary

Enclosure

DISTRIBUTION:

- 1 - Army Member
- 1 - P & O
- 2 - ACNO OP-35
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S E C R E T

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THIS DOCUMENT IS DECLASSIFIED
WHEN ATTACHMENT IS REMOVED

S E C R E TE N C L O S U R ESTATEMENT BY THE ARMY MEMBER

I agree with the urgency of the problem as posed by the Navy Member in SANA-5731. However, I do not agree that a new ad hoc committee should be appointed to study this problem.

At the present time there is in existence an interdepartmental committee to study the "exportation of unclassified technology" composed of representatives of the State, Army, Navy, Justice and Commerce Departments. This committee has given consideration to the problem, posed by the Navy Member in SANA-5731, as part of the overall problem assigned to it by its terms of reference. Because this committee has already given consideration to this problem, has much background information on the subject, and therefore should be more competent to present a coordinated view in relation to the overall picture, I feel that the Interdepartmental Unclassified Technological Information Committee is the appropriate committee to consider this problem.

I understand that the primary reason for activating the proposed ad hoc committee at this time is to take advantage of Lieutenant General Walter B. Smith's presence in Washington in order to obtain his reaction and views on the subject. I agree with this point of view, but believe there is no reason why representatives of the other interested governmental agencies, namely, Justice and Interior, should not be included in such a discussion.

Accordingly, I recommend that the problem as posed by the Navy Member of SANACC in SANA-5731 be referred to the Interdepartmental Unclassified Technological Information Committee for urgent consideration.

S E C R E T

CONFIDENTIALSTATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.SANA-5763
17 October 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF

Subject: German Assets in the Free Territory
of Trieste

The following received from the Assistant Secretary of State for Occupied Areas is forwarded for appropriate action by the Joint Chiefs of Staff:

"The Department of State desires that the US Chiefs of Staff be asked to secure British agreement that the Combined Chiefs of Staff instruct the Theatre Commander for the British-United States Zone, Free Territory of Trieste, in substance, as follows:

With respect to German assets of whatsoever nature in the British-United States Zone, Free Territory of Trieste, the military authorities should at once effect the following, some of which have already been commenced:

1. Take appropriate measures to ascertain what German assets in the Zone are not presently under administration;
2. Take all necessary measures to effect the prompt sale or liquidation of all assets in the Zone belonging directly or indirectly to (a) German individuals in Germany or corporations or other organizations organized under the laws of Germany; (b) the German state and German municipalities and state, federal, municipal, or other governmental authorities; (c) German Nazi organizations; and (d) German individuals already repatriated or to be repatriated to Germany. Exceptions to these categories should be made in the case of (a) assets of individuals deprived of life or substantially deprived of liberty pursuant to any law, decree, or regulation discriminating against

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political, racial, or religious groups; (b) assets belonging to religious bodies or private charitable institutions and used exclusively for religious or charitable purposes; (c) assets of a corporation or any other organization organized under the laws of Germany to the extent that they are not beneficially German-owned; (d) assets released under an intercustodial agreement with another government; and (e) assets coming within the jurisdiction of the Zone as a result of resumption of trade with Germany. The term 'Germany' shall be defined as the Germany within the boundaries of that country as of December 31, 1937. Action with respect to German-owned trademarks and patents shall be held in abeyance;

3. Dispose of German assets only to non-German nationals, with maximum safeguards to insure against their eventual return to German ownership or control, and with a view to favoring freedom of trade;

4. Credit the proceeds of liquidation of the assets to a special account in the name of the Governments of the United Kingdom of Great Britain and Northern Ireland, the United States of America, and the Republic of France.

Since France is one of the disposing powers but not a member of the Combined Chiefs of Staff, the passive concurrence of the French Government is being sought in the note of which a copy is attached."

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY
Secretary

Enclosure

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CONFIDENTIALE N C L O S U R E

The Secretary of State presents his compliments to His Excellency the Ambassador of France and has the honor to refer to the Memorandum of understanding signed on August 14, 1947 by the representatives of France, the United Kingdom of Great Britain and Northern Ireland, and the United States of America on the one hand, and the Government of Italy on the other hand.

Paragraph 20 of Annex X of the Treaty of Peace with Italy applies to the Free Territory of Trieste Article 77 of the Treaty, with reference to paragraph 5 of which the aforesaid understanding was reached. In the opinion of this Government, the liquidation of German assets in the British-United States Zone, Free Territory of Trieste, should be undertaken forthwith by the Zone authorities.

The Department has, therefore, requested the Combined Chiefs of Staff to direct the authorities of the British-United States Zone to complete a census of all German assets within their jurisdiction; to liquidate such assets in accordance with the principles and objectives of the memorandum of understanding under reference; and to place the proceeds of the liquidation to the trusteeship account of the Governments of the three disposing Powers.

Department of State,
Washington

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THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5762
16 October 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF

Subject: SWNCC 226/6

References: a. SWNCC 226/7
b. SWNCC 226/8
c. SWNCC 226/8 (Revised)

Enclosed herewith is a copy of SWNCC 226/6 as approved by the State-Army-Navy-Air Force Coordinating Committee at the 60th SWNCC Meeting on 3 October 1947.

