

SWNCC

Box #

93

400.22 MATERIALS, EXCHANGE OF  
BETWEEN JAPAN AND OTHER COUNT.


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*EO 11652, Sec. 3(E) and 5(D)*  
*DATE 11/10/75 BY [signature]*

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LIST OF PAPERS

FILE NO. 400. 22 MATERIALS, EXCHANGE OF

NO.	FROM	DATE	TO	SYNOPSIS
				POLICY FOR THE INTERCHANGE OF MATERIALS BETWEEN JAPAN AND OTHER COUNTRIES. (SEE 187)

ADDRESS OFFICIAL COMMUNICATIONS TO  
THE SECRETARY OF STATE  
WASHINGTON, D. C.



40022  
Materials, Exchange  
g—  
DEPARTMENT OF STATE  
WASHINGTON

MAR 31 1947

SECRET

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY  
COORDINATING SUBCOMMITTEE FOR THE FAR EAST

Subject: SFE 187

In accordance with the attached memorandum from Mr. Schuler of ADO, it is recommended that the draft paper entitled "Policy for the Interchange of Materials Between Japan and Other Countries" be withdrawn from consideration by the Subcommittee.

*J. Penfield*  
James K. Penfield  
Acting Chairman

Enclosure:

Memorandum from Mr. Schuler  
and attachments.



No. 788

STANDARD FORM NO. 64

*Office Memorandum* • UNITED STATES GOVERNMENTTO : SJK - Mr. <sup>John</sup> Emmerson

DATE: March 10, 1947

FROM : ADO - Mr. <sup>F.A.</sup> Schuler

SUBJECT: Withdrawal of SFE 187 "Policy for the Interchange of Materials between Japan and Other Countries" (ADO, State)

*MEMORANDUM FROM MR. F.A. SCHULER, TO MR. JOHN EMMERSON (SJK, State)*Reference telegram from CINCFE to War Department C 50564, CM IN 563, March 4, 1947, ~~copy attached~~.

While SCAP states that he concurs with each paragraph with the exception of paragraph F of the proposed interchange paper SFE 187, it is clear from his telegram that he regards the paper as unnecessary as "the problem covered by the draft policy paper is one which SCAP has handled, within the terms of JCS directive 1380/15 and on the basis of operational experience and needs, by issuing and enforcing the regulations known as GHQ, SCAP circular number 12 of 5 December 1946", (copy attached). Furthermore, SCAP recommends that "international discussions of the matter" be "not initiated at this time if it can be avoided". With respect to paragraph f. which provides "Pending the relaxation of present postal restrictions, the conclusion of informal agreements whereby individuals and organizations of the countries concerned may interchange, on a permanent or loan basis, materials listed in 4e. shall be permitted, provided that such materials be used for non-commercial purposes", SCAP says that he "Cannot concur unless it is made clear that the informal agreements must be concluded through SCAP and that the materials involved are routed through a SCAP clearing house and are not sent directly through the mails. It is administratively impossible to distinguish between acceptable non-commercial materials and non-acceptable commercial or commercial materials in the ordinary mails". Finally, SCAP recommends that the draft policy paper be shaped to fit circular no. 12.