It is requested that the Joint Chiefs of Staff transmit the cable at Appendix "G" to CINCFE with instructions to issue the press release quoted therein after advising the Joint Chiefs of Staff in order that it may also be simultaneously released in Washington by the interested Departments.

It is further requested that the SANACC Secretariat be advised of SCAP's proposed time of release so that the release in Washington can be coordinated with the interested Departments.

Copies of this paper have also been furnished the Departments of State, Army, Navy and Air Force for information.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY
Secretary

Enclosure;
Copy No. 52,
SWNCC 226/6

Copies to:
State Member
Army Member
Navy Member
Air Force Member
P&O
Op-35 (2)
AC/AS-5 (2)
CAD

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E.O. 11652, Sec 3(E) and 5(D) or (E) NND# 740132



STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5300
29 October 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: SINCC 226/9

Forwarded herewith is a copy of SINCC 226/9 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st meeting on 23 October 1947.

It is requested that the cable in Appendix "A" of the enclosure be transmitted to CINCPAC for his guidance and implementation.

The Department of State has been requested to issue the press release in Appendix "B" after it has been transmitted to the US Member, FEC, for the information of the Governments represented on the Commission.

For the State-Army-Navy-Air Force Coordinating Committee:

Harold W. Moseley
Secretary

Enc.- Cy. No. 56 of SINCC 226/9

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STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5799
29 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: SWNCC 226/9

Forwarded herewith is a copy of SWNCC 226/9 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st meeting on 23 October 1947.

It is requested that the Department of State transmit a copy to the US Member, Far Eastern Commission, for the information of the Governments represented on the Commission, in advance, then issue the press release contained in Appendix "B" of the enclosure.

The JCS has been requested to transmit to CINCFE the cable in Appendix "A" of the enclosure for his guidance and implementation.

It is also requested that the Department of State furnish the Secretariat, SANACC, copies of any implementing action taken in this matter.

For the State-Army-Navy-Air Force Coordinating Committee:

Charles E. Saltzman
Chairman

Enc.-- Cy. No. 57 of SWNCC 226/9

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STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5793
23 October 1947

MEMORANDUM FOR THE SECRETARY OF THE AIR FORCE:

Subject: SWNCC 368/1

Forwarded herewith for appropriate implementation by the Department of the Air Force is a copy of SWNCC 368/1 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st meeting on 23 October 1947.

Copies of this paper have also been furnished the Departments of State, Army and Navy for appropriate implementation.

For the State-Army-Navy-Air Force Coordinating Committee:

Charles E. Saltzman
Chairman

Enc.- Cy. No. 53 of SWNCC 368/1

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STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5797
28 October 1947

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: SWNCC 368/1

Forwarded herewith for appropriate implementation by the Department of the Navy is a copy of SWNCC 368/1 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st meeting on 23 October 1947.

Copies of this paper have also been furnished the Departments of State, Army and Air Force for appropriate implementation.

For the State-Army-Navy-Air Force Coordinating Committee:

Charles E. Seltzman
Chairman

Enc.- Cy. No. 52 of SWNCC 368/1

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- 1- Army Member
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- 2- AC/AS-5
- 1- CAD

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STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5796
28 October 1947

MEMORANDUM FOR THE SECRETARY OF THE ARMY:

Subject: SWNCC 368/1

Forwarded herewith for appropriate implementation by the Department of the Army is a copy of SWNCC 368/1 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st meeting on 23 October 1947.

Copies of this paper have also been furnished the Departments of State, Navy and Air Force for appropriate implementation.

For the State-Army-Navy-Air Force Coordinating Committee:

Charles E. Saltzman
Chairman

Enc.- Cy. No. 51 of SWNCC 368/1

DISTRIBUTION:

- 1- State Member
- 1- Army Member
- 1- Navy Member
- 1- Air Force Member
- 1- P&O
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- 2- AC/AS-5
- 1- CAD

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STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5795
28 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: SWNCC 368/1

Forwarded herewith for appropriate implementation by the Department of State is a copy of SWNCC 368/1 as approved by the State-Army-Navy-Air Force Coordinating Committee at its 61st meeting on 23 October 1947.

Copies of this paper have also been furnished the Departments of Army, Navy and Air Force for appropriate implementation.

For the State-Army-Navy-Air Force Coordinating Committee:

Charles E. Saltzman
Chairman

Enc.- Cy. No. 50 of SWNCC 368/1

DISTRIBUTION:

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THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

SANA-5761
16 October, 1947

MEMORANDUM FOR THE SECRETARY OF STATE:
(Attention: Mr. Dowling, S. E.)

Subject: Representation and Protection Abroad
of Interests of Citizens of British-
U. S. Zone of Free Territory of
Trieste during AMG Period.

Reference: SWN-5723

The attached memorandum and its enclosure from the Commander, British/U.S. Zone, Free Territory of Trieste, to the Joint Chiefs of Staff, is forwarded to the Department of State for information in connection with the request contained in the above reference.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. M SELEY
Secretary

Enclosure

COPIES TO:

1 - State Member, SANACC
1 - Army Member, SANACC
1 - Navy Member, SANACC
1 - Air Force, SANACC

1 - JCS
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Subject: Representation and protection
abroad of interests of citizens
of British/U.S. Zone of Free
Territory of TRIESTE during
Military Government period.

Headquarters,
British and United States
Forces,
Free Territory of TRIESTE.

29 Sep 47.

No. 7305/SEC

To:-The Secretaries
The Combined Chiefs of Staff
1901 Constitution Ave.,
WASHINGTON, D.C.

1. Reference is made to my signal TAF 25 of 28 Sep 47 on the above subject.
2. Attached is a memorandum setting forth in greater detail my conception of the problem and my tentative suggestions as to its solution.
3. The matter being of a technical nature, regarding which the practice of the British and United States Governments may be subject to changes and variation, it will no doubt be necessary for the final details of whatever procedure is decided upon to be worked out in consultation between the Foreign Office and State Department.
4. I should be grateful for your very early guidance on the subject.

T. S. AIREY,
Major General,
Commander British/U.S. Zone,
Free Territory of TRIESTE.

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CONFIDENTIALE N C L O S U R EMEMORANDUM BY COMMANDER OF
BRITISH/UNITED STATES ZONE
OF FREE TERRITORY OF TRIESTEREPRESENTATION AND PROTECTION ABROAD OF
INTERESTS OF CITIZENS OF THE BRITISH/U.S.
ZONE OF THE FREE TERRITORY OF TRIESTE
DURING MILITARY GOVERNMENT PERIODI. NATURE AND SCOPE OF THE PROBLEM.

1. The problem arises from the fact that, by reason of the termination on the ratification of the Peace Treaty over the area constituting the Free Territory of Trieste, (Article 21, paragraph 2 of the Treaty and Article 6, paragraph 1 of the Permanent Statute), Italian citizens who were domiciled on the 10th June 1940 in that area, and their children born after that date, become original citizens of the Free Territory and lose their Italian nationality. The right of option to reacquire Italian citizenship is left for eventual settlement when the Constitution is brought into force and has therefore no bearing upon the present situation.

2. The number of cases where some consular or other authority outside the Free Territory will be called upon to deal with problems arising out of this situation are likely to be very few, but an important question of principle is involved and it is necessary to make some provision, however elastic, for dealing with this matter during the Military Government period prior to the assumption of office by the Governor. The Allied Military Government authorities must accept the consequences which follow from the entry into force of the Treaty and are precluded from adopting for reasons of convenience any attitude which would be inconsistent with the terms of the Treaty or which might be capable of being interpreted as ignoring its effects.

3. As in other instances, where external questions have come under consideration the fact that during the Military Government period the territory will be administered on a bi-zonal basis complicates the issue and acts as a limiting factor in the preparation of any plan to overcome the difficulties arising from the transitional period pending the assumption of office by the Governor.

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CONFIDENTIALII. CONDITIONS TO BE FULFILLED BY ANY PLAN FOR THE SOLUTION OF THE PROBLEM.

4. (a) It must take into account the abnormal situation arising from the bi-zonal division of the Free Territory. It follows, therefore, that while the Allied Military Government authorities may have to concern themselves with problems affecting original citizens of the Free Territory who were domiciled in the British/U.S. Zone on the 10th June 1940, they may be justified in disclaiming responsibility for citizens who derive their status from domicile in the Yugoslav Military Zone. The protection of Free Territory citizens originating from the Yugoslav zone of administration should be regarded as a Yugoslav responsibility.

(b) The plan must impose the minimum amount of work on the consular and other officers designated to handle it. This can be achieved by instructing them to refer back cases where Free Territory citizens from the British/U.S. Zone or their interests are involved, to AMG British/U.S. Zone, Trieste Free Territory, for decision.

(c) Arrangements made should comply with the general rule that they must not commit the Governor or affect his discretion beyond what is absolutely necessary. In particular, it is essential that the eventual selection of a country to represent the Free Territory's interests abroad on a long term basis should be kept fluid. It would, from this point of view, be undesirable as well as impracticable to suggest that some otherwise suitable country, such as Switzerland, undertake the task at this stage.

III. RESPONSIBILITY FOR REPRESENTATION AND PROTECTION.

5. It follows logically from the foregoing observations that this responsibility during the Military Government period will have to be assumed by the British and American Governments. The following allocation on a continental basis is tentatively suggested:-

(a) EUROPE Responsibility of U.S. Government through U.S. Consuls

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- (b) AFRICA Responsibility of H.M. Government through consular officers and colonial administrators
- (c) ASIA and as (a)
AUSTRALASIA
- (d) NORTH, CENTRAL as (b)
and SOUTH AMERICA

NOTE:- In the case of British Dominions the responsibility would presumably devolve upon the British High Commissioner, as we cannot bind the Dominions to any arrangements without their consent.

6. As regards citizens of the Free Territory deriving their origin from domicile in the Yugoslav Zone, the British and American authorities would have to inform them that the protection of their interests is a Yugoslav responsibility.