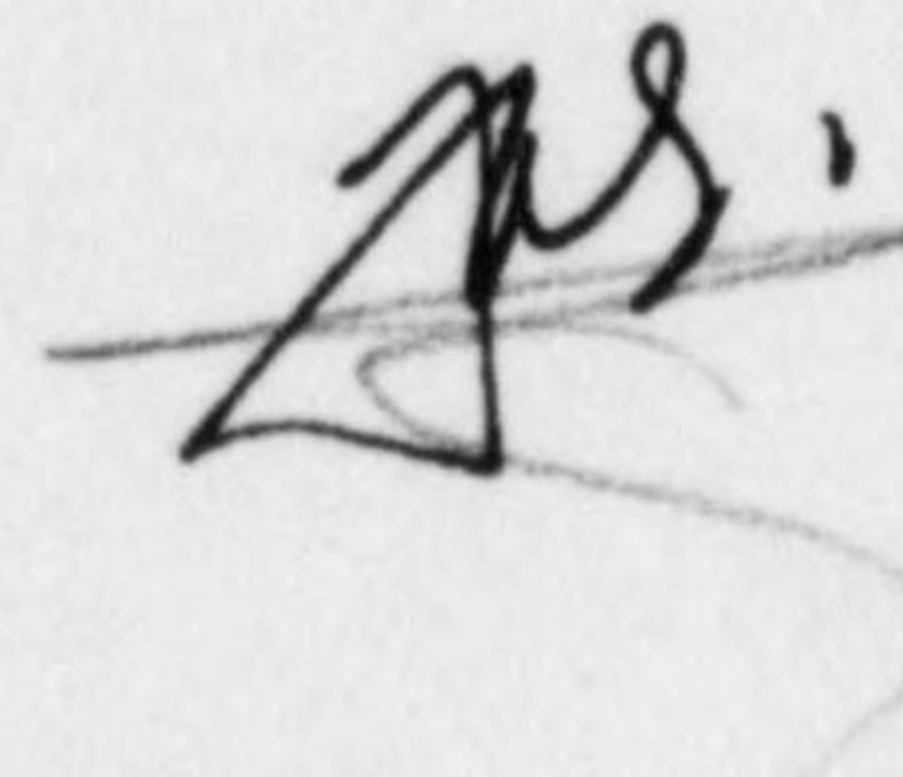
As SCAP states that he is prepared to handle under circular no. 12 the import of materials into Japan on a non-commercial basis, and as his arguments with respect to the control of materials and as to the submission of the matter to FEC at this time would appear to be compelling, we are of the opinion that SFE 187 should be withdrawn for

the time

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the time being. Informal conversations with the Reorientation Branch of CAD of the War Department indicate that the War Department shares our views. It is felt that no useful purpose would be served by shaping the policy paper to fit circular 12. The purpose of the paper, inter alia, was to encourage material exchanges on a non-commercial basis, and if SCAP can do this administratively nothing further is required. We are now beginning to give active consideration both in State and War to the publication of SCAP circular no. 12 plus an appeal for the dispatch of cultural and informational materials to Japan, which would encourage the implementation of such provisions of SFE 187 as are feasible at this time without international consultation. Accordingly, it is recommended that formal action be taken to withdraw the paper.



Attachments

ADO:FA Schuler, Jr.:mbv

3/10/47

*Cresap*

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SECRET  
Serial No. 00539

1 April 1947 *e*

MEMORANDUM FOR The State-War-Navy Coordinating Subcommittee  
For the Far East

Subject: Policy for the Interchange of Materials Between  
Japan and Other Countries (SFE 187)

References: a. CINCFE C 50564 (CM-IN-563) to War Department  
4 March 1947  
b. GHQ SCAP Circular No. 12 of 5 December 1946

1. The enclosure is circulated herewith for consideration  
by the Subcommittee.

2. In submitting the enclosure, Mr. Penfield, Acting  
Chairman, recommended that SFE 187 be withdrawn from considera-  
tion in accordance with Mr. Schuler's memorandum.

J. B. CRESAP  
Commander, USN  
Secretary

S E C R E TMemorandum from Mr. F. A. Schuler (ADO, State) to  
Mr. John Emmerson (SJK, State)

Reference telegram from CINCFE to War Department C 50564,  
CM IN 563, March 4, 1947.