IV. OUTLINE PLAN.

7. For convenience, the proposed procedure for the treatment outside the British/U.S. Zone of citizens of the Free Territory who normally reside in the Zone is set forth below in the form of a draft instruction, such as might be sent by the Foreign Office and State Department to British and United States consular officers concerned:-

"(a) On 15 September, 1947 the treaty of peace with Italy came into force on the deposit of the articles of ratification by the Union of Soviet Socialist Republics, the United Kingdom of Great Britain and Northern Island, the United States of America and by France. Under Article 21 of the Treaty, Italian sovereignty over the area constituting the Free Territory of Trieste was terminated. Owing to the fact that the Security Council have not so far appointed a Governor of the Free Territory, the administration of the Territory is being continued by the British, United States and Yugoslav military commands within their respective zones. In practice, the British and U. S. Zones are being administered as one unit, the Zone Commander -- Major General T. S. Airey, C.B., C.B.E. -- being in effect the interim Governor, in his capacity as Zone Commander of the British-U.S. Zone.

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(b) By Article 6, paragraph 1, of Annex 6 of the Treaty -- Permanent Statute of the Free Territory of Trieste, Italian citizens who were domiciled, on the 10th June 1940, in the area comprised within the boundaries of the Free Territory and their children born after that date shall become original citizens of the Free Territory and by so becoming shall lose their Italian citizenship.

(c) It follows from these provisions that a category of persons who were formerly Italian citizens has been brought into being by the coming into force of the Treaty and that provision for the protection of their interests abroad during the interim period will have to be made.

(d) It has been decided that this responsibility shall be shared between the British and United States Governments only in respect of persons who derive their original citizenship from the fact that they were domiciled, on the 10th June 1940, in that part of the Free Territory which is under British and U.S. military administration. This area comprises the communes of TRIESTE, DUINO AURISINA, MUGGIA, SAN DORLIGO DELLA VALLE, MONRUPINO and SGONICO. Persons who derive their citizenship from being domiciled in that part of the territory which is under Yugoslav administration shall be regarded as a Yugoslav commitment, for which the British and U.S. Governments cannot accept responsibility.

(e) It has been decided that the division of responsibility between the British and U.S. Governments shall be made on the following geographical basis:

- (i) EUROPE Responsibility of U.S. Government through U.S. Consuls
- (ii) AFRICA Responsibility of H.M. Government through British Consuls and colonial administrators
- (iii) ASIA and as (i)
AUSTRALASIA
- (iv) NORTH, CENTRAL as (ii)
and SOUTH AMERICA

(f) In view of the exceptional and unprecedented situation arising from the coming into existence of the Free Territory

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before the Governor has assumed office, it is not proposed that you should afford assistance and protection to persons claiming or proving to be Free Territory citizens within the limitations mentioned above to the same extent as you would to British/U.S. protected persons. All cases where persons claim or are proved to be original citizens of the Free Territory by reason of their pre-Free Territory Italian citizenship and their domicile in the British - U.S. Zone on the 10th June, 1940, should be reported with full particulars to:

The Senior Civil Affairs Officer,
Allied Military Government
(British - U. S. Zone),
TRIESTE,

who will deal with each case on its merits and issue to you the necessary instructions. No expenditure should be incurred on account of Free Territory citizens except on the instructions of AMG British - U.S. Zone.

(g) In cases of such persons requiring facilities for travel, you should not affix British/U.S. visas to their Italian passports, as this would be tantamount to ignoring the effect of the Treaty on their status. After reference to and approval by the Senior Civil Affairs Officer such persons may, however, be allowed to make affidavits before you according to the form annexed hereto. Visas for British/U.S. territory or areas under British/U.S. Military Government should not, however, be granted without prior reference to the competent authority in the territory or area concerned. AMG British - U.S. Zone FTT will not readily authorize the acceptance of such affidavits in the case of persons who manifest no intention of returning to the zone in a reasonable time.

(h) Any notarial or similar acts performed by you with the approval or on the instructions of the Senior Civil Affairs Officer should be signed by you "for and on behalf of Allied Military Government, British - United States Zone, Free Territory of Trieste."

(i) It is desirable that you should at your discretion and insofar as local conditions permit, encourage persons or

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concerns bona fide engaged in the promotion of the economic interests of the Free Territory and especially of the use of the port of Trieste."

8. In the case of Free Territory citizens who wish to leave the British/U.S. Zone to visit countries for which a passport is normally required, it is proposed that an AMG Order should be published making the AMG affidavit referred to in para 7 (g) above the legal authority to leave and re-enter the Zone. An AMG Passport Office for the swearing of Affidavits and the checking of the credentials of applicants could be opened at Trieste.

9. Before any of the foregoing proposals could be brought into force, it would of course be necessary for arrangements to be made by the British and United States Governments through diplomatic channels for all friendly Governments to recognize the AMG Affidavits of Free Territory citizens as a legal travel document and to undertake to instruct their consular representatives accordingly.

CONFIDENTIAL

CONFIDENTIAL

ANNEXURE TO
MEMORANDUM

ALLIED MILITARY GOVERNMENT
BRITISH -- UNITED STATES ZONE
FREE TERRITORY OF TRIESTE

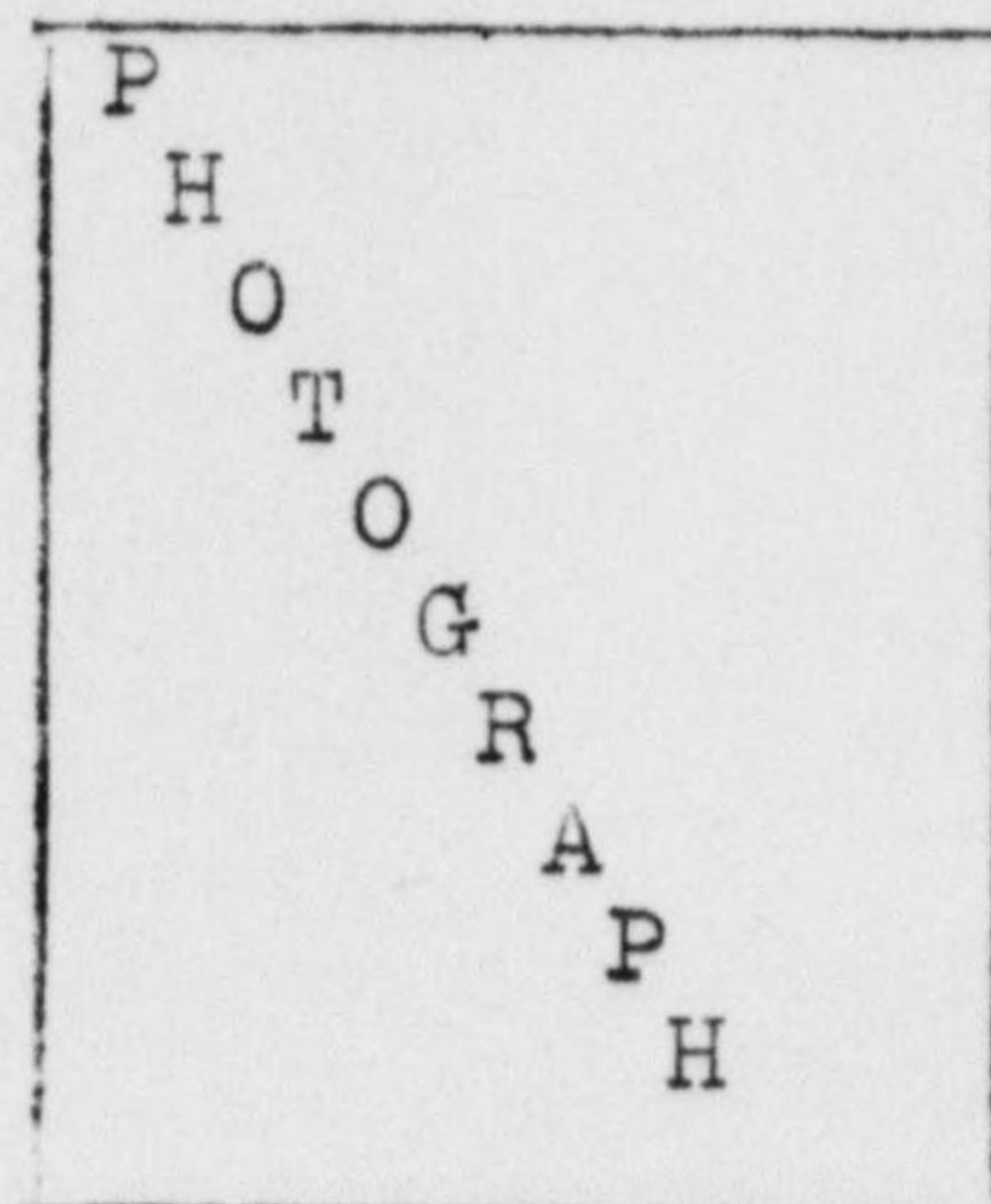
AFFIDAVIT

In the matter of the application of
.....for passport facilities:

I,, whose occupation or
profession is that ofresiding at
....., being first duly sworn,
depose and say:-

1. Prior to the entry into force of the Treaty of Peace with Italy I was an Italian citizen.
2. On the 10th June 1940 I was domiciled in that part of the Free Territory of Trieste at present comprised in the British and United States Zones of the said Territory, namely atin the Commune of.....
3. I am not entitled to an Italian passport owing to my having become an original citizen of the Free Territory of Trieste by virtue of the Treaty of Peace with Italy signed at Paris on the 10th February, 1947.
4. I attach hereto my photograph and personal description as evidence of my identity.

FULL NAME IN BLOCK LETTERS, etc.
(as on a passport)



TOP SECRET

MEMORANDUM FOR THE STATE MEMBER, SWNCC:

Subject: Procedure for Handover of Italy-Yugoslav Provisional Frontier.
10 September 1947

SWN-5668

MVB:aj

MEMORANDUM FOR THE STATE MEMBER, SWNCC:

Subject: Procedure for Handover of Italy-Yugoslav Provisional Frontier.

At the request of the Joint Chiefs of Staff, the attached message from the Supreme Allied Commander, Mediterranean, is forwarded to the Department of State.

For the State-War-Navy Coordinating Committee:

H. W. MOSELEY,
Secretary

Enclosure:
Copy of NAF 1366 (CM-IN-1138)

*Circulating Copy furnished to Mr. Rusk
SPA by
Mr. Moseley*

COPY FOR SWNCC DAY FILE

TOP SECRET

TOP SECRET

From: SACMED Leghorn Italy cite PHCOS
To: AGWAR for Combined Chiefs of Staff, Ministry of
Defence London for British Chiefs of Staff
Nr: FX 77329 NAF 1366 7 September 1947

1. The execution of a smooth and orderly handover will entail careful preparation and minute instructions from GHQ CMF to the Italian and Yugoslav commanders.

2. If it is necessary to await confirmation on R minus 3 from the US/UK Ambassadors at Belgrade and Rome that the appropriate communications have been made before parallel action can be taken by GHQ CMF with the land force commanders, such valuable time will be lost.

3. Unless you instruct me to the contrary I propose to proceed with the instruction contained in FAN 779 on the morning of R minus 3 on the assumption that the diplomatic communications will have been made at that time.

End

NOTE:
FAN 779 is WARX 83708 (Aug)

CM-IN 1138 (7 Sep 47)

TOP SECRET

SWN-5727
3 October 1947

ELT:aj

MEMORANDUM FOR THE STATE MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 226/10 dated 30 September 1947 is circulated for consideration by the Committee in connection with SWNCC 226/9.

It is requested that you indicate your comment or concurrence on SWNCC 226/9 as amended by SWNCC 226/10 and return to the Secretariat, SWNCC.

This memorandum supersedes SWN-5686 dated 17 September 1947.

H. V. MOSELEY,
Secretary

APPROVED: _____

DATE: _____

COPY FOR SWNCC DAY FILE

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

SWN-5726
1 October 1947

MEMORANDUM FOR THE STATE MEMBER, SWNCC
ARMY MEMBER, SWNCC
NAVY MEMBER, SWNCC

SWNCC 304/6 dated 30 September 1947, a report presented by the Subcommittee for Special Studies and Evaluation, is circulated for consideration by the Committee.

It is requested that you indicate below the most appropriate relationship under paragraph 5 a of the Conclusions as recommended in paragraph 6 a.

It is also requested that you indicate your comment or concurrence with regard to the remaining conclusions hereon and return to the Secretariat, SWNCC.

H. W. NOBLEY,
Secretary

I recommend as most appropriate the relationship indicated in paragraph 5 ---.

APPROVED: _____

DATE: _____

COPY FOR SWNCC DAY FILE

SWR-5725
1 October 1947

MEMORANDUM FOR THE STATE MEMBER, SWCC
ARMY MEMBER, SWCC
NAVY MEMBER, SWCC

SWCC 383 dated 30 September 1947 is circulated
for consideration by the Committee as a matter of
urgency.

It is requested that you indicate your comments
of concurrence hereon and return to the Secretariat,
SWCC.

H. V. MESSELY,
Secretary

APPROVED: _____

DATE: _____

COPY FOR SWCC DAY FILE

SWM-5724
1 October 1947

ELT:aj

MEMORANDUM FOR THE ARMY MEMBER, SWGCC
NAVY MEMBER, SWGCC

SWGCC 226/6 (Revised) dated 30 September 1947
is circulated in connection with your consideration
of SWGCC 226/6 and 226/7.

If you concur in the views of the State Member
as set forth therein, it is requested that you indi-
cate your comments or concurrence hereon and return
to the Secretariat, SWGCC.

If you approve, the SWGCC Secretariat will
send SWGCC 226/6 accordingly, and remove SWGCC
226/7 from the SWGCC agenda.

This memorandum supersedes SWM-5659 dated
19 August 1947.

H. W. ROBELEY,
Secretary

APPROVED: _____

DATE: _____

COPY FOR SWGCC DAY FILE

*Barton*UNCLASSIFIEDSANA-57286 October 1947STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEESANACC MEETING OF 7 October 1947Note by the Secretaries

1. Papers currently before the Committee for consideration do not appear to require a regular SANACC meeting on 7 October.
2. Should any Committee Member wish to propose that the regular meeting be held on 7 October 1947, it is requested that the Secretariat be advised.

H. W. MOSELEY
W. A. SCHULGEN
V. L. LOWRANCE
Secretariat

UNCLASSIFIED

SECRET*Day file*

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE

Washington 25, D. C.

SANA-5729
6 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Guidance for SANAC Subcommittee
for Special Studies and Evaluation.

1. The SANAC Subcommittee on Special Studies and Evaluations is charged by SWNCC 304/1 and 304/2 with the preparation of plans for psychological warfare in the event of war, or threat of war, as determined by the President. In developing such plans the Subcommittee requires guidance in the following:
 - a. Foreign Political objectives of the U.S. Government at this time;
 - b. The probable political array of friendly and enemy nations in the event of an emergency.
2. It is requested that the Department of State furnish for use by this Subcommittee the guidance indicated in the foregoing.

For the State-Army-Navy-Air Force Coordinating Committee:

H. W. MOSELEY,
Secretary

Distribution:

Ass't Secretary of State
Under Secretary, Dept. of Army
Ass't Secretary, Dept. of Navy
Ass't Secretary, Dept. of Air
P&O, Dept. of Army
OP35, Dept. of Navy
A-5, Dept. of AirSECRET

SECRETDRAFTMEMORANDUM

To: State-War-Navy Coordinating Committee
From: Subcommittee On Special Studies and Evaluations

SANAC

1. The ~~SWNC~~ Subcommittee on Special Studies and Evaluations ~~has been~~ ^{is} charged by SWNCC 304/1 and 304/2 with the preparation of plans for psychological warfare in the event of war, or threat of war, as determined by the President. In developing such plans the Subcommittee will require guidance in the following:

A. Foreign Political objectives of the U.S. Government at this time;

B. The probable political array of friendly and enemy nations in the event of an emergency.

2. It is ~~recommended~~ ^{requested} that the ~~State-War-Navy Coordinating Committee request~~ the Department of State ~~to~~ ^{you use by this Subcommittee} furnish the guidance indicated in the foregoing.

SECRET

SECRETSECRETSTATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.SANA-5731
7 October 1947MEMORANDUM FOR THE STATE MEMBER, SANACC
ARMY MEMBER, SANACC
NAVY MEMBER, SANACC
AIR FORCE MEMBER, SANACC

The enclosure, a memorandum by the Navy Member, is circulated for your consideration with a view to obtaining a representative from your department to serve on an ad hoc committee.

If you approve, it is requested that you notify the SANACC Secretariat by telephone the name of your representative to serve on this ad hoc Committee.

H. W. Moseley,
Secretary

APPROVED: _____

DATE: _____

Copies to:
2 - ACNO
1 - P&O
2 - AC/AS-5SECRET

COPY FOR SWCC DAY FILE

SECRET

SECRETS E C R E TE N C L O S U R EINDUSTRIAL SECURITYMemorandum by the Navy Member, SANACC

1. It has again been forcibly brought to my attention that many U.S. industrial organizations are constantly receiving requests from foreign nationals to permit them to inspect their plants and to be instructed in the industrial processes in use therein. From the security point of view, such inspections and instruction visits are extremely inimical to the National interests. The war potential of a possible adversary may be enhanced through knowledge gained of our industrial "know-how" and the dangers of sabotage are immeasurably increased.

2. I recommend the appointment of an ad hoc committee of the SANACC to study, report and make recommendations, at its earliest opportunity, on the problem herein posed. In studying the problem the ad hoc committee should consult with and solicit the views and cooperation of other governmental departments concerned.

S E C R E T**SECRET**

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

SANA-5741
8 October 1947

MEMORANDUM FOR THE SECRETARY OF THE ARMY:

Subject: SWNCC 374 Series

Forwarded herewith for information and where appropriate implementation is a copy of SWNCC 374, approved by, and a copy of SWNCC 374/1, concurred in by the State-War-Navy Coordinating Committee on 3 October 1947.

Copies of these papers have also been furnished the Departments of State, Navy and Air Force, and the Joint Chiefs of Staff for information and where appropriate implementation.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN
Chairman

Enclosure:

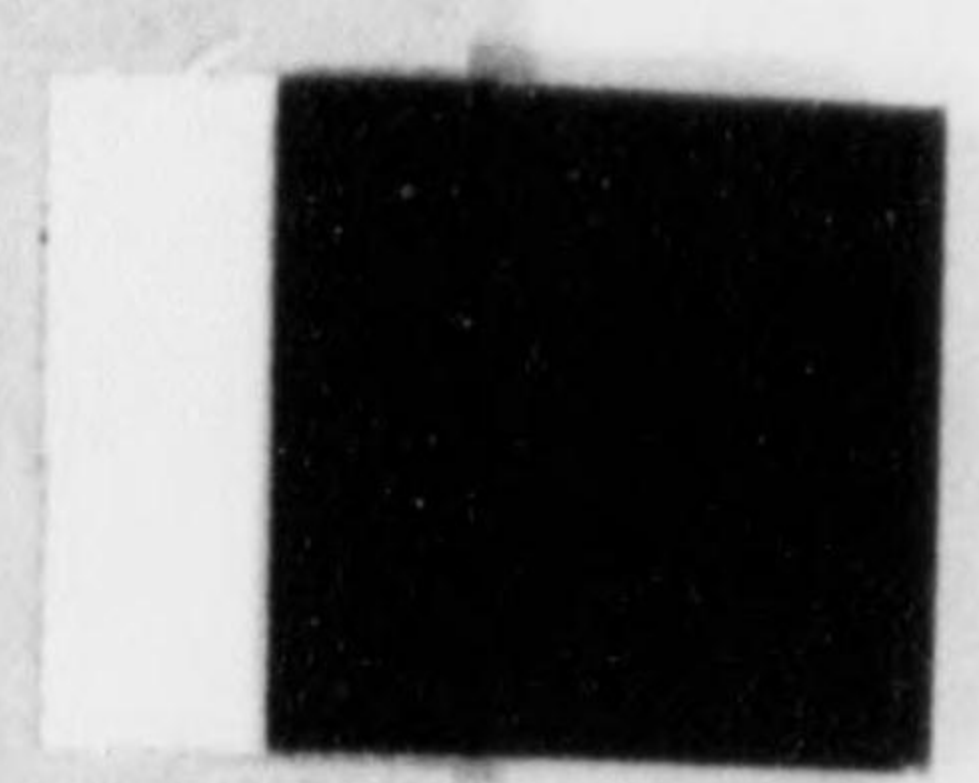
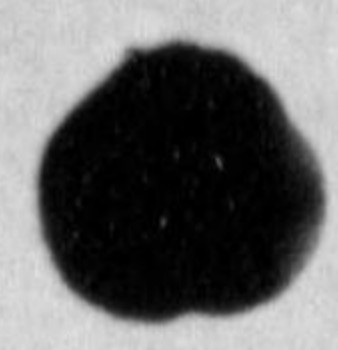
Copy No. 45, SWNCC 374
Copy No. 45, SWNCC 374/1

Copies to:-

1 - State Mbr
1 - Navy Mbr
1 - Air Force Mbr
1 - P&O
2 - ACNO
1 - CAD
1 - AC/AS-5
1 - JCS

DECLASSIFIED

E.O. 11652, Sec 3(E) and 5(D) or (E) NND# 740132



STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5740
8 October 1947

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: SWNCC 374 Series

Forwarded herewith for information and where appropriate implementation is a copy of SWNCC 374, approved by, and a copy of SWNCC 374/1, concurred in by the State-War-Navy Coordinating Committee on 3 October 1947.

Copies of these papers have also been furnished the Departments of the Army, Navy, and Air Force, and the Joint Chiefs of Staff for information and where appropriate implementation.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN
Chairman

Enclosure:

Copy No. 44, SWNCC 374
Copy No. 44, SWNCC 374/1

Copies to:-

1 - Army Mbr
1 - Navy Mbr
1 - Air Force Mbr
1 - P&O
2 - ACNO
1 - CAD
1 - AC/AS-5
1 - JCS

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D.C.

SANA-5739
8 October 1947

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: SWNCC 374 Series

Forwarded herewith for information and, where appropriate, implementation is a copy of SWNCC 374, approved by, and a copy of SWNCC 374/1, concurred in by the State-War-Navy Coordinating Committee on 3 October 1947.

Copies of these papers have also been furnished the Departments of State, Army, Navy and the Air Force for information and where appropriate implementation.

For the State-Army-Navy-Air Force Coordinating Committee:

CHARLES E. SALTZMAN
Chairman

Enclosure:

Copy No. 62, SWNCC 374
Copy No. 62, SWNCC 374/1

Copies to:-

1 - State Mbr
1 - Army Mbr
1 - Navy Mbr
1 - Air Force Mbr
1 - P&O
1 - CAD
2 - ACNO
1 - AC/AS-5

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5738
8 October 1947

MEMORANDUM FOR THE SECRETARY OF THE AIR FORCE:

Subject: SWNCC 377.

Transmitted herewith for the information of the Department of the Air Force is a copy of SWNCC 377 as approved by the State-Army-Navy-Air Force Coordinating Committee at the 60th SWNCC Meeting on 3 October 1947.

The Joint Chiefs of Staff have been requested to dispatch the substance of paragraph 5 c thereof to the Commander-in-Chief, Far East, for his guidance.

For the State-Army-Navy-Air Force Coordinating
Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure:

Copy No. 53, SWNCC 377

Copies to:

| | |
|------------------|-----|
| State Member | - 1 |
| Army Member | - 1 |
| Navy Member | - 1 |
| Air Force Member | - 1 |
| P&O | - 1 |
| CAD | - 1 |
| Op-35 | - 2 |
| AC/AS-5 | - 2 |
| JCS | - 1 |

COPY FOR SWNCC DAY FILE

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5737
8 October 1947

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: SWNCC 377.

Transmitted herewith for the information of the Department of the Navy is a copy of SWNCC 377 as approved by the State-Army-Navy-Air Force Coordinating Committee at the 60th SWNCC Meeting on 3 October 1947.

The Joint Chiefs of Staff have been requested to dispatch the substance of paragraph 5 c thereof to the Commander-in-Chief, Far East, for his guidance.

For the State-Army-Navy-Air Force Coordinating
Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure:
Copy No. 52, SWNCC 377

Copies to:

| | |
|------------------|-----|
| State Member | - 1 |
| Army Member | - 1 |
| Navy Member | - 1 |
| Air Force Member | - 1 |
| P&O | - 1 |
| CAD | - 1 |
| Op-35 | - 2 |
| AC/AS-5 | - 2 |
| JCS | - 1 |

COPY FOR SWNCC DAY FILE

THE STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
Washington, D. C.

SANA-5736
8 October 1947

MEMORANDUM FOR THE SECRETARY OF THE ARMY:

Subject: SWNCC 377.

Transmitted herewith for the information of the Department of the Army is a copy of SWNCC 377 as approved by the State-Army-Navy-Air Force Coordinating Committee at the 60th SWNCC Meeting on 3 October 1947.

The Joint Chiefs of Staff have been requested to dispatch the substance of paragraph 5 c thereof to the Commander-in-Chief, Far East, for his guidance.

For the State-Army-Navy-Air Force Coordinating
Committee:

CHARLES E. SALTZMAN,
Chairman

Enclosure:
Copy No. 51, SWNCC 377

Copies to:

| | |
|------------------|-----|
| State Member | - 1 |
| Army Member | - 1 |
| Navy Member | - 1 |
| Air Force Member | - 1 |
| P&O | - 1 |
| Op-35 | - 2 |
| AC/AS-5 | - 2 |
| CAD | - 1 |
| JCS | - 1 |

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