While SCAP states that he concurs with each paragraph with the exception of paragraph F of the proposed interchange paper SFE 187, it is clear from his telegram that he regards the paper as unnecessary as "the problem covered by the draft policy paper is one which SCAP has handled, within the terms of JCS directive 1380/15 and on the basis of operational experience and needs, by issuing and enforcing the regulations known as GHQ, SCAP circular number 12 of 5 December 1946". Furthermore, SCAP recommends that "international discussions of the matter" be "not initiated at this time if it can be avoided". With respect to paragraph f, which provides "Pending the relaxation of present postal restrictions, the conclusion of informal agreements whereby individuals and organizations of the countries concerned may interchange, on a permanent or loan basis, materials listed in 4e, shall be permitted, provided that such materials be used for non-commercial purposes", SCAP says that he "Cannot concur unless it is made clear that the informal agreements must be concluded through SCAP and that the materials involved are routed through a SCAP clearing house and are not sent directly through the mails. It is administratively impossible to distinguish between acceptable non-commercial materials and non-acceptable commercial or commercial materials in the ordinary mails". Finally, SCAP recommends that the draft policy paper be shaped to fit circular no. 12.

As SCAP states that he is prepared to handle under circular no. 12 the import of materials into Japan on a non-commercial basis, and as his arguments with respect to the control of materials and as to the submission of the matter to FEC at this time would appear to be compelling, we are of the opinion that SFE 187 should be withdrawn for the time being. Informal

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*Comdr Crésap*COPY NO. 20SECRETSFE 18713 February 1947Pages 1 to 5

STATE-WAR-NAVY COORDINATING SUBCOMMITTEE  
FOR THE FAR EAST

POLICY FOR THE INTERCHANGE OF MATERIALS  
BETWEEN JAPAN AND OTHER COUNTRIES

Note by the Secretary

1. The enclosure, a proposed report to the SWNCC by the Working Group, is circulated for consideration by the Subcommittee.
2. Attention is invited to SWNCC Policy Memorandum No. 4, dated 8 November 1946, which states that consideration of Working Party reports by the Subcommittees should not exceed 7 days.

J. B. Crésap  
Commander, USN  
Secretary

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ENCLOSURE

POLICY FOR THE INTERCHANGE OF MATERIALS  
BETWEEN JAPAN AND OTHER COUNTRIES

Report by the  
State-War-Navy Coordinating Subcommittee for the Far East

THE PROBLEM

1. To determine the policy during the period of occupation with respect to the interchange, between Japan and other countries, of materials useful to the process of Japanese reorientation.

FACTS BEARING ON THE PROBLEM

2. See Appendix "A".

DISCUSSION

3. See Appendix "B".

CONCLUSIONS

4. It is concluded that:

a. During the period of occupation and subject to approval as outlined in paragraph b there should be permitted between Japan and other countries an interchange on a non-commercial permanent or loan basis of materials for educational, religious, scientific, informational and general cultural purposes in order to further the process of reorientation of the Japanese people and to prepare them for assimilation into the society of nations.

b. The arrangements for carrying out the above-mentioned interchange of materials shall be subject to such approval and regulations as SCAP may determine.

c. "Until normal channels of communication and transportation are restored, encouragement for the effectuation of this program shall be afforded by SCAP through the provision of necessary transportation and communication facilities to the maximum feasible extent and through all other practicable means."

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or militarism; (2) tend to create divisions between countries of or foster disrespect for the United Nations; or (3) incite to riot or disorder or otherwise interfere with the process of Allied control.

e. The following categories of cultural and scientific materials may be interchanged between Japan and other countries on a non-commerical basis;

- (1) Educational materials and school supplies.
- (2) Religious objects and materials.
- (3) Scientific materials, except as proscribed by other existing policies.
- (4) Informational materials.
- (5) Cultural materials.

f. Pending the relaxation of present postal restrictions, the conclusion of informal agreements whereby individuals and organizations of the countries concerned may interchange, on a permanent or loan basis, materials listed in 4e shall be permitted, provided that such materials be used for non-commerical purposes.

#### RECOMMENDATIONS

5. It is recommended that:

a. This paper, upon approval by SWNCC, be forwarded by the Department of State to the United States representative on the Far Eastern Commission, with instructions that its substance be presented to the FEC with a view to obtaining a policy decision on the subject, and simultaneously to JCS to forward to SCAP for his information.

SECRETAPPENDIX "A"FACTS BEARING ON THE PROBLEM1. SWNCC 162/2Reorientation of the Japanese.

"4c. Because of the inherent nature of the problem, the basic planning for and continuing development of a U.S. program of reorientation and reeducation is an appropriate responsibility of the Department of State subject to existing arrangements with respect to control machinery for Japan and the channel of command for issuing instructions to SCAP.

"d. The Department of State should immediately undertake basic planning for and the development of such a program for the approval of SWNCC, and where necessary, for that of FEC. Such a program should be implemented by SCAP and where appropriate and after coordination with SCAP by the Department of State in the United States.

"e. This program should be considered as a matter of priority and should be given adequate support in funds, material and facilities to insure that maximum advantage is taken of present more favorable psychological conditions of the Japanese people."

2. SWNCC 150/4/A"3. Encouragement of Desire for Individual Liberties and Democratic Processes.

"The Japanese people shall be afforded opportunity and encouraged to become familiar with the history, institutions, culture, and accomplishments of the United States and the other democracies . . . ."

3. The Department of State has received many letters from educational institutions, learned societies and scholars in the U.S.A. and Japan requesting permission for the interchange of materials of educational, religious, scientific, informational and general cultural nature.

SECRETAPPENDIX "B"DISCUSSION

1. The Potsdam Declaration states in part that "The Japanese Government shall remove all obstacles to the revival and strengthening of democratic tendencies among the Japanese people. Freedom of speech, of religion, and of thought, as well as respect for the fundamental human rights shall be established." To that end, it would appear essential that the Japanese people be allowed to resume contact at the earliest possible date with all democratic peoples, the more effectively to expedite the re-education of Japan in the democratic way of life.

2. An interchange on a non-commercial basis of materials in the fields of education, religion, science, information and general culture between Japan and other countries will further Japanese reeducation and reorientation in the following respects:

a. It will assist the Japanese in overcoming their nationalistic isolation in the spiritual and intellectual spheres by the establishment of closer cultural ties with other countries.

b. It will assist in the reestablishment of libraries, museums, art galleries, scientific institutions, universities and other institutions of learning.

c. It will enable citizens of other countries to acquire direct appreciation and understanding of the problems of Japanese reeducation and to participate in the work necessary for their successful solution.

3. In selecting materials for the purposes defined under paragraph 2, the following should be regarded as particularly suitable:

a. Educational materials and tools such as books, pamphlets, periodicals, newspapers, maps, charts, paper, pens, brushes, pencils, rulers, slide rules, and machines for printing, typing, reproducing and calculating, as well as other school equipment.

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b. Religious objects and materials such as crosses, rosaries, pictures, images, and vestments.

c. Scientific materials such as instruments, tools, specimens, museum objects, models, dioramas, journals, reports, and other equipment pertaining to the natural, social and medical sciences.

d. Informational materials such as photographs, slides, negatives, films, filmstrips, motion picture films, motion picture and slide projectors, radio receivers and playback equipment.

e. Cultural materials such as drawings, paintings, engravings, etchings, sculpture, carvings, sheet music, musical and speech recordings, musical instruments, museum and art objects.

4. "The contents of all packages sent under this program and the name and address of both the sender and the receiver should be clearly inscribed in English on the outside. Transportation charges on materials sent by individuals or groups in the U.S.A. or other countries to individuals or groups in Japan should be prepaid by sender. Charges on transportation, if by international post, on materials sent by individuals or groups in Japan shall be prepaid by the sender in yen. SCAP should endeavor to provide or facilitate transportation for materials not admissible under present international post regulations."

*Cmdr Cressy*SECRETCOPY NO. 20 *9*14 February 1947STATE-WAR-NAVY COORDINATING SUBCOMMITTEE  
FOR THE FAR EASTCORRIGENDUMTOSFE 187POLICY FOR THE INTERCHANGE OF MATERIALS  
BETWEEN JAPAN AND OTHER COUNTRIESNote by the Secretary

1. Holders of SFE 187 are requested to delete paragraph 4 c, page 1, and paragraph 4, page 5, and substitute the following revised paragraphs:

Page 1, paragraph 4 c